

**1991 JUVENILE JUSTICE
AND DELINQUENCY PREVENTION ACT
COMPLIANCE MONITORING REPORT**

STATE OF ALASKA

Department of Health and Social Services

Division of Family and Youth Services

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STATE MONITORING REPORT

A. GENERAL INFORMATION.

1. NAME AND ADDRESS OF STATE MONITORING AGENCY.

Alaska Division of Family and Youth Services
P.O. Box 110630
Juneau, Alaska 99811-0630

2. CONTACT PERSON REGARDING STATE REPORT.

Name: Donna Schultz Phone #: (907) 465-2112

3. DOES THE STATE'S LEGISLATIVE DEFINITION OF CRIMINAL-TYPE OFFENDER, STATUS OFFENDER, OR NONOFFENDER DIFFER WITH THE OJJDP DEFINITION CONTAINED IN THE CURRENT OJJDP FORMULA GRANT REGULATION?

Alaska's definition of "delinquent minor" is congruent with the OJJDP definition of "criminal-type offender" contained in 28 CFR Part 31.304(g). Alaska's definition of "child in need of aid" encompasses both "status offenders" and "nonoffenders" as defined in 28 CFR Part 31.304(h) and (i). The relevant Alaska definitions are contained in AS 47.10.010 and AS 47.10.290.

Although Alaska's legislative definitions are consistent with those contained in the OJJDP Formula Grant Regulation, the OJJDP Office of General Counsel issued a Legal Opinion Letter dated August 30, 1979 interpreting Section 223(a)(12)(A) of the JJDP Act to require "that an alcohol offense that would be a crime only for a limited class of young adult persons must be classified as a status offense if committed by a juvenile." Because Alaska law defines possession or consumption of alcohol by persons under 21 years of age as a criminal offense (AS 04.16.050), on this point the state's definitions of "criminal-type offender" and "status offender" are inconsistent with the OJJDP interpretation.

Pursuant to OJJDP's interpretation of Section 223(a)(12)(A), juveniles accused of, or adjudicated delinquent for, possession or consumption of alcohol ("minor consuming alcohol" or "minor in possession of alcohol") have been defined as status offenders.

4. DURING THE STATE MONITORING EFFORT WAS THE FEDERAL DEFINITION OR STATE DEFINITION FOR CRIMINAL-TYPE OFFENDER, STATUS OFFENDER AND NONOFFENDER USED?

The federal definitions for criminal-type offender, status offender and nonoffender were used.

SECTION 223(a)(12)(A)

B. REMOVAL OF STATUS OFFENDERS AND NONOFFENDERS FROM SECURE DETENTION AND CORRECTIONAL FACILITIES.

1. BASELINE REPORTING PERIOD: Calendar year 1976

CURRENT REPORTING PERIOD: Calendar year 1991

2. NUMBER OF PUBLIC AND PRIVATE SECURE DETENTION AND CORRECTIONAL FACILITIES.

	<u>TOTAL</u>	<u>PUBLIC</u>	<u>PRIVATE</u>
Baseline Data	14	13	0
Current Data	110	110	0
Juvenile Detention Centers	5	5	0
Juvenile Holdover Facility [1]	2	2	0
Juvenile Training Schools [2]	0	0	0
Adult Jails	19	19	0
Adult Correctional Facilities	1	1	0
Adult Lockups [3]	83	83	0

[1] "Juvenile Holdover Facility" is a designation used to identify secure facilities used solely for the temporary detention of juveniles.

[2] Two facilities serve as both juvenile detention centers and juvenile training schools. Because all juveniles admitted to these facilities must be processed through the respective detention centers, separate monitoring of the training schools is unnecessary.

[3] Modifications to the 1990 universe of adult jails and adult lockups for the 1991 report include the reclassification of one adult lockup to an adult jail, the deletion of three adult lockups, and the addition of three adult lockups.

3. NUMBER OF FACILITIES IN EACH CATEGORY REPORTING ADMISSION AND RELEASE DATA FOR JUVENILES TO THE STATE MONITORING AGENCY.

	<u>TOTAL</u>	<u>PUBLIC</u>	<u>PRIVATE</u>
Baseline Data	14	13	1
Current Data	70	70	0
Juvenile Detention Centers	5	5	0
Juvenile Holdover Facilities	2	2	0
Adult Jails	19	19	0
Adult Correctional Facilities	1	1	0
Adult Lockups	43	43	0

4. NUMBER OF FACILITIES IN EACH CATEGORY RECEIVING AN ON-SITE INSPECTION DURING THE CURRENT REPORTING PERIOD FOR THE PURPOSE OF VERIFYING SECTION 223(a)(12)(A) DATA.

	<u>TOTAL</u>	<u>PUBLIC</u>	<u>PRIVATE</u>
Current Data	32	32	0
Juvenile Detention Centers	2	2	0
Juvenile Holdover Facilities	0	0	0
Adult Jails	5	5	0
Adult Correctional Facilities	1	1	0
Adult Lockups	24	24	0

5. **TOTAL NUMBER OF ACCUSED STATUS OFFENDERS AND NONOFFENDERS HELD FOR LONGER THAN 24 HOURS IN PUBLIC AND PRIVATE SECURE DETENTION AND CORRECTIONAL FACILITIES DURING THE REPORT PERIOD, EXCLUDING THOSE HELD PURSUANT TO A JUDICIAL DETERMINATION THAT THE JUVENILE VIOLATED A VALID COURT ORDER.**

	<u>TOTAL</u>	<u>PUBLIC</u>	<u>PRIVATE</u>
Baseline Data [1]	485	485	0
Current Data [2]	2	2	0

[1] The monitoring report format for the baseline year did not distinguish between accused and adjudicated status offenders and nonoffenders. Baseline data for both accused and adjudicated status offenders and nonoffenders are included here.

[2] Includes projection for facilities not submitting data. (See Appendix I for data projection method).

6. **TOTAL NUMBER OF ADJUDICATED STATUS OFFENDERS AND NONOFFENDERS HELD IN PUBLIC AND PRIVATE SECURE DETENTION AND CORRECTIONAL FACILITIES FOR ANY LENGTH OF TIME DURING THE REPORT PERIOD, EXCLUDING THOSE HELD PURSUANT TO A JUDICIAL DETERMINATION THAT THE JUVENILE VIOLATED A VALID COURT ORDER.**

	<u>TOTAL</u>	<u>PUBLIC</u>	<u>PRIVATE</u>
Baseline Data [1]	n/a	n/a	n/a
Current Data	0	0	0

[1] The monitoring report format for the baseline year did not distinguish between accused and adjudicated status offenders and nonoffenders.

7. TOTAL NUMBER OF STATUS OFFENDERS HELD IN ANY SECURE DETENTION OR CORRECTIONAL FACILITY PURSUANT TO A JUDICIAL DETERMINATION THAT THE JUVENILE VIOLATED A VALID COURT ORDER.

	<u>TOTAL</u>	<u>PUBLIC</u>	<u>PRIVATE</u>
Baseline Data [1]	n/a	n/a	n/a
Current Data	2	2	0
Juvenile Detention Centers	0	0	0
Adult Jails	2	2	0
Adult Correctional Facilities	0	0	0
Adult Lockups	0	0	0

[1] Data for status offenders determined to have violated valid court orders were not included in the monitoring report format for the baseline year.

Has the State monitoring agency verified that the criteria for using this exclusion have been satisfied pursuant to the current OJJDP regulation?

