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Journal article | Submitted manuscript (Preprint)

This version is available at <https://doi.org/10.14279/depositonce-9175>



Agarwal, A., Ziemke, D., & Nagel, K. (2019). Bicycle superhighway: An environmentally sustainable policy for urban transport. *Transportation Research Part A: Policy and Practice*. <https://doi.org/10.1016/j.tra.2019.06.015>

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Bicycle Superhighway: An Environmentally Sustainable Policy for Urban Transport

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Abstract

Bicycle is a sustainable low-carbon transport mode. However, insufficient or unplanned infrastructure leads to decrease in the share of bicycle in many cities of developing nations. In order to increase the bicycle share and to provide safer, faster and more direct routes, a bicycle superhighway is proposed for urban areas. This study identifies the potential of increase in the bicycle share. For maximum utilization of the new infrastructure, an algorithm is presented to identify the optimum number and locations of the connectors between proposed new infrastructure and existing network. Household income levels are incorporated into the decision making process of individual travellers for a better understanding of the modal shift. A real-world case study of Patna, India is chosen to show the application of the proposed superhighway. It is shown that for Patna, the bicycle share can escalate as high as 48% up from 32% by providing this kind of infrastructure. However, together with bicycles, allowing motorbikes on the superhighway limits the bicycle share to 44%. The increase in bicycle share is mainly a result of people switching from motorbike, public transport and walk to the bicycle. Further, to evaluate the benefits of the bicycle superhighway, this study first extends an emission modelling tool to estimate the time-dependent, vehicle-specific emissions under mixed traffic conditions. Allowing only bicyclists on the superhighway improves congested urban areas, reduces emissions, and increases accessibility. However, allowing motorbikes on the superhighway increases emissions significantly in the central part of the urban area and reduces accessibilities by bicycle mode to education facilities which are undesirable. This study elicits that a physically segregated high-quality bicycle superhighway will not only attract current non-cyclist travellers and increase the share of the bicycle mode, but will also reduce negative transport externalities significantly.

Keywords: Bicycle superhighway, sustainable transport, emissions, accessibility, mixed traffic, MATSim

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1. Introduction

1.1. Urbanization

The share of urban population has increased to 54% in 2014 up from 30% in 1930 and it is expected to rise to 66% by 2050 (United Nations, 2014). This is accompanied by an increase in the number of mega-cities (large urban agglomerations with more than 10 million inhabitants), which will increase from 10 to 41 in the period from 1990 to 2030. The spatial distribution of growth in urban population is uneven (Cohen, 2006; United Nations, 2014). For instance, approximately 90% of the increase in urban population (between 2014 and 2050) is projected to be concentrated in Asia and Africa.

1.2. Motorization, negative effects and economic losses

Rapid urbanization is likely to increase the dependency on road transport and thus increase vehicle usage. Depending on possible government interventions for future policies, the total number of cars across the globe is expected to increase between 2.2 to 2.6 times from 2010 until 2050 (WEC, 2011). Faster urban spread and motorization in urban agglomerations is likely to increase the level of congestion, emissions, noise etc. which are major factors that hinder cities to develop in a more sustainable way. In congested traffic conditions, vehicle speeds reduce significantly and causes loss in time and fuel. Exhaust emissions is one of the major sources of air pollution releasing a variety of pollutants. Negative transport externalities such as congestion, emissions, accidents, noise etc. cause significant loss to the GDP (Gross Domestic Product) in terms of public health and economic growth (Gwilliam, 2002).

1.3. Transport policies

In decisions regarding transport policies, agencies decide a policy based on one or many factors such as the traffic patterns, pressure on the supply, income levels of the households, modal share, objectives of the policy (e.g. generate revenues, abate transport externalities, etc.). An effective policy for a particular situation might not be effective in other situations because it is likely to differ with level of motorization, economic development, and urban form in each city. In reality, several urban transport policies are implemented to manage transport demand and/or supply based on different policy objectives.¹ There is sufficient evidence in the literature which shows that the positive gains from real-world traffic restraint or pricing schemes are limited to the short term (Zhou et al., 2010; Cai and Xie, 2011; Beria, 2015; Percoco, 2014). In addition to this, a pricing scheme will be less effective if the share of potential toll payers (mainly car users in urban traffic) is very low.

In many cities of developing nations, low income households are captive to non-motorized or to cheaper alternatives and a significant number of individual travellers cannot afford subsidised public transport (Badami and Haider, 2007; Tiwari et al., 2016). These persons are sometimes referred as the 'urban poor'. In cities with a significant share of households in low income groups, policies are very sensitive to household income levels, e.g. for travellers with low income, costs would be more important than travel time or comfort, whereas travellers with high income would prefer to travel with faster and more comfortable mode. In such scenarios, a possible measure would be to reserve a lane for those travellers who can pay the toll (Powell, 2001; Bar-Gera, 2012; Anderson and Geroliminis, 2015). A high toll on the reserved lane can restrict further possible switches from

¹ Please refer to Ch. 3 of Agarwal (2017) for an overview of different types of policy measures with related past studies.

44 non-car (or non-motorized) to car (or motorized) trips and produce a balance between
45 different user preferences (travel time/cost). Toll values in such cases, are typically set
46 based on demand and supply. Such a policy would be effective in cases where the majority
47 of urban roads have two or more lanes, which is, however, typically not the case in urban
48 areas of many cities of developing nations, e.g. 36% of the total road length in Patna,
49 India have a width of less than 5 m (TRIPP et al., 2009).

50 1.4. Sustainable urban transport

51 Concerns about the aforementioned issues related to fast increase in population and
52 rapid urbanization are growing. Civic bodies are exploring sustainable low-carbon trans-
53 port options and measures to increase non-motorized transport (NMT) modes (e.g. bicy-
54 cle, walk). Apart from its established health benefits (Mueller et al., 2017), it is quoted
55 as one of the most sustainable forms of transport due to its reliability, affordability and
56 low or zero negative transport externalities (Gatersleben and Appleton, 2007). Rastogi
57 (2011) recognises key issues and provide guidelines in favour of sustainable transport,
58 where an emphasis is given to the promotion of walking and bicycle. Bicycle used to be a
59 neglected field of study, but is gaining ground and becoming a more important transport
60 mode. In order to increase the share of sustainable and low carbon transport modes,
61 strong measures like a strengthening and integration of public transport and NMT infras-
62 tructure as well as improvements in fuel and vehicle technology are required. In absence
63 of sufficient infrastructure for public transport (PT) and NMT, travellers, who can afford
64 this, are shifting to private modes (e.g. car, motorbike). Interaction with motorized traffic
65 increases the real and perceived danger, and discomfort for walking and bicycling which
66 is likely to reduce the NMT share (Jacobsen et al., 2009). Similar reasons have led to
67 decline in the share of walk and bicycle modes in many cities of India (Tiwari et al., 2016).

68 In the last few decades, emphasis of urban transport policies is put on the development
69 of sustainable urban transport strategies such that the interests of future generations can
70 be protected. According to Bugliarello (2006), for a city, the three important sustainable
71 measures are: (a) to reduce the external environmental footprint, (b) to make city more
72 livable in terms of transportation, housing, water etc. and (c) to make the suburbs more
73 sustainable. Similarly, Goldman and Gorham (2006) identify four directions, which outline
74 the potential visions of sustainable transport while major importance is given to innovative
75 practice on ground. One of the directions is to make cities more livable while focusing
76 on increasing accessibilities, efficient allocation of public space and improving overall
77 health and economic welfare of residents etc. With an example of Bogotá, the authors
78 highlight the strict provision of pathways for non-motorized transport modes through
79 urban centres. Following such visions, the use of bicycle is promoted in different parts of
80 the world via diverse policy initiatives to increase the share of the bicycle (Martens, 2007;
81 Su et al., 2010; Buehler et al., 2016; Pucher and Buehler, 2008). Cyclists² are sensitive
82 to distance, turn frequency, slope, intersection control, traffic volume, traffic mix, travel
83 time, on-street parking, roadway speed limit, discontinuities (Broach et al., 2012; Sener
84 et al., 2009; Verma et al., 2016; Menghini et al., 2009; Hood et al., 2011). The comfort
85 perception of the cyclists is also affected by age, type of two-wheeled vehicles, width of
86 bicycle lane, roadside land-use etc. (Bai et al., 2017). Several studies have shown that

²Terms 'bicycle' and 'cycle' are common ways of addressing two-wheeler non-motorized vehicle. In the context of developing nations, the latter is more common. In this study, both terms are used interchangeably unless otherwise stated.

87 improvement of various bicycle facilities is likely to increase the bicycle ridership (Martens,
88 2007; Wardman et al., 2007), trip length (Tilahun et al., 2007) and safety (McClintock
89 and Cleary, 1996). The provision of bicycle lanes adjacent to the lanes for the motorized
90 traffic is a common way of bicycle facilities in many parts of the world. In a study, it
91 is shown that a bicycle lane offsets the negative effects of adjacent motorized traffic. It
92 does, however, not offer any additional attractiveness than a low traffic volume local street
93 (Broach et al., 2012). In addition to this, safety, comfort and the convenience of riding a
94 bicycle are the top priorities for potential users who take these aspects more strongly into
95 account than captive riders (Jain et al., 2010). Safety, comfort, convenience of cyclists are
96 likely to increase with a physically segregated infrastructure and this, in turn, can play a
97 vital role in promotion of sustainable urban transport.

98 1.5. Physical segregation of bicycle lane

99 Bai et al. (2017) show that physical segregation of bicycle lanes from motorized traffic
100 and pedestrian lanes (footpath) significantly increase the comfort perception of cyclists.
101 Given the scarcity of space in urban areas, it is possible that such bicycle lanes are
102 somewhat longer and off-track. However, with the help of revealed preference surveys, it
103 was shown that bicyclists adjust their routes to use off-street or off-track bicycle paths
104 (Krizek et al., 2007; Howard and Burns, 2001; Broach et al., 2012). Bicyclists are also
105 willing to take the longer route to use such bicycle lanes (Standen et al., 2017). In another
106 study, it was found that these detours could be as high as 67% higher than shortest
107 distance (Krizek et al., 2007). An off-track bicycle facility is also likely to increase the
108 bicycle ridership (Tilahun et al., 2007). This will encourage the captive users as well as
109 currently non-cyclists. The female bicycle ridership is very low in many developing nations
110 (Tiwari et al., 2008), which is likely to rise with an off-track cycleway (Standen et al.,
111 2017). Therefore, based on the foregoing discussion, this study analyses the importance of
112 a bicycle superhighway³ for urban centres. The term 'superhighway' is used to distinguish
113 this infrastructure from (regular) bicycle lanes. The aim is to provide safer, faster, direct
114 and comfortable routes for bicycle riders rather than providing an infrastructure to move
115 out non-motorized modes from motorized traffic lanes to make motorized traffic faster.

116 1.6. Research gap

117 The benefits from the new cycleway or superhighway in an urban area are under-
118 studied, particularly, in (a) quantifying the potential of increase in bicycle share, (b) as-
119 ssuming congestion, emissions levels in the urban area and (c) evaluating impacts on ac-
120 cessibilities due to new infrastructure. This study bridges these gaps with the help of a
121 real-world case study. Thus, main key contributions of this study are:

- 122 • to integrate household income-levels in the utility function for policy evaluation
- 123 • to identify the potential for bicycle trips in an urban area
- 124 • to determine the optimal number and locations of connectors between new and
125 existing streets and
- 126 • to assess the benefits of new bicycle infrastructure (e.g. emissions, accessibilities).

