Governors State University

OPUS Open Portal to University Scholarship

Park Forest South Regional Archives

2-1980

Park Forest South: History and Development, An Annotated Bibliography

Larry A. McClellan

Governors State University, mcclellan.larry@gmail.com

Follow this and additional works at: https://opus.govst.edu/region_pfs

Part of the Public Administration Commons, Urban Studies Commons, and the Urban Studies and Planning Commons

Recommended Citation

McClellan, Larry A., "Park Forest South: History and Development, An Annotated Bibliography" (1980). *Park Forest South.* 57.

https://opus.govst.edu/region_pfs/57

This Book is brought to you for free and open access by the Regional Archives at OPUS Open Portal to University Scholarship. It has been accepted for inclusion in Park Forest South by an authorized administrator of OPUS Open Portal to University Scholarship. For more information, please contact opus@govst.edu.



Park Forest South: History and Development, An Annotated Bibliography

Larry A. McClellan"

Governors State University Park Forest South, Illinois

 ${\tt CPLEBibliographies}$

_1313East_60th Street Chicago, Illinois 60637 PARK FOREST SOUTH: HISTORY AND DEVELOPMENT,
An Annotated Bibliography

bу

Larry A. McClellan University Professor of Urban Studies

> College of Cultural Studies Governors State University Park Forest South, Illinois

> > February 1980

CPL Bibliographies 1313 East 60th Street Chicago, Illinois 60637

Library of Congress Cataloging in Publication Data

McClellan, Larry A
Park Forest South, history and development.

(CPL bibliography; no. 23)

> Copyright 1980 Larry A. McClellan

Park Forest South: History and Development, by Larry A. McClellan, Governors State University, Park Forest South, Illinois. A comprehensive bibliography of print materials on the emergence and growth of the village as a federal "Title VII New Community" and as a racially integrated suburb. This includes citations from 1962 through mid-1979 and a narrative introduction for each section: Introduction; Newspapers and Newsletters—Local, Metropolitan and National; The Planning Process; The History and Development of Park Forest South—Pre-New Town (prior to 1970), New Town Development (1970-74), Restructuring (1975-mid-78), Renewed Development (mid-1978 -present); and Integration Policies and Issues in Park Forest South.

PARK FOREST SOUTH: HISTORY AND DEVELOPMENT

bу

Larry A. McClellan Governors State University Park Forest South, Illinois

INTRODUCTION

The history and development of Park Forest South have included several unique elements. Since 1970, the Village has been the site of a federally-designated "Title VII New Community" project which has experienced a full array of successes and disasters. In 1970, the private Park Forest South Development Company entered into a project agreement with the New Communities Administration of the Department of Housing and Urban Development to create a new town in Park Forest South. Thus, for nine years the Village has been in the midst of development and controversy, the investment and loss of millions of dollars, the shining and dimming of new towns in federal policy, and a host of other issues related to that process.

In addition, since its incorporation in 1967, the Village of Park Forest South has been racially integrated and developing policies and methods in regard to fair housing and the affirmative marketing of real estate. The Village has worked closely with other Illinois communities and has been involved nationally in the policy debates concerning suburban integration.

The Village has also experienced classic confrontations in regard to the "suburban" issues of environmental protection, growth control, and the pressures for professionalism in local government.

Although the community has only 6,000 residents, it has attracted significant attention—primarily because of its relation to the New Communities program and its experience with racial integration. This bibliography is an effort to identify major materials in print that concern Park Forest South (PFS) and a guide for planners, researchers, and others interested in PFS, new communities, suburban integration, and other issues that have been faced in PFS.

PFS is approximately 32 miles south of Chicago's Loop. The incorporated area of the Village is south of the Cook County line in eastern Will County. Interstate 57 is its western border and it is bisected by the main line of the Illinois Central-Gulf Railroad with the final station of the ICG commuter line in PFS. It is separated from the Village of Park Forest by a large area of regional open space known as Thorn Creek Woods.

Brief introductory comments and the references are presented as follows:

Newspapers and Newsletters

Local

Metropolitan and National

The Planning Process

The History and Development of Park Forest South

Pre-New Town (prior to 1970)

New Town Development (1970-1974)

Restructuring (1975-mid-1978)

Renewed Development (Mid-1978-present)

Integration Policies and Issues in Park Forest South

NEWSPAPERS AND NEWSLETTERS

Local:

The PFS area is served by two publishers. The Williams Press of Chicago Heights has the Star-Tribune publications with separate editions for different suburbs or clusters of suburbs. These are published semiweekly. Prior to February, 1972, PFS news was generally covered in the Park Forest Star. From February 27, 1972 (Vol. 1, No. 1) through April, 1977, there was a Park Forest South Star. From May 5, 1977 until the present, this edition has been continued as the Crete-Park Forest South Star.