N/A

If yes, how was this verified (State law and/or judicial rules match the OJJDP regulatory criteria, or each case was individually verified through a check of court records)?

In the two instances of detention in which the valid court order exception was applied, photocopies of the Order(s) for Temporary Detention or Placement were obtained from the youth probation officer who handled the case.

C. DE MINIMIS REQUEST.

1. CRITERION A -- THE EXTENT THAT NONCOMPLIANCE IS INSIGNIFICANT OR OF SLIGHT CONSEQUENCE.

Number of accused status offenders and nonoffenders held in excess of 24 hours and the number of adjudicated status offenders and nonoffenders held for any length of time in secure detention or secure correctional facilities.

<u>Accused</u>		<u>Adjudicated</u>		<u>Total</u>
2	+	0	=	2

Total juvenile population of the State under age 18 according to the most recent available U.S. Bureau of Census data or census projection.

172,991 juveniles.

(Source: Alaska Population Overview, Alaska Department of Labor, Research and Analysis, Demographics Unit, 1991).

If the data was projected to cover a 12 month period, provide the specific data used in making the projection and the statistical method used to project the data.

Please refer to the "Data Projection" section, page 29.

Calculation of status offender and nonoffender detention and correctional institutionalization rate per 100,000 population under age 18.

$2/172,991 = 1.15$ per 100,000

2. Criterion B -- The extent to which the instances of noncompliance were in apparent violation of state law or established executive or judicial policy.

The single case which has produced this figure (1 x 1.93 weight), results from an individual detained in a remote adult lock-up for a period of 24 1/2 hours less than one month prior to his 18th birthday.

3. Criterion C -- The extent to which an acceptable plan has been developed.

Not applicable.

4. Out of State Runaways. 0

5. Federal Wards. 0

6. Recently enacted change in state law.

A law (AS 47.10.141) specifying the conditions under which runaway juveniles may be detained became effective in October 1988, and provided a statutory basis for compliance with the deinstitutionalization requirement of the JJDP Act. The law specified that

[a] minor may be taken into emergency protective custody by a peace officer and placed into temporary detention in a juvenile detention home in the local community if there has been an order issued by a court under a finding of probable cause that (1) the minor is a runaway in wilful violation of a valid court order..., (2) the minor's current situation poses a severe and imminent risk to the minor's life or safety, and (3) no reasonable placement alternative exists within the community.

The statute prohibits detention of runaway juveniles "in a jail or secure facility other than a juvenile detention home" and limits the duration of such detention to 24 hours if no criminal-type offense is charged.

A more recently enacted amendment to AS 47.10.160 requires that jails and other secure detention facilities operated by state and local agencies record and report to the Department of Health and Social Services all instances of juvenile detention. Effective in September, 1990, the statute requires facilities to use a standardized format in reporting juvenile admissions, and to report name, date of birth, the offense for which the minor was admitted, date and time admitted, date and time released, gender, and ethnic origin. The statute requires that the records be prepared at the time of admission into secure confinement. Because this statute standardizes the report format and requires full reporting of juvenile detention, it is anticipated that its enactment will have a significant and positive impact on Alaska's compliance efforts.

Implementation of the juvenile detention report program was initiated in February of 1991, when a set of forms and instructions were mailed to secure detention facilities throughout the state. The first month of the reporting program was July, 1991. A second mailing was made on July 1, 1991, as a reminder to the facilities that the reporting program had commenced. To date, while many of the larger facilities have participated in the program, there are still many facilities which have not yet begun to comply with the requirements of the statute.

SECTION 223(a)(12)(B)

D. PROGRESS MADE IN ACHIEVING REMOVAL OF STATUS OFFENDERS AND NONOFFENDERS FROM SECURE DETENTION AND CORRECTIONAL FACILITIES.

1. PROVIDE A BRIEF SUMMARY OF THE PROGRESS MADE IN ACHIEVING THE REQUIREMENTS OF SECTION 223(a)(12)(A).

Alaska's progress in achieving the removal of status offenders and nonoffenders from secure detention has been excellent. Over the course of several years, Alaska has achieved full compliance with the deinstitutionalization goal of the JJDP Act. In comparison with the 1976 baseline, when 485 status offenders were securely detained, there were no instances of noncompliance recorded in 1989 and 1990, and only one in 1988.

In 1991 there was essentially only one violation (although it counted as two, due to the 1.93 multiplier for adult lockups), which resulted from a detention which lasted over 24 hours. All other status offenders and nonoffenders held in secure confinement in Alaska's institutions were released within the 24-hour allowable grace period.

The violation occurred when a fishing boat crewman was arrested for drunk and rowdy behavior. He was held in protective custody for intoxication and suicidal threats. While being held, it was discovered that he was a juvenile and had lied about his age to his employer, since juveniles can not be employed by the fishing fleet. For this type of labor law infraction, Alaska law requires that the juvenile had to be returned to his home state. The juvenile was held until a plane was available. The total period of time he was held was 24 1/2 hours, 1/2 hour over the allowable grace period. The juvenile was less than one month away from his eighteenth birthday.

2. NUMBER OF ACCUSED AND ADJUDICATED STATUS OFFENDERS AND NONOFFENDERS WHO ARE PLACED IN FACILITIES WHICH (A) ARE NOT NEAR THEIR HOME COMMUNITY; (B) ARE NOT THE LEAST RESTRICTIVE APPROPRIATE ALTERNATIVE; AND, (C) DO NOT PROVIDE THE SERVICES DESCRIBED IN THE DEFINITION OF COMMUNITY-BASED.

The above mentioned violation of Section 223(a)(12)(A) was the only one recorded in Alaska during 1991. Because of the 1.93 multiplier which attempts to account for what may have occurred in the non-reporting lockups, this incident represents a total of two violations in Alaska during 1991.

SECTION 223(a)(13)

E. SEPARATION OF JUVENILES AND ADULTS.

1. **BASELINE REPORTING PERIOD:** Calendar Year 1976
CURRENT REPORTING PERIOD: Calendar Year 1991

2. **WHAT DATE HAD BEEN DESIGNATED BY THE STATE FOR ACHIEVING COMPLIANCE WITH THE SEPARATION REQUIREMENTS OF SECTION 223(a)(13)?**

December 31, 1988

3. **TOTAL NUMBER OF FACILITIES USED TO DETAIN OR CONFINE BOTH JUVENILE OFFENDERS AND ADULT CRIMINAL OFFENDERS DURING THE PAST TWELVE (12) MONTHS.**

	<u>TOTAL</u>	<u>PUBLIC</u>	<u>PRIVATE</u>
Baseline Data	12	12	0
Current Data	47	47	0
Adult Jails	16	16	0
Adult Correctional Facilities	1	1	0
Adult Lockups*	30	30	0

* Includes projection for facilities not submitting data. (See Appendix I for data projection method).

4. NUMBER OF FACILITIES IN EACH CATEGORY RECEIVING AN ON-SITE INSPECTION DURING THE CURRENT REPORTING PERIOD TO CHECK THE PHYSICAL PLANT TO ENSURE ADEQUATE SEPARATION.

	<u>TOTAL</u>	<u>PUBLIC</u>	<u>PRIVATE</u>
Baseline Data	n/a	n/a	n/a
Current Data	30	30	0
Adult Jails	5	5	0
Adult Correctional Facilities	1	1	0
Adult Lockups	24	24	0

5. TOTAL NUMBER OF FACILITIES USED FOR THE SECURE DETENTION AND CONFINEMENT OF BOTH JUVENILE AND ADULT OFFENDERS WHICH DID NOT PROVIDE ADEQUATE SEPARATION OF JUVENILES AND ADULTS.