³ Please refer to <http://denmark.dk/en/green-living/bicycle-culture/cycle-super-highway> and <http://lcc.org.uk/pages/cycle-superhighways> for some practical examples.

127 For this, a bicycle superhighway in the urban centre is proposed and the extent of the
128 aforementioned benefits are quantified using an activity-based multi-agent transport sim-
129 ulation framework. For the application of a bicycle superhighway, a case study of Patna,
130 India is chosen. Further, this study also proposes an innovative approach to find the
131 optimal number and locations of the connectors between the new infrastructure and the
132 existing network. To estimate the vehicle- and link-specific time-dependent emissions un-
133 der mixed traffic conditions, an emission modelling tool (EMT; [Kickhöfer et al., 2013](#)) is
134 extended. Moreover, using the case study, this work provides insights which are useful to
135 encourage policy makers and law enforcement.

136 The remainder of the paper is organized as follows. Sec. 2 elaborates on the concept
137 and methodology of bicycle superhighways and its connectors to the existing network.
138 The multi-agent transport simulation framework for the present study is briefly presented
139 in Sec. 3. The application of bicycle superhighway is described in Sec. 4. This section
140 also illustrates the simulation setup, an income-dependent utility function and policy
141 scenarios. The results and findings are analysed in Sec. 5. The impact of the policies
142 on the congestion, emissions and accessibilities are visualized spatially in this section.
143 The potential for increase in bicycle share and sensitivity for the assumption related to
144 riding bicycle on superhighway are provided in Sec. 6. The main findings of this study
145 are summarised in Sec. 7.

146 2. Bicycle superhighway

147 In London, a number of bicycle superhighways has been implemented over the last
148 years ([TfL, accessed Sep. 2017](#)). Introduction of the new infrastructure has increased
149 bicycle share mainly on direct, continuous routes and on routes with better cycling land-
150 scape ([Law et al., 2014](#)). In the context of developing economies such as India, the
151 development of NMT is favourable because (i) a high share of travellers belongs to low or
152 middle income households, (ii) the share of shorter trips is very high ([Rahul and Verma,
153 2013](#)). Thus, there is enough potential to increase the share of the bicycle mode as well
154 as the walk mode, provided that an efficient infrastructure is available. Following this ob-
155 servation, this study recommends a bicycle superhighway for Patna, India and evaluates
156 its impact in terms of modal share, congestion, emissions and accessibilities.

157 For Patna, the bicycle share is about 33% ([TRIPP et al., 2009](#)), which underscores
158 the need of a physically segregated infrastructure for bicycle modes. There are at least
159 two major hurdles for constructing a bicycle superhighway in the urban area:(i) Lack of
160 space is a common problem when constructing any kind of road infrastructure or widening
161 of existing road infrastructure for a bicycle lane and/or a footpath. The situation can
162 become severe if the required land is in built-up areas. Generally, the preferred way of
163 constructing a bicycle superhighway is at level because of construction costs and ease of
164 access of the infrastructure. However, in case space is scarce, a bicycle superhighway can
165 also be build as an elevated track, potentially on top of other transport infrastructures.
166 (ii) Restriction of motorbikes: Generally, a bicycle lane in India is about 2.5 m wide so
167 that cycle-rickshaw⁴ drivers can also use them ([Tiwari, 2001](#)). A major drawback of this
168 is that – due to wide bicycle lane and poor law enforcement – they are frequently also
169 used by motorbike riders. This is likely to reduce the attractiveness for bicycle riders. A

⁴ A cycle rickshaw is generally a three wheeler, non-motorized vehicle and used to move goods or passengers.

170 similar situation can not be ruled out on the bicycle superhighways. These two issues are
 171 addressed later in Sec. 4.2.3 in the case study.

172 2.1. Cost-benefit comparison

Table 1: Comparison of various parameters between motorized highway and high quality bicycle lane.
 Source: [Rastogi \(2011\)](#).

Attribute	Infrastructure for...	
	motorized vehicle	bicycle
Space requirement per person [m^2]	120	9
Passenger capacity [$/h \cdot /m$]	100-400	1500
Cost of construction (ratio) [-]	20	1
Material requirement [$kg/person$]	1260 – 1440	30

173 Generally, the feasibility of a project or a new infrastructure is determined based on
 174 a cost-benefit analysis. While this is beyond the scope of the present study, a brief com-
 175 parison with motorized highway based on several attributes is presented in this section to
 176 highlight the potential benefits of a bicycle superhighway. In Tab. 1, it can be observed
 177 that more passengers can be transported in less space using a bicycle infrastructure, which
 178 is also associated with lower investment costs compared to infrastructure for motorized
 179 traffic. In addition to this, the monetary benefits from reduction of congestion, air pollu-
 180 tion, accident risk, vehicle operation cost etc. can amount to 250,000 INR per day if 1%
 181 of travellers switch their mode from motorized mode to non-motorized mode in Bangalore
 182 city ([Rahul and Verma, 2013](#)).

183 2.2. Bicycle superhighway connectors

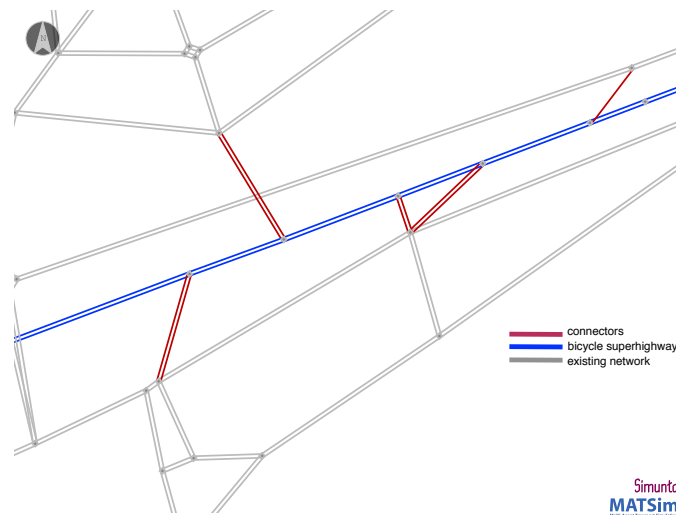


Figure 1: A snippet of the final combined network.

184 To be an efficient improvement for the transport system and provide a reasonable al-
 185 ternative for travellers, the new infrastructure needs to be easily accessible by travellers.
 186 The ease of access depends on the links, which connect the existing network to the new

Algorithm 1: Identification of connectors between existing network and bicycle superhighway.

Input: Nodes of existing network $N_{e,n}$
Input: Node of proposed bicycle superhighway network $N_{b,m}$
for every node $N_{b,i}$ in set $N_{b,m}$ **do**
 $N_{e,j} \leftarrow$ get nearest node from the set $N_{e,n}$;
 $N_i \leftarrow$ connect $N_{b,i}$ to $N_{e,i}$ to get a connector;
Output: Number of connectors (N_c) between bicycle superhighway and existing network
Output: Combined network

Data: $N_c \leftarrow$ total number of connectors
Data: Combined network
Input: Termination criteria T
Input: $I_r \leftarrow$ iterations to let the agents react under all connectors
Input: $I_u \leftarrow$ iterations after which a connector is removed
for each iteration I **do**
 for each connector until, termination **do**
 if $I \leq I_r$ **then**
 let the agent react ;
 else if $(I - I_r) \% I_u == 0$ **then**
 get the least used connector and remove it;
Output: A subset of N_c which represents optimum number and locations of connectors between bicycle superhighway and existing network identified using the termination criteria (T).
Output: Final combined network

187 highway. In this study, these links are referred to as connectors. Two kinds of connec-
188 tors between the existing network and the bicycle superhighway can be distinguished:
189 (a) connecting links on either side of the railway track (b) connecting links on same side
190 of the railway track. Since, the existing railway track is on ground, in the former case,
191 an ideal connector would be overhead/underpass in form of on/off-ramps whereas, for the
192 latter case, desirable connector would be on ground. On the other hand, if the bicycle
193 superhighway is elevated, all connectors would be on/off ramps.

194 Too few connectors would impair the usability of the bicycle superhighway whereas
195 too many connectors will increase the construction cost. Therefore, an efficient planning
196 of the connectors is critical. This study proposes an algorithm (Algo. 1) to identify
197 the optimum number and locations of bicycle superhighway connectors. (1) In the first
198 part of the algorithm, all possible connectors between the bicycle superhighway and the
199 existing network are identified. $N_{b,m}$ represents a set of m nodes for bicycle superhighway
200 whereas $N_{e,n}$ represents a set of n nodes for existing network. For every node ($N_{b,i}$) in
201 $N_{b,m}$, a nearest node ($N_{e,j}$) in the set $N_{e,n}$ is identified. From these nodes, two links
202 in both directions (from $N_{b,i}$ to $N_{e,j}$ and from $N_{e,j}$ to $N_{b,i}$) are added to the existing
203 network, these new links are named as ‘connectors’. The resulting network is called the
204 combined network. (2) In the next step, for initial I_r iterations, agents can change their
205 behaviour with respect to available choice dimensions (e.g. change mode, route, time etc.).
206 A too low value of I_r would not be able to exploit the full potential of users’ reactions
207 therefore, the value should be high enough so that further increase in I_r does not yield
208 any significant increase in the bicycle share. (3) Thereupon, after every I_u iterations,
209 the least used connector is identified and removed from the combined network. The
210 parameter I_u should be smaller than I_r and large enough such that significant changes
211 are not observed in a few previous iterations. In other words, during these iterations,

212 agents react in absence of removed connector and switch to other route/mode. (4) The
 213 process is continued until the termination criterion is reached. A termination criterion is
 214 determined based on the objective of the new highway, e.g. terminate as soon as bicycle
 215 share starts dropping, terminate after pre-specified number of connectors (N_c), terminate
 216 if the cost of connectors has reached a certain value, etc. Eventually, this algorithm
 217 returns a network with an optimum number and location of connectors based on the
 218 given objective for the superhighway. Fig. 1 shows part of the existing network, bicycle
 219 superhighway and connectors between them. In practice, multiple connectors within a
 220 short stretch should be merged. While the proposed algorithm is applied in the context
 221 of bicycle superhighway in this study, it is also suitable for any other scenario and for any
 222 other travel simulator which allows individual travellers to interact, learn and adapt to
 223 the system.

224 3. Travel simulator

225 In this study, the activity-based, multi-agent transport simulation framework MAT-
 226 Sim (Horni et al., 2016) is chosen because of the following properties:(a) The underlying
 227 network algorithm is a queue model which controls agents at entry/exit of the link only
 228 (Gawron, 1998; Cetin et al., 2003). This makes it computationally fast and suitable for
 229 large-scale scenarios. (b) The simulation of a sampled population of agents is possible
 230 (Agarwal et al., 2017a). (c) It is embedded into an iterative co-evolutionary algorithm,
 231 in which agents interact, learn and adapt to the system and to, e.g. price levels (tolls).
 232 This iterative cycle is shown in Fig. 2 and explained in the following.

