AGRICULTURAL CRISES, CAPITALISM AND TRANSITIONS TO SOCIALISM IN SUBSAHARAN AFRICA

By Reginald Herbold Green

A nation which is dependent on another country for the food consumption of its population cannot but be a dependent hostage of the particular country which feeds its population.

SWAPO of Namibia, Political Programme

Our own reality - however fine and attractive the reality of others may be - can only be transformed by detailed knowledge of it, by our own effort, by our own sacrifices ...

Amilcar Cabral, late President PAIGC (Cape Verde-Guinea Bissau)

If the people are to develop they must have power. They must be able to control their own activities within the framework of their village communities ... At present the best intentioned governments - my own included - too readily move from a conviction of the need for rural development into acting as if the people had no ideas of their own. This is quite wrong ... people do know what their basic needs are ... if they have sufficient freedom they can be relied upon to determine their own priorities of development.

Julius K. Nyerere, President of Tanzania

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Crisis or Crises? In Production, Prices and/or Procurement?

The performance record of African agriculture over 1970-1980 is not satisfactory. While data are fragmentary and open to manipulation, the broad picture is of an average rate trend of food production growth of 2.5% odd a year, versus 3 to 3.5% for population. In a majority of subsaharan African countries there is a clear trend worsening in per capita food production and a rise in per capita food imports. For industrial/export (so-called "cash"<sup>2</sup>) crops the record is worse, with a trend growth rate barely above 2%.

To generalise is dangerous - albeit inevitable in a short survey. Country records and experiences differ radically. So do year to year performances (eg to 1980 Zimbabwe agricultural output growth was below population) and those by crop (eg Tanzania trend annual coffee output growth over 1976-81 is 4.8% and cashew nut minus 12%). Statistical data are very weak, and hard to interpret without going back to check coverage, primary sources and methodology. This is not a reason to avoid attempting analysis (action is being taken, better that it be at least partly-informed action and glib, clearly wrong analyses abound) but it is a reason for caution in reaching

firm conclusions, for avoiding sweeping generalisations, for looking at the particular and for a scepticism about the analysis of others (especially if one "approves of" its conclusions) and self-doubt about ones own analysis.

whatever the reasons, the production performance is not satisfactory at sub-regional level or, for most states, at national. Given the crushing foreign balance constraints following radical structural worsening of external terms of trade, both the buoyant food import and the stagnant export side of the current account scissors resulting from agriculture are almost as serious as, or in some cases more serious than, the nutritional and rural income implications. Certainly weather (whether by worse average over 1970's than over 1930-1970 or by change in number of consecutive good or bad years) and socio-political instability (including war) have been substantial contributory causes. However, they cannot account for the whole difference between the achieved and - say - a 4 to 5% growth rate and, even if they could, there would be a pressing need to see how better output performance could be regained.

Terms of trade have been a major factor. Over 1972-76 and 1977-81 a majority of African economies sustained halving of the real unit external purchasing power of their agricultural exports. Not surprisingly this reduced their domestic purchasing power and explains why output of export crops has on balance lagged that in food. There is clear evidence of cross elasticities among crops. That is, shifts occurred among crops produced in response to alterations of their prices relative to each other, albeit neither in as simple nor dominant a form as some commentaries, notably the World Bank's Accellerated Development in Subsaharan Africa, suggest. 7 Domestic terms of trade shifts - whether measured peasant prices/ urban goods prices or peasant prices/urban wages - has not been uniform. While in most cases the rural side has gone down, this is not universal (especially over 1975-80). 8 Nor does there seem to be a simple correllation between overall urban/rural terms of trade and output growth. This is not, perhaps, as surprising as it seems: a) peasants cannot readily retreat to subsistence, they have established use value requirements they cannot meet themselves, and b) peasants do not usually have much 'spare' labour or other key resources at peak requirements times, so that higher real average prices alone are unlikely to call forth a massive overall output result.9

