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# NRPT: Improve Preparedness for Storm Events and Nuisance Flooding in the Norfolk Region

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# NOAA's Regional Preparedness Workshop & Training (NRPT)

# Improve Preparedness for Storm Events and Nuisance Flooding in the Norfolk Region

June 18 - 19, 2019

Old Dominion University Tri-Cities Higher Education Center Portsmouth, VA





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#### I. Acronyms

AGO Acquisition and Grants Office
AHB Atlantic Hydrographic Branch

AHPS Advanced Hydrologic Prediction Service

ATON Aids to Navigation

C-CAP Coastal Change Analysis Program

COOP Continuity of Operations

CO-OPS Center for Operational Oceanographic Products and Services

COTP Captain of the Port

CRRC Coastal Response Research Center

CZM Coastal Zone Managers

DPP Disaster Preparedness Program
DSCA Defense Support Civil Authority

**EPFAT** Emergency Power Facility Assessment Tool

ERAD Eastern Region Acquisitions Division

ERMA Environmental Response Management Application

**ESF** Emergency Support Functions

FEMA Federal Emergency Management Agency

GETS Government Emergency Telecommunications Services

GIS Geographic Information System

HREMC Hampton Roads Emergency Management Committee

IOT Internet of Things

LIDAR Light Detection and Ranging
MEOW Maximum Envelope of Water
MEP Mission Essential Personnel

MLE Marine Resources Law Enforcement

MOM Maximum of MEOWs

NGO Non-Governmental Organization

NGS National Geodetic Survey

NIMS National Incident Management System

NOAA National Oceanic and Atmospheric Administration

NOS National Ocean Service

NRAD NOAA Response Asset Directory

NRPT NOAA Regional Preparedness Training

NWS National Weather Service

OCM Office for Coastal Management

OCS Office of Coast Survey
ODU Old Dominion University
P-Surge Probabilistic Storm Surge

SLOSH Sea, Land & Overland Surge from Hurricanes

UC Unified Command

UNH University of New Hampshire

USAE United States Army Corps of Engineers
USCG United States Coast Guard
USGS United States Geological Survey
VIMS Virginia Institute of Marine Science
WPS Wireless Priority Services

#### II. Acknowledgements

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- Nancy Kinner, CRRC, University of New Hampshire
- Becky Allee, NOAA Office for Coastal Management (OCM), Gulf Region
- CAPT James Crocker, NOAA Office of Coastal Survey (OCS)
- Alyson Finn, NOAA OR&R Disaster Preparedness Program (DPP)
- Ryan Hippenstiel, NOAA National Geodetic Survey (NGS)
- CDR Matthew Jaskoski, NOAA Marine Operations Center (MOC)
- CAPT Anne Lynch, NOAA Homeland Security Program Office (HSPO)
- Jeff Orrock, NOAA National Weather Service (NWS)
- Kate Wheelock, NOAA OR&R DPP

This workshop was facilitated by Dr. Nancy Kinner from the CRRC (www.crrc.unh.edu). CRRC is known globally as an independent, intermediary that brings all stakeholders to the table to develop and implement viable and trusted solutions to complex problems related to environmental disasters. CRRC has conducted 70+ workshops that bring together practitioners, researchers, and scientists of diverse backgrounds (e.g., industry, academia, government, NGOs).

We would like to thank each of the presenters for their participation in the workshop:

- LT Anthony Klemm, NOAA Office of Coast Survey (OCS)
- Kate Bosley, NOAA Center for Operational Oceanographic Products & Services (CO-OPS)
- Emily Clark, NOAA Acquisition and Grants Office (AGO)
- CDR Matthew Jaskoski, NOAA Office of Marine and Aviation Operations (OMAO)
- Ryan Hippenstiel, NOAA National Geodetic Survey (NGS)
- Michael Dutter, NOAA National Weather Service (NWS)
- Jeff Hayhurst, U.S. Navy
- CAPT Kevin Carroll, U.S. Coast Guard (USCG)
- MAJ Alex Samms, U.S. Army Corp of Engineers (USACE)
- Becky Allee, NOAA Office for Coastal Management (OCM)
- Bill Burket, Port Authority of Virginia
- Jim Redick, Norfolk City Emergency Managers

We would also like to thank Robb Wright (NOAA OR&R), Alyson Finn, Becky Allee, Derek Loftis (Virginia Institute of Marine Science (VIMS)), Mike Dutter, and Paul Fanelli (NOAA CO-OPS) for presenting and demonstrating during the Tools Café that took place prior to the workshop.

We also thank (1) the Breakout Group Leads: Becky Allee, Kate Wheelock, and Ryan Hippenstiel; and (2) Grace Walker (MARACOOS and Sea Grant Extension), Quinn Wilkins (CRRC), and Melissa Gloekler (CRRC) for their note-taking during the workshop.

We greatly appreciate the Old Dominion University Tri-Cities Higher Education Center (Portsmouth, VA) for their hospitality and providing an excellent meeting venue.

#### III. Introduction

On June 18-20<sup>th</sup>, 2019, CRRC and DPP co-sponsored a NOAA Regional Preparedness Training (NRPT) Workshop at Old Dominion University Tri-Cities Higher Education Center (Portsmouth, VA). The workshop, titled "*Improve Preparedness for Storm Events and Nuisance Flooding in the Norfolk Region*", focused on preparedness, planning and response to extreme weather events and nuisance flooding. See Appendix A for the agenda.

The 40 participants (Appendix B) represented federal, state and local agencies, academia, and industry.

This was the fifth workshop in a series of DPP NRPTs. The overall goal of the Norfolk workshop was to provide focused discussion regarding lessons learned from local partners during the 2018 Atlantic hurricane season and build a common understanding of how storm events and nuisance flooding will be addressed when they threaten mission personnel, infrastructure or natural resources.

The specific objectives were to:

- 1. Establish networks with local partners to improve preparedness.
- 2. Identify gaps and ways to improve regional preparedness.
- 3. Increase coordination among participants to bolster regional preparedness.
- 4. Determine ways to provide adequate information and communicate knowledge, so that (1) the public and response community will make informed decisions relative to personal protection and safety, and (2) responders and natural resource managers more effectively mitigate regional disaster impacts.

A one-day Tools Café was held prior to the workshop (see Appendix A for the agenda), with presentations (Appendix D) and subsequent hands-on demonstrations of national and regionally-specific preparedness and response tools that are currently available to responders or the public. The two-day workshop included plenary presentations from local and federal emergency responders outlining their day-to-day operations, continuity of operations during an emergency, tools used to make decisions, and lessons learned from previous events. A summary of the presentations can be found in Section IV "Plenary Presentations," presentation slides are located in Appendix E.

Participants were divided into three breakout groups with representatives from the various agencies/entities (Groups A-C). Breakout groups were tasked with identifying: (1) the primary challenges/impacts to mission that must be addressed for storm events and nuisance flooding, (2) the current practice to handle these challenges, (3) how preparedness and readiness could be enhanced to address these challenges, and (4) an implementation strategy for these enhancements.

#### IV. Plenary Presentations by Norfolk Regional Entities

The presenters discussed: (1) their perspective regarding preparedness for storm events, (2) day-to-day operations (e.g., organizational mission, facility/assets, number of employees), (3) continuity of operations during an emergency (e.g., employee expectations, telework readiness), (4) tools used to make decisions, (5) recent storm preparedness lessons learned, (6) areas for improvement, and (7) knowledge/tools the participant would like to learn and apply during future flooding and storm events. A discussion period followed each presentation; dialogues encouraged audience participation, relationship building, and knowledge sharing between participants to bolster regional preparedness.

Lieutenant Anthony Klemm, a Mid-Atlantic Navigation Manager for NOAA's Office of Coastal Survey (OCS) described his position and mission, and the importance of improved preparedness. The OCS navigation manager collects hydrographic data to update NOAA nautical charts, and provides hydrographic support in port recovery operations, working in conjunction with U.S. Coast Guard (USCG) and USACE to make risk-based decisions to ensure the safety of commerce in ports. During response, navigation managers embed themselves within the incident command system (ICS) to help coordinate hydrographic response with survey assets. LT Klemm provided examples of previous relevant tasks, such as identifying sunken containers post-Hurricane Maria, identifying possible hazards to ensure the safety of the public and allowing the opening of port. The Atlantic Hydrographic Branch (AHB) in downtown Norfolk is the main facility and provides data processing support and data stewardship for hydrographic surveys. This facility operates with approximately 30 employees. Many AHB employees deploy to disaster areas to assist in emergency hydrographic surveys. There is a national need for the AHB expertise and for AHB during storms, however the branch has a commitment to the Norfolk region.

Kate Bosley, the Chief of the Field Operations Division of NOAA's Center for Operational Oceanographic Products and Services (CO-OPS) discussed day-to-day operations including the maintenance of 340+ coastal observing stations, enabled by 40 federal/contract employees, and close connection with federal partners. CO-OPS relies on the NWS forecasts, CO-OPS Quicklook, and evacuation and closure notices to make operational decisions before, during, and after storm events. Their continuity of operations includes: assessing operating conditions of potentially impacted stations, securing facility assets before the storm, checking contact information for all employees, confirming contract options for telework, and assigning telework and duration requirements. Chief Bosley shared some recent lessons learned, describing the challenge to maintain reporting to CO-OPS HQ in midst of evacuation, and the uncertainty of some employees regarding their evacuation during the event. CO-OPS requested a refresher on the Employee Notification System (ENS) to be more prepared for the next major event.

*Emily Clark, the Oceanic Branch Chief of the Acquisition and Grants Office (AGO) in the Eastern Region Acquisitions Division (ERAD)*, discussed her position and AGO's relevance to preparedness. ERAD is the largest division of all AGO, providing acquisition solutions for NOAA and other entities. Day-to-day operations are focused on insuring NOAA maintains mission. ERAD supports OMAO, NMFS, NWS, and NOS. ERAD's operations are conducted by a staff of 72, located in the Norfolk Federal Building. During an emergency, their continuity of operations plan includes: safety and accountability of all staff, telework capabilities for federal and contractor staff, emergency acquisitions procedures maintained by each branch, and designated offices to continue operations

should ERAD be unable to work remotely or directly. To make decisions, ERAD primarily uses local weather channels, the NWS website, and the Virginia Hurricane Evacuation Zone Lookup Tool. Chief Clark shared recent lessons learned in storm preparedness, particularly challenges in staff evacuation zone identification. She suggested the identification of evacuation zones for staff annually along with all other emergency identification and notification information, to be better prepared in a storm event. ERAD wishes to identify additional tools for use in preparation for, as well as after any emergency event.

Commander Matthew Jaskoski, Executive Officer at NOAA's Marine Operations Center (MOC-A) – Atlantic (OMAO), provided insight into his position. OMAO Atlantic's day-to-day operations includes mission and logistical support for nine ships and five port offices located along the East and Gulf Coasts. These operations are conducted by approximately 50 employees, located on the Elizabeth River. Facilities include an 800 ft. pier face, two main buildings, a staging area, and warehouse facilities. During an emergency, their continuity of operations includes: a workload shifts to its sister facility located on the West Coast, leadership providing continued operations from an offsite location, and a possible shelter-in-place for ships alongside the facility. To make decisions, OMAO typically uses tools from USCG captain of the port (COTP), local and state evacuation notices and Hampton Roads Emergency Management Committee (HREMC). Recent lessons learned include: the need for staging vessels for response needs due to their facility pier capabilities, and more certainty in staffing and personnel available during an event. OMAO could use help with locations for safe havens for small boats, staging locations for larger ships, and local alternative muster stations during an event.

Ryan Hippenstiel, Field Operations Branch Chief for NOAA's National Geodetic Survey (NGS), discussed his position and relevance to emergency preparedness. NGS' day-to-day operations include the collection and processing of surveying data for various NOAA missions. These operations are conducted by 12 NGS employees, in a NOAA owned building, equipped with a data center, remote sensing Continuity of Operations (COOP), and an NOS server onsite. These activities align with NGS' mission, to provide access to the national spatial reference system, enabling common coordinate systems which feed the various models and programs mentioned in the Tools Café. During an emergency, NGS' continuity of operations includes: a branch chief who is a CO-OPs employee maintaining daily checks and reporting to HQ, teleworking capabilities for many employees, and field staff deployable for response support. The primary tools used for decision making are tide levels and predictions, standard weather reports, storm evacuation notices, and staff experience. Lessons learned from recent storm events are focused around multiple sources of information complicating the decision-making process (e.g. referencing conflicting media sources, varying chains-of-command during an event). Hippenstiel shared that his office could use help with clarifying NGS' role during an evacuation, correctly documenting their response, and possible consistency with partnering offices/agencies to simplify response for employees and managers.

Michael Dutter, Science and Operations Officer for NOAA/NWS, shared his position and relevance to emergency response and preparedness. The mission of his office is to protect life and property from weather and water hazards, which is a major asset during a response. His office is responsible for all of southeastern Virginia, Maryland, and northeastern North Carolina. Day-to-day and during the event, his office is responsible for forecasts, warnings, and communicating weather risks to the public for inland, marine, and coastal environments. Dutter expressed that his office has a commitment to communicate during an event, often facilitating weather briefings with on-site

personnel. During an emergency, their continuity of operations includes: 24/7 operation of their facility even during adverse conditions, facilities capable of housing staff during an event, and a backup office in Newport, NC or Raleigh, NC to preserve full services. Dutter explained the major needs of his office are consistent communication with relevant entities, stressing that communication to the NWS should be "two-way" and partnering entities should regularly contact NWS with any questions or concerns.

Tom Tyree, Navy Region Mid-Atlantic Port Operations, represented the region's port operations office. The mission of the office is to execute national defense tasking, with force generation occurring at the facilities in the region's Area of Operations (AOR). This mission is executed by 220 employees, both military and civilian, with four HRA AOR/Ports and 45 boats. During an emergency, their continuity of operations includes: continued operations with mission essential personnel (MEP), maintenance of operations at COOP site as required, defense support civil authority (DSCA) response capabilities, and deployment to another region, if needed. Recent storm preparedness lessons learned include the effective execution of evacuation upon orders when roughly 50,000 people are on base daily, and methods to deal with old base infrastructure that is susceptible to flooding. The office requests assistance to improve communications with port partners in the event of an evacuation, and a better understanding of their partners' capabilities to facilitate collective assistance with port clearance and/or reconstruction. The Hampton Roads Hurricane Timeline Diagram (Figure 1) was presented to the group, detailing the Navy's course of action beginning at 120 hours before storm landfall, with the goal of getting all personnel and assets safely out of port and staged at alternative locations. A flow chart for Post Storm Recovery Actions (Figure 2) was also shared, detailing the common decisions required in order to reopen a port safely after an event has occurred.

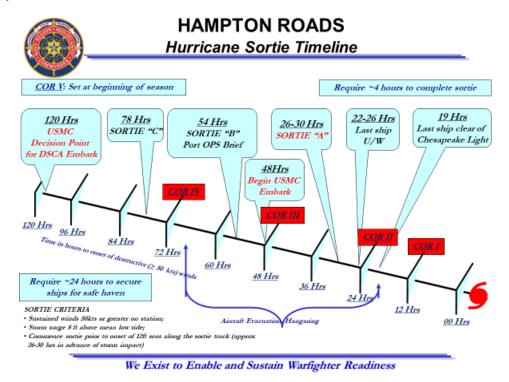
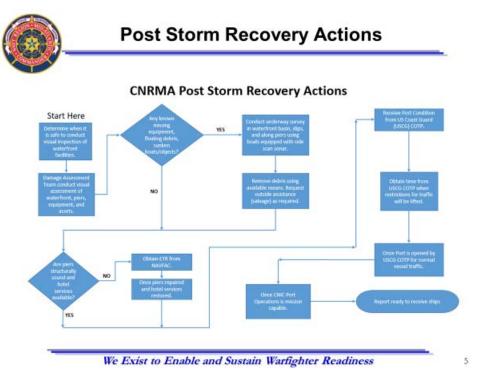


Figure 1: Hampton Roads Hurricane Shortie Timeline Diagram, detailing events 120 hours before landfall of a storm.



**Figure 2:** CNRMA Post Storm Recovery Actions, detailing a flow chart of recovery decision-making after a storm has passed.

Captain Kevin M. Carroll, U.S. Coast Guard Sector Hampton Roads, discussing his position and role during emergency response. The mission of USCG Sector Hampton Roads is to carry out the USCG's 11 statutory missions, which include search and rescue (SAR), living marine resources, law enforcement (MLE), aids to navigation (ATON) and port safety and security. There are over 600 active duty and reserve members in the region, and roughly 1,300 Coast Guard Auxiliary volunteers. During an emergency, their continuity of operations includes their involvement in a unified command (UC) under the National Incident Command System (NIMS). The Sector has multiple locations for COOP staging needs. Carroll stressed the importance of the Norfolk region in national security, and that during an event, response needs to be a collaborative effort between USCG, NOAA and all relevant entities. Carroll discussed the COOP capabilities with the U.S. Maritime Administration (MARAD), which has storage, berthing and emergency power capabilities onboard a Ready Reserve Vessel, essentially a "floating command center". The primary tools Carroll uses for decision-making are the sector's Severe Weather Plan to coordinate all vessel arrivals and departures with the Navy, and frequent port partner calls. He stressed the complexity of the port and noted all entities must have a voice. Recent lessons learned include: the importance of evacuations pre-storm, all personnel understanding evacuation zones, early communications with partners for exercises and clear lines of communication during an event, and the need for multiple COOP locations for multiple storm types and conditions. The sector would benefit from improved trajectories and modeling as these are crucial for decision-making, recovering sunken vessels to open waterways, and conducting emergency support functions (ESF) 9 (search and rescue) and 10 (hazardous materials) for location and mapping. They hope to learn tools for identification and forecasting of trouble areas, as well as long-term plans and realities in responding to storm events in the region. Carroll also stressed the importance of risk communication in evacuation zone

planning, and the importance of early evacuation to ensure the safety of the public, even if they do not correctly perceive the risk due to some previous evacuations.

Major Alex Samms, Deputy District Commander of the US Army Corps of Engineers (USACE), shared his position and relevance to emergency response. The mission of USACE and his district is to provide engineering solutions for water resources, and military, interagency, environmental and disaster preparedness programs. His day-to-day operations include an operations branch which is responsible for 79 channels in Virginia, including dredging and removing materials and maintaining coastal assets. These day-to-day operations are conducted by a staff of ~370 employees. During an emergency, their continuity of operations includes the Richmond Emergency Operations Center with multiple locations for redundancy and Flood Risk Management. The tools frequently used for decision-making are the SLOSH model, LIDAR, DEM, and HURREVAC. All the tools are used to determine the scale of the mission to be executed, including debris management requirements, and temporary "blue roof" implementation. Recent lessons learned include the need for concrete staging areas for generators deployed by the Power Planning and Response team, and the importance of PM/non-federal sponsored pre-storm surveys. Samms explained the district would benefit from improved planning triggers for stream gauges and forecasts to anticipate areas of concern for federal response, Emergency Power Facility Assessment Tool (EPFAT) input, and first floor elevations and depth damage curve assignment sharing (which is crucial for the Virginian coast). He hopes to learn GIS tools for digestion and dissemination of available data, and the locations of any unknown critical infrastructure in the region.

Becky Allee, Senior Scientist, NOAA's Office for Coastal Management (OCM) – Gulf Region, shared information about her position and relevance to emergency preparedness. OCM's day-to-day operations provide oversight, implementation and technical assistance for approved State Coastal Zone Management programs. The focus of OCM is to make coastal communities more resilient against natural disasters. The Virginia Coastal Zone Management Program's (6 local staff) mission is to create more vital and sustainable coastal communities and ecosystems through the development and implementation of coastal policies. During an emergency, OCM's continuity of operations includes telework-ready capabilities for all staff, and communication with all partners to help identify and ensure their needs are met. Allee stressed the importance of post-storm mapping to conduct assessments, a caution about roof solar panels damaging infrastructure in a storm event and the need for OCM to identify opportunities to improve post-storm communications with partners when communications services are impacted.