233 The essential inputs for a simulation experiment are physical boundary conditions
 234 (i.e. network) and daily plans of individual travellers. It is possible to set the scenario-
 235 specific parameters (e.g. utility parameters, choice dimensions, travel modes etc.) in the
 236 configuration of the simulation experiment. The iterative cycle consists of three parts:
 237 Mobsim, scoring and replanning.

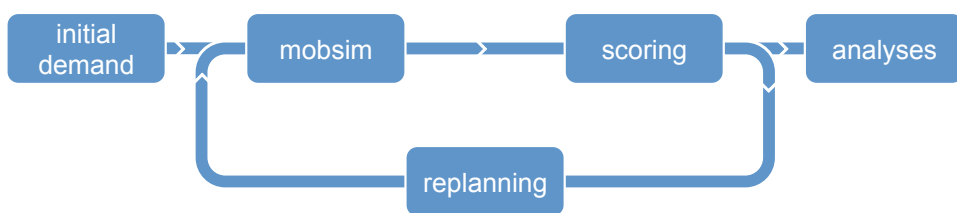


Figure 2: Iterative cycle of MATSim

238 (1) **Mobsim:** In this step, the plans of all individual travellers are loaded onto the net-
 239 work simultaneously. Therefore, this step is known as plan execution or *mobility*
 240 *simulation* (mobsim). For the network loading algorithm, a time-step based queue
 241 model is used (Gawron, 1998; Cetin et al., 2003). The traffic dynamics of the queue
 242 model resemble Newell’s simplified kinematic wave model (Agarwal et al., 2016,
 243 2017a). The underlying queue model can simulate mixed traffic conditions for differ-
 244 ent link dynamics (Agarwal et al., 2015; Agarwal and Lämmel, 2016).

245 (2) **Scoring:** Simulated plans are evaluated using a utility (or scoring) function. Typi-
 246 cally a plan’s score (S_{plan}) consists of two parts:

$$S_{plan} = \sum_{q=0}^{N-1} S_{act,q} + \sum_{q=0}^{N-1} S_{trav,mode(q)}$$

247 where N is number of activities, $S_{act,q}$ is the utility for performing activity q and
 248 $S_{trav,mode(q)}$ is the utility of travelling (typically negative) from activity q to activity
 249 $q + 1$ by mode $mode$. The former part aggregates the utilities for an agent while
 250 performing different activities (see Nagel et al., 2016, for a more detailed explanation).
 251 The latter part is the sum of the utilities gained for travelling between different
 252 activities (see Sec. 4.2.2 and Eq. (1)). To produce an equal number of activities and
 253 trips, the first and the last activity are scored together and, therefore, the aggregation
 254 is up to $N - 1$.

255 (3) **Replanning:** In this step, agents react and adapt to the system depending on the
 256 available choice dimensions (e.g. route choice, mode choice, time choice etc.). Re-
 257 planning consists of two parts: Plan innovation and plan selection. In the former, a
 258 new plan is created and then executed in the next iteration. The new plan is gen-
 259 erated by modifying an existing plan according to given choice dimensions. In the
 260 plan selection step, agents select a plan from the generated choice set according to
 261 a probability distribution which converges to a multinomial logit model (Nagel and
 262 Flötteröd, 2012).

263 4. Application of a bicycle superhighway to Patna, India

264 For the application of bicycle superhighway, a real-world case study of Patna, India
 265 is chosen. Situated along River ‘Ganga’, Patna is one of the most populous cities in
 266 the eastern part of India. The population of the Patna agglomeration area was 5.77
 267 million in 2011 (Census, 2011). The study area includes 72 zones of the Patna Municipal
 268 Corporation (PMC). The scenario used in this study was developed by Agarwal et al.
 269 (2017b) and briefly explained in the following.

270 4.1. Scenario setup

271 The digital network of Patna is created using TransCAD (TransCAD, 2012) files. The
 272 three major arterials are ‘Ashok Rajpath’, the ‘old bypass’ and the ‘new bypass’, which
 273 all extend in east-west direction. The travel demand of the region is categorized into the
 274 two groups of ‘urban travel demand’ and ‘external travel demand’.

275 The urban travel demand is synthesized directly from a trip diary survey (TRIPP
 276 et al., 2009, Patna Comprehensive Mobility Plan, (Patna, CMP)). A total of 13,278
 277 plans are recorded, which constitutes approximately a 1% sample of the full population of
 278 Patna. In order to obtain a 10% sample, each record is cloned by randomizing the origins,
 279 destinations and departure times of the trips. Travel modes for urban trips are bicycle,
 280 car, motorbike, public transport (PT) and walk. The modal share for these modes is 33%,
 281 2%, 14%, 22% and 29%, respectively (TRIPP et al., 2009).

282 The external travel demand is further classified as through traffic and commuter traffic.
 283 Through traffic simply passes through Patna. Commuters are individuals who commute
 284 between Patna and nearby areas. These travellers make at most two trips a day. Travel
 285 modes for external demand are bicycle, car, motorbike and truck. Patna CMP provides

classified hourly counts for 7 outer cordon stations in both directions. This alone is insufficient to generate daily plans. Thus, daily plans for external demand are created by extending CaDyTS (Flötteröd, 2009) for mixed traffic (see Agarwal et al., 2017b; Agarwal, 2017, for more details about the calibration process).

4.2. Simulation preparation

4.2.1. Travel modes

For the simulation, the combined travel demand (urban and external) is used. The bicycle, car, motorbike and truck modes are physically simulated on the network (and called ‘main modes’ or ‘congested modes’ in MATSim), whereas the PT and walk modes are teleported between origin and destination. The flow and storage capacities of a link are observed for congested mode (see Agarwal, 2017, for more details). The maximum free speeds and passenger car equivalents (PCE)⁵ for different congested modes and tele-
portation speed for teleported modes are shown in Tab. 2.

Table 2: Modal attributes for Patna scenario.

	Maximum free speed				Teleportation speed	
	Bicycle	Car	Motorbike	Truck	PT	Walk
Speed (<i>km/h</i>)	15	60	60	30	20	5
PCE	0.15	1	0.15	3	–	–

4.2.2. Utility function

Variations in household incomes are likely to affect travel behaviour of individual travellers. Therefore, the effect of household income is included in the scoring function (Agarwal et al., 2017b). The mode-specific utility function for trip q given as follows:⁶

$$\begin{aligned}
S_{trav,bicycle,q} &= C_{bicycle} + \beta_{trav,bicycle} \cdot t_{trav,q} + \beta_{d,bicycle} \cdot d_{trav,q} \\
S_{trav,car,q} &= C_{car} + \beta_{trav,car} \cdot t_{trav,q} + \frac{\bar{y}}{y_j} \cdot \frac{1}{\text{USD}} \cdot (\gamma_{d,car} \cdot d_{trav,q}) \\
S_{trav,mb,q} &= C_{mb} + \beta_{trav,mb} \cdot t_{trav,q} + \frac{\bar{y}}{y_j} \cdot \frac{1}{\text{USD}} \cdot (\gamma_{d,mb} \cdot d_{trav,q}) \\
S_{trav,PT,q} &= C_{PT} + \beta_{trav,PT} \cdot t_{trav,q} + \frac{\bar{y}}{y_j} \cdot \frac{1}{\text{USD}} \cdot (\gamma_{d,PT}(d_{trav,q})) \\
S_{trav,walk,q} &= C_{walk} + \beta_{trav,walk} \cdot t_{trav,q} + \beta_{d,walk} \cdot d_{trav,q}
\end{aligned} \tag{1}$$

C_{mode} is the alternative-specific constant for mode $mode$, t_{trav} is the travel time (in h) between two activities, d_{trav} is the travelled distance (in km) between two activities, $\beta_{d,mode}$ is the marginal utility of distance (in $util/km$) for mode $mode$ (normally negative or zero),

⁵Please note that PCE is used only to note down the consumption of flow and storage capacity of a link in the queue model (Agarwal et al., 2017a, 2015). It is not used to convert heterogeneous traffic flow into a homogeneous traffic flow. Each vehicle is considered individually with its own attributes.

⁶For truck, a different behavioural model is required which is out of scope for the present study. However, the congestion effect of the commercial vehicles is included in the simulation and default utility parameters are used for them (cf. Agarwal, 2017, Ch. 9, for further details about the commercial traffic in the model).

Table 3: Utility parameters (Agarwal et al., 2017b)

Travel mode	Bicycle	Car	Motorbike	PT	Walk
Alternative-specific constant (C) [util]	0.0	-0.6	-0.58	-0.545	0.0
Marginal utility of travelling (β_{trav}) [util/h]	-0.12	-0.0	-0.12	-0.40	-0.12
Monetary distance rate (γ_d) [USD/km]	-	-0.037	-0.016	- Eq. (2)	-
Marginal utility of distance (β_d) [util/km]	-0.11	-	-	-	-0.12
Marginal utility of performing (β_{dur}) [util/h]			0.19		

303 $\beta_{trav,mode}$ is the marginal utility of travelling (in util/h) for mode $mode$ (normally negative
304 or zero), $\gamma_{d,mode}$ is the monetary distance rate (in USD/km) for mode $mode$ (normally
305 negative or zero), \bar{y} is the median income of all individuals and y_j is the household income
306 of individual j . The utility parameters are shown in Tab. 3. For PT, a distance-based
307 cost is used:

$$\gamma_{d,pt}(d) = \text{PT trip costs [USD]} = \begin{cases} 0.045, & \text{if } d \text{ [km]} \leq 4 \text{ km} \\ 0.045 + (d - 4) \cdot 0.0047, & \text{if } d \text{ [km]} > 4 \text{ km} \end{cases} \quad (2)$$

308 where d is given in km.⁷

309 In addition, there is a *positive* utility for performing an activity:

$$S_{act,q} = \beta_{dur} \cdot t_{typ,q} \cdot \ln(t_{dur,q}/t_{0,q}) \quad (3)$$

310 where $t_{dur,q}$ and $t_{typ,q}$ are actual and typical durations of activity q , respectively. β_{dur} is
311 the marginal utility of activity duration (or marginal utility of performing) and $t_{0,q}$ is the
312 activity duration at which utility starts to be positive.⁸

313 All scores are added up over the day:

$$S = \sum_{q=0}^{N-1} S_{act,q} + \sum_{q=0}^{N-1} S_{trav,mode(q)} \cdot$$

314 Note that there are as many trips as there are activities since it is assumed that the last
315 activity of the day is “wrapped around” and merged with the first one.

316 The interpretation of the utility parameters and value of travel time saving is explained
317 next. In the model, having a longer trip has two consequences:

⁷This corresponds to 3 INR up to a distance of 4 km, and an additional 0.31 INR per additional km. These fares were charged in Patna around 2004 (Kumar et al., 2004).

