

W.K. Dallmann, V.V. Peskov and O.A. Murashko (eds.)

Monitoring of Development of Traditional Indigenous Land Use Areas in the Nenets Autonomous Okrug, NW Russia





Report series no. 138

Rapportserie nr. 138

Monitoring of Development of Traditional Indigenous Land Use Areas in the Nenets Autonomous Okrug, NW Russia

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An interdisciplinary, collaborative project carried out by the Norwegian Polar Institute and the Association of Nenets People Yasavey, financed by the Research Council of Norway in the framework of the International Polar Year 2007-10 and the Norwegian Polar Institute.



The Norwegian Polar Institute is Norway's main institution for research, monitoring and topographic mapping in Norwegian polar regions. The Institute also advises Norwegian authorities on matters concerning polar environmental management.

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This report was concluded and published on the Internet in both English and Russian language in January, 2010. The Russian language version was printed in December, 2011, by IPP “Pravda Severa” in Arkhangelsk, Russian Federation, with financial support from the Norwegian Ministry of the Environment. The English language version has now been printed as part of the Norwegian Polar Institute’s Report Series, also with financial support from the Norwegian Ministry of the Environment.

Cover photo: Nenets reindeer herder’s camp, Varandey area, photo by Association of Nenets People Yasavey 2002
Backcover photo: Tundra deteriorated by tracked vehicles, Varandey area, photo by Association of Nenets People Yasavey 2002
Printed: November 2012
ISBN: 13: 978-82-7666-293-1
ISSN: 0803-0421

Contents

Preface	5
Acknowledgements	6
Extended summary	7
Key findings	11
PART 1: General part	13
1.1. About the project	13
1.1.1. Background	13
1.1.2. Aims	13
1.1.3. Process	13
1.1.4. Evaluation of results	16
1.2. Indigenous population of the NAO	19
1.2.1. General	19
1.2.2. The situation for traditional modes of livelihood in the NAO	20
1.2.3. Relevant laws and regulations	28
1.2.4. Traditional land use management in the NAO	33
1.2.5. NAO legislation – a legal instrument for solving the problems of Northern indigenous peoples	37
1.3. Oil-and-gas development in relation to indigenous peoples in the NAO	43
1.3.1. The development of hydrocarbon installations in the NAO	43
1.3.2. Effects of industrial activities on the environment reported by scientists and authorities	44
1.3.3. Analysis of license documents	46
1.3.4. Attitude of oil companies towards indigenous peoples	49
1.4. The questionnaire survey and its results	54
1.4.1. Methods of data acquisition	54
1.4.2. The study area	57
1.4.3. Socio-economic situation and traditional nature use	60
1.4.4. Attitude of oil companies towards indigenous peoples	68
1.4.5. Effects of oil- and gas-related activities on traditional modes of livelihood	69
1.5. The MODIL-NAO data interpreted in light of security	78
1.6. Outlook	83
1.6.1. A pilot study for other areas?	83
1.6.2. Recommendations to stakeholders	84
1.7. Further reading	85
PART 2: Data	91
2.1. General maps (entire NAO)	91
2.2. Maps of areas covered by questionnaire survey	108
2.3. Maps of oil development areas	117
2.4. Statistical tables	123
2.4.1. Settlements	123
2.4.2. Abandoned settlements	133
2.4.3. Population, 2004	140
2.4.4. Population, 2008	141
2.4.5. Cooperatives and clan communities involved in traditional economies	142
2.4.6. Reindeer husbandry development	143
2.4.7. Protected areas	144
2.4.8. Licenses for users of subsoil resources	146
APPENDICES	149
A-1. Questionnaire	149
A-2. Legislation related to oil-and-gas development and indigenous peoples	157
A-3. GIS database	171
A-3.1. General description	171
A-3.2. Dataset descriptions	173

Preface

Winfried K. Dallmann, project leader

When I first became interested in the situation of the indigenous peoples of the Russian North in the early 1990s, I got hold of an article by N. Vakhtin¹ about the legacy the Tsarist and Soviet eras had imposed on these people. At that time, information of this kind had just started to leak out of the formerly closed country to the West. Vakhtin summarised the environmental impacts of oil development since the 1960s in the Yamalo-Nenets and Khanty-Mansi Autonomous Okrugs²: Pipelines and railway lines cut off reindeer migration routes, loss of 24,000 reindeer, loss of 110,000 km² of pasture lands, degradation of 177 km² of spawning grounds. Five state farms alone lost 6000 km² of pasture lands due to construction of traffic lines. The positive results of the oil boom did not reach the indigenous peoples. In the southern part of the development area the majority of indigenous people lost their traditional modes of livelihood.

Now the Nenets Autonomous Okrug (NAO) is one of the largest oil development areas of the Russian North. Close to 100 oil and gas fields have been discovered. About 25 different oil companies have licenses to develop the resources. An annual volume of more than 14.2 million tons of crude oil is extracted³ – out of the Russian total⁴ of 580 million tons (2007).

The oil and gas industry accounts for 98.8 % of incomes (2006)⁵, and there are increasing revenues for the regional budget. Four percent of the oil tax went to a fund for the support of indigenous peoples (culture, education, health care, reindeer husbandry) until 2007, and there are still both federal and regional development programmes. But the numerous tracks of the heavy offroad vehicles and the patches of former tundra damaged by the exploration drillings proceed into the reindeer pastures and hunting grounds and the fish stocks vanish.

Most of the environmental degradation takes place during exploration for hydrocarbons, less during the production stage. It may be worth a thought that the USSR was the only Arctic oil-producing country in which heavy vehicle traffic was not confined to frozen ground and snow cover. Today in Russia, though restrictions exist, control seems to be absent. Certainly, this would raise the costs. Nothing is for free. But what price are people willing to pay?

Besides this, there are other uncertainties: changing weather conditions, exceeded carrying capacities on shrinking pastures, increasingly restricted legislation concerning traditional modes of livelihood in an increasingly confined living space.

Some areas of the NAO are distinctly better off than others. Will they remain so? Are there alternative solutions for the future? Which positive effects does the oil business have for the indigenous people? Can traditional modes of livelihood like reindeer husbandry, hunting, fishing and gathering survive? Can agreements between traditional land users, oil companies and the administration be achieved in a way that allows old and new economies to coexist? What are the preconditions?

These questions must eventually be discussed in the areas of the indigenous peoples, in Russia, by local, regional and federal authorities, scientific institutions and public organisations. It is important that those who are most affected by the negative aspects of the development, the indigenous people, have their say in this discussion. The UN Declaration on the Rights of Indigenous Peoples⁶ (2007) states: Development must take place with their “free, prior and informed consent”.

To be able to participate in decision-making they need a well-founded knowledge base: knowledge of their own losses and needs, of the overall development, as well as of the interactions and consequences of what is going on in their territories. Only when founded on solid data, will their voices be heard. This project is an attempt to collect such data and put them into an applicable form for public discussion.

¹ Vakhtin, N. 1992: *Native peoples of the Russian far North. Minority Rights Group, International Report 92/5, London. 1-36.*

² *Autonomous okrug: a Russian administrative entity with a limited amount of self-governance, a status originally given to areas with a large proportion of indigenous peoples, though mainly administered by Russians.*

³ <http://img.custompublish.com/getfile.php/912876.900.psucc-sdpds/BarentsMonitoring.NenetsAO.2008.pdf?return=www.barents.no>

⁴ <http://www.eia.doe.gov/emeu/cabs/Russia/Full.html>

⁵ <http://www.adm-nao.ru/?show=statics&id=39>

⁶ <http://www.un.org/esa/socdev/unpfii/en/drip.html> (Russian: <http://www.un.org/esa/socdev/unpfii/ru/drip.html>)

Acknowledgements

This project and the present report would not have been completed without the major and minor contributions of a large number of devoted people.

First of all, we thank the staff of the Association of Nenets People Yasavey in Naryan-Mar for their assistance with acquiring data and organising meetings and seminars. We would like to mention specifically Aleksandr Belugin, Filipp Taybarey, Aleksandr Nosov, Nikolay Shubin and Igor Semenov.

Boele Kuipers, Norwegian Polar Institute, Tromsø, was responsible for the process of database development and deserves great thanks for his determination and smart solutions.

Indispensable work was carried out by the interviewers Viktoria Vylko (Krasnoe), Vladimir Nyurov (Nes), Aleksandr Nosov (Indiga), Filipp Taybarey (Nelmin Nos), Vera Kostamo (cultural worker of project 'Kaninskiy Krasnyy Chum 2008', Arkhangel'sk) and Yana Evsyugina (Bugrino).

Great thanks to all the people in the Nenets Autonomous Okrug who took the time and effort to stand for the interviews and provided important information!

Ekaterina Khmeleva and Tatyana Grechushkina, Rodnik Legal Center, Moscow, provided valuable legal analyses and evaluated the lawfulness of publishing the project's data.

We thank Gunhild Hoogensen, leader of IPY project GAPS, Tromsø, for writing an evaluation of human security for the people of the Nenets Autonomous Okrug that pursue traditional modes of livelihood.

Zoia Vylka Ravna, Tromsø, translated the English texts to Russian and assisted the project in many valuable ways during its entire activity period.

Olga Beznaeva, Pomor State University, Arkhangel'sk, translated most of the Russian texts to English.

We thank Evgenia Pinezhskaya, Univ. of Tromsø, for translating Chapter 1.5. on 'human security' to Russian.

Special thanks go to Helle Goldman, Norwegian Polar Institute, Tromsø, for editing the language of the English version of most parts of the report. Chapter 1.3.3. was kindly edited by Aileen Espiritu, Barents Institute, Kirkenes (Norway) and Appendix 3.1. was edited by Ira Bickoff, Sasolburg High School, South Africa.

We thank the Nenets Information and Analytical Center, Naryan-Mar, for preparing maps to be used in the interviews.

Valuable comments to improve the quality of the present report, and input at various stages of the project, were made by Tuula Tuisku, Oulu (Finland), Florian Stammer and Bruce Forbes, Arctic Center, Rovaniemi (Finland), as well as Svein Mathiesen and Anders Oskal, Sámi University College, Kautokeino (Norway) of the cooperative IPY project EALÁT.

Finally, we appreciate the support of the IPY Joint Committee that included our project into the list of approved projects for the International Polar Year 2007-08. We are grateful for the grant of 1.2 million NOK from the Research Council of Norway, as well as for financial and other support by the Norwegian Polar Institute, Tromsø. We thank CICERO Centre for International Environmental and Climate Research, Oslo, for giving the project leader the possibility to work with the project during his stay at the Institute in 2008.

Extended summary

Introduction

The Nenets Autonomous Okrug (NAO) in north-western Russia is home to approximately 8000 Nenets and 3000 Izhma-Komi indigenous people. Many of them depend directly or indirectly on reindeer husbandry, fishing and hunting for their livelihood. In the past, reindeer pastures covered almost all of the territory. Now, however, large tracts of land have been degraded by oil prospecting and production or have become difficult to access across oil pipelines. Lakes and rivers are increasingly polluted.

It is important to realise that environmental map data in Russia are available to the public only to a very limited extent. Further, a complete overview is lacking, and the situation changes quickly. A continually maintained map database would be an indispensable tool to track development.

The project MODIL-NAO is a collaboration between the Norwegian Polar Institute and the Association of Nenets People Yasavey. The principal objective is to give the indigenous population of the NAO a tool – a GIS map database – to promote their interests in an area of intensive industrial development.

A major source of data for the project is a questionnaire campaign directed towards traditional land users, mainly reindeer herders. Topics include all spheres of their living, their traditional occupations, their socioeconomic situation, and the condition of their natural environment. Satellite images in GoogleEarth were used to monitor visible, physical damage of the tundra. These data are combined with various publicly available data in a bilingual (Russian and English) GIS database.

This project report is published in English and Russian.

The situation for traditional modes of livelihood

Reindeer husbandry is the most prominent traditional occupation in the NAO. Most herders move from their settlements close to the winter pastures in the forest tundra belt northward to the summer pastures in the barren tundra. Most of them are settled and semi-nomads working in brigades of cooperatives or as private reindeer herders. Lately a number of clan communities (rodovye obshchiny) have been formed, mainly in the village Nelmin Nos. The indigenous people participate both in subsistence and commercial fishing. Fishing provides a subsidiary occupation for reindeer herders, as well as other traditional subsistence activities like hunting and gathering. Several reindeer herding cooper-

atives also have fishing and hunting brigades, while a minor number of cooperatives have mainly specialised in fishing.

The unemployment rate (registered people without a monetary income) among indigenous people is high. Individuals with more advanced education often leave the area. Life expectancy is extremely low – 40-45 years – because of poor access to medical care and alcohol abuse. These and other factors go hand in hand with a general degradation of indigenous society.

Oil development in the tundra exacerbates the problem. An uncontrolled situation has developed around oil and gas exploitation in many parts of the NAO, where some oil companies are accused for grave violations of ecological standards and Russian legislation. Numerous oil spills and other degradations of the upper soil layers occur periodically in the tundra, inflicting damage on the Arctic natural environment, which is the basis for the livelihood of the indigenous people.

Since the Russian socio-economic crisis of the 1990s herds have been rebuilt and stock numbers seem to have flattened out at a level around 150,000-160,000 reindeer. The overall productivity is still rising. There is no direct relation between oil development in an area and the economic well-being of the reindeer herding enterprise using the same area. State subsidies and support programmes for reindeer husbandry at the regional and federal level have certainly been a major reason for the overall recovery of reindeer husbandry after 2000. Additionally, oil companies also pay compensation for ceded pasture lands, but there are no statistics about this: such compensations are based on a variety of individual, often confidential, agreements.

Juridical situation and traditional land use management

Three federal laws are completely devoted to the rights of indigenous peoples. Laws supporting indigenous peoples' rights have a general declarative character and do not specify the duties of the non-indigenous resource extractors – such as oil or gas companies - to preserve these rights.

According to NAO legislation, persons working in reindeer husbandry and their authorised representatives have the right to request ecological and ethnological impact assessments of activities potentially infringing the interests of reindeer husbandry and other traditional occupations and to participate in carrying out such impact assessments.

The basic mechanism of environmental protection which was used in Russia until 1 January 2007 was the State Environmental Assessment (SEA). Practically of all kinds of economic activities were subject to SEA. After a legislative modification from 1 January 2007, only the extent to which the documentation of the planned industrial project conforms with environmental requirements must be assessed. However, technical regulations pertaining to environmental protection are absent. There is a certain danger that proper environmental assessments will not be carried out at all.

There are no laws regarding ethnological assessments, although such assessment processes have been carried out in some places of the Russian Federation.

Indigenous peoples' participation in decision-making regarding how hydrocarbon projects are carried out is possible at several stages of a project, for instance, through referenda, coordination meetings, Public Environmental Assessments and – if carried out – State Environmental Assessments.

According to the previous version of the Land Code indigenous peoples engaged in traditional economic activities were entitled to use the land, i.e. reindeer pastures, for free and unconditionally. As of 2001 reindeer pastures can be leased to companies by the state if traditional land users are compensated. Although traditional land users are supposed to play a role in leasing decisions, how "voluntary" this is in reality is open to question.

It is also noteworthy that reindeer herders only receive compensation for the calculated loss of reindeer pastures and reindeer. There is no compensation for losing fishing, hunting and gathering resources, which contribute substantially to reindeer herders' subsistence economy.

Federal and NAO legislation open for the formal establishment of Territories for Traditional Nature Use (TTNU). Today, eight out of 22 agricultural production cooperatives have established TTNUs at a regional level. These lie within lands already allocated to reindeer husbandry and other traditional occupations already during Soviet times. Unfortunately, the regulations for such territories lack provisions on how to manage them. However, they include provisions stating that the natural resources within such territories shall be managed and their monitoring carried out by Northern indigenous communities or organisations representing them. This includes monitoring compliance with the main requirements of environmental and land management legislation applicable to the land use for economic purposes. Allocation or withdrawal of land for purposes other than traditional economic activities shall be agreed upon with local self-government bodies or determined through local referendum.

In light of this legislation it is noteworthy that not all the companies make agreements with reindeer herders. Only three companies have agreements with reindeer herders that cover the entire period of their license agreements. Most agreements with herders are only valid for 1-2 years, whereas the company's license is for a longer period. Many agreements are confidential and cannot be evaluated by public opinion, neither can it be ascertained that the indigenous contract partners fully understand the consequences of the agreement they sign. There is no mechanism for the investigation of reindeer herders' opinions on land allocation issues and oil companies' operations.

One of the challenges in efficient management of traditional nature use lands is the lack of up-to-date land use plans for traditional activities. Other challenges are the lack of proper management of TTNUs and ambiguity regarding which government authority is responsible for this, the lack of compulsory assessment of industrial projects' impact on the traditional lands and lifestyle of the indigenous people and the absence of a common forum in the Okrug where representatives of government authorities, industrial companies and indigenous peoples could negotiate and make common decisions to achieve a balance of interests of all stakeholders.

Oil-and-gas development in relation to indigenous peoples in the NAO

Prospecting for hydrocarbons in the NAO began in the 1960s. The real oil boom in the area started in the 1990s, in the Bolshezemelskaya Tundra, the Pechora River delta and, to a minor extent, on Kolguev Island. The main regions of oil production are Kharyaga with large surrounding areas in the southern Bolshezemelskaya Tundra, and Varandey and Yuzhno-Khylchuyu in the northern Bolshezemelskaya Tundra. Pipelines connect these areas, or are planned to be built. Oil is exported by pipeline southward, and by ship from the terminal of Varandey. There is a minor terminal for local export on Kolguev Island. Another large terminal is planned at the village of Indiga. The maps in Part 2 of this report show the situation.

To meet environmental standards in the rapidly developing hydrocarbon resource area is a challenge. Pollution of the Pechora River started in the 1950s, mainly from the early prospecting in the upper part of the river, in the Komi Republic. Spill water dumped into the river, as well as oil spills, affect fish species. Most of the drinking water of the NAO comes from the Pechora River. The main problematic, persistent pollutants are arsenic and mercury, which are derived from industry in the Komi Republic. Some licenses have been withdrawn. There is also a high pressure on reindeer pastures. Pastures with sufficient quality of lichen for the rein-

deer have been reduced by almost 20% from 1984 to 2002.

It was not possible to discover whether the issued licenses for hydrocarbon development are based on positive decisions of the State Environmental Assessment Committee or not. Most of the license agreements have been found to comply poorly with legal requirements to consider NAO's indigenous peoples' rights. Only few of them contain the subsoil resource user's responsibility to make agreements with indigenous peoples. In most instances it is up to the license holders whether to enter into such agreements or contracts with the representatives of indigenous peoples. Only one out of 38 analysed agreements stipulates license holder's liability to compensate for losses as a result of resource development operations as demanded by legislation. The analysis of license agreements also revealed a negative trend. Most of the license agreements, which to various extents stipulate subsoil users' liability to observe the rights of indigenous peoples, were concluded in 2001-2003, while those recently made (2008-2009) do not provide for such liability.

License agreements oblige license holders to ensure soil recultivation in the areas damaged because of natural resources development, as well as to comply with other environmental protection requirements. At the same time, as reality shows, the environmental protection requirements are not being observed by all license holders. This situation violates the rights of NAO's indigenous peoples to protection of their original environment and traditional way of life.

It is widely understood that unlawful conditions prevail in connection with many oil installations. Some facilities, especially older ones, are built according to low safety standards and frequently experience minor failures. Unfortunately, there is a tendency among many companies to withhold information on environmental damage like minor leakages and pollution discharges. The relevant government agencies have no practical possibility or sufficient funding to really control pollution, although they know well the real situation.

The basic method applied to protect nature is the development of a framework of protected areas. But even if the borders are not touched, polluted waters do not stop at their boundaries. Eighty percent of the land east of the Pechora River is estimated to be degraded if pollution restrictions are not intensified.

All land assigned to reindeer husbandry is state land. The extent of reindeer pastures has decreased from 90 % to 73 % of the NAO. The remaining land has changed its status through negotiations. Negotiations for agreements regarding compensation for

lost land are the only way of influencing the development. Despite certain legal guarantees, indigenous people have no opportunity to change major, politically approved decisions. It is also questioned if the establishment of TTNU's has any practical effect, as now many major oil development areas are within TTNU's.

There are numerous examples of good relations at the local level between companies and reindeer herders. Companies often assist with helicopter transportation of people and goods between city, villages and pastures.

Indigenous people in general have a large capacity to adapt to environmental changes, for instance, through selecting the grazing areas which are most suitable under the actual circumstances at any time. But alternative areas are getting fewer and smaller, while increasing portions of the land become useless for traditional occupations.

The questionnaire survey and its results

Reindeer herders and other villagers from six areas within the NAO were interviewed about diverse spheres of their lives, their traditional occupations, their socioeconomic situation, and the condition of their natural environment. Information about land use was drawn on maps. The respondents were mostly interviewed by co-villagers who were trained for this purpose at seminars in the okrug capital Naryan-Mar. The six study areas (Kanin Peninsula, Kolguev Island, the villages of Indiga, Nelmin Nos, Krasnoe and Khorey-Ver) cover areas of absent, moderate and strong physical impact from oil-related activities.

The analysis showed that many respondents are engaged in traditional economic activities and such activities have decreased only slightly from the last generation to the present one. For people engaged in traditional economies, related activities account for 65-100 % of their total work. For most areas, the traditional food proportions of their diet is estimated to 61-83 %. Of the traditional foodstuffs consumed by reindeer herders' (which were the majority of the interviewed people) 40-70 % are reindeer products, while fish, wild game and wild plants make up 10-25 %, each.

There is a huge difference in the annual income of active reindeer herders (200,000 - 600,000 RUR) and people involved in other traditional activities (30,000 - 50,000 RUR). Respondents usually underestimated the monetary value of the contribution of traditional foodstuffs they consume, which may have an annual average value of 65,000 RUR – not taking into account other traditional products like skin and fur clothes.

The high consumption of traditional food indicates a high degree of indigenous people's vulnerability in the event of the failure of their traditional sources of subsistence. They are vulnerable to degraded pastures, hunting and fishing areas, and territories for gathering wild plants due to industrial development on the land.

Special circumstances occur in the responses from one village, Nelmin Nos, where the contribution of traditional foodstuffs to the diet is very low. At the same time, they have a very low average income and cannot afford to buy much food. Their diet appears to be nutritionally inadequate. There is no oil development in the area today. The reason can probably be found in a combination of two factors: One is mismanagement - the reindeer herd has decreased from 12,000 to 4,200 head since 1998, mainly during the phase of restructuring of the cooperative before 2001. The cooperative has since dissolved into many clan communities. The other is the proximity to the okrug capital, Naryan-Mar, which has resulted in lawful and unlawful exploitation of the natural resources (including extensive poaching) by outsiders.

Three of the six study areas, Krasnoe, Khorey-Ver and Kolguev Island, have experienced oil development. All respondents from Krasnoe noted the negative effect of oil production, mainly pointing at the pollution of lakes, rivers and pastures. At the same time, some of them noted that their living conditions have improved (construction of houses, roads, assistance for transportation). Respondents from Krasnoe take advantage of the proximity of their settlement to the main market of traditional products in Naryan-Mar.

Those respondents from Kolguev having their herds on the oil development side of the island noted negative environmental effects.

Most respondents from Khorey-Ver stated that oil development has improved their living conditions and even the conditions for reindeer husbandry. The oil development opened up opportunities for new foodstuffs, for the use of helicopters for transportation, and hopes for compensation. They are successful reindeer herders with high incomes and were not interested in discussing the state of the environment.

Khorey-Ver was considered important for the project because the major facilities of the Kharyaga oilfield and adjacent fields, including a major pipeline system, divide the winter pastures of the reindeer herding cooperative into two. Nevertheless, respondents noted that there were almost no constructions on their routes. Although it was not revealed from the interviews, it seems that reindeer herders have ceased using their pastures on the southwestern side of the Kharyaga pipeline, and

herds are concentrated to the east of it in winter.

Respondents from Indiga and the Kanin Peninsula, who today live far from oil-related activities, are generally afraid of any future industrial development in their area, which they think would degrade the environment. An oil terminal with a connecting pipeline is planned at Indiga.

A common theme among respondents concerning the issue of who determines the future of their family or community is that they have to rely on themselves. They obviously avoided blaming others. Still, when asking about threats towards their livelihood, they named ecological threats connected with oil production like the degradation of pastures, water quality and berry fields and the reduction of wild animal stocks. In addition, they referred to threats like poaching and the many homeless dogs that are left by newcomers. Main threats in places unaffected by oil industry are considered to be unemployment, alcoholism and distant educational facilities.

Almost all respondents said that they do not see their individual participation in a future arrangement. They did not show a determination to change of their subsistence pattern or look for alternative ways of supporting themselves. At the same time, their responses to the questionnaire made clear their high level of dependency on traditional subsistence activities. This indicates that if these subsistence activities are negatively affected it will have serious consequences on their welfare.

Concerning the attitude of oil companies towards indigenous peoples, the interviews revealed that companies formally comply with the requirements of public discussions and agreements with indigenous communities, although there is no fixed procedure for these discussions. Such procedures should aim at minimizing negative impacts and at facilitating the cooperative monitoring of industrial projects to ensure they comply with agreements and environmental regulations.

The GIS database

The GIS database, in addition to the present report, is the main outcome of the MODIL-NAO project. The database is published on the Internet using a GoogleEarth-based system that does not require special skills or software for the users. Information about how to access the database will be provided on the project website <http://npolar.no/ipy-nenets> and Yasavey's website <http://www.yasavey.org>.

It is hoped that the database will be used by the indigenous people to make informed decisions about their future, to discuss land use plans with government authorities, to negotiate compensations, and so on. It is also hoped that the representatives of the Nenets people will have the resources to maintain and further develop the database in the future.

Recommendations to stake-holders

A list of recommendations to stakeholders based on the output of the project is provided in Chapter 1.6.2.

Key findings

- 1) Difficulties that affect reindeer herding units, apart from deterioration and reduction of the pasture areas, include such social factors like poor management, the loss of prestige in reindeer husbandry as a livelihood, loss of traditional knowledge, a significant change of values in the Nenets society, social apathy, unemployment, and, in connection with the latter, the abuse of alcohol.
- 2) There are frequent complaints by local populations regarding oil companies and their responsibility towards pollution of pastures, illegal waste disposal, pollution of water resources, decrease of fish stocks, poaching by oil workers and others, and attacks by stray dogs on domestic reindeer.
- 3) In areas where future oil development is expected, people are afraid of its negative influence on traditional land use. In areas where oil development has been a reality for some time, people noticed this negative influence but simultaneously saw an improvement of the economic situation due to investments by oil companies into the system of social security.
- 4) Traditional land users have little to no influence over the most of the development of oil and gas installations, apart from providing minor technical recommendations.
- 5) The high consumption of traditional food among traditional land users indicates a high degree of indigenous people's vulnerability in the event of reduced or eliminated traditional sources of subsistence. The permanent replacement of traditional food by market food will seriously affect the health and the general wellbeing of the indigenous population.
- 6) Environmental regulations are not satisfactory, as there are no effective mechanisms of control. A severe deficiency is the lack of control over the use and misuse of the environment; companies unlawfully use tracked vehicles on summer pastures, pollute lakes and rivers, etc.
- 7) Only a few companies fulfill their legal obligations towards indigenous peoples; in recent years' the trend shows that such liabilities are no longer included in the license agreements.

1. General Part

1.1. About the project

1.1.1. Background

This project was developed in 2004, although funding could not be secured until the International Polar Year starting in 2007.

Approximately 8000 Nenets and 3000 Komi people (2005), many of them involved to some extent with reindeer husbandry or other traditional modes of livelihood, live in the Nenets Autonomous Okrug (NAO). Large proportions of Nenets' and other peoples' reindeer pastures in the east of the NAO, and especially in the neighbouring Yamal-Nenets area, were devastated by reckless oil prospecting in the 1960s to 1980s. The last 10-15 years witnessed an increasing interest in the hydrocarbon occurrences in the NAO. Naturally, people there are worried about their future. In addition to the high unemployment among indigenous peoples, the situation in the reindeer husbandry sector in the 1990s was deteriorating: decreasing numbers and misappropriation of reindeer, absence of appropriate marketing schemes for products. These and other factors provoke a general degradation of indigenous society.

Rules for implementing federal laws on land ownership and land use are still largely absent in the NAO. Land can be allotted for industrial and resource-extractational purposes, while traditional users of the land receive insignificant financial compensations compared to the "bonuses" paid by the companies to the state. Participation of indigenous peoples' organisations and representatives of the concerned communities and farms is a fairly new achievement. Processes result in agreements in which the amount of financial compensation is determined. These agreements are kept confidential.

Nenets and Izhma-Komi people in this region have for many centuries maintained a traditional way of life rooted firmly in reindeer husbandry. It is mainly these who suffer as a result of the attitudes of newcomers to the Arctic natural environment, in spite of all legal guarantees.

A severe obstacle for traditional land users to defend their rights is the lack of data providing an overview of the situation. Comprehensive monitoring through regional authorities is not easily available to the public, while the situation changes considerably every year. A continually maintained map database, available to all relevant groups (and the general public), would be an indispensable tool to monitor development.

1.1.2. Aims

The principal objective of the present project is to give the indigenous population of the Nenets Autonomous Okrug a tool to promote their interests and traditional ways of life, a GIS⁷ database containing data needed as a basis for decision-making.

At the same time, the database can be used by the administration and oil companies. It provides some of the necessary knowledge for planning activities, discussing land rights issues and documenting on-going actions. The project will train local indigenous people in the use of GIS databases. The project will develop ways of collaboration between scientific institutions and indigenous peoples' organisations and can function as a pilot project for other areas in the North.

It is thought that the representatives of the indigenous peoples in the NAO continue to maintain and update the database to track the ongoing development and to make the data more complete. Additional funding will be necessary to do so. Funding institutions are urged to consider this need.

1.1.3. Process

An important aspect of the project is the fact that the idea of the project came from the representatives of the Nenets people themselves, from the President of the Association of Nenets People Yasavey. This occurred in late 2003. It took four years until funding could be found under the auspices of the International Polar Year.

1.1.3.1. Project participants

Finding suitable collaborative partners was not a difficult task. It was obvious from the start that the main consortium should be composed of the two institutions that had developed the project, the Norwegian Polar Institute (NPI) and Yasavey. The combination of a scientific research institute and an indigenous peoples' organisation seemed to be favourable to safeguard both scientific quality and a sufficient involvement of the people who need the results of the project. Yasavey's long experience in carrying out various projects made that effective work could start up quickly.

⁷ GIS: Geographical Information Systems

Given Norwegian funding, it was advantageous that the NPI would lead the project through senior research scientist Winfried Dallmann, who had been the main project developer.

GIS expertise was recruited from the NPI, where it was easily available and saved external funding. The GIS expert of the project was Boele Kuipers. The fact that President of Yasavey, Vladislav Peskov, co-leader of the project, is a trained expert on Information and Communication Technology, greatly facilitated the project.

Apart from this, it was desirable to recruit as much as possible of the needed expertise in Russia, preferably among experts who are familiar with the situation of the indigenous peoples in the Russian North. The anthropologist of the project was Olga Murashko from Moscow (Institute of Anthropology, Moscow State University), expert of the Russian Association of Indigenous Peoples of the North (RAIPON), leader of RAIPON's Information Centre and Counselor on Northern indigenous peoples to the Committee on Nationalities of the Russian State Duma. Olga Murashko had a long experience of carrying out questionnaire surveys in indigenous peoples' areas.

During the preparation of the project proposal we realised that the project would benefit significantly by involving Russian legal expertise. On the one hand we wanted to ensure that the project did not infringe Russian law by publishing data that, in their accumulated form, might be considered confidential information. We contracted the Legal Centre Rodnik, which had lengthy experience working for indigenous peoples. The main project contact was Ekaterina Khmeleva, a lawyer

To meet the requirements of the IPY Joint Committee concerning the international – not only bilateral – character of the projects they would endorse, the original project was amended with an international expert group in the fields of anthropology, environmental management, ecology, reindeer husbandry and community impact assessment. Some of the experts were leaders of IPY-endorsed and other projects with overlapping interests, with which cooperation was agreed on. Experts came from Norway, Russia, Finland, Canada and Germany. The main task of the expert group was to review the results at the end of the project. Some of the experts were to help write the conclusions.

To assist the project at the NPI, Zoia Vylka Ravna was contracted. She is a Nenets from the investigated area and is settled in Tromsø and was therefore of great help in practical organising, communication, translation and interpretation at meetings. Yasavey engaged several project workers part-time, who would collect and manage data, prepare meetings, organise the questionnaire survey, etc. Nikolay Shu-

bin, Filipp Taybarey, Aleksandr Nosov and Viktoria Vylka merit special mention in this regard.

1.1.3.2. Relations with the authorities

While developing the project it was intended to cooperate with regional authorities. In 2006 the governor of the Nenets Autonomous Okrug pronounced his support for the project and nominated heads of two relevant administrative departments as contact persons who would assist in acquiring data for the database that the authorities already possessed, and also to bring administrative needs into the project.

During summer 2006, before the project was funded, a new governor replaced all department heads. Contacts with the Department of Natural Resources were established. They accepted that the project to be carried out, but did not show interest in the data we were going to produce. Nenets Information and Analytical Center (NIAC) was appointed contact agency for the authorities. NIAC is a data centre under the NAO Department of Natural Resources, a department also in charge of environmental issues.

Contacts with the NIAC had been established earlier, but an agreement on their contributions to the project was not achieved. During the project NIAC assisted only with the production of basic map material for the questionnaire survey, but never provided any data in spite of repeated requests.⁸ In the database, all data referred to as derived from the NIAC are from products delivered to Yasavey or others prior to the start of the present project.

Representatives of the project were invited to participate in the EcoPechora scientific conference in 2008 and the Arctic Perspectives 21st Century conference in 2009 in Naryan-Mar, organised by the NAO Administration.

Preliminary results of the project were repeatedly presented to different levels of the NAO authorities. The latest presentations of the project were done in July 2009 at the international scientific-technical conference "Arctic prospects – XXI Century" and at the "International Seminar on Traditional Knowledge of Indigenous Peoples: Problems of Preservation and Protection of Rights - International and National Aspects" in October 2009.

In general, representatives of the NAO authorities express their interest in the information collected-

⁸ *It was peculiar that – after learning that our project would map heavy vehicle tracks on satellite images – they did the same work parallel with us without informing us or asking to join forces (V. Kozyrenko, Nenets Information and Analytical Centre, oral presentation "Land use monitoring in NAO using satellite remote sensing data", EcoPechora Conference, Naryan-Mar, 13-14 May 2008). The overall impression was that the NIAC – or their superior department – did not like that a project with foreign funding was producing data that they should have themselves but did not.*

by the project, especially in the map data combining traditional knowledge and modern industrialisation.

Relations with the Office for Reindeer Husbandry Management of the NAO Agricultural Department were good and the project received relevant data from this office. The office, however, was reorganised after the transfer of certain administrative powers from the NAO to the Arkhangelsk Oblast by 1 January 2008.

At present Yasavey and the project cooperate with the NAO Department on Indigenous Peoples and Traditional Economies, which has adopted part of the functions of the former NAO Agricultural Department. It is believed that the compiled database will be accepted by the Department and serve as an additional tool for decision-making. In addition, we believe that the database will also be of interest for the Administration of the Zapolyarnyy District and the municipal administrations, which now have authority on land issues in the NAO.

1.1.3.3. Data acquisition

Collected data consist of all sorts of map data, statistical data (population, settlements, reindeer husbandry), legal regulations, data on indigenous land use, socio-economy of indigenous people, as well as oil and gas development. Data were acquired from published sources, government authorities, satellite images and through a questionnaire survey among people in six indigenous villages. Data from oil companies were not requested, because they would presumably not have been more detailed than what is publicly available. Photos were added. All data are derived from open accessible and official sources.

1.1.3.4. Questionnaire survey

A major source of data for the project was the questionnaire survey directed towards traditional land users. A questionnaire on traditional land use issues was formulated by the project's anthropologist, Olga Murashko, and amended by the project staff and members of the expert group. The questionnaire asks for detailed information on the background of the respondent, his or her activities and recent changes in traditional modes of livelihood like fishing, hunting, sea mammal hunting, gathering and reindeer herding, supplementary economy, sacred places, structure of incomes, influence of oil industry on livelihoods, and general reflections on future development.

Seminars were held in Naryan-Mar, where Olga Murashko trained representatives from villages in conducting the survey. These representatives went to their villages and carried out the interviews. Interviews were transcribed by hand written (later

type-written), recorded on tape and relevant information was drawn on maps. The map information was transferred to kml files (GoogleEarth). All registration work was done in the NAO, in the facilities of Yasavey.

The detailed responses and personal information of the respondents are confidential. The originals are filed by the Association of Nenets People Yasavey. Copies of the written material are stored by the project leader and the project anthropologist. This report contains the analysis of the results (Appendix 1), while many of the data form the basis of Part 1, Chapters 1.2 to 1.5. and maps in Part 2. Citations of answers of respondents are anonymous.

1.1.3.5. Satellite image interpretation

Satellite image interpretation at a detailed scale was carried out to visually monitor physical damage of the tundra and to locate installations. GoogleEarth (<http://earth.google.com/>) provides high-resolution images for a number of areas within the Nenets Autonomous Okrug (Maps O-5, O-8).

We tried to acquire images covering other areas of special interest in the frame of collaboration with the IPY-supported EALÁT project (<http://www.ip-ipy.org/>) from NASA through an IPY-related cooperation agreement. This attempt was not successful, because the envisaged NASA funding finally was not allocated to EALÁT. On the free market, the few available relevant satellite images were too expensive for the project. GoogleEarth, however, significantly improved its coverage in the NAO during the project period, so we decided to base our work solely on this. Satellite image interpretation was carried out by Winfried Dallmann at the NPI.

1.1.3.6. Legal analysis

The legal analysis carried out by the Legal Centre Rodnik is threefold. The first part is a summary of federal and regional legislation relevant for indigenous peoples, with emphasis on industrial development in their homelands. Some evaluation and comments are added to the individual chapters. The entire report is presented in Appendix 2, while an extended summary is given in Chapter 1.2.3.

The second report is an analysis of the licenses granted to extracting companies, which revealed that the majority of issued licenses does not take significantly care of indigenous peoples' rights as guaranteed by legislation. It also concluded that observed damage of the tundra is not in concordance with lawful activities.

A third task for the legal centre was to evaluate the lawfulness of publishing the acquired and accumulated data in the report and in the GIS database. No data were acquired in unlawful ways, but some data are kept confidential because of their private

Box 1: Geographical distribution of interviews

village	industrial activity	questionnaires	maps (kml files)
Nes	no industrial activity	28	20
Indiga	no industrial activity; planned pipeline and oil terminal	16	16 18)
Bugrino (Kolguev)	moderate industrial activity	14	0 (12)
Nelmin Nos	none now, though some past industrial activity	20	20
Krasnoe	intensive industrial activity	15	15
Khorey-Ver	intensive industrial activity	8	4
Karatayka	almost no industrial activity	1	1
total		102	76 (90)

nature, while others are held back because their publication might provoke negative reactions. The published data are not considered to be problematic by the Legal Centre Rodnik.

1.1.3.7. GIS database development

The final GIS database, the main output of the project, is intended to be publicly available through the Internet. It must fulfil the demands of being easy to run and maintain by an organisation like Yasavey, with a time horizon of more than five years, differentiated ownership of source data, restricted access to some data determined by the owner, output of combined data and information to the browser and with the possibility of remote control. At the same time it must have a low cost and low maintenance level.

Parallel with this project GoogleEarth developed as a powerful database with the ability to host projects like the present one, but technical solutions and routines had to be found to realise the transfer of the project data into a satisfactory GoogleEarth-based application. Using GoogleEarth imagery as a map background for the database also solved the problem of availability of sufficiently detailed digital topographic map data covering the NAO. At the same time it would gain the benefit of making available other GoogleEarth resources in combination with the project database.

The initial plan to develop the database on the Internet with constant access by the project participants had to be abandoned. The database was developed using the ESRI software ArcGIS, which was available and functional at the NPI, while the GoogleEarth-based application was developed.

1.1.3.8. Progress

Progress of the project was slower than anticipated in the initial plan. The project period had to be extended twice with half a year, from two to three years (2007-2009 instead of 2007-2008). The main reasons were delays caused by:

- the difficulty of finding staff to employ to work with the project at Yasavey;
- the difficulty of finding people from NAO villages who would work with the questionnaire survey;
- late delivery of data from some project participants and authorities;
- the lack of success in acquiring data from the NIAC;
- the need to develop a GoogleEarth-based database application while GoogleEarth services were developed at a global level;
- the lack of success in acquiring additional satellite imagery;
- the need to involve the international expert group first after the compilation of the database and the report, instead of – as it was planned – to give them continuous access to the developing database via the Internet.

1.1.4. Evaluation of results

The project has been carried out satisfactorily, despite minor deviations from the original schedule (one year delay) and the envisaged results.

One deviation is related to the data collected. Con-



From left: Aleksandr Belugin (Information Centre Yasavey Manzara), Winfried Dallmann (project leader), Galina Platova (Deputy Chair, Yasavey), Olga Murashko (project's anthropologist), Boele Kuipers (project's GIS expert)



Vladislav Peskov, President of Association of Nenets People Yasavey, consortium partner of the project



Zoia Vylka Ravna, project assistant, translator and interpreter



From left: Viktoria Vylko (interviewer from the village Krasnoe), Olga Murashko (project's anthropologist), Zoia Vylka Ravna (project assistant, translator and interpreter), Filipp Taybarey (project assistant, Yasavey)



During a snow mobile trip on the Pechora River to the Nenets village Nelmin Nos. In front Winfried Dallmann (project leader)

cerning the issue of how industrial facilities affect traditional occupations, we got only general data that do not refer to individual facilities. Consequently, these data were not included in the GIS database. Instead, part one of this report has been written in a more extended way to cover this issue. Apart from this, the collected data are roughly according to the plan, although some more modern satellite images, as well as interviews from further villages and traditional land use cooperatives would have been desirable. But since the database is expandable and easy to maintain, this will hopefully be achieved by subsequent projects in Russia.

Another deviation is the process of producing the GIS database, as well as the technology and layout of the final database. During the project period, GoogleEarth developed easily applicable tools for presenting this sort of data, thus fulfilling our demand of a low-cost, low-maintenance system using open-source tools, applicable for remote data sources and remote clients. Final solutions were developed during the late, overdue phase of the project. On the one hand, this was a disadvantage with respect to the availability of data for project partners during the project – files and prints of maps with database excerpts had to be distributed. On the other hand, this led to smart technical solutions with an easy user interface. Everybody who has downloaded the free version of GoogleEarth can access the database by opening an Internet link.

A variety of relevant data has been collected and assessed in the project report. These comprise both new data of interest for indigenous representatives and data of interest for people from outside the region who want to dive into the complex issue of land use management in the NAO.

In conclusion, the main goal of the project – to produce a database tool that can assist indigenous representatives of the Nenets Autonomous Okrug in discussing land use issues – has been achieved, although follow-up projects to enlarge the database should be carried out.

1.2. Indigenous population of the NAO

1.2.1. General

The Nenets Autonomous Okrug was established in 1929 on the initiative of the Nenets people. Its area measures ca. 180,000 km², extending 950 km from west to east and 320 km from south to north. According to the 2002 NAO census, the area’s population amounts to 41,546 people, including 7,754 Nenets people, as well as about 3,000 Russian-speaking ‘old settlers’ and Izhma-Komi reindeer herders. Data from 2005 indicate the total NAO population to be 41,657, of which 8,302 are Nenets (Box 2).

Box 2: Population of numerically small indigenous peoples of the North (NSIPN) in municipalities of the Nenets Autonomous Okrug, end of year 2005 *see tables 2.4.3, 2.4.4*

Municipality	Population, end of 2005
Naryan-Mar/Iskateley, 2004*	*1582
Amderma, 2004*	*262
Andeg	59
Velikovochnoe	58
Kanin	785
Kara	542
Kolguev	393
Kotkino	41
Malozemlya	1008
Oma	529
Pesha	106
Promore-Kuya	916
Pustozero	243
Telviska	61
Timan	482
Khorey-Ver	432
Khoseda-Khard	293
Shoyna	107
Yushar	403
TOTAL	8302

1.2.1.1. The Association of Nenets People Yasavey⁹

The Association of Nenets People Yasavey was established on 12 December 1989 at the First Founding Congress of Peoples of the North in Naryan-Mar. The Congress then adopted a decision to set up an association, a voluntary public organization to unite Nenets and other indigenous peoples living in the NAO.

In the Nenets language, ‘yasavey’ means ‘a guide knowing the area very well’. This word was aptly chosen to reflect the tasks and goals of the association: to solve socio-economic problems of the Nenets people, facilitate the formation of their national consciousness and maintain their culture and traditional way of life. Today, Yasavey is channeling the efforts of the Nenets to protect their lawful rights and interest in order to

- implement measures aimed at conserving the historical-cultural environment of the Nenets people;
- revive, maintain and develop traditional industries, spiritual traditions, and health and medical practices based on centuries-old customs and traditions and on achievements of modern science;
- secure the rights of the Nenets people as provided by federal law – including the rights to possess, use and dispose land and other natural resources available in the areas of traditional nature management, which form an integral heritage and historical homeland.

Yasavey participates in the development of programmes for social and economic development of the NAO; in particular, it promotes its representatives into public bodies and local self-government authorities of the area, facilitates the conservation and maintenance of traditional activities, habitat and way of life as basis for the Nenets people to exist, facilitates the preservation and strengthen the use of the Nenets language and participates in the programme for training qualified Nenets personnel.

The association is involved in economic, social, scientific and cultural activities to develop joint efforts in protecting Nenets’ rights and environment.

⁹www.yasavey.org

1.2.1.2. Izhma-Komi Association Izvatasyas

NROD Izvatasyas is a NAO regional branch of KROD Izvatas of Komi-Izhma people, Izhma village, Komi Republic. It cooperates with the Komi Republic Ministry of Nationalities and the Interregional Social Movement Komi Voityr of the Komi people. It was founded in 2002. The first unions of Izvatasyas were established in the villages Kharuta and Karatayka. Its goals are to conserve and develop Komi traditions in the NAO, to enhance the sta-

tus of the ethnic community of Komi-Izhma people living in the NAO, to implement social, public and charitable tasks for the benefit of the people, and to preserve the Izhma-Komi dialect of the Komi language and expand its usage. Main lines of activities are the arrangement of and participation in congresses, meetings and conferences of Izhma-Komi people and other events, raising the awareness of such activities in the media, and applying for funding to support projects and programmes, etc.

1.2.2. The situation for traditional modes of livelihood in the NAO

Reindeer husbandry is the most prominent traditional occupation in the NAO, for both the Nenets and Izhma-Komi peoples living in the okrug. Most herders move from their settlements close to the winter pastures in the forest tundra belt northward to the summer pastures in the barren tundra. While many are settled and semi-nomads working in brigades of cooperatives or as private reindeer herders, the vast tundra areas are still roamed by individual groups of fully nomadic reindeer herders (Box 3).

The indigenous people participate both in subsistence and commercial fishing. Fishing provides a subsidiary occupation for reindeer herders, as well as other traditional occupations like hunting and gathering. Several reindeer herding cooperatives also have fishing and hunting brigades, while a minor number of cooperatives have mainly specialised in fishing.

The unemployment rate (registered people without a monetary income) among indigenous people is high. Individuals with more advanced education often leave the area. Life expectancy is extremely low – 40-45 years – because of poor access to medical care and alcohol abuse. These and other factors go hand in hand with a general degradation of indigenous society.¹⁰

The indigenous and rural population is exposed to major ecological problems due the decreasing number of reindeer pastures and degraded environmental conditions, which are related, according to people's opinion, to the development of oil and gas fields as well as roads and pipelines. One cause is the loss of pasture land, where intensive drilling activities take place, associated with extensive degradation of tundra ground through driving with heavy vehicles on unfrozen ground in summer. The second one is the pollution of rivers, lakes and ground water through released fuels and chemicals. The third cause is the pipelines cutting off migration routes, although over- and underpassages exist.

According to the Association of Nenets People Yasavey, the hot spots in the relations between indigenous people and the oil companies, which need the special attention of the government authorities, are the following development projects:

- Kharyaga field
- Kharyaga-Indiga pipeline
- Renewal of the Kumzha field development
- Development of commercial solid mineral deposits (Bugrovka River, Kanin Peninsula)
- Varandey–Yuzhnoe Khylochuyu and Kharyaga–Yuzhnoe Khylochuyu pipelines
- Varandey oil export terminal
- Development of the Val Gamburtseva, Osovey, and other deposits

Since the Russian socio-economic crisis of the 1990s, when there were less than 100,000 reindeer left, herds have been rebuilt and stock numbers seem to have flattened out at a level around 150,000-160,000 reindeer (Figure 1-1). Although fluctuations occur, partly or mainly due to “bad winters” and problems in the management of individual collective farms, the overall productivity is still rising. A few cooperatives show clear negative trends that are obviously due to internal problems of management. There is no direct relation between oil development in an area and the economic well-being of the reindeer herding enterprise using the same area.

State subsidies and support programmes for reindeer husbandry at the regional and federal level have certainly been a major reason for the overall

¹⁰ Kharkova, T.L. and Kvasha, E.L. 2008: Features of mortality rates and life expectancy of the population of the Russian Arctic regions // Influence of global climatic change on the health of the population of the Russian Arctic. In: Bogoyavlenskiy, D.D.: People of the Russian North: a demographic profile at the boundary of centuries. <http://www.unrussia.ru/doc/Arctic-ru.pdf>

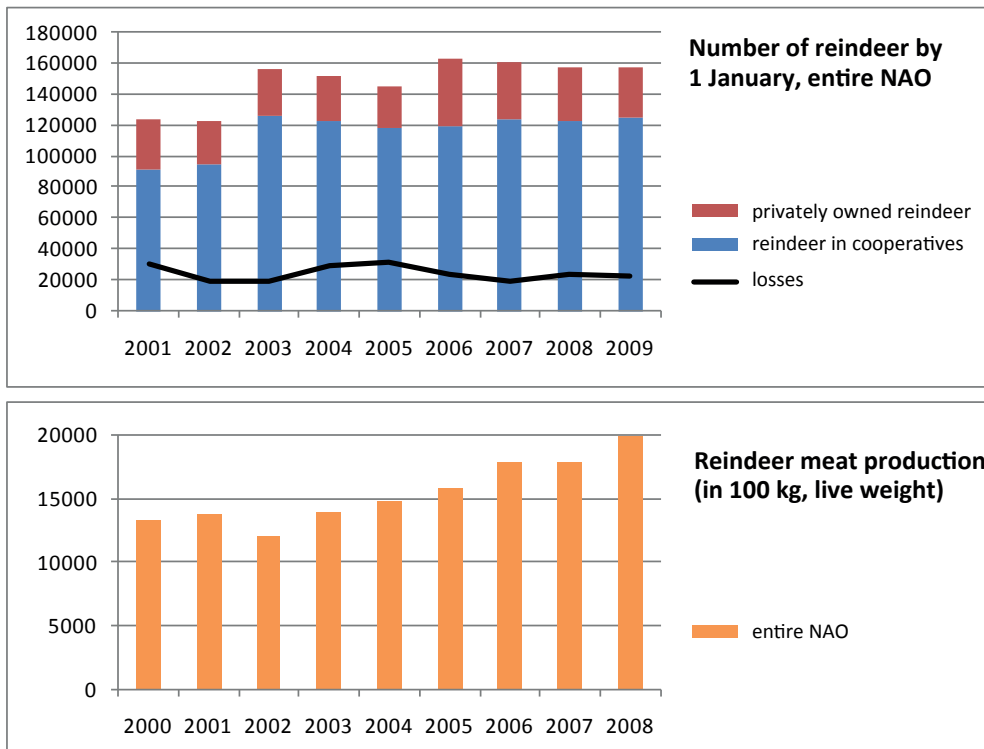


Figure 1-1: Figures prepared by W. Dallmann (IPY project MODIL-NAO) from data of the former Agricultural Department, Nenets AO. Colours on the map define grazing areas assigned to the various herding cooperatives. See Section 2.4.6 for indicators for individual cooperatives.

Box 3: Clan community of individual reindeer-herders Yamb-To

Source: www.nenets.ru

Yamb-To is a nomadic community comprising 30 families of reindeer herders, whose parents, migrating in traditional ways in the Bolshezemelskaya Tundra and to the Ural Mountains and Vorkuta, avoided collectivisation and nationalisation of their property. Until 1991 they lived independently of, and in isolation from, mainstream society, without medical or other kinds of support. The majority did not even have identification documents. Children did not go to school, men did not take part in compulsory military service. The families wandered all year round, obtaining necessary supplies in rural shops. With the introduction of a coupon-based distribution system for goods at the end of the 1980s, these people could not get supplies because they were not registered. They went to the regional administration for help. As a result, in 1992 the community Yamb-To became organized on a voluntary basis. Ilya Semyonovich Valey was elected head. The way of managing Yamb-To – independent, nomadic and deer-herding – has not changed. The community collects their members in the summer in the Amderma region for celebrating the Day of the Reindeer. In 1995 a group of experts of the Committee on Affairs of Northern Peoples carried out a medical survey of the reindeer herders and their families. Birth certificates, passports and other such documents were distributed. The reindeer herders were registered in the settlement Amderma. The NAO administration annually provides a support of essential materials and food products, and pays social benefits to reindeer herders and camp workers. Since 1997 there has been a nomadic summer school* for children and adults in the community.

* This school was closed a few ago (T. Tuisku, pers.com. 2009)

recovery of reindeer husbandry after 2000. Additionally, oil companies also pay compensation for ceded pasture lands, but there are no statistics about this: such compensations are based on a variety of individual, often confidential, agreements.

According to the Department of Finance and Economic Development of the NAO, the production of agricultural enterprises amounted to 511.8 million roubles in 2007, that is 4.5 % more than in 2006. A number of measures to develop the agrarian and

industrial sector under Russia's agricultural support policy were adopted by the regional government authorities.

The administration of the region pays special attention to reindeer husbandry as a traditional economic activity¹¹.

¹¹ 5 Feb. 2008, source: Administration of Nenets AO, <http://www.adm-nao.ru/?show=news&id=1400>

Box 4: Regional target programme “Development of northern reindeer husbandry in the Nenets autonomous region for the period 2007-2008”

Source: <http://www.adm-nao.ru/?show=news&id=1400>

- grants for the compensation of losses in animal production (123.1781 million RUR);
- subsidies for the delivery of seeds for the cultivation of forage crops in northern areas of the country (20,200 RUR, of which 8100 RUR from the regional budget, and 12,100 RUR from the federal budget);
- grants for the compensation of losses in vegetable production due to the closure of farm land (1.5643 million RUR);
- grants for purchase of combined forages and fodder grain at a rate of 70% of the procurement price (7.612 million RUR);
- grants for reimbursement of 80% of transport costs on delivery of animal products and fish in Naryan-Mar (17.1314 million RUR);
- grants for reimbursement of 50% of the cost of mineral fertilisers at delivery (735,000 RUR); subsidies for reimbursement of costs connected with the conclusion of contracts for scientific research (303,000 RUR);
- subsidies for interest rates of loans received from Russian creditors for the development of animal production and commercial fishery (1.831 million RUR, of which the amount of 1.411 million RUR from the regional budget and 420,000 RUR from the federal budget);
- subsidies for interest rates of loans received from Russian creditors, and loans received from agricultural credit consumer cooperative societies, for the development of small businesses in agriculture (167,500 RUR, of which 157,500 RUR from the federal budget and 10,000 RUR from the regional budget);
- grants for the support of northern reindeer husbandry (62.6492 million RUR, of which 31.3188 million RUR from the federal budget and 31.3304 million RUR from the regional budget);
- grants for the support of animal husbandry (1.2307 million RUR, of which 315,700 RUR from the regional budget and 915,000 RUR from the federal budget).

To maintain the process of reproduction of collective reindeer in the facilities of the region, the formation of optimal herd structures, and the increase of meat production the regional target programme “Development of northern reindeer husbandry in the Nenets autonomous region for the period 2007-2008” was adopted (Box 4). Within the framework of this programme financial support of reindeer husbandry was stipulated to the amount of 216 million roubles for various kinds of subsidies in the regional budget for 2007.

It is obvious that reindeer herders know how to cope with normal weather variations, even with periods of abnormal weather through several years. They adjust their usage pattern of the pastures to the conditions. Bad economic outcomes during a period of hard conditions are also considered to be normal. Climate change is not an issue that is discussed in the NAO: in the view of the NAO’s inhabitants nothing has happened weather-wise that has not happened earlier. However, a bad winter

with wet precipitation resulting in ice formation over large tundra areas has only occurred once.¹² Of course, herders realise that we are in a period of warmer weather. Winters start and rivers freeze later (Box 5).

Industrial land use may to a large extent still leave room for reindeer husbandry, but this is based on current climatic conditions. Problems will possibly occur if periods of unfavourable conditions mount up. More unfavourable winter weather in the future will make it necessary to change the pasture usage patterns. Problems will arise if additional pastures needed to get reindeer herders through the difficult periods are not available because of oil development.

Once pastures are destroyed or polluted, they cannot be used as spare pastures for periods of unfavourable weather conditions. This seems to be one

¹² 1997, Z.V. Ravna, pers. comm. 2008, and T. Tuisku, pers. com., 2009

of the most sensitive factors. And there will be limits to how much subsidies the state will put into reindeer husbandry, if doing so does not seem adequate anymore. Then we could face a sudden decline of reindeer husbandry – at least in the areas of heaviest oil development in the Bolshezemelskaya Tundra.

Seen from the perspective of official numbers, economic vulnerability towards oil development may seem to be compensated for the time being. Specific local knowledge of the tundra among rein-

deer herders allows them to make optimal use of the pastures available to them. Of course, there are limits to this. And just the fact of working and living in – and being dependent on – an area with increasing pollution and degradation triggers feelings of insecurity and hopelessness.

Box 5: There is no winter at all

Irina Khanzerova, source: Nyaryana Vynder, 27 October 2007, No163 (19137) <http://www.nvinder.ru/archive/2007/oct/27/12.shtml>

The village of Nes traditionally was famous for its ancestral lines, originating with descendants of the first villagers, who founded the settlements of the Kanin-Timan area: from formerly prosperous Torna, Gorb and Mglá to currently thriving Chizha, Shoyna and Pesha.

Nes is a village of success. In time for the winter high-voltage lines have been repaired, which means the village has overcome urgent problems concerning the delivery of electric power to Nes's houses. A platform for the installation of a new diesel generator has been prepared; the generator should arrive by one of the last boats of the season. A major overhaul of the hospital is being finished, and a committee has started to assess the work done. What's more, Nes is a village of new buildings. At present 12 (!) apartment houses are being completed.

According to the latest information received yesterday from Kanin, the warm weather has stabilised. There is absolutely no snow. This creates a number of problems for the reindeer herders of the SPK "obshchina Kanin". They are now at full speed moving to the winter pastures in the Mezen area, but unfrozen tundra rivers do not allow the herds to move in the right direction. Now closest to Nes is the 3rd brigade, while the 9th and 10th are still not far from Chizha, and the other herds have not moved much further. The present mild winter temperatures will probably cause some headaches to the reindeer herders of Kanin, as the weather forecasters say we have to wait still longer for frosty days.



Nenets artists at the song competition *Sava Së* in Naryan-Mar, at the occasion of Yasavey's 20th anniversary, Dec. 2009; at the microphone: Yasavey's president Vladislav Peskov - Photo: WKD



Above and below: Nenets musicians at the song competition *Sava Së*, Naryan-Mar, December 2009
Photos: WKD



Nenets dancers at the 30th anniversary of the folk group *Maimbava* in the village of Nelmin Nos, Malozemel'skaya Tundra, March 2009 - Photo: WKD



Nenets women in their national costumes, village of Oma, Kaninskaya Tundra - Photos: Yasavey

PLATE 2: Nenets folklore



Photos: Yasavey

PLATE 3: Nenets reindeer husbandry (Kanin and Timan areas)



Nenets nomad camps in September 2002, belonging to SPK koopkhoz Erv, Varandey area. Sledges are used for transportation also in summer. Corrals (lowermost picture) are to gather reindeer for ear-marking, selecting and slaughtering - Photos: Yasavey



PLATE 4: Nenets reindeer husbandry (Varandey area)



Nenets nomad camp at Syder, Chernaya area, SPK koopkhoz Erv, May 2008 - Photos: ZVR



PLATE 5: Nenets reindeer husbandry (Syder, Chernaya area)

1.2.3. Relevant laws and regulations

This section summarises the analysis by E. Khmeleva and T. Grechushkina, “Legislative requirements for the oil and gas industry and protection of the rights of indigenous numerically small peoples of the Nenets Autonomous Okrug”, conducted in the frame of the present project. The complete analysis is provided in the Appendix (A2).

Editors note: The term “indigenous peoples” is used for fluent reading in this chapter, meaning the Russian term “numerically small indigenous peoples of the North, Siberia and Far East of the Russian Federation”.

Some of the information in this chapter is repeated later on; it is included here to keep this overview of the legislation complete.

1.2.3.1. Special protection of indigenous peoples rights

A number of indigenous peoples’ rights defined by legislation have a general declarative character and are lacking delineations of the specific duties of the resource extractors to preserve these rights.¹³

According to Clause 69 of the Constitution, the Russian Federation “guarantees the rights of numerically small indigenous peoples according to the conventional principles and norms of international law and the international contracts of the Russian Federation”. According to item “m” of Clause 72, the protection of the primordial inhabitancy and traditional ways of life of the NSIPN, is a joint responsibility of the Russian Federation and its administrative subunits.

Three federal laws are completely devoted to the rights of indigenous peoples: “On guarantees of the rights of numerically small indigenous peoples of the Russian Federation” (1999), “On the general principles of organising communities of numerically small indigenous peoples of the North, Siberia and the Far East of the Russian Federation” (2000) and “On Territories of Traditional Nature Use of numerically small indigenous people of the North, Siberia and the Far East of the Russian Federation” (2001).

At the level of the NAO, these issues are regulated by both federal and NAO legislation, for example, the NAO law “On regulation of land issues on the territory of the Nenets Autonomous Okrug” (2005), the NAO law “On subsoil resources” (2003), and the NAO law “On reindeer husbandry in the Nenets Autonomous Okrug” (2002).

According to the latter, persons working in reindeer husbandry, their authorised representatives and representatives of the social organisation ‘Association of Nenets People Yasavey’ have the right

to request ecological and ethnological impact assessments of activities potentially infringing the interests of reindeer husbandry and to participate in carrying out such impact assessments”.

1.2.3.2. Territories of Traditional Nature Use

One of the means to protect the traditional way of life and primordial inhabitancy of indigenous peoples is the establishment of Territories of Traditional Nature Use (TTNUs). Their definition, as well as the procedures for establishing and managing them, are regulated by the federal law “On Territories of Traditional Nature Use of indigenous numerically small peoples of the North, Siberia and the Far East of the Russian Federation” (2001).

As TTNUs are specially protected areas, a special legal regime is established within their boundaries. This includes a limitation on economic activities that conflict with the purpose of the establishment of an TTNU in the first place. The federal legislation does not contain an obvious interdiction against carrying out activities related to the exploration for, or the extraction and transportation of, hydrocarbon resources, but the federal law “On subsoil resources” states that “the use of subsoil resources in specially protected territories should take place in accordance with the status of these territories”. Thus, in cases where the regulations for a TTNU prohibit hydrocarbon-related activities within their borders, subsoil resources cannot be allocated for these purposes.

A number of TTNUs are currently established within the NAO through regulations approved by the NAO Administration in 2002. Among them are the regional-level TTNUs “im. Vyucheyskiy”, “Erv”, “Rassvet Severa”, “Kolguev”, “Druzhba narodov”, “Krasnyy Oktyabr”, “Voskhod”, “Put Iliche”. All of these TTNUs have been created with the purposes of protecting the rights and interests of the NSIPN in the NAO, including the preservation of their culture, traditional way of life and traditional economic activities. But none of the relevant regulations precisely delineate what is forbidden within the borders of the TTNU.

¹³ At the same time, applying positions of Clauses 2 and 18 of the Constitution of the Russian Federation defining the validity of human rights, it is probably possible to achieve enforcement and observance of indigenous peoples’ rights by means of the Office of Public Prosecutor and through legal proceedings.

Despite this, all the relevant laws do limit the possibilities of conducting hydrocarbon-related activity within the limits of TTNU, in line with specially protected natural areas. It is therefore necessary to use TTNU as the mechanism for the preservation of traditional lands for the use of the NSIPN in the NAO.

1.2.3.3. Legislation regarding mineral exploitation

Issues concerning the exploitation of subsoil resources, including extracting hydrocarbon resources, are regulated by the federal law "On subsoil resources". Besides this, more specific issues are in part regulated by the federal Land, Forest and Water Codes, as well as by the federal laws "On protection of the environment", "On ecological impact assessment" and a number of subordinate acts.

Subsoil resources within the borders of the Russian Federation, including the subsurface space and its mineral, energy and other resources, are subject to state ownership. Private or municipal ownership of subsoil resources is not approved.

There are also laws and subordinate acts at the regional level regulating the exploitation of subsoil resources, including the extraction of hydrocarbon resources. The NAO law "On subsoil resources" was passed in 2003; it was revised in 2005 and 2006.

The federal law "On subsoil resources" defines as the primary goals of state regulation of the exploitation of subsoil resources the continuous reproduction of the mineral and raw material base, its rational use and the protection of subsoil resources in the interests of present and the future generations of the people of the federation.

Subsoil resources can simultaneously be allocated for geological studies and mineral extractions. Extraction can then be undertaken during or after the geological investigations.

The right to use subsoil resources is granted on the following preconditions:

- approval of a commission, created by the federal management bodies for state subsoil resources and including representatives of the relevant administrative subunit of the federation;
- the decision of the competition or auction commission granting use rights to subsoil resource sites for the purpose of exploring for and extracting minerals or, under a combined license, for the purposes of geological studies and the investigation and extraction of minerals, barring sites in Russian waters and on the continental shelf;
- the coming into force of a consortium agreement on division of production, concluded in

accordance with the federal law "On consortium agreements on division of production".

Permission to use subsoil resources is specially sanctioned by the state by a license containing a form with the state emblem of the Russian Federation, as well as text, graphics and appendices. The appendices are an integral component, defining the basic conditions for using subsoil resources.

Between representatives of the government bodies and the subsoil resource user a contract can be signed (although this is not obligatory), with a description of the conditions applying to the use of such sites and the obligations of the parties in this connection.

The granting of the license is carried out at the consent of the land owner, the land user, or the tenant.

Allocating subsoil resource sites proceeds as follows:

- Preliminary concession boundaries are defined.
- Announcement of an auction, or competition, which allocates sites for development, is published by a special authorised body in a federal, republican or regional press organ, an independent press organ, and a local press organ, not later than 3 months – for large objects not later than 6 months – prior to the date of the event.
- The enterprises submit applications.
- In the case of an auction, the applications undergo a preliminary examination (elimination). For competitions a preliminary expert examination is not conducted.
- After the application form for participation in a competition is accepted, the geological information package for the site of interest is given to the applying enterprise.
- On the basis of the geological information, the applying enterprise calculates the basic technical and economic parameters of the planned development.
- The auction or competition is carried out by a commission of experts, which renders a decision.
- The authorities render their decision on the basis of the decision of the expert commission of the auction or competition.
- A preliminary agreement is drafted. This outlines the recultivation and restoration of the tract of land in question. The land is allocated in accordance with the federal Land Code.
- A state ecological impact assessment of the license's supporting documents is carried out.
- The winner of the competition or auction is

granted the license.

- Registration of the license by federal or regional geological resource management bodies (within a month from its receipt). The license comes into force after its registration.
- Authorities are obliged to publish publicly lists of all enterprises participating in competitions or auctions, a list of the enterprises which have received licenses, and the conditions on which licenses have been given. The information should be published not later than 30 days from the date of the decision on the competition or auction.
- The concession boundaries are specified.
- The resource exploitation project is outlined, other project documentation is developed.
- The project is carried out.

These procedures of resource exploitation in the NAO are regulated by the law, "On subsoil resources" (2003). According to this law, "the major task of the law is the establishment of relationships directed towards the rational exploitation of subsoil resources, nature protection norms and environmental safety, a combination of the exploitation of subsoil resources and the preservation of the traditional way of life of the indigenous peoples of the North".

The law regulates the procedure of allocating subsoil resource sites for exploitation, the exploitation itself, and it includes the following special duties of the license owner (subsoil resource user):

- to fulfill the conditions set out by the license and the license agreement (contract) with respect to production and other agreements (contracts) concluded on their basis, including agreements with Northern indigenous peoples;
- to respect the rights of indigenous people of the North with regard to the protection of their primordial inhabitancy, traditional way of life and occupations.

Thus, the law demands, among other obligations, the observance of the interests of indigenous peoples during the exploitation of resources.

The legislation of the Russian Federation and the NAO requires that the allotment of land for purposes not connected with conducting a traditional way of life are coordinated with the indigenous peoples. Legislation also delineates the necessary conditions concerning compensations and indemnifications for the resulting losses to the indigenous peoples.

1.2.3.4. Environmental assessments

The basic mechanism of environmental protection which was used in Russia until 1 January 2007 was

the State Environmental Assessment. Practically of all kinds of economic activities were subject to the State Environmental Assessment (SEA).

Since 1 January 2007, after a modification of the federal law "On modification of the Town-planning Code of the Russian Federation and separate acts of the Russian Federation" (2006), the role of the SEA is considerably reduced.

Before the law came into force, environmental assessment included "an establishment of the conformity of the planned economic and other activity with environmental requirements and a definition of the admissibility of the realisation of the object of the environmental assessment, with an outlook on the prevention of possible adverse influences of this activity on the surrounding environment and the social, economic and other consequences of the realisation of the object of the environmental assessment". (Editor's note: In other words, environmental assessment included consideration of whether the proposed development would have negative social and economic impacts.)