On the other hand, even if "getting the prices right" seems less central - and, by itself, less successful - than sometimes argued, there is a case for arguing that 'achieved production failures' do not relate primarily to peasant ability to produce, still less to 'lazy', 'stubborn' or 'stupid' peasants, but are much more closely related to increasing weaknesses in input supply, transport, storage, procurement and availability of actually desired, non household produceable use values ("incentive goods"). Weaknesses in research, extension and technological change are not listed separately, partly because they were no worse in the 1970's than before and can thus hardly cause the worsening performance, and partly because on past record and present expert proposals they seem unlikely to be a relevant part of the cure in the 1980's except in certain special cases relating to seeds, implements and epidemic disease control chemicals, usefully subsumed under inputs.

Transport deterioration (closely related to fuel and vehicle prices) has slowed, limited or prevented marketing of produced crops (and thus deterred subsequent production). Equally it has rendered input and consumer goods supply erratic and untimely. In addition, import constraints, failure to allocate resources to developing/ extending appropriate seeds-tools-disease/pest control programme and inputs and - in a majority of cases - "urban bias" on relative prices and/or allocations 10 of scarce goods have had similar effects in depriving agriculture (and especially peasant agriculture) both of the inputs needed to operate at the production frontiers known to producers and of the use values ("urban goods/services") which are peasant households' incentive to engage in petty commodity production. It is no accident that except in natural or human disaster cases (eg droughts, wars) rural food availability and nutrition has not worsened much - the secular increase in food crises or imports in Africa is predominantly urban. 11

Procurement - both public and private sector - has also worsened in many cases. In the first place buyers are less readily and certainly available and less likely to pay in cash on the spot. Eg, in Mozambique the departing colons took the rural commercial and transport system with them, in Tanzania transport and financial constraints radically worsened rural purchase-collection-payment records of most parastatals. In many cases disturbances (economic,

military, political) created "choke points" at which a handful of merchants could take control of the process of commercialisation, allowing monopoloy exploitation of peasants. Eg, both the food and coffee aspects of Uganda magendo 2 especially at its 1980/81 "high" as a dominant sub-mode of production, not as secondary parallel market sub-system turned on the exploitation of such "choke points" as do somewhat analogous situations in Zaire.

Storage debacles - centring on failure to expand capacity and inappropriate selection of type and location - have worsened transport bottlenecks by preventing smoothing seasonal peaks in movement of inputs, crops and incentive goods and by forcing (or at least encouraging) some procurement agencies to move crops "early and often", not hold at purchase point until use point was clearly identified. They have also led to catastrophic losses - especially in the urban and national reserve subsectors - eq, 600,000 tonnes physically destroyed, deteriorated and used as poultry feed or exported at one-fifth domestic food value to avert physical loss in Tanzania over 1977-80.

That these factors seem to have affected long distance (urban) supply more is not surprising. African urban populations have exploded upwards (eg 3% to 18% in Tanzania over 1960-80, 15% to 45% in Zambia) but neither the public nor the private procurement, marketing and storage systems have undergone any similar structural transformation. As a recent World Bank Assistance Group report on Tanzania argues, the problem does not seem to be primarily peasant ability or even willingness to produce, but "modern" sector inability to procure, hold, move and distribute.

The state role in all this is complex - as the varying terms of peasant price/urban wage trends suggest. It is not limited to participation (and effectiveness thereof) in procurement or to "urban" vs "rural" bias, much less to capitalist versus socialist orientation. Three other critical issues turning on the state are: ability to keep an orderly stable state mechanisms of some variety functioning versus descent toward a "magendo" dominated rural commercial economy (or a wasteland ravaged by invasions in certain cases); ability to procure enough import capacity to operate the economy (including agriculture, processing, transport "incentive goods") at anything like existing capacity; skill in relating rural resource allocations to short as well as longer-term production encouragment and support. 15

Toward A Rural Bourgoisie? For Better Or For Worse?