⁸ $t_{0,q}$ is given by

$$t_{typ,q} \cdot \exp\left(\frac{-10}{\frac{t_{typ,q}}{1h} \cdot p}\right)$$

This is designed in a way that all activities at their typical durations ($t_{typ,q}$) will have same utility of performing i.e.

$$S_{act,q} \Big|_{t_{dur,q}=t_{typ,q}} = \beta_{dur} \cdot 10h$$

318 (a) There is direct dis-utility of travelling coming from Eq. (1).
 319 (b) In addition, there remains less time for performing activities. This is often called the
 320 effect of the marginal utility of time as a resource, or the opportunity cost of time.
 321 That is, an increase in the travel time by Δt using mode $mode$, an agent loses $-\beta_{trav,mode} \times$
 322 Δt for travelling (note that $\beta_{trav,mode}$ is negative, see Tab. 3). Additionally, it loses
 323 $\beta_{dur} \times \frac{t_{typ}}{t_{dur,q}} \times \Delta t$ for not performing an activity. Following this, the value of travel time
 324 savings of an activity is given by dividing the sum of these two terms by the marginal
 325 utility of money, which according to Eq. (1) is \bar{y}/y_j , i.e.

$$VTTS_j = \frac{-\beta_{trav,mode} + \beta_{dur} \frac{t_{typ,q}}{t_{dur,q}}}{\frac{\bar{y}}{y_j} \cdot \frac{1}{\text{USD}}},$$

326 or, at the typical duration $t_{dur,q} = t_{typ,q}$:

$$VTTS_j = \frac{-\beta_{trav,mode} + \beta_{dur}}{\frac{\bar{y}}{y_j} \cdot \frac{1}{\text{USD}}}.$$

327 Evidently, this depends on the income y_j of agent j (Agarwal et al., 2017b, for further de-
 328 tails). Thus, the mode-specific value of travel times savings, when activities are performed
 329 at their typical durations, are:

$$\begin{aligned} VTTS_{car} &= \frac{-(-0.0)+0.19}{\bar{y}/y_j} \frac{\text{USD}}{h} = 0.19 \times \frac{y_j}{\bar{y}} \frac{\text{USD}}{h} \\ VTTS_{motorbike} &= \frac{-(-0.12)+0.19}{\bar{y}/y_j} \frac{\text{USD}}{h} = 0.31 \times \frac{y_j}{\bar{y}} \frac{\text{USD}}{h} \\ VTTS_{PT} &= \frac{-(-0.40)+0.19}{\bar{y}/y_j} \frac{\text{USD}}{h} = 0.59 \times \frac{y_j}{\bar{y}} \frac{\text{USD}}{h} \end{aligned}$$

330 This means that the willingness-to-pay to reduce the travel time is explained by a com-
 331 bination of the general inconvenience of the mode and the income of the traveller. These
 332 VTTS may seem rather low, but IRC:SP:30 (2009) recommends VTTS in the same range,
 333 and the conversion from those values to our income-dependent values is discussed by Agar-
 334 wal et al. (2017b).

335 4.2.3. Policy scenarios under consideration

336 It is proposed to construct the bicycle superhighway along the railway line because

- 337 1. it is more likely that there is enough space available on both side of the railway line,
- 338 2. the railway runs from the east to the west of the city and
- 339 3. it is parallel to the one of the major arterials (see Fig. 3).

340 Since it is a physically segregated bicycle superhighway (rather than a bicycle lane
 341 parallel to arterials), motorbikes can be restricted by law enforcement. Both possibilities,
 342 a case where the bicycle superhighway may only be used by cyclists and a case where
 343 also motorbikes are allowed on the bicycle superhighway, are compared in this study.
 344 A scenario for Patna, which is used for theses analysis, was created and calibrated by
 345 Agarwal et al. (2017b). It is referred to as the base case in this study. The output of
 346 the base case is used as input for all scenarios under consideration. The first scenario
 347 is business as usual which is used to compare the output of two policies. Overall, the
 348 following three scenarios are considered for Patna.

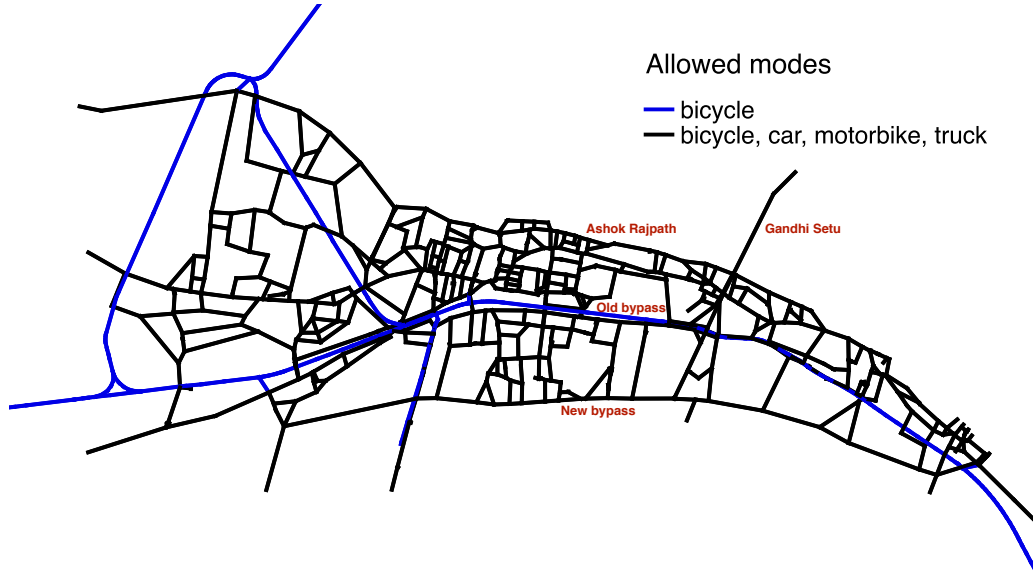


Figure 3: Patna network with bicycle superhighway.

- 349 1. **BAU**: Business as usual
- 350 2. **BSH-b**: Bicycle superhighway used by bicycle mode only
- 351 3. **BSH-mb**: Bicycle superhighway used by motorbike and bicycle modes.

352 4.2.4. Policy setup

353 *Connectors to bicycle superhighway* A bicycle superhighway is created parallel to the
 354 railway track within Patna as shown in Fig. 3. The optimum number and locations of
 355 entries/exits to/from the bicycle superhighway is determined based on an optimization
 356 approach (see Algo. 1). For each link of the bicycle superhighway, it is assumed that
 357 bicycles are about two times faster than on the regular network and that the effort to ride
 358 a bicycle is reduced to its half.⁹ As described in Sec. 2, the objective of the identification
 359 of the connectors could be constrained by the cost of construction or on other factors.
 360 However, in this study, the objective is to find the minimum number of connectors, which
 361 allows for a maximum share of bicycle trips. The algorithm filters out the less desirable
 362 locations of the connectors.

363 In Algo. 1, the agents are initially allowed to make decisions in the presence of all
 364 connectors for 100 iterations ($= I_r$). Mode choice is allowed for urban travellers until the
 365 termination of the simulation run. Therefore, in the first step, agents react to the new
 366 bicycle superhighway and switch to bicycle mode. Afterwards, the link used the least (by
 367 cyclists) is removed after every 10 iterations ($= I_u$) until termination.

368 The variation in modal share over iterations is shown in Fig. 4. From this, it can be
 369 observed that, initially, in presence of all possible connectors, the bicycle share (depicted
 370 in orange colour) increases steeply, reaches its maximum value and remains constant until
 371 4500 iterations. After 4500 iterations, the share of bicycle starts decreasing. Therefore,
 372 the connectors at iteration 4500 are taken as the optimum number of connectors. The
 373 resulting network is chosen for the two policy measures (BSH-b and BSH-mb).

⁹Technically, this is achieved by giving each link of the bicycle superhighway only half of its true length.

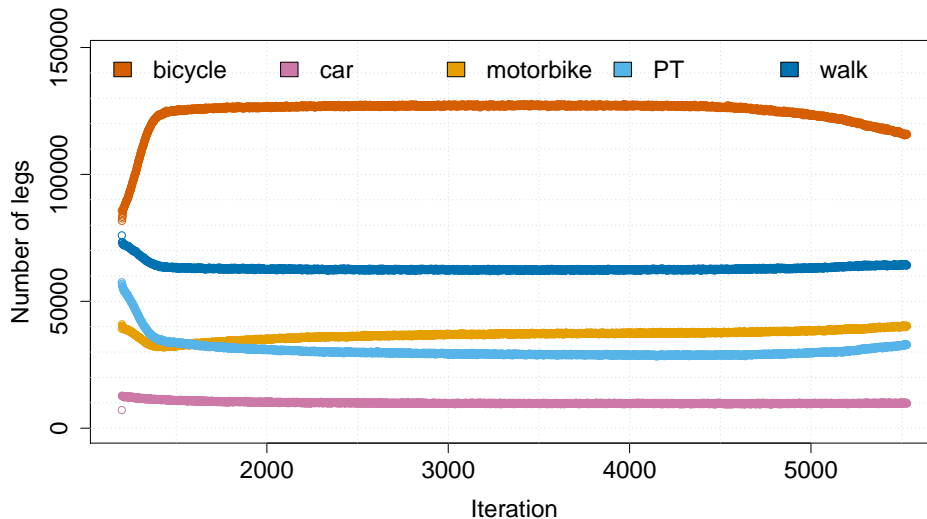


Figure 4: Modal share of urban travellers during identification of bicycle superhighway connectors.

374 *Replanning strategies of policy scenarios* All three scenarios (see Sec. 4.2.3) are run for
 375 200 iterations. For the BAU scenario, the existing network is used, whereas for the other
 376 two scenarios, the network with the bicycle superhighway and its connectors is used. For
 377 re-planning, ‘plan innovation’ is used until 80% of the iterations. During this, in each
 378 iteration, 10% of urban travellers are allowed to change their mode and 15% are allowed
 379 to change their route. For all external trips, 15% of agents are allowed to change their
 380 routes only. The rest of the agents (i.e. 75% of urban travellers and 85% of external-
 381 demand agents) select a plan from their generated choice sets.¹⁰ After plan innovation is
 382 switched of, all agents may only select from their choice sets until the end of the simulation
 383 run.

384 5. Results

385 This section presents and compares the results of the three scenarios. Firstly, in order
 386 to show the impact of the bicycle superhighway, the congestion patterns of the three
 387 scenarios are presented in Sec. 5.1. This is followed by a comparison of the modal split
 388 for all three scenarios in Sec. 5.2 and an detailed analysis of the mode switchers and
 389 retainers in Sec. 5.3. The effect of the bicycle superhighway on emissions and accessibility
 390 is spatially visualised in Secs. 5.4 and 5.5, respectively. The results of the two policy
 391 scenarios (BSH-b and BSH-mb) are compared with the BAU scenario. The results are
 392 based on the analysis of urban travellers only, while external demand has been added to
 393 complete the model in terms of congestion patterns.

394 5.1. Congestion patterns

395 Fig. 5 shows a comparison of the congestion patterns¹¹ of three scenarios for car,
 396 motorbike and bicycle traffic at 08:00:00. The left column (Figs. 5a, 5d and 5g) shows the

¹⁰Refer to Kickhöfer et al. (Fig. 3, 2018) for an example, which shows plan innovation and plan selection for the business as usual scenario as well as for a policy scenario.

¹¹ These congestion patterns are generated using the visualization tool VIA (see <http://www.via.simunto.com>).