	<u>TOTAL</u>	<u>PUBLIC</u>	<u>PRIVATE</u>
Baseline Data	5	5	0
Current Data	22	22	0
Adult Jails	9	9	0
Adult Correctional Facilities	1	1	0
Adult Lockups*	12	12	0

* Includes projection for lockups not submitting data. (See Appendix I for data projection method).

6. TOTAL NUMBER OF JUVENILES NOT ADEQUATELY SEPARATED IN FACILITIES USED FOR THE SECURE DETENTION AND CONFINEMENT OF BOTH JUVENILE OFFENDERS AND ADULT CRIMINAL OFFENDERS DURING THE REPORT PERIOD.

	<u>TOTAL</u>	<u>PUBLIC</u>	<u>PRIVATE</u>
Baseline Data	824	824	0
Current Data	65	65	0
Adult Jails	33	33	0
Adult Correctional Facilities	17	17	0
Adult Lockups*	15	15	0

* Includes projection for lockups not submitting data. (See Appendix I for data projection method).

7. PROVIDE A BRIEF SUMMARY OF THE PROGRESS MADE IN ACHIEVING THE REQUIREMENTS OF SECTION 223(a)(13).

Alaska's efforts at reducing the number of juveniles detained in violation of the JJDP separation mandate have produced dramatic results. Sixty-five separation violations were recorded in Alaska during 1991. Since the 1976 baseline, when 824 cases of noncompliance were recorded, Alaska has achieved a 92 percent reduction in separation violations. Compared to Alaska's 1990 noncompliance levels, the 1991 number of separation violations represents a 48 percent reduction.

Alaska law prohibits detention of any juvenile in a facility which also houses adult prisoners, "unless assigned to separate quarters so that the minor cannot communicate with or view adult prisoners convicted of, under arrest for, or charged with a crime" (AS 47.10.130). Despite this legislative prohibition, however, many adult facilities have continued to admit juveniles when no adequate alternative is available. Indeed, alternatives continue to be scarce except in the most populated Alaskan communities. The central - and persistent - barrier to achieving compliance with the separation mandate has been the vast geographical distances between Alaska's five youth detention centers.

Twenty-six percent of the 1991 separation violations occurred in adult lockups, which represent 75 percent of all secure facilities in the state. With few exceptions, lockups in Alaska's monitoring universe are located in geographically remote areas

which lack the alternatives necessary for achieving success with separation requirements. In remote areas, transfer of juveniles to appropriate facilities has frequently been impossible due to unavailability of air transportation and inclement weather.

For 1991, adult jails accounted for 51 percent of the separation violations in Alaska, up from 37 percent the year before. While the fairly sizable communities that support these jails are somewhat more accessible than those with adult lockups, of the nineteen contract adult jails in the state, only three - in Homer, Seward, and Valdez - are located on Alaska's highway system. There was actually a 34 percent reduction in the number of separation violations in adult jails during 1991 in comparison to the previous year. The increased percentage in separation violations attributable to adult jails in relation to other facilities is attributable to the sizable reduction of violations in correctional facilities during 1991.

The Department of Corrections facility located in Palmer accounts for the remaining 17 (26 percent) 1991 separation violations. This represents a 63 percent decline in violations at correctional facilities from the previous year. In August, 1990, Department of Health and Social Services (DHSS) and Department of Corrections (DOC) terminated a 1986 Memorandum of Agreement which had allowed for the detention of juveniles at the Ketchikan Correctional Center. DOC ceased the practice of detaining juveniles at the Ketchikan facility on August 15, 1990. Additionally, through a combination of site visits by DHSS staff to the Palmer Correctional Center and meetings with the Alaska State Troopers, transportation mechanisms have been improved and implemented which have reduced the number of separation violations in that facility.

Over the course of 1991, significant progress was made in complying with the separation mandate in all facilities. The number of separation violations in adult lockups is down 62 percent from 1990 levels, and as indicated, those from adult jails are down 34 percent, and correctional facilities are down 63 percent.

DESCRIBE THE MECHANISM FOR ENFORCING THE STATE'S SEPARATION LAW.

Alaska has employed a number of mechanisms for enforcing its separation laws, AS 47.10.130 and AS 47.10.190, and has substantially reduced instances of noncompliance with Section 223(a)(13) of the JJDP Act. DFYS has instituted a program of public education designed to alert the law enforcement community and the public to the dangers in jailing juveniles and to the laws restricting such detention. The Division has sponsored public service announcements in print and broadcast media and has established twelve non-secure attendant care shelters serving fourteen communities throughout the state.

The Alaska Department of Public Safety (DPS) has amended its contracts with adult jails and has removed any language which could be construed as authorizing admission of juveniles or providing for the purchase of such services by DPS.

It is recognized that existing enforcement mechanisms can be improved and a plan has been developed to establish a more formal enforcement system. Under AS 47.10.150 and AS 47.10.180, the Department of Health and Social Services has broad authority to promulgate and enforce regulations pertaining to confinement of juveniles. The department has developed a preliminary draft of potential regulations.

The proposed Senate Bill 55, for which the Juvenile Justice Advisory Committee will continue to lobby, also seeks to end separation violations by specifying:

...the minor shall be assigned to quarters in the correctional facility that are separate from quarters used to house adult prisoners so that the minor cannot communicate with or view adults who are in official detention(.)

SECTION 223(A)(14)

F. REMOVAL OF JUVENILES FROM ADULT JAILS AND LOCKUPS.

1. BASELINE REPORTING PERIOD: Calendar Year 1980

CURRENT REPORTING PERIOD: Calendar year 1991

2. NUMBER OF ADULT JAILS.

	<u>Total</u>	<u>Public</u>	<u>Private</u>
Baseline Data	15	15	0
Current Data*	20	20	0

* This total includes one facility classified as an adult correctional center.

3. NUMBER OF ADULT LOCKUPS.

	<u>Total</u>	<u>Public</u>	<u>Private</u>
Baseline Data*	0	0	0
Current Data	83	83	0

* Adult lockups were not included in the monitoring universe for the baseline year. Three adult lockups were removed from the universe in 1991, and three were added.

4. NUMBER OF FACILITIES IN EACH CATEGORY RECEIVING AN ON-SITE INSPECTION DURING THE CURRENT REPORTING PERIOD FOR THE PURPOSE OF VERIFYING SECTION 223(a)(14) COMPLIANCE DATA.

	<u>TOTAL</u>	<u>PUBLIC</u>	<u>PRIVATE</u>
Current Data	27	27	0
Adult Jails	5	5	0
Adult Correctional Facilities	1	1	0
Adult Lockups	24	24	0

5. TOTAL NUMBER OF ADULT JAILS HOLDING JUVENILES DURING THE LAST TWELVE MONTHS.

	<u>Total</u>	<u>Public</u>	<u>Private</u>
Baseline Data*	14	14	0
Current Data**	15	15	0

* Includes data for two facilities classified as adult correctional facilities.

** Includes data for one facility classified as an adult correctional facility. Fewer than 15 facilities held juveniles in violation of Section 223(A)(14).

6. TOTAL NUMBER OF ADULT LOCKUPS HOLDING JUVENILES DURING THE PAST TWELVE MONTHS.

	<u>Total</u>	<u>Public</u>	<u>Private</u>
Baseline Data*	n/a	n/a	n/a
Current Data**	27	27	0

* Adult lockups were not included in the monitoring universe for the baseline year.