Bill Burket, Director, MIRT and Emergency Operations, Virginia Port Authority. The mission of the Port Authority is to enhance and ensure commerce in the ports of Virginia. There are five state owned/operated terminals by the VA Port Authority (VPA). Other port terminals are operated / owned by the private sector and Department of Defense. The Maritime Incident Response Team's (MIRT) day-to-day operations include the coordination of regional planning, response and recovery operations, and support of the USCG with "All Hazards" response and search and rescue (SAR). During an emergency response, the port's continuity of operations includes mass notifications to partners, maintenance of "ride out" teams to keep IT systems active, address cargo issues, and colleague well-being checks. They also conduct annual table top planning exercises. The VPA uses the COOP plan, human resource policies and procedures, the USCG Severe Weather Plan, MTSU plans and scripted 204 plans. Recent lessons learned due to the mandatory evacuation include the inability for several modes of transportation (i.e., rail, trucks) to enter the evacuation zones), the

need for the MARAD SafeStore program to have prepositioned ships, and the usefulness of NWS web tools. The VPA uses a private weather company for terminal operations, but port wide decisions are based on NWS forecasts. Burket stressed the importance of coordination with other agencies, especially when attempting to get supplies for port re-opening, which may be hindered by mandatory evacuation orders.

Jim Redick, Norfolk City Emergency Manager, shared information about his position and relevance to emergency preparedness. Redick stressed the importance of coordination between entities noting that no one entity has the expertise or resources to handle response in the region, and that network establishment prior to a crisis is crucial. Redick described his office's close coordination with NWS, in the provision and description of forecast data for preparedness. As an emergency manager, Redick's most important task is bringing regional entities together for planning and preparedness. The continuity of operations in the city is the homeland security network, shelter openings, mitigation plans, and resilience strategies. The primary tools used are those of the NWS, the VIMS tools discussed in the café, and information from the National Hurricane Center.

#### V. Breakout Session I – Challenges

A summary of Breakout Session I can be found in this section, see Appendix F for details and all of the documented challenges. Workshop participants were divided into Groups A-C with local, state, and federal decision-makers in each group. A list of participants in each Group A-C can be found in Appendix C. During Breakout Session I, participants were tasked with identifying major flood and storm related challenges that impact mission in the Norfolk region, as well as the agencies/entities impacted by these challenges. Following Breakout Session I, one member from each group summarized the discussions during a plenary report-out.

#### Group A

Group A discussed the psychological dimensions during evacuation, including the tendency not to evacuate in an attempt to protect possessions, and disbelief of the orders. The challenges of reconstitution were discussed, with concerns about citizens not returning to the state post-storm and the resulting economic and social impacts. From the city's perspective, human evacuation is significantly challenged by financial, transportation and housing constraints. Planning and response fatigue were considered from a federal/responder perspective. The concerns regarding planners and responders being fatigued as a result of successive storms poses a problem, with potential impacts including less planning/preparedness and aversion to conduct exercises and drills. Concerns about staffing during successive storms were considered, and how to best address whether there are adequate personnel and resources available to tackle multiple storms.

There was consensus that expectations for employees, responders and managers must be evaluated pre-storm (e.g., obligations, evacuation zones) to improve overall response efficiency and accountability during a mandatory evacuation. The group also discussed the challenges associated with a lack of common terminology between responders, citizens, and agencies attempting to coordinate response efforts during an event. These two challenges are further exacerbated with limited communication during response, caused by downed communication systems or problems with the Everbridge notification system. The challenges of unclear employee expectations, lack of common terminology, and limited communications avenues, greatly challenge coordination and execution of mission during flooding or a storm event.

The movement of assets was also considered, with concerns about access to the evacuation zone, adequate space for asset staging, safe and readily deployable dock staging locations, and plans for the transportation of assets before, during and after a storm. One primary concern of the Port Authority was the ability to get resources into the port during a mandatory evacuation, as trucking companies will often not travel into an evacuation zone, delaying the opening of a port.

Various challenges related to infrastructure were discussed. For example, potential damage to infrastructure that is necessary to complete response efforts was a large concern (e.g., shipping channel blockage, downed communication infrastructure, road closures). Post-storm infrastructure permitting and rehabilitation were primary concerns of the city, as they are a significant financial challenge. Permitting can often take months to gain approvals.

#### **Group B**

Group B identified challenges associated with planning timeframes, (e.g., short-, mid-, long-term), strategies and coordination between agencies/entities (e.g., municipalities, USCG, first responders, contractors). Considering a long-term planning timeframe, the acquisition of contracts and establishment of networks need to happen prior to events, to avoid hindering response efforts. With the increase in frequency of storms, the timeframe for planning is decreasing, requiring longer-term solutions for coastal areas. The group also stressed the need for education about sea level rise and flooding, as it is a major challenge to coordinate with citizens in coastal areas who are not aware of the risks. This requires outreach and planning strategies to educate the public.

Comprehensive COOP plans are also a challenge, as well as the lack of coordination between the entities (e.g., the City of Norfolk, the Port Authority, Navy). COOP plans should be coordinated cross-agencies and entities to have the most effective response. Participants shared that COOP plans often work for individual groups, but must be validated by other entities. One concern is nursing homes, and the need for comprehensive COOP plans for these facilities, because of the sensitive population. Clear expectations with vendors and partners during shut-downs or emergency evacuations need to be established prior to an event to ensure effective response. In the event of limited cellular service, or when there are unaccounted personnel, executing a COOP plan becomes increasingly difficult, especially without coordination with outside parties. The group noted that outside resources and personnel can be included in a COOP plan, with the realization that most employees may have to help their families during a major event.

Challenges related to funding were a major topic of discussion during this breakout group. The availability of funding for response and recovery efforts creates challenges for most participants, delaying work until funding is available. The possibility for reallocation of funds was discussed, allowing cities and entities to divert non-critical funding to response and recovery, if needed. The group shared that contracts should have mechanisms built in to receive supplemental funding for addressing major storm and flooding events. Considering the recent government shut-downs, and potential for an event to occur during a future shut-down, the group expressed that contracts and funding mechanisms should be established pre-storm to ensure the compensation of all entities and personnel.

#### **Group C**

Group C addressed the challenge of communication between entities, specifically, the need for more communication among the local, state and federal agencies/organizations (e.g., Norfolk Port partner federal entities). As a result of insufficient communication, there is a lack of comprehensive

COOP plans validated by multiple stakeholders and agencies. Communication challenges also extend to public perception of flooding events and mandatory evacuations. Without a complete understanding of the risks associated with sea level rise and flooding, the public cannot respond effectively at the time of an event. The shortcomings of communication and education also create challenges associated with responder and citizen fatigue when facing successive storms. Communication gaps exist during the transfer of institutional knowledge. A major challenge is the loss of experience and knowledge in a region with high military/political turnover. As a result of high personnel turnover, relationships and expertise in certain areas cannot be easily maintained.

Access challenges were focused primarily on getting employees and resources on-site. It is a challenge to get personnel and resources back into an evacuation zone once the order has been given, inhibiting the re-opening of ports and critical facilities. Identification of available resources and personnel for deployment could be aided by tools such as NRAD discussed in the Tools Café. The group highlighted the importance of staging assets prior to events based upon forecasts, to help mediate identification and access challenges. Without an understanding of what resources are available, and the ability to stage or transport these resources, response efforts are greatly hindered.

Access to funding for local partners is a major challenge. Without long-term contracts or plans, funding can be hard to acquire in a short time. Avenues for funding need to be identified to aid in response recovery, including what recurring funding is available, and how to obtain access to it. Even if responders have identified required resources, and have means of transportation, access to adequate funding may take additional time, delaying a response.

#### VI. Session II – Best Practices

The Organizing Committee compiled and categorized the challenges identified during Breakout Session I. The challenges were sorted into eight categories: 1) capacity, 2) communications, 3) continuity planning, 4) data management, 5) funding, 6) infrastructure, 7) logistics, and 8) policy. After refinement and organization, the 41 challenges were equally distributed among the three groups. During Breakout Session II, Groups A-C were tasked with: i) identifying the <u>current</u> best practices to address each challenge, ii) the <u>desired</u> practice to address each challenge, and iii) the next steps for implementing the <u>desired</u> practice. Following Breakout Session II, one member from each group presented an overview at a plenary session. This section includes paragraphs summarizing priority items identified. See Appendix F for specific details.

#### 1. Capacity Challenges

- a. Planning and response fatigue resulting from multiple storms in succession, and regions with frequent flooding.
- b. The loss of institutional knowledge once a staff member leaves, especially as a function of their longevity in the position at the local level, and the lack of continuity of relationships/knowledge transfer following turnover (e.g., political, military).
- c. Employee mental health and wellness concerns (e.g., required personnel are also impacted by the incident).
- d. The availability of local knowledge and acquiring resources (e.g., where can federal entities get local resources quickly when an event occurs?).

- e. Managing employee work and family responsibilities (e.g., accounting for all personnel, encouraging focus on families rather than getting back to work, smoothly evacuating dependents while maintaining essential employees).
- f. "Conference call burn-out" resulting from multiple communications among local, state, and federal entities.

#### 2. Internal (I) and External (E) Communication Challenges

- a. Road closure information communication/identification issues (e.g., communication process of which evacuation route to take or avoid, text message vs. email vs. other methods). [I, E]
- b. Emergency coordination with no method of communication (e.g., no-comms scenario, operating by SAT phone or radio, incomplete directory of SAT phone numbers). [I, E]
- c. Identification of who has evacuated and where they are located. [I, E]
- d. Communications preparation for shorter evacuation/planning periods in the event of a rapidly moving storm. [I, E]
- e. Media interpretation and public perception of mandatory evacuation orders and weather forecasts (e.g., influence from certain sources such as local weather forecasters, sensationalism). [E]
- f. Clarity of emergency and scientific messaging when relaying information on affected areas and associated risks (e.g., managing public expectations and messaging to the public). [E]
- g. Management of public interaction while trying to accomplish response missions (e.g., communicating safe practice, public not listening to notices). [E]
- h. Identification of the people using the products directly and how to improve them (e.g., end-user assessment for quality assurance and control. [E]
- i. Lack of standardization of communication and breakdown of responsibilities at the national level during response (e.g., relaying best practices, need for a lessons learned summary, different backgrounds of personnel or new personnel who have their own approaches). [I]
- j. Communication issues involving texting complications while using Everbridge. [I]

#### 3. Continuity Planning Challenges

- a. Lack of reconstitution plans, and maintenance operations after mandatory evacuation (e.g., re-entry concerns, conflict with recovery/response operations).
- b. Semi-automated off-loading equipment for cargo if the port does not have manual option in the event of downed systems (e.g., lack of contingency plans in the port).
- c. Emergency designation of roles and responsibilities under any disaster conditions (e.g., people leave, or are unavailable to leave, including essential personnel during an emergency event).
- d. Avoiding conflicts in COOP planning at a regional scale (e.g., what happens at federal level if DC is incapacitated? what happens if entire Atlantic coast in impacted? Do COOP plans account for that?).
- e. Appropriate staging of assets based on forecasts (e.g., access to resources ahead of time, identification of areas that are not going to flood).
- f. Clear, honest, actionable plans for emergency situations.

- g. Scalability of preparedness for varying storm conditions (e.g., storms forming faster resulting in less lead time to prepare/evacuate).
- h. Mitigation hazards to response personnel related to methods of communication.

#### 4. Data Management Challenges

- a. Information collection and historical data analysis to aid in the determination of extent of flooding, depth of water, and timing to keep citizens informed.
- b. Maintenance of up-to-date information in databases (e.g., keeping pace with climate change/sea level rise, incorporating data predictive models).
- c. Frequency of nuisance flooding and accurate predictions of future floods.
- d. Identification of major impact zones in the region.
- e. Post-storm flood validation of affected areas (e.g., uncertainty of what flooded, no system to collect data on damage, risk of crowd-sourcing information during an event, visualization of what features look like with increasing levels of water).
- f. Multiple sources of information and models, resulting in potentially conflicting messages to public and decision-makers.
- g. The lack of consideration of compound flooding in models (e.g., precipitation on top of high tide, dam breaks, culvert failure).

#### 5. Funding/Budget Challenges

- a. Lack of long-range funding streams to fix permanent issues at local level (e.g., non-conflicting community expenditures).
- b. Lack of mechanism built into contracts to receive supplemental funding leading to acquiring funding after ceiling is reached.
- c. Lack of an emergency funds available for hurricane season (e.g., funding similar to oil spill liability trust fund).

#### 6. Infrastructure Challenges

- a. The loss of natural features due to frequent flooding and storm events (e.g., parks, wetlands).
- b. Aging infrastructure that is not designed to handle current flooding and storm scenarios.

#### 7. Logistics Challenges

- a. Knowledge regarding where to relocate assets prior to storm events to avoid damage, and allowing access.
- b. Optimization of staff locations to ensure their safety, while allowing access to impacted areas (e.g., sending response teams for survey support, knowing where those people can stay for a few days, with limited cell service).
- c. Synchronization of resources and priorities to efficiently respond to a storm event.

#### 8. Policy/Processes Challenges

- a. Mechanisms for servicing low income populations who may be at higher risk during an event (e.g., lack of transportation, insufficient shelter).
- b. Lack of pay for federal employees/military until mandatory evacuation is initiated; no guarantee that payment will occur during evacuation, a deterrence to proactive response measures.

#### Group A

Group A developed many solutions for planning and response fatigue due to multiple consecutive storms. The current best practice to combat this fatigue is a maximum response or planning time, followed by time off, to mitigate the effects of successive storm events. The potential for force multipliers during an event was a possible enhancement, by having an MOU with entities and contractors to build up a response cadre. Another way of addressing this challenge would be to share streamlined planning among entities. Plans could be shared across agencies using the Prebus Star application (i.e., sharing, connecting, editing). Sharing plans for NOAA or other federal entities posed a challenge due to sensitivity concerns. To aid in NOAA preparedness, the focus should be on prioritization in planning, including for essential staff and actions. The potential for staging was considered, by sending out responders and response actions in phases to reduce fatigue. In order to reduce fatigue and support response, inter-agency drills were proposed, reducing the amount of required drills and exercises, while increasing networking between entities.

Group A had many potential solutions for reconstitution and re-entry. Many members in the group recognized a large gap in the reconstitution plan, questioning if a comprehensive plan even exists. The group suggested having all stakeholders involved in the reconstitution planning and process. The proposed reconstitution plan should be a part of the continuity of operations plan. The reconstitution process needs to be clarified to all stakeholders, with explanations of how decisions are being made, and how they are handled at the local level. Solutions need to be investigated surrounding the communication of reconstitution plans to communities. Regional reconstitution should be developed that consider local needs.

The group suggested continued implementation of gauges to identify areas of flooding and to provide a better understanding of the coastal inundation trends. The main challenge identified with the implementation of new flood sensors was funding. Another best practice and future enhancement is the ability to crowdsource flooding photos from the public for more data on at-risk areas. The implementation of more water level indicator rods along roadways and coastlines would allow citizen scientists to report flooding.

#### **Group B**

In regard to managerial training and communication issues a current best practice and possible desired protocol identified was the implementation of 'no-comms' scenarios in exercises and training to better prepare responders for this situation. Blue skies orientation/trainings could occur after the regular workplace trainings. The communication of data was a large challenge, especially when obtaining data from multiple sources and models. There is an identified need for information validation across multiple sources or models to make sure decision-makers are getting one clear message on the actions that need to be taken. A desired protocol would be making city databases interoperable within regions. Communication from managers to employees needs to be more transparent regarding responsibilities during an event. Managers need to clearly define steps taken to ensure employee wellness, employee compensation during an event, and plans for

employees' families regarding housing and wellness. There was a clear gap in contracts and communications with contractors prior to events. There needs to be better communication with contractors, clearly defining roles and compensation avenues prior to an event.

#### **Group C**

The group stressed the importance of up-to-date phone contacts for all employees, managers, and emergency contacts for employees to use during evacuation. The desired protocol was identified as a continually updated phone-tree detailing all positions, names, and contact information. Another current best practices and desired protocol is a self-reporting system for employees and families to declare the position they evacuated to, their wellbeing, and ability to telework or venture back to the office. Mandated trainings or drills should be designed to simulate an evacuation scenario, to practice this new system, and ensure a coordinated response during an event. Drills would solidify employee's evacuation plans, with information regarding where to evacuate, how long it will take to reach this location, and giving managers a level of confidence of employee's well-being. These drills are particularly important if two spouses are essential personnel, making it critical to determine how to get their dependents to safety ahead of time. It was suggested to work these conversations into annual performance reviews with employees, and annually updating contact info and evacuation information.

In the event that communications went down during a storm event, the group suggested using government emergency telecommunication services such as the Government Emergency Telecommunications Services (GETS)/Wireless Priority Service (WIPS) wireless priority services. Verizon offers a similar priority service for government employees, and it was suggested to sign up for this program, or see if current service providers have similar options. It was suggested that all first responders and emergency personnel have access to alternative communications source, including SAT phones and other options.

The group suggested clear, realistic and actionable COOP plans to address gaps. They stressed the constant updating of COOP plans, incorporating relevant contacts, teleworking requirements and specific trigger points to initiate action (e.g., when a flood stage reaches a certain height, a certain magnitude storm is approaching). The group also stressed the importance of regional plans with a specific localized detailed plan (e.g., flooding in Norfolk). These plans should be created and executed by a network of local, regional, and federal boards. One major gap identified was the lack of a network for federal employees during an event, inhibiting effective interagency coordination. Some closure information is available via TV reporting, but it would be helpful for a single federal source of information (e.g., online, centralized closure messaging bulletin). Ultimately, the group thought there needs to be more extensive planning, coordinated with stakeholders at every level, to create a comprehensive COOP plan.

Though most entities reference NWS for their forecasts, the information can often conflict with localized forecasts and other sources of information. One implementation plan to solve this issue is to publish a list of authoritative sources to reference, including explanations of why each source is preferred, and what information it provides. This proposed implementation will ensure that appointed and elected officials know which resources to trust during an event. One lesson learned from the recent government shutdown was the unavailability of websites during an incident. This is especially true when networks are being accessed by thousands of users; adequate bandwidth is essential. One common platform for information was recommended, with capabilities to handle large volumes of users, relying on different entities to publish information on it.

#### VII. Tools Trainings

A summary of each tool presented in the Tools Café on the first day of the workshop can be found in this section. See Appendix D for actual presentations. The purpose of the Tools Café was to provide training with tools (e.g., real-time data, forecasts/predictions, asset inventory) used for improved response decisions and communications. The six presenters provided a brief overview of the potential applications of each tool, followed by a demonstration session providing interaction and discussion with participants.

#### NOAA's Environmental Response Management Application (ERMA)

Robb Wright, NOAA OR&R Spatial Data Branch, discussed NOAA's Environmental Response Management Application (ERMA) tool and its various uses. ERMA provides a web-accessible common operating picture (COP) for responders, increasing communication, coordination and efficiency during a response. ERMA is national in scope, but has accessible regional sites for coastal planning and response. ERMA allows responders to prepare for, respond to, and assess impacts from various incidents or conditions through analysis and visualization of environmental information relevant to all hazards. ERMA differs from a responsible party's (RP) COP as it includes both operational and environmental data, allowing holistic mapping of an event. Wright also described the requirements for a comprehensive COP, and how ERMA meets these requirements including: (1) 24/7 access for responders, (2) security capabilities to protect users and sensitive data, and (3) an intuitive interface, with data, symbology and products allowing interoperability between agencies. Wright provided examples of the various applications of ERMA's visualization of data such as quantitative precipitation forecasts, flooding/storm surge warnings, stream gauge forecasts, and electrical outages.

#### NOAA Response Asset Directory (NRAD)

Alyson Finn, NOAA OR&R, discussed the applications of the NOAA Response Asset Directory (NRAD). NRAD is an all hazards directory for information about vessels and federal services. This searchable directory allows NOAA responders and approved external partners to identify assets that are in the region, enabling them to manage them efficiently. NRAD was created for responses in the Gulf of Mexico, but has since widened its focus nationally. NRAD is overseen by a team of data managers to update information and ensure its quality. The most important function of this tool is the "search" function, allowing users to find any asset of interest, with category filters and refinements such as location and type. Though many assets are defined in the system, some such as NOAA vessels, move frequently and it is important to consult with the contacts to verify status and location. Most of the data are self-reported, so data managers must remain vigilant in updating NRAD to insure it is a comprehensive source of asset information during a response.

#### Digital Coast, Coastal Flood Exposure Mapper, and Coastal Change Analysis Program (C-Cap)

Becky Allee, NOAA Office of Coastal Management (OCM) – Gulf Region, discussed the applications of Digital Coast and its associated tools. Digital Coast is a platform for coastal communities to access data, visualizations tools and training. It houses over 50 web-based, decision support tools, which can be accessed without additional software. The platform was first developed in 2007 by a network of partners including academia, NGO's and industry. These partners are responsible for

maintaining and adding tools necessary for coastal zone management and conservation. The most used tools are shown on the home page, making the platform easily accessible for preparedness-focused end users.

