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Appointment Process for Advocacy Boards Serving Persons with Developmental Disabilities and Mental Illness, Part I

Senate Health Subcommittee on Mental Health, Developmental Disabilities and Genetic Diseases

Senate Select Committee on Citizen Participation in Government

Assembly Health Subcommittee on Mental Health and Developmental Disabilities

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CALIFORNIA LEGISLATURE

SENATE HEALTH SUBCOMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITIES AND GENETIC DISEASES

SENATE SELECT COMMITTEE ON CITIZEN PARTICIPATION IN GOVERNMENT

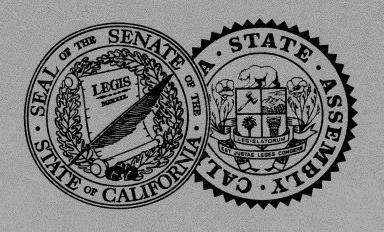
Senator Dan McCorquodale, Chairman

ASSEMBLY HEALTH SUBCOMMITTEE ON MENTAL HEALTH AND DEVELOPMENTAL DISABILITIES

Assemblyman Richard Polanco, Chairman

Hearing on

APPOINTMENT PROCESS FOR ADVOCACY BOARDS SERVING PERSONS WITH DEVELOPMENTAL DISABILITIES AND MENTAL ILLNESS



Tuesday, May 31, 1988 Inglewood, California NOV 7 1988

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BEFORE THE SENATE SUBCOMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITIES AND GENETIC DISEASES;

THE SENATE SELECT COMMITTEE ON CITIZEN PARTICIPATION IN GOVERNMENT:

AND THE ASSEMBLY SUBCOMMITTEE ON MENTAL HEALTH AND DEVELOPMENTAL DISABILITIES

IN THE MATTER OF:)
)
OVERSIGHT HEARING ON THE)
APPOINTMENT PROCESS FOR ADVOCACY)
BOARDS SERVING PERSONS WITH)
DEVELOPMENTAL DISABILITIES AND)
MENTAL HEALTH.)
)

TRANSCRIPT OF PROCEEDINGS TAKEN

AT DANIEL FREEMAN MEMORIAL HOSPITAL,

333 NORTH PRAIRIE AVENUE, INGLEWOOD,

CALIFORNIA, COMMENCING AT 10:15 A.M. ON

TUESDAY, MAY 31, 1988, HEARD BEFORE

SENATOR DAN MC CORQUODALE, CHAIR,

REPORTED BY BILLIE HANSON-BORGERDING,

CSR NO. 4986, A NOTARY PUBLIC IN AND FOR

THE STATE OF CALIFORNIA AND COUNTY OF

ORANGE.

APPEARANCES:

COMMITTEE MEMBERS:

SENATOR DAN MC CORQUODALE, CHAIR SENATOR MILTON MARKS SENATOR HERSCHEL ROSENTHAL ASSEMBLYMAN RICHARD POLANCO

STAFF:

PEGGY COLLINS
JULIE KAUFMAN
LENORE TATE
JANE UITTI
HOLLY MITCHELL

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INGLEWOOD, CALIFORNIA, TUESDAY, MAY 31, 1988

SENATOR MC CORQUODALE: I THINK OUR SPEAKER SYSTEM WILL BE ADEQUATE FOR PEOPLE TO HEAR, BUT IN CASE AT ANY TIME DURING THE DAY YOU ARE NOT ABLE TO HEAR WHAT IS BEING SAID, PLEASE FEEL FREE TO RAISE YOUR HAND AND I'LL TRY TO MAKE SURE THAT PEOPLE EITHER TALK LOUDER OR TALK INTO THE MICROPHONE.

THIS IS A JOINT HEARING OF THE SENATE
SUBCOMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITIES
AND GENETIC DISEASES, THE SENATE SELECT COMMITTEE ON
CITIZEN PARTICIPATION IN GOVERNMENT, AND THE ASSEMBLY
SUBCOMMITTEE ON MENTAL HEALTH AND DEVELOPMENTAL
DISABILITIES.

A MEMBER OF ONE OF THOSE COMMITTEES, WHO IS

ALSO THE CHAIR OF THE SENATE SUBCOMMITTEE ON THE RIGHTS OF

THE DISABLED, SENATOR MARKS, IS THE SECOND PERSON FROM THE

END ON MY LEFT.

THE PERSON NEXT TO HIM IS JULIE KAUFMAN, WHO IS THE STAFF PERSON TO THAT COMMITTEE.

ON THE RIGHT-HAND SIDE OF SENATOR MARKS,
COMING THIS WAY, IS SENATOR ROSENTHAL.

THE NEXT PERSON OVER IS LENORE TATE, WHO IS

THE STAFF TO ASSEMBLYMAN POLANCO, WHO IS IMMEDIATELY TO MY LEFT AND IS THE CHAIR OF THE ASSEMBLY SUBCOMMITTEE ON MENTAL HEALTH AND DEVELOPMENTAL DISABILITIES.

q

I'M DAN MC CORQUODALE. I'M CHAIR OF THE
SENATE SUBCOMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL
DISABILITIES AND GENETIC DISEASES, AND THE SENATE SELECT
COMMITTEE ON CITIZEN PARTICIPATION IN GOVERNMENT.

ON MY IMMEDIATE RIGHT IS PEGGY COLLINS, WHO IS ON MY STAFF.

NEXT TO HER IS JANE UITTI, WHO IS THE STAFF
TO THE SUBCOMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL
DISABILITIES, AND ON SENATOR WATSON'S HEALTH AND HUMAN
SERVICES COMMITTEE OF THE SENATE.

NEXT TO HER IS HOLLY MITCHELL, WHO IS ON SENATOR WATSON'S STAFF IN THE DISTRICT AND WHO WILL HAVE A STATEMENT IN A LITTLE BIT FROM SENATOR WATSON.

THE MEETING IS BEING TRANSCRIBED, SO AS
YOU SPEAK -- AND IT WILL HELP, I THINK, ALSO FOR THE
PANELISTS, THE PEOPLE UP HERE IN THIS GROUP, IF WE WILL
MAKE SURE THAT WE IDENTIFY WHO WE ARE AS WE SPEAK, IT WILL
HELP HER TO IDENTIFY THE CORRECT WORDS WITH THE CORRECT
PERSON.

IF YOU WANT TO SPEAK AT ANY POINT DURING THE DAY, THERE ARE SOME CARDS IN THE BACK AND YOU CAN FILL THOSE OUT, GIVE THEM TO THE TWO SERGEANTS HERE, WHO WILL

BE ABLE TO GET THOSE UP TO US AND WE WILL TRY TO FIT YOU IN.

Δ

WE HAVE A LOT OF PEOPLE WHO WILL BE
TESTIFYING. I'M GOING TO KEEP TRYING TO URGE PEOPLE TO
KEEP THE TESTIMONY MOVING. IF SOMEONE MAKES SOME COMMENTS
AND YOU ARE IN AGREEMENT WITH THOSE, AND PART OF YOUR
TESTIMONY COULD BE JUST SIMPLY REFLECTED AS AGREEING WITH
SOMEONE WHO HAS SPOKEN EARLIER, YOU CAN DO THAT.

MANY OF THE PEOPLE WHO WILL BE SPEAKING WILL

BE SWORN IN, SO THAT DOES TAKE SOME AMOUNT OF TIME IN

TRYING TO TAKE CARE OF ALL THOSE FORMALITIES, BUT WE WILL

TRY TO KEEP THE MEETING MOVING.

SOME MEMBERS OF THE PANEL WILL HAVE TO LEAVE
AT VARIOUS TIMES DURING THE DAY TO TAKE CARE OF THEIR
RESPONSIBILITIES BACK AT THE CAPITOL, BUT WE WILL ATTEMPT
TO PROVIDE ADEQUATE TIME TO EXPLORE THIS ISSUE AND PROVIDE
THE TIME NECESSARY.

THIS IS A LITTLE DIFFERENT THAN MANY OF THE LEGISLATIVE HEARINGS THAT YOU MIGHT HAVE BEEN INVOLVED IN OR FOLLOWED BEFORE, IN THAT WE WILL BE A LITTLE MORE FORMALIZED THAN MANY OF THOSE. WE ARE SWEARING MOST OF THE PEOPLE IN WHO WILL BE TESTIFYING, AND WE WILL NEED TO HAVE — WE WILL PROBABLY FOLLOW A MORE ORGANIZED PERIOD OF QUESTIONING AND COMMENT THAN YOU MIGHT NORMALLY EXPECT IN A REGULAR SENATE COMMITTEE HEARING.

1 1

FOR MUCH OF MY PROFESSIONAL CAREER, I'VE HAD SOME INVOLVEMENT WITH PERSONS WHO ARE DEVELOPMENTALLY DISABLED OR MENTALLY ILL. FOR THE PAST FIVE AND A HALF YEARS I'VE BEEN CHAIR OF THIS SENATE SUBCOMMITTEE ON MENTAL HEALTH AND DEVELOPMENTAL DISABILITIES AND GENETIC DISEASES, AND IN THAT CAPACITY I'VE HAD AN OPPORTUNITY TO WORK WITH VARIOUS GROUPS IN THE LEGISLATIVE ARENA DEALING WITH THESE ISSUES.

I HAVE ALWAYS KNOWN THAT THOSE WHO SPEAK FOR
THESE SPECIAL PEOPLE ARE AMONG THE MOST COMMITTED AND
VOCAL ADVOCATES OF THE STATE. YET IN ALL MY EXPERIENCE I
HAVE NEVER SEEN AN ISSUE AFFECTING THE MENTALLY ILL OR
DEVELOPMENTALLY DISABLED WHICH RAISES THE LEVEL OF CONCERN
THAT HAS BEEN EXPRESSED TO ME OVER THE COURSE OF THE PAST
FEW MONTHS.

AT THE HEART OF OUR DISCUSSION TODAY IS
WHETHER OR NOT THOSE ORGANIZATIONS ENTRUSTED WITH
PROTECTING THE RIGHTS OF DISABLED PEOPLE ARE IN JEOPARDY.
YOU WILL HEAR TESTIMONY ABOUT VARIOUS BOARD MEMBERS WHOSE
APPOINTMENTS DO NOT MEET THE SPIRIT AND, PERHAPS, THE
LETTER OF THE LAW.

WE WILL HEAR TESTIMONY WHICH BRINGS INTO
QUESTION THE MOTIVATION OF CERTAIN BOARD MEMBERS. WE WILL
HEAR TESTIMONY WHICH INDICATES THAT CERTAIN BOARD MEMBERS
MAY BE MORE ALIGNED TO THE ADMINISTRATION'S AGENDA THAN

WITH THE NEEDS OF THE VERY PEOPLE THEY ARE MANDATED TO SERVE.

THESE ARE ALL SERIOUS ALLEGATIONS AND ONES
THAT WE HAVE TO PURSUE AND DISCUSS AND INVESTIGATE THE
EXTENT TO WHICH WE FIND THEY DO AFFECT THE RIGHTS AND THE
PROGRAMS RELATED TO THE DEVELOPMENTALLY DISABLED OR
MENTALLY ILL.

SO THESE BOARDS ARE DESIGNED AND THEY WERE INTENDED TO BE INDEPENDENT, AND THEIR VERY EXISTENCE IS BASED ON THE NEED TO PROTECT THE RIGHTS OF CLIENTS IN DISPUTES AGAINST THE STATE.

BUT THEY ARE A LITTLE DIFFERENT THAN AN ADVISORY BOARD OR A BOARD PUT TOGETHER TO HELP US DETERMINE WHAT PROGRAMS MAY BE NECESSARY. THEIR ROLE IS TO PROTECT THE CLIENTS AND INSURE THE AVAILABILITY OF THOSE SERVICES ONCE A DETERMINATION IS MADE THAT PROGRAMS ARE AVAILABLE OR THAT THEIR RIGHTS ARE BEING INFRINGED UPON.

SO WHETHER OR NOT THESE ALLEGATIONS ARE
JUSTIFIED AND WHETHER THEY'RE RIGHT IS THE QUESTION AND
THE ISSUE BEFORE THESE COMMITTEES TODAY.

MANY OF YOU ARE HERE TODAY TO PROVIDE US WITH YOUR INSIGHTS INTO THIS ISSUE. WE APPRECIATE THE TIME THAT YOU HAVE TAKEN TO BE HERE.

SOME OF YOU ARE HERE AS SUBPOENAED WITNESSES

AND HAVE DEMONSTRATED A RESPONSE TO THIS HEARING WHICH, IN MY OPINION, IS JUST SHORT OF CONTEMPT, AND WHICH IN FACT MAY RESULT IN THAT CHARGE AT SOME POINT. I WOULD SAY YOUR RESISTANCE TO APPEAR BEFORE THESE COMMITTEES RAISES QUESTIONS ABOUT YOUR WILLINGNESS TO PROVIDE THESE COMMITTEES WITH HONEST AND FRANK TESTIMONY; THEREFORE, I WILL BE REQUIRING YOU TO TAKE AN OATH SO THAT YOU UNDERSTAND THAT YOU ARE SPEAKING THE TRUTH.

IF ANY SUBPOENAED WITNESSES HAVE FAILED TO ATTEND OR HAVE SUCCESSFULLY AVOIDED BEING SERVED WITH THEIR SUBPOENAS, I CAN ASSURE YOU THAT WE WILL RESCHEDULE A SECOND HEARING AND SUBPOENA YOU ONCE AGAIN.

FURTHERMORE, WE WILL PURSUE ALL LEGAL OPTIONS

AVAILABLE TO US FOR THOSE UNDER SUBPOENA WHO HAVE FAILED

TO APPEAR BEFORE THIS COMMITTEE, AND AT A LATER TIME TODAY

WE WILL BE TAKING ACTION RELATED TO THOSE WHO ARE NOT IN

ATTENDANCE BUT WHO HAVE BEEN SUBPOENAED.

AND I WOULD SAY, FOR THE RECORD, THAT THERE ARE TWO ACTUAL SUMMONS WHICH HAVE BEEN ISSUED. ONE WAS A LETTER WHICH WAS DIRECTED TO MEMBERS AND INDIVIDUALS ALERTING THEM TO THIS MEETING. THAT, IN ITSELF, CONSTITUTES A SUMMONS OF A LEGISLATIVE COMMITTEE AND WOULD SERVE AS AN OFFICIAL NOTICE AND REQUIREMENT TO BE IN ATTENDANCE.

THE SECOND ONE WAS AN OFFICIAL SUBPOENA

APPROVED BY THE SENATE RULES COMMITTEE THIS PAST WEEK AND WHICH HAS BEEN SERVED ON A NUMBER OF INDIVIDUALS, BUT SOME HAVE NOT BEEN SERVED BECAUSE OF INABILITY TO MAKE CONTACT WITH THEM. HOWEVER, AS I INDICATED, AT SOME POINT WE WILL DEAL WITH THAT ISSUE FURTHER.

NOW, WHAT I WOULD LIKE TO DO IS TO SEE,

STARTING WITH SENATOR MARKS, IF HE HAS SOME COMMENTS THAT

HE WOULD LIKE TO MAKE, AND THEN WE WILL COME RIGHT ON

DOWN.

SENATOR MARKS: I WOULD LIKE TO MAKE A SHORT
STATEMENT. I APPRECIATE BEING HERE VERY MUCH AND I'M GLAD
YOU ARE HAVING THIS MEETING.

THAT THE PEOPLE OF CALIFORNIA TAKE PRIDE IN HELPING OTHERS HELP THEMSELVES. WE ARE A SOCIETY OF HELPFUL VOLUNTEERS AND VOCIFEROUS ADVOCATES WORKING FOR MANY CAUSES IN POPULATIONS, INCLUDING THOSE PEOPLE WITH DEVELOPMENTAL DISABILITIES AND MENTAL ILLNESS.

WE APPLAUD PEOPLE WHO DONATE THEIR TIME AND ENERGY TO SERVE FOR THE GOOD OF THESE POPULATIONS.

VOLUNTEERING FOR A PROGRAM, HELPING IN A FUND RAISER, OR SERVING ON A BOARD IS A WELCOME SELFLESS AND HUMANITARIAN ACT AND DISREGARDS COMMON BENCHMARKS SUCH AS RACE, ECONOMIC STATUS, AND POLITICAL BELIEFS.

I WAS, THEREFORE, SHOCKED AND DISMAYED TO

1 1

LEARN THAT PROTECTION AND ADVOCACY, INC. AND THE STATE

COUNCIL ON DEVELOPMENTAL DISABILITIES HAD BECOME EMBROILED

IN SUCH ACTIVITIES AS QUESTIONABLE BOARD APPOINTMENTS AND

SELF-SERVING AGENDAS.

IT IS UNFORTUNATE THAT WE HAVE HAD TO HOLD
THIS HEARING, BUT WE HAVE BEEN FORCED TO SUBPOENA
WITNESSES TO TESTIFY. ALL THE TIME, ENERGY, AND ABUSE OF
POWER INVOLVED HAVE ABUSED THE SYSTEM AND HAVE NOT HELPED
THE POPULATIONS THAT WE ARE COMMITTED TO SERVE. I HOPE
THAT WE CAN REPAIR THE DAMAGE THAT HAS BEEN DONE AND MOVE
AHEAD IN A POSITIVE MANNER.

LET ME SAY, AS THE CHAIR ANNOUNCED, I AM THE CHAIR OF THE SENATE SUBCOMMITTEE OF THE RIGHTS OF THE DISABLED, AND I, TOO, AM INTERESTED IN THE CONCERN THAT YOU HAVE HERE.

THANK YOU.

SENATOR MC CORQUODALE: SENATOR ROSENTHAL?

SENATOR ROSENTHAL: I HAVE NO STATEMENT AT THIS

POINT. THANK YOU.

SENATOR MC CORQUODALE: ALL RIGHT. TO SHOW, TO SOME EXTENT, THE LEVEL OF INTEREST THAT THIS ISSUE HAS ENGENDERED IN THE LEGISLATURE, THIS IS PERHAPS, CERTAINLY WITHIN MODERN TIMES, ONE OF THE FIRST TIMES THAT A COMMITTEE SUCH AS THIS HAS CONVENED WITH BOTH HOUSES INVOLVED.

AS I INDICATED, MR. POLANCO CHAIRS A SIMILAR COMMITTEE TO THE COMMITTEE THAT I CHAIR IN THE SENATE, AND NOW I'LL SEE IF HE HAS SOME COMMENTS HE'D LIKE TO MAKE.

ASSEMBLYMAN POLANCO: MY OPENING COMMENTS ARE VERY BRIEF. I AM DISTURBED AT WHAT I HAVE LEARNED IN REFERENCE TO SOME OF THE ALLEGATIONS. I AM HERE TO DEMONSTRATE MY SINCERE COMMITMENT IN WANTING TO GET TO THE BOTTOM LINE OF SOME OF THESE ALLEGATIONS, AND I AM VERY HAPPY TO SEE THAT THIS HEARING IS OF A SERIOUS NATURE IN LIGHT OF THE FACT THAT YOU WILL BE UNDER OATH. WE REMIND YOU OF THAT.

I APPRECIATE THE OPPORTUNITY TO PARTICIPATE
IN SOMETHING THAT IS WORTHY AND LONG OVERDUE. WE NEED TO
MAKE THOSE CORRECTIONS IN THOSE AREAS THAT NEED TO BE
MADE.

AND WITH THAT, SENATOR, I'LL CONCLUDE MY STATEMENT.

SENATOR MC CORQUODALE: ALL RIGHT.

HOLLY MITCHELL HAS A STATEMENT FROM SENATOR WATSON. WOULD YOU LIKE TO GIVE THAT NOW?

MS. MITCHELL: THANK YOU.

AS SENATOR MC CORQUODALE HAS PREVIOUSLY
STATED, TODAY'S HEARING IS GOING TO BE UNIQUE IN THAT WE
ARE DOING AN INVESTIGATIONAL HEARING TO FLUSH OUT SOME
FACTS.

IN QUESTION ARE THE METHODS USED BY THE

KENNEDY COURT REPORTERS, INC.

GOVERNOR'S OFFICE IN MAKING APPOINTMENTS TO DEVELOPMENTAL DISABILITIES AND MENTAL HEALTH ADVOCACY BOARDS. THESE BOARDS INCLUDE THE STATE COUNCIL ON DEVELOPMENTAL DISABILITIES, PROTECTION AND ADVOCACY INCORPORATED, AND AREA BOARDS.

THESE BOARDS ARE MANDATED IN STATUTE TO ADVOCATE FOR THE RIGHTS OF DISABLED PERSONS.

PROFESSIONAL REPUTATIONS IN RESEARCHING ALLEGED VIOLATIONS IN SERVICES PROVIDED TO CLIENTS. THEY HAVE BEEN KNOWN AS STRONG FIGHTERS FOR PARENTS AND ADVOCATES IN THE FIELD OF DISABILITIES, AND THAT IS WHY, WHEN LAST YEAR GOVERNOR DEUKMEJIAN INTRODUCED A PROPOSAL TO ELIMINATE THE 13 AREA BOARDS FOR DEVELOPMENTAL DISABILITIES, THE LEGISLATURE IMMEDIATELY ATTACKED THE PROPOSAL AND DEFENDED THE BOARDS STRONGLY.

WE NOW HAVE EVIDENCE THAT WILL BE BROUGHT OUT TODAY THAT THIS ADMINISTRATION IS ATTEMPTING TO COMPROMISE THE EFFECTIVENESS OF THESE BOARDS BY WATERING THEM DOWN WITH APPOINTEES THAT SEEM LESS THAN COMMITTED TO UPHOLDING THEIR STATUTORY MANDATES OF ADVOCATING FOR CLIENTS' RIGHTS.

WE SAW THIS HAPPEN OVER THE LAST FEW YEARS
WITH A NUMBER OF THE GOVERNOR'S APPOINTMENTS TO THE
DEPARTMENT OF HEALTH SERVICES' FAMILY PLANNING ADVISORY

BOARD. THESE APPOINTEES NOT ONLY DID NOT FIGHT FOR
IMPROVED FAMILY PLANNING SERVICES; SEVERAL OF THEM DID
EVERYTHING THEY COULD TO OPPOSE FAMILY PLANNING PROGRAMS
AND TO DISRUPT THE BUSINESS OF THOSE BOARD MEETINGS.

AS A RESULT, THE REPUTATION OF THE BOARD

BECAME A SORRY JOKE. EVEN THE DEPARTMENT CONSIDERED THE

BOARD AN EMBARRASSMENT.

BUT THESE ADVOCACY BOARDS WE ARE DISCUSSING

TODAY ARE NO JOKE. THEY OPERATE INDEPENDENTLY, OFFERING A

NECESSARY CHECK-AND-BALANCE ON THE ENORMOUS SERVICE SYSTEM

FOR DISABLED PEOPLE.

IF SOME OF THE NEW BOARD MEMBERS WERE
APPOINTED TO PROMOTE THE CURRENT ADMINISTRATION'S
PHILOSOPHIES (THE "NO-ADVOCACY-IS-BEST" POLICY), OR IF
THEY ARE UNQUALIFIED TO FILL THE CONSUMER OR OTHER SLOT
UNDER WHICH THEY WERE APPOINTED, WE WANT TO KNOW.

THIS HEARING IS JUST THE BEGINNING, NOT THE END. WE WILL BE WATCHING THESE BOARDS VERY CLOSELY NOW THAT WE HAVE BECOME CONCERNED ABOUT THE APPOINTMENT PROCESS. WHETHER THE LEGISLATURE IS IN OR OUT OF SESSION, OR BEFORE OR AFTER AN ELECTION, WE WILL BE WATCHING TO MAKE SURE THAT THE ADMINISTRATION DOES NOT SUCCEED IN DISMANTLING THE EFFECTIVENESS OF THESE ADVOCACY BOARDS.

SENATOR MC CORQUODALE: ALL RIGHT. THANK YOU.

LET ME SAY THAT, AS A GENERAL, OVERALL

STATEMENT, OF COURSE, WE RECOGNIZE THAT PEOPLE HAVE

CERTAIN RIGHTS. I'M NOT TALKING ABOUT THE RIGHTS OF THE

DISABLED AT THIS POINT; I'M TALKING ABOUT THE RIGHTS OF

ANYONE WHO TESTIFIES BEFORE A COMMITTEE NOT TO INCRIMINATE

THEMSELVES.

WE ARE NOT SEEKING ANY ISSUES RELATED TO CRIMINAL PROSECUTION. HOWEVER, I WOULD WANT YOU TO KNOW THAT YOU DO HAVE CERTAIN RIGHTS AND ABILITIES AND WAYS TO EXERCISE THOSE RIGHTS BY CLAIMING NOT TO INCRIMINATE YOURSELF.

THE SUBPOENAS WHICH WE ISSUED DO NOT GIVE YOU THE RIGHT NOT TO APPEAR. IT GIVES PEOPLE THE RIGHT -THEY MAY RETAIN RIGHTS, THOUGH, NOT TO INCRIMINATE
THEMSELVES AND NOT TO DIVULGE CONFIDENCES WHICH THEY ARE
LEGISLATIVELY OR CONSTITUTIONALLY PROTECTED AGAINST
DIVULGING.

IF YOU DETERMINE, AS YOU TESTIFY, THAT YOU DO NOT WANT TO TESTIFY IN SOME AREA AND YOU SUGGEST THAT THIS IS PROTECTED BY A CONFIDENTIALITY STATUTE OR BY THE CONSTITUTION, WE WANT YOU TO EXPLAIN WHAT SECTION AND THE WAY THAT YOU ARE EXEMPT FROM RESPONDING TO THAT.

AS WE SWEAR PEOPLE IN, I HAVE A WHOLE SERIES
OF THINGS THAT I COULD READ TO EACH ONE. I DON'T INTEND
TO DO THAT. I FEEL THAT SINCE WE ARE NOT SEEKING ANY
CRIMINAL INDICTMENT FROM THIS HEARING, THAT WE ARE NOT

GOING TO GO THROUGH THAT PROCESS.

HOWEVER, THE MAIN FORCE OF THE TESTIMONY IS
THE TESTIMONY RELATED TO PERJURY. THAT ONE I DO WANT TO
CAUTION YOU ABOUT. THERE IS NO CONSTITUTIONAL NOR
LEGISLATIVE PRIVILEGE RELATED TO PERJURY.

IF YOU DO NOT WANT TO ANSWER, IF YOU FEEL
THAT ANY QUESTION THAT I ASK OR ANY MEMBER MIGHT ASK YOU
IS INCRIMINATING TO YOU IN ANY WAY, IN A CRIMINAL MATTER,
THEN YOU SHOULD NOT ANSWER THAT QUESTION AND YOU SHOULD SO
STATE, AND STATE THE BASIS FOR IT, WHICH WOULD BE THE
CONSTITUTION.

AND SO, IN EFFECT, THE STATUS OF PEOPLE WHO

COME TO TESTIFY ARE HERE -- EVEN THOUGH THEY MIGHT HAVE

HAD A SUBPOENA, THEY ARE TESTIFYING VOLUNTARILY, AND SO

YOU CAN REFUSE TO ANSWER QUESTIONS IF YOU SO DESIRE.

HOWEVER, ANY ANSWER THAT YOU GIVE MAY, FROM THAT POINT ON,

BE A CONCERN OF YOURS IF THE TRUTH HAS NOT BEEN STATED.

AGAIN, I WANT TO CAUTION YOU, THE ONE AREA OF ABILITY OF THE COMMITTEE TO DEAL WITH IS THE ISSUE OF PERJURY, AND THEREFORE THAT IS ONE THAT I WOULD WANT YOU TO KNOW.

SO AS YOU COME FORWARD AND YOU ARE SWORN IN,
AGAIN, YOU MAY NOT BE HERE IN THIS ROOM VOLUNTARILY;
HOWEVER, THE TESTIMONY THAT YOU WILL GIVE WILL BE GIVEN
VOLUNTARILY AND YOU THEN CAN MAKE YOUR OWN STATEMENT ABOUT

THAT, ANYTHING YOU WANT TO. I'LL GIVE YOU A CHANCE TO 1 2 MAKE A STATEMENT AND THEN WE WILL ASK QUESTIONS. 3 OUR FIRST WITNESS FOR THE DAY IS AL ZONCA. 4 WHO IS THE EXECUTIVE DIRECTOR OF P.A.I. IS AL HERE? AL ZONCA? 5 8 SENATOR MC CORQUODALE: AND YOU CAN GO THERE 7 (INDICATING), AND IF ALL THE OTHER WITNESSES WOULD JUST GO 8 TO THAT COUNTER AND THAT PODIUM. I'LL READ THE OATH AND THEN YOU CAN SAY, "I 9 DO" OR "I WILL," WHATEVER IS MOST COMFORTABLE, AND THEN 10 11 PROCEED WITH YOUR COMMENTS AT THAT POINT. SERGEANT, I THINK WE HAVE A LITTLE PROBLEM 12 WITH THE MICROPHONE HERE. 13 14 (DISCUSSION OFF THE RECORD) 15 16 ALBERT ZONCA, PRODUCED AS A WITNESS, HAVING BEEN FIRST DULY SWORN BY THE 17 CHAIR, WAS EXAMINED AND TESTIFIED AS FOLLOWS: 18 THE WITNESS: I SO SWEAR. 19 SENATOR MC CORQUODALE: NOW, DO YOU HAVE A 20 STATEMENT THAT YOU WOULD LIKE TO MAKE FIRST? 21 THE WITNESS: YES. 22 SENATOR MC CORQUODALE: AND WHEN YOU START, WOULD 23 YOU SPELL YOUR NAME AND GIVE YOUR TITLE SO IT CAN BE 24 25 PICKED UP?

THE WITNESS: YES, I WILL. MY NAME IS ALBERT

ZONCA. THE LAST NAME IS Z-O-N-C-A. I AM THE EXECUTIVE

DIRECTOR OF PROTECTION & ADVOCACY, INC., AND I HAVE HELD

THAT POSITION SINCE 1980.

WHAT I WILL DO IS PRESENT YOU WITH A BRIEF
OVERVIEW AND HISTORY OF THE AGENCY AND ITS PURPOSES,
HIGHLIGHTING WHAT I THINK ARE SOME OF THE RELEVANT POINTS
FOR DISCUSSION RELATED TO YOUR HEARING.

PROTECTION & ADVOCACY, INC. OPERATES UNDER
TWO DISTINCT FEDERAL ACTS: THE DEVELOPMENTALLY DISABLED
ASSISTANCE AND BILL OF RIGHTS ACT, UNDER WHICH P.A.I. WAS
ESTABLISHED IN 1978 TO PROVIDE PROTECTION AND ADVOCACY
SERVICES FOR PEOPLE WITH DEVELOPMENTAL DISABILITIES, AND
THE PROTECTION AND ADVOCACY FOR MENTALLY ILL PERSONS ACT
OF 1986, WHICH EXPANDED THE RESPONSIBILITIES OF THE
EXISTING PROTECTION AND ADVOCACY AGENCY TO PROVIDE
ADVOCACY SERVICES TO PERSONS IDENTIFIED AS MENTALLY ILL.

IN 1975, WHEN CONGRESS PASSED PUBLIC LAW
94-103, WHICH WAS THEN AMENDED IN 1978, 1984 AND 1987, THE
D.D. ACT MANDATED THAT AS A CONDITION FOR THE RECEIPT OF
CONTINUED FEDERAL FUNDS, EVERY STATE AND TERRITORY MUST
HAVE IN PLACE AN INDEPENDENT PROTECTION AND ADVOCACY
AGENCY TO ADVOCATE FOR THE RIGHTS AND INTERESTS OF PERSONS
WITH DEVELOPMENTAL DISABILITIES.

THIS ACTION BY CONGRESS CAME AFTER YEARS OF

CONCERN THAT DISABLED PERSONS, PARTICULARLY THOSE WITH SUBSTANTIAL HANDICAPS, WHILE ASSUMED TO HAVE FULL LEGAL RIGHTS AND PRIVILEGES, WERE AT A DISTINCT DISADVANTAGE IN ASSERTING THOSE RIGHTS.

THERE WAS INCREASING CONCERN IN CONGRESS THAT
FUNDS SPENT TO PROVIDE FOR THE CARE AND TREATMENT OF
DISABLED PERSONS IN FACT WERE NOT BEING EFFECTIVELY
DELIVERED TO ACHIEVE THE INTENDED RESULTS.

THIS CONCERN CULMINATED, AND SOME OF YOU MAY REMEMBER, WHEN GERALDO RIVERA, WHO WAS THEN AN INVESTIGATIVE REPORTER FOR W.A.B.C. IN NEW YORK, VISITED WILLOWBROOK, A STATE INSTITUTION FOR RETARDED PERSONS, AND AIRED A DOCUMENTARY THAT BROUGHT ABOUT A NATIONAL PUBLIC UPROAR BECAUSE OF THE ABYSMAL CONDITIONS IN THAT FACILITY.

SENATOR JACOB JAVITS VISITED THE FACILITY, AS A SENATOR FROM THE STATE OF NEW YORK, AND CONCURRED THAT THE CONDITIONS WERE HORRIBLE. HE APPEALED TO CONGRESS TO DO SOMETHING. HIS REMARKS IN THE CONGRESSIONAL RECORD CONCLUDE THAT IT WAS UNFORTUNATELY NECESSARY FOR GOVERNMENT TO INTERVENE TO PROTECT PEOPLE FROM ABUSE, NEGLECT, AND DENIAL OF TREATMENT IN THE VERY PROGRAMS THAT CONGRESS HAD ENACTED TO HELP THEM, AND THE GOVERNMENT HAD AN OBLIGATION BOTH TO THE RECIPIENTS OF THOSE SERVICES AND TO THE TAXPAYER TO INSURE ITS SERVICES THAT WERE PAID FOR

BY FEDERAL FUNDS WERE BEING DELIVERED IN THE MANNER INTENDED BY LAW.

THE D.D. ACT REQUIRES THAT A PROTECTION AND ADVOCACY SYSTEM HAVE THE AUTHORITY TO PURSUE, AND I QUOTE, "LEGAL, ADMINISTRATIVE, AND OTHER APPROPRIATE REMEDIES" TO ENSURE THE PROTECTION OF THE RIGHTS OF D.D. PERSONS.

SUCH A SYSTEM MUST BE COMPLETELY INDEPENDENT OF ANY AGENCY WHICH PROVIDES CARE, TREATMENT, SERVICES, OR HABILITATION TO PERSONS WITH DEVELOPMENTAL DISABILITIES.

THIS ISSUE OF INDEPENDENCE IS DISCUSSED EXTENSIVELY IN THE CONGRESSIONAL RECORD. JACK ANDREWS, THEN MINORITY COUNSEL FOR THE SENATE SUBCOMMITTEE ON THE HANDICAPPED AND A MAJOR ARCHITECT FOR THE COMPROMISES THAT ENSUED BETWEEN THE HOUSE AND SENATE VERSIONS OF THE ORIGINAL 1975 ACT, STATED:

"ADEQUATE DISTANCE IS NEEDED BETWEEN
THE MONITOR AND THE MONITORED. IT IS BECOMING
INCREASINGLY CLEAR THAT THE DISTANCE ADEQUATE
FOR ONE PURPOSE MAY BE INADEQUATE FOR ANOTHER
PURPOSE AND VICE VERSA. THUS, FOR EXAMPLE,
TRADITIONAL PUBLIC PROTECTIVE SERVICE AGENCIES
RESPONSIBLE FOR PROTECTING CHILDREN FROM ABUSE
BY CARETAKERS HAVE DISTANCED FROM THE NATURAL
OR FOSTER PARENTS BUT NOT ALWAYS FROM STATE
EMPLOYED CARETAKERS."

~13

CONGRESS FURTHER SPOKE ON THE INDEPENDENCE
ISSUE IN THE D.D. ACT AMENDMENTS OF 1984 AFTER ATTEMPTS BY
GOVERNORS TO DE-DESIGNATE PROTECTION AND ADVOCACY AGENCIES
HAD OCCURRED IN TWO STATES.

THE AMENDMENTS ADDED LANGUAGE THAT CLARIFIED
THAT ONCE AN AGENCY WAS DESIGNATED AS THE PROTECTION AND
ADVOCACY AGENCY, THAT DESIGNATION COULD NOT BE CHANGED
EXCEPT, QUOTE, "FOR CAUSE," END QUOTE. THAT IS BECAUSE OF
THE AGENCY'S FAILURE TO CARRY OUT THE INTENT OF THE ACT
BUT NOT AS RETALIATION FOR AGGRESSIVELY PURSUING ADVOCACY
ACTIVITIES ON BEHALF OF DISABLED PERSONS.

CONGRESS SET UP DUE PROCESS PROCEDURES THAT
INCLUDED NOTICE TO CONSUMER GROUPS FOR ANY SUCH PROPOSED
ACTIONS, INCLUDING A PROCESS FOR FEDERAL OFFICIALS TO HOLD
HEARINGS, REVIEW ANY SUCH PROPOSED ACTIONS, AND MAKE
DETERMINATIONS REGARDING THEIR APPROPRIATENESS.

IN CALIFORNIA, IT WAS THE STATE COUNCIL
ON DEVELOPMENTAL DISABILITIES THAT ASSUMED PRIMARY
RESPONSIBILITY FOR PLANNING AND DESIGNING THE STATE'S
PROTECTION AND ADVOCACY SYSTEM DURING ITS INCEPTION. IN
1976, THE COUNCIL INCLUDED EXTENSIVE STUDY AND PUBLIC
INPUT THAT RESULTED IN AN INITIAL PLAN FOR PROTECTION AND
ADVOCACY SERVICES IN CALIFORNIA.

PURSUANT TO THE COUNCIL'S PLAN, PROTECTION AND ADVOCACY, INC. WAS FORMED ON MAY 9TH, 1978, AS A

NONPROFIT, TAX-EXEMPT CORPORATION, CHARGED WITH THE RESPONSIBILITY OF IMPLEMENTING THE FEDERAL MANDATE OF THE D.D. ACT AND WAS DESIGNATED AS THE STATE'S PROTECTION AND ADVOCACY AGENCY BY THE THEN GOVERNOR.

THE CURRENT CONFIGURATION OF THE BOARD OF
DIRECTORS CONSISTS OF SEVEN MEMBERS APPOINTED BY THE
GOVERNOR AND FOUR APPOINTED BY THE BOARD ITSELF. THESE
MEMBERS CURRENTLY MUST REPRESENT PRIMARY AND SECONDARY
CONSUMERS, I.E. INDIVIDUALS WITH DISABILITIES AND/OR THEIR
FAMILY MEMBERS, MEMBERS AFFILIATED WITH DEVELOPMENTAL
DISABILITIES ORGANIZATIONS, AND TWO MEMBERS REPRESENTING
THE PUBLIC GENERALLY.

THE PROTECTION AND ADVOCACY FOR MENTALLY ILL INDIVIDUALS ACT (PUBLIC LAW 99-319) WAS PASSED ON MAY 23RD, 1986. IT WAS SIGNED BY PRESIDENT REAGAN.

FEDERAL LEGISLATION CREATING A SYSTEM FOR
PROTECTION AND ADVOCACY FOR THE LEGAL AND CONSTITUTIONAL
RIGHTS OF PERSONS IDENTIFIED AS MENTALLY ILL HAD BEEN
CONSIDERED BY CONGRESS SINCE THE LATE 1970'S.

IN 1986, SENATOR LOWELL WEICKER HELD HEARINGS
AND PARTICIPATED IN ON-SITE INVESTIGATIONS INTO CONDITIONS
IN FACILITIES IN 13 STATES, INCLUDING CALIFORNIA.

AT THE SAME TIME, CONCERNED ABOUT THE

CONGRESSIONAL INVESTIGATIONS, THE U.S. DEPARTMENT OF

HEALTH AND HUMAN SERVICES CONDUCTED ITS OWN INTERNAL STUDY

OF FACILITIES AND CARE AND TREATMENT OF PEOPLE IDENTIFIED

AS MENTALLY ILL. THE CONGRESSIONAL INVESTIGATIONS FOUND

CONDITIONS OF SERIOUS ABUSE AND NEGLECT, WHICH INCLUDED

PHYSICAL ABUSE AND RAPE.

H.H.S.'S OWN FINDINGS WERE EVEN MORE CRITICAL
THAN THE FINDINGS OF CONGRESS ITSELF. THEY CALLED
CONDITIONS, AND I QUOTE, "APPALLING."

