



## Evaluating Naïve Bayes Automated Classification for GBAORD

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### ABSTRACT

The Indonesian Government Budget Appropriations or Outlays for Research and Government (GBAORD) has been analyzed manually every year to measure the government expenditures in research and development. The analysis process involved several experts in making the budget classification. This method, commonly known as manual classification, has its downsides, which are time consumption and inconsistent result. Therefore, a study about implementing the machine learning method in GBAORD budget classification to avoid inconsistency is proposed in the previous research. For further analysis, this paper evaluates the performance of the Naïve Bayes algorithm for the GBAORD budget classification. This paper aims to measure the robustness of the Naïve Bayes to classify GBAORD data taken from 2017 until 2019. This paper uses three models of Naive Bayes with different preprocessing methods and features. This paper concludes that using the Naïve Bayes algorithm in Indonesian GBAORD budget classification is suitable since the robustness of the algorithm is proved to be high with 96.788+-0.185% average accuracy.

**Keywords:** Classification, Naïve Bayes, GBAORD.

### 1. INTRODUCTION

Indonesian Government Budget Appropriations or Outlays for Research and Development (GBAORD) is the main part of Gross Expenditure on Research and Development (GERD). The GBAORD is counted for measuring government support for research and development activities [1]. In the GERD report, the GBAORD is calculated by classifying government expenditure every year. Thousands of rows of government expenditure data are classified into six classes. They are non-research and development expenditure (non-R&D), research and development expenditure (R&D), Science and Technology Services (STS), Staff Training Expenditure (STE), Current and Capital. However, the GBAORD classification was done manually by an expert group. Manual classification needs a lot of expert effort, uses high time consumption and produces inconsistent results due to numerous rows of government expenditure data processing. Therefore, the automated classification that applies machine learning algorithms such as Naïve Bayes, Decision Tree, etc is needed as a solution to solve the problems.

The previous study about automated classification for GBAORD [2] was performed by using the Decision Tree and the Naïve Bayes. The study utilized government expenditure data in 2016 and had the conclusion that the Naïve Bayes has a higher accuracy score than the Decision Tree. This study assessed the

GBAORD automated classification with new data (government expenditure data in 2017 until 2019 that have validated by the expert group). This research also evaluated several Naïve Bayes automatic classification models with different features combinations and various data preprocessing to measure the robustness of Naïve Bayes on classifying the GBAORD.

## **2. RELATED WORK**

The development of the classification model starts moving towards machine learning. Machine learning method develops automated classification modeling for many fields and problems. Research about automated classification has been conducted with various algorithms. Some of them were Decision Tree [2] [3], Support Vector Machine [5], Naïve Bayes [6] and other algorithms [7].

Text classification is an example of classification problem which become an active field of research and development nowadays. The solution to the problem is identic with the Naïve Bayes classifier. The previous study [8] conducted supervised machine learning for classifying lyrics text using the Naïve Bayes. The other studies [9] conducted a document classification of DRDO Tender also using the Naïve Bayes. According to [8], the Naïve Bayes classifier has good characteristics such as computational efficiency, low variance, incremental learning, direct prediction of posterior probability, robustness to noise, and robustness on missing value.

Aborisade and Anwar (2018) [10] attempted comparing the Logistic Regression and the Naïve Bayes for classifying authorship of tweets. The study concluded that the accuracy of the Logistic Regression is higher than the Naïve Bayes, but only 1,3%. For GBAORD classification, the previous study [2] attempted automated classification using the Decision Tree and the Naïve Bayes and utilized government expenditure data in 2016 as a dataset. The Naïve Bayes achieved 98,462% accuracy while the Decision Tree only had 90,236%. However, the Naïve Bayes used all features while the Decision Tree only used one feature.

### **2.1 CONTRIBUTION**

This study evaluated GBAORD automated classification modelling with new and validated data namely government expenditure data from 2017 until 2019. Our contribution is to evaluate the robustness of the Naïve Bayes automatic classification models with different features combinations and various data preprocessing.

## **3. METHODOLOGY**

### **3.1 DATA**

Government expenditure data are government ministry or institution expenditure in Indonesian. Data were taken from 2017 until 2019 and validated by the expert group. Fields of data consist of government ministry or institution, unit, program,

function, subfunction, activity, output, sub output, component and account. There are six classes (0,1,2,3,4 and 5):

- 0 refers to non-R and D expenditure (non-R&D),
- 1 refers to R and D expenditure (R&D),
- 2 refers to Science and Technology Services (STS),
- 3 refers to Staff Training Expenditure (STE),
- 4 refers to Current, and
- 5 refers to Capital.

The sample of government expenditure data is shown in Table 1.