The Coastal Flood Exposure Mapper (CFEM), a frequently used tool, allows communities to identify vulnerabilities and types of hazards which helps start discussions of risks and areas of concern. The CFEM is a preparedness planning aid, and is not intended to replace similar FEMA resources. The tool is user friendly, with the ability to download, send, or share maps with fellow planners and community members via unique URLs. CFEM was initially created for Hurricane Sandy, but has now been adapted to regions across the nation.

The Coastal Change Analysis Program (C-CAP) is another tool available on the Digital Coast. C-CAP is a database of coastal land uses around the country. It is sourced from the National Land Cover Database using LandSAT technology. The database has a 30-meter resolution, with land categories updated approximately every five years. It helps monitor trends and changes of land use, development, wetlands, and other planning considerations. C-CAP data are also used in the CFEM, allowing comparison between the two resources. C-CAP developers are working toward one-meter resolution throughout coastal regions. However, in the interim some areas may be categorized at a 10 meter resolution due to the high cost associated with this the 1 meter product.

#### **VIMS Storm Surge Models**

Derek Loftis discussed the applications of VIMS' StormSense, and associated tools such as Tidewatch Charts, and Tidewatch VA Coastal Inundation Forecast Maps. StormSense is one of the VIMS projects focusing on forecasting flooding from storm surge, rain, and tides. The objective of Storm Sense is to enhance the capability of communities to prepare for and respond to the disastrous impacts of sea level rise and coastal flooding in ways that are repeatable, scalable, measurable and make a comparative difference. StormSense operates using three major platforms: ESRI ArcGIS Online, Valarm Tools Cloud, and Amazon Web Services EC2 Cloud Platform. ArcGIS online enables dynamic inundation mapping and spatial comparisons with flood maps and the National Weather Model. The Valarm Tools Cloud receives, interprets and plots Internet of Things (IoT) sensor data for automated flood threshold exceedance alerts and serves as an input into flood visualization tools. Amazon Web Services allows public application programming interface (API) ingestion from external sources. Most of the regional data inputs originate from installed water level sensors around Norfolk. In addition to water level sensors, road inundation sensors have been deployed in frequently flooded intersections to identify when these areas are impacted. Some of StormSense's low-cost ultrasonic sensors were co-located adjacent to USGS' more expensive radar sensors to determine that their Root Mean Squared Error (RMSE) is 1.18 cm. This comprehensive system of sensors and analysis alerts users when certain areas are inundated or forecasted to flood. The project is geared towards response, however, has applications for city planning for flooding trends and forecasts.

Tidewatch Charts provide an effective way to visualize and predict the magnitude and impacts of coastal flooding at specific locations within the Chesapeake Bay and along Virginia's shoreline. The charts are a series of water-level sensor plots updating each hour. Tidewatch Charts also feed data to sea level report cards that VIMS provides based upon NOAA reports, providing explanations of

datum, trends, and all available information including consideration for local subsidence and regional ocean dynamics. In an effort to be user friendly for both communities and planners, Tidewatch Charts is a web-based application, not requiring programs such as GIS. The validation of information is undertaken through reference of more accurate NOAA and USGS sensors, as well as volunteer reporting of flooding events.

Tidewatch VA Coastal Inundation Forecast Maps are used as a basis of storm surge modelling visualization. Using a web-based interactive platform, the maps do not require extra software, making them accessible to all members in a community. Tidewatch Maps are automated geospatial water level maps driven by VIMS' SCHISM hydrodynamic model, updated with NWS atmospheric inputs every 12 hours, providing inundation scenarios 36 hours in advance of a storm or flooding event. The model updates the inputs twice a day (noon and midnight), to provide continually relevant planning information. The resolution of the model is dependent on the accuracy of the LIDAR data used (average resolution = 5m). 2.3 million nodes and 1.5 million elements are incorporated into the model, and it is constantly validated and updated for accuracy.

#### National Hurricane Center Storm Surge Prediction Model

Mike Dutter explained the applications of the NWS and NOAA's National Hurricane Center Storm Surge Prediction Model. The goal of this model is to accurately predict and assess storm water levels, intuitively describe inundation as flooding above ground level, and to communicate actionable information. This model strives to answer many common customer questions, such as: Who and how much will get flooded? When will it arrive and leave? What will the impacts be? How often will it occur? How should I act?. One of the primary models is the Sea, Lake and Overland Surges from Hurricanes (SLOSH). SLOSH is a numerical model developed by the NWS to estimate storm surge heights resulting from historical, hypothetical or predicted hurricanes considering parameters such as atmospheric pressure, size, forward speed and tracking data. SLOSH model physics are applied to a specific locale's shoreline, incorporating the unique bay and river configurations, water depths, bridges, roads, levees and other physical features. The SLOSH model also has the capability to analyze hypothetical situations such as "What would happen if a category 1 hurricane hit Hampton Roads, VA". The SLOSH approach incorporates three primary models for warnings/analyses with different timeframes: Probabilistic Storm Surge (P-Surge) model, Maximum Envelope of Water (MEOW) model, and the Maximum of the MEOWs (MOM) model. The MEOWs and MOMs are not storm specific, providing the worst case scenarios for a particular category storm, incorporated into the SLOSH products. The P-Surge predictions provide information during the response timeframe of an event, less than 48 hours before landfall. It focuses on actionable information, providing forecasts for storms with varying intensity and all possible tracks. These predictions can produce visualizations of many crucial elements to response, such as locations predicted to have greater than 5ft of storm surge with a 10% exceedance threshold. These models and visualizations provide actionable information, informing decisionmakers when to issue a coastal flood advisory or warning, or a storm surge warning.

#### Tide Forecaster

Michael Dutter described the applications of the Total Water Level Point Forecasts. This tool provides daily tide forecasts at point locations, allowing accurate historical analysis and future forecasts. The primary data input for this tool is various stream and coastal gauges along the eastern coast. This tool can provide hydrographs and enhanced warnings to affected areas. The

total water predictions are integrated into Advanced Hydrologic Prediction Service (AHPS) with all river flood data accessible. The information and alerts from this tool are shared in text format, providing insight into the location, timing, and possible coastal impacts from a storm. The impacts shared by this tool are generalized and cannot predict specific impacts of inundation. They are meant to provide essential information for planning and preparedness.

#### NOAA's Center for Operational Oceanographic Products and Services

Paul Fanelli presented on several of NOAA's coastal flood tools, including the new Coastal Inundation Dashboard, Seasonal High Tide Bulletins, and the Inundation Analysis Tool. The Coastal Inundation Dashboard provides real-time and historic coastal flooding information at a majority of the coastal water level stations operated by the National Ocean Service's (NOS) Center for Operational Oceanographic Products & Services (CO-OPS). This web mapping tool highlights realtime coastal inundation data regardless of the cause (e.g., tropical cyclone storm surge, high tide flooding, runoff events). It allows users to view real-time and 48-hour forecasts of water levels, and historic flooding information. A quick click on any station will show the latest water level data, wind speed, barometric pressure, time of next high tide, and highest forecast water level for the next day. Within the map, CO-OPS integrates the latest NWS tropical cyclone forecast information, storm surge and coastal flood watches and warnings. This allows users to easily monitor water levels at stations that may have the highest impact from a storm. Water levels are conveyed relative to the Mean Higher High Water (MHHW) tidal datum, (i.e., average daily highest tide) in order to provide a good estimate of when flooding inundation may begin. With average highest tide as the zero-line, data that are positive depict "excess water" being observed. Within the map, blinking station markers indicate that water levels have exceeded (or in some cases are forecast to exceed) the known minor flooding threshold usually set by the local NWS Weather Forecast Office (WFO). When viewing water level data, these WFO flood impact thresholds are clearly depicted using the same colors used in NWS products, signifying minor, moderate or major flooding. Emergency managers and other coastal decision-makers can use this information to understand and prepare for the impacts of coastal flooding and monitor real-time water level conditions as a storm approaches. Sharing of information between community members is made easy through the creation of custom regional maps with unique URLs that can be sent to partners, with data constantly updating in real-time. The coastal planning community can use this information to gain a better understanding of past peak water level events and the increased frequency of days when flooding has occurred as sea levels have changed. Information such as the annual number of flood days, top 10 historic observed water levels and sea level trends can be found on a station's Inundation History page.

The Seasonal High Tide Bulletin tool shows when regions around the nation may experience higher than normal tides. These predictions are based upon the relative position of the sun and moon and the distance of the moon from Earth. When the sun and moon are in alignment (full moon and new moon), the tidal forcing is amplified. When the moon is closest to Earth, the tidal forcing is also higher. When these two phenomena co-occur, there are higher than average tides. During these periods, (which typically last a few days), coastal flooding is more likely during onshore wind events, coastal storms and instances of excess runoff or can occur without any of these factors. Specific dates are provided indicating when tides will be higher than normal, allowing for planning and preparedness. This tool is region based, providing outlooks that can be used by all parties, from decision-makers to community members.

The Inundation Analysis tool provides frequency and duration of inundation above a user-specified threshold elevation at a given location based on historic data from the NOAA's Center for Operational Oceanographic Products and Services tide stations. Input thresholds and tidal datum can be input (e.g., average highest tide, average low tide) for exceedance analysis during a specified period (up to 5 years). This tool is very helpful for planning as any threshold can be used, which allows community planners to easily view whether and how often coastal water has impacted a specific location.

#### VIII. Workshop Outcomes

The outcomes represent actionable items, and commonalities identified during the workshop and by the organizing committee in a follow-up meeting. The three main NOAA actionable items address major gaps in training, communication, and reconstitution/COOP plans.

The first gap identified is the **disconnect between decision-makers and response staff**. After identifying gaps in planning, policy and response, it was clear more communication is needed between those creating policy and those executing orders. Staff may not be involved in decision-making processes but should be to improve response and preparedness. Staff members do not necessarily have the authority to make decisions, yet have vital information that leadership may not know. The goal is to identify items actionable by staff, and those that need to be sent up to leadership. This disconnect could be partially eliminated by more consistent briefings between leadership and staff by requiring a liaison to transfer information. This challenge is policy-based and thus may not immediately be actionable by NOAA.

There is an **internal regional communications gap within NOAA**. Most communication structures in NOAA are vertical, with reporting requirements going up through an individual's work unit. For multiple, co-located personnel, regional situational awareness can be obscured. Creation of a template for regional employees to complete, including contact info, evacuation plans, and teleworking capability could improve communication with employees during an event, and clear understanding of who manages regional communications across operating units. If such a template exists, it could be updated. The rules and requirements during response should be clarified. Staff should be regularly reminded of their responsibilities and requirements during response, with realistic expectations considering family and wellbeing requirements. The importance of alternative methods of communications should be established, exploring which alternative is most suitable (e.g., GETS/WPS, SAT phones, service provider programs). Increased communication within NOAA before and during response will increase preparedness and response capabilities.

There is a need for **more training for NOAA supervisors** to increase their effectiveness during response. These could be online, or in conjunction with other federal trainings, and should be directed at increasing supervisory awareness of response procedures, and consistent employee check-ins. Supervisors should regularly update staff directories, and all emergency information to have more accountability of staff during an event. These directories could be updated annually during employee performance evaluations or at other convenient times. Overall, supervisors should be aware of their responsibility for the safety of their employees, especially during response and evacuations. This information gathering, and training should be conducted prior to hurricane season, establishing updated cell phone numbers, evacuation zones, addresses, leave times, and anticipated evacuation destinations. With increased supervisory training and accountability for employees, emergency preparedness and response action will be improved.

Many **gaps were identified within reconstitution and COOP plans**, requiring revision or creation of the plans to increase preparedness. Comprehensive reconstitution plans were a major concern, requiring action to create or modify existing plans. Reconstitution plans could be embedded within all COOP plans for them to be comprehensive. There was an identified gap between the creation and operation of local, regional and federal COOP plans. Local COOP plans should be coordinated with regional ones to improve both and ensure the effective use of resources and time. A holistic local Norfolk region COOP plan could be developed with the partners identified from this workshop. This coordinated regional COOP plan could serve as a model for others. Comprehensive COOP plans involving local, regional and federal partners would increase the preparedness of coastal regions.

A **tool matrix should be created that decision-makers** can reference for preparedness and response. During the Tools Café, and workshop discussions, there were many concerns about the number of tools available, differences among tools, and uncertainty of which tools best suit specific needs. Potential users are often not aware of the available tools, hindering effectiveness. The creation of a tools matrix would streamline the process of choosing an effective tool, and increase preparedness and response. A similar platform, GulfTREE, was created for the Gulf region, and could be referenced or expanded to meet the Norfolk region's needs. The creation of a tools matrix is a NOAA actionable item, and VIMS proposed to help in this effort.

## IX. Appendices

- A. Workshop and Tools Café Agendas
- B. Workshop Participants
- C. Breakout Group Participants
- D. Tools Café Presentations
- E. Workshop Presentations
- F. Workshop Breakout Group Notes

# Appendix A Workshop and Tools Café Agenda





#### NOAA's Regional Preparedness Workshop & Training (NRPT)

#### Improve Preparedness for Storm Events and Nuisance Flooding in the Norfolk Region

#### Tools Café

**Date:** Tuesday, June 18, 2019 **Location:** ODU TriCities Center, 1070 University Blvd, Portsmouth, VA **Time:** 1:00 – 4:00 pm

**Tuesday, June 18, 2019** - Join us for an overview and hands-on training of tools used for improved response decisions and communication.

- ❖ NOAA Environmental Response Management Application (ERMA®) Robb Wright, NOAA OR&R Spatial Data Branch
- NOAA Response Asset Directory (NRAD) Alyson Finn, NOAA OR&R, Disaster Preparedness Program
- ❖ Digital Coast Becky Allee, NOAA Office for Coastal Management, Gulf Region
  - Coastal Flood Exposure Mapper
  - C-CAP Coastal Change Analysis Program
- ❖ VIMS Storm Surge Models *Derek Loftis, Virginia Institute of Marine Science* 
  - StormSense
  - VIMS' CCRM's AdaptVA.org tools
  - Tidewatch Charts
  - Tidewatch VA Coastal Inundation Forecast Maps
- NOAA/NWS Coastal Flooding/Storm Surge Products and Tools *Mike Dutter, NOAA National Weather Service (NWS)* 
  - Hurricane Storm Surge/Inundation from the National Hurricane Center Psurge Model, Storm Surge Watch/Warning
  - Total Water Level Forecasts Tools and Products
- NOAA's Center for Operational Oceanographic Products and Services Paul Fanelli, NOAA/National Ocean Service, Center for Operational Oceanographic Products and Services
  - Coastal Inundation Dashboard
  - Seasonal High Tide Bulletin
  - Inundation Analysis Tool

There will be brief presentations on each of the tools with additional time for discussing tools' application and interaction. Following the discussion there will be time for hands-on training.





#### **NOAA's Regional Preparedness Workshop & Training (NRPT)**

#### Improve Preparedness for Storm Events and Nuisance Flooding in the Norfolk Region

#### WORKSHOP AGENDA

**Date:** June 19 & 20, 2019 **Location:** ODU TriCities Center, 1070 University Blvd, Portsmouth, VA **Time:** 8:30 – 4:30

#### Wednesday, June 19 (Workshop)

8:00 am	Registration
8:30 am	<ul> <li>Welcome and Logistics</li> <li>Facility Host, Michelle Covi, ODU, Virginia Sea Grant Climate Adaptation and Resilience Program</li> <li>Nancy Kinner, Coastal Response Research Center</li> <li>Nicole LeBoeuf, NOS, Ocean Services and Coastal Zone Management</li> </ul>
8:45 am	Background, Objectives and Workshop Goals • Kate Wheelock, NOAA Office of Response & Restoration, DPP
9:00 am	Participant Introductions
9:30 am	Plenary Presentations by Norfolk Region Entities
	<ul> <li>NOAA OCS – LT Anthony Klemm</li> <li>NOAA COOPS – Kate Bosley</li> </ul>
	NOAA GOO'S - Rate Bosley     NOAA AGO - Emily Clark
	NOAA OMAO – CDR Matthew Jaskoski
10:15 am	BREAK
10:30 am	Plenary Presentations by Norfolk Region Entities
	<ul> <li>NOAA NGS - Ryan Hippenstiel</li> <li>NOAA NWS - Michael Dutter</li> <li>Navy - Jeff Hayhurst</li> <li>USCG - CAPT Kevin Carroll</li> <li>USACE - MAJ Alex Samms</li> </ul>

- 11:45 pm *LUNCH*
- 1:00 pm Plenary Presentations by Norfolk Region Entities
  - Coastal Zone Management Program Becky Allee/designee
  - Port Authority Bill Burket
  - Local Emergency Responders Norfolk City Emergency Manager Jim Redick





1:45 pm Breakout Group I - Challenges

• What are the primary challenges/impacts to mission that must be addressed for storm events and nuisance flooding?

3:15 pm BREAK

3:30 pm Breakout Groups Report Out to Plenary

4:30 pm *ADJOURN* 

#### Thursday, June 20 (Workshop)

8:30 am Overview and Recap

8:45 am Breakout Group II – Best Practices

• What are the practices currently in place to handle these challenges?

• How could the preparedness posture and readiness be enhanced to address these challenges?

11:00 am Breakout Groups Report to Plenary

12:00 pm *LUNCH* 

1:00 pm Breakout Group III – Path Forward

• What is the path forward?

• Next steps for better preparing NOAA in the region. Joint and individual interactions [local, regional, national].

• What is the path forward to achieve the preparedness posture and readiness? How do we implement this? How do we get there?

2:45 pm BREAK

3:00 pm Breakout Groups Report Out to Plenary

3:45 pm Key Points and Wrap Up

4:00 pm ADJOURN





# **Appendix B**

# **Workshop Participants**





#### NOAA's Regional Preparedness Workshop & Training (NRPT)

#### Improve Preparedness for Storm Events and Nuisance Flooding in the Norfolk Region

### **Participants**

\*Becky Allee NOAA Office for Coastal Management Gulf Region becky.allee@noaa.gov

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\*Jeff Orrock (unable to attend) NOAA National Weather Service (NWS) jeff.orrock@noaa.gov

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Brian Swets City of Portsmouth swetsb@portsmouthva.gov

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Robb Wright NOAA ORR Spatial Data Branch robb.wright@noaa.gov

<sup>\*</sup>Workshop Organizing Committee Member





# **Appendix C**

# **Breakout Group Participants**





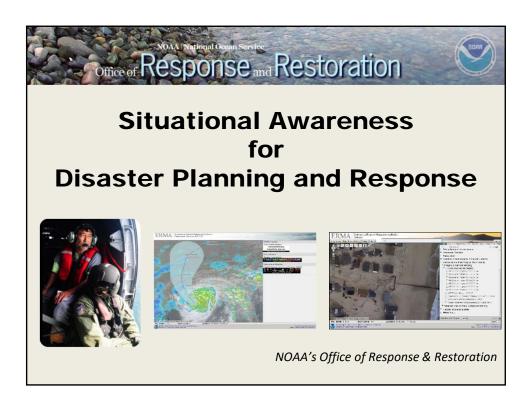
NRPT: Norfolk Breakout Groups					
Group A - Room 2109 Lead: Becky Allee Recorder: Quinn Wilkins	Group B - Room 2105 Lead: Kate Wheelock Recorder: Melissa Gloekler	Group C - Room 2115 Lead: Ryan Hippenstiel Recorder: Grace Walker			
Rich Bourgerie	Tom Allen	Mike Dutter			
Alyson Finn	Kate Bosley	Paul Fanelli			
Brian Swets	Cameron Burke	CDR Matthew Jaskoski			
Corinna Green	CAPT James Crocker	Ed Owens			
Liz Gunnufsen	Jeff Hayhurst	Meg Pittenger			
Robb Wright	CAPT Anne Lynch				

# **Appendix D**

## **Tools Café Presentations**







#### NOAA National Ocean Service Office of Response and Restoration

#### **Data Management for Incidents**

- Mutual Aid and Assistance Agreements: Specifying communication protocols and information-sharing arrangements.
- Data Inventory: Evaluate Data you may need in <u>advance</u> of incident
- •Exercising: Establishing partnerships and testing communications protocols in <u>advance</u> of an incident.