Russell Publications of Peotone, Illinois, has a series of weekly papers for the small communities of eastern Will County. The <u>Park Forest South Post</u> was published from July, 1971, through July, 1977. From July, 1977, until the present, local news has been covered by the Monee Monitor.

From 1972 through 1975, the planning and development controversies received extensive coverage in the \underline{PFS} Star. This, along with the \underline{PFS} Post, are extremely valuable and detailed local resources.

Another important local resource is the newsletter that was published monthly by a citizens' organization that began as the PFS Community Information Center.(It was popularly known simply as "CIC".) This group later merged with the South Suburban Housing Center. They published:

CIC News -- Vol. 1, No. 1 (June, 1976) to Vol. 2, No. 12 (December, 1977)

With Vol. 3 it became the <u>Park Forest South Newsletter</u> of the South Suburban Housing Center -- Vol. 3, No. 1 (January, 1978) to Vol. 3, No. 10 (December, 1978)

A similar community newsletter started after the final issue of the above. It is called <u>The Placemark</u> and is published monthly by The Place, a Center for Youth and Human Services in Park Forest South.

Metropolitan and National:

For several years, the <u>Chicago Sun-Times</u> and the now defunct <u>Daily News</u> published a <u>Suburban Week</u> supplement, and the <u>Chicago Tribune</u> published a <u>Suburban Trib</u> supplement. These have carried occasional articles on PFS which are not fully cataloged here.

Because of metropolitan and national interest in issues involving PFS, this bibliography seeks to identify relevant articles in the metropolitan papers and the New York Times and other major papers.

THE PLANNING PROCESS

The Village of PFS and the New Community project have undergone several major planning efforts.

- 1970 -- the original Comprehensive Plan with population projections of 110,000 by 1990.

 Source documents: The "Project Agreement" and the Comprehensive Plan Maps of 1970.
- 1973 -- Master Plan Program for the Village of PFS
 Source documents: Multi-part "Sketch Plan for PFS" by Max
 Anderson Associates.
- 1974 -- The Joint Planning Process conducted by the Village and the developers with extensive citizen participation resulted in the three volumes of the "Park Forest South Comprehensive Plan." In this process the population projection was approximately 76,000.

 Source documents: Comprehensive Plan Volume A -- Inventory and Evaluation, Volume B -- Objectives and Criteria, Volume C -- Plans and Process.
- 1976-79 Current comprehensive plan development based on Volume B -Objectives and Criteria, which was formally adopted as a planning
 guide by the Village in 1976. Current population projections are
 in the range of 30 45,000, with various source documents and
 maps in the process of publication.

It should be noted that some Village documents indicate an original planning concept in 1967 that envisioned an eventual population of 25,000.

In addition, it would be useful to consult two major planning and evaulation studies commissioned by HUD's New Communities Administration (now known as the New Communities Development Corporation):

- 1. Coopers and Lybrand, et.al. Park Forest South New Community

 Development Evaluation. (A Report to the New Communities Administration). Chicago, December, 1976.
- 2. The planning and community development firm of Raymond, Parish, Pine and Weiner in conjunction with Edward Logue..engaged in a detailed evaluation of local government capacities and options for continued development. From their work in 1977 and 1978, there should be reports and recommendations available from the New Communities Development Corporation.

THE HISTORY AND DEVELOPMENT OF PARK FOREST SOUTH

The Pre-New Town Period (prior to 1970):

PFS was incorporated in 1967 with 1,050 residents in what was known as the Woodhill subdivision. Other than official Village records, relatively little information is available.

The <u>WoodHill Herald</u> was published monthly from February, 1962, through July, 1967. Few copies of this are available. Development problems in Wood Hill, the involvement of Nathan Manilow and the Park Forest Development Company, and the incorporation of the Village received scattered coverage in the <u>Park Forest Star</u> and a weekly known as the <u>Park Forest Reporter</u>. The <u>Crete Record</u> (Russell Publications) carried a regular column on Wood Hill and on PFS. Issues of <u>The Crete Record</u> in November, 1967, covered the details of incorporation and the initiation of the new village government.

In addition, see:

Young, Vernon. A Brief History of the Formation of the Village of Park

Forest South. An unpublished paper submitted for course work, University
of Illinois, Chicago Circle Campus, August 2, 1971.

This was printed without footnotes in the <u>PFS Post</u> on August 19, 1971, page 8; August 26, page 4; and September 2, page 12.

Village of Park Forest South. PFS, 1968 (?).

A pamphlet published by the Village government outlining "History in Brief," "Village Government," and "Ordinances of Immediate Interest to Residents." It is undated.