** Includes projection for facilities not submitting data. (See Appendix I for data projection method). Does not represent the total number of lockups detaining juveniles in violation of Section 223(A)(14).

7. TOTAL NUMBER OF ACCUSED JUVENILE CRIMINAL-TYPE OFFENDERS HELD IN ADULT JAILS IN EXCESS OF SIX (6) HOURS.

	<u>Total</u>	<u>Public</u>	<u>Private</u>
Baseline Data*	766	766	0
Current Data**	19	19	0

* The monitoring report format for the baseline year did not distinguish between accused and adjudicated criminal-type offenders or between adult jails and adult correctional facilities. Both accused and adjudicated criminal-type offenders held in adult jails and adult correctional facilities (including juveniles accused of or adjudicated delinquent for minor consuming alcohol) are included in the baseline data reported here.

** Includes data for one facility classified as adult correctional facility.

8. TOTAL NUMBER OF ACCUSED JUVENILE CRIMINAL-TYPE OFFENDERS HELD IN ADULT LOCKUPS IN EXCESS OF SIX (6) HOURS.

	<u>Total</u>	<u>Public</u>	<u>Private</u>
Baseline Data*	n/a	n/a	n/a
Current Data**	19	19	0

* Adult lockups were not included in the monitoring universe for the baseline year.

** Includes projection for facilities not submitting data. (See Appendix I for data projection method).

9. TOTAL NUMBER OF ADJUDICATED CRIMINAL-TYPE OFFENDERS HELD IN ADULT JAILS FOR ANY LENGTH OF TIME.

	<u>Total</u>	<u>Public</u>	<u>Private</u>
Baseline Data*	n/a	n/a	n/a
Current Data**	11	11	0

* The monitoring report format for the baseline year did not distinguish between accused and adjudicated criminal-type offenders or between adult jails and adult correctional facilities.

** Includes data for one facility classified as an adult correctional facility.

10. TOTAL NUMBER OF ADJUDICATED CRIMINAL-TYPE OFFENDERS HELD IN ADULT LOCKUPS FOR ANY LENGTH OF TIME.

	<u>Total</u>	<u>Public</u>	<u>Private</u>
Baseline Data*	n/a	n/a	n/a
Current Data**	2	2	0

* Adult lockups were not included in the monitoring universe for the baseline year.

** Includes projection for facilities not submitting data. (See Appendix I for data projection method).

11. TOTAL NUMBER OF ACCUSED AND ADJUDICATED STATUS OFFENDERS AND NONOFFENDERS HELD IN ADULT JAILS FOR ANY LENGTH OF TIME, INCLUDING THOSE STATUS OFFENDERS ACCUSED OF OR ADJUDICATED FOR VIOLATION OF A VALID COURT ORDER.

	<u>Total</u>	<u>Public</u>	<u>Private</u>
Baseline Data*	98	98	0
Current Data**	14	14	0

* Because juveniles charged with minor consuming alcohol were classified as criminal-type offenders in the baseline year, baseline data for juveniles accused of or adjudicated delinquent for this offense are included in item F7.

** Includes data for one facility classified as an adult correctional center. Current data for juveniles accused of or adjudicated delinquent for minor consuming alcohol are included here (see Appendix II for detailed list of violations).

12. TOTAL NUMBER OF ACCUSED AND ADJUDICATED STATUS OFFENDERS HELD IN ADULT LOCKUPS FOR ANY LENGTH OF TIME, INCLUDING THOSE STATUS OFFENDERS ACCUSED OF OR ADJUDICATED FOR VIOLATION OF A VALID COURT ORDER.

	<u>Total</u>	<u>Public</u>	<u>Private</u>
Baseline Data*	n/a	n/a	n/a
Current Data	16	16	

* Adult lockups were not included in the monitoring universe for the baseline year.

** Includes projection for facilities not submitting data. (See Appendix I for data projection method).

13. TOTAL NUMBER OF ADULT JAILS AND LOCKUPS IN AREAS MEETING THE "REMOVAL EXCEPTION."

Baseline Data: 0

Current Data: 0

Alaska is ineligible for the removal exception because state law requires an initial court appearance within 48 hours, rather than 24 hours, after a juvenile has been taken into custody (see AS 47.10.140). All adult jails, lockups and correctional facilities in the 1991 monitoring universe are outside the state's only Standard Metropolitan Statistical Area, but only a handful provide adequate separation, as required in order for the removal exception to apply.

14. TOTAL NUMBER OF JUVENILES ACCUSED OF A CRIMINAL-TYPE OFFENSE WHO WERE HELD IN EXCESS OF SIX (6) HOURS BUT LESS THAN TWENTY-FOUR (24) HOURS IN ADULT JAILS AND LOCKUPS IN AREAS MEETING THE "REMOVAL EXCEPTIONS."

Baseline Data: 0 (n/a)

Current Data: 0 (n/a)

15. PROVIDE A BRIEF SUMMARY OF THE PROGRESS MADE IN ACHIEVING THE REQUIREMENTS OF SECTION 223(a)(14).

From a base of 103 adult jails, correctional centers and lockups, 81 jail removal violations were reported in Alaska during 1991. This count represents a 90 percent reduction in the overall number of juveniles held in violation of the jail removal mandate since the baseline year 1980. From the levels of last year, the 1991 count of 81 noncompliant instances represents a 18 percent decrease in the number of juveniles held in adult facilities in violation of Section 223(a)(14).

This decrease over the 1990 count actually represents mixed trends, as the total removal violations in adult jails and a correctional facility decreased by 43 percent, the violations in adult lockups increased by 68 percent. In handling accused criminals, adult jails had 24 percent fewer violations than in 1990, while adult lockups had 90 percent increase. For adjudicated criminals, adult jails had a 66 percent decrease in violations from the 1990 levels, and the adult lockups had a 60 percent decrease. Violations involving status offenders and nonoffenders decreased 30 percent in adult jails over the 1990 levels, while the adult lockups showed a 128 percent increase.

Differences in the number of violations can be attributed to a number of factors, including: modification of practices and policies toward the handling of juveniles on the part of rural jails and lockups, the further refinement in the accuracy of the detention logs of state-contracted jails and adult lockups, and improved data gathering techniques. It should also be noted that while many of the violations in the status offender category result from cases where the offense is specified as MCA or MC (minor consuming alcohol), it appears that frequently the actual reason for the detention involved protective custody which, if properly recorded, would not have resulted in a removal violation.

The courts have determined that AS 47.37.170 imposes a duty upon peace officers to take inebriates into custody for their own protection. The statute directs that they may be held in a detention facility if no other facility is available.

Gains were made in reducing the number of violations in the state-contracted jails, as eight adult jails located in Barrow, Dillingham, Haines, Kodiak, Kotzebue, Petersburg, Seldovia and Whittier, reported no jail removal violations during 1991 (up from 5 last year). The state correctional facility in Ketchikan also no longer detains juveniles.

Further explanation of the overall gains Alaska has made in reducing violations of Section 223(A)(14) is found in the increased accuracy of the data itself. Prior efforts at monitoring Alaska's compliance with JJDP had been characterized by an apparent over-counting of incidents of noncompliant juvenile detention in adult contract jails. Whereas previous jail logs (the primary source of information used in monitoring) did not distinguish between individuals who were booked and released from those who were placed in secure detention, the revised jail log format allows for this critical distinction.