### NOAA National Ocean Service Office of Response and Restoration

# **Environmental Response Management Application (ERMA)**

- NOAA Common Operating Picture (COP)
- Web-based mapping tool
- Centralized access to information
- Increases communication, coordination, and efficiency
- Prepare for, respond to, assess impacts from incidents or conditions
- Analyze and visualize environmental information relevant to all hazards



https://erma.noaa.gov

3

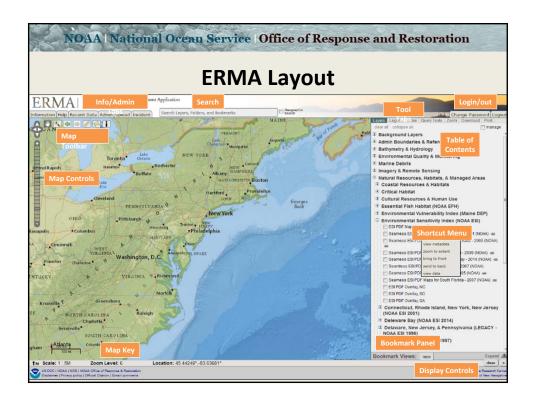
#### NOAA National Ocean Service Office of Response and Restoration

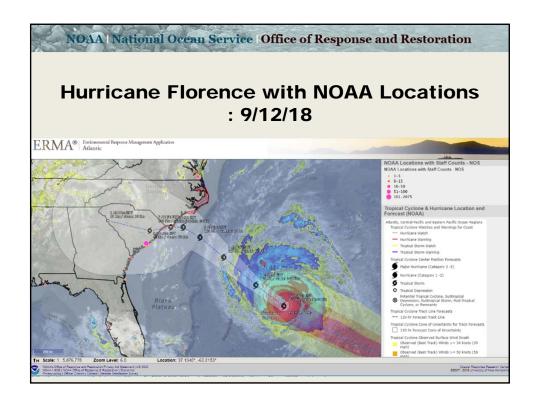
### What is Required for a Good COP?

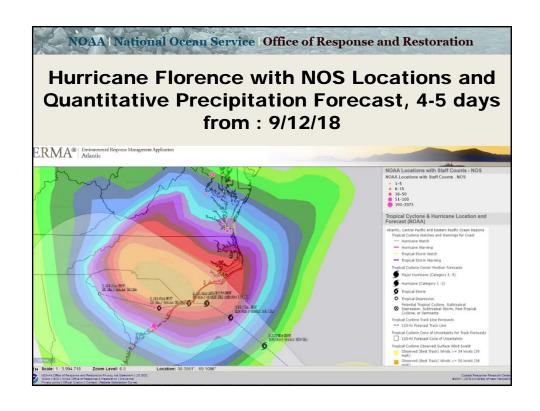
- Operational field and Environmental Data
- Provides secure 24/7 access
- Presentation: Interface, Data, Symbology, & Products
- Supported by data sharing plans
- Data Interoperability with other agencies
- Planning & reporting tools
- Maintains data after the Incident ends
- Secure Access of Data & Users
- Internal and external audience
- Support On-Scene <u>and</u> Off-Site Leadership Needs

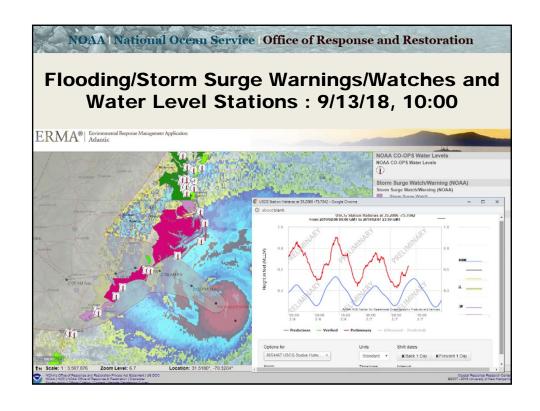


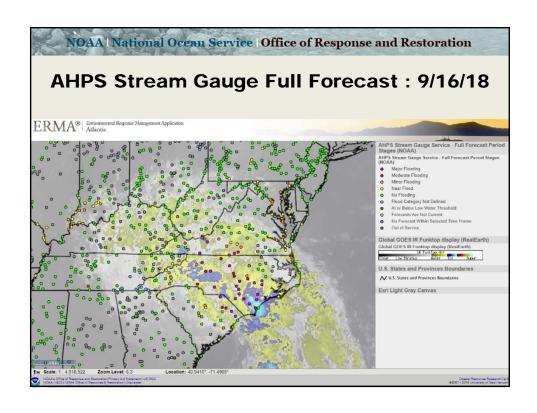


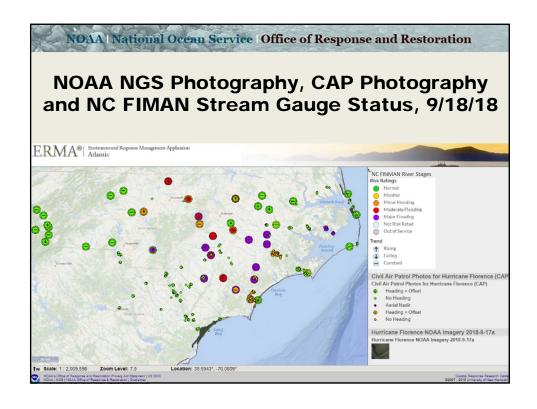


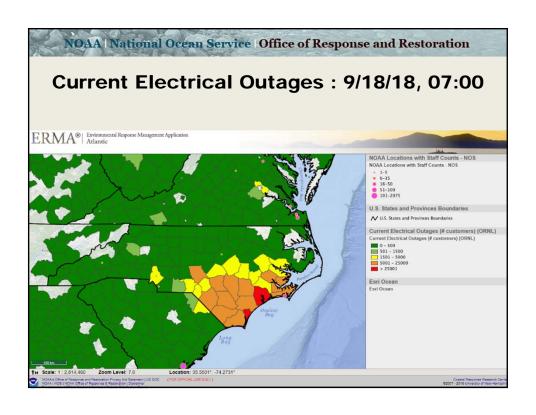


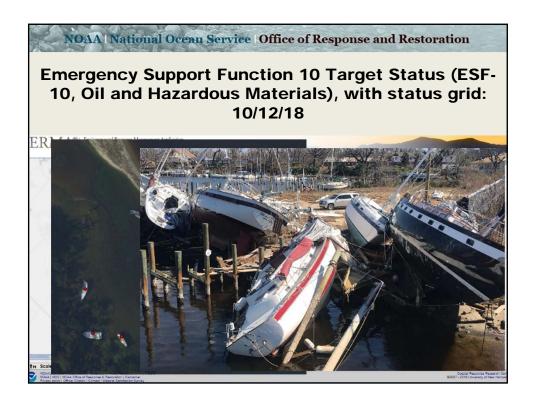


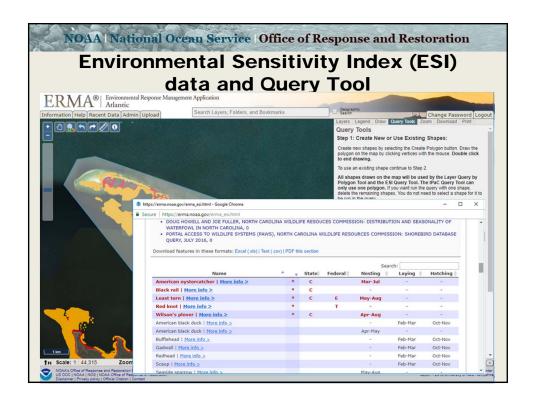


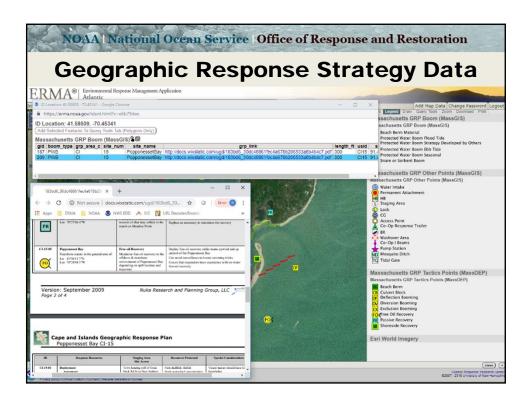












### NOAA Response Asset Directory (NRAD)

Quick Reference Guide

### To Login

- 1. In your web browser, go to <a href="https://ResponseDirectory.orr.noaa.gov">https://ResponseDirectory.orr.noaa.gov</a>.
- 2. Click the **Login** button at the top right of the screen.
- 3. Read the Terms of Use and select the **Accept Terms** button.
- 4. At the Login screen, enter your NOAA email address and associated LDAP password. If you do not have a NOAA email address, select **Reset Password** and follow the email directions.
- 5. Check the box next to "I have read and agree to the NRAD Terms of Use" and click Login.

### To Logout

- 1. Click your name in the upper-right corner of the screen.
- 2. A drop-down menu will appear choose Logout.

### Navigating the Site

NRAD is organized in a tabbed horizontal toolbar format as depicted below. The complete User Guide, Glossary of Terms, and Acronym Listing links are on the right side of the toolbar.



- All users can view the *Home*, *Search*, and *Spatial Search* tabs
- Users setup as Asset Data Managers can also view the My Assets, Add Asset, and Edit Asset tabs.

### Managing Your Assets in My Assets

The *My Assets* tab displays all assets for which you are the Asset Data Manager. Asset Data Managers can manage their assets using the function buttons that appear at the top of the My Assets table and are described below. Key functions may be performed on individual assets or multiple assets at a time.

- To verify that an asset(s) has been reviewed, but no changes were required: Select the asset you wish to mark as reviewed and click Reviewed With No Changes. To mark multiple assets as reviewed at one time, first select Finable Batch Mode, select the assets you wish to mark as reviewed, and click Reviewed With No Changes.

  Clicking the "Reviewed With No Changes" button will update the asset(s) "Last Reviewed" date. This function may be used during periodic updates to NRAD to verify the accuracy of information.
- > To edit an asset: Select the asset you wish to edit and click to open the *Edit Asset* tab. Make desired changes and select "Save Asset".
- To delete an asset(s): Select the asset you wish to delete and click Delete Asset(s). To submit multiple assets for deletion at one time, first select Finable Batch Mode, select the assets you wish to delete, and click Delete Asset(s). Clicking the "Delete Asset(s)" button will submit a request to the Site Administrator to remove the asset(s) from NRAD. While the deletion is pending approval, the selected asset(s) will remain visible to NRAD users and will appear in the *My Assets* tab as pending Site Administrator approval for deletion.
- To copy an asset (duplicate an asset record): Select the asset you wish to copy and click Copy Asset. Clicking the "Copy Asset" button will open the *Add Asset* tab with pre-populated information to create a new asset. Make any desired changes and select "Create Asset".
- To transfer an asset(s) to a new Asset Data Manager: Select the asset you wish to transfer and click

  Transfer Asset(s). To transfer multiple assets at one time, first select

  Transfer Asset(s), select the assets you

wish to transfer, and click Transfer Asset(s). Clicking the "Delete Asset(s)" button will submit a request to the Site Administrator to remove the asset(s) from NRAD. If assets are transferred, they will no longer appear in your *My*\*\*Assets\* tab. Note that assets can only be transferred to NRAD users who are already setup as Asset Data Managers. To transfer assets to a user who is not an Asset Data Manager, that user must first email the NRAD Site Administrator to request this permission level.

To enable/disable batch mode: Batch mode allows an Asset Data Manager to modify multiple assets at one time, which includes marking as reviewed, deleting, or transferring assets to a new Asset Data Manager. Click

Finable Batch Mode and Disable Batch Mode to turn batch mode on and off. Note that when batch mode is enabled "Edit Asset" and "Copy Asset" will not be displayed as options.

#### To Add an Asset

- 1. Click the **Add Asset** tab.
- 2. Complete all required data fields. For a description of each field, see the complete User Guide or click the help button next to each field name.
- 3. Select "Create Asset". The new asset will now appear in the *My Assets* tab.

### Searching for Assets

- > **Search tab:** Search for assets using prescribed data fields in the Search table.
  - 1. Click the **Search** tab in the horizontal toolbar near the top of the screen.
  - 2. Within the Search table, filter results by selecting from the drop-down menu options or entering text in the "Search here" text boxes. Results will be filtered based on selections/entries. To remove all filters, click
    Reset Filters
    at the top of the Search table.
  - 3. To view an individual asset's complete record, click the asset in the Search table. Scroll down to the Selected Asset section to view complete details for the selected asset.
- > **Spatial Search** tab: Search for assets spatially or using prescribed data fields.
  - 1. Click the *Spatial Search* tab in the horizontal toolbar near the top of the screen.
  - 2. Zoom in and out of the Spatial Search map to view assets based on home base location. (For multiple assets at a single address, double-click on the map location to view assets as individual points.) As the map extent is changed, only assets displayed in the current map extent are included in the Search Results in Current Map Extent table below. To reset the map extent, click Full Extent at the top of the Spatial Search
  - 3. To view additional detail for assets within the current map extent, scroll down to the Search Results in Current Map Extent table. Additional filters may be applied using the table and will be reflected in the Spatial Search Map. To remove all filters, click Results in Current Map Extent table.
  - 4. To view an individual asset's complete record, click the asset in the Spatial Search map or in the Search Results in Current Map Extent table. Scroll down to the Selected Asset section to view complete details for the selected asset.

### Downloading Data

map.

Data may be downloaded from the *My Assets*, *Search*, and *Spatial Search* tabs in CSV, PDF, or XLS format. The Download section is located at the bottom of each of these tabs.

#### NRAD Site Administrator Contact

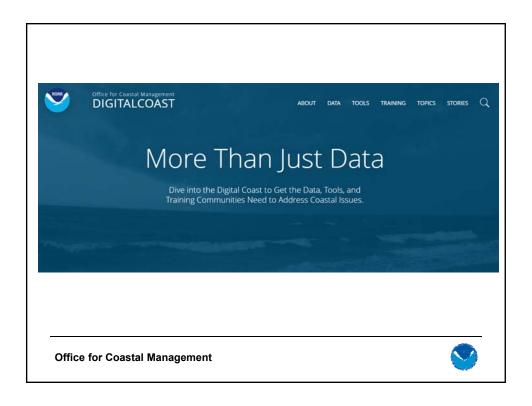
orr.nrad.admin@noaa.gov

# **Digital Coast**

# An Enabling Platform for Coastal Communities

Becky Allee
Senior Scientist
NOAA Office for Coastal Management – Gulf Region
June 18, 2019



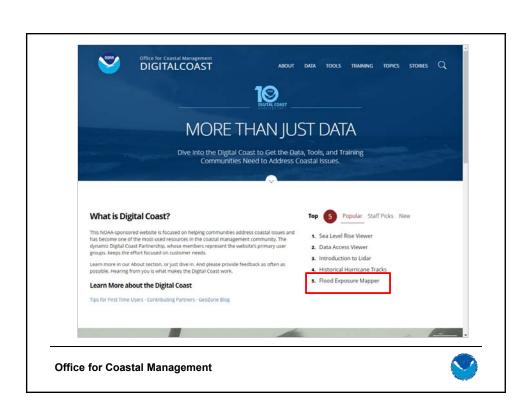






- An inventory of over 50 decision-support and information visualization tools
- Many provide visualization and analysis capabilities without the need for GIS software





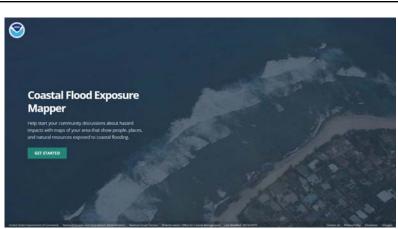
### **Digital Coast Partnership**

- American Planning Association
- Association of State Floodplain Managers
- Coastal States Organization
- National Association of Counties
- National Estuarine Research Reserve Association
- National States Geographic Information Council
- NOAA Office for Coastal Management
- The Nature Conservancy
- Urban Land Institute



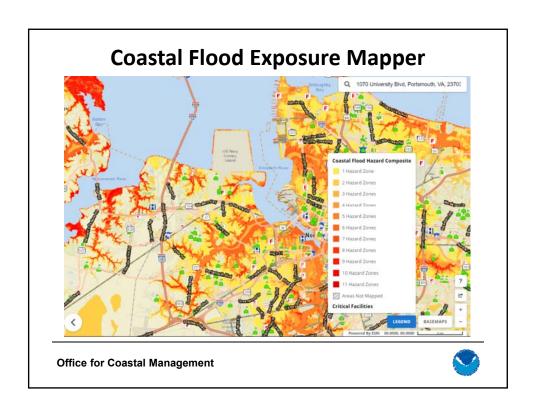
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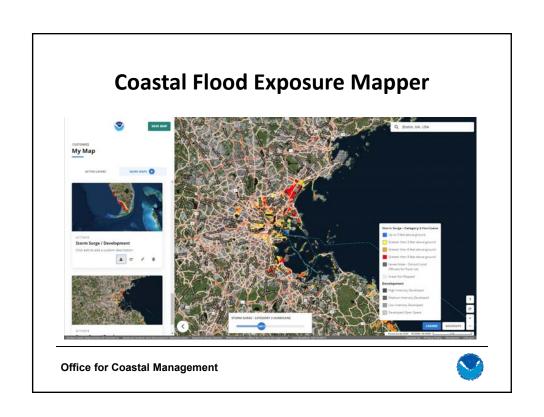
Office for Coastal Management



- Access maps that show people, places, and natural resources exposed to coastal flooding
- Provides a foundation for a community-based approach to assessing coastal hazard risks and vulnerabilities







# **Coastal Change Analysis Program Regional Land Cover and Change**

Monitoring Past to Present

- Based on Landsat Imagery (30-meter)
- Coastal expression of the National Land Cover Database (NLCD)
- Updated every 5 years
  - 1975, 1985, 1996, 2001, 2006, 2011
- 2016 update release in July 2019
  - Based on recently released NLCD data
  - Re-release of all existing NLCD & C-CAP dates
  - Likely will be the last (native) 30-meter C-CAP
  - Considered a "historic C-CAP" in the future

Office for Coastal Management



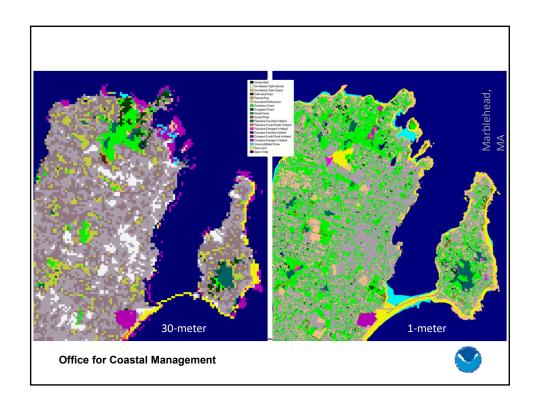
# **Coastal Change Analysis Program High Resolution Land Cover and Change**

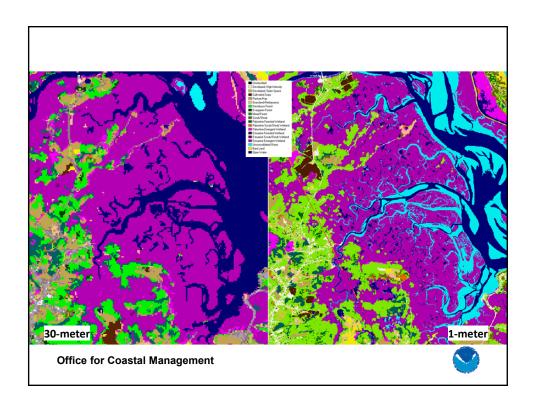
Focus on the Future

- Based on imagery and Lidar (1 to 4 m)
- · Constituent demand / needs
- Historically expensive to produce
- Technology and data availability
  - Allowing for faster, cheaper, better\*
- OCM has made a down payment
  - Transition in phases, over multiple years
- Vision: future updates at this scale









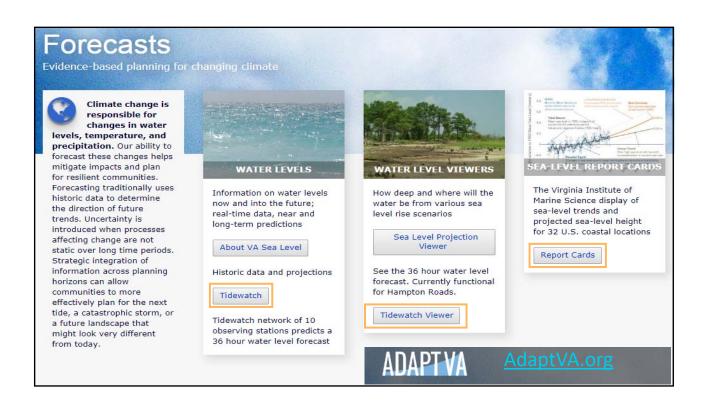
## **For More Information**

Please Visit:

https://coast.noaa.gov/digitalcoast







# 1. StormSense Project

- 36 new Internet of Things (IoT) water level sensors installed in 2017-18 through NIST **Smart Cities Award:** 
  - 10 installed in Newport News
  - 8 installed in Norfolk
  - · 18 installed in Virginia Beach
- 6 more to be installed in Summer 2019 through Award from Natural Resources Defense Council, & more through city CIPs
- Harmonic Analysis for all sensors installed in tidal areas was completed in Spring 2018 for integration into CCRFR's Tidewatch service in Summer 2018



Figure 1 from Loftis et al., 2018. IEEE Smart Cities SCOPE Journal

# StormSense Budget Breakdown

List of Grants VIMS has written (or aided in writing) and City Expenditures on StormSense:

- \$300,000, 2016-2018 Virginia Beach CIP
- \$75,000, 2016-2017 NIST RSCT Grant
- \$50,000, 2017 Amazon Web Services (City on a Cloud Innovation Challenge Winner, Best Practices)
- \$30,000, 2017-2018 Newport News CIP
- \$7,500, 2017-2018 Norfolk CIP
- \$30,000, 2017-2018 VDEM (SLEMPG Grant)
- \$26,000, 2018-2019 NRDC
- \$109,000, 2019-2020 VDEM (HMGP Grant)
- \$627,500 Total

<sup>\*</sup>Grants were mostly used to purchase sensors; city Capital Improvement Program (CIP) budgets paid to install and maintain them



Figure 4 from Loftis et al., 2018. Marine Tech. Soc. Journal.