AS A RESULT, AND A RESPONSE, PUBLIC LAW

99-319 WAS ENACTED TO EXTEND THE POWERS OF THE PROTECTION

AND ADVOCACY AGENCY AND THE RESPONSIBILITY TO PROVIDE

SERVICES TO PERSONS IDENTIFIED AS MENTALLY ILL.

THE SYSTEM MUST HAVE THE AUTHORITY TO
INVESTIGATE INCIDENTS OF ABUSE AND NEGLECT, TO PURSUE
ADMINISTRATIVE, LEGAL, AND OTHER APPROPRIATE REMEDIES TO
ENSURE THAT THE PROTECTION OF MENTALLY ILL INDIVIDUALS IN
THE STATE WHO ARE RECEIVING CARE AND TREATMENT ARE
PROTECTED.

THE SYSTEM MUST ALSO ESTABLISH A BOARD WHICH WILL PROVIDE ADVICE ON POLICIES AND PRIORITIES TO BE CARRIED OUT IN PROTECTING AND ADVOCATING THOSE RIGHTS ON BEHALF OF PERSONS WHO ARE MENTALLY ILL.

AT LEAST ONE-HALF OF THE MEMBERSHIP OF THAT
BOARD. IT WAS MANDATED BY CONGRESS, SHOULD BE COMPRISED OF
INDIVIDUALS WHO HAVE RECEIVED OR ARE RECEIVING MENTAL
HEALTH SERVICES OR WHO ARE FAMILY MEMBERS OF SUCH

INDIVIDUALS.

FOLLOWING THE ENACTMENT OF PUBLIC LAW 99-319,
THE BOARD OF DIRECTORS, IN KEEPING WITH THE REQUIREMENTS
OF THE ACT, APPOINTED SUCH AN ADVISORY COMMITTEE IN 1986
TO ASSIST IN DEVELOPMENT OF A PLAN FOR PROTECTION AND
ADVOCACY SERVICES FOR THIS POPULATION IN CALIFORNIA.

THE COMMITTEE INCLUDED MEMBERS OF FOUR OF CALIFORNIA'S MAJOR ORGANIZATIONS PROVIDING ADVOCACY TO PERSONS IDENTIFIED AS MENTALLY ILL. THE PLAN WAS APPROVED BY THE BOARD OF DIRECTORS TO BEGIN SERVICES TO THIS POPULATION IN THE SPRING OF 1987.

THE OVERALL MANAGEMENT OF PROTECTION AND ADVOCACY, INC. IS CARRIED OUT BY AN EXECUTIVE DIRECTOR, HIRED BY THE BOARD OF DIRECTORS. WE MAINTAIN OFFICES IN THREE REGIONS OF THE STATE; SACRAMENTO, WHICH ALSO HOUSES THE CENTRAL ADMINISTRATIVE OFFICES, LOS ANGELES, AND OAKLAND.

P.A.I. ALSO HAS CONTRACTORS IN SAN DIEGO, THE CENTRAL VALLEY, THE NORTH COAST AREAS, AND SIX CONTRACTORS THROUGHOUT THE STATE SPECIFICALLY PROVIDING SERVICES TO PERSONS IDENTIFIED AS MENTALLY ILL. THROUGH THIS CONFIGURATION OF REGIONAL OFFICES AND CONTRACTS, WE DO PROVIDE SERVICES TO ALL COUNTIES IN THE STATE.

IN FISCAL YEAR 1987, WE PROVIDED ADVOCACY
SERVICES TO ALMOST 6,000 PEOPLE. WE PROVIDED SELF-

ADVOCACY TRAINING TO AN ADDITIONAL 3,000 PEOPLE. SERVICES
INCLUDE INFORMATION, REFERRAL, MATERIALS DEVELOPMENT, AND
DISTRIBUTION AND PROVISION OF TECHNICAL ASSISTANCE.
P.A.I. ALSO PROVIDES DIRECT REPRESENTATION IN
NEGOTIATIONS, ADMINISTRATIVE HEARINGS, AND LITIGATION.

IN ADDITION, P.A.I. PROVIDES TECHNICAL
ASSISTANCE AND FACTUAL INFORMATION REGARDING LEGISLATION,
REGULATIONS, AND ADMINISTRATIVE POLICIES THAT AFFECT OR
POTENTIALLY HAVE IMPACT ON THE LIVES OF PERSONS WITH
DEVELOPMENTAL DISABILITIES.

DURING THE PAST YEAR, 34 PERCENT OF P.A.I.'S

CASES WERE IN THE AREA OF RIGHTS OF EDUCATION; 16 PERCENT

WERE RELATED TO INCOME AND BENEFITS; 9 PERCENT WERE

RELATED TO HEALTH CARE; AND 9 PERCENT WERE IN THE AREA OF

REHABILITATION OR HABILITATION.

OF THOSE CASES, ALMOST 48 PERCENT WERE
RESOLVED BY NEGOTIATION; 22 PERCENT WENT TO SOME KIND OF
AN ADMINISTRATIVE HEARING; 4-1/2 PERCENT WERE SETTLED BY A
COURT; AND LESS THAN 3 PERCENT WERE ACTUALLY ADJUDICATED
BY COURT.

IN THOSE CASES WHERE WE HAVE GONE TO

ADMINISTRATIVE HEARINGS OR TO COURT, P.A.I. HAS WON

FAVORABLE DECISIONS FOR WELL OVER THE MAJORITY OF OUR

CLIENTS. IN FACT, OUR RECORD IN DECISIONS IS SOMEWHERE IN

THE 80 TO 90 PERCENT RANGE. WE HAVE BEEN INVOLVED IN

SIGNIFICANT CASES, SOME OF WHICH YOU MAY BE FAMILIAR WITH;
LOPEZ V. HECKLER, A.R.C. V. D.D.S., HONIG V. DOE, AND
RE: VALERIE N., WHICH ARE CASES THAT HAVE REACHED EITHER
THE U.S. OR THE STATE SUPREME COURT IN CALIFORNIA.

WITH THAT BRIEF OVERVIEW, I WILL END MY COMMENTS, AND I HAVE PROVIDED YOU WITH A STATEMENT.

EXAMINATION

BY SENATOR MC CORQUODALE:

Q OKAY. COULD YOU TELL US THE ROLE OF THE BOARD VERSUS THE STAFF? IN OTHER WORDS, IF YOU MAKE A DECISION TO -- WHO MAKES A DECISION TO PURSUE LITIGATION?

A IT DEPENDS ON THE PARTICULAR PIECE OF
LEGISLATION. THERE IS, OF COURSE, AN ATTORNEY-CLIENT
PRIVILEGE BETWEEN AN ATTORNEY AND A CLIENT, JUST AS THERE
IS BETWEEN A DOCTOR AND A CLIENT, AND THE BOARD'S ROLE IS
TO SET POLICY, WHICH THEN ALLOWS THE AGENCY TO FUNCTION
WITHIN THOSE PARAMETERS AND WITHIN THAT POLICY.

STANDARDS, CERTAINLY BY THE STANDARDS ESTABLISHED BY THE AMERICAN BAR ASSOCIATION, THE STATE BAR OF CALIFORNIA, AND CONGRESS, THAT THE BOARD INTERVENE IN ANY WAY IN AN INDIVIDUAL CASE ONCE IT HAS BEEN ACCEPTED. HOWEVER, A BOARD CAN DEVELOP POLICIES WHICH WOULD RESTRICT AND WHICH WOULD PRIORITIZE THE WORK OF AN AGENCY.

THE BOARD DOES MAKE DECISIONS IN PROTECTION

AND ADVOCACY'S CASE WHEN WE DO NOT HAVE AN INDIVIDUAL

CLIENT WHO IS DEVELOPMENTALLY DISABLED. AN EXAMPLE WOULD

BE THE ISSUE SURROUNDING THE AREA BOARDS. THERE WAS A

REQUEST FROM THE STATE COUNCIL ON DEVELOPMENTAL

DISABILITIES TO ENTER INTO LITIGATION IF, INDEED, THE

GOVERNOR VETOED — OR IF THE GOVERNOR PROCEEDED WITH HIS

ATTEMPT TO ELIMINATE THE AREA BOARDS.

THE BOARD DID VOTE TO PURSUE SUCH LITIGATION
IN THAT EVENT, BUT THAT WAS AN ACTION THAT WAS NECESSARILY
TAKEN BY THE BOARD BECAUSE WE WERE NOT INVOLVED IN
REPRESENTING AN INDIVIDUAL WITH DEVELOPMENTAL
DISABILITIES.

SO THOSE KINDS OF CASES DO, IN FACT, GO TO THE BOARD FOR JUDGMENT.

Q WOULD IT BE POSSIBLE FOR THE BOARD TO MAKE A DECISION, AS AN EXAMPLE, THAT YOU WOULD NOT PROVIDE SERVICES TO A PERSON WHO OTHERWISE MET THE CRITERIA BUT WHO HAD AIDS?

A UH -- YES, IT COULD.

Q WHO MIGHT OTHERWISE MEET THE CRITERIA BUT

WAS -- BUT THE LAWSUIT WAS AGAINST THE STATE.

A THE BOARD, AS I SAID, AND I THINK IS THE BEST WAY TO STATE THIS, CAN, AND I THINK DOES, SET PRIORITIES

THAT WE WILL WORK IN CERTAIN AREAS AND NOT OTHER AREAS.

SO I THINK THE ANSWER TO YOUR HYPOTHETICAL, IF I UNDERSTAND IT CORRECTLY, IS YES.

APPOINTMENTS, HOW DO YOU KNOW WHEN A BOARD MEMBER IS

APPOINTED? WHEN THE GOVERNOR APPOINTS SOMEONE, HOW DO YOU

FIND OUT ABOUT IT?

TENURE, ALWAYS ONE METHOD. I HAVE RECEIVED LETTERS FROM
THE GOVERNOR'S OFFICE; I HAVE RECEIVED TELEPHONE CALLS; I
HAVE RECEIVED CALLS FROM MEMBERS OF THE COMMUNITY WHO SAW
A PRESS RELEASE THAT WAS PUBLISHED IN THEIR LOCAL PAPER
ASKING ABOUT A NEW BOARD MEMBER. AND SOMETIMES I HAVE
NOT -- AS IN THOSE CASES, NOT HEARD UNTIL EITHER THE
MEMBER OR THE INDIVIDUAL FROM THE PUBLIC HAS CALLED.

SO THERE ARE MANY DIFFERENT WAYS IN WHICH,
OVER THAT TIME, I HAVE HEARD ABOUT APPOINTMENTS; SOME
OFFICIAL AND SOME NOT OFFICIAL, I WOULD SAY.

Q TAKE LORI ROOS, FOR EXAMPLE. HOW DID YOU HEAR ABOUT HER APPOINTMENT; DO YOU RECALL?

A LORI ROOS AND MARGARET HEAGNEY WERE APPOINTED

AT THE SAME TIME. I GOT A CALL FROM A MEMBER OF THE

BOARD, CHRIS JONES, INFORMING ME THAT THEY HAD BOTH BEEN

APPOINTED AND WOULD BE ATTENDING THE UPCOMING BOARD

MEETING.

Q ARE YOU ADVISED AS TO THE QUALIFICATIONS AND

q

THE CATEGORY THAT THEY ARE FILLING?

A AT THAT TIME?

Q YES. IS THERE ANY WAY THAT YOU KNOW IN

ADVANCE OF THEM TELLING YOU? AS AN EXAMPLE, WITH THOSE

TWO, WAS THERE ANY WAY THAT YOU WOULD KNOW WHAT CATEGORY

THEY WERE FILLING?

A NO. IN THAT INSTANCE I WAS NOT INFORMED OF THE CATEGORIES.

Q DO YOU REMEMBER WHAT THEIR CLAIM WAS AS TO THE CATEGORY THEY WERE FILLING? DID THEY --

A AS I REMEMBER, I THEN PHONED THE GOVERNOR'S OFFICE DIRECTLY AND ASKED FOR CONFIRMATION, OR THEY PHONED ME. I'M NOT PRECISELY CLEAR. BUT I DID HAVE A CONVERSATION WITHIN 24 HOURS OF THAT FIRST PHONE CALL WITH THE GOVERNOR'S STAFF, AND IT WAS SUSAN PRITCHARD ON THE GOVERNOR'S STAFF, AND I WAS INFORMED EITHER BY HER AT THAT TIME OR THE RECIPIENTS THAT LORI ROOS HAD A DISABILITY AND THAT MARGARET HEAGNEY WAS AFFILIATED WITH A DEVELOPMENTAL DISABILITY ORGANIZATION.

DO YOU HAVE ANY KNOWLEDGE OF OTHER PEOPLE
BEING CONSIDERED FOR THE POSITIONS HELD BY THOSE TWO?

A WELL, THERE WERE AT LEAST TWO THAT I HAVE

KNOWLEDGE OF, ALTHOUGH I AM NOT PRIVY TO THE NAMES THAT

THE GOVERNOR MAY HAVE REVIEWED. THERE WAS A WARREN SNOW

WHO WAS ON THE BOARD AND WHO WAS FILLING THE POSITION FOR

KENNEDY COURT REPORTERS, INC.

AN AFFILIATED ORGANIZATION, AND HE HAD SUBMITTED A LETTER
TO THE GOVERNOR AND COPIED ME ON THAT LETTER, REQUESTING
REAPPOINTMENT. HE HAD BEEN APPOINTED BY THE GOVERNOR AND

WAS RE-ELIGIBLE FOR A SECOND THREE-YEAR TERM.

THERE WAS ALSO A LETTER FORWARDED TO ME

BY A PATRICIA -- I BELIEVE HER LAST NAME WAS HERETSKI

(PHONETIC) OR SOMETHING TO THAT EFFECT -- WHO WAS THE

DAUGHTER OF THE HAL SOBEL WHO WAS ON THE STATE COUNCIL AND

P & A AND HAD PASSED AWAY, AND AS A MEMORIAL TO HER FATHER

HAD REQUESTED TO BE APPOINTED TO HIS POSITION; AND I DID

SEE THAT LETTER.

SO I AM AWARE OF AT LEAST TWO APPLICANTS, AND I BELIEVE THOSE ARE THE ONLY TWO THAT I KNOW OF.

WHAT ABOUT IN THE CASE OF JONES, OSPITAL, OR KELLOGG? ARE THERE OTHER NOMINEES -- AN AVAILABLE POOL FOR THEM TO SELECT FROM, OR DO YOU KNOW IF THERE WERE ANY OTHERS?

A THE ONLY THING I CAN SAY IS THAT I GET CALLS RATHER REGULARLY FROM THE COMMUNITY, AND PEOPLE ASK ME HOW THEY CAN APPLY FOR THE BOARD AND I GIVE THEM THE INFORMATION, THE GOVERNOR'S OFFICE ADDRESS, AND ENCOURAGE THEM TO APPLY.

I DO NOT ALWAYS GET COPIED. IN FACT, MOST OFTEN I DON'T GET COPIED, BUT I HAVEN'T SEEN ANY OTHERS.

Q DO YOU OR DOES THE BOARD, AS A MATTER OF

1	POLICY, REQUEST RESUMES FROM NEW BOARD MEMBERS?
2	A YES, IT DOES.
3	Q HAVE YOU HAD ANY TROUBLE GETTING THOSE
4	RESUMES?
5	A WE DO NOT HAVE RESUMES OF ALL APPOINTMENTS ON
6	FILE. WE FURNISHED YOUR COMMITTEE WITH THOSE RESUMES THAT
7	WE DO HAVE.
8	Q SO WE RECEIVED ALL OF THEM THAT YOU DO HAVE?
9	A THAT'S CORRECT.
10	Q SO CHRIS JONES, AS AN EXAMPLE, WE DON'T HAVE
11	THAT?
12	A THAT'S CORRECT.
13	Q AND YOU PROBABLY DON'T HAVE THE RESUME?
14	A THAT'S CORRECT.
15	Q AT THE LAST BOARD MEETING, SEVERAL MEMBERS
16	LEFT AFTER THE LUNCH BREAK. DID ANY OF THESE PEOPLE SAY
17	THAT THEY WERE PLANNING ON NOT RETURNING BEFORE THE LUNCH
18	BREAK TOOK PLACE?
19	A NOT TO ME.
20	Q DID ANY OF THESE PEOPLE GIVE YOU A REASON TO
21	BELIEVE THAT THEY WOULD RETURN? WAS THERE ANY REASON TO
22	ASSUME EITHER THAT THEY WERE NOT GOING TO RETURN OR THAT
23	THEY WOULD RETURN?
24	A WELL, THEY ATE LUNCH WITH US. ONE OF THEM
25	HAD, IN FACT, ASKED FOR A RIDE TO SACRAMENTO AFTER THE

MEETING AND, IN FACT, THEY LEFT SOME OF THEIR BELONGINGS 1 IN THE ROOM EVEN AFTER THEY HAD DEPARTED. SO I THINK 2 THAT -- MY ASSUMPTION WAS THAT CERTAINLY THEY WERE PRESENT 3 AND REMAINING PRESENT AT THE MEETING. 4 WELL, YOU WERE AT LUNCH WITH THEM? 5 6 THAT'S CORRECT. 7 HOW DID YOU BECOME AWARE OR DETERMINE THAT THEY WERE NOT COMING BACK OR THAT THEY HAD DEPARTED? 8 9 A IN RETURNING FROM LUNCH BACK TO THE MEETING ROOM, I WAS INFORMED BY CHRIS JONES, WHO WAS THE PRESIDENT 10 OF THE BOARD, THAT SEVERAL MEMBERS HAD LEFT AND THAT THERE 11 12 WAS NO LONGER A QUORUM TO CONDUCT BUSINESS. SENATOR MC CORQUODALE: ALL RIGHT. LET'S SEE IF 13 THERE ARE ANY OTHER MEMBERS WHO HAVE QUESTIONS. 14 SENATOR MARKS, DID YOU HAVE SOME QUESTIONS? 15 16 17 EXAMINATION 18 BY SENATOR MARKS: Q DID ANY BOARD MEMBERS MAKE COMMENTS TO YOU OR 19 IN YOUR PRESENCE TO INDICATE THAT THEY WOULD NOT ATTEND OR 20 NOT COOPERATE WITH THIS HEARING? 21 DID ANY MEMBER TELL YOU THEY WOULD NOT 22 COOPERATE WITH THIS HEARING; AND, IF SO, WHO WERE THEY? 23 24 WOULD YOU REPEAT YOUR INSTRUCTIONS ABOUT THE

INCRIMINATING QUESTIONS, PLEASE.

25

SENATOR MC CORQUODALE: YOU ARE FREE NOT TO ANSWER ANY QUESTION IN WHICH YOU WOULD FEEL INCRIMINATED.

1 1

THE WITNESS: I WOULD LIKE TO GIVE YOU A REASON WHY
I WOULD LIKE NOT TO ANSWER AND LET YOU DECIDE IF IT'S
SUFFICIENT. AND IT'S PROBABLY STATING THE OBVIOUS AT THIS
POINT TO SAY THAT I AM IN A VERY DELICATE POSITION TRYING
TO WORK FOR A PROTECTION AND ADVOCACY AGENCY, ONE WHICH I
BELIEVE IN STRONGLY AND HAVE COMMITTED A NUMBER OF YEARS
OF MY LIFE TO, AT THE SAME TIME SERVING A BOARD IN THE
MIDDLE OF A CRISIS AND TWO OPPOSING CAMPS AND THE
COMMUNITY IN AN UPROAR.

AND SOME OF THE INFORMATION -- LIKE THE

QUESTION YOU JUST ASKED ME, IF I ANSWERED IT, IT WOULD

ONLY MAKE THAT JOB MORE DIFFICULT, IF NOT IMPOSSIBLE. SO

I WOULD PREFER TO DECLINE TO ANSWER THAT QUESTION.

SENATOR MC CORQUODALE: IF I COULD, SENATOR MARKS,
MAYBE I COULD RESTATE IT IN A MANNER WHICH WOULD BE MORE
VALUABLE TO US ANYWAY IF THAT WERE THE CASE.

DID THE BOARD TAKE ANY ACTION RELATING TO THIS HEARING?

THE WITNESS: WHERE IS MY POTTED PLANT?

OKAY. THIS IS CAROLINE SCHNEIDER.

MS. SCHNEIDER: I'M THE CHIEF PROGRAM SERVICES

ANALYST WITH PROTECTION AND ADVOCACY. I'VE BEEN ATTENDING

ALL OF THE BOARD MEETINGS, AND STAFF OF THE BOARD HAVE

BEEN MEETING AS WELL.

AT THE MARCH MEETING OF THE BOARD, IT WAS
THE LETTER FROM YOU, SENATOR MC CORQUODALE, WHICH WAS
READ TO THE BOARD BY THE THEN PRESIDENT, GEORGE DE BELL,
WHO REQUESTED ALL OF THE BOARD MEMBERS TO RESPOND
AFFIRMATIVELY TO THE LETTER AND TO SEND INFORMATION TO THE
P.A.I. STAFF TO BE FORWARDED TO THIS COMMITTEE.

SO THERE WAS AN ACTION IN THE SENSE THAT
PEOPLE WERE REQUESTED TO SUBMIT THAT INFORMATION. AND I
RECALL AS WELL, I THINK, IN THE DRAFT MINUTES OF THE MAY
MEETING, THAT NOW PRESIDENT JONES INDICATED THAT THERE WAS
THIS HEARING COMING UP AND THAT PEOPLE ON THE BOARD SHOULD
BE ENCOURAGED TO ATTEND AND TO SUBMIT THEIR RESUMES, AND
THAT'S IN THE DRAFT MINUTES.

SENATOR MC CORQUODALE: ALL RIGHT. SENATOR MARKS?
BY SENATOR MARKS:

I LET ME ASK IT A DIFFERENT WAY. NOT

INDICATING WHO THEY WERE, CAN YOU ANSWER FOR ME WHETHER

ANYBODY INDICATED THEY WOULD NOT COOPERATE WITH THIS

HEARING?

DID ANYBODY TELL YOU THAT? CAN YOU ANSWER
THAT QUESTION?

A YES. THERE WERE MEMBERS THAT SO INDICATED.

SENATOR MC CORQUODALE: ALL RIGHT. SENATOR

ROSENTHAL?

1 1

EXAMINATION

BY SENATOR ROSENTHAL:

Q GIVEN THE RECENT BOARD ACTIONS, OR LACK OF

ACTION, WHAT IS YOUR ASSESSMENT OF THE CURRENT ABILITY OF

THE BOARD TO CONDUCT NECESSARY BUSINESS?

A WELL, I WILL SEARCH FOR A MEMO THAT I JUST

SENT TO THE BOARD IF YOU WILL GIVE ME A SECOND. I'LL PICK

OUT THE RELEVANT SECTION.

I SENT A MEMO TO THE BOARD ON MAY 25TH AFTER
THE LAST BOARD OF DIRECTORS' MEETING, WHICH WAS MAY 21ST.
MY REASONS WERE THAT AFTER SOME OF THE BOARD WALKED OUT,
THE REMAINING BOARD CONTINUED TO CONDUCT BUSINESS, WHICH I
AM NOT CLEAR, STILL, WAS LEGAL BUSINESS. I HAVE HAD TO
REFER THAT TO CORPORATE COUNSEL.

WE HAD CONTRACTS WHICH WERE ENDING TO PROVIDE SERVICES WHICH WERE ACTED UPON, FOR EXAMPLE, IN THAT MEETING, AND I DON'T KNOW WHETHER OR NOT THEY WERE LEGAL ACTIONS AND I CAN ENTER INTO, LEGALLY, RENEWAL OF THOSE CONTRACTS. AND IT WAS ABOUT FOR \$400,000 IN FUNDS. THAT WAS ONE ITEM.

SO BASED ON THE FACT THAT FOR EIGHT MONTHS

THE BOARD HAS BEEN PREOCCUPIED WITH THE ISSUE OF BYLAWS

AND REPRESENTATION, AND THAT THIS FINAL MEETING WAS

TOTALLY DISRUPTED, IN MY VIEW, AND LEFT THE STAFF WITHOUT

SUFFICIENT ACTION BY THE BOARD, THE BUSINESS OF THE

ORGANIZATION, AT THAT MEETING AT LEAST, HAD IN FACT STOPPED.

I SENT A MEMO TO THE BOARD SO STATING THAT
ON MAY 25TH, POINTING OUT WHAT, AGAIN, I THINK IS THE
OBVIOUS, THAT THE BOARD AT THIS POINT AND WITH THE
COMMUNITY UPROAR THAT CREATES A VERY DIFFICULT WORKING
ENVIRONMENT, LITERALLY OVER A HUNDRED PEOPLE AT ONE
MEETING AND 50 PICKETS OUTSIDE THE BUILDING, MAKE IT VERY
DIFFICULT TO CONDUCT BUSINESS.

I HAVE ADVISED THEM THAT IT IS MY OPINION
THAT THEY SHOULD BRING IN A PAID PROFESSIONAL NEGOTIATOR
WHO HAS NO INTEREST NOR UNDERSTANDING OF THE FIELD AND NO
INTEREST OR CONNECTION WITH THE ADMINISTRATION, BUT SIMPLY
IS TRAINED TECHNICALLY TO MEDIATE AND NEGOTIATE DISPUTES,
AND THAT THEY SHOULD LOCK THEMSELVES IN A ROOM IN PRIVATE
SESSION AND NOT COME OUT UNTIL THEY HAVE AGREED IN SOME
MANNER TO RESOLVE THIS ISSUE, AND ALSO AGREE TO CONDUCT
BUSINESS OF THE ORGANIZATION.

I FELT IN THE CURRENT SITUATION THAT IT HAD REACHED A POINT WHERE THE MEETINGS THEMSELVES WERE BECOMING A PUBLIC EMBARRASSMENT FOR EVERYONE, INCLUDING MYSELF AND STAFF OF THE ORGANIZATION, AND THAT I REALLY WAS LEFT WITH LITTLE ELSE, GIVEN WHAT CONTROL OR LACK THEREOF THAT I HAD IN THIS SITUATION.

I HAVE NOT YET HEARD FROM THE MAJORITY OF THE

BOARD AND DO NOT KNOW WHETHER THEY WILL HEED THIS ADVICE.

- Q ONE FURTHER QUESTION. YOU MENTIONED

 SOMETHING ABOUT BYLAWS. WHAT NECESSITATED A CHANGE OF

 BYLAWS THAT THE BOARD HAD BEEN OPERATING UNDER PREVIOUSLY?
- A WHEN CONGRESS PASSED THE NEW ACT, P.L.

 99-319, TO INCLUDE SERVICES TO PERSONS WITH MENTAL

 ILLNESS, IT PROVIDED, OBVIOUSLY, A RESPONSIBILITY TO SERVE
 A WHOLE NEW POPULATION. WE HAVE A BOARD CONSTITUTED OF

 INTERESTS RELATED TO DEVELOPMENTAL DISABILITIES. THE

 COMMUNITY'S FIRST REMARKS UPON MY MEETING THEM, AND THAT'S

 THE CALIFORNIA ASSOCIATION OF THE MENTALLY ILL, THE

 NETWORK OF EX-CLIENTS, SAID:

"WE WANT TO BE ON YOUR BOARD. IF YOU ARE GOING TO BE DELIVERING SERVICE TO OUR COMMUNITY, YOU NEED TO UNDERSTAND OUR COMMUNITY. YOU NEED TO HAVE THAT DEPTH OF REPRESENTATION ON YOUR BOARD."

AND, IN FACT, I BELIEVE THAT TO BE TRUE, THAT IT IS PROBABLY -- THAT IT IS NOT APPROPRIATE TO HAVE JUST PERSONS REPRESENTING DEVELOPMENTAL DISABILITIES ON THE BOARD NOW, GIVEN THIS CHANGE OF PURPOSE. SO THAT IS THE IMPETUS FOR THE CHANGE.

Q WELL, I AGREE THAT THEY PROBABLY SHOULD BE REPRESENTED, BUT SEVERAL MEETINGS TOOK PLACE. WHAT WAS THE REAL PROBLEM IN TERMS OF COMING TO A CONCLUSION THAT

YOU NEEDED TO ADD SOMEBODY TO THE BOARD REPRESENTING

MENTAL HEALTH?

A I THINK THERE ARE PROBABLY MANY TRUTHS AND

MANY ANSWERS TO THAT QUESTION. THE FACTUAL ANSWER, WHICH

IS THE ONE I WILL GIVE YOU, IS THAT THE DISPUTE CENTERS

AROUND WHO WILL APPOINT.

SHALL IT BE THE GOVERNOR WHO SHALL APPOINT, OR SHALL IT BE THE BOARD, OR SHALL THE CONSTITUENCIES THEMSELVES HAVE SOME SAY IN THE GOVERNOR'S SELECTION? ERGO, A LIST WITH THREE NAMES, UH -- INFLUENCE IN THE GOVERNOR'S OFFICE OF SOME KIND OR SOME GUARANTEED METHOD TO INSURE THAT THE REPRESENTATION, AS THEY SEE IT, IS LEGITIMATE; THAT IS, HAS THAT BREADTH OF KNOWLEDGE, THAT UNDERSTANDING, AND THAT COMMITMENT.

THAT'S HOW I WOULD INTERPRET AND ANSWER THAT QUESTION.

Q AND THAT TOOK SEVERAL MEETINGS?

A THIS ISSUE HAS BEEN DEBATED FOR EIGHT MONTHS
NOW AND IT IS NOT RESOLVED.

SENATOR ROSENTHAL: THANK YOU.

SENATOR MC CORQUODALE: ANY OTHER QUESTIONS?

OKAY. DO YOU HAVE ANYTHING YOU WOULD LIKE TO

ADD?

THE WITNESS: NO, I DON'T. THANK YOU.

SENATOR MC CORQUODALE: ANYTHING YOU WOULD LIKE TO

RETRACT? NO. DON'T ANSWER THAT.

THE WITNESS: CAN I DO THAT IN THE MORNING?

SENATOR MC CORQUODALE: THANK YOU. WE APPRECIATE

YOUR BEING HERE AND WE RECOGNIZE THE SENSITIVE POSITION

THAT YOU ARE IN, AND WE HOPE THAT TIMES WILL GET BETTER.

THE WITNESS: THANK YOU, SENATOR.

SENATOR MC CORQUODALE: THE NEXT PERSON I WOULD LIKE TO CALL IS CONNIE LAPIN.

CONNIE LAPIN,

PRODUCED AS A WITNESS, HAVING BEEN FIRST DULY SWORN BY THE CHAIR, WAS EXAMINED AND TESTIFIED AS FOLLOWS:

THE WITNESS: I SO SWEAR.

SENATOR MC CORQUODALE: CAN YOU GIVE US YOUR NAME AND THE POSITION YOU NOW HOLD?

THE WITNESS: MY NAME IS CONNIE LAPIN, L-A-P-I-N, AND I AM NOW THE CURRENT SECRETARY TO THE BOARD OF PROTECTION & ADVOCACY.

SENATOR MC CORQUODALE: AND DO YOU HAVE A STATEMENT
THAT YOU WOULD LIKE TO READ OR --

THE WITNESS: YES, I DO.

BEFORE I PRESENT MY PREPARED REMARKS ON THE SUBJECT OF THIS OVERSIGHT HEARING, I WANT TO ACKNOWLEDGE THE INCREDIBLE COMMITMENT ON BEHALF OF PEOPLE WITH DISABILITIES THAT YOU, SENATOR MC CORQUODALE, HAVE

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DEMONSTRATED CONSISTENTLY AS A MEMBER OF OUR LEGISLATURE.

MOST RECENTLY, YOUR FOCUS HAS BEEN IN PURSUING INCREASED RATES AND REASONABLE STANDARDS FOR DAY PROGRAMS SERVING REGIONAL CENTER CLIENTS. AND, OF COURSE, YOU HAVE BEEN THERE, OUT FRONT WITH PARENTS AND ADVOCATES, TO INCREASE THE RATES FOR COMMUNITY RESIDENTIAL CARE FACILITIES.

IN ADDITION, I WOULD BE REMISS IF I DIDN'T EXPRESS GRATITUDE, NOT TO MENTION TELLING YOU HOW LUCKY YOU ARE TO HAVE EXTRAORDINARY STAFF LIKE PEGGY COLLINS IN SAN JOSE AND JANE UITTI IN SACRAMENTO.

I ALSO WANT TO EXPRESS "THANKS" TO ASSEMBLYMAN POLANCO, WHO WAS RECENTLY ELECTED TO THE ASSEMBLY AND WHO HAS BRAVELY TAKEN ON SEVERAL COMPLICATED BILLS WHICH SEEK TO IMPROVE SERVICES TO PEOPLE WITH DISABILITIES. I AM SURE HE WOULD AGREE THAT HE HAS GOTTEN HIS FEET VERY WET, AND QUICKLY, AS CHAIRMAN OF THE HEALTH SUBCOMMITTEE ON MENTAL HEALTH AND DEVELOPMENTAL DISABILITIES.

I ALSO WANT TO THANK LENORE TATE, ALSO SITTING THERE, AND I WANT TO THANK SENATOR ROSENTHAL, SENATORS MARKS, AND SENATOR WATSON FOR BEING HERE.

AS FOR ME AND MY HUSBAND, HARVEY, WE HAVE LABORED FOR OVER 17 YEARS AS PARENT ADVOCATES FOR IMPROVED SERVICES FOR PEOPLE WITH AUTISM, SUCH AS OUR 20-YEAR-OLD

SON, SHAWN, AND OTHERS WITH DEVELOPMENTAL DISABILITIES AND MENTAL HEALTH NEEDS.

COLLECTIVELY, OUR EXPERIENCE IN ADVOCACY HAVE
RUN THE GAMUT FROM LEADERSHIP POSITIONS WITH SEVERAL
STATEWIDE AND NATIONAL ASSOCIATIONS TO LEADERSHIP AND
MEMBERSHIP ON AREA BOARD TEN ON DEVELOPMENTAL
DISABILITIES, TO MEMBERSHIP ON THE BOARD OF THE NORTH
L.A. COUNTY REGIONAL CENTER, TO LEADERSHIP ON THE BOARD OF
DIRECTORS -- I THINK LEADERSHIP -- ON THE BOARD OF

WITHOUT BORING EVERYONE WITH DETAILS ON THESE EXPERIENCES, I CAN HONESTLY SUMMARIZE BY SAYING THAT BOTH HARVEY AND I CONSIDER OURSELVES EXPERTS, TERMINAL VOLUNTEERS, ON ADVOCACY FOR PEOPLE WITH DEVELOPMENTAL DISABILITIES IN CALIFORNIA.

BEFORE DESCRIBING SOME OF MY MOST RECENT EXPERIENCES AS A MEMBER AND SECRETARY TO THE BOARD OF DIRECTORS OF P.A.I., I WANT TO OFFER SPECIFIC RECOMMENDATIONS FOR LEGISLATIVE ACTION.

POINT NO. 1: THE LEGISLATURE SHOULD INTRODUCE AND PASS BEFORE ADJOURNMENT ON AUGUST 31ST, 1988. A JOINT RESOLUTION OF THE SENATE AND ASSEMBLY WHICH HIGHLIGHTS THE IMPORTANCE OF INDEPENDENT ADVOCACY AS A PART OF THE TOTAL SERVICE DELIVERY SYSTEM IN CALIFORNIA.

POINT NO. 2: THIS RESOLUTION SHOULD STATE

CLEARLY THE IMPORTANCE OF HAVING WELL-QUALIFIED AND TRULY REPRESENTATIVE APPOINTEES ON THE STATE COUNCIL ON DEVELOPMENTAL DISABILITIES, THE AREA BOARDS OF DEVELOPMENTAL DISABILITIES, AND PROTECTION & ADVOCACY, INC.

POINT NO. 3: THIS RESOLUTION SHOULD EXPRESS

A CLEAR COMMITMENT, BY AS MANY MEMBERS OF THE CALIFORNIA

LEGISLATURE AS WE CAN GET TO CO-AUTHOR IT, TO THE FEDERAL

LAWS REQUIRING STATE SYSTEMS WHICH PROTECT AND ADVOCATE

FOR THE RIGHTS AND SERVICES ENTITLEMENTS OF PEOPLE WHO ARE

DEVELOPMENTALLY DISABLED AND MENTALLY ILL.

POINT NO. 4: THIS RESOLUTION SHOULD REQUEST THAT THE P.A.I. BOARD ACCEPT APPOINTMENTS OF BOARD MEMBERS MADE BY THE SENATE RULES COMMITTEE AND THE SPEAKER OF THE ASSEMBLY FOR FOUR OF THE APPOINTMENTS CURRENTLY HELD BY THE GOVERNOR.

POINT NO. 5: THE LEGISLATURE SHOULD CONSIDER AMENDMENTS TO WELFARE & INSTITUTIONS CODE SECTION 4521 RELATED TO THE APPOINTMENTS PROCESS FOR THE STATE COUNCIL. EXISTING LAW IN SUBDIVISION (D) STATES:

"PRIOR TO APPOINTING THE NINE MEMBERS,

PURSUANT TO SUBDIVISION (A), THE GOVERNOR

SHALL REQUEST AND CONSIDER RECOMMENDATIONS

FROM ORGANIZATIONS REPRESENTING OR PROVIDING

SERVICES, OR BOTH, TO PERSONS WHO ARE

DEVELOPMENTALLY DISABLED, AND SHALL TAKE INTO ACCOUNT SOCIOECONOMIC, ETHNIC, AND GEOGRAPHIC CONSIDERATIONS OF THE STATE."

Q

THIS SUBDIVISION SHOULD BE STRENGTHENED TO PREVENT FUTURE ABUSES OF POWER AND PARTISAN POLITICS OF CONTROL, WHICH YOU WILL HEAR DESCRIBED TODAY.

I MIGHT ADD THAT ASSEMBLYWOMAN MAXINE WATERS
IS CARRYING A SMALL POLICY BILL WHICH AMENDS THIS PART OF
THE LANTERMAN ACT RELATED TO THE STATE COUNCIL. A.B. 4230
IS CURRENTLY BEING REFERRED TO THE SENATE HEALTH & HUMAN
SERVICES COMMITTEE.

I AM SURE, SENATOR, THAT YOU COULD EASILY WORK WITH ASSEMBLYWOMAN WATERS AND ASSEMBLYMAN POLANCO TO USE THIS AS A VEHICLE FOR SOME OF THE CHANGES THAT YOU MIGHT WANT AS A RESULT OF TODAY'S HEARING.

POINT NO. 6: BECAUSE THE APPOINTMENTS

MECHANISM, FUNCTIONS AND TRACK RECORD OF THE 13 AREA

BOARDS HAVE BEEN MORE EFFECTIVE AND REPRESENTATIVE OF THE

GRASS ROOTS CONSTITUENCY, THE LEGISLATURE SHOULD GIVE

SERIOUS CONSIDERATION IN 1989 TO STATUTORY CHANGES WHICH

WILL MEET THE REQUIREMENTS OF FEDERAL LAW BUT WHICH WILL

USE THE ORGANIZATION OF AREA BOARDS IN LIEU OF THE CURRENT

STATE COUNCIL. YOU HAVE RECEIVED A BRIEF DESCRIPTION OF

SUCH A PROPOSAL FROM MERLE TRACY, WHO IS EXPECTED TO

TESTIFY LATER TODAY.

AND NOW TO GIVE YOU SOME DETAILS ON UPSETTING ACTIVITIES INVOLVING THE APPOINTMENTS PROCESS TO THE BOARD OF PROTECTION & ADVOCACY, INC.

THERE IS IRONY IN THE FACT THAT GENERALLY IT
WAS THE SAME TIME LAST YEAR, SENATOR, THAT YOU WERE
HOLDING TWO HEARINGS ON THE GOVERNOR'S PROPOSAL TO
ELIMINATE THE AREA BOARDS ON DEVELOPMENTAL DISABILITIES
THROUGH THE BUDGET PROCESS.

I AM VERY CLEAR FROM MY EXPERIENCE AS A BOARD MEMBER AND SECRETARY OF P.A.I. THAT THE INVOLVEMENT OF THE STATE COUNCIL AND P.A.I. IN THE AREA BOARD SITUATION WAS THE "TURNING POINT" OR "STRAW THAT BROKE THE CAMEL'S BACK" IN THIS APPOINTMENTS PROCESS TO BOTH THE STATE COUNCIL AND THE P.A.I.