By mid-1989 each contract jail had begun use of revised billing sheets ("logs") which allowed for clear distinction between those juveniles held in secure confinement and those who were not. As the contract jail personnel have become more familiar with this new billing form, the 1991 detention data have proven more accurate than that of 1990. Even so, some questions remained in analysis of the 1991 jail data either because individual jails did not use the revised log format or because even when a juvenile was noted as securely detained, the combination of offense and time held indicated that he/she was probably booked and released contrary to the official record. In those instances where questions remained, the contract jails were contacted by phone in an attempt to clarify the circumstances regarding those detention episodes. If no further information was obtained, those cases for which the duration of detention was recorded as 30 minutes or less, and the records gave no indication that the juvenile was ever securely detained, he/she has been classified as having been booked and released.

Examination of the records of those facilities which were inspected, indicate that the jail logs used in monitoring are largely reliable as records of juvenile traffic through community jails and police departments, but there may remain some issues of accuracy.

Apart from efforts at refining juvenile detention data, barriers to full compliance with the jail removal requirement remain in Alaska. However, the state has made great progress in reducing incidence of noncompliance and in offering alternatives to secure detention in adult facilities. Geographic distance between smaller communities and the five secure youth correctional centers has been bridged by the creation and operation of twelve nonsecure attendant care centers, which serve fourteen rural communities.

In 1991 Youth Corrections distributed copies of the OJJDP-produced educational video Law Enforcement Custody of Juveniles to each adult lockup and jail in the 1989 monitoring universe. This tape explains the constraints of the Juvenile Justice and Delinquency Prevention Act on the handling of juvenile offenders and nonoffenders, and specifies exact prohibitions. Local and municipal law enforcement personnel, including police, dispatchers, guards, village police officers and village public safety officers, were asked to review the video tape and to mail lists of who had reviewed the tape to Youth Corrections. The Division plans to further utilize this educational video by working with the law enforcement training academies in Alaska. These education processes appear to be having an impact, as many of the personnel contacted during the data collection process were well informed regarding legal constraints regarding the detention of juveniles.

In 1990 the Alaska Legislature passed AS 4710.160(b), requiring the Department of Health and Social Services to develop a standardized form for use by all agencies operating a jail or lockup. Its purpose was to report the admission and secure confinement of all minors. In accordance with this statute, in May 1991 Youth Corrections initiated a new system by which all incidents of secure confinement of juveniles would be recorded. Each adult lockup and jail in the 1990 monitoring universe was sent information on Alaska's new statutory requirement, instructions on how the new reporting system would operate, and supplies of the Juvenile Confinement Admission and Release Form and the Juvenile Confinement Admission and Release Log. It was instructed that the form was to be completed on every juvenile admitted to secure confinement in each facility. The log was to be maintained on a monthly basis and sent to DFYS/Facility Compliance office, even in the event no juveniles were confined in the facility. This system was in place by the beginning of the State Fiscal Year, July 1991.

Finally, in the spring of 1991, the Alaska Juvenile Justice Advisory Committee (AJJAC) introduced legislation concerning the

confinement of juveniles that would bring State law closer to conformity with federal standards and the JJDP Act. This legislation specifies the criteria for detaining juveniles in adult facilities and limits detention to a maximum of six hours. While not passed by the Seventeenth Legislature, this legislation will be reintroduced and the AJJAC will lobby for its passage in the upcoming legislative session.

G. DE MINIMIS REQUEST: NUMERICAL

1. THE EXTENT THAT NONCOMPLIANCE IS INSIGNIFICANT OR OF SLIGHT CONSEQUENCE.

Number of accused juvenile criminal-type offenders in adult jails and lockups in excess of six (6) hours, adjudicated criminal-type offenders held in adult jails and lockups for any length of time, and status offenders held in adult jails and lockups for any length of time.

TOTAL = 81

Total juvenile population of the State under 18 according to the most recent available U.S. Bureau of Census data or census projection:

172,991 juveniles.

(Source: Alaska Population Overview, Alaska Department of Labor, Research and Analysis, Demographics Unit, 1991)

If the data was projected to cover a 12-month period, provide the specific data used in making the projection and the statistical method used to project the data.

Data projection was not required for missing months; however adjustment was necessary for adult lockups which failed to report data. (See Appendix I)

Calculation of jail removal violations rate per 100,000 population under 18.

Total instances of noncompliance =	81 (a)
Population under 18 =	172,991 (b)
81/172,991 =	46.8 per 100,000

2. ACCEPTABLE PLAN.

The Department of Health and Social Services, which embodies DFYS and Youth Corrections, has broad authority under AS 47.10.150 and AS 47.10.180 for oversight of facilities used for detention of juveniles. In its attempts to reduce the numbers of noncompliant instances of juvenile detention in Alaska, DFYS has developed a network of nonsecure attendant care shelters - currently in twelve locations, serving fourteen communities which have historically experienced high levels of noncompliant juvenile detention.

The Youth Corrections Division has been successful in curtailing the practice of securely detaining status offenders and intoxicated juveniles at its own detention centers as well as in many adult facilities. The 1991 data show that juveniles who were charged with minor consuming alcohol continue to pose problems to the state's compliance with Section 223(A)(14). While Youth Correction's policy extends only to the five juvenile detention centers, it has had a significant educative effect on the policies of local law enforcement agencies, and the Division continues to educate law enforcement personnel, both through the distribution of the OJJDP videotape, Law Enforcement Custody of Juveniles, and appearances at state training academies.

It is anticipated that the implementation of the new record keeping system involving all adult facilities in the state, because it requires periodic attention by law enforcement departments to the issue of juvenile admissions, will also work to increase awareness of and compliance with the mandates of the JJDP Act.

3. RECENTLY ENACTED CHANGE IN STATE LAW.

In May, 1988, the Alaska Legislature passed a bill specifying the conditions under which runaway juveniles may be detained. This legislation, which became effective in October, 1988, was explicitly designed to comply with the deinstitutionalization requirement of the JJDP Act, but it is also expected to aid efforts to bring the state into compliance with the jail removal mandate. The law specified that

"[a] minor may be taken into emergency protective custody by a peace officer and placed into temporary detention in a juvenile detention home in the local community if there has been an order issued by a court under a finding of probable cause that (1) the minor is a runaway in willful violation of a valid court order..., (2) the minor's current situation poses a severe and imminent risk to the minor's life or safety, and (3) no reasonable placement alternative exists within the community." (AS 47.10.141)

The statute clearly forbids detention of a runaway juvenile "in a

jail or secure facility other than a juvenile detention home" and limits the duration of such detention to 24 hours if no criminal-type offense is charged.

A more recently enacted amendment to AS 47.10.160 requires that jails and other secure detention facilities operated by state and local agencies record and report to the Department of Health and Social Services all instances of juvenile detention. Enacted in June, 1990, and effective September, 1990, this statute requires facilities to use a standardized format in reporting juvenile admissions, and to report name, date of birth, the offense for which the minor was admitted, date and time admitted, date and time released, gender, and ethnic origin. In an effort to further reduce errors in record keeping, the statute also requires that - with the exception of release date and time - the records be prepared at the time of admission into secure confinement.

Because this statute standardizes the report format and requires full reporting of juvenile detention, it is anticipated that its enactment will have a significant and positive impact on Alaska's compliance efforts. The new system is currently in the process of being implemented and it is anticipated that its positive effects on Alaska's compliance will be evident in coming monitoring cycles.