From 1 January 2007 this was restated as "an establishment of the conformity of the documents and/or the documentation proving that the planned object of the environmental assessment of economic and other activity, with the environmental requirements established by technical regulations and the legislation in the field of environmental protection, with an outlook on the prevention of negative influences of such activity on the environment".

When comparing these definitions some major differences can be seen. First, the subject of the assessment since 1 January 2007 is not the proposed economic activity, but the documents and the documentation. Second, all social, economic and other consequences of the proposed economic activity disappear from the purposes of the assessment. Third, and this is most important, as of 1 January 2007, it is a requirement that technical regulations coincide with the environmental requirements.

In the Town-planning code of the Russian Federation, the legislator defines the objective of State Assessment of Project Documentation (SAPD): an assessment of whether the project documentation conforms with the requirements of the technical regulations, including sanitary, epidemiological and environmental requirements, requirements of cultural heritage protection, requirements of fire, industrial, nuclear, radiation and other safety issues.

Technical regulations in the field of environmental protection are absent. It is thus quite possible that the environmental assessment will not be carried out at all.

1.2.3.5. Ethnological assessments

The concept of ethnological assessment is introduced by the federal law "On guarantees of the rights of numerically small indigenous peoples of the Russian Federation" (1999). According to this law, "ethnological assessment is a scientific investigation of the influence of changes of the primordial inhabitancy of numerically small indigenous people and the welfare ... of an ethnic group".

Indigenous peoples have the right "to participate in the work on environmental and ethnological assessments during the process of developing federal and regional programmes for natural resources development and protection of the environment in places of traditional nature use and economic activities of indigenous peoples".

Except for these positions, the Russian legislation contains no references to regulation of the process of ethnological assessments and their status.

Despite this, experiences of carrying out ethnological assessments of oil and gas projects exist from the Yamal-Nenets Autonomous Okrug and Sakhalin Oblast.

The NAO law "On reindeer husbandry in the Nenets Autonomous Okrug" (2002) states that "persons engaged in reindeer husbandry, their authorised representatives and representatives of the ... Association of Nenets People 'Yasavey' have the right to put forward proposals on carrying out environmental and ethnological assessments of economic and other activity infringing the interests of reindeer husbandry, and to participate in carrying out these assessments".

In spite of the fact that regulations for ethnological assessments are not clear, the indigenous peoples of the NAO and their authorised representatives can demand that such assessments are carried out, when planned oil development projects infringe their interests.

1.2.3.6. Opportunities for participation of indigenous peoples in making decisions

Indigenous peoples' participation in decision-making regarding the carrying out of hydrocarbon projects is possible at the following stages:

1) At the stage of allocation of the land by referendum, meetings and coordination with representatives of indigenous peoples

2) At the stage of the Estimation of Environmental Impact (EEI)

As the substantiation of a license is a matter of a SEA, and as carrying out an EEI is obligatory according to the current legislation, participation of the public should take place as stated in the "Position on estimation of environmental impact of

planned economic and other activity in the Russian Federation", approved by the State Environmental Authority (Goskomekologiya) (2000). The EEI is a unique mechanism of public participation in environmentally significant decisions. It includes:

- the duty to inform the public at all stages of the EEI and to consider their proposals, notes and comments;
- public discussions of planned activity, including public hearings;
- an opportunity to present notes, proposals and comments regarding the proposed development at all stages of the public discussion.

3) At the stage of the Public Environmental Assessment (PEA)

The process of carrying out a PEA is regulated by the federal law "On environmental assessment". Some of the main provisions of these clauses are:

- A Public Environmental Assessment (PEA) is organised and carried out under the initiative of citizens and public organisations (associations), and also under the initiative of local self-government bodies by public organisations (associations), the charters of which include work on the protection of the environment, including the organisation and carrying out of environmental assessments.
- Public organisations (associations) which are carrying out a PEA have the right to receive documentation regarding the proposal from the applicant, in the same form as given to the SEA, to participate as observers in sessions of expert commissions of the SEA and to participate in concluding discussions and public discussions under the PEA carried out by them.
- The conclusion of PEA becomes valid after it has been stated by the federal executive authority in the field of environmental assessment or by a government institution of an administrative subunit of the Russian Federation.

4) At the stage of the State Environmental Assessment (SEA)

According to the Federal Law "On environmental assessment" citizens and public organisations (associations) have the right to propose that PEAs of economic and other activities that infringe on the environmental interests of the inhabitants of a given territory be carried out, etc. Due to the replacement of 2007 of the SEA by the SAPD (see above: section of Environmental assessments) the role of the public at this stage has become unclear.

1.2.3.7. Environmental protection

Preservation of the environment is a requirement for hydrocarbon projects. As the traditional way of life of the indigenous peoples is closely connected with the condition of the environment, the right to a favourable environment is stated in Clause 42 of the federal Constitution.

The federal law "On preservation of the environment" (2002) specifies objects of special protection as well as sites included in the World Heritage List, state nature reserves, national parks, and areas of primordial inhabitancy and traditional nature use by the indigenous peoples.

According to the same law, locating, designing, constructing, reconstructing, commissioning, operation, preservation and liquidation of buildings, structures, constructions and other objects rendering direct or indirect negative influence on the environment are to be carried out according to requirements of environmental protection. Actions should be taken to secure environmental protection and restoration, rational use and reproduction of natural resources, and maintenance of environmental safety. Breaching the requirements of environmental protection entails a stop by court order of the activity in question.

Industrial waste, including radioactive waste, must be collected, neutralised, transported, stored and/or disposed of using environmentally sound methods as defined by federal legislation. These actions are prohibited: dumping industrial waste, including radioactive waste, in surface or underground water reservoirs, in water catchment areas, in the subsoil and on the ground; deposition of radioactive or other dangerous waste near cities or rural settlements, in forests and parks, resorts, health-improvement or recreational zones, on animal migration routes, close to spawning areas and elsewhere where the waste constitutes a danger to the environment, ecosystem or human health; burying radioactive or other dangerous waste in water catchment areas for underground water reservoirs used as sources of water supply or for hydrotherapeutic purposes, or for the extraction of valuable subsoil resources.

The decision of the State Mining Directorate (Gosgortekhnadzor) "On the statement of 'Rules of protection of subsoil resources'" (2003) states:

During the exploitation of subsoil resources, safety of life and health of the population, protection of buildings and constructions, air, ground, forests, water, fauna and other elements of the environment shall be ensured. Land destroyed through mining shall, after the cessation of the work, be brought into a suitable condition for further use. When work results in the destruction of the soil cover, the fertile ground layer shall be removed,

stored and used on recultivated or unproductive land. During the extraction of mineral deposits, actions to prevent water and wind erosion, salting, bogging or other sorts of soil degradation shall be carried out. During the exploitation of surface and ground water, the water needs of the population for drinking and household uses, and the protection of water from exhaustion or pollution, including from sewage, shall have priority.¹⁴

Users of subsoil resources or other legal and physical persons involved in the exploitation of subsoil resources must have special qualification and experience, confirmed by a state license (certificate, diploma) to carry out such activities: geological prospecting, search, investigation, various methods of mineral extraction, construction and operation of underground structures, and other relevant activities.

Two federal orders "On urgent measures for prevention and removal of spills of oil and oil products" (2000), and "On the order of the organisation of actions under the prevention and removal of spills of oil and oil products in the territory of the Russian Federation" (2002) establish duties for enterprises that extract and transport oil regarding the preparation and performance of emergency plans. In the context of current developments in oil extraction in the NAO it is urgent that the necessary regulations delineating the order's implementation are approved so that these orders can go into effect.

In the NAO, the "Regulations of the organisation of actions under the prevention and removal of oil spills and oil products in the territory of Nenets Autonomous Okrug" (2002) also applies. This also describes the duties of users of subsoil resources in this sphere.

Further regulations are found in the Water Code and Forest Code of the Russian Federation.

1.2.3.8. Compensation of damage

According to the Federal Law "On guarantees of the rights of numerically small indigenous peoples of the Russian Federation" (1999) indigenous peoples have the right to compensation for damage caused to their living space by economic activities of organisations of all forms of ownership or physical persons. A similar norm is contained in the NAO law "On regulation of land issues on the territory of the Nenets Autonomous Okrug" (2005).

Thus, both federal and regional legislation state the right of the NSIPN in the NAO to receive compensation for the damage rendered by hydrocarbon exploitation to their traditional nature use and a tra-

¹⁴ Decision of the State Mining Directorate (Gosgortekhnadzor) "On the statement of 'Rules of protection of subsoil resources'" (2003)

ditional way of life. The procedure of payment and calculations of the sum of the damage which is subject to compensation is defined under the agreement between the parties.

The legislation of the NAO demands agreements between users of subsoil resources and representatives of NSIPN at a stage of development of the project. The advantage of this requirement is the fact that the law guarantees a compensation of damage to the NSIPN; the disadvantage is the fact that the real impact on the Territories of Traditional Nature Use and the traditional way of life can be much larger than paid off under the agreement.

If the parties disagree about the size of indemnifications for damage that has occurred, they have the right to bring the case to court.

The federal law "On preservation of the environment", which states the duty of full indemnification for damage to the environment, as well as regulations regarding the payment, can be used to calcu-

late compensation for damages that have occurred. Calculating the size of the environmental damage caused by breaching environmental protection legislation is grounded in the costs of restoring and recultivating the degraded environment and carrying out whatever reconstruction work as may be required.

At the federal level, a number of methods to estimate damage are approved. At the NAO level, there is the regulation "Rates for calculating the size of compensation for damage caused by legal and physical persons through illegal hunting, gathering, preparation or destruction of objects belonging to the Red List of endangered species of the NAO, as well as the destruction and degradation of their living space" (2005).

Unfortunately, to our knowledge, these calculation methods do not match the real size of the caused damage and losses, nor the actual costs of restoration of the natural condition of the environment.

1.2.4. Traditional land use management in the NAO

The Association of Nenets People Yasavey was established in 1989. It takes legislative initiatives in the area and sends its representatives to the Committee for Land Allocation and Allotment of Recultivated Transpolar Lands. The Association also works in the NAO Committee for Fisheries and in the Committee for the Affairs of Nenets and Other Numerically Small Peoples of the North under the NAO's Assembly of Deputies.

In 2001, the NAO issued the Enactment for the Establishment of Northern Indigenous People's Territories for Traditional Nature Use in the NAO. In 2002, this Enactment was succeeded by the Resolution for the Establishment of Specific Territories for Traditional Nature Use. Today, there are 22 agricultural production cooperatives (SPK, see Box 9), of which eight incorporate Territories of Traditional Nature Use (TTNU) established at a regional level. These lie within SPK lands already allocated during Soviet times (Box 6).

Unfortunately, the regulations for such territories lack provisions on how to manage them. However, they include provisions stating that the natural resources within such territories shall be managed and their monitoring carried out by Northern indigenous communities and organisations duly authorised to do so according to current legislation. This includes monitoring compliance with the main requirements of environmental and land management legislation applicable to the land use for economic purposes.

Furthermore, the natural resources within SPK lands and TTNUs are traditionally used without any special land acquisition by clan communities established under the Federal Law "On General Principles of Organisation of Communities of Indigenous Peoples of the North, Siberia and Far East of the Russian Federation" (Box 7).

1.2.4.1. Legislation for indigenous peoples of the Nenets Autonomous Okrug

The Statute of the Nenets Autonomous Okrug of 11 September 1995¹⁵ provides for indigenous peoples' participation in the exercising of power at the regional and local levels, by way of representation in public authorities, Okrug administration and other directly democratic fora (Article 15).

The issues of social and economic development of the Nenets are settled by government authorities and Okrug administration with participation of Yasavey (Article 16). For the purpose of conservation and development of nature management by indigenous people, Territories of Traditional Nature Use (TTNU) are established in the Okrug (Article 17). Allocation or withdrawal of land or other natural resources, which are the Okrug's property, in the territory of local indigenous people, for purposes other than traditional economic activities shall be agreed upon with local self-government bodies

¹⁵ See Naryana-Vynder, 1995, Issue 145-146

Box 6: Agricultural production co-operatives (SPKs) having established Territories of Traditional Nature Use (TTNUs) see maps O-3/O-4

- SPK koopkhoz Erv SPK
- Krasnyy Oktyabr
- SPK im. Vyucheykogo
- SPK Voskhod
- SPK Druzhba Narodov
- SPK Kolguev
- SPK Rassvet Severa
- SPK Put Iliche

within the relevant territory or determined through local referendum (Article 57).

In view of the fact that the legislation fails to delineate when an agreement or a local referendum should be carried out, it is evident that there are two options. It would seem logical that whenever local people show interest in settling issues pertaining to the allocation or withdrawal of land or other natural resources, a referendum may be arranged and held. Apart from that, Article 13 of the federal law "On Protection of Environment"¹⁶ also pro-

vides for the decision on locating facilities that are potentially dangerous for the environment to be made with consideration of public opinion or referendum results. A referendum is the highest form of people's participation in local self-government. In accordance with Article 22, §7, of the Federal Law "On Common Principles for Organisation of Local Self-Government in the Russian Federation"¹⁷, any decision taken by local referendum is subject to compulsory application within the municipality and does not need to be approved by any other public authorities, officials or local self-government bodies.

The NAO law "On Reindeer husbandry in the Nenets Autonomous Okrug"¹⁸ contains a number of important provisions regarding the participation of indigenous people in decision-making. Thus, Article 15 provides for development and adoption by Okrug authorities in cooperation with Yasavey of purpose-oriented programmes aimed at the preservation and further development of traditional culture and the sustainable use of renewable natural resources. At the same time, reindeer herders, their representatives and representatives of Yasavey may propose that environmental and ethnological assessment to be carried out to assess activities af-

¹⁶ N 7-F3 of 10 January 2002; see *Collected Legislation of the Russian Federation, 2002, No. 2, Article 133*

¹⁷ N 131-F3 of 6 October 2003

¹⁸ Of 10 July 2000; see *Naryana-Vynder, 2000, No. 114*

Box 7: List of Clan Communities (*obshchinas*) in the Nenets Autonomous Okrug

Clan community	Location
Community of indiv. reindeer herders Yamb To	Amderma, Amderminskiy Village Council
Obshchina Ilebts	Nelmin-Nos, Malozemelskiy Village Council
Obshchina Neruta	Nelmin-Nos, Malozemelskiy Village Council
Obshchina Tabseda	Nelmin-Nos, Malozemelskiy Village Council
Obshchina Opseda	Nelmin-Nos, Malozemelskiy Village Council
Obshchina Vynder	Nelmin-Nos, Malozemelskiy Village Council
Obshchina Sava Ne	Iskateley
Obshchina Nerutsya (Varandey)	Naryan-Mar
Obshchina Salya Ter	Nes, Kaninskiy Village Council
Obshchina Syatorey Yakha	Indiga, Timanskiy Village Council
Farm Enterprise of V.F. Apitsyn	Indiga, Timanskiy Village Council
Farm Enterprise Senga	Nelmin-Nos, Malozemelskiy Village Council
Obshchina Vark	Nelmin-Nos, Malozemelskiy Village Council

fecting reindeer husbandry; they may also participate in the actual process of such assessments (Article 17). Participation in such assessments enables indigenous people to influence expert opinion. The list of types of facilities subject to State Environmental Assessment at federal and regional levels is defined by Articles 11 and 12 of the federal law “On Environmental Assessments”¹⁹. Recent legislative changes have in effect shortened this list. However, it still provides for the possibility to assess the environmental impact of any scheduled economic activity that is potentially harmful to the environment on the basis of the Provision for Assessing the Effect of Projected Economic or Other Activities on the Environment in the Russian Federation²⁰.

The NAO law “On Subsoil Resources”²¹ (Article 35) and the law “On the Procedure for the Allocation and Use of Subsoil Resources for the Purposes of Geological Research and Development of Common, Widespread Mineral Deposits”²² (Article 15) oblige subsoil resource users to commit to the terms of agreements made with indigenous peoples and to exploit subsurface assets taking into account indigenous peoples’ rights to the protection of their original environment, traditional life-style and animal husbandry.

When realising this legislative provision, a number of challenges arise with respect to agreements to be entered into by subsoil users and indigenous peoples (Box 8).

The NAO law “On Regulation of Land Issues on the Territory of the Nenets Autonomous Okrug”²³ provides for particular criteria to be observed when allocating land plots for the purpose of construction activities and the location of facilities relating to the use of subsoil resources.

These criteria are the following:

- Land plots are allocated only on the condition that submitted documentation contains the official consent by indigenous peoples or ethnic groups, including communities or their authorised representatives, stating their agreement to land allocation, or a document stating that handling of work – where geological-exploratory, geotechnical, geodesic, seismic or any other activities or surveys are to be carried out within indigenous peoples’ territories – has been agreed with the indigenous peoples (Article 19).

- The same law provides for restrictions and prohibition on withdrawal and allocation of land for the purpose of the above mentioned activities, if such use should immediately endanger environmental safety, environmental conditions, preservation and development of the traditional life-style and the sustainable management of indigenous ethnic communities (Article 22). Where land plots are to be allocated within the areas of traditional residence and economic activities of indigenous people for purposes other than affecting their traditional activities, it is necessary to carry out a survey of the people’s and communities’ opinion.
- The administration of the Okrug or local self-government bodies shall take into account referenda or public meeting results when making decisions on preliminary approvals of sites for industrial purpose (Article 29)..

The same provisions are stipulated in §3, Article 31 of the Land Code of the Russian Federation²⁴.

The above law “On Regulation of Land Issues on the Territory of the Nenets Autonomous Okrug” also defines the legal regime in the areas of traditional inhabitancy and economic activities of Northern indigenous peoples. Thus, in those cases provided by federal laws, laws of the Nenets Autonomous Okrug and statutory notes, Territories of Traditional Nature Use are established at regional (okrug) or federal level. These territories are given the status of specially protected natural areas (Article 28). The general rules for allocation and use of lands within the areas of traditional inhabitancy and activities of Northern indigenous peoples are provided in Article 29, which stipulates that the procedure for use and protection of such lands shall be differentiated on the basis of land category and permitted use according to land use planning; such a procedure should be compatible with indigenous peoples’ customs and it should not obstruct their customary lifestyle. Within the NAO, in the areas of traditional inhabitancy and economic activities of Northern indigenous peoples, federal laws, laws of the Nenets Autonomous Okrug and statutory notes issued by local self-government bodies may establish a special regime for land use. Under a specially established legal regime, economic and recreational activities can be restricted on land plots within areas allocated for partial economic use.

¹⁹ N 174-F3 of 23 November 1995; see *Collected Legislation of the Russian Federation, 1995, No. 48, Article 4556*

²⁰ N of 372 16 May 2000, approved by Resolution of RF State Committee for Ecology

²¹ Of 2 June 2003; see Naryana-Vynder, 2003, No. 95–96

²² Of 6 May 2005; see Naryana-Vynder, 2005, No. 77–78.

²³ Of 29 December 2005; see Naryana-Vynder, 2006, No. 7.

²⁴ N 136-F3 of 25 October 2001; see *Collected Legislation of the Russian Federation, 2002, No. 44, p. 4147.*

1.2.4.2. Challenges for the environmental management and conservation of traditional land use areas

One of the challenges in efficient management of traditional nature use lands is the lack of up-to-date land use plans for all relevant farming units. This is because natural resources of agricultural production cooperatives' (SPKs') lands are also being used by private farming units and communities without any special land allocation. There is no reliable information about which particular land areas reindeer herders are utilising at any given time. This lack of information can lead to problems. For example, in the autumn a group of herders could migrate with their animals along a route without encountering any obstacles, but in the spring that same route could be obstructed by a pipeline, quarry or any other industrial facility placed there in the absence of knowledge of the reindeer herders' route. The project managers had agreed to the pipeline or quarry project with the legal owners of land (the SPK administration), but without consulting the actual reindeer herders.

Another challenge is the lack of proper management of Territories of Traditional Nature Use (TTNUs) and ambiguity regarding which government authority is responsible for managing these TTNUs.

The NAO had to delegate some of their responsibilities to the Arkhangelsk Oblast in 2008. These responsibilities relate, in particular, to managing specially protected natural areas, under which TTNUs fall. On the other hand, the responsibilities to protect the natural resources and traditional lifestyle of the NAO's indigenous people remain within the NAO's terms of reference. It remains undetermined which of the authorities is in charge of TTNU management.

The third challenge concerns the fact that neither NAO nor federal legislation provide any requirements of compulsory assessment of industrial projects' impact on the traditional lands and lifestyle of the indigenous people. Although indigenous people and representatives of Yasavey have the right both to propose environmental and ethnological assessments of activities affecting reindeer husbandry, and even participate in the assessment process (see 1.4.2), the users of subsoil resources are not obliged to satisfy these requirements.

The fourth challenge is the absence of a common forum in the Okrug where representatives of government authorities, industrial companies and indigenous peoples could negotiate and make common decisions to achieve a balance of interests of all stakeholders.

Box 8: Challenges in reindeer herders – oil company relations concerning mutual agreements

- Not all the companies make agreements with reindeer herders.
- Most agreements are short-term – one to two years. Only three companies have agreements with validity periods based on license agreements. There is only one trilateral agreement (which includes the Okrug administration).
- "Secret" agreements.
- Lack of a mechanism to investigation of reindeer herders' opinions on land allocation issues and oil companies' operations.

1.2.5. NAO legislation – a legal instrument for solving the problems of Northern indigenous peoples

Contribution by I.E. Ledkov, Deputy Chairman of NAO Assembly of Deputies and Vice President of Association of Nenets People Yasavey. Based on material from the scientific-technical conference "History, Culture, Traditions of Indigenous Population - Industrial Development of Northern Areas", 5-7 April 2006, Naryan-Mar.

It is stipulated by the Constitution of the Russian Federation (Article 72) that the issues of preserving the primordial living environment and traditional way of life of indigenous peoples fall under the joint jurisdiction of the Russian Federation and its administrative units. This means that for a certain law regarding indigenous peoples to be adopted by an administrative subunit of the Russian Federation it is first necessary that a federal law, or federal law provisions, is passed which would regulate the legal conditions.

In some cases, however, this can be bypassed. Legislative (representative) bodies may adopt their own laws that meet the provisions of federal legislation and can be in effect until the respective federal law is enacted. The adopted law then has to be brought in line with the enacted federal one. In addition, administrative subunits are granted full authority with regard to issues covered by the joint jurisdiction of the Russian Federation and RF administrative subunits. And the NAO Assembly of Deputies are using such

authority as a legal tool in dealing with the challenges of Northern indigenous peoples.

The following groups of laws have a bearing on the problems of the Northern indigenous peoples:

- First, a block of laws and statutory acts relating to traditional management and way of life of indigenous peoples;
- Second, legislative and statutory acts relating to of indigenous peoples' capacity development and facilitating mechanisms for their self-determination;
- Third, acts addressing the social and economic challenges of indigenous peoples.

A number of challenges are being regulated by federal legislation, including the special acts listed in Section 1.2.3.1. It should be noted that the adoption of the federal law "On introduction into legislative acts of the Russian Federation of amendments and invalidation of certain legislative acts of the Russian Federation...", of 22 August 2004, entailed changes regarding the rights and interests of Northern indigenous peoples. The changes made to federal legislation required amendments to the regional legislation.

The first block of legislative and statutory acts relates to land, where land is regarded as the basis for maintaining traditional economic activity, for the existence of Northern indigenous peoples and as a basis for them to interact with subsurface resource users.

The NAO was among the first to prohibit the use of tracked vehicles in the tundra in summer. This timely act saved reindeer pastures from destruction while geological exploration was ongoing in the area.

The Okrug government passed the following regulations:

- "Regulations for Territories of Traditional Nature Use of indigenous peoples of the North in NAO" (2001);
- "Regulations on the regional inter-departmental commission for handling applications aiming at establishing Territories of Traditional Nature Use of regional level within NAO" (2001);
- "Regulations for establishing Territories of Traditional Nature Use in rural production cooperatives dealing in reindeer husbandry".

A number of the provisions of these regulations will have to be revised on account of the Federal law "On introduction into legislative acts of the Russian Federation of amendments and invalidation of certain legislative acts of the Russian Federation".

Land use is generally regulated by the Land Code of the Russian Federation (revised 2001).

It is particularly noteworthy that today reindeer pastures can only be leased to companies for compensation towards traditional land users, whereas according to the previous version of the Land Code indigenous peoples engaged in traditional economic sectors were entitled to use the land, i.e. reindeer pastures, for free and unconditional.

It is necessary to focus on the economic factors that will negatively impact indigenous peoples, especially during the current economic recession. Also important are the psychological factors which may negatively affect indigenous peoples, the most significant being a persistent state policy aimed at depriving indigenous peoples of their land rights. Peoples of the North have managed to conserve the natural environment of their land during millen-

nia, and are now being treated by the state unfairly. Apart from being deprived of land, indigenous peoples are running the risk of losing the age-old ideology concerning land, including a careful and custodial attitude toward the land, a special attitude to tundra as the subsistence base and the basis for the well-being of the family and the larger indigenous society.

It must be noted that the state's first negative impact on reindeer herders and their families occurred a long time ago. The state's activities and policies – manifested by the state-owned geological companies - totally contradicted the ideology of tundra people. It was readily apparent to reindeer herders that one was allowed to damage tundra for the purpose of state tasks and bear no responsibility for the damage. It is now impossible to say how many tundra land plots were subjected to the so-called 'land reclamation' at the hands of the state. Today, tundra is exploited by private oil-producing companies and therefore the issues of preserving and careful use of indigenous peoples' territories of traditional land management are even more acute.

The Land Code of the Russian Federation (Article 31) provides for general rules regarding leasing land plots within the areas of traditional residence and economic activities of indigenous peoples and ethnic communities for purposes not relating to subsistence and other traditional economic activities. In late 2005, the NAO Assembly of Deputies adopted the law "On regulation of land relations within NAO". The Association of Nenets People Yasavey had proposed a number of provisions which were approved by the deputies and introduced into the law, among them the chapter "Legal status of land within the areas of traditional residence and economic activities of indigenous peoples of the North". The provisions stipulate that when allocating land plots for the purposes of subsurface users, it is necessary to survey the opinion of ethnic people, and governmental authorities must take these into consideration when making land allocation decisions. Reindeer herders must also be compensated for all losses. The NAO law provides for compensation agreements to be made between reindeer herders and subsurface users with respect to losses arising from damage, pollution or unauthorized use

of land plots or violation of tundra people's rights. The parties must agree on the size of the compensation. This makes it unprofitable for subsurface users to damage reindeer pastures, and where contractual terms are violated the amount of losses will be paid directly to reindeer herders, not into the state treasury.

The Association of Nenets People Yasavey has focused its activity on exercising its right of legislative initiative. The association has proposed to the Assembly of Deputies two draft laws: "On special legal status of land use within the areas of traditional residence and economic activities of indigenous peoples of the North in the NAO" and "On ethnological assessments". The first draft had to be withdrawn due to the enactment of the above mentioned area's law ("On regulation of land relations within NAO"), and there are obstacles for adopting the latter. The obstacles consist, firstly, in the fact that presently there is no similar federal law adopted and, secondly, ethnological assessments have to be carried out jointly with environmental assessments. The procedures of environmental assessments fall within the jurisdiction of federal governmental authorities, and therefore federal administrative subunits, i.e. the Okrug's Assembly of Deputies, are not authorized to adopt such a law.

Changes in the federal legislation on natural resources and land that resulted in the regions having less authority in regulating land relations, licensing and controlling subsurface management call for new approaches with regard to the state protection of the rights and interests of indigenous small ethnic minorities of the North.

In our area, the main economic industry for the Nenets is reindeer husbandry. In 2002, the Assembly of Deputies adopted the law "On reindeer husbandry in the NAO". The law was lobbied by P.A. Yavtysyy – the then Vice President of the Association of Nenets People Yasavey, and a famous Nenets poet and writer. It provides for the legal, economic, environmental and social basis of reindeer husbandry as one of traditional economic activities of Northern indigenous peoples. The law also aims at facilitating their effective economic activities and the maintenance of their traditional way of life.

Box 9: Russian legal definitions concerning indigenous peoples of the North, Siberia and Far East of the Russian Federation

prepared by Ekaterina Khmeleva, Legal Center "Rodnik"

SPK - Agricultural production cooperative / СПК - Сельскохозяйственный производственный кооператив

An SPK is an organisation established by agricultural producers and/or private farmers for joint agricultural production, processing and marketing, as well as other activities not prohibited by legislation. An SPK is based on voluntary membership, on joining up members' property shares and the personal labour of the members. (Article 1 and 3 of the Federal Law on Agricultural Co-operations, no. 193-FZ, 08.12.1995.)

Clan community / Родовая община

A form of self-organisation of indigenous people joined by blood relations, leading a traditional way of life and occupied with traditional modes of livelihood. (According to Art. 1 of the Federal Law of 20 July 2002 no. 104-FZ "On General Principles of Organisation of Communities of Indigenous Peoples of the North, Siberia and Far East of the Russian Federation".) Clan communities are non-profit organisations. (Article 2, part 3 of the Federal Law on Non-Profit Organisations, no. 7-FZ, 12 January 1996, with amendments.)

TTNU - Territories of Traditional Nature Use / ТТПП - Территории традиционного природопользования

Territories of Traditional Nature Use (Land Use) of Indigenous Peoples of the North, Siberia and Far East of the Russian Federation are specially protected areas established for pursuing traditional natural resource use and traditional ways of life by indigenous peoples of the North, Siberia and far East of the Russian Federation. (Article 1 of Federal Law of 7 May 2001 "On Territories of Traditional Nature Use of numerically small indigenous people of the North, Siberia and the Far East of the Russian Federation".)

Indigenous residence territory / Территории традиционного проживания коренных малочисленных народов

As defined by Russian legislation, these are the territories where ancestors of indigenous peoples had been living, pursuing a traditional lifestyle, and where indigenous peoples currently follow traditional lifestyles. Russian administrative subunits that contain territories of traditional residence of indigenous people are listed in the Standard List of Indigenous Peoples of the Russian Federation, adopted by the Decree of the Government of the Russian Federation, no. 255, 24 March 2000.

Traditional indigenous way of life / Традиционный образ жизни коренных малочисленных народов

A traditional way of life of indigenous people is the historically established way of life of indigenous peoples based on the traditional natural resource use practices of their ancestors and on their distinctive social organisation, culture, customs and religion. (Article 1 of Federal Law "On guarantees of the rights of numerically small indigenous peoples of the Russian Federation".)

Primordial environment / Исконная среда обитания

Primordial environment of indigenous peoples is a historically established area where indigenous peoples pursue their cultural and economic activities. This land has an influence on their self-identification and on their way of life. (Article 1 of Federal Law "On guarantees of the rights of numerically small indigenous peoples of the Russian Federation".)



Naryan-Mar at the Pechora river - Photo: ZVR



Main road from airport and church - Photo: WKD



Post office - Photo: WKD



Back yard scene - Photo: WKD



Detached family housing - Photo: WKD



Apartment blocks - Photo: WKD



Suburbs at Pechora river, gas plant in the background - Photo: WKD



Harbour facilities - Photo: WKD



Orthodox church - Photo: WKD



Lukoil Sever's main office - Photo: WKD



Street life, city centre - Photo: WKD



Street life, city centre - Photo: BRK



Oil companies build modern housing - Photo: WKD



Oil money pays for playing grounds - Photo: WKD



Modern detached family housing - Photo: WKD



"I love Naryan-Mar" - Photo: WKD



PLATE 8: Infrastructure

1.3. Oil-and-gas development in relation to indigenous peoples in the NAO

1.3.1. The development of hydrocarbon installations in the NAO

After prospecting for hydrocarbons beginning in the 1960s, the real oil boom in the area started in the 1990s, in the Bolshezemelskaya Tundra and, to a minor extent, on Kolguev Island. Production started in the Ardalinskoe (1994) and Kharyaga (1999) oil fields in the southern Bolshezemelskaya Tundra, and in the area around Varandey at the shore of the Pechora Sea. Both Kharyaga and Varandey have since developed to become major industrial facilities, where pipelines from many oil fields join together (Maps B-1, B-3).

In addition, Naryan-Mar and depending villages (Krasnoe, Telviska) are supplied with gas for the power station as well as for heating and cooking from the Vasilkovskoe gas field at the Pechora River mouth by a 63 km long pipeline constructed in 1978.

By 2002, 34.5 million tonnes of oil had been extracted in the NAO. The annual production was 7.3 million tonnes in 2006 and increased to 14.2 million tonnes in 2008. There are plans to increase the rate to 23.3 million tonnes in 2010²⁵.

In Kharyaga (or Kharyaginskoe) oil is sent southward from many oil fields (companies Lukoil-Komi, Total Exploration Development Russia, Pechoranef, Surgutneftegaz) through pipelines (Map B-3) to the major Usinsk junction (149 km), whence it goes westward by an old pipeline constructed earlier for the Komi oil production (Kominneft company) in the Usinsk area. The Kharyaga deposit is one of three in Russia that are being developed according to the terms of an Agreement on Section Production (SRP). The total oil reserves of categories A+B+C are estimated to 160.4 million tonnes, in the contract zone 97 million tonnes. The Kharyaga SRP was concluded on 20 December 1995 for a period of 29 years with the possibility of prolongation until 33 years. It came into force on 12 February 1999. Investors of the project are the joint-stock company Total Exploration Development Russia (France, 50 %), Norsk Hydro Sverige A.B. (Sweden, 40 %) and the joint-stock company Nenetskaya Neftyanaya Kompania (Russia, 10 %). The latter is controlled by the NAO Administration. Total Exploration Development Russia acts as the operator. Total's oil reserves are now estimated at 55 million tonnes, while during project development an extract of 45 million tonnes was estimated.²⁶

A ca. 90 km long pipeline brings oil from the Tedin-skoe field (company Lukoil-Komi company) and the Ardalinskoe field (Polyarnye Siyaniye [Polar Lights] company) to Kharyaga from the north-east. Another ca. 100 km long pipeline comes from the Yuzhno-Shapkinskoe (Sever-TEK company) and other fields in the west. The Shapkinskoe oil field area is also connected by pipeline southeastward to Usinsk in the Komi Republic.

In Varandey, minor amounts of oil have been shipped since 2000. A larger, all-year loading line was finished in 2002, with a 4.8 km long sub-sea pipeline from the onshore storage tanks. The amount of shipped oil increased from 200,000 tonnes in 2002 to 660,000 tonnes in 2007. A new oil terminal has recently (2008) opened, by the company Naryanmarneftegaz (a joint venture of Lukoil, 70%, and Conoco Phillips, 30%), to replace the old one. This terminal has started to send tankers directly to some destinations. Oil is also transported by shuttle tankers to Murmansk, where the oil is collected in larger tankers and transported to the world market via the Scandinavian coast. The terminal is constructed for a capacity of 12 million tonnes/year, with an onshore storage facility of 325,000 m². The loading platform lies 22 km offshore and is connected to the storage facility with a sub-sea pipeline²⁷. In 2008, 1.9 million tonnes of crude oil was sent from the new terminal; the capacity for 2009 is estimated to be 8 million tonnes, most of it delivered through the new 150 km long pipeline (finished in 2008) from the Yuzhno-Khylchuyu oil field²⁸. At Yuzhno-Khylchuyu another pipeline junction centre with technological facilities is being developed (Map B-1).

Prirazlomnoe is another offshore terminal, with a storage capacity of 109,000 m². Under construction since 2002, it is situated 60 km offshore on an ice-resistant foundation standing on the sea bottom at a depth of 20 m. It will be operable by 2011 (postponed several times) and will reach a maxi-

²⁵ <http://www.adm-nao.ru/?show=statics&id=39>

²⁶ <http://www.promved.ru/articles/article.phtml?id=574&nomer=22>

²⁷ <http://www.neurope.eu/articles/87870.php>

²⁸ *Bambulyak, B. & Frantzen, B. 2009: Oil transport from the Russian part of the Barents Region. Status per January 2009. Svanhovd Environmental Centre. Svanhovd. 91 pp. http://img.custompublish.com/getfile.php/908406.900.qpqreacrqx/Oil_transport_2009.pdf?return=www.barents.no*

mum annual production of 7.5 million tonnes²⁹. The Prirazlomnoe oil field is licensed to the company Sevmorneftegaz (Map O-5).

In the eastern part of Kolguev Island, a number of oil rigs have been producing minor amounts of oil and gas condensate since 1987 from the Peshchanoozerskoe oil field (Map A-3; company Arktikmorneftegazrazvedka). The production has been decreasing from 120,000 tonnes in 2002 to 50,000 tonnes in 2008. The oil is processed for local needs or accumulated in onshore storage tanks (capacity 75,000 tonnes) through the year, where it is collected by shuttle tankers (max. 40 000 tonnes) during the ice-free summer season (2-6 months) by an offshore pipeline docking station.³⁰

1.3.2. Effects of industrial activities on the environment reported by scientists and authorities

To meet environmental standards in the rapidly developing hydrocarbon resource area is a challenge.³¹ Pollution of the Pechora River started in the 1950s, mainly from the early prospecting in the upper part of the river in the Komi Republic. Spill water amounting to some 130,000 m² is estimated to have been dumped into the river, affecting practically all fish species³². After the well-known 1995 Usinsk oil spill³³ (Komi Republic) zooplankton species were reduced from 60 to 23 species; they had recovered to 57 species in 2006/7. The fish species are getting more specialised.³⁴ Effects on the fauna of the sensitive ecosystems of the Pechora River estuary and other coastal areas with its littoral marshes are continuously monitored.^{35,36}

²⁹ Bambulyak, B. & Frantzen, B. 2009, see above

³⁰ Bambulyak, B. & Frantzen, B. 2009, see above

³¹ S. Chibisov, NAO Dept. of Natural Resources and Environment, oral presentation "Prospects of NAO economical development, environmental risks and the ways to eliminate them", EcoPechora Conference, Naryan-Mar, 13-14 May 2008.

³² A. Lukin et al., Akvaplan.niva/PINRO, oral presentation "Environmental problems of the Pechora River: Past, present and future", EcoPechora Conference, Naryan-Mar, 13-14 May 2008.

³³ <http://www.drj.com/articles/spr01/1402-01p.html>

³⁴ A. Lukin et al., see above

³⁵ M. Gavrilenko et al., AARI/MMB/NPI, oral presentation "Seabirds of the Pechora Sea under conditions of modern exploration of the Arctic Shelf", EcoPechora Conference, Naryan-Mar, 13-14 May 2008.

³⁶ O. & I. Lavrinenko, NAO Dept. of ROSPRIRODNADZOR/NAO Dir. of Nat. Prot. Areas, oral presentation "Littoral marshes as unique and most sensitive ecosystems during oil extraction and marine shipping", EcoPechora Conference, Naryan-Mar, 13-14 May 2008.

Another pipeline constructed in 2005 brings oil from the Nyadeyyuskoe, Khasyreyskoe and Cherpayskoe fields (company Rosneft) in the east (>250 km), and a pipeline branch from the Musyurshorskoe field (company Severnoe Siyaniye) in the south (ca. 70 km). This pipeline system joins the Khrayaga pipeline south of the NAO boundary at Verkhnekolvinsk (Komi Republic).

Pipeline systems are planned to connect the oil fields around Kharyaga both with the Yuzhno-Khylchuyu pipeline to the north, and with a possibly new tanker terminal to be built at Indiga to the west; this will ease pressure on the Usinsk pipeline, which does not have sufficient capacity, and the major export route will then be along the Arctic coast.

Ninety-five percent of the drinking water of the NAO comes from the Pechora River. The main problematic, persistent pollutants are arsenic and mercury, which are derived from industry in the upper part of the river (Komi Republic). There are plans to monitor the tributaries of the Pechora River until 2012/14. Of 44 polluters along the Pechora River, 37 have licenses, and 4 licenses have been withdrawn.³⁷

There is a high pressure on reindeer pastures. Pastures with sufficient quality of lichen, which is important for the animals' digestion, have been reduced by almost 20% from 1984 to 2002.³⁸

The relevant government agencies have no practical possibility or sufficient funding to really control pollution, although they know well the real situation.³⁹ The basic method to protect nature is the development of a framework of protected areas, taking especially care of estuaries/river mouths, lake-river systems coastal areas rich in biodiversity (Map O-2, paragraph 2.4.7). The goal of the environmental protection authorities is to protect the main rivers and the entire coastal zone. New protected areas have recently been established: More-Yu and Pym-Va-Shor in the eastern part of Bolshezemel-

³⁷ A. Osina, Dvina-Pechora Basin Water Dept., oral presentation "Water use status of the Pechora River in NAO", EcoPechora Conference, Naryan-Mar, 13-14 May 2008.

³⁸ T. Romanenko & M. Kanyukova, Naryan-Mar Station of Russian Acad. of Agric., oral presentation "Dietary habits and ecology of reindeer in the NAO", EcoPechora Conference, Naryan-Mar, 13-14 May 2008.

³⁹ V. Bezumov et al., NAO Dept. of ROSPRIRODNADZOR, oral presentation "Problems of environmental protection legislation towards NAO", EcoPechora Conference, Naryan-Mar, 13-14 May 2008.

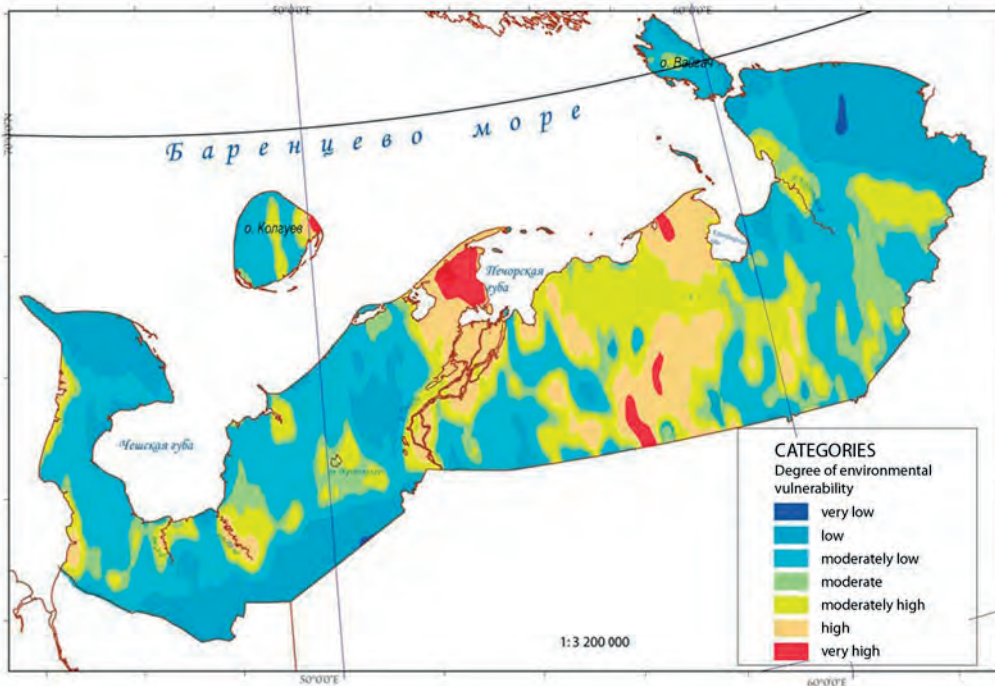


Figure 1-2: Map showing zonation of the NAO according to environmental vulnerability under the pressure of industrial development (from Korobov, V.B. & Shumilova, Yu.N. 2008). See also Map O-7.

skaya Tundra, Kanon Bolshie Vorota in the Timan area, and Shoynskiy on the Kanin Peninsula. But oil interests do not necessarily stop at the border of a protected area. The borders of the large Nenetskiy Nature Reserve have already been changed due to the hydrocarbon interests. And even when the borders are not touched, polluted waters do not stop at the boundaries of protected areas. Eighty percent of the land east of the Pechora River is sup-

posed to be degraded if pollution restrictions are not intensified.⁴⁰

The Pomor State University has developed a method to establish zonation of the area with respect to a combination of vulnerability and environmental pressure (Figure 1-2; Map O-7).⁴¹

⁴⁰ I. Lavrinenko, NAO Dir. of Prot. Areas, oral presentation "Protected Areas – the foundation of the environmental protection framework of the NAO", EcoPechora Conference, Narvan-Mar, 13-14 May 2008.

⁴¹ Korobov, V.B. and Shumilova, Yu.N. 2008: К вопросу о районировании территории Ненецкого автономного округа под задачу освоения нефтяных месторождений

. (About the question of zonation of Nenets Autonomous Okrug under the problem of development of oil deposits.) pp. 155-159 in P.A. Feklistov.: Экологические проблемы Севера: межвузовский сборник научных трудов (Environmental Problems of the North: an interuniversity collection of proceedings). Arkhangelsk: Publishing House AGTU, 2008, Release 11.

1.3.3. Analysis of license documents

by E. Khmeleva, *Cand. of Legal Sciences*, and T. Grechushkina, *attorney, Legal Center Rodnik*

1.3.3.1. Legal Analysis Procedure

There are at present 70 licenses issued for operating in the NAO (Nenets Autonomous Okrug). Copies of 38 licenses were passed on to Yasavey upon request (Table, section 2.4.8.).⁴²

It should be noted that, in this case, the NAO Subsoil Resource Management has ensured the right of NAO's indigenous peoples' representatives to have access to information on economic activities carried out within indigenous peoples' territories, which may impact on their traditional way of life. The license documents contain data on environmental protection and compliance with indigenous peoples' rights.

The license agreements were analyzed on the basis of a questionnaire developed for this purpose containing two sets of questions indicative of compliance with legal requirements:

- 1) questions related to compliance with legislation on the aspects of NAO's indigenous peoples' rights (concerning the requirements of entering into an agreement with indigenous peoples and compensating for all losses as a result of land plots withdrawal);
- 2) questions related to compliance with legislation on environmental protection (namely, the State Environmental Assessment of documents substantiating the license to use subsurface resources, documents providing the obligation to recultivate land upon project termination, as well as on compliance with other environmental protection requirements).

The questions have been formulated taking into account results obtained from the review "Legislative requirements for the hydrocarbon industry and protection of the rights of numerically small indigenous peoples of the Nenets Autonomous Okrug" prepared by lawyers of Legal Center Rodnik for the present project (see Appendix 2 and Section 1.2.3.).

1.3.3.2. Validity periods of licenses issued for operations in the NAO

It is also necessary to focus on validity periods of the license agreements issued. The large majori-

⁴² According to information from the Directorate for Subsoil Resource Management for the Nenets Autonomous Okrug (NAO Subsoil Resource Management) responding to inquiries by lawyers of the Legal Center Rodnik, as filed by the Association of Nenets People Yasavey. Letters No.87 of 16 February 2009 and No. 216 of 1 April 2009, sent by Directorate of Subsoil Resource Management for NAO under the Federal Agency for Subsoil Resource Management (Rosnedra).

ty of the analyzed license agreements were issued for periods between five (as provided for geological survey works) and 25 years.

There are three agreements that are extraordinary in terms of being issued for much longer periods. The first is the license issued for OOO Lukoil-Komi for the period from 09 July 2008 to 12 April 2081 (ref.no. 79, see section 2.4.8., map O-6), i.e. 73 years, for the purposes of geological survey, hydrocarbon exploration and development of the Inzyreysk oil field. Second, OOO Lukoil-Komi has been granted the right to develop the Tedinsk oil field from 09 August 2008 to 31 December 2061 (ref. no. 40), i.e. within 53 years. Third, the Yuzhno-Khylchuyu oil-and-gas field can be developed by OOO Naryanmarneftegaz from 23 September 2004 to 12 April 2042 (ref.no. 54), i.e. within 38 years.

Although such long terms do appear in compliance with the legislation⁴³, they differ significantly from the others.

1.3.3.3. Quantitative Analysis of questionnaire issues

- 1) **Does the agreement comply with the requirements of the federal law "On environmental assessment", as valid prior to the enactment of 30 December 2008 of the Federal Law N 309-FZ "On introduction of changes into article 16 of the federal law 'On environmental protection'", and those provided by other legislative acts of the Russian Federation – in other words, has the State Committee on Environment issued a positive conclusion with regards to documents and substantiation of the appropriate licenses?**

None of the agreements clearly states whether a State Environmental Assessment has actually been carried out or not. 17 agreements contain provisions for the customer's responsibility to initiate each project phase only after acquisition of the required expert conclusions.

The majority of license agreements (21) do not provide for the requirement of State Environmental Assessment to be carried out.

- 2) **Compliance with legal requirements concerning the rights of indigenous peoples of the Nenets Autonomous Okrug:**

⁴³ According to Article 10 of RF law "On subsoil resources", the areas for mining operations shall be leased for the 'term necessary for the deposit's development to be calculated on the basis of a feasibility study, which is to provide for sustainable resources development and protection', that means, a maximum period is not defined.

A) *Does the license agreement express the requirement for the company to enter into and fulfill the agreements with NAO indigenous peoples, as stipulated by the NAO law N 416-OZ of 2 June 2003 "On Subsoil Resource Management"?*

The above issue is neglected in 23 out of 38 analyzed agreements.

Eleven license agreements do provide for the subsoil resource users' obligation to agree with the NAO Administration on allocating funding for the okrug's social and economic development programmes, and to include programmes aimed at observing the interests of indigenous peoples. Furthermore, some license agreements (for the Tedinskiy oil field to be developed by OOO Lukoil-Komi, for the Sredne-Kharyaga oil field to be developed by OAO Pechoraneft, and for Musyurshorskiy oil field by OOO NK Severnoe Siyanie – ref.no.s 40, 64, 140) state that a special agreement shall be entered with the Association of Nenets People Yasavey. The license issued to OOO NK Severnoe Siyanie (ref.no. 140) also specifies the concrete terms and conditions to be provided for in such an agreement.

Instead of direct obligations to enter into agreements with indigenous peoples, four license agreements provide for the establishment of Territories of Traditional Nature Use (TTNU) within the license area. These are the licenses issued to the company OOO NK Gornyy Oil for the development of the Ponchatinsk field (ref.no. 36; the license specifies the TTNUs Druzhba Narodov and Put Ilich to be established in the license area), to OAO Surgutneftegas for the development of the Sarutayusk field (ref.no. 73; work to be carried out with regard to the TTNU Erv), and to ZAO Severgeologiya for two licenses to carry out geological survey in the Yambotinsk and Zapadno-Efremovsk areas (ref.no.s 34, 42), providing for the observation of the TTNU Druzhba Narodov.

B) *Does the license agreement provide for the requirement to compensate for all damages incurred as a result of withdrawn land plots, as provided by NAO law N 671-OZ of 29 Dec. 2005 "On regulation of land relations within NAO"?*

Practically none of the agreements analyzed, except for one, stipulate the requirements to compensate for any damage caused by natural resources exploitation.

The only license agreement specially providing for the owner's liability to compensate for damage caused to subsurface resources, environment or any third parties is that issued to OOO Naryan-marneftegaz for the Yuzhno-Khylchuyu field development (ref.no. 54).

C) *Other conditions to be observed in the license agreement with respect to indigenous peoples of*

the NAO

None of the license agreements provides for any other special requirements to observe the rights of NAO's small ethnic minorities – despite the fact that neither the RF nor the NAO legislations are limited to agreements with companies operating within the traditional residence areas of indigenous peoples.

3. Compliance with requirements relating to environmental protection and land use:

A) *Does the license agreement require that soil recultivation be ensured upon project completion, as stipulated by paragraph 4, Article 88 of RF Land Code and Regulation N 71 "On Approval of the Rules for Protection of Mineral Resources issued by Gosgortekhnadzor" (State Committee for Industrial and Mining Safety Supervision) of 6 June 2003?*

37 out of 38 license agreements do provide for subsoil user's responsibility to ensure soil recultivation is carried out on completion of resources development operations.

Such responsibility is not provided for in only one license agreement for the Kharyaga oil field development by the French OAO "Total RRR" (ref. No. 58; terms and conditions of Agreement on section production, see 1.3.1).

B) *Does the license agreement provide for the requirements related to environmental measures, environmental restoration, sound management and restoration of natural resources, as well as ensuring environmental safety, as stipulated by federal law N 7-FZ "On Environmental Protection" (Article 34) of 10 Jan. 2002?*

All the 38 agreements analyzed do provide for the environmental protection requirements to be complied with.

The most common wordings are:

"License Holder shall duly comply with well abandonment procedure, other legal requirements of RF legislation, as well as duly approved standards (rules or regulations) to govern safe conduct of operation and protection of mineral resources and natural habitats" (as stated in the license issued to OAO Surgutneftegas for the Vostochno-Simbeysk field development).

"For the purposes of sustainable development of natural resources, environmental protection and safe conduct of operations, the License Holder shall be governed by this Agreement and generally applicable laws and legal acts of the Russian Federation and the Nenets Autonomous Okrug concerning the sustainable development of natural resources, environmental protection and safe conduct of operations" (provision for Yambotinsk license area, ZAO

Severgeologiya, ref.no 34).

C) Does the license agreement require that any other terms and conditions be complied with regarding the protection of environment and natural resources?

All the license agreements analyzed do stipulate environmental protection requirements. Among them – the use of state-of-the-art technologies, sustainable development, environmental measures, gas flaring, etc.

4) Do terms and conditions of the license agreements provide for any limitations on the access to information about the license agreement or environmental protection requirements, or indigenous peoples' rights contained therein?

None of the agreements provides for any special limitation on the access to information about the license agreement or any information contained therein. Although, many documents do stipulate regulating conditions on confidentiality with regard to the geological data on the natural resources to be obtained in the course of field development.

1.3.3.4. Conclusions

The analysis of issued license agreements for the development of NAO's resources concludes as follows:

1) As it follows from the license agreements and letter No. 216 of 01 April 2009 from the NAO Subsoil Resource Management, it is impossible to give a definite answer to whether positive findings of the State Environmental Assessment Committee have been made or not. The NAO Subsoil Resource Management appears to have no relevant information, as this matter is not covered by any of the agreements.

2) Most of the license agreements have been found to poorly comply with the requirements to consider NAO's indigenous peoples' rights to maintain traditional way of living and protection of their original environment. Such rights are provided by federal law N 82-FZ "On guarantees of the rights of numerically small indigenous peoples of the Russian Federation" of 30 April 1999; by NAO law N 416-OZ "On subsoil resource management" of 2 June 2003; by NAO Law N 671-OZ "On regulation of land relations in NAO" of 29 December 2005.

As stated above, the subsoil user's responsibility to make agreements with indigenous peoples is provided only in 11 of the 38 agreements under the detailed analysis, and 70 provided in response to license agreement inquiry. At the same time, only four out of these 11 specify that such agreements shall be made with the Association of Nenets People Yasavey, while the other seven only refer to the interests of indigenous peoples as a part of over-

all social and economic programs to be funded with participation of the subsoil resource users (license holders). None of the licenses provides for an agreement to be concluded directly with communities or any other associations of indigenous peoples supporting a traditional way of life within the definite license areas.

In reality, it is up to the license holders whether to enter into such agreements or contracts with the representatives of indigenous peoples or not. The licenses do not obligate such agreements be made.

3) The fact that only one agreement stipulates license holder's liability to compensate for losses, as may be caused to any third party (to include representatives of indigenous peoples) as a result of resources development operations, also indicates poor attention to ensuring the rights of indigenous peoples when issuing licenses. According to paragraph 4, Article 29 of NAO Law N 671-OZ "On regulation of land relations within NAO" of 29 December 2005, "... the requirements for leasing land plots within the areas of traditional residence and economic activity of Northern indigenous peoples must provide for compensation of all losses, as may be incurred by land plot owners, land users, land owners or lessees as a result of such land being withdrawn for any state or municipal purposes, or temporal occupying of such lands plots, or limitation of the rights of land plot owners, users or lessees, or deterioration of land quality arisen from other parties' operations".

Thus, the above requirement must be included either into the license agreement or concession documentation.

At the same time, where the above requirement remains unobserved, indigenous peoples, or associations of such, may claim for compensation of the damage caused to their land or original environment, or traditionally maintained life style, or property, as provided by RF Civil Code. However, the imperfect methods for assessing damage caused to environment or original habitats make it very difficult to recover just compensation.

4) All the license agreements fully oblige license holders to ensure soil recultivation in the areas damaged due to natural resources development, as well as to comply with other environmental protection requirements, which are provided by Federal Law N 7-FZ "On environmental protection" of 10 Jan. 2002, RF Law "On mineral resources" and NAO legislation.

At the same time, as reality shows, the environmental protection requirements are not being observed by all license holders. This situation violates the rights of NAO's indigenous peoples to protection of their original environment and traditional way of life.

These are, in particular, the September 2002 images of oil exploration and production areas taken during a helicopter transect from Varandey to Kharyaga in October 2002 (Plates 9 and 10, photos by Yasavey), which clearly illustrate the fact that subsoil users do violate the environmental protection requirements. On some of them one can easily see the tundra soil damaged by heavy vehicles, which means that they are being used in the summer period. On the other hand, the annually approved legal acts of NAO Administration prohibit the use of mechanical vehicles in tundra zone in the summer period. Thus, in 2002, when the images were made, mechanical vehicles could not be used in the tundra from May by virtue of the resolution "On terminating the use of mechanical vehicles in the Tundra Zone of the NAO on winter roads" by the NAO Administration. The use of winter roads could be resumed in the beginning of the winter period based on the resolution "On permitting the use of mechanical vehicles in the Tundra Zone of the NAO on winter roads". Therefore, by using vehicles within the tundra zone of the NAO in summer, license holders violate environmental protection requirements.

5) The analysis of license agreements for resources development in the NAO has revealed the definite trend to disregard the rights of indigenous peoples when leasing land for development. Most of the li-

cense agreements, which to various extent stipulate subsoil users' liability to observe the rights of indigenous peoples, were concluded in 2001-2003, while those recently made (2008-2009) do not provide for such liability.

6) Terms and conditions of license agreements do ensure the right of indigenous peoples to have access to the information on activities being carried out within the areas of their traditional residence. Copies of the license agreements have been provided by NAO Subsoil Resource Management in response to the request filed by the Association of Nenets People Yasavey. None of the agreements appears to contain any special limitation on the access to information on such license agreements or any information contained therein. Although, many documents do stipulate the conditions of relations regulation and confidentiality with regard to the geological data on the natural resources to be obtained in the course of field development.

Generally, it can be concluded that the license agreements for resources development in the NAO do not fully ensure the rights of indigenous peoples to protect their traditional way of life and original environment as provided by federal and regional legislation.

1.3.4. Attitude of oil companies towards indigenous peoples

It is not easy to ascertain if companies keep to environmental regulations, and it is widely understood that unlawful conditions prevail in connection with many oil installations. Some installations, especially older ones, are built according to low safety standards and frequently experience minor failures. Unfortunately, there is a tendency among many companies to withhold information on environmental damage like minor leakages and release of pollutants. Reindeer herders who wanted to document leakages have even reported that they were physically attacked by oil workers⁴⁴.

When unlawful environmental damage becomes publicly known and the responsible company can be identified, it is normally fined by the authorities. However, it is not known how much effort is put into such investigations.

International involvement in oil exploration and exploitation is by law channeled through Russian registered joint ventures. Twenty-four different com-

panies or joint ventures have a total number of 70 license areas in the NAO⁴⁵ (Map O-6). Only one of them, the Polyarnye Siyanie company, continually receives positive references from all parties, including reindeer herders, for their proper environmental policies and use of environmentally clean technologies. Polyarnye Siyanie has been producing oil at the Ardalinsk oil field since 1994. ConocoPhillips participates with a share of 50% (Arkhangelskgeoldobycha has 30% and Rosneft, 20%).

All land assigned to reindeer husbandry is state land. The extent of this land is often cited to be 73% of the NAO⁴⁶, but no maps are available that show the boundaries. Before the oil age, more than 90% of the land was classified as pastures, as shown on our map (Map O-3). The remaining land has changed its status through negotiations. Negotiations for agreements regarding compensation for lost land are the only way of influencing the devel-

⁴⁴ Oral presentation with video clip by a representative of Yasavey at ENSINOR workshop, Arctic Centre, Rovaniemi, Dec. 2007

⁴⁵ Letter from Federal Agency for Subsoil Resources Rosnedra, NAO branch, of 16 Feb. 2009

⁴⁶ S. Chibisov, NAO Dept. of Natural Resources and Environment, EcoPechora Conference, Naryan-Mar, 13-14 May 2008.

opment⁴⁷ There is no possibility for indigenous people to change major, politically approved decisions. The negotiated agreements are normally kept confidential as a precondition by the companies, but they are calculated by using certain standards defined by government authorities.⁴⁸ Reindeer herders get only compensation for the calculated loss of reindeer pastures and reindeer. There is no compensation for loss of fishing, hunting and gathering areas, which form a considerable basis for reindeer herders' subsistence economy. It would be important to institutionalise negotiations between traditional land users, government authorities and companies in order to define suitable and fair guidelines.

The Association of Nenets People Yasavey successfully started a "Culture of dialogue" with the stake-

holders. The failure of this initiative in attempting to institutionalise the process can be attributed to the large turnover of leading personnel both within government authorities (frequent exchange of governors and entire political staff) and the oil companies.⁴⁹

There are numerous examples of good relations at the local level between companies and reindeer herders. Companies often assist with helicopter transportation of people and goods between city, villages and pastures. This may compensate to some degree for high fuel prices and other disadvantages brought by modern developments in the region, but makes reindeer herders dependent on the goodwill of the companies.

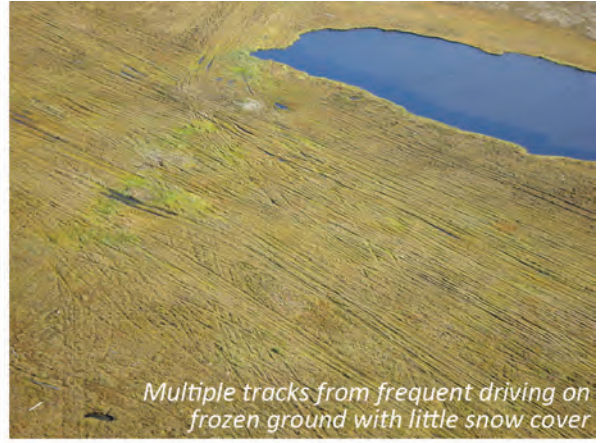
⁴⁷ *Stammler, F. & Peskov, V. 2008: Building a 'Culture of dialogue' among stakeholders in north-west Russian oil extraction. Europe-Asia Studies 60 (5), 831-849.*

⁴⁸ *See chapter 1.2.3*

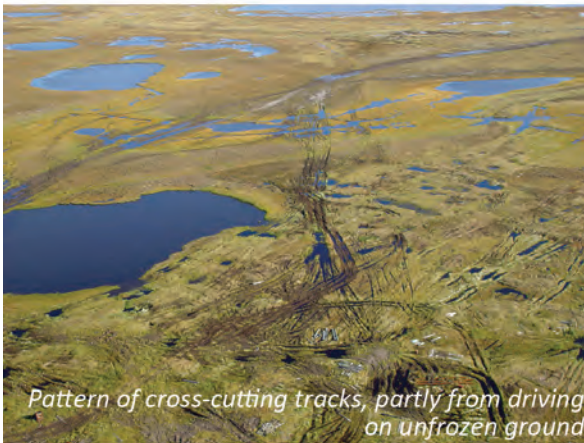
⁴⁹ *Stammler & Peskov 2008, see above*



Single track



Multiple tracks from frequent driving on frozen ground with little snow cover



Pattern of cross-cutting tracks, partly from driving on unfrozen ground



Pattern of cross-cutting tracks from driving on unfrozen ground



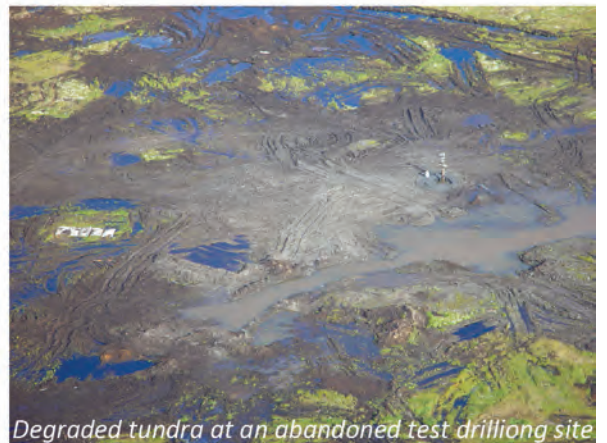
Heavily degraded tundra from driving with tracked vehicles, close to oil terminal Varandey



Degraded tundra at an abandoned test drilling site



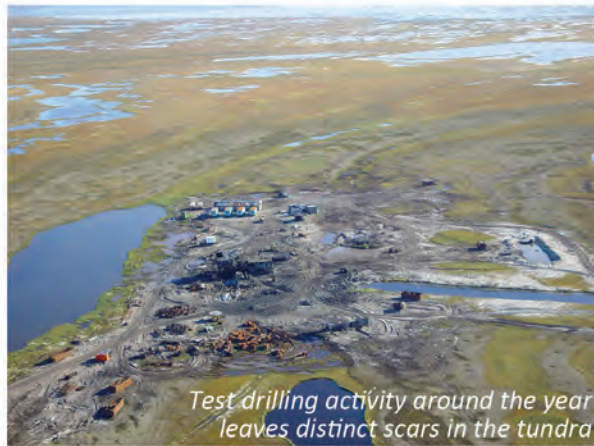
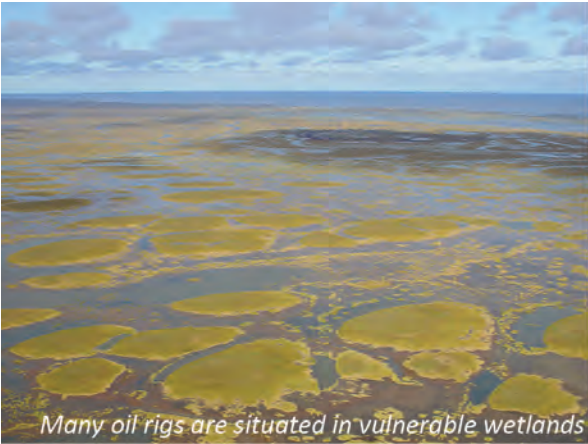
Cross-cutting tracks from activities during various seasons



Degraded tundra at an abandoned test drilling site

Photos: Yasavey, transect Varandey-Kharyaga, September 2002

PLATE 9: Degradation of tundra through tracks



Photos: Yasavey, route Varandey-Kharyaga, Sept. 2002 (except lower right)

PLATE 10: Degradation of tundra through oil facilities



PLATE 11: Degradation of tundra through oil facilities

1.4. The questionnaire survey and its results

1.4.1. Methods of data acquisition

Through methods including a questionnaire developed by project leader O. Murashko, selected areas of traditional nature use in the Nenets Autonomous Okrug have been mapped based on the traditional knowledge of the indigenous people.

The methodological basis for documenting traditional knowledge was developed in the UNDP Practice Note “Tr

additional Knowledge, Access to Genetic Resources and Benefit-Sharing” (Draft of 20 December 2004), which was developed on the basis of the Convention on Biological Diversity, 1992 and the UN’s “Agenda 21”. The document focuses especially on recognition and strengthening of the role of indigenous people and local communities in sustainable development. In particular, it underlines the need to protect indigenous peoples’ land from activities which are harmful to the environment or, according to the indigenous people questioned, unacceptable in terms of social and cultural development. Governments were recommended to create tools for encouraging active participation of indigenous people and local communities in development, on the national political level, of laws and programs relating to rational use of natural resources and other procedures which may have effects on local people. Governments should involve indigenous people and local communities, on both national and local levels, in implementation of strategies for the use and preservation of natural resources, and other relevant programs implemented to support the sustainable development strategy (Agenda 21, Section III, Chapter 26).

It should be underlined that the methods we developed to interview the communities and indigenous people, and mapping the areas of traditional nature use are based on on-site work with people pursuing a traditional way of life. The respondents were mostly interviewed by co-villagers who were trained for this purpose at seminars in Naryan-Mar. The questionnaire covers questions about types of traditional nature use like reindeer husbandry, hunting, fishing, gathering, product processing and preparation. How much reindeer, hunting, fishing and other products a family consumes was also of interest. During the interviews the areas of traditional nature use were drawn on maps using symbols developed for this purpose.

Each interview lasted about two hours. Many responses were given in the form of narratives about the problems of reindeer husbandry, fishing and subsistence under modern conditions. To stand-

ardise the results of the interview, each interview concluded with an additional test in which the basic components of traditional subsistence activities and other relevant activities, practices and attitudes were investigated through questions requiring responses like yes/no or numbers.

The interviews revealed important information about what the various traditional subsistence activities contribute to the livelihoods of Northern indigenous peoples. During interviews, the contribution of a particular traditional subsistence activity was investigated and verified by posing questions in different ways. We asked, for example, a question about how much fish a family can catch and consume per year and daily. We then asked how many days a week this family consumes fish during a particular season. Thus, we know that a reindeer herder’s family of 4-5 people eats 5-7 whitefish or other fish almost every day except for the winter season when they slaughter reindeer. It means that annually a family of 4-5 people may consume about 1-1.5 tons of fish, making us re-evaluate the role of fish in reindeer herders’ diet.

It should be noted that in cases when reindeer herders were compensated for damage, it was only taken into account the value of the withdrawn deer pastures and expected decrease in the number of reindeer calculated in terms of pasture capacity for reindeer grazing. At the same time, compensations for water reservoirs badly damaged by industrial activities were paid only to the state. No compensation is rendered for the loss of wild plants which play an important role in the life of Northern indigenous peoples.

The collected material – questionnaires, audio recordings of interviews, maps – document the traditional nature use of each farming unit and may serve as a database for negotiating with companies the ways to minimise the negative effects of industrial projects and defining the extent of compensation payable for damage to traditional livelihoods, which would correspond to the long-term extent of the damage caused to areas of traditional nature use. The material can also be used when defining the borders of areas of traditional nature management and future TTNUs.

1.4.1.1. Selection of respondents

Interviews focused on traditional economic and subsistence activities, on mapping the areas of traditional nature management, and on the transformation of traditional nature management over the

last 30 years, when oil-and-gas fields started to be developed in the area.