# StormSense Sensor Deployment Workflow

1. Apply for grants to defray sensor costs Installed Sensors & Virtual Tours

- 2. Order the sensors
- 3. Receive the sensors:
  - Radar/Sonar Level Sensor
  - A Control Box
    - o Data Logger
    - o Transmission Hub
    - o Solar Controller
    - o Antenna
    - o GPS
  - 30W Solar Panel

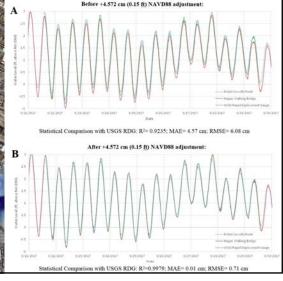




### **Road Inundation Sensors**

- Green stream sensors deployed in frequently flooded intersections.
- Found to measure water level within ±4.5 cm during 2017 Hurricane Maria when compared with USGS RDG.
- After artificial adjustment, the sensor could measure as accurately as RMSE = ± 0.71 cm.





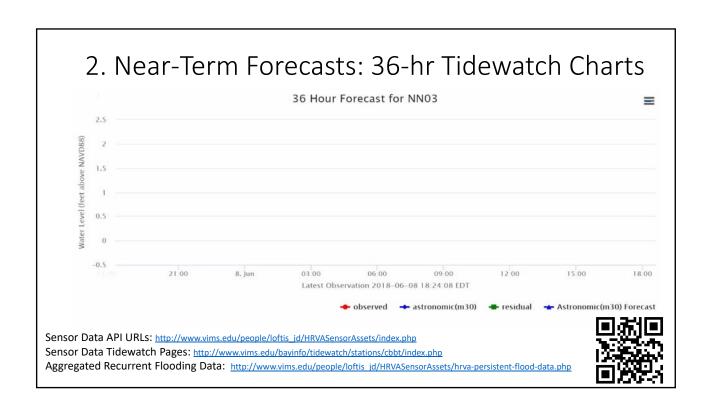
## StormSense Accuracy

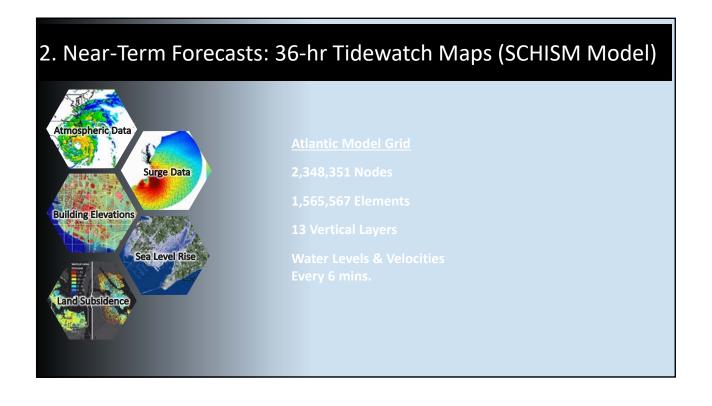
- Some sensors were temporarily co-located on the same bridges in Virginia Beach to test StormSense's low-cost (≈\$3,000) ultrasonic sensor accuracy compared to USGS' radar sensors (≈\$30,000).
  - Over a 4-month period (Nov. 2017 Mar. 2018) an aggregate RMSE of ±1.18 cm (n=4) were observed.
  - During this time, a king tide (Nov.), and 4 relatively minor nor'easters (Mar.) occurred
- These sensors will be relocated in Fall 2018 after collecting 12 months of data
- Knowing this preliminary comparison,
   Virginia Beach has submitted a PO for 13 more water level sensors through a CIP.

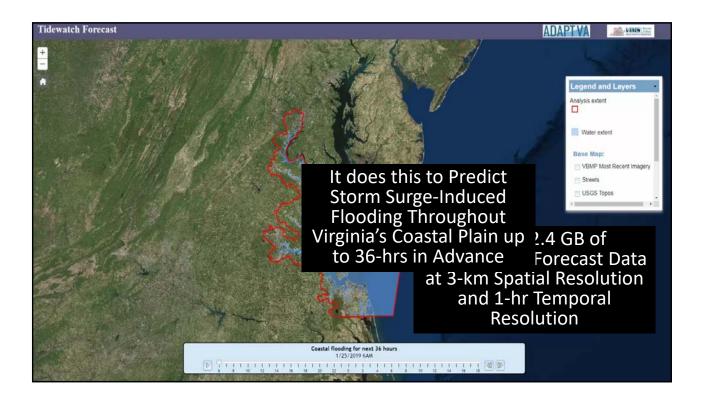


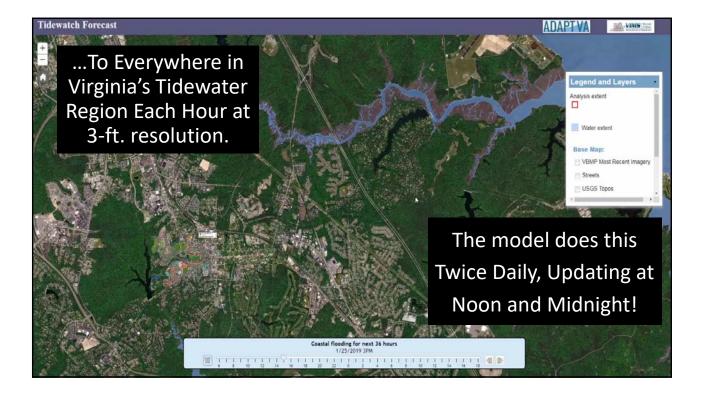
Figure 5 from Loftis et al., 2018. Marine Tech. Soc. Journal.

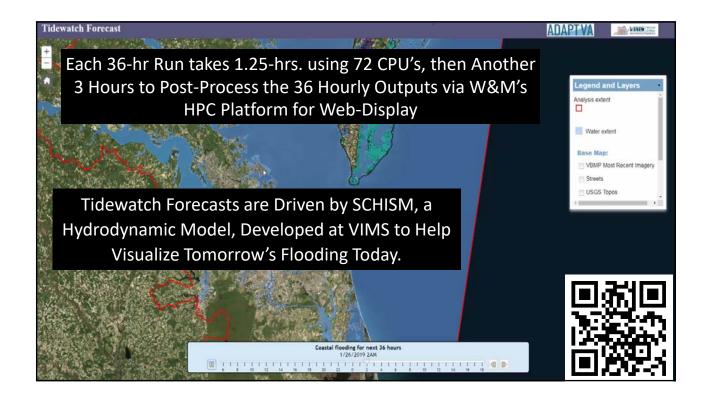


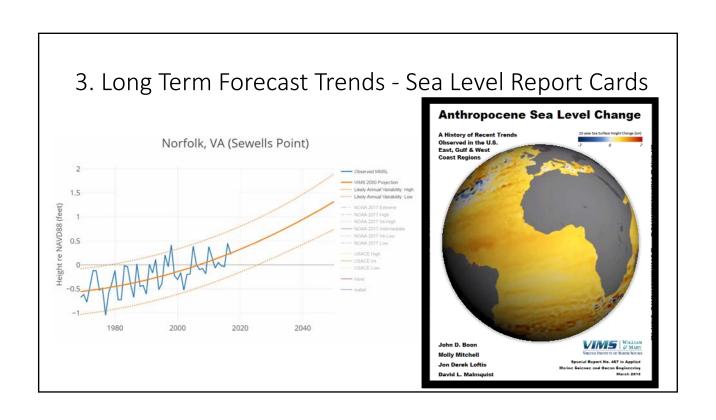


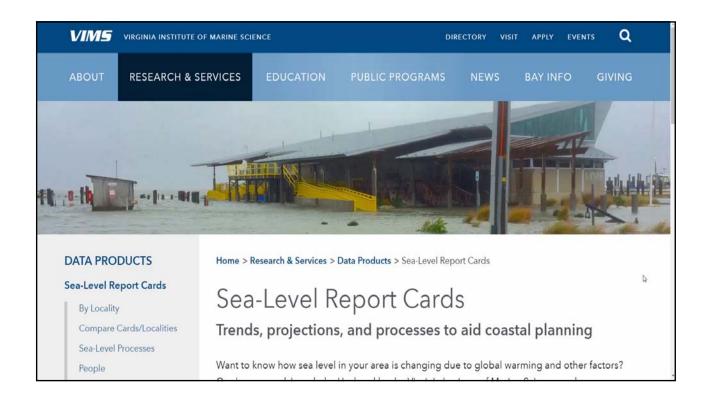


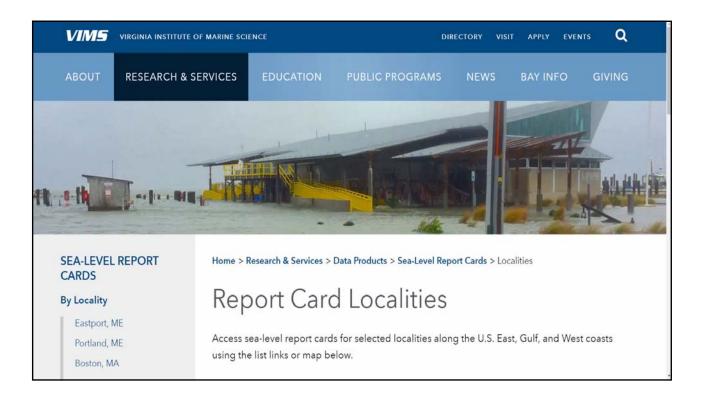


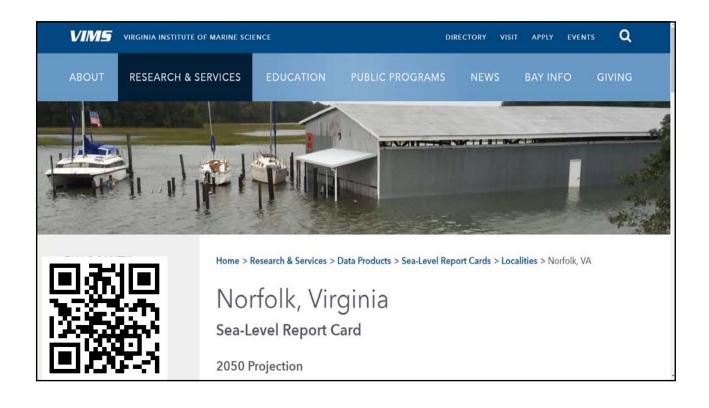




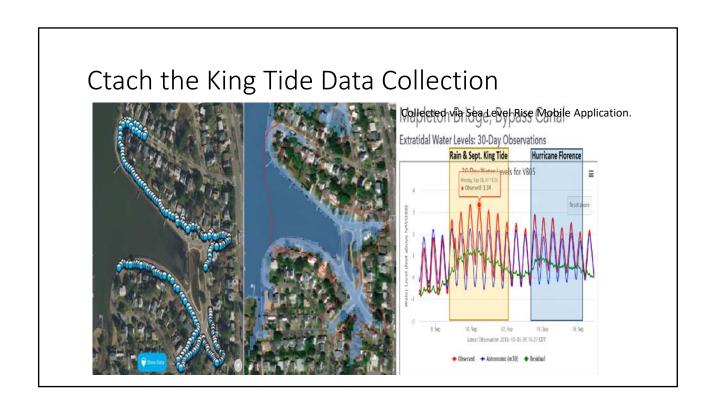


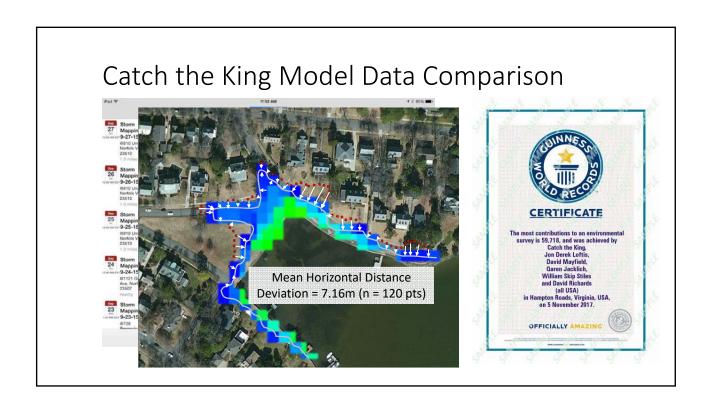




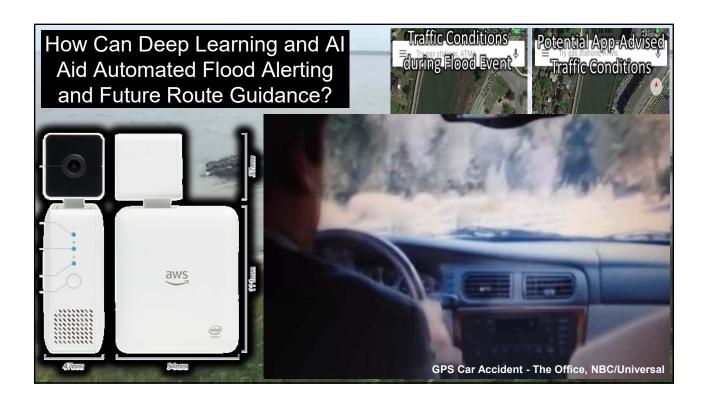
















# Tools to help Communicate Coastal Flood Risk & Impacts

Mike Dutter
Science and Operations Officer
NOAA/NWS Wakefield, VA

# The Bottom Line for NOAA

#### **Customers Ask:**

- Who will get flooded? How much?
- When will it arrive and leave?
- What will the impacts be?
- How often will it occur?
- How should I act?

#### Goals:

- 1. Accurately predict and assess storm water levels
  - Total Water Level (surge + tides + waves + rivers)
  - Account for uncertainty
- Intuitively describe inundation as flooding above ground level
  - In statements and maps
- 3. Communicate actionable information

2

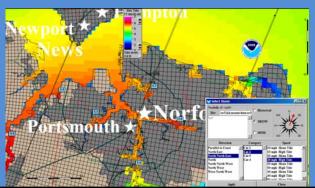


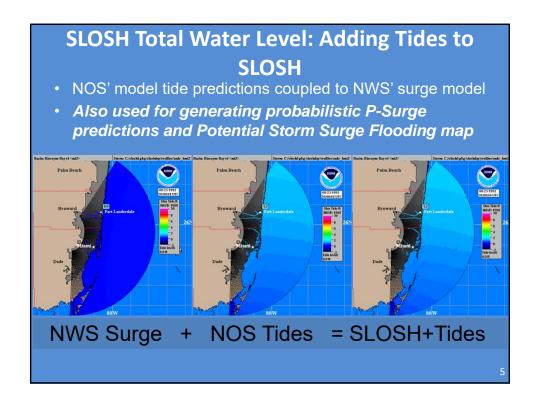


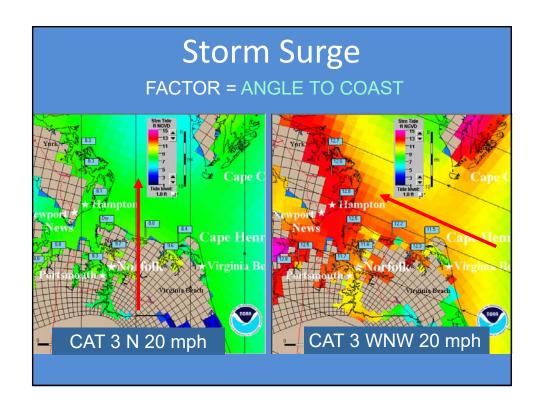
# NOAA/NWS Hurricane Storm Surge Information

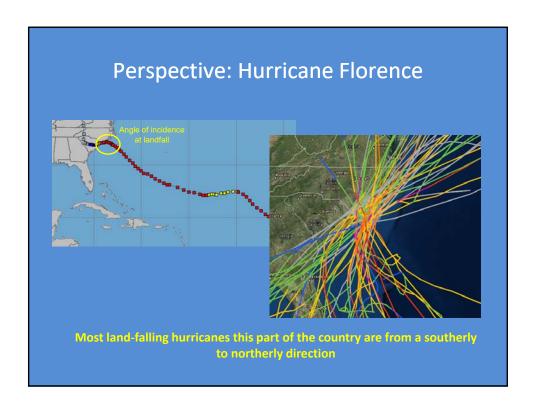
# Sea, Lake & Overland Surges from Hurricanes (SLOSH)

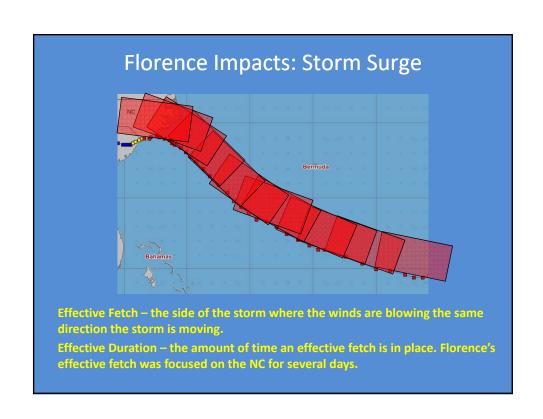
- SLOSH is a numerical model developed by the NWS to estimate storm surge
  heights resulting from historical, hypothetical, or predicted hurricanes taking into
  account atmospheric pressure, size, forward speed, and track data.
- SLOSH model physics are applied to a specific locale's shoreline, incorporating the unique bay and river configurations, water depths, bridges, roads, levees and other physical features.