One approach to crisis resolution would be to back the emergent African rural petty bourgoisie/kulak/functionary sub-class alliance. This could be on a standard capitalist modernisation and production ideology 16, on a more sophisticated African rural development/production growth/household-klan-state redistribution model, 17 or on a nakedly exploitative, short term interests of power holder approach like the rural side of Ngugu's Petals of Blood. In the first line of argument modern inputs in the hands of entrepreneurs freed of traditional and state restraints is seen as necessary and largely sufficient to achieve rapid growth. In the second, the progressive capitalist farmers are seen as adding to - rather than substituting for - pre-existing output, and as strengthening the income security of the rural poor by intraextended family and klan transfers. In the third, concentration of wealth and power is seen as the way to achieve rapid economic change and the breaking on non-economistic links such as obligations to family klan as positive in ensuring maximum. However, it could also be an approach favoured by socialists for one of two reasons. First, that a capitalist transition was needed to create the productive force levels adequate for a transition to socialism, or second, to create the production relations and levels of visible local capitalist exploitation and of antagonistic contradictions necessary to achieve a revolution. 18

The ultimate problem with these rationales - except perhaps the last - is that the 1970-80 record offers little convincing evidence that a capitalist transformation in African agriculture is likely to be achievable, sustainable or effective in achieving a rise in trend growth rates to the 4 to 5% range. Certainly the data collected in the Annex to the Bank study show how rarely this has happened to date. The main variants of capitalist transition are "neo-kulakism" ("progressive farmer", "modernising peasant" etc); plantation and settler/"modern farm". Each has some striking short-term success - at least in its own terms - none looks generally promising in Africa of the 1980's.

Neo-kulakism has its best record in export oriented and especially (not exclusively) tree crop production under Smith/Myint "vent for surplus" conditions: It has been the basis for most initial export boom changes in agricultural production in Africa (eg Ghana 1880-

1910, Ivory Coast 1960-1970, Tanzania 1960-1966, Botswana 1965-1975 and with heavy state stock capital Sudan 1950-1965). But it has had a distinct tendency to plateau at relatively low levels, whether for external terms of trade, food and labour supply, land availability or ecological reasons. In any case, it is not clear that the neo-kulak element is critical under present and foreseeable African technology - support services - marketing conditions. "Pure" peasants with little non-household labour (or an exchange of labour among households<sup>20</sup>) are not demonstrably less effective at raising productive forces, albeit they are less effective at gaining access to inputs and markets in a basically zero sum game contradiction with neo-kulaks. Many of the latter in certain post-1945 contextx have been "economic activists", in trade or co-operative bodies, not peasants, before acquiring land, and have neither peasant nor modern farmer skills in land use.

The successes in raising marketed staple food production by this route are fewer. The Ivory Coast may be one (albeit less so in recent years, judging by GDP and grain import data. One reason is illustrated by the large-scale maize farmers of Ismani in Tanzania - they were land grabbers and miners who acquired and ruined good land over sic years (poor peasants did neither) and moved on. A way to capitalist accumulation perhaps, but not to sustained growth of output. Similar problems arise in respect to annual industrial/export crops, eg cotton (for soil type and economically viable commercial rotation reasons) and tobacco (because of fuel requirements) in Tanzania.

World Bank and similar small farmer schemes, at their best, <sup>21</sup> are in fact "neo-kulak" oriented, even if this is not intended. <sup>22</sup> They do benefit some labour-employing commercial farmers. But they suffer from such high costs per care, such egregious technical errors (related to the data and analytical base) and often from such large unanticipated negative output effects outside the schemes <sup>23</sup> as to raise grave doubts whether their overall production impact is much more positive than their (clearly negative) influence on income distribution. The clear exceptions in the Sudan and Egypt do not appear to be widely replicable.