CHRIS JONES HAS INDICATED THAT TO ME IN
PERSON, AND HE ALSO MADE MENTION OF THAT WHEN HE WAS
SPEAKING TO STAFF ON APRIL 28TH. IT IS TAPE-RECORDED, HIS
MEETING WITH THE STAFF.

FOR THE BENEFIT OF THE AUDIENCE, I WILL

QUICKLY RECAP THE EVENTS. THE GOVERNOR PROPOSED TO

ELIMINATE THE AREA BOARDS FOR FISCAL YEAR 1987-88,

BEGINNING WITH JULY 1ST, 1988 -- '87. HE AND HIS KEY

ADVISORS DISGUISED THEIR REAL INTENT, WHICH WAS TO WIPE

OUT INDEPENDENT ADVOCACY AND TO GET PUBLIC SYMPATHY BY

STATING THAT THIS \$2.0 MILLION OR SO OF FEDERAL MONEY WAS

NEEDED FOR THE CARE OF SEVERELY HANDICAPPED INFANTS AND CHILDREN.

AS A PARENT ADVOCATE, I WAS SO INSULTED WITH THAT APPROACH AND DECEPTION. WE ALL NEED TO WORK TOGETHER. ALL THE GOVERNOR HAD TO DO WAS TAKE TWO MILLION FROM THE STATE GENERAL FUND FOR THOSE PURPOSES. IN A \$43.0 BILLION BUDGET, THAT AMOUNT IS MERE SMALL CHANGE. OF COURSE WE ALL KNOW ABOUT THE REBATE.

IRONICALLY, THE GOVERNOR, THROUGH D.D.S.

DIRECTOR GARY MACOMBER, WHO TESTIFIED TO THIS EFFECT IN

SAN JOSE AT A HEARING, PLUS OTHERS, TRIED TO ARGUE THAT

THE 13 AREA BOARDS DUPLICATED P.A.I. IN THEIR ROLES,

RESPONSIBILITIES, AND FUNCTIONS.

THROUGH YOUR LEADERSHIP IN PARTICULAR,

SENATOR, THE LEGISLATURE RESTORED THE FUNDING IN THE

BUDGET SENT TO THE GOVERNOR FOR ACTION. EXTRAORDINARY

GRASSROOTS ADVOCACY AND LOBBYING EFFORTS STATEWIDE

PRODUCED SIGNIFICANT POLITICAL PRESSURE ON THE GOVERNOR

NOT TO "BLUE-PENCIL" THIS MONEY.

AT THAT TIME, THE STATE COUNCIL AUTHORIZED LITIGATION TO BE BROUGHT BY P.A.I. IN THE EVENT THAT THE GOVERNOR VETOED ANY OF THESE FUNDS.

HERE IS MY IMPORTANT POINT. WHEN THE MOTION
TO AUTHORIZE LITIGATION WAS BROUGHT BEFORE THE P.A.I.
BOARD, I NOTED THAT CHRISTOPHER JONES AND JOHN KELLOGG

VOTED "NO" AND STRENUOUSLY OPPOSED THIS ACTION. THEIR

AGENDAS HAVE BEEN CONSISTENTLY TO PROTECT THE GOVERNOR AND

MEMBERS OF HIS PARTY.

AS A RESULT OF LOSING ON THIS VOTE, IT IS MY OPINION THAT THEY PROCEEDED TO ENGINEER CONTROL OF THE STATE COUNCIL AND P.A.I. THROUGH THE APPOINTMENTS PROCESS AFTER THAT INCIDENT IN 1987.

AND SO AT THE NOVEMBER, 1987 MEETING OF THE P.A.I. BOARD, WE FOUND OURSELVES IN ANOTHER, WELL, I HATE TO USE A CURRENT POLITICAL JOKE, BUT A "GANG OF FIVE" SITUATION. MARGARET HEAGNEY AND LORI ROOS, BOTH WITH STRONG SOCIAL AND POLITICAL TIES TO CHRIS JONES AND JOHN KELLOGG, WERE QUICKLY APPOINTED IN A QUESTIONABLE, UNPROFESSIONAL PROCESS JUST DAYS BEFORE THE SCHEDULED BOARD MEETING.

THE NET RESULT WAS A BLOC OF FIVE VOTES WHO
HAD PREVENTED ANY REAL BUSINESS TO BE CONDUCTED. YOU WILL
HEAR MUCH MORE ABOUT VARIOUS ACTIVITIES AS THE TESTIMONY
CONTINUES.

IN SHORT, THE LAST BOARD MEETING WAS THE
WORST YET. THE NEW PRESIDENT, CHRIS JONES, CONTROLLED THE
CONTENTS OF THE AGENDA AND PREVENTED ANY REAL BUSINESS
FROM BEING CONDUCTED. IT WAS CHAOS AND THERE WERE
WALKOUTS BY CERTAIN MEMBERS OF THE CONTROLLING FIVE.
IN ALL MY YEARS OF ADVOCACY AND SITTING ON BOARDS AND

DISPUTING CERTAIN DECISIONS. I HAVE NEVER SEEN THE PRESIDENT OR THE CHAIR WALK OUT OF A MEETING.

ALL OF THIS WAS CALCULATED TO CONTROL RATHER
THAN HAVE MEANINGFUL, ALTHOUGH ADMITTEDLY TENSE,
DISCUSSIONS AND DEBATES ON CRITICAL ISSUES AFFECTING THE
LIVES OF PEOPLE WITH DISABILITIES IN OUR STATE.

SO I WILL CONCLUDE HERE FOR NOW, BUT WILL BE AVAILABLE FOR ANY QUESTIONS THAT YOU MAY HAVE AT ANY TIME. I MIGHT SUGGEST THAT I TAKE QUESTIONS LATER AFTER SOME OF THE WITNESSES SPEAK SO THAT I CAN COMMENT ON THEM AND TIE THEM INTO THE CENTRAL THEMES OF PROBLEMS IN THE APPOINTMENTS PROCESS.

IN CLOSING, I WANT TO URGE THE LEGISLATURE TO TAKE DECISIVE ACTION TO PREVENT THE CONTINUATION OF PARTISAN IDEOLOGUES WHOSE PRINCIPAL AGENDA IS NOT TO ADVOCATE AND PROTECT THE RIGHTS AND SERVICE ENTITLEMENTS OF PEOPLE WITH DEVELOPMENTAL DISABILITIES AND MENTAL ILLNESS.

EXAMINATION

BY SENATOR MC CORQUODALE:

Q ALL RIGHT. LET ME FIRST INDICATE THAT WHEN YOU ARE SWORN IN, AND ESPECIALLY IF YOU ARE HERE UNDER A SUBPOENA, THAT LASTS ALL DAY, AND SO WE WILL CALL YOU BACK. BUT LET ME ASK YOU A FEW QUESTIONS BECAUSE I WANT

TO DEVELOP ONE THREAD IN THAT AS WE GO ALONG.

WHEN WERE YOU APPOINTED TO THE P.A.I. BOARD?

A I WAS NOT APPOINTED. I WAS NOMINATED FROM
THE BOARD. I WAS AWARE THAT THERE WAS AN OPENING ON
PROTECTION AND ADVOCACY, AND THIS IS AN AGENCY THAT I
ALWAYS BELIEVED IN. SO I WAS ASKED IF I WOULD BE
INTERESTED TO SERVE ON THE BOARD, AND I SAID I WOULD.

I SENT IN A RESUME TO THE NOMINATING CHAIR,
WHO WAS SAM CHAN. I SPOKE TO SAM. I SPOKE TO THE
PRESIDENT AT THE TIME, LINDA KOWALKA, AND WE TALKED ABOUT
WHAT MY INTERESTS WERE, WHAT MY EXPERIENCES WERE, HOW I
VIEWED DEVELOPMENTAL DISABILITIES AND P.A.I.'S FUNCTION; A
GENERAL DISCUSSION.

I WAS NOTIFIED, I THINK, IN '86 THAT THE NOMINATING COMMITTEE HAD VOTED AND THE BOARD HAD VOTED TO PLACE ME ON THE P.A.I. BOARD. SO MY FIRST MEETING WAS FEBRUARY 20TH AND 21ST AS A BOARD MEMBER.

Q DID YOU RECEIVE ANY COMMISSION OR A NOTICE, FORMAL NOTICE, AND WERE YOU SWORN IN AT THE --

A NO, I WAS NOT SWORN IN. IT WAS MY
UNDERSTANDING THAT NOBODY ON THE P.A.I. BOARD WAS SWORN
IN.

NOW, YOU INDICATED THAT YOU ARE SECRETARY TO THE BOARD?

A YES.

- Q THAT'S ONE OF THE OFFICERS OF THE BOARD?
- A YES; OF THE P.A.I. BOARD.
- PREVIOUSLY, HAS THAT POSITION INCLUDED

 MEMBERSHIP ON THE EXECUTIVE COMMITTEE?

A YES. HISTORICALLY -- I LOOKED IT UP -- IT
HAS ALWAYS BEEN THE CASE THAT THE OFFICERS SERVED ON THE
EXECUTIVE COMMITTEE. AND EVERY ORGANIZATION I'VE EVER
BEEN IN. THE OFFICERS SERVE ON THE EXECUTIVE COMMITTEE.

AND ARE YOU ON THE EXECUTIVE COMMITTEE?

A NO. ONCE CHRIS JONES -- I WAS CHAIR OF THE NOMINATING COMMITTEE AND WE HAD AN ELECTION. THIS ISN'T ANSWERING YOUR QUESTION DIRECTLY, BUT I UNDERSTAND THAT THE FIRST MEETING THAT CHRIS JONES EVER CAME TO, HE WANTED TO BE PRESIDENT. ANOTHER MEETING, WHEN IT WASN'T ON THE AGENDA, HE ASKED FOR AN ELECTION.

WHEN WE HAD OUR ELECTION IN A PROPER FASHION WITH ESTABLISHED PROTOCOL, HE WAS ELECTED PRESIDENT AND I WAS ELECTED SECRETARY.

AFTER THAT BOARD MEETING, HE SENT A LETTER TO
ALL THE BOARDS STATING THAT HE WANTED TO CHANGE THE
COMMITTEE STRUCTURE AND GIVE NEW BOARD MEMBERS A CHANCE TO
HAVE LEADERSHIP ROLES.

THE COMMITTEE STRUCTURE. HE MADE SURE, IN MY OPINION,

THAT OF THE FIVE I SPOKE OF PREVIOUSLY, EACH ONE CHAIRED A

COMMITTEE. THE EXECUTIVE COMMITTEE HE TOOK ME OFF OF AND HE PLACED JOHN KELLOGG ON, WHO HAD BEEN RUNNING FOR SECRETARY AND LOST. HE SAID THAT JOHN HAD SHOWN AN INTEREST.

I MIGHT ADD THAT WHEN I WAS NOMINATING CHAIR,
I ASKED HIM TO SERVE ON THE NOMINATING COMMITTEE, AND HE
SAID HE DIDN'T HAVE ENOUGH EXPERIENCE IN THE FIELD AND HE
REALLY DIDN'T HAVE THE TIME TO SERVE ON THE NOMINATING
COMMITTEE, AND THEN CHRIS JONES PUT HIM ON THE EXECUTIVE
COMMITTEE.

AND I WROTE HIM A LETTER. I WAS SO SHOCKED THAT HE TOOK ME OFF THE EXECUTIVE COMMITTEE AND THAT HE CHANGED ALL THE COMMITTEE STRUCTURE. HE LET ME STAY ON THE POLICY COMMITTEE.

I MIGHT ADD THAT HE DID NOT SEEK OR ASK ANY
OF THE BOARD MEMBERS WHAT COMMITTEE THEY WOULD LIKE TO
SERVE ON. HE DID NOT ASK FOR ANY INPUT AT ALL. SO WHAT
IT WAS, HE UNILATERALLY DECIDED WHO WAS GOING TO BE ON THE
COMMITTEES.

I WROTE A LETTER TO CHRIS AND I SAID THAT,

"I FEEL I SHOULD BE ON THE EXECUTIVE COMMITTEE," THAT IT

WOULD PROVIDE CONTINUITY, THAT I HAD THE EXPERIENCE AND IT

HAD ALWAYS BEEN HISTORICALLY DONE, AND AS THE SECRETARY, I

FELT I SHOULD BE ON THE COMMITTEE.

I SENT COPIES OF THAT LETTER TO A LOT OF

PEOPLE BECAUSE I WANTED TO MAKE A RECORD OF MY REQUEST IN AN OPEN MANNER. I THINK WE LIVE IN A DEMOCRACY AND I THINK THERE'S A PLACE FOR CRITICS.

ANYWAY, HE SENT ME BACK ANOTHER LETTER SAYING
THAT I WAS IMMATURE AND THAT I HAD NOT DEMONSTRATED
LEADERSHIP ABILITY, AND UNTIL I DEMONSTRATE LEADERSHIP
ABILITY, I COULD NOT SERVE ON THIS COMMITTEE.

MEMBERS THAT WROTE BACK TO HIM AND SAID THAT THEY FOUND HIS LETTER ABUSIVE AND THEY FELT THAT THEY WANTED TO MAKE THIS AN AGENDA ITEM AT A BOARD MEETING. AND MIGHT I ADD -- THAT'S ONE OF THE THINGS I REFERRED TO -- HE REFUSED TO PUT THE EXECUTIVE COMMITTEE STRUCTURE ON THE AGENDA, AND THIS IS A WAY TO KIND OF CONTROL A MEETING AND, TO ME, STOP PUBLIC ACCESS. IF IT IS AN AGENDA ITEM (SIC), THEN PEOPLE DON'T KNOW IT'S GOING TO BE DISCUSSED.

EXAMINATION

SENATOR MC CORQUODALE: OKAY. ANY QUESTIONS?

BY SENATOR MARKS:

Q TELL US A LITTLE BIT ABOUT CHRIS JONES.
WHAT'S HIS OR HER BACKGROUND?

A I'M GLAD YOU ASKED ME THAT, BECAUSE THERE ARE
A LOT OF PEOPLE ON THE BOARD --

Q IS IT A MAN OR A WOMAN?

A IT'S A MAN. HIS NAME IS CHRISTOPHER JONES. 1 2 SENATOR MC CORQUODALE: WE DO HAVE HIM UNDER SUBPOENA --3 SENATOR MARKS: IS HE HERE? 4 SENATOR MC CORQUODALE: -- SO WHY DON'T YOU --5 ANYTHING YOU WANT TO SAY THAT YOU KNOW IS FACTUAL AND 6 NOT --7 THE WITNESS: RIGHT. WELL, I HAD NEVER MET HIM 8 BEFORE THE BOARD. ALL I KNOW IS, AS NOMINATING CHAIR, I 9 ASKED FOR A RESUME, ESPECIALLY SINCE HE WAS RUNNING FOR 10 PRESIDENT. I BELIEVE WE SHOULD HAVE AS MUCH INFORMATION 11 AS POSSIBLE ON EACH PERSON. 12 HE HAS FAILED TO SUBMIT A RESUME, AND THE 13 ONLY INFORMATION I HAVE ON HIM IS FROM A P.R. RELEASE FROM 14 THE GOVERNOR'S APPOINTMENTS OFFICE, WHICH SAYS, I BELIEVE, 15 THAT HE WAS CHIEF AIDE TO ASSEMBLYMAN FERGUSON; DIRECTOR 16 OF THE ASSEMBLY REPUBLICAN PACT; AND HE'S NOW ON THE D.D. 17 COUNCIL AND NOW ON OUR BOARD. 18 19 BUT I REALLY DON'T KNOW ANYTHING MORE ABOUT HIM. HE SAID HE WANTED TO GET INVOLVED TO HELP PEOPLE. 20 BY SENATOR MARKS: 21 SO YOU DON'T KNOW IF HE HAD ANY BACKGROUND IN 22 THIS FIELD? 23 A WELL, HE ADMITTED TO ME THAT HE DIDN'T. I 24

ASKED HIM, "HAVE YOU EVER BEEN ON A BOARD BEFORE? "NO."

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HAVE YOU EVER HELD AN OFFICE BEFORE?" "NO."

AND HE IS NOT FAMILIAR WITH THIS COMMUNITY,
CONSTITUENCIES OF BOTH MENTAL ILLNESS AND DEVELOPMENTAL
DISABILITIES. HE STATED THAT TO ME.

SENATOR MC CORQUODALE: SENATOR ROSENTHAL?
SENATOR ROSENTHAL: NO.

SENATOR MC CORQUODALE: ANYONE ELSE?

OKAY. I DO HAVE SOME OTHER QUESTIONS THAT I WANT TO ASK, BUT I THINK I'LL KEEP ON IN THIS DIRECTION AND THEN I'LL CALL YOU BACK.

THE WITNESS: I'LL BE HERE AS LONG AS IT TAKES.

SENATOR MC CORQUODALE: ALL RIGHT. IS LORI ROOS

HERE? SHE IS ONE THAT WAS SUBPOENAED, SO IF SHE'S NOT

HERE, BASED ON GOVERNMENT CODE SECTIONS 9400 AND 9414,

WITH THE CONCURRENCE OF MY LEGISLATIVE COLLEAGUES HERE

TODAY, THEN I FIND LORI ROOS TO BE IN CONTEMPT OF THESE

PROCEEDINGS, AND WE WILL PURSUE ALL LEGAL OPTIONS PURSUANT

TO THIS.

ONCE AGAIN, IS LORI ROOS HERE?

OKAY. IS THERE ANY OBJECTION BY ANY OF THE COMMITTEE MEMBERS TO THIS RULING?

SENATOR ROSENTHAL: MR. CHAIRMAN, WHAT DOES THE LAW STATE IS OUR DIRECTION WHEN A SUBPOENAED WITNESS BEFORE THE COMMITTEE DOES NOT APPEAR?

SENATOR MC CORQUODALE: WE WILL FIRST HAVE TO

DETERMINE THAT SHE WAS SERVED.

SENATOR ROSENTHAL: RIGHT.

SENATOR MC CORQUODALE: IF SHE WAS SERVED, THEN WE WILL REPORT THAT BACK TO THE FULL SENATE. IF SHE WAS NOT SERVED, THEN SHE WILL BE AMONG THOSE THAT WILL BE SERVED THE SECOND TIME.

SENATOR ROSENTHAL: IF A PERSON IS SERVED —
SENATOR MC CORQUODALE: WELL, LET ME ALSO SAY THAT
SHE DID RECEIVE THE LETTER. THERE'S NO QUESTION THAT SHE
RECEIVED THE ORIGINAL LETTER THAT I SENT, WHICH I HAVE
SAID BEFORE, BOTH SERVED THE SAME PURPOSE, ONCE THE RULES
COMMITTEE HAS GIVEN THE AUTHORITY FOR THE SUBPOENA. SO
SHE HAS RECEIVED THAT.

THE PENALTIES ARE QUITE SEVERE. I'M NOT SURE WHAT HER CURRENT EMPLOYMENT IS. CERTAINLY, IF SHE IS EMPLOYED BY THE STATE AND SHE IS FOUND TO BE IN CONTEMPT, SHE CAN NO LONGER BE EMPLOYED BY THE STATE AND SHE CAN NO LONGER AT ANY POINT BE EMPLOYED.

SENATOR ROSENTHAL: IN ANY CAPACITY AT ALL?
SENATOR MC CORQUODALE: IN ANY CAPACITY.

IF THE LEGISLATURE IS IN SESSION, THE
COMMITTEE MUST REPORT THE CONTEMPT TO THE SENATE AND/OR
THE ASSEMBLY, AND IN THIS CASE WE WOULD PROBABLY REPORT TO
BOTH, AND THAT BODY COULD DETERMINE ANY MODIFICATION OF
THAT PENALTY.

AND THEN, AS I SAY, IF YOU ARE A STATE

EMPLOYEE, UH -- WHETHER OR NOT THE LEGISLATURE IS IN

SESSION, IT'S GENERALLY A MISDEMEANOR AND A CRIMINAL

PROCEEDING MAY BE COMMENCED BY THE CHAIRMAN OR EVEN BY THE

COMMITTEE FILING A COMPLAINT IN THE OFFICE OF THE DISTRICT

ATTORNEY OR CITY PROSECUTING ATTORNEY.

SO WE HAVE SEVERAL OPTIONS: ONE, TO PROCEED ON WITH THE COMPLAINT; SECONDLY, REPORT TO THE LEGISLATURE AND DETERMINE ANY MODIFICATION OF THAT. THAT WILL BE OUR DECISION TO DO SO, OR TO LOOK INTO ANY MITIGATING REASONS THAT THEY MAY HAVE AS TO WHY THEY AREN'T HERE.

SENATOR ROSENTHAL: ONE FURTHER QUESTION. ARE
MEMBERS OF THE BOARD CONSIDERED EMPLOYEES? AND IF THEY'RE
NOT CONSIDERED EMPLOYEES, WHAT THEN WOULD TAKE PLACE? IF
THEY CAN'T BE EMPLOYED BUT THEY ARE NOT CONSIDERED
EMPLOYEES --

SENATOR MC CORQUODALE: IT WOULD BE A MISDEMEANOR.

IF THEY ARE AN EMPLOYEE OF — EVERY STATE AGENCY IS

REQUIRED TO DISCHARGE SUCH PERSON AND IS FORBIDDEN TO PAY

HIM OR HER FOR SUCH PERFORMANCES AFTER REFUSAL, AND IS

PROHIBITED FROM EVER EMPLOYING OR COMPENSATING THEM AGAIN.

THE COMMITTEE IS REQUIRED TO READ THE SECTION TO THE

WITNESS AND TO CERTIFY THE REFUSAL TO TESTIFY.

THAT'S NOT NECESSARY. BUT AS TO WHETHER

P.A.I. IS A STATE AGENCY OR NOT, I FRANKLY CAN'T TELL YOU.

IT HAS A DIFFERENT STATUS THAN MOST ANY OTHER BOARD OR COMMISSION.

SENATOR ROSENTHAL: I GUESS THE QUESTION I'M TRYING
TO GET TO IS IF, IN FACT, SOMEONE IS SUBPOENAED, REFUSES
TO APPEAR, CAN WE REMOVE THEM FROM THE BOARD?

SENATOR MC CORQUODALE: WE COULD TRY. I'M NOT

POSITIVE ABOUT THAT. I WOULD HAVE TO SEEK LEGAL COUNSEL

ON THAT.

SENATOR MARKS: MR. CHAIRMAN, MAY I SAY ONE POINT?

I'VE READ HER RESUME. SHE IS A CANDIDATE FOR JURIS DOCTOR

SO SHE KNOWS THE LAW.

SENATOR MC CORQUODALE: ALL RIGHT. SHE IS NOT HERE, THEN. LET ME SEE IF MARGARET HEAGNEY IS HERE.

MARGARET HEAGNEY?

HEARING NO RESPONSE, AND BASED ON GOVERNMENT CODE SECTION 9400 TO 9414, AND WITH THE CONCURRENCE OF MY LEGISLATIVE COLLEAGUES HERE TODAY, I FIND MARGARET HEAGNEY TO BE IN CONTEMPT AND THESE COMMITTEES WILL PURSUE ALL LEGAL OPTIONS PURSUANT TO THIS RULING.

ANY OBJECTIONS FROM ANYONE? SEEING NONE, NEXT IS JOHN KELLOGG. JOHN KELLOGG?

HEARING NO RESPONSE, AND BASED ON GOVERNMENT
CODE SECTIONS 9400 TO 9414 AND WITH THE CONCURRENCE OF MY
LEGISLATIVE COLLEAGUES HERE TODAY, I FIND JOHN KELLOGG TO
BE IN CONTEMPT, AND THESE COMMITTEES WILL PURSUE ALL LEGAL

OPTIONS PURSUANT TO THIS RULING. 1 ANY OBJECTIONS TO THAT? 2 CHRIS JONES. IS CHRIS JONES HERE? IS CHRIS 3 JONES IN THE ROOM? 4 IF NOT, AND BASED ON GOVERNMENT CODE SECTIONS 5 9400 TO 9414, AND WITH THE CONCURRENCE OF MY LEGISLATIVE 6 7 COLLEAGUES HERE TODAY, I FIND CHRIS JONES TO BE IN CONTEMPT. THESE COMMITTEES WILL PURSUE ALL LEGAL OPTIONS 8 PURSUANT TO THIS RULING. ANY OBJECTION TO THAT? 9 IS GARY MACOMBER HERE TODAY? YOU DON'T LOOK 10 LIKE GARY MACOMBER. 11 12 MR. KELLY: YES, MR. CHAIRMAN. AS YOU KNOW, I'M NOT GARY MACOMBER. I'M BRENDAN KELLY. 13 SENATOR MC CORQUODALE: BRENDAN, YOU'RE A NICE 14 PERSON AND IF I WERE GOING FISHING I WOULD PROBABLY INVITE 15 16 YOU. HOWEVER --MR. KELLY: WELL, WOULD IT BE APPROPRIATE, SIR, TO 17 READ THIS LETTER INTO THE RECORD AS TO WHY HE COULDN'T BE 18 HERE TODAY? 19 SENATOR MC CORQUODALE: NO. I THINK WE HEARD THE 20 REASON HE HAD GIVEN. I TAKE IT THAT IT'S THE SAME REASON 21 HE HAD COMMUNICATED TO ME ABOUT THREE WEEKS AGO? 22 THE WITNESS: YES. 23 24 SENATOR MC CORQUODALE: HOWEVER, I DID NOT AGREE TO

THAT. MR. ALLENBY ASSURED ME THAT ALL PEOPLE ON HIS STAFF

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AND UNDER HIM WOULD APPEAR WITHOUT A SUBPOENA. HOWEVER, SINCE I HAD SPECIFICALLY RECEIVED INFORMATION DIRECTLY FROM MR. MACOMBER THAT HE WOULD NOT APPEAR, THEN I FELT THE NEED TO SUBPOENA HIM.

MR. KELLY: OKAY. WELL, SIR, I'M AVAILABLE IF YOU WOULD LIKE TO DISCUSS THE STATUTES THAT GOVERN THE APPOINTMENTS TO THESE BOARDS.

SENATOR MC CORQUODALE: ALL RIGHT. VERY GOOD.

SO MR. MACOMBER IS NOT HERE, AND BASED ON GOVERNMENT CODE SECTIONS 9400 TO 9414, AND WITH THE CONCURRENCE OF MY LEGISLATIVE COLLEAGUES HERE TODAY, I FIND GARY MACOMBER TO BE IN CONTEMPT. THESE COMMITTEES WILL PURSUE ALL LEGAL OPTIONS PURSUANT TO THIS FINDING.

ANY OBJECTION TO THAT?

SENATOR MARKS: NO, MR. CHAIRMAN.

SENATOR MC CORQUODALE: SENATOR ROSENTHAL?

SENATOR ROSENTHAL: IT SEEMS TO ME THAT -- THE
PRESS MAY OR MAY NOT BE HERE. IT SEEMS TO ME THAT WE
OUGHT TO PUT OUT A PRESS RELEASE TO BE CARRIED BY ALL OF
THE LOCAL AND STATEWIDE NEWSPAPERS, RADIO, AND TELEVISION,
ABOUT MEMBERS OF THIS BOARD WHO WERE SUBPOENAED AND
REFUSED TO MEET THIS COMMITTEE; AND THAT, TO MY
RECOLLECTION, HAVING BEEN IN THE LEGISLATURE GOING ON
15 YEARS NOW, THIS HAS NOT HAPPENED BEFORE UNDER PREVIOUS
ADMINISTRATIONS, AND IT DIDN'T HAPPEN EVEN UNDER GOVERNOR

REAGAN.

I WAS PART OF A COMMITTEE THAT DID SUBPOENA,

EARLY IN MY CAREER ON THE HEALTH COMMITTEE AND THE

ASSEMBLY, BUT THERE NO ONE DARED NOT APPEAR, AND I THINK

THAT WE OUGHT TO REALLY MAKE A NEWS -- A POINT OF THIS AND

PURSUE IT TO ITS FINAL CONCLUSION.

SENATOR MARKS: MR. CHAIRMAN?

SENATOR MC CORQUODALE: SENATOR MARKS?

SENATOR MARKS: I'VE BEEN HERE 30 YEARS SO I'VE
BEEN HERE A LITTLE BIT LONGER THAN SENATOR ROSENTHAL, AND
I'VE NEVER SEEN AN INSTANCE WHERE ANY BOARD OR COMMISSION
HAS EVER REFUSED TO APPEAR BEFORE A LEGISLATIVE COMMITTEE.

I MUST SAY I FIND IT DISGRACEFUL THAT

ANYBODY DOES DO THIS, AND I'VE SERVED UNDER GOVERNOR

REAGAN AND GOVERNOR BROWN AND SEVERAL OTHER GOVERNORS.

I DIDN'T ACTUALLY BUILD THE CAPITOL BUT I CAME CLOSE TO

IT.

SENATOR MC CORQUODALE: THE ORIGINAL ONE?

SENATOR MARKS: I BUILT THE ORIGINAL CAPITOL. BUT

SERIOUSLY, I'VE BEEN HERE FOR A LONG, LONG PERIOD OF TIME

AND I'VE NEVER SEEN INSTANCES OF THIS KIND.

LET ME JUST ALSO POINT OUT TO YOU, IN READING
THE RESUME OF JOHN CLEMENT KELLOGG, WHO IS NOT HERE, HE'S
A LAWYER SO HE KNOWS THE LAW.

SENATOR MC CORQUODALE: WE INTEND TO PURSUE THIS,

AND OF COURSE THE FACT THAT THEY ARE NOT HERE, I WANT TO ASSURE THE COMMITTEE, ON THE COMMITTEE'S END, AND THE AUDIENCE THAT WE WILL NOT ABSOLVE THEM OF ANY RESPONSIBILITY TO APPEAR. WE WILL TOMORROW ASK THE RULES COMMITTEE TO REISSUE THOSE SUBPOENAS FOR PROBABLY A TWO-TO THREE-DAY HEARING IN AUGUST, AND THAT WILL PROVIDE PLENTY OF TIME FOR THEM TO ADJUST THEIR SCHEDULES ACCORDINGLY AND TO PURSUE THEIR ASPECTS OF THIS ISSUE.

I THINK THE IMPORTANT THING IS FOR THEM TO REALIZE THAT WE ARE SERIOUS ABOUT THIS ISSUE AND WE DO NOT INTEND TO ALLOW IT TO END TODAY BY THEIR UNWILLINGNESS TO BE HERE.

THERE'S NO QUESTION THAT ALL OF THOSE PEOPLE KNEW THEY WERE TO BE HERE. THERE'S NO QUESTION THAT THERE WAS OPPORTUNITY TO DISCUSS ANY REASONS THAT THEY COULD NOT BE HERE.

I WOULD SAY THAT MR. ALLENBY HAS BEEN VERY
COOPERATIVE IN THIS REGARD, AND THE GOVERNOR'S OFFICE HAS
BEEN VERY COOPERATIVE IN THIS REGARD, AND HAS PROVIDED ANY
PEOPLE FROM THE GOVERNOR'S OFFICE THAT WE HAVE WANTED TO
DISCUSS THIS ISSUE WITH AT ANY TIME. SO IT'S NOT AN AREA
THAT I THINK CERTAINLY THOSE TWO ENTITIES TAKE LIGHTLY.
AND WE DO NOT INTEND TO TAKE IT LIGHTLY.

GOING ON TO OTHER WITNESSES, WE HAVE
GEORGE DE BELL, A MEMBER AND PAST PRESIDENT OF P.A.I.,

THE GOVERNOR'S APPOINTMENT, AND HIS TERM ENDS IN SEPTEMBER OF 1988.

MR. DE BELL?

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GEORGE DE BELL,

PRODUCED AS A WITNESS, HAVING BEEN FIRST DULY SWORN BY THE CHAIR, WAS EXAMINED AND TESTIFIED AS FOLLOWS:

THE WITNESS: I DO SO SWEAR.

SENATOR MC CORQUODALE: THANK YOU. WOULD YOU GIVE YOUR NAME AND ANY DESCRIPTION OF YOURSELF THAT YOU DESIRE ON THE RECORD, AND THEN I UNDERSTAND THAT YOU DO HAVE A STATEMENT THAT YOU WOULD LIKE TO READ.

THE WITNESS: YES. MY NAME IS GEORGE J. DE BELL, D-E-B-E-L-L. IF IT WOULD HELP YOU, I WILL READ MY STATEMENT.

SENATOR MC CORQUODALE: WE HAVE GIVEN HER A COPY OF IT SO IF YOU WANT TO PARAPHRASE ANY OF IT OR MODIFY IT, SHE WILL JUST TAKE YOUR STATEMENT AS YOU HAVE PROVIDED IT FOR US.

THE WITNESS: THANK YOU.

I AM CURRENTLY A BOARD MEMBER OF PROTECTION AND ADVOCACY AND I WAS FORMERLY THE IMMEDIATE PAST PRESIDENT, AND I'LL PROCEED WITH MY STATEMENT NOW.

SENATOR MC CORQUODALE AND DISTINCTIVE MEMBERS OF THE THREE COMMITTEES HOLDING THIS HEARING, I'VE BEEN

DEEPLY INVOLVED WITH VOLUNTEER ACTIVITIES FOR THE
DEVELOPMENTALLY DISABLED SINCE 1962 AND I HAVE SERVED
IN A LEADERSHIP CAPACITY IN LOCAL CONSTITUENCY
ORGANIZATIONS AND STATE LEVEL BOARDS AND COUNCILS. I
HAVE ATTACHED MY PERSONAL RESUME TO THIS TESTIMONY TO
SUPPORT THIS STATEMENT.

THE CONSTITUENCY WHICH I REPRESENT DEEPLY APPRECIATES THE OPPORTUNITY TO TESTIFY BEFORE YOU. WE CONSIDER THIS HEARING TO BE TIMELY AND APPROPRIATE. THE CONDITIONS EXISTING CURRENTLY IN THE APPOINTMENT PROCESS HAVE NEUTRALIZED THE EFFECTIVENESS OF CONSTRUCTIVE ADVOCACY AND HAVE CAUSED PROBLEMS WHICH REQUIRE INFORMED SOLUTIONS.

IN MY TESTIMONY AND SUBSEQUENT QUESTIONING,

I WILL ATTEMPT TO DEFINE THE CURRENT PROBLEM AND CONCERN

WHICH FORCED A HEARING AT THIS TIME. MY TESTIMONY WILL BE

FACTUAL AND HOPEFULLY WILL ASSIST YOU IN MAKING A FAIR

ASSESSMENT OF AN APPOINTMENT PROCESS WHICH HAS BEEN

POLITICIZED. I WILL CONCLUDE WITH RECOMMENDATIONS FOR

LEGISLATIVE CORRECTIVE ACTION.

WHEN FRANK LANTERMAN SPONSORED THE PRINCIPLE
OF INFORMED ADVOCACY IN THE LANTERMAN ACT, HE VISUALIZED
AN ORGANIZATIONAL CONCEPT FOR THE STATE COUNCIL AND THE
AREA BOARDS WHICH COULD PROVIDE THE ADMINISTRATION AND
LEGISLATURE WITH ADVICE ON THE EFFECTIVENESS OF THE SYSTEM

FOR THE CARE OF THE DEVELOPMENTALLY DISABLED.

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IN CREATING THE PROTECTION AND ADVOCACY

SYSTEM, THE FEDERAL GOVERNMENT PROVIDED ALL STATES WITH

THE CAPABILITY TO PROTECT THE RIGHTS GRANTED BY LAW TO THE

DEVELOPMENTALLY DISABLED. A PROFESSIONAL, LEGAL STAFF

ADVISES, COUNSELS, ADVOCATES, AND AS A LAST RESORT

LITIGATES TO INSURE THAT THE RIGHTS OF INDIVIDUALS, AND

THE SYSTEMS CREATED BY LAW, ARE NOT JEOPARDIZED.

NATURALLY, THE MOTIVATIONS AND CONCLUSIONS OF THE ADMINISTRATION IN CARRYING OUT THE LAW AND PROVIDING THE APPROPRIATE SYSTEMS WILL AT TIMES BE DIFFERENT THAN THE MOTIVATIONS AND CONCLUSIONS OF THE VOLUNTEERS AND ADVOCATES SERVING ON AREA BOARDS, DEVELOPMENTAL CENTER ADVISORY BOARDS, STATE COUNCILS, AND THE BOARD OF PROTECTION AND ADVOCACY. SETTLEMENTS OF THOSE DIFFERENCES HAVE TRADITIONALLY BEEN NEGOTIATED AND COMPROMISES REACHED WITHOUT THE NECESSITY FOR LITIGATION.

RECENT ACTIONS BY THE ADMINISTRATION,
HOWEVER, INDICATE AN EXTREMELY LOW TOLERANCE FOR THIS
PROCESS. A CLIMAX WAS REACHED WHEN THE GOVERNOR PLANNED
TO ELIMINATE THE AREA BOARDS BY BUDGETARY PROCESS.

THIS ACTION WAS VIEWED BY THE CONSTITUENCY

FOR THE DEVELOPMENTALLY DISABLED AS BOTH HOSTILE AND

UNLAWFUL. A CAMPAIGN OF LETTER WRITING, PROTEST AND

LOBBYING SUCCEEDED IN WINNING A REVERSAL OF THIS DECISION

BY THE GOVERNOR. HOWEVER, THE SEEDS FOR AN INSIDUOUS
PROCESS APPEARS TO HAVE BEEN SOWN. BASED ON THE STRATEGY,
"IF YOU CAN'T BEAT THEM, JOIN THEM," THE APPOINTMENT
PROCESS TO THE BOARD AND COUNCIL STRUCTURE HAS BEEN USED
TO POPULATE AND DE-POPULATE TO ASSURE AN ADMINISTRATION
BIAS.

THIS HAS BEEN MOST PRONOUNCED IN THE STATE

COUNCIL OF BOARD PROTECTION AND ADVOCACY. THE APPOINTMENT

PROCESS HAS BEEN CHARACTERIZED AS CONTEMPTUOUS, POLITICAL,

IDEOLOGICAL, UNINFORMED, AND ADMINISTRATIVELY INCOMPETENT.

I WILL BRIEFLY DESCRIBE THE MEANING OF THESE
TERMS AS PERCEIVED BY THE DEVELOPMENTALLY DISABLED
CONSTITUENCY, AND I WILL BE GLAD TO DEVELOP THEM IN VERBAL
TESTIMONY.

CONTEMPTUOUS. THE MAJORITY OF BOARD AND COUNCIL MEMBERS ARE VOLUNTEERS. THEY ARE DEDICATED TO SERVING THE DEVELOPMENTALLY DISABLED POPULATION TO IMPROVE THEIR QUALITY OF LIFE. IN TERMS OF COMMITMENT, THIS ACTIVITY IS ONE OF THE MAIN PRIORITIES IN THEIR LIVES. ON NUMEROUS OCCASIONS, WHEN THEIR TERM OF OFFICE IS EXPIRING, THEY HAVE EXPRESSED IN WRITING A DESIRE TO BE APPOINTED TO A SECOND TERM AS AUTHORIZED BY LAW.

NOT A SINGLE ONE OF THESE LETTERS, TO MY

KNOWLEDGE, HAS EVER BEEN ANSWERED. INDIVIDUALS ARE LEFT

TO SERVE IN AN UNOFFICIAL CAPACITY FOR MONTHS AND YEARS.

REPEATED REQUESTS FOR INFORMATION ON THEIR STATUS HAVE BEEN IGNORED.

ON THE OTHER HAND, VACANCIES HAVE BEEN LEFT UNFILLED FOR LONG PERIODS, ALTHOUGH THE RESERVOIR OF QUALIFIED VOLUNTEERS, PRIMARY CONSUMERS, AND PARENTS IS OVERFLOWING.

POLITICAL. AT TIMES WHEN ISSUES OF
SIGNIFICANT IMPORTANCE TO THE ADMINISTRATION OUGHT TO BE
VOTED ON, SUDDENLY VACANCIES ARE FILLED, EXPIRED TERMS ARE
TERMINATED, AND NEW MEMBERS ARE SWORN IN ON THE MORNING OF
THE VOTE. THIS IS GENERALLY PROCEEDED BY AN
ADMINISTRATION SPOKESPERSON COUNSELING THE NEW MEMBERS ON
THE IMPORTANCE OF THE ISSUE TO THE GOVERNOR, THE
DEPARTMENT, THE TAXPAYER, AND THE BUDGET.