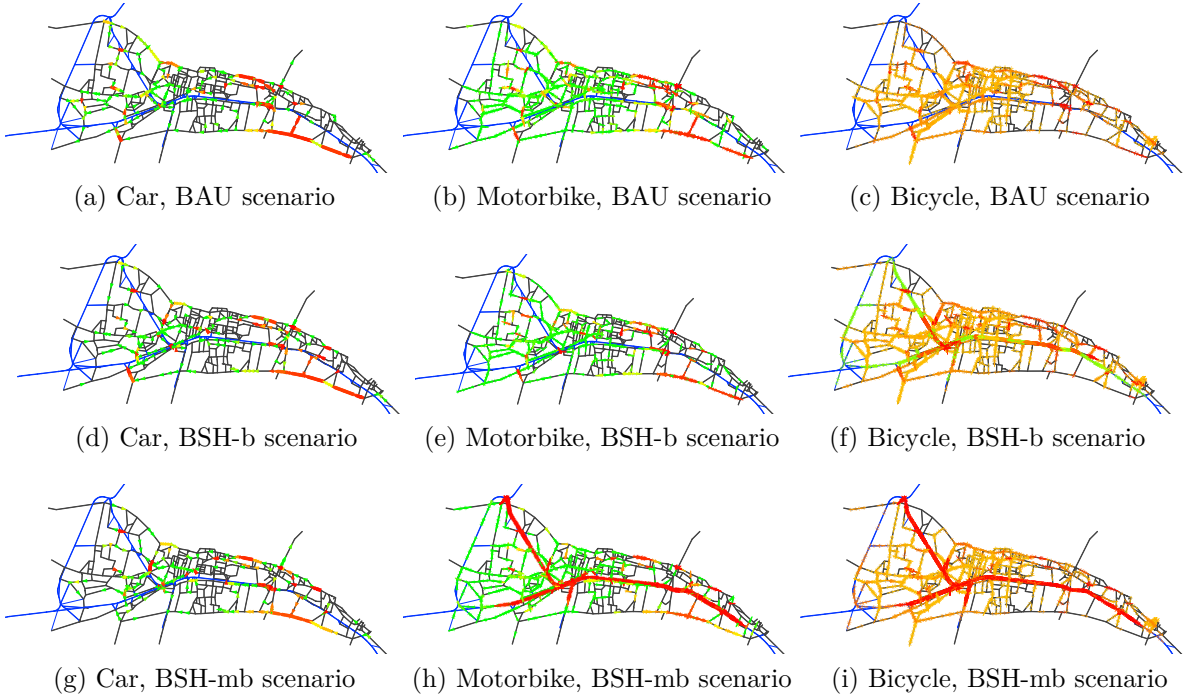


Figure 5: Comparison of the congestion patterns at 08:00:00 for three scenarios.

397 congestion patterns for car. A capacity relief on the new bypass and ‘Ashok Rajpath’ can
 398 be observed in the BSH-b and BSH-mb scenarios. The traffic patterns on the remaining
 399 roads for car traffic remain largely the same in the three scenarios because the share of
 400 the car does not change much (approximately 2%; Tab. 4). The middle column (Figs. 5b,
 401 5e and 5h) shows the congestion patterns for the motorbike mode. In the former two, the
 402 queues on several streets near Gandhi Setu and other parts of Patna have been reduced
 403 or fully dissolved, whereas long queues appear in the latter (BSH-mb) scenario, which is
 404 an effect of allowing motorbikes on the bicycle superhighway. The right column (Figs. 5c,
 405 5f and 5i) shows the congestion patterns for bicycle traffic. In the BSH-b scenario, a few
 406 small bicycle queues appear on a few links of the bicycle superhighway, while the length of
 407 the queues on the other streets of the network has decreased. The queues become longer
 408 in the BSH-mb scenario, in which both motorbikes and bicycles travel on the bicycle
 409 superhighway. Overall, a capacity relief on the southern arterial (going east to west; new
 410 bypass) and other streets can be observed (also see Sec. 5.3.2).

411 5.2. Modal split

Table 4: Modal splits for urban travellers (in %) for various policy scenarios.

Mode	Reference study	Base case	BAU	BSH-b	BSH-mb
Bicycle	33.0	32.3	32.5	48.7	44.0
Car	2.0	2.7	2.5	2.1	1.9
Motorbike	14.0	14.7	15.3	11.2	18.5
PT	22.0	21.7	21.2	12.9	10.3
Walk	29.0	28.6	28.6	25.1	25.3

412 Tab. 4 shows the modal splits for various scenarios. In the business-as-usual scenario
 413 (BAU), the modal split is about the same as the base case scenario and the reference
 414 study. The effect of the bicycle superhighway is clearly visible in the BSH-b and BSH-mb
 415 scenarios. In the BSH-b scenario, approximately half of the urban trips are made by the
 416 bicycle mode. The increase in the bicycle share comes mainly from the PT mode and
 417 partly from the motorbike and the walk mode (also see Tab. 5b). This is plausible since
 418 a significant number of households belongs to the low income group. On the other hand,
 419 in the BSH-mb scenario, the superhighway is an attractive option for motorbike riders as
 420 well, which increases the share of the motorbike mode to more than 18% and reduces the
 421 share of the bicycle mode to 44%. This is significantly higher than the modal share in
 422 BAU scenario, but, at the same time, less than the modal share in the BSH-b scenario.
 423 A more detailed analysis for mode switchers and retainers is given in the next section.

424 5.3. Mode switcher analysis

425 5.3.1. Change in the numbers of trips

426 Tab. 5a shows the number of trips of mode switchers (e.g. car to bicycle, motorbike to
 427 car, etc.) and mode retainers (the diagonal values in the matrix; e.g. car to car, bicycle
 428 to bicycle, etc.) for the BAU scenario. Clearly, as expected, for the BAU scenario, most
 429 of the agents retain their modes.

430 Tab. 5b and Tab. 5c show the change in the numbers of trips of mode switchers/retainers
 431 in the BSH-b and BSH-mb policy scenarios, respectively, with respect to the BAU sce-
 432 nario. In the BSH-b scenario, with respect to BAU, the increase in the bicycle share
 433 mainly comes from motorbike, PT and walk to bicycle mode switchers (11712, 20330 and
 434 9058 trips, respectively). The contributions of motorbike, PT and walk to bicycle mode
 435 switchers have significantly decreased in the BSH-mb scenario (7166, 13560 and 8594
 436 trips, respectively). This is an effect of allowing motorbikes on the bicycle superhighway.
 437 In addition to this, for BSH-mb scenario,

- 438 • a significant number of PT trips is shifted to the motorbike mode (12892 trips) and
- 439 • the number of motorbike retainers is approximately 5000 higher than the number
 440 of motorbike retainers in the BSH-b scenario.

441 The driving forces behind this are discussed in the next section.

442 5.3.2. Change in the average speed

443 Tab. 6 shows the changes in average route speed and in average beeline speed for mode
 444 switcher/retainer. The changes are computed with respect to the first iteration (it.1200)
 445 of each policy measure, which is same for all scenarios. The route speed is the ratio of
 446 the route distance (along travelled links)¹² to the travel time in the simulation whereas
 447 the beeline speed is the ratio of the direct distance between the activity locations (beeline
 448 distance) to the travel time.¹³

¹²As mentioned before in Sec. 4.2.4, to make bicycles twice as fast on the bicycle superhighway as on the normal network, the lengths of the links of bicycle superhighway have been halved. For the analysis of the average route speeds, the actual link lengths of the bicycle superhighway are taken, while increasing the speeds of the bicycle to the double on these links.

¹³In general, if the activity locations do not change, a positive change in average beeline speed translates into a lower travel time for the same beeline distance and vice versa.

Table 5: Analysis of the numbers of trips of mode switcher/retainer.

(a) Absolute number of trips in the BAU scenario

		Last iteration (it.1400)					Total
		Bicycle	Car	Motorbike	PT	Walk	
First iteration (it.1200)	Bicycle	82408	56	430	774	2140	85808
	Car	48	4772	1712	622	2	7156
	Motorbike	526	1056	36186	1308	16	39092
	PT	1084	702	2296	53408	28	57518
	Walk	2176	4	18	22	73766	75986

(b) Changes in the numbers of trips in the BSH-b scenario with respect to the BAU scenario

		last iteration (it.1400)				
		Bicycle	Car	Motorbike	PT	Walk
First iteration (it.1200)	Bicycle	+1092	-28	-228	-484	-352
	Car	+990	-804	+10	-194	-2
	Motorbike	+11712	-348	-10674	-682	-8
	PT	+20330	+210	+74	-20618	+4
	Walk	+9058	-2	-10	0	-9046

(c) Changes in the numbers of trips in the BSH-mb scenario with respect to the BAU scenario

		Last iteration (it.1400)				
		Bicycle	Car	Motorbike	PT	Walk
First iteration (it.1200)	Bicycle	+942	-26	-204	-522	-190
	Car	+542	-1734	+1538	-344	-2
	Motorbike	+7166	-432	-5806	-920	-8
	PT	+13560	+554	+12892	-27014	+8
	Walk	+8594	-4	+64	-2	-8652

449 Tab. 6a and Tab. 6b show the changes in average route speeds and average beeline
450 speeds in the BSH-b scenario, while Tab. 6c and Tab. 6d show the changes in the av-
451 erage route speeds and average beeline speeds in the BSH-mb scenario. In the BSH-b
452 scenario, for bicycle retainers, the average route speed *increases* by $+1.09 \text{ km/h}$ and the
453 average beeline speed increases by $+0.37 \text{ km/h}$. This indicates that bicycles are faster
454 and also travel longer distances. Since a significant number of cyclists use the bicycle
455 superhighway, a capacity relief on the network also increases the average route speeds
456 of car and motorbike retainers ($+3.20$ and $+4.28 \text{ km/h}$). This also translates in higher
457 beeline speeds ($+2.49$ and $+3.03 \text{ km/h}$), i.e. reduced origin-to-destination travel times.

458 The average route speeds for car and motorbike to bicycle mode switchers *decrease*
459 by -7.28 and -12.73 km/h , respectively, whereas the average beeline speeds *decrease* by
460 -4.88 and -9.31 km/h , respectively. This indicates that switching from the car/motorbike

Table 6: Changes in average speeds for mode switchers/retainers with respect to the first iteration (it.1200).

(a) Changes in average route speeds in the BSH-b scenario

		Last iteration (it.1400)				
		Bicycle	Car	Motorbike	PT	Walk
First iteration (it.1200)	Bicycle	+1.09	+13.92	+17.07	+9.66	-5.42
	Car	-7.28	+3.20	+6.92	+6.37	-
	Motorbike	-12.73	+2.90	+4.28	+3.56	-26.59
	PT	-9.22	-1.91	+3.01	0.00	-15.01
	Walk	+6.82	+30.04	+19.75	+15.02	0.0

(b) Changes in average beeline speeds in the BSH-b scenario

		Last iteration (it.1400)				
		Bicycle	Car	Motorbike	PT	Walk
First iteration (it.1200)	Bicycle	+0.37	+9.47	+11.47	+5.50	-3.22
	Car	-4.88	+2.49	+4.82	+2.94	-
	Motorbike	-9.31	+2.33	+3.03	+1.24	-15.20
	PT	-5.39	+0.29	+2.49	0.00	-10.16
	Walk	+2.90	+16.09	+10.74	+9.78	0.0

(c) Changes in average route speeds in the BSH-mb scenario

		Last iteration (it.1400)				
		Bicycle	Car	Motorbike	PT	Walk
First iteration (it.1200)	Bicycle	-2.34	+7.26	+14.07	9.74	-5.83
	Car	-16.12	+4.82	-3.18	+6.66	-
	Motorbike	-21.87	+2.70	-3.95	+1.51	-25.21
	PT	-13.24	-1.67	-8.40	0.00	-15.01
	Walk	+2.90	-	+14.56	+15.01	0.0

(d) Changes in average beeline speeds in the BSH-mb scenario

		Last iteration (it.1400)				
		Bicycle	Car	Motorbike	PT	Walk
First iteration (it.1200)	Bicycle	-1.76	+4.35	+8.72	+5.49	-3.42
	Car	-10.35	+3.82	-2.54	+2.86	-
	Motorbike	-15.21	+2.22	-3.76	-0.50	-14.73
	PT	-8.48	+0.79	-5.16	0.00	-9.43
	Walk	+0.90	-	+6.12	+10.51	0.0

461 to the bicycle makes travel speed considerably slower, while the direct origin-to-destination
462 speed and thus travel times do not suffer as much.