H. DE MINIMIS REQUEST: SUBSTANTIVE.

1. THE EXTENT THAT NONCOMPLIANCE IS INSIGNIFICANT OR OF SLIGHT CONSEQUENCE.

- a. Were all instances of noncompliance in violation of or departures from State law, court rule, or other statewide executive or judicial policy?**

AS 47.10.130 provides that "(n)o minor under 18 years of age who is detained pending hearing may be incarcerated in a jail unless assigned to separate quarters so that the minor cannot communicate with or view adult prisoners convicted of, under arrest for, or charged with a crime." Of the 81 jail removal violations reported for 1991, only 6, or 7 percent, occurred in facilities that allow for sight and sound separation. As a result, 93 percent of the jail removal violations from 1991 could have also constituted violations of Section 223(a)(12)(B).

There was no statutory authorization for detaining status offenders and nonoffenders in any adult facility other than those accused of minor consuming alcohol. During 1991, there was no instance of secure detention of a status offender not charged with an alcohol offense.

- b. Do the instances of noncompliance indicate a pattern or practice, or do they constitute isolated instances?**

Violations of Section 223(A)(14) occurred in eleven adult jails, one correctional center, and at 21 (11 x 1.93 weight) adult lockups. At the majority of these facilities, however, instances of noncompliant detention appear to be the exception rather than the rule of juvenile handling. It is the practice of most law enforcement officials at the village level and at the municipal level to not securely detain juvenile offenders.

The projected 1991 data on jail removal violations indicate that 37 violations occurred in 21 (25%) of the 83 adult rural lockups statewide. Given that the larger, busier lockups tend to be more likely to provide data, this projection that 25 percent of the rural lockups violated Section 223(A)(14) is probably high.

The largest number of noncompliant detentions for a single institution was 8 in 1991. This number is down from four facilities showing a high of 15 incidents of noncompliance during 1989, and one showing 15 violations in 1990.

c. Are existing mechanisms for enforcement of the State law, court rule, or other statewide executive or judicial policy such that the instances of noncompliance are unlikely to recur in the future?

Yes. The state has employed several mechanisms for enforcing AS 47.10.130, AS 47.10.141 and AS 47.10.190, which restrict the detention of juveniles in adult facilities, and AS 47.10.160(b), which requires state and municipal agencies to report incidents of secure detention of juveniles. Collectively, these mechanisms have proven effective in substantially reducing instances of noncompliance with Section 223(a)(14) of the JJDP Act. Enforcement of these statutes, along with continued operation of the dozen alternative nonsecure shelters, will effectively curtail jail removal violations in Alaska.

DFYS has sought to maximize enforcement of these laws by instituting a program of public education, including public service announcements in print and broadcast media, to alert both the law enforcement community and the public to the dangers and illegality of jailing juveniles.

Additionally, admission records of adult jails are examined each year by DFYS, and facilities are notified of the instances of noncompliant detention of juveniles.

In combination, the above enforcement mechanisms have been effective in reducing the number of instances of noncompliance by 86 percent in the four years since implementation of the state's revised Jail Removal Plan in December, 1987.

d. Describe the State's plan to eliminate the noncompliant incidents and to monitor the existing enforcement mechanisms.

Alaska's plan to eliminate noncompliant incidents is outlined in the revised 1987 Jail Removal Plan. Salient features of this plan include the following:

(1) placing a full-time JJDP Project Coordinator in the Division's Central Administration Office;

(2) development of alternatives to detention, including development of nonsecure holdover attendant care models in several rural communities and secure holdover attendant care models in others;

(3) cooperative efforts with the Department of Public Safety on such issues as maintenance of appropriate booking data on juveniles, sight and sound separation requirements, the JJDP-mandated 6-hour rule and a prohibition of detention of status

offenders;

(4) launching an education and training campaign to inform the public of the problems inherent in inappropriate detention and jailing of youth and of the availability of effective alternatives; and

(5) drafting regulations governing detention of youth in adult jails under authority provided in Alaska Statute 47.10.180(a), which authorizes the Department of Health and Social Services to adopt standards and regulations for the operation of juvenile detention homes and juvenile detention facilities in the state.

Each of these goals is currently in operation and, as anticipated, their effect has been to consistently and dramatically lower the number of incidents of noncompliance.

APPENDIX I: METHOD OF ANALYSIS.

All aspects of data analysis for the 1991 monitoring report were performed on the DEC/VAX 8800 mainframe computer at the University of Alaska Anchorage, using the SPSS Data Analysis System, Release 4.0.

I. DATA COLLECTION AND DATA ENTRY.

Data were entered into a composite data file from the following sources:

- A. Certified photocopies of original client billing sheets (booking logs) for the nineteen adult jails were obtained from the Contract Jail Administrator of the Alaska Department of Public Safety (DPS). DPS contracts for services with each Alaska facility that meets the definition of adult jail as defined in the Formula Grant Regulation. The certified photocopies of the jails' booking logs covered all twelve months of 1991 with the exception of the Unalaska jail, which was only able to send January through September.
- B. Photocopies of original booking logs were obtained from the Youth Centers in Bethel, and Fairbanks, and from twelve Adult Lockups in Chevak, Delta Junction, Fort Yukon, Hoonah, Galena, King Cove, Nenana, Quinhagak, Saint Paul, Tanana, Togiak, and Tok.
- C. Certified or signed detention data reports were received from the Youth Centers in Juneau, Anchorage, and Nome, and from thirty Adult Lockups in Anaktuvuk Pass, Angoon, Aniak, Atkasuk, Cantwell, Deadhorse, Eek, Ekwok, Elim, Glennallen, Golovin, Goodnews Bay, Kaktovik, Kipnuk, Kotlik, Koyuk, Mekoryuk, Nondalton, Nuiqsut, Old Harbor, Pilot Station, Point Hope, Point Lay, Sand Point, Shishmaref, Skagway, Stebbins, Tununak, Wainwright and Yukon-Kuskokwim.
- D. Determined to be inadequate for monitoring purposes were booking data gathered on-site at the ten Adult Lockups in Akiachak, Huslia, Kaltag, Kivalina, Kwethluk, Lower Kalskag, Napakiak, Noorvik, Ruby, and Yakutat. Judged to be inadequate for monitoring purposes were Adult Lockup data received from the villages of Kiana, Kobuk, McGrath, Napaskiak, and Nulato.
- E. Booking data from the Department of Corrections adult correctional center at Mat-Su Pretrial were also received in the form of a computer printout which contained an alphabetical list of booked juveniles.

- F. Complete detention data from the two juvenile holdover facilities in Kenai and Kodiak were received from the supervising Youth Probation Officer at that office.

For each case, the following data were entered: Facility type, facility identifier, initials or first initial and last name of juvenile, date of birth, gender, race, date of admission, time of admission, reason for detention (alphabetic variable; if more than one, reasons were strung together), date of release, time of release, and lockup indicator.

II. CLASSIFICATION OF OFFENDERS.

The likelihood of misclassifying of offenses was reduced by adopting a conservative approach. In other words, errors in coding would lead to the reporting of a higher number of violations than actually occurred. The following procedures were used in classifying juveniles as accused criminal-type offenders, adjudicated criminal-type offenders, accused status offenders and adjudicated status offenders:

- A. Juveniles who were arrested for the following were classified as accused criminal-type offenders: offenses proscribed in Alaska criminal law, traffic violations, fish and game violations, failure to appear, and contempt of court.
- B. Juveniles charged with probation violations or violations of conditions of release were classified as adjudicated criminal-type offenders unless conditions of probation had been imposed pursuant to an adjudication for possession or consumption of alcohol. In the latter case, the juvenile was classified as an adjudicated status offender.