THE INTERESTS OF THE DEVELOPMENTALLY DISABLED ARE SECONDARY IN THESE EXHORTATIONS. THE EFFECT IS TO ESTABLISH IN THE MINDS OF THE APPOINTEES AN IMMEDIATE BIAS ON THE ISSUE THEY WILL BE CALLED UPON TO DECIDE IN A FEW HOURS.

IDEOLOGICAL. THIS CHARACTERIZES THE RECENT
APPOINTMENTS TO THE PROTECTION AND ADVOCACY BOARD. THIS
HAS BEEN SO FLAGRANT THAT THE PERCEPTION OF THE BOARD BY
THE MINORITY OF THE BOARD MEMBERS AND THE DEVELOPMENTALLY
DISABLED AND MENTAL HEALTH CONSTITUENCY IS "PROTECTION AND
ADVOCACY FOR THE ADMINISTRATION."

UNINFORMED. MEMBERSHIP OF VOLUNTEERS ON A STATE LEVEL BOARD IMPLIES A KNOWLEDGE OF THE COMMUNITY ENVIRONMENT, A PERIOD OF SERVICE OVER A BROAD SPECTRUM IN VOLUNTEER SERVICE AND ADVOCACY, AND A NON-PARTISAN CODE OF CONDUCT WHEN REPRESENTING THE DEVELOPMENTALLY DISABLED. THIS BASIC KNOWLEDGE AND EXPERIENCE IS NECESSARY TO MAKE AN EFFECTIVE CONTRIBUTION TO THE BOARD AND COMMITTEE RESPONSIBILITIES.

RECENT APPOINTMENTS TO THE PROTECTION AND ADVOCACY BOARD HAVE DEMONSTRATED MINIMAL UNDERSTANDING AND COMMITMENT TO THIS OBJECTIVE. EVEN WORSE, THE ELIGIBILITY OF SOME RECENT APPOINTEES TO SERVE ON THE BOARD IS QUESTIONABLE AND POSSIBLY ILLEGAL.

ADMINISTRATIVELY INCOMPETENT. NOTIFICATION

OF RECENT APPOINTMENTS HAS BEEN MADE BY SACRAMENTO PRESS

RELEASE. NEITHER THE STATE COUNCIL NOR PROTECTION AND

ADVOCACY ARE OFFICIALLY INFORMED OF THE APPOINTMENTS. IN

MOST CASES, A PHONE CALL IS THE ONLY NOTIFICATION

RECEIVED.

WHEN ELIGIBILITY IS CHALLENGED, THE
APPOINTEES' CATEGORIES HAVE BEEN CHANGED TO FIT THE
SITUATION. SWEARING IN HAS IN SOME CASES BEEN DONE, AND
IN OTHERS HAS BEEN NEGLECTED.

A RECENT LETTER APPOINTING A NEW MEMBER TO
PROTECTION AND ADVOCACY DID NOT INFORM THE STAFF OF THE

MEMBER'S ADDRESS OR PHONE NUMBER AND MISNAMED THE ORGANIZATIONAL AFFILIATION OF THE APPOINTEE.

CORRESPONDENCE REQUESTING CLARIFICATION OF ELIGIBILITY HAS BEEN UNANSWERED, OR ANSWERED WHEN THE CHALLENGE HAS RESULTED IN PUBLIC OUTRAGE.

TERMS OF OFFICE AS MANDATED IN THE LAW, OR IN
THE BYLAWS, HAVE BEEN ALTERED FROM THREE YEARS TO "SERVES
AT THE CONVENIENCE OF THE GOVERNOR."

A RECITAL OF THE CONTINUOUS CHAOS IN THE APPOINTMENT PROCESS COULD BE EXPANDED. THIS CHAOS HAS PRODUCED LOSS OF CONFIDENCE IN THE INTEGRITY AND COMPETENCE OF THE STATE LEVEL ADVOCACY FUNCTION AMONG THE DEVELOPMENTALLY DISABLED CONSTITUENCY. A DIRECT RESULT OF THIS LOSS OF CONFIDENCE IS EVIDENCED BY THE FOLLOWING:

PUBLIC PROTEST DEMONSTRATIONS: INABILITY OF
THE PROTECTION AND ADVOCACY BOARD TO COMPLETE ITS AGENDA;
POLITICIZATION OF THE MANDATE TO INTEGRATE MENTAL HEALTH
AND DEVELOPMENTALLY DISABLED ON THE PROTECTION AND
ADVOCACY BOARD: DISRUPTION OF THE BOARD MEETING BY AN
ANGRY PUBLIC: LOSS OF EFFECTIVE COMMITTEE INPUT;
DETERIORATION OF STAFF MORALE: INSULTS AND HOSTILITY TO
THE PUBLIC: INSULTS AND HOSTILITY AMONG THE BOARD MEMBERS;
CONCENTRATION BY BOARD MEMBERS ON TRIVIA.

IN EFFECT, THE SUBTLE STRATEGY TO NEUTRALIZE
THE PROTECTION AND ADVOCACY BOARD HAS BEEN ACCOMPLISHED.

YOUR COMMITTEE HAS THE ABILITY AND 1 RESPONSIBILITY TO RESTORE ORDER. MY RECOMMENDATIONS TO 2 ACCOMPLISH THIS WOULD BE AS FOLLOWS: 3 REMOVE THE CONFLICT OF INTEREST BIAS FROM THE 4 APPOINTMENT PROCESS. TO GIVE THE TOTAL APPOINTING POWER 5 TO THE ADMINISTRATION WHICH IS CHARGED WITH DEVELOPING AND 6 OPERATING THE DEVELOPMENTALLY DISABLED AND MENTAL HEALTH 7 SYSTEM ELIMINATES ANY CHANCE OF "CHECKS AND BALANCES" SO 8 NECESSARY IN A DEMOCRATIC SOCIETY. 9 10 DETERMINE STRICT RULES FOR ELIGIBILITY TO SERVE ON STATE BOARDS AND COUNCILS. 11 INSURE TIMELY APPOINTMENTS AND 12 REAPPOINTMENTS. 1.3

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INSURE THAT REPRESENTATION IN TRUTH
REPRESENTS THE INTENT OF THE ELIGIBILITY RULE. THAT IS, A
MEMBER APPOINTED FROM A RECOGNIZED CONSTITUENCY
ORGANIZATION MUST TRULY REPRESENT THE POLICIES OF THAT
ORGANIZATION; A PRIMARY CONSUMER MUST BE CLINICALLY AND
LEGALLY RECOGNIZED AS A PRIMARY CONSUMER; A RELATIVE OF A
DISABLED PERSON MUST BE A RELATIVE WHO IS RESPONSIBLE FOR
THE CARE OF THAT DISABLED PERSON.

INSURE THAT MEMBERS APPOINTED TO REPRESENT

THE PUBLIC DO REPRESENT THE BROAD INTERESTS OF THE PUBLIC

AND NOT A NARROW INDIVIDUAL IDEOLOGY.

IN CONCLUSION, THIS HEARING IS AN IMPORTANT

MILESTONE WHICH FOR MANY YEARS WILL AFFECT THE LIVES OF

MILLIONS OF OUR POPULATION SUFFERING FROM MENTAL AND

PHYSICAL DISABILITIES. THE ORGANIZATIONAL STRUCTURE OF

AREA BOARDS, DEVELOPMENTAL CENTER ADVISORY BOARDS, STATE

COUNCILS, AND PROTECTION AND ADVOCACY MUST FUNCTION

EFFECTIVELY.

THE STAFF SUPPORTING THESE ORGANIZATIONS IS SUPERB. THE APPOINTING PROCESS TO THE BOARDS CONTROLLING THE POLICY ASPECTS OF THE ORGANIZATION IS WEAK AND SUBJECT TO MANIPULATION. YOU CAN CORRECT THIS SITUATION.

THANK YOU FOR YOUR CONSIDERATION. I'LL BE GLAD TO ELABORATE ON EACH POINT THAT I HAVE MADE.

EXAMINATION

BY SENATOR MC CORQUODALE:

Q ALL RIGHT. THANK YOU. WHEN WERE YOU FIRST APPOINTED TO P.A.I.?

A I WAS APPOINTED IN SEPTEMBER OF 1985. I WAS APPOINTED ON A RATHER FUNNY APPOINTMENT, I GUESS. AT THAT TIME PROTECTION AND ADVOCACY WAS REQUIRED TO HAVE A MEMBER ON THE STATE COUNCIL. AT THAT TIME I WAS THE CHAIRMAN OF THE STATE COUNCIL.

SINCE THE STATE LAW COULD NOT BE PUT IN

EFFECT UNTIL JANUARY 1ST, AND SINCE TERMINATION OF FEDERAL

FUNDING WAS THREATENED IF THERE WAS NOT A MEMBER OF

PROTECTION AND ADVOCACY ON THE STATE COUNCIL, MR. MACOMBER
CONTACTED ME BY TELEPHONE AND ASKED IF I WOULD SERVE ON
THE PROTECTION AND ADVOCACY BOARD FOR THREE MONTHS.

HE THEN OFFERED ME THE OPTION, IF I WISHED TO CONTINUE MY APPOINTMENT, THAT I COULD COMPLETE A FULL THREE-YEAR TERM.

I SAID AT THE TIME THAT I WAS CONCERNED ABOUT AN OVERCOMMITMENT. AT THAT TIME I WAS ON THE LANTERMAN STATE HOSPITAL ADVISORY BOARD, WHICH WAS A GOVERNOR APPOINTMENT. I WAS APPOINTED TO THAT BY GOVERNOR BROWN.

I WAS THE CHAIRMAN OF THE STATE COUNCIL, AND I FELT I MAY BE OVERCOMMITTING MYSELF TO ALSO SERVE ON PROTECTION AND ADVOCACY, BUT I REALIZED THE SITUATION WITH RESPECT TO THE FEDERAL FUNDING AND I AGREED AT LEAST TO TRY IT FOR THREE MONTHS.

AT THE CONCLUSION OF THREE MONTHS ON THE PROTECTION AND ADVOCACY BOARD, I LEARNED ENOUGH ABOUT ITS FUNCTIONING TO KNOW THAT IT WAS EXTREMELY IMPORTANT TO THE CONSTITUENCY. IT WAS A WELL-FUNCTIONING BOARD. IT HAD MEMBERS DEEPLY INVOLVED IN VOLUNTEER ACTIVITY, AND I FELT PRIVILEGED TO SERVE ON IT.

I DID ASK THE BOARD, I SAID, "IF YOU FEEL

THAT I AM NOT WORTHY OF BEING ON THIS BOARD, I WILL

WITHDRAW IMMEDIATELY." THEY VOTED UNANIMOUSLY THAT I

SHOULD REMAIN ON THE BOARD, AND SO I ADVISED MR. MACOMBER

1	THAT I WOULD CONTINUE MY FULL TERM.
2	LET ME CLARIFY WHO ASKED YOU ORIGINALLY. YOU
3	SAID MR. MACOMBER. IS THAT GARY MACOMBER OF THE
4	DEPARTMENT OF DEVELOPMENTAL SERVICES?
5	A CORRECT.
6	AND THEN WHEN YOU DECIDED TO STAY ON LONGER.
7	YOU NOTIFIED HIM?
8	A I NOTIFIED WHEN I DECIDED TO STAY ON
9	LONGER, IT WASN'T NECESSARY TO NOTIFY ANYBODY BECAUSE I
10	ACTUALLY HAD BEEN APPOINTED FOR A THREE-YEAR TERM. BUT I
11	DID, AS A MATTER OF COURTESY, ADVISE MR. MACOMBER THAT I
12	WOULD CONTINUE WITH MY APPOINTMENT.
13	AFTER MR. MACOMBER HAD NOTIFIED YOU THE FIRST
14	TIME OR MADE THE REQUEST, DO YOU KNOW IF THEY THEN
15	CONTACTED THE GOVERNOR'S OFFICE ON YOUR BEHALF?
16	A WELL, I'M QUITE SURE THEY DID BECAUSE I DON'T
17	KNOW OF ANY OTHER WAY I DIDN'T CONTACT THEM, AND IT WAS
18	BASICALLY A ONE-ON-ONE CONVERSATION I HAD WITH MR.
19	MACOMBER.
20	Q YOU DIDN'T SUBMIT AN APPLICATION?
21	A NEGATIVE. NO, I DID NOT.
22	Q HOW DID YOU GET YOU THEN JUST WENT TO THE
23	NEXT MEETING?
24	A I WENT TO THE NEXT MEETING OF THE PROTECTION

AND ADVOCACY BOARD.

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WERE YOU SWORN IN AT THAT MEETING?

I'VE NEVER BEEN SWORN IN ON THE PROTECTION AND ADVOCACY BOARD. I WAS SWORN IN ON THE STATE COUNCIL, OF COURSE.

WAS THERE ANY DISCUSSION RELATIVE TO THE ADMINISTRATION OR DEPARTMENT OF DEVELOPMENTAL SERVICES' DISSATISFACTION WITH P.A.I. AND THE STATE COUNCIL APPOINTMENTS AT ANY POINT THAT YOU ARE AWARE OF?

NO. I'M NOT AWARE OF ANYTHING LIKE THAT.

WHILE YOU WERE CHAIR, DID YOU PERSONALLY RECEIVE NOTIFICATION OF THE APPOINTMENTS OF LORI ROOS, CHRIS JONES, JOHN KELLOGG, ANNETTE OSPITAL, MARGARET HEAGNEY, OR ANY OTHERS THAT YOU MIGHT DEAL WITH?

NO, SIR. IN MY STATEMENT I THINK I CLASSIFIED THAT AS ADMINISTRATIVE INCOMPETENCE. MANY, MANY REPRESENTATIONS WERE MADE TO CLARIFY THE ELIGIBILITY STATUS OF THESE INDIVIDUALS WE ARE TALKING ABOUT.

THE BOARD ITSELF WAS CONFUSED; AS, FOR EXAMPLE, WITH LORI ROOS, AT DIFFERENT TIMES SHE CLAIMED, AND IT WAS BACKED UP BY MR. JONES, THAT, (A), SHE WAS DEVELOPMENTALLY DISABLED AND HAD BEEN APPOINTED UNDER THAT CRITERIA, AND THE CLINICAL JUSTIFICATION WAS THAT SHE HAD INJURED HER LEG IN A GYMNASIUM ACCIDENT A COUPLE OF YEARS BEFORE A BOARD RACE (SIC). THAT, OBVIOUSLY, IS NOT DEVELOPMENTALLY DISABLED.

THEN SHE VOLUNTEERED THE INFORMATION THAT SHE
WAS A RELATIVE OF A DEVELOPMENTALLY DISABLED PERSON, WHO
SHE CLAIMED WAS HER COUSIN WHO LIVED IN NEW YORK, WHO HAD
A LEARNING DISABILITY. OBVIOUSLY, THERE WAS NO WAY FOR US
TO VALIDATE THAT ELIGIBILITY.

AND WHEN WE CONTINUED TO PURSUE THE
ELIGIBILITY QUESTION, SHE THEN BECAME A MEMBER OF A
CONSTITUENCY GROUP. AND TO THIS DAY WE ARE NOT QUITE SURE
OF WHAT HER ELIGIBILITY IS. SHE IS A 22-YEAR OLD LAW
STUDENT AT U.C.L.A.

MS. SCHNEIDER: U.S.C.

THE WITNESS: PARDON ME. U.S.C.

SENATOR MC CORQUODALE: I HAVE SOME ADDITIONAL QUESTIONS, BUT LET'S TAKE A LITTLE BREAK SO THE TRANSCRIPTIONIST CAN ADD NEW PAPER TO HER STACK THERE.

(DISCUSSION OFF THE RECORD)

SENATOR MC CORQUODALE: MR. DE BELL, I THINK
SENATOR MARKS WOULD LIKE TO ASK A QUESTION TO START OFF
WITH.

EXAMINATION

BY SENATOR MARKS:

Q LET ME SAY FIRST THAT I THINK YOUR

PRESENTATION IS EXCELLENT AND I APPRECIATE HEARING FROM

YOU.

A THANKS.

Q HOW DO YOU SUGGEST THAT WE IN THE

LEGISLATURE -- LET ME GET YOUR SUGGESTIONS FOR CHANGES IN

ACCOMPLISHING THE ABILITY TO APPOINT. HOW DO YOU SUGGEST

WE ACCOMPLISH THAT?

AS I UNDERSTAND IT, THE LEGISLATIVE TERMS AND APPOINTMENTS ARE BASED UPON STATUTES. HOW DO WE GET THE BILL PASSED AND SIGNED BY THE GOVERNOR? I MEAN, I'M SERIOUS ABOUT -- YOU MADE SOME GOOD SUGGESTIONS. WE CAN MAYBE GET THE BILL PASSED, BUT HOW DO WE GET THE GOVERNOR TO SIGN IT?

A I HAVE NO EASY ANSWER FOR THAT, SENATOR. I
DO KNOW THAT IN THE PAST, SUGGESTIONS HAVE BEEN MADE TO,
FOR EXAMPLE, AUTOMATICALLY MAKE THE APPOINTMENTS TO STATE
COUNCIL WHICH ARE AUTHORIZED IN THE LANTERMAN ACT, AS ONE
EXAMPLE. THE PRESIDENT OF PROTECTION AND ADVOCACY BOARD
IS AN AUTHORIZED MEMBER. THE CHAIRMAN OF THE ORGANIZATION
OF AREA BOARDS IS AN AUTHORIZED MEMBER OF THE STATE
COUNCIL. HOWEVER, THIS HAS BEEN RESISTED IN THAT THE
GOVERNOR INSISTS THAT HE WILL STILL APPOINT.

I KNOW IN THE CASE OF THE ORGANIZATION OF

AREA BOARD PRESIDENT, THIS HAS BEEN DELAYED FOR FOUR OR

FIVE MONTHS WHILE THE GOVERNOR HAS DECIDED WHETHER TO

APPOINT HIM OR NOT, EVEN THOUGH HE IS STATUTORILY REQUIRED

TO BE ON THE BOARD. NOW, THIS HAS DEPRIVED HIM,

INCIDENTALLY, OF THE HONORARIUM. HE HAS ATTENDED THE MEETINGS BUT HE HAS NOT BEEN ABLE TO SUBMIT A CLAIM FOR HIS HONORARIUM.

I KNOW THAT THE GOVERNOR GUARDS VERY

JEALOUSLY THE APPOINTING POWER. WE HAVE BEEN ARGUING FOR

THE LAST THREE MONTHS ON THE PROTECTION AND ADVOCACY BOARD

TO SPREAD THAT APPOINTING POWER OVER A BROADER BASE.

IN EFFECT, WE SUGGESTED THAT THE GOVERNOR
RETAIN THE AUTHORITY TO APPOINT SEVEN, WHICH HE CURRENTLY
HAS, AND THAT THE LEGISLATURE APPOINT AN ADDITIONAL
NUMBER, POSSIBLY FOUR OR FIVE; AND THAT THE BOARD, WHO HAS
THE POWER RIGHT NOW TO APPOINT FOUR, BE RESTRICTED IN THE
NUMBER THEY CAN APPOINT BECAUSE, IN TERMS OF SIMPLE
ARITHMETIC, IF ONE INFLUENCE APPOINTS NINE MEMBERS, AND
THEN THOSE NINE MEMBERS ARE ABLE TO PERPETUATE THEMSELVES
FOR A SECOND TERM OF THREE YEARS, YOU HAVE A SELFPERPETUATED BOARD. AND IF THE MAJORITY OF THE BOARD IS
POLITICIZED, IT BECOMES WHAT WE NOW HAVE, A SEVERE --

SENATOR MARKS: WELL, LET ME ASK A QUESTION OF THE CHAIR. DO WE HAVE THE AUTHORITY, WE IN THE SENATE RULES COMMITTEE, TO PASS ON THESE APPOINTMENTS?

SENATOR MC CORQUODALE: NO, WE DON'T, SENATOR. I
THINK THAT THERE MAY BE SOME QUESTION AS TO WHETHER WE MAY
BE ABLE TO SET STANDARDS FOR THEIR BYLAWS, BUT THAT MIGHT
BE THE ONLY AVENUE.

WE HAVE BEEN EXPLORING ALTERNATIVES TO THE 1 2 PRESENT SITUATION, BUT I'M NOT IN THE POSITION TO --SENATOR MARKS: WE HAVE THE AUTHORITY, I PRESUME, 3 4 TO CHANGE THE BUDGET ALLOTMENTS FOR PAYMENT OF THE MEMBERS OF THE BOARD? HOW DO THEY GET THEIR MONEY? 5 6 SENATOR MC CORQUODALE: THEIR MONEY COMES FROM THE 7 FEDERAL GOVERNMENT TO THEM, AND THE IDEA -- ORIGINALLY, THE CONCEPT WAS THAT THIS WOULD BE AN INDEPENDENT BOARD 8 WITH NO WAY TO BE CONTROLLED BY THE STATE, WHO THEY MAY BE 9 AT TIMES SUING. 10 THE ISSUE THEY RAISED, FOR EXAMPLE, WE HAVE 11 SOUGHT ADVICE AS TO WHETHER THERE IS A PROHIBITION OF 12 STATE LEGISLATIVE EMPLOYEES SERVING. WHILE THAT DOESN'T 13 APPEAR TO BE AN ABSOLUTE, THERE ARE SOME CONDITIONS AND 14 15 THEY ARE LIMITED TO NOT BEING ABLE TO DO IT ON STATE-PAID 16 TIME. SENATOR MARKS: LET ME ASK YOU ONE MORE QUESTION. 17 IS THERE A REPRESENTATIVE OF THE GOVERNOR PRESENT IN THIS 18 ROOM? 19 20 SENATOR MC CORQUODALE: WELL, I DON'T KNOW. BRENDAN MIGHT CLAIM THAT. I DON'T KNOW WHETHER HE WOULD. 21 DO YOU WANT TO CLAIM THAT YOU REPRESENT THE 22 GOVERNOR? 23 24 MS. HOOKER: SURE.

MR. KELLY: I WOULD THINK THAT THE GOVERNOR MIGHT

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BE INTERESTED IN THESE POINTS (SIC).

q

SENATOR MC CORQUODALE: WE DO HAVE REPRESENTATION FROM THE HEALTH AND WELFARE AGENCY.

AGAIN, I WANT TO INSURE THAT EVERYONE

UNDERSTANDS THAT MY DISCUSSIONS WITH MR. ALLENBY HAVE BEEN

MOST COOPERATIVE AND HAVE NOT TRIED TO OBSTRUCT THIS

HEARING IN ANY WAY.

SENATOR MARKS: NO. I'M NOT SUGGESTING AN

OBSTRUCTION. I APPRECIATE THEIR COOPERATION, BUT I WOULD

THINK THEY COULD TAKE BACK TO THE GOVERNOR THE COMMENTS

THAT HAVE BEEN MADE BY MR. DE BELL AND OTHERS.

SENATOR MC CORQUODALE: I TRIED TO FIND IT IN THE TESTIMONY THAT WE HAD FROM BELLA MEESE, WHO IS THE APPOINTMENTS SECRETARY IN THE GOVERNOR'S OFFICE, AND I CAN'T FIND IT. SO I'M GOING TO PARAPHRASE WHAT, TO MY MEMORY, SHE SAID. IT MAY NOT BE EXACT BUT I THINK THE SENSE OF IT WOULD BE.

WE ASKED HER ABOUT THE ISSUE OF WHETHER YOU HAD TO BE OF A CERTAIN PARTY AFFILIATION TO BE APPOINTED, AND HER RESPONSE WAS THAT THAT WAS NOT A DISQUALIFYING ASPECT.

SENATOR ROSENTHAL: WAIT, WAIT. IT WAS NOT DISQUALIFYING, BUT WAS IT QUALIFYING?

SENATOR MC CORQUODALE: WELL, SHE DIDN'T SAY THAT EITHER. SHE DID ACKNOWLEDGE THAT THEY VERY SELDOM

APPOINTED, BUT SHE CLAIMED, TO THE BEST OF HER MEMORY,

THAT THERE HAD BEEN SOMEONE APPOINTED TO THE STATE COUNCIL

WHO WAS A DEMOCRAT, BUT SHE DID ACKNOWLEDGE THAT THERE WAS

HEAVY EMPHASIS ON REPUBLICANS. I CLAIMED THAT ALL THE

APPOINTMENTS HAD BEEN REPUBLICANS. SHE SAID THAT THERE

HAD BEEN SOME WHO WERE NOT REPUBLICANS.

BUT THE POINT I WANT TO MOVE TO, THOUGH,
IS NOT NECESSARILY ON A FACTUAL BASIS OF DEMOCRAT,
REPUBLICAN, OR ANYTHING LIKE THAT, BUT INTO THE AREA OF
PHILOSOPHY. AND I ASKED HER IF THERE WAS SOME QUESTIONING
OR DETERMINATION THAT APPOINTEES WOULD FOLLOW THE
GOVERNOR'S PHILOSOPHY AS RELATED TO THE BOARD THAT THEY
WERE BEING APPOINTED TO, AND SHE SAID, "YES," THAT HER —
HER RESPONSE WAS "YES," THAT THAT WAS A FACTOR IN THE
APPOINTMENT.

FURTHER EXAMINATION

BY SENATOR MC CORQUODALE:

Q SO, WHAT I WOULD LIKE TO ASK YOU IS IF YOU WERE EVER TOLD TO SUPPORT THE GOVERNOR'S POSITION ON PROGRAMS (SIC) AND/OR WERE YOU EVER GIVEN THE INDICATION THAT YOUR ABILITY TO DO SO MOTIVATED YOUR APPOINTMENT?

A WHEN I WAS APPOINTED, SIR, TO THE STATE

COUNCIL, I WAS APPOINTED ALONG WITH TWO OTHER INDIVIDUALS

AT THE SAME TIME, AND WE WERE ASKED TO MEET AT THE

FAIRVIEW HOSPITAL WITH MR. MACOMBER AND SOME OF HIS STAFF.

WE WERE ADVISED AT THAT TIME OF WHAT THE SYSTEM WAS ALL ABOUT, A BRIEFING ON WHAT THE DEPARTMENT DID, WHAT THE COUNCIL RESPONSIBILITIES WERE, AND WITHOUT SAYING, I SUPPOSE, "WE ARE NOT GOING TO PUT YOU ON THIS BOARD UNLESS YOU SUPPORT THE GOVERNOR," THERE'S ALWAYS AN INFERENCE TO SOMETHING LIKE THAT.

I POINTED THAT OUT IN MY TESTIMONY, THAT

ALMOST EVERYBODY IS BRIEFED PRIOR TO THE BOARD EVER SEEING

THEM BY A MEMBER OF THE ADMINISTRATION. IN MY OPINION,

THERE'S A PERSUASIVE INTENT IN THAT TO FOLLOW A PARTISAN

POSITION.

MOST PEOPLE, I BELIEVE, WHEN THEY ARE

APPOINTED TO A BOARD OF THIS NATURE, ARE VERY NAIVE,

INCLUDING MYSELF, AND THEY FEEL IT A GREAT HONOR TO BE

APPOINTED TO A STATE LEVEL BOARD REPRESENTING THIS

CONSTITUENCY, AND ARE VERY ANXIOUS TO ACCOMPLISH POSITIVE

THINGS AND NOT GET IN THE WAY OF ROAD BLOCKING SOMETHING.

IN MY SERVICE ON THE COUNCIL, WHICH HAS BEEN FOR ABOUT FOUR, FOUR AND A HALF YEARS, I CAN ONLY THINK OF ONE OR TWO INSTANCES WHERE DISAGREEMENT WITH THE ADMINISTRATION'S HANDLING OF THE SYSTEM EVER CAME UP.

ONE OF THEM, OF COURSE, WAS THE AREA BOARD PROBLEM.

I'VE HAD VERY GOOD RELATIONSHIPS WITH MR. MACOMBER, VERY GOOD PERSONAL RELATIONSHIPS WITH HIM.

I HAVE A RESPECT FOR MR. MACOMBER AND WHAT MOTIVATES HIM.

HE'S MOTIVATED BY A BIG JOB, AND COMPROMISE IS THE ORDER

OF THE DAY IN THIS AREA. HOWEVER, IT APPEARS THAT JUST

RECENTLY THERE'S A CERTAIN VINDICTIVENESS IN HOW THIS

COMPROMISE IS ACHIEVED, AND IT HAS RESULTED IN THINGS LIKE

TODAY'S HEARING.

Δ

I WAS ELECTED UNANIMOUSLY AS VICE-CHAIRMAN OF
THE BOARD. I HAD SERVED AS VICE-CHAIRMAN WHEN I FIRST
WENT ON THE BOARD. I THEN SERVED AS CHAIRMAN, AND THEN I
WAS REELECTED AS VICE-CHAIRMAN, NEVER GOT A CHANCE TO
SERVE A DAY BECAUSE I WAS INDISPOSED FROM THE BOARD.

I HAD BEEN IN AN EXPIRED TERM FOR OVER A
YEAR, HAD WRITTEN LETTERS TO THE APPOINTMENTS SECRETARY
SAYING THAT I WISHED TO BE REAPPOINTED; NEVER RECEIVED ANY
INFORMATION. THE COUNCIL ITSELF WAS NEVER ABLE TO RECEIVE
ANY INFORMATION. AND I WAS ADVISED ONE DAY THAT I WAS NO
LONGER ON THE COUNCIL.

TWO DAYS LATER, I WAS ADVISED THAT I WAS NO LONGER ON THE LANTERMAN ADVISORY BOARD, AND MR. JONES HAS INFORMED ME THAT IN SEPTEMBER I WILL PROBABLY BE UNEMPLOYED.

DIDN'T INDICATE CLEARLY, ON THE ISSUE OF -- DID YOU

SUPPORT THE P.A.I. ON THE STATE COUNCIL DECISION TO SUE

THE GOVERNER AFTER ITS PROPOSED ELIMINATION OF THE AREA

BOARDS?

A YES, I DID. AND THE REASON I DID THAT, AND I ARGUED FOR IT, WAS THAT THERE OBVIOUSLY WERE TWO POINTS OF VIEW. THERE WAS THE ADMINISTRATION'S POINT OF VIEW THAT THE AREA BOARDS WERE DUPLICATIVE AND THAT THE MONEY COULD BE PUT TO BETTER PURPOSES THAN DIRECT SERVICES TO THE DEVELOPMENTALLY DISABLED.

IN OUR POINT OF VIEW, HE DIDN'T DO THIS

LEGALLY. WE ARE REQUIRED TO HAVE PUBLIC HEARINGS AND

REQUIRED TO CHANGE THE LAW, NOT TO ELIMINATE AREA BOARDS.

AND WHEN YOU HAVE A CONFLICT OF THIS NATURE, THE BEST WAY

TO GET IT SETTLED IS THROUGH A LEGAL PROCESS.

Q WAS YOUR POSITION ON THIS ISSUE EVER

DISCUSSED WITH ANYONE IN THE ADMINISTRATION THAT YOU ARE

AWARE OF? WAS THE FACT THAT YOU WERE NOT SUPPORTING THE

GOVERNOR'S POSITION A MATTER OF DISCUSSION?

A I'M SURE IT WAS QUITE CLEAR, SIR.

Q WHAT ABOUT WITH CHRIS JONES? DO YOU KNOW IF
THAT WAS EVER DISCUSSED WITH HIM OR --

A MR. JONES' POSITION ON PROTECTION AND ADVOCACY IN THIS PARTICULAR MATTER WAS THAT WE HAD TO SUPPORT THE GOVERNOR AND WE HAD NO RIGHT TO SUE HIM.

- Q DID HE DISCUSS YOUR POSITION ON THIS?
- A WITH ME?
- Q WHAT I'M TRYING TO DO IS SEE IF THERE WAS

ANY -- FIRST OF ALL, IN THE APPOINTMENT, WAS THERE ANY INDICATION, OR INFERENCE EVEN, THAT YOU OUGHT TO SUPPORT THE GOVERNOR? AND THEN AS WE MOVE TO A POINT WHERE A MAJOR ISSUE COMES ALONG AND YOU TAKE A POSITION CONTRARY TO THAT, WAS THAT A SUBJECT THAT -- DID THAT OCCASION ANY DISCUSSION, THE FACT THAT YOU DIDN'T SUPPORT THE GOVERNOR --

A I WOULD SAY --

- Q -- THAT YOU ARE AWARE OF?
- A INDIRECTLY, MR. JONES HAS SEVERAL TIMES

 IMPLIED TO ALL OF THE BOARD MEMBERS THAT WE HAD TO SUPPORT

 THE DEPARTMENT AND WE HAD TO SUPPORT THE ADMINISTRATION.

 I'M SURE ALL OF THE BOARD MEMBERS, IN A MINORITY GROUP

 HERE, WOULD AGREE TO THAT.
 - Q HOW WERE YOU REMOVED FROM THE STATE COUNCIL?
- A I WAS REMOVED FROM THE STATE COUNCIL BY A
 CALL FROM THE CLERK IN THE APPOINTMENT OFFICE WHO SAID
 THAT, "AS YOU KNOW, YOUR TERM HAS EXPIRED."
- I DID KNOW THAT. I HAD ALREADY SUBMITTED A
 LETTER THAT IT HAD EXPIRED A YEAR BEFORE, AND ASKED FOR
 REAPPOINTMENT, AND THEY SAID THAT I WOULD BE OFF THE
 COUNCIL AND I WOULD RECEIVE A LETTER FROM THE GOVERNOR,
 AND I DID. I RECEIVED A LETTER THANKING ME FOR MY
 SERVICES.
 - Q DID YOU EVER EXPRESS ANY CONCERN TO THE

GOVERNOR'S OFFICE REGARDING THE NOTIFICATION PROCESS OF
BOARD MEMBERS OR THEIR QUALIFICATION FOR BOARD MEMBERS OR
HOW THEY LOOKED AT HOW A PERSON GOT ON THE BOARD; ANYTHING
IN THIS REGARD?

A YES, SIR. AT THAT TIME I WAS PRESIDENT OF PROTECTION AND ADVOCACY, AND THE QUESTION OF THE ELIGIBILITY OF BOTH MARGARET HEAGNEY AND LORI ROOS WAS A SOURCE OF CONSTANT DISCUSSION AT BOARD MEETINGS. IT BECAME SO BAD THAT WE ASKED FOR THE LEGAL COUNSEL OF THE P.A.I. CORPORATION TO RENDER A DECISION AS TO WHETHER THEY HAD MET THE ELIGIBILITY REQUIREMENTS TO BE BOARD MEMBERS.

HIS RESPONSE TO ME, AS PRESIDENT, WAS THAT,
IN HIS OPINION, TECHNICALLY MARGARET HEAGNEY MET THE
REQUIREMENTS SINCE SHE HAD JOINED THE A.R.C. ORGANIZATION
TEN DAYS BEFORE HER APPOINTMENT AND, THEREFORE, WAS A
MEMBER OF THE CONSTITUENCY.

BUT IN THE CASE OF LORI ROOS, HE QUESTIONED WHETHER SHE HAD BEEN VALIDLY APPOINTED BECAUSE, THROUGH THE VERBAL INFORMATION WE HAD, HER APPOINTMENT WAS AS A DEVELOPMENTALLY DISABLED PERSON, OR AS A RELATIVE, AND HE DIDN'T FEEL THAT SHE QUALIFIED UNDER EITHER CATEGORY.

I WROTE AS PRESIDENT THEN TO THE APPOINTMENTS
SECRETARY, MS. BELLA MEESE, AND REQUESTED CONFIRMATION OF
THE ELIGIBILITY RULE UNDER WHICH MS. ROOS HAD BEEN
APPOINTED, AND I NEVER RECEIVED A RESPONSE TO THAT LETTER

AS PRESIDENT.

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Q COULD YOU EXPLAIN THAT?

WE HAD A MEETING. MS. SECRETARY, COULD YOU

HELP ME WITH THE DATES?

MS. LAPIN: YES.

MR. DE BELL: WE HAVE A VERY GOOD SECRETARY.

MS. LAPIN: WE DIDN'T GET A RESPONSE UNTIL

MARCH 25TH. CHRIS SENT A LETTER TO THE BOARD MEMBERS FROM

BELLA MEESE, SO WE ORIGINALLY WERE ASKED BY CONSTITUENCY

GROUPS IN DECEMBER AND JANUARY. GEORGE WROTE A LETTER TO

LORI ON JANUARY 11TH. FEBRUARY 11TH, LANCE OLSEN WROTE A

LETTER TO GEORGE. FEBRUARY 23RD, GEORGE WROTE A LETTER TO

BELLA MEESE CLARIFYING IT BECAUSE LANCE OLSEN'S LETTER

SAID SHE DIDN'T QUALIFY UNDER THE SECTION UNDER WHICH SHE

WAS APPOINTED.

THEN IT WASN'T UNTIL APRIL 1ST THAT CHRIS SENT THE LETTER FROM BELLA MEESE. AND, IN FACT, IT'S MY UNDERSTANDING THAT THAT LETTER JUST REQUALIFIED HER UNDER THE SAME HEADING THAT LANCE OLSEN SAID SHE WASN'T APPROPRIATELY APPOINTED AS CONSUMER OR SLASH RELATIVE.

BY SENATOR MC CORQUODALE:

Q ALL RIGHT. LET ME ASK ONE MORE QUESTION IN

THIS REGARD. DID GARY MACOMBER EVER ASK YOU TO LOOK INTO

SPECIFIC P.A.I. LITIGATION IN WHICH P.A.I. WAS INVOLVED?

A ONLY ON ONE OCCASION.

A AT THAT TIME THERE WERE -- IT WAS JUST AFTER
I GOT ON THE PROTECTION AND ADVOCACY BOARD, DURING THAT
THREE-MONTH PERIOD. THERE WERE A SERIES OF INDIVIDUAL
LITIGATION CASES IN THE RIVERSIDE REGIONAL CENTER BOARD,
WHERE CERTAIN PEOPLE WHO HAD BEEN ELIGIBLE FOR SERVICES AS
DEVELOPMENTALLY DISABLED SUDDENLY FOUND THEMSELVES
UNQUALIFIED, AND SUPPORT WAS WITHDRAWN.

I BELIEVE THERE WERE EIGHT OR NINE CASES. IN

EACH ONE OF THESE CASES, LITIGATION WAS ENTERED INTO BY

PROTECTION AND ADVOCACY LEGAL STAFF. IN EACH CASE THE

ELIGIBILITY WAS RESTORED.

I VISITED MR. MACOMBER IN HIS OFFICE ONE DAY
AND HE ASKED ME, "WOULD YOU PLEASE LOOK AT WHAT THE HELL
THEY'RE DOING OUT THERE? YOU KNOW, THEY'RE JUST SUING
EVERYBODY," OR WORDS TO THAT EFFECT.

I SAID, "YES. I'LL BE GLAD TO." I CALLED MR. ZONCA AND I SAID, "AL, WOULD YOU PLEASE ADVISE ME WHAT'S GOING ON?" AND HE ADVISED ME THAT WE WERE WINNING CASES.

I REPORTED THAT BACK TO MR. MACOMBER. I
SAID, "GARY, I THINK THE PROBLEM IS THAT THE INDIVIDUALS
ARE WINNING AGAINST THE SYSTEM, AND I DON'T THINK YOU HAVE
A PROBLEM," AND THAT WAS THE END OF THAT.

SENATOR MC CORQUODALE: ALL RIGHT. ARE THERE ANY QUESTIONS? SENATOR MARKS? SENATOR ROSENTHAL?

MR. POLANCO?

BY ASSEMBLYMAN POLANCO:

Q IN REFERENCE TO THE RECOMMENDATION ON A DISABLED RELATIVE, THE RELATIVE WAS EITHER IN NEW YORK OR SOMEPLACE OUT OF THE STATE. MAYBE WE WOULD LIKE TO TIGHTEN THAT UP FURTHER TO INCLUDE A RELATIVE IN THE STATE OF CALIFORNIA.

EXAMINATION

A I BELIEVE A RELATIVE SHOULD BE SOMEBODY WHO IS CLOSELY INVOLVED IN THE CARE OF THE INDIVIDUAL AND IS RESPONSIBLE FOR THE INDIVIDUAL.