463 In the BSH-mb scenario, due to congestion on the bicycle superhighway, the average
464 route and beeline speeds for bicycle retainers decreases by -2.34 km/h and -1.76 km/h ,
465 respectively, i.e. the bicycle retainers move more slowly, which is, however, somewhat
466 compensated by more direct routes. Similar to the BSH-b scenario, the average route
467 speed decreases for car/motorbike to bicycle mode switchers. In contrast to the BSH-b
468 scenario, the average route speeds for car to motorbike switchers and motorbike retainers
469 decrease significantly. Still, they are better off by travelling shorter distances.

470 From this mode switcher/retainer analysis, it can be summarized that the share of
471 bicycle increases significantly. However, this gain is reduced in case motorbike riders
472 are allowed on the bicycle superhighway as well. Further, a capacity relief effect is also
473 observed. In the next section, the emission externalities for all scenarios are estimated,
474 which will emphasize the important contribution of the bicycle superhighway towards a
475 more sustainable transport system.

476 5.4. Emissions calculation

477 5.4.1. Estimation approach

478 In order to assess the impact of the policy scenarios, the emissions are estimated as
479 a post-processing step. An emission modelling tool (EMT) for homogeneous traffic was
480 developed by Hülsmann et al. (2011) and, further improved, extended and integrated to
481 a simulation framework (MATSim, Sec. 3) by Kickhöfer et al. (2013). Total emissions
482 are comprises of cold and warm emissions. The former depends on parking duration,
483 distance travelled and vehicle characteristics; the latter depends on engine type, road
484 type, speed of the vehicles etc. Currently, emissions are estimated for free-flow and stop-
485 and-go traffic states. Static vehicle characteristics (e.g. vehicle type, age, cubic capacity,
486 fuel type etc.) are initial input to emission modelling tool. The emissions are estimated
487 as soon as an agent leaves a link. Thus, dynamic attributes (e.g. last engine start time,
488 travelled distance, traffic state etc.) are estimated from the simulation. Thereupon,
489 the HBEFA¹⁴ database provides cold and warm emissions for given static and dynamic
490 attributes. These agent- and link-specific emissions are then aggregated for different time
491 bins. Further, in order to estimate time-dependent, vehicle- and link-specific emissions
492 from motorbikes and other vehicle types, the EMT is extended to heterogeneous traffic
493 conditions. This approach is used to estimate the emissions¹⁴ for all three scenarios in
494 the present study.

495 5.4.2. Absolute emissions for BAU

496 Fig. 6 shows the emissions from cars and motorbikes in the BAU scenario. Although
497 emissions per km are higher for cars than for motorbikes ($200 \text{ gCO}_2/\text{km}$ for car and 83
498 gCO_2/km for motorbike, respectively), the total emissions from motorbikes are signifi-
499 cantly higher than the emissions from cars due to the higher share of the motorbike mode.
500 An important observation is that the NMHC from motorbike is approximately 95% of the
501 total NMHC because – in contrast to other pollutants – motorbikes produce significantly

¹⁴For the Patna scenario, the Handbook Emission Factors for Road Transport (HBEFA; <http://www.hbefa.net>) version 3.2 is used. For motorbikes, it does not provide (a) the cold start emissions and (b) PM emissions. Thus, PM emissions are not shown in the analysis.

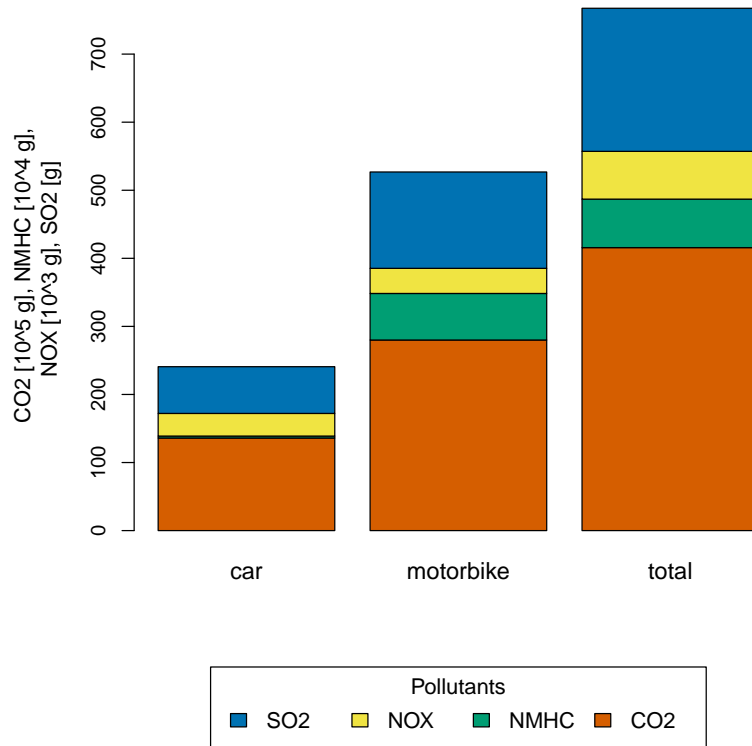


Figure 6: Absolute emissions for Patna BAU scenario.

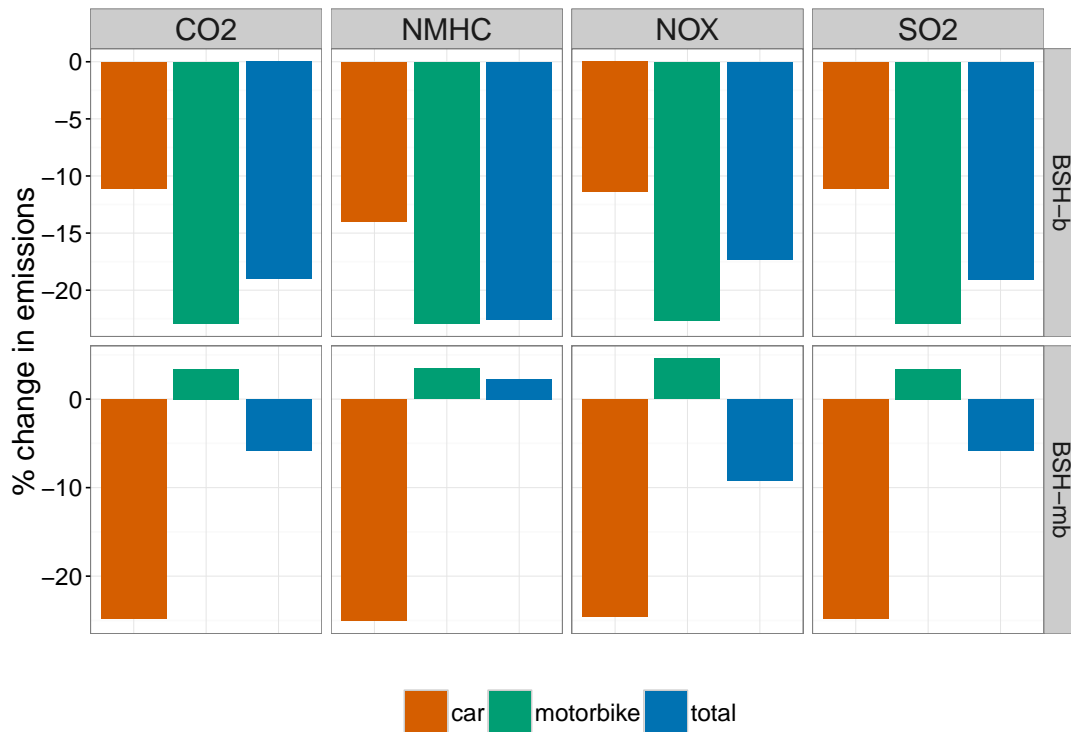


Figure 7: Changes in emissions (in %) in the BSH-b and BSH-mb scenarios with respect to the BAU scenario.

502 higher NMHC emissions than cars.¹⁵ The estimated emissions from cars and motorbikes
503 (0.49 gNO_x/km and 0.11 gNO_x/km , respectively) are in line with the literature (Goel
504 and Guttikunda, 2015).

505 5.4.3. Changes in emissions for policy measures

506 The changes in emissions for the two policy scenarios (BSH-b and BSH-mb) are shown
507 in Fig. 7 relative to the business as usual (BAU) scenario. For the BSH-b scenario, all
508 emissions are *decreased* significantly. This is a positive effect of higher bicycle share
509 and lower motorized traffic (see Tab. 4). Further, in the BSH-mb scenario, a significant
510 reduction in emissions for the car mode is observed. However, the increase in the share of
511 motorbike yields an *increase* in the emissions for motorbike. Interestingly, total emissions
512 are still lower than in the BAU scenario except NMHC. The share of NMHC emissions
513 from motorbikes is approximately 95% in the BAU scenario and an increase in the share
514 of motorbike in the BSH-mb scenario increases total NMHC emissions. Kickhöfer et al.
515 (2018) also report an increase in NMHC emissions while pricing emissions for a real-world
516 case study of Munich, Germany. In presence of sunlight, NO_x and NMHC contribute to
517 the creation of Ozone (National Research Council, 1991) and high amounts of ground-
518 level Ozone are harmful to respiratory systems of people/animals and to crops. Thus,
519 an increase in NMHC emissions is a severe problems, especially if ground-level Ozone is
520 already a problem.

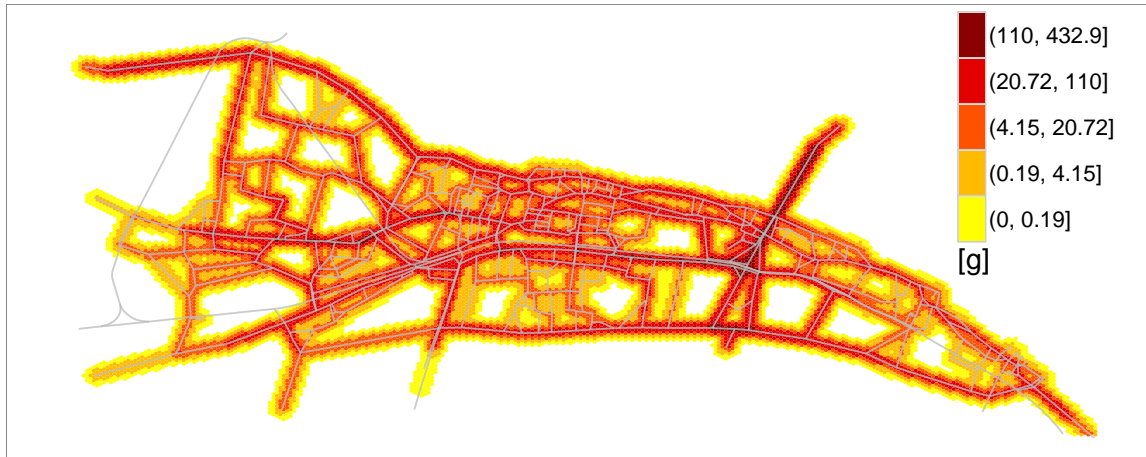
521 To summarize this, the BSH-b policy measure reduces the emissions by a significantly
522 higher share of the bicycle mode and lower share of motorized vehicles. In the BSH-mb
523 scenario, the increase in the share of motorbike increases the emissions from motorbike,
524 but the overall emissions decreases with the exception of NMHC emissions.