Juveniles taken into custody pursuant to warrants and detention orders were also classified as adjudicated criminal-type offenders, unless additional information indicated a more appropriate classification. Where reclassification was not indicated, all instances of detention pursuant to a warrant or court order at McLaughlin Youth Center, Fairbanks Youth Center, and the Nome Youth Center were verified through a check of facility records. In this way, accuracy in the classification of these cases was checked.

Juveniles transferred from one juvenile detention facility to another were also classified, absent additional information, as adjudicated criminal-type offenders, as were a small number of juveniles for whom

the offense listed in official records was one of the following: juvenile hold, juvenile probation hold, detention hold, and delinquent minor.

- C. Juveniles detained for the following were classified as accused status offenders: possession or consumption of alcohol, minor on licensed premises, curfew violations, runaway, and protective custody in excess of the lawful duration as prescribed in AS 47.30.705 and AS 47.37.170.
- D. DFYS officials constructed a list with the names and dates of birth of juveniles adjudicated for possession or consumption of alcohol on or after January 1, 1985. The list only included juveniles adjudicated solely for the possession or consumption of alcohol and who were not subsequently adjudicated on a criminal-type offense. Juveniles appearing in the 1991 data arrested pursuant to a warrant or detention order and juveniles detained for probation violations were classified as adjudicated status offenders if their names appeared on this list. Otherwise, these juveniles were classified as adjudicated criminal-type offenders.
- E. Juveniles detained in adult facilities for protective custody under AS 47.30.705 or AS 47.37.170 (dealing with mental illness and alcohol intoxication, respectively) were counted as violations of the separation requirement. However, because juveniles and adults are accorded the same treatment under these statutes, these cases were determined to be outside the scope of the OJJDP definitions of criminal-type offender, status offender and nonoffender. Therefore, the presence of these juveniles in these facilities is not reflected in sections of this report pertaining to deinstitutionalization and jail removal requirements.

III. DATA PROJECTION.

Three methods of statistical projection for missing and unknown detention data were employed in the analysis of 1991 juvenile detention data. These were: 1) projection of data for the purpose of covering twelve months of time in two instances when only six months of data were received; 2) projection of juvenile detention data from non-reporting adult lockups; and 3) projection of data for the purpose of estimating duration of detention in two cases with insufficient time information.

1. Projection for Complete Calendar Year:

Complete data for Calendar Year 1991 were available for all but one of the seventy secure facilities in Alaska reporting

detention information. Projection of data to cover the full calendar year 1991 for the adult jail in Unalaska was accomplished by computing the proportion of the year for which data from this facility were received ($275 \text{ days} / 365 \text{ days} = .75$), and weighting each instance of juvenile detention recorded at the jail by a factor equal to the reciprocal of that proportion. Thus, instances of juvenile detention at this facility were weighted by a factor of 1.33. This weighting procedure assumes that instances of noncompliance at the jail during the last three months of 1991 occurred at the same rate demonstrated in the data for the first nine months.

2. Projection for Non-reporting Adult Lockups:

Data for the 40 adult lockups whose records were inadequate for monitoring purposes were projected by assigning a weight of **1.93** (the reciprocal of the proportion of all adult lockups represented by those included in the analysis) to each case of juvenile detention in the 43 adult lockups from which adequate data were obtained. To the extent that lockups from which adequate data were obtained are representative of all lockups in the monitoring universe, this method of projection is statistically valid.

Since all adult lockups which submitted adequate data were included in the analysis, random sampling of this group was not performed. It is believed that lockups which do not maintain adequate records are unlikely to detain more juveniles than those which do. Facilities which do not maintain adequate records probably fail to do so because they detain very few individuals, either adults or juveniles. Any error in this method of projecting data for non-reporting lockups should therefore result in a higher number of noncompliant cases than actually occurred in these facilities.

3. Projection for Unknown Duration of Detention:

In two instances of juvenile detention, it was necessary to project data regarding the duration of detention. In both instances of secure detention with missing time information, the juveniles were held in Protective Custody and were classified as nonoffenders.

Because the instances involved nonoffenders, the first task of projection was to determine whether the 24-hour grace period allowed under deinstitutionalization had been exceeded. This was accomplished by computing the proportion of cases arising in detention facilities in which detention extended beyond the 24-hour grace period. Because there were two deinstitutionalization violations among the 140 cases, the weighting for the missing cases with regards to deinstitutionalization was .014 for the case which occurred at an adult jail and .028 ($.014 \times 1.93$) for the case at an adult lockup.

Both juveniles were detained in facilities concurrent with adult offenders, so both were included as sight and sound violations. Length of detention was also relevant in the determination of jail removal violations, as protective custody cases become jail removal violations only after the 12 hour grace period lapsed. As there were 6 cases among the 26 protective custody cases which exceeded 12 hours, the case at an adult jail was weighted by .23, and the case at an adult lockup was weighted by .45 (.23 x 1.93).

**APPENDIX II:
Common Offense Acronyms and
1991 Violations by
Offense Type and Location**

ARSON	- Arson
ASLT	- Assault
BURG	- Burglary
BW:	- Bench Warrant: (original offense)
CM	- Criminal Mischief
CONCEAL	- Concealment of Merchandise
COURT HOLD	- Court Ordered Hold
CT	- Criminal Trespass
CTORDER:VCR	- Court Order:
DC	- Disorderly Conduct
DET ORDER	- Detention Order
DWI	- Driving While Intoxicated
DWLR	- Driving With License Revoked
DWLS	- Driving With License Suspended
DWOL	- Driving Without License
F&G VIOL	- Fish & Game Violation
FTA	- Failure to Appear
FTGNOA	- Failure to Give Notice of Accident
HARR	- Harassment
MCA/MC	- Minor Consuming Alcohol
MICS	- Misconduct Involving a Controlled Substance
MIP	- Minor in Possession
MIPBC/MIPC	- Minor in Possession by Consumption
OMVI	- Operating Motor Vehicle Intoxicated - Alcohol
OAAA	- Operator Actions After Accident
PC	- Protective Custody
PV	- Probation Violation
RA	- Resisting Arrest
RD	- Reckless Driving
ROBBERY	- Robbery
RUNAWAY/RAWAY	- Runaway
SA	- Sexual Assault
SERVE TIME:DWI	- Served Time for DWI
T47	- Title 47 Protective Custody
T47 MENTAL	- Title 47 Protective Custody - Mental
THEFT	- Theft
TRAFFIC	- Traffic Violation
VCR	- Violation of Conditions of Release
VOVCOR	- Violation of Valid Court Order
WA:FTA-RD	- Warrant: Failure to Appear - Reckless Driving
WARRANT	- Warrant
W TAMP	- Witness Tampering

Deinstitutionalization Violations / Section 223 (a)(12)(A)

<u>Location</u>	<u>Crime</u>	<u>Time</u>	<u>Offender Type</u>
Adult Lockup:	(weight= 1.93)		
Sand Point	Title 47	24.50	Accused Status

Separation Violations / Section 223 (a)(13)