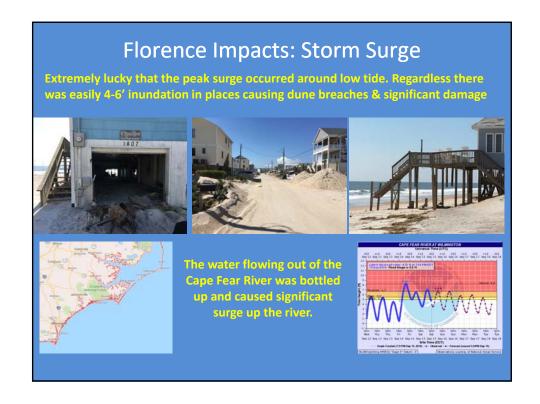


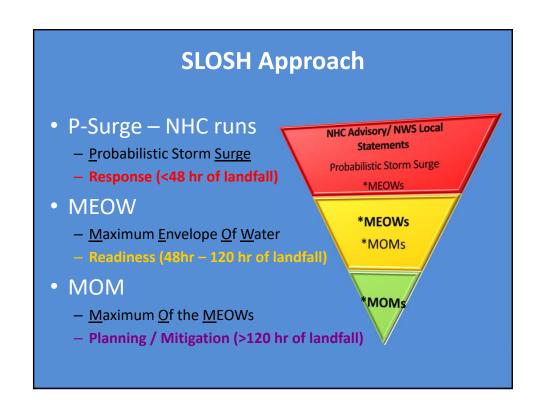


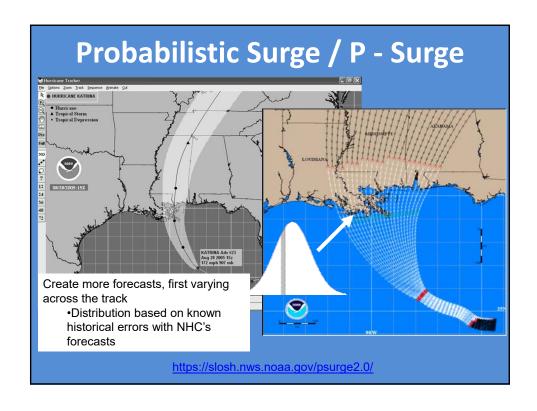


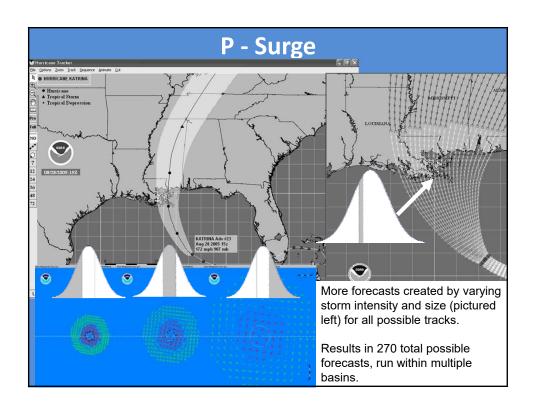


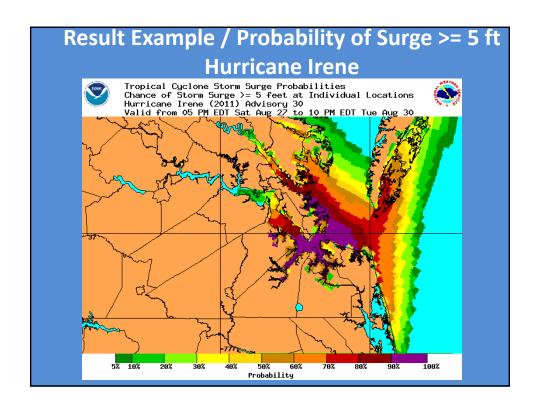


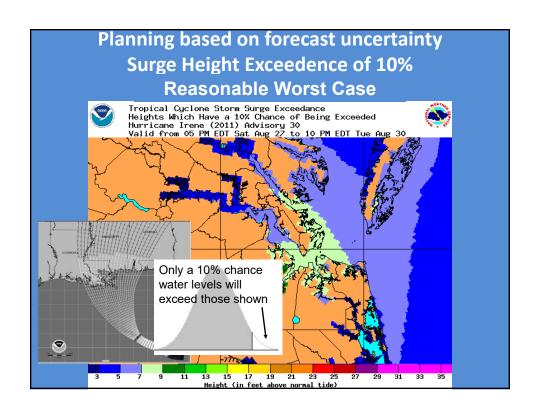


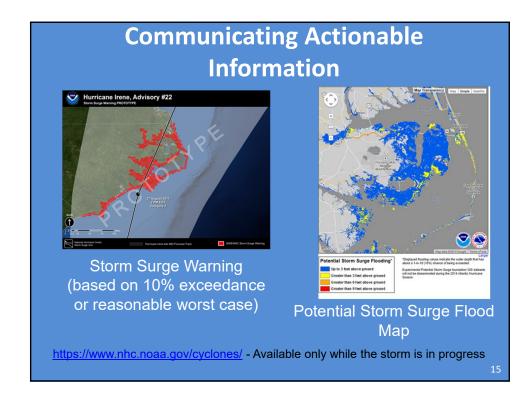








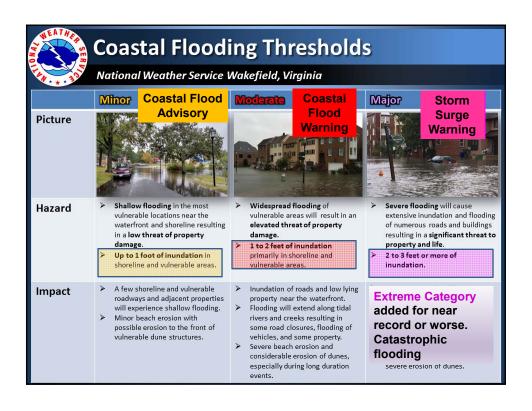




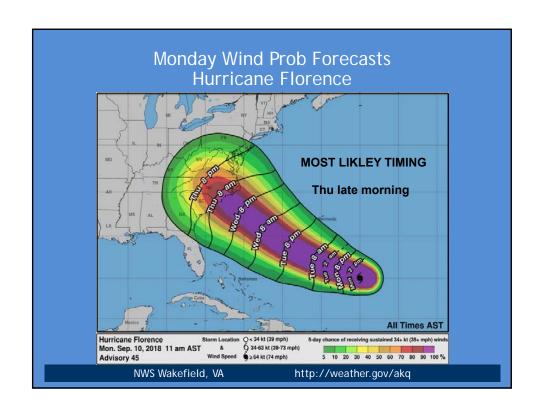
### **Definitions**

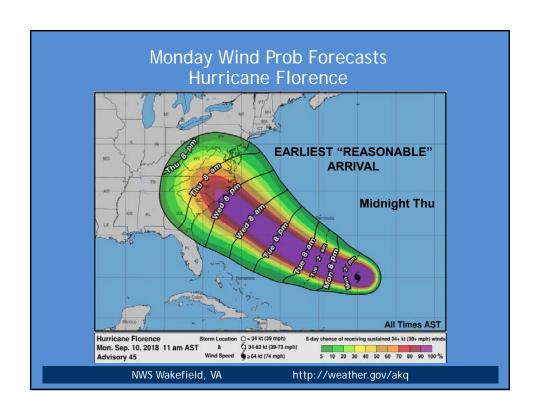
- Storm Surge Watch Life-threatening inundation from rising water moving inland from the shoreline is possible somewhere within the specified area, generally within 48 hours, in association with a tropical, subtropical or post-tropical cyclone.
- Storm Surge Warning Life-threatening inundation from rising water moving inland from the shoreline is expected somewhere within the specified area, generally within 36 hours, in association with a tropical, subtropical or post-tropical cyclone.
- The watch / warning may be issued earlier when other conditions, such as the onset of tropical-storm-force winds, are expected to limit the time available to take protective actions.

AGL used to better communicate impacts from inundation.

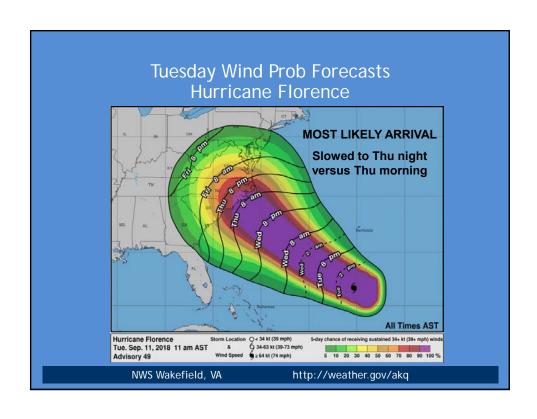












#### Addressing Wind vs. Water Threats

- No Storm Surge Warning (SSW) was issued for VA. The SSW stopped at the NC border based on uncertainties.
- Coastal Flood Advisories and Warnings were issued for MINOR to MODERATE flooding (@ 1-2 ft above normal tide). These coincided with the Tropical Storm Warning for wind.
- Tropical Wind Warnings (Tropical Storm / Hurricane Warning) are based on wind only and NOT storm surge

Storm surge focus in NC

10% chance of 3-5 ft (image). This was based on a close storm approach on right edge of error cone early on.

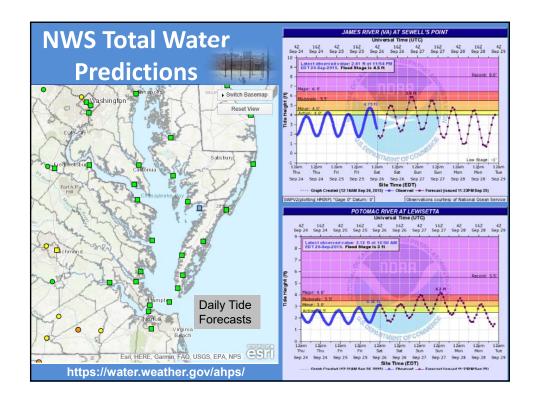
Worst case early on was to apply Cat2 MEOW for NNW moving storm

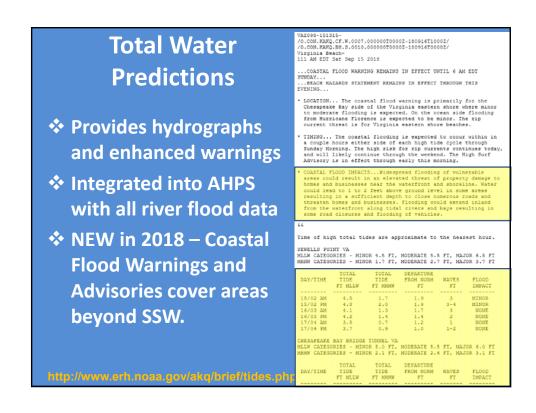


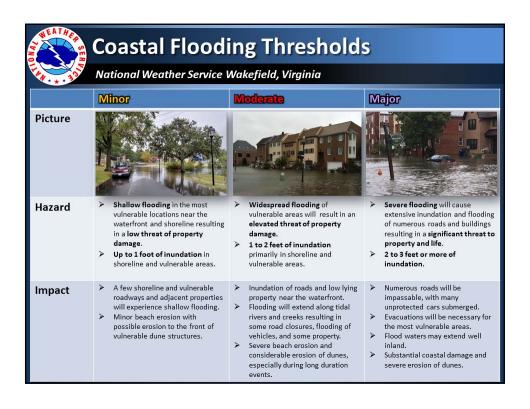


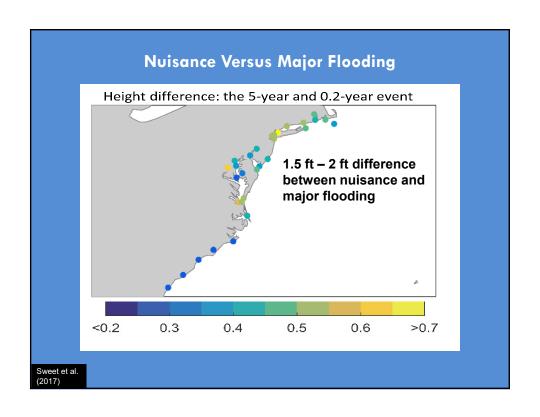


## NWS Total Water Level Point Forecasts













# Questions & Comments <a href="mailto:michael.dutter@noaa.gov">michael.dutter@noaa.gov</a> <a href="mailto:jeff.orrock@noaa.gov">jeff.orrock@noaa.gov</a>

#### Thank You!

- VIMS CCRM for developing AdaptVA, and to VA Legislature and Blue Moon Fund for supporting its development.
- StormSense Funding & Partners
  - National Institute of Standards and Technology (Repl. Smart City Tech. Grant)
  - Commonwealth of Virginia (Commonwealth Ctr. for Recur. Flooding Resiliency)
- Newport News
  - Information Technology
    - Andy Stein, Eric Beach, and Tammie Organski
  - Public Works
    - Mike Ashe, Wade Gerze, and Frank James
  - Emergency Management
    - Jay Bowden, George Glazner, and Chief R.B. Alley

#### Norfolk

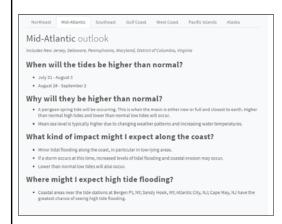
- Office of Resilience
  - Christine Morris and Kyle Spencer

#### Virginia Beach

- Comm. and Information Tech.
  - Robert Jessen and Sridhar Katragadda
  - Natasha Singh-Miller and Mike Zecca



#### Seasonal High Tide Bulletin



- Based on tidal predictions
- Regional look at dates where tides will be higher than what is "normally" seen from day to day
- Additional factors that push water onshore will compound effects
  - Onshore winds
  - Storm surge
  - Excessive runoff

https://oceanservice.noaa.gov/news/high-tide-bulletin/welcome.html

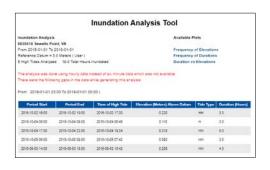
NOAA'S CENTER for OPERATIONAL OCEANOGRAPHIC PRODUCTS and SERVICES



#### **Inundation Analysis Tool**



 Quickly analyze frequency and duration of historically observed water levels above a user defined threshold

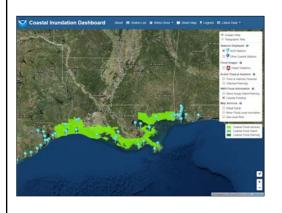


https://tidesandcurrents.noaa.gov/inundation/

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#### **Coastal Inundation Dashboard**



- Interactive map-based web application targeted towards coastal decision makers and planning community
- Real-time & historic flood information at NOS water level stations
- Customizable create your own custom map URL!
- Water levels relative to <u>high</u> tide

https://tidesandcurrents.noaa.gov/inundationdb/

NOAA'S CENTER for OPERATIONAL OCEANOGRAPHIC PRODUCTS and SERVICES



#### **Coastal Inundation Dashboard**

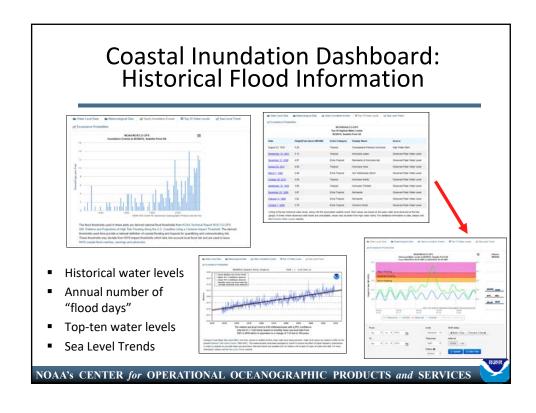
- Integrates NOS and other relevant NOAA flood information
  - Local NWS weather forecast office flood impact thresholds
  - Tropical cyclone forecast information from National Hurricane Center
  - Coastal flood advisory & storm surge watch/warning
  - OCM Sea Level Rise Viewer
- Compares observed water levels with known flood impact thresholds automatically!

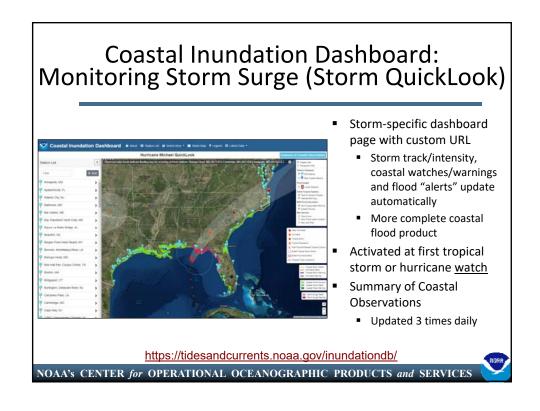


https://tidesandcurrents.noaa.gov/inundationdb/

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#### Links

- Coastal Inundation Dashboard
  - https://tidesandcurrents.noaa.gov/inundationdb/
  - https://tidesandcurrents.noaa.gov/inundationdb\_info.html
- Storm QuickLook
  - https://tidesandcurrents.noaa.gov/quicklook.html
- High Tide Bulletin
  - <a href="https://oceanservice.noaa.gov/news/high-tide-bulletin/welcome.html">https://oceanservice.noaa.gov/news/high-tide-bulletin/welcome.html</a>
- Inundation Analysis Tool
  - https://tidesandcurrents.noaa.gov/inundation/



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### Appendix E

#### **Workshop Presentations**







## **Local Contacts Perspective**

June 18-20, 2019 LT Anthony Klemm Mid-Atlantic Navigation Manager NOAA's Office of Coast Survey

NOAA's Regional Preparedness Training (NRPT)
Improved Preparedness for Storm Events and Nuisance Flooding in the
Norfolk Region

### Mission

- Collect hydrographic data to update NOAA nautical charts
- Provide hydrographic (informational) support in port recovery operations

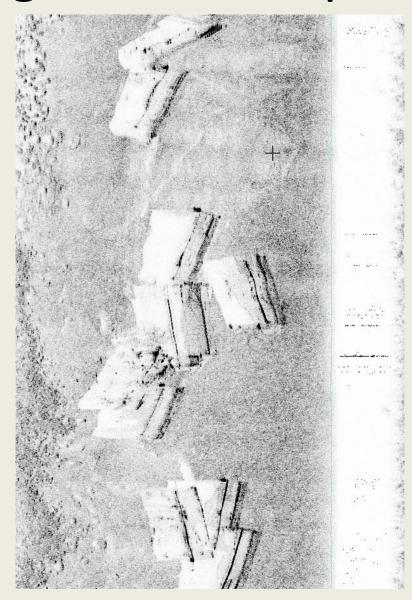
## **Navigation Response Teams**



## **Navigation Managers**



## Shipping Containers post-Maria



## Atlantic Hydrographic Branch



### **Facilities**

- Atlantic Hydrographic Branch
  - Provide data processing support and data stewardship for hydrographic surveys
  - Many AHB employees deploy to disaster areas to assist the emergency hydrographic surveys
  - Approximately 30 employees
  - Located on Elizabeth River at OMAO's Marine
     Operations Center Atlantic



## **Local Contacts Perspective**

Kate Thompson Bosley, PhD
Chief, Field Operations Division
NOAA/National Ocean Service/
Center for Operational Oceanographic Products and Services

NOAA's Regional Preparedness Training (NRPT)
Improved Preparedness for Storm Events and
Nuisance Flooding in the Norfolk Region
June 18-20, 2019





## **Preparation & Impacts**

#### Our day-to-day operations include:

- Maintain 340+ coastal observing stations
  - East Coast & Great Lakes
- 37k sq. ft. office, lab, & warehouse space in Chesapeake
- 40 federal/contract employees

#### Our continuity of operations include:

- Assess operating condition of potentially impacted stations
- Secure facility assets pre-storm
- Check contact info for all employees
- Confirm contract options for telework
- Assign telework & duration

#### Tools we use to make decisions:

- NWS Forecasts
- CO-OPS Quicklook
- Evacuation & Closure Notices





## **Needs**

#### Recent storm preparedness lessons learned:

- Some employees were uncertain of their evacuation zones
- It was challenging to maintain reporting to CO-OPS HQ in midst of evacuating

#### We could use help with:

• Employee Notification System (ENS) – Coordination & Refresher

#### At this workshop we hope to:

- Meet and coordinate with local colleagues
- Learn about preparedness, response, and communication tools
- "Advertize" tools and services we offer



## **Local Contacts Perspective**

June 18-20, 2019
Emily Clark
Oceanic Branch Chief
Acquisition and Grants Office (AGO)
Eastern Region Acquisition Division (ERAD)

NOAA's Regional Preparedness Training (NRPT)
Improved Preparedness for Storm Events and Nuisance Flooding in the
Norfolk Region



## **Operational Overview**

#### Our day-to-day operations include:

- Enabling the NOAA mission through premier acquisition solutions.
- ERAD processes the majority of actions and obligations across AGO.
- Norfolk, VA, 72 staff
- FY18 ERAD Norfolk 7,874 total actions, \$521,440,340.00 total obligations.
- Norfolk Federal Building, GSA leased office space including general office equipment and furniture. 8<sup>th</sup> and 4<sup>th</sup> floor.
- ERAD Norfolk supports OMAO, NMFS, NWS, NOS simplified and formal acquisition requirements.
- Norfolk Systems Division also resides in the Norfolk Federal Building, total of four staff onsite.



## **Impacts & Preparation**

During an emergency, our continuity of operations includes:

- Safety and accountability of all staff.
- All staff, both federal and contractor, are telework ready and approved on an adhoc basis inclusive of emergency events.
- Emergency Acquisition procedures are maintained by the Branches, updated as needed and at least annually.
- Kansas City offices are the first line of support should ERAD Norfolk be unable to work remotely due to evacuations, loss of electricity, etc.
- Norfolk Federal Building Emergency Information Hotline



## **Impacts & Preparation**

#### Tools we use to make decisions:

- Local Weather Channels
- National Hurricane Center Website
- Virginia Hurricane Evacuation Zone Lookup Tool Virginia Department of Emergency Management



### **Needs/Desires**

Recent storm preparedness lessons learned:

• Identify evacuation zones for staff annually along with all other emergency identification and notification information.