525 5.4.4. Spatial distribution

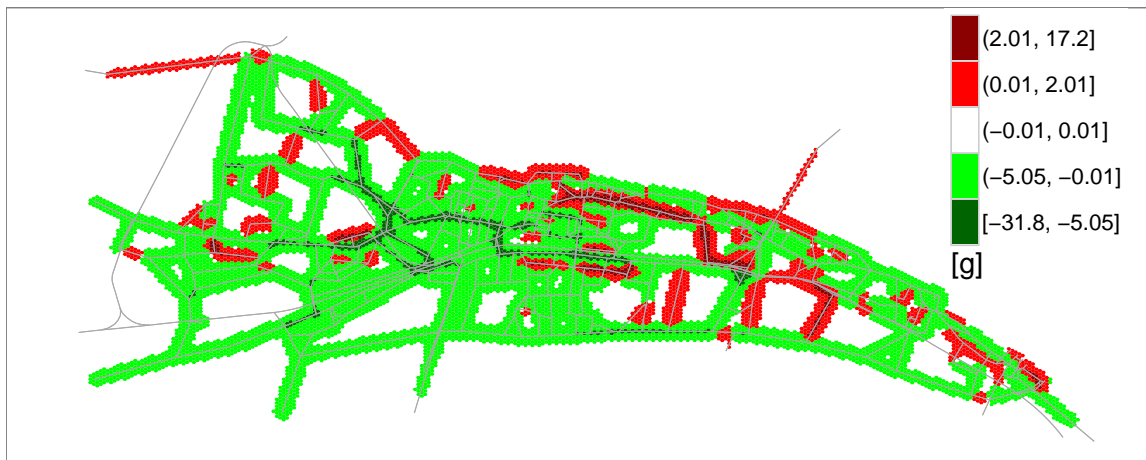
526 Fig. 8 shows the spatial distribution of NO_2 emissions.¹⁶ Fig. 8a shows the absolute
527 emissions (in g) in the BAU scenario. The emissions on all major streets and “Gandhi
528 Setu” are high. Figs. 8b and 8c show the change in NO_2 emissions with respect to
529 the BAU scenario for the BSH-b and the BSH-mb policy scenarios, respectively. An
530 increase in emissions is indicated by red hexagons, a decrease in emissions is indicated by
531 green hexagons, while white hexagons denote minor changes in NO_2 emissions. It can be
532 observed that the emissions on most portions of major roads decrease. This is an effect of
533 the decrease in the share of motorized vehicles. The decrease in NO_2 emissions on major
534 arterials is more significant in the BSH-mb scenario due to capacity relief (dark green
535 hexagons). In the BSH-mb scenario, a significant increase in emissions on the bicycle
536 superhighway can be observed. This is the result of allowing motorbikes on the bicycle
537 superhighway. The BSH-b policy measure reduces emissions significantly (approximately
538 18%; see Fig. 7), mainly from inner city roads. In contrast to this, the BSH-mb policy
539 reduces total emissions by only about 5% (see Fig. 7), and increases the emissions in the

¹⁵ The NMHC emissions from 2-stroke motorcycles are significantly higher than those of 4-stroke motorcycles (Tsai et al., 2000). Therefore, it is likely that the motorbike emissions are underestimated in this study.

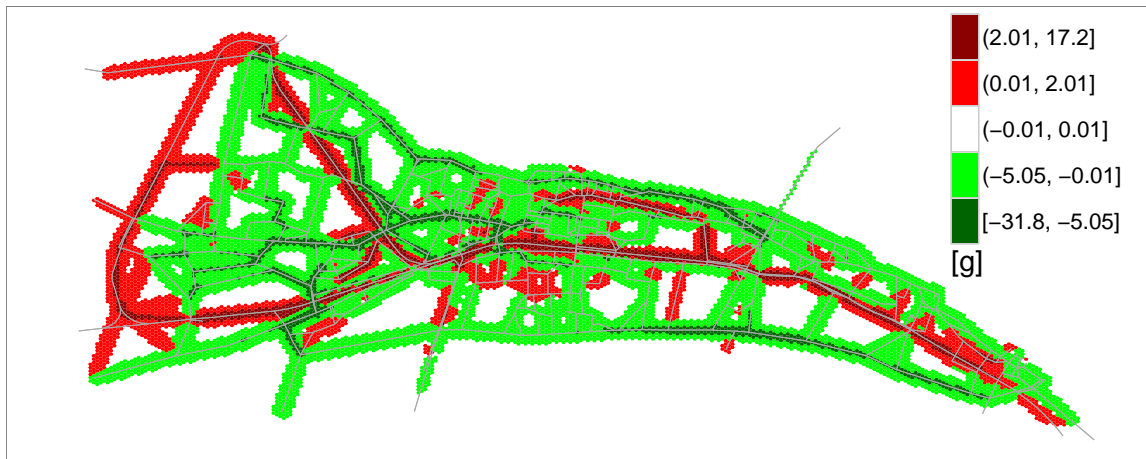
¹⁶ Similar to a previous study (Agarwal and Kickhöfer, 2016), for illustration purposes, the graphic only shows NO_2 . For the visual presentation, a Gaussian distance weighting function is used to smooth emissions. Uniform hexagonal cells of size 100 m are used for this purpose. The smoothing radius is assumed to be 100 m. In contrast to Kickhöfer (2014), who assume the emissions at the centre of the link, the emissions are linearly distributed on the link. For more information on the exact visualization procedure, please refer to Appendix A in Agarwal (2017).



(a) Absolute emissions in the BAU scenario.



(b) Change in emissions in the BSH-b scenario.



(c) Change in emissions in the BSH-mb scenario.

Figure 8: Absolute NO_2 emissions (in g) in the BAU scenario and changes in emissions (in g) in the BSH-b and BSH-mb policy scenarios. The values are scaled to the full population.

540 inner city, which is undesirable. It directs to impose strict policy measures to reserve the
 541 superhighway for bicycles.

542 *5.5. Accessibilities*

543 *5.5.1. Computation approach*

544 As pointed out in Sec. 1.4, it is a goal of transport and city-planning policies to increase
545 accessibility. Accessibility can be captured quantitatively and be used as a comprehensive
546 and efficient planning instrument (Ziemke et al., 2017). In contrast to traditional planning
547 tools, which are mostly based on travel alone (like measuring and monetizing changes in
548 travel times, highway levels of service, or delays), the concept of accessibility is more
549 strongly focused on the actual needs of individuals and households, i.e. the ease to reach
550 locations to fulfill needs. As such, accessibility constitutes a holistic measure that, at
551 least, consist of two components, a *land-use* (or *activity*) component and a *transport*
552 component: The land-use component reflects the spatial distribution of opportunities and
553 is characterized by both the amount and the location of different types of activity facilities.
554 The transport component reflects the ease of travel between locations. Accessibility, i.e.
555 the interplay of land use and transport, determines how well needs of individuals for
556 certain services can be fulfilled.

557 In MATSim (cf. Sec. 3), accessibilities can be computed in an integrated way based
558 on observations of the transport simulation, in particular travel utilities that trip-makers
559 perceive when travelling on the network at a specific time-of-day. Typically, the logsum
560 term, which has an econometric interpretation as the expected maximum utility (EMU)
561 that can be obtained at a location i from opportunities at other locations j , is applied.
562 Accordingly, the accessibility A_i of a location i is computed as

$$A_i = \ln \sum_j e^{-C_{ij}} , \quad (4)$$

563 where j is an opportunity somewhere in the study area and C_{ij} is the generalized cost
564 of travel from i to j .¹⁷ The C_{ij} terms are computed based on the utilities of travelling
565 as they were calibrated in the travel model (cf. Eq. (1)) plus the marginal utility of
566 time as a resource (opportunity cost of time). As such, Eq. (4) does not require a scale
567 parameter (μ) because we assume the utilities of Eq. (1) to be correct estimates for the
568 choice situation under consideration.

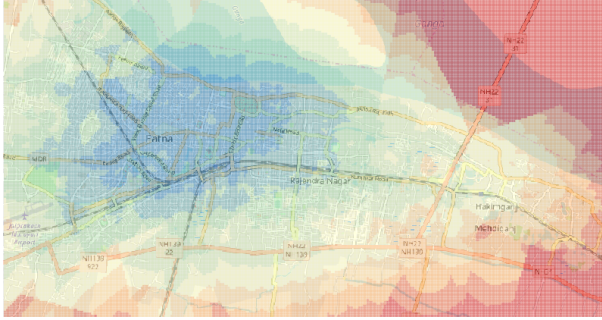
569 Note that each opportunity j is, indeed, an individual facility. Accordingly, there is no
570 need to describe any sort of zones (e.g. by counting the numbers of opportunities within
571 such zones). This simplifies the mathematical form of Eq. (4) and, at the same time,
572 avoids unnecessary loss of accuracy by spatial aggregation. Further, it is assumed that
573 each opportunity has the same attractiveness. Therefore, the utility impact perceived at
574 location i by an opportunity at j is simply determined by the cost of travelling between
575 i and j .

576 The use of the logsum term renders distance cut-offs, which other measures of ac-
577 cessibility (e.g. isochrone-based measures) require, unnecessary. Opportunities far away
578 from location i have, by definition, a low impact on the accessibility score of location i ,
579 converging to zero with increasing distance.

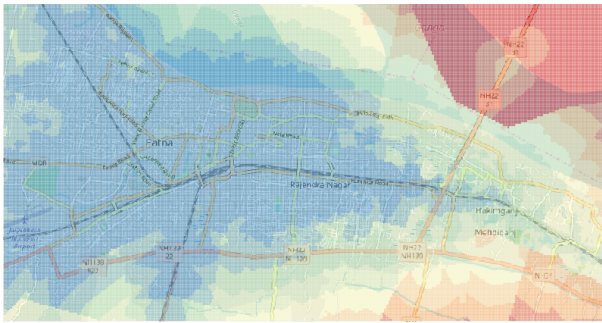
580 *5.5.2. Changes in accessibilities for policy measures*

581 To evaluate the effects of the proposed bicycle superhighway, accessibilities to ed-
582 ucation facilities are computed. Education facilities are chosen because such facilities

¹⁷ Please refer to Ziemke et al. (2017), in particular, Section 3.1) for a more detailed mathematical justification of the formula as well as for technicalities of the computation of accessibilities within the MATSim transport simulation framework.