WHEN WE TALKED ABOUT THIS, WE FOUND OUT THAT
THIS COUSIN FROM NEW YORK VISITED MS. ROOS MAYBE TWO WEEKS
A YEAR AND STAYED AT HER HOUSE. SO THAT'S CERTAINLY NOT
IN THE SPIRIT OF THE ELIGIBILITY RULE.

SENATOR MC CORQUODALE: ALL RIGHT. VERY GOOD.

THANK YOU, AND WE MAY WANT TO CALL YOU AT A LITTLE LATER

TIME TODAY.

THE WITNESS: THANK YOU VERY MUCH, SENATOR.

SENATOR MC CORQUODALE: NOW, IT IS MY UNDERSTANDING
THAT THERE ARE SOME HEARING-IMPAIRED FOLKS IN THE AUDIENCE
AND WE DID NOT GET AN INTERPRETER FOR HEARING-IMPAIRED.
FIRST, I'LL APOLOGIZE FOR THAT. I THOUGHT WE HAD COVERED
THE VARIOUS AREAS THAT WE NEEDED TO AND THAT WE HAD NOT

HAD AN INDICATION.

WE SHOULD HAVE HAD AN INTERPRETER HERE AND WE DO HOPE TO HAVE ONE FOR THIS AFTERNOON'S PROCEEDINGS.

IN FACT, WE HAVE CONTACTED THE SERVICE AND THEY HAVE
INDICATED THEY WILL ATTEMPT TO GET SOMEONE HERE AS QUICKLY
AS POSSIBLE.

NEXT IS LINDA KOWALKA, A MEMBER OF P.A.I., BOARD APPOINTMENT IN 1986.

LINDA KOWALKA,

PRODUCED AS A WITNESS, HAVING BEEN FIRST DULY SWORN BY THE CHAIR, WAS EXAMINED AND TESTIFIED AS FOLLOWS:

THE WITNESS: I DO.

SENATOR MC CORQUODALE: WOULD YOU STATE YOUR NAME
AND WHAT POSITION YOU CURRENTLY HOLD WITH P.A.I.?

THE WITNESS: MY NAME IS LINDA KOWALKA, AND THE SPELLING ON MY LAST NAME IS K-O-W-A-L-K-A. I'M ONE OF THE FOUNDING MEMBERS OF P.A.I.; I'VE BEEN CHIEF FINANCIAL OFFICER TO THE BOARD; I SERVED AS PRESIDENT TO THE BOARD FOR TWO YEARS; AND UP UNTIL MARCH OF THIS YEAR WAS CHAIRMAN OF THE BOARD.

SENATOR MC CORQUODALE: ALL RIGHT. DO YOU HAVE A STATEMENT?

THE WITNESS: YES, I DO, SENATOR.

SENATOR MC CORQUODALE: I THOUGHT IT WAS ONE PAGE

EACH SO I DISTRIBUTED ALL SEVEN PAGES OUT TO EVERYBODY.

(DISCUSSION OFF THE RECORD)

SENATOR MC CORQUODALE: ALL RIGHT. DO YOU WANT TO PROCEED WITH THAT, THEN?

THE WITNESS: THANK YOU.

BEFORE I PRESENT MY PREPARED REMARKS ON THE SUBJECT OF THIS OVERSIGHT HEARING, I'D LIKE TO ACKNOWLEDGE THE COMMITMENT ON BEHALF OF PEOPLE WITH DISABILITIES THAT YOU, SENATOR MC CORQUODALE, AND YOUR STAFF HAVE CONSISTENTLY DEMONSTRATED AS A MEMBER OF STATE LEGISLATURE.

AS AS PROFESSIONAL IN THE AREA OF

DEVELOPMENTAL DISABILITIES, AS AN ADVOCATE, AND AS AN

INDIVIDUAL WITH A DISABILITY, IT IS REASSURING TO KNOW

THAT THERE ARE LEGISLATORS WHO ARE WILLING TO LISTEN, ARE

SENSITIVE TO THE ISSUE, AND WILL BE PRO-ACTIVE IN AREAS

SUCH AS IN THE TOPIC BEFORE US TODAY.

I ALSO WANT TO EXPRESS MY HEARTFELT THANKS TO ASSEMBLYMAN POLANCO, WHO, AS A NEWLY ELECTED MEMBER OF THE ASSEMBLY, HAS WILLINGLY AUTHORED BILLS THAT SEEK TO IMPROVE THE QUALITY OF SERVICES AND LIVES OF PEOPLE WITH DISABILITIES.

AS FOR MYSELF, I HAVE BEEN ACTIVE IN

ADVOCATING FOR COST EFFECTIVE, STATE OF THE ART SERVICES

FOR INDIVIDUALS WITH DISABILITIES AND THEIR FAMILIES. I

HAVE BEEN AN EDUCATOR IN THE AREA OF SPECIAL EDUCATION FOR 16 YEARS, AS A SPEECH AND LANGUAGE THERAPIST, A TEACHER OF THE COMMUNICATIVELY HANDICAPPED, LEARNING HANDICAPPED, AND SEVERELY HANDICAPPED.

MY ADVOCACY INTERESTS HAVE INCLUDED ASSISTING
IN THE FOUNDING OF A LOCAL EPILEPSY CHAPTER OF E.F.A.,
MEMBER OF THE BOARD OF DIRECTORS OF ALTA CALIFORNIA
REGIONAL CENTER, AND ONE OF THE FOUNDING MEMBERS OF P.A.I.

I WOULD LIKE TO PROVIDE FOR THIS COMMITTEE

AND THIS AUDIENCE AN OVERVIEW OF THE HISTORY OF PROTECTION

AND ADVOCACY, INC. P.A.I. CAME INTO BEING AS A RESULT OF

PUBLIC LAW 94-103, SECTION 113. THE CONGRESSIONAL RECORD

OF 9/15/77 SAID THAT IT WOULD CREATE SUCH A SYSTEM THAT

WILL HAVE THE AUTHORITY TO PURSUE LEGAL, ADMINISTRATIVE,

AND OTHER APPROPRIATE REMEDIES TO ENSURE THE PROTECTION OF

THE RIGHTS OF SUCH PERSONS WHO ARE RECEIVING TREATMENT,

SERVICES OR HABILITATION WITHIN THE STATE.

FURTHERMORE, IT GOES ON TO SAY THAT SUCH A SYSTEM WILL "BE INDEPENDENT OF ANY STATE AGENCY WHICH PROVIDES TREATMENT, SERVICE, OR HABILITATION TO PERSONS WITH DEVELOPMENTAL DISABILITIES."

ON JULY 19TH, 1978, A 14-MEMBER REVIEW

COMMITTEE AND A SEVEN-MEMBER BOARD OF DIRECTORS WAS SWORN

IN, IN THE OFFICE OF THE HEALTH AND WELFARE AGENCY BY

SECRETARY OBLEDO.

THE ORIGINAL P.A.I. MEMBERS, BOTH REVIEW

COMMITTEE AND BOARD OF DIRECTORS, REPRESENTED A BROAD

CROSS-SECTION OF INTERESTS WITHIN THE DEVELOPMENTAL

DISABILITY COMMUNITY: PRIMARY CONSUMERS, PARENTS AND

FAMILY MEMBERS, PROFESSIONALS, ETHNIC REPRESENTATIVES AND

KNOWLEDGEABLE PUBLIC MEMBERS, AS WELL AS REPRESENTING SUCH

DISABILITIES AS MENTAL RETARDATION, CEREBRAL PALSY,

LEARNING DISABILITIES, AUTISM AND EPILEPSY.

THE INITIAL ACTIVITIES OF THE ORGANIZATION
WERE TO FORMULATE BYLAWS, LETTERS OF INCORPORATION, HIRE
AN EXECUTIVE DIRECTOR, LOCATE AND FURNISH AN OFFICE, AND
ISSUE REQUESTS FOR FUNDING, ALL PRIOR TO SEPTEMBER 30TH OF
THAT YEAR.

IN THE BEGINNING YEARS, P.A.I. WORKED TO ESTABLISH ITS CREDIBILITY AS AN INDEPENDENT ADVOCACY ORGANIZATION. BY 1982, WE WERE AT A LEVEL OF ESTABLISHING A SECOND OFFICE IN LOS ANGELES. WE DEVELOPED A MEMORANDUM OF UNDERSTANDING WITH THE DEPARTMENT OF DEVELOPMENTAL SERVICES FOR THE PROVISION OF ADVOCACY SERVICES TO STATE HOSPITAL CLIENTS; WE PROVIDED OUTREACH SERVICES TO THE MINORITY COMMUNITY; AND WE PHASED OUT THE REVIEW COMMUNITY AND THUS REWROTE OUR BYLAWS.

I WANT TO ADD THAT WE WENT FROM A SEVEN-MEMBER BOARD TO AN ELEVEN-MEMBER BOARD, AND FOUR OF US CAME FROM THE REVIEW COMMITTEE ONTO THE BOARD.

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DURING THE FISCAL YEAR 1984-1985, P.A.I.

EXPANDED ITS SERVICES BY OPENING A THIRD OFFICE IN THE

SAN FRANCISCO-OAKLAND BAY AREA. IN THAT YEAR, WE PROVIDED

ASSISTANCE TO 3200 CLIENTS, OF WHICH ONLY 42 CASES

RESULTED IN ANY FORM OF LITIGATION. IT'S IMPORTANT TO

NOTE THAT UP TO THIS TIME THE BOARD HAD AN UNQUESTIONABLE

RESPECT FOR THE SPIRIT AND LETTER OF THE LAW AND VALUED

CREATIVE TENSION AND DEBATE ON POLICY AND FISCAL ISSUES.

IN THE INDEPENDENT EVALUATION OF P.A.I., DONE
BY TERRY LYNCH & ASSOCIATES, AND THAT WAS MARCH OF 1986,
IT IS SAID, QUOTE:

"SEVERAL OF THE REPRESENTATIVES OF
OTHER ORGANIZATIONS INTERVIEWED DURING THIS
EVALUATION ATTRIBUTE THE RAPID DEVELOPMENT
OF P.A.I. INTO AN OUTSTANDING ADVOCACY
ORGANIZATION TO THE QUALITY OF THE BOARD AND
ITS COMMITMENT TO AN INDEPENDENT, UNCOMPROMISED
ADVOCACY PROGRAM, AS EVIDENCED IN THE POLICIES
IT HAS ESTABLISHED AND THE LATITUDE IT ALLOWS
THE EXECUTIVE DIRECTOR IN THE DAILY ADMINISTRATION
OF THE P & A PROGRAM."

HE FURTHER INDICATES THAT, QUOTE:

"THE COMPREHENSIVENESS AND QUALITY OF P.A.I.

POLICIES AND PROCEDURES CAN BE ATTRIBUTED, ALSO,

TO THE EXCELLENT RELATIONSHIP BETWEEN THE BOARD

AND THE EXECUTIVE DIRECTOR AND STAFF. SUGGESTIONS
FOR POLICY MODIFICATION AND ADDITIONS COME FROM
BOTH STAFF AND BOARD MEMBERS (PRINCIPALLY FROM
THE ORGANIZATIONAL DEVELOPMENT COMMITTEE), AND
BOARD MINUTES INDICATE THAT THE PROCESS FOR
MAKING SUCH CHANGES WORKS SMOOTHLY AND RAPIDLY."

IN 1985, THE TENOR OF THE BOARD BEGAN TO CHANGE AS NEW APPOINTMENTS WERE MADE TO THE BOARD.

APPOINTMENTS BEGAN TO BE MADE SHORTLY BEFORE A BOARD MEETING, OFTEN BEFORE A VOTE ON A CRITICAL ISSUE, WITH LITTLE OR NO NOTICE TO THE BOARD MEMBER BEING REPLACED AND/OR TO THE ORGANIZATION.

A CASE IN POINT IS THE PROCESS FOLLOWED IN
THE APPOINTMENT OF MR. JOHN KELLOGG. MR. KELLOGG WAS
APPOINTED DURING MY TENURE AS BOARD PRESIDENT. THE
NOTIFICATION OF HIS APPOINTMENT OCCURRED IN A PHONE
CONVERSATION I HAD WITH MY PARENTS, WHO HAD READ THE PRESS
RELEASE IN THE NAPA REGISTER. CONFIRMATION OF THE
APPOINTMENT OCCURRED BY THE EXECUTIVE DIRECTOR CALLING THE
APPOINTMENTS OFFICE TO INQUIRE IF, IN FACT, WE HAD A NEW
DIRECTOR.

WHEN I CALLED MR. KELLOGG TO WELCOME HIM TO
THE BOARD, UPDATE HIM ON THE AGENDA AND THOSE DETAILS, HE
ASSURED ME THAT HE WAS AWARE OF THE UPCOMING MEETING AND
AGENDA THROUGH CONVERSATIONS HE HAD HAD WITH ANOTHER BOARD

MEMBER, CHRIS JONES.

IT WAS ALSO IN THIS TIME FRAME THAT THE BOARD BEING EXPERIENCING, DURING DELIBERATION OF AN ISSUE, BOARD MEMBERS RELATING PERSONAL CONTACTS THEY HAD WITH THE DIRECTOR OF THE DEPARTMENT OF DEVELOPMENTAL SERVICES, MR. GARY MACOMBER.

IN ONE DISCUSSION ON A P.A.I. STAFF ANALYSIS
OF THE CURRENT RATE STRUCTURE AND PENDING LEGISLATION,
CHRIS JONES RELATED THAT AFTER A PHONE CONVERSATION WITH
MR. MACOMBER, QUOTE, "IT MAKES ME SO SAD TO BE WORKING ON
A BOARD THAT MAKES THE GOVERNOR'S OFFICE SO UPSET."

IN MAY OF 1986, PRESIDENT REAGAN SIGNED INTO LAW PUBLIC LAW 99-319, OR THE P & A BILL FOR MENTALLY ILL INDIVIDUALS ACT, AT THE N.A.P.A.S. CONFERENCE HELD IN WASHINGTON D.C. IN JUNE OF THAT YEAR, P.A.I. WAS CONSIDERED ONE OF THE BEST P & A SYSTEMS IN THE COUNTRY. SEVERAL EXECUTIVE DIRECTORS AND BOARD MEMBERS FROM OTHER STATES REMARKED THAT THEY "WOULD BE LOOKING AT CALIFORNIA TO TAKE THE LEAD IN DESIGNATING AND IMPLEMENTING THIS NEW CONSTITUENCY INTO THE P & A SERVICE SYSTEM."

UNFORTUNATELY, AND I EMPHASIZE
"UNFORTUNATELY," WE ARE NOW ONE OF THE LAST P & A SYSTEMS
IN THIS COUNTRY WHO HAVE NOT SEATED DIRECTORS WHO
REPRESENT THE MENTALLY ILL.

CONTROVERSY AND MANIPULATION OF THE BOARD

BEGAN IN EARNEST WHEN, IN JUNE OF 1987, THE MOTION TO AUTHORIZE LITIGATION ON THE AREA BOARD ISSUE WAS BROUGHT BEFORE THE P.A.I. BOARD. CHRIS JONES AND JOHN KELLOGG STRENUOUSLY OPPOSED THIS ACTION BY VOTING "NO." THEIR ARGUMENTS REVOLVED AROUND PROTECTING THE GOVERNOR AND LOYALTY TO THE REPUBLICAN PARTY. RECENTLY CHRIS JONES STATED, QUOTE:

"WE COULD HAVE AVOIDED QUITE A BIT

OF THIS CONTROVERSY IF THE BOARD HADN'T

JUMPED ON THIS AREA BOARD THING, IF THEY

HAD SAID, 'LET'S WAIT UNTIL SOMETHING ACTUALLY

HAPPENS BEFORE WE PUT OUR FEET IN CEMENT TO SUE.'

THE NATURAL TENDENCY OF ANYONE THREATENED WITH

A LAWSUIT IS TO TAKE A MORE COMBATIVE APPROACH

THAN THEY MIGHT OTHERWISE TAKE."

DURING THE SEPTEMBER BOARD MEETING, THE BOARD VOTED THAT THE COMPOSITION WOULD GO FROM ELEVEN TO THIRTEEN, WITH SEVEN APPOINTED BY THE GOVERNOR AND SIX APPOINTED BY THE BOARD ITSELF. THIS DRAFT WAS CIRCULATED, AS MANDATED BY OUR BYLAWS, AND HAD ONLY ONE RESPONDENT, MR. GARY MACOMBER.

WITHIN 48 HOURS OF OUR NOVEMBER BOARD
MEETING, WE FOUND THAT WE NOW HAD TWO NEW BOARD MEMBERS.
BOTH MS. HEAGNEY AND MS. ROOS WERE APPOINTED IN TIME FOR
THE VOTE ON THE PROPOSED BYLAWS AND HAD BEEN INSERVICED BY

CHRIS JONES ON THE "ISSUES" AND APPEARED TO HAVE A SOCIAL RELATIONSHIP WITH EACH OTHER AND OTHER MEMBERS OF THE BOARD. THESE APPOINTMENTS CREATED A BLOC OF FIVE VOTES, WHICH TO THIS DAY HAVE PREVENTED ANY REAL BUSINESS FROM BEING CONDUCTED.

BOTH IN THE JANUARY AND MARCH BOARD MEETINGS,
THIS "GANG OF FIVE" HAS CONSISTENTLY BLOCKED ANY COMPROMISE AND/OR INTERIM SOLUTIONS TO SEATING REPRESENTATIVES
FROM THE MENTAL HEALTH COMMUNITY AND RESTRUCTURING THE
BYLAWS. IN ONE ATTEMPT THEY OPENLY MANIPULATED THE
APPOINTMENT CATEGORIES TO MAINTAIN THEIR MEMBERSHIP AND
DESIGNATE NINE GOVERNOR APPOINTMENTS TO ENSURE A
TWO-THIRDS CONTROL OF THE BOARD. BY THE WAY, THAT WAS OUR
JANUARY, 1988 BOARD MEETING.

THE MOST RECENT BOARD MEETING WAS ONE OF OUR WORST YET. OUR NEW BOARD PRESIDENT, CHRIS JONES, WENT INTO THE MEETING BY STATING THAT:

"I'M LOOKING FOR FUTURE MEETINGS TO

BE RUN, I THINK, A LITTLE MORE EFFICIENT

AND GET BUSINESS DONE TYPE BASIS, AND NOT

QUITE AS MUCH, AS I VIEW, GRANDSTANDING, AND

THAT WE HAVE HAD THE LAST TWO MEETINGS WHERE

WE HAD DONE NOTHING BUT REHASH THE SAME THING

OVER AND OVER AND GOTTEN NOTHING DONE. SO I

WANT TO FOCUS US NOT ON THE BYLAWS BUT ON

FUTURE IN-SERVICE ASPECTS AND GO FROM THERE."

TO ENSURE HIS POINT OF VIEW, MR. JONES
REFUSED TO ADDRESS BOTH VERBAL AND WRITTEN REQUESTS BY
HALE ZUKAS AND CONNIE LAPIN TO ADD ITEMS TO THE AGENDA.
BOTH MEMBERS SPECIFICALLY REQUESTED THAT THE BY-LAWS ISSUE
AND APPOINTMENT TO THE EXECUTIVE BOARD BE ADDRESSED ON THE
AGENDA. AT THE MEETING, BOTH BOARD MEMBERS AND THE
AUDIENCE QUESTIONED MR. JONES' INTERPRETATION OF ROBERTS
RULES OF ORDER AND THE CURRENT BYLAWS AND ARBITRARY
APPROACH TO CONDUCTING A MEETING.

FOR EXAMPLE, AT ONE POINT IN THE MEETING
THREE MOTIONS WERE ON THE FLOOR SIMULTANEOUSLY, ONE OF
WHICH WAS MADE BY MR. JONES HIMSELF. IN SPITE OF A MOTION
TO APPOINT TWO MEMBERS OF THE MENTAL HEALTH COMMITTEE WHO
ARE DEVELOPMENTALLY DISABLED UNDER THE FEDERAL DEFINITION,
CHRIS INSISTED THAT, QUOTE, "YOU CANNOT APPOINT THOSE TWO
PEOPLE UNTIL THE BYLAWS ARE CHANGED."

THE ISSUE WAS RAISED THAT THE DELAY BEING
PURSUED BY MR. JONES AND HIS COLLEAGUES WAS TO DEAL WITH
THE BYLAWS ISSUE AFTER SEPTEMBER WHEN TWO BOARD MEMBERS'
TERMS WOULD EXPIRE. RECENTLY, HE SAID:

"I THINK THE VOTES WILL BE THERE AFTER

THE END OF SEPTEMBER WHEN SEVERAL BOARD MEMBERS'

TERMS WILL BE VACANT. WE WILL THEN HAVE THE,

UH, THERE WILL BE A TWO-THIRDS VOTE TO PASS THE

PLAN."

THE FINAL PIECE TO THIS CHARADE CAME AFTER
OUR LUNCH RECESS WHEN THREE BOARD MEMBERS HAD LEFT THE
MEETING AND REFUSED TO RETURN UNLESS THERE WAS A SPIRIT OF
COMPROMISE. THE PRESIDENT THEN DECLARED THAT WE DID NOT
HAVE ENOUGH MEMBERS TO CONSTITUTE A QUORUM, BASED ON A
TEN-MEMBER BOARD. AND I WANT TO ADD THAT THAT MORNING HE
ANNOUNCED DURING HIS PRESIDENT'S REPORT THAT WE HAD
ANOTHER, OR A TENTH MEMBER ADDED TO OUR BOARD RATHER THAN
THE NINE HE HAD USED IN THE MORNING.

HIS POSITION WAS CHALLENGED BOTH BY MEMBERS
OF THE BOARD AND THE AUDIENCE, TO WHICH HE REPLIED, QUOTE,
"IF YOU VOTE ON THIS MOTION, THEN I WILL JUST HAVE TO
LEAVE," UNQUOTE. WITHOUT EVER HAVING CALLED FOR THE
QUESTION, MR. JONES LEFT THE MEETING.

THOSE OF US THAT REMAINED FINISHED CONDUCTING
BUSINESS, INCLUDING VOTING ON TWO MEMBERS OF THE MENTAL
HEALTH COMMUNITY, MS. LANI PLASTER AND TONY HOFFMAN, AS
BOTH PRIMARY AND SECONDARY CONSUMERS.

FOR MYSELF, AS A REGISTERED REPUBLICAN, I
CANNOT UNDERSTAND THE INTENSE PARTISANSHIP AND NEED FOR
CONTROL THAT I'M WITNESSING THROUGH THE RECENT
APPOINTMENTS. THERE IS NO ROOM FOR PARTISAN POLITICS WHEN
IT IS THE GOAL OF SOCIETY AND CONGRESS TO ASSIST PEOPLE
WITH DISABILITIES TO LIVE MORE INDEPENDENTLY THROUGH

ADVOCACY WHICH INCLUDES LEGAL REDRESS.

IT APPEARS THAT I AM WITNESSING A CONSPIRACY
TO DENY PEOPLE WITH DISABILITIES THE RIGHT TO AN
INDEPENDENT ADVOCACY SYSTEM. I BELIEVE THAT IF THIS
SITUATION CANNOT BE RESOLVED AT THE STATE LEVEL, THEN
REDRESS WILL NEED TO BE SOUGHT THROUGH CONGRESS AND THE
FEDERAL COURT.

WHAT I RECOMMEND TO THIS COMMITTEE IS THAT
THE LEGISLATURE INTRODUCE AND PASS, BEFORE ADJOURNMENT ON
AUGUST 31ST, 1988, A JOINT RESOLUTION OF THE SENATE AND
ASSEMBLY WHICH HIGHLIGHTS THE IMPORTANCE OF INDEPENDENT
ADVOCACY AS A PART OF THE TOTAL SERVICE DELIVERY SYSTEM IN
CALIFORNIA.

I'M NOT GOING TO REITERATE A LOT OF WHAT

MRS. LAPIN SAID, BUT I WILL SAY ONE THING. I FEEL THAT

THE P.A.I. BOARD SHOULD ACCEPT FOUR APPOINTMENTS OF

MEMBERS MADE BY THE SENATE RULES COMMITTEE AND THE SPEAKER

OF THE HOUSE, FOUR APPOINTMENTS BY THE GOVERNOR, AND THAT

THE REMAINING APPOINTMENTS SHOULD COME FROM

RECOMMENDATIONS MADE BY THE CONSTITUENCY GROUPS

REPRESENTING BOTH THE DEVELOPMENTALLY DISABLED AND

MENTALLY ILL.

I FEEL EXTREMELY STRONGLY THAT AT THIS POINT IN TIME P.A.I. IS GOVERNING MONIES FOR THE MENTALLY ILL.

THEY DO NOT HAVE ANY REPRESENTATION, AND I BELIEVE THAT'S

IN VIOLATION OF OUR DEMOCRACY.

THAT'S THE END OF MY REMARKS.

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EXAMINATION

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BY SENATOR MC CORQUODALE:

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Q MS. KOWALKA, YOU SAY YOU WERE APPOINTED TO

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THE P.A.I. BOARD IN '86?

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COMMITTEE ON JULY 19TH, 1978. I SERVED ON THE REVIEW

NO. I WAS ORIGINALLY APPOINTED TO THE REVIEW

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COMMITTEE UNTIL 1982. THEN WHEN THE BYLAWS WERE WRITTEN

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AND FORMED NEW MEMBERS, OR BOARD-APPOINTED MEMBERS WERE

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BUILT INTO THE BYLAWS, BOTH MYSELF AND THREE OTHER MEMBERS

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WERE BROUGHT FROM THE REVIEW COMMITTEE ONTO THE BOARD, AND

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I'VE BEEN ON THE BOARD SINCE THAT TIME.

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ALL RIGHT. NOW, LET ME ASK YOU -- WE WILL GO
IN A LITTLE BIT DIFFERENT DIRECTION THAN I'VE BEEN ASKING
EARLIER, BUT JUST TO PROCEED ON TO THE NEXT STEP BEYOND
HOW A PERSON IS APPOINTED, LOOKING AT THE ISSUE OF
ORIENTATION, ARE YOU AWARE OF ANY ORIENTATION OCCURRING
FOR RECENT BOARD MEMBERS?

A DURING MY TENURE AS PRESIDENT, WHICH WAS FROM 1985 TO 1987, IN THE SPRING -- AND I BELIEVE IT WAS AROUND MARCH OR APRIL OF 1986 -- I BECAME AWARE OF AN ORIENTATION FOR TWO OF THE NEW BOARD MEMBERS, MR. CHRIS JONES AND ANNETTE OSPITAL, BY THE DEPARTMENT OF DEVELOPMENTAL

1 SERVICES.

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AT THAT TIME I MADE A CALL TO THE DEPARTMENT AND ASKED THAT I BE ALLOWED TO COME. I RECEIVED A CALL BACK FROM GREG SANDIN, WHO, IN EFFECT, SAID THAT IT WAS NOT NECESSARY FOR ME TO BE THERE. IT WAS ONLY FOR NEW BOARD MEMBERS.

Q HISTORICALLY, HAVE THERE BEEN ORIENTATIONS?

IS THAT A NORMAL THING TO HAVE?

WAS PRESIDENT OF THE BOARD -- HAD AN ORIENTATION WITH THE NEW BOARD MEMBERS. THE EXECUTIVE DIRECTOR'S ORIENTATION WAS IN DEPTH, GOING OVER THE LAWS AND THE POLICIES AND PROCEDURES AND ALL OF THAT OF THE ORGANIZATION. MINE WAS MORE TO HAVE THEM FEEL COMFORTABLE AND GET THEM TO UNDERSTAND THE UPCOMING AGENDA AND THOSE KINDS OF THINGS.

Q OKAY. THE RECORDS INDICATE THAT THE FIRST BOARD WAS SWORN IN.

A YES.

Q I THINK SOMEBODY MENTIONED THAT. YOU OR THE PREVIOUS SPEAKER --

A YES.

Q -- MENTIONED THAT THE FIRST BOARD WAS SWORN

IN. TO YOUR KNOWLEDGE, WERE THERE ANY MEMBERS AFTER THAT

THAT WERE ADDED THAT WERE EVER SWORN IN? WAS THAT AN

OVERSIGHT OR WAS THERE JUST NO NEED FOR IT?

KENNEDY COURT REPORTERS, INC.

1	A TO MY KNOWLEDGE, NO OTHER MEMBERS WERE SWORN
2	IN OTHER THAN THE ORIGINAL
3	Q THE FEDERAL REQUIREMENTS DON'T REQUIRE THAT,
4	FROM YOUR AWARENESS?
5	A NOT THAT I'M AWARE OF.
6	SENATOR MC CORQUODALE: ANY OTHER QUESTIONS?
7	SENATOR MARKS?
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9	EXAMINATION
10	BY SENATOR MARKS:
1 1	Q LET ME JUST SAY THAT I AM DELIGHTED THAT YOU,
12	AS A REPUBLICAN, HAVE COME TO US. I THINK THIS INDICATES
13	THAT THIS IS NOT JUST A DEMOCRATIC POSITION ON THIS BILL.
14	LET ME ASK YOU A QUESTION. HAVE YOU EVER
15	TALKED AS A REPUBLICAN TO MR. CHRIS BELL?
16	A PARDON ME?
17	Q WAS THAT HIS NAME? OH, CHRIS JONES, I MEAN.
18	HAVE YOU EVER TALKED TO MR. JONES AS A FELLOW REPUBLICAN?
19	HAVE YOU EVER SAT DOWN AND DISCUSSED THE PROPOSITION
20	(SIC)?
21	A WE HAVE DISCUSSED IT. NOT SITTING DOWN JUST
22	THE TWO OF US. WE HAVE DISCUSSED IT AT LENGTH IN BOARD
23	DELIBERATIONS.
24	Q WHAT TOOK PLACE AT THAT MEETING AT THE TIME

YOU DISCUSSED IT? DID YOU EVER INDICATE TO HIM THAT YOU

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WERE CONCERNED AS A FELLOW REPUBLICAN ABOUT THE WAY IN
WHICH THIS BOARD HAS OPERATED? I'M ASSUMING YOU DISCUSSED
IT WITH HIM.

A YES. AND THE REMARK GIVEN BACK TO ME WAS THAT HE DISCOUNTED MY OPINION BECAUSE HE FELT I WAS TOO LIBERAL.

Q THERE HAVE BEEN A FEW OF THOSE PEOPLE.

A I WOULDN'T CONSIDER MYSELF LIBERAL, BUT I
GUESS IN THIS CONTEXT MAYBE I AM.

SENATOR MARKS: WELCOME.

SENATOR MC CORQUODALE: ALL RIGHT. MR. POLANCO?

EXAMINATION

BY ASSEMBLYMAN POLANCO:

THUS FAR IT APPEARS THAT THE FEDERAL MANDATE
TO ADD A MENTALLY ILL REPRESENTATIVE TO THE BOARD HAS NOT
TAKEN PLACE. CAN YOU ELABORATE AND SHARE WITH US YOUR
THOUGHTS AS TO WHY THAT'S NOT DEVELOPED?

PRESIDENT OF THE BOARD WHEN THAT BILL BECAME A LAW. AT THAT TIME WHEN I SET UP AND NAMED THE MEMBERS OF THAT COMMITTEE, WHICH WE WERE DESIGNATED TO DO UNDER THAT FEDERAL STATUTE, I MADE A COMMITMENT TO MEMBERS OF THE MENTAL HEALTH COMMUNITY THAT WE WOULD DO AN IN-DEPTH PLANNING PROCESS, AND BEFORE THAT PROCESS WAS OVER, THAT

IT WAS CLEARLY THE BOARD'S INTENTION TO SEAT MEMBERS OF THE MENTAL HEALTH COMMUNITY ONTO OUR BOARD.

WE NEVER, FROM THE BEGINNING, FELT THAT IT
WAS APPROPRIATE TO JUST HAVE THEM BE PART OF AN ADVISORY
COMMITTEE. WE FELT THAT AS LONG AS WE WERE GOING TO
PROVIDE SERVICES AND WE WERE RECEIVING MONIES TO PROVIDE
THOSE SERVICES, THAT THEY HAD A RIGHT TO HAVE AN ACTIVE
VOICE IN HOW THOSE SERVICES WERE DELIVERED, THE POLICIES
AND PROCEDURES GOVERNING THOSE SERVICES.

I BELIEVE THAT THE STALL HAS COME AROUND, WHO WILL HAVE THE POWER TO APPOINT TWO-THIRDS OF THE VOTE OF THE BOARD?

MR. JONES AND HIS OTHER COLLEAGUES ON THE BOARD WANT NINE APPOINTMENTS FROM THE GOVERNOR. WE DO NOT BELIEVE THAT THE GOVERNOR SHOULDN'T HAVE APPOINTING POWER TO OUR BOARD, BUT TWO-THIRDS CONTROL MEANS THAT HE CAN CONTROL ANY ISSUE THAT COMES BEFORE OUR BOARD, BECAUSE IT CLEARLY STATES IN THE BYLAWS THAT IT REQUIRES A TWO-THIRDS MAJORITY.

DOES THAT ANSWER YOUR QUESTION?

- Q NOT REALLY. I MEAN, THERE'S A FEDERAL MANDATE THAT IT TAKE PLACE.
 - A RIGHT.
 - Q IT HAS NOT DEVELOPED AS OF THIS DATE?
 - A WELL, THE FEDERAL MANDATE SAYS THAT WE WILL

HAVE AN ADVISORY COMMITTEE, SO WE HAVE MET THAT PART OF THE LAW FROM THE BEGINNING.

CURRENTLY, 99-319 DOES NOT SAY THAT THEY HAVE
TO BE MEMBERS OF OUR BOARD OF DIRECTORS, BUT IT HAS BECOME
A PRACTICE THROUGHOUT THE P & A SYSTEM THAT MEMBERS EITHER
FROM THAT COMMITTEE OR FROM THE MENTAL HEALTH COMMITTEE
ARE SEATED ON THE BOARD OF DIRECTORS.

Q AND THAT HAS NOT DEVELOPED TO THIS DATE?

A YES, THAT IS CORRECT. WELL, THAT'S NOT
TOTALLY CORRECT. AFTER MEMBERS OF THE BOARD LEFT THE
AFTERNOON PORTION OF THE MAY 21ST BOARD MEETING, I MADE A
MOTION TO SEAT LANI PLASTER AND TONY HOFFMAN, LANI AS A
PRIMARY CONSUMER AND TONY HOFFMAN AS A SECONDARY CONSUMER,
AS MEMBERS OF THE BOARD.

EARLIER, I HAD MADE THAT MOTION TO SEAT THEM UNDER THE CATEGORY OF MENTAL HEALTH, AND THEN I MODIFIED MY MOTION TO READ THAT UNDER FEDERAL LAW THEY MET THE DEFINITION AS BEING DEVELOPMENTALLY DISABLED.

LANI, IN ADDITION TO HAVING A MENTAL ILLNESS,
WAS DIAGNOSED AS HAVING SEIZURES AS A CHILD, AND
MR. HOFFMAN'S SON WAS DIAGNOSED AS HAVING SEVERE EMOTIONAL
PROBLEMS AT THE AGE OF 15.

SENATOR MC CORQUODALE: ALL RIGHT. SENATOR ROSENTHAL? NOTHING?

OKAY. I THINK THAT PROBABLY COMPLETES THE

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QUESTIONS FOR YOU, BUT MAYBE IF YOU CAN BE AROUND FOR --

THE WITNESS: I'D LIKE TO ADD, SENATOR, THAT DURING
MY TENURE OF TWO YEARS AS BOARD PRESIDENT, I WATCHED SEVEN
NEW MEMBERS BE SEATED ON OUR BOARD, SIX OF WHOM WERE
APPOINTED BY THE GOVERNOR.

SENATOR MC CORQUODALE: ALL RIGHT. I THINK, AGAIN,
THAT I WANT TO INDICATE THAT WE HAVE RECEIVED COOPERATION
FROM VARIOUS INDIVIDUALS WITHIN THE ADMINISTRATION. WE
HAD DISCUSSED WITH THE DIRECTOR OF MENTAL HEALTH THE
POSSIBILITY OF HIS COMING. IT SEEMED LIKE THERE WAS NOT
ANYTHING TO BE GAINED PARTICULARLY BY HAVING HIS TESTIMONY
HERE, SO WE DID NOT PURSUE THAT.

BUT HE DID PROVIDE US WITH A LETTER IN

RESPONSE. WE ASKED HIM TO RESPOND TO ANY AREAS OF CONCERN

THAT HE HAD. I THOUGHT IT MIGHT BE APPROPRIATE AT THIS

POINT AFTER THE LAST TESTIMONY TO ENTER THIS INTO THE

RECORD. THIS IS A PORTION OF A LETTER FROM MR. O'CONNOR.

"AS THE DIRECTOR OF THE DEPARTMENT OF

MENTAL HEALTH, I WOULD LIKE TO MENTION ONE

AREA OF CONCERN: THE COMPOSITION OF THE BOARD

OF DIRECTORS FOR PROTECTION AND ADVOCACY, INC.

(P.A.I.)

"THE PROTECTION AND ADVOCACY FOR MENTALLY

ILL INDIVIDUALS ACT OF 1986, PUBLIC LAW 99-319,

AUTHORIZED P.A.I. TO PROVIDE ADVOCACY SERVICES TO

PERSONS IDENTIFIED AS MENTALLY ILL AS WELL AS
TO PERSONS WITH DEVELOPMENT DISABILITIES.

"FOLLOWING THE ENACTMENT OF PUBLIC LAW
99-319, P.A.I.'S BOARD OF DIRECTORS ESTABLISHED
AN ADVISORY COMMITTEE TO ASSIST IN THE DEVELOPMENT
OF A PLAN FOR IMPLEMENTATION OF THIS LAW IN
CALIFORNIA. THIS COMMITTEE INCLUDED FOUR
INDIVIDUALS FROM MAJOR ORGANIZATIONS CONCERNED
WITH SERVICES AND CARE PROVIDED TO INDIVIDUALS
IDENTIFIED AS MENTALLY ILL. THE DEPARTMENT HAS
BEEN SATISFIED WITH THE PROGRESS OF THIS ADVISORY
COMMITTEE AND WITH THE REPRESENTATIVES WHO WERE
SELECTED TO PARTICIPATE.

"AS WE NOW ENTER THE BEGINNING OF FISCAL
YEAR 1988-89, IT IS MY HOPE THAT INDIVIDUALS WHO
ADVOCATE FOR SERVICES FOR THE MENTALLY ILL WILL
SOON BE INCLUDED AS VOTING MEMBERS OF THE P.A.I.
BOARD OF DIRECTORS. MEMBERS OF MY STAFF HAVE
BEEN WORKING TOWARDS THIS END.

"I CONTINUE TO BE CONCERNED THAT THERE IS

NO MENTAL HEALTH REPRESENTATION ON THE BOARD.

I HOPE THAT ADVOCATES FOR INDIVIDUALS WHO ARE

MENTALLY ILL WILL BE ABLE TO ACTIVELY PARTICIPATE

ON THE P.A.I. BOARD OF DIRECTORS."

I THOUGHT THAT THAT WOULD BE -- AND THAT

LETTER IS SIGNED BY D. MICHAEL O'CONNOR, M.D., DIRECTOR, 1 2 DEPARTMENT OF MENTAL HEALTH. MS. HAMRAN: MAY I SAY THAT TODAY THERE ARE SEVEN 3 OR EIGHT PEOPLE FROM THE COALITION, ALONG WITH 4 5 DR. O'CONNOR, WHO HAVE A DATE WITH THE GOVERNOR, WHICH WE HOPE THERE'S SOME HEADWAY. 6 7 SENATOR MC CORQUODALE: COULD YOU IDENTIFY YOURSELF, PLEASE. 8 9 MS. HAMRAN: I'M MARY ANN HAMRAN AND I'M A MEMBER OF THE ALLIANCE FOR THE MENTALLY ILL. I'M A PARENT. 10 SENATOR MC CORQUODALE: VERY GOOD. 11 WE ARE GOING TO, AT LEAST BEFORE WE BREAK. 12 ATTEMPT TO TAKE ONE ADDITIONAL PERSON. HE'S THE LAST 13 14 PERSON WHO HAS BEEN AN ONGOING MEMBER OF P.A.I. THAT WE HAD SUBPOENAED, AND I WANTED TO TRY TO GET HIM BEFORE 15 16 LUNCH. 17 I'M ASSUMING HE IS A BOARD APPOINTMENT. HE DOESN'T HAVE TO RAISE HIS HAND. CAN YOU RAISE YOUR HAND 18 FOR HIM? 19 20 21 HALE ZUKAS, PRODUCED AS A WITNESS, HAVING BEEN FIRST DULY SWORN BY THE 22 CHAIR, WAS EXAMINED AND TESTIFIED THROUGH AN INTERPRETER 23 24 AS FOLLOWS:

THE WITNESS: I DO.