The New Town Development Period (1970-1974):

The PFS project was first approved on July 1, 1970 under the Title IV New Communities Program of the Housing and Urban Development Act of 1968. The project was converted in March, 1971, to coverage under the Title VII New Communities Program of the Housing and Urban Development Act of 1970. It has been commonly known as one of the "Title VII New Communities." (See Mields, Federally Assisted New Communities, pages 21-38.)

The material in this section is organized as follows:

Books
Articles
Newspapers
Pamphlets and Brochures
Brochures of Park Forest South Developers, Inc.
Theses
Documents and Reports
Other Materials

In the following, the materials in the books almost all reflect the formation and initial optimism of the national program. The University of North Carolina materials are all in this section since their studies and interviews in PFS were in this time period.

Books:

American City Corporation. <u>City Building: Experience, Trends and New Directions: Columbia, Maryland: American City Corporation, 1971.</u>

Report of an invitational conference on new communities held at Columbia in November, 1970. Focus on Columbia, PFS, and other new community approaches.

American Institue of Architects. New Towns in America: The Design and Development Process. Edited by James Bailey. New York: John Wiley and Sons, 1973.

Section on PFS, pages 80-85. Generalized map of the plan for PFS, pages 22-23.

Burby, Raymond J. and Weiss, Shirley F. <u>New Communities, U.S.A.</u> Lexington, Mass.: Lexington Books, 1976.

Results of a three year (1972-75) study by the University of North Carolina of the federal New Communities program. Extensive information on PFS with comparative information on the neighboring villages of Park Forest and Richton Park.

Campbell, Carlos. New Towns: Another Way to Live. Reston, Va.: Prentice Hall, 1976.

Describes new towns in the United States. The information of PFS is dated and uneven.

- Manilow, Lewis. "New Communities in the Seventies, Part III: Park Forest South, Illinois:" New Community Development, Volume 2. Edited by S. F. Weiss, E. J. Kaiser, and R. J. Burby. Chapel Hill: University of North Carolina, New Towns Research Seminar, October, 1971. Pages 217-241.
- Mields, Hugh. Federally Assisted New Communities. Washington: Urban Land Institute, 1973.

Reviews all the federally assisted new communities. The PFS Development Plan is summarized, pages 245-278.

- Platt, Rutherford H. Open Land in Urban Illinois. DeKalb: Northern Illinois University Press, 1971.
 - Contains a section on Thorn Creek Woods noting the effects of PFS development.
- University of North Carolina. Community Profile, Spring, 1973: Park
 Forest South, Illinois. Chapel Hill: University of North Carolina
 Press, 1974.
- Weiss, Shirley F. New Town Development in the United States. Chapel Hill: University of North Carolina Press, 1973.

Articles:

- Abbott, Sidney. "New Hope for New Towns." Design and Environment, vol.3, no. 1, (Spring, 1972), pp. 28-37.
 - Discusses Title VII new towns and has development profiles and maps for PFS, Cedar-Riverside, and Jonathan.
- Bryan, Jack. "Main Street Revived in Midwest New Town." Journal of Housing, vol. 29, no. 7, (July 22, 1972), pp. 282-288.
 - A general introduction to PFS with illustrations.
- Carruth, Eleanore. "The Big Move to New Towns." Fortune, vol. LXXXIV, no. 3, (September, 1971), pp. 95-97, 147-151.
 - A general introduction to new towns, including a brief comparison of of PFS and Park Forest.
- Messenger, Katharine A. "Park Forest South and Other Federally Sponsored New Communities." PAS Memo No. M-7, Planning Advisory Service.

 (September, 1971), 6 pages. Chicago, American Society of Planning Officials.
- O'Mara, Paul. "Riverside, Pullman, Park Forest South: 100 years of new towns." Planning, vol. 40, no. 4 (April/May, 1974), pp. 22-25.
- "Park Forest South." Architectural Record, vol. 154, no. 7 (December, 1973), p. 93.
 - The entire issue is on new towns. Page 93 has map and main elements in the original plan for PFS.
- "Park Forest South: A Case of Large Scale Residential Development." The Building Official and Code Administrator, (June, 1973), pp. 9-10.

"Park Forest South: New Town of the Seventies." The Guarantor, (Autumn, 1972), pp. 1-5. Chicago, Chicago Title Insurance Company.

Newspapers:

The sentence descriptions are those supplied in the indexes of the newspapers and in the New York Times Information Bank. These are from 1970 to 1974.

Chicago Daily News:

"Suburban city gets go ahead, details of new town announced"; July 2, 1970.

"Park Forest South Area doubled by annexation"; October 30, 1970.

"Park Forest South plans debentures"; March 5, 1971.

"Park Forest South expansion planned"; November 19, 1971.

"Hospitals planned for Schaumburg and Park Forest South"; July 22, 1972.