Plantations in Africa - including those peasant and neo-kulak shcemes so tightly organised as to be <u>de facto</u> disguised plantations - always have higher capital and recurrent costs per acre than

neo-kulaks and a fortiori than peasants. Only under, for some crops and special conditions - sisal, tea and sugar fairly commonly; wheat, rice, palm oil, rubber less often - does higher output per acre offset these costs from a micro viewpoint, and even then the higher import component in costs (especially since 1973) raises questions about national economic viability.

The need to pay low wages (given higher ratios of other costs to producers) and the authoritarian production relations pattern create further problems in production, as well as socio-political terms. Land is not in general scarce (especially around plantations) in Africa; thus peasant household cash income opportunity increases dramatically reduce labour availability. This has been very marked in Tanzania over 1976-81 with special reference to the more unpleasant jobs - sisal and cane cutting, and tea plucking. It also affects neo-kulaks and "modern commercial" farmers - eg in coffee picking at Arusha - but to a lesser degree.

The "modern commercial" or settler model has even less economic viability. Even under colonial conditions with massive preferences the typical rate of return on capital (after allowing a manager level labour income to the farmer) is -5% to +5%. This was, and is, true of Kenya and Zambia (where there are many African successors to the settler farmers), to Rhodesia and now Zimbabwe, and to Namibia and South Africa. Only subsidies, preferential access to inputs/markets and stock capital provision can keep this sector alive, let alone growing. As to do so eats up most of the resources available to agriculture (especially programme and policy design) the effect on overal output growth is dubious. That on external account (vis a vis peasant production) is unambigously negative - the import content is much higher.

The three capitalist roads all share two general problems:

- 1. if successful as general agricultural output approaches, they would create a 50% redundant population (ex-peasant producers) whom they could not employ <sup>25</sup>, but whose access to markets they would monopolise. Hardly a route either to socio-political stability, or to domestic market growth of demand;
- 2. mechanisation, intensive input packages and large scale schemes are highly import intensive (up to 75% of retail price for sugar, 25% of exfarm for grain vs 5% for peasants in the latter case according to some estimates). Given the negative

terms of trade shifts since 1973, their micro and especially their macro (national external balance) viability is open to the gravest

## III

## Barriers To Classic Socialist Transformation Approach

of doubt.

The barriers to the capitalist plantation road and the caveats about mechanisation apply forcefully to central state farms whether created from scratch, or by takeover of plantations/settler farms. The results of concentrating agricultural sector resources on the state farm (as opposed to communal or peasant household) in Mozambique has not been to maintain marketed output (indeed peasant marketed output has held up much better), nor to ensure urban food supply (imports have skyrocketed). It has prevented adequate attention to communal and household production and to supporting services (transport, inputs, procurement, supplies of consumer goods) for it, with an arguably negative impact on transition toward socialism and on production - a case increasingly made in Mozambique Party and state circles. While some state farms/plantations have served specific purposes (usually in the contexts private plantations were viable) and do increase the public sector weight in the economy, this is not evidence of their useability as a control production tool, while their production relations are notoriously hard to transform to anything involving even sustained pre-socialist worker participation.

Both state farms and capital/input intensive peasant schemes suffer from the same problems of lack of data to make sound technical choices, low returns to capital and high import context as their capitalist variants. This is as true when collaborators are European socialists as when they are North Atlantic capitalist bilateral or multilateral technical assistance personnel (a point equally valid in terms of the anti-participatory nature of almost all standard expert rural development advice with partial exceptions in the cases of ILO, WHO, China, Yugoslavia and - in principle if unevenly in practice - Nordic bodies 26).

Not surprisingly, therefore, state farms are often as bitterly opposed by peasants as capitalist plantations — and for much the same reasons. Both Lenin<sup>27</sup> and Engels<sup>28</sup> warned against coercion under such conditions as damaging to productive force and social relations development, warnings African experience seems to justify.