Therefore, when selecting respondents, preference was given to families pursuing a traditional way of life. The majority of such families are Nenets. Respondents from the Kanin Peninsula also include the Komi. Three non-indigenous men we interviewed are married to local Nenets women. Respondents from the vilage of Indiga noted that some of the employees of their SPK are also of Komi and Russian origin.

In the studied areas, traditional nature use means that the majority of people are engaged in reindeer husbandry – they combine seasonal movements with fishing, hunting and gathering of wild-growing plants. Only a small number of people is predominantly engaged in fishing and hunting. Therefore, our respondents were mainly reindeer herders, in-

cluding retired ones.

Following cultural traditions, households are headed by men, whose traditional role it is to communicate with strangers. For this reason our selection shows a gender imbalance: out of 103 respondents 82 were men and only 21 women. Most of these women were widows or were young and unmarried.

To understand the importance of products from traditional activities for people who are living in rural areas but are not engaged in reindeer husbandry, we also interviewed 14 local people whose main income is their wages: vehicle and tractor drivers, people working in schools, kindergartens, militia and meteorological stations. We categorised them into experts (of non-traditional work) and administration (Boxes 10 and 11).

Box 10: Interviews, geographical and social distribution

	Kolguev Island (Bugrino)	Kanin Peninsula (Nes)	Maloze-melskaya Tundra (Indiga)	Maloze-melskaya Tundra (Nelmin-Nos)	Bolshze-mel-skaya Tundra (Krasnoe)	Bolshzemel-skaya Tundra (Khorey-Ver, Karatayka)	Total
Questionnaires	14	29	16	20	15	9	103
Maps (incl. other map information)	0 (12)	20	16(18)	20	15	5	76 (90)
Reindeer herders	2	21	10	11	11	9	64
Reindeer herders, retired	6	4	4	2	1	0	17
Hunters, fishermen	0	2	0	1	0	0	3
Administration	1	0	0	1	0	0	2
Experts, non-trad.	4	2	2	2	2	0	12
Unemployed	1	0	0	3	1	0	5
Residents, working age, 18-55	8	25	12	18	14	9	86
Residents over 55	6	4	4	2	1	0	17
Nenets	13	20	15	20	15	9	92
Komi	0	8	0	0	0	0	8
Others	1	1	1	0	0	0	3
Men	10	25	14	19	8	6	82
Women	4	4	2	1	7	3	21
No. of families w. 1-3 members	7	5	4	11	6	1	34
No. of families w. >3 members	7	24	12	9	9	8	69

Box 11: Questionnaire respondents

ID: identification number

sex: M=male, F=female

age: in years

eth.: ethnic affiliation: N=Nenets, K=Komi, R=Russian, U=Ukrainian

prof.: professional affiliation: RH=reindeer herder, m=management position, F=fisher, H=hunter, V=veterinary, T=traditional work - not specified, C=other work in cooperative, PS=public service, R=retired, U=unemployed, (in parentheses)=former work

ID	sex	age	eth.	prof.										
					K-06	F	46	N	C	N-17	M	46	N	RH
					K-07	M	40	N	RH	N-18	M	48	K	RH
					K-08	M	49	N	RH	N-19	F	48	K	C
Kolguev:					K-09	F	37	N	PS	N-20	M	32	N	RH
B-01	M	72	N	R(T)	K-10	M	60	K	R(RH)	N-21	M	32	K	RHm
B-02	M	59	N	R(T)	K-11	M	26	K	RH	N-22	M	19	K	T
B-03	F	70	N	R(C)	K-12	M	48	N	RH	N-23	F	19	N	C
B-04	M	34	N	U(T)	K-13	F	46	N	C	N-24	F	42	K	RH
B-05	M	67	N	R(H/RH)	K-14	F	29	N	C	N-25	M	40	K	RH
B-06	M	57	N	R(C/RH)	K-15	F	33	N	V	N-26	F	29	K	C
B-07	M	61	N	R(C)						N-27	M	26	N	RH
B-08	M	37	N	PS(C)	Karatayka:					N-28	M	66	N	R(RH)
B-09	F	?	N	RHm	Ka-01	M	35	N	RH					
B-10	F	?	N	R(PS)						Nelmin-Nos:				
B-11	M	44	N	T	Khorey-Ver:					NN-01	M	27	N	RH
B-12	M	52	N	T	KV-01	M	40	K	RH	NN-02	M	52	N	U(T)
B-13	M	58	U	C	KV-02	M	26	N	RHm	NN-03	M	42	N	U(RH)
B-14	F	76	N	R(PS)	KV-03	M	19	?	RH	NN-04	M	46	N	RHm
					KV-04	M	40	N	RH	NN-05	M	38	N	PS
Indiga:					KV-05	M	?	N	RH	NN-06	M	42	N	RH
I-01	M	?	N	RH	KV-06	F	25	K	C	NN-07	M	47	N	RH
I-02	M	49	N	RH	KV-07	F	53	N	T	NN-08	M	40	N	T
I-03	M	66	N	R(RH)	KV-08	F	46	N	T	NN-09	M	28	N	RH
I-04	M	71	N	R(RH)						NN-10	F	22	N	PS
I-05	M	18	K	RH	Kanin area (Nes and others):					NN-11	M	57	N	R(RH)
I-06	M	22	N	RH	N-01	M	43	N	U(F)	NN-12	M	49	N	U(RH)
I-07	M	47	N	T	N-02	M	30	N	RH	NN-13	M	43	N	T
I-08	M	59	N	RH	N-03	F	?	N	C	NN-14	M	44	N	T
I-09	M	63	N	R(RH)	N-04	M	?	N	PS(RH)	NN-15	M	61	N	R(T)
I-10	M	33	N	T	N-05	M	54	N	PS	NN-16	M	41	N	RH
I-11	M	33	N	RH	N-06	M	?	N	RH	NN-17	M	44	N	T
I-12	M	45	N	RH	N-07	M	48	N	RH	NN-18	M	41	N	PS/R
I-13	F	?	N	R(C)	N-08	M	77	N	R(RH)	NN-19	M	45	N	RH
I-14	M	67	R	R(C)	N-09	M	30	N	RH	NN-20	M	29	N	RH
I-15	M	61	N	R(RH)	N-10	M	34	N	RH					
I-16	F	56	N	PS	N-11	M	50	N	F					
					N-12	M	50	N	RH					
Krasnoe:					N-12a	F	?	N	C					
K-01	M	50	N	RH	N-13	M	77	N	R(T)					
K-02	M	33	N	RH	N-14	M	?	N	(RH)					
K-03	F	36	N	U(T)	N-15	M	59	N	R(RH)					
K-04	M	40	N	RH	N-16	M	54	R	PS					
K-05	F	48	N	C										

The questionnaire opens with the question about the respondent's age. When processing the questionnaires, we thought it expedient to classify all people of working age into a single group – respondents' age varied between 18 and 55. The other group included elder people who said they were retirees and not working at that moment. Thus, our selection included 86 people at the age of 18-55 and 17 non-working retirees.

1.4.2. The study area

The study area includes residents of

- Kolguev Island,
- the Kanin area (reindeer herders' agricultural production cooperatives [SPK] Obshchina Kanin, SPK Voskhod, fishing SPK Severnyy Polyus),
- the Malozemelskaya Tundra (territories of SPK Indiga, SPK im. Vyucheskogo, SPK Naryana-Ty),
- the Bolshezemelskaya Tundra, western part (territories of SPK Erv, SPK Kharp, SPK Druzhba Narodov, SPK Put Ilich).

While analysing the questionnaires, we also considered it expedient to differentiate between respondents whose families had 1-3 members those with larger families. This reflects a general distinction between large traditional families and smaller modern ones, consisting of single reindeer herders, unmarried mothers or lonely elderly people.

The respondents represent 103 households of 10 rural settlements with a significant proportion of reindeer herders (out of a total of 42 rural settlements in the NAO), with a total population over 6000 villagers. A list of respondents is given in Box 10. For information on the villages, communities and farming units, whose members were questioned, see sections 2.4.1. to 2.4.5. For a description of the study areas, see Section 2.2.



Seminar held in Naryan-Mar to train the interviewers, Sept. 2007



Olga Murashko, seminar leader, Sept. 2007



Map from test interview with one of the seminar participants, who is a reindeer herder

PLATE 12: Questionnaire survey



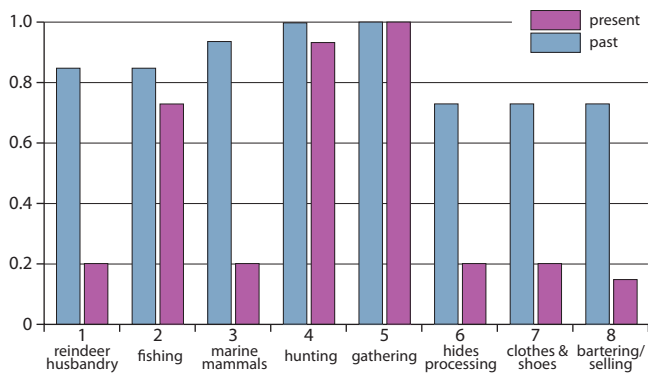
PLATE 13: Centre villages of the study areas of the questionnaire survey

1.4.3. Socio-economic situation and traditional nature use

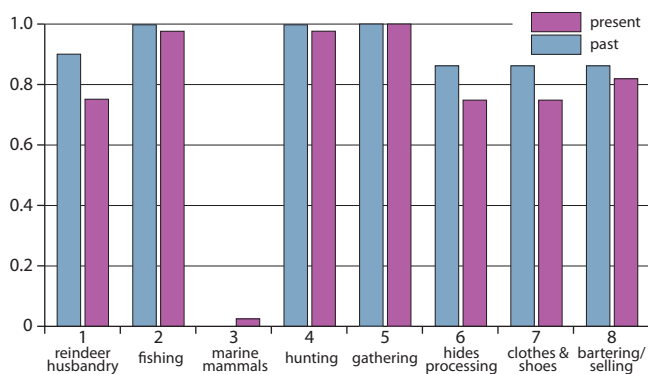
1.4.3.1. Evolution of traditional economic activity (TEA) from generation to generation

Analysis of responses on the questions on respondent's and respondent's parents' activities:

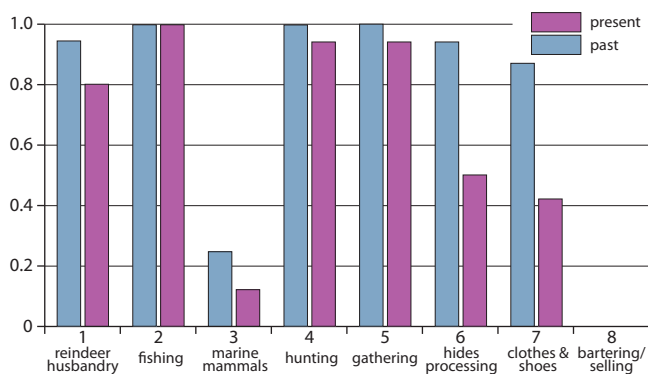
1. Reindeer husbandry
2. Fishing
3. Marine mammal hunting
4. Hunting
5. Gathering
6. Hides processing
7. Clothes and shoe manufacturing
8. Bartering and/or selling traditional products



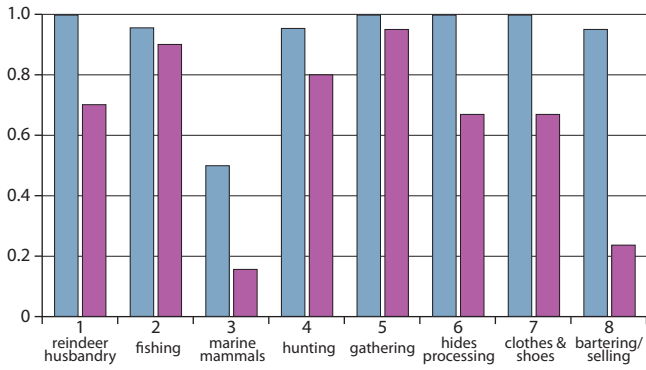
Kolguev: Engagement in reindeer husbandry and processing of reindeer products (1, 6, 7) has decreased by 3/4; engagement in fishing has decreased similarly (2); marine mammal hunting has decreased dramatically (3); hunting / gathering remains practiced by many (4, 5).



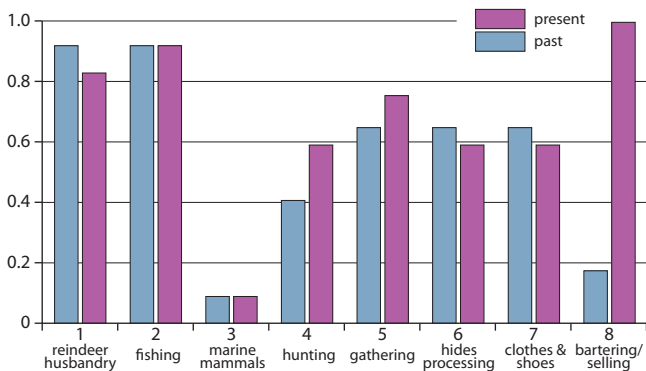
The Kanin Peninsula demonstrates a slight decrease in reindeer husbandry and processing of reindeer products (1, 6, 7). Other indices are about equal to the values registered for the previous generation.



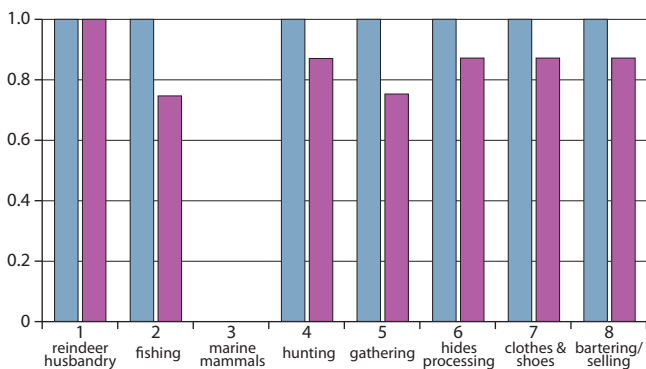
Indiga also demonstrates a decrease in reindeer husbandry and processing of reindeer husbandry products (1, 6, 7). Other indices are about equal to the values registered for the previous generation.



Nelmin-Nos: Engagement in reindeer husbandry and processing of reindeer products has decreased by 1/3 (1,6,7); marine mammal hunting (3) and bartering and selling (8) has decreased dramatically; fishing, hunting and gathering (2, 4, 5) values still show a high importance.



Krasnoe: Engagement in reindeer husbandry and processing of reindeer products has slightly decreased (1,6, 7); interest in fishing, hunting and gathering (2,4,5) has risen; the role of bartering and selling (8) has increased to a large extent, which is explained by the proximity of sales outlet (Naryan-Mar).



Khorey-Ver shows a high level of engagement in reindeer husbandry (1), processing and selling of reindeer products (6,7,8); hunting (4) has not lost its importance either; fishing and gathering (2,5) show a slight decrease.

Karatayka: 1 respondent was interviewed, who is a reindeer herder and is involved in all types of TEA, like his forefathers. He is not engaged in sealing, bartering or selling.

The analysis shows that many respondents are occupied in TEA and such activities have decreased only slightly.

It should be noted that the TEA index is high for Kolguev and Nelmin-Nos. Further on, we will see that present and past data on the high degree of engagement in TEA contradict the data obtained from

questions about the role of TEAs in the lives and occupations of families living in Kolguev and Nelmin-Nos. These data also apparently contradict the estimation by the respondents from these settlements of the role of traditional products (TP) in their diet (Kolguev, Nelmin-Nos).

1.4.3.2. Analysis of answers to questions about the role of traditional activities in family’s subsistence, diet and occupation

It is evident that the role of products from traditional activities in the diet of the respondents from Nelmin-Nos and Kolguev is underestimated. The data given by the Kolguev respondents about the role of traditional products in their diet also contradicts the high evaluation of such products in the diet of the same respondents, when they answered the question 9.2.1. (“To what extent do the total of traditional kinds of activities cover the needs of your family for food?”).

Respondents’ answers from Kolguev, where 64% stated that TEA for them only means additional subsistence and leisure time, can be explained by the selection of the respondents in terms of their social and age profile. This respondents included two ac-

tive reindeer herders, six retired reindeer herders, four experts, one representative of the administration and one unemployed person.

The 100% role of traditional kinds of activities in Khorey-Ver families’ livelihood can be explained by the fact that only professional reindeer herders were interviewed there. The large proportion of products from traditional activities can also be explained by the long distance between the settlement and trading centres, as well as by high supply costs.

As to Karatayka, the interviewed reindeer herder estimates that traditional kinds of activities are the only source of families’ subsistence and occupation and satisfy their dietary needs almost completely. Traditional foodstuffs are complemented by only the most basic products from the shop.

	Kolguev	Kanin	Indiga	Nelmin-Nos	Krasnoe	Khorey-Ver
<i>Traditional products as main means of subsistence and source of diet</i>	29%	82%	75%	55%	86.7%	100%
<i>Traditional products as necessary supplement to main income source</i>	7%	12%	25%	15%	7.14%	0
<i>Traditional products in addition to diet</i>	64%	6%	0%	30%	3.57%	0
<i>Specific share of traditional products in diet (qu. 9.2.1)</i>	62.5%	72.5%	66.88%	61.75%	75.33%	83.75%

Traditional products in family’s subsistence

	Kolguev	Kanin	Indiga	Nelmin-Nos	Krasnoe	Khorey-Ver
<i>Main occupation</i>	29%	82%	75%	65%	89.3%	100%
<i>Additional occupation</i>	7%	12%	25%	20%	3.57 %	0
<i>Support or leisure</i>	64%	6%	0%	15%	7. 14%	0

Traditional activities in family’s economy

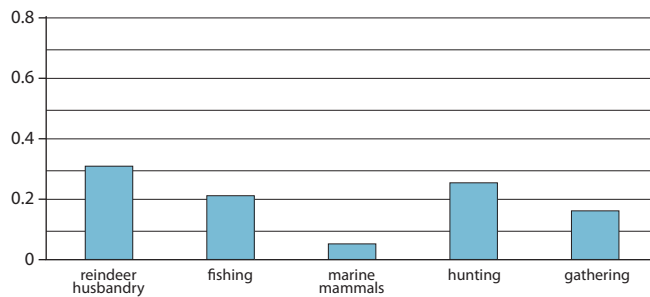
1.4.3.3. Estimations of contributions of various traditional activities to the diet

Question 9.1.: Specify (estimate on a scale from 1 to 5) the importance of different kinds of activity for life-support in your family:

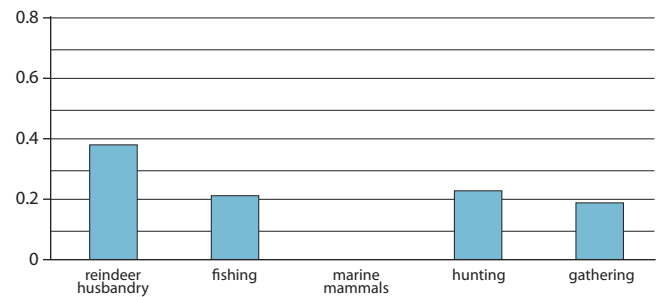
1. Reindeer husbandry
2. Fishing
3. Marine mammal hunting
4. Hunting
5. Gathering

Respondents from many villages stated that reindeer products contribute 30-40% to their diet. Fishing and hunting products are ranked second. Respondents from Khorey-Ver were all reindeer herders and they estimated that reindeer products accounts for 70% of the diet. It can be anticipated that industrial projects will have a dramatic effect on their pastures and will therefore seriously affect these people.

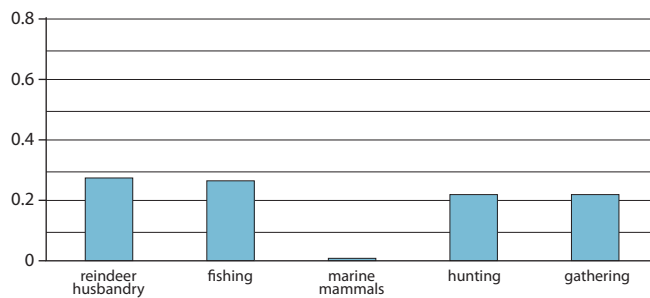
As to Karatayka, the responding reindeer herder gave 5 points (the maximum score) to the contribution of reindeer husbandry, hunting and gathering products to his diet.



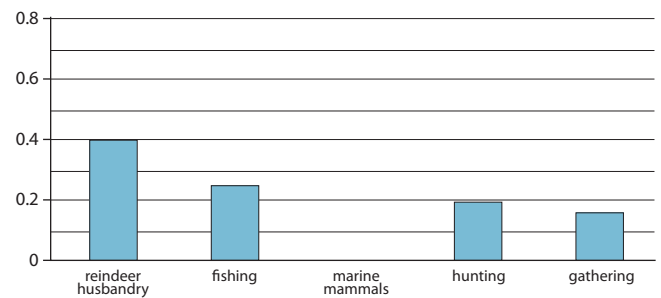
Kolguev



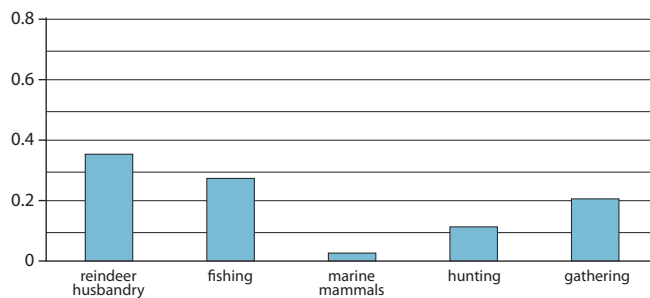
Kanin



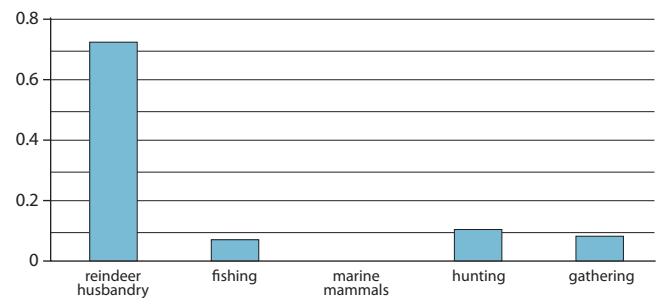
Indiga



Nelmin-Nos



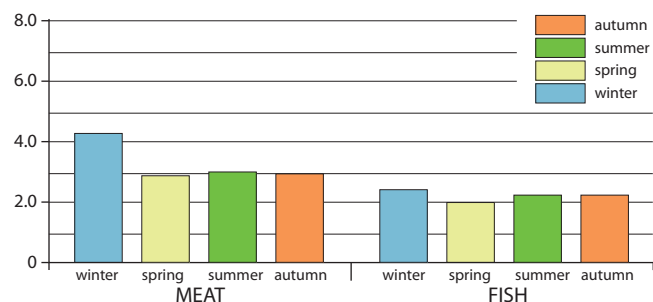
Krasnoe



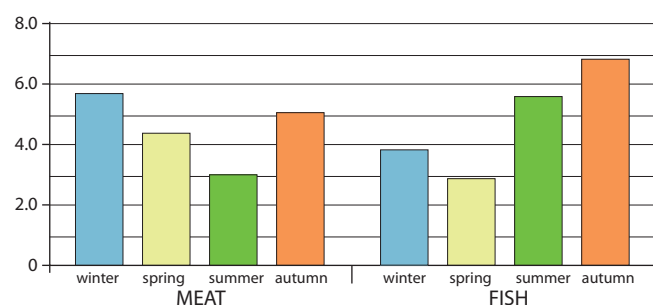
Khorey-Ver

1.4.3.4. Average values for answers to questions concerning the seasonal consumption of reindeer meat (1) and fish (2) per week

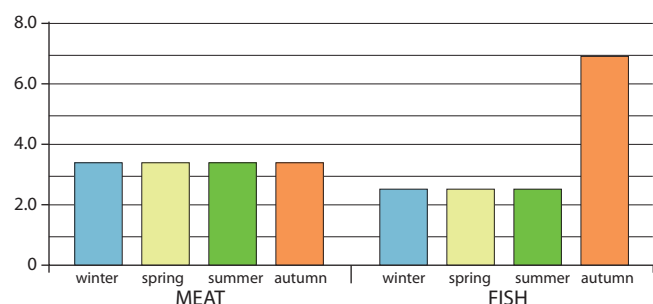
Karatayka: the interviewed reindeer herder stated that they eat reindeer meat approximately 5-6 times a week; fish 2-3 times a week.



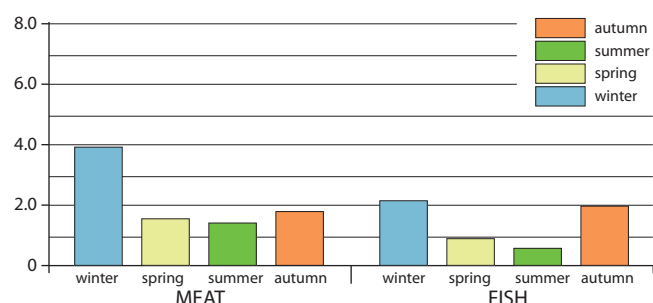
Kolguev: reindeer meat 3-4 times, fish 2-3 times weekly



Kanin: reindeer meat 4-5 times, fish more than 4 times weekly



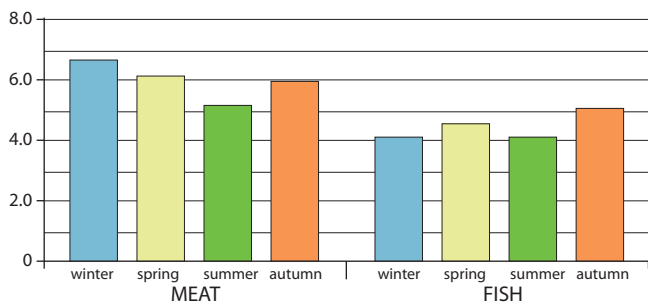
Indiga: reindeer meat more than 3 times weekly, fish less than 3 times except in autumn.



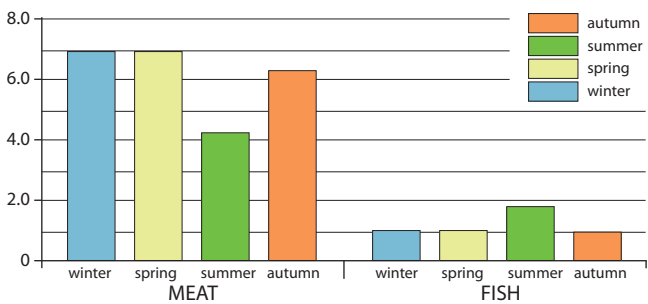
Nelmin-Nos: reindeer meat about 4 times a week in winter, in other seasons less than 2 times a week; fish 2 times winter and autumn, at least once in spring and summer.

The contribution of traditional foodstuffs to the diet of the respondents from Indiga and Nelmin-Nos is generally is very low compared to the other villages. The respondents stated that specific share of traditional products in their diet is over 60% (see

1.4.3.2.), while their income level is rather low (30 – 50 thousand RUR per capita annually). They can afford to buy cannot afford to buy much food in the shop.



Krasnoe: reindeer meat 5-6 times weekly, fish 4-5 times a week



Khorey-Ver: reindeer meat 4-7 times weekly; fish 1-2 times weekly

1.4.3.5. General assessment of the importance of traditional subsistence activities among indigenous people in the NAO

The results of the questionnaire and test analyses have shown that products of TEA, according to the respondents, accounts for 61 - 83% in their diet, and TEA as such make up for 65 - 100% of the occupation rate of working respondents⁵⁰.

The main activity is reindeer husbandry. The annual income from reindeer meat for sale varies with more or less successful sellers from 200 to 600 000 RUR.

Respondents who are involved in fishing, hunting and gathering, but not in reindeer husbandry, obtain less income in the form of wages paid by the SPK and children's or unemployment benefits (30 – 50 000 RUR per capita annually).

Reindeer herders with a high income stated that they spend about 30% of it on foodstuffs from the shop (bread, cereals, vegetables, pasta, butter, sugar, tea), while respondents from Nelmin-Nos, Indiga and Kolguev with annual incomes of 30-50 000 RUR spend up to 90% of their income on food.

It should be noted that respondents seemed to have generally underestimated the contribution of

traditional foodstuffs – and their monetary value - they consume.

Responses to the questionnaire show that 50 - 250 kg (150 kg on average) of reindeer meat is consumed per person annually. The daily amount of fish consumed is up to 1 kg – about 200 kg a year – if consumed 2-7 times a week, depending on the season. On the average, a person annually consumes 10 litres of gathered berries. Seasonally, people consume eggs and wild birds' meat (the average of 10 geese per family, 2 birds per person).

On the basis of shop prices in the NAO, the market value of TEA products consumed by one person annually amounts to:

Reindeer meat: 250 RUR per kg on average; special parts of the carcass: 500 RUR. The cost of 150 kg of meat is 37,500 RUR;

Fish: 100-150 RUR per kg on average. The cost of 200 kg of fish is 25,000 RUR;

Berries: 100 RUR per kg. The cost of 10 litres is 1000 RUR;

Wild bird meat: goose 250 - 500 RUR; the cost of 2 geese is about 750 RUR.

Thus, the cost of products from traditional kinds of activities amounts to 65,000 RUR per person annually, without reindeer delicacies, expensive fish species (salmon) and wild birds eggs.

We did not take into account other reindeer hus-

⁵⁰ without data for Kolguev, where the selection included only two active reindeer herders, six retired reindeer herders, four experts, one representative of the administration and one unemployed person

bandry products that are used by the respondents, like reindeer hides for making clothes, shoes, tent covers and bedding.

Respondents with low incomes (from Nelmin-Nos, Indiga and Bugrino), who stated that traditional products make up 50% of their diet, underestimated their real (current market) value.

According to our data, traditional food products contributed 61 - 83% of a family's diet. Indigenous people are therefore highly dependent on foodstuffs obtained through traditional subsistence activities. This, in turn, indicates the high degree of indigenous people's vulnerability in the event of the failure of their traditional sources of subsistence. They are vulnerable to degraded pastures, hunting and fishing areas, and territories for gathering wild plants due to industrial development on the land.

Analysis of the questionnaires has also shown that, in addition to a continued high degree of dependence on traditional subsistence activities, other aspects of the respondents' indigenous culture and society are preserved. These include the exchange and sharing of traditional foodstuffs (e.g., berries, fish, reindeer meat) among kin, the use of marine mammal skins for making harnesses and working clothes and for feeding dogs, and the exchange of marine mammal skins and fish for reindeer meat.

Furthermore, two-thirds of the respondents have preserved knowledge of the locations of sacred places, and fear that they may be destroyed.

1.4.3.6. Special analysis of the situation in Nelmin-Nos

Analysis of the interviews of Nelmin-Nos villagers shows that the contribution of traditional foodstuffs to their diet is very low. Food products from traditional types of activities also appear to have a minor role in people's activities.

As to the weekly consumption of reindeer meat and fish – the main traditional sources of fat and protein – by Nelmin-Nos respondents, the values also appear to be very low. Respondents from Nelmin-Nos consume venison about four times a week in winter, less than twice a week in other seasons. They consume fish twice weekly in winter and autumn and less than once a week in spring and summer. At the same time, the respondents from Nelmin-Nos have a low average income (30 - 50 000 RUR per person annually), which makes it impossible for them to buy meat and fish products in the shop. According to them, they can only afford to buy the essentials (bread, cereals, potato, pasta, butter, sugar, tea).

All factors indicate that the diet of Nelmin-Nos respondents is nutritionally inadequate. For the purpose of analysing the contribution of traditional

products the diet, the people interviewed appear to be representative in terms of their social structure. Eleven out of 20 respondents from Nelmin-Nos are active reindeer herders, two are retired reindeer herders, one is a fisherman, three are unemployed and three are employed in the village infrastructure.

A discussion of the results shown in section 1.4.3. with project participants, who collected the interview data and are active members of the Association of Nenets People Yasavey, and with native residents of the villages they were working in, indicated that the features of traditional nature management and the role of traditional subsistence activities in people's diet as revealed by the interviews is accurate. But no explanation was found for the specific character of factors relating to Nelmin-Nos.

There were few data given by Nelmin-Nos people on the effect of industrial projects on the traditional use of natural resources. Filip Taybarey, the interviewer, did not ask the respondents questions from the relevant sections of the questionnaire as he thought that as long as no oil-related activities occur within SPK im. Vyucheykogo's territory, this would be unnecessary. The data from Nelmin-Nos are derived from answers to questions in the sections concerning reindeer husbandry, hunting and fishing.

To obtain a better understanding of the situation in Nelmin-Nos, two additional respondents from this area were interviewed. Born there (in 1937 and 1945) and occupying leading positions during the 1970-1990s in the village administration (heads of reindeer herding farms, rural councils and other socially important organisations in Nelmin-Nos), both are familiar with the last 60 years of village history. These respondents, both females (born 1937 and 1945), are hereafter referred to as informants (not in the list, Box 11), have related that *Nelmin-Nos was founded in 1938 as a central base for the collective farm Vyucheykiy.*

However, the place for the village was unsuccessfully chosen – on the swampy left shore of the Tundrovyy Shar⁵¹, which made it problematic for the villagers to get drinking water and caused problems with house constructions due to a high ground water level. In 1952, they moved the people and their houses from the reindeer herders' settlement Tri Bugri (Nyakhar Pugra, is translated from the Nenets 'three huts') to Nelmin-Nos. This was done in the framework of the general policy of 'collective farms' consolidation. The informants, as well as other respondents, descendants of Tri Bugri people, have informed us that the Tri Bugri settlement was located on an elevated, dry place close to the

⁵¹ A channel of the Pechora's braided river system.

fishing lake Kirizeika. The only remnant of the settlement today is the cross. The cemetery in Tri Bugri was destroyed for the purpose of establishing a shift camp for seismologists in its place 20-25 years ago.⁵²

As of 2005, there were 1025 people (282 households) living in Nelmin-Nos, out of which 953 are Nenets.

Reindeer husbandry has deteriorated during the last 30 years. While in 1979 the herds of the Vyucheykskiy farm numbered 12 000 reindeer, remaining at this level until 1998, by 2001, when the SPK im. Vyucheykskogo was restructured into a new collective farm, livestock had decreased by half (down to 6500 reindeer). Now (2009) it amounts to only 600 reindeer. The six reindeer herding obshchinas, which diverged from SPK im. Vyucheykskogo – Ilebts, Neruta, Tabseda, Opseda, Vark, Vynder and Senga – have in total 3600 reindeer. This means that within the whole area of the former Vyucheykskiy collective farm a little more than 4000 reindeer now graze – a third of the amount of 10 years ago.

Analysis of the interviews indicates that several factors account for the decrease in reindeer numbers.

Since 2000, reindeer husbandry no longer receives state support - reindeer herders were formerly provided with foodstuffs, radio communication, transport and veterinary services - and taxation rates in this sphere have increased dramatically.

According to the respondents, SPK im. Vyucheykskogo has also suffered from its proximity to Naryan-Mar (60 km away), and easy access by outsiders to its lands (in summer by river passenger boats, and in winter by motor vehicles). *Oil people who are working in shifts (15 days work and 15 days off-duty) and living in Naryan-Mar and Iskately, according*

to the respondents, hunt, fish or gather in the area of the former Vyucheykskiy collective farm. They also use motor vehicles, quick-firing guns and fast and effective fishing techniques that the Nenets do not employ. The respondents related frequent cases of outsiders shooting both wild and domestic reindeer, and using alcohol to persuade reindeer herders and fishermen to sell them their fish and reindeer meat cheaply. Responding reindeer herders noted that they had to change routes to avoid approaching the village and river, as 'unscrupulous people could approach them by motor boats and shoot reindeer' (respondents NN-03, NN-06).

According to the respondents, oil-related activities resulted in deterioration of pastures, hunting and fishing lands and berry fields. Other problems mentioned by the respondents were the pollution of the Pechora River, unemployment, substandard and insufficient housing and alcohol abuse, as well as packs of stray dogs.

It can be concluded from the narratives obtained from the informants from Nelmin-Nos that even without the presence of oil producing facilities within the reindeer-breeding area, the industry has had indirect negative impacts on the traditional use of natural resources. People employed in the oil industry exploit without restraint lands and resources – such as reindeer, wild animals, fish and berries – that Nelmin-Nos residents depend upon for their livelihoods. Existing bans on the use of traditional resources by employees of oil companies, even in places where such bans are to be applied, are not observed. Some representatives of indigenous people do realise the threat, and respondents from the areas with no oil production in progress (Kanin Peninsula, Indiga) fear that industrial projects may bring harm to their land.

⁵² Comment by T. Tuisku, 2009: "Tri Bugri has now become somehow "a good past", but in the 1950s there were only a few houses. The place would now partly be similar to Nelmin-Nos if the settlement still would exist. On the bank you can build on hard soil, but further inland there is bog. Of course, Tri Bugri is much more beautiful and people love to make trips there."

1.4.4. Attitude of oil companies towards indigenous peoples

Companies formally comply with the requirements of public discussions and agreements on their project activities with indigenous communities. At the same time, as the examples cited below show, there is no fixed procedure for these discussions. Such procedures should aim at satisfying the indig-

enous peoples' requests to minimize negative impacts and to participate to some extent in monitoring the compliance of industrial projects with agreements regarding the protection of their environment and traditional lands.

1.4.4.1. Responses from Krasnoe (15 respondents), Khorey-Ver (8 respondents) and Bugrino (14 respondents):

Question	Answer	Krasnoe	Khorey-Ver	Bugrino
<i>Do the industrial companies discuss their projects with local residents before they start to work?</i>	yes	10	5	1
	only with our bosses	2	1	4
	don't know	1	2	7
	no	2	0	1
	no answer	0	1	1
<i>On these discussion meetings, did they ask your opinion or only told about their plans?</i>	yes	10	4	1
	don't know	0	0	2
	no	3	0	9
	no answer	2	4	2
<i>If you gave advice, did they take it into consideration?</i>	yes	2	4	
	partly	3	0	1
	no	8	0	3
	no answer	2	4	9

1.4.4.2. Responses from Bugrino, Kolguev Island:

10.3. Do industrial companies discuss their projects with local residents before they start to work?

- Long ago a manager came from Peshchanka Rigs. He made a speech in the club, said we were brothers, we could build a school and lay a gas pipeline to the settlement. They made poles for the school building, but now it's rotten. Now nobody comes to discuss anything.

- They used to gather us in the settlement in Soviet times. Now it's all over. They didn't do what they promised. The school was supposed to be built by 1992 but they didn't go farther than constructing the poles for it

- They promised to build a school here. They lied. The poles are still there, getting rotten.

- I took part in discussions. If they need land, we always know about it. However there were a few

cases when land had been given without out prior consent. They develop documentation and were here to discuss it. In the process of discussion we are giving them land under certain terms and conditions to observe our requirements. And register them on paper. They are considering our requirements. I have only started working here recently. But I think it's easier now with them. Before they could ignore the state farm's opinion, but not now. Now they are always asking the cooperative's opinion.

- They used to, when I was working. The director agreed on things with us If we said no, the director could tell them that reindeer herders did not approve. I don't know how it is these days. The new woman director makes agreements and reindeer herders may not know about them, while drillers go deeper into the island. They have

recently mounted a new rig and reindeer herders don't even know who gave them permission

- It depends. Last time they sent us a paper to be signed for a drilling rig construction, but the rig was already there. Naryan-Mar says 'yes' to them and we seem to be the last to sign the paper. If we don't sign, we won't get anything.

Conclusion: It is obvious from the answers that conditions vary from place to place. While respondents from Krasnoe and Khorey-Ver generally said that

they are consulted, opinions differed about the extent to which their advice is taken into consideration. Respondents from Bugrino were free-speaking and – if they answered the questions – mostly complained about broken promises, about not being consulted at all, or about having no choice than to sign pre-fabricated agreements. The leadership of the cooperative (B-09) seemed to be informed, while the reindeer herders themselves are not involved in the process anymore.

1.4.5. Effects of oil/gas-related activities on traditional modes of livelihood

Our selection includes the respondents from three regions that have experienced industrial development: Kolguev Island (vilage of Bugrino), the territory of SPKs Kharp and Erv (village of Krasnoe), and SPK Put Ilichia (village of Khorey-Ver).

Explanation:

Red colour: negative influence

Blue colour: positive influence

1.4.5.1. Respondents from Krasnoe (15 questionnaires):

All 15 respondents from Krasnoe noted the negative effect of oil production on traditional nature management. At the same time, some of them

noted that their living conditions have improved (construction of houses, roads, assistance for transportation).

"How did oil production affect the tundra in terms of ..."

	<i>Become worse</i>	<i>Improved</i>	<i>Unchanged</i>	<i>No answer</i>
<i>Reindeer husbandry</i>	14			1
<i>Hunting</i>	9			6
<i>Marine mammal hunting</i>	2			13
<i>Fishing</i>	14			1
<i>Gathering</i>	12			3
<i>Living conditions</i>	1	13		1

"How did oil production affect the tundra in terms of ..."

	<i>Become worse</i>	<i>Improved</i>	<i>Unchanged</i>	<i>No answer</i>
<i>Pastures</i>	15			0
<i>Hunting areas</i>	7			7
<i>Marine mammals' resting places</i>	1			14
<i>Fishing</i>	14			1
<i>Berry fields</i>	12			3

Examples of responses

2.8. Have you changed your fishing-ground during the last 10 years and why?

- Yes, because they built bases and polluted the environment.

2.9. Are there any industrial structures which have had an effect on fishing during the last ten years? In what way?

- They once threw a tractor into the Khalmerka.

- There are no fish in Foma-Ty and Chira-Ty anymore.

- *There are no fish in Foma-Ty and Chira-Ta lakes anymore. There used to be drilling rigs there. Now there are none.*

- *Lakes are covered with diesel oil. In Chira-ty the fish smells of oil. There were oil rigs here earlier... the entire area around the pipelines is destroyed because of heavy vehicle traffic... they leave a lot of iron refuse behind...*

- *Yes, fish has a smell of diesel oil. Chira-Ta and Foma-Ty lakes are totally polluted.*

- *Yes. There is a pipeline and a high-voltage line over passages near the quarry at Yarey-Yu.*

- *Fishing is affected by environmental pollution, they have drained Yara- ta Lake.*

2.14. Have the quantity and species of fish changed in the last ten years?

- *Yes. Because oil people pollute lakes.*

- *This is connected with lake pollution, fish has a smell of diesel oil. Oil people ruined lakes.*

- *There is less fish, lake pollution and fish capture by poachers.*

- *Yes, there is less fish now. This has been an environmental effect.*

2.21. Have you or members of your family have had any diseases, indigestion or other ailments which, in your opinion, are connected with contamination of drinking water?

- *The water in Khalmerka Lake is bad.*

4.8. Are there any industrial structures which have had an effect on gathering wild growing plants over last the ten years?

- *Yes*

- *Yes, cloudberry do not grow in places where the pipeline is laid.*

- *Yes, the soil within the pipeline construction route is badly damaged by tractors.*

- *The smoke from drilling rigs, pipelines (the berry fields are degraded).*

- *Cloudberry is mottled alongside a pipeline and a high-voltage line, and there is much less now.*

- *There is no cloudberry at Toboy anymore, because of drilling rigs and environmental pollution.*

4.9. Have the quantity or species of plants changed during the last ten years? If so, what kind of changes have you observed? What do you think is the cause?

- *Cloudberry was mottled because of oil extraction at Toravey.*

6.7. Have you had to change the annual route during the last ten years? Why?

- *No, as long as there are no free (unoccupied) pastures.*

- *Yes, in connection with a pipeline and a base construction at Yarey-Yu.*

6.8. Are there any industrial structures that have had an effect on reindeer husbandry during the last ten years?

- *Pipeline*

- *Drilling rigs at Yarey-Yu, base Khilchuyu, high-voltage line right over the passage.*

- *Pipeline construction. When they were exploring the oil, drilling rigs were all over tundra and there were piles of scrap metal left from them.*

- *They have just started the construction of a pipeline. Our route lies nearby. Nothing has changed so far.*

- *Yes, they have a negative effect, they pollute the environment, pastures, so that we have to change a route.*

- *The pipeline has had three spills (editor's note: at Varandey). We lack pastures, so we have to wander the same route.*

- *Irregular passages, passages.*

6.9. Have there been any drastic changes in the size of your herd during the last ten years?

- *The herd has decreased in number – we lack pastures, reindeer get sick.*

8.6. Are there any industrial structures that have had an effect on access to sacred places or have caused their destruction during the last ten years?

- *When the first drilling rigs appeared, all the idols were scattered on Khurtova mound.*

- *Khurtove-Seda is a place for sacrificial offerings where they used to sacrifice a reindeer every year. There is a high-voltage line now there and a pipeline.*

- *There was a drilling site close to sacred Siv-Nava nipple. An off-roader drove over Siv-Nava nipple.*

- *Geologists went through Siv-nava sed in the 1970s. A base of seismologists is situated there now.*

10.1. How do you estimate the influence of activities of industrial enterprises, located on the tundra, on your life?

- *They facilitate construction of housing.*

- *They contaminate pastures.*

- *They have negative effect.*

- *They pollute pastures.*

- *They pollute pastures.*

- They contaminate and decrease the number of pastures. They block routes for reindeer to pass.

- Negative

- It has a negative effect- they pollute pastures.

- No effect

- It has a negative effect . They pollute the environment and pasture.

10.5. During these discussion meetings, did they ask for your opinion or were you only told about their plans?

- They told about their plans, asked about passages.

10.5.1. If you gave advice, did they consider it?

- We did, but they did not consider it. The passages are very low.

- No, they didn't consider it.

10.8. Do you think it is better to live on the tundra or to leave it after the oil companies started their activities?

- It is easier with them, but they pollute the tundra.

- It's become better to live, but we feel pity for nature, reindeer, animals.

- Nothing has changed.

- It has become more complicated, they pollute our pastures.

- Of course, it has become worse, they pollute our pastures.

- No, we don't need them on the tundra.

11.1. Do you think the conditions of your settlement, traditional areas and livelihood of your family have improved or worsened?

- It has become worse. There is soil degradation, a lack of pastures.

- It has improved. They have begun to build houses.

- It has improved. They began to build houses, repaired the road.

1.4.5.2. Respondents from Kolguev (14 questionnaires):

Nine respondents mentioned a negative effect of oil production development. The respondents from the west coast (the first herd) and from the east coast (the second herd, the place, where the oil rigs

are situated) have a a different impression of the oil people. Most of the respondents are from Bugrino. The answer "remains the same" has a protesting character. It tells about deceived expectations.

"How did oil production affect the tundra in terms of ..."

	<i>Become worse</i>	<i>Improved</i>	<i>Unchanged</i>	<i>No answer</i>
<i>Reindeer husbandry</i>	3		3	8
<i>Hunting</i>	1		8	5
<i>Marine mammal hunting</i>			1	13
<i>Fishing</i>	2		4	8
<i>Gathering</i>	1		11	2
<i>Living conditions</i>	3	1	8	2

"How did oil production affect the tundra in terms of ..."

	<i>Become worse</i>	<i>Improved</i>	<i>Unchanged</i>	<i>No answer</i>
<i>Pastures</i>	3		3	8
<i>Hunting areas</i>	1		8	5
<i>Marine mammals' resting places</i>			1	13
<i>Fishing</i>	2		4	8
<i>Berry fields</i>	1		11	2

Examples of responses

2.2. Do you remember in which area your ancestors fished?

- My mother used to fish alewife at Peshchanka Lake. There are no fish there anymore for obvious reasons. Everything is polluted.

2.9. Are there any industrial structures that have had an effect on fishing during last ten years? In what way?

- I can tell only about Punochnoe Lake. Seismologists stayed there. Carbon cables were coming out of the lake, they probably used current to baffle fish. This was about 18-20 years ago.

2.21. Have you or members of your family have had any diseases, indigestion or other ailments which, in your opinion, are connected with contamination of drinking water?

- Yes, such things have happened. It's because of the banks, where barrels and other waste are scattered about.

3.1. Do you hunt marine mammals?

- Not me, my sons used to hunt, but there haven't been any marine mammals recently.

4.8. Are there any industrial structures that have had an effect on gathering during the last ten years? In what way?

- Yes, of course, they have a great influence. There was a drilling rig at the river Izbushchnaya from the period of 1988 up to 1989, approximately 1.5 years. It is a dead area now, nothing is growing there.

- Industrial structures are far from us, if there is cloudberry, we gather it.

5.5. Have you had to change your hunting areas during last ten years? Why?

- Yes, I used to hunt over the river Bugryanka, there used to be a lot of geese there. Their number decreased during the last 3 years. I had to change the place and left that one.

5.6. Are there any industrial structures that have had an effect on hunting during the last ten years?

- They have a major influence.

- They don't interfere with us, there aren't such structures.

5.7. Has the frequency or species of hunted animals changed during the last ten years?

- It has changed (it is connected with the drilling activity). There are a lot of brant geese, they destroy the pastures. We need to reduce the brant population.

6.2. Were your ancestors reindeer herders, and if so, where?

- Now at the place where I used to work (in the area of the second herd) pastures are polluted by the drilling people.

6.7. Have you had to change the annual route during the last 10 years? Why?

- We had to, the oil company occupied the territory and we had to abandon the spring camp. We left there.

6.8. Are there any industrial structures that have had an effect on reindeer husbandry during the last ten years?

- There used to be drilling people, but they were all driven out. Nothing stirs now.

- There are drilling rigs everywhere, of course, they impede reindeer herders.

- It has changed dramatically during the last 10 years, especially in the eastern part. Reindeer have nothing to eat, oil rigs penetrate deep into the island. They have a great influence, the lichen is different. There is smoke, roads are everywhere. Before the drilling rigs came the reindeer kept to this eastern area.

- We've left from there. There are roads and a pipeline. Reindeer go there. There were reindeer of the 2nd brigade there, they began to die because of poisoning.

- There is some influence, in the east.

6.9. Have there been any drastic changes in the size of your herd during the last ten years?

- Reindeer have become smaller during the last ten years. They used to be larger, probably, this is because of the oil rigs.

- It has changed, most likely because of the lack of pastures. There are a lot of sick animals in summer - these are internal illnesses, for example, lung diseases.

8.1. Are special places of the following kinds known to you within the areas of your traditional activity?

- (indicates a place on the western shore of lake Peshchanoe) It used to be at Peshchane sopki, but it is all turned inside out by drilling people now.

- There are a lot of nomadic camps. There was a chapel at the river Peshchanka. There is only a trace left of it now.

8.6. Are there any industrial structures that have had an effect on access to sacred places or have caused their destruction during the last ten years?

- There are oil rigs alongside the river Peshchanka, they say it's very close to the beams.

- Oil rigs in the east.

8.7. Do you know if and when these places were exposed to destruction or defilement? Who did it? Your people or somebody else? Were there any consequences of these destructions and defilements?

- The second bog place. There is an oil rig there right now. There used to be ancient things there: gods, tambourines, the hat of a shaman.

10.1. How do you estimate the influence of activities of industrial enterprises, located on the tundra, on your life?

- It has a negative effect. The drilling people harmed the soil.

- It has a negative effect. Reindeer herders probably suffer. We don't, as we don't have them in the settlement.

- It doesn't influence me.

- It has a positive effect.

- The expedition is far from us.

- It does not influence in any way.

- They are not in our way.

10.3. Do the industrial companies discuss their projects with local residents before they start to work?

- Not now, there used to be drilling people in whole tundra, we have driven all of them out, because they impeded the reindeer.

- When I worked in the SPK, approximately two years ago, there was a meeting about whether to give the land to the expedition. The meeting was in the office of the SPK, only sovkhos employees were present. They didn't come themselves, they only sent a paper where we put our signatures whether we agreed or not.

- Long ago a manager came from Peshchanka Rigs. He made a speech in the club, said we were brothers, we could build a school and lay a gas pipeline to the settlement. They really made polling for the school building, but now it's rotten. Now nobody comes to discuss anything.

- No, there used to be turbulent meetings about giving the land for drilling derricks, but they were

over soon. They probably discuss something with the SPK.

- It depends. Last time they sent us a paper to be signed for a drilling rig construction, but the rig was already there. Naryan-Mar says 'yes' to them and we seem to be the last to sign the paper. If we don't sign, we won't get anything.

10.4. Please tell about which industrial activities you have been informed in advance when you participated in such discussions during the last five years?

- I didn't participate on my own, it was probably on behalf of a sovkhos.

10.5. During these discussion meetings, did they ask for your opinion or were you only told about their plans?

- They promised to build a school here, but it didn't work out. They deceived us. Poles have been standing there since then. They have already begun falling, so many years have passed.

10.7. Which attitudes have developed between local people and workers of the industrial enterprises?

- My son, and not only him, worked as a jobber in the expedition at Peshchanka. It turned out that it was unprofitable to have them. If we work for them, they'll have to fix this first.

10.8. Do you think it is better to live on the tundra or to leave it after the oil companies started their activities?

- I can't say, it used to be better without them.

- You should ask the reindeer herders.

- We don't get anything from them, it remains all the same.

- We don't feel anything, reindeer herders probably suffer.

- I don't know, I don't live with them.

- We, for example, don't feel anything in the settlement; reindeer herders probably, do.

- I don't know.

1.4.5.3. Respondent from Karatayka (1 questionnaire):

5.6. Are there any industrial structures that have had an effect on hunting during the last ten years?

- Much "iron" is scattered in the area of Saremboy.

10.1. How do you estimate the influence of activities of industrial enterprises, located on the tundra, on your life?

- It doesn't influence in any way yet.

10.3. Do the industrial companies discuss their projects with local residents before they start to work?

- No.

10.8. Do you think it is better to live on the tundra or to leave it after the oil companies started their activities?

- Not, there are only negative effects.

1.4.5.4. Respondents from Khorey-Ver (8 questionnaires):

"How did oil production affect the tundra in terms of ..."

	<i>Become worse</i>	<i>Improved</i>	<i>Unchanged</i>	<i>No answer</i>
<i>Reindeer husbandry</i>	2	2	3	1
<i>Hunting</i>	1		3	4
<i>Marine mammal hunting</i>				8
<i>Fishing</i>	2		1	5
<i>Gathering</i>	4		1	3
<i>Living conditions</i>		7	1	

"How did oil production affect the tundra in terms of ..."

	<i>Become worse</i>	<i>Improved</i>	<i>Unchanged</i>	<i>No answer</i>
<i>Pastures</i>	3		5	0
<i>Hunting areas</i>	2			6
<i>Marine mammals' resting places</i>				8
<i>Fishing</i>	2		2	4
<i>Berry fields</i>	3		2	3

Examples of responses

6.6. Specify places of nomadic movements and seasonal settlements, reindeer calving and slaughtering.

- *I won't show the route.*

6.8. Are there any industrial structures that have had an effect on reindeer husbandry in last ten years?

- *We don't have any structures along our route.*

- *It doesn't influence in any way, nothing prevents work. The livestock has increased. We treat diseases at early stages.*

6.9. Have there been any drastic changes in the size of your herd during the last 10 years? How? What do you think this is owing to?

- *No, I most likely see improvement and increase of the livestock, because diseases can be coped with. There are modern methods of treatment of reindeer diseases.*

10.1. How do you estimate the influence of activities of industrial enterprises, located on the tundra, on your life?

- *It doesn't influence in any way.*

- *They most likely pollute pastures.*

- *They pay compensation.*

- *Negatively, they pollute pastures.*

10.8. Do you think it is better to live on the tundra or to leave it after the oil companies started their activities?

- *It has become easier.*

- *It's better.*

11.1. Do you think the conditions of your settlement, traditional areas and livelihood of your family have improved or worsened during the last 20 years?

- *They have become worse. It depends on the person.*

1.4.5.5. Comments to the answers of respondents from Khorey-Ver

Less than half of the respondents from Khorey-Ver perceive a negative influence of oil production on conditions of traditional activities. Furthermore, most of them think that the oil companies have improved their living conditions and even the conditions for reindeer husbandry. The oil development opened up opportunities for new foodstuff, for the use of helicopters for transportation of family members of reindeer herders to the centre, and hopes for compensation in this remote area.

Today respondents from Khorey-Ver are successful reindeer herders, enjoying high incomes. They are confident and were not interested in questions about the state of the environment. When answering the questions, they seemed not to pay attention to the content of the question "How do you estimate the influence of activities of industrial enterprises, located on the tundra, on your life?". That is why the estimation of the successfulness of reindeer husbandry in the brigades due to, for instance, a well-organised veterinary service, was taken as a merit of the oil industry.

The crucial role of traditional nature management in the subsistence of reindeer herders in Khorey-Ver suggests that negative impacts by industry on pastures will have dramatic effects on the welfare of the area's indigenous residents.

1.4.5.6. Respondents from Nelmin-Nos (20 questionnaires)

Information about the influence of industrial activities was not investigated via the questionnaire because the interviewer understood that there is no oil production in the territory of SPK im. Vyucheskoy.

However, responses to the questionnaires reveal that many respondents mention an inconvenient geographical position and bogging as a problem of the settlement Nelmin-Nos. Almost all the respondents recall the settlement Tri Bugri, closed in 1952, that ceased to exist during agglomeration of collective farms during the Soviet period (only one cross has remained). They tell that the settlement Tri Bugri was situated at a high elevation. The fish lake Kirizeika lies opposite to it. **The cemetery was destroyed in connection with the construction of a camp of seismologists 20-25 years ago.** Even younger respondents know about this settlement from frequent stories of elders.⁵²

They also mention water pollution in the Pechora River, unemployment, lack of accommodation, high alcohol consumption, and a big number of homeless dogs as problematic issues in their village.

Reindeer herder: - **Yes, we had to change the route,**

because we were close to the settlement. We used to go alongside Korovinskaya Guba up to Makino from April. Then we went up to the summer road.
- **There is less reindeer (unfair people coming by boats in summer time shot at reindeer)**

Reindeer herder: - **The quantity of reindeer has decreased. This is caused by reindeer diseases, weather conditions and a human factor. Homeless dogs also cause problems.**

1.4.5.7. Respondents from Indiga (16 questionnaires)

Fourteen respondents out of 16 were concerned about the prospect of industrial development of the territory. In reality, there are no oil or gas deposits expected to occur on the territory of the Indiga reindeer herders, although an oil terminal is planned close to the village, with a pipeline connection from the east.

Examples of responses

10.1. How do you estimate the influence of activities of industrial enterprises, located on the tundra, on your life?

- *They will destroy the tundra.*
- *If they begin to develop something here, there will be only negative influence.*
- *Nothing good will come of it if they carry out these activities.*
- *So far we don't have oil people here and there is no exploration, besides the construction of a bulk-oil terminal, which is likely to being frozen now. But if they start something here, the environment will be polluted.*
- *There isn't anything now, but they began building a terminal at Svyatoy Nos. It turns out that a pipeline will be laid through the territory, where we pasture reindeer, and this is bad ...*
- *We don't have anything here so far (besides the started terminal). Thank God ... And in the event there is something, nothing good will come of it.*
- *It has negative influence, they will replace traditional activities.*
- *They have begun building a bulk-oil terminal not far from the village (at Svyatoy Nos), but there is no movement now. We have not felt any effect yet. Thank God.*
- *Nothing good is going to come out of this ...*
- *There is nothing like this here, besides the started construction of the terminal. And in the event something appears, nothing good will come of it.*
- *It has negative influence.*

10.3.1. Who informs you about the results of these

discussions?

- We learn about them from newspapers, as nobody has meetings and discussions with us.

10.4. Please tell about which industrial activities you have been informed in advance when you participated in such discussions during the last five years?

- No, nobody has informed me.

11.10. What threats to the existence of your settlement can you see in the future?

- Young people will go away. If they begin oil exploration here, they will pollute nature.

- Field development, that is pollution of nature.

1.4.5.8. Respondents from Kanin Peninsula (29 questionnaires)

Information about the influence of industrial structures was not collected during 18 interviews. Interviewer Nyurov thought there was no necessity, because there is no oil production on the peninsula.

Interviewer Kostamo, who questioned 11 respondents, asked questions about environmental threats. Some responses are listed below.

Examples of responses

2.14. Have quantity and species of fish changed in the last ten years? If so, what kind of changes you have observed? What do you think this is connected with?

- There is less fish, because of the environment.

5.1. What kinds of wild (land) animals do you hunt?

- Moose, geese. There are less wild animals.

- Geese, wild reindeer. Wild reindeer and moose have practically disappeared. This is connected with the appearance of technology and poaching.

6.9. Have there been any drastic changes in the size of your herd during the last ten years? How? What do you think this is owing to?

- There are less reindeer now. Food disappears. Problems appear in spring. Poaching.

11.1. Do you think the conditions of your settlement, traditional areas and livelihood of your family have improved or worsened during the last ...

... 20 years? Why? What has changed?

- Environment, that is why we have worse living conditions and food.

... 10 years? Why? What has changed?

- There is a problem with reindeer food. There are impacts from the military range.

- Reindeer have become smaller. Food has disap-

peared.

11.10. What threats to the existence of your settlement can you see in the future?

- Lichen (reindeer food) will be disappearing.

- Oil rigs. We are categorically against the activity of the launching site "Plesetsk".

- The environmental situation will become worse.

- Disappearance of lichen (reindeer food).

- Lichen (reindeer food) will be disappearing. Poaching will occur.

- The construction of oil rigs.

- Lichen will be disappearing.

11.11. Can the population of your settlement be prepared for this threat and prevent it, or not?

- We can protest against the construction of rigs, we are against soil degradation.

- Reindeer will disappear.

1.4.5.9. Discussion of responses to the questions about the effect of industrial structures on traditional nature management

The common opinion of all respondents, when answering the question "Do you think your and your family members' work support your life completely?" was: "Everything depends on ourselves". When answering the question "What other sources apart from yourself and your family contribute to the support of your family and your settlement?" they often did not answer, or answered: "From the head of the SPK", "from the authorities of the NAO". When answering the questions about what the villagers do and can do to prevent threats and solve problems (questions 11.6.-11.9., 11.11), they usually avoided giving an answer, or answered: "nothing", "we should work better".

These opinions show, on the one hand, the self-sufficiency of indigenous people who maintain a traditional way of life. On the other hand, they indicate a high degree of isolation from the rest of the society.

The majority of the respondents, who answered the questions "What threats to the existence of your settlement can you see in the future?", "What kind of changes have you observed ... (concerning fishing, hunting, gathering)?", named ecological threats like the degradation of pastures, water quality and berry fields and the reduction of wild animal stocks, connected with the appearance of modern technology and oil production. In addition, they referred to threats like poaching and the many homeless dogs that are left by newcomers. Feral dogs chase domestic and wild reindeer.

Respondents mark unemployment, alcoholism and

distant educational facilities as the main problems in such settlements as Bugrino (Kolguev Island), Indiga and Nelmin-Nos, where traditional subsistence activities are not engaged in to the extent they once were. Respondents from the settlement Krasnoe, whose traditional lands have mostly been affected by the development of oil production, mark its negative influence on all kinds of traditional nature management. Respondents from the settlement Krasnoe are very conscious about the importance of their participation in decisions about the use of traditional lands, completing agreements with companies on minimising the impact and compensating damage. To maintain the level of their welfare, they also take advantage of the proximity of their settlement to the main market of traditional products in Naryan-Mar. They are active traders.

Respondents from the Kanin Peninsula and the vilage of Nelmin-Nos, where there is no oil production, and from the settlement Khorey-Ver, where it has only begun, are less interested in ecological problems and losses for traditional nature management, which are determined by industrial development.

These losses have already been realised by the respondents from Kolguev Island and Krasnoe. Respondents from Indiga are aware of these losses. They are underestimated by respondents from the settlements of Kanin Peninsula, Nelmin-Nos and Khorey-Ver. At the same time, the importance of traditional nature management in the subsistence of reindeer herders from Khorey-Ver shows that negative impacts by industrial developments on pastures will have dramatic effects, as the indigenous residents are completely dependent on their reindeer herds. Today respondents from Khorey-Ver do not see no other way of supporting themselves.

Khorey-Ver was considered important for the project because the major facilities of the Kharyaga oil-field and adjacent fields, including a major pipeline system, divide the winter pastures of the reindeer herding cooperative SPK Put Ilichia into two.

Data from Khorey-Ver may be a little controversial. At first, Yasavey did not succeed in finding a person who would be willing to interview people in the vilage. Finally, the interviewer from Krasnoe was sent to Khorey-Ver to gather at least some information. The result was only eight interviews. In contrast to the other vilages, the interviews in Khorey-Ver were thus not done by a co-villager. Respondents said generally that no industrial structures were in the vicinity of their migration routes and that they had not suffered any negative impacts. One respondent said there were constructions, but they don't interfere with reindeer husbandry. When looking at the map of oil development in the area (Maps A-5, B-3), it is hard to believe that this is represent-

ative or generally true. There is no obvious reason to believe that the problems reported from Kolguev and Krasnoe do not occur in the southern and eastern Bolshezemelskaya Tundra. In fact, it seems that reindeer herders have ceased using their pastures on the southwestern side of the Kharyaga pipeline, and herds are concentrated to the east of it in winter.

The opinion of respondents from different settlements about environmental problems is based on their own experiences. So the experience of the citizens of Krasnoe did not influence the views of the residents of Khorey-Ver regarding a potential effect of oil production on their traditional lands. They still see only the positive side of the prospects for oil production (compensation, etc.).

Reindeer herders of the cooperatives Kharp and Erv (Krasnoe) use the pastures between the Pechora River and the Varandey area and have to deal with the oil fields at Yuzhno-Khylchuyu and Varandey, including the new pipeline between these areas. Not all complain, but most of them have noticed one or more negative affects, mostly in connection with the pipelines and smoke from the oil rigs. Some complain about killing of their domestic reindeer by poachers⁵³ and illegal fishing by non-indigenous people. These consequences of oil activities were repeatedly mentioned: the pollution of lakes and rivers, the reduction in size and quality of fish, sickness among reindeer and insufficient pasture lands and fewer berries.

When answering questions in section 11 of the questionnaire, regarding changes of living conditions and the future, almost all respondents said that they do not see their individual participation in a future arrangement. They did not show a determination to change of their subsistence pattern or look for alternative ways of supporting themselves.

At the same time, their responses to the questionnaire made clear their high level of dependency on traditional subsistence activities. This indicates that if these activities are negatively affected it will have serious consequences on the welfare of the indigenous people.

^{52, 53} According to T. Tuisku (pers. comm. 2009) poaching was already a problem in the NAO in the early 1990s, before the oil boom really had started. Not only oil people poach. Furthermore, some oil companies strictly observe that their employees are not involved in poaching.

1.5. The MODIL-NAO data interpreted in light of security

By Gunhild Hoogensen, project leader of IPY project GAPS (*The Impacts of Oil and Gas Activity on Peoples of the Arctic Using a Multiple Securities Perspective*)

1.5.1. Introduction and actor-based security model

The GAPS IPY project hopes to contribute to the work of MODIL-NAO by shedding light on the ways in which the security of different players, ranging from the state to individuals, are impacted, and what this potentially means for future planning at local, regional, and national levels.

The notion of security has always been, and is now increasingly, employed in the Arctic region, although rarely if at all with regard to the actual people who live there. More often than not the notion of security has been invoked in a military/state perspective, where Arctic territory plays a role in the physical protection of the state (ie: geopolitical analyses of region, deployment of weapons, patrolling of borders by military). More recently the notion of "energy security" has been increasingly deployed as states jockey for position as oil producers functioning within uncertain markets, providing al-

ternatives, which included but was not restricted to, the role of the state. Cold War politics contributed a reification of the term, in many respects "forgetting" the significance of individuals and communities to the process of creating security and/or insecurity.

Thus, in the case of people living in the Arctic regions, the notion of security has rarely if ever been directly employed in relation to them.

The GAPS project, which as MODIL-NAO also focuses on oil and gas issues in the Arctic, has developed a model representing a multiple actor framework for assessing the overall sense of security derived within a given situation⁵⁴. The model attempts to make visible those actors who either have never been "heard" or have been "silenced" (indigenous peoples, women, minorities, etc) due to dominant discourses about what security should be about. Given that the employment of the notion of security is highly political, giving top priority to issues deemed most valuable in the eyes of powerful ac-

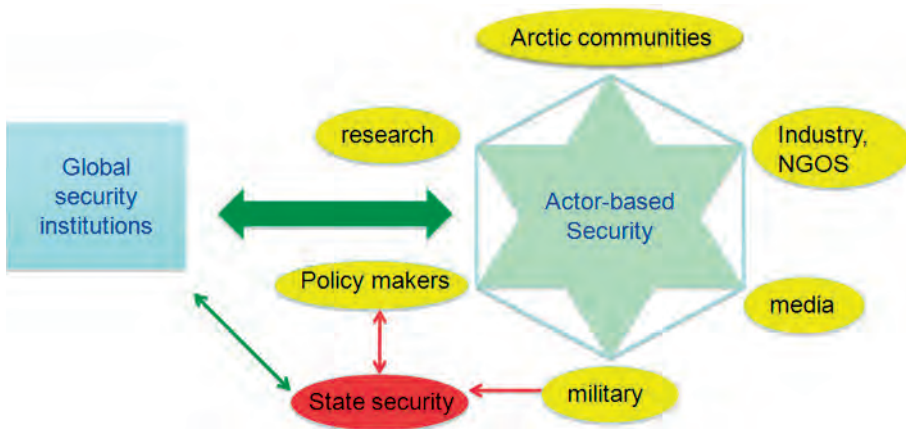


Figure 1-3: The GAPS actor-based security model

ternatives to oil and gas production from unstable regions (Middle East), and for securing oil and gas resources, and its income, for producing states.

In other words, "security" is not an unknown concept to the Arctic region. On the contrary, it has played a dominant role in the determination of how this region should and would develop. But invoking this term is highly political, usually indicating an issue of high importance or top priority for a state, an issue for which the state could or would be willing to employ extreme or extraordinary measures to ensure that the state has control over, or is able to protect, the issue in question (this issue could be related to sovereignty, protection of resources, etc). However, the term "security" has not always been so narrow, as it more generally has found its roots in the current and future well-being of indi-

viduals (usually the state but not always exclusively), we wish to make visible the priorities and values of individuals and communities to see how they can and should inform these political discourses and future plans.