SENATOR MC CORQUODALE: VERY GOOD. CAN HE GIVE HIS 1 NAME AND POSITION AT THIS POINT? THE WITNESS: MY NAME IS HALE ZUKAS. THE LAST NAME 3 IS SPELLED Z-U-K-A-S. LIKE LINDA KOWALKA, I WAS APPOINTED TO THE 5 P.A.I. REVIEW COMMITTEE AT ITS INCEPTION AND I WAS 6 ELEVATED TO THE BOARD WHEN THE REVIEW COMMITTEE WAS 7 ABOLISHED IN 1982. 8 9 OTHER PEOPLE OF COVERED THE LARGER SITUATION VERY WELL, AND I AGREE WITH EVERYTHING THAT HAS BEEN SAID. 10 I SEE NO POINT IN REPEATING, SO I'M OPEN TO RESPONSE TO 11 ANY QUESTIONS. 12 EXAMINATION 14

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BY SENATOR MC CORQUODALE:

Q ALL RIGHT. HALE, I HAVE THREE QUESTIONS THAT I WOULD ASK YOU.

DID YOU WRITE A LETTER TO CHRIS JONES REGARDING HIS APPOINTMENTS TO THE EXECUTIVE COMMITTEE?

> YES. Α

WHAT WAS THE NATURE OF THIS LETTER AND WHY DO YOU THINK MR. JONES MADE THE APPOINTMENTS HE DID?

THE NATURE OF THIS LETTER WAS THAT CHRIS JONES WAS SHOWING UTTER DISREGARD FOR A TRADITION THAT HAS BEEN FOLLOWED SINCE THE INCEPTION OF THE ORGANIZATION, AND THAT IT WAS IMPROPER FOR HIM TO UNILATERALLY CHANGE THAT
PRACTICE.

WHILE IT'S TRUE THAT THE PRACTICE COULD BE CHANGED, IT WAS UP TO THE BOARD TO RELINQUISH THAT PRACTICE. MOST CERTAINLY, IT WAS NOT THE PREROGATIVE OF ONE INDIVIDUAL.

Q DID MR. JONES MEET YOUR REQUEST TO PLACE THIS
ON THE AGENDA AS AN ACTION ITEM?

A HE SAID IT WOULD BE COVERED IN THE PRESIDENT'S REPORT, WHICH I PERSONALLY DID NOT HAVE A BIG PROBLEM WITH.

SENATOR MC CORQUODALE: ALL RIGHT. ANY OTHER
QUESTIONS? SENATOR MARKS OR SENATOR ROSENTHAL? ANY OTHER
MEMBERS?

WELL, THANK YOU. WE APPRECIATE YOUR BEING HERE TODAY AND TAKING PART IN THIS, AND IF WE HAVE ADDITIONAL QUESTIONS WE WILL COMMUNICATE THEM TO YOU.

ALL RIGHT. I THINK WE WILL BREAK NOW FOR LUNCH. WE ARE GOING TO TRY TO KEEP THE LUNCH TO NO MORE THAN 30 MINUTES, SO LET'S PLAN ON THIS TAKING BACK UP AT 1:15. IF WE HAVE TROUBLE GETTING LUNCH AND GETTING FED AND IT TAKES LONGER, WE WILL TAKE LONGER, BUT WE WILL TRY TO GET BACK HERE AT 1:15.

(LUNCH RECESS)

SENATOR MC CORQUODALE: ALL RIGHT. WE SHALL

1 CONTINUE AT THIS POINT. WE WILL CALL GEORGE DE BELL. I
2 HAVE ONE MORE QUESTION I'D LIKE TO ASK YOU BEFORE I GO ON
3 WITH THE OTHERS, IF I COULD.
4 WHILE HE'S COMING FORWARD, I WILL ANNOUNCE
5 THAT WE HAVE AN INTERPRETER FOR THE HARD OF HEARING RIGHT
6 OVER HERE. PERHAPS YOU COULD SIGN AND ASK IF THERE ARE
7 PEOPLE WHO NEED YOUR SERVICES AT THIS POINT.

UNIDENTIFIED SPEAKER: OKAY.

(PAUSE IN THE PROCEEDINGS)

SENATOR MC CORQUODALE: ALL RIGHT. AND EVERY

LITTLE BIT, IF I FORGET TO ASK YOU, WOULD YOU REMIND ME TO

HAVE YOU ASK AGAIN IF PEOPLE WANT YOU TO SIGN?

UNIDENTIFIED SPEAKER: YES.

GEORGE DE BELL,

RECALLED AS A WITNESS, HAVING BEEN PREVIOUSLY SWORN BY THE CHAIR, WAS FURTHER EXAMINED AND TESTIFIED AS FOLLOWS:

EXAMINATION

20 BY SENATOR MC CORQUODALE:

Q OKAY. MR. DE BELL, I HAVE ONE OTHER QUESTION
THAT I FORGOT TO ASK YOU THIS MORNING. IT'S ON THE ISSUE
OF THE P.A.I. REPRESENTATIVE TO THE STATE COUNCIL.

DOES P.A.I. MAKE RECOMMENDATIONS OR DO THEY
SELECT SOMEBODY TO REPRESENT THEM ON THE STATE COUNCIL?

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SENATOR MARKS: BY WHOM?

THE WITNESS: BY THE GOVERNOR. BY -- WELL, BY THE APPOINTMENT SECRETARY, PROCESSED THROUGH THE GOVERNOR.

Α YES, SIR. AND I THINK I WAS IN ERROR THIS MORNING BECAUSE I THINK I INFERRED THAT THE PRESIDENT OF THE P.A.I. BOARD WAS AUTOMATICALLY A MEMBER OF THE STATE COUNCIL. THAT IS NOT CORRECT.

THE P.A.I. BOARD MADE A RECOMMENDATION TO THE APPOINTMENT SECRETARY, AND THE MAJORITY AGREED, THAT THE OUTGOING PRESIDENT, WHO IN THIS CASE HAPPENED TO BE LINDA KOWALKA, SHOULD BE THE REPRESENTATIVE OF P.A.I. ON THE COUNCIL BECAUSE OF THE CONTINUITY OF SERVICE THAT SHE WAS ABLE TO RENDER. SO WE FORWARDED A LETTER TO THE APPOINTMENT SECRETARY RECOMMENDING MS. KOWALKA AS OUR REPRESENTATIVE.

AT THE TIME THAT THIS WAS DECIDED UPON. CHRIS JONES OFFERED THE INFORMATION THAT HE WOULD LIKE TO BE CONSIDERED AS THE P.A.I. BOARD MEMBER ON THE STATE COUNCIL. SO THE LETTER THAT I FORWARDED, AS PRESIDENT, TO THE APPOINTMENT SECRETARY INDICATED THAT THE P.A.I. BOARD RECOMMENDED THE APPOINTMENT OF LINDA KOWALKA AS THEIR REPRESENTATIVE ON THE STATE COUNCIL, AND THAT MR. JONES HAD ALSO INDICATED AN INTEREST TO SERVE. AND THE CULMINATION OF THAT WAS THAT MR. JONES WAS APPOINTED TO THE STATE COUNCIL.

SENATOR MC CORQUODALE: ALL RIGHT. DO YOU HAVE ANY 1 OTHER QUESTIONS? 2 VERY GOOD. I THINK THAT COVERED IT. 3 OUR NEXT WITNESS IS SAM CHAN, MEMBER OF THE P.L. 99-319 ADVISORY COMMITTEE. 5 6 7 SAM CHAN, PRODUCED AS A WITNESS, HAVING BEEN FIRST DULY SWORN BY THE 8 CHAIR, WAS EXAMINED AND TESTIFIED AS FOLLOWS: 9 THE WITNESS: I DO. 10 SENATOR MC CORQUODALE: WOULD YOU GIVE ME YOUR NAME 11 12 AND SPELL IT, AND THEN YOUR CURRENT CAPACITY? THE WITNESS: MY NAME IS SAM CHAN. THE SPELLING IS 13 C-H-A-N. I CURRENTLY SERVE AS CHAIRPERSON OF THE 14 P.L. 99-319 ADVISORY COMMITTEE. 15 I'LL BE PRESENTING FROM A PREPARED STATEMENT. 16 17 WHICH I WILL GIVE YOU A COPY OF RIGHT NOW. SENATOR MC CORQUODALE: ALL RIGHT. 18 (PAUSE IN THE PROCEEDINGS) 19 THE WITNESS: OKAY. I HAVE WORKED AS AN ADVOCATE, 20 21 SERVICE PROVIDER, AND EDUCATOR IN THE FIELD OF MENTAL 22 HEALTH AND DEVELOPMENTAL DISABILITIES THROUGHOUT THE PAST 15 YEARS. I WAS ORIGINALLY APPOINTED BY THE GOVERNOR'S 23 OFFICE TO SERVE AS A MEMBER OF THE P.A.I. BOARD OF 24

DIRECTORS IN 1982 AND PRIVILEGED TO HAVE LATER SERVED AS

PRESIDENT AND THEN CHAIRPERSON OF THE BOARD UNTIL 1986.

I THEN ASSUMED THE ROLE OF CHAIRPERSON OF THE
P.L. 99-319 ADVISORY COMMITTEE AND CONTINUE SERVING IN
THAT CAPACITY AT THE PRESENT TIME.

THROUGHOUT MY INVOLVEMENT WITH PROTECTION AND ADVOCACY, I HAVE WITNESSED THE ACCELERATED GROWTH AND PROFOUNDLY POSITIVE IMPACT OF AN AGENCY WHICH IS CONSIDERED ONE OF THE MOST INNOVATIVE, EFFECTIVE, RESPONSIVE, AND WELL-ADMINISTERED P & A'S IN THE NATION.

AMONG THE MORE CHALLENGING TASKS WHICH P.A.I.

HAS SUCCESSFULLY INITIATED IS THE AUGMENTATION OF A STATE

ADVOCACY SYSTEM FOR PERSONS IDENTIFIED AS MENTALLY ILL

UNDER THE "PROTECTION AND ADVOCACY FOR MENTALLY ILL

INDIVIDUALS ACT OF 1985," OR, AS WE REFER TO IT, PUBLIC

LAW 99-319.

IN KEEPING WITH THE REQUIREMENTS OF THE ACT,
P.A.I.'S BOARD OF DIRECTORS ESTABLISHED AN ADVISORY
COMMITTEE TO ASSIST IN THE DEVELOPMENT OF A PLAN FOR
IMPLEMENTATION OF P.L. 99-319 IN CALIFORNIA. THE
COMMITTEE HAS CONSISTED OF MEMBERS OF THE STATE'S MAJOR
ORGANIZATIONS PROVIDING ADVOCACY TO PERSONS IDENTIFIED AS
MENTALLY ILL AS WELL AS MEMBERS OF THE P.A.I. BOARD OF
DIRECTORS WHO ARE ALSO KNOWLEDGEABLE ABOUT ISSUES
INVOLVING THE POPULATION TO BE SERVED UNDER THE ACT.

AT LEAST HALF OF THE COMMITTEE MEMBERSHIP HAS

INCLUDED INDIVIDUALS WHO ARE RECEIVING OR HAVE RECEIVED

MENTAL HEALTH SERVICES AND THE FAMILY MEMBERS OF SUCH

INDIVIDUALS.

IN CONCERT WITH P.A.I. STAFF, THE P.L. 99-319
ADVISORY COMMITTEE ENGAGED IN AN INTENSIVE PLANNING
PROCESS THAT CULMINATED IN THE DEVELOPMENT OF A SET OF
OBJECTIVES TO GUIDE P.A.I.'S PROVISION OF SERVICES UNDER
THE ACT. THESE OBJECTIVES WERE INCORPORATED INTO A
THREE-YEAR PLAN FOR P.A.I.'S EXPANDED ADVOCACY SERVICES TO
INCLUDE INDIVIDUALS IDENTIFIED AS MENTALLY ILL AS WELL AS
PERSONS WITH DEVELOPMENTAL DISABILITIES.

ONE OF THE OBJECTIVES OF THE THREE-YEAR PLAN
IS TO REVIEW AND MODIFY P.A.I. BYLAWS TO ASSURE
CONSISTENCY WITH LEGAL MANDATES AND ORGANIZATIONAL NEEDS.
THE P.A.I. BOARD OF DIRECTORS THUS BEGAN TO DEVELOP
SPECIFIC BYLAW MODIFICATIONS IN SEPTEMBER OF 1987 FOR THE
PRIMARY PURPOSE OF CHANGING BOARD MEMBERSHIP TO INCLUDE
REPRESENTATIVES UNDER P.L. 99-319.

WHILE AWAITING THE OUTCOME OF VARIOUS BYLAW REVISION PROPOSALS, THE P.L. 99-319 ADVISORY COMMITTEE RECOMMENDED THAT TWO OF ITS MEMBERS (A FORMER CLIENT AND A FAMILY MEMBER) BE APPOINTED TO THE P.A.I. BOARD AS P.L. 99-319 CONSUMER REPRESENTATIVES.

EACH OF THE CANDIDATES POSSESSED OUTSTANDING
QUALIFICATIONS TO SERVE AS BOARD MEMBERS AND FURTHER

RECEIVED FORMAL ENDORSEMENTS FROM AT LEAST FIVE MAJOR
STATE ADVOCACY ORGANIZATIONS FOR THE MENTALLY ILL, AS
WELL AS LOCAL MENTAL HEALTH ADVISORY BOARDS AND
DEPARTMENTS OF MENTAL HEALTH.

THESE CANDIDATES WERE THUS RECOMMENDED BY THE P.A.I. BOARD NOMINATING COMMITTEE FOR BOARD APPOINTMENT AT THE JANUARY 16, 1988 BOARD MEETING, BUT A VOTE TO CONFIRM THIS RECOMMENDATION WAS DEFERRED UNTIL THE FINAL ADOPTION OF BYLAW AMENDMENTS. PERSISTENT EFFORTS BY THE NOMINATING COMMITTEE AND SELECTED BOARD MEMBERS TO SECURE APPOINTMENTS FOR P.L. 99-319 CONSTITUENT REPRESENTATIVES (PENDING BYLAW CHANGES) AGAIN FAILED IN THE SUBSEQUENT BOARD MEETING OF MARCH 19, 1988.

THE SYSTEMATIC AND LEGITIMATE PROCESS OF ENSURING P.L. 99-319 CONSTITUENT REPRESENTATION ON THE P.A.I. BOARD OF DIRECTORS HAS THUS BEEN THWARTED FOR AN EXTENDED PERIOD OF TIME OF OVER SIX MONTHS.

THE PROLONGED IMPASSE WHICH THE BOARD OF
DIRECTORS HAS BEEN UNABLE TO RESOLVE IN RELATION TO THE
PROPOSED BYLAW REVISIONS CENTERS ON THE APPOINTMENT
AUTHORITY OF THE GOVERNOR. THE CURRENT P.A.I. BOARD
PRESIDENT, CHRIS JONES, HAS REPEATEDLY INSISTED THAT OF A
THIRTEEN-MEMBER BOARD, NINE MEMBERS BE GOVERNOR—
APPOINTED.

THE PREVIOUSLY APPROVED BYLAWS (IN EFFECT

PRIOR TO AND DURING RECENT DELIBERATIONS) SPECIFIED THAT

THE GOVERNOR HAVE AUTHORITY FOR APPOINTING SEVEN OUT OF

ELEVEN, A CLEAR MAJORITY OF BOARD MEMBERS.

IN THE JANUARY 16, 1988 BOARD MEETING,
CHRIS JONES WAS THUS ASKED BY THEN PRESIDENT GEORGE

DE BELL TO ELABORATE ON HIS RATIONALE FOR INCREASING THE
APPOINTMENT AUTHORITY OF THE GOVERNOR TO AN EVEN GREATER
NUMBER OF BOARD MEMBERS. MR. JONES STATED THAT, QUOTE,
"A BOARD APPOINTEE IS LESS ACCOUNTABLE THAN A GOVERNOR
APPOINTEE... ACCOUNTABILITY IS ENHANCED BY GOVERNOR
APPOINTEES."

ASIDE FROM MR. JONES' PHILOSOPHICAL ARGUMENT, NINE OUT OF THIRTEEN MEMBERS WOULD ALSO CONSTITUTE A TWO-THIRDS MAJORITY OF THE BOARD, THE REQUIRED NUMBER TO APPROVE AND ADOPT BYLAW AMENDMENTS.

THUS FAR, CHRIS JONES AND HIS PRESUMABLY

MORE "ACCOUNTABLE" GOVERNOR-APPOINTED BOARD COLLEAGUES

(ANNETTE OSPITAL, JOHN KELLOGG, MARGARET HEAGNEY, AND

LORI ROOS) HAVE BEEN UNABLE TO ACHIEVE THE TWO-THIRDS VOTE

NECESSARY TO ADOPT HIS ORIGINAL "NINE AND THIRTEEN"

PROPOSAL.

SHORTLY AFTER HE WAS ELECTED PRESIDENT BY
HIS COLLEAGUES AND HIMSELF IN THE MARCH 19, 1988 BOARD
MEETING, MR. JONES THEREFORE PREVAILED UPON THE P.L.
99-319 ADVISORY COMMITTEE TO SUPPORT THIS PROPOSAL AND TO

FURTHER PERSUADE AT LEAST ONE OTHER "RECALCITRANT" BOARD MEMBER TO DO THE SAME.

IN RETURN FOR SUCH SUPPORT, MR. JONES OFFERED TO EXPEDITE THE PROCESS OF PROMPTLY SECURING TWO P.L. 99-319 CONSTITUENT REPRESENTATIVE APPOINTMENTS TO THE P.A.I. BOARD OF DIRECTORS. MEMBERS OF THE ADVISORY COMMITTEE FORMALLY REVIEWED MR. JONES' PROPOSAL AND UNANIMOUSLY REJECTED IT FOR THE REASONS STATED IN MY ATTACHED MEMO TO THE BOARD OF DIRECTORS, DATED MAY 16, 1988.

THE ADVISORY COMMITTEE AND REMAINING BOARD MEMBERS ARE CONSEQUENTLY FACED WITH THE PROSPECT, AS PER CHRIS JONES' STATED INTENTION, THAT NO FURTHER DISCUSSION NOR ACTION WILL BE TAKEN ON THE BYLAW AMENDMENTS UNTIL AT LEAST SEPTEMBER OF 1988.

AT THAT TIME, TWO EXISTING BOARD MEMBERS',
GOVERNOR-APPOINTED GEORGE DE BELL AND BOARD-APPOINTED HALE
ZUKAS, TERMS WILL HAVE EXPIRED. EFFORTS WILL UNDOUBTEDLY
BE TAKEN TO REPLACE THEM WITH NEW APPOINTEES WHO ARE
SYMPATHETIC TO MR. JONES' MISSION, WHICH BY NOW IS
TRANSPARENTLY CLEAR; THAT IS, TO ASSUME FULL CONTROL OVER
THE BOARD AND TO FURTHER ERODE THE LONGSTANDING
INDEPENDENCE AND EFFECTIVENESS OF THE AGENCY.

THE PROCESS OF POLITICIZING AND POLARIZING
THE P.A.I. BOARD OF DIRECTORS HAS ACCELERATED IN AN

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INSIDUOUS MANNER. WITHIN THE PAST YEAR, THE GOVERNOR'S OFFICE HAS APPOINTED FOUR NEW BOARD MEMBERS IN RELATIVELY RAPID SUCCESSION AND CONVENIENTLY TIMED TO COINCIDE WITH MEETINGS WHEREIN ELECTION OF OFFICERS, REAPPOINTMENT OF BOARD MEMBERS, AND/OR ACTION ON BYLAW MODIFICATIONS WERE AGENDAED.

THIS PATTERN STANDS IN MARKED CONTRAST TO
PREVIOUS YEARS IN WHICH EXPIRED TERMS OF VARIOUS GOVERNOR
APPOINTEES AND UNFILLED VACANCIES WERE NOT ADDRESSED BY
THE GOVERNOR'S OFFICE FOR EXCEPTIONALLY LONG PERIODS OF
TIME.

MOREOVER, SIX OUT OF THE LAST SIX

GUBERNATORIAL APPOINTEES ARE REPUBLICAN PARTY MEMBERS WHO

ARE COLLECTIVELY CHARACTERIZED BY EXTENSIVE PAST AND/OR

CURRENT POLITICAL INVOLVEMENT AS LEGISLATIVE AIDES/

CONSULTANTS TO THE ASSEMBLY REPUBLICAN CAUCUS AND WHO

SERVE AS DIRECTORS OR MEMBERS OF AN ASSEMBLY POLITICAL

ACTION COMMITTEE AND THE STATE REPUBLICAN PARTY CENTRAL

COMMITTEE.

ASIDE FROM PARTY CREDENTIALS, FEW IF ANY OF
THESE APPOINTEES HAVE SUBSTANTIAL EXPERIENCE IN DIRECTLY
SERVING EITHER THE DEVELOPMENTALLY DISABLED OR MENTALLY
ILL POPULATIONS. DESPITE BOARD RECOMMENDATIONS AND
SIGNIFICANT NEED FOR REPRESENTATION ON THE BOARD, THE
GOVERNOR'S OFFICE HAS FURTHER FAILED TO APPOINT ANY ETHNIC

MINORITY CANDIDATES WHO ARE KNOWLEDGEABLE ABOUT ISSUES OR CONCERNS AFFECTING ETHNIC MINORITY CLIENTS.

AGAIN, WITH RESPECT TO THE P.L. 99-319
PRIORITIES, OUR RECOMMENDED CONSTITUENT REPRESENTATIVES
REMAIN LOCKED OUT OF ANY OPPORTUNITIES TO FORMALLY
PARTICIPATE ON THE P.A.I. BOARD OF DIRECTORS. IN THE
MEANTIME, MORE THAN HALF OF THE OTHER STATE P & A'S IN THE
COUNTRY HAVE ALREADY APPOINTED SUCH REPRESENTATIVES TO
THEIR RESPECTIVE GOVERNING BOARDS.

YET, MORE ALARMING IS THE FACT THAT THE EXECUTIVE DIRECTOR OF P.A.I. RECENTLY ISSUED A MEMO TO THE BOARD OF DIRECTORS, IN WHICH HE STATED:

"THE FAILURE OF THE BOARD TO EFFECTIVELY
COMPLETE THE BUSINESS OF THE ORGANIZATION HAS
REACHED A POINT WHERE IT IS DISRUPTING THE
OPERATIONS OF P.A.I., INVOKING ESCALATING ANGER
AMONG DISABILITY GROUPS, AND RESULTING IN A
DEMORALIZING EFFECT ON THE P.A.I. STAFF."

SIMILAR CONCERNS HAVE BEEN EXPRESSED IN A RECENT LETTER FROM THE PROJECT DIRECTOR OF THE N.I.M.H. PROTECTION AND ADVOCACY PROGRAM, WHICH I HAVE ATTACHED. FROM THE FEDERAL PERSPECTIVE, SHE IS ALSO DISTRESSED ABOUT THE POTENTIAL INABILITY OF P.A.I. TO CONTINUE EFFECTIVELY IMPLEMENTING P.L. 99-319 MANDATES.

THESE CONCERNS WERE DRAMATICALLY VALIDATED AS

OF THE LAST BOARD MEETING ON MAY 21ST, 1988, WHEREIN THE PRESIDENT AND TWO OTHER BOARD MEMBERS ENGAGED IN A PLANNED WALKOUT BEFORE SIGNIFICANT ACTION ITEMS COULD BE ADDRESSED. CONSEQUENTLY, AMONG OTHER ESSENTIAL BUSINESS, RECOMMENDED P.L. 99-319 CONTRACT RENEWALS (INVOLVING SIX AGENCIES, AT LEAST TWENTY STAFF, POTENTIALLY HUNDREDS OF CLIENTS, AND OVER \$400,000 IN FUNDS) WERE NOT OFFICIALLY APPROVED, DESPITE INTENSIVE PREPARATION AND REVIEW BY STAFF AND MEMBERS OF THE ADVISORY COMMITTEE.

THESE CONTINUING TRENDS OBVIOUSLY DEFY
MR. JONES' CLAIM THAT, QUOTE, "ACCOUNTABILITY IS ENHANCED
BY GOVERNOR APPOINTEES." ACCOUNTABILITY TO WHOM? BY
THEIR LACK OF RELEVANT EXPERIENCE AND HOSTILE ACTIONS AS
BOARD MEMBERS, THE MOST RECENT GUBERNATORIAL APPOINTEES
HAVE CONSISTENTLY FAILED TO DEMONSTRATE A GENUINE
COMMITMENT TO PROMOTING THE WELFARE OF THE POPULATION
P.A.I. IS MANDATED TO SERVE.

THIS YEAR OF UNPRECEDENTED STRIFE AND TURMOIL FOR THE AGENCY ALSO MARKS THE TENTH ANNIVERSARY OF P.A.I. WHILE WE REFLECT ON OUR ACCOMPLISHMENTS WITH TREMENDOUS PRIDE, WE ARE NOW FACED WITH A MAJOR CRISIS IN RELATION TO BOARD LEADERSHIP.

AMONG THE VALUES THAT SERVE AS GUIDING

PRINCIPLES FOR THE CALIFORNIA P.L. 99-319 ADVOCACY SYSTEM

ARE INDEPENDENCE AND A HIGH LEVEL OF CONSUMER INVOLVEMENT.

EACH OF THESE VALUES HAS BEEN SERIOUSLY UNDERMINED. THE INTEGRITY OF OUR MISSION AND ABILITY TO ACHIEVE STATED ORGANIZATIONAL GOALS IS THREATENED BY DESTRUCTIVE POLITICAL FORCES THAT MUST BE CHALLENGED.

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WE SEEK YOUR HELP AND GUIDANCE IN OUR EFFORTS
TO ENSURE THAT BOTH THE SPIRIT AND LETTER OF THE LAWS
WHICH GOVERN OUR BOARD APPOINTMENTS AND ACTIONS ARE MET.

I WANTED TO JUST CONCLUDE WITH A FOLLOW-UP ON SOME OF THE RECOMMENDATIONS THAT HAVE PREVIOUSLY BEEN PUT FORWARD BY OTHER BOARD MEMBERS REGARDING APPOINTMENT AUTHORITY OVER THE BOARD AND AUTHORIZATION FOR THE AGENCY.

IN THE REAUTHORIZATION OF THE DEVELOPMENTAL
DISABILITIES ASSISTANCE AND BILL OF RIGHTS ACT OF 1978.
WHICH WAS AMENDED IN LEGISLATION ENTITLED P.L. 95-602. THE
RULES AND REGULATIONS, WHEN COMMENT WAS INVITED IN
RELATION TO THE PARTICULAR SECTION ON THE DESIGNATED STATE
PROTECTION AND ADVOCACY OFFICE. THE ACCOUNTABLE STATE
OFFICIAL, IT WAS NOTED THAT THE GOVERNOR DESIGNATE THE
STATE OFFICIAL OR PUBLIC OR PRIVATE AGENCY ACCOUNTABLE FOR
THE PROPER USE OF FUNDS AND CONDUCT OF THE STATE
PROTECTION ADVOCACY SYSTEM. ONE RESPONDENT POINTED OUT
THAT REQUIRING GOVERNORS TO DESIGNATE STATE PROTECTION AND
ADVOCACY AGENCIES IMPOSES RESTRICTIONS ON THE STATES NOT
INTENDED BY THE CONGRESS.

IN SOME STATES, FOR EXAMPLE, THE LEGISLATURE

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MAY WISH TO ASSUME RESPONSIBILITY FOR DESIGNATING THE PROTECTION AND ADVOCACY AGENCY OR MAY WISH TO PLACE THE RESPONSIBILITY ON AN OFFICER OF THE LEGISLATURE OR ON THE CHIEF JUSTICE OF THE STATE SUPREME COURT.

THE DEPARTMENT CONCURS THAT STATES SHOULD BE GIVEN THE MAXIMUM FLEXIBILITY FOR DESIGNATION OF THE STATE PROTECTION AND ADVOCACY SYSTEM, AND HAVING ADDED THE PHRASE, "OR OTHER STATE OFFICIAL OR ENTITY" FOLLOWING THE WORD "GOVERNOR."

SO I THINK IN THE RULES AND REGULATIONS AND ENACTED LEGISLATION, THERE IS ALLOWANCE FOR A BROADER INTERPRETATION OF THE APPOINTING AUTHORITY OF THIS BODY, INCLUDING THE STATE OF CALIFORNIA, AND IT IS ONLY BY HISTORICAL PRACTICE AND TRADITION THAT THE ENTIRE VESTED AUTHORITY HAS RELIED (SIC) WITHIN THE GOVERNOR'S OFFICE.

SENATOR MC CORQUODALE: SENATOR MARKS?

EXAMINATION

BY SENATOR MARKS:

- IT'S DONE BY THE FEDERAL GOVERNMENT, THOUGH. Q
- Α PARDON?
- THE WHOLE ACT IS THE FEDERAL ACT; RIGHT?
- YES.
- SO HOW CAN WE IN THE STATE OF CALIFORNIA

CHANGE THE APPOINTING AUTHORITY? HOW DO WE DO THAT?

A I THINK WHAT WE ARE TALKING ABOUT, THEN, IS
THROUGH A PROCESS OF EXAMINING PRACTICES THAT HAVE
OCCURRED IN OTHER STATES AS WELL. EACH HAS SOMEWHAT OF A
DIFFERENT SYSTEM FOR THEIR GOVERNING BOARDS AND THE WAY IN
WHICH THE DEPARTMENT OF DEVELOPMENTAL SERVICES OR THEIR
EQUIVALENTS OPERATE.

I THINK AMONG STAFF AND SOME OF THE COUNCILS
THAT INTERPRET THESE PARTICULAR REGULATIONS, WE WILL
PROBABLY SEE SOME WINDOWS FOR SOME WAYS THAT WE MIGHT
INTERPRET THIS PARTICULAR REGULATION TO BROADEN THE
CURRENT AUTHORITY OF THE GOVERNOR TO APPOINT.

SO THE "HOW," I THINK, IS COMPLEX, BUT AT LEAST THE GUIDELINES ALLOW FOR SOME LATITUDE TO EXPLORE THAT.

- Q THE FEDERAL STATUTE SAYS THAT THE GOVERNOR HAS A NUMBER OF APPOINTMENTS. IS THAT --
 - A NOT SPECIFIC APPOINTMENTS TO THE BOARD.
- Q WELL, I'M READING THE THING HERE ISSUED BY
 THE P.A.I. IT SAYS, "ELEVEN-MEMBER BOARD OF DIRECTORS,
 SEVEN OF WHOM ARE APPOINTED BY THE GOVERNOR."
 - A THAT'S CORRECT.
- Q WHO GAVE THE GOVERNOR THE AUTHORITY TO APPOINT ANYBODY?
 - A I THINK HISTORICALLY THAT WAS DESIGNED -- OR

THAT PARTICULAR STIPULATION WAS CREATED WHEN THE BYLAWS

WERE PREPARED, AND I THINK SOME OF THE FORMER MEMBERS OF

THE ORIGINAL GROUP --

Q THE GOVERNOR HAS THE AUTHORITY BY FEDERAL LAW?

UNIDENTIFIED SPEAKER: NO. IT WAS A NEGOTIATION REACHED --

SENATOR MARKS: WHAT I'M TRYING TO FIND OUT IS, I'M
TRYING TO FIND A WAY, IF I CAN, OF STOPPING SOME OF THE
GOVERNOR'S APPOINTMENTS.

SENATOR MC CORQUODALE: I THINK THE PROBLEM THAT WE ARE FACED WITH IS THAT THE ACT DOES IDENTIFY FAIRLY BROADLY WHO CAN MAKE THE APPOINTMENT. I THINK THAT THE TERMINOLOGY THAT'S USED, "THE GOVERNOR," HAS BEEN INTERPRETED IN SOME STATES, AS HE POINTED OUT, AS THE SUPREME COURT OR THE LEGISLATURE, VARIOUS WAYS THAT THE APPOINTMENTS ARE MADE.

THE CURRENT SYSTEM IS A RESULT OF A SERIES OF NEGOTIATIONS WHICH TOOK PLACE BACK SOME YEARS AGO WHEN THE ACT WAS FIRST PASSED, WITH, I SUPPOSE, ADVOCATES, THE LEGISLATURE, THE GOVERNOR'S OFFICE, VARIOUS OTHERS, AND IT WAS DETERMINED THAT THIS WAS THE WAY IT WOULD BE IN CALIFORNIA.

IT DOESN'T NECESSARILY MEAN THAT IT'S THAT
WAY FOREVER IN CALIFORNIA, BUT IT WILL NOT BE EASY TO

CHANGE UNLESS THE GOVERNOR IS SUPPORTIVE OF THE CHANGE.

BECAUSE I THINK THAT WE HAVE TO RECOGNIZE THAT IT'S NOT AN

EASY THING, THAT IT WOULD BE AN ONGOING EFFORT THAT WOULD

HAVE TO BE MADE TO MAKE A CHANGE.

SENATOR MARKS: WELL, YEAH. BUT WHAT I'M REALLY TRYING TO FIND OUT IS, THE GOVERNOR WAS GIVEN THE AUTHORITY TO MAKE THESE APPOINTMENTS BY WHOM? SOMEBODY MUST HAVE GIVEN HIM -- EITHER HE HAS AUTHORITY OR HE DOESN'T HAVE AUTHORITY.

UNIDENTIFIED SPEAKER: MR. ZUKAS HAS A COMMENT ON THAT.

THE WITNESS: AND ALSO I WANT TO RECOGNIZE AL. I'M SORRY. I DON'T WANT TO RECOGNIZE; I'D LIKE TO INVITE.

SENATOR MC CORQUODALE: OKAY. LET'S STAY WITH THE ISSUES THAT SAM HAS COMMENTED ON AND LET'S TRY TO KEEP --

MR. ZUKAS: P.A.I. IS A NONPROFIT CORPORATION. AS SUCH, ITS STRUCTURE IS DETERMINED BY THE BYLAWS. SO, IN THEORY, THE BOARD OF DIRECTORS COULD AMEND THE BYLAWS.

SENATOR MC CORQUODALE: OKAY. AL, DID YOU WANT TO MAKE SOME OTHER COMMENTS?

MR. ZONCA: I'LL TRY TO RESPOND TO YOUR TECHNICAL QUESTION.

THE FEDERAL STATUTE GIVES THE GOVERNOR, WHICH
THEY DEFINE AS THE CHIEF EXECUTIVE OFFICER, THE
LEGISLATURE, THE SUPREME COURT, OR OTHER DULY RECOGNIZED

OFFICIAL, I THINK IS THE LANGUAGE, THE AUTHORITY TO

DESIGNATE THE AGENCY INITIALLY. IT DOES NOT GIVE THE

AUTHORITY TO ANYBODY TO APPOINT BY LAW (SIC).

WHAT WAS DONE IN CALIFORNIA WAS THAT THE STATE COUNCIL AT THE TIME, IN ITS WISDOM, RECOMMENDED THERE BE 20-SOME MEMBERS ON THE BOARD OF DIRECTORS.

GOVERNOR BROWN WAS VIOLENTLY OPPOSED TO THAT AND WANTED THREE MEMBERS ON THE BOARD OF DIRECTORS.

AFTER A YEAR-LONG DISCUSSION WITH THAT

ADMINISTRATION, THERE WAS A COMPROMISE REACHED WHERE THE

GOVERNOR WOULD APPOINT SEVEN AND ULTIMATELY THE BOARD

WOULD APPOINT FOUR MORE, AND THAT WAS THE COMPROMISE IN

THIS STATE.

IN SOME STATES THE DESIGNATION IS BY STATUTE THROUGH THE LEGISLATURE, AND APPOINTMENTS COME FROM THE LEGISLATURE.

IN NEW HAMPSHIRE IT'S THE STATE SUPREME COURT
THAT DESIGNATES THE P & A AND ITS MEMBERS. IN OTHER
STATES, IN FACT, IT'S A BOARD THAT HAS REPRESENTATIVES,
FOR EXAMPLE, FROM THE A.R.C. AND FROM DESIGNATED
DISABILITY GROUPS.

SO IT WAS UP TO THE STATES TO DEVELOP A PLAN
THAT WOULD BE SUBMITTED TO THE FEDERAL GOVERNMENT, AND THE
FEDERAL GOVERNMENT WOULD THEN APPROVE THAT PLAN.

CALIFORNIA SUBMITTED THREE PLANS TO THE

FEDERAL GOVERNMENT UNDER THE BROWN ADMINISTRATION. AND THE FIRST TWO FAILED BECAUSE THEY FELT THE AGENCY WAS NOT SUFFICIENTLY INDEPENDENT, AND BROWN IN PARTICULAR WANTED MUCH MORE CONTROL OVER THE AGENCY THAN EITHER THE CONSTITUENCY GROUPS OR THE FEDERAL GOVERNMENT WOULD ACCEPT.

SO THE SHORT ANSWER TO YOUR QUESTION IS: IT WAS SIMPLY THE COMPROMISE WORKED OUT IN CALIFORNIA AT THAT TIME AND APPROVED OFFICIALLY BY THE FEDERAL GOVERNMENT ON ITS THIRD TRY.

DOES THAT ANSWER IT?

SENATOR MARKS: IT DOES.

SENATOR MC CORQUODALE: WHICH PROVES THAT THE ISSUE REALLY IS A BIPARTISAN ISSUE. AND FOR PEOPLE WHO MIGHT BE INTERESTED, I WAS ON THE SIDE OF THE STATE COUNCIL FOR THE PRESENT ARRANGEMENT IN OPPOSITION TO THEN GOVERNOR BROWN.

SENATOR MARKS: WHICH GOVERNOR BROWN WAS THIS?
SENATOR MC CORQUODALE: THE SECOND GOVERNOR BROWN.

AL, WHILE YOU ARE THERE --

MR. ZONCA: WE HAVE NOT BEEN POPULAR WITH GOVERNORS
FOR SOME TIME.

SENATOR MC CORQUODALE: -- LET ME ASK YOU ANOTHER
QUESTION RELATED TO THE APPOINTMENTS. IT MAY BE A

DIFFICULT ONE FOR YOU, AGAIN, BUT SINCE YOU ARE THERE I'LL
TAKE ANOTHER SHOT AT YOU.

DID CHRIS JONES EVER MAKE ANY COMMENTS
RELATED TO THE LEGISLATIVE APPOINTMENTS TO THE P.A.I.
BOARD?

MR. ZONCA: I'M NOT SURE I UNDERSTAND YOUR
QUESTION. THERE ARE NOT ANY LEGISLATIVE APPOINTMENTS.

SENATOR MC CORQUODALE: WELL, IT'S MY UNDERSTANDING
THAT THERE HAVE BEEN SOME DISCUSSIONS ABOUT CHANGING WHO
MAKES THE APPOINTMENTS TO THE BOARD, AND THAT ONE
POSSIBILITY, WHICH WAS ARTICULATED THIS MORNING, WAS THAT
THE APPOINTMENTS SHOULD COME MAYBE FROM THE -- A THIRD
FROM THE LEGISLATURE, A THIRD FROM THE GOVERNOR, AND A
THIRD FROM THE BOARD ITSELF.

ABOUT THOSE APPOINTED BY THE LEGISLATURE, WAS THERE ANY -- DO YOU RECALL ANY SPECIFIC DISCUSSION?

CONSIDERING THAT THERE ARE WOMEN PRESENT, I KNOW THAT YOU ARE LIMITED.

MR. ZONCA: I WOULD PREFER, AGAIN, NOT TO ANSWER
THAT QUESTION. I THINK THERE ARE OTHERS THAT MIGHT BE
ABLE TO DO THAT MORE EASILY THAN I.

SENATOR MC CORQUODALE: ALL RIGHT. VERY GOOD.

SAM, ARE YOU ABLE TO RESPOND TO THAT

QUESTION?

THE WITNESS: NO. I WOULD LIKE TO DEFER AGAIN TO OTHER MEMBERS WHO WERE PRESENT AT THAT BOARD MEETING WHO MIGHT BE ABLE TO RESPOND TO THAT QUESTION.