We hope to learn and could use help with:

- Identifying additional tools for use in preparation of, during and post any emergency event.
- Additional insight or best practices



## **Local Contacts Perspective**

June 18-20, 2019 Commander Matthew Jaskoski, NOAA Executive Officer, NOAA Marine Operations Center - Atlantic

NOAA's Regional Preparedness Training (NRPT)
Improved Preparedness for Storm Events and Nuisance Flooding in the
Norfolk Region



## **Impacts & Preparation**

#### Our day-to-day operations include:

- Mission and logistical support for 9 ships and 5 port offices located along the East and Gulf Coasts.
- Locally, 1 location on the Elizabeth River (across from Hospital Point) with ~800 FT of pier face, 2 main buildings, staging area, and warehouse facilities, GOVs, etc.
- Approximately 50 employees all based locally
- One floating pier, no boat ramp.

#### During an emergency, our continuity of operations includes:

- Workload shift to sister facility located on the West Coast
- Leadership (officers and some civilian employees) expected to continue operations from an offsite location, and muster as soon as practicable.
- Possible shelter in place for ships alongside at the facility.

#### Tools we use to make decisions:

- USCG COTP, local, and state evacuation notices
- HREMC



### **Needs/Desires**

#### Recent storm preparedness lessons learned:

- Staging a vessel for response. Keeping a ship/boat at safe location but ready to respond with 72 hours of storm passage
- Storm surge at our pier can break at ~5 ft above MHW
- Staffing and personnel availability is dynamic and case by case for each storm, and subject to a high degree of uncertainty.

#### We could use help with:

- Safe havens for small boats
- Local alternative muster stations, NOAA, USCG, USN,
- Alternative locations for ships

#### We hope to learn:

- Additional tools, information about our colleagues protocols.
- Facility availability in the area, facility contacts, potential alternative locations for ships/boats and personnel.
- A network for information sharing, and decision making tools.



## **Local Contacts Perspective**

June 18-20, 2019 Ryan Hippenstiel Field Operations Branch Chief National Geodetic Survey

NOAA's Regional Preparedness Training (NRPT)
Improved Preparedness for Storm Events and Nuisance Flooding in the
Norfolk Region



## **Impacts & Preparation**

#### Our day-to-day operations include:

- Collection and processing of surveying data for various NOAA missions
- NOAA-owned building & ~12 vehicles, plus VA DEQ station
- ~12 NGS and 3-4 WFMO Labor Relations employees, (no contractors)
- Data center, Remote Sensing COOP, NOS server onsite

#### During an emergency, our continuity of operations includes:

- Branch Chief only COOP employee & responsible for daily checks. (Also completes sit reports for HQ awareness.)
- Many employees (and their office work) capable of telework but few are on current agreements.
- Most work can be delayed, although we do often have field staff deployed to support. \*\*We have also had to evac field employees.\*\*

#### Tools we use to make decisions:

- "Old-timers"
- Tide levels and predictions (primarily at Sewell's point)
- Standard weather reports, storm and evacuation warnings



### **Needs/Desires**

#### Recent storm preparedness lessons learned:

- Employees are drawing from a lot of sources of information (weather stations, neighbors, past experience, colleagues).
- Variety of conditions, concerns, personnel within a very small footprint
- .....variety of chains of command and approaches to decision-making
- .....variety of result.

#### We could use help with:

- What an evacuation formally means for us and how to document our response
- Possible consistency with other offices/agencies in the region to make it simpler for managers and employees to understand?

#### We hope to learn:

- What our partners and other agencies do to make decisions
- Tools or methods to make them more informed

## **Local Contacts Perspective**

June 18-20, 2019
Mike Dutter
Science and Operations Officer
NOAA/National Weather Service – Wakefield, VA

NOAA's Regional Preparedness Training (NRPT)
Improved Preparedness for Storm Events and Nuisance Flooding in the
Norfolk Region



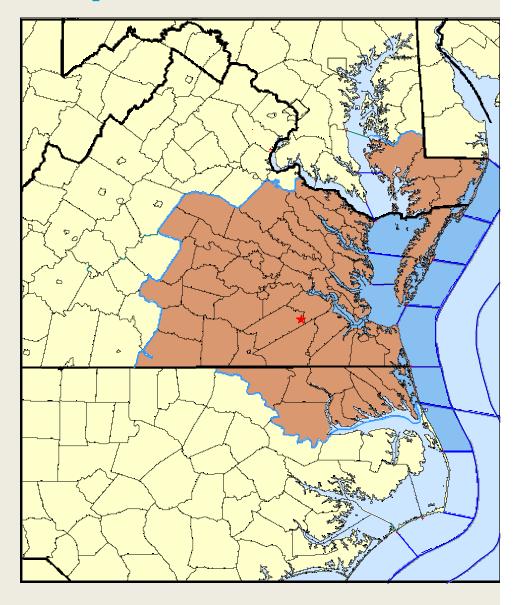
Weather Forecast Office Wakefield, VA



### **Impacts & Preparation**

Our day-to-day operations include:

- Primary Mission is to protect life and property from weather and water hazards
- Our office is responsible for all of SE VA, the MD and VA Eastern Shore as well as NE NC
- Responsibilities include forecasts and warnings (and communicating weather/water risk) for land, marine, coastal flooding, aviation, fire weather)
- Currently 22 Total Employees (max 27)



## **Impacts & Preparation**

During an emergency, our continuity of operations includes:

- Our office is 24/7/365. We are required to be at work even during adverse conditions.
- If the oncoming shift cannot make it to work due to adverse conditions, we have showers, cots, a couch, and extra food supply to allow people to stay for an extended period if needed. We prepare this ahead of time
- In addition, if our office loses comms or power (even though we do have a generator), we can be completely backed up by the Newport, NC NWS office or Raleigh, NC NWS Office to preserve full services.



(a) National Weather Service

Open and "two way" communication is critical in providing the best support we can.

Never hesitate to call us if you have any weather/water/climate related question, or if you have concerns about an upcoming weather event. That is what we are here for!!!

Also, make sure to have plans in place in case of significant weather. We can help with any safety plans or drills.



Involves entire US Weather Enterprise WORKING TOGETHER to achieve far-reaching national preparedness for weather events



# NOAA'S Regional Preparedness Workshop and Training (NRPT)

**Navy Region Mid-Atlantic Port Operations** 

Mr. Jeff Hayhurst

**19JUN19** 

**Unclassified** 

- Our day-to-day operations include:
  - Mission: Execute National Defense Tasking
  - Facility/Assets 4 HRA AOR/Ports 45 Boats
  - Number of Employees: 220 MIL/CIV
- During emergency, our continuity of operations include:
  - Continue operational mission with Mission Essential personnel
  - Maintain Ops at COOP site as required
  - DSCA Response Capability/Requirements



- Recent storm preparedness lessons learned:
  - Effective execution of evacuation upon order
  - Areas on Naval Station with significant flooding
- ➤ We could use help with:
  - Improving communications with Port Partners throughout the evolution
  - Better understanding of Port Partners capabilities to facilitate collective assistance with Port reconstitution

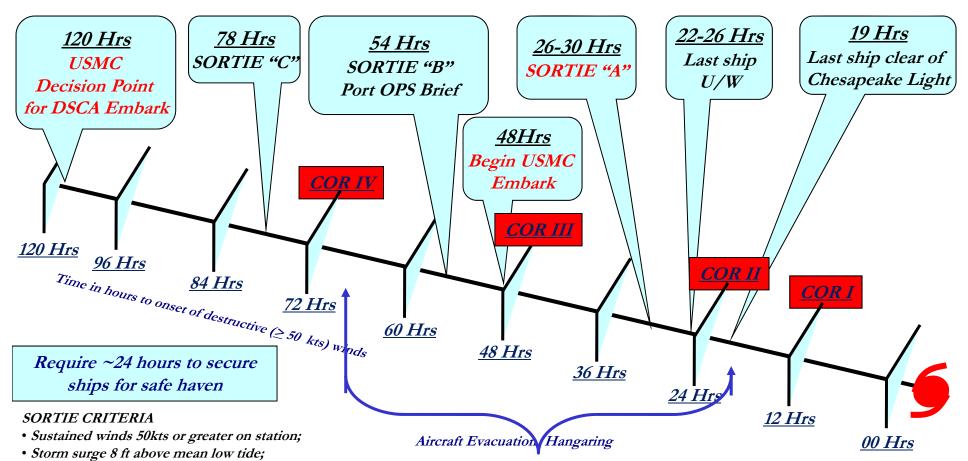


#### **HAMPTON ROADS**

#### **Hurricane Sortie Timeline**

**COR V**: Set at beginning of season

Require ~4 hours to complete sortie

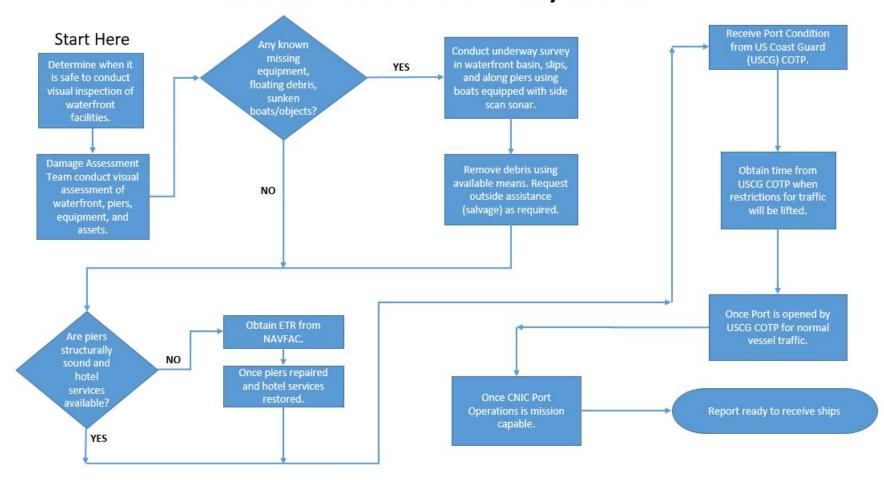


• Commence sortie prior to onset of 12ft seas along the sortie track (approx 26-30 hrs in advance of storm impact)



### **Post Storm Recovery Actions**

#### **CNRMA Post Storm Recovery Actions**





June 18-20, 2019
Kevin M. Carroll
Captain
U.S. Coast Guard Sector Hampton Roads

NOAA's Regional Preparedness Training (NRPT)
Improved Preparedness for Storm Events and Nuisance Flooding in the
Norfolk Region



#### Our day-to-day operations include:

- Coast Guard's 11 Statutory Missions (SAR, MLE, AToN, Port Safety)
- Sector (Base Portsmouth), SFO Chincoteague, 6 Small Boat Stations, 3 ANTs, 5 CPBs
- 2,000
- COTP, OCMI, FMSC, FOSC, (etc.)

#### During an emergency, our continuity of operations includes:

- Unified Command/NIMS/ICS
- Multiple locations for COOP

#### Tools we use to make decisions:

- Severe Weather Plan
- Core and Port Partner Calls



#### Recent storm preparedness lessons learned:

- Evacuations pre-storm
- Need for Multiple COOP locations
- Importance of Early Comms

#### We could use help with:

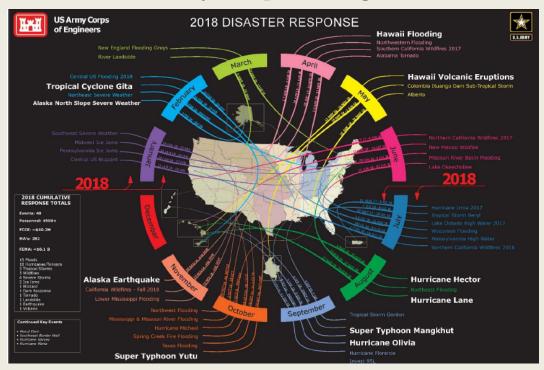
- Trajectories and modeling
- Joint Port Recovery Group (MTSRU)
- ESF 9 and 10 (location and mapping)

#### We hope to learn:

- Tools for identification and forecasting of trouble areas
- Long term plans and realities



June 18-20, 2019 MAJ Alexander Samms Deputy District Commander US. Army Corps of Engineers





#### Our day-to-day operations include:

- Mission: Engineering solutions for water resources, military, interagency, environmental, and disaster response programs
- Facilities See Pictures
- 370 Employees

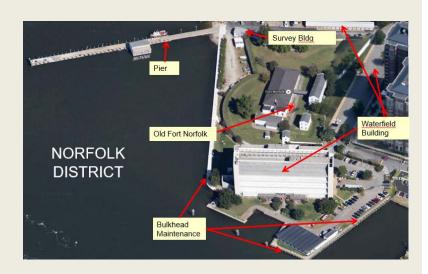
During an emergency, our continuity of operations includes:

- Richmond Emergency Operations Center
- Flood Risk Management
- 60-80 Norfolk (Bring in 250)

Tools we use to make decisions:

- SLOSH Model
- LiDAR and DEM
- HURREVAC







#### Recent storm preparedness lessons learned:

- Power Planning and Response Team Concrete Staging Area for Generators
- PM/Non-Federal Sponsor Pre-Storm Surveys

#### We could use help with:

- Planning Triggers for stream gages and forecasts anticipate areas of concern for federal response / Failure of Infrastructure
  - Temp Power, Debris Management, Temp Roof, Temp Housing;
     VDCR Dams of Concern
- Emergency Power Facility Assessment Tool (EPFAT) input
- First floor elevations and depth damage curve assignment sharing

#### We hope to learn:

- GIS digestion of available data disseminate data
- Locations of critical infrastructure



June 18-20, 2019
Becky Allee
Senior Scientist
NOAA Office for Coastal Management – Gulf Region

NOAA's Regional Preparedness Training (NRPT)
Improved Preparedness for Storm Events and Nuisance Flooding in the
Norfolk Region



Our day-to-day operations include:

- The Office for Coastal Management oversees implementation and provides technical assistance to federally approved state Coastal Zone Management programs
- OCM has two employees to support the area
- The Virginia Coastal Zone Management Program's mission is to create more vital and sustainable coastal communities and ecosystems
- The VA CZM has six full time employees, all located in Richmond

During an emergency, our continuity of operations includes:

- Communicate with partners to ensure their needs are met
- All employees are telework-ready
- VA DEQ maintains a Continuity of Operations Plan, updated in 2019, that details how the agency will continue to provide essential services during a disaster or other event that disrupts normal operations



# **Operations**

- VA CZM Program works to develop and implement coastal policies, supported by NOAA funding of approximately \$3M annually
- Projects address the ten goals of the Program, including Goal 4: "To reduce or prevent losses of coastal habitat, life, and property caused by shoreline erosion, storms, relative sea level rise, and other coastal hazards in a manner that balances environmental and economic considerations."
- Since 2000 the Program has supported over 90 projects with over \$4M in funding to help build natural and community resilience to coastal flooding and to address the impacts of climate change on coastal resources
- Examples of project topics include: living shorelines, beneficial use of dredge material, first floor elevation data, regional adaptation to sea level rise plans, community rating system studies and training, locality resilience evaluations, and a resilience project database



June 18-20, 2019

Bill Burket
Director, MIRT and Emergency Operations
Port of Virginia

NOAA's Regional Preparedness Training (NRPT)
Improved Preparedness for Storm Events and Nuisance Flooding in the
Norfolk Region



#### Our day-to-day operations include:

- Coordinate Regional Planning, Response, and Recovery Operations
- Port of Virginia / USCG Sector Hampton Roads Area of Operation
- MIRT 2 employees OGAs approximately 200 First Responders
- Coordinate POV Internal Emergency Operations and COOP
- All Hazards Response

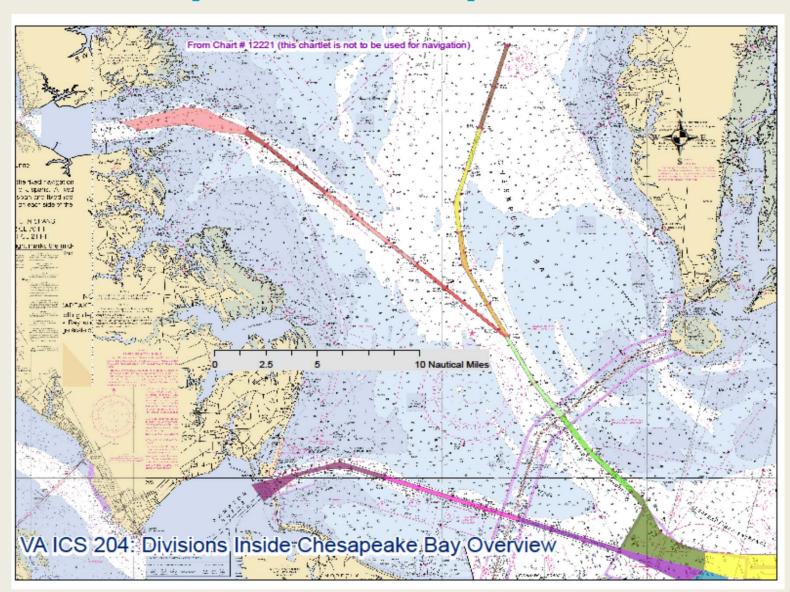
#### During an emergency, our continuity of operations includes:

- POV Internal: Mass Notifications, Ride Out Teams, Colleague Well Being, Alternate work sites
- Conduct Annual Table Top Exercises
- POV External: Assist USCG Sector Hampton Roads

#### Tools we use to make decisions:

- POV Internal: COOP Plan, HR Policies and Procedures
- POV External: USCG Severe Weather Plan, MTSU Plans, Scripted 204s to manage the reopening of the Port







#### Recent storm preparedness lessons learned:

- Virginia Governor's Mandatory Evacuation Order in 2018
- MARAD Safe Store Program on Pre-Positioned Ships
- COOP of USCG Sector Hampton Roads 2018
- NWS Web Tools

#### We could use help with:

Weather Forecasts (source)