Security is a term we use to indicate our need and desire to protect the things we most value – without these things (be they persons, ideas/concepts,

⁵⁴ Hoogensen, G., Bazely, D.R. et al. 2009: *Human Security in the Arctic - yes, it is relevant!* *Human Security Journal*; Hoogensen, G., Dale, B. et al. 2009: *The Komi Oil spill of 1994 and Local Security Production. Climate Change: Global Risks, Challenges and Decisions. Copenhagen, Denmark*; Tanentzap, A.J., Bazely, D.R. et al. 2009: *A Human Security Framework for the Management of Invasive Nonindigenous Plants.* *Invasive Plant Science and Management.*

whatever) we would not have security. Security refers to preserving those things we value so that we can expect that they are still with us in the future – security of expectations. Security is thus very context dependent – it is difficult to identify in the abstract what is prioritized and valued without understanding the context in which these values and priorities are embedded, who is articulating them, and who and what these values represent.

Therefore, the GAPS model, referred to as an actor-based model of security, takes into account the security perspectives of various actors indicated through wide/rough categories, including local communities, "interest groups" (ranging from industry/business to non-governmental organizations), media, policy makers (the state), the military (often employed as a tool for providing security), and research. Generally speaking, these categories have always participated in one way, shape or form to understandings of security, but the dialogue has been over time dominated by largely two of these categories, the state and the military.

The following analysis therefore weighs the various statements and positions of the different NAO respondents, the oil industry, researchers, and the state (through legislative practices) to arrive at an understanding of the security dynamics in the region, and what this potentially means for the future security of the region.

The "categories" of analysis presented here are derived from the context of the MODIL-NAO research itself, from the nature and trend of the survey material and its responses. Thus, the dialogue between researchers and community members, and their subsequent interactions with industries and state, inform the direction of the analysis.

1.5.2. Evaluation of MODIL-NAO data and assessments in a security framework

The MODIL-NAO project has collected and data and assembled an easily accessible database for the purposes of better monitoring the activities and needs of indigenous peoples in the Nenets Okrug in Russia. Part of the intention of setting up this database is for providing the people of Nenets with solid data from which they can better articulate their interests and have their voices heard in the political decision-making processes. This in turn assists improved accountability on the part of the state and oil companies towards indigenous populations in this area, particularly with regard to shared land use between oil and gas activities and reindeer herding and other "traditional" economy activities.

On the basis of the data obtained through the

MODIL-NAO interviews, this section evaluates processes of security and insecurity through the following indicator: legislation, consultation/participation, environment, quality of life and culture, economics, and energy. These factors are derived from the results of the interviews themselves as those which reflect some of the most prevalent values for these communities.

1.5.2.1. Security through legislation

One defining feature of legislation is that its purpose is to ensure order and reduce chaos, thereby providing security via the mechanism of legislation to the people of a given state. The purpose of any legislation is to provide security to both the legislator (the state) as well as the citizen (individuals of the state). Legislation makes visible the nature of the relationship between individuals, communities and the state, and the responsibilities each has towards the other for the overall intention of ensuring security. However, "knowing" that security has been achieved is difficult, particularly when it is often the state which dictates the terms and parameters of that security. In other words, legislation functions as far as the state is concerned when state security is not. When legislation fails or is inadequately implemented, it increases insecurity for those relying upon the legislation.

The MODIL-NAO project refers to current legislation that is intended to protect both land as well as the interests of the indigenous peoples living in this region.

Despite these legislative efforts, it is clear from the report that legislation has not been satisfactory, and that local communities have not had the ability to seek recourse and protection through the court system.

1.5.2.2. Security through consultation/participation

According to the report, two associations are politically active on behalf of the Nenets and Komi people (the Association of Nenets People Yasavey and the Izhma-Komi Association Izvatasyas) which participate in to varying degrees developing social and economic programs for the NAO/Komi regions as well as take measures to preserve traditional lifestyles and activities. This suggests a certain level of political participation where there are channels by which indigenous voices can be heard. Despite the legislative requirements for consultation, not one community indicated that this process had been undertaken. Despite the roles of these associations, the actual ways in which consultation takes place locally is unclear. The legislation relies on referenda, but there do not appear to be concrete measures as to how referenda can be employed or when.

Some communities like Krasnoe are very aware of the importance of participation and have been sure to exercise their rights to participation through written agreements with companies in their region on ensuring minimal damage and obtaining compensation if necessary. There is a perception that there is little to no consultation in the determination of when, how, or even whether or not an oil installation will be built in or around a community. This perception about inaccessibility for consultation increases insecurity about what can and will potentially happen to a region and its local population.

1.5.2.3. Security through the environment

The environment is here, as in many regions, an issue that exposes many perspectives. The report indicates that there is "major ecological problems" that local communities attribute to oil and gas activity. These ecological problems include reduced pasture land, pollution of waterways, and pipelines cutting off migration routes. Despite this, there appears to be, according to the report, degradation of the environment that cannot be ignored, and that threatens the future potential for reindeer husbandry. As noted further by the report, degraded pastures and polluted land leads to feelings of hopelessness and insecurity amongst inhabitants, which demonstrates the importance of perceptions of and knowledge about what is occurring environmentally.

The report indicates early on that any negative trends that are taking place in the region are more so due to poor management practices rather than any oil and gas activity. However, it is additionally reported that scientists and authorities have monitored and recorded steady degradation of the environment often due to industrial activity since the 1950s. From the scientific viewpoint therefore, better protections for the environment are crucial for health and traditional lifestyles of indigenous peoples in the region, as well as for the animals they are dependent upon.

A small number of respondents from Khorey-Ver were predominantly uninterested in environmental consequences of oil and gas production in their region. This was in part (largely) due to the benefits brought by industry, including better transportation and access to market economy goods. These responses mirror such value-setting and prioritization by communities in other parts of the world which appreciate the prosperous gains made by natural resource exploitation over any possible consequences for the environment. This is also despite the fact that the enormous Kharyaga oil field is situated on the winter pastures of the Khorey-Ver herders, with the result that they don't use half of their winter pastures anymore as they are cut off by the pipelines. The Kanin Peninsula and Nelmin

Nos have either not been affected by oil and gas development or only experienced initial effects as the industry is still new to their areas. Other regions which have had extensive experience with oil and gas development in their regions responded less positively and expressed significant concern over environmental degradation that would affect both the animals and the very lifestyles and identities of their communities.

Thus dialogue needs to be established between this view and the possibilities of losing not only access to the natural environment (through degradation, pollution, etc) but also to lifestyles, values, customs and traditions that have been linked to this same environment. Do these communities value such traditions now, or have they transformed beyond this (not "evolved" or "progressed", but moved so far away from such traditions that they no longer have any relevance to that community). This speaks to the importance (or not) of valuing traditional ways and customs within the community. If traditions associated with the natural environment are no longer relevant to the community, then the security with which one associates with being able to retain identity and traditional culture becomes less significant or relevant, whereas economic security and access to resulting infrastructure becomes more valued and a stronger part of the security picture for that community.

Thus a next round of questions to the community become relevant – these are the implications of the values and priorities of that community – is that what they are striving for? Is this direction that which will provide the sort of security they need for their future?

1.5.2.4. Security through identity and culture as quality of life (societal security)

The report indicates that the traditional activity of reindeer husbandry is most prominent of traditional activities in the region (both Nenets and Izhma-Komi). In addition traditional activities include subsistence and commercial fishing and hunting and gathering. Given the emphasis on traditional economies, and the lifestyles associated with it, it is clear that the Nenets and Izhma-Komi people desire to preserve these activities as reflections of identity. Therefore any event or process that causes a decrease or elimination of these activities threatens the identities associated with these activities. The amount of legislation directed towards indigenous concerns in the Russian Federation indicates a recognition that preserving these identities is important. However, to ensure that these identities remain secure, legislation has to be followed through, environments protected to allow for traditional activities, and social and political processes more accessible to the peoples of these regions. Unfortu-

nately the recent trend in legislation has shown the opposite, whereby amendments appear to protect the interests of the oil industry rather than the environment or the affected populations.

1.5.2.5. Security through economics, infrastructure - facilities

Living conditions are not defined in this report, but are understood to not necessarily include identity or cultural elements in one's life. In other words, refer to living standards, but not necessarily quality of life. This is because respondents have both stated that living conditions had in some cases improved, but that cultural issues had not (ie: preservation of a way of life, etc).

Some of the improvements in living conditions included better housing, repaired roads, improved access to foodstuffs.

One group in particular, Khorey-Ver, seemed to have experienced the most benefit from the presence of the oil companies, and had little to no interest in the impacts on the environment. However, the report indicates that very few responses were obtained in this region to be able to give an accurate account of individual and community perspectives.

1.5.2.6. Energy security

The legislation cited in the report does not explicitly discuss "energy security" per se, but is reflected in the language of the legal frameworks. For example, regarding the federal law "On subsoil resources" a central goal is the reliable supply of mineral and raw materials, and its protection for future use and generations. This reflects a recognition of securing future expectations for those depending on natural resources in the region. However, as the past few years have shown, the Russian Federation is a significant oil producer for the global market, and its own economy is highly dependent upon this resource as oil is its primary export. Oil and gas have been even more tightly bound to notions of state security (as energy security) and the national economy, making the impacts on local regions and on human security of less importance.

1.5.2.7. Security through communities

What is often little recognized, due to the dominance of a state-based understanding of security, is the extent to which security for communities and individuals (despite legislation and state interaction) becomes largely dependent upon those same individuals and communities. The MODIL-NAO report reports that all respondents to the questionnaires indicated that they had to be largely self-reliant. Life in the Nenets Autonomous Okrug was dependent solely upon the residents. In other words, se-

curity was largely created by and through the local communities, and less so through state legislation or other state mechanisms. This suggests little recognition for or sense of relationship with the mechanisms of the state (through legislation) that are in theory in place to provide additional support to communities (welfare system, etc).

1.5.3. Conclusions

Based on the data provided by the MODIL-NAO project it is possible to conduct an initial analysis pertaining to the impacts of oil and gas activity on Nenets and Komi peoples in the Russian Federation. Seven security-relevant issue-areas appeared to be most dominant in the work, though to varying degrees of importance. These areas included: security through legislation, participation, environment, economy, energy, identity, and communities. These issue areas overlap in many ways, as effects to identity are intimately linked to effects to the environment, and so forth. However it was useful to be able to highlight these issue areas for an initial analysis of the ways in which security is perceived in this specific context.

Additionally, the report confirmed the importance of examining the roles of various actors that can influence the security process and visions of security for the future (security of expectation). As such, we can look to the actor-based security model to see what sort of security picture emerges for this region with regard to impacts of oil and gas development, and how competing interests might influence the sense of security there. Various perspectives and initiatives are reflected by various actors in a competing picture of local/human security in these regions. With regard to the actor-based security model, those actors that appear to play the most dominant roles in the data collected include local communities, researchers, policy makers (the state), and industry.

Legislation constitutes more or less the core of security provided by the state to its people. The role of the state has been largely in the provision of legislation to both protect fragile indigenous communities, as well as to protect the environment. Based on the research provided by the report, this legislation is relatively extensive, but does not appear to be as effective as one would expect or desire, thereby decreasing the perception of security for the people who rely upon this legislation.

The research community contributes to the security picture in the region in its general emphasis upon the extent of environmental degradation that has taken place for approximately half a century now. Concerns are raised by the research community about the extent of the damage and the ability of the local communities to continue to thrive in an

area where both traditional activities dependent upon natural resources (including livestock) and the health of people themselves are increasingly threatened.

Little has been said in this report pertaining to the role and perceptions of the oil and gas industry itself, other than that industry has an obligation to allow for contracts with local communities pertaining to minimal damage to the environment and for providing compensation. Given the nature of the industry it can be assumed that the perspective that is dominant here would be that of economic security, and the benefits of increased incomes and developments in infrastructure that would be emphasised, in addition to the importance of generating oil and gas profits for the national economy. Lastly they would possibly also be a voice in articulating the importance of energy security, in maintaining a reliable supply of energy at a reasonable price.

Local communities have been the focal actor for this particular project, providing interesting and sometimes contradictory results regarding perceptions of impacts of the oil and gas industry in the region. This could largely be due to the values of each community surveyed, whereby one group may underestimate the significance of environmental degradation as it does not place as much value on the environment (is not dependent upon it), whereas others place much greater value upon the environment and are thus much more sensitive to the vulnerabilities of environmental degradation. Local communities appear to some degree caught between the conundrum of the economic benefits that oil and gas activity brings and the devastation of the environment. It was also indicated in the data that there is a strong feeling that local communities need to largely fend for themselves when it comes to protecting both the environment and their traditional activities. Some communities appear to be more effective in this respect, attempting to engage in political participation. Other communities however appear to feel that participation in decision-making is not even a possibility, further disconnecting them from the effects of legislation that is designed to provide security.

Taking the various actor perspectives together, there is generally considerable weight placed on the significance of environmental degradation. Although not as effectual as one would hope, the state demonstrates its own awareness for environmental security here by enacting a variety of laws to protect both the environment as well as protecting people who depend upon the same environment, whose very livelihoods are at stake. The recognition of the significance of environmental degradation is also quite clear within the interviews, where many respondents lament the destruction that they have either seen or foresee. The few commu-

nities that have not experienced oil and gas development were the only ones which did not express such a concern for the environment. The perceptions of local communities and the national and regional governments (the state) regarding the environment were confirmed by scientific communities which later established that degradation has taken place for approximately 50 years since oil and gas development began.

Thus, according to the data collected in the MODIL-NAO project, the security of Nenets and Izhma-Komi people in the regions surveyed are intimately tied to the environment and its preservation and protection. To not do so has the very real potential to threaten not only the physical environment itself, but the lifestyles, identity, and traditional economic activities of indigenous peoples in the Nenets Autonomous Okrug and Komi Republic.

1.6. Outlook

1.6.1. A pilot study for other areas?

In listing the goals of the MODIL-NAO project it was indicated that it may serve as a pilot project for similar, future projects in other areas. MODIL-NAO was successful in creating an alliance between scientists and representatives of an Arctic indigenous people. In this case, a loose network between the main stakeholders of the project already existed; they knew each other from various kinds of joint activities. This fact was certainly advantageous, compared to a situation in which partners first need to be introduced and gain a trustful relationship. This may be a time-consuming process during the initial phase of planning. Trust is an important issue in cooperation between scientists and indigenous people. The latter must be able to count on the scientists not simply pursuing their scientific agenda and publishing needs and that their highest priority is assisting the indigenous society in their need for socio-economic or environmental support. And the scientists must rely on the fact that the indigenous representatives accept that proper scientific methods are applied and that there is a need for scientific contributions and qualifications through publishing. We believe that MODIL-NAO was successful in this respect and that the lessons learned can be useful for future projects.

Which conditions can be similar or different in other places?

When applying this project idea to other areas in Russia, similar problems may be faced. Unlike other industrial countries of the Northern Hemisphere, it is generally difficult in Russia to get detailed maps or data that have a certain relevance to geological resources from official sources. The solution is to cooperate with Russian institutes or associations that have access to such data. It is also recommended that the local authorities be informed about the planned project and to ask for permission if major campaigns like questionnaire surveys are planned. The Russian project partners are normally the best

suited to make these connections and inquiries, and they should be in charge of leading such activities in Russia, even when the project as a whole is managed from abroad.

A complicating factor with MODIL-NAO was the turnover of office-holders in the Okrug administration. Officials who were informed and had promised their support in the planning phase were not in charge anymore when the project finally started and relations had to be built again. Under such circumstances it is highly recommended to have a well-prepared, concise summary document in the Russian language that can be handed over to officials and that explains the purpose and methods of the project and lists all involved partners.

A facilitating fact was that the indigenous partner of MODIL-NAO is comparatively well equipped with computers and has personnel highly qualified in information and communication technology (ICT). In other instances, one might need to provide the indigenous partner with ICT personnel for the project period.

Naturally, projects like MODIL-NAO can also be beneficial in Arctic countries of the Western Hemisphere, or in non-Arctic areas. A number of countries have well-developed relations between governmental authorities, commercial companies and indigenous peoples and most data that the project could deliver are already provided by national authorities, like land-use planning maps and databases. Indigenous representatives may have full access to these tools and a good overview of the situation. The necessity for assistance, which MODIL-NAO sought to establish, must be carefully checked with the indigenous leaders of the respective country or region, and the project must be adjusted to local needs. To plan the project basically with the local governmental authorities can easily result in a loss of trust from the indigenous peoples.

1.6.2. Recommendations to stakeholders

To deal with the challenges described in the present report, we think it is necessary:

- to take account of indigenous peoples' interests and map traditional nature management in the territory of the Nenets Autonomous Okrug (like started in the framework of the present project MODIL-NAO, which is carried out at the initiative of the Association of Nenets People Yasavey in the framework of the International Polar Year);
 - to carry out qualitative assessments of lands and land management exercised by all households engaged in traditional use of natural resources;
 - to carry out an obligatory assessment with specialized methods of the influence of industrial development projects in the okrug territory, both on the primordial environment and on the traditional way of life of the indigenous people;
 - to establish management bodies responsible for the management of Territories of Traditional Nature Use (TTNU), which would involve the participation of indigenous people and the Association of Nenets People Yasavey;
 - to establish a special standing forum in NAO's Zapolyarnyy Rayon⁵⁵, which would facilitate negotiations between indigenous people, industrial companies and government authorities in order to identify and prevent potential conflicts of interests;
 - to establish an Ethno-Environmental Committee as proposed in the options provided by the current Russian legislation. This Committee, which should have juridical knowledge and access to information from the MODIL-NAO project database, could function as a tool in professional negotiations with subsoil resource users.
- to introduce relevant additions into the legislation of the Nenets Autonomous Okrug, which would legitimise the following proposals, namely:
 - 1) a draft proposal introducing amendments for the regulations about the TTNU im. Vyucheyskyogo, including the establishment of a joint management of the TTNU;
 - 2) proposals to introduce amendments to the NAO legislation, which would facilitate estimations of damage and ethno-ecological assessments. This should aim at preventing damage and minimize the negative effects of industrial projects on the environment and traditional livelihood of the indigenous people, as well as allow for objective assessments of damage and adequate compensations;
 - 3) a draft resolution on guidelines for assessing the extent of damage to natural resources in the traditional environment of the indigenous people in the NAO, and the guidelines as such;
 - 4) a draft resolution on regulations on ethno-ecological assessments in the traditional environment of indigenous people in the Nenets Autonomous Okrug, and the regulations as such.

Unfortunately, the above proposals cannot be easily implemented in the NAO, as governmental authorities recently have delgated a number of the okrug's responsibilities to the administration of the Arkhangelsk Oblast, a fact that is rendering respective legislative initiatives in the NAO more difficult.

Besides the above issues, we recommend to support and develop existing initiatives to train people working in the tundra in monitoring environmental changes.

⁵⁵ Zapolyarnyy Rayon: A newly (2005) established municipality consisting of all of the Nenets Autonomous Okrug, with the exception of the town Naryan-Mar.

1.7. Further reading

- General
- GIS, relevant applications
- Mapping, with emphasis on Nenets A.O.
- Oil and gas development in the Russian Arctic, with emphasis on Nenets A.O.
- Ecosystems, with emphasis on Nenets A.O.
- Indigenous peoples facing mainstream development, with emphasis on Nenets A.O.
- Human / reindeer systems, with emphasis on Nenets A.O.
- Legal issues concerning indigenous peoples in Russia, with emphasis on Nenets A.O.
- Human security

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Part 2: Data

This part of the report presents the majority of the data contained in the electronic database, although the database provides some complementary information on accuracy, data sources, etc. Some of the maps have been enhanced with additional geographical information.

Section 2.1. provides overview maps of the entire NAO.

Section 2.2. provides detailed maps of the areas covered by the questionnaire survey. The main topic is traditional modes of livelihood, while data on hydrocarbon development are added to show the interference.

Section 2.3. provides maps with satellite image interpretations of the main oil development areas, while available data on traditional modes of livelihood from the questionnaire survey are added to show the interference.

A number of significant attributes of map elements is summarised in the tables in section 2.4., mainly on settlements, population, traditional cooperatives and protected areas. However, they do not cover the entire database content.

2.1. General maps (entire NAO)

Map series O: General maps:

MAP O-1: Physical geography (page 88)

MAP O-2: Population, infrastructure, protected areas (page 90)

MAP O-3: Traditional land use (page 92)

MAP O-4: Subsoil resources and protected areas (page 94)

MAP O-5: Installations related to hydrocarbon industry (page 96)

MAP O-6: License owners for hydrocarbon prospection and extraction (page 98)

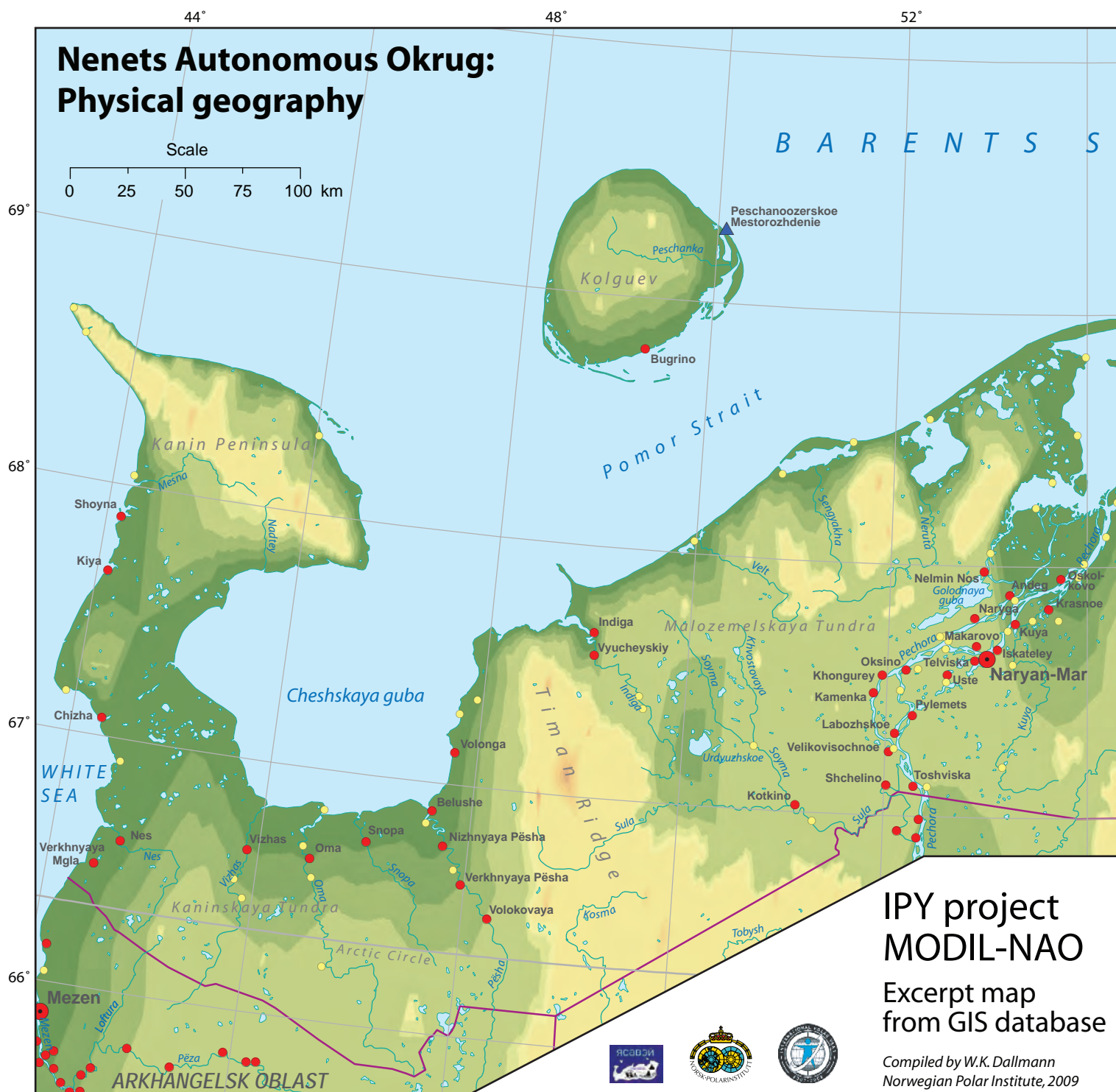
MAP O-7: Vulnerability zones and physical impact areas (page 100)

MAP O-8: Index for detailed maps and high-resolution imagery (page 102)

References to contained data:

Publicly available data and satellite image interpretation (Norwegian Polar Institute)

Map scale: 1:2,400,000



IPY project
MODIL-NAO
Excerpt map
from GIS database

Compiled by W.K. Dallmann
Norwegian Polar Institute, 2009

MAP O-1: NAO, Physical geography

References for contained data:

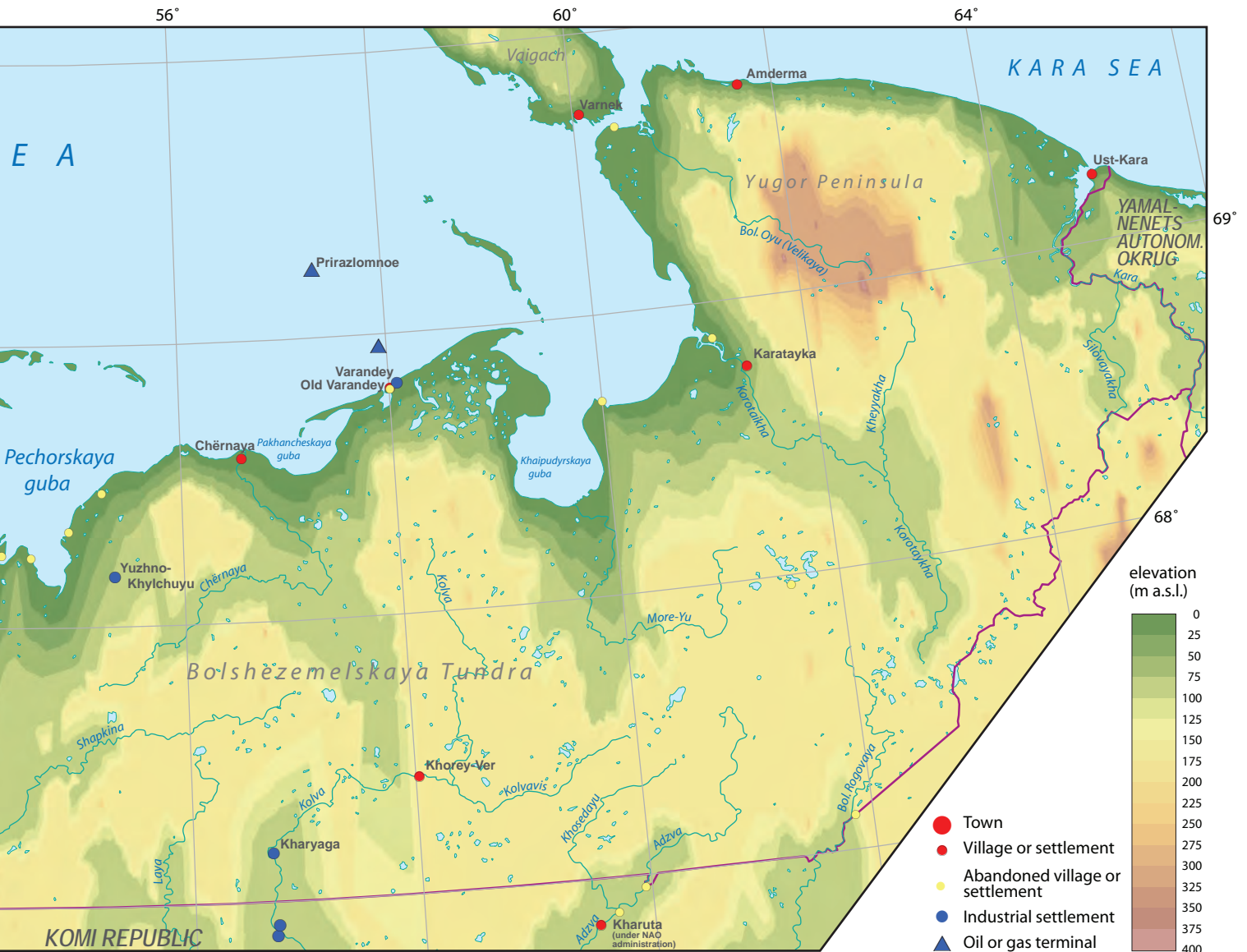
'DigitalChartoftheWorld' and various published maps
See also Appendix A3.2 for description of datasets.

Description:

The map shows the topography, main river systems and distribution of inhabited places in the Nenets Autonomous Okrug.

The NAO roughly comprises the tundra areas from

the Kanin Peninsula in the west and the Yugor Peninsula (northern extension of the Urals) in the east. It is bound by the Arkhangelsk Region (with which it is administratively associated) and the Komi Republic to the south, and by the Yamal-Nenets Autonomous Okrug to the east. Elevations are mostly below 200 m a.s.l., with numerous swamps and lakes throughout the region. Hilly areas occur in the Timan and Pay Khoy (Yugor Peninsula) ridges, up to 460 m a.s.l. The major drainage channel is the Pechora River, which runs into the sea near the okrug capital Naryan-Mar. The vast tundra areas between these ridges are known by the names Bolshezemel-

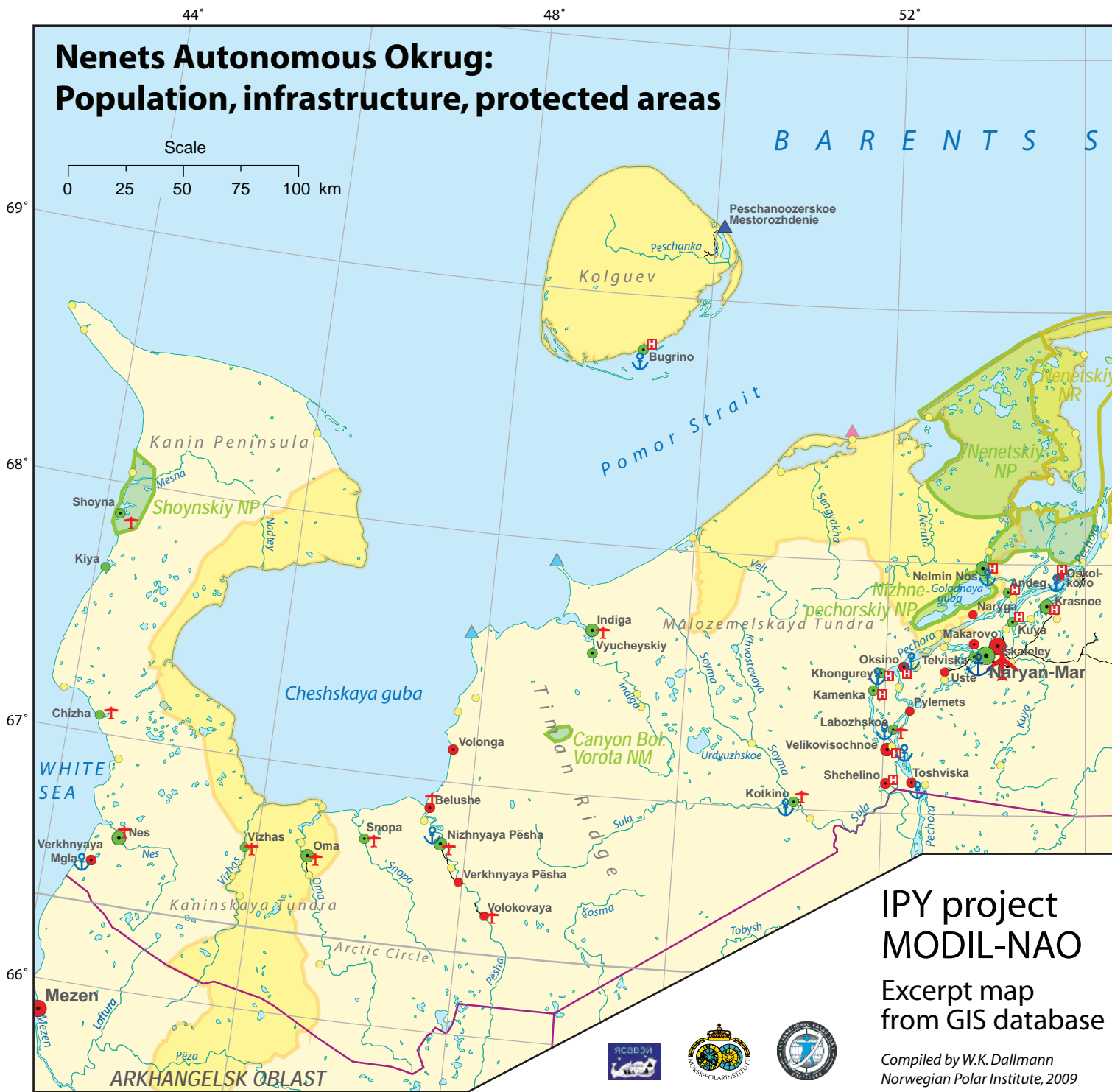


skaya Tundra (east of Pechora River) and Malozemel'skaya Tundra (west of Pechora River), while areas to the west of the Timan Ridge are called Kaninskaya Tundra. The islands Kolguev and Vaigach in the Barents Sea belong to the okrug.

Settlements are widely distributed along the Pechora River and a few other main rivers, mainly in the western part of the NAO, as well as along the shore line.

The vegetation zone is mainly barren tundra, extending into the forest tundra belt (open birch and spruce vegetation). Taiga (high conifer forest) oc-

curs in the southwestern part. The okrug has a subarctic-maritime climate and is mostly situated within the permafrost zone, except for the transitional Kanin-Timan area, where the permafrost is only temporary. The frost-free period is 2-3 months, decreasing from west to east. Winter ice covers the entire coast (ca. January-June), and periodically much of the open sea between the Kanin Peninsula and southern Novaya Zemlya. Average temperatures are -10° (west) to -20°C (east) in January, and $+8^{\circ}$ (north) to $+14^{\circ}\text{C}$ (south) in July.



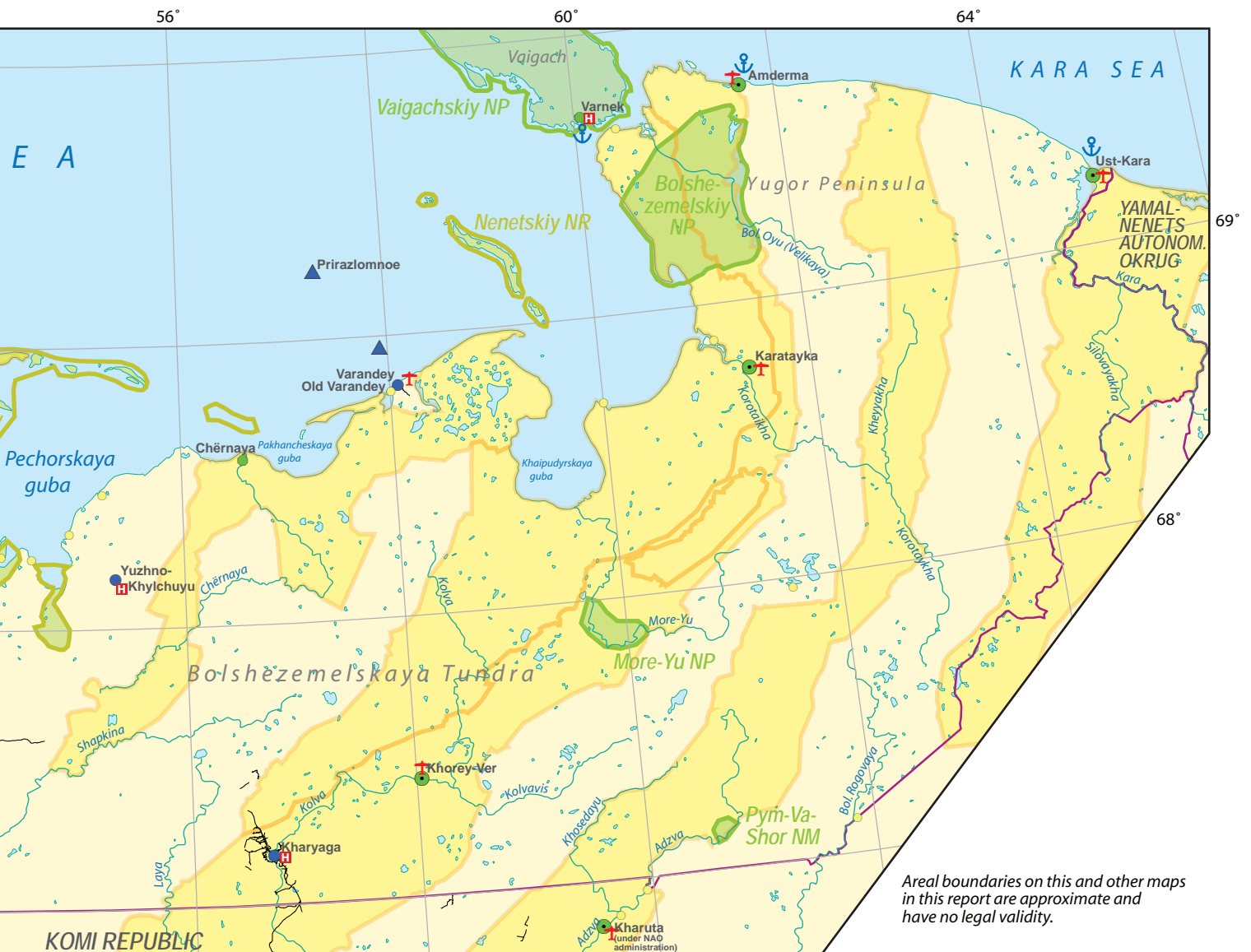
MAP O-2: NAO, Population, infrastructure, protected areas

References for contained data:

Public statistical data and various published maps
See also Appendix A3.2 for description of datasets.

Description:

The majority of the population of the NAO lives along the Pechora River (2/3 of the population in the capital Naryan-Mar), close to the mouths to some other main rivers and the shore. A large number of villages, distributed mainly in the same areas, ceased to be inhabited in the 1950s and 1960s. The majority of villages far from the Pechora River have a significant indigenous population.



Areal boundaries on this and other maps in this report are approximate and have no legal validity.

Settlement population size

green: significant indigenous proportion

- <100
- 100-500
- 500-1000
- 1000-2000
- 2000-10000
- >10000
- Abandoned village or settlement

Industrial sites

- ▲ Oil or gas terminal
- Industrial settlement
- ▲ Oil terminal, planned, alternatives
- ▲ Gas terminal, planned

Transportation

- ✈ Large airport
- ✈ Small airport
- ✈ Heliport
- ⚓ Seaport
- ⚓ Landing place for ships
- Road

Protected areas

- Nature reserve (zapovednik)
- National park (zakaznik) and Nature monument (pamyatnik prirody)
- Territory of Traditional Nature Use
- Administrative boundary

Roads are almost nonexistent; exceptions are in the vicinity of Naryan-Mar (roads to the village of Krasnoe and some oil fields to the east) and the main oil development of Kharyaga (road to the Komi Republic in the south). Transportation is mainly by air (Mi-8 helicopters and AN-2 airplanes), by river traffic in summer, and by snowmobiles and tracked vehicles in winter.

Large facilities related to oil and gas development have developed in the Bolshezemelskaya Tundra,

offshore, and on Kolguev Island.

A system of protected areas is intended to preserve the main biotopes of the NAO. In addition, some of the reindeer herding cooperatives have approved Territories of Traditional Nature Use, which – at least on paper – imposes some restrictions on other uses.

44°

48°

52°

Nenets Autonomous Okrug: Traditional land use

Scale

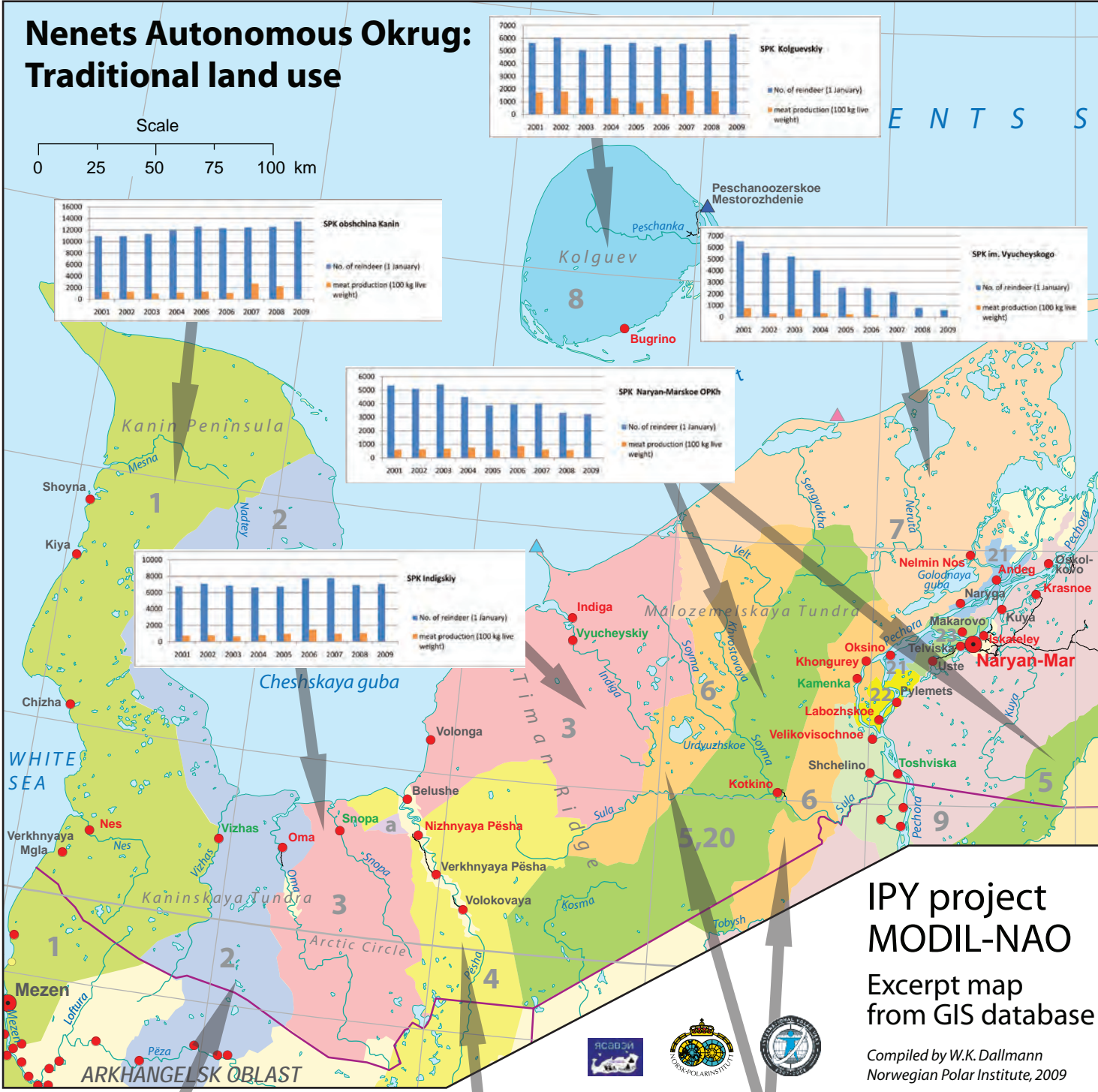
0 25 50 75 100 km

69°

68°

67°

66°

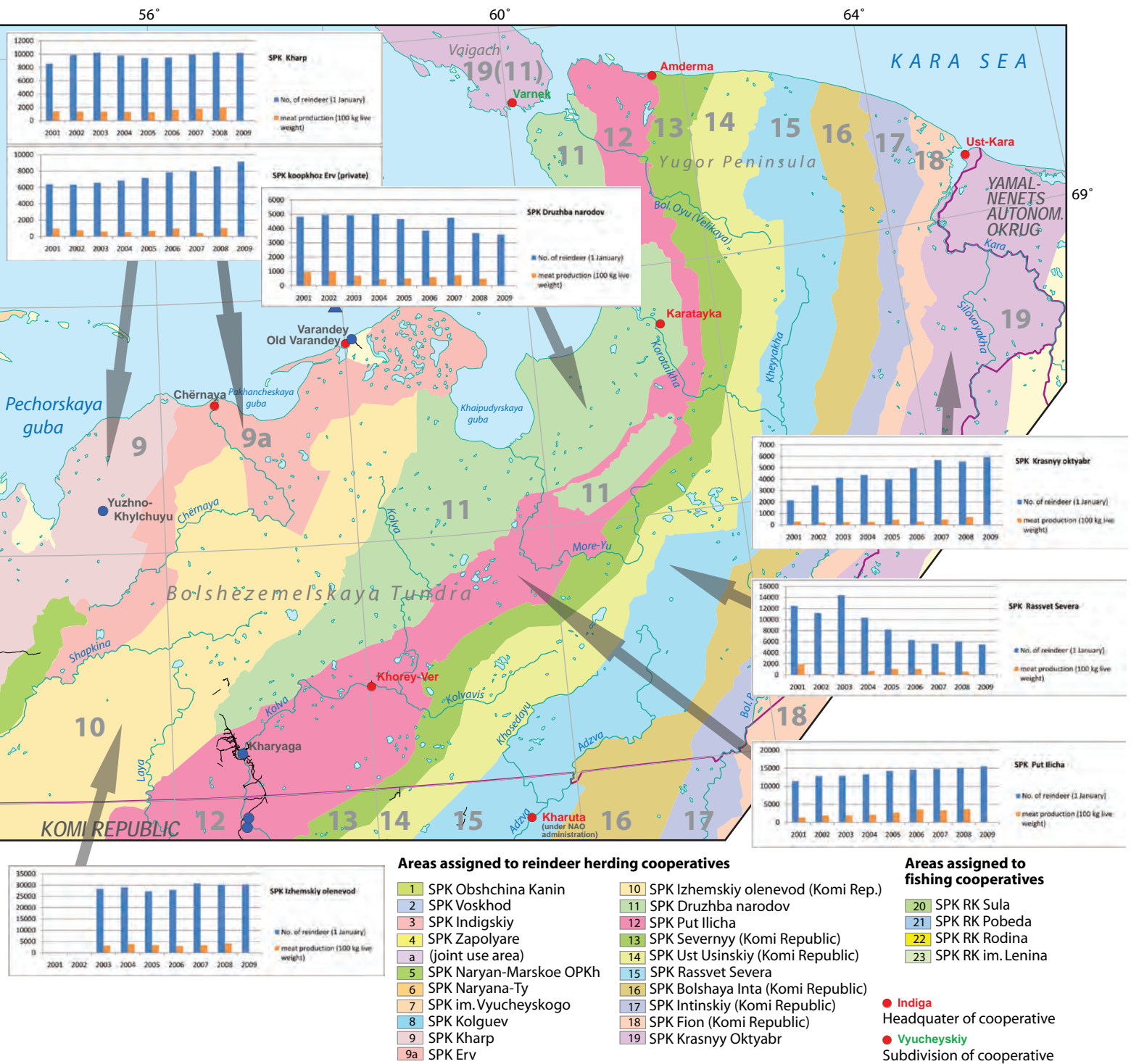


IPY project
MODIL-NAO
Excerpt map
from GIS database

Compiled by W.K. Dallmann
Norwegian Polar Institute, 2009

MAP O-3: NAO, Traditional land use

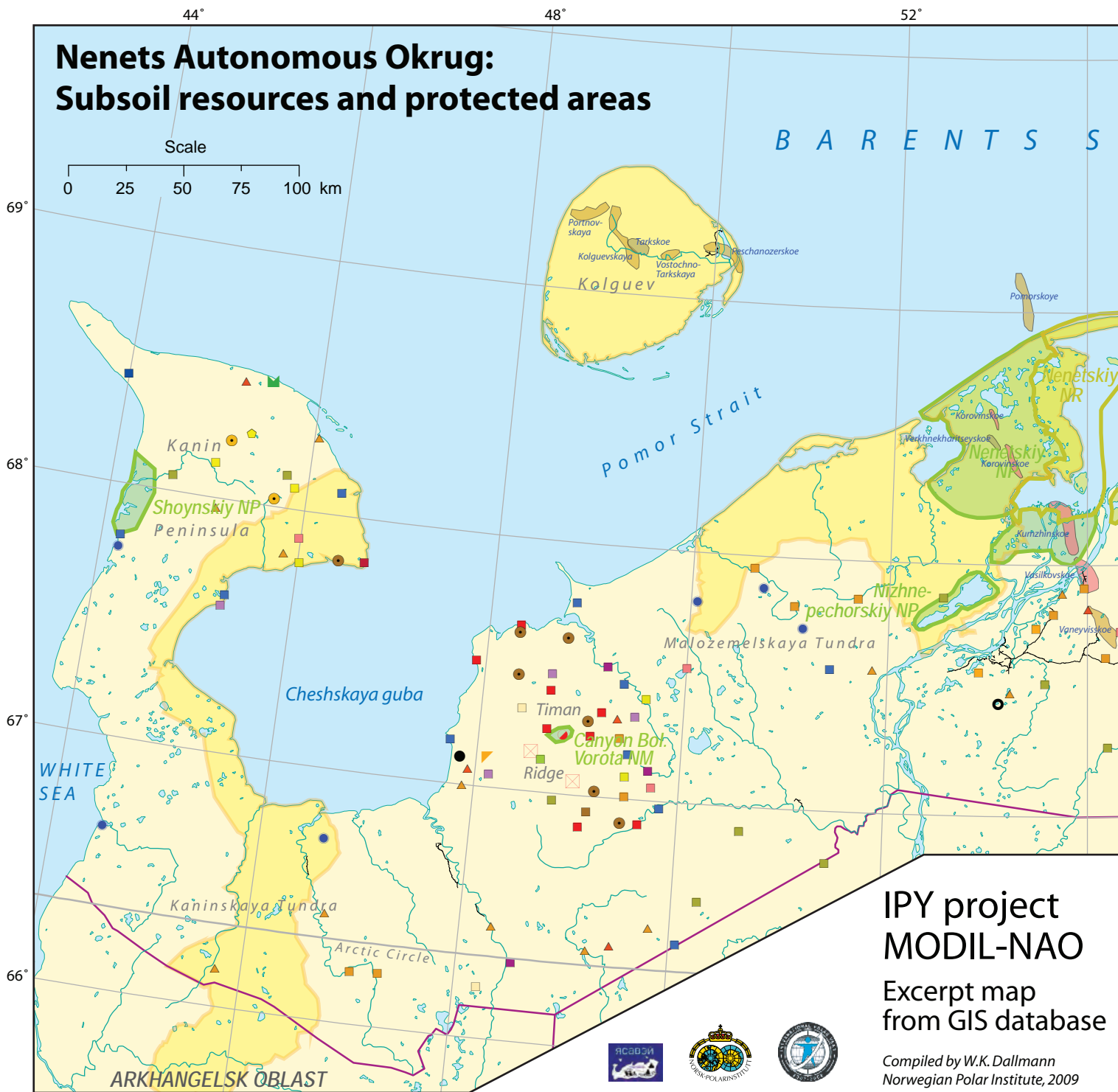
References for contained data:
Division of Reindeer Husbandry at the Dept. of Agriculture, NAO Administration.
See also Appendix A3.2 for description of datasets.



Description:

Most of the area of the NAO is assigned to cooperatives of reindeer herders or fishers, which have traditional land use rights. In reality, about 70% of these lands are in use today. Much of the remaining area has been ceded to oil companies or has been given over to some other use. No map is available that shows this loss of pasture land.

The diagrams give a rough indication of the economic development of reindeer herding cooperatives since 2000 (after the end of the economic crisis in Russia), with numbers of deer (blue columns) and total meat production (orange columns). Some of these are analysed in this report. See especially section 1.4.3.6, where the significantly negative trend of cooperative 7 (SPK im. Vyucheyskogo) is explained.



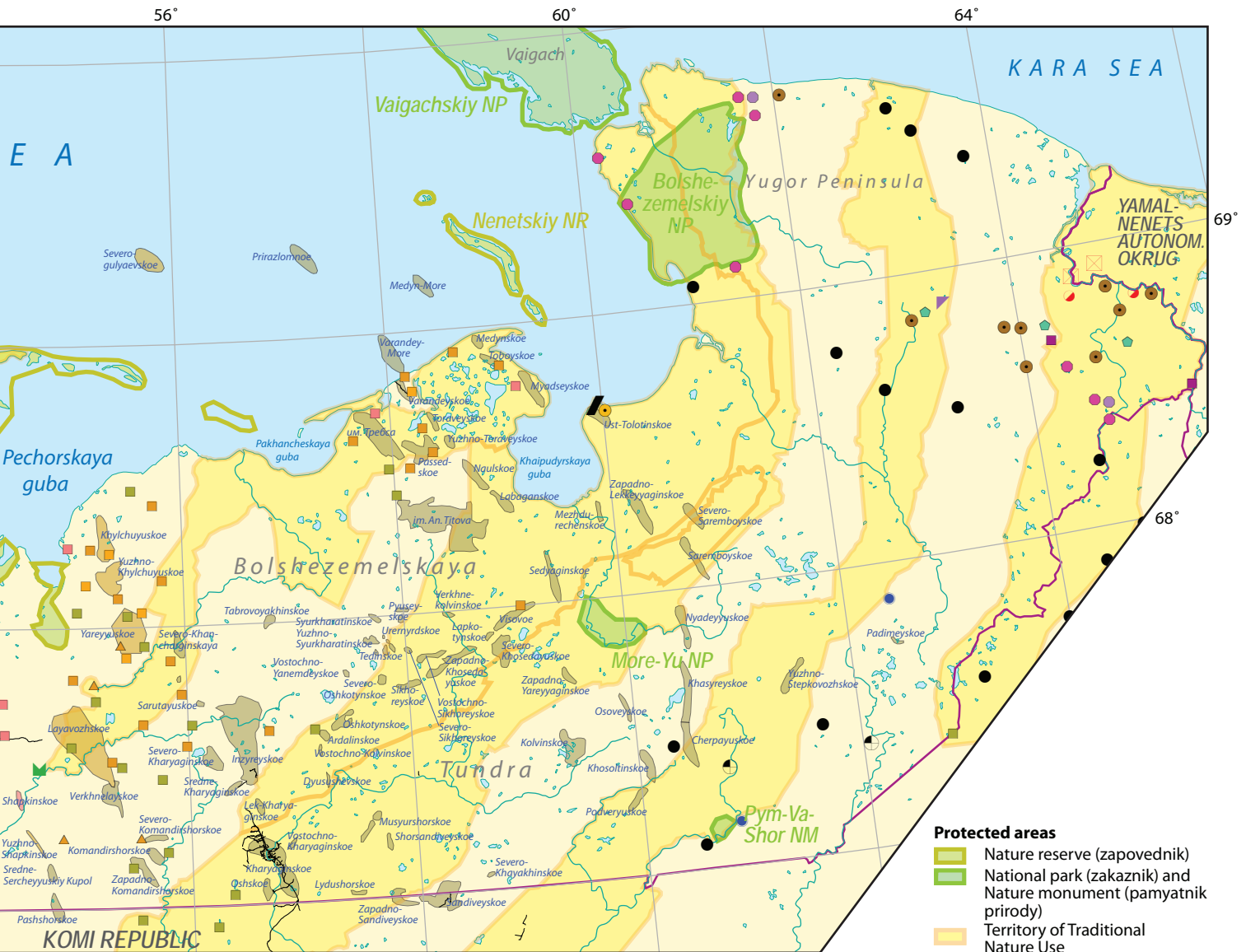
MAP O-4: NAO, Subsoil resources and protected areas

References for contained data:

Oil fields: unpubl. compilation map, Nenets Information and Analytical Centre (2001).

Metal, ore and non-metallic deposits: Journal 'Zapolyarnyy region', April 2008.

See also Appendix A3.2 for description of datasets.



Protected areas

- Nature reserve (zapovednik)
- National park (zakaznik) and Nature monument (pamyatnik prirody)
- Territory of Traditional Nature Use

Oil fields

- Gas and gas condensate field
- Oil and gas condensate field
- Oil field

Kharyaginskoe name of oil field

Coal deposits

- Pit-coal
- Coal shale
- Bitumen

Metal and ore deposits

- Aluminium
- Antimony
- Arsenic
- Beryllium
- Copper
- Copper-cobalt
- Copper-nickel
- Copper-zinc
- Gold
- Iron
- Iron-vanadium
- Lead
- Lead-zinc
- Manganese
- Manganese-iron
- Mercury
- Molybdenum
- Nickel-cobalt
- Titanium
- Uranium
- Vanadium
- Zinc

Non-metallic deposits

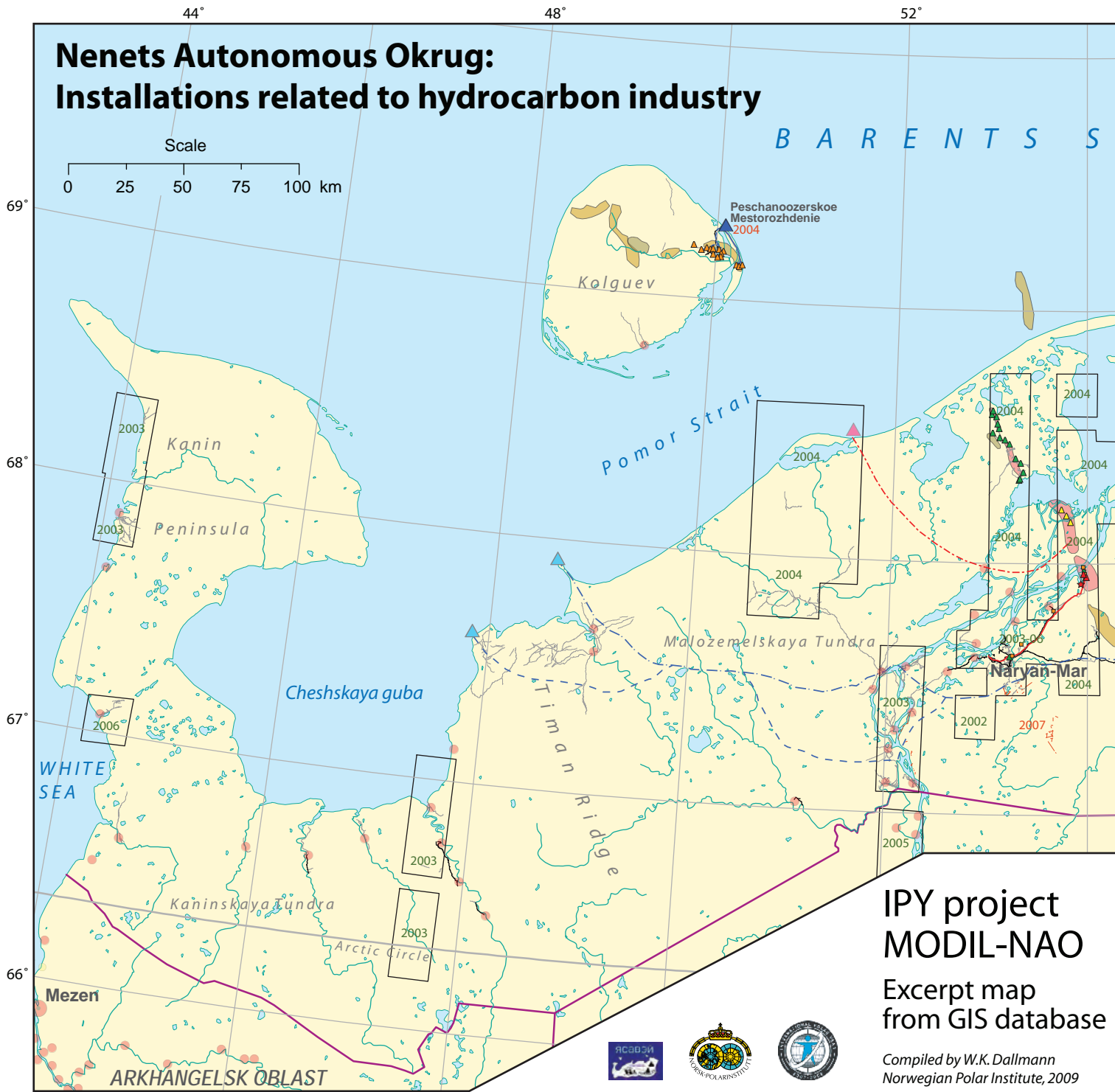
- Diamond
- Barite
- Basalt
- Clay
- Clay for drilling
- Clay, coloured
- Clay, kuramizite
- Muscovite
- Diatomite
- Whetstone
- Erratic blocks
- Quartzite
- Sand for ballast
- Sand for constructions
- Sand for glass
- Sand for modelling
- Sand-pebble material
- Sandstone
- Slate
- Stone for constructions
- Stone, utility
- Strontianite-celestine
- Phosphorite
- Zeolite
- Fluorite
- Fluorite, optical
- Gypsum
- Limestone
- Limestone, shell
- Marble
- Dolomite
- Petrified wood
- Mineral water

Description:

The map shows hydrocarbon occurrences (oil and gas fields). Only fields with confirmed economically interesting occurrences are shown here, while other investigated structures are omitted.

The dataset is not meant to be geologically exhaustive, but gives a rough indication of the areas subject to (future) hydrocarbon development. Oil and gas occur in the so-called Timan-Pechora Basin, which comprises most of the Bolshozemelska Tundra, the Pechora estuary, a small area west of the Pechorskaya guba, Kolguev Island, and offshore areas to the north. Gas and gas condensate occur-

rences are confined to the northwestern part of the B. Tundra and the Pechora area. The map also shows known occurrences of other georesources, subdivided into metallic, non-metallic and coal deposits. None of these are today mined or have ever been mined on a large scale. The data have been included in the database in order to indicate areas of possible future georesource development. Most ore deposits are confined to the northern Kanin Peninsula, the Timan Ridge, and the northern Uralas (Pay Khoy Ridge / Yugor Peninsula), while sand and similar resources also occur elsewhere. Protected areas are included in the map to show areas of possible conflicts of interest.



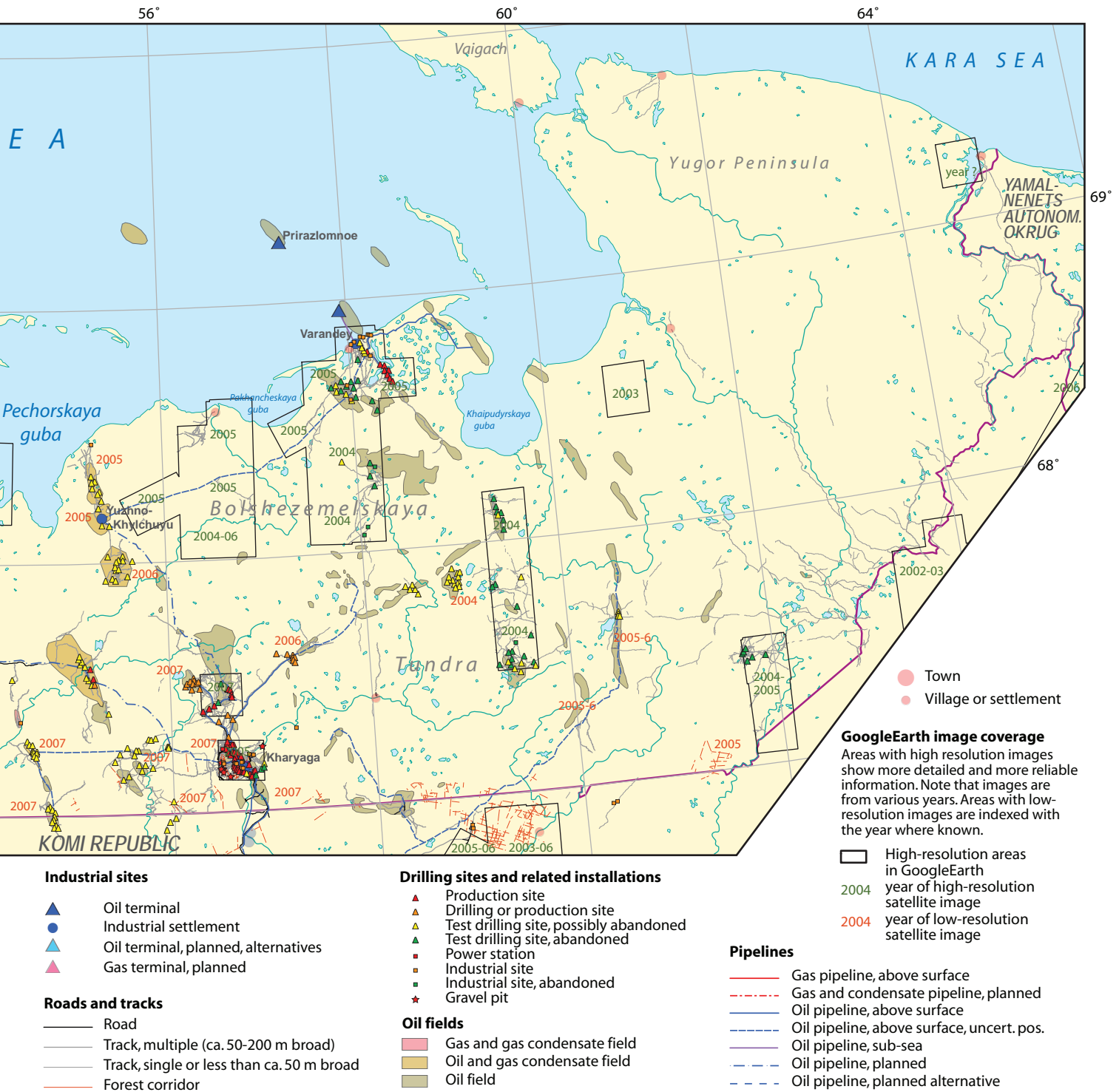
MAP O-5: NAO, Installations related to hydrocarbon industry

References for contained data:

Satellite image interpretation, carried out at Norwegian Polar Institute.

Additional data on pipelines from Journal 'Zapolyarnyy region', April 2008.

See also Appendix A3.2 for description of datasets.



Description:

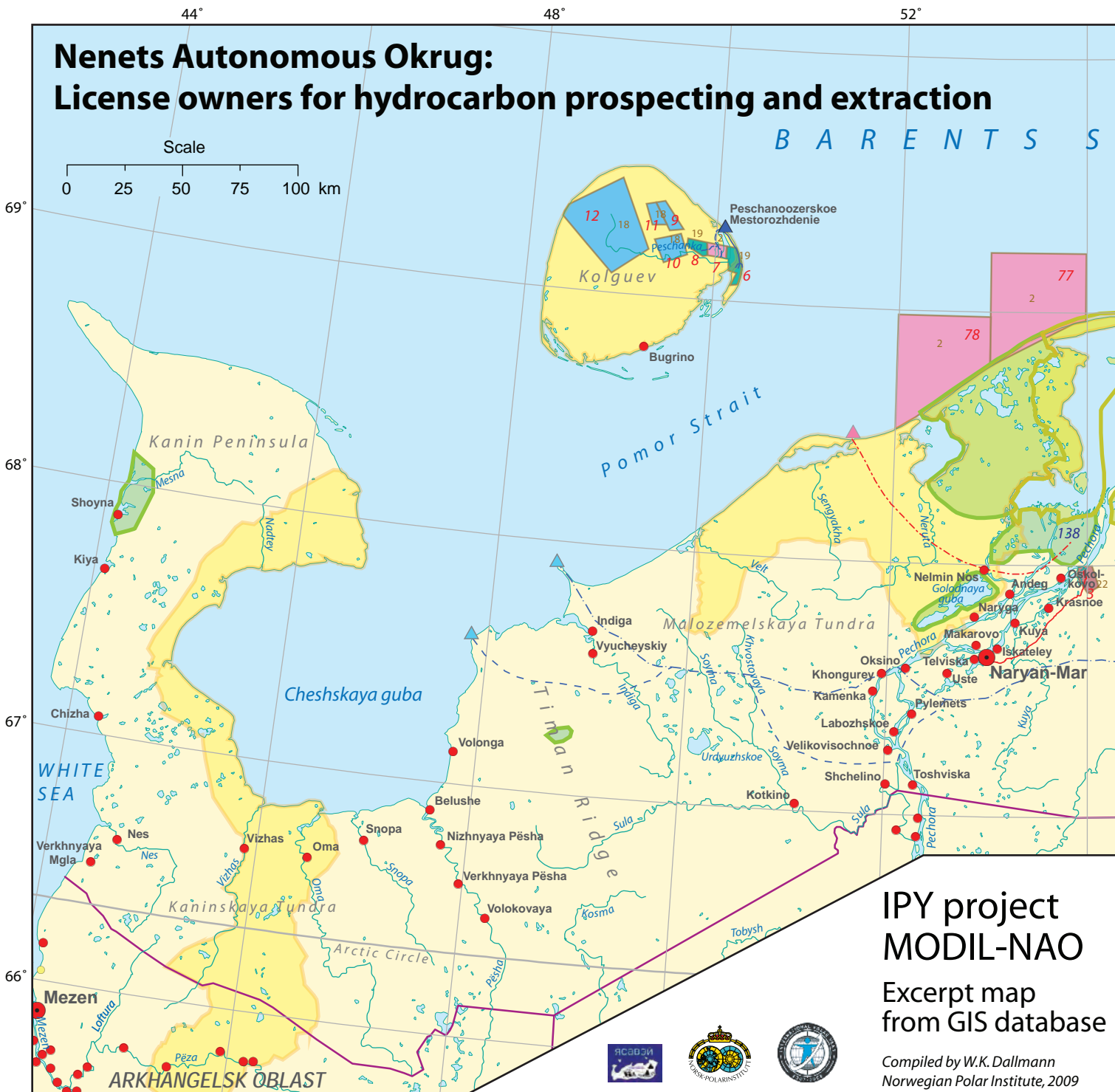
The distribution of existing and planned hydrocarbon-related installations like drilling- and production sites, pipelines, industrial settlements and oil terminals are plotted on this map.