Communal production of main crops has a record of unsuccess broken only by cases in which the crop was introduced, or first commercialised as a communal crop (eg in particular villages in Tanzania for maize, beans, tobacco) and there is no experience of household cultivation. For example, in 1979 1,000,000 Mozambicans (20% of probable peasant population) lived in communal villages, but only 70,000 (1.5%) were producing crops communally, and in Tanzania 95% of peasants are in organised villages with participatory and communal structures but under 5% of agricultural output (possibly under 3%) is communal.

The reasons are technical or technico-ideological. In a majority of cases nobody knows how to produce more effectively communally. Known low purchased input models are household based; most appropriate inputs to be added are either just as effective for household use (eg seeds, fertiliser insecticide, hand implements) or can be handled communally without joint production (eg oxen, small scale irrigation, communal storage). Known large scale approaches are purchased input and artisanal/managerial skill intensive so as to be - and to be seen to be by most peasants 30 - inappropriate and unusable. Thus peasants cannot usually learn the value of communal crop production by seeing examples - au contraire. As agricultural services (even when not biased against it) have no clearer ideas, and the village committee able on its own to work out a viable new set of production relations, land use patterns and input mixes is unusual (albeit unknown), the slowness of acceptance of communal production is not simply related to "peasant mentality". When there are clear risks of loss and no clear chances of gain, peasants would be very foolish to shift. The technical non-existence or inapplicability of the communal alternative thus prevents consciousness changes, and reinforces any existing attitudes antagonistic to socialist transformation.

Provision of supporting services (as discussed in first section) by governments seeking a transition to socialism has been better than average in respect to water, health, education and support for communal invesment projects, eg in Mozambique, Tanzania, Cape Verde, Zimbabwe. That does not hold for procurement, transport, storage or input supply, and very unevenly for "incentive goods" allocations to rural areas (Tanzania and Mozambique do make allocations which reach rural centres 31 - whether they then reach peasants is less clear). Whether their record is worse is unclear - private

channel cost/surplus margins in Tanzania for main crops with no official channels (eg bananas, potatoes) are as high as, or higher than, marketing parastatal margins, urban food deficits are as serious in Ghana and Nigeria as in Tanzania and Mozambique. But the failures do publicly discredit socialism do waste scarce personnel, do create parasitic administrators and do waste public sector resources. That capitalist performance is no better is little comfort to advocats or would-be architects and artisans of socialist transitions.

At a different level, a series of consciousness problems arising from objective conditions plagues advocats of standard Eurocentric transition to agrarian socialism models. Most African peasant households are not sharecroppers, nor dependent on large farmers in anyway analagous to Latin American minifundistas. 32 Nor except in the labour reserve economies and a handful of special cases (eg the Ismani maize zone in Tanzania) have they suffered directly from capitalist land grabbing. Except in the labour reserve cases (including those of Rwanda, Burundi and the Sahel, 33 plus certain densely populated rural areas) the degree of exploitation of rural wage labour is limited, because there is a real option of entering peasant household production. Therefore, there is no general consciousness of domestic capitalist landlord/employer exploitation even vaguely comparable to that in much of Latin America, Asia or pre-socialist Central and Eastern Europe. Such a consciousness may be developing - eq in Kenya and Zimbabwe - but does not now exist, and (as has usually been true elsewhere) tends to take peasant household oriented populist forms more often than socialist, ie China and Vietnam are no handier off-the-shelf toolkits than the Soviet Union (whether of war communism, the NEP or of collectivisation).

IV

Some Building Blocks Toward Communal/Socialist Transformation? Must one then join the dirge - largely sung by well-paid expatriates who have no share in the misery, often condemn their own sub-class members' past advice, and can walk away from the scene 34 - on socialist transitions, egalitarianism, basic service provision and production in rural Africa? The chorus has eminent members, is

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broad church with as many left as right members and is the fashionable intellectual orthodoxy of the moment.

Not self-evidently. If one looks at rural development more generally, then results in respect to social relations, productive forces, and transition against capitalism are by no means uniformly negligible, let alone negative.