Chicago Sun Times:

"U. S. backs \$30 million loan for Park Forest South"; July 2, 1970.

"Lewis Manilow announces Thorn Creek Woods preservation plan"; July 22, 1970.

"Thorn Creek Woods to be left undeveloped"; March 1, 1971.

"Park Forest South, described"; March 7, 1971.

"Developers interview residents in Park Forest South"; April 4, 1971.

"Park Forest South on the road to self-sufficiency": May 21, 1972.

"City convenience, suburban charm, Park Forest South described"; March 3, 1974.

"New Towns get pittance of U.S. funds"; November 24, 1974.

This article, headlined "New Towns go to seed, default," was a major factor in organizing a citizens' response to the problems of the developers.

"700 acres of Park Forest South land sold to cover loan interest";
December 13, 1974

Chicago Today:

"Park Forest South, described"; April 7, 1972.

Chicago Tribune:

- "Special supplement views new town, Park Forest South"; January 30, 1972, sec. 7E.
- "Planned Illinois new town, Park Forest South, highlighted"; April 23, 1972, sec. W10, p. 6.
- "Park Forest South to get ruling on plea"; December 28, 1972, sec. S4A, p. 6. Records effort for manager form of government.
- "U.S. Title VII financing of Chicago area new towns examined"; March 3, 1973, sec. N18, p. 12.
- "Some fight Park Forest merger proposal"; September 20, 1973, sec. S4A, p. 4. First effort to merge PFS with Park Forest.
- "Park Forest South, new town, highlighted"; November 3, 1973, sec. Nlb, p. 5.
- "Park Forest South, Illinois, described"; May 23, 1974, sec. N4a, p. 1.
- "Development of Park Forest South jeopardized by loan default"; December 13, 1974, sec. 1, p. 1.
- "Park Forest South officials react to Dec. 13 article; village still viable"; December 14, 1974, sec. 2, p. 7.
- "Developers of Park Forest South face financial squeeze"; December 15, 1974, sec. 1, p. 8.

New York Times:

- "HUD grants \$30 million in loan guarantees to Park Forest South"; July 2, 1970, p. 35.
- Suburban Week (supplement to the Chicago Daily News and Sun Times):
 - "Tomorrow's new town today, Park Forest South, described"; February 28-March 1, 1973, p. 1.
 - "Park Forest South goes to town, Park Forest South, described"; July 24-25, 1974, p. 8.

Washington Post:

- "W. Nicoson heads NCA, program and 6 projects discussed"; January 1, 1972, p. 8.
- "Financial problems of 15 new communities, NCA program discussed"; November 15, 1974, p. 1.

Two newpaper sources of particular interest are:

 Parsons, David. "New Town: Former HUD lawyer views PFS developments." <u>Park Forest Reporter</u>, April 25, 1973, pp. 1 and 5.

This is an examination of political and communications problems among the developers, HUD, local government, and citizens.

2. In 1974, the <u>PFS Star</u> carried a front page series on the operations of the <u>Village government</u>. Researched and written by reporters Charles Rosenberger and Carolyn Pressler, the series appeared on May 23, May 26, May 30, June 2 and June 6, 1974.

Pamphlets and Brochures:

Directory of Health Services for Park Forest South and the South Suburbs.

Park Forest South: New Community Enterprises, 1973.

Prepared by the Service League of Rush-Presbyterian-St. Luke's Medical Center South and the PFS Steering Committee for Community Health Planning. 33 pages.

Government Life. March, 1973.

"Published as a Community Service, Public Relations Department, Village of Park Forest South." Contains information on volunteers in the local government, "parks and rec," "managerial gov't", "PUDS", and village activities. 6 pages.

- Inter Faith--Park Forest South. A planning report published by the Inter Faith Council, September, 1974, mimeographed, 10 pages.
- Inter Faith welcomes you to Park Forest South. A description of Inter Faith and local Catholic, Protestant, and Jewish congregations published by the Inter Faith Council, 1974, 4 pages.
- League of Women Voters. Know Your Town: Park Forest South. Park Forest South: New Community Enterprises, 1973.

An introduction to history, government, services, activities, etc. 33 pages.

Park Forest South Community Directory. Park Forest South: New Community Enterprises, December, 1973.

Prepared by the Ad Hoc Committee on Community Information Services. Information on Villages commissions, youth, athletic, civic and religious organizations, newspapers, local schools, etc.

Brochures of Park Forest South Developers, Inc.:

Governors Gateway Industrial Park. (1970?)

10" x 12", multi-color introduction with map of the industrial parcels.

How to Start Your Own Town. (1970?)

20 pages on the concept of a new town with a fold-out map of the general plan for PFS.

New Directions: A Visitor's Guide to a New Way of Life in Park Forest South. (1971?)

A general introduction with a fold-out map.