TABLE 1.  
Sample of government expenditure data

Gover nment minist ry / institu tion	Unit	Program	Function	Sub function	Activity	Output	Sub output	Component	Account
001 MPR	001 01 SEKRET ARIAT JENDER AL	001.01.0 1 Program Dukunga n Manajem en dan Pelaksan aan Tugas Teknis Lainnya MPR	01 PELAYA NAN UMUM	01 LEMBAG A EKSEKU TIF DAN LEGISLA TIF, MASALA H KEUANG AN DAN FISKAL, SERTA URUSAN LUAR NEGERI	1001 Pengelol aan Adminis trasi MPR dan Sekretar iat Jenderal	1001 001 Layana Admini strasi MPR dan Sekreta riat Jendera l	001 Tanpa Sub Output	051 Pembinaan SDM dan Pengelolaa n Administra si Keanggota an serta Aparatur Sipil Negara	52 BELAN JA BARA NG
079 LIPI	079 01 LEMBA GA ILMU PENGE TAHUA N INDON ESIA	079.01.0 1 Program Dukunga n Manajem en dan Pelaksan aan Tugas Teknis Lainnya LIPI	04 EKONO MI	10 LITBAN G EKONO MI	3385 Pengem bangan Jaringan Kerja Sama Penelitian dan Pemasy arakatan Iptek	3385 001 Layana Kehum asan dan Pembin aan Ilmiah	001 Hasil Pemasy arakata n IPTEK	051 Diseminasi Hasil Penelitian LIPI dan Science Briefing for Parliament	52 BELAN JA BARA NG
086 LAN	086 01 LEMBA GA ADMINI STRASI NEGAR A	086.01.0 6 Program Pengkaji an Administ rasi	10 PENDIDI KAN	05 PENDIDI KAN KEDINA SAN	3611 Penyele nggaraa n Pendidi kan dan Tinggi	3611 001 Lapora n Peneliti an dan Penge	001 Dokum en Peneliti an Mandiri	051 Penyelengg araan Penelitian Mandiri	52 BELAN JA BARA NG

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Negara	Bidang	mbang
dan	Ilmu	an
Diklat	Adminis	Pendidi
Aparatur	trasi	kan
Negara	STIA	Tinggi
	LAN	Bidang
	Jakarta	Ilmu
		Admini
		strasi

Data preprocessing adjusts data to modelling criteria. This research attempts a combination of data representations, namely code and text that are shown in Table 2. Table 2 illustrate the code representation (CR), which only takes code of field, and text representation (TR), which take texts in the field without the code. Data preprocessing of text representation is performed in two steps. First step is transforming the text into uppercase and the next step is removing punctuation marks, number and stop words. Stop words removed from the text representation are ‘yang; untuk; pada; ke; para; seperti; dan; tidak; kepada; oleh; saat; sekitar; bagi; serta; di; dari; telah; sebagai; adalah; dalam; bisa; bahwa; atau; hanya; dengan; ada; terhadap; secara; agar; daripada; lagi; tentang; seterusnya; boleh; dapat; akan; setiap; dsb; dst; dll’

TABLE 2.  
Data representation

Representation	Raw Data	Data (after preprocessing)
Code representation (CR)	051 Pembinaan SDM dan Pengelolaan Administrasi Keanggotaan serta Aparatur Sipil Negara.	51
Text representation (TR)	051 Pembinaan SDM dan Pengelolaan Administrasi Keanggotaan serta Aparatur Sipil Negara.	PEMBINAAN SDM PENGELOLAAN ADMINISTRASI KEANGGOTAAN APARATUR SIPIIL NEGARA

### 3.2. NAÏVE BAYES MODELLING

In this research, the GBAORD automated classification implements supervised machine learning algorithm using the Naïve Bayes. It is a simple modelling, yet it is effective for text classification. The Naïve Bayes classifier is a simple classifier based on applying Bayes theorem with independence assumption [11]. The Naïve Bayes is basically represented as [8]:

$$P(x) = \frac{P(x|C) P(c)}{P(x)} \quad (1)$$

where  $c$  is a class,  $x$  is a feature,  $P(c)$  is the prior probability of a class,  $P(x)$  is the prior probability of feature,  $P(c|x)$  is conditional probability of the class for the given feature  $x$  (likelihood),  $P(x|c)$  is the conditional probability that feature  $x$  belongs to class  $c$  (posterior probability).

According to [8], the Naïve Bayes has the possibility of easy parallelization, especially for large datasets. Three different models are evaluated in this study. In Table 3, the first model utilized ten features, the second model used only five features and the third model applied four features. All features were preprocessed to extract the code representation (CR) and/or the text representation (TR).

TABLE 3.  
Features of three Naïve Bayes models for GBAORD automated classification

First Model	Second Model	Third Model
Government ministry / institution (CR)	Program (CR)	Program (CR)
Unit (CR)	Sub function (CR)	Sub function (CR)
Program (CR)	Output (CR)	Sub output (TR)
Function (CR)	Sub output (TR)	Component (TR)
Sub function (CR)	Component (TR)	
Activity (CR)		
Output (CR)		
Sub output (TR)		
Component (TR)		
Account (TR)		

Government ministry/institution, unit, program, function, sub function, activity, and output features utilized code representation because all codes have consistent text. For an instance, program with code “001.01.01” equals to “Program Dukungan Manajemen dan Pelaksanaan Tugas Teknis Lainnya MPR” and it is consistent for all rows. Thus, the code representation is enough to represent the data. Meanwhile, in sub output, component, and account feature, the same code could have different text or substance data. Therefore, they used text representation.