First, broadening community size through encouraging, supporting and on occasions requiring shifts from isolated homestead to village settlement patterns - a prerequisite to organisation to control any state or economic organ (as opposed to evading them) - has been widely accepted (especially ex post) in several states, eg

Mozambique, Guinea de Sao, Tanzania. It has - however imperfectly and ambigously - raised peasant consciousness, self-organisation and power vis a vis the bureaucracy, and - more often than not - rich peasants as well as in many cases increasing women's self-consciousness, self-organisation and access to power-services-landincome.

Second, where seriously pushed (usually by socialist oriented governments) the improvements of rural basic services (adult and primary education, preventative and basic curative health inputs, pure water) has been very marked (eg 10% to 65% rural adult literacy in Tanzania 1961-1981). Presumably a better educated, healthier peasantry used to demanding and getting services it wants is likely to develop a different consciousness in respect to material constraints and to antagonistic sub-class and institutional interests — and to act on it. Four service areas (pure water, mother and child care, communal wood lots, universal literacy) — however intended — have positive implications for (ie against) subordination of women.

Third, the limited communal production of main crops is often paralleled by substantial communal activity in trade (crop buying and village retailing), transport, dairy herds and/or small scale manufacturing or servicing workshops. Even more notable are communal investment (of labour, material inputs and money) in housing, roads and bridges, water supply, health and education buildings, housing, small-scale irrigation, land clearing and afforestation (wood lot, crop bearing trees, watershed protection). In Tanzania half the villages have viable communal shops, and total rural communal investment is at least \$150-200 million a year (3 to 4% of GDP and 10 to 12½% of GDP estimates of fixed investment which

exclude it). This suggests that a wide range of communal production and expanded reproduction activities are carried out by the peasantry in countries of socialist orientation with the likelihood of actual net communal benefits a key test (and as noted, are often interdicting communal agricultural production).

Fourth, some state enterprises have demonstrated that improved transport and procurement can cause explosive rises in marketed (and in these cases probably total) output - eg the "new grain surplus" regions of Tanzania 35. Others have had dramatic success at production promotion or support - eg the Tanzania annual coffee growth trend over 1975/76 - 80/81 is 4.8% whereas in the early 1970's the agricultural advice was that coffee berry disease would wipe out 2/3 of the existing output. 36 CBD was controlled, general husbandry (unevenly) improved and new areas given (still weak) access to inputs and buyers. There is no more a general record of managed market, potentially socialist institutional failure than of "free" market, capitalist road success.

To analyse what these patterns and events mean requires rather more careful observation and humility and rather less attempt to fit African contexts into European historic sequences (of whatever ideology) than has been usual to date. The point is not to avoid reading Marx and Engels and Lenin, but how. For example, Lenin on the unwisdom of coercing middle peasants and on the rationale for the NEP $^{37}$  as well as on the desirability of evolving a 19th Century US efficient peasant family farming system if possible 38 are perhaps more apropos to Africa than most more recent Marxian writing. There is an equal need to read serious African theorist/ activists eg Cabral<sup>39</sup> and Nyerere<sup>40</sup> seriously with attention to what they have argued and attempted in what context and why, especially when it conflicts with European socialist applied analysis, sequences and praxis. In particular, misinterpretation of Cabral as arguing that the petit bourgois, as a class, would or could in general (or even in Guinea de Sao) commit class suicide by becoming of the proletariat, or Nyerere as developing an arcadian model to be copied rather than a mobilising myth (in the technical sense of that term) mystify and win debating points at a high price in obfuscation of the cases and contexts in point, and of serious analysis of the practicable strategy and tactics

of transitions to socialism in Africa more generally.