Park Forest South: A Whole New Town. (January, 1972)

20 pages, tabloid size, multi-color, used as a newspaper supplement. A detailed introduction to the plans for the Village of PFS.

Park Forest South: New Town of the Seventies. (1970?)

 $10" \times 12"$, multi-color "Visitor's Kit"--a general introduction to the environment with proposed educational, commercial, industrial, residential, and transportation advantages.

Park Forest South: New Town of the Seventies. (1970?)

Small brochure used as general introduction.

Theses:

Eiseman, Herbert A. <u>Citizen Involvement in the Affairs of Local Communities</u>
with Particular Emphasis on Park Forest South, Illinois. For the M.A. in
the Department of Urban Studies, Roosevelt University, September, 1972.

Stowe, Eric L. The Role of Local Government in the New Community Development Process. For the Ph.D. in Public Administration, Northern Illinois University, December, 1974.

Explores the interactions between local government and developers in PFS and in West Vally New Town in Kane County, Illinois. Available on microfilm.

Documents and Reports:

Burke, David L. Park Forest South: A Critical Overview. (May, 1970)

An 8 page evaluation report prepared for "presentation to Mr. Lewis Manilow and his associates," on planning and quality of life considerations.

Clinchy, Evans. New Towns, New Schools? The State of the Art of Educational Planning in New Communities in the United States. Working Paper No. 1. Washington: Educational Facilities Laboratory, Inc. and the National Center for Educational Technology, November, 1972 (Revised in March, 1974).

The first of a series of working papers prepared in cooperation with the New Communities Administration.

- Indenture of Mortgage and Deed of Trust, Park Forest South Development Company and Continental Illinois National Bank and Trust Company of Chicago. Dated as of March 17, 1971. Relating to U. S. Government Guaranteed New Community Debentures.
- Maher, Susan B. A Study and Report of Police Services. Submitted to the Police Commission, Village of PFS, August 17, 1973, 33 pages with attachments.
- Miller, Myron. The Imperative of Planning Together. Educational Planning in New Communities. Working Paper No. 5. Washington: Educational Facilities Laboratory, Inc., and the National Center for Educational Technology, January, 1974.

This includes a case study on planning for schools in PFS, pages 7-34.

- Project Agreement between the U. S. Government and the Park Forest South

 Development Company (PB-206 465). Dated as of March 17, 1971.
- Schmid, James A. The Ecological Setting of Park Forest South, Illinois:

 Guidelines for the Rational Development of the Natural Environment.

 Chicago: University of Chicago, Department of Geography, June, 1970.

A bound typescript photocopy with subheading on the title page: "A Technical Description and Recommendations for Suburban Planning From a Biogeographical Viewpoint Prepared for Park Forest South Developers, Incorporated." 59 pages.

Spa/Redco, Inc. and Taussig, Wexler & Shaw. <u>Multi-Use Community Service</u> Facility Feasibility: Phase I Working Document. October 24, 1974.

Other Materials:

These audio and video cassettes are on file at Governors State University.
Leinberger, Paul. "Park Forest And Park Forest South." (1974?), audiocassette
. "New Towns and the Problem of Integration." April, 1974, audiocassette.
. "Tour of Park Forest South." (1974?), audiocassette.

- Leinberger, Paul. "Interview with Lewis Manilow." April, 25, 1974, videocassette.
- . "Interview with Phillip Klutznick." October 15, 1974, videocassette.
- McClellan, Larry A. "A Practical Guide to the Park Forest South Language." December, 1974, 3 page mimeographed.
- Megapolis. Dewitt Beal, producer. Chicago: WTTW (Public Television), 1973. Released by Indiana University Audio-Visual Center.

This includes sections on the early planning of PFS and scenes in the community, with comments from the developer Lewis Manilow and architect Harry Weese.

Restructuring Development (1975 to mid-1978):

A mass meeting was held on December 2, 1974, at which the developers formally announced the termination of active operations and outlined their problems. The Village formed a citizen action committee and a new Village President and four new Trustees were elected a few months later, in April, 1975. These steps marked the start of a new, agressive role by Village government in the whole development process and with related issues.

The material in this section is organized as follows:

Articles
Newspapers
Pamphlets and Brochures
Documents and Reports
Other Materials

Articles:

"Can New Towns Survive the Economic Crunch?" <u>Business Week</u>, no. 2367 (February 10, 1975), pp. 43-44.

Describes the economic problems on new towns, with reference to PFS.

- Gil, Efraim. "New Town, New School, New Plans." Planning, vol. 41, no. 8 (September, 1975), pp. 18-19.
- "Industrial Outlook for Governors Gateway is Bright." Real Estate News, (February 13, 1978), p. 6.

Description of PFS industrial park with cover picture.