#### 4. RESULTS AND DISCUSSION

The result of the evaluation of the three models of the Naïve Bayes algorithm using a combination of features and preprocessing is shown in Table 4. It informs the results of the evaluation of the Naïve Bayes automated classification with

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training and testing using the 2017 data. The result was measured to calculate error rate, average error rate, standard deviation, and average accuracy. The smallest average error rate is achieved by the second model. Meanwhile, the third model has the best value of standar deviation with 0.171. However, the second model also has 96.788 % average accuracy value. Thus, the second model is chosen as the selected model to evaluate the 2018 and the 2019 data.

TABLE 4.  
Evaluation result of three Naïve Bayes models

Test	Error rate		
	First Model	Second Model	Third Model
1	4,172	3,222	3,157
2	4,736	3,415	3,028
3	4,446	3,028	3,093
4	4,430	3,431	3,624
5	4,333	3,334	3,383
6	4,350	3,464	3,029
7	4,463	3,029	3,222
8	5,188	3,238	3,415
9	4,350	3,109	3,206
10	4,753	2,852	3,190
Average Error rate	4,522	<b>3,212</b>	3,235
Std. Deviation	0,266	0,185	<b>0,171</b>
Average Accuracy	95,478	<b>96,788</b>	96,765

According to Hossin and Sulaiman [12], accuracy measures the ratio of correct predictions over the total number of instances evaluated. Meanwhile, the error rate for misclassification error measures the ratio of incorrect predictions over the total number of instances evaluated. Sensitivity is used to measure the fraction of positive patterns that are correctly classified, and specificity is utilized to measure the fraction of negative patterns that are correctly classified. Precision measures the positive patterns that are correctly predicted from the total predicted patterns in a positive class. Recall indicates the fraction of positive patterns that are correctly classified. F-measure represents the harmonic mean between recall and precision values. Average accuracy is used to show average effectiveness of all classes.

Table 5 shows the evaluation value of the second model using the 2017 data as training data and the 2018 data as testing data. The performance metrics for each class was evaluated by measuring recall, precision, sensitivity, specificity and F-measure. In the class 0 or non R&D class, all metric values are more than 0.94 since many rows of training data are classified as class 0. Other classes have recall more than 0.80, but precision values are ranging between 0.50 and 0.79. It means the positive patterns that are correctly predicted from the total predicted patterns in a positive class. However, sensitivity values for class 1 until 5 are between 0.73 and

0.84. It indicates that the fractions of positive patterns are correctly classified. Moreover, specificity values reaches more than 0.98 for all classes. It concluded that the fractions of negative patterns are also correctly classified. The F-measure values for each class are ranging between 0.62 and 0.82. Additionally, the Cohen's Kappa value that indicates measurement consistency from the second model is 0.8265 and the accuracy achieves 0.9553.

TABLE 5.  
Evaluation result of the second model (training data 2017, testing data 2018)

Class	Recall	Precision	Sensitivity	Specificity	F-measure
0	0,9803	0,9909	0,9803	0,9432	0,9856
1	0,7376	0,7980	0,7376	0,9888	0,7666
2	0,8342	0,7112	0,8342	0,9903	0,7678
3	0,8429	0,6541	0,8429	0,9973	0,7366
4	0,8497	0,7965	0,8497	0,9911	0,8222
5	0,8075	0,5051	0,8075	0,9943	0,6215

Table 6 shows the evaluation results using the 2017 data as training data and the 2019 data as testing data. For class 0, the recall, precision, sensitivity, specificity and F-measure values are more than 0.92. Meanwhile, the precision values of class 3 and 5 are quite small, 0.3, and the F-measure is a little bit higher than 0.4. It means that the pattern positive is not classified clearly. In general, the second model has the accuracy value of 0.9302 and the Cohen's Kappa value of 0.7367.

TABLE 6.  
Evaluation result of the second model (training data 2017, testing data 2019)

Class	Recall	Precision	Sensitivity	Specificity	F-measure
0	0,9762	0,9880	0,9762	0,9280	0,9821
1	0,6206	0,7076	0,6206	0,9832	0,6612
2	0,6662	0,5172	0,6662	0,9826	0,5823
3	0,5438	0,3233	0,5438	0,9954	0,4055
4	0,6700	0,6842	0,6700	0,9864	0,6771
5	0,8235	0,3491	0,8235	0,9907	0,4903

## 5. CONCLUSION

Evaluation of the Naïve Bayes classifier for GBAORD in this research concludes that the features combination and the data preprocessing affected the robustness of automated classification. Based on the result, the Naïve Bayes automated classifier using all features in the first model, yields low accuracy. Meanwhile, the second model using only five features, namely program, sub function, output, sub output, and component, with combination of data preprocessing, which is used to extract the data in order to represent the value and the meaning of the data, affected the accuracy of the classifier significantly. The combination of selected features in the

modelling process improves the accuracy of automated classification. It achieved the average accuracy of 96.788%, which is the better than the other models. Automated classification using the Naïve Bayes algorithm for Indonesian GBAORD is suitable since the robustness of the algorithm is proved to be high with 96.788+-0.185%.

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