Oil fields are also plotted to indicate the correlation.

It is important to keep in mind that images are from various years, so that the resulting maps do not represent a coeval status for the entire NAO. Data

in areas of high-resolution imagery are much more detailed than in other areas. To indicate the year of the plotted information, the year of the satellite imagery, where known, is indicated.

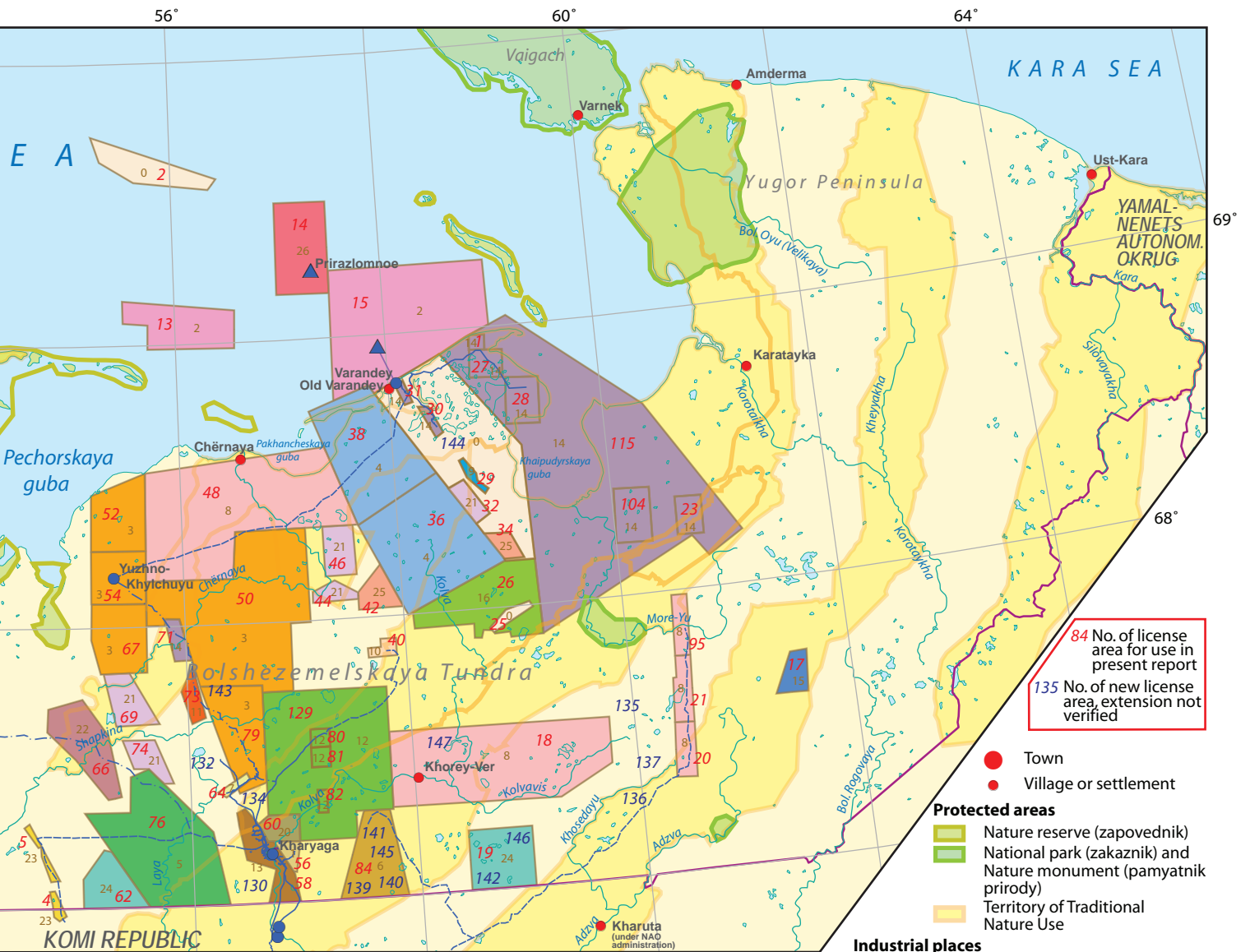
Section 1.3.1. of this report describes in detail the oil development of the area.



IPY project
 MODIL-NAO
 Excerpt map
 from GIS database
 Compiled by W.K. Dallmann
 Norwegian Polar Institute, 2009

MAP O-6: NAO, License owners for hydrocarbon prospecting and extraction

References for contained data:
 Nenets Information and Analytical Centre (2004).
 2009 data from Rosnedra.
 See also Appendix A3.2 for description of datasets.



License owners for hydrocarbon prospecting and extraction (2004)

- 0 ?
- 1 AO Total Razvedka Razrabotka Rossiya
- 2 GUP Arktikmorneftegazrazvedka
- 3 OAO Arkhangelskgeoldobycha
- 4 OAO Kalmytskaya neftyanaya kompaniya
- 5 OAO Kharyaga-neft
- 6 OAO Nenetskaya neftyanaya kompaniya
- 7 OAO Pechoranef
- 8 OAO Severnaya neft
- 9 OAO Tyumenskaya neftyanaya kompaniya
- 10 OOO Bovel
- 11 OOO Danao Engineering

- 12 OOO Kompaniya Polyarnoe Siyanie
- 13 OOO LUKOIL-Komi
- 14 OOO Naryanmarneftegaz
- 15 OOO Nenetskaya kompleksnaya neftyanaya kompaniya
- 16 OOO Nenetsko-Beloruskaya neftyanaya kompaniya
- 17 OOO Severnoe siyanie
- 18 ZAO Argo plus
- 19 ZAO Arktikneft
- 20 ZAO Kolvageoldobycha
- 21 ZAO Naryan-Marseismorazvedka
- 22 ZAO Pechorneftegazprom
- 23 ZAO Sever TEK
- 24 ZAO Severgazneftprom
- 25 ZAO Severgeologiya
- 26 ZAO Sevmorneftegaz

84 No. of license area for use in present report
 135 No. of new license area, extension not verified

- Town
- Village or settlement
- Protected areas**
- Nature reserve (zapovednik)
- National park (zakaznik) and Nature monument (pamyatnik prirody)
- Territory of Traditional Nature Use

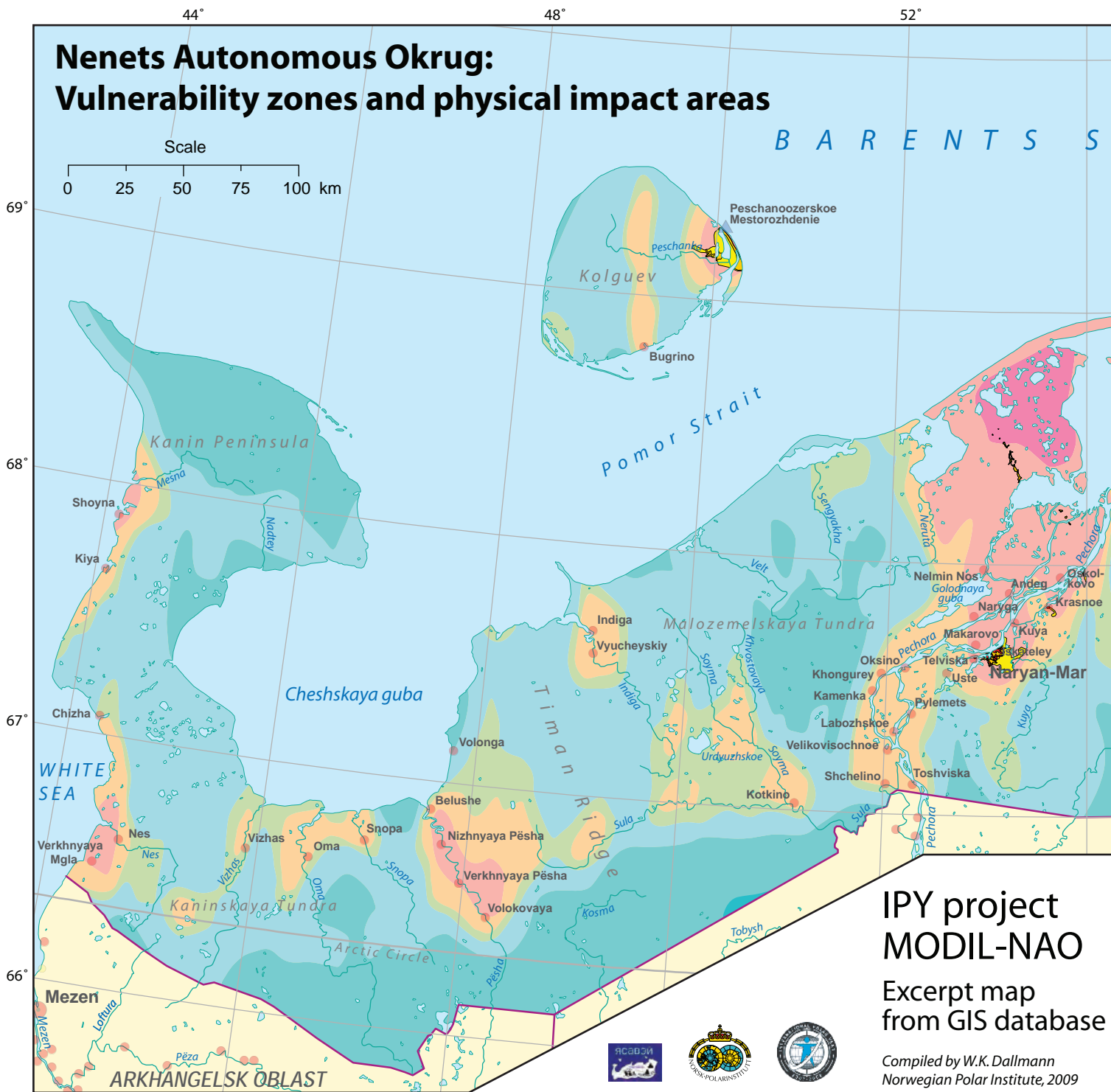
- Industrial places**
- ▲ Oil terminal
- Industrial settlement
- ▲ Oil terminal, planned, alternatives
- ▲ Gas terminal, planned
- Pipelines**
- Gas pipeline, above surface
- - - Gas and condensate pipeline, planned
- Oil pipeline, above surface
- - - Oil pipeline, above surface, uncert. pos.
- Oil pipeline, sub-sea
- - - Oil pipeline, planned
- - - Oil pipeline, planned alternative

Description:

License areas as of 2004, from a map prepared by Nenets Information and Analytical Centre. Updated information from 2009 is added, based on a list of licenses from Rosnedra, where possible. An updated map of the areal extent of license areas as

of 2009 has, unfortunately, not been available. The electronic database provides an attribute indicating which licenses are confirmed to be valid in 2009.

Protected areas are included in the map to show areas of possible conflicts of interest.



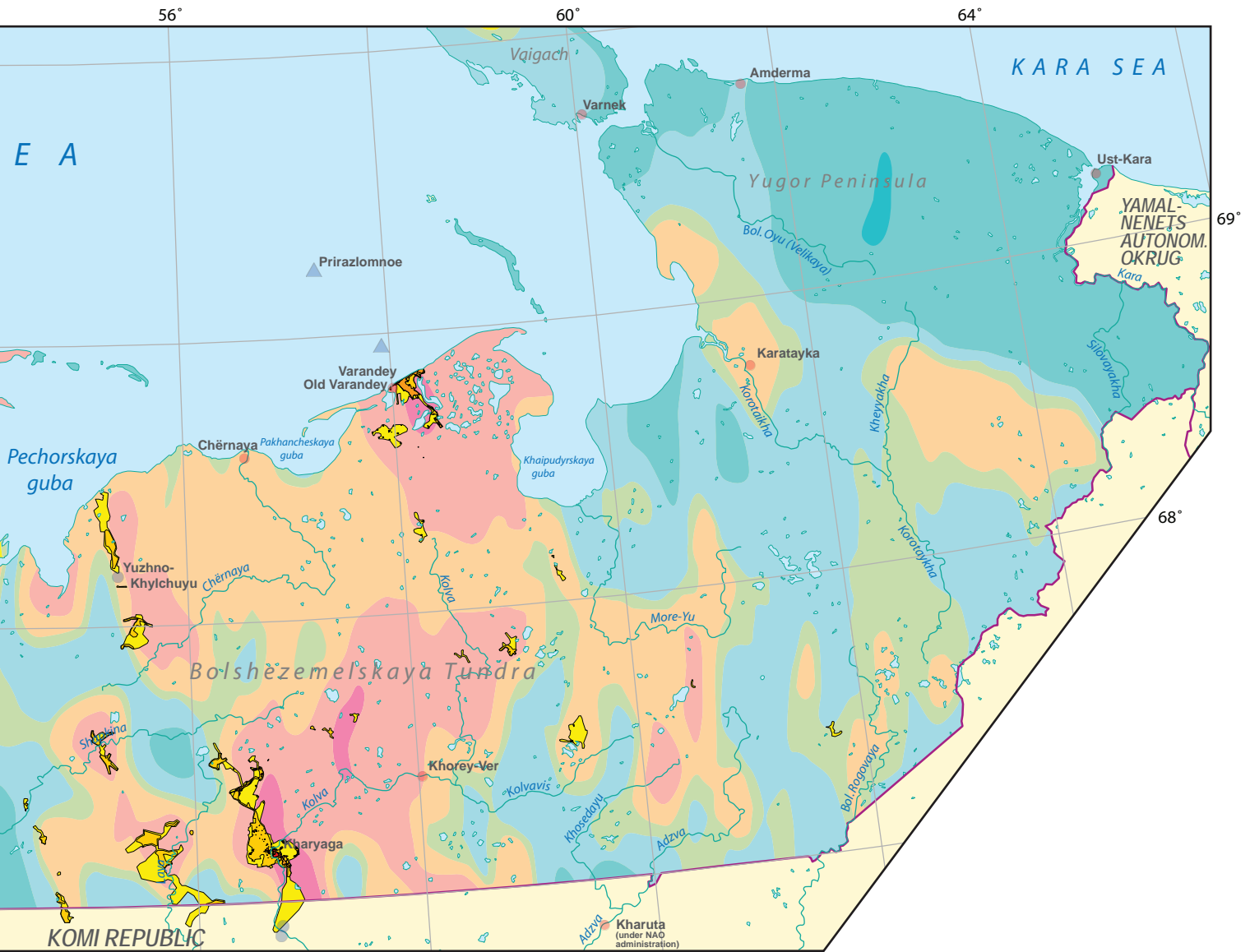
MAP O-7: NAO, Vulnerability zones and physical impact areas

References for contained data:

Vulnerability zonation: V.B. Koborov & Yu.N. Shymilova, Pomor State Univ., 2008.

Physical impact areas: Satellite image interpretation, carried out at Norwegian Polar Institute.

See also Appendix A3.2 for description of datasets.



Geo-ecological vulnerability zonation
from V.B. Korobov & Yu.N. Shymilova, Pomor State University, 2008

- Very high vulnerability
- High vulnerability
- Moderately high vulnerability
- Moderate vulnerability
- Moderately low vulnerability
- Low vulnerability
- Very low vulnerability

Physical impact areas
from satellite image interpretation, present project

- Developed areas
- Heavily degraded tundra areas
- High-impact areas
- Moderate-impact areas

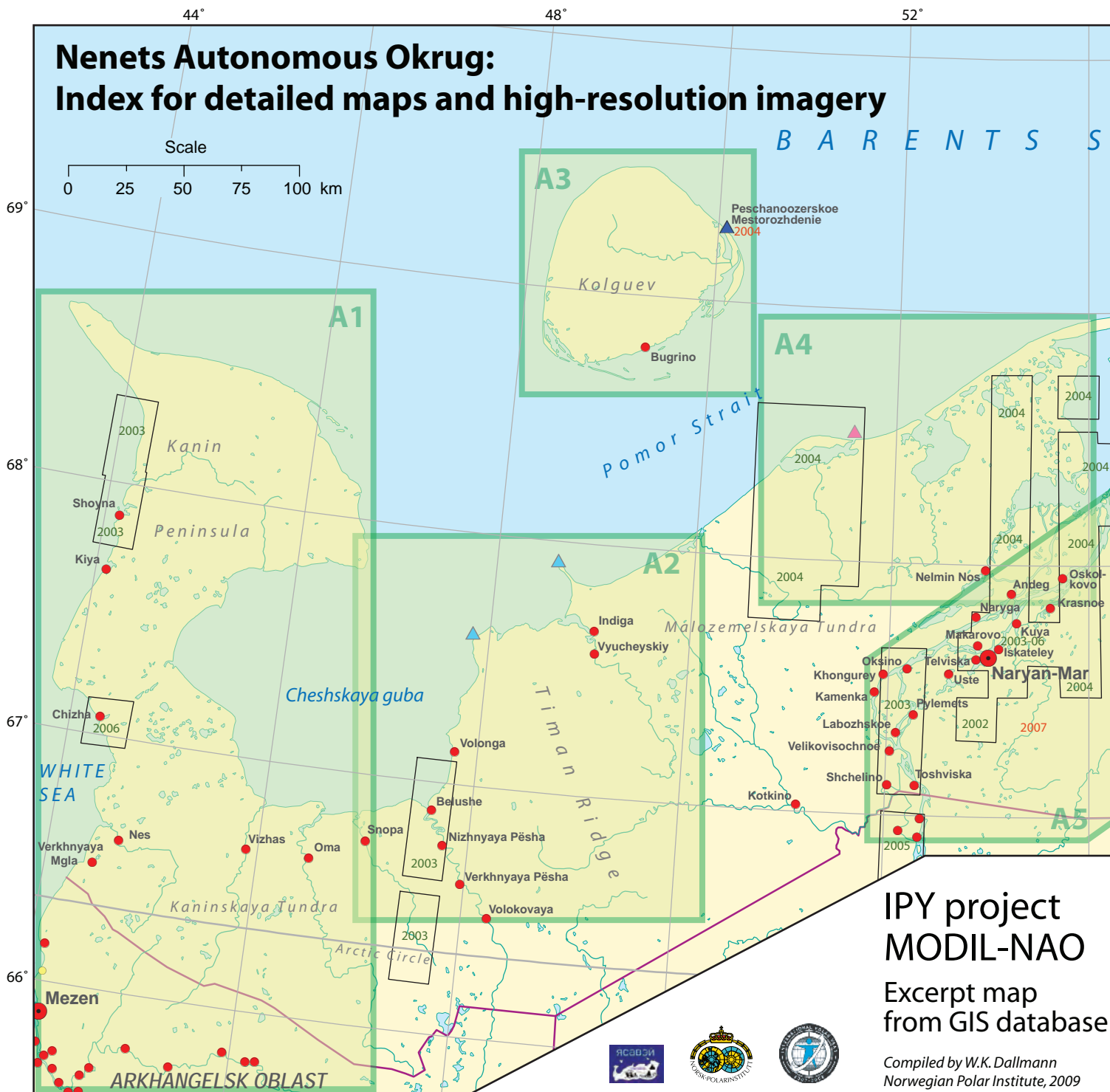
Inhabited and industrial places

- Village or settlement
- Oil or gas terminal

Description:

Areas with physical impacts from human activities identified on satellite images are shown with strong colours. For comparison, the vulnerability zonation from Koborov et al. is plotted (pale colours). Minor deviations of vulnerability centres between the datasets are most probably due to different map projections.

The zonation of Koborovs et al. is based on a combination of potential vulnerability of the ecosystem and the existing threat through hydrocarbon development and other human activity. Areas of highest vulnerability are thus the environs of the largest development areas (Varandey, Kharyaga), as well as the wetlands of the Nenetskiy Nature Reserve west of Pechorskaya guba, which has high biodiversity, although major physical damage has not been observed in the latter area.

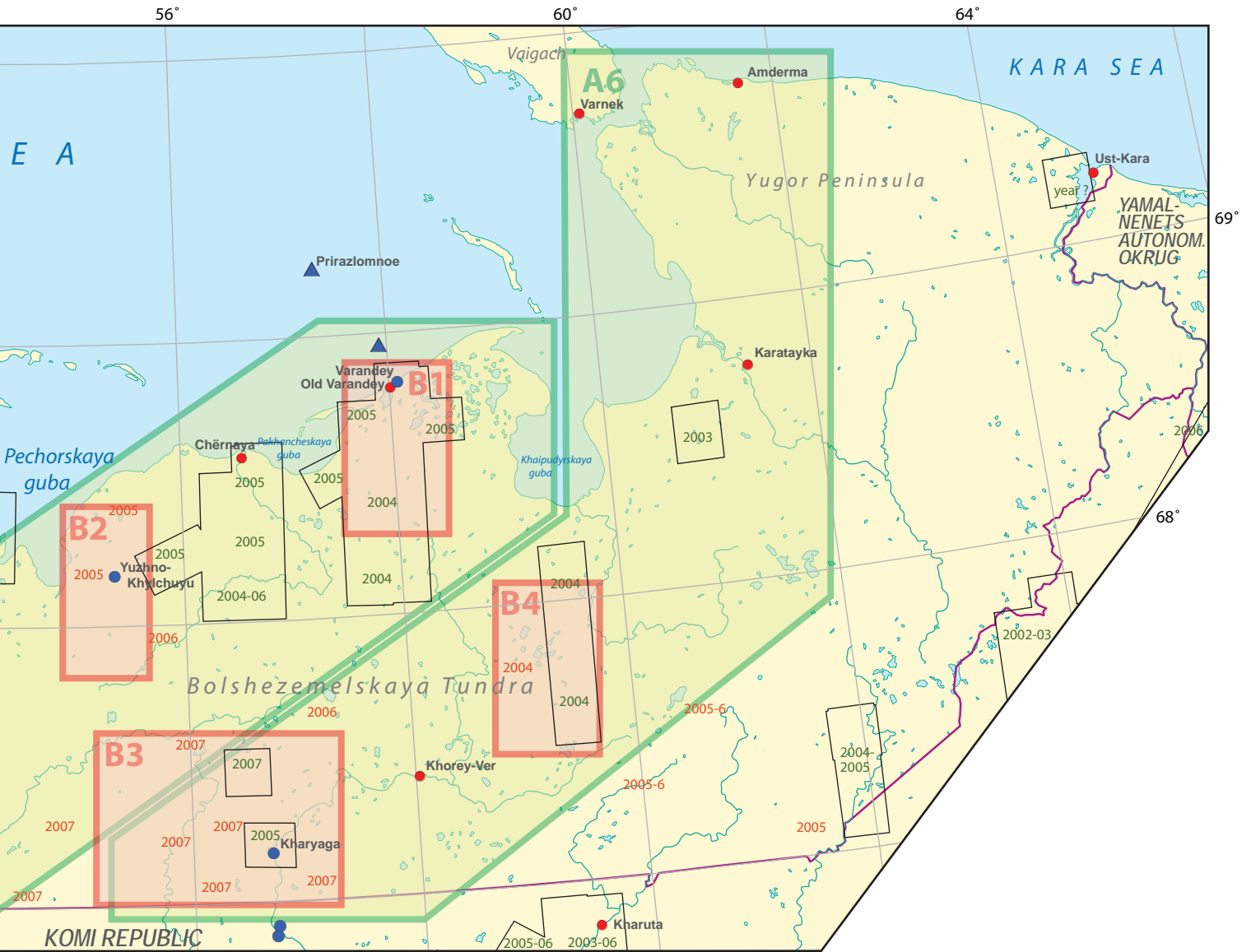


MAP O-8: NAO, Index for detailed maps and high-resolution imagery

Description:

Map showing the position of more detailed maps in sections 2.2. (maps of traditional land use areas, areas with data obtained from the questionnaire survey of the present project) and 2.3. (maps of major oil development areas, mainly based on data from the satellite image interpretation of the present project).

Areas of high-resolution satellite imagery coverage (with year of images) are also shown to indicate where a more detailed and reliable interpretation of the imagery could be carried out.



Maps of traditional land use areas

- A1: Kaninskaya Tundra
- A2: Timan Ridge
- A3: Kolguev
- A4: Malozemelskaya Tundra
- A5: Bolshezemelskaya Tundra West
- A6: Bolshezemelskaya Tundra East

Maps of non-traditional development areas

- B1: Varandey
- B2: Yuzhno-Khlychuyu
- B3: Kharyaga
- B4: Kolvinskoe

GoogleEarth image coverage

- High-resolution areas in GoogleEarth
- 2004 year of high-resolution satellite image
- 2004 year of low-resolution satellite image

Areas with high resolution images show more detailed and more reliable information. Note that images are from various years. Areas with low-resolution images are indexed with the year where known.

2.2. Maps of areas covered by questionnaire survey

References to contained data:

Results from questionnaire survey carried out during the present project (Yasavey / Olga Murashko) and satellite image interpretation (Norwegian Polar Institute). It is important to notice that the indicated routes, areas and places of traditional nature use are only a minor part of the total.

MAP A-1 (page 110): Kaninskaya Tundra, land use

- 29 respondents from 4 villages

Nes: The centre of the Kaninskaya Village Council. Situated on the right banks of the Nes River. Founded in the second half of the 18th century; in 1831 a church opened for the Kanin Nenets; before 1896 the village belonged to the Mezensky District, since 1896 it was the centre of the Nes 'volost' (smallest admin. division of Tsarist Russia); 1924 - 1929 it was centre of the Kanin-Cheshsky Samoyed 'volost'; since 1934 the village forms part of NAO; in 1995 it was given the status of municipality. The population amounts to 1407 people, including more than 7000 Nenets (2005). The main activities include reindeer husbandry (centre of the reindeer herding cooperative Kanin), fishing (centre of the fishing cooperative Severny Polyus), hunting, potato cultivation. Connection with Naryan-Mar is by air.

Oma: A village founded in the first half of 19th century as a station en-route of the Mezen winter tract; the first registered settlers were Old Believers. Presently it is the centre of the Omsk Village Council. The population amounts to 878 people, including about 150 Nenets (2005). Oma is the central base of the reindeer herding SPK Voskhod and has a cattle farm. Local people are also engaged in hunting, fishing, cattle herding and potato cultivation. Connection with Naryan-Mar is by air.

Kiya: A village that appeared in the first quarter of the 20th century at the site of a seasonal fishing camp; it belongs to Shoynensk Village Council. The population is 67 people (2005).

Chizha: a village that appeared in the first quarter of the 20th century at the site of a seasonal fishing camp; it belongs to the Shoynskiy Village Council. The population is 36 people (2005).

Reindeer herds migrate from northern Kanin in summer to southern Kanin and adjacent areas in the Arkhangelsk Oblast, around Mezen and beyond, in winter. Calving areas and fishing places are spread throughout the area; hunting and gathering areas are preferentially in the northern part of the peninsula. No industrial development affecting the tundra.

MAP A-2 (page 111): Timan Ridge, land use

- 16 respondents from Indiga

Indiga (Malozemelskaya tundra, territory of SPK Indiga). The village was founded at the site of a fishing camp, which existed until the 18th century. In 1937 people from the Mezen municipality of the Arkhangelsk Region were moved to Indiga. In 1958 the kolkhos Timanets was established out of the nomadic farms Yadey Ty and 2nd Pyatiletka. Since the 1960s it has been the central base of the sovkhos Indiga. Centre of the Timanskiy Village Council. The population is 625, including 375 Nenets (2005). The obshchina Syatoyey Yakha and the peasant farming unity Apitsyn V.F. are registered within its area. Apart from reindeer husbandry, local people are engaged in hunting and fishing. There is a secondary school, a kindergarten, a community centre, a district hospital and an airport.

Reindeer herds migrate within small areas. Calving areas and fishing grounds are mainly in northern parts of the area, while hunting and gathering areas are preferably close to the shore. No industrial development affecting the tundra, but an oil terminal under construction and a planned pipeline.

MAP A-3 (page 112): Kolguev Island, land use

- 14 respondents from Bugrino

Bugrino: A village of reindeer herders on Kolguev Island. There is a boarding school, which was opened in 1930. The village has a post/telegraph office, feldsher-midwife station, shop and club. A tv station has been in operation since 1983. There are 446 villagers (including 426 Nenets), and 117 farming units. The maximum number of reindeer, 6000, was registered in mid-20th century. At the same time, a policy of sedantism – movement from tents into houses – has been implemented. In 1957, 10 families were moved from Novaya Zemlya (source: NAO ES, articles by L.Yu. Korepanova "Bugrino," "Kolguev Island Committee," "Kolguev Village Council"). The population is mainly engaged in reindeer husbandry, fishing, sealing and gathering. The Peschanka oil field was discovered in 1982 in the eastern part of the island. There is a shift camp for the Peshchanka oil workers.

Reindeer herds migrate small distances, they pasture mainly in the north in winter and in the south in summer. Hunting, fishing and gathering places are mainly close to the settlement in the south. Oil industry affects the easternmost part of the island.

MAP A-4 (page 113): Malozemelskaya Tundra, land use

- 20 respondents from Nelmin Nos

Nelmin Nos (Malozemelskaya Tundra, SPK im. Vyucheskogo, and numerous "obshchina"s). A village founded in 1938 as a base for the kolkhos im. Vyucheskogo. By 1941 residential houses were built, in 1956 a primary school, and in 1979 the folk ensemble Maimbava was founded. In 1995 it attained the status of municipality and became the centre of the Malozemelskiy Village Council. In 2005 the population amounted to 1025 people (282 farms), including 953 Nenets; permanent residents amount to 831: 419 men and 412 women. Nelmin Nos is the central base of the reindeer herding communities (obshchinas) Ilebs, Neruta, Tabseda, Opseda, and the fishing community Malozemelets. Local people are involved in reindeer husbandry, hunting, and fishing. There is a kindergarten, an incomplete general school, a shop, a museum, a community centre, a medical centre, a post office, an automatic telephone station, a tv station and a bath house. Connection with Naryan-Mar in summer is by river passenger boats, in winter by motor vehicles.

Reindeer herds migrate small distances, without a regular pattern. Due to short distances of the migration routes, other nature use areas are distributed all over the land. A minor area north of Korovinskaya guba has suffered from earlier hydrocarbon prospecting work. A gas pipeline crossing some migration routes and a gas terminal at Nizhniy Shar are planned.

MAP A-5 (page 114): Bolshezemelskaya Tundra West, land use

- 15 respondents from Krasnoe

Krasnoe (Bolshezemelskaya Tundra, western part, territories of SPK "Kharp" and SPK "ERV"). Krasnoe village is the centre of the Primorsk-Kuysk Village Council. The population is 1650 people, including 900 Nenets (2005). People from the village of Chernaya and from Varandey are also living here. It is the central base for reindeer-herding SPKs Kharp and ERV. Local people are mainly engaged in reindeer husbandry, hunting and fishing. Villagers keep cattle stock and grow potatoes. There is a community centre, a garage of equipment for "Kharp", a kindergarten, a secondary school also functioning as a boarding school, a boiler station, a post office, a veterinary clinic, an ambulatory station, a fur-processing workshop, a cattle farm, an automatic telephone station and a museum. The village is supplied with gas. It is connected with Naryan-Mar by a road, and during high-water periods by river boats.

Reindeer herds migrate from northern areas (Varandey, Chernaya) in summer to southern areas in winter. Calving areas lie mainly southeast of Krasnoe and south of Varandey / Pakhancheskaya guba. Fishing sites occur mostly in the central and northern areas, while other land use areas lie preferentially in the northern parts. Industrial development affects the tundra especially in the northern areas. Tight interaction with oil installation occurs in the Khyrchuyu and Varandey areas and along the new Khyrchuyu-Varandey pipeline.

MAP A-6 (page 116): Bolshezemelskaya Tundra East, land use

- 9 respondents from Khorey-Ver (8), Karatayka (1)

Karatayka, (Bolshezemelskaya Tundra, territory of SPK Druzhba Narodov, centre of the Yusharskiy Village Council.) Founded in the 1930s. The population is 647 people, including 415 Nenets. It is the central base for the reindeer-herding SPK Druzhba Narodov (5 brigades on mainland, 1 – on Vaygach Island). Druzhba Narodov has 150 employees. Along with reindeer husbandry, local people are engaged in hunting and fishing. There is a school, a boarding school, an ambulatory station, a kindergarten and a community centre. There is air connection with Naryan-Mar. The town of Vorkuta can be reached by plane or tracked vehicles.

Khorey-Ver, from Nenets "straight wood" (Bolshezemelskaya Tundra, territory of SPK Put Ilich). Khorey-Ver was founded in the 2nd half of the 20th century. It is situated on the shore of the Kolva River. Since 1952 it has been the central base of the kolkhos Put Ilich, later the reindeer-herding SPK Put Ilich. Since 1955 there has been air connection with Naryan-Mar (AN-2). In 2005 the population was 856 people, including 471 Nenets. Local people are engaged in reindeer husbandry, fishing, hunting and potato cultivation. There are a secondary school, a kindergarten, a post office, a district hospital, a community centre, a diesel power station, a slaughtering station, a tv station and an airport in the settlement.

Reindeer herds migrate from northeastern areas in summer to southwestern areas in winter. Calving areas are widely distributed from east of Naryan-Mar to south of Varandey. Fishing sites follow the reindeer route, but are concentrated in the Chernaya-Varandey area. Industrial development affects the tundra especially in the winter pasture areas. The Kharyaga oil field and related pipelines cut off all winter pastures to the west of it.

44° 46°

Kaninskaya Tundra

Land use

IPY project MODIL-NAO
Excerpt map from GIS database

Compiled by W.K. Dallmann
Norwegian Polar Institute, 2009



Legend:

- Settlements and infrastructure**
- Town
 - Settlement, mainly Russian population
 - Settlement, significant proportion of indigenous population
 - Settlement, abandoned
 - Cabin(s)
 - Industrial site
 - ✈ Airport
 - ⚓ Landing place for ships
 - Road (from satellite image)
 - Track (from satellite image)

2003 High-resolution satellite imagery on GoogleEarth: more detailed observations

Traditional land use: places

from questionnaires, N=28

- ▲4 Camp site (month)
- Fishing site
- Fishing site, former
- Sea mammal hunting site
- Sea mammal hunting site, former
- ◇ Slaughtering site
- ★ Sacred site
- ⚓ Historical site
- Reindeer migration route (N=12)

Traditional land use: areas

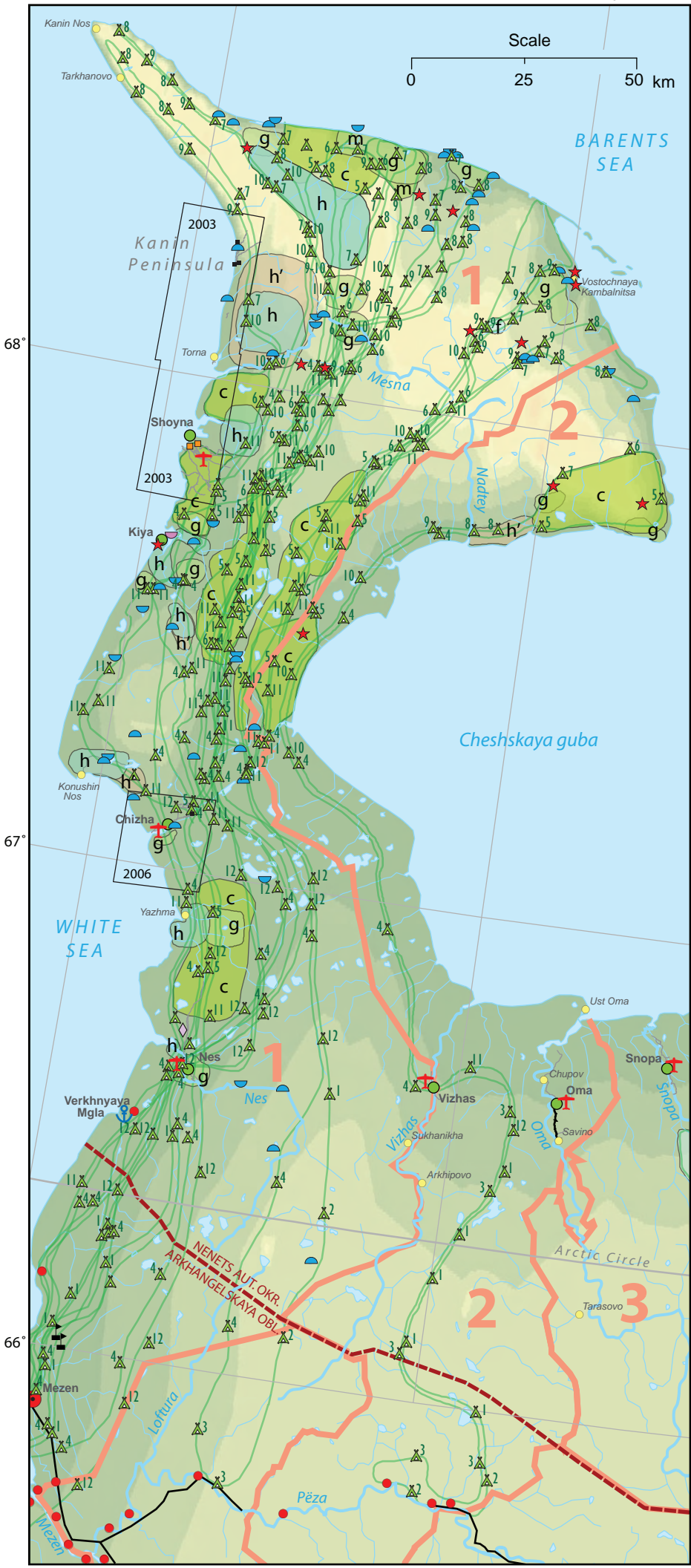
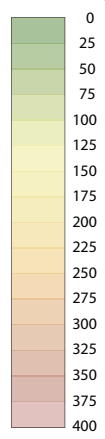
from questionnaires, N=28

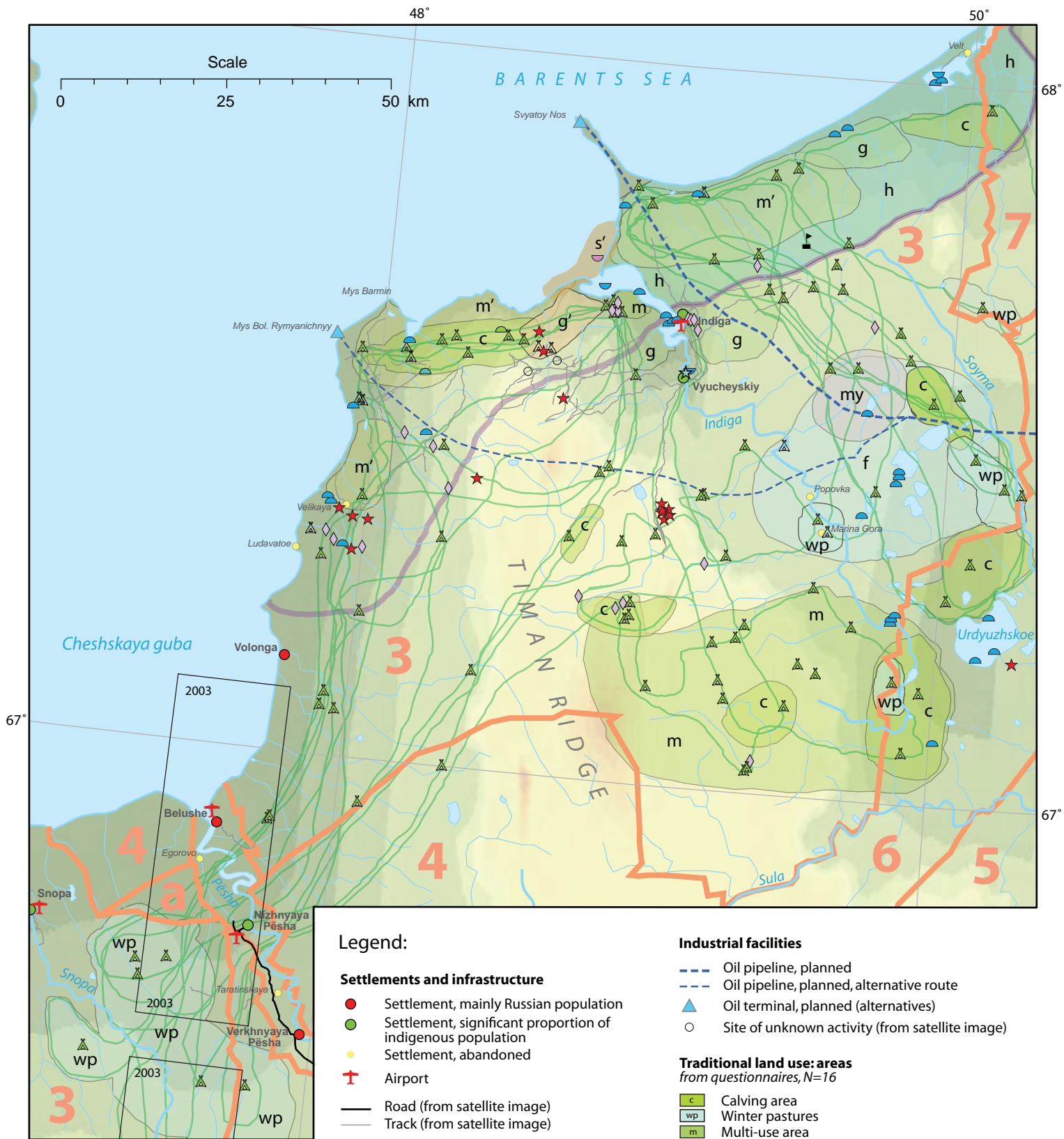
- c Calving area
- m Multi-use area
- g Gathering area
- h Hunting area
- h' Hunting area, former

Areas assigned to reindeer herding cooperatives

- 1 SPK Obshchina Kanin
- 2 SPK Voskhod
- 3 SPK Indigskiy
- boundary of area

Elevation (m a.s.l.)





Timan Ridge

Land use

IPY project MODIL-NAO
Excerpt map from GIS database

Compiled by W.K. Dallmann
Norwegian Polar Institute, 2009





License for hydrocarbon prospecting or extraction

- 8 License area (no. in this report)
- 2 GUP Arktikmorneftegazrazvedka
- 18 ZAO Argo plus
- 19 ZAO Arktikneft

Traditional land use: places from questionnaires, N=16

- ▲ Camp site
- ▲ Camp site, former
- ▲ Multi-use site
- ▲ Fishing site
- ▲ Fishing site, former
- ▲ Hunting site
- ▲ Sea mammal hunting site, former
- ▲ Geese preparation site
- ▲ Calving site
- ▲ Slaughtering site
- ▲ Saw mill, former
- ★ Sacred site
- ▲ Historical site

Traditional land use: areas from questionnaires, N=16

- ...P Pastures (sp=spring, lp=summer, fp=fall, wp=winter)
- m Multi-use area
- g Gathering area
- h Hunting area
- s Sea mammal hunting area
- s' Sea mammal hunting area, former

Areas assigned to reindeer herding cooperatives

- 8 SPK Kolguevskiy

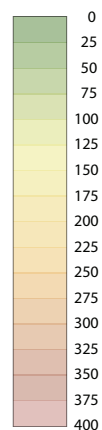
Kolguev Island

Land use

IPY project MODIL-NAO
Excerpt map from GIS database

Compiled by W.K. Dallmann
Norwegian Polar Institute, 2009

Elevation (m a.s.l.)



Settlements and infrastructure

- Settlement, significant proportion of indigenous population
- Heliport
- Road (from published map)
- Track (from satellite image)

Oil fields

- Oil and gas condensate field
- Oil field
- Pesch.. Name of field

Industrial facilities

- Oil pipeline, above ground
- Oil pipeline, above ground, uncert. position
- ▲ Oil terminal
- ▲ Drilling or production site

Industrial impact

- (from satellite image [2004] interpretation)
- High impact
 - Moderate impact

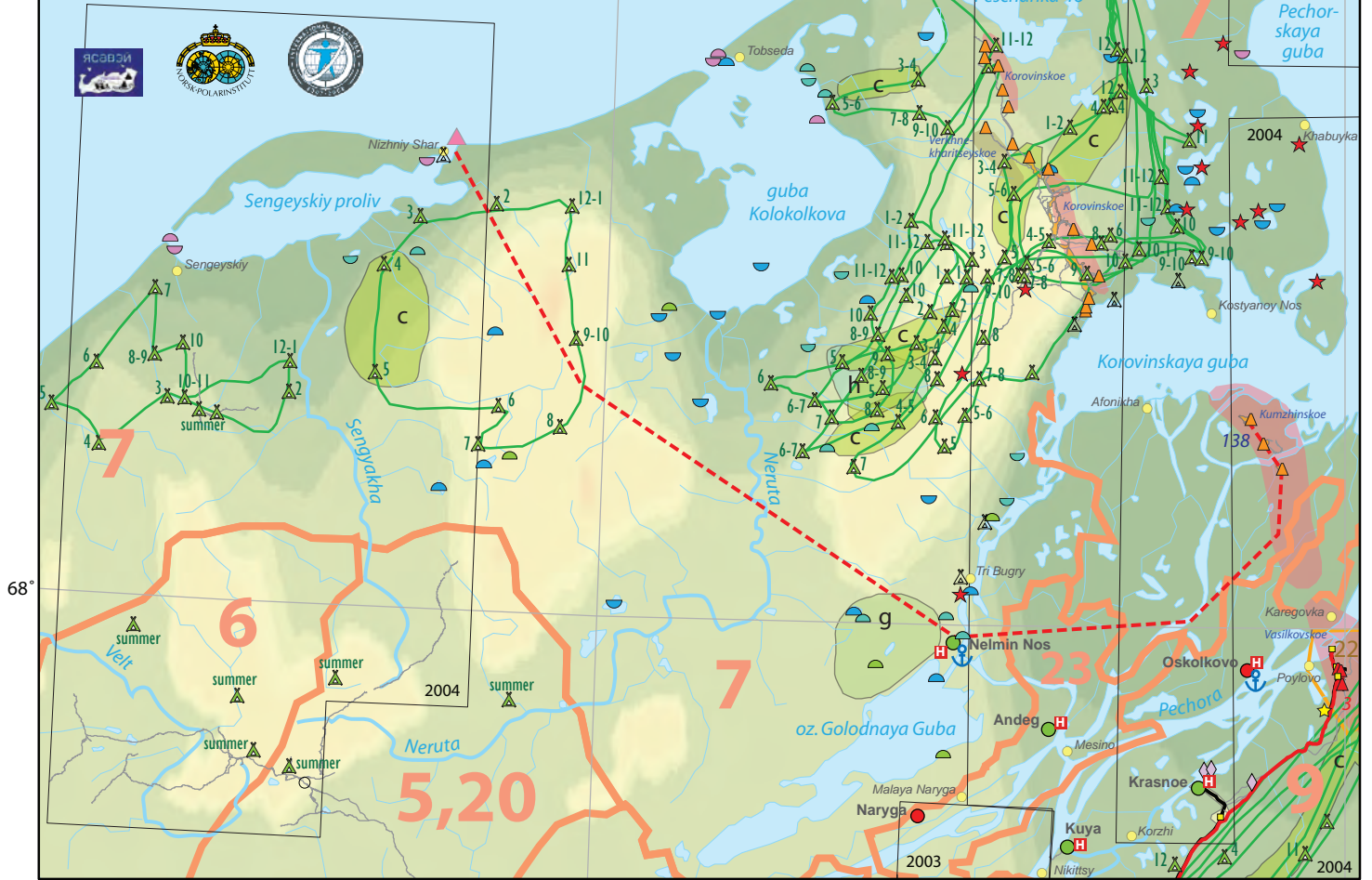


Malozemelskaya Tundra

Land use

IPY project MODIL-NAO
Excerpt map from GIS database

Compiled by W.K. Dallmann
Norwegian Polar Institute, 2009



Legend:

Settlements and infrastructure

- Settlement, mainly Russian population
- Settlement, significant proportion of indigenous population
- Settlement, abandoned
- ⊠ Heliport
- ⚓ Landing place for ships

Roads and tracks (from satellite images):

- Road
- Track, multiple (ca. 50-200 m broad)
- Track, single or less than ca. 50 m broad

Traditional land use: places

from questionnaires, N=20

- ▲ 4 Camp site (month)
- ▲ Camp site, former
- ▲ Multi-use site
- Fishing site
- Fishing site, former
- Hunting site
- Hunting site, former
- Sea mammal hunting site
- Sea mammal hunting site, former
- ★ Slaughtering site
- Place, unknown (from satellite image)
- Reindeer migration route

2003 High-resolution satellite imagery on Google Earth: more detailed observations

Traditional land use: areas

from questionnaires, N=20

- c Calving area
- g Gathering area
- h Hunting area

Areas assigned to reindeer herding cooperatives

- 5 SPK Naryan-Marskoe OPKh
- 6 SPK Naryana-Ty
- 7 SPK im. Vyucheyskogo
- 9 SPK Kharp and SPK Erv

Areas assigned to fishing cooperatives

- 20 SPK RK Sula
- 23 SPK RK im. Lenina

boundary of area

Oil fields

- Gas and gas condensate field
- Oil field
- Vasilkov. Name of field

Industrial facilities

- ▲ Gas terminal, planned

Pipelines:

- Gas pipeline, above ground
- - - Gas pipeline, planned (arbitrary position)

Other installations:

- ▲ Hydrocarbon production site
- ▲ Drilling or production site
- Working site
- ★ Gravel pit

Industrial impact

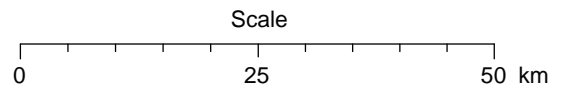
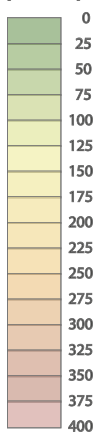
(from satellite image [2004] interpretation)

- Heavily degraded area
- High impact
- Moderate impact

License for hydrocarbon prospecting or extraction

- 3 License area, 2004 (no. in this report)
- 138 New license area, extension not verified (no. in this report)
- 22 ZAO Pechoraneftegazprom

Elevation (m a.s.l.)



Bolshezemelskaya Tundra West

Land use

IPY project MODIL-NAO
Excerpt map from GIS database

Compiled by W.K. Dallmann
Norwegian Polar Institute, 2009



Legend:

Settlements and infrastructure

- Town
- Settlement, mainly Russian population
- Settlement, significant proportion of indigenous population
- Settlement, abandoned
- Cabin(s) (from satellite image)
- Historical site
- ✈ Large airport
- ✈ Small airport
- ✈ Heliport
- ⚓ Seaport
- ⚓ Landing place for ships

Roads and tracks (from satellite images):

- Road
- Track, multiple (ca. 50-200 m broad)
- Track, single or less than ca. 50 m broad
- - - Forest corridor

- 2003 High-resolution satellite imagery on GoogleEarth: more detailed observations
- 2005 Year of low-resolution satellite images used for interpretation

Traditional land use: places from questionnaires, N=15

- ▲ Camp site (month)
- ▲ Camp site, former
- Multi-use site
- Fishing site
- Fishing site, former
- Hunting site
- ◆ Calving site
- ◆ Slaughtering site
- ★ Sacred site
- Reindeer migration route

Traditional land use: areas from questionnaires, N=15

- c Calving area
- g Gathering area
- h Hunting area
- h Hunting area, former
- s Sea mammal hunting area

Areas assigned to reindeer herding cooperatives

- 5 SPK Naryan-Marskoe OPKh
- 6 SPK Naryana-Ty
- 7 SPK im. Vyucheynskogo
- 9 SPK Kharp and SPK Erv
- 10 SPK Izhemskiy olenovod
- 11 SPK Druzhba narodov

Areas assigned to fishing cooperatives

- 21 SPK RK Pobeda
- 22 SPK RK Rodina
- 23 SPK RK im. Lenina

— boundary of area

Oil fields

- Gas and gas condensate field
 - Oil and gas condensate field
 - Oil field
- Kumzhin.* Name of field

Industrial facilities

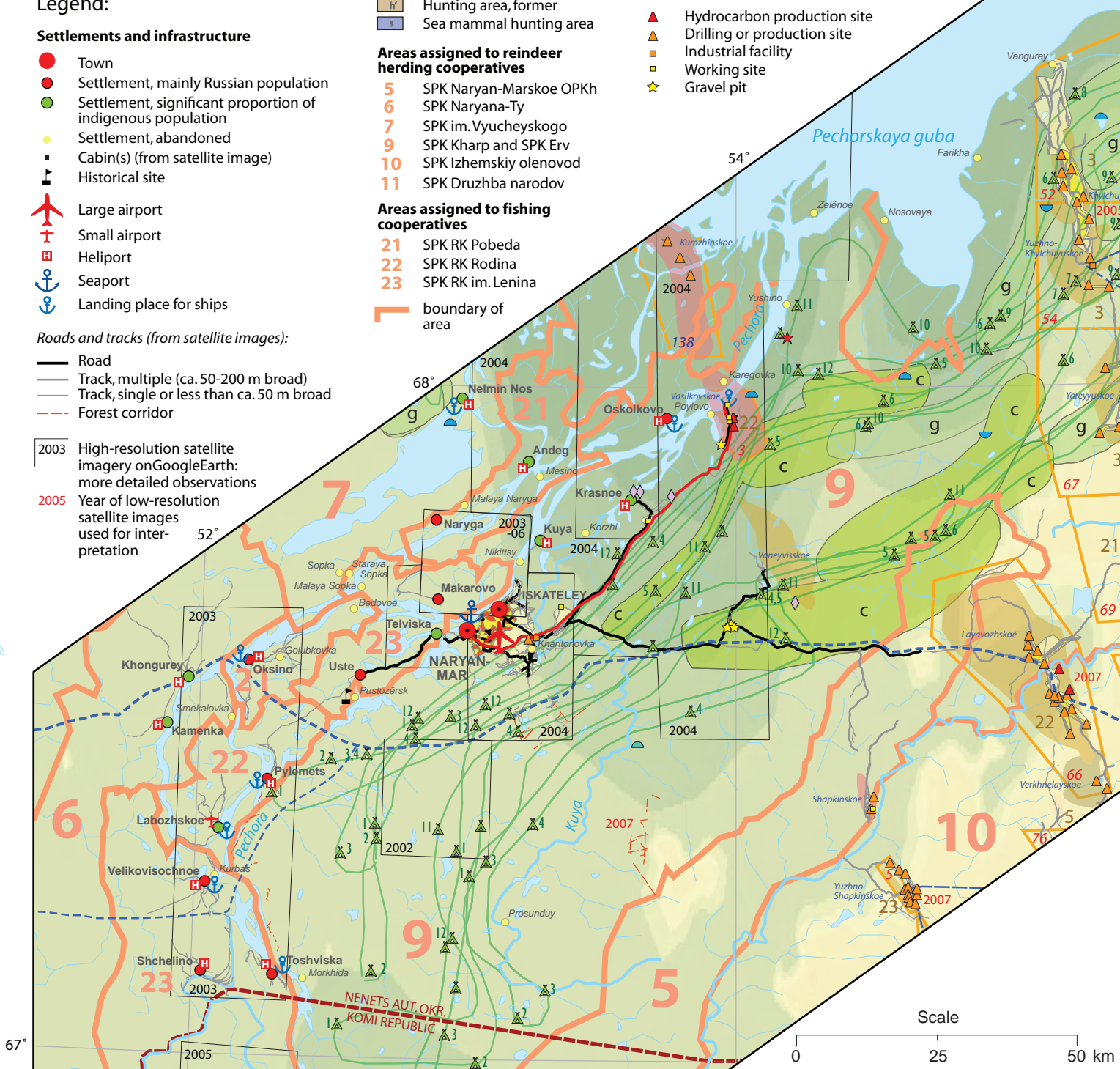
- Industrial settlement
- ▲ Oil terminal

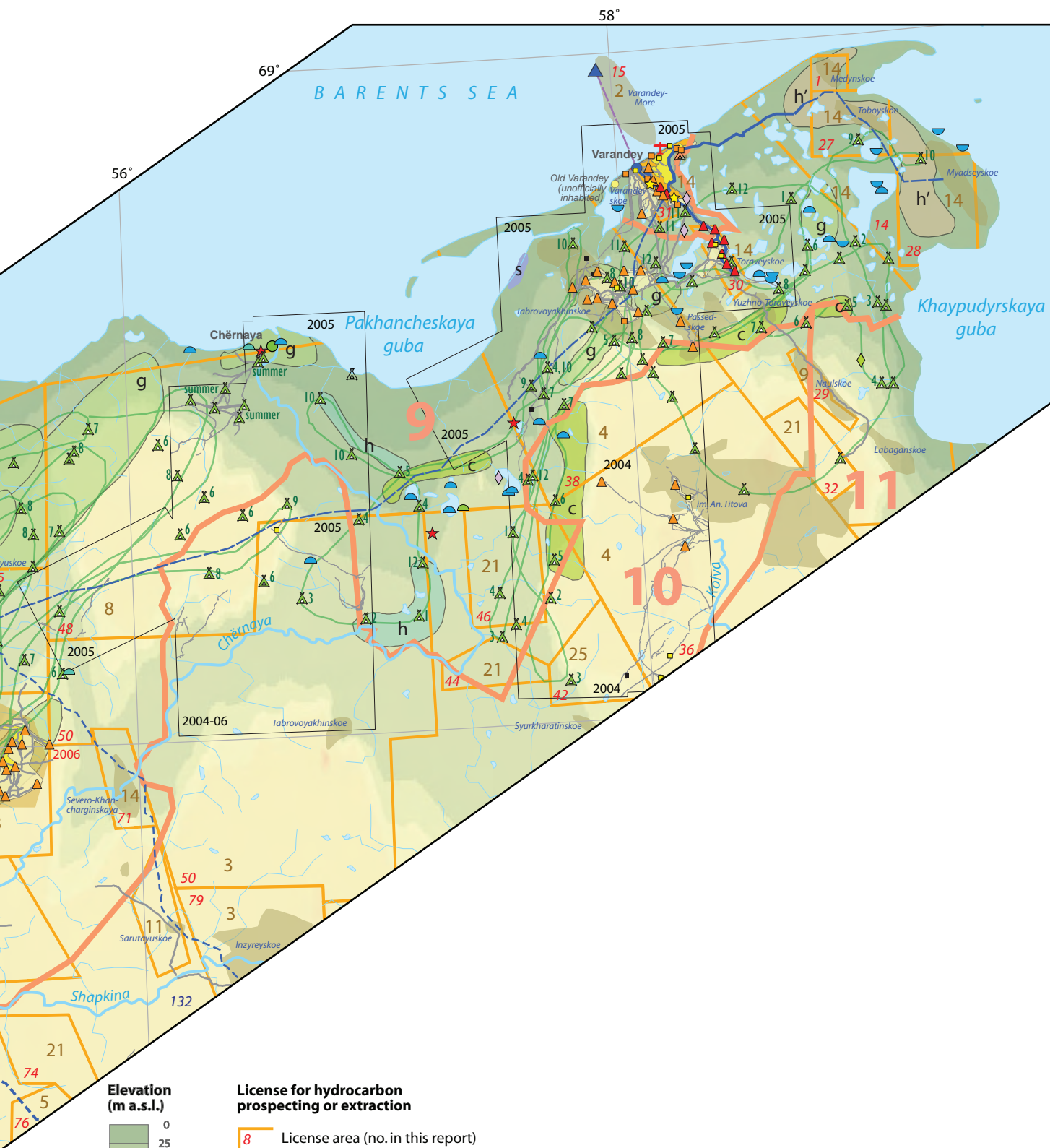
Pipelines:

- Gas pipeline, above ground
- Oil pipeline, above ground
- Oil pipeline, above ground, approximate position
- Oil pipeline, submarine, approximate position
- Oil pipeline, planned
- Oil pipeline, planned, alternative route

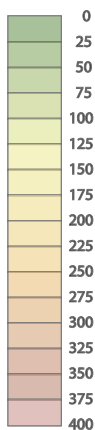
Other installations:

- ▲ Hydrocarbon production site
- ▲ Drilling or production site
- Industrial facility
- Working site
- ★ Gravel pit





Elevation (m a.s.l.)



License for hydrocarbon prospecting or extraction

- 8 License area (no. in this report)
- 135 New license area, extension not verified (no. in this report)
- 2 GUP Arktikmorneftegazrazvedka
- 3 OAO Arkhangelskgeoldobycha
- 4 OAO Kalmytskaya neftyanyaya kompaniya
- 5 OAO Kharyaga-neft
- 8 OAO Severnaya neft
- 9 OAO Tyumenskaya neftyanyaya kompaniya
- 11 OOO Danao Engeneering
- 14 OOO Naryanmarneftegaz
- 21 ZAO Naryan-Marseismorazvedka
- 22 ZAO Pechorneftegazprom
- 23 ZAO Sever TEK
- 25 ZAO Severgeoldobycha

Bolshezemelskaya Tundra East

Land use

IPY project MODIL-NAO
Excerpt map from GIS database

Compiled by W.K. Dallmann
Norwegian Polar Institute, 2009



Legend:

Settlements and infrastructure

- Settlement, significant portion of indigenous population
- Settlement, abandoned
- Cabin(s) (from satellite image)
- Historical site
- ✈ Small airport
- ✈ Heliport
- ⚓ Landing place for ships

Roads and tracks (from satellite images):

- Road
- Track, multiple (ca. 50-200 m broad)
- Track, single or less than ca. 50 m broad
- Forest corridor

Traditional land use: places from questionnaires, N=9

- ▲ Camp site (month)
- Fishing site
- Fishing site, former
- Hunting site
- ◇ Slaughtering site
- ★ Sacred site
- Reindeer migration route

Traditional land use: areas from questionnaires, N=9

- Calving area
- Gathering area
- Hunting area, former

Areas assigned to reindeer herding cooperatives

- 10 SPK Izhemskiy olenovod
- 11 SPK Druzhba narodov
- 12 SPK Put Ilicha
- 13 SPK Severnyy
- 14 SPK Ust Usinskiy
- 15 SPK Rassvet Severa
- boundary of area

Oil fields

- Oil field

Pipelines:

- Oil pipeline, above ground
- Oil pipeline, above ground, approximate position
- Oil pipeline, planned

Other installations:

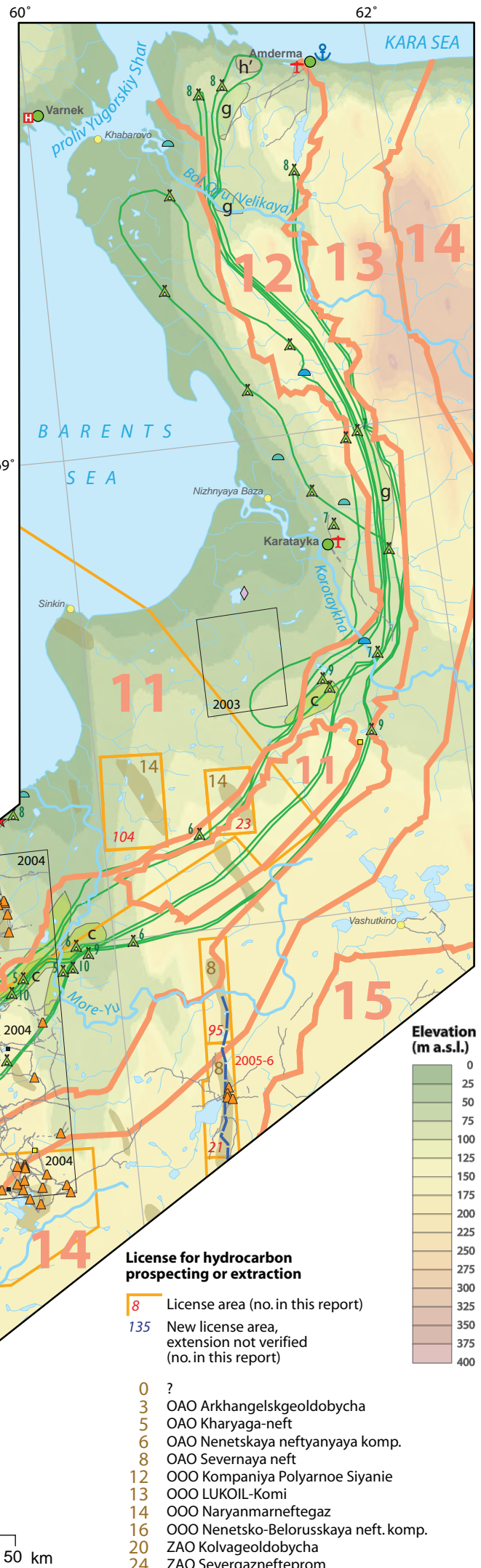
- ▲ Hydrocarbon production site
- ▲ Drilling or production site
- Industrial facility
- Working site
- ★ Gravel pit

Industrial impact (from satellite image [2004] interpretation)

- Developed area
- Heavily degraded area
- High impact
- Moderate impact

2003 High-resolution satellite imagery on GoogleEarth: more detailed observations

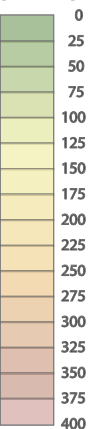
2005 Year of low-resolution satellite images used for interpretation



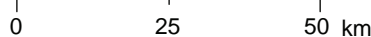
License for hydrocarbon prospecting or extraction

- 8 License area (no. in this report)
- 135 New license area, extension not verified (no. in this report)
- 0 ?
- 3 OAO Arkhangel'skgeoldobycha
- 5 OAO Kharyaga-neft
- 6 OAO Nenetskaya nefityanyaya komp.
- 8 OAO Severnaya neft
- 12 OOO Kompaniya Polyarnoe Siyanie
- 13 OOO LUKOIL-Komi
- 14 OOO Naryanmarneftegaz
- 16 OOO Nenetsko-Belorus'skaya neft. komp.
- 20 ZAO Kolvageoldobycha
- 24 ZAO Severgazneftprom

Elevation (m a.s.l.)



Scale



2.3. Maps of oil-development areas

References to contained data:

Results of satellite image interpretation (Norwegian Polar Institute) on oil development; map data on traditional modes of livelihood from the questionnaire survey carried out under the present project (Yasavey / Olga Murashko) are added. For more details about oil development in general see section 1.3.1. The maps are drawn on GoogleEarth satellite imagery.

MAP B-1 (page 114): Varandey, land use

Today Varandey is the NAO's main oil terminal for oil to be transported by sea (see section 1.3.1), with pipeline connections to the adjacent oil fields, as well as fields to the east at Khaypudyrskaya guba, and, since 2008, the Yuzhno-Khylchuyu oil field far to the west. Satellite images have high resolution and are mainly from 2005 and are supposed to illustrate roughly the present situation. Several reindeer migration routes of SPK Erv cross the pipelines in several places during the summer. Various traditional land use areas lie very close to the installations. Abandoned test drilling sites and areas degraded by heavy vehicle tracks at the Tabrovay-akhibskoe oil field, lie within these. Fishing sites adjacent to the modern oil installations have mostly been abandoned.

MAP B-2 (page 115): Yuzhno-Khylchuyu, land use

The Yuzhno-Khylchuyu oil field has been developed during recent years, and the pipeline to the Varandey oil terminal has been completed in 2008. Satellite images are from 2005 and 2006, from before its construction, and have a low resolution. The map thus only shows a very rough picture of the situation, without feeder pipelines to the main junc-

tion, and only the old, distinct, major vehicle tracks. All reindeer migration routes cross the oil fields and, probably, the feeder pipelines. The area forms summer pastures of SPK Kharp and lies within the gathering grounds of the cooperative. Calving areas lie not far from the installations to the southwest.

MAP B-3 (page 116): Kharyaga, land use

In terms of the area they cover, the Kharyaga oil fields are the largest development area of the NAO. The pipeline system sets a barrier for the migration of reindeer of the SPK Put Ilich. Satellite images have partly high resolution and are mainly from 2005 and 2007, thus supposed to illustrate roughly the present situation. Although crossing the pipelines in principle should be possible, the herders seem to stick to the winter pastures to the east of it. The northern part of the Kharyaga oil fields lies within the winter pastures of SPK Druzhba narodov, while the fields in the western part of the map (Layavozhskoye, Komandirshorskoye) interfere with the migration routes of the Komi cooperative SPK Izhemskiy olenevod. This cooperative was not surveyed by questionnaire.

MAP B-4 (page 118): Kolvinskoe, land use

The oil fields Kolvinskoe, Severo-Khosedayuskoe and several adjacent minor ones are not producing oil. A number of drilling sites and networks of heavy vehicle tracks have locally damaged the landscape, clearly visible even on the low-resolution imagery (2004) covering the Severo-Khosedayuskoe field. Reindeer migration routes of SPK Put Ilich cross the field, and the area is also a calving site. The Kolvinskoe field lies in the route for the Komi cooperatives SPK Severnyy and SPK Ust Usinskiy. These cooperatives were not surveyed by questionnaire.