- "The Lost Dreams of New Towns." Newsweek, vol. 88 (November 29, 1976), pp. 90, 92.
- Miller, Nory. "Park Forest South: Utopia Goes Kerplunk." <u>Inland Architect</u>, vol. 19, no. 12 (December, 1975), pp. 8-15.

Discusses problems of development in PFS and notes differences between building new towns in the U.S. and other countries.

- "New Towns in Trouble." <u>Time</u>, vol. 105 (March 24, 1975), p. 70.
- "New Towns that Haunt HUD." Business Week, no. 2427 (April 12, 1976), p. 36.
- Smookler, Helene V. "Administration Hara-Kiri: Implementation of the Urban Growth and New Community Development Act." American Academy of Political and Social Science Annals, vol. 422 (November, 1975), pp. 129-140.

An examination of the apparent failure of the New Communities program and problems with the Republican Administration's implementation of it.

- "Three new towns face the final showdown." <u>Business Week</u>, no. 2465 (January 10, 1977), pp. 23-24.
- "Two New Towns and How They Grew." Realtors Review, vol. 1, no. 11 (November, 1977), pp. 14-15.
 - 2 page summary on PFS plus a companion article on Columbia, Maryland.

Newspapers:

The sentence descriptions are those supplied in the indexes of the newspapers and in the New York Times Information Bank. These are from 1975 to mid-1978.

Chicago Daily News:

- "Park Forest South awaits delivery of promises from Washington"; January 4, 1975.
- "Lewis Manilow disenchanted with bureaucrats"; September 16, 1975.
- "HUD announces decision to refinance Park Forest South"; September 28, 1976, p. 1.
- "Park Forest South may run HUD project"; January 19, 1978.

Chicago Sun Times:

- "Plans for hospital in Park Forest South shelved"; February 26, 1975, p. 3.
- "HUD pays loan interest in Park Forest South"; September 16, 1975.

- "Park Forest South still has spirit"; May 3, 1976.
- "Park Forest South gets funds to acquire woods tract"; November 11, 1976, p. 54.
- "HUD to acquire PFS development firm"; November 23, 1976, p. 16.
- "'New Towns' scrutinized; project here seen viable"; January 19, 1978, p. 11.

Chicago Tribune:

- "Park Forest South officials seek growth pact with HUD"; January 29, 1975, sec. N12, p. 1.
- "Lewis Manilow interviewed on Park Forest South new town"; February 2, 1975, sec. N12, p. 1.
- "Progress of new towns, Park Forest South, Illinois"; September 25, 1975, sec. N7, p. 1. Headline for this article was "'New Town' is healthy baby tho not a prodigy."
- "Park Forest South President delivers state of the village speech"; November 6, 1975, sec. N7, p. 1.
- "U.S. anticipates renewed construction in PFS development"; September 29, 1976, sec. 6, p. 11.
- "Illinois developer negotiates with HUD on PFS takeover"; November 28, 1976, sec. 1, p. 39. Headline for this article was "Dream Town turns nightmare in PFS."
- "PFS officials seek action from HUD on project"; April 6, 1978, sec. N7, p. 6.
- "Sculpture adds to the monumental image of Chicago"; August 25, 1978, sec. 3, p. 1.

Economist of London:

- "Description of new communities program and its problems, and HUD plans to revitalize several new towns"; December 25, 1976, p. 25.
- Suburban Week (supplement to the Chicago Daily News and Sun Times):
 - "HUD announces that no additional new town projects will be accepted"; January 23-24, 1975, p. 8.
 - "Park Forest South Development Co. defaults on loan interest"; September 24-25, 1975, p. 28.

Wall Street Journal:

- "HUD freezes funds, seeks to help existing new towns"; January 13, 1975, p. 4.
- "HUD plans to abandon some new communities and help others, comments from James Dausch"; September 29, 1976, p. 3.

Pamphlets and Brochures:

The People of the New Community Welcome Their Industrial and Business
Neighbors. Washington: The League of New Community Developers, 1977.

Multi-color brochure on business and industrial opportunities in the federally related new communities. 2 page summary on Governors Gateway Industrial Park with map.

Documents and Reports:

Market Information Summary. Prepared by the PFS Business District Development and Redevelopment Commission, September, 1977.

Summary of various statistics on the Village of PFS.

McClellan, Larry A. The State of the Village of Park Forest South. A report by the Village President to residents and friends of the Village, December 6, 1976.

A summary of 1976, priorities for 1977, and charts of "External Funding-1969-1977," "Total Equalized Assessment-1969-1975," "Population by Age-1967-1976," and "Dwelling Units/Employment-1967-1976."