#### We hope to learn:

- Participating Colleagues / Agencies
- Tools (Present and Future)
- Recourses

### **Appendix F**

### **Workshop Breakout Group Notes**





				I	T	
NRPT: Norfolk BREAKOUT GI	ROUP A discussion notes					
INIT 1: NOTION BREAKOUT GI	A discussion notes			What is the desired practice		
Flood/Storm Related				to address the challenge?		
Challenges that Impact				(e.g., preparedness/posture	Implementation Plan (i.e., path	
Mission	Agencies/Entities Impacted	Category	Current practice to address challenge	readiness)	forward/next steps)	Report-Out Notes
		January	р. шине и шин ин иншинди	More Priortization in planning.		
				Scale back the ask. Having a		
				timeline, with clear		
				stakeholder responsibilities.		
			Maximum deployment time, and required	Less or streamlined drills for		
			time off. Force multipliers during an	professionals. Increased staff.		
			event. Creative planning activities.	Multi-diciplinary drills/plans	Having a timeline, with clear	Identifying the right people for
			Priortization. Previstar (plan	(joint drills with other	,	planning and exercises. Using some
Planning and response fatigue (e.g.,			development software provided for free	entities). Clear chain of	managers, and outreach (potential	tools which are already in existence,
multiple storms in succession)	Everyone	Capacity	to cities)	command.	checklist).	opposed to creating new ones.
Institutional knowledge once the staff	Everyone	capacity	to cities)	l l	enceknistj.	opposed to creating new ones.
person leaves because of their						
longevity in the position at the local						
level. Continuity of				Mentorship. Standard		
relationships/knowledge transfer				procedures. User-friendly,		
following turnover (e.g., political,			Documentation. Onboarding protocall.	searchable, roles of position.	Flow diagram of contacts. Specialized	
military)	City of Portsmouth, USCG	Capacity	Standard procedures.	Plan for no overlap in position.	Org charts with positions.	
•		. ,	VDOT 511/App (does not include non-	Updated social media closures.		
Road closure information			VDOT roadways). Private roads and tolls,	Physcial inspection for	Contact with google maps/waze, to	
communication/identification.			Elizabeth River Commission. Posting	flooding. Deployable flood	establish partnerships. ESRI geoforms.	
communication process of which			flooded roads (social media).	sensors. ESRI apps for	Aggregation of apps for	
route to take or avoid (text message			Waze/Google maps. HAM Radio channels.	responders/inspectors.	simplicity/continuity. Data	
vs email vs other method)		Communication (E/I)	Flood gage (big stick).	Crowdsourcing.	management coordination.	
,		(,,		Ŭ	-	
			GETS/WPS cards. SAT phone distribution			
Exercise no-comms scenario:			to emergency personnel. HAM radio.	Passive Cellphone tracking and		Get a list of SAT phone inventory,
operating by SAT phone or Radio. List			Contunuity of operations plans	location of essential personnel.		conduct regular testing of phones. Do
of SAT phone numbers? Coordination			(identification of contacts and numbers).	Everbridge. Drills on		we have the right distribution, do we
with no communication.	All	Communication (E/I) (Continuity)	800 mH radios. ENS messaging.	communication.	Routine tests and education.	have external partners. HSPO/DPP
		(=, -, (======, ,		PIOs/public affairs to monitor		, , , , , , , , , , , , , , , , , , ,
				and correct mis-information.		
Media interpretation and public			NWS consultation. Outreach programs.	Consistent interpretation of		
perception (influence from certain			NOAA weather radio. TV. Work with the	weather. Work with/monitor		
people like local weather forecasters,			media to ensure correctly delivery of	the media to ensure correctly		
sensationalism)	local, state, federal	Communication (External)	information.	delivery of information.	Governmental weather app/source.	
,	,	, , ,			· · · · · · · · · · · · · · · · · · ·	
Lack of standardization of						
communication and breakdown of				Afteraction reports,		
responsibilities at a national level				hotwashes, action items for		
during response- best practices,				program offices. Emergency	Inclusive of stakeholders in plan	
lessons learned summary is needed,			Afteraction reports, hotwashes, action	operations plan/COOP.	development/execution/drills.	
different backgrounds or new			items for program offices. Emergency	Consistent training of	Adopting more ICS/NIMS into daily	
personnel have their own approaches	local, state, federal	Communication (Internal)	operations plan/COOP.	individual offices/programs.	life.	
					Development of a reconstitution plan	
					at the regional level, including re-entry	
					expectations, coordinated with local	Evaluating Coops and making sure
Reconstitution: once evacuated, re-						reconstitution is defined and scope
entry and getting back to work which					in state/local emergency messaging	clear. (getting back to normal
pushes back recovery/response			Advisory not to evacuate to a place you		systems. Everbridge notification	buisness, not personal
operations. (e.g., how long can you			cannot get back to work/home. COOPs for	COOPs for reconstitution	refinement. What does the end result	considerations). Working at the
maintain functions)	all	Continuity Planning	reconstitution activities. Everbridge	activities.	of reconstitution look like?	regional level.
Semi-automated off-loading						
equipment for cargo; no option to go						
manual (some can run from						
generators). Need contingency plan	VA Port Authority	Continuity Planning	No expertise.	N/A	N/A	

ı						
					Prioritization of areas to	
					develop/analyze. Visual interpretation	
					of accurate flood information available	
					to public. Combination of alert	
					systems (flood sensors) (between fire,	
					power, police, etc.). Identify flood	
					sensors funding/partnerships. Higher	
					resolution data for flood zone mapping.	
					Development of working group with	
					stakeholders to achieve these goals.	
					Mining existing information to	
					prioritize. Participatory mapping.	
				More (roadway) flood sensors,		
					cities/leadership (HRPDC and	
					officials). Tye flood gage	
					implementation to reconstitution, in	
					coordination with relevant	
					stakeholders across city boundaries.	Discussion point for regional group
Information and historical data to			D I NIVE OF COLV			1 0 0 1
determine extent of flooding, depth			Dependance on NWS. SLOSH maps.		O I	act on. HRPDC. Discussion of
and timing to keep citizens informed.			Virginia Flood Risk Information System.	district commission(HRPDC).	validation. Cameras on green stream	usefulness of sensors at a regional
(real-time)	Everyone	Data Management	VIMS modeling. Rainstream flood sensing.	VIMS modeling.	sensors.	level.
Up-to-date information in databases.						
Keeping pace with climate						
change/sea level rise. Incorporate						
predictive models (Better floodplane				11 0	Improved impervious surface and	
maps)	Everyone	Data Management	Impervious surface mapping/tools.	hazards.	runoff model mapping.	
			Media reportage. Mapping of frequently			
			flooded sites. Instrastructure projects to			
			aleviate flooding.	*	Identification of problems to	
			Measurement/Quantification and	projects or major sea	solve/scope/prioritization of possible	
The frequency of nuisance flooding	NOAA, USCG, ACE,	Data Management (Logistics/Policy)	documentation of trends(depth, etc.).	wall/projects.	solutions.	
					Identification of pre-disaster and	
					mitigation grants. Hired staff expertise	
					for grant acquisition. Create a	
Long range funding stream to fix					clearinghouse of available monies with	
permanent issues at local level - what						
is the recurring money available? And			Adheren America Control Year 1		expertise to apply. Partnerships to aid	
how do we use it (e.g., nonconflicting			Adhoc and reactive funding. Local and		in grant writing. Develop a network for	
community expenditures)	local, state, federal	Funding/Budget	grant funding sources.	for pre-disaster work.	implementation of local level solutions.  Develop better building codes for asset	
			M	M		
Relocating assets prior to storm to			Move assets to higher ground, accessible		storage. Public private partnerships for	
avoid damage	all	Logistics	locations.	accessible locations.	asset storage.	
How to service low income			m 6 1. 1			
populations	Cities	Policy/Processes	Transferred to alternate group	N/A	N/A	
						_

NRPT: Norfolk BREAKOUT GROUP B discuss	ion notes			
Flood/Storm Related Challenges that Impact Mission	Current practice to address	What is the desired practice to address the challenge? (e.g., preparedness/posture readiness)	Implementation Plan (i.e., path forward/next steps)	Report Out Notes
Employee mental health and wellness. People needed to do the work are also impacted by the incident, true for preparedness planning.	(1) Employees defined as mission essential. (2) Bring in surge capacity from other locations.	(1) Clarify who is mission essential and tailor mission essential list to specific scenarios. (2) Ensure people are trained/prepared to fill surge capacity roles. (3) Resources available for mission essential	(1) Continue to work with OHCS (i.e., work force management) to clarify roles/cross-walk internal policies. (2) Build in rotation/surge capacity to COOPs, train/prepare surge capacity roles, and make it scalable for different scenarios (e.g., major disaster scenario, compounding disasters). Leadership's role in ensuring regional staff safety and managing expectations. (3) Communications plan to handle long-term displacement. (4) Clarify if families can shelter-in-place or travel to response.	Increase manager responsibilities and accountability. Ensure adequate surge capacity
Availability of local knowledge and getting those resources - where can federal entities get local resources quickly when an event occurs?	Who you know (local emergency manager), finding it in command post	(1) Upfront research, for every response/location personnel is sent to . Understanding local requirements/zones, maintain/update records. (2) Post-storm: write down and maintain records. Document lessons learned (e.g., port guide).	(1) Local emergency managers or chamber of commerce (e.g., city), prepare port guide/update records as they change. Document safe havens, vet/pre-identify facilities to determine building capacity (e.g., category 2 capable)	After each event, document information gained
Communications, e.g., who has evacuated and where they have evacuated to.	Simple/one-way emergency notification system (ENS),	(1) For non essential personnel, part- time employees, in-house contractors develop localized communication tree. (2) Managerial accountability to follow- up with phone tree (3) two-way accountability system (e.g., ENS)	(1) Make emergency response and management part of managerial training. (2) Place more emphasis on managerial responsibilities to employees. (3) Encourage/require employees to update emergency contact information.	Manager training/accountability
Emergency and scientific messaging. Managing public expectations and messaging to the public (clarity in probability of being affected, warning fatigue)	NWS puts out messaging to public,	(1) Unified messaging across all emergency response entities, (2) Blueskies campaign to educate/convey that climate is changing. (3) Reemphasize life/property is threatened, need to change complacent mindset. (4) Encourage self-sufficiency	(1) Annual training, compaigns to educate and compile resources/kits. (2) Emergency preparedness on-board training/orientation separate from workplace responsibilities (e.g., 1 month later)	Blue-skies outreach campaigns, manager/employee preparedness training
Public interaction while responding to an event if they do not listen and dealing with the public while also trying to accomplish your mission (e.g., communicating safe practice)  Roles and responsibilities under any disaster conditions.	Publicly identifiable, unit depedent/event dependent	(1) Establish chain of command before going into field, inform local EOC. (2) Report any unsafe practices back within chain of command. (3) Develop/socialize messaging for field employees	(1) Ensure managers know responsibilitie for sending employees into the field (2) Prior to entering the field, require briefings, (3) local knowledge/ICS check-ins (4) real-time tracking/spot trackers or smart phones if cell service available	Equip field staff with proper knowledge and documentation
(emergency designation). People leave, or unavailable, including essential personnel during an emergency event. (e.g., alternate sites, co-location)	See Row 4	See Row 4	See Row 4	

Deconficting COOP planning at regional scale; full cross-				
walk of COOPs (OK for NOAA), harder to do at regional	Close hold. Not well understood beyond	(1) Better coordination acrossline	(1) Update/re-think COOP plan; think about	
scale. (e.g., What happens at federal level if DC is	COOP. Collateral duty for many in	offices and vertically, visibility and	fundamental procedure. (2) Ocupent emergency	
incompasitated; what happens if entire Atlantic coast is	NOAA. Navy: publishes all of them at	regular exercising of COOP plans (2)	plans are separate from COOP; coordinate the	
impacted. Do COOPs account for that?)	high level. Reported and exercised.	Agreement with locations.	two plans.	
		(1) Assets staged in safe areas	Process	
		regardless of forecast, stay dynamic.		_
		(2) Use tools (e.g., digital coast) for		Improve environmental
		planning purposes. (3) Training		situational awareness
		emergency managers on use of tools,	(1) Model that takes into account total water, soil	w.r.t. models and
Appropriate staging based on forecast (access to		(4) Tools taking surrounding	conditions, compounding storm effects. (2) Identify	continue to build
resources ahead of time, which areas aren't going to	Base decision on best available	elevations into account when staging	and tap into public and private partnerships (e.g.,	public/private
flood)	information	equipment	power companies, USCG, Port Authorities)	partnerships
11000)	inioiniation	Prestorm: better historical data, higher	power companies, oscu, i ort Authorities)	partiferships
		resolution data.		
		Visualization/landmarks of storm		
			(1) NOS mine data sent to NWS during/after storms.	
		storm impact) Post-storm:	(2) Socialize/visualize impacts of storms (3) unified	Improving
	Pre-storm: communications, education.	aggregation of pictures/videos, QA/QC	(-) (-) (-)	
	Post-storm: NGS flying coastal areas,	and pull into common operating	risk areas (e.g., common reference frame,	resolution and public
Ideal/Continue of males in the continue of	social media			
Identifications of major impact zones	social media	picture (COP).	interoperability)	outreach campaigns
Post storm flooding validation - don't know what actually	/			
flooded, no system to collect damage (except fiduciary				
information); tightly held information. Inventory flooded				
locaiton, ultimately to improve forecasting. Competing				
models conflicts messaging. what does it look like to				
have 3 ft flooding - curbs, parking lots, etc (can't have				
staff/people out taking photos during a storm, only				
during sunny day floodings), looking for stillwater lines, a		(1) Improve model reliability and one		Improving
photo and time stamp, go back to the tide date. (i.e.,		authoritative source. (2) Increase	(1) Identify landmarks in critical communities to	models/model
waze to flag roads that are flooded) - City of Portsmouth		density of data inputs, and put on	track historic water levels to capture attention of	resolution and public
started initial contact to do this with Greenstream	Pilot projects/pilot models	common reference frame.	the public (e.g., visual reference/artist in residence).	outreach campaigns
	1 / /1			Review NOS mission
Built into contracts in order to receive supplemental	Emergency contracts for spill response	(1) I	(1) Minding with ACO advanting of ACO and acceptance of ACO	essential function
Built into contracts in order to receive supplemental	(OR&R); open up pre-identified		(1) Working with AGO, education of AGO, congress	(MEF) office contracts
funding. Existing contracts have flexibility for	contracts and pull in different scientific	general contracts (e.g., facilities). (2)	and political team to impress the need for emergeny	to ensure adequate
supplemental funding. Need to be reserved in estimate.	support. OCS have set a much higher	Include sustainability, adaptive	funds/supplemental funds and bolstering existing	-
Additional money done in less productive manner	ceiling than expected to reach. Unsure	management/restoration, when using		emergency coverage.
because ceiling was reached.	what NGS has	supplemental funding.	access to emergency contract options	Engage NOAA facilities
	Rebuilding on own dollar, non-storm	(1) Showing nexus between natural	(1) Improving policy within the recovery support	DPP hiring recovery
	related. Post-storm: hard to show nexus	, ,	framework (RSF) - learn from Puerto Rico success	specialists to improve
	of economic benefit of using/recovery	proving historical baseline, (3)	and failures. (2) Adding green space to cities (3)	• •
	natural features rather than hard	consider long-term resilience rather	Factor in stormwater impacts, show economic	relationships and FEMA
Loss of natural features (parks, wetlands, etc.)	engineering	than short-term only	benefit (4) P. Ill CATE II. CATE	RSF procedures
Conding appropriate the field with limited to	(1) In advance, identify locations within	(4) 14 15 1 16 1 1	(1) Build SAT phone directory, SAT inventory,	Improving availability
Sending responsers into the field, with limited cell	~4hour drive of impacted area. Use	(1) Identify and use partners/federal	(2) improve coverage and testing of sixt phones,	of communications and
service, knowing where those people can stay for a few	local network to identify locations. Put	facilities ahead of time. (2) Prestage	(3) Exercise/testing SAT phones. (4) develop	
days (optimizing location to make sure safe but able to	folks as close as possible to respond	facilities with resources to allow self-	catalogue of safe harbor lodging options by	knowledge of end-
get back to impacted area).	promptly.	sufficiency in that location	region	directory

NRPT: Norfolk - BREAKOUT GROUP C note:	s			
Flood/Storm Related Challenges that Impact Mission  Managing employee work and family responsibilities. How to account for all personnel, encourage focus on families rather than getting back to work. smooth evacuation of dependents while maintaining essential employees	Current practice to address challenge Emails, phone tree, notification procedures for employees in place but not for dependents; identify essential personnel; reporting employees and families are safe and where they are located; collecting dependent phone numbers for emergencies in a secure way; at a local level dependents are not tracked currently	scenarios to report where you and your family would evacuate, how long you would take to get there, number of dependents traveling; text message alerts	Implementation Plan (i.e., path forward/next steps)  policy/procedure for managers to formalize a tracking system for employees and their families (i.e., 1x/yr have employees update contacts, test the system with an evacuation drill to ensure phone numbers are updated, evacuation destination and time needed to travel there is known, if they would evacuate or not). No new data system recommended but should build on current system (NOAA based) Primary responsibility on the first line supervisor. Annual manager refresher. Have employees come to annual review with updated staff directory information. *similarity with other groups*	Plenary report-out notes Encourage line offices there can be suggested simple steps towards preparedness. Employees should know that supervisors care. Supervisors encourage employees to have emergency plans. Alternative contacts, clear lines of contact. Best practices document. This can be included in supervisor/on boarding (new employee/location) training.
Communication issues, (Everbridge notification system) and texting complications.	plan for if cell phone towers are down? - current practice is hoping system is restored, certain line offices have government communication priority cards that give access when phone communication lines are overwhelmed, wireless priority access cards, satellite phones	more robust network of people that have the ability to use other tools for communication	Analyze and define which essential personnel get one of these cards (only useful if phone lines are working): GETS - Government emergency Telecommunications Service (card you have to apply for to have priority access) - WPS - Wireless Priority Service (fee or charge to activate this on your personal or government phone)HSPO working on line offices emergency responders/leadership/supervisors enrolling in priority service for verizon government phones (cantain Lynch)	Combine with group A
Clear and honest actionable plans for emergency situations.	update COOP plans, FEMA exercise to test plans, currently follow GSA procedure for offices being open or closed	are updated, incorporate telework, establish POCs at different office	have trigger points with defined steps     create regional COOP plans or increase NOAA     COOP plan detail     sestablish regional federal executive board     network 4) Discuss with captain of the port     (Hampton Roads Sector CAPT. Carroll) a centralized     closure messaging board	Combine with group B, and key action items (regional action 3,4)
Multiple sources of information, potentially conflicting	outreach on different products and models available, messaging as a group - concise and clear throughout all NWS to avoid conflicting information, meet with local media directly who are communicating the messages, briefings with media partners, NWS chatroom (local & national)	priority/emergency information is most vocal/loudest message when needed (locally, media partners do a good job with this), communication enhancement between sources,	Publish a list of who authoritative sources are and <b>why</b> and distribute to our partners     Ensure appointed and elected officials know which resources to trust and have this list     Centralized message board creation (with ability for inter-agency access)	Clear decision making data set for life and property. Have a standardized list to elected official of authoritative sources.

Conference call burn out. Overlap in communications between local, state, and federal level is taxing and stresses out these agencies, redundancy	Everyone has their own response system. Key = consistency in messaging (NOAA NWS already groups like entities). Unnecessary to recreate wheel for each call but to keep the same message for each call. Stay in your lane. Little to none control in place to address this challenge. Conference calls are easy ways to disseminate large amounts of information.	USCG release document/report out to local entities to help reduce number of calls received. This is tricky because information can change quickly and needs to be distributed quickly.  Conference calls reduce interpretation vs an email with pictures.  Is there a way to schedule updates instead of guessing when the next update will be released?  Better identify subcategories/groups on who needs what information. Better management of conference calls by working with professionals to manage information - send out information/briefing first and use conference call for questions only.  Streamline calls. Training on communications, conference call	standardize calls (e.g. length of time, setting expectations at beginning of call)     audience     agenda     frequency      proper training on call management - consult with organizational professionals to see best practices for conference call management	(Coast Guard Action?)
Communications preparation for shorter evacuation/planning periods	Compress information and speed up process.		dissect case studies and review/debrief what went well, gaps, improvements     define communication plan with each scenario     Regular rapid response drills with anticipated scenarios     (all partners internal and external)	
Who are using our products directly and how can we make them better - how can we message our products better to our audience (end user assessment)	user surveys (did not get good feedback), starting to use Google analytics to see what products are getting visited, discussion with NWS	federal partners and getting their feedback, matrix on where to go for specific authoritative information (i.e., sea level rise)	1) leverage other NOAA entities to showcase products at different locations and increase outreach (NWS talk to locals often and can use them to get more product feedback, navigation managers), use OneNOAA approach, nautical charts 2) use Integrated Working Teams (IWTs) - people interested in your information, includes media 3) 5 minute videos or shorter on how product works and showcase videos on NOAA's main webpage and social media - hire professional media company to make these (prioritize flood products)	
Scalability of preparedness. (e.g., storms forming faster results in less lead time to prepare/evacuate), posture/response readiness, what if you don't have extended period to prepare. Nor'easters causing severe flooding/wave action/wind; hurricanes are not the only threat.	if situation becomes worse, currently call more people, work more hours, need more people	more defined grouping of people, more effective alert system to rally more people to get jobs done, better network of private resources/partners defined, MOUs in place to have certain people ready to help	identify needs where NOAA doesn't have the capacity     identify where those resources are     create MOUs or contracting mechanisms with those resources (i.e., USCG & Navy)	
Mitigating hazards to response personnel (ties to communication and how communication is transferred)	safety standards, PPE, standard risk assessment tool (GAR)	0 0 1 1	test rapid GIS solutions     discuss possible engineering developments     dissect case studies with lessons learned	

Models considering compound flooding (e.g.,	local and national efforts trying to address	need more rain data to tie into flooding	1) continue collaboration between NWS, National	
precipitation on top of high tide). Dam	this issue at all levels (i.e., National Water	data, wind and tide interaction, need	Water Center, OCS, CO-Ops and other involved	
break/culvert failure, etc.	Model should be able to handle these down	more guidance to incorporate rain into	groups	
	the road in theory), coastal coupling to	flood models, OneNOAA water level	to work towards one model	
	have national models feed into each other	forecast	2) find one consistent voice to message water level	
			predictions	
How to hold funds in reserve, risk of caryover, etc.				
Can there be an emergency fund available for				
hurricane season? (e.g., similar to oil spill liability				
trust fund)				
1				
Aging infrastructure				
Synchronizing resources and priorities				
	•	•	•	•