Varandey

Land use

IPY project MODIL-NAO
Excerpt map from GIS database

Compiled by W.K. Dallmann
Norwegian Polar Institute, 2009



58°

B A R E N T S S E A

Varandey

Old Varandey
(unofficially
inhabited)

Varandey-
More

Varandey-
skoe

Toraveyskoe

Yuzhno Toraveyskoe

Pakhan-
cheskaya
guba

S

g

Im. Trebsa

g

Passedskoe

C

Im. An. Titova

C

C

68°
40'

68°
20'

High-resolution satellite imagery
from GoogleEarth, mainly 2005
(2004 in southern part)

Scale

0 5 10 15 km

Legend:

Settlements and infrastructure

- Settlement, abandoned
- Industrial settlement
- Cabin(s)
- ✈ Small airport

Roads and tracks (from satellite images):

- Road
- Track, multiple (ca. 50-200 m broad)
- Track, single or less than ca. 50 m broad

Traditional land use: places (from questionnaires)

- ▲ 4 Camp site (month)
- ▲ Camp site, former
- Fishing site
- Fishing site, former
- ◇ Slaughtering site
- ★ Sacred site
- Reindeer migration route

Traditional land use: areas (from questionnaires)

- C Calving area
- g Gathering area
- S Sea mammal hunting area

Oil fields

- Oil field
- Torav. Name of field

Pipelines (mainly from satellite images)

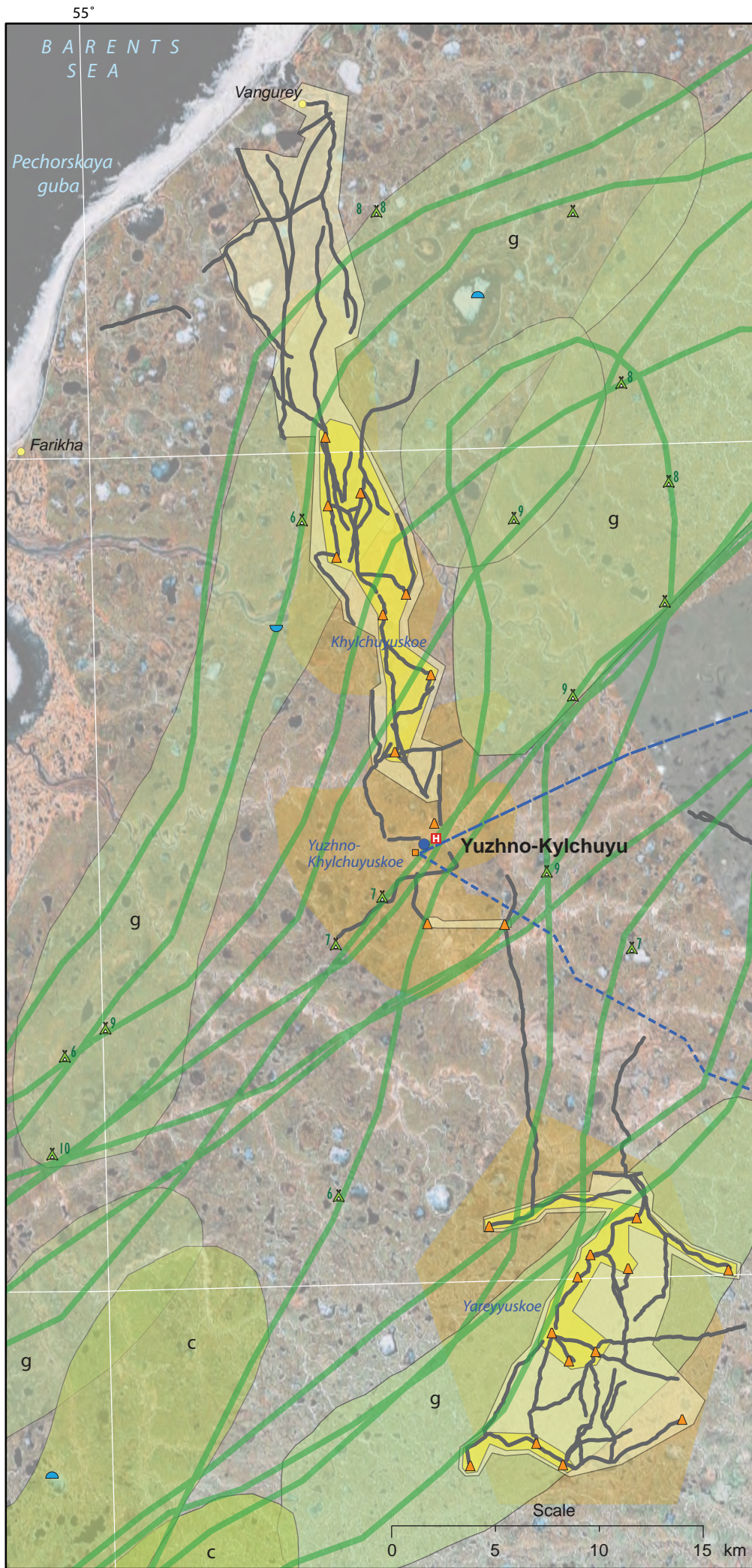
- Oil pipeline, above ground
- Oil pipeline, above ground, approx. pos.
- Oil pipeline, submarine, approx. pos.

Other installations (from satellite images):

- ▲ Hydrocarbon production site
- ▲ Drilling or production site
- Industrial facility
- Working site
- ★ Sedimentation basin
- ✕ Crossing ramp

Industrial impact (from satellite images)

- Developed area
- Heavily degraded area
- High impact
- Moderate impact



Yuzhno-Khylchuyu

Land use

IPY project MODIL-NAO
Excerpt map from GIS database

Compiled by W.K. Dallmann
Norwegian Polar Institute, 2009



Low-resolution satellite imagery
from GoogleEarth, 2005 in northern
part, 2006 in southern part

Legend:

Settlements and infrastructure

- Settlement, abandoned
- Industrial settlement
- Heliport (position not accurate)

Roads and tracks (from satellite images):

- Track, multiple (mostly over 50 m broad)

Traditional land use: places

(from questionnaires)

- ▲ 4 Camp site (month)
- Fishing site
- Fishing site, former
- Reindeer migration route

Traditional land use: areas

(from questionnaires)

- Calving area
- Gathering area

Oil fields

- Oil and gas condensate field
- *Khylch.* Name of field

Pipelines

- Oil pipeline, above ground
- - - Oil pipeline, above ground, approx. pos.
- - - Oil pipeline, planned

Other installations

(from satellite images):

- ▲ Drilling or production site
- Industrial facility

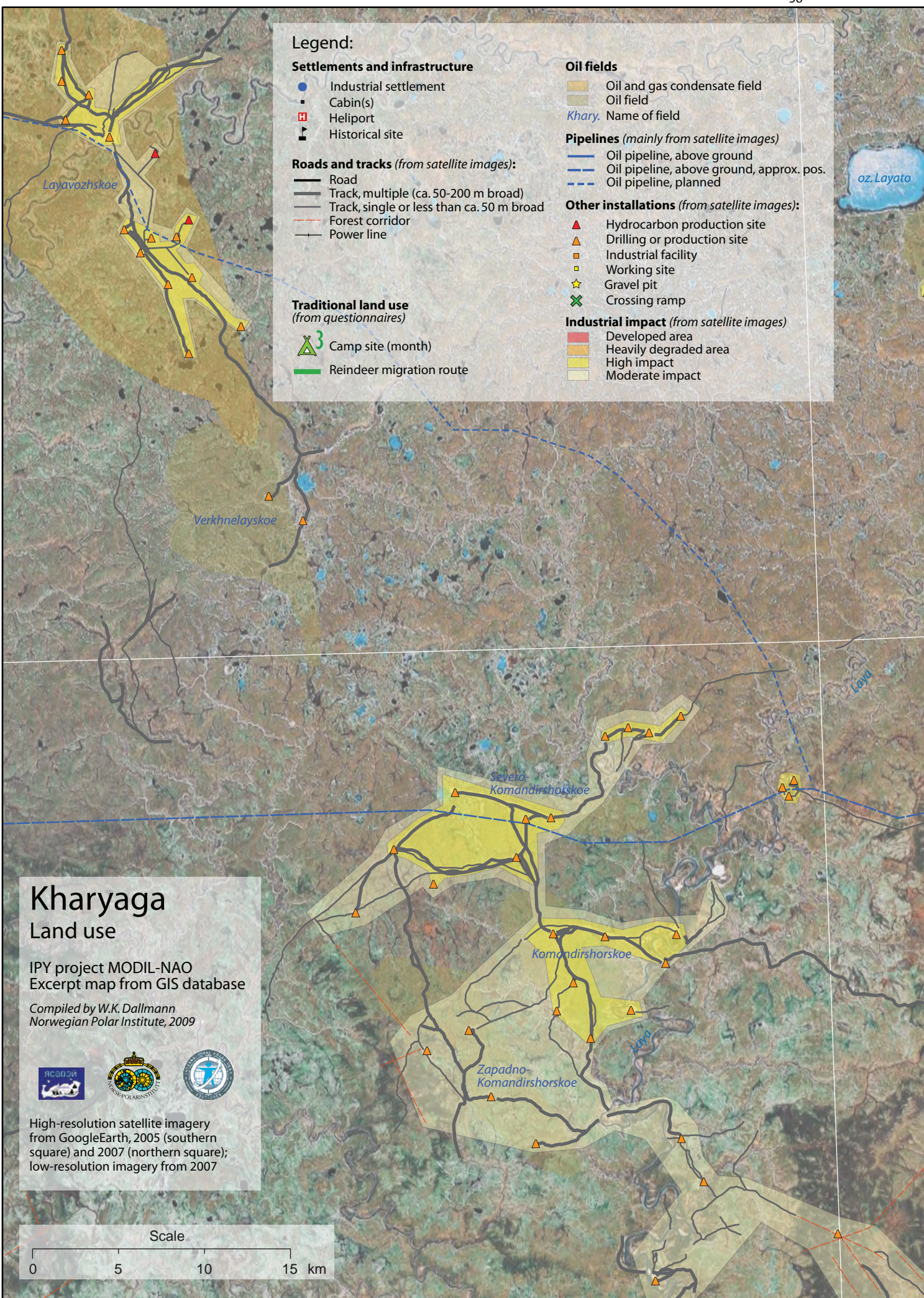
Industrial impact

(from satellite images)

- High impact
- Moderate impact

Legend:

Settlements and infrastructure	Oil fields
● Industrial settlement	Oil and gas condensate field
■ Cabin(s)	Oil field
✈ Heliport	<i>Khary.</i> Name of field
🏠 Historical site	Pipelines (mainly from satellite images)
Roads and tracks (from satellite images):	— Oil pipeline, above ground
— Road	- - - Oil pipeline, above ground, approx. pos.
— Track, multiple (ca. 50-200 m broad)	- - - Oil pipeline, planned
— Track, single or less than ca. 50 m broad	Other installations (from satellite images):
- - - Forest corridor	▲ Hydrocarbon production site
— Power line	▲ Drilling or production site
Traditional land use (from questionnaires)	■ Industrial facility
🏕 Camp site (month)	□ Working site
— Reindeer migration route	★ Gravel pit
	✕ Crossing ramp
	Industrial impact (from satellite images)
	■ Developed area
	■ Heavily degraded area
	■ High impact
	■ Moderate impact

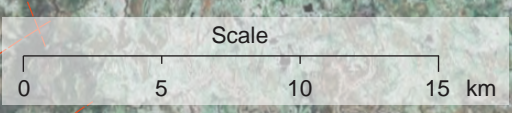


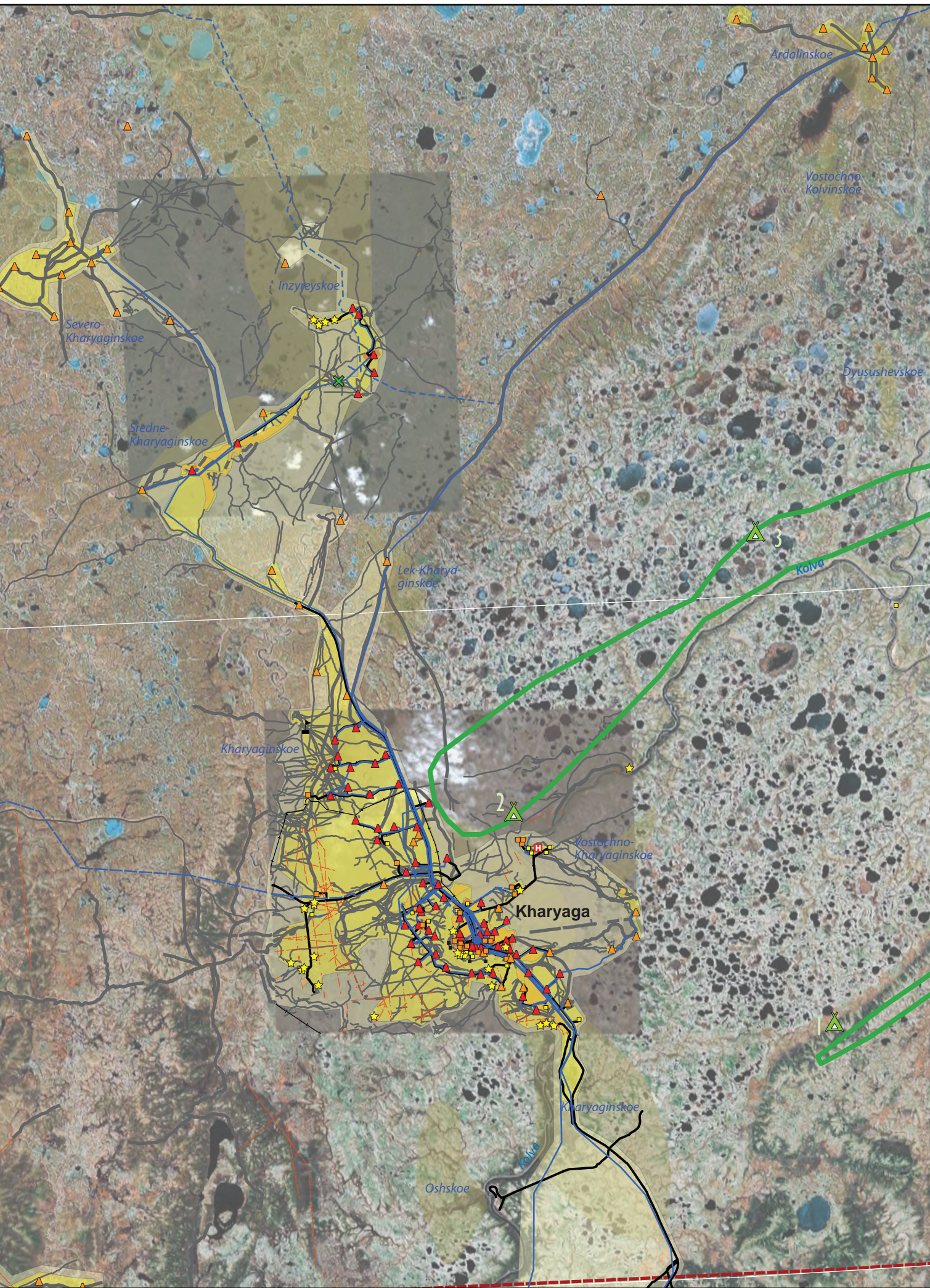
Kharyaga
Land use

IPY project MODIL-NAO
Excerpt map from GIS database

Compiled by W.K. Dallmann
Norwegian Polar Institute, 2009

High-resolution satellite imagery from GoogleEarth, 2005 (southern square) and 2007 (northern square); low-resolution imagery from 2007





67°
20'

67°

59°

Kolvinskoe

Land use

IPY project MODIL-NAO
Excerpt map from GIS database

Compiled by W.K. Dallmann
Norwegian Polar Institute, 2009



High-resolution satellite imagery from GoogleEarth, 2004 (dark strip); low-resolution imagery from 2004

68°

67°
40'

Legend:

Roads and tracks (from satellite images):
 — Track, single or less than ca. 50 m broad

Traditional land use (from questionnaires)

- ▲ 4 Camp site (month)
- Fishing site
- Fishing site, former
- Reindeer migration route
- Calving area

Oil fields

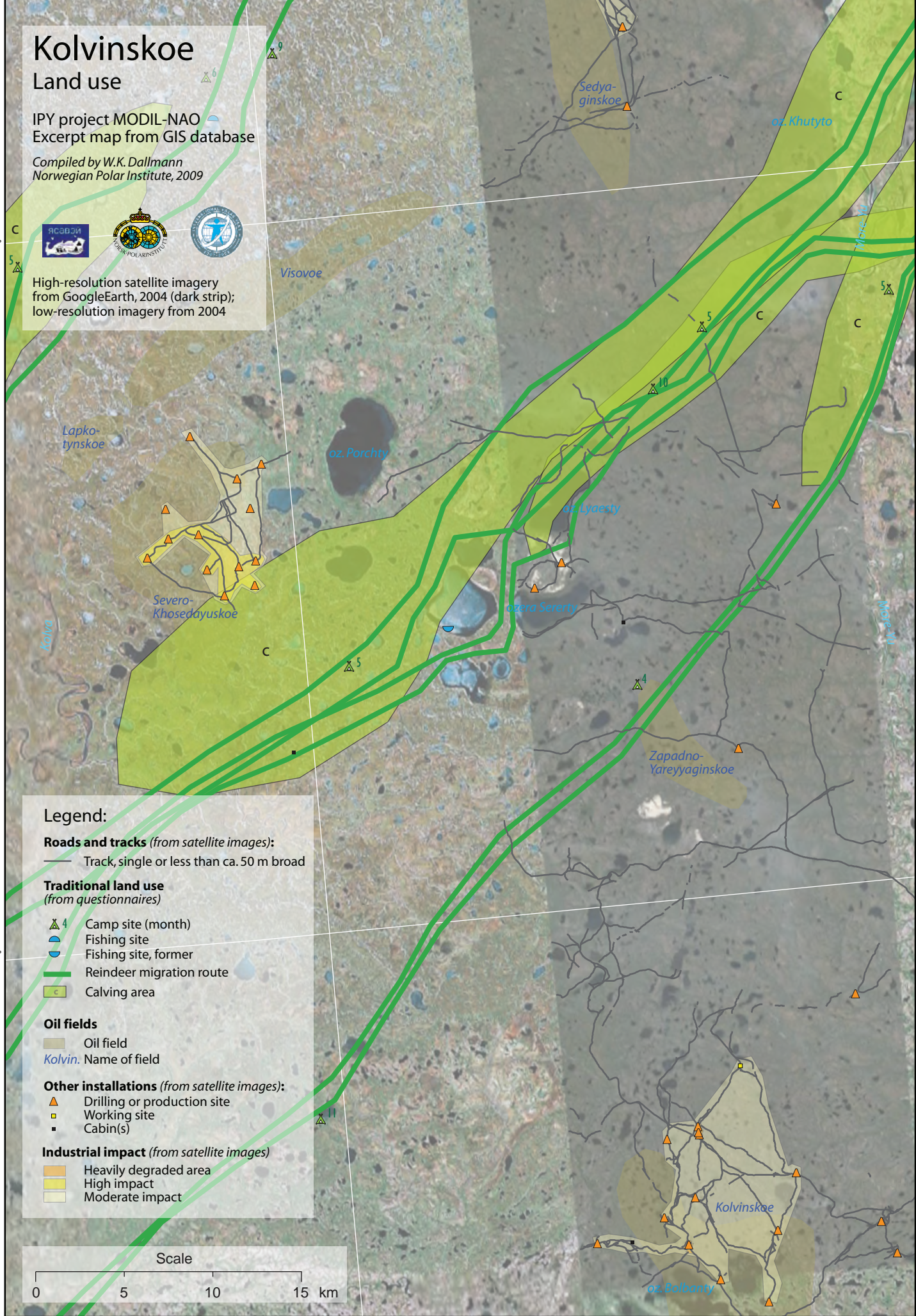
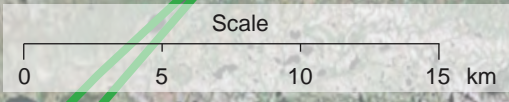
- Oil field
- Kolvin.* Name of field

Other installations (from satellite images):

- ▲ Drilling or production site
- Working site
- Cabin(s)

Industrial impact (from satellite images)

- Heavily degraded area
- High impact
- Moderate impact



2.4. Statistical tables

2.4.1. Settlements

Sources:

- (1) *Nenets Autonomous Okrug. Encyclopedic Dictionary, Moscow, Dom knigi "Avanta+", 2001.*
 (2) *Le petit fute 2003. Nenetskiy avtonomyy okrug. Moskva: Avangard, 2003.*
 (3) *Data of the Dept. of Indigenous Peoples of the NAO Administration (by TOFS Gosstatistiki, NAO)*
 (4) *Wikipedia (http://en.wikipedia.org/wiki/Main_Page)*
 (5) *www.nenets.ru*

Anderma

village 1 of urban character
 Amdermskiy Village Council, centre

History

Established in 1933 for fluorite mining (1,2) and military post (2)
 1930-36 and 1940-41: GULAG camps (<http://www.gulag.memorial.de/lager.php5?lag=469>; <http://www.gulag.memorial.de/lager.php5?lag=50>)
 In 1938: A. got village council and became administered by the Vaigach Mining Trust (1)
 1940: got a status as a poselok (village type I) (2)
 Febr. 1941 to Sept. 1959: centre of Amderma District (1)
 In 1960s construction of quay, airport building, post office, hospital, kindergarten, apartment houses, school, telephone service (1)
 1990: fluorite mines abandoned (4)
 From 1995: municipal status (1)

Population

1938: 908 inh. (1)
 1989: 787 inh. (2)
 1990: 5300 inh. (1)
 1993: 3000 inh. (1)
 1995: 2400 inh. (1)
 1999: 1800 inh. (1)
 2002: 650 inh. (4)
 2005: 597 inh. (3)

Occupations

1970s: up to 12000 incl. military personell (2)
 Obshchina Yamb-To (nomadic reindeer herder organisation) is registered here (5)

Infrastructure

marine port (1,2)
 airport (1,2)
 earlier (until beginning of 1990s): geological expedition

construction management
 cultural centre
 club "Moryak"
 secondary school
 military hospital
 hydrometeorological centre
 permafrost laboratory

Andeg

village 3
 Andegskiy Village Council, centre
 other settlements: Naryga

History

Occurs in documents since the 18th century
 In 1903: 1 church
 25 Febr. 1930 established in the community "Pobeda"
 Since 1960 base of kolkhoz "Sever"
 Since 1967 base of kolkhoz "50-letiya Oktyabrya"
 Since 1995 municipal status (1)

Population

1850: 10 families (1)
 1861: 100 inh. (1)
 1903: 80 inh. (1), 18 Russian / 5 Nenets households
 1918: 107 inh. (1)
 1995: 245 inh. (1)
 1999: 254 inh. of which 23 Nenets (2)
 2005: 197 inh. (3)

Occupations

base of SPK RK "Andeg" (fishery)
 private cattle husbandry
 potato gardening
 fishing
 (1)

Infrastructure

secondary school
 kindergarten
 museum
 cultural centre
 diesel power station

medical and obstetrician station
 shop
 post office
 bakery
 subscription phone
 connection with Naryan-Mar: in summer passenger transport on river, in winter bus transport (1)

Belushe

village 3
 Peshskiy Village Council

History

Arose in the early 20th century as a fishing camp
 In August 1939 permanent settlers, so-called industrial settlers, immigrate
 From 1942 to 1950 motor boat station
 In 1950 the base of the Pechora Fishing Plant was established (1)

Population

1993: 196 inh. (1)
 1998: 113 inh. (1)
 1999: 123 inh. of which 6 Nenets (1)
 2005: 162 inh. (3)

Occupations

fishing
 marine mammal hunting
 (1)

Infrastructure

elementary school
 kindergarten
 cultural centre
 medical and maternity ward
 automatic telephone station
 airport
 connection with Naryan-Mar: airplane
 (1)

Bugrino

village 1
Kolguevskiy Village Council

History

First mentioning in 19th century
1920s: cooperative for joint reindeer herding “Krasnyy Sever”
1924: Kolguevskiy Island Council established
Since 1956 base of kolkhoz “Kolguevskiy”
Since 1995 municipal status (1)

Population

1999: 425 inh. of which 416 Nenets (1)
2005: 449 inh. (3)

Occupations

base of SPK “Kolguevskiy” (reindeer husbandry)
hunting
fishing
(1)

Infrastructure

elementary school
TV station
shop
post office
cultural centre
slaughtering place
medical and maternity ward
automatic telephone station
connection with Naryan-Mar:
air transport
(1)

Chernaya

village 3
Primorsko-Kuyskiy Village Council

History

1936: trading station
1939: fishing camp
30.11.2000: included in Primorsko-Kuyskiy Village Council (1)

Population

1936: 12 inh. (4 households) (1)
1978: 20 inh. (1)
1999: 16 inh. (7 houses) (1)
2005: 22 inh. (3)

Occupations

fishing
Infrastructure
no data

Chizha

village 3
Kaninskiy Village Council

History

Established in the first quarter of

the 20th century at the site of a former fishing camp

Population

1902: 10 trade huts and a chapel
1930: 2 living houses and a fish cache(1)
1953: 40 households (1)
1965: 150 inh. (50 households) (1)
1993: 128 inh. (40 households) (1)
1999: 133 inh.of which 20 Nenets (1)
2005: 36 inh. (3)

Occupations

fish catchment plot of SPK RK “Severnnyy Polyus” (based in Nes) (1)

Infrastructure

elementary school
medical and maternity ward
heliport
connection with Naryan-Mar:
air transport
(1)

Indiga

village 1
Timanskiy Village Council, centre
other settlements: Vyucheyskiy

History

Arose at the site of a commercial catchment plot, existed since the 18th century
1934: construction of a fish conservation factory
1937: resettlement of inhabitants from the Mezen District of the Arkhangelsk Region
1958: kolkhoz “Timantsev” formed out of nomadic kolkhozes “Yadey-Ty” and “2nd pyatiletka”
Since beginning of 1960s: central base od sovkhos “Indigskiy”
Since 1995 municipal status (1)

Population

1993: 809 inh. (237 households) (1)
1998: 709 inh. (228 households) (1)
1999: 739 inh. (1) of which 375 Nenets (1)
2005: 625 inh. (3)

Occupations

base of SPK Indigskiy (reindeer husbandry) (1,2)
hunting (1,2)
fishery (1,2)
marine mammal hunting (2)

Infrastructure

secondary school (1,2)
kindergarten (1,2)
cultural centre (1,2)
local hospital (1)
meteorological station (2)

airport (1,2)
connection with Naryan-Mar:
air transport

Iskateley

village 1 of urban character
Urban settlement “Rabochiy poselok Iskateley”; part of Municipal District “Zapolyarnyy rayon”

History

1968: established as a geological exploration settlement
Since 20 March 1974: designation “poselok Iskateley”
March 1982: formation of Iskately Village Council (1)

Population

1985: 8300 inh. (1)
1995: 7600 inh. (1)
1999: 7000 inh. (1)
2005: 7164 inh. (3)

Occupations

worker’s village

Infrastructure

largest secondary school of okrug
musical school
sports hall
hospital
post office
militia office
(1)

Kamenka

village 3
Pustozerskiy Village Council

History

Arose at the site of a settlement in the beginning of the 20th century
1998: became plot of the reindeer herding kolkhoz “Naryana-Ty” (1)

Population

1922: 46 inh. (10 houses) (1)
1993: 225 inh. (69 households) (1)
1998: 231 inh. (68 households) (1)
1999: 238 inh. of which 41 Nenets (1)
2005: 330 inh. (3)

Occupations

plot of the reindeer herding kolkhoz “Naryana-Ty”
cow-shed
potato gardening
(1)

Infrastructure

elementary school
medical and maternity ward
connection with Naryan-Mar: summer: passenger transport on riv-

er; winter: car transport

Karatayka

village 1
Yusharskiy Village Council, centre
other settlements: Varnek

History

Established in the 1930s
Earlier 2nd branch of kolkhoz "Druzhba narodov" (fishery: navaga cod, Arctic cisco)
Since 1995 municipal status (2)

Population

1998: 685 inh. (2)
2005: 647 inh. (3)

Occupations

base of SPK "Druzhba narodov" (5 brigades on mainland, 1 brigade on Vaigach Island; reindeer husbandry)
hunting
fishing

Infrastructure

school
boarding school
doctor's office
kindergarten
cultural centre
airport
connection with Naryan-Mar: air travel (plane and helicopter)
connection with Vorkuta: occasionally by air, or tracked vehicle (2)

Kharuta

village 1
Khoseda-Khardskiy Village Council, centre
Situated in the Komi Republic

History

Established in 1892 by the Izhma peasant F.A. Kanev and his family. They lived of fishing, hunting, potato gardening.
1894: a storehouse was built
1895: a sauna was built
1899: a new house was built
Until 1929 they were the only family at the site
1929: started to build up the kolkhoz "Polokha"
Since 1955: base of kolkhoz "Rassvet Severa"
Since 1995 municipal status in the NAO

Population

1892: 5 inh. (1)
1940: 7 houses (1)

1998: 857 inh. (253 households) (1)
1999 – 795 inh. of which 343 Nenets (1)
2005 – 759 inh. (3)

Occupations

base of SPK "Rassvet Severa" (reindeer husbandry)
private cattle husbandry
potato gardening
fishing

Infrastructure

local hospital
cultural centre
sauna
bakery
radio station
secondary school
kindergarten
sports complex
museum
TV station
airport (1)
handicraft (workshop and sale)
connection with Naryan-Mar and Inta: air transport (1)

Khongurey

village 1
Pustozerskiy Village Council
History
Established in 1939 as a base for the reindeer herding kolkhoz "im. Gorkiy"
1941: Houses for reindeer herding kolkhoz
End of 1950s: central base of kolkhoz "Naryana-Ty" (1)

Population

1993: more than 400 inh. (108 households) (1)
1998: 396 inh. (115 households) (1)
1999: 386 inh. of which 160 Nenets (1)
2005: 218 inh. (3)

Occupations

central base of SPK "Naryana-Ty" (reindeer husbandry) (1,2)
2002: 4200 reindeer (2)
cattle husbandry (120 head), milk (2)
fishing (1)
hunting (1)
potato gardening (1)

Infrastructure

incomplete secondary school
kindergarten
medical and maternity ward
cultural centre
connection with Naryan-Mar: In summer: passenger transport on

river; in winter: tracked vehicles (1)

Khorey-Ver

village 1
Khorey-Verskiy Village Council, centre

History

Established in the second half of 1920s
1930: 6 houses
1937: established commercial company "Udarnik"
1939: organised selkhoz-cooperative "Ilich"
In Febr. 1952: Kh.-V. became central base of kolkhoz "Put Iliche"
Since 1955: air travel to Naryan-Mar by AN-2
Since 1995 municipal status (1)

Population

1998: 898 inh. (255 houses) (1)
1999: 937 inh. of which 471 Nenets (1)
2005: 856 inh. (3)

Occupations

central base of SPK "Put Iliche" (reindeer husbandry)
fishing
hunting
potato gardening (1)

Infrastructure

secondary school
kindergarten
post office
local hospital
cultural centre
diesel-driven power station
slaughtering place
TV station
airport
connection with Naryan-Mar: air travel (1)

Kiya

village 3
Shoyanskiy Village Council

History

Arose during the first quarter of the 20th century on the site of a seasonal fishing camp (1)

Population

1971: 20 households (1)
1993: 100 inh. (26 households) (1)
1998: 80 inh. (25 households) (1)
1999: 90 inh. of which 51 Nenets (1)
2005: 67 inh. (3)

Occupations

hunting
fishing
(1)

Infrastructure

medical and maternity ward
connection with Naryan-Mar:
air travel
(1)

Kotkino

village 2
Kotkinskiy Village Council, centre

History

Established in the early 19th century by the two brothers Kotkino brothers from Mezen, to avoid military service
Post-road to Narjan-Mar went through Kotkino
Since 1995 municipal status (1)

Population

1847: 2 houses (1)
1859: 14 inh. (4 houses) (1)
1918: 49 inh. (9 houses) (1)
1922: 103 inh. (13 houses) (1)
1928: 96 inh. (16 households) (1)
1950: 276 inh. (58 houses) (1)
1993: 512 inh. (153 households) (1)
2005: 353 inh. (3)

Occupations

central base of SPK RK "Sula" (fishery) (1), (reindeer husbandry) (Kiselev)
cattle husbandry
large cattle farm
sheep husbandry
potato gardening
hunting
fishing
(1)

Infrastructure

secondary school
cultural centre
medical and maternity ward
airport
connection with Naryan-Mar:
air travel
(1)

Krasnoe

village 1
Primorsko-Kuyskiy Village Council centre
other settlements: Kuya, Oskolkovo, Chernaya

History

1 January 1928: 4 houses and 3 trade buildings (1)
1956: base of kolkhoz "Kharp"

moved here from Karegovka (1) because of bad natural conditions at the old site (2)
Since 1995 municipal status (1)

Population

1998: 1645 inh. (477 households) (1)
1999: 1959 inh. (1)
1999: 2204 inh. (2) of which 860 Nenets (1)
2005: 1650 inh. (3)

Occupations

central base of SPK "Kharp" and SPK "Erv" (reindeer husbandry)
cattle husbandry
large cattle farm
potato gardening
hunting
fishing
(1)
marine mammal hunting (seal, walrus) (2)
fur farm (Arctic fox) (2)

Infrastructure

cultural centre
garage of kolkhoz "Kharp"
kindergarten
secondary school
boarding school
boiler station
post office
veterinary station
doctor's office
handicraft workshop
cattle husbandry
automatic telephone station
museum
gas supply in houses
airstrip
connection with Naryan-Mar: by bus/car; open-water period: boat transport
(1)
telegraph
TV station
handicraft (workshop, sale)
bank
library
restaurants, café, pub
(2)

Kuya

village 3
Primorsko-Kuyskiy Village Council

History

Established in the beginning of the 16th century
1850: orthodox church, winter and summer markets
1891 church parish school opened
1903-31: Russian households, 1 Nenets, school, church, bread shop, 2 shops, a pier on the op-

posite bank, (for steamer from Arkhangelsk) until 1930s
1931: 11 households united in kolkhoz "Krasnoe Znamya"
1943: 9 new settler families
Since 1955: centre of kolkhoz "Bolshevik"
Since 1968 participant of kolkhoz "Kharp"
(1)

Population

1850: 142 inh. (22 houses) (1)
1861: 102 inh. (34 houses) (1)
1897: 57 men, 78 women (1)
1922: 213 inh. (44 houses) (1)
1995: 194 inh. (1)
1998: 168 inh. (47 households) (1)
1999: 179 inh. of which 32 Nenets (1)
2005: 137 inh. (3)

Occupations

private cattle husbandry
potato gardening
hunting
fishing
(1)

Infrastructure

elementary school
medical and maternity ward
connection with Naryan-Mar:
in summer passenger transport on river, in winter car transport
(1)

Labozhskoe

village 3
Velikovochnyy Village Council

History

Arose in the 16th century as a fishing trade village;
1574: 5 sheds
1679: 8 houses
(1)
17th century as hunting location (2)

Population

1858: 147 inh. (28 houses) (1)
1903: 182 inh. of which 10 Nenets, 3 Komi, (42 households) (1)
1922: 236 inh. (48 houses) (1)
1950: 206 inh. (43 houses) (1)
1993: 360 inh. (123 households) (1)
1998: 364 inh. (139 households) (1)
1999: 373 inh. (1)
1999: 330 inh. (2) of which 11 Nenets (1,2)
2005: 360 inh. (3)

Occupations

central base of SPK RK "Rodina" (fishing)
cattle husbandry
private cattle husbandry

fishing
hunting
potato gardening
(1)

Infrastructure

post office
shop
elementary school
diesel-driven power station
local power plant
medical and maternity ward
connection with Naryan-Mar:
summer: passenger transport by
boat, winter: tracked vehicles
(1)

Makarovo

village 3
Telvisochnyy Village Council

History

Established in 1679

Population

1859: 51 inh. (4 houses) (1)
1903: 40 inh. (13 households) (1)
1922: 53 inh. (11 households) (1)
1950: 140 inh. (14 houses) (1)
1993: 384 inh. (104 households) (1)
1998: 359 inh. (103 households) (1)
1999: 363 inh. of which 11 Nenets
(1)
2005: 231 inh. (3)

Occupations

private cattle husbandry department of GUSP OPKh of SKhOS in Naryan-Mar
fishing
hunting
cattle and sheep husbandry

Infrastructure

elementary school (2)
telegraph (2)
post office (2)
connection with Naryan-Mar:
summer: passenger transport on
river; winter: car transport
(1)

Naryan-Mar

town
Urban district "Gorod Naryan-Mar";
part of Municipality "Zapolyarnyy
rayon"; administrative centre of
Nenets Autonomous Okrug

History

Since 1930: Construction work on
the site of the village Beloshele
Oct. 1931: Beloshele renamed as
village Naryan-Mar, taking over
the function as district centre
from Telvisochnoe
1933: air flights Arkhangelsk – Ust-

Tsilma – Naryan-Mar
10 March 1935: village Naryan-Mar
receives town status
1935: passenger ship transport
Until 1940: new industrial establish-
ments
1955: passenger bus route
Since beginning of 1960s: central-
ised heat supply
Since 1974: centralised water sup-
ply, sewerage system with clean-
ing facilities
(1)

Population

1936: 10,288 inh. (1)
1995: 19,600 inh. (1)
1999: ca. 18,700 inh. (1)
2005: 18,887 inh. (3)

Occupations

base of GUSP OPKh of SKhOS (fish-
ery)
commerce
administration
service sector

Infrastructure

oil base
power station
bread factory
municipal water pumping station
newspapers
regional hospital
polyclinics
drugstores
hotels
kindergartens
schools
sports complexes
educational institutions: technical
college, Nenets agrarian econom-
ic college, agricultural college, in-
stitute departments
museums
TV and radio stations
industrial companies
transportation services
bank offices
post offices
libraries
business enterprises
marine harbour
airport
Air transport to Moscow, Arkhan-
gelsk and other Russian towns, as
well as villages of the NAO
River transport with Komi Repub-
lic, as well as villages of the NAO,
marine ship transport to Arkhan-
gelsk and elsewhere
(1)
All-year road to Krasnoe (2)
cultural centres (2)

Naryga

village 3
Andegskiy Village Council

History

Known from the 18th century
1915: school opening
Since 1929: base of kolkhoz "Nar-
yginskiy"
Since 1939: kolkhoz "Aktivist"
1960: catchment plot of kolkhoz
"Sever", fishing brigades, cattle
husbandry
Since 1960 population emigrated to
Naryan-Mar and village Andeg

Population

1782: 104 inh. (1)
1785: 14 households (1)
1897: 178 inh. (1) (76 male, 102
fem.) (1)
1995: 33 inh. (1)
1998: 24 inh. (11 households) (1)
1999: 34 inh. of which 1 Nenets (1)
2005: 14 inh. (3)

Occupations

fishing
hunting
cattle and sheep husbandry
potato gardening

Infrastructure

medical and maternity ward
power station

Nelmin Nos

village 1
Malozemelskiy Village Council, cen-
tre

History

Established 1938 as base of kolkhoz
"im. Vyucheyskogo"
Until 1941 construction of residen-
tial houses
1956: elementary school
Febr. 1979: formation of Nenets
Folk Ensemble "Maymbava"
Since 1995 municipal status
(1)

Population

1980: 914 inh. (194 households) (1)
1994: 1200 inh. (1)
998: 1090 inh. (290 households) (1)
2000: 1099 inh. (282 households)
(1)
2005: 1025 inh. (3), of which 953
Nenets (2)

Occupations

central base of SPK "im. Vyuchey-
skogo" (reindeer husbandry)
central base of clan communities
"Ilebts", "Neruta", "Tabseda",
"Opseda", "Vynder", "Vark", fish-
ing community "Malozemelets"

reindeer husbandry
hunting
fishing
cattle husbandry (until 2008)
(1)

Infrastructure

kindergarten
elementary school
shop
museum
cultural centre
doctor's office
post office
automatic telephone station
TV station
sauna
connection with Naryan-Mar:
summer: passenger transport on
river; winter: car transport
(1)

Nes

village 2
Kaninskiy Village Council, centre
other settlements: Verkhnyaya
Mgla, Chizha

History

Established in the second half of
the 18th century
1831: opening of church and estab-
lishing of parish for Kanin Nenets.
Until 1896 - in Mezen uyezd
Since 1896 centre of Nes' volost /
smallest administrative division
of Tsarist Russia
From 1924 through 1929 centre of
Kanin-Chesk Samoyed volost
Since 1934 part of the okrug struc-
ture
Since 1995 municipal status
(1)

Population

1830: 7 houses (2)
1859: 72 inh. (10 houses) (1)
1883: 224 inh. (28 houses) (1)
1922: 334 inh. (66 houses) (1)
1993: 1451 inh. (407 households)
(1)
1999: 1461 inh. (1)
1999: 1624 inh. (2) of which 732
Nenets(1,2)
2005: 1407 inh. (3)

Occupations

central bases for SPK RK "Severnnyy
Polyus" (fishery) and clan com-
munity "Kanin" (reindeer hus-
bandry)
cattle husbandry
hunting
fishing
potato gardening
(1)

Infrastructure

secondary school
kindergarten
cultural centre
automatic telephone station
diesel-driven power station
meteorological station
commercial cooperative
shop
post office
regional hospital
airport
air transport to Naryan-Mar,
Arkhangelsk
(1)

Nizhnyaya Pesha

village 3
Peshskiy Village Council, centre
other settlements: Belushe,
Verkhnyaya Pesha, Volokovaya,
Vologna

History

Arose in the first half of 19th centu-
ry as a catching hut
1830: 2 houses
1855: The Arkhangelsk government
chamber decided to erect a vil-
lage at the river Pesha
Until 1924: in Mezen uyezd
Since 1924: part of the Kanin-Chesk
Samoyed volost
Since 1929: centre of the Kanin-
Timansk district
Since 1959: centre of the Peshsk vil-
lage council
Since 1995 municipal status
(1)

Population

1897: 36 males, 44 females (16
houses) (1)
1922: 186 inh. (36 houses) (1)
1993: 845 inh. (327 households) (1)
1998: 768 inh. (290 households) (1)
1999: 796 inh. (1) of which 34 Nen-
ets (1,2)
2005: 678 inh. (3)

Occupations

central base of SPK RK "Zapolare"
(fishery) (1)
hunting (1)
fishing (1)
private cattle husbandry (1)
potato gardening (1)
sheep husbandry (2)
reindeer husbandry (2)

Infrastructure

local hospital
cultural centre
kindergarten
secondary school
post office
shop

meteorological station
diesel-driven power station
automatic telephone station
airport
air transport to Naryan-Mar,
Arkhangelsk

Oksino

village 2
Pustozerskiy Village Council, centre
other settlements: Kamenka, Khon-
gurey

History

Arose at the transition between the
15th and 16th centuries
1847: were building a wooden
church and opened parish
1885: opened church parish school
Since 1928 centre of Pustozersk vil-
lage council
From May 1931 until October 1955:
centre of Nizhnepechorsk District
From middle of 20th century until
1998 there was a house for aged
and handicapped people
Since 1995 municipal status
(1)

Population

1679: 12 men (1) (3 houses)
1837: 73 men (1)
1843: 163 inh. (1)
1853: 346 inh. (2)
1890: 257 inh. (1)
1903: 346 inh. of which 44 Nenets
(1)
1908: 64 houses (1)
1922: 497 inh. (87 houses of which
75 Russian, 1 Komi, 11 Nenets)
(1)
1950: 800 inh. (70 houses) (1)
1993: 664 inh. (233 households) (1)
1999: 590 inh. of which 29 Nenets
(1)
2005: 425 inh. (3)

Occupations

central base of SPK RK "Pobeda"
(fishery)
cattle husbandry
hunting
fishing
private cattle husbandry
potato gardening
sea fishing (2)

Infrastructure

local hospital
cultural centre
kindergarten
secondary school
post office
shop
bakery
diesel-driven power station
connection with Naryan-Mar: air

transport; in summer passenger transport by boat

Oma

village 2
Omskiy Village Council, centre
other settlements: Vizhas, Snopa

History

Arose in the first half of 19th cent. as a station on the winter road from Mezen, first settlers shown as Old Believers (former name: Kokiny)

1837: 1 house
Since 1995 municipal status (1)

Population

1859: 20 inh. (2 houses) (1)
1922: 94 inh. (13 houses) (1)
1993: 950 inh. (291 households) (1)
1998: 927 inh. (291 households) (1)
1999: 931 inh. (1)
1999: 1233 inh. (2) of which 152 Nenets (1,2)
2005: 878 inh. (3)

Occupations

central base of SPK "Voskhod" (reindeer husbandry)
cattle husbandry
hunting
fishing
private cattle husbandry
potato gardening (1)

Infrastructure

doctor's office
kindergarten
secondary school
cultural centre
commercial cooperative
automatic telephone station
post office
airport
air transport to Naryan-Mar, Arkhangelsk (1)

Oskolkovo

village 3
Primorsko-Kuyskiy Village Council

History

no data

Population

2005: 42 inh. (3)

Occupations

no data

Infrastructure

no data

Pylemets

village 3
Velikovoisochnyy Village Council

History

Arose at the transition between the 15th and 16th centuries as a fishing trade settlement

Population

1574: 6 barns
1679: 2 fishermen's houses at the winter road to Mezen.
1837: 8 men (1)
1859: 20 inh. (3 houses) (1)
1903: 56 inh. (11 houses) (1)
1922: 69 inh. (18 houses) (1)
1950: 131 inh. (20 houses) (1)
1993: 65 inh. (27 households) (1)
1999: 66 inh. of which 6 Nenets (1) (23 households) (1)
2005: 65 inh. (3)

Occupations

fishing
hunting
cattle husbandry
potato gardening

Infrastructure

no data

Shchelino

village 3
Velikovoisochnyy Village Council

History

Established in 1883 in the location of a former settlement

Population

1922: 29 inh. (3 houses) (1)
1950: 204 inh. (38 houses) (1)
1993: 157 inh. (43 households) (1)
1999: 175 inh. of which 8 Nenets (1)
2005: 151 inh. (3)

Occupations

fishing division of SPK RK "im. Lenina" (based in Velikovoisochnye)
hunting
fishing
private cattle husbandry
potato gardening

Infrastructure

elementary school
medical and maternity ward
connection with Naryan-Mar: in summer passenger transport on the river, in winter by tracked vehicle

Shoyna

village 1
Shoynskiy Village Council, centre

other settlements: Kiya

History

Established at the site of a former fishing camp
1902: 4 huts and a chapel
1930: 50 fishermen resettled from Kholmogor, a few more from the Mezen District in 1937
1931: 5 houses, sauna, stable, storage, outhouses
From May 1933: working settlement, village council was formed
1933: can factory (closed in the end of the 1950s)
1935: brick factory (closed in connection with the workers leaving for the front in WWII)
Until beginning of 1950s: base of fishing fleet of kolkhozes of the Arkhangelsk Oblast
From 1960s: houses drown in dune sand; categorised as non-prospective
Since 1990 measures taken to resettle the inhabitants
Since 1995 municipal status (1)

Population

1939: 800 inh. (1)
1996: 395 inh. (1)
1998: 394 inh. (158 houses) (1)
1999: 363 inh. of which 41 Nenets (1)
2005: 330 inh. (3)

Occupations

hunting
fishing (1)

Infrastructure

elementary school
cultural centre
medical and maternity ward
air transport to Naryan-Mar (AN-2) (1)
earlier, 1939-50s:
meteorological station
hospital
bank
post office
fish catchment plot and processing (cod, beluga, hai, flatfish) (2)

Snopa

village 3
Omskiy Village Council

History

Established in the first half of the 16th century at the site of trade huts on the Mezen winter route
1859: 1 house
1905: 3 houses (occupation: fishing,

marine mammal hunting, hunting, livestock breeding)
(1)

Population

1922 – 21 inh. (5 households) (1)
1993 – 135 inh. (43 households) (1)
1999 – 130 inh. (37 households) (1)
2005 – 108 inh. (3)

Occupations

division of SPK “Voskhod” (based in Oma; reindeer husbandry)
cattle husbandry
fishing
hunting
private cattle husbandry
potato gardening
(1)

Infrastructure

elementary school
medical and maternity ward
airport
air transport to Naryan-Mar

Telviska

village 2
Telvisochnyy Village Council, centre; from 1929 to 1931 okrug centre; other settlements: Makarovo, Uste

History

Established in the first half of the 16th century as a fishing trade settlement
1574: 3 outhouses
1862: a church built, established a parish
1920-29: Samoyedic fishing plot
1922: cooperative “Kochevnik”
1927: opened House of the Malozemelsk (from Dec. 1926) and the Bolshezemelsk (from April 1927) tundra councils
Until Oct. 1931: Centre of the Tevisochnyy village council
Until Oct. 1932: Administrative centre of the Nenets National Okrug
Since 1995 municipal status
(1)

Population

1679: 18 inh. (4 houses) (1)
1861: 149 inh. (23 houses) (1)
1903: 106 inh. (35 houses) (1)
1922: 139 inh. (35 houses) (1)
1993: 539 inh. (176 households) (1)
1999: 528 inh. of which 30 Nenets (1)
2005: 387 inh. (3)

Occupations

division of GUSP OPKh of the SKhOS based in Naryan-Mar
fishing
hunting (Arctic fox, fox, duck, geese,

ptarmigan) (2)
private cattle husbandry
vegetable gardening
(1)
Infrastructure
technical division of Naryan-Mar
communication centre
space communication section
kindergarten
cultural centre
automatic telephone station
secondary school
post office
doctor’s office
connection with Naryan-Mar: in summer: passenger transport on river, in winter by car
(1)

Toshviska

village 3
Velikovisochnyy Village Council

History

Established in the second half of the 19th century in the location of a settlement of peasants from the Ust-Tsilemsk district
(1)

Population

1922: 47 inh. (9 houses) (1)
1993: 150 inh. (54 households) (1)
1999: 157 inh. of which 7 Nenets (1)
2005: 184 inh. (3)

Occupations

fishing division of SPK RK im. Lenina (based in Velikovisochnoe)
cattle husbandry
fishing
hunting
private cattle husbandry
potato gardening
(1)

Infrastructure

post office
cultural centre
medical and maternity ward
elementary school
connection with Naryan-Mar: in summer: passenger transport on river, in winter by tracked vehicles
(1)

Uste

village 3
Telvisochnyy Village Council

History

Arose at the transition between the 15th and 16th centuries as a fishing location

1574: 5 sheds
1930: kolkhoz “Novaya Zarya” formed
1938: kolkhoz A.I. Mikoyana
1958: kolkhoz “Slava trudu” which in 1960 merged with the kolkhoz im. Kirova in Telviska
1975-93: branch of GUSP OPKh Naryan-Marskoy SKhOS. Part of the village is transformed into territory of the Putozersk Museum Complex of Natural History
(1)

Population

1679: 5 inh. (4 houses) (1)
1837: 73 male inh. (1)
1843: 171 inh. (2)
1903: 120 inh. (20 households) (1)
1922: 174 inh. (27 houses), of which 20 Russians, 3 Komi, 4 Nenets (1)
1950: 99 inh. (14 houses) (1)
1993: 59 inh. (18 households) (1)
1999: 56 inh. of which 6 Nenets (1)
2005: 35 inh. (3)

Occupations

fishing
hunting
private cattle husbandry
potato gardening
(1)
horse and sheep husbandry (2)

Infrastructure

elementary school (1)
medical and maternity ward (1)
shop (2)
connection with Naryan-Mar: in summer: boats (no ordinary passenger transport(2)), in winter: tracked vehicle (1)
Uste – Telviska: earth road, only for trucks and 4WD (2)

Ust-Kara

village 1
Karskiy Village Council, centre
History
Since 1995 municipal status (1)

Population

1999: 730 inh. of which 570 Nenets(2)
2005: 587 inh. (3)

Occupations

central base of SPK “Krasnyy Oktyabr” (reindeer husbandry) (1)

Infrastructure

airport
air transport to Naryan-Mar(2)

Varnek

village 1

Yusharskiy Village Council

History

no data

Population

2005: 98 inh. (3)

Occupations

1 brigade of SPK «Krasnyy Oktyabr» (reindeer husbandry) in Ust-Kara (2)

Infrastructure

no data

Velikovoisochnoe

village 2

Velikovoisochnyy Village Council, centre

other settlements: Toshviska, Labozhskoe, Shchelino, Pylemets

History

1574: one of fishing and hunting-ground of Pustozersk

In 1873 one-room village school

1875 parish opened

Beginning of 20th century: centre of rural society for 8 villages and settlements

In 1920 the Soviet power established 1924-29: administrative centre of the Putozersk district 1928 school for young peasants opened, only one in Nizhnepechora

From December 1929 to May 1931 centre of the Pustozersk district

15 May 1929 kolkhoz "im. V.I. Lenina" founded (since 1993 KDKh, since 1997 SPK)

Since 1995 municipal status (1)

Population

1679: 12 houses (1)

1873: 390 inh. (78 houses) (1)

1914: 680 inh. (126 houses) (1)

1929: 893 inh. (133 houses) (1)

1994: 949 inh. (231 houses, 316 households) (1)

1999: 910 inh. of which 16 Nenets (1)

2005: 840 inh. (3)

Occupations

central base of SPK RK "im. Lenina" (fishery)

cattle husbandry

fishing

hunting

private cattle husbandry

potato gardening

(1)

Infrastructure

secondary school

kindergarten

cultural centre

hospital

museum

airport

connection with Naryan-Mar: in summer: passenger transport on river; in winter: tracked vehicles.

Air transport.

(1)

Verkhnyaya Mгла

village 3

Kaninskiy Village Council

History

Arose during first half of 18th century in the location of a station on the Mezen winter route

Inhabitants from Nizhnyaya Mгла were resettled here

(1)

Population

1772: 3 houses (1)

1859: 21 inh. (3 houses) (1)

1902: 6 houses (1)

1993: 41 inh. (15 houses) (1)

1999: 30 inh. (1)

2005: 116 inh. (3)

Occupations

division of SPK RK «Severnnyy Polyus» (fishery; based in Nes)

cattle husbandry

fishery

private cattle husbandry

(1)

Infrastructure

medical and maternity ward

Verkhnyaya Pesha

village 3

Peshskiy Village Council

History

Arose in the first half of the 19th century

1833: church built, opened parish for Timan Nenets and believers

From 1929 a fishing partnership existed

From 1932 the artel "Severnaya zvezda" which in 1960 joined with "Put k kommunizmu" from Nizhnyaya Pesha

(1)

Population

1859: 3 houses (1)

1905: 14 houses (1)

1922: 168 inh. (32 houses) (1)

1998: 213 inh. (69 households) (1)

1999: 218 inh. of which 5 Nenets

(1)

2005: 80 inh. (3)

Occupations

division of SPK RK «Zapolyare» (fishery, based in Nizhnyaya Peshsha)

cattle husbandry

fishing

hunting

private cattle husbandry

potato gardening

(1)

Infrastructure

beginners' elementary school

kindergarten

medical and maternity ward

automatic telephone station

airport

air travel to Naryan-Mar

(1)

Vizhas

village 3

Omskiy Village Council

Former name: Komandrueva (2)

History

Arose in the first half of 19th century at the location of a station at the Mezen winter route

1858: first mentioned in documents

1932-60 base of fishing kolkhoz

"Polyarnaya Zvezda", then kolkhoz "Rossiya"

1993: division of KDKh (SPK) (1)

"Voskhod"

(1)

Population

1859: 4 houses (1)

1905: 70 inh. (13 houses) (1)

1922: 107 inh. (22 houses) (1)

1993: 189 inh. (71 households) (1)

1998: 156 inh. (54 households) (1)

1999: 172 of which 21 Nenets (1)

2005: 98 inh. (3)

Occupations

division of SPK Voskhod (based in Oma, reindeer herding)

cattle husbandry

fishing

hunting

private cattle husbandry

(1)

Infrastructure

elementary school

kindergarten

medical and maternity ward

automatic telephone station

airport

air travel to Naryan-Mar

(1)

Volokovaya

village 3
Peshskiy Village Council
Former name: Terentievskaya

History

Established in 1907 by peasants and reindeer herders from Izhma
1929-32: fishing partnership, then artel
1940-60: reindeer herding kolkhoz "Krasnoe znamya", then division of kolkhoz "Put k kommunizmu" (based in Nizhnyaya Pesha)
1993: division of KDKh (SPK) "Zapolyare" (1)

Population

1922: 73 inh. (12 houses) (1)
1993: 269 inh. (89 households) (1)
1998: 251 inh. (79 households) (1)
1999: 261 inh. of which 38 Nenets (1)
2005: 42 inh. (3)

Occupations

division of SPK "Zapolyare" (fishing; based in Nizhnyaya Pesha)
cattle husbandry
fishing
hunting
private cattle husbandry (1)

Infrastructure

elementary school
kindergarten
medical and maternity ward

airport
air travel to Naryan-Mar (1)

Volonga

village 3
Peshskiy Village Council

History

Established in the beginning of the 20th century at the site of a fishing camp of fishermen from Mezen
1939: people from the Mezen district settle here
1940-60: fishing kolkhoz "im. Gromova", then division of kolkhoz "Put k kommunizmu" (based in Nizhnyaya Pesha)
1993: division of KDKh (SPK) "Zapolyare" (1)

Population

1922: 9 inh. (2 houses) (1)
1993: 68 inh. (25 households) (1)
1998: 61 inh. (22 households) (1)
1999: 64 inh. of which 10 Nenets (1)
2005: 157 inh. (3)

Occupations

division of SPK RK "Zapolyare" (fishing; based in Nizhnyaya Pesha)
fishing
hunting
cattle husbandry (1)

Infrastructure

elementary school
kindergarten
medical and maternity ward
airport
air travel to Naryan-Mar (1)

Vyucheyskiy

village 1
Timanskiy Village Council

History

Established in 1933 as base of sovkhos "Indigskiy" (milk production) (2)

Population

1993: 234 inh. (63 households) (1)
1998: 223 inh. (61 households) (1)
1999: 215 inh. of which 127 Nenets (1)
2005: 193 inh. (3)

Occupations

division of SPK "Indigskiy" (based in Indiga; reindeer husbandry)
cattle husbandry
fishing
hunting
private cattle husbandry (1)

Infrastructure

kindergarten (1)
elementary school (1)
small boat transport to Indiga (2)

2.4.2. Abandoned settlements

Main source: Data from: *Nenets Autonomous Okrug. Encyclopedic Dictionary, Moscow, Dom knigi "Avanta+", 2001.*

Explanation: Village 1: Russian 'poselok'; village 2: Russian 'selo'; village 3: Russian 'derevnya'

Afonikha

Remarks

shown on map as unpopulated place

Arkipovo

Type

relocation settlement

When abandoned

During the 1950s inhabitants moved to the village Vizhas

History

Appeared during the second half of the 19th Century at the site of an Old Believers' settlement

Population

1905: 4 houses

1922: 7 houses, 30 inhabitants

Former occupations

Main occupations were fishing and hunting

Remarks

(Arkipovskiy) village of the Oma Village Council on the right side of the Vizhas River, 110 km from the river mouth

Bedovoe

Type

village 3

When abandoned

In the 1960s the village was classified as "non-prospective"; inhabitants left to neighbouring Pechora villages and Naryan-Mar

History

Appeared between the 15th and 16th centuries as a working camp.

Old Believers lodged here, escaping from prosecution by the official church.

Population

1574: 4 sheds

1679: 5 houses of city people from Pustozersk, 15 men

1837: 34 men

1858: 21 houses, 130 inhabitants

1903: 31 farms, 139 inh., including 12 Nenets

1922: 30 houses, 150 inh.

1936: 126 inhabitants

1950: 17 houses, 96 inh.

Former occupations

Fishery, transportation, cattle husbandry

Remarks

Village of the Pustozersk Village Council on the right bank of the Pechora River, 20 km from Oksino. Monument (1991) of fellow countrymen who fell during World War II, author A.N.Markov (A.I.Mamontov, M.J.Ruzhnikov, A.N.Markov).

Chupov

Type

relocation settlement

When abandoned

In the 1960s the village was classified as "non-prospective"; inhabitants moved to the village Oma.

History

Appeared in the second half of the 19th Century. First settlers were the Chupov family from the Mezen area. In the 1930s there was a cattle farm and a fishing brigade.

Population

1905: 5 houses

1922: 8 houses, 39 inh.

Former occupations

Main occupations were fishing, hunting, cattle husbandry; fish was sold in Mezen

Remarks

Settlement (Chupovskiy) of the Omsk Village Council, on the right bank of the Oma River, 7 km from the village Oma

Egorovo

Remarks

shown on map as unpopulated place

Farikha

Remarks

shown on map as unpopulated place

Foma-Yu

Remarks

shown on map as unpopulated place

Golubkovka

Type

village 3

When abandoned

In the 1960s the village was classified as "non-prospective"; inhabitants left to the village Oksino and others. In 1999 some uninhabited houses were left.

History

Appeared in the early 16th Century as a working camp. 1931: kolkhoz "Golubkovskiy", since 1935 under the name of P.G. Smidovich; in 1960 united with kolkhoz Pobeda (Oksino).

Population

1679: 2 houses of soldiers and 5 houses of city people (Golubkov) from Pustozersk

1837: 18 men

1859: 37 persons, 5 houses

1903: 8 houses, 57 inh.

1922: 15 houses, 32 inh.

1936:120 inh.

1950:17 houses, 99 inh.

Former occupations

1950: cattle husbandry, fishing brigade

Remarks

(Golubovskiy) village of the Pustozerskiy Village Council on the right side of the Golubkovskiy River channel, 3 km from the village Oksino. Native place of the storyteller M.R. Golubkova.

Guba Dolgaya

Remarks

shown on map as unpopulated place

Guba Dyrovataya

Remarks

shown on map as unpopulated place

Kanin Nos

Remarks

shown on map as unpopulated place

Karegovka

Type

village 3

When abandoned

In 1956 inhabitants moved to Krasnoe, because the annual flooding of the village by spring floods did not allow to maintain the buildings.

History

Appeared in the second half of the 19th Century at the site of a fishing camp.

Population

1935-58: the central base of kolkhoz "Kharp", elementary school, shop.

1920: 36 houses, 36 inh. (??)

1950: 19 houses, 248 inh.

Former occupations

No information

Remarks

(Koregovka) village of the Primorsko-Kuyskiy Village Council, on the left banks of the Bolshaya Pechora River, 25 km below the settlement Krasnoe

Khabarovo

Remarks

shown on map as unpopulated place

Khabuyka

Type

?

When abandoned

Closed in the early 1970s

History

Appeared in the beginning of the 20th Century.

Population

1922: 3 houses, 13 inh.

1950: 2 houses, 3 inh.

Former occupations

No information

Remarks

On the left bank of the Kui River, 16 km from Naryan-Mar

Kharitonovka

Type

relocation settlement

When abandoned

Disappeared in the early 1970s

History

Appeared in the beginning of the 20th Century

Population

1920: 3 houses, 13 inh.

1950: 2 houses, 3 inh.

Former occupations

No information

Remarks

Settlement (Kharitonovo) of the Primorsko-Kuysk Village Council on the left bank of the Kui River, 16 km southeast of Naryan-Mar, 30 km from the village Krasnoe

Konushin Nos

Remarks

shown on map as unpopulated place

Korzhi

Type

relocation settlement

When abandoned

No information

History

No information

Population

1950: 4 houses, 18 inh.

Former occupations

No information

Remarks

Settlement of the Primorsko-Kuyskiy Village Council, on the left bank of the Kuyski River channel

Kostyanoy Nos

Remarks

shown on map as unpopulated place

Kurbas

Type

relocation settlement

When abandoned

In the late 1940s the inhabitants moved to the neighbouring Pechora villages

History

Established during the second half of the 19th Century by peasants of the Puztozersk Volost.

Population

1922: 7 houses, 31 inh.

Former occupations

Main occupations were fishing and hunting

Remarks

(Kurabozhskiy) settlement of the Velikovochnyy Village Council, northeast of the village Velikovochnoe on the shore of the Kurabozhskiy Bay

Kuznetskaya guba

Remarks

shown on map as unpopulated place

Ledkovo

Type

village 1

When abandoned

In 1957, in connection with the merging of "Nyaryana-Ty" with the kolkhoz "im. Maksim Gor'ki", inhabitants moved to villages Khongurey and Kamenka. Subsequently the family of Ledkov moved to Indiga, and the family of Vyucheykiy to Kotkino.

History

Initially build in 1926 at the site of temporary reindeer herders' spring camp on the way to the summer pastures at the sea, and in autumn to the winter pastures in the taiga of Kanin-Timan and Mezen. Nenets without reindeer settled down nearby. The first settlers were the families of Egor Ledkov and A.V. Vyucheykiy, who ceased to roam because of a mass mortality of their reindeer. They erected two residential houses, a barn, stables and other buildings. In 1941 the base of the kolkhoz "Nyaryana-Ty" ("Red Reindeer") was transferred here from springs of the Khvostova River. Houses for reindeer herders, shop, a bakery, food warehouses, a cattle farm, and a horse farm were constructed.

Population

No information

Former occupations

Cattle husbandry

Remarks

Village on the banks of the Soyma River (Nenets: Tavota), a tributary of the Sula River, 80 km from its mouth

Ludovatoe

Remarks

shown on map as unpopulated place

Malaya Naryga

Type

village 3

When abandoned

Inhabitants moved gradually to neighbouring villages and Naryan-Mar

History

Founded in 1933 by S.I. Nikonov from Bolshaya Naryga

Population

1861: 4 houses

1903: 8 houses (7 Russian, 1 Nenets), 40 inh.

1922: 8 houses (7 Russian, 1 Nenets), 48 inh.

1939: 40 inh.

Former occupations

Main occupations were fishing, hunting, cattle husbandry

Remarks

Village 4 km east of Bolshaya Naryga

Marina Gora

Remarks

shown on map as unpopulated place

Mesino

Type

village 1

When abandoned

1958

History

In 1958 inhabitants moved to other Pechora villages and Naryan-Mar in connection with the centralisation of salmon processing at the Pechora Fish Factory in Naryan-Mar

Fish landing place for the Pechora Fish Factory.

Population

1950: 6 living houses, 61 inh.

Former occupations

Main occupations were catch and processing of salmon and white fish

Remarks

Fishing settlement of the Primorsko-Kuysk Village Council, situated on an island in the Pechora River, 3 km east of the village of Andeg

Morkhida

Type

relocation settlement

When abandoned

At the end of the 1950s inhabitants moved to neighbouring Pechora villages.

History

Appeared in the early 20th Century. The first settlers were peasants of the Ust-Tsilemskiy Volost.

Population

1922: 2 houses, 7 inh.

1950: 3 houses, 10 inh.

Former occupations

Main occupations were salmon fishing and cattle husbandry

Remarks

Settlement of the Velikovochnyy Village Council on the right bank of the Pechora River, 30 km southeast of Velikovochnoe.

Nikittsy

Type

village 3

When abandoned

In 1955 transmigration of inhabitants to Kuya started
Early 1980s: abandoned

History

Mentioned in spiritual lists of the Arkhangelsk Spiritual Consistory of the 18th-20th centuries. In 1936 the collective farm "Nikittsynsky" was renamed "Bolshhevik"; in 1955 it was merged with the collective farm "Krasnoe znamya" in the village Kuya. From the beginning of the 1920s to 1960s it was the centre of the Kuyskiy Village Council, and until 1963 of the Primorsko-Kuyskiy Village Council.

Population

1897: 25 houses of local peasants, 5 of foreign persons; 64 men and

69 women

1928: 34 households

1933: 30 households of collective, 2 individual. Collective farm: 22 horses, 42 cattle, 36 sheep. Individual farms: 3 cattle, 1 sheep.

1963: 196 inh.

1977: 4 households, 5 inh.

Former occupations

Main occupations were salmon fishing, hunting and cattle husbandry

Remarks

Situated on the right bank of the Pechora River, 15 km north of Naryan-Mar.

Since the 80s, inhabitants of Naryan-Mar and Iskateley have their kitchen gardens here.

Nizhniy Shar

Remarks

shown on map as unpopulated place

Nizhnyaya Baza

Remarks

shown on map as unpopulated place

Nosovaya

Type

village 1

When abandoned

1958

History

Appeared in 1937 at the site of a fishing plot. First inhabitants resettled for economic reasons from the Tsilemsk district (Komi) and organised in the kolkhoz "20-let Oktyabr".

Population

1943: additional settlers from Kirov Oblast arrive.

1950: central base of kolkhoz "20-let Oktyabr", fishing place, school, shop.

1958: inhabitants resettled to Naryan-Mar and other villages.

1950: 276 inh. (50 houses)

Former occupations

Catch and processing of salmon and white fish

Remarks

Village at Bolvanskaya guba, east of the Pechora River mouth.

Popovka

Type

relocation settlement

When abandoned

No information

History

The first settler was F. Karmakulov from Pinegi in 1742, who made a fictitious “pleasant” deal with one of the Nenets in the Pinezhskiy district in about the acquisition of long-term user rights of the Indiga and Volonga rivers. In 1795 under the will of Karmakulov, the possession was inherited by the brothers F. and V. Popov. The winter route from Mezen to Pechora passed through Popovka.

Population

1859: 2 houses, 2 families ‘Popov’, 19 inh.

1920: 1 house, 11 inh.

Former occupations

Fishing, hunting, cattle husbandry, reindeer herding

Remarks

(Indiga-Popovy) Settlement of the Timansk Village Council, on the right bank of the Indiga River, 60 km from its mouth

Poylovo

Type

village 3

When abandoned

The population left in the 1960s.

History

Established at the site of an occupational post. In 1574 there were 2 summer sheds, in 1697 4 inhabited houses, 3 of them belonged to a Putozerian named Shevelevy.

Population

1574: 2 summer sheds

1697: 4 houses, 16 inh. (men)

1785: 8 houses

1816: 78 inh.

1834: 9 houses

1850: 86 inh.

1859: 5 houses

1888: 2 houses, 8 inh.

1950: 5 houses, 17 inh.

Former occupations

Fishing

Remarks

Settlement of the Primorsko-Kuyskiy Village Council, on the right bank of the Pechora River in the

Poylovskiy River channel, 15 km from Krasnoe

Prosunduy

Type

relocation settlement

When abandoned

Disappeared from censuses since 1936

History

Appeared at the site of an occupational camp in the second half of the 19th Century

Population

1859: 1 house, 12 inh.

1888: 1 house, 4 inh.

1897: 10 inh.

1920: 2 houses, 22 inh.

Former occupations

Fishing

Remarks

Settlement of the Putozerskiy Village Council at the Kuya River, 45 km from Pustozersk

Pustozersk

Type

town

When abandoned

A jail existed until 1762. In the 1950s inhabitants started to move to neighbouring villages and Naryan-Mar. In 1962 the last house at the river mouth was removed.

History

The name is “stamped” in the autumn of 1499 by the governor under a decree of Moscow’s Tsar Ivan III. In the 16th-18th centuries it was the administrative, economic and cultural centre of the Pechora area, whose territory stretched north-south from the Barents Sea to the Vychegda River and east-west from the Urals to the Mezen River.

With the closing of a sea way to Siberia in the beginning of the 17th Century it became deprived of its role as a storage terminal and strategic stronghold in the north of Russia.

In the end of 17th Century, there were city houses, a governor’s mansion, a jail and a church.