- McClellan, Larry A. Testimony before the Oversight Hearings on the New Communities Program held by the Subcommittee on Housing and Community Development of the Committee on Banking, Currency and Housing, House of Representatives. Committee print. Washington, D.C.: Government Printing Office, 1975. pp. 462-475.
- New Communities: Problems and Potentials. Washington, D.C.: New Communities Administration, HUD, December, 1976.

Other Materials:

Jackson, Shirley A. A "New Town": The Fantasy and The Reality, A Study of Park Forest South. Park Forest South: Governors State University, June, 1977. (Unpublished paper available at Governors State University.)

A graduate paper giving a generalized overview of issues in PFS in 1975 and 1976.

- Terrific New Town Newsletter. Published by the Terrific New Town (TNT)

 Committee of the Village of PFS in February (?), 1975. Only one issue, circulated to all residents.
- Tick, Marvin J. Park Forest South Development Analysis: Present and Future

 Village Development Capabilities. Submitted for Master's Project Credit
 to the Department of Urban and Regional Planning, University of Illinois
 at Urbana-Champaign, July, 1977. (Unpublished paper available at Governors State University.)

Renewed Development (Mid-1978 to Mid-1979):

Toward the middle of 1978 it became clear to the Village government that development momentum was returning in spite of the slow progress in resolving the final status of the federally owned lands and utility company. The Village had been issuing Industrial Revenue Bonds, was completing its own comprehensive plan, and had an active Development and Redevelopment Commission working on commercial activity.

For an overview on the status of the New Communities program at this period, see particularly:

"The New Towns program bites the dust." Planning, vol. 44, no. 11 (December, 1978), pp. 6-7.

The material in this section is organized as follows:

Newspapers
Pamphlets and Brochures

Newspapers:

The sentence descriptions are those supplied in the indexes of the newspapers and in the New York Times Information Bank. These are from mid-1978 through mid-1979.

Chicago Sun Times:

"PFS to carry on without HUD"; September 21, 1978, p. 20.

Chicago Tribune:

"PFS's delayed 'boom' will still happen, says village chief"; May 28, 1978, sec. 5, p. 2.

"HUD to close 'new towns' programs"; September 29, 1978, sec. 1, p. 14.

- "PFS to carry on without HUD 'new town' fund"; October 2, 1978, sec. 5, p. 1.
- "Editorial on the elimination of 'new towns' projects"; October 3, 1978, sec. 3, p. 2.
- "Absurd U. S. rules foul up land deal"; March 9, 1979, sec. 1, p. 4.

New York Times:

"HUD Secretary Harris approves plan to liquidate 7 of 13 new towns"; September 29, 1978, p. 95.

Pamphlets and Brochures:

Development Summary: January, 1979. Prepared by the PFS Planning Department.

An update on industrial, commercial, residential, institutional, and aesthetic developments.

- Village of PFS. A multi-color brochure prepared by the Business District Development and Redevelopment Commission, 1978.
- Village of PFS Newsletter. Prepared by the Community Relations Department.

A quarterly publication for all residents on Village activities and ordinances. Vol. 1, no. 1, was published in June, 1978.

INTEGRATION POLICIES AND ISSUES IN PFS

Since its inception, PFS has been a racially integrated community. From a few black families in 1967, it is now estimated to have over 30% minorities. A Human Relations Commission and fair housing ordinance were established in 1968. The Title VII New Communities project, in language and intent, sought the development of a racially integrated community. For a summary of these developments, see "A History of Housing Integration in PFS," by Kathy Cardona, in Onderdonk, et.al., listed below.

Over several years, the Village of PFS joined with Park Forest in court actions against real estate persons who fostered illegal steering. In November, 1977, PFS adopted an Affirmative Marketing Ordinance. This action let to complaints by realtors and an involved process that demonstrated the complexity of racial issues in housing and HUD's difficulty in responding to that complexity. A "Housing Discrimination Complaint" was lodged against the Village by a local realtor on March 13, 1978, in reference to the Village's Affirmative Marketing Ordinance. HUD completed inquires and in November, 1978, determined not to "resolve the matter" of the complaint. Many of the references here reflect this affirmative marketing controversy.

The material in this section is organized as follows:

Articles
Newspapers
Documents and Reports
Resolutions and Ordinances

Articles:

- "Chicago Area Communities Seek to Prevent Rapid Racial Turnovers." Housing and Development Reporter, vol. 5, no. 38 (February 20, 1978), pp. 895-6.
- "HUD will not take a position on housing discrimination complaint." <u>Illinois</u> Realtor, vol. 14, no. 11 (December, 1978), p. 2.
- "Legislative Black Caucus joins in denouncing 'fair housing' ordinance." Illinois Realtor, vol. 14, no. 7 (August, 1978), p. 1.
- "New Town's housing law challenged." Planning, vol. 44, no. 6 (July, 1978), p. 8.
- "Realtor claims affirmative marketing ordinance violates fair housing act."