<u>Location</u>	<u>Crime</u>	<u>Time</u>	<u>Offender Type</u>
Adult Jails:			
Cordova	THEFT	.82	Accused Criminal
	MCA	8.13	Accused Status
	DWI/FTGNOA/OAAA	3.32	Accused Criminal
	CM	4.12	Accused Criminal
	CM/CT	4.12	Accused Criminal
	CM/RD	4.67	Accused Criminal
Craig	BURG/THEFT	21.15	Accused Criminal
	ASLT/MIPC	18.60	Accused Criminal
	PC	14.23	Accused Status
	ASLT	17.58	Accused Criminal
	BURG/W TAMP/CM	41.25	Accused Criminal
Homer	DWLS	4.97	Accused Criminal
Naknek	MC	2.00	Accused Status

Separation Violations / Section 223 (a)(13) [continued]

<u>Location</u>	<u>Crime</u>	<u>Time</u>	<u>Offender Type</u>
Sitka	VOVCOR	16.17	Adjudicated Criminal
	ASLT/DC/MCA	6.67	Accused Criminal
	VOVCOR	12.92	Adjudicated Criminal
	ASLT/THEFT/RAWAY/CM	10.58	Accused Criminal
	WARRANT/MC	12.17	Adjudicated Criminal
	VOVCOR	15.25	Adjudicated Criminal
	CM	8.72	Accused Criminal
	ASLT/THEFT/CM	5.77	Accused Criminal
Unalaska	MICS	9.18	Accused Criminal
Valdez	SERVE TIME:DWI	70.08	Adjudicated Criminal
Wrangell	ASLT	20.50	Accused Criminal
	HARR/RA/MIPC/T47	13.00	Accused Criminal
	PV:MCA	18.58	Adjudicated Status
Emmonak	PC	24.00	Accused Status
	MCA	6.75	Accused Status
	VCR	24.42	Adjudicated Criminal
	PC/MCA	5.25	Nonoffender
	ARSON/BURG	20.25	Accused Criminal
	ARSON/BURG	20.25	Accused Criminal
	MCA	7.67	Accused Status

Separation Violations / Section 223 (a)(13) [continued]

<u>Location</u>	<u>Crime</u>	<u>Time</u>	<u>Offender Type</u>
Corrections:			
Mat-Su	FTA	.83	Accused Criminal
	BW:FTA	2.58	Accused Criminal
	BW:FTA	3.62	Accused Criminal
	OMVI	.58	Accused Criminal
	BW:FTA	.82	Accused Criminal
	OMVI	.63	Accused Criminal
	ASLT	3.17	Accused Criminal
	BW:FTA	.92	Accused Criminal
	BW:F&G VIOL	1.55	Adjudicated Criminal
	THEFT	7.12	Accused Criminal
	THEFT	7.12	Accused Criminal
	BW:FTA	1.07	Accused Criminal
	ASLT	3.33	Accused Criminal
	RD	2.50	Accused Criminal
	BW:DWLR	2.28	Adjudicated Criminal
	OMVI	6.92	Accused Criminal
	BW:TRAFFIC	.85	Adjudicated Criminal

Separation Violations / Section 223 (a)(13) [continued]

<u>Location</u>	<u>Crime</u>	<u>Time</u>	<u>Offender Type</u>
Adult Lockups: (Weight = 1.93)			
Cantwell	ROBBERY/ASLT	8.72	Accused Criminal
	ROBBERY/ASLT	8.72	Accused Criminal
Chevak	PC/T47 MENTAL	24.00	Accused Status
	MICS	3.50	Accused Criminal
	MC	4.53	Accused Status
	PC	6.00	Nonoffender
Fort Yukon	CM	8.50	Accused Criminal
Sand Point	T47	20.50	Accused Status
Togiak	ASLT/MC	18.38	Accused Criminal

Jail Removal Violations / Section 223 (a)(14)

<u>Location</u>	<u>Crime</u>	<u>Time</u>	<u>Offender Type</u>
Adult Jails:			
Cordova	MCA	8.13	Accused Status
Craig	BURG/THEFT	21.15	Accused Criminal
	BURG/W TAMP/CM	41.25	Accused Criminal
	PC	14.23	Nonoffender
	ASLT/MIPC	18.60	Accused Criminal
	ASLT	17.58	Accused Criminal
Emmonak	MCA	6.75	Accused Status
	VCR	24.42	Adjudicated Criminal
	MCA	6.20	Accused Status
	MCA	7.67	Accused Status
	ARSON/BURG	20.25	Accused Criminal
	MCA/PC	13.17	Accused Status
	ARSON/BURG	20.25	Accused Criminal
Homer	DWOL	22.97	Accused Criminal
	MCA	1.50	Accused Status
	MCA	1.55	Accused Status
	MCA	1.17	Accused Status
	CTORDER:VCR	15.90	Adjudicated Criminal
Kake	MIP	8.35	Accused Status
	MIP	17.12	Accused Status
Naknek	MC	3.00	Accused Status

Jail Removal Violations / Section 223 (a) (14) [continued]

<u>Location</u>	<u>Crime</u>	<u>Time</u>	<u>Offender Type</u>
Seward	WA:FTA-RD	39.82	Accused Criminal
	PC	12.32	Nonoffender
	COURT HOLD	3.58	Adjudicated Criminal
	DWI/DWLR/MC	13.15	Accused Criminal
	BURG	14.17	Accused Criminal
Sitka	VOVCOR	16.17	Adjudicated Criminal
	ASLT/THEFT/RUNAWAY/CM	10.58	Accused Criminal
	VOVCOR	15.25	Adjudicated Criminal
	VOVCOR	12.92	Adjudicated Criminal
	ASLT/DC/MCA	6.67	Accused Criminal
	CM	8.72	Accused Criminal
	WARRANT/MC	12.17	Adjudicated Criminal
Unalaska	MICS	9.18	Accused Criminal
Valdez	SERVE TIME:DWI	70.08	Adjudicated Criminal
Wrangell	FV:MCA	18.58	Adjudicated Status
	HARR/RA/MIPC/T47	13.00	Accused Criminal
	ASLT	20.50	Accused Criminal
Corrections:			
Mat-Su	BW:TRAFFIC	.85	Adjudicated Criminal
	OMVI	6.92	Accused Criminal
	THEFT	7.12	Accused Criminal
	BW:F&G VIOL	1.55	Adjudicated Criminal
	THEFT	7.12	Accused Criminal
	BW:DWLR	2.28	Adjudicated Criminal

Jail Removal Violations / Section 223 (a)(14) [continued]

<u>Location</u>	<u>Crime</u>	<u>Time</u>	<u>Offender Type</u>
Adult Lockups: (Weight 1.93)			
Angoon	DWI	14.00	Accused Criminal
Aniak	MCA	7.75	Accused Status
Cantwell	ROBBERY/ASLT	8.72	Accused Criminal
	ROBBERY/ASLT	8.72	Accused Criminal
Chevak	MC	4.53	Accused Status
	ASLT	8.42	Accused Criminal
Fort Yukon	CM	8.50	Accused Criminal
	DWI	6.90	Accused Criminal
Galena	MC	9.08	Accused Status
	MC	9.50	Accused Status
Quinhagak	MCA	8.83	Accused Status
Saint Paul	BURG/SA	99.75	Accused Criminal
	BURG/THEFT	10.00	Accused Criminal
Sand Point	T47	20.50	Nonoffender
	T47	24.50	Nonoffender
Skagway	WARRANT	22.42	Adjudicated Criminal
Tanana	MCA	11.00	Accused Status
	RD/MCA	9.00	Accused Criminal

Jail Removal Violations / Section 223 (a)(14) [continued]

<u>Location</u>	<u>Crime</u>	<u>Time</u>	<u>Offender Type</u>
Togiak	ASLT/MC	18.38	Accused Criminal