In the 17th-18th centuries persons were sent Pustozersk, which were banished due to their objection

to the authorities and official church, participants of the revolts of the K. Bulavina, S. Razin, Solovetskiy’s “sittings”; protopriest Avvakuma and its associates and others. Putozersk was the centre for tax (yasak) collection.

Throughout the 17th-18th centuries it was exposed to attacks of “Charuchiy Samoyeds”.

Since 1780 Pustozersk was the volost (district) centre of the Mezen District, but gradually lost its significance.

In 1918 the first and second volost congresses of the revolutionary Soviet councils for the lower reaches of the Pechora area took place here.

In 1964, on the initiative of Dr. Phil. V.I. Malyshev, the city monument, an obelisk, was established.

In 1989 a wooden memorial symbol was placed at the site of execution of protopriest Avvakuma and its associates.

In 1991, the Pustozersk complex became a historical-natural museum.

Population

1563-64: 97 houses, 230 inh.

1574-75: 144 houses, 282 inh.

1926: 121 inh.

1936: 105 inh.

Remarks

The first Russian city above the Polar circle, an advanced post of the Moscow State at its northeastern frontier. Established at one of the channels of the Pechora River, 100 km from its mouth, on the bank of lake Pustoe. Pustozersk was the main stronghold for the advancement of Russia to the northeast. It played a significant role in the development of the Far North and Siberia. Its inhabitants deserve a considerable merit in opening the ways to the Arctic islands and the mouths of the Siberian rivers. Pustozersk was an important place for northern mineral prospecting expeditions, in which some of its inhabitants participated. In the 17th-18th centuries there was a special house for “prospectors”.

Sakharovo

Type

relocation settlement

When abandoned

In the 1960s the village was classified as “non-prospective”; inhabitants moved to Oma.

History

Appeared in the beginning of the 20th Century. First settlers were the family Sakharov from the Mezen District, who were engaged in seasonal fishing and marine mammal hunting. In the 1930s the village became the base of the reindeer-herders’ cooperative named after V.P. Chkalov.

Population

1922: 3 houses, 20 inh.

Former occupations

Fishing, hunting, cattle husbandry, some families had private reindeer

Remarks

(Sakharovskiy) Settlement of the Omsk Village Council on the right bank of the Oma River

Savino

Type

relocation settlement

When abandoned

In the 1960s the village was classified as “non-prospective”; inhabitants moved to Oma

History

Appeared in the second half of the 19th Century. The initial name, Markovy, Markovskits, derives from the first settler family, Markov, from the village of Oma. Trading activity with Mezen; villagers exchanged with Nenets dairy products, furs, reindeer products.

Population

1905: 7 houses
1922: 14 houses, 67 inh.

Former occupations

Occupations were hunting, fishing, cattle husbandry

Remarks

(Savinskiy) Settlement of the Omsk Village Council on the right bank of the Oma River

Sengeyskiy

Remarks

shown on map as unpopulated place

Sinkin

Remarks

shown on map as unpopulated place

Smekalovka

Type

village 3

When abandoned

Abandoned in the 1960s, inhabitants moved to Oksino, Pylemets and Naryan-Mar

History

Founded in 1919. First settlers were peasant families of the Pechora District, I.A. Ostashova from the village Denisovo and A.S. Chupro from Ust-Tsilmy. In 1930 peasants of Smekalovki and the adjacent village Pylemets founded the fishing kolkhoz “Probuzhdenie”, later named “Novyy put”. There was a cattle farm within the kolkhoz, after World War II moved to the village Pylemets.

Population

1921: 7 houses
1950: 5 houses, 25 inh.

Former occupations

Fishing, cattle husbandry, potato and turnip gardening

Remarks

Village of the Putozersk Village Council, on the banks of the Staraya Pechora River, 12 km south of Oksino

Sopka

Type

village 3

When abandoned

no information

History

Founded in the middle of the 19th Century by inhabitants of the neighbouring villages (Malaya Sopka, ca. 2.5 km and Staraya Sopka, ca. 1.5 km) who were annually affected by high spring floods at the coast of the Pechora River. First settlers were a family of the rich peasants and reindeer herders, Ivan Mikhaylovich Chuklin from Malaya Sopka.

Population

In 1858 in Staraya and Malaya Sopka lived 87 persons of both sexes. 1903 in Staraya Sopka: 17 houses

Former occupations

no information

Remarks

Other names: Sopochnaya, Bolshaya Sopka. On a hill slope, where the Bolshaya and Malaya Pechora divide, 25 km southwest of the village Telviska.

Staryy (Old) Varandey

Type

village 2

When abandoned

Since the late 1990s measures to resettle inhabitants from Old Varandey to Naryan-Mar and other settlements of the district were taken. By 2000 all were moved to Naryan-Mar and Krasnoe. On 30 Nov. 2000 Old Varandey was excluded from the register of settlements of the NAO by decision of the Assemblage of Deputies of the NAO.

History

Appeared in the first half of the 1930s after the formation of the Varandeykiy Nomadic Tundra Council, in which territory 650 persons roamed. From 1978 administrative centre of the Varandey Village Council 1982: secondary school, kindergarten, cultural centre, hospital Beginning of 1990s: flood disaster 1993: Old Varandey was declared a zone of natural disaster 1996: emigration of inhabitants started

Population

1936: 8 households, 28 inh.
1939: 6 living houses, medical ward, primary school (in 1940: 10 graduates)
1966: 240 inh.
1978: 63 inh.
1998: 120 inh.
2007: approximately 20 persons; population is officially registered in Naryan-Mar, some older persons not at all.

Former occupations

Main occupations were reindeer husbandry, fishing, hunting

Remarks

Village at the shore of the Pakhancheykaya Bay. Until 1978 a national village of the Primorskokuysk Village Council.

Sukhanikha

Type

relocation settlement

When abandoned

In the 1950s the inhabitants moved to Vizhas.

History

Appeared in the second half of the 19th Century.

Population

1905-22: 4 houses, 11 inh.

Former occupations

Main occupations were fishing, hunting and cattle husbandry

Remarks

Settlement (Sukhaninskiy) of the Omsk Village Council, at the mouth of the Sukhanikha River into the Vizhas River.

Sula

Type

village 3

When abandoned

Since the beginning of the 1960s no people have lived in Sula.

History

Appeared in the beginning of the 19th Century. First settlers were the Nenets families Ardeev, Apitsyn and Kanyukov. Russian and Komi from Mezen and Pechora settled later. Houses were two-storeyed, of Mezen type. Sula was situated on the winter post route, where carvans with cargo and passengers traveled to Arkhangelsk and Ust-Tsilma. Until 1926 a school, a shop, a medical ward and a creamery were operated. In 1927 the school was transferred from Sula to Kotkino, in 1929 the shop, and then the creamery. During World War II the majority of men was lost on the fronts, the families remaining without supporters moved to Kotkino.

Population

1859: 3 houses, 9 inh.
1922: 16 houses, 105 inh.
1926: 90 inh.
1950: 3 houses

Former occupations

Inhabitants held horses, sheep and cattle and were engaged in fishing.

Remarks

Village of the Velikovochnogo Village Council, at the Sula River, 20 km down from the village Kotkino

Syavma

Remarks

shown on map as unpopulated place

Tarasovo

Type

relocation settlement

When abandoned

In the 1950s the inhabitants moved to Oma.

History

Appeared in the beginning of the 20th Century. First settlers were the Semyukin family from the Mezen District. Later the Tarasov family, also from Mezensky district, settled.

Population

1905: 1 house
1922: 4 houses, 11 inh.

Former occupations

Inhabitants held cattle, sheep, horses, were engaged in fishing and hunting, potato, turnip and radish gardening and they sowed barley. Dairy products were exchanged with the Nenets people for furs, reindeer furs, and were brought for sale to Mezen.

Remarks

Settlement (Tarasovskiy) of the Omsk Village Council, on the left bank of the Oma River, 130 km from its mouth

Taratinskaya

Type

village 3

When abandoned

In the 1960s the village was classified as "non-prospective"; inhabitants moved to neighbouring villages.

History

Appeared in the early 20th Century. First settler was A, Taratin from Verkhnyaya Peshha. Houses of Mezen type.

Population

1905: 3 houses
1922: 8 houses, 45 inh.

Former occupations

Inhabitants held cattle, horses and sheep. In the winter they caught navaga cod in the river mouth at Peshha, which they sold in Mezen. Dairy products were exchanged for furs with the Nenets people.

Remarks

Village of the Peshsk Village Council, on the left bank of the Peshha River, 57 km from its mouth

Tarkhanovo

Type

fishing camp

When abandoned

In the early 1970s beluga whale fishing in Tarkhanovo stopped.

History

The Bay of Tarkhanovo is sheltered from the sea by a ridge of reeves, serving as a good harbour. In the late twenties the Trust "Arkho-blastryba" stopped beluga whale fishing. From the end of the 30th beluga whale fishermen of the kolkhoz "Severnnyy polyus" from Nes worked here.

Population

1925: 6 buildings of the Trust "Arkho-blastryba", houses, sauna, shed, barn, 2 dugouts

Former occupations

Pomors from the Mezensk district came here on carbasses to catch beluga whale, herring, cod and haddock with lines and rods.

Remarks

Fishing camp on the Kanin Peninsula, 12 km southeast of the Cape Kanin Nos

Tobseda

Remarks

shown on map as unpopulated place

Torna

Type

farm

When abandoned

In the end of the 1970s work stopped, the inhabitants moved to Shoyna and Nes.

History

Appeared in 1926 at the site of a working camp of fishermen from Dolgoshchelya and Nes. First set-

tlers were Gr.I., G.I., Ya.A. Kotkin and N.E. Sakharov from Nes. In 1931 the fishing place produced 50 to 80 tonnes of herring and flounder per year. A fishing brigade from the kolkhoz "Severnnyy polyus" was engaged in seasonal salmon fishing.

Population
no information

Former occupations
People were engaged in salmon, navaga cod, herring and flounder fishing, marine mammal hunting, and hunted Arctic fox, partridges and waterfowl.

Remarks
Farm at the mouth of the Torna River, 20 km north of Shoyna

Tri Bugri

Type
village 1

When abandoned
In 1952 operational constructions were transported to the settlement Nelmin Nos, the central base of the kolkhoz "im. Vyuchey-skogo", with its attached kolkhoz "im. Chapaeva". The settlement Tri Bugri ceased to exist.

History
Founded in 1939 at the site of fishing huts according to a decision of the kolkhoz "im. V.I.Chapaeva" as a base for themselves. At first there were three apartment houses, an office building, a warehouse with a shop, a farmyard, a stable, a barn, a shed and a sauna. Tundra people with their families lived in private chums, in total 10 pieces. The mouth of the river Tri Bugri served as a bay for keeping the boats. A wooden bridge was built across the river, and at the northern margin of the settlement a factory for roasting of a red brick for sale was established. Wetlands allowed to develop animal husbandry. In 1951, in the public sector, there were 36 cattle, including 14 cows (prod. 2488 l milk per year), and 20 horses, and 6 private sheep and goats. The livestock of commonly owned reindeer made up 3509 head.

Population
no information

Former occupations
Reindeer and other animal husbandry, brick production

Remarks
Village (from Nenets language: Three Dugouts) of the Malozemelskiy Tundra Soviet. Situated at the mouth of a small river with the same name.

Ust Oma

Remarks
shown on map as unpopulated place

Vangurey

Remarks
shown on map as unpopulated place

Vashutkino

Remarks
shown on map as unpopulated place

Velikaya

Remarks
shown on map as unpopulated place

Velt

Remarks
shown on map as unpopulated place

Vostochnyaya Kambalnitsa

Remarks
shown on map as unpopulated place

Yazhma

Type
village 3

When abandoned
In the 1960s the village was classified as "non-prospective".

History
Appeared in the first quarter of the 20th Century at the site of a working place of the Mezen pomors. A site of the fishing kolkhoz "Severnnyy Polyus". The fishermen fished during the winter developing a seasonal trade.

Population
1902: 15 trade log huts and a chapel
1950: more than 10 houses
1966: 2 houses; no permanent settlement

Former occupations
Navaga cod catch

Remarks
Village of the Kaninsk Village Council, at the mouth of the Bolshaya Yazhma River, 35 km northwest of the village Nes; one of the main navaga cod producing places of the Kanin Peninsula

Yushino

Type
fishing settlement

When abandoned
In 1959 inhabitants moved to other Pechora villages and Naryan-Mar in connection with the centralisation of salmon processing at the Pechora Fish Factory in Naryan-Mar.

History
Appeared in the 1930s. In 1950 Yushino was a fish landing site for the Pechora fish factory and a shop.

Population
1950: 11 residential houses, 109 inh.

Former occupations
Main occupations were fishing and processing of salmon and white fish

Remarks
Fishing village of the Primorsko-Kuysk Village Council on the right bank of the Pechora River, 35 km from Bolvanskiy Nos and 35 km from the village Krasnoe

Zelenoe

Remarks
shown on map as unpopulated place

2.4.3. Population (status 1 June 2004) - Information from the Division of Northern Peoples, NAO Administration

Municipality	Settlements	Territories, assigned by administration	Territories of reindeer husbandry (in ha)	Population numbers		Number of indigenous people			Retired persons		Children		Bodies of local self-administration	
				total	no. of families	total	no. of families male	no. of families female	total	indigenous	total	indigenous	total	indigenous
Amderminskiy Village Soviet	Amderma	400	-	661 /156/30/	262 /30/	202 /156/30/	107 /84/	95 /30/	56 /30/	100	29 /19/	189 /83/	98	-
Andegskiy Vill. Council	Andeg, Naryga	184	-	247	92	61	11	15	24	52	1	78	34	-
Velikovichskoye, Toshviska, Labozhskoe, Shchelino, Pylemets Council	Velikovichskoe, Toshviska, Labozhskoe, Shchelino, Pylemets			1681	545	48	7	17	19	396	4	472	21	-
Kaninskiy Village Council	Nes, Verkhnyaya Mglia, Chizha	1009,6	281	1659	484	742	383	359	171	300	116	581	150	3
Karskiy Village Council	Ust Kara			679	212	546	294	252	183	63	53	290	241	1
Kolguevskiy Vill. Council	Bugrino	36,1	15	450	103	445	199	246	101	52	52	121	121	7
Kotkinskiy Vill. Council	Kotkino	232,79	-	480	152	43	15	28	18	82	6	113	21	-
Malozemelskiy Village Council	Nelmin Nos	910200	647112	1034	320	953	471	482	304	209	301	361	359	8
Omskiy Village Council	Oma, Vizhas, Snopa	679,4	-	1124	368	517	260	257	153	244	54	346	200	-
Peshskiy Village Council	Verkhnyaya Pesha, Nizhnyaya Pesha, Belushe, Volonga, Volokovaya	932,5		1253	487	115	35	80	47	260	12	366	59	
Primorsko-Kuyvskiy Village Council	Krasnoe, Kuya, Oskolkovo, Chernaya	1311	1093,4	1796	577	904	436	468	310	265	101	533	334	2
Pustozerskiy Village Soviet	Oksino, Kamenka, Khongurey	1084,06	300,5	1117	381	238	118	120	83	203	51	221	59	-
Telvisochnyy Village Soviet	Telviska, Uste, Makarovo	257,06	-	960	256	57	15	20	20	148	8	215	14	-
Timanskiy Vill. Council	Indiga, Vyucheykiy	207,85		1087	280	208	195	213	108	170	81	186	124	1
Khorey-Verskiy Village Council	Khorey-Ver, Kharyaginskiy	422,9	1138,0	896	232	442	189	253	136	111	44	335	165	-
Khosedo-Khardskiy Village Council	Kharuta	436,33	27,9	839	288	309	150	159	133	120	46	216	78	1
Shoynskiy Vill. Council	Shoyna, Kiya	149,5		400	161	120	61	59	35	88	14	82	41	1
Yusharskiy Vill. Council	Karatayka, Varnek	389,0	116,4	752	217	396	189	207	121	165	47	205	153	2
TOTAL				17115	5417	6646	3135	3330	2022	3028	920	4910	2272	26

Not included in this table: Naryan-Mar, town; Iskateley, village of urban character

2.4.4. Population (status 1 June 2008) - Information from the Municipal Deptmt, NAO Administration

Municipality	Settlements	Territories, assigned by administration	Territories of reindeer husbandry (in ha)	Population numbers		Number of indigenous people*			Retired persons		Children		Bodies of local self-administration		
				total	no. of families	total	no. of families	total	no. of families	total	no. of families	total	no. of families	total	no. of families
					male	female									
Amderminskiy Village Soviet	Amderma	400	-	669	259	232	118	114	?	128	31	113	74	11	0
Andegskiy Vill. Council	Andeg, Naryga	184	-	241	87	46	22	24	22	59	11	46	23	6	2
Velikovichskoye, Toshviska, Labozhskoe, Shchelino, Pylemets Council	Velikovichskoe, Toshviska, Labozhskoe, Shchelino, Pylemets	1659,6		1540	538	59	15	44	22	358	10	259	15	11	0
Kaninskiy Village Council	Nes, Verkhnyaya Mgl, Chizha	1009,6	281	1507	444	719	355	364	184	313	107	447	264	?	?
Karskiy Village Council	Ust Kara	65,91		716	235	580	303	277	177	76	64	250	226	4	2
Kolguevskiy Vill. Council	Bugrino	54,95	15	458	44	441	?	?	42	70	67	144	140	?	?
Kotkinskiy Vill. Council	Kotkino	209,7	-	377	?	44	18	26	?	?	4	?	22	?	?
Malozemelskiy Village Council	Nelmin Nos	1089,7	647112	971	?	831	419	412	?	?	67	?	241	8	8
Omskiy Village Council	Oma, Vizhas, Snopa	679,64	-	1037	362	512	257	255	?	253	73	241	166	9	2
Peshskiy Village Council	Verkhnyaya Pesha, Nizhnyaya Pesha, Belushe, Volonga, Volokovaya	932,5		1100	372	104	52	52	49	282	17	314	52	12	0
Primorsko-Kuyskiy Village Council	Krasnoe, Kuya, Oskolkovo, Chernaya	1273,7	1093,4	1815	512	918	430	485	174	257	84	443	206	9	3
Pustozerskiy Village Soviet	Oksino, Kamenka, Khongurey	1053,22	300,5	1058	339	218	?	?	78	208	53	191	53	8	1
Telvisochnyy Village Soviet	Telviska, Uste, Makarovo	1901,76	-	916	329	68	29	39	31	173	9	204	16	11	2
Timanskiy Vill. Council	Indiga, Vyucheykiy	379,77		762	274	454	222	232	165	184	86	183	155	9	3
Khorey-Verskiy Village Council	Khorey-Ver, Kharyaginskiy	602	1138,0	811	220	420	179	241	112	152	131	235	131	6	1
Khosedo-Khardskiy Village Council	Kharuta	512	27,9	743	262	299	134	165	99	135	45	251	104	12	2
Shoynskiy Vill. Council	Shoyna, Kiya	149,55		407	157	94	51	43	35	95	17	81	26	9	0
Yusharskiy Vill. Council	Karatayka, Varnek	336,26	116,4	742	207	415	187	228	115	102	33	221	?	6	2
Township Naryan-Mar		4900		19148	?	?	?	?	?	3782	?	4233	?	?	?
Working settlement Iskateley				7500	?	?	?	?	?	?	?	?	?	?	?
TOTAL		17393,86	650084,2	42554	4641	6454	2791	3001	1305	6627	909	7856	1914	156	28

* The Izhma-Komi do officially not have indigenous status; the numbers reflect merely Nenets people.

2.4.5. Cooperatives and clan communities involved in traditional economies in the NAO

SPK and obshchina names	bases / (additional divisions)	main occupation	number of persons	existence of TTNU *tenure lands	source
Nenets Autonomous Okrug					
SPK Druzhba narodov	Karatayka / Varnek	reindeer husb.	38	yes	2,5
SPK Erv	Krasnoe	reindeer husb.	80	yes	2,5
SPK Indigskiy	Indiga / Vyucheyskiy	reindeer husb.	38	*	2
SPK Kharp	Krasnoe	reindeer husb.	60	*	5
SPK Kolguevskiy	Bugrino	reindeer husb.	23	yes	2,5
SPK Krasnyy Oktyabr	Ust-Kara (Varnek)	reindeer husb.	45	yes	2,5
SPK Naryana-Ty	Khongurey (Kamenka)	reindeer husb.	19	*	5
SPK "Obshchina Kanin"	Nes	reindeer husb.	146	*	5
SPK Put Ilicha	Khorey-Ver	reindeer husb.	81	yes	2,5
SPK Rassvet Severa	Kharuta	reindeer husb.	40	yes	2,5
SPK Voskhod	Oma (Snopa, Vizhas)	reindeer husb.	55	yes	2,5
SPK im. Vyucheyskogo	Nelmin Nos	reindeer husb.	?	yes	2
SPK RK Andeg	Andeg	fishing	?	*	3,5
SPK RK im. Lenina	Velikovisochnoe (Toshviska, Shchelino)	fishing	?	*	5
SPK RK Pobeda	Oksino	fishing	?	*	5
SPK RK Rodina	Labozhskoe	fishing	?	*	1
SPK RK Sula	Kotkino	fishing	?	*	5
SPK RK Severnyy Polyus	Nes (Chizha, Verkhnyaya Mgl)	fishing	?	*	3
SPK RK Zapolyare	Nizhnyaya Pesha (Verkhnyaya Pesha, Volokovaya, Volonga)	reindeer husb.	14	*	5
GUSP OPKh Naryan-Marskoy SKhOS	Naryan-Mar (Telviska, Makarovo)	reindeer husb.	20	*	5
Obshchina Ilebts	Nelmin Nos	reindeer husb.	9	yes	2,5
Obshchina Malozemelets	Nelmin Nos	fishing	4	yes	4
Obshchina Neruta	Nelmin Nos	reindeer husb.	9	yes	2,5
Obshchina Opseda	Nelmin Nos	reindeer husb.	6	yes	2,5
Obshchina Tobseda	Nelmin Nos	reindeer husb.	8	yes	2,5
Obschina Vynder	Nelmin Nos	reindeer husb.	5	yes	2,5
Obshchina Yamb-To	nomadic (registered in Amderma)	reindeer husb.	100	?	4,5
Obschina Senga	Nelmin Nos	reindeer husb.	8	yes	2,5
Obshchina Salya ter	Nes	?	?	?	4,5
Obshchina Sava ne	Iskateley	?	?	?	4,5
Obshchina Syatorey Yakha	Indiga	?	?	?	4,5
SPK Izhemskiy olenevod	(registered in NAO, though administrated from Komi Republic)	reindeer husb.	?	?	
Komi Republic (using pastures in NAO):					
SPK Severnyy	Mutnyy Materik	reindeer husb.	?	*	
SPK Fion	?	reindeer husb.	?	*	
SPK Intinskiy	?	reindeer husb.	?	*	
SPK Bol'shaya Inta	?	reindeer husb.	?	*	
SPK Ust' Usinskiy	?	reindeer husb.	?	*	

Sources:

(1) *Nenets Autonomous Okrug. Encyclopedic Dictionary, Moscow, Dom knigi "Avanta+", 2001.*

(2) *Sbornik materialov po olenevodstvu Nenetskogo avtonomnogo okruga, Yasavey, 2003*

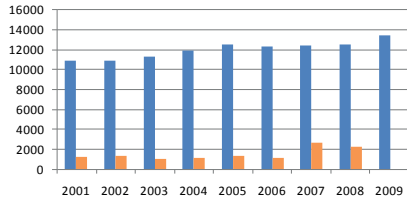
(3) *Le petit fute: Nenetskiy avtonomnyy okrug. Moskva: Avangard, 2003*

(4) www.nenets.ru

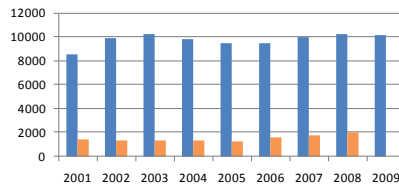
(5) *Management of Northern Peoples', Traditional Occupations' and Veterinary Affairs of NAO*

2.4.6. Reindeer husbandry

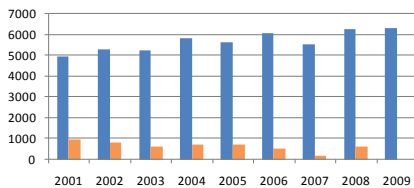
The diagrams indicate the total reported number of reindeer and total meet production of the individual cooperatives from 2001 to 2009. Other indicators of reindeer husbandry are filed though not included here. Source: Div. of Reindeer husbandry at the Dep. of Agriculture, NAO Administration.



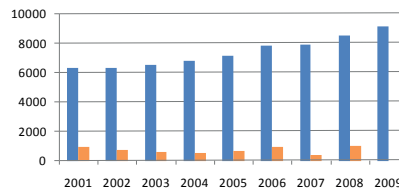
SPK Nenetskaya obshchina Kanin



SPK Kharp



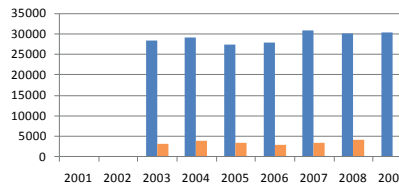
SPK Voskhod



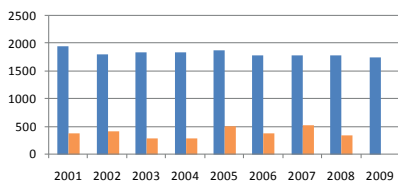
SPK Erv



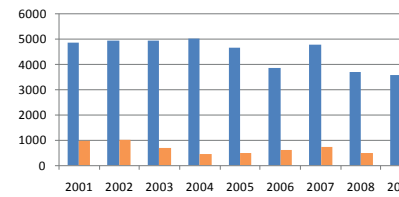
SPK Indigskiy



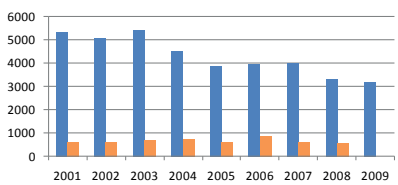
SPK Izhemskiy olenevod



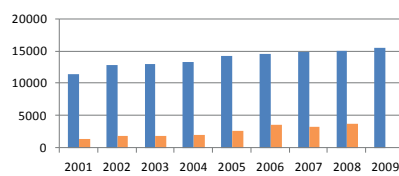
SPK Zapolyare



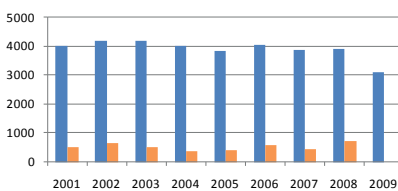
SPK Druzhba narodov



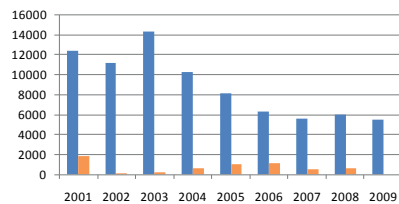
SPK Naryan-Marskoe OPKh



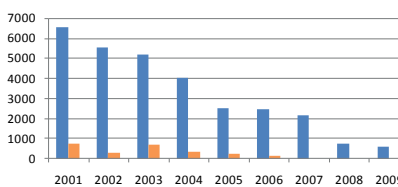
SPK Put Iliche



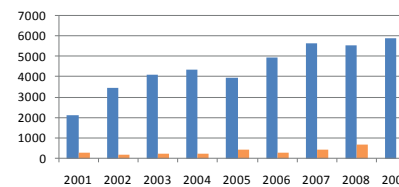
SPK Naryana Ty



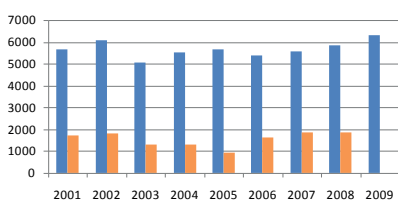
SPK Rassvet Severa



SPK im. Vyucheyskogo



SPK Krasnyy Oktyabr



SPK Kolguevskiy

■ Number of reindeer (1 January)
 ■ Meat production (100 kg, live weight)

2.4.7. Protected areas

Nenetskiy Nature Reserve

Status: Federal

Year of establishment: 1997 - 1999

Area: 3,134 km²

Aim of protection: Endangered species; preservation of habitat and protection of nesting waterfowls, as well as various salmon species.

Remarks: Intensive oil development made it necessary to establish this zone of restricted economic activity. Contains tundra with various mosses and grasses, vulnerable wetlands, sedge bogs, streamlets, small rivers and lakes with sea connection and spawning grounds. Suitable for studying bird migration. One third of the area is reindeer pastures.

Prohibitions: All activities changing the hydrological characteristics of the area, prospecting, mineral exploration and extraction, infringement of soil cover and bedrock, gathering and preparation of wild-growing fruits, berries, mushrooms and other kinds of using vegetation, construction of industrial and agricultural enterprises, roads, bridges, powerlines and other communications (except for those necessary for the maintenance of the reserve), trade -, sports - and amateur hunting and fishing and other kinds of wildlife use, introduction of alien species, trespassing by unauthorised persons, motor transport (including on waterways) except on assigned roads and routes, air traffic below 2000 m, other activities infringing natural processes.

Exceptions: Traditional economic activities by Northern indigenous people, including reindeer husbandry, is permitted on the Zakharinskiy coast for the SPK im. Vyucheyskogo.

Nenetskiy National Park

Status: Federal

Year of establishment: 1985

Area: 3,000 km²

Aim of protection: Endangered species of flora and fauna; study of tundra ecosystems to promote rational use and protection of the tundra

Prohibitions: Tourism, all kinds of hunting (including marine mammals), destruction of birds' nests and other wildlife dwellings, gathering of eggs and down, bringing weapons, tools and dogs, trade and amateur salmon fishing (except for research), application of poisonous chemicals without an exemption permit, motorised offroad transport dur-

ing the snow-free period, water transport except on assigned routes, building of houses and constructions not related to the activity of the national park, burning of vegetation, use of fires during the dry season, cutting down wood in wildlife habitats, contamination of land or water reservoirs by mineral oil, waste from industrial activity or other waste, gathering or destruction of endangered plants.

Exceptions: Traditional economic activities by Northern indigenous people, including reindeer husbandry, is permitted.

Nizhnepechorskiy National Park

Status: Regional

Year of establishment: 1998

Area: 1060 km², including Lake Golodnaya Guba (272 km²) and part of the Pechora River delta (788 km²)

Aim of protection: Preservation of a unique delta habitat, places of reproduction of salmon species, wetlands, waterfowl feeding areas during the summer period, including endangered species.

Vaigachskiy National Park

Status: Regional

Year of establishment: 1983

Area: 3,330 km² (including a 3 km zone around all islands)

Aim of protection: Protection of reproduction and restoration of eider ducks, small swan, sea eagle, falcon, geese species, and polar bear.

Shoynskiy National Park

Status: Regional

Year of establishment: 1997

Size: 164 km²

Aim of protection: Preservation of unique wetlands, nesting places of valuable and rare waterfowl.

Bolshezemelskiy National Park

Status: Regional

Year of establishment: no data

Area: [ca. 2500 km²]

Aim of protection: no data

Remarks: Information only from official geographi-

cal map 1:1,000,000

More-Yu National Park

Status: Regional

Year of establishment: 1999

Area: 548 km²

Aim of protection: Relic open fur tree forest, situated 150 north of the northern forest tundra limit (120-150 years old trees); ornithological value, including endangered species.

Kanyon Bolshie Vorota Nature Monument

Status: Regional

Year of establishment: 2009

Area: 2.12 km²

Aim of protection: Preservation of a unique picturesque landscape at the Belaya River, including fish fauna and flora with their scientific and eco-educational values.

Pym-Va-Shor Nature Monument

Status: Regional

Year of establishment: 2009

Area: 24.25 km²

Aim of protection: Preservation of a complex of natural and artificial objects, including mineral-rich thermal springs, archeological, geological objects as well as fauna and flora at the river Pym-Va-Shor.

2.4.8. Table of licenses for users of subsoil resources issued in the Nenets AO, with references to texts and maps in the present report

No. ont.	No. on Map O-6	Plot of subsoil resource	User of subsoil resource	License dates	Remarks	Analysed by Legal Center Rodnik	Presence of conclusion by SEA on fulfillment of environmental obligations
1	129	Oshkotynskoe oilfield	OOO Kompaniya Polyarnoe Siyanie	20.12.2001 – 16.12.2017	survey and extraction	yes	-
2	80	Dyushevsckoe oilfield	OOO Kompaniya Polyarnoe Siyanie	20.12.2001 – 16.12.2017	survey and extraction	no	
3	82	Ardalinskoe oilfield	OOO Kompaniya Polyarnoe Siyanie	20.12.2001 – 16.12.2017	survey and extraction	no	
4	81	Vostochno-Kolvinskoe oilfield	OOO Kompaniya Polyarnoe Siyanie	20.12.2001 – 16.12.2017	survey and extraction	no	
5	64	Sredne-Kharyaginskoe oilfield	ОАО Печора Нефть	21.05.2002 – 28.03.2015	extraction	yes	Necessary assessments are carried out
6	23	Severo-Sarembosckoe oilfield	OOO Naryanmarneftegaz	28.04.2003 – 30.04.2058	survey and extraction	no	
7	115 ?	Severo-Vostok Varandey-Adzvinckoy structural zone	OOO Naryanmarneftegaz	28.04.2003 – 30.04.2018	survey and extraction	no	
8	104	Zapadno-Lekeyyaginskoe oilfield	OOO Naryanmarneftegaz	28.04.2003 – 30.04.2018	survey and extraction	no	
9	54	Yuzhno-Khylchuyuskoe gas and oilfield	OOO Naryanmarneftegaz	23.09.2004 – 12.04.2042	extraction	yes	No
10	67	Yareyyuskoe oil and gas condensate field	OOO Naryanmarneftegaz	23.09.2004 – 12.04.2018	survey and extraction	no	
11	79	Inzyreysckoe oilfield	OOO Lukoil-Komi	09.07.2008 – 12.04.2081	survey and extraction	yes	-
12	58	Kharyaginskoe oilfield, Фрaнцyзckoe	ОАО Total Разведка Разрaботкa Россиa	16.08.1996 – 27.08.2016	developm. and extraction, acc. to SRP agreem.	yes	No information in the license agreement
13	5	Yuzhno-Shapkinsckoe oil and gas condensate field	OOO Sever TEK	03.06.2008 – 26.03.2016	extraction	no	
14	58	Kharyaginskoe oilfield	OOO Lukoil-Komi	27.12.2002 – 22.08.2014	extraction	no	
15	56	Vostochno-Kharyaginskiy block	OOO Lukoil-Komi	25.05.2006 – 04.09.2022	survey and extraction	yes	No
16	130	Oshskiy subsoil resource plot	OOO Lukoil-Komi	15.02.2007 – 21.12.2031	survey and extraction	no	
17	30	Toraveysckoe oilfield	OOO Naryanmarneftegaz	28.04.2003 – 01.05.2023	survey and extraction	no	
18	31	Varandeyckoe oilfield	OOO Naryanmarneftegaz	28.04.2003 – 01.05.2023	survey and extraction	no	
19	6,8	Peschanozersckoe oil and gas condensate field	ZAO Arktikneft	19.02.1999 – 05.12.2016	survey and extraction	yes	No (not mentioned in the license agreement)
20	40	Tedinskoe oilfield	OOO Lukoil-Komi	09.08.2008 – 31.12.2061	extraction	yes	-
21	7	Peschanozersckoe oil and gas condensate field	FGUP Arktikmorneftegazrazvedka	06.04.2006 – 24.08.2019	extraction	yes	No
22	3	Vasilkovskoe gas condensate field	ZAO Pechorneftegazprom	28.02.2001 – 23.01.2019	extraction	no	
23	20	Cherpayuskoe field Val Gamburtseva	ОАО НК Роснефть	15.11.2006 – 01.04.2026	survey and extraction	no	
24	95	Nyadeyyuskoe field Val Gamburtseva	ОАО НК Роснефть	15.11.2006 – 01.04.2026	survey and extraction	no	
25	21	Khasyreysckoe field Валoгaмбурцево	ОАО НК Роснефть	15.11.2006 – 01.04.2026	survey and extraction	yes	No
26	140/84	Musyurshorskiy subsoil resource plot	OOO NK Severnoe siyanie	24.10.2007 – 31.12.2025	survey and extraction	yes	No
27	62	Tibeyviskiy subsoil resource plot	ZAO Severgaznefteprom	25.02.2003 – 31.01.2013	survey	no	

28	19	Lyzatynskiy subsoil resource plot	ZAO Severgazneftprom	25.02.2003 – 31.01.2012	survey	no	Necessary assessments are carried out
29	42	Zapadno-Efremovskiy plot	ZAO Severgeologiya	25.02.2003 – 31.01.2008	until 31.01.2013 by ZAO Severgazneftprom, survey	yes	Necessary assessments are carried out
30	34	Yambotinskii plot	ZAO Severgeologiya	25.02.2003 – 31.01.2008	until 31.01.2013 by ZAO Severgazneftprom, survey	yes	Necessity of SEA is mentioned in license agreement
31	143	Vostochno-Sarutayuskiy plot	OOO Lukoil-Komi	09.08.2008 – 31.11.2023	investig. and extrac-tion	yes	-
32	73	Sarutayuskiy plot	OAo Surgutneftgaz	21.05.2004 – 05.03.2009	survey	yes	Necessary assessments are carried out
33	?	Syamayuskiy subsoil resource plot	OAo Surgutneftgaz	21.05.2004 – 05.03.2009	survey	no	Necessary assessments are carried out
34	?	Korobkovskiy plot	OAo Surgutneftgaz	21.05.2004 – 05.03.2009	survey	yes	Necessary assessments are carried out
35	84 ?	Severo-Vorgamysurskiy subsoil resource plot	OOO NK Gornyy	15.05.2006 – 05.03.2009	survey	no	Necessary assessments are carried out
36	?	Ponchatinskii plot	OOO NK Gornyy Oil	29.02.2088 – 05.03.2009	survey	yes	Necessity of SEA is mentioned in license agreement
37	132	Severo-Kharyaginskii plot	OOO Khvoynoe	13.12.2005 – 31.12.2030	survey and extrac-tion	yes	No (not mentioned in the license)
38	134	Lekkharyaginskii Plot	OOO Khvoynoe	13.12.2005 – 31.12.2030	survey and extrac-tion	yes	No (not mentioned in the license)
39	139	Lydushorskiy subsoil resource plot	OOO NK Severnoe siyanie	04.10.2007 – 25.08.2026	investig. and extrac-tion	yes	Necessary assessments are carried out
40	135	Osoveyskiy subsoil resource plot	OAo NK Rosneft	13.09.2006 – 25.08.2026	investig. and extrac-tion	no	Necessary assessments are carried out
41	142	Severo-Khayakhinskii subsoil resource plot	OAo Tatneft	13.09.2006 – 25.08.2026	investig. and extrac-tion	yes	Necessary assessments are carried out
42	136	Podveryuskiy subsoil resource plot	OAo Tatneft	26.02.2007 – 21.12.2031	survey and extrac-tion	yes	Necessary assessments are carried out
43	137	Khosoltinskii subsoil resource plot	OAo Tatneft	26.02.2007 – 21.12.2031	survey and extrac-tion	yes	Necessary assessments are carried out
44	143	Subsoil resource plot containing the Vostochno-Sarutayuskiy structure	OOO Lukoil-Komi	09.07.2008 – 31.12.2009	survey	no	Necessary assessments are carried out
45	144	Yuzhno-Toraveyskiy subsoil resource plot	OAo Gazprom Neft	09.02.2007 – 21.12.2031	survey and extrac-tion	yes	Necessary assessments are carried out
46	145	Shorsandiveyskiy plot	OOO NK Severnoe siyanie	04.10.2007 – 21.12.2031	survey and extrac-tion	yes	Necessary assessments are carried out
47	146	Vostochno-Khayakhinskoe field	ZAO Severgazneftprom	28.06.2007 – 20.06.2027	investig. and extrac-tion	no	Necessary assessments are carried out
48	84 ?	Lydushor- Shorsandiveyskiy subsoil resource plot	OOO NK Severnoe siyanie	20.08.2007 – 01.09.2032	survey and extrac-tion	yes	-

49	?	Nercheyuskiy subsoil resource plot	OAo Negusneft	24.08.2007 – 01.09.2032	survey and extraction	yes	Necessary assessments are carried out
50	?	Moreyuskiy subsoil resource plot	OAo Surgutneftegaz	13.08.2007 – 01.09.2032	survey and extraction	yes	Necessary assessments are carried out
51	141	Vostochno-Vorgamuyurskiy subsoil resource plot	OAo TNK Nyagan	21.08.2007 – 01.09.2032	survey and extraction	yes	Necessary assessments are carried out
52	?	Berganty-Myl'skiy uchastok недп	OAo TNK Nyagan	01.08.2007 – 01.09.2032	survey and extraction	yes	Necessary assessments are carried out
53	138	Kumzhinskiy plot	OOO SN Invest	24.12.2007 – 21.11.2032	survey and extraction	yes	No (not mentioned in the license)
54	66	Severo-Layavozhskiy subsoil resource plot	OAo Surgutneftegaz	29.01.2008 – 01.01.2033	survey and extraction	yes	-
55	?	Madagashorskiy subsoil resource plot	OAo Surgutneftegaz	20.03.2008 – 01.03.2033	survey and extraction	yes	No
56	?	Plot «TskhP block No.1»	OOO SK Rusvetpetro	08.09.2008 – 10.06.2033	survey and extraction	no	
57	?	Plot «TskhP block No.2»	OOO SK Rusvetpetro	08.09.2008 – 10.06.2033	survey and extraction	no	
58	?	Plot «TskhP block No.3»	OOO SK Rusvetpetro	08.09.2008 – 10.06.2033	survey and extraction	yes	Necessary assessments are carried out
59	?	Plot «TskhP block No.4»	OOO SK Rusvetpetro	08.09.2008 – 10.06.2033	survey and extraction	no	
60	?	Yu. Rossikhina field	OOO NMING - MNA	01.10.2008 – 24.02.2019	survey and extraction	no	
61	28	Myadseyskoe oilfield	OOO NMING - MNA	01.10.2008 – 30.04.2018	survey and extraction	no	
62	1	Medynskoe oilfield	OOO NMING - MNA	01.10.2008 – 30.04.2018	survey and extraction	no	
63	27	Toboykoe oilfield	OOO NMING - MNA	01.10.2008 – 30.04.2018	survey and extraction	no	
64	52	Khychuyuskoe oilfield	OOO NMING - MNA	12.10.2008 – 30.04.2018	survey and extraction	no	
65	147	Field in Northern part of Kolva megabank and the Khorey-Ver gully	OOO NMING - MNA	01.10.2008 – 12.04.2018	survey and extraction	yes	-
66	?	Vostochno-Simbey'skiy plot	OAo Surgutneftegaz	17.10.2008 – 17.10.2033	survey and extraction	yes	Necessary assessments are carried out
67	40	Yuzhno- Tedinskiy plot	OOO Lukoil-Komi	27.10.2008 – 27.10.2033	survey and extraction	no	
68	40	Vostochno- Tedinskiy plot	OOO Lukoil-Komi	27.10.2008 – 27.10.2033	survey and extraction	no	
69	18	Kolvinskoe field	OOO Kolvinskoe	28.11.2008 – 01.10.2013	extraction	yes	No
70	?	Rogovskiy plot	OAo TNK Nyagan	15.12.2008 – 17.10.2033	survey and extraction	yes	No (not mentioned in the license)

APPENDIX

A-1. Questionnaire

for collecting data about traditional nature use and livelihoods

prepared by Olga Murashko

1. GENERAL INFORMATION

- 1.1. Name and age
- 1.2. Ethnic group affiliation
- 1.3. Place of residence (according to registration and in fact)
- 1.4. Place of work and duty station (according to the work-book, and in fact)
- 1.5. Work with traditional economic occupations (please underline): individually, in an extended family (clan community), SPK (cooperative), permanently, seasonally, from time to time
- 1.6. Is the extended family (clan community) or national enterprise registered? If so, where and when and by which authority?
- 1.7. How many members are in your family officially ()? How many representatives are in your extended family (clan community) () or indigenous enterprise ()? How many of these belong to numerically small indigenous () and other peoples' () representatives?
- 1.8. Please, point the places of your traditional activity. (Refer to map: all geographical names must be noted on the map!)
- 1.9. Do you have officially stated trading areas of economic significance? Is this a Territory of Traditional Nature Use (TTNU) for composite use? When and where was the TTNU registered?
- 1.10. Show on the map the location and extent of your trading areas. Refer to map!

2. FISHING

- 2.1. What kind of fish do you fish and when during the year do you usually fish?
- 2.2. Do you remember in which area your ancestors fished? Is there any family-based fishing area? (Refer to map: all geographical names must be marked on the map!)
- 2.3. Does your extended family (clan community) have a special fishing place?
 - 2.3.1 Do you use this place together with other families?
- 2.4. How far away from your house is this fishing-ground situated? (Refer to map: all geographical names must be marked on the map!)
 - 2.4.1 How do you travel there and how do you transport the catch?
- 2.5. Who gave you the right to use the fishing-ground(s) and who registered this?
- 2.6. For how long time did you attain the right to use the ground? What form of use, possession and property do you have on this ground?
- 2.7. Do you need a special permission to fish (contract, license, quota, ticket)? Do you have to pay for the right to fish? If so, to which authority do you pay and how much do you pay?
- 2.8. Have you changed your fishing-ground during the last 10 years and why? (Refer to map: all geographical names must be marked on the map!)
- 2.9. Are there any industrial structures (drilling rigs, oil/gas pipelines, permanent settlements, roads, quarries, crossings, etc.) that have had an effect on fishing during last ten years? In what way? (Refer to map: all geographical names must be marked on the map!)
- 2.10. In what way do you fish? (This concerns both individual and collective fishing.)
- 2.11. Does your family have fishing tackle, nets, boat, motor, small boat (please underline, enter others, what sort)? Which of this gear do you use together with other families?
- 2.12. Which quantity of fish and fish products do you take for your own family?
- 2.13. How do you preserve the fish (freezing, salting, smoking, other methods)?
- 2.14. Have the quantity and species of fish changed

If the respondent does not fish, go to questions

during the last ten years? If so, what kind of changes have you observed? What do you think this is connected with (for instance: low water, disappearance of water bodies, pollution, changes of coastline, etc.)?

- 2.15. Do you give away fish to other people? (yes/no)
- 2.16. Do you barter the fish with relatives and other people? (yes/no).
- 2.17. Do you receive fish as a gift? (yes/no) Where from?
 - 2.17.1. Do you buy fish in a shop? (yes/no)
- 2.18. What portion of all food consumption by your family is fish that is prepared by you (can you specify in kg or in parts, for example, the fish makes a quarter of all foodstuffs that we eat)? Include:
 - 2.18.1. Fish from relatives and friends
 - 2.18.2. Store-bought fish
 - 2.18.3. Could you manage without fish caught by you or the fish received from others, or replace it with something else?
- 2.19. How often / how many times a week do you eat fish?
- 2.20. Have you or members of your family have had any diseases, indigestion or other ailments which, in your opinion, are connected with contamination of fish? (If so, include details!)
- 2.21. Have you or members of your family have had any diseases, indigestion or other ailments which, in your opinion, are connected with contamination of drinking water? (If so, include details!)
- 2.22. Where do you take drinking water and water for cooking at home?
- 2.23. Where do you take drinking water during migration, hunting or fishing?
- 2.24. Do you always boil water for drinking?
The next questions are only for those who fish.
- 2.25. Do you sell fish or fish products? Quantity? In what way? Where and to whom? Is it legally settled?
- 2.26. Do you join others of the extended family (clan communities), brigade, and indigenous enterprise to sell the fish products?
- 2.27. What kinds of organisations in terms of traditional fishing do you think are necessary (optimal) for indigenous inhabitants of your region?
- 2.28. In your opinion, in traditional indigenous homelands, who should possess the right to distribute fish between users, to the state, or pub-

lic self-management bodies of the population?

3. MARINE MAMMAL HUNTING

3.1. Do you hunt marine mammals?

If not, move to question 3.5. If there are members who hunt marine mammals, ask them.

- 3.2. What kind of animals and during which time of the year do you hunt?
- 3.3. Does your family have a special hunting area for marine mammals? Or do you hunt together with other families?
- 3.4. Is your hunting area far away from your home? How do you travel there and how do you transport the catch? (Refer to map: all geographical names must be marked on the map!)
- 3.5. Do you remember in which area your ancestors where hunting? (Refer to map: all geographical names must be marked on the map!)

If yes, ask the following questions. If the respondent is not fishing, go to questions 3.10.2, 3.11 and 3.12.

- 3.6. Have you changed your hunting areas during the last ten years? Why? (Refer to map: all geographical names must be marked on the map!)
- 3.7. Are there any industrial structures (drilling rigs, oil/gas pipelines, permanent settlements, roads, quarries, crossings, etc.) that have had an effect on hunting marine mammals during the last ten years? In what way? Was it a positive or negative effect? (Refer to map: all geographical names must be marked on the map!)
- 3.8. Have the frequency and species of marine mammals changed during the last ten years? If so, what kind of changes have you observed? What do you think this is connected with (for instance, climate change, blizzards, changes of coastline, etc.)?
- 3.9. How much marine mammal meat and products do you take for your own family? For your dogs? How do you preserve the meat?
- 3.10. Do you give away marine mammal meat as presents? (yes/no)
 - 3.10.1. Do you exchange it with relatives/friends? (yes/no)
 - 3.10.2. Do you receive meat as presents? (yes/no)
- 3.11. How often, how many times a week () / a month () do you eat marine mammal meat?
- 3.12. Have you or members of your family had any diseases, indigestion or other ailments which, in your opinion, are connected with contamination

of marine mammal meat? (If so, include details!)

The next questions are only for those who hunt marine mammals.

- 3.13. How were your hunting areas chosen? Are they registered on your or your family's name? For which period of time do you have the hunting license? What form of use, possession and property do you have in this area?
- 3.14. Do you have to pay for the right to hunt marine mammals? If so, how much and to whom do you pay?
- 3.15. When you hunt as an individual or collectively with others, what way do you hunt?
- 3.16. Does your family have fishing tackle (what type?), nets, boat, motor, small boat?
- 3.17. What do you use together with other families?
- 3.18. Do you sell marine mammal meat or its products? Exchange? How much? In what way? To whom?
- 3.19. Do you join others in an extended family (clan community), brigades, or indigenous enterprise to sell marine mammal products?
- 3.20. What kinds of marine mammal hunters' organisations to sell your products do you think have a future in your region?
- 3.21. In your opinion, in traditional indigenous homelands who should possess the right to distribute quotas between users – to the state, or public self-management bodies of the population?

4. GATHERING

- 4.1. What kind of plants do you gather? Do you gather other biological resources (eggs, molluscs, seaweed, others)? Underline, or specify others.
- 4.2. Do you preserve them? Do you know any ways to prepare wild plants and other gathered resources (drying, cooking, other)?
- 4.3. How much wild plants do you prepare for your family needs? (Please try to value in liters; berries, mushrooms, herbs, others).
- 4.4. Do you exchange with relatives/friends?
- 4.5. In which places do you collect wild plants and other gathered resources? (Refer to map: all geographical names must be marked on the map!) Is this gathering place only used by your family?
- 4.6. Do you have to pay for the right to gather wild plants or other biological resources? If so, how much and to whom do you pay?
- 4.7. Have there been any changes in these gathering areas during the last ten years? Why?
- 4.8. Are there any industrial structures (drilling rigs, oil/gas pipelines, permanent settlements, roads, quarries, crossings, etc.) that have had an effect on gathering during the last ten years? In what way? Was it a positive or negative effect? (Refer to map: all geographical names must be marked on the map!)
- 4.9. Have the quantity or species of plants changed during the last ten years? If so, what kind of changes have you observed? What do you think is the cause?
- 4.10. Have you or members of your family had any diseases, indigestion or other ailments which, in your opinion, are connected with contamination of plants? (Inform in more detail!)
- 4.11. Do you sell wild plants or other gathered resources or their products? What volumes? To whom? Where?
- 4.12. Are you united with other families in an extended family (clan community) or indigenous enterprises for gathering wild plants and other biological resources or for selling these? What kind of experience do you have; what is positive and negative about it?
- 4.13. What kinds of organisations in terms of gathering do you think are necessary (optimal) for your region?

5. HUNTING (LAND MAMMALS)

- 5.1. What kinds of wild [land] animals do you hunt?
If the respondent does not hunt, go to questions 5.4 and 5.10. Ask a member of the family who hunts.
- 5.2. Does your family (community) have a specific hunting area? Or do you use such an area together with other families?
- 5.3. Is this area far away from your house? How do you reach it and how do you transport the catch (cross-country vehicle, snowmobile, dog or reindeer sledges)? (Refer to map: all geographical names must be marked on the map!)
- 5.4. Do you know where your fathers and grandfathers hunted? (Refer to map: all geographical names must be marked on the map!) Do you feel that this is your hunting ground today?
- 5.5. Have you had to change your hunting areas during last ten years? Why?
- 5.6. Are there any industrial structures (drilling rigs, oil/gas pipelines, permanent settlements, roads, quarries, crossings, etc.) that have had an effect on hunting during the last ten years? (Refer to

map: all geographical names must be marked on the map!)

- 5.7. Has the frequency or species of hunted animals changed during the last ten years? If so, what kind of changes have you observed that may cause it (for instance, animal diseases, lack of food, climate-related changes like deep snow, ice, more rain in summer, etc.)?
- 5.8. How was the hunting area selected and registered? For which period of time do you have the license? What form of use, possession and property do you have in this area? Is it legally settled?
- 5.9. Do you need to pay for the right to hunting? If so, how much and to whom do you pay?
- 5.10. Are you are engaged in hunting for meat? What kinds of wild animals?
- 5.11. How often do you eat the meat of wild animals? What share of your annual meat diet is the meat of wild animals? Could you manage without it (for instance, buy meat in a shop)?
- 5.12. Are you engaged in hunting for furs? What share of your budget is from the income of fur hunting? Could you manage without it?
- 5.13. Do you process skins of fur animals? Or do you hand them over to others for processing?
- 5.14. Where and to whom do you hand over or sell skins of fur animals?
- 5.15. Have you joined with others to sell furs? What kind of experience do you have; what is positive and negative about it?
- 5.16. What forms of organisations pertaining to hunting would be necessary (useful) for your area?
- 5.17. In your opinion, in traditional indigenous homelands who should possess the right to distribute quotas between users – the state, or local organisations of the population?

6. REINDEER HUSBANDRY

- 6.1. Does your family have reindeer and pastures at the present time?

If the answer is no, go to questions 6.2, 6.13-6.15, 6.18-6.19

- 6.2. Were your ancestors reindeer herders, and if so, where? (Refer to map: all geographical names must be marked on the map!) Were there any special (for your family, clan community) migration routes or areas?
- 6.3 Do you use pastures together with other families?
 - 6.3.1. Are you a member of a clan community,

SPK, other organisation or union?

- 6.3.2. Do you need to pay for using these pastures? If so, how much and to whom do you pay?
 - 6.4. How are pastures distributed and allotted?
 - 6.4.1. Are quality, herd size and remoteness of pastures taken into consideration for the allotment process?
 - 6.5. How do you distribute duties for joint pasturing? Do you herd your reindeer yourself? Or in turns with other families, members of a community? Hired herders? Do you have to pay for using hired herders?
 - 6.6. Specify places of nomadic movements and seasonal settlements, reindeer calving and slaughtering. (Refer to map: all geographical names must be marked on the map!)
 - 6.7. Have you had to change the annual route during the last ten years? Why? (Map, draw old routes).
 - 6.8. Are there any industrial structures (drilling rigs, oil/gas pipelines, permanent settlements, roads, quarries, crossings, etc.) that have had an effect on reindeer husbandry during the last ten years? (Refer to map: all geographical names must be marked on the map!) What are the positive and negative influences on people and reindeer?
 - 6.9. Have there been any drastic changes in the size of your herd during the last ten years? How? What do you think this is owing to (for instance, diseases, lack of pasture lands, climate-related changes such as deep snow, ice, more rain in summer, others)?
 - 6.10. If you are in the tundra, does your family go there as well, in the winter as well as in the summer?
 - 6.10.1. How long time do you usually spend in the village? How long time with the herd?
 - 6.11. How many reindeer do you slaughter annually? When?
 - 6.11.1. Do you slaughter your own reindeer yourself? Or does it happen without your participation?
 - 6.12. How much meat do you leave for yourself? How much do you deliver or sell?
 - 6.13. How much meat do you give to your family?
 - 6.14. Do you buy reindeer meat? How much in a year? Where (in a store, from private people)?
 - 6.15. How much reindeer meat does your family consume during a year?
- If the respondent has difficulties answering, ask in which season and how many times a week they have reindeer meat?*

- 6.16. How are the reindeer skins and food distributed among members of your family or cooperative?
- 6.17. Can you receive reindeer skins for the needs of your family? Or do they go to any enterprise for processing?
- 6.18. Are you engaged in processing reindeer skins? Manufacturing for clothes and footwear? For your family or/and for sale?
- 6.19. Do you buy traditional clothes and footwear from reindeer skins for cash?

7. SUPPLEMENTARY ECONOMY (PART-TIME FARM)

- 7.1. Do you have a kitchen garden? A greenhouse? How much and what kind of plants do you cultivate?
- 7.2. Does the production from your kitchen garden meet your family's needs in terms of vegetables? For what period?
- 7.3. Do you exchange vegetables with relatives or neighbours? Whom?
- 7.4. Do you buy vegetables? Where and how much?
- 7.5. Do you have domestic animals? What type and how many?
- 7.5.1. Where and how do you prepare food for animals? (Referring to the map, please indicate where animal food is grown and hay is made.)
- 7.5.2. Do you exchange milk and meat with your relatives or neighbours?
- 7.6. Do you buy milk and meat products? Where, from whom, how much, how often?
- 7.7. Are there any industrial structures (drilling rigs, oil/gas pipelines, permanent settlements, roads, quarries, crossings, etc.) that have had an effect on pasturing of animals and hay-making during the last ten years? (Refer to map: all geographical names must be marked on the map!)
- 7.8. Have you noticed any changes concerning vegetables and the quality of hay and pastures during the last ten years? If so, what kind of changes? What could be the cause?

8. SACRED PLACES

- 8.1. Are special places of the following kinds known to you within the areas of your traditional activity?
- burial places (yes/no)
 - old settlements or nomadic camps (yes/no)

- places of ancient events (yes/no)
- places where it is necessary to stop and bring a sacrifice to the owner of a place (yes/no)
- places where it is recommended not to go (yes/no)
- others

Write down the names and significance of these places (in Russian and/or native language). (Refer to map: all geographical names must be marked on the map!)

- 8.2. Do these places have special attributes? What is distinctive about them (for instance, they are hills visible from everywhere, unusual plants grow there, or they are connected with a special event ...)?
- 8.3. Do you visit these places in your daily life and preserve customs connected with them? How frequent do you go there, in connection with which events? (Refer to map, please mark visited and not visited sacred places).
- 8.4. If these places are no longer actively used, when did people cease to go there? Why (for example, because of struggle against prejudices during Soviet times, old people did not tell or show them, absence of information, fear)?
- 8.5. Do you know the customs of your ancestors in relation to these places (what they did, brought, how often, with what purposes, etc.)?
- 8.6. Are there any industrial structures (drilling rigs, oil/gas pipelines, permanent settlements, roads, quarries, crossings, etc.) that have had an effect on access to sacred places or have caused their destruction during the last ten years? (Refer to map: all geographical names must be marked on the map!)
- 8.7. Do you know if and when these places were exposed to destruction or defilement? Who did it? Your people or somebody else? Were there any consequences of these destructions and defilements?

9. STRUCTURE OF YOUR INCOMES AND OUTCOMES

- 9.1. Specify (estimate on a scale from 1 to 5) the importance of different kinds of activity for your family's subsistence:
- a) reindeer husbandry
 - b) fishing
 - c) marine mammal hunting
 - d) hunting
 - e) gathering

f) part-time farming

9.2. To what extent do the total of traditional kinds of activities:

9.2.1. cover the needs of your family for food (a quarter, about half, more than half, almost completely, or specify another proportion, for example, 5-10 %)

9.2.2. cover the income of your family in terms of money (a quarter, about half, more than half, almost completely, or specify another proportion, for example, 5-10 %)

9.3. To what extent do other sources of income contribute to your family budget:

9.3.1. salary for work in an industrial enterprise

9.3.2. salary for work in other establishments (a quarter, about half, more than half, almost completely, or specify another proportion, for example, 5-10 %)

9.3.3. receipts from the state in the form of grants, indemnifications, pensions (a quarter, about half, more than half, almost completely, or specify another proportion, for example, 5-10 %)

9.3.4 compensation payments from industrial enterprises (a quarter, about half, more than half, almost completely). Do you consider these compensation payments equivalent to the losses suffered in terms of your traditional subsistence activities?

Please, indicate the total monetary income of your family per year.

9.4. What kind of products do you usually buy and where do you buy them?

9.5. What share of your family budget do you spend (estimate in %)?

- on the purchase of foodstuffs
- on the maintenance of housing
- on the purchase of clothing
- on the purchase of hunting and fishing equipment
- on the purchase of fuel, including gasoline and diesel
- on transportation
- on the purchase of medicines and medical treatment
- on the education of children
- other

Check up together with the respondent that the results make up 100%, count once again.

9.6. If your family's income falls short of your family's monetary needs, please estimate the amount of the deficiency.

9.6.1. What total sum, approximately, does your family monthly need to cover all expenses?

9.6.2. Can you save a monthly sum?

10. INFLUENCE OF PRESENCE OF WORKERS OF THE INDUSTRIAL ENTERPRISES ON THE TUNDRA

10.1. How do you estimate the influence of activities of industrial enterprises, located on the tundra, on your life?

- does not influence in any way
- positive influence (what)
- negative influence (what)

10.2. Whom, in your opinion, should the industrial enterprises pay in case of negative influence on the natural resources necessary for traditional occupations: the inhabitants, a traditional wildlife management body on the tundra, production associations of the indigenous and local population, local government institutions, the district?

10.3. Do the industrial companies discuss their projects with local residents before they start to work?

10.3.1. Who informs you about the results of these discussions?

10.3.2. Do representatives of the companies go to your settlement for discussion?

10.3.3. Is there a distribution of invitations to inhabitants to gather in the settlement for discussions?

10.4. Please tell about which industrial activities you have been informed in advance when you participated in such discussions during the last 5 years?

10.5. During these discussion meetings, did they ask for your opinion or were you only told about their plans?

10.5.1. If you gave advice, did they consider it?

10.6. Has the attitude of the industrial enterprises towards the local inhabitants changed during the last ten years? Has it become easier or more difficult to find a common understanding?

10.7. Which attitudes have developed between local people and workers of the industrial enterprises? Do you deal with them in the following connections? For example:

- can you trade with them? (yes/no)

- work at the enterprise? (yes/no)
- work for them as a guide? (yes/no)
- use their transportation services (helicopter, lorries)? (yes/no)
- spend free time together with them (for example, watch TV)? (yes/no)
- be engaged in common business (for example, catching and selling fish, other sharing of natural resources)? (yes/no)

10.8. Do you think it is better to live on the tundra or to leave it after the oil companies started their activities?

11. OPINION OF INHABITANTS ABOUT CHANGING LIVING CONDITIONS AND ABOUT THEIR FUTURE

11.1. Do you think the conditions of your settlement, traditional areas and livelihood of your family have improved or worsened during the last ...

- 20 years? Have they improved or worsened? Why? What has changed?
- ten years? Have they improved or worsened? Why? What has changed?
- 5 years? Have they improved or worsened? Why? What has changed?

11.2. Do you think subsistence in your settlement become easier or more difficult during the last 20 years?

- ten years? Why, what has changed?
- 5 years? Why, what has changed?

11.3. Do you think your and your family members' work support your life completely?

11.4. What other sources apart from yourself and your family contribute to the support of your family and your settlement?

11.4.1. The authorities of the NAO? What exactly?

11.4.2. Oil companies? What exactly?

11.4.3. What other sources?

11.5. Do you see a context between the future of your family and the future of your settlement? (yes/no)

11.5.1. Do you have reflections on the future of your settlement? (yes/no)

11.6. Could you name the problems of the development of your settlement?

Divide these problems into:

- internal problems of the settlement (for example, an inconvenient geographical position, lack of qualified personnel, lack of workplaces, lack of housing, other);
- external problems of the settlement (absence of convenient transportation links with the city, difficulties of getting a proper education, lack of or poor medical aid, supply, others).

11.7. What is necessary to solve the problems of your settlement?

11.8. What can you, together with your fellow inhabitants, do to support the future development of your settlement?

11.9. What have you, together with your fellow inhabitants, already done to support the future development of your settlement?

11.10. What threats to the existence of your settlement can you see in the future?

11.11. Can the population of your settlement be prepared for this threat and prevent it, or not?

11.12. To which extent is your opinion about the future of your settlement based on your own experience, opinions of other people, or information received from mass-media?

A-2. Legislation related to oil-and-gas development and indigenous peoples

Rodnik Legal Center:

LEGISLATIVE REQUIREMENTS FOR THE HYDROCARBON INDUSTRY AND PROTECTION OF THE RIGHTS OF NUMERICALLY SMALL INDIGENOUS PEOPLES OF THE NENETS AUTONOMOUS OKRUG

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Contents:

Introduction

I. General issues

1. Rights of NSIPN⁵⁶ to conduct traditional ways of life and protection of their primordial residence area
2. Territories of traditional land use and hydrocarbon exploitation
3. General legislative issues regarding mineral exploitation

II. Regulation of mineral exploitation and indigenous rights in the NAO during the allotment of exploitation sites

4. The process of allotment of exploitation sites
5. The process of allotting ground for investigation, extraction and transportation of oil and gas; conditions and restrictions
6. Problems concerning state assessments
7. Opportunities for participation of representatives of the NSIPN in making decisions infringing their interests

III. Indigenous rights and duties of the hydrocarbon industry

8. Issues of environmental protection during hydrocarbon exploration and exploitation
9. Compensation for damage to the traditional way of life and Territories of Traditional Nature Use as a result of hydrocarbon investigations, extraction and transportation

IV. Termination of mineral exploitation and liability for infringement of legislation

10. Basis for termination of exploitation rights
11. Responsibilities concerning infringement of mineral legislation

⁵⁶ NSIPN: Numerically small indigenous peoples of the North

Introduction

The purpose of the present work is the review and analysis of legislative and statutory acts related to oil and gas extraction in the Nenets Autonomous Okrug (NAO). The main focus of this work is the requirements and obligations that are incumbent upon the hydrocarbon extraction companies that have a bearing on the interests and rights of indigenous peoples (NSIPN) as well as the protection of the environment.

In considering these issues it was also necessary to investigate the procedure of allocation of subsoil resources, and the rights of the indigenous people living in this area.

There is another problem which deserves mention: a number of indigenous peoples' rights defined by legislation have a general declarative character and are lacking delineations of the specific duties of the resource extractors to preserve these rights. At the same time, applying Clauses 2 and 18 of the Constitution of the Russian Federation defining the validity of human rights, it is probably possible to achieve enforcement and observance of indigenous peoples' rights by means of the Office of Public Prosecutor and through legal proceedings. Questions concerning the practice of protection of these rights are, however, outside of the scope of this study.

I. General issues

1. Rights of the NSIPN to conduct traditional ways of life and protection of their primordial residence area

According to Clause 69 of the Constitution, the Russian Federation "guarantees the rights of numerically small indigenous peoples according to the conventional principles and norms of international law and the international contracts of the Russian Federation". According to item "m" of Clause 72, the protection of the primordial inhabitancy and traditional ways of life of the NSIPN, is a joint responsibility of the Russian Federation and its administrative subunits.

Three federal laws are completely devoted to the rights of the NSIPN:

- The federal law N 82-FZ, "On guarantees of the rights of numerically small indigenous peoples of the Russian Federation" (30 April 1999; revised on 22 August 2004 and 26 June 2007);
- The federal law N 104-FZ, "On the general principles of organising communities of numerically small indigenous peoples of the North, Siberia and the Far East of the Russian Federation" (20

July 2000; revised on 21 March 2002, 22 August 2004 and 2 February 2006);

- The federal law N 49-FZ, "On Territories of Traditional Nature Use of numerically small indigenous people of the North, Siberia and the Far East of the Russian Federation" (7 May 2001; revised on 26 June 2007).

In addition, a number of acts contain positions which define the special status of the NSIPN with respect to the protection of their traditional way of life and primordial inhabitancy.

For example, "traditional places of residence and economic activities of numerically small indigenous people of the Russian Federation" are specially protected according to Part 3 of Clause 4 of the federal law N 7-FZ, "On protection of the environment" (10 January 2002).

The rights accorded to representatives of the NSIPN that can be used in their relationships with the hydrocarbon enterprises are listed in the federal law N 82-FZ, "On guarantees of the rights of numerically small indigenous peoples of the Russian Federation" (30 April 1999). Clause 8 of this law concerns the rights of the NSIPN to protection of their primordial inhabitancy, traditional ways of life, trades and crafts:

1. Numerically small peoples and the associations they have formed to protect their primordial inhabitancy, traditional ways of life, trades and crafts have the right:

1. to use gratuitously various types of land in their traditional areas, which are necessary to practise their traditional trades and crafts, and to use gratuitously common, widespread minerals, as established by federal legislation and regional legislation;

2. to participate in controlling the use of these lands;

3. to participate in controlling the observance of federal and regional laws and laws that bear on protection of the natural environment in the context of the industrial use of the land and natural resources, construction and reconstruction of economic and other developments on the traditional lands of the NSIPN;

6. to participate in ecological and ethnological assessments in the context of prospective federal and regional programmes of natural resource development and environmental protection of traditional lands;

8. to indemnification for losses caused by damage to Territories of Traditional Nature Use by commercial enterprises, as well as physical persons.