 Housing and Development Reporter, vol. 5, no. 44 (April 3, 1978),

 pp. 1053-4.

Newpapers:

Chicago Sun Times:

"Charge suburb sets racial housing quota"; March 15, 1978, p. 9.

Chicago Tribune:

- "PFS charged with setting racial housing quotas"; March 11, 1978, sec. 3, p. 8.
- "Racial 'steering': Big suburban issue of the 80's"; May 6, 1979, sec. 2, p. 12.

New York Times:

"Integrated suburbs now fearful of not drawing enough whites"; April 9, 1979, p. Al.

Wall Street Journal:

"Urban irony: some integrated towns draw fire for efforts to keep racial balance"; January 8, 1979, p. 1.

Documents and Reports:

- McClellan, Larry A. A Strategy for Stability and Growth as a Multi-Racial Community. Memorandum to the Board of Trustees of the Village of PFS. March 3, 1977. 5 pages.
- Board of Trustees. June 14, 1977. 4 pages.

(The records of the Village contain a lengthy series of documents and and memoranda leading to the eventual adoption of the Affirmative Marketing Ordinance on November 22, 1977.)

. Answer to Housing Discrimination Complaint. Submitted to the Office of Fair Housing and Equal Opportunity, Department of Housing and Urban Development. April 17, 1978. 6 pages.

This is a sworn statement refuting the charges in the complaint and explaining the position of the Village of PFS.

. Memorandum to W. F. Kerrigan, Investigator, Fair Housing and Equal Opportunity, HUD. May 2, 1978. 3 pages.

This is a sworn statement discussing the historic patterns of racial resegregation and its impact on PFS.

Onderdonk, Dudley, DeMarco, Donald, and Cardona, Kathy. <u>Integration in</u>

<u>Housing: A Plan for Racial Diversity</u>. Published by the Villages of Park Forest And PFS, June, 1977. 216 pages.

An examination of policy issues, housing market forces, histories of integration in Park Forest and PFS, and proposed model documents.

PFS Community Information Center. Community Stabilization Through Housing
Counseling and Affirmative Marketing. Statement prepared for the
Board of Trustees of the Village of PFS. June 10, 1977. 6 pages.

Resolutions and Ordinances:

- Policy Statement: Diversity is Our Strength. Resolution No. 1977-1.

 Adopted by the Board of Trustees of the Village of PFS, January 11, 1977.
- Resolution Concerning Policy on Affirmative Marketing for PFS. Resolution No. 1977-19. Adopted by the Board of Trustees of the Village of PFS, June 28, 1977.
- Resolution Urging the U.S. Department of HUD to Support the Concept of

 Affirmative Marketing for Integration Maintenance in Their Resolution of
 a Complaint Against PFS, Illinois. Resolution No. 1978-3. Adopted by
 the Village of Bellwood, Illinois, April 12, 1978.

- Ordinances adopted by the Board of Trustees of the Village of PFS, in the order of their adoption:
 - An Ordinance Creating a Commission on Human Relations and Prohibiting

 Discrimination in the Sale or Rental of Real Property. Ordinance
 No. 53, adopted October 11, 1968.
 - An Ordinance to Prohibit Certain Discriminatory Practices in Real
 Property Transactions in the Village of PFS, Illinois. Ordinance
 No. 107, adopted September 3, 1970 (superceded by Ordinance No. 197).
 - An Ordinance to Prohibit Certain Discriminatory Practices in Real
 Property Transactions and Employment in the Village of PFS, Illinois.
 Ordinance No. 197, adopted September 10, 1973 (amended by Ordinance No. 255 on April 9, 1975).
 - Fair Housing Ordinance. Ordinance No. 295, adopted April 13, 1976 (amended by Ordinance 380 on November 22, 1977 and by Ordinance No. 408 on September 26, 1978).

Ordinance No. 380 added the affirmative marketing policy and procedures to the Fair Housing Ordinance and Ordinance No. 408 repealed No. 380.

Research Note: The research for this bibliography led to the identification and preservation of a variety of documents and other materials which might otherwise have been lost. These will be found in the Library at Governors State University, the archives of the Village of PFS, and the PFS Public Library. Particular thanks to the Library staff at GSU, student assistant Judy DuBridge, former Village planner Craig Hullinger, and the Community History program of the Newberry Library in Chicago which supported some of the time for locating and preserving these materials.

CPL Bibliography No. 23

PARK FOREST SOUTH: HISTORY AND DEVELOPMENT: An

Annotated Bibliography

by Larry A. McClellan

Price: \$4.00

Additional copies may be ordered from:

CPL Bibliographies 1313 East 60th Street Chicago, Illinois 60637 (312) 947-2007/2008