SENATOR MC CORQUODALE: ALL RIGHT. LET'S SEE IF
THERE ARE ANY OTHER QUESTIONS FOR SAM.

ALL RIGHT. GEORGE, MAYBE IF YOU ARE IN A POSITION, YOU COULD COME AND RESPOND TO THAT.

MR. DE BELL: I BELIEVE I CAN ANSWER THE QUESTION,

AND I BELIEVE THE WORDS ARE OFFICIALLY CONTAINED IN THE

TAPE-RECORDED MINUTES OF THE COUNCIL MEETING -- EXCUSE

ME -- THE P.A.I. MEETING. AND I'LL REPEAT THEM AS CLOSELY

AS I CAN REMEMBER THEM.

IT WAS SEVERAL MEMBERS' SUGGESTION THAT, AS A COMPROMISE, THE GOVERNOR APPOINT, I BELIEVE, SEVEN, THE BOARD APPOINT PROBABLY TWO, AND THAT THE LEGISLATURE APPOINT FOUR.

THIS WAS CHALLENGED BY MR. JONES, WHO SAID,

QUOTE, TO THE BEST OF MY RECOLLECTION, "THE LEGISLATORS DO

NOT REPRESENT THE PEOPLE." NOW, I WAS SHOCKED. I'M A

LIFE-LONG REPUBLICAN, SENATOR MARKS, AND THE ONLY THING

I'M SERIOUSLY NONPARTISAN ABOUT IS THIS PARTICULAR ISSUE.

HOWEVER, HE WENT ON TO EXPLAIN THAT THE
PROCESS USED IN THE LEGISLATURE EVENTUALLY ENDED UP ON
WILLY BROWN'S DESK OR SENATOR ROBERTI'S DESK, AND
CONSEQUENTLY THESE PEOPLE WERE NOT ELECTED BY THE PEOPLE;
THEY WERE ELECTED BY THE PARTY IN POWER.

I CAN SEE AN ARGUMENT ON THAT SIDE, SO I THOUGHT WHY NOT HAVE THE PEOPLE WHO ARE DIRECTLY

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RESPONSIBLE FOR THIS FUNCTION IN BOTH THE SENATE AND THE LEGISLATURE MAKE THE APPOINTMENTS, SPECIFICALLY THE HEALTH AND WELFARE'S COMMITTEES IN THE ASSEMBLY AND SENATE.

NOW, THIS AGAIN GOT BACK TO, THESE PEOPLE DO

NOT REALLY REPRESENT THE PEOPLE. THE MAJORITY OF THE

PEOPLE ELECT THE GOVERNOR AND HE REPRESENTS THE PEOPLE.

AND I BELIEVE THAT THE SENSE OF WHAT I'M SAYING IS THE

IDEOLOGY THAT MR. JONES FOLLOWS, THAT THE ONLY PERSON THAT

IS RESPONSIVE TO THE PUBLIC IN CALIFORNIA IS THE GOVERNOR.

SENATOR MC CORQUODALE: ALL RIGHT. VERY GOOD. THANK YOU.

LET'S SEE IF THERE ARE ANY OTHER -- SENATOR MARKS, DO YOU HAVE ANY OTHER QUESTIONS FOR SAM?

SENATOR MARKS: NO. I'M TOO BUSY SPILLING COFFEE.

SENATOR MC CORQUODALE: OKAY. WE APPRECIATE YOUR PROVIDING US WITH SOME VERY THOROUGH INFORMATION AND BACKGROUND MATERIAL.

THE WITNESS: THANK YOU FOR INVITING ME.

SENATOR MC CORQUODALE: GREG SANDIN, S-A-N-D-I-N.

NOW IS YOUR CHANCE, BRENDAN. DO YOU KNOW IF GREG IS HERE

TODAY?

MR. KELLY: I HAVEN'T SEEN HIM, SIR.

SENATOR MC CORQUODALE: HE WAS ONE OF THOSE THAT IT WAS AGREED TO BY MR. ALLENBY WOULD BE HERE.

MS. HOOKER: DID YOU SPECIFICALLY ASK MR. ALLENBY

1 TO HAVE GREG SANDIN HERE? 2 SENATOR MC CORQUODALE: HE WAS ON THE LIST FOR SUBPOENA AND WE TOOK HIS NAME OFF BECAUSE MR. ALLENBY HAD 3 AGREED THAT HE WOULD COME. 4 MS. HOOKER: HE DID NOT RECEIVE A LETTER FROM 5 6 YOU, THOUGH? HAVE ALL THE COUNCIL MEMBERS OR THE P.A.I. 7 RECEIVED A LETTER FROM YOU INVITING US TO ATTEND? 8 SENATOR MC CORQUODALE: AS FAR AS I KNOW, HE 9 RECEIVED A LETTER. I CAN CHECK WHEN I GO BACK TO THE 10 OFFICE TO SEE IF HE RECEIVED ONE. 11 12 MS. HOOKER: OKAY. 13 SENATOR MC CORQUODALE: CAROLYN MICHAELS IS NEXT. I -- OH, I'M SORRY. NEXT I WANT TO CALL 14 JAMES BELLOTTI. 15 16 17 JAMES BELLOTTI, PRODUCED AS A WITNESS, HAVING BEEN FIRST DULY SWORN BY THE 18 CHAIR, WAS EXAMINED AND TESTIFIED AS FOLLOWS: 19 THE WITNESS: I DO SO SWEAR. 20 21 22 EXAMINATION BY SENATOR MC CORQUODALE: 23 24 WOULD YOU GIVE US YOUR NAME AND YOUR CURRENT

POSITION AND HOW LONG YOU HAVE HELD THAT POSITION?

A MY NAME IS JAMES BELLOTTI, B-E-L-L-O-T-T-I.

I'M THE EXECUTIVE DIRECTOR FOR THE CALIFORNIA STATE

COUNCIL ON DEVELOPMENTAL DISABILITIES, A POSITION THAT

I'VE HELD SINCE APRIL OF 1986.

I WORK FOR A 17-MEMBER GUBERNATORIALLYAPPOINTED BOARD OF DIRECTORS CALLED THE STATE COUNCIL. MY
RESPONSIBILITY IS GENERAL MANAGEMENT OF THE AGENCY, AND I
HAVE WITHIN THE AGENCY 12 OTHER INDIVIDUAL STAFF MEMBERS
WHO WORK FOR ME.

TELL US ABOUT YOUR BACKGROUND AND
PROFESSIONAL EXPERIENCE IN THE DEVELOPMENTAL SERVICES
FIELD IN CALIFORNIA.

A I HAVE 18 YEARS OF EXPERIENCE IN SOCIAL AND HEALTH ISSUES, SPECIFICALLY 16 YEARS WORKING IN THE DEVELOPMENTAL DISABILITIES FIELD AND MENTAL HEALTH FIELD, BOTH AS A DIRECT PROVIDER OF SERVICES, AS A THERAPIST, AND ALSO AS AN ADMINISTRATOR.

Q DESCRIBE FOR US THE PROCESS, AS YOU KNOW IT,
THAT LED TO YOUR APPOINTMENT.

A EXCUSE ME, SENATOR. COULD YOU REPEAT THAT QUESTION?

Q THE PROCESS THAT LEAD TO YOUR APPOINTMENT.

WAS THE POSITION ADVERTISED? WERE THERE INTERVIEWS AND SO

FORTH?

A THERE WAS AN ANNOUNCEMENT THAT I SAW IN THE

4 5

SACRAMENTO BEE. I APPLIED FOR THAT POSITION BY RESPONDING TO THAT ANNOUNCEMENT AND FELT THAT I MET THE QUALIFICATIONS, SUBMITTED MY RESUME WITH A LETTER OF INTEREST. I WAS CONTACTED TO APPEAR BEFORE A SELECTION COMMITTEE MADE UP OF MEMBERS OF THE COUNCIL. THIS WAS IN JANUARY OF 1986. I WENT THROUGH THAT INTERVIEW PROCESS.

SOMETIME THEREAFTER, TWO OR THREE WEEKS
THEREAFTER, I RECEIVED ANOTHER NOTIFICATION THAT I WAS TO
APPEAR BEFORE THE FULL COUNCIL -- I BELIEVE IT WAS IN
FEBRUARY OF 1986 -- TO CONTINUE THE SELECTION PROCESS.

AT THE CONCLUSION OF THAT MEETING, I WAS NOTIFIED THAT I HAD BEEN SELECTED FOR THE POSITION OF EXECUTIVE DIRECTOR.

Q DESCRIBE YOUR OR YOUR STAFF'S ROLE IN

PROVIDING INFORMATION AND RECOMMENDATION ON APPOINTMENTS

TO THE STATE COUNCIL BY THE GOVERNOR'S APPOINTMENT STAFF?

A WE PROVIDE NO INPUT WITH RESPECT TO THE SELECTION PROCESS, OTHER THAN NOTIFYING THE GOVERNOR'S OFFICE WHEN A VACANCY HAS OCCURRED WITHIN OUR GOVERNING STRUCTURE. I BELIEVE I SENT TO YOUR OFFICE, SENATOR, A SAMPLE LETTER THAT WE HAVE NOTIFIED THE GOVERNOR'S OFFICE THAT THERE WERE CERTAIN VACANCIES.

OFTENTIMES INDIVIDUALS WILL CONTACT OUR
OFFICE EXPRESSING INTEREST IN A SEAT ON THE STATE COUNCIL,
AND THEY ARE EITHER DIRECTED TO THE GOVERNOR'S OFFICE OR,

IF WE UNDERSTAND THAT THAT POSITION IS A NOMINEE FROM THE ASSEMBLY, SPEAKER OF THE ASSEMBLY, OR THE CHAIRPERSON OF THE SENATE RULES COMMITTEE, TO THAT PARTICULAR OFFICE.

Q SO YOU HAVE NEVER PERSONALLY MADE A

RECOMMENDATION TO THE GOVERNOR'S APPOINTMENT STAFF FOR A

SPECIFIC PERSON?

A NO, SENATOR.

Q DESCRIBE YOUR RELATIONSHIP WITH GARY

MACOMBER, ROBIN BRETT, GREG SANDIN, OR OTHER MEMBERS OF

THE DEPARTMENT OF DEVELOPMENTAL SERVICES.

A GARY MACOMBER IS A STATUTORY MEMBER OF THE STATE COUNCIL ON DEVELOPMENTAL DISABILITIES. AS SUCH, AS A MEMBER OF 117, I REPORT TO THAT PERSON, BUT IN THE AREA (SIC). WE WORK SPECIFICALLY WITH THE DEPARTMENT OF DEVELOPMENTAL SERVICES ON SOME PROJECTS; STATE PLANNING, COORDINATION, DEVELOPMENT FUNDS (SIC), ET CETERA.

I REALLY HAVE NO ONGOING RELATIONSHIP WITH ROBIN BRETT OR GREG SANDIN OR THE OTHER PERSON, I BELIEVE, THAT YOU MENTIONED.

DO YOU SUBMIT YOUR BUDGET PROPOSAL OR ANY
STAFFING PROPOSAL TO THE DEPARTMENT OF DEVELOPMENTAL
SERVICES?

A NO, WE DON'T. WE RECEIVE A FORMAL BUDGET FROM THE ADMINISTRATION ON DEVELOPMENTAL DISABILITIES.

IN TURN, WE GO THROUGH THE STATE BUDGETARY PROCESS AS A

SINGLE STATE AGENCY, AND ANY ADJUSTMENTS THAT WE WISH TO MAKE TO OUR BUDGET. WE SUBMIT BUDGET CHANGE PROPOSALS.

IT GOES TO THE CALIFORNIA STATE DEPARTMENT OF FINANCE. THEY ACTUALLY ARE THE AGENCY WHICH REVIEW THOSE PROPOSALS, WHICH THEN, IN TURN, ANY APPROVALS THAT THEY MAY MAKE FIND THEMSELVES IN THE GOVERNOR'S BUDGET WHICH IS PUBLISHED IN JANUARY OF EACH YEAR.

REGARDING THE PROCESS FOR APPOINTMENT TO THE COUNCIL, YOU STATED THAT YOU MOST OFTEN LEARN OF COUNCIL APPOINTMENTS THROUGH THE DEPARTMENT OF DEVELOPMENTAL SERVICES; IS THAT CORRECT?

A THAT'S CORRECT, SENATOR. THAT IS THE MOST COMMON METHOD. MUCH LIKE MR. ZONCA MENTIONED, THERE IS NO UNIFORM METHOD THAT WE WOULD GENERALLY EXPERIENCE IN RECEIVING NOTIFICATION THAT PEOPLE HAVE BEEN APPOINTED TO THE COUNCIL, BUT MOST OFTEN IT IS EITHER FROM MR. MACOMBER OR ANOTHER PERSON IN THE DEPARTMENT OF DEVELOPMENTAL SERVICES.

Q WERE YOU EVER ASKED TO RETRACT THAT STATEMENT
IN YOUR LETTER BY ANYONE?

- A NOT THAT I CAN REMEMBER.
- Q MR. MACOMBER DIDN'T ASK YOU TO RETRACT IT?
- A NO, SIR.
- DID ANYONE ON THE GOVERNOR'S STAFF OR D.D.S.

COMMUNICATE THEIR CONCERNS REGARDING THE COUNCIL'S

DECISION TO SUE THE GOVERNOR OVER THE ELIMINATION OF AREA

BOARDS?

THIS WAS A VERY SIGNIFICANT ISSUE, AS WE ALL REMEMBER, AND WE HAVE A COMMITTEE STRUCTURE. IT WENT THROUGH OUR COMMITTEE STRUCTURE. AND IN OUR JUNE, 1987 COUNCIL MEETING, THAT'S THE POINT IN TIME WHEN THE COUNCIL VOTED THAT IF, IN CASE THE GOVERNOR DID GO THROUGH WITH HIS BUDGET CHANGE — WITH HIS PROPOSAL TO ELIMINATE AREA BOARD FUNDING, WE WOULD ASK THAT THE PROTECTION AND ADVOCACY AGENCY LITIGATE ON OUR BEHALF AND ON THE AREA BOARDS' BEHALF.

DURING THOSE DISCUSSIONS, CERTAINLY
REPRESENTATIVES FROM THE DEPARTMENT OF DEVELOPMENTAL
SERVICES SUGGESTED AND RECOMMENDED THAT WE NOT PURSUE THAT
OPTION.

SOME TESTIMONY WAS GIVEN. PLUS WE HAVE HEARD FROM OTHER INDIVIDUALS THAT WE HAVE SPOKEN WITH EARLIER. THAT THE THREAT OF A LAWSUIT BY THE STATE COUNCIL THROUGH P.A.I. PREVENTED THE GOVERNOR FROM BLUE PENCILING THE AREA BOARD MONEY FROM THE 1987-88 BUDGET. DO YOU BELIEVE THAT?

A I HAVE NO DIRECT KNOWLEDGE OF THAT.

Q NO ONE IN A POSITION HIGHER THAN YOU TOLD YOU THAT WAS THE CASE?

A NO.

Q WHAT ABOUT THE PROCESS WHICH LED TO THE

APPOINTMENT OF SANDRA MONAGAN AS DEPUTY DIRECTOR OF THE

COUNCIL? DO YOU KNOW WHY THE GOVERNOR IGNORED THE COUNCIL

RECOMMENDATIONS ON THIS APPOINTMENT?

A QUITE FRANKLY, THE COUNCIL AND MYSELF DID

MAKE A RECOMMENDATION THAT SHE BE APPOINTED. I UNDERSTAND

THAT, THROUGH THE SUBPOENA, YOU ASKED FOR SPECIFIC

INFORMATION WITH RESPECT TO PERSONNEL FILES AND --

MS. COLLINS: DID YOU SAY THAT THE COUNCIL AND
YOURSELF RECOMMENDED THAT SHE BE APPOINTED OR THAT SHE NOT
BE APPOINTED?

THE WITNESS: YES. I SENT A LETTER TO THE GOVERNOR'S OFFICE IN NOVEMBER THAT INCLUDED HER NAME, THAT SHE BE CONSIDERED FOR APPOINTMENT TO THE POSITION THAT SHE CURRENTLY HOLDS.

I JUST WANTED TO SAY THAT WITH RESPECT TO
THE RECRUITMENT PROCESS, THE SELECTION PROCESS, ON THE
ADVICE OF REPRESENTATIVES FROM THE DEPARTMENT OF PERSONNEL
ADMINISTRATION AND OUR ATTORNEY GENERAL'S OFFICE, THAT
UNLESS THE EMPLOYEE GRANTS SUCH APPROVAL, I AM NOT ABLE TO
SHARE ANY PERSONNEL OR RECRUITMENT INFORMATION WITH YOU,
AND THIS IS ACCORDING TO SECTION 1798.24 OF THE
INFORMATION PRACTICE ACT OF 1977.

1	BY SENATOR MC CORQUODALE:
2	DID YOU EVER EXPRESS YOUR CONCERN TO THE
3	GOVERNOR OR HIS STAFF REGARDING THIS APPOINTMENT EITHER
4	BEFORE OR AFTER YOU SENT THE LETTER?
5	A I THINK THAT, SENATOR, DELVES INTO AN AREA
6	WHICH I'M KIND OF UNCOMFORTABLE IN MENTIONING BASED ON THE
7	COUNSEL THAT I RECEIVED FROM THE DEPARTMENT OF PERSONNEL
8	ADMINISTRATION AND THE ATTORNEY GENERAL'S OFFICE.
9	UNLESS THE EMPLOYEE, YOU KNOW, GRANTS OR
10	AUTHORIZES RELEASE OF SUCH INFORMATION, I AM
11	I'M NOT ASKING YOU TO SAY WHAT THAT CONCERN
12	WAS YET, AT LEAST BUT I'M JUST ASKING, DID YOU HAVE
13	ANY CONCERN? DID YOU EXPRESS ANY CONCERN?
14	A I WOULD PREFER NOT TO ANSWER THAT QUESTION.
15	Q IF SANDRA MONAGAN GRANTS APPROVAL, WOULD YOU
16	BE WILLING TO ANSWER IT AT THAT POINT?
17	A YES, I WOULD.
18	Q WOULD YOU SAY THAT MS. MONAGAN REPORTS
19	DIRECTLY TO YOU OR TO THE GOVERNOR, OR TO HIS STAFF?
20	A MS. MONAGAN REPORTS TO ME. SHE SERVES AT MY
21	PLEASURE.
22	Q YOU FEEL COMFORTABLE THAT SHE SERVES AT YOUR
23	PLEASURE?
24	A YES, I DO.
25	Q THERE'S NOTHING I WANT TO REMIND YOU AGAIN

THAT YOU DID TAKE AN OATH. 1 YES, I DID. 2 AND THERE'S NOTHING THAT YOU FEEL THAT WOULD 3 LEAVE A TRAIL THAT WOULD LEAD TO DISSATISFACTION ON YOUR 4 PART WITH EITHER THE PROCESS OR QUALIFICATIONS OR THE 5 RELATIONSHIP THAT SHE HAS WITH YOU OR THE GOVERNOR'S 6 STAFF? 7 8 AGAIN, I THINK THAT SOME OF THIS IS PRIVILEGED INFORMATION, AND I AM UNCOMFORTABLE IN 9 REPORTING ALL THIS. 10 I WILL SAY THIS: THAT, AGAIN, I DID 11 RECOMMEND HER, CONSISTENT WITH SECTION 4551 OF THE WELFARE 12 13 AND INSTITUTIONS CODE. TO BE CONSIDERED FOR APPOINTMENT TO THE DEPUTY DIRECTOR POSITION. 14 15 SENATOR MARKS: MAY I ASK A QUESTION? SENATOR MC CORQUODALE: YES, SENATOR MARKS. 16 17 18 EXAMINATION BY SENATOR MARKS: 19 Q WHEN YOU MADE A RECOMMENDATION -- YOU CAN 20 CERTAINLY TELL US, SINCE YOU MADE THE RECOMMENDATION, 21 WHAT WERE THE QUALITIES YOU SAW THAT LED YOU TO RECOMMEND 22 HER? 23 24 CERTAINLY.

Q OTHER THAN THE FACT THAT SHE WAS THE DAUGHTER

OF A REPUBLICAN SPEAKER OF THE ASSEMBLY. 1 A CERTAINLY. I FELT THAT SHE HAD AND HAS A 2 COMMITMENT TO PEOPLE WITH DEVELOPMENTAL DISABILITIES. SHE HAS EMPATHY, AND I FELT THAT SHE WOULD BE A GOOD TEAM MEMBER FOR OUR ORGANIZATION, AND I BELIEVE THAT IS, IN 5 FACT, THE CASE. 6 Q WELL, WHAT WAS HER BACKGROUND AS FAR AS YOUR RECOMMENDING HER? 8 A WELL, MS. MONAGAN IS HERE WITH HER RESUME. 9 Q SHE'S HERE IN THIS ROOM? 10 YES. 11 12 FURTHER EXAMINATION 13 BY SENATOR MC CORQUODALE: 14 DO YOU HAVE A COPY OF THE JOB DESCRIPTION FOR 15 THE POSITION EVENTUALLY FILLED BY MS. MONAGAN? 16 YES, I DO, SENATOR. WOULD YOU LIKE IT? 17 YES, PLEASE. 18 PAUSE IN THE PROCEEDINGS) 19 BY SENATOR MC CORQUODALE: 20 Q NOW THAT I HAVE RE-REMINDED YOU ABOUT THE 21 OATH, CAN WE GO BACK TO THE DISCUSSION ABOUT MR. MACOMBER 22 AND HOW HE FELT ABOUT THE LETTER THAT YOU HAD SENT TO ME? 23

DID HE EVER COMMENT ON THAT LETTER?

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A YES, HE DID. HE DID COMMENT ON THE LETTER.

1	Q THAT IT WAS A GOOD LETTER?
2	A HE FELT THAT I MAYBE SHOULD HAVE
3	UNQUALIFIEDLY STATED THAT ALL MEMBERS OF THE COUNCIL MEET
4	THE APPOINTMENT CRITERIA IN LAW, WHICH IN FACT THEY DO. I
5	DIDN'T MENTION THAT BECAUSE THAT WASN'T WHAT WAS ASKED OF
6	ME.
7	Q ARE THE MEMBERS OF THE COUNCIL SWORN IN?
8	A YES, THEY ARE, SENATOR.
9	Q WHO DOES THAT, IF YOU KNOW?
10	A ACTUALLY, IT'S A VARIETY OF WAYS. IT'S
11	EITHER THROUGH A NOTARY PUBLIC OR THROUGH A GUBERNATORIAL
12	APPOINTEE.
13	Q DO YOU GET THE PRESS RELEASES THAT GO OUT
14	ABOUT THOSE INDIVIDUALS?
15	A UPON REQUEST.
16	Q OH, YOU DON'T ALWAYS GET THEM?
17	A WE GET THEM UPON REQUEST. WE ALWAYS GET
18	THEM. WE ARE NOT AUTOMATICALLY ON THE MAILING LIST.
19	AGAIN. WE RECEIVE THOSE ALSO THROUGH A VARIETY OF
20	SOURCES.
21	Q YOU ARE PROBABLY THE ONLY PERSON IN THE STATE
22	THAT'S NOT ON THAT MAILING LIST.
23	A PROBABLY.
24	SENATOR MC CORQUODALE: PEGGY?

1	EXAMINATION
2	BY MS. COLLINS:
3	Q THE PIECE OF PAPER THAT YOU JUST GAVE TO THE
4	COMMITTEE LISTS THE JOB DUTIES OF THAT POSITION. DO YOU
5	HAVE ANYTHING THAT LISTS THE JOB REQUIREMENTS FOR THAT
6	POSITION? WHEN YOU MAKE NOTIFICATION OF THAT OPENING, DO
7	YOU PROVIDE APPLICANTS WITH THE JOB REQUIREMENTS?
8	A YES, WE DO. WE HAVE A JOB ANNOUNCEMENT.
9	WE DO. I DID NOT BRING THAT JOB ANNOUNCEMENT. I BROUGHT
10	THE SPECIFICATIONS FOR THE POSITION.
11	Q CAN YOU GET US A COPY OF THAT?
12	A CERTAINLY.
13	Q DO YOU KNOW WHAT IS INCLUDED IN THAT?
14	A NOT OFFHAND. I'D HAVE TO GO BACK AND GET IT
15	I'M SURE YOU ARE TALKING ABOUT IN TERMS OF EDUCATION AND
16	EXPERIENCE, THINGS OF THAT TYPE.
17	Q DO YOU KNOW WHAT'S REQUIRED IN TERMS OF
18	PROFESSIONAL BACKGROUND?
19	A TO BE SPECIFIC, I'D HAVE TO GO BACK AND PICK
20	UP THAT JOB ANNOUNCEMENT.
21	MS. COLLINS: OKAY.
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23	FURTHER EXAMINATION
24	BY SENATOR MC CORQUODALE:
25	O SO VOU DON'T DECALL ANYTHING HITHIN THAT

LETTER THAT YOU SENT TO ME THAT GARY MACOMBER MIGHT HAVE BEEN DISSATISFIED WITH?

A THIS IS THE FIRST LETTER? BECAUSE I SENT YOU TWO LETTERS, SENATOR.

Q EITHER ONE.

A WELL, AS TO THE FIRST LETTER, THERE WAS ONLY ONE COMMENT, AS I MENTIONED BEFORE, IN TERMS OF NOT STATING THAT ALL THE COUNCIL MEMBERS ARE QUALIFIED FOR THEIR POSITION, WHICH IS TRUE. THEY MEET THE INTENT OF SECTION 4521 OF THE WELFARE AND INSTITUTIONS CODE AND ALSO THE FEDERAL LAW.

DO YOU HAVE KNOWLEDGE AT THIS POINT THAT YOU MIGHT NOT HAVE HAD BEFORE ABOUT WHETHER MS. MONAGAN DOES MEET ALL THE REQUIREMENTS AS STATED IN THE STATEMENT OF QUALIFICATIONS, THAT YOU MIGHT NOT HAVE HAD BEFORE?

HAS ANYTHING COME TO LIGHT SINCE SHE WAS APPOINTED?

A CONSISTENT WITH WHAT I JUST HANDED OUT, NO.

YOU KNOW, ONE THING I DO WANT TO SAY THAT I THINK I CAN SAY TO SHED A LITTLE LIGHT ON THIS, I WASN'T SURE ABOUT THE PROCESS IN THE RECRUITMENT FOR THIS POSITION. THE LAW MERELY SAYS, A RECOMMENDATION TO THE GOVERNOR'S OFFICE.

THERE WAS A CHANGEOVER AT THE GOVERNOR'S
OFFICE IN WHICH THIS PROCESS HAPPENED, AND I WAS

INSTRUCTED THAT IT IS A GOVERNOR'S APPOINTMENT AND IT IS
NOT A CIVIL SERVICE POSITION.

SO, BEING THAT WAS WHAT WAS TOLD TO ME, I
THINK, FROM WHAT I UNDERSTAND FROM THE GOVERNOR'S OFFICE,
THERE SHOULD BE NO CLEAR-CUT CRITERIA WITH RESPECT TO
RIGID QUALIFICATIONS. THAT'S THE UNDERSTANDING THAT I
HAVE.

MS. COLLINS: BUT A JOB ANNOUNCEMENT WENT OUT WITH CRITERIA LISTED?

THE WITNESS: THAT'S RIGHT. AND, AGAIN, I WANT TO REMIND THE COMMITTEES THAT THAT WAS DURING THE TIME IN WHICH THERE WAS A CHANGEOVER AT THE GOVERNOR'S OFFICE IN TERMS OF DEPUTY APPOINTMENTS SECRETARIES. AND MY FIRST CONTACT WITH ONE INDIVIDUAL, THAT PERSON HAD LEFT, IN TERMS OF WHAT PROCESS SHOULD BE UTILIZED, AND THEN ANOTHER PERSON CAME ON BOARD IN THE MIDDLE OF THE PROCESS.

SENATOR MARKS: MAY I ASK A QUESTION?
SENATOR MC CORQUODALE: SENATOR MARKS.

SENATOR MARKS: YOU ARE TELLING ME THAT THERE ARE QUALIFICATIONS LISTED THAT YOU NOW BELIEVE ARE NOT LISTED?

THE WITNESS: NO. WHAT I'M SAYING IS THAT THE INITIAL JOB ANNOUNCEMENT THAT WENT OUT, IT WAS WITH THE KNOWLEDGE OF THE FORMER DEPUTY APPOINTMENTS SECRETARY OF THE GOVERNOR'S OFFICE.

DURING THE PROCESS, THAT PERSON LEFT HIS POST

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AND ANOTHER PERSON CAME ON BOARD, AND DURING THAT RECRUITMENT PROCESS I WAS TOLD THAT IT IS NOT A CIVIL SERVICE POSITION. SO I WAS LED TO BELIEVE WHAT INFORMATION THAT WAS PREVIOUSLY SENT OUT WAS NOT NECESSARILY BINDING IN THE VIEW OF THE GOVERNOR'S APPOINTMENTS OFFICE.

SENATOR MARKS: ARE THE QUALIFICATIONS OF MS. MONAGAN DIFFERENT FROM THE QUALIFICATIONS THAT ARE SET FORTH IN THIS THING THAT YOU HAVE SAID WAS LATER --

THE WITNESS: AGAIN, I THINK THAT GETS INTO THE APPOINTMENT PROCESS, AND I'M NOT REAL COMFORTABLE, BASED ON THE INFORMATION THAT I'VE RECEIVED FROM PERSONNEL ADMINISTRATION AND THE ATTORNEY GENERAL'S OFFICE, TO COMMENT ON THAT.

SENATOR MARKS: LET ME JUST SAY THAT I SERVED AS A MEMBER OF HER FATHER'S ADMINISTRATION, SO I'M NOT TOTALLY DISINTERESTED IN THIS. I WAS A MEMBER OF THE REPUBLICAN STAFF OF THE ASSEMBLY.

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FURTHER EXAMINATION

BY SENATOR MC CORQUODALE:

IS THIS DUTY STATEMENT THE SAME AS IT WAS WHEN MS. MONAGAN WAS HIRED, OR IS IT DIFFERENT NOW?

A YES, SENATOR, IT IS.

1	Q IT'S THE SAME ONE?
2	A YES.
3	Q WHEN WAS SHE HIRED?
4	A SHE WAS HIRED, I BELIEVE, IN NOVEMBER OF
5	1987, AND I THINK THERE'S A DATE DOWN THERE AT THE BOTTO
6	THAT'S PRIOR TO THAT.
7	Q IF YOU HAD TO NARROW IT DOWN TO THE MOST
8	SPECIFIC THING THAT YOU CAN THINK OF, WHAT IS
9	MS. MONAGAN'S RESPONSIBILITY AT THE COUNCIL?
10	A SHE IS RESPONSIBLE FOR THE MONITORING AND
11	REVIEW FUNCTION; THAT IS, FOLLOWING PERTINENT PIECES OF
12	LEGISLATION THAT AFFECT PEOPLE'S LIVES WHO HAVE
13	DEVELOPMENTAL DISABILITIES.
14	SHE IS ALSO RESPONSIBLE FOR THE MONITORING
15	AND REVIEW OF THOSE STATE AGENCIES THAT PROVIDE SERVICES
16	TO PEOPLE WITH DEVELOPMENTAL DISABILITIES AND INFORMING
17	THE LEGISLATURE, AS REQUIRED BY LAW, WITH RESPECT TO THE
18	IMPLEMENTATION OF THE LANTERMAN ACT.
19	Q AND DO YOU HAVE FREQUENT CONTACT WITH THE
20	GOVERNOR'S OFFICE?
21	A NO. SENATOR.
22	Q DOES MS. MONAGAN HAVE FREQUENT CONTACT WITH
23	THE GOVERNOR'S OFFICE?
24	A I CAN'T ANSWER THAT.

SENATOR MC CORQUODALE: ALL RIGHT. ANY OTHER

1 QUESTIONS?

MS. COLLINS: DID YOU MAKE A STATEMENT AT A BOARD MEETING OR AT ANOTHER PLACE THAT THE GOVERNOR'S OFFICE OR THE APPOINTMENTS OFFICE HAD REMARKED TO YOU THAT YOU MIGHT BE PUNISHED FOR THE STATE COUNCIL VOTE ON THE AREA BOARD ISSUE?

THE WITNESS: I DON'T RECOLLECT THAT.

SENATOR MC CORQUODALE: ALL RIGHT. DO YOU HAVE ANY
OTHER COMMENTS YOU'D LIKE TO MAKE?

THE WITNESS: NO. SENATOR.

SENATOR MC CORQUODALE: OKAY. IF YOU COULD JUST STAY AROUND UNTIL THE MEETING IS OVER IN CASE WE WANT TO ASK YOU ANY MORE QUESTIONS.

THE WITNESS: THANK YOU.

SENATOR MC CORQUODALE: ALL RIGHT. NOW, SANDRA MONAGAN.

SANDRA MONAGAN,

PRODUCED AS A WITNESS, HAVING BEEN FIRST DULY SWORN BY THE CHAIR, WAS EXAMINED AND TESTIFIED AS FOLLOWS:

EXAMINATION

THE WITNESS: I DO SWEAR.

BY SENATOR MC CORQUODALE:

Q WOULD YOU GIVE US YOUR NAME AND YOUR CURRENT

POSITION AND HOW LONG YOU HAVE BEEN IN THAT POSITION? A YES. MY NAME IS SANDRA MONAGAN, 2 M-O-N-A-G-A-N. I'M A DEPUTY DIRECTOR OF THE MONITORING 3 SYSTEMS REVIEW OF THE STATE COUNCIL ON DEVELOPMENTAL 5 DISABILITIES. SENATOR, I WOULD LIKE TO SAY ONE THING BEFORE 6 WE BEGIN. 7 8 YES. I DID HAVE AN APPOINTMENT TO MEET WITH YOU ON 9 MAY 25TH AT 9:00 A.M., ON WEDNESDAY, AND THAT WAS 10 CANCELLED ON MONDAY OF THAT WEEK. I WAS GOING TO PRESENT 11 MY RESUME IN PERSON TO YOU AND DISCUSS ANY CONCERNS YOU 12 MIGHT HAVE ABOUT MY APPOINTMENT PERSONALLY. 13 YES, AND I APPRECIATE YOUR WILLINGNESS TO 14 15 MEET. LET'S SEE, WE HAVE YOUR DUTIES AND WE HAVE 16 YOUR RESUME? 17 YES, SIR. 18 FIRST OF ALL, WHY DON'T YOU START BY JUST 19 DESCRIBING WHAT YOUR FUNCTION IS WITHIN THE COUNCIL. 20 WELL, SIR, MY FUNCTION -- I HAVE A FOUR-21 MEMBER STAFF AND WE ARE CHARGED BY LAW TO REVIEW AND 22 COMMENT ON PERTINENT PLANS AND PROPOSALS AND BUDGETS OF 23 24 ALL STATE AGENCIES FROM THE BEGINNING, AND TO MONITOR THE

IMPLEMENTATION OF DIVISION 4.1 OF THE CALIFORNIA WELFARE

AND INSTITUTIONS CODE, AND THE DEVELOPMENTAL DISABILITIES 1 ASSISTANCE BILL OF RIGHTS ACT. 2 WE ALSO PROVIDE TESTIMONY AND RECOMMENDATIONS 3 TO THE LEGISLATURE WITH REGARD TO FISCAL AND POLICY 4 MATTERS, AND WE REVIEW AND REPORT TO THE COUNCIL REGARDING 5 ALLEGED SYSTEMIC VIOLATIONS OF CLIENTS' RIGHTS 6 WE ALSO COORDINATE THE COUNCIL'S 7 LITIGATED (SIC) ACTIVITIES AS NEEDED TO MAKE 8 RECOMMENDATIONS TO THE FULL COUNCIL. I AM PRESENT AT 9 EVERY COUNCIL MEETING AND I'M ALSO PRESENT IN THE 10 EXECUTIVE SESSIONS. 11

Q OKAY. AND RELATED TO THE QUALIFICATIONS,
ON YOUR RESUME WAS THE BRENTWOOD SCHOOL FOR THE
DEVELOPMENTALLY DISABLED, WHERE YOU EXECUTED EXISTING
CURRICULUM FOR THE AUTISTIC CHILDREN.

WAS THAT A PAID POSITION?

A NO, SIR, IT WAS NOT A PAID POSITION. IT WAS FOR CREDITS, CREDITS TOWARD MY BACHELOR OF ARTS DEGREE.

Q AND THE CALIFORNIA STATE UNIVERSITY OF NORTHRIDGE PRESCHOOL. WAS THAT A PAID POSITION?

A NO. SIR.

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Q AND THE U.C.L.A. NEUROPSYCHIATRIC INSTITUTE
WOULD BE THE SAME?

A SIR, THAT WAS FOR CREDITS TOWARD MY MASTER'S
DEGREE IN SPECIAL EDUCATION, LEARNING AND READING

1	DISORDERS.
2	AND THE WORK YOU DID ON YOUR GRADUATE COURSE
3	WORK WAS RELATED TO DISORDERS?
4	A YES, SIR. PRIMARILY PHYSICAL PRESCHOOL
5	AUTISTIC CHILDREN, AGES FOUR THROUGH EIGHT.
6	Q HAVE YOU HELD A PREVIOUS PAID POSITION BEFORE
7	THIS POSITION?
8	A YES, SIR. I WAS A FLIGHT ATTENDANT FOR TEN
9	YEARS, FIVE YEARS AGO.
10	Q I CAN'T REMEMBER THE NUMBER OF EMPLOYEES THAT
1 1	YOUR DIRECTOR SAID THAT HE OVERSEES.
12	A TWELVE, SIR.
13	Q TWELVE EMPLOYEES?
14	A YES.
15	Q IN LOOKING AT THE DUTY STATEMENT, IT'S ALMOST
16	ALL RELATED TO ADMINISTRATION
17	A YES, SIR.
18	Q AND SUPERVISION. FOR EXAMPLE, THE
19	"SUPERVISION RECEIVED" SAYS THAT YOU WORK UNDER THE
20	GENERAL SUPERVISION AND DIRECTION OF THE EXECUTIVE
21	DIRECTOR. SUPERVISION EXERCISED GIVES YOU THE
22	RESPONSIBILITY FOR OVERSEEING SPECIFICALLY SEVERAL PEOPLE.
23	DOES YOUR TRAINING OR BACKGROUND PROVIDE FOR
24	THAT?
25	A SIR, I FEEL THAT MY TRAINING AND BACKGROUND

TRANSCENDS THE SCOPE OF PAID EMPLOYMENT. I DON'T KNOW IF
I COULD ADEQUATELY PUT A DOLLAR AMOUNT ON THE HOURS OF
VOLUNTEER WORK AND UNPAID PROFESSIONAL WORK THAT I HAVE
DONE IN THE FIELD OF DEVELOPMENTAL DISABILITIES.

WHEN I WAS ASKED TO INTERVIEW FOR THIS JOB,

I FELT THAT I WAS QUALIFIED FOR IT. I HAVE A GENUINE

INTEREST IN THE FIELD. MY BACKGROUND AS BEING A MEMBER OF

DEVELOPMENTAL DISABILITIES AREA BOARD THREE, THE

ORGANIZATION OF AREA BOARDS, THE CALIFORNIA ADVISORY

COMMITTEE FOR THE HANDICAPPED, I THINK ALL OF THOSE THINGS

SAY THAT I AM A COMMITTED PERSON TO THIS FIELD.

ARE RAISING IN THAT REGARD. IN FACT, I THINK THAT YOUR
BACKGROUND CERTAINLY PROVIDES WELL FOR AN AWARENESS OF THE
ISSUES THAT ARE INVOLVED.

THE QUESTION IS THE ADMINISTRATION. THE ABILITY TO CARRY THOSE OUT IN AN ADMINISTRATIVE CAPACITY.

WHO ASKED YOU TO INTERVIEW FOR THE JOB?

A SIR, I THINK I'M NOT GOING TO ANSWER THAT QUESTION. I WAS ASKED BY THE APPOINTMENTS OFFICE TO INTERVIEW FOR THE POSITION.

Q IF I GUESS, WOULD YOU TELL ME?

A WELL, BELLA MEESE ASKED ME SINCE SHE'S IN CHARGE OF THE COUNCIL APPOINTMENTS.