According to the federal law “On guarantees of the rights of indigenous numerically small peoples of the Russian Federation” (revised on 22 August 2004 and 26 June 2007), the administrative subunits of the federation do not have the power to pass acts protecting rights of the NSIPN. Nevertheless, at the level of the NAO, these issues are regulated by both federal and NAO legislation, for example, the NAO law N 671-OZ, “On regulation of land issues on the territory of the Nenets Autonomous Okrug” (29 December 2005), the NAO law N 416-OZ, “On subsoil resources” (2 June 2003), and the NAO law N 341-OZ, “On reindeer husbandry in the Nenets Autonomous Okrug” (15 March 2002).

According to Part 4 of Clause 17 of the NAO law N 341-OZ, “About reindeer husbandry in Nenets Autonomous Okrug” (15 March 2002), “... persons working in reindeer husbandry, their authorised representatives and representatives of the social organisation ‘Association of Nenets People Yasavey’ have the right to request ecological and ethnological impact assessments of activities potentially infringing the interests of reindeer husbandry and to participate in carrying out such impact assessments”.

2. Territories of traditional land use and hydrocarbon exploitation

One of the means to protect the traditional way of life and primordial inhabitancy of the NSIPN is the establishment of Territories of Traditional Nature Use (TTNUs). Their definition, as well as the procedures for establishing and managing them, are regulated by the federal law N 49-FZ, “On Territories of Traditional Nature Use of indigenous numerically small peoples of the North, Siberia and the Far East of the Russian Federation” (7 May 2001; revised on 26 June 2007).

According to Clause 1 of this law, TTNUs are specially protected natural territories established for the NSIPN to practise traditional nature use and conduct a traditional way of life. According Clause 5, TTNUs can exist at a federal, regional or local level.

Clause 12 of the law defines how land, or specific natural resources on the land, can be withdrawn from a TTNU for state or municipal needs. The clause also defines the indemnification for losses to the NSIPN caused by such withdrawal.

As TTNUs are specially protected areas, a special legal regime is established within their boundaries. This includes a limitation on economic activities that conflict with the purpose of the establishment of an TTNU in the first place. The federal legislation does not contain an obvious interdiction against carrying out activities related to the exploration for, or the extraction and transportation of, hydrocarbon resources, but Clause 8 of the federal

law “On subsoil resources” states that “the use of subsoil resources in specially protected territories should take place in accordance with the status of these territories”. Thus, in cases where the regulations for a TTNU prohibit hydrocarbon-related activities within their borders, subsoil resources cannot be allocated for these purposes.

Procedures for establishing and managing TTNUs at a regional level within the NAO are regulated by “Regulations of Territories of Traditional Nature Use of numerically small indigenous peoples of the North in the Nenets Autonomous Okrug”, approved through a decree of the NAO Administration on 29 December 2001, N 1025.

Besides this, a number of regulations contained in the NAO laws N 671-OZ, “On regulation of land issues on the territory of the Nenets Autonomous Okrug” (29 December 2005), and N 416-OZ, “On subsoil resources” (2 June 2003) also mention this issue.

Part 2 of Clause 28 of the NAO law “On regulation of land issues on the territory of the Nenets Autonomous Okrug” repeats the regulations of the federal law “On Territories of Traditional Nature Use”. It also describes the procedures for land allocations and the use and protection of regional-level TTNUs, as well as how natural resources may be used within TTNUs and how their borders are established by the NAO Administration, in accordance with federal legislation, as well as other laws of the NAO.

Part 6 of Clause 29 of this law states that “withdrawal of the lands, or other termination of rights to the lands for needs contradicting their special-purpose designation within the limits of the specially protected natural territories, is not accepted”. In this respect, this NAO law contradicts the above-mentioned Clause 12 of the federal law “On TTNUs”, which provides an opportunity for such a withdrawal.

A number of TTNUs are currently established within the NAO through regulations approved by the NAO Administration in 2002. Among them are the regional-level TTNUs “im. Vyucheyskiy”, “Erv”, “Rassvet Severa”, “Kolguev”, “Druzhba narodov”, “Krasnyy Oktyabr”, “Voskhod”, “Put Ilich”. All of these TTNUs have been created with the purposes of protecting the rights and interests of the NSIPN in the NAO, including the preservation of their culture, traditional way of life and traditional economic activities. But none of the relevant regulations precisely delineate what is forbidden within the borders of the TTNU.

Despite this, all the relevant laws do limit the possibilities of conducting hydrocarbon-related activity within the limits of TTNUs, in line with specially protected natural areas. It is therefore necessary to use TTNUs as the mechanism for the preservation

of traditional lands for the use of the NSIPN in the NAO.

3. General legislative issues regarding mineral exploitation

Issues concerning the exploitation of subsoil resources, including extracting hydrocarbon resources, are regulated by the federal law “On subsoil resources”. Besides this, more specific issues are in part regulated by the federal Land, Forest and Water Codes, as well as by the federal laws “On protection of the environment”, “On ecological impact assessment” and a number of subordinate acts.

Subsoil resources within the borders of the Russian Federation, including the subsurface space and its mineral, energy and other resources, are subject to state ownership. Private or municipal ownership of subsoil resources is not approved.

There are also laws and subordinate acts at the regional level regulating the exploitation of subsoil resources, including the extraction of hydrocarbon resources. The NAO law “On subsoil resources” was passed in 2003; it was revised in 2005 and 2006.

Clause 35 of the federal law “On subsoil resources” defines as the primary goals of state regulation of the exploitation of subsoil resources the continuous reproduction of the mineral and raw material base, its rational use and the protection of subsoil resources in the interests of present and the future generations of the people of the federation.

According to Clause 6 of the federal law “On subsoil resources”, subsoil resources are mineral occurrences that are investigated or extracted, including through waste mining and related processing methods. Non-extractive ways of using such resources – such as the construction of underground structures – also fall under this law.

Subsoil resources can simultaneously be allocated for geological studies and mineral extractions. Extraction can then be undertaken during or after the geological investigations.

II. Regulation of mineral exploitation and indigenous rights in the NAO during the allotment of exploitation sites

4. The process of allotment of exploitation sites

Clause 10.1. of the federal law “On subsoil resources” defines the the fundamental conditions of allotting subsoil resource sites to their users. These allocations are made by the supreme authorities of the

Russian Federation and its administrative subunits. Depending on the subsoil resources in question, allotments are approved by the federal government or its administrative subunits. For the extraction of minerals from Russian waters or the continental shelf, the approval of the federal government is necessary. Geological investigations in Russian waters or the continental shelf are approved through the federal management bodies for subsoil resources. With respect to local-level subsoil resource sites and common, widespread minerals, the decision is approved by the government bodies of the administrative subunits of the federation.

The right to use subsoil resources is granted on the following preconditions:

- approval of a commission, created by the federal management bodies for state subsoil resources and including representatives of the relevant administrative subunit of the federation;
- the decision of the competition or auction commission granting use rights to subsoil resource sites for the purpose of exploring for and extracting minerals or, under a combined license, for the purposes of geological studies and the investigation and extraction of minerals, barring sites in Russian waters and on the continental shelf;
- the coming into force of a consortium agreement on division of production, concluded in accordance with the federal law “On consortium agreements on division of production”.

Permission to use subsoil resources is specially sanctioned by the state by a license containing a form with the state emblem of the Russian Federation, as well as text, graphics and appendices. The appendices are an integral component, defining the basic conditions for using subsoil resources. Issuing licenses for the exploitation of subsoil resources is defined in Clause 11 of the federal law “On subsoil resources”.

The license is the document certifying the right of its owner to use subsoil resource sites within certain borders according to the specified purpose, during a limited period of time stipulated by the owner in advance. Between representatives of the government bodies and the subsoil resource user a contract can be signed (although this is not obligatory), with a description of the conditions applying to the use of such sites and the obligations of the parties in this connection.

The license certifies the right to geological investigations of the subsoil resources, to develop the mineral deposits, to carry out waste mining and related processing, and other sorts of exploitation of subsoil resources that are not related to mineral extraction. It is possible to receive one license covering several kinds of subsoil resource use.

The granting of the license is carried out at the consent of the land owner, the land user, or the tenant. Allotment of the land area is carried out according to a procedure regulated by federal legislation, after the project has been approved.

Licenses to exploit subsoil resources are granted through competitions or auctions, as legislatively defined in the “Regulations on the procedure of licensing for subsoil resource users” (Decision of the Supreme Court of the Russian Federation on 15 July 1992, N 3314-1, revised on 26 June 2007) and the “Instruction on the procedure of granting of concessions for development of gas and oil deposits” (ratified by the decision of Gosgortekhnadzor of the Russian Federation on 11 September 1996, N 35; revised on 13 July 2006).

Allocating subsoil resource sites proceeds as follows:

- Preliminary concession boundaries are defined.
- • Announcement of an auction, or competition, which allocates sites for development, is published by a special authorised body in a federal, republican or regional press organ, an independent press organ, and a local press organ, not later than 3 months – for large objects not later than 6 months – prior to the date of the event.
- The enterprises submit applications.
- In the case of an auction, the applications undergo a preliminary examination (elimination). For competitions a preliminary expert examination is not conducted.
- After the application form for participation in a competition is accepted, the geological information package for the site of interest is given to the applying enterprise.
- On the basis of the geological information, the applying enterprise calculates the basic technical and economic parameters of the planned development.
- The auction or competition is carried out by a commission of experts, which renders a decision.
- The authorities render their decision on the basis of the decision of the expert commission of the auction or competition.
- A preliminary agreement is drafted. This outlines the recultivation and restoration of the tract of land in question. The land is allocated in accordance with the federal Land Code.
- A state ecological impact assessment of the license’s supporting documents is carried out.
- The winner of the competition or auction is granted the license.

- Registration of the license by federal or regional geological resource management bodies (within a month from its receipt). The license comes into force after its registration.
- Authorities are obliged to publish publicly lists of all enterprises participating in competitions or auctions, a list of the enterprises which have received licenses, and the conditions on which licenses have been given. The information should be published not later than 30 days from the date of the decision on the competition or auction.
- The concession boundaries are specified.
- The resource exploitation project is outlined, other project documentation is developed.
- The project is carried out.

These procedures of resource exploitation in the NAO are regulated by the NAO law N 416-OZ, “On subsoil resources” (2 June 2003). According to a preamble of this law:

“The major task of the law is the establishment of relationships directed towards the rational exploitation of subsoil resources, nature protection norms and environmental safety, a combination of the exploitation of subsoil resources and the preservation of the traditional way of life of the indigenous peoples of the North”.

The law regulates the procedure of allocating subsoil resource sites for exploitation, the exploitation itself, and the procedures for terminating the resource exploitation, defining details of the terms of the federal legislation. According to our investigations, Clause 35 of the law includes the following special duties of the license owner (subsoil resource user):

- to fulfill the conditions set out by the license and the license agreement (contract) with respect to production and other agreements (contracts) concluded on their basis, including agreements with Northern indigenous peoples;
- to respect the rights of indigenous people of the North with regard to the protection of their traditional lands, traditional way of life and occupations.

Thus, the law demands, among other obligations, the observance of the interests of the NSIPN during the exploitation of resources.

5.The process of allotting land for investigation, extraction and transportation of oil and gas; conditions and restrictions

According to item 4 of Clause 88 of the federal Land Code , paragraph “Industrial areas”, land areas for mineral extraction are given to mining and hydro-

carbon companies after registration of the concession boundary and the statement on land recultivation and restoration subsequent to exploitation.

Thus, the obligation to restore and recultivate land damaged during hydrocarbon extraction is legislatively established.

Clause 29 of the federal Land Code stipulates that allotting state or municipally owned land to citizens and legal persons is carried out in accordance with government agencies or local self-government bodies that possess the allotment rights.

Extracting subsoil resources presumes the construction of various structures. The federal Land Code regulates the allocation of the sites for constructions. Part 3 of Clause 31 of the federal Land Code states:

“When allotting land in places of indigenous peoples’ traditional nature use and economic activities ... for purposes not connected with their traditional economic activities and crafts, one should organise meetings and public referenda concerning withdrawal of – and compensation for – the sites for ... the construction of structures which infringe the interests of the specified peoples and communities.

The executive government or local government bodies assigned by Clause 29 of the Land Code are responsible for the preliminary coordination in locating the structures in accordance with the results of such meetings or referenda.”

The procedures for carrying out such referenda and meetings are regulated by special federal and regional legislation.

The specifics of allotting sites for constructions and where installations shall be located in connection with subsoil resources extraction are regulated by the NAO law N 671-OZ, “On regulation of land issues on the territory of the Nenets Autonomous Okrug” (29 December 2005).

This law establishes the following procedures for allotting sites for constructions and work connected with subsoil resource use.

Clauses 19 and 21 state that for the allotment of land for constructions, locating of structures and work connected with subsoil resource extraction, and for prospecting in state lands of the NAO, it is necessary to present:

- an approved plan for the recultivation of the land;
- the consent of the main land user (tenant), and in the case of legal necessity, the consent of the representatives of the NSIPN or ethnic communities, including clan communities, for the withdrawal of the land.

Part 3 of Clause 21 of the law relates to the decision of the Administration of the NAO on allotting land

for carrying out prospecting, including the duties of the tenant to re-establish the land conditions in a way suitable for their assigned use, to perform necessary recultivation, and other conditions stipulated by the current legislation.

For carrying out prospecting, sites are leased for a term not exceeding one year.

Clause 22 of the law also establishes restrictions and an interdiction on allotting sites for structures and installations and work related to the exploitation of subsoil resources. The sites are not allotted in case in which their planned use directly threatens the environmental safety of the population or the land, or the traditional lifeways and economic activities of the NSIPN.

Clause 29 of the law states the general rules of allotments and use of land in places of traditional nature use and economic activities of the NSIPN. These are the main provisions:

- the regulation of use and protection of the land in places of traditional nature use and economic activities of the NSIPN is differentiated according to a zoning of territories, and should be compatible with the customs of the people in question and not impede their activities;
- in places of traditional nature use and economic activities of the NSIPN in the NAO a special legal regime of land use can be established;
- when allotting land in places of traditional nature use and economic activities of the NSIPN for purposes not related to their traditional economic activities and crafts, the opinion of these peoples is to come to light through public referenda concerning the withdrawal of the land for state or municipal needs and the construction of structures which infringe the interests of the mentioned peoples and communities;
- conditions for allotting land in places of traditional nature use and economic activities of the NSIPN should provide compensations for all losses caused by the withdrawal of these areas. The size of the specified losses is defined by an agreement between the parties and is calculated according to regulations established in the current legislation;
- when allotting ground areas in places of traditional nature use and economic activities of the NSIPN, an agreement can be entered between land owners, tenants, land users, and persons to whom the sites are allotted, or in favour of which the user rights are restricted, about indemnification for losses connected with damage, pollution, unauthorised use, or other infringement of the rights of the peoples and communities in question. The size of the compensation is defined in the agreement.

Thus, the legislation of the Russian Federation and the NAO requires that the allotment of land for purposes not connected with conducting a traditional way of life are coordinated with the NSIPN. Legislation also delineates the necessary conditions concerning compensations and indemnifications for the resulting losses to the NSIPN.

6. Problems concerning state assessment

State Environmental Assessment (SEA)

The basic mechanism of environmental protection which was used in Russia until 1 January 2007 was the State Environmental Assessment. Practically of all kinds of economic activities were subject to the State Environmental Assessment (SEA).

Since 1 January 2007, after a modification of the federal law N 232-FZ, "On modification of the Town-planning Code of the Russian Federation and separate acts of the Russian Federation" (18 December 2006; revised on 8 November and 4 December 2007), the role of the SEA is considerably reduced.

Before the law came into force, environmental assessment included "an establishment of the conformity of the planned economic and other activity with environmental requirements and a definition of the admissibility of the realisation of the object of the environmental assessment, with an outlook on the prevention of possible adverse influences of this activity on the surrounding environment and the social, economic and other consequences of the realisation of the object of the environmental assessment". (Editor's note: In other words, environmental assessment included consideration of whether the proposed development would have negative social and economic impacts.)

From 1 January 2007 this was restated as "an establishment of the conformity of the documents and/or the documentation proving that the planned object of the environmental assessment of economic and other activity, with the environmental requirements established by technical regulations and the legislation in the field of environmental protection, with an outlook on the prevention of negative influences of such activity on the environment".

When comparing these definitions some major differences can be seen. First, the subject of the assessment since 1 January 2007 is not the proposed economic activity, but the documents and the documentation. Second, all social, economic and other consequences of the proposed economic activity disappear from the purposes of the assessment. Third, and this is most important, as of 1 January 2007, it is a requirement that technical regulations coincide with the environmental requirements. As of today, there are no technical regulations regarding the maintenance of environmental

safety. One more difference is that after 1 January 2007 the environmental assessment does not make a recommendation about whether the proposed economic activity should be permitted, but instead merely determines whether it conforms with the environmental requirements.

The law has brought changes into a significant number of federal laws, including "On environmental assessment", "On protection of the environment", "On the protection of Lake Baikal", "On an exclusive economic zone", "On fauna", "On protection of population and territories against extreme situations of natural and technogenic character" (hereunder project documentation for nuclear energy use) and a number of others.

Requirement for carrying out SEAs were removed from all these laws, replaced by a State Assessment of the Project Documentation (SAPD), provided by the Town-planning Code.

Despite these changes, licenses to utilise subsoil resources are still subject to SEA. Clauses 11 and 12 of the federal law "On environmental assessment" state that licenses for activities which can affect the environment are subject to both federal- and regional- level the SEAs.

Clause 14 contains a list of necessary conditions for carrying out the SEA. One such condition is an estimate of the impact on the environment, as well as documentation of discussions with the public and public organisations (associations) organised by local government institutions.

Thus, a SEA should precede the granting of a licence for the development of oil and gas projects. Representatives of the NSIPN have the opportunity to participate in the Estimation of Environmental Impact (EEI) as well as directly in the SEA.

State Assessment of the Project Documentation (SAPD)

As a result of changes in the federal Town-planning Code which came into force on 1 January 2007, oil and gas projects are subject to state assessment. Clause 49 defines the the objective of the State Assessment of the Project Documentation (SAPD) and the technical investigations: an assessment of whether the project documentation conforms with the requirements of the technical regulations, including sanitary, epidemiological and environmental requirements, requirements of cultural heritage protection, requirements of fire, industrial, nuclear, radiation and other safety issues.

As noted above, technical regulations in the field of environmental protection are absent. It is thus quite possible that the environmental assessment will not be carried out at all.

It is also necessary to note that in Clause 48, Item

12 of the Town-planning Code, in the framework of project documentation for the state assessment, the Estimation of Environmental Impact (EEI) is not mentioned. There is only a list of measures concerning the protection of the environment, with no details about the measures themselves. At the same time, Item 2 of Clause 32 about the compulsion of carrying out an EEI in view of alternative variants and with obligatory participation of the public is excluded from the federal law "On protection of the environment".

From all this can be concluded that, after exclusion of these objectives from the (former) SEA, the process of EEI may not be carried out at all.

Ethnological assessment

The concept of ethnological assessment is introduced by Clause 1 of the federal law N 82-FZ, "On guarantees of the rights of numerically small indigenous peoples of the Russian Federation" (30 April 1999). According to Item 6 of the clause, "ethnological assessment is a scientific investigation of the influence of changes of the primordial inhabitancy of numerically small indigenous people and the welfare ... of an ethnic group".

According to Clause 8, Part 6, the NSIPN have the right "to participate in the work on environmental and ethnological assessments during the process of developing federal and regional programmes for natural resources development and protection of the environment in places of traditional nature use and economic activities of indigenous peoples".

Except for these positions, the Russian legislation contains no references to regulation of the process of ethnological assessments and their status.

Despite this, experiences of carrying out ethnological assessments of oil and gas projects exist from the Yamal-Nenets Autonomous Okrug and Sakhalin Oblast.

Clause 17, Part 4, of the NAO law N 341-OZ, "On reindeer husbandry in the Nenets Autonomous Okrug" (15 March 2002) states that "persons engaged in reindeer husbandry, their authorised representatives and representatives of the ... Association of Nenets People 'Yasavey' have the right to put forward proposals on carrying out environmental and ethnological assessments of economic and other activity infringing the interests of reindeer husbandry, and to participate in carrying out these assessments".

In spite of the fact that regulations for ethnological assessments are not clear, the NSIPN of the NAO and their authorised representatives can demand that such assessments are carried out, when planned oil development projects infringe their interests.

7. Opportunities for participation of representatives of the NSIPN in making decisions infringing their interests

Based on the above analysis, it is possible to draw the conclusion that participation of the NSIPN in decision-making regarding the carrying out of hydrocarbon projects is possible at the following stages:

1) *At the stage of allocation of the land by referenda, meetings and coordination with representatives of the NSIPN*

Legislation stating these rights:

- Clause 31, Item 4, of the federal Land Code;
- Clauses 19, 21, 29 of the NAO laws N 671-OZ, "On regulation of land issues on the territory of the Nenets Autonomous Okrug" (29 December 2005)

2) *At the stage of the Estimation of Environmental Impact (EEI)*

As the substantiation of a license is a matter of a SEA, and as carrying out an EEI is obligatory according to the current legislation, participation of the public should take place as stated in the "Position on estimation of environmental impact of planned economic and other activity in the Russian Federation", approved by Order N 372 of the State Environmental Authority (Goskomekologiya) of the Russian Federation (16 May 2000; hereafter called the Position).

This Position defines the main principles of carrying out an EEI, which include: the principle of presumption of potential harm of any proposed economic activity; compulsion of carrying out an EEI at all stages of preparing the documentation of this activity; compulsion of consideration of alternative variants; the principle of public participation in preparation and working at an EEI at all stages, and others (section II).

Section IV of the Position describes in detail the procedure of informing the public and participation from the public during the EEI that enables the NSIPN to realise the rights. The EEI in our country is a unique mechanism of public participation in environmentally significant decisions. It includes:

- the duty to inform the public at all stages of the EEI and to consider their proposals, notes and comments;
- public discussions of planned activity, including public hearings;
- an opportunity to present notes, proposals and comments regarding the proposed development at all stages of the public discussion.

3) *At the stage of the Public Environmental Assess-*

ment (PEA)

The process of carrying out a PEA is regulated by Clauses 20-25 of the federal law "On environmental assessment". Main provisions of these clauses are:

- A Public Environmental Assessment (PEA) is organised and carried out under the initiative of citizens and public organisations (associations), and also under the initiative of local self-government bodies by public organisations (associations), the charters of which include work on the protection of the environment, including the organisation and carrying out of environmental assessments. Public organisations must be registered according to the federal legislation (Clause 20);
- A PEA is carried out with respect to the same proposed development projects as the subsequent or simultaneous SEA (Clauses 21, 22);
- the public organisations (associations) which are carrying out a PEA have the right (Clause 22):
- to receive documentation regarding the proposal from the applicant, in the same form as given to the SEA;
- to participate as observers in sessions of expert commissions of the SEA and to participate in concluding discussions and public discussions under the PEA carried out by them;
- PEA (Clause 23) is carried out after its registration in local government institutions;
- the number of reasons for possible refusal in registering a PEA is limited (Clause 24);
- the conclusion of the PEA is reported to the federal executive authority which is carrying out the SEA, to the applicant preparing the documentation which is subject to PEA, to the bodies which decide whether the proposed project can be carried out and to the local self-government bodies; it can also be handed over to other interested persons (Clause 25);
- the conclusion of PEA becomes valid after it has been stated by the federal executive authority in the field of environmental assessment or by a government institution of an administrative subunit of the Russian Federation (Clause 25).

4) *At the stage of the State Environmental Assessment (SEA)*

According to Clause 19 of the federal law "On environmental assessment", citizens and public organisations (associations) have the right

- to propose that PEAs of economic and other activities that infringe on the environmental interests of the inhabitants of a given territory be carried out, in accordance with current federal law;

- to write to federal and regional authorities with their suggestions about the environmental aspects of planned economic and other activities;
- to be informed about assessment results by federal and regional authorities that are carrying out SEAs of specific prospective developments;
- to carry out other actions relating to environmental assessment that are not prohibited by federal legislation.
- The assessment conclusions prepared by a SEA expert commission, and the decision as to whether the proposed project can be permitted, should take into consideration all the material submitted to the commission and it should thereby reflect public opinion.

III. Indigenous rights and duties of the hydrocarbon industry

8. Issues of environmental protection during hydrocarbon exploration and exploitation

Preservation of the environment is a requirement for hydrocarbon projects. As the traditional way of life of the NSIPN is closely connected with the condition of the environment, the right to a favourable environment is stated in Clause 42 of the federal Constitution.

Issues concerning the preservation of the environment are determined in the federal Constitution, federal laws and other statutory acts.

Clause 4 of the federal law, N 7-FZ, "On preservation of the environment" (10 January 2002), specifies objects of special protection as well as sites included in the World Heritage List, state nature reserves, national parks, and areas of primordial inhabitancy and traditional nature use by the NSIPN.

Excerpts of the basic legislation concerning environmental protection and natural resources in the context of hydrocarbon prospecting and exploitation follow.

General issues of environmental protection in the context of exploration for and extraction of subsoil resources:

The federal law N 7-FZ, "On preservation of the environment" (10 January 2002)

Clause 34. General requirements of environmental protection in the context of locating, designing, constructing, reconstructing, commissioning, operation, preservation and liquidation of buildings, structures, installations and other objects:

1. Locating, designing, constructing, reconstructing, commissioning, operation, preservation and

liquidation of buildings, structures, constructions and other objects rendering direct or indirect negative influence on the environment are to be carried out according to requirements of environmental protection. Actions should be taken to secure environmental protection and restoration, rational use and reproduction of natural resources, and maintenance of environmental safety.

2. Breaching the requirements of environmental protection entails a stop by court order of locating, designing, constructing, reconstructing, commissioning, operation, preservation and liquidation of buildings, structures, installations and other objects.
3. Complete termination of locating, designing, constructing, reconstructing, commissioning, operation, preservation and liquidation of buildings, structures, installations and other objects that breach requirements of environmental protection takes place on the basis of a decision by court and/or tribunal.

Clause 51. Requirements of environmental protection relating to industrial waste

1. Industrial waste, including radioactive waste, must be collected, neutralised, transported, stored and/or disposed of using environmentally sound methods as defined by federal legislation .
2. These actions are prohibited:
 - dumping industrial waste, including radioactive waste, in surface or underground water reservoirs, in water catchment areas, in the subsoil and on the ground;
 - deposition of radioactive or other dangerous waste near cities or rural settlements, in forests and parks, resorts, health-improvement or recreational zones, on animal migration routes, close to spawning areas and elsewhere where the waste constitutes a danger to the environment, ecosystem or human health;
 - burying radioactive or other dangerous waste in water catchment areas for underground water reservoirs used as sources of water supply or for hydrotherapeutic purposes, or for the extraction of valuable subsoil resources;
 - importing radioactive or other dangerous waste into the Russian Federation with the purpose of their deposition or neutralisation.
3. Regulations concerning waste, including dangerous waste and radioactive waste, are regulated by the federal legislation.

The decision of the State Mining Directorate (Gosgortekhnadzor) of the Russian Federation of 6 June 2003, N 71, "On the statement of 'Rules of protec-

tion of subsoil resources'"

1. During the exploitation of subsoil resources, safety of life and health of the population, protection of buildings and constructions, air, ground, forests, water, fauna and other elements of the environment shall be ensured.
2. During the exploitation of subsoil resources, environmental conditions and nature protection measures shall be checked regularly. If deemed necessary, the application of more effective environmental protection measures will be required.
3. Land destroyed through mining shall, after the cessation of the work, be brought into a suitable condition for further use. When work results in the destruction of the soil cover, the fertile ground layer shall be removed, stored and used on recultivated or unproductive land.
4. During the extraction of mineral deposits, actions to prevent water and wind erosion, salting, bogging or other sorts of soil degradation shall be carried out.
5. During the exploitation of surface and ground water, the water needs of the population for drinking and household uses, and the protection of water from exhaustion or pollution, including from sewage, shall have priority.
6. Within the boundaries of the concession, hydrogeological surveys and checks of the ground and surface water conditions shall be undertaken.
7. The allocation in settlements of dumps of ... and waste deposits, being a source of air pollution by dust, harmful gases, evil-smelling substances,

Duties of the user of subsoil resources concerning environmental protection

Clause 22 of the federal law N 2395-I, "On subsoil resources" (21 February 1992), states the duties of subsoil resource users, including preservation of the environment.

Clause 16 of the NAO law, "On exploitation of subsoil resources ... " establishes the following duties of subsoil resource users. The user of subsoil resources is obliged to observe:

1. legal requirements regarding conducting work connected with the exploitation of subsoil resources and the primary processing of minerals;
2. the requirements of technical projects, plans and schemes of mining development,
- ...
7. regulations concerning the protection of subsoil resources, air, ground, forests, water, buildings and other structures from negative impacts resulting from the exploitation of subsoil re-

sources;

8. that land sites and other natural elements degraded during the exploitation of subsoil resources shall be restored to a suitable condition for their further use;

...

10. the specific conditions established by the licence or the agreement for the project, and the timely delivery of correct payments.

...

...) the requirements of federal and NAO legislation regarding environmental protection.

Users of subsoil resources or other legal and physical persons involved in the exploitation of subsoil resources must have special qualification and experience, confirmed by a state license (certificate, diploma) to carry out such activities: geological prospecting, search, investigation, various methods of mineral extraction, construction and operation of underground structures, and other relevant activities.

Two federal orders, one of 21 August 2000, N 613, "On urgent measures for prevention and removal of spills of oil and oil products" (revised on 15 April 2002) and the other of 15 April 2002, N 240, "On the order of the organisation of actions under the prevention and removal of oil spills of and oil products in the territory of the Russian Federation" establish duties for enterprises that extract and transport oil regarding the preparation and performance of emergency plans. In the context of current developments in oil extraction in the NAO it is urgent that the necessary regulations delineating the order's implementation are approved so that these orders can go into effect.

In the NAO, the "Regulations of the organisation of actions under the prevention and removal of oil spills and oil products in the territory of Nenets Autonomous Okrug", approved by the NAO administrative resolution of 24 October 2002, N 595, also applies. This also describes the duties of users of subsoil resources in this sphere.

Protection of water resources

The Water Code of the Russian Federation

Clause 52. Use of water for investigation and extraction of minerals.

1. Use of water for investigation and extraction of minerals shall be carried out according to the present Code and the legislation on subsoil resources.

Clause 55. Basic requirements for protection of water

...

2. When using water resources, physical or legal persons are obliged to carry out measures to ensure an adequate supply for household use among the local inhabitants and protection of water resources according to the present Code and other federal laws.

Protection of woods and forest plots

State- or municipally-owned forest plots can be leased for geological studies of subsoil resources and for the extraction of mineral deposits.

Geological studies of subsoil resources in forests controlled by the Federal Forest Service without allocation of a forest plot is permitted on the basis of sanctions by federal and local governments, as long as such work does not entail the felling of forest plantings.

The Forest Code of the Russian Federation

Clause 21. Construction, reconstruction and operation of structures which are not part of the forest infrastructure.

1. Construction, reconstruction and operation of objects, which are not part of the forest infrastructure, on the "Forest Fund" are permitted for:
 - geological studies of subsoil resources;
 - development of mineral deposits.

Clause 25. Types of forest use

...

- Geological studies of subsoil resources, extraction of mineral deposits.

Clause 43. Use of forests for geological studies of subsoil resources and for extraction of mineral deposits.

1. Use of forests for geological studies of subsoil resources and the extraction of mineral deposits can only be carried out in accordance with Clause 21 of the Land Code.
2. State- or municipally-owned forest plots are leased for geological studies of subsoil resources and the extraction of mineral deposits, except in the cases stipulated by Part 3 of the present clause.
3. On the basis of federal or local government sanctions, geological surveys of subsoil resources in forests controlled by the Federal Forest Service is permitted without allocation of a forest plot, as long as such work does not entail the felling of forest plantings.
4. Regulation of the use of forests for geological studies of subsoil resources and for the extraction of mineral deposits is established by the authorised federal authority.

9. Compensation for damage to the traditional way of life and Territories of Traditional Nature Use as a result of hydrocarbon investigations, extraction and transportation

As stated above, according to Clause 8 of the federal law N 82-FZ, “On guarantees of the rights of numerically small indigenous peoples of the Russian Federation” (30 April 1999), NSIPN have the right to compensation for damage caused to their living space by economic activities of organisations of all forms of ownership or physical persons.

Similarly, Clause 29 of the NAO law N 671-OZ, “On regulation of land issues on the territory of the Nenets Autonomous Okrug” (29 December 2005), states that:

- conditions for the allotment of land in places of traditional nature use and economic activities of the NSIPN should provide compensation for all losses caused by the withdrawal of these areas. The size of the losses is defined by an agreement between the parties and is calculated as delineated in the current legislation;
- when allotting land in places of traditional nature use and economic activities of the NSIPN, an agreement can be entered between land owners, tenants, land users, and persons to whom the land is allotted, or in favour of which the user rights are restricted, about indemnification for the losses connected with damage, pollution, unauthorised use, or other infringement of the rights of the NSIPN. The size of indemnification is defined under the agreement of the parties.

Thus, both federal and regional legislation state the right of the NSIPN in the NAO to receive compensation for the damage rendered by hydrocarbon exploitation to their traditional nature use and a traditional way of life. The procedure of payment and calculations of the sum of the damage which is subject to compensation is defined under the agreement between the parties.

The legislation of the NAO demands agreements between users of subsoil resources and representatives of NSIPN at a stage of development of the project. The advantage of this requirement is the fact that the law guarantees a compensation of damage to the NSIPN; the disadvantage is the fact that the real impact on the Territories of Traditional Nature Use and the traditional way of life can be much larger than paid off under the agreement.

If the parties disagree about the size of indemnifications for damage that has occurred, they have the right to bring the case to court.

Clauses 77-79 of the federal law “On preservation of the environment”, which states the duty of full indemnification for damage to the environment, as well as regulations regarding the payment, can be

used to calculate compensation for damages that have occurred.

According to Clause 78, calculating the size of the environmental damage caused by breaching environmental protection legislation is grounded in the costs of restoring and recultivating the degraded environment and carrying out whatever reconstruction work as may be required.

At the federal level, a number of methods to estimate damage are approved:

- the method of damage estimation from the destruction of fauna and the infringement of its life space, approved by the State Environmental Authority (Goskomekologiya) of the Russian Federation on 28 April 2000;
- methods from the assessment of, and the compensation for, damage to the environment as a result of environmental law infringement, approved by the State Environmental Authority (Goskomekologiya) on 6 September 1999.

A number of legal documents are recommended to use for estimation and compensation of damage as a result of environmental law infringement, approved by decree of the State Environmental Authority (Goskomekologiya) on 23 July and other documents.

At the NAO level, the regulation N 23, “Rates for calculating the size of compensation for damage caused by legal and physical persons through illegal hunting, gathering, preparation or destruction of objects belonging to the Red List of endangered species of the NAO, as well as the destruction and degradation of their living space” (26 January 2005).

Unfortunately, to our knowledge, these calculation methods do not match the real size of the caused damage and losses, nor the actual costs of restoration of the natural condition of the environment.

IV. Termination of mineral exploitation and liability for infringement of legislation

10. Basis for termination of exploitation rights

Infringements of license conditions and systematic infringement of instructions form a basis for the termination of exploitation rights. If the resource user does not comply to obligatory reporting, as demanded by the legislation, a prescheduled termination of the granted rights is possible. This is in accordance with Clause 21 of the federal law “On subsoil resources” and Part of 3 Clause 16 of the NAO law “On exploitation of subsoil resources”.

Liquidation and continuation of the enterprises

After the exploitation of minerals, after the expiration of the licence, or after the prescheduled termination of exploitation rights, the enterprise either is liquidated or continued.

11. Responsibilities concerning infringement of mineral legislation*Administrative liability*

Clauses 7.3., 7.4., 7.10., 7.14. and 7.16 of the Code on Administrative Offences (CoAO) state the responsibility in the form of monetary penalties for the following offences:

Clause 7.3. CoAO - for exploiting subsoil resources without permission (license) or breaching the conditions stipulated by the permission (license);

Clause 7.4. CoAO - for building in mineral exploitation areas without special permission, or for not following the requirements regarding building and construction safety;

Clause 7.10. CoAO - for giving user rights for ground, subsoil resources, forest plots or water objects, or exchanging grounds or subsoil resource sites, forest plots or water resources;

Clause 7.14. CoAO - for carrying out earth, construction or other works without the permission of the state authority for cultural heritage protection;

Clause 7.16. CoAO - for illegal alienation of grounds on specially protected historical or cultural heritage lands.

The maximum penalty for infringement of the clauses of the CoAO amounts to:

citizens: 2 000 RUB

officials: 5 000 RUB

legal persons: 40 000 RUB

The criminal liability

The Penal Code of the Russian Federation (UK RF) stipulates the responsibility for infringement of safety regulations for mining, construction and other works (Clause 216 of the Penal Code), for breaching regulations of protection and exploitation of subsoil resources during planning, allocation, construction, commissioning and operation of mining enterprises or underground constructions which are not connected with the extraction of minerals, and also for arbitrarily building in mineral exploitation areas (Clause 255 of the Penal Code).

A-3. The GIS database

A-3.1. The Geographical Information System (GIS)

Boele Kuipers, Norwegian Polar Institute

A-3.1.1. Introduction

This project had two distinct phases, each required a unique Geographical Information Systems (GIS) application. The first was the developmental phase, where the main purpose was to combine as much as available information, from various sources, and store it into one logical, spatially enabled database. This was done by the Norwegian Polar Institute where necessary tools were easily available.

The developmental phase will be succeeded by the production phase under the control of the Association of Nenets People of Yasavey. During this phase it is important that the data can be accessed freely by various users and the public through an internet connection and without special requirements to software, platform or technical resources. The required functionality includes data access, basic editing and update possibilities.

A-3.1.2. Development phase

During the project most of the GIS related work was done using tools available at the Norwegian Polar Institute. For combining spatial data from various sources we used mainly software from the ESRI suite (ArcGIS, see www.esri.com). During production we also needed conversions from and to 'Key-hole Markup Language' (KML, see www.opengeospatial.org/standards/kml), as the Google Earth (GE, see www.earth.google.com) virtual globe browser was an important data source. Since the last three years saw a rapid development in both ArcGIS and KML, we needed to change our production environment several of times.

In the early days of the project we came up with a production line based on a central spatial database (we selected PostgreSQL with PostGIS spatial extension, see www.postgis.refractions.net).

All the incoming data was processed and imported into the spatial database. We then built a server layer on top of this that responds to http requests and returns KML to a client running Google Earth, for example (see Figure A3-1). This architecture was based on the situation that arose in 2006 where we needed to implement additional functionality that was not covered by KML.

By the end of 2007 we implemented a first version based on this original architecture. We made some minor changes to the original concept. We changed the database to MySQL (with basic spatial functionality added, see www.mysql.com) as it was already installed on the server of the company hosting Yasavey's website. This will facilitate future transition to the production phase under the control of Yasavey..

Another important development was that KML was in the process of being accepted as a standard for exchange of spatial data by the Open Geospatial Consortium (OGC, see www.opengeospatial.org), supporting our goal of making the data as open as possible for various geo-browsers.

Much time was spent developing the server functionality. We chose to apply PHP (see www.php.net) as this is the most widely used language in combination with MySQL for web applications. It has excellent support and documentation and can be implemented on any major hosting service. A first test run of available data proved successful. This entire production cycle took roughly 3 months, most of which went to development of the PHP service layer.

The acceptance of KML as an OGC standard triggered a lot of community activity. Several KML developer libraries emerged, rapidly speeding up the development time for the PHP service layer. This

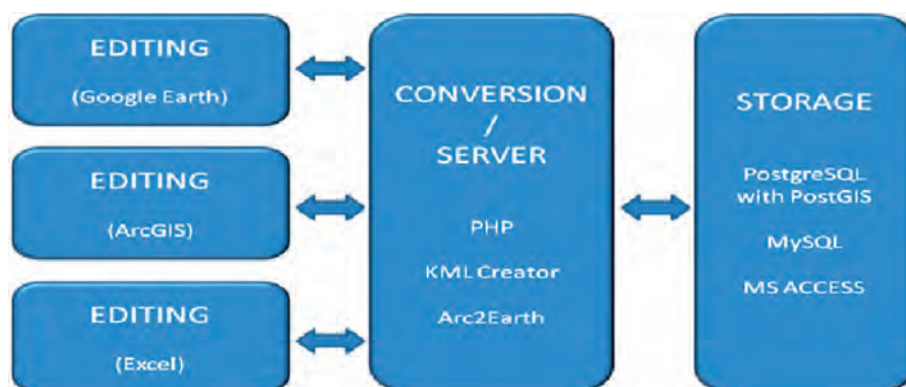


Figure A3-1:
Development architecture

addressed a key issue we encountered: the fast development of KML. As KML was rapidly introducing new possibilities and reducing the need for overhead processing, we needed to change the service layer accordingly. By replacing the PHP service layer, by community driven libraries or low cost commercial solutions, we could reduce the maintenance and complexity significantly.

By mid 2009, we found that the KML Creator (see www.kmlcreator.leprado.com) was mature enough to be implemented in our PHP service layer. A prototype was developed and tested. Production time was not significantly reduced, but maintenance of the code was now an autonomous process and need not burden Yasavey in the production phase.

Another product we used was Arc2Earth (see www.arc2earth.com). It had been around for a couple of years, but did not give us the needed functionality until the second half of 2009. Using Arc2Earth we were able to cut significantly on production time and reduce post-processing (for example adding URL's to the PDF documents). Then, by the end of the project in late 2009, Arc2Earth was able to replace the need for most of the middleware. Therefore we opted to use ESRI's personal geodatabase (see webhelp.esri.com/arcgisdesktop/9.3/index.cfm?TopicName=Types_of_geodatabases) to store data. This stores all the data in one single Microsoft Access file (.mdb file, see www.office.microsoft.com/en-gb/access/default.aspx) and use Arc2Earth to convert to and from KML .

The final phase of the development was to add the Russian translation to the English data. ArcGIS can only handle multiple character sets using geo-databases. So here again we used ESRI's personal geodatabase and used MS Access to add the translated data. This process was however not without problems as two character sets in one database resulted in a number of errors and needed much post processing to address individual errors.

A-3.1.3. Production phase

The production phase differs significantly from the developmental phase. The main body of the data is available. It will need some maintenance (add new data, update old entries) but not as extensive as during the first phase. Thus, the emphasis is not on combining lots of different data, but on making a large body of unified data available to the general public. It is required that this can be done with a minimum of resources (in terms of cost, know how, hardware, software) but still be robust and provide good performance. The system must be easy to run and support should be widely available.

If we want to give access to the data to everybody with an internet connection, we have to presume average bandwidth, hardware or software. Here is where Google Earth can be used to our advantage to bring GIS to the general public. There are other geo-browsers available (Nasa World Wind, Bing maps, ArcGIS Explorer, to name a few), but with more than 40 million GE users the choice was obvious. The previous mentioned acceptance of KML as an OGC standard ensures that the data can be used in a wide variety of applications.

In order to give the user access to the latest version of the data, we applied a KML feature called network links where each time the latest data is downloaded from a server. However as our dataset is over 30 Mb large (around 4 Mb when zipped to KMZ) a user might experience quit slow response times. Storing the data at a single server would increase the risk for downtime. A server also requires regular maintenance by a person with a specialized knowledge.

But also here we were helped much by recent technological development. In the past serving large amounts of data fast and worldwide required considerable resources. Since cloud computing (read online computing, see www.en.wikipedia.org/wiki/Cloud_computing) and storage has become availa-

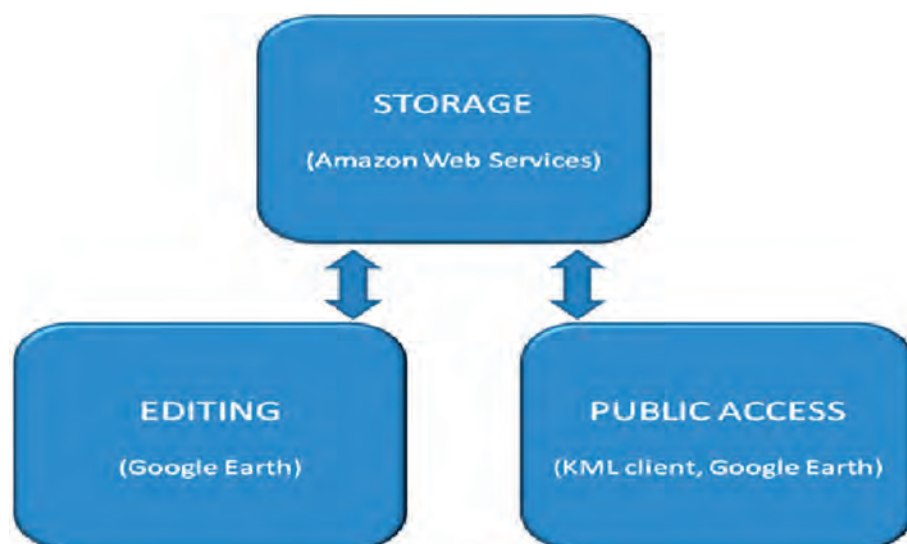


Figure A-3.2
Production architecture

ble for the masses, a lot of our initial problems were solved. We currently have access to virtually unlimited storage and bandwidth for very low costs. For the present project we chose Amazon Web Services (AWS, see www.aws.amazon.com) as it provides good support and a user friendly format.

Thus, the architecture for the production phase can be kept very simple, see Figure A3-2.

This simple production architecture still allows for basic editing. Though the full flexibility and functionality of a geodatabase is not available, all the editing features of GE can be used to update or add new data. As KML can be changed using text editors, some more advanced functionality can be

achieved (for example “search and replace”).

This simple architecture uses freely available software (GE, or any other KML client) and widely supported low-cost online storage. The flexible bandwidth and storage capacity eliminates the need for scaling. The performance makes it possible for users to download large amounts of data fast. By outsourcing the data storage to Amazon Web Services the system becomes very robust without the need for technical support. The communication between the parts is only in KML (or the compressed version KMZ) eliminating the need for conversions and therefore upgrades of middleware.

Information about how to access the database is provided on the project website

<http://ipy-nenets.npolar.no/>

A-3.2. Description of datasets

Due to the technical properties of the database, all information is represented by areas, lines and points. Consequently, each set of data consists of either areas (in technical language: polygons), lines or points.

For some kinds of data, the choice is natural: for instance, traditional nature use territories are shown by areas, reindeer migration routes are shown by lines, and slaughtering places are shown by points. For other kinds of data, there are two options. For instance, fishing sites were drawn as larger areas by some respondents, whereas others indicated only points on the map. We have not changed this information; consequently, fishing sites occur both as coloured areas and as points with a certain symbol both in the database and on the printed maps.

In the digital database, two layers must then be switched on to see all the information about fishing sites.

The topographic elements on the printed maps do not form part of the database, which is placed on the satellite imagery of GoogleEarth. Coastline, rivers and lakes on the printed maps as well as the elevation contours on map O-1 are applied from the Digital Chart of the Earth 1:1 million.

Using the datasets based on satellite image interpretation, it is important to keep in mind that images are from various years, so that the resulting maps do not represent a coeval status for the entire NAO.

Box 12: Overview of datasets

Category	No.	Dataset	Technical designation	Topology
<i>infrastructure</i>	1	settlements	settlements	point
	2	abandoned settlements	settlements_abandoned	point
	3	airports	airports	point
	4	roads and tracks (published maps)	roads_old	line
	5	roads and tracks (satellite images)	roads_and_tracks	line
	6	various places	various_places	point
	7	impact areas	impact_areas	polygon
<i>industrial activities</i>	8	pipelines	pipelines	line
	9	industrial large-scale facilities	industrial_places	point
	10	oil facilities	oil_installations	point
<i>subsoil resources</i>	11	hydrocarbons	oilfields	polygon
	12	coal	georesources_nonmetallic	point
	13	non-metallic	georesources_metallic	point
	14	metallic	georesources_coal	point
<i>traditional activities</i>	15	land use places	trad_landuse_areas	polygon
	16	land use areas	trad_landuse_routes	line
	17	migration routes	trad_landuse_places	point
<i>territories</i>	18	license areas	license_areas	polygon
	19	protected areas	protected_areas	polygon
	20	traditional land use cooperations	trad_occupations_coop	polygon

Dataset No. 1: Settlements

Point data, 44 map elements (status: 2009)

Technical designation: settlements

Settlements comprise all populated places with registered citizens. Their locations are based on published maps. Their exact position is in most cases verified on satellite images, with the exception of some very small settlements in areas without high-resolution satellite image coverage. Working settlements and unpopulated (abandoned) villages are not contained in this dataset, but in datasets No. 2 and No. 9.

Type_code	Type_description	Type_description_trans
1	gorod	town
2	poselok gorodskogo tipa	urban-type village
3	selo	centre village
4	poselok	village
5	derevnya	small village

Attribute	Explanation
<i>name</i>	<i>name of settlement</i>
<i>type_code</i>	<i>code number for type of settlement (see below)</i>
<i>type_description</i>	<i>type of settlement, in Russian (see below)</i>
<i>type_description_trans</i>	<i>type of settlement, description (see below)</i>
<i>indigenous_description</i>	<i>indigenous compared to Russian or other population</i>
<i>year_established</i>	<i>year or period when settlement was established</i>
<i>population_range</i>	<i>population size order, to define symbol used on map</i>
<i>population_2005</i>	<i>population in 2005 if known</i>
<i>population_1999</i>	<i>population in 1999 if known</i>
<i>nenets_population_1999</i>	<i>Nenets population i 1999 if known</i>
<i>population_remarks</i>	<i>remarks concerning population and type of inhabitants</i>
<i>registered_cooperatives</i>	<i>traditional landuse cooperatives registered in this settlement</i>
<i>reindeer_husbandry</i>	<i>reindeer husbandry: yes, no or not reported (not indicated if insignificant)</i>
<i>fishing</i>	<i>fishing: yes, no or not reported (not indicated if insignificant)</i>
<i>hunting</i>	<i>hunting: yes, no or not reported (not indicated if insignificant)</i>
<i>marine_mammal_hunting</i>	<i>marine mammal hunting: yes, no or not reported (not indicated if insignificant)</i>
<i>cattle_husbandry</i>	<i>cattle husbandry: yes, no or not reported (not indicated if insignificant)</i>
<i>cattle_husbandry_private</i>	<i>private cattle husbandry: yes, no or not reported (not indicated if insignificant)</i>
<i>sheep_husbandry</i>	<i>sheep husbandry: yes, no or not reported (not indicated if insignificant)</i>
<i>horse_husbandry</i>	<i>horse breeding: yes, no or not reported (not indicated if insignificant)</i>
<i>fur_farm</i>	<i>fur farming: yes, no or not reported (not indicated if insignificant)</i>
<i>potato_gardening</i>	<i>potato gardening: yes, no or not reported (not indicated if insignificant)</i>
<i>vegetable_gardening</i>	<i>vegetable gardening: yes, no or not reported (not indicated if insignificant)</i>
<i>remarks_trad_occupations</i>	<i>remarks concerning traditional modes of livelihood</i>
<i>air_transp</i>	<i>air transportation: yes, no</i>
<i>marine_port</i>	<i>marine port: yes, no</i>
<i>communal_service</i>	<i>community services: yes, no or not reported</i>
<i>kindergarten</i>	<i>kindergarten: yes, no or not reported</i>
<i>educ_inst</i>	<i>type of educational institutions (schools, others ...)</i>
<i>medical_support</i>	<i>type of medical institutions (ward, hospital, others ...)</i>
<i>cultural_inst</i>	<i>cultural institutions: yes, no or not reported</i>
<i>power_station</i>	<i>power station: yes, no or not reported</i>
<i>meteorol_station</i>	<i>meteorological station: yes, no or not reported</i>
<i>accuracy</i>	<i>accuracy of geographical position</i>
<i>documents</i>	<i>pdf files linked to the element on the map, with a description of the settlement (see 2.5.1. in this report)</i>

Dataset No. 2: Abandoned settlements

Point data, 57 map elements (status: 2009)

Technical designation: *settlements_abandoned*

Abandoned settlements comprise formerly populated places that currently have no permanent inhabitants. Their locations are based on published maps, descriptions of local people, or information published in encyclopedia. Their exact position is in some cases verified on satellite images, with the

exception of those in areas without high-resolution satellite image coverage, or where houses are not preserved.

Type_code	Type_description
1	<i>abandoned village</i>

Attribute	Explanation
<i>name</i>	<i>name of the settlement</i>
<i>type_code</i>	<i>type of settlement, code number</i>
<i>type_description</i>	<i>type of settlement, description</i>
<i>year_established</i>	<i>year of establishment</i>
<i>year_abandoned</i>	<i>year when abandoned</i>
<i>remarks</i>	<i>comments on any of the database fields, reason for abandonment</i>
<i>accuracy</i>	<i>refers to the position of the place on the map</i>
<i>source</i>	<i>data source of the map element</i>
<i>documents</i>	<i>pdf files linked to the element on the map, with a description of the settlement (see 2.5.2. in this report)</i>

Dataset No. 3: Airports

Point data, 34 map elements (status: 2009)

Technical designation: *airports*

Data on airports are taken from the Schedule of An-2 airplanes and Mi-8 helicopters, "Naryan-Mar OAO", and Le Petit Fute, guidebook on the Nenets Autonomous Okrug. Where possible, the position is verified on satellite images, though in a number of cases this was impossible and the airport symbol is placed adjacent to that of the corresponding settlement.

Type_code	Type_description
0	<i>type unknown</i>
1	<i>commercial airport</i>
2	<i>airport category B</i>
3	<i>airport category 5</i>
4	<i>unclassified airport</i>
5	<i>heliport</i>

Attribute	Explanation
<i>name</i>	<i>name of the airport or near-by settlement</i>
<i>type_code</i>	<i>type of airport, code number</i>
<i>type_description</i>	<i>type of airport, description</i>
<i>remarks</i>	<i>comments on any of the database fields</i>
<i>accuracy</i>	<i>refers to the position of the line on the map</i>
<i>source</i>	<i>data source of the map element</i>

Dataset No. 4: Roads and tracks (published maps)

Line data, 106 map elements (status: 2009)

Technical designation: roads_old

Data are taken from the General Geographical Map, 1:1 million “Arkhangelskaya Oblast – Nenetskiy Avtonomnyy Okrug” (Aerogeodeziya Roskartografiya 1995; revised in 2005). In areas where high-resolution satellite images exist roads have been traced more accurately in the dataset “Roads and tracks” and removed from this dataset. Winter roads, many of which have changed position according to oral information, have been omitted.

Type_code	Type_description
1	car road, tarmacked
2	car road, under construction
3	car road, not tarmacked
4	dirt road
5	track
6	winter road
9	railroad

Attribute	Explanation
type_code	type of traffic line, code number
type_description	type of traffic line, description
remarks	comments on any of the database fields
accuracy	refers to the position of the line on the map
source	data source of the map element (year)

Dataset No. 5: Roads and tracks (satellite images)

Line data, 3702 map elements (status: 2009)

Technical designation: roads_and_tracks

Roads and tracks, as well as other linear elements like power lines and forest aisles, have been traced on satellite images of GoogleEarth during the present project. Data are interpretative and not verified in field. It is important to keep in mind that images are from various years, so that the resulting maps do not represent a coeval status for the entire NAO. Data in areas of high-resolution imagery are much more detailed than in other areas (see dataset 22).

Type_code	Type_description
1	track, single (or < 50 m wide)
2	track, multiple (usually 50-200 m wide)
3	road
4	forest corridor
5	power line

Attribute	Explanation
type_code	type of traffic line, code number
type_description	type of traffic line, description
year_	year of satellite imagery used for interpretation
remarks	comments on any of the database fields
accuracy	refers to the position of the line on the map
source	data source of the map element

Dataset No. 6: Various places

Point data, 41 map elements (status: 2009)

Technical designation: various places

This dataset comprises places of infrastructural or other significance, observed on satellite images of GoogleEarth during the present project. Data are interpretative and not verified in field.

Type_code	Type_description
0	unknown
1	cabin
2	historical site
3	bridge

Attribute	Explanation
type_code	type of installation, code number
type_description	type of installation, description
year_	year of satellite imagery used for interpretation
remarks	comments on any of the database fields
accuracy	refers to the position of the line on the map
source	data source of the map element

Dataset No. 7: Impact areas

Polygon data, 198 map elements (status: 2009)

Technical designation: impact_areas

This dataset comprises areas with physical impacts from human activities seen on satellite images, as observed on satellite images of GoogleEarth during of the present project. Data are interpretative and not verified in field.

Type_code	Type_description
1	developed area (industrial facilities, town areas, facilities in operation)
2	heavily degraded area (artificially reworked ground or densely grouped facilities and/or vehicle tracks)
3	heavy impact (areas, where vehicle tracks or industrial facilities are closer than ca. 1 km to most positions – rough estimates)
4	moderate impact (areas, where vehicle tracks or industrial installations are less densely distributed, though most positions are surrounded by such elements – rough estimates)

Attribute	Explanation
type_code	type of area, code number
type_description	type of area, description (degree of impact)
year_	year of satellite imagery used for interpretation
remarks	comments on any of the database fields
accuracy	refers to the position of the area boundaries on the map
source	data source of the map element

Dataset No. 8: Pipelines

Line data, 184 map elements (status: 2009)

Technical designation: pipelines

Mainly within areas of high-resolution coverage, pipelines are traced on satellite images. Outside of high-resolution coverage, or where high-resolution images are too old, pipelines have been transferred from more general map material, resulting in approximate positions and the lack of small feeder pipelines.

Type_code	Type_description
111	oil pipeline, above surface
112	oil pipeline, above surface, uncertain position
113	oil pipeline, subterraneous
211	gas pipeline, above surface
221	gas pipeline, subterraneous
311	oil pipeline, subterraneous or removed
411	oil pipeline, planned
412	oil pipeline, planned alternative
413	gas and condensate pipeline, planned

Attribute	Explanation
type_code	type of pipeline, code number
type_description	type of pipeline, description
constr_year	year(s) of construction
operated_since	year of first operation
owner_	company that owns the pipeline
impact	reported impacts on environment or traditional landuse
year_	year of satellite imagery used for interpretation
remarks	comments on any of the database fields
accuracy	refers to the position of the line on the map
source	data source of the map element

Dataset No. 9: Industrial large-scale facilities

Point data, 11 map elements (status: 2009)

Technical designation: industrial_places

This dataset shows oil and gas terminals, working settlements and harbours, based on generally known information.

Type_code	Type_description
1	oil village
2	oil terminal
3	oil terminal/village

4	oil terminal, planned
5	gas terminal
6	gas terminal, planned
7	plant
8	harbour
9	ship landing place

Attribute	Explanation
name	name of the installation or settlement
type_code	type of installation, code number
type_description	type of installation, description
year_established	year of establishment
owner_	owner of installation
remarks	comments on any of the database fields
accuracy	refers to the position of the point on the map
source	data source of the map element
documents	pdf files linked to the element on the map

Dataset No. 10: Oil facilities

Point data, 469 map elements (status: 2009)

Technical designation: *oil_installations*

This dataset shows drilling sites and other sites of industrial activity that leave distinct traces in the tundra. Data are from satellite imagery interpretation during the present project. It is important to keep in mind that images are from various years, so that the resulting maps do not represent a coeval status for the entire NAO. Data in areas of high-resolution imagery are much more detailed than in other areas (see dataset 22).

Type_code	Type_description
1	<i>production site (at the time of imagery)</i>
2	<i>drilling site (not known/indicated if abandoned)</i>
3	<i>work place (not known/indicated if abandoned)</i>
4	<i>site of ground mass movement (gravel pits, etc.)</i>
5	<i>industrial facility</i>
6	<i>helicopter platform</i>
7	<i>pipeline crossing (ramps to cross a pipeline)</i>

Attribute	Explanation
<i>type_code</i>	<i>type of installation, code number</i>
<i>type_description</i>	<i>type of installation, description</i>
<i>owner</i>	<i>owner of the installation</i>
<i>year_</i>	<i>year of satellite imagery used for interpretation</i>
<i>remarks</i>	<i>comments on any of the database fields</i>
<i>accuracy</i>	<i>refers to the position of the point on the map</i>
<i>source</i>	<i>data source of the map element</i>

Dataset No. 11: Subsoil resources - hydrocarbons

Polygon data, 96 map elements (status: 2009)

Technical designation: *oilfields*

The data source is a map prepared by the Nenets Information and Analytical Centre in 2001, showing hydrocarbon occurrences and trap structures. Only fields with confirmed economically interesting occurrences are shown here. The dataset is not meant to be geologically detailed, but to give a rough indication of the areas subject to (future) hydrocarbon development.

Type_code	Type_description
1	<i>oilfield</i>
2	<i>oil and gas condensate field</i>
3	<i>gas and gas condensate field</i>

Attribute	Explanation
<i>name</i>	<i>name of the oilfield</i>
<i>type_code</i>	<i>type of field, code number</i>
<i>type_description</i>	<i>type of field, description</i>
<i>state_exploration</i>	<i>state of exploration or development, code number</i>
<i>state_exploration_descr</i>	<i>state of exploration or development, description</i>
<i>remarks</i>	<i>comments on any of the database fields</i>
<i>accuracy</i>	<i>refers to the position of the area boundaries on the map</i>
<i>source</i>	<i>data source of the map element (year)</i>

Dataset No. 12: Subsoil resources - coal

Point data, 25 map elements (status: 2009)

Technical designation: coal

Data are from a map in the article by Andrey Getman: Ot razvedki – k dobyche, in Zapolyarnyy Region §2 (9), April 2008 and show known occurrences. None of these are today mined or have ever been mined on a large scale. The data have been included in the database to show areas of possible future georesource development.

Type_code	Type_description
1	pit-coal
2	coal shale
3	bitumen

Attribute	Explanation
type_code	type of resource, code number
type_description	type of resource, description
remarks	comments on any of the database fields
accuracy	refers to the position of the point on the map
source	data source of the map element

Dataset No. 13: Subsoil resources - non-metallic

Point data, 198 map elements (status: 2009)

Technical designation: georesources_nonmetallic

Data are from a map in the article by Andrey Getman: Ot razvedki – k dobyche, in Zapolyarnyy Region §2 (9), April 2008 and show known occurrences. None of these are today mined or have ever been mined on a large scale. The data have been included in the database in order to indicate areas of possible future georesource development.

Type_code	Type_description
1	barite
2	basalt
3	clay
4	clay for drilling
5	clay, coloured
6	clay, kuramizit
7	diamond
8	diatomite
9	dolomite
10	erratic blocks
11	fluorite
12	fluorite, optical

13	gypsum
14	limestone
15	limestone, shell
16	marble
17	mineral water
18	muscovite
19	petrified wood
20	phosphorite
21	quartzite
22	sand for ballast
23	sand for construction
24	sand for glass
25	sand for modelling
26	sand-pebble material
27	sandstone
28	slate
29	stone for construction
30	stone, utility
31	strontianite-celestine
32	whetstone
33	zeolite

Attribute	Explanation
type_code	type of resource, code number
type_description	type of resource, description
remarks	comments on any of the database fields
accuracy	refers to the position of the point on the map
source	data source of the map element

Dataset No. 14: Subsoil resources - metallic

Point data, 57 map elements (status: 2009)

Technical designation: *georesources_metallic*

Data are from a map in the article by Andrey Getman: *Ot razvedki – k dobyche*, in Zapolyarnyy Region §2 (9), April 2008 and show known occurrences. None of these are today mined or have ever been mined on a large scale. The data have been included in the database in order to indicate areas of possible future georesource development.

Type_code	Type_description
1	aluminium
2	antimony
3	arsenic
4	beryllium
5	copper
6	copper-cobalt
7	copper-nickel

8	copper-zinc
9	gold
10	iron
11	iron-vanadium
12	lead
13	lead-zinc
14	manganese
15	manganese-iron
16	mercury
17	molybdenium
18	nickel-cobalt
19	titanium
20	uranium
21	vanadium
22	zinc

Attribute	Explanation
<i>type_code</i>	<i>type of resource, code number</i>
<i>type_description</i>	<i>type of resource, description</i>
<i>remarks</i>	<i>comments on any of the database fields</i>
<i>accuracy</i>	<i>refers to the position of the point on the map</i>
<i>source</i>	<i>data source of the map element</i>

Dataset No. 15: Traditional activities – places

Point data, 977 map elements (status: 2009)

Technical designation: *trad_landuse_places*

This dataset comprises places of traditional activities (reindeer herding, fishing, hunting, gathering and other areas with significance for indigenous culture), as indicated by respondents in the questionnaire survey.

Type_code	Type_description
0	unknown
1	camp site
2	camp site, former
3	calving site
4	slaughtering site
5	reindeer coral
6	river crossing
7	saw mill, former

10	sacred site
11	hunting site
12	fishing site
13	marine mammal hunting site
14	gathering site
15	multi-use site
16	other site
21	hunting site, former
22	fishing site, former
23	marine mammal hunting site, former
24	gathering site, former
25	multi-use site, former

Attribute	Explanation
<i>type_code</i>	<i>type of installation, code number</i>
<i>type_description</i>	<i>type of installation, description</i>
<i>period_use</i>	<i>period when camp site is in use</i>
<i>year_</i>	<i>year of information</i>
<i>user_</i>	<i>user (cooperative, obshchina or person) of place</i>
<i>remarks</i>	<i>comments on any of the database fields</i>
<i>accuracy</i>	<i>refers to the position of the place on the map</i>
<i>source</i>	<i>informant (code number)</i>

Dataset No. 16: Traditional activities – land use areas

Polygon data, 125 map elements (status: 2009)

Technical designation: trad_landuse_areas

This dataset shows areas of traditional activities (reindeer herding, fishing, hunting, gathering and other areas with significance for indigenous culture), as indicated by respondents in the questionnaire survey. Reindeer pastures are only occasionally indicated, as most of the tundra is used as pastures.

Type_code	Type_description
0	<i>pastures</i>
1	<i>calving area</i>
2	<i>pastures, winter</i>
3	<i>mythological site</i>
10	<i>hunting area</i>

11	<i>fishing area</i>
12	<i>marine mammal hunting area</i>
13	<i>gathering area</i>
14	<i>multi-use area</i>
15	<i>pastures, former</i>
20	<i>hunting area, former</i>
21	<i>fishing area, former</i>
22	<i>marine mammal hunting area, former</i>
23	<i>gathering area, former</i>
24	<i>multi-use area, former</i>
25	<i>TTNU, former. "TTNU" refers to a formally established Territory of Traditional Nature Use.</i>
26	<i>ТПП, бывшее</i>

Attribute	Explanation
<i>type_code</i>	<i>type of area, code number</i>
<i>type_description</i>	<i>type of area, description</i>
<i>period_use</i>	<i>period (month) of year when used</i>
<i>year_</i>	<i>year of information</i>
<i>user_</i>	<i>user (cooperative, obshchina or person) of area</i>
<i>remarks</i>	<i>comments on any of the database fields</i>
<i>accuracy</i>	<i>refers to the position of the border on the map</i>
<i>source</i>	<i>informant (code number)</i>

Dataset No. 17: Traditional activities – migration routes

Line data, 55 map elements (status: 2009)

Technical designation: trad_landuse_routes

Reindeer migration routes of individual herds, as indicated by respondents in the questionnaire survey, are shown in this dataset.

Type_code	Type_description
1	migration route
2	migration route, former

Attribute	Explanation
type_code	type of route, code number
type_description	type of route, description
user_	user (cooperative, obshchina or person) of route
year_	year of information
remarks	comments on any of the database fields
accuracy	refers to the position of the line on the map
source	informant (code number)

Dataset No. 18: License areas

Polygon data, 64 map elements (status: 2009)

Technical designation: license_areas

This dataset shows license areas as of 2004, from a map prepared by the Nenets Information and Analytical Centre. Updated information from 2009 has been added, based on a list of licenses from Rosne-

dra, where possible. An updated map of the areal extent of license areas as of 2009 has not been available.

Attribute	Explanation
license_owner	name of the license-holder (company)
date_issued	year of issued license
remarks	comments on any of the database fields
accuracy	refers to the position of the area boundaries on the map
source	data source of the map element (year)

Dataset No. 19: Protected areas

Polygon data, 12 map elements (status: 2009)

Technical designation: protected_areas

Nature reserves and national parks as well as Territories of Traditional Nature Use for indigenous people are shown in this dataset. For sources of the latter, see dataset 21. Borders of nature reserves and national parks are from the General Geographical Map, 1:1 million "Arkhangelskaya Oblast – Nenetskiy Avtonomnyy Okrug" (Aerogeodeziya Roskartografiya 1995; revised in 2005), supplemented

by information from the Encyclopedic Dictionary "Nenetskiy Avtonomnyy Okrug".

Type_code	Type_description
1	zapovednik (nature reserve)
2	zakaznik (national park)
3	others

Attribute	Explanation
<i>name</i>	<i>name of the protected area</i>
<i>type_code</i>	<i>type of area, code number</i>
<i>type_description</i>	<i>type of area, description</i>
<i>year_established</i>	<i>year of establishment of protected area</i>
<i>remarks</i>	<i>comments on any of the database fields</i>
<i>accuracy</i>	<i>refers to the position of the area boundaries on the map</i>
<i>source</i>	<i>data source of the map element (year)</i>

Dataset No. 20: Traditional land use cooperations

Polygon data, 32 map elements (status: 2009)

Technical designation: trad_occupations_coop

Information from the former Office for Reindeer Husbandry Management of the NAO Agricultural Department, transferred from a map prepared by the Nenets Information and Analytical Centre.

Attribute	Explanation
<i>name</i>	<i>name of the cooperation or clan community</i>
<i>center</i>	<i>village, where central management is placed</i>
<i>occupation</i>	<i>main traditional occupation pursued by the cooperation or clan community</i>
<i>number_employees</i>	<i>number of employees (year of reference)</i>
<i>documents</i>	<i>pdf files linked to the element on the map</i>
<i>remarks</i>	<i>comments to any of the database fields; "TTNU" refers to a formally established Territory of Traditional Nature Use</i>
<i>accuracy</i>	<i>refers to the position of the area boundaries on the map</i>
<i>source</i>	<i>data source of the map element (year)</i>