Certain basic theoretical premises may also require reappraisal. One is whether the agricultural sector in most African contexts does or can generate a net surplus. The evidence on household cash flow and government transactions in Tanzania suggests a negative answer <sup>41</sup> as do physical productivity levels in different sectors in many African countries. This is not to deny the sector's importanza in producing basic commodities and in transforming the surpluses of other sectors into foreign exchange, and thus into specific fixed and circulating capital elements not locally producable. But the answer (which is unlikely to be the same for all African countries or crops) is a critical one in policy terms, as well as analytical rigour.

Finally, if socialist transition is seen as participatory - in Cabral's sense as changing perceptions, consciousness and social relations - considerably more willingness to listen to and learn from peasants, and to consider sequences from their point of view is required. Hard-line production socialists fairly frequently ignore or deny this even more than pure capitalist intellectuals (especially if seems in respect to health, education, water). When they at the same time decry "socialism from above" an apparent practical contradiction arises which is not operationally resolved by asserting that the peasants suffer from false consciousness (even if the assertion is in some objective and contextual sense valid). The record both of agricultural experts and socialist transition experts in Africa (including African ones) is uneven enough and the results of their efforts unsatisfactory enough that the case for considering peasants as active subjects, not passive objects, appears rather strong even on the narrowest pragmatic grounds.

## NOTES

- 1. See, eg World Bank, Accelerated Development in Sub-Saharan Africa: An Agenda for Action, (Washington, 1981)'s tables and statistical annex and C. Harvey et al, East and Southern African Agricultural Policy Papers, IDS (SUssex) report to SIDA, 1981.
- 2. Cash/food crop is the traditional dichotomy but a very bad one, as the majority of African peasant household's cash income comes primarily from sale of food crops or animals for local consumption.
- 3. Eg, the share of commercialised peasant rice passing through official channels in Tanzania was near 100%, by 1982 it is near 0%. Thus marketed paddy has gone from about 70 to 225 thousand tonnes but official channel data show 75 to 25 (state farm in the latter year).
- 4. The author makes no claim to being an exception to this rule.
- 5. Recent Tanzania data suggest some nutritional improvement over 1970-80, while Ugandan rural data suggests that areas not enmeshed in actual civil disturbances are not experiencing radically worse nutritional situations than a decade ago.
- 6. Except perhaps judging by some analysis and advice to sections of the IMF and World Bank.
- 7. Raising real cashew nut prices in Tanzania about 57½% over 1979-81 raised output 40% in the first year, but a 20% fall followed, despite the second half of the real price boost. Cotton acreage has not declined significantly over 1970-80 despite a real price fall of over 50%.
- 8. In Tanzania, for example, 1967-70 and 1975-80 saw significant urban to rural shifts (eg over 1975-80 peasant producer prices rose at least 40% relative to the minimum wage and 60% relative to public sector salaries) while 1970-74 showed an opposite swing so that 1966 and 1980 producer price/minimum wage ratios show no real trend, and 1969-76 saw a reduction in urban/rural household income inequality. This is not typical, judging by price data in sources cited at Note 1, but is also probably not unique.
- 9. The contrary view has been argued to a degree in <u>Accellerated</u> <u>Development (op cit)</u> and more forcefully by the Bank's Uma Lele.
- 10. Whether bureaucratic, "free" market or "parallel" market.
- 11. This does not reduce the reality of the crisis, but does raise questions as to its causes.
- 12. Cf R.H. Green Magendo in the Political Economy of Uganda:
  Pathology, Parallel System or Dominant Sub-mode of Production?
  Discussion Paper 164, IDS (Sussex), 1981.
- 13. Horror stories of cross transport, back and forth movement of the same grain etc. abound. In Tanzania arguably 150 to 200% of the necessary tonne mileage has been used in a context of high money and opportunity cost for fuel and vehicles.