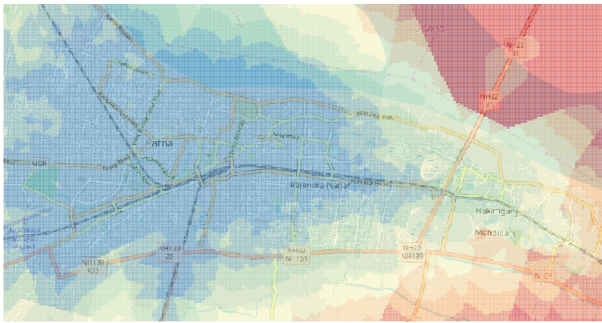
(a) Accessibilities in BAU scenario.



(b) Accessibilities in BSH-b scenario.



(c) Accessibility improvements in BSH-b scenario over BAU scenario.



(d) Accessibilities in BSH-mb scenario.



(e) Accessibility improvements in BSH-mb scenario over BAU scenario.

Figure 9: Accessibilities of education facilities by bicycle in BAU, BSH-b, and BSH-mb scenarios and accessibility changes between scenarios. Red colours denote low accessibilities (or, in comparative plots, an accessibility decrease), while blue colours denote high accessibilities (or, in comparative plots, an accessibility increase). Background map: ©OpenStreetMap contributors (<http://www.openstreetmap.org>).

583 are relevant for almost all socio-economic groups of the population. Data on locations
584 and types of facilities are retrieved from OpenStreetMap (OSM) following the approach
585 described by [Ziemke et al. \(2017\)](#).

586 Fig. 9 shows the accessibilities of education facilities by bicycle in the BAU, BSH-b
587 and BSH-mb scenarios as well as corresponding accessibility changes in the BSH-b and
588 BSH-mb scenarios with respect to the BAU scenario.

589 Notably, not only infrastructure-based changes between the scenarios, but also traffic-
590 state-related effects are taken into account – reflecting the true quality of mobility that
591 a trip-maker perceives. In particular, this enables to compare the BSH-b and BSH-mb
592 scenarios, which are based on the same infrastructure (i.e. with the new bicycle super-
593 highway), but can be assumed to differ in traffic properties as in the BSH-mb motorbikes
594 are allowed to travel on the proposed bicycle superhighway, which is not permitted in the
595 BSH-b policy scenario.

596 Fig. 9a depicts the accessibilities to education faculties by bicycle in the BAU scenario.
597 It can be seen that accessibilities are the highest in the western central part of the city
598 (depicted in blue colours).

599 Fig. 9b shows accessibilities to education facilities in the BSH-b scenario, while Fig. 9c
600 depicts the changes in accessibilities of education facilities for the BSH-b scenario with
601 respect to the BAU scenario. It can be seen that accessibilities to education facilities
602 for bicyclists have improved significantly. Areas of low education accessibility (red- and
603 yellow-coloured areas) have become discernibly fewer, while more areas are associated
604 with a good accessibility now. As can be seen in Fig. 9c, areas in the vicinity to the
605 proposed bicycle superhighway (cf. Fig. 3) are most strongly positively affected. However,
606 also areas away from the proposed new infrastructure benefit, highlighting the positive
607 city-wide impact of the bicycle superhighway.

608 In Figs. 9d and 9e, it can be seen that in the policy scenario where motorbikes are
609 allowed to travel on the bicycle superhighway (BSH-mb scenario) there is an increase in
610 accessibilities as well. However, the increase is – compared to the BSH-b policy scenario
611 – significantly reduced. This is caused by motorbike which increase traffic on the bicycle
612 superhighway and, thus, slow down bicycles on that infrastructure, causing accessibilities
613 to decrease as activity facilities can only be reached with higher travel effort. In line
614 with results of previous analyses, it is therefore shown that the effectiveness of the bicycle
615 superhighway is reduced in case motorbikes are also allowed to travel on it. Given the
616 agent-based simulation, an analysis to quantify the improvements in the accessibilities for
617 specific group (e.g. based on income) is possible however it is beyond the scope of the
618 present study.

619 6. Discussion

620 *Potential for increase in bicycle share* In this study a bicycle superhighway is proposed
621 for Patna, India. In this, car mode is mainly used by high to middle income users and
622 motorbike is by middle-to-low income users. Bicycle, PT and walk modes are used by
623 low income households which are captive to these modes. Under the assumption that
624 bicycle is two times faster than before and efforts to ride a bicycle is reduced to half, the
625 share of bicycle increases to 44% up from 32.5%. From Tab. 5a and Tab. 5b, it can be
626 observed that 14% of car users, 30% of motorcyclists, 35% of PT riders and 12% walkers
627 switch to bicycle mode. This indicates that increase in bicycle share is not triggered by
628 economic-barriers only, rather it has become a more attractive travel mode not only to
629 low income households but also to middle-to-high income groups. To verify this, increase

Table 7: Increase in number of bicycle trips for different income classes

income class [USD]	8	11	30	60	94	300
% change	17.97%	21.29%	33.81%	36.64%	32.55%	34.80%

in number of bicycle trips for different income classes are shown in Tab. 7. Though, the share of bicycle is already high (32%; Tab. 4), a significant increase in bicycle share for all income classes can be observed.

In other words, a bicycle-friendly infrastructure has huge potential for increase in bicycle share even for the cities where bicycle share is already high. Presumably, this increase can be higher if existing bicycle share is low. However, the maximum increase in bicycle share can be constrained by the availability and attractiveness of other modes.

Reasons why the share does not become even higher are:

- There is heavy bicycle congestion in many areas, see Fig. 5f. Thus, the bicycle superhighway would have to be significantly wider in those areas to accommodate an even larger bicycle share.
- There are many walk trips which are not along the investigated bicycle superhighway. These would thus not benefit from the new infrastructure, and thus a change to bicycle is not attractive.
- There are some trips which are so long that a motorized mode remains preferable.

Sensitivity analysis As discussed in Sec. 1, choosing a bicycle mode depends on several factors such as distance, slope, turn frequency, traffic volume, traffic-mix, intersection control, on-street parking, discontinuities, roadside land-use, physical-segregation of bicycle track etc. Further, safety, comfort, convenience of riding are other top concerns for potential cyclists (Jain et al., 2010). The choice model in the present study does not account for all of these factors explicitly rather incorporate them using a simplified assumption. As described in Sec. 4.2.4, it is assumed that on every link of the bicycle superhighway, bicycles are two times faster than on existing network and the efforts to ride a bicycle are reduced to half. Let’s call this as “bicycle riding comfort index”. In this section, a sensitivity analysis for bicycle riding comfort index is performed. For no improvements, the index is unity. Similar to the policy scenarios in Sec. 4.2.4, a new simulation is set up for every bicycle riding comfort index.

Table 8: Sensitivity for bicycle riding comfort index in BSH-b scenario

bicycle riding comfort index	1	1.11	1.33	1.5	2	3	4
share of bicycle	35.30%	36.58%	40.1%	42.33%	48.78%	51.98%	53.2%

From Tab. 8, it can be observed that with no improvement (index=1), there is little increase in the bicycle share. In other words, having a bicycle track along with the existing roads is less likely to have significant increase in bicycle share. Similar finding is also obtained by Broach et al. (2012). As expected, increase in the BSH improvement factor will increase the share of bicycle in BSH-b scenario i.e. higher speed and lesser efforts are the keys to make riding of bicycle more attractive to potential cyclists.

663 7. Conclusion

664 Bicycle is an environmentally sustainable transport mode, which can be used as a main
665 transport mode as well as a feeder to mass public transit systems. However, in many parts
666 of the world, it is becoming unattractive due to insufficient and/or unplanned infrastruc-
667 ture. In this direction, this study proposed a physically segregated bicycle superhighway
668 for an urban agglomeration, where the share of non-motorized transport modes is very
669 high. The idea with this is to demonstrate the potential of the increase in overall bicycle
670 share. An innovative algorithm was proposed to determine the optimum number and
671 locations of connectors between the superhighway and the existing network, which can be
672 used for other scenarios also. Household income plays a vital role in the decision making
673 process of travellers, in particular in developing economies where many users are captive
674 to cheaper alternatives. This, in turn, is likely to affect the outcome of the policy mea-
675 sures. Therefore, in this study, the income levels were integrated in the utility function
676 of individual travellers.

677 To evaluate the impact of the bicycle superhighway, a case study of Patna, India was
678 considered. The application of bicycle superhighway to Patna illustrated huge potential
679 to increase in the bicycle ridership. Allowing only cyclists on the bicycle superhighway
680 increased the bicycle share as much as 48%. However, allowing motorbikes also on it,
681 narrowed the increase in bicycle share to 44%. A detailed mode-switcher analysis showed
682 that captive users (walk, public transport) as well as other motorized transport mode (e.g.
683 motorbike) users switched to bicycle mode. Further, a marginal mode-switch from car
684 to bicycle was observed. This essentially featured the increased attractiveness for bicycle
685 travel mode from low-middle income households.

686 This study has extended an emission modelling tool to estimate the vehicle- and
687 time-dependent emissions under mixed traffic conditions. Total emissions decreased sig-
688 nificantly if only bicycles are allowed on superhighway. Allowing motorbikes on the su-
689 perhighway decreases overall emissions to a limited extent with an exception of NMHC
690 emissions. An overall increase in NMHC emissions is observed in this case which can
691 impose major challenges if ground-level Ozone is a problem. However, a spatial analysis
692 exhibited that a bicycle superhighway reduces emissions significantly as long as motor-
693 bikes are restricted on it. This emphasized the requirements of strong law enforcements
694 or other measures to restrict the usage of superhighway for bicycle and cycle-rickshaws
695 only. A computation of accessibilities, a policy assessment tool that is oriented on the
696 actual needs of individuals, showed positive effects of the proposed bicycle superhighway
697 on the accessibility of education facilities. While areas that are located in the direct vicini-
698 ty of the new bicycle superhighway experience the highest accessibility increase, areas
699 away from the new infrastructure also benefit from it in terms of increased accessibil-
700 ity. These positive effects are reduced if motorbikes are allowed to travel on the bicycle
701 superhighway. This demonstrates that it is very important that a infrastructure is not
702 only constructed appropriately, but also its use must be defined in a reasonable way.
703 Otherwise, the benefits it provides may be compromised.

704 This study made an attempt to show the potential of increase in the bicycle share
705 which is important for a low carbon urban transport. Such insights are useful for agencies
706 to make decisions regarding transport policies. However, along with provision of infras-
707 tructure, to increase the share of bicycle, significant efforts are required to change the
708 negative or neutral perception of the travellers ([Gatersleben and Appleton, 2007](#)). For
709 instance, a mandatory program in schools to promote the bicycle usages because children
710 have higher positive perception about cycling than adults ([Verma et al., 2016](#)). Similarly,

711 introduction of voluntary programs to train the adults, seniors, new residents, etc. is likely
712 to accumulate more cyclists (Buehler et al., 2016; Pucher and Buehler, 2008).

713 Acknowledgements

714 The support given by DAAD (German Academic Exchange Service) to first author for
715 his PhD studies at Technische Universität Berlin is greatly acknowledged. The authors
716 are grateful to anonymous reviewers for their valuable comments. The responsibility of
717 any remaining errors stays with the authors.

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