- 14. Contrary to conventional wisdom (except their own) typical peasant storage has relatively low losses and moderate quantative adequacy, unless there is a shift toward longer cycles (more successive good and bad seasons).
- 15. Eg, basic public services (including education) may be critical to longer-term production trend increases, but not very relevant to short-term goals.
- 16. An expatriate example is E. Berg (whose basic position somewhat watered down, especially by addition is at the core of Accellerated Development), and an offical African one is Kenya's famous Sessional Paper 10 on African Socialism.
- 17. An example may be Botswana.
- 18. Both themes are present in Marx and in African Marxian writers like Samir Amin. Extreme variants eg the ultraorthodoxy of Bill Warren for the first and the tactical capitalist road advocacy of some Trotskyites for the second arguably distort, as do the "world system analysts" (notably E. Wallerstein) who argue that attempted socialist transitions sustained by neomercantilism on the periphery strengthen capitalism at the centre and as a global system, and should, therefore, be avoided. (ie state power should not be struggled for).
- 19. Hla Myint, "The Classical Theory of International Trade and the Underdeveloped Countries", Economic Journal, June 1958.
- 20. A common pattern in tree crop areas with labour in and out approximately cross cancelling for many households.
- 21. At their worse they reduce peasants to penury (eg Fleuve schemes in Senegal) or are disguised plantations (disguised to outsiders not to peasants and managers/bureaucrats directly involved).
- 22. See eg T. Wallace, "Agricultural Projects in Northern Nigeria", Review of African Political Economy, November 17, January-April 1980.
- 23. ibid.
- 24. This labour shortage is fairly good corroboratory evidence to the weak statistical data suggesting peasant household relative (and to 1978 absolute) gains.
- 25. In the period of the Miracle Ivoirienne, the Ivory Coast had a labour shortage over 50% of all unskilled labour were temporary immigrants. The end of the labour shortage and of the miracle appear to coincide.
- 26. A participatory glass is often used, but the world seems to be defined as doing what others decide, or putting oneself (if a peasant) in a new context more conducive to effective coercion and exploitation.
- 27. V.I.Lenin, Alliance of the Working Class and the Peasantry, Foreign Languages Publishing House, Moscow, 1976, pp. 303, 355, 362.

- 28. Quoted ibid, p. 228.
- 29. The distribution is uneven over half of villages have negligible communal crop production, perhaps 10% over a quarter and 5% over a half.
- 30. Tractors seem to be an exception. As their gift for good performance often gravely damages a village's finances they seem to play (unintentionally) the role the gift of a sacred white elephant by a Thai king to an unloved noble did (ie, impose a ruinous expense on a non-productive but non-returnable "asset").
- 31. Horror stories of too much cooking oil, sugar, khanga in rural areas in Tanzania are not typical of supply realities, but they do happen on occasion precisely because allocations to rural areas do exist in practice as well as on paper.
- 32. There are exceptions to this "rule".
- 33. In these cases the land the labour surplus are in different states.
- 34. Precisely because the author is too committed for too long to feel able to walk away he is doubtless prone to the opposite error of objectively excessive hopefulness at the level of will, if not necessarily of intellect.
- 35. This type of neo-vent for surplus output enhancement does pose problems (especially since 1973) in respect to transport costs.
- 36. 1975/76 1980/81 data are used to have a peak year to peak year comparison. 1975/76 was above 1970/71.
- 37. op cit, pp. 235, 354, 396 ff.
- 38. <u>ibid</u>, p. 183.
- 39. For an introduction see Basil Davidson "On Revolutionary Nationalism: The Legacy of Cabral", in C. Stewart and L. Denzer, Radicalism in West Africa, Sage 1982.
- 40. See three volumes of speeches published by Oxford University Press, Dar es Salaam and <u>The Arusha Declaration Ten Years After</u>, Government Printer, 1977.
- 41. Evidence compiled by J. Wagao in unpublished 1981 University of Sussex PhD thesis on income distribution in Tanzania.

Note: Numerous other sources and experiences beyond those cited specifically have been used. Particularly valuable were many of the papers for the April 1982 Review of African Political Economy - Department of Politics and African Studies Unit, University of Leeds organised "Transition to Socialism in Africa" Conference.