Q AND WERE YOU AWARE OF OTHER PEOPLE BEING

1	CONSIDERED AT THAT FOIRT OR
2	A NO, SIR, I WAS NOT. I DIDN'T KNOW ABOUT THE
3	CURRENT THE STATUS OF THE APPOINTMENTS WHEN I WENT TO
4	INTERVIEW WITH JIM.
5	Q AND DID YOU INTERVIEW WITH MR. BELLOTTI
6	A YES, SIR.
7	Q AFTER YOU HAD INTERVIEWED WITH BELLA
8	MEESE?
9	A I NEVER INTERVIEWED WITH BELLA MEESE. I JUST
10	GAVE HER MY RESUME AND THAT WAS ALL. I HAD ALREADY
11	INTERVIEWED WITH BELLA THROUGH THE APPOINTMENTS PROCESS ON
12	AREA BOARDS, AND SHE HAD MY CURRENT STATUS AS TO
13	Q BELLA INTERVIEWED YOU RELATED TO THE AREA
14	BOARDS?
15	A YES, SIR.
16	Q LET ME READ YOU SOME TESTIMONY THAT CAME FROM
17	A MEETING THIS PAST WEEK WITH BELLA MEESE AND OTHER
18	REPRESENTATIVES FROM THE GOVERNOR'S OFFICE.
19	I ASKED HER IN RELATIONSHIP TO THREE SPECIFIC
20	BOARDS THAT I HAD AN INTEREST IN.
21	A YOU KNOW, YOU DON'T HAVE TO. I'M WRONG.
22	DEBBIE BECK WAS IN THE APPOINTMENTS BELLA WASN'T EVEN
23	IN THE APPOINTMENTS OFFICE WHEN I WAS INTERVIEWED FOR AREA
24	BOARD THREE. I'M SORRY. THAT WAS TWO AND A HALF YEARS

AGO AND I THINK BELLA HAD BEEN IN THAT POSITION FOR TWO

YEARS.

I'M SORRY. I'M JUST NERVOUS AND I DIDN'T
REMEMBER. BUT I DID GO TO THE GOVERNOR'S OFFICE AND I DID
DROP OFF A RESUME, AND YOU CAN CONFIRM THAT WITH WHOMEVER
SIGNED THE DOCUMENTATION, BUT IT WAS NOT BELLA. I'M
SORRY. IT IS MY MISTAKE AND I STAND CORRECTED.

Q WHAT ABOUT CLAYTON FAWN?

A HE'S BRAND NEW. I'VE NEVER HAD ANY DEALINGS WITH MR. FAWN.

Q I'M STILL TRYING TO FIGURE OUT WHETHER YOU

DID INTERVIEW WITH SOMEONE IN THE GOVERNOR'S OFFICE OR YOU

DIDN'T?

- A FOR THIS POSITION?
- Q YES.

A FOR THIS POSITION IT WAS BELLA, BUT FOR THE AREA BOARD POSITION IT WAS DEBRA BECK. I DELIVERED MY RESUME TO BELLA MEESE AND THAT'S THE INTERVIEW PROCESS.

THAT WAS ALL.

NOW, SHE INDICATED -- IF YOU WERE HERE THIS MORNING YOU HEARD ME SAY THAT SHE SAID THAT DISCUSSION OF THE GOVERNOR'S PHILOSOPHY WAS A PART OF THE APPOINTMENT PROCESS.

DID SHE TALK TO YOU ABOUT THE GOVERNOR'S PHILOSOPHY?

A ABSOLUTELY NOT. I KNOW THE GOVERNOR'S

PHILOSOPHY.

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TELL US. CAN YOU TELL US?

I THINK THE GOVERNOR -- WELL, I CAN IN MY OWN INTERPRETATION. I DON'T THINK HE'S SO FAR REMOVED FROM OUR OWN PHILOSOPHY, SIR. BUT AGAIN, I CAN ONLY SPEAK FOR MYSELF.

OKAY. SO AS IT RELATES TO THE ADVOCACY ROLE FOR DEVELOPMENTALLY DISABLED, NARROW IT TO THAT POINT. WHAT DO YOU THINK THE GOVERNOR'S PHILOSOPHY WOULD BE?

A AGAIN, I CAN'T SPEAK FOR THE GOVERNOR.

WELL, TELL US YOURS.

I WOULD LIKE TO THINK, AND I DO BELIEVE THIS, THAT THE INDIVIDUAL HAS A CARING AND A RESPECT FOR THE FIELD AND FOR THE RIGHTS OF PERSONS WITH DEVELOPMENTAL DISABILITIES. I CAN'T IMAGINE ANYONE WHO WOULDN'T. AND THAT'S A TRUE STATEMENT. I HONESTLY CAN'T; NOT AS SERVING AS A CHIEF EXECUTIVE OFFICER OF THE STATE OF CALIFORNIA, NO, I CAN'T.

Q LET ME DIVERT A LITTLE BIT. I MAY COME BACK TO THAT, BUT LET ME ASK YOU ANOTHER QUESTION, WHICH PROBABLY REQUIRES YOU TO GUESS BECAUSE YOU ARE NOT AN ATTORNEY; RIGHT?

NO.

THEN YOU PROBABLY AREN'T AN EXPERT IN THIS AREA. BUT LET ME JUST ASK, IF YOU SAW TWO ATTORNEYS THAT

WERE GENERALLY EQUALLY MATCHED, EXPERIENCE AND AGE AND EVERYTHING ELSE, KNOWLEDGE IN THE FIELD, AND GENERALLY PRETTY CLOSELY MATCHED, AND ONE ATTORNEY WAS ALWAYS SUING THE CLIENT OF THE OTHER ATTORNEY, AND THIS ONE ATTORNEY WAS ALWAYS WINNING: WOULD YOU SEE HIS WIN AS BEING GOOD OR BAD?

A I CAN'T ANSWER THAT. THAT'S A JUDGMENT CALL AND I'M NOT HERE TO JUDGE ANYONE.

EXISTENCE AND SOMEBODY'S RIGHTS HAVE BEEN ABRIDGED. IT COULD BE CIVILLY OR CRIMINALLY OR IN ANY OTHER WAY THAT YOU MIGHT WANT TO GUESS, BUT THE PERSON BRINGS A SUIT AND SAYS, "THIS PERSON DID SOMETHING WRONG." AND OVER AND OVER THEY SAY THAT THIS PERSON DID SOMETHING WRONG, AND THE PERSON WHO IS SAYING THAT THE WRONG WAS DONE WINS.

THE FACT THAT THAT HAPPENED, YOU DON'T HAVE A FEELING WHETHER THAT'S GOOD OR BAD?

A I CAN'T COMMENT.

SUPPOSE YOU MAKE A SPEECH AND SOMEBODY SAYS
SOMETHING NEGATIVE TO YOU AND PUTS YOU IN JAIL FOR MAKING
A SPEECH. YOU GET OUT OF JAIL A WEEK LATER AND YOU MAKE
ANOTHER SPEECH, AND SOMEBODY PUTS YOU IN JAIL FOR A WEEK,
PUTS YOU IN JAIL FOR TWO WEEKS, A MONTH, OR A YEAR, AND
YOU ARE NOT ABLE TO GET OUT AND DO THE THINGS THAT YOU
MIGHT WANT TO DO.

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AND THEN SOMEBODY BRINGS A LAWSUIT AND SAYS,
"GOVERNMENT, YOU ARE DOING WRONG TO THIS PERSON," AND THAT
PERSON WINS. YOU HAVE NEVER SEEN THEM, BUT THEY WIN AND
YOU ARE FREE TO GO. WOULD THAT BE GOOD OR BAD?

A AGAIN, THAT'S A JUDGMENT CALL I'M NOT AT LIBERTY TO MAKE.

Q YOU WOULDN'T THINK THAT THE FACT THEY GOT YOU OUT OF JAIL WOULD BE GOOD? YOU HAVEN'T SEEN THE JAILS IN MY COUNTY.

I'M NOT TRYING TO -- I DON'T WANT YOU TO FEEL LIKE I'M PRESSING YOU ON THIS. I MEAN, I WANT YOU TO FEEL FREE TO SAY THAT YOU REALLY -- JUST LIKE YOU HAVE DONE, THAT YOU CAN'T -- I'M JUST TRYING TO GET SOME IDEA OF THE PHILOSOPHY BEHIND THE PEOPLE WHO ARE BEING APPOINTED.

THAT A PERSON HAS CERTAIN RIGHTS, OR THE CONSTITUTION OF
THE STATE OF CALIFORNIA SAYS THAT A PERSON HAS CERTAIN
RIGHTS, OR THE LEGISLATURE HAS ADOPTED LAWS THAT SAY
PEOPLE HAVE CERTAIN RIGHTS, AND THEN THERE'S SOME ENTITY
THAT TRIES TO INFRINGE ON THAT; AND SOME OTHER GROUP,
WHOSE ONLY RESPONSIBILITY IS TO MAKE SURE THAT THEIR
RIGHTS ARE PROTECTED, BRINGS A LAWSUIT AND WINS AN
INORDINATE AMOUNT OF THE CASES, AND THEY HAVE A FEELING
THAT THAT'S THE RIGHT THING TO DO AND THAT'S THE WAY IT
SHOULD BEEN -- IT'S ALWAYS HARD TO THINK ABOUT IT IN TERMS

OF OTHER PEOPLE SO I'M TRYING TO PHRASE IT IN YOUR TERMS,

OF A PERSON WHO I KNOW MUST HAVE BEEN RAISED IN A

HOUSEHOLD WITH THE RIGHT TO SAY WHAT THEY THOUGHT WAS OF

NUMBER ONE IMPORTANCE, SO THE IDEA THAT IF SOMEBODY

INFRINGES UPON THAT IN THE LEAST AND SOMEBODY ELSE

PROTECTS THAT RIGHT, IF THAT'S NOT VIEWED AS BEING GOOD.

ANOTHER AREA MIGHT BE IN YOUR ROLE WITH THE

AREA BOARDS. I'M SURE YOU MUST HAVE, DURING THE YEARS

YOU'VE SERVED ON THE AREA BOARDS, RAILED AT WHY THE

ADMINISTRATION DOESN'T CARRY OUT THE PRIORITIES WHEN

SUBMIT THE YEAR-END PLAN. FINALLY WE GOT RID OF THAT. WE

SAID, "EVERYBODY IGNORES IT SO WHY GO THROUGH THAT

PROCESS? WE ARE JUST GOING TO PICK OUT A COUPLE OF

PRIORITIES TO PUT IN."

IT MUST HAVE BEEN FRUSTRATING TO YOU DURING
THE TIME YOU SERVED ON THE AREA BOARD. BUT DIDN'T YOU
VIEW PART OF YOUR ROLE THERE AS BEING AN ADVOCATE FOR THE
DEVELOPMENTALLY DISABLED TO INSURE THAT SOMEBODY DIDN'T DO
BAD TO THEM?

A WITHOUT A DOUBT; AND I VIEW MY ROLE EXACTLY

THE SAME WAY AS DEPUTY DIRECTOR OF THE STATE COUNCIL.

THAT'S A PERFECT ANALOGY, BECAUSE I FEEL THE SAME WAY AS I

FELT WHEN I WAS ON THE AREA BOARD.

Q SUPPOSE THE REGIONAL CENTER HAD SAID, "WE ARE SORRY. WE DON'T HAVE ENOUGH MONEY. THEREFORE, WE ARE

GOING TO CUT OUT SOME SERVICE TOWARD THE DEVELOPMENTALLY 1 DISABLED. WE ARE NOT GOING TO ALLOW THIS PERSON TO GAIN 2 ACCESS TO A SERVICE THEY HAVE A RIGHT TO," AND IT WAS 3 CLEAR THAT THEY WERE NOT CARRYING OUT THEIR RESPONSIBILITY. 5 WOULD YOU HAVE VOTED, AS AN AREA BOARD 6 7 MEMBER, TO BRING A LAWSUIT AGAINST THE REGIONAL 8 CENTER? A IF I FELT THERE WAS A MALFEASANCE, YES, I WOULD, WITHOUT A DOUBT. 10 HAVE YOU DISAGREED WITH THE DIRECTOR OR WITH 11 THE COUNCIL ON AN ISSUE -- OR IF YOU DISAGREED, WOULD YOU 12 13 EVER DISCUSS THIS WITH THE GOVERNOR? A WHAT HAPPENS BETWEEN JIM BELLOTTI AND I --14 AGAIN, JIM SAID I SERVE AT HIS PLEASURE, AND I DO. THAT'S 15 THE BOTTOM LINE. THAT'S WHAT MY OATH OF OFFICE SAYS. I 16 17 WAS APPOINTED BY THE GOVERNOR AND SERVE AT THE PLEASURE OF 18 THE EXECUTIVE DIRECTOR. SENATOR MC CORQUODALE: JANE, DID YOU WANT TO ASK A 19 QUESTION? 20 MS. UITTI: YES. 21 22 23 EXAMINATION 24 BY MS. UITTI: Q I'M JANE UITTI. LET'S GO BACK TO THE 25

SENATOR'S EXAMPLE. IF YOU FELT THAT SOMEBODY'S RIGHTS

WERE BEING VIOLATED AND YOU FELT IT WAS A GOOD IDEA TO

SUE, OR IT WOULD BE A SUPPORTABLE THING TO DO BECAUSE YOU

FELT THERE WAS A CLEAR VIOLATION, WHAT WOULD YOU DO, THEN,

IF THE GOVERNOR'S OFFICE CALLED AND SAID -- OR D.D.S.

CALLED AND SAID, "DON'T DO IT. IT'S GOING TO EMBARRASS

US." WHAT WOULD YOU DO THEN?

A WELL, FIRST OF ALL, I WOULD TRY TO BREAK
OUT THE INFORMATION AS BEST AS I COULD AS FAR AS GIVING
THE INFORMATION AS CLEARLY AND CORRECTLY AS I COULD TO THE
DEPARTMENTS AND TO THE ADMINISTRATION.

YOUR OWN MIND, "HEY, THIS IS CLEAR-CUT. THERE'S A
VIOLATION. I'M GOING TO GO AHEAD." YOU HAVE ALREADY MADE
UP YOUR MIND THERE. YOU HAVE ALREADY DONE THAT PROCESS OF
ASSESSING.

NOW THE GOVERNOR'S OFFICE OR D.D.S. CALLS YOU

UP. THEN WHAT WOULD YOU DO? WHERE WOULD YOUR LOYALTIES

BE?

A WELL, I HAVE TO SPEAK FROM MY HEART ON THIS
ONE. I WOULD THINK THAT IF THERE WAS A CLEAR VIOLATION OF
SOMEONE'S RIGHTS AND I HAD VOTED TO SUE EITHER THE
ADMINISTRATION OR THE DEPARTMENT OF DEVELOPMENTAL
SERVICES, THAT THE ADMINISTRATION AND THE DEPARTMENT OF
DEVELOPMENTAL SERVICES WOULD UNDERSTAND THAT.

Q WELL, WHAT IF THEY DIDN'T AND CALLED YOU

UP AND SAID, "DON'T DO IT," LIKE THE AREA BOARD

ORGANIZATIONS?

A THEN I WOULD HAVE TO SAY, IF I BELIEVED AS STRONGLY IN THIS ISSUE AS I DO, THEY WOULD HAVE TO RESPECT THAT. AND I TRULY BELIEVE THAT THIS ADMINISTRATION RESPECTS THE RIGHTS OF ITS APPOINTEES. I CAN'T IMAGINE THE GOVERNOR SAYING TO ANYONE, "YOU DO EXACTLY WHAT I TELL YOU TO DO OR YOU'RE NOT SERVING UNDER MY ADMINISTRATION ANYMORE."

Q WELL, SOME PREVIOUS PEOPLE WHO HAVE

ALREADY TESTIFIED SAID THAT THE DEPARTMENT, AT LEAST,

HAD CALLED THEM UP AND SAID, "DON'T PURSUE THIS

LITIGATION."

A WELL, THESE ARE PREVIOUS PEOPLE. THAT'S

THAT'S NOT ME, JANE. AND I KNOW THAT GOVERNOR DEUKMAJIAN

WOULD NOT ASK ME TO DO SOMETHING THAT WAS UNCONSCIONABLE

AND UNJUST. I JUST DON'T THINK HE WOULD ASK ME TO DO IT.

AND IF HE DID, I WOULD PROBABLY DISAPPOINT HIM.

Q WOULD GARY MACOMBER?

A I DON'T KNOW. I CAN'T SPEAK FOR

GARY MACOMBER, BUT I KNOW THAT GOVERNOR GEORGE DEUKMAJIAN

WOULDN'T.

MS. UITTI: OKAY.

QUALIFICATIONS IN YOUR APPOINTMENT. I MEAN, I MAY NOT ASK HIM. I JUST WANTED TO KNOW IF YOU WOULD FEEL UNCOMFORTABLE IN HIM DISCUSSING THAT, BECAUSE I COME BACK TO THE ISSUE THAT THE JOB DUTIES, WHICH HE INDICATES WERE WRITTEN PRIOR TO YOUR BEING APPOINTED, STRESS SO HEAVILY ON ADMINISTRATION.

YET IN LOOKING AT YOUR RESUME, I CAN'T FIND ANYTHING THAT INDICATES THAT YOU HAVE HAD ANY EXPERIENCE IN ADMINISTRATION AND OVERSEEING THE STAFF AND DEVELOPMENT AND THAT TYPE OF THING.

A WELL, I CAN ONLY SPEAK -- I'VE BEEN WITH THE COUNCIL NOW SINCE NOVEMBER 6TH, AND AGAIN I HAVE A STAFF OF FOUR INDIVIDUALS, AND I THINK WE HAVE GOTTEN THE WORK DONE. I DON'T THINK THAT THERE HAS BEEN ANY QUESTION AS TO WHETHER OR NOT MY AGENDA IS ANY DIFFERENT FROM JIM BELLOTTI'S OR FROM MARILYN EVANS' OR FROM THE ENTIRE COUNCIL PLATFORM.

I HAVE DONE NOTHING TO HAVE -- IF THERE WAS A QUESTION AS FAR AS MY QUALIFICATIONS, SIR, I THINK I'VE PROVEN THAT THERE SHOULD NOT BE A QUESTION.

AND I'M NOT RAISING THE QUESTION OF WHETHER
THE GOVERNOR DIDN'T HAVE THE RIGHT TO APPOINT ANYONE THAT
HE MIGHT HAVE WANTED TO APPOINT IN THAT POSITION. I'M

JUST EXAMINING, AGAIN, IF THERE'S ANY PATTERN ACROSS THE
BOARD OF ADVOCACY OF THE DEVELOPMENTALLY DISABLED OF AN

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ADHERENCE TO SOMETHING OTHER THAN AGGRESSIVENESS IN DEFENDING THE RIGHTS OF THE DEVELOPMENTALLY DISABLED.

NO. AGAIN, WHEN I RECEIVED A PHONE CALL FROM PEGGY COLLINS FROM YOUR STAFF, THAT WAS THE FIRST COMMUNICATION I HAD FROM YOUR OFFICE. I NEVER RECEIVED A LETTER REQUESTING ANY DOCUMENTATION.

WE WERE NEVER MENTIONED IN ANY OF YOUR CORRESPONDENCE, THE TWO DEPUTY DIRECTORS WHO WERE DIRECT APPOINTMENTS FROM THE GOVERNOR'S OFFICE, AND I WAS RATHER TAKEN ABACK AS TO WHY WE WERE CLUMPED TOGETHER WITH THE COUNCIL APPOINTMENT PROCESS BECAUSE WE ARE REALLY HANDLED A LITTLE DIFFERENTLY, I THINK.

> Q EXPLAIN THAT DIFFERENCE TO US.

WELL, I JUST THINK THAT AS FAR AS THE TIMING: I THINK AS FAR AS QUALIFICATIONS: I THINK AS FAR AS SCRUTINY. I JUST THINK THAT WE ARE NOT IN THE SAME CATEGORY AS THE BOARD OR COUNCIL APPOINTMENTS.

WE ARE EXEMPT POSITIONS, PAID STATE EMPLOYEES. I THINK THAT IS HANDLED PROBABLY A LITTLE DIFFERENTLY. AND THE DISTINCTIONS I CAN'T SAY BECAUSE I DON'T WORK IN THE APPOINTMENTS OFFICE, BUT I DO THINK THEY ARE VERY CLEAR.

AGAIN, MY AGENDA, AND IT'S A SOLE AGENDA, IS TO ADVOCATE FOR SYSTEM CHANGE, AND I DO THAT EVERY DAY I'M AT WORK. AND I DON'T ADVOCATE FOR THE GOVERNOR'S AGENDA,

AND I DON'T ADVOCATE FOR GARY MACOMBER'S AGENDA; I ADVOCATE FOR THE RIGHTS OF PERSONS WITH DEVELOPMENTAL 2 DISABILITIES. AND GARY MACOMBER KNOWS THAT AND GOVERNOR 3 GEORGE DEUKMEJIAN KNOWS THAT. WERE YOU THERE WHEN THE COUNCIL MADE THE 5 DECISION TO PURSUE BY LITIGATION THE AREA BOARD --6 7 NO, SIR. TRY TO IMAGINE THAT YOU WOULD HAVE BEEN 8 9 THERE. WHAT DO YOU THINK YOU WOULD HAVE DONE AT THAT POINT? 10 I DON'T KNOW. I CAN'T -- I DON'T EVEN KNOW. 11 WOULD THAT HAVE BEEN A SYSTEM CHANGE THAT YOU 12 MIGHT HAVE WELCOMED OR ONE THAT YOU MIGHT HAVE OPPOSED? 13 14 AGAIN, I WASN'T THERE SO I DON'T KNOW ALL OF THE FACTS. I WASN'T PART OF THE STAFF RECOMMENDATION; I 15 WASN'T PART OF THE STAFF INTERPLAY. AND, QUITE FRANKLY, I 16 DON'T REMEMBER ALL OF THE FACTS THAT WERE SURROUNDING THAT 17 ISSUE. 18 19 Q WERE YOU ON THE AREA BOARD AT THAT TIME? YES, I WAS. 20 YOU DIDN'T FORM AN OPINION ABOUT WHETHER THE 21 AREA BOARDS SHOULD HAVE BEEN CONTINUED OR NOT? 22 WELL, I DEFINITELY FEEL THEY SHOULD CONTINUE. 23 I NEVER HAD A QUESTION IN MY MIND THAT THEY SHOULD 24

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CONTINUE.

Q WHAT WOULD MAKE YOU A DIFFERENT PERSON AS A MEMBER OF THE AREA BOARD AND A MEMBER OF THE STAFF OF THE COUNCIL THAT YOU MIGHT THINK DIFFERENTLY?

A PROBABLY NOT VERY MUCH. AS FAR AS MY
PERSPECTIVE ON THE SYSTEM, IT WASN'T TO CHANGE
DRAMATICALLY WHEN I WAS APPOINTED TO THIS POSITION.

DESTRUCTION WERE INDICATING THAT IT WOULD BE HARD FOR YOU TO -- WHEN I ASKED YOU ABOUT WHAT YOU THINK YOUR POSITION WOULD BE IF THAT PROPOSAL WERE MADE, IF YOU WERE A SYSTEMS ADVOCATE, AN ADVOCATE FOR A CHANGE IN THE SYSTEM, THEN SO IS CHRIS JONES.

AND WHILE I PROBABLY WOULD AGREE WITH YOU THAT THERE ARE SOME THINGS THAT YOU OUGHT TO ADVOCATE FOR AS A CHANGE IN THE SYSTEM, I DON'T WANT TO SAY THAT ALL OF THE SYSTEM NEEDS CHANGING.

A NO. BUT THAT'S --

Q IN OTHER WORDS, I'M TRYING TO FIGURE OUT WHO MAKES THAT DECISION FOR THAT SYSTEM CHANGE. DO YOU HAVE THE AUTONOMOUS POSITION TO DECIDE OR WOULD SOMEBODY TELL YOU THAT YOU OUGHT TO ADVOCATE FOR THAT CHANGE?

A WELL, AGAIN, THE STRUCTURE OF THE COUNCIL -
I'M STAFFED IN THE COUNCIL AND THE COUNCIL DICTATES WHAT

MY WORK IS TO BE DONE. AND, OF COURSE, BY LAW WE ARE

CHARGED TO DO CERTAIN THINGS, ESPECIALLY UNDER THE

MONITORING SYSTEMS REVIEW, THE PLANNING AND EVALUATION

UNIT. THEY ARE TWO UNITS IN THE STATE COUNCIL, AS YOU 1 KNOW. 2 WE CARRY ON DAILY ACTIVITIES OUTSIDE OF THE 3 COUNCIL'S INPUT, BUT WE DON'T DO MUCH OF ANYTHING OUTSIDE OF THAT. THE COUNCIL BASICALLY SETS UP THE AGENDA FOR THE 5 YEAR AND WE FOLLOW THAT AGENDA TO THE BEST OF OUR ABILITY. 6 IS THERE STAFF INPUT TO THE AGENDA? 7 ABSOLUTELY. 8 AND IT'S POSSIBLE THAT THE STAFF MIGHT PUT 9 INTO THAT AGENDA THE ABOLITION OF THE AREA BOARDS; WOULD 10 IT NOT BE? 11 A NO, SIR. I DON'T THINK THAT WOULD EVER 12 HAPPEN. MY JOB WOULD BE VERY HARD WITHOUT THE AREA BOARD 13 SYSTEM, SIR. IN FACT, IT WOULD BE IMPOSSIBLE. 14 Q BUT WE WENT THROUGH AT LEAST WITHIN A FEW 15 MONTHS OF BEING WITHOUT THE AREA BOARDS. 16 WE CERTAINLY DID, AND I WAS VERY FRIGHTENED 17 Α 18 OVER THAT. AND WE HAVE SOME AREA BOARDS THAT HAVEN'T HAD 19 APPOINTMENTS ON THEM, WE ARE TOLD, FOR SIX OR SEVEN YEARS. 20 A I DON'T KNOW THAT, SIR. I CAN'T SPEAK TO 21 22 THAT. 23 SO IN SOME CASES WE ARE DOING LESS THAN WITH THE WHOLE AREA BOARD ALREADY? 24

A NO. I THINK THE AREA BOARD SYSTEM -- AND

1	THAT IS PART OF MY JOB, TO EVALUATE AND REVIEW CERTAIN
2	AREA BOARDS AS IT FALLS UNDER THE MONITORING SYSTEM'S
3	AGENDA, AND I FIND THAT THE AREA BOARDS ARE WORKING IN
4	THEIR COMMUNITIES. THEY ARE DOING AN EXEMPLARY JOB.
5	AND I DO FEEL THAT, AGAIN, THE STATE COUNCIL
6	WORKS HAND IN HAND WITH THE AREA BOARDS, PROBABLY ON A
7	DAILY BASIS.
8	Q AND I DON'T RECALL WHETHER YOU SAID "YES" OR
9	"NO," THAT MR. BELLOTTI COULD DISCUSS YOUR QUALIFICATIONS?
10	A I WOULD PREFER NOT.
1 1	Q NOT. OKAY.
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13	EXAMINATION
14	BY MS. COLLINS:
15	Q SANDRA, YOU SAID THAT PART OF YOUR JOB WAS TO
16	MONITOR THE AREA BOARDS; IS THAT CORRECT?
17	A THAT'S JUST ONE TINY PART, YEAH.
18	Q AND AS PART OF THOSE DUTIES, ARE YOU AWARE
19	WHEN THERE ARE VACANCIES ON THE AREA BOARDS?
20	A NO. WE HAVE NOTHING DO WITH THE APPOINTMENTS
21	PROCESS AT ALL.
22	Q AND IN TERMS OF MONITORING THEIR
23	EFFECTIVENESS, YOU DON'T LOOK AT WHETHER OR NOT THAT MIGHT
24	BE AN ISSUE?
25	A NO. AND I BELIEVE THE AREA BOARD ITSELF IS

SET UP SO THAT THEY HAVE COMMUNICATION WITH THE GOVERNOR'S 1 2 OFFICE AS FAR AS THEIR OWN APPOINTMENT PROCESS. WE HAVE 3 NOTHING TO DO WITH HOW THEIR BOARDS ARE SET UP. I THINK THAT THE ADVOCACY ROLE OF THE AREA BOARD IS MY MAJOR -- IS THE COUNCIL'S MAJOR CONCERN. 5 6 FURTHER EXAMINATION BY SENATOR MC CORQUODALE: 8 Q HAVE YOU EVER DISCUSSED AN APPOINTMENT THAT'S 9 BEING MADE TO THE COUNCIL WITH THAT PERSON PRIOR TO THE 10 APPOINTMENT BEING MADE? 11 12 UNEQUIVOCALLY NOT. SUPPOSE I WAS CONSIDERING BEING APPOINTED. 13 WHO WOULD I DISCUSS WHAT THE COUNCIL DOES WITH? WHO WOULD 14 BE THE RIGHT PERSON TO GO TO? 15 I THINK YOU COULD PROBABLY GO TO THE 16 GOVERNOR'S OFFICE. 17 18 MS. BELLA MEESE? A BELLA MEESE OR TERRY FLANNIGAN OR MARV 19 BAXTER. ANY ONE OF THOSE INDIVIDUALS WOULD HELP YOU WITH 20 21 THAT, I'M SURE. 22 Q WHAT'S YOUR RELATIONSHIP WITH THOSE 23 INDIVIDUALS? 24 A I DON'T HAVE A RELATIONSHIP WITH THEM. I

KNOW THEM TO SAY "HELLO" IN THE HALL AND THAT'S ABOUT IT.

Q I'LL PROBABLY HAVE TROUBLE FINDING THIS QUICKLY ENOUGH TO DO IT.

OKAY. BELLA MEESE INDICATED TO US THAT SHE DIDN'T HAVE A LOT OF INFORMATION AS TO WHAT THE DIFFERENT BOARDS AND COMMISSIONS THAT SHE HAS THE RESPONSIBILITY FOR APPOINTING WOULD DO. SHE SAYS THAT SHE FOLLOWS THE SPECIFIC THING THAT'S WRITTEN OUT, BUT THE DESCRIPTION OF WHAT YOU WOULD DO AS A COUNCILMEMBER LEAVES A LOT TO BE DESIRED.

- A THE DESCRIPTION AS A COUNCILMEMBER?
- Q YES. IT SEEMS THAT THERE MUST BE SOMEBODY
 WHO IS AVAILABLE TO TALK TO. I WAS WONDERING IF THERE IS
 NEVER ANYBODY --

A WELL, YOU KNOW, WE HAVE HANDOUTS AND ALL SORTS OF INFORMATIONAL ITEMS AT THE OFFICE, AND SOMEBODY COULD STOP BY TO GET A BRIEF OVERVIEW AS TO WHAT THE STATE COUNCIL DOES, HOW IT'S FUNDED, WHO IT TOUCHES, WHAT ITS ROLES ARE, PER LAW.

HOSPITAL ADVISORY BOARD AT ONE TIME, AND I TALKED TO A PERSON IN THE GOVERNOR'S OFFICE AND I TALKED WITH THE DEPARTMENT. I WENT AND HAD A FAIRLY LONG MEETING WITH THE HOSPITAL ADMINISTRATOR AND WITH THE CHAIRPERSON OF THE ADVISORY BOARD BEFORE I MADE A DECISION ON WHETHER I REALLY WANTED TO SPEND MY TIME DOING THAT. AND IN EACH

CASE I NEVER HAD ANY TROUBLE FINDING THE PERSON THAT I SHOULD TALK TO ABOUT IT.

I MEAN, IF I CALLED THE NAPA -- NAPA, AT THE TIME, WAS A SPLIT ADVISORY BOARD, SO IF I HAD CALLED THE WRONG DIRECTOR, HE WOULD HAVE TOLD ME THAT I SHOULD TALK TO THE OTHER DIRECTOR. SO IT WAS NOT ANY PROBLEM IN GETTING -- THERE'S NOT SOMETHING LIKE THAT FOR THE COUNCIL? IT'S NOT POSSIBLE TO EASILY TALK TO PEOPLE ABOUT EXACTLY WHAT THE COUNCIL DOES?

A OH, I'M SORRY. NO. YOU CERTAINLY -- AND ANYONE WHO IS INTERESTED IN SEEKING A POSITION ON THE COUNCIL AS A COUNCILMEMBER, TO MY KNOWLEDGE -- AGAIN, I'VE ONLY BEEN ON THE COUNCIL SINCE NOVEMBER -- COULD COME INTO THE OFFICE AND WE WOULD PROBABLY SIT DOWN AND TALK WITH THEM.

A FEW OF OUR NEWER BOARD MEMBERS HAVE, MUCH
TO OUR DELIGHT, BECAUSE IT'S BEEN A GOOD EXPERIENCE FOR US
ALL.

MS. COLLINS: WHICH BOARD MEMBERS?

THE WITNESS: WELL, DAVID ANDERSON, WHO HAS A YOUNG ADULT AT STOCKTON DEVELOPMENTAL CENTER, CAME IN AND SPOKE TO US.

JOE FERIOUS (PHONETIC), WHO IS THE

CHAIRPERSON OF THE MONITORING SYSTEMS REVIEW, CAME IN AND

SPOKE WITH US. AND THAT'S --

SENATOR MARKS: MR. CHAIRMAN? 1 2 SENATOR MC CORQUODALE: SENATOR MARKS. 3 SENATOR MARKS: I HAVE TO LEAVE IN ABOUT FIVE MINUTES. I WANT TO COMMEND YOU. I MIGHT NOT AGREE WITH 4 5 EVERYTHING, BUT I APPRECIATE YOUR GUTS TO STAND UP AND SAY THE THINGS THAT HAVE HAPPENED, AND THAT IF YOU DID NOT 6 7 AGREE WITH WHAT THE GOVERNOR DID, YOU WOULD OPPOSE HIM. I APPRECIATE THAT. 8 THE WITNESS: THANK YOU, SENATOR. AND I TRULY 9 BELIEVE THAT. 10 SENATOR MARKS: I APPRECIATE THAT VERY, VERY MUCH. 11 12 THE WITNESS: THANK YOU, SIR. SENATOR MC CORQUODALE: ALL RIGHT. IF THERE ARE NO 13 OTHER QUESTIONS, I THINK THAT PROBABLY COMPLETES OUR 14 QUESTIONS. 15 SENATOR MC CORQUODALE: OKAY. HARVEY BUSH? 16 17 SENATOR MARKS: I'LL HAVE TO LEAVE NOW. SENATOR MC CORQUODALE: OKAY. THANK YOU. 18 (WHEREUPON SENATOR MARKS LEFT 19 THE PROCEEDINGS.) 20 21 22 23 HARVEY BUSH, 24 PRODUCED AS A WITNESS, HAVING BEEN FIRST DULY SWORN BY THE 25 CHAIR, WAS EXAMINED AND TESTIFIED AS FOLLOWS:

THE WITNESS: I DO.

BY SENATOR MC CORQUODALE:

Q WOULD YOU GIVE YOUR NAME AND YOUR PRESENT

6 POSITION?

A MY NAME IS HARVEY BUSH, B-U-S-H, AND I'M A PARENT. I'VE HELD THAT POSITION FOR 30 YEARS, WHICH IS THE AGE OF MY SON WHO HAS A DEVELOPMENTAL DISABILITY.

EXAMINATION

I THINK BECAUSE OF THE STRONG ADVOCACY THAT

I'VE BEEN INVOLVED IN OVER THE YEARS, I'VE SERVED ON THE

STATE COUNCIL SINCE 1985. I'M CURRENTLY THE CHAIRPERSON

OF THE COUNCIL.

A PARENT POSITION OR IS IT A FAMILY POSITION?

A SECONDARY CONSUMER.

Q OKAY. HAVE YOU EVER MADE A RECOMMENDATION TO THE GOVERNOR'S APPOINTMENT STAFF FOR A SPECIFIC PERSON TO BE APPOINTED TO THE STATE COUNCIL?

A I HAVE NEVER DONE THAT.

I HAVEN'T HAD A LOT OF EXPERIENCE WITH ALL OF
THE DIFFERENT BOARDS AND COMMISSIONS, BUT I HAVE SERVED ON
SEVERAL STATE BOARDS AND I AM AMAZED THAT NO ONE EVER
MAKES ANY RECOMMENDATIONS TO THE GOVERNOR'S OFFICE.

WHEN I SERVED ON THEM. WE NOT ONLY MADE

RECOMMENDATIONS; I MEAN, WE REALLY TRIED TO GET THE PEOPLE
APPOINTED WE WANTED APPOINTED. BUT THAT'S ALL CHANGED
NOW?

A WELL, I THINK IT'S A PERSONAL THING.

PERSONALLY, I'VE NEVER DONE IT. I'M INTERESTED IN SEEING

THAT GOOD PEOPLE ARE PUT ON STATE BOARDS, AND PERHAPS

THAT'S SOMETHING I SHOULD BE DOING MORE OF.

ACTUALLY, IF I WEREN'T HERE TODAY, I'D BE
TALKING TO REGIONAL CENTER PERSONNEL ABOUT MY SON. I'D BE
TALKING TO THEM ABOUT MY PRESENT CONCERN THAT THEY ARE
USING MEDICATION INSTEAD OF PROPER BEHAVIOR PROGRAMS. I'M
CONCERNED ABOUT THE QUALITY OF CARE AND PROGRAMS THAT HE
IS RECEIVING IN HIS GROUP HOME FOR SIX IN CHULA VISTA.

DAILY BASIS, AND MY CONCERN, AS I GET OLDER AND MY WIFE GETS OLDER, IS WHO IS GOING TO TAKE CARE OF JEFF WHILE WE ARE GONE.

I KNOW IT'S AN IMPORTANT HEARING, AND THE INFORMATION THAT WE ARE GETTING IS IMPORTANT, BUT I JUST WISH THAT WE WERE SPENDING THIS PERIOD OF TIME IN IMPROVING QUALITY PROGRAMS IN THE COMMUNITIES.

I'M SO WRAPPED UP IN WHAT MY SON IS NOT

RECEIVING AND WHERE THE MONEY IS BEING SPENT, PLUS THE

STATE COUNCIL WHERE -- MAYBE I FORGOT TO MAKE

RECOMMENDATIONS. CERTAINLY I WOULD LIKE TO, AND MAYBE I

WILL DO THAT IN THE FUTURE.

WE DIDN'T HAVE TO DO THESE THINGS, BUT STILL, ALL IN ALL, THERE'S SOME NECESSITY FOR US TO DEAL WITH THE PROCESS AND WHO IS DOING WHAT WITHIN THAT PROCESS, THAT OFTEN WE HAVE TO -- WE DO GET DIVERTED, BUT CERTAINLY FROM MY STAFF TIME, PROBABLY I HAVE LOST A COUPLE OF BILLS THIS YEAR.

AFTER I'VE HELD THIS HEARING I WILL PROBABLY GET A LOT OF BILLS VETOED THAT I WOULDN'T GET VETOED OTHERWISE.

BUT STILL IT SEEMS THAT IT'S NECESSARY FOR US
TO DEAL WITH IT.

A I AGREE.

APPOINTMENTS? HOW DO YOU KNOW IF THERE'S A VACANCY?

SAY YOU BEEN THERE FOR A MONTH OR TWO AND SOMEBODY IS

APPOINTED. HOW WOULD YOU LIKELY FIND OUT ABOUT IT?

A WELL, MY PERSONAL SITUATION, I WAS
REAPPOINTED IN FEBRUARY. AT THE END OF 1987, I COMPLETED
MY FIRST TERM. I WROTE A LETTER INDICATING I WISHED TO BE
CONSIDERED FOR REAPPOINTMENT.

I HEARD FIRST FROM THE STATE COUNCIL OFFICE.

JIM BELLOTTI CALLED ME AND SAID THT HE UNDERSTOOD I HAD

BEEN APPOINTED. I DID RECEIVE A LETTER THE 1ST OF

FEBRUARY INDICATING THAT I HAD BEEN APPOINTED, AND THEN I

HAVE SEEN THE PRESS RELEASE.

NOW, THE COUNCIL SWEARS PEOPLE IN. WERE YOU Q 1 2 SWORN IN? A YES. WELL, THE COUNCIL MEMBERS ARE SWORN IN. 3 THE COUNCIL DOESN'T SWEAR THEM IN. 4 Q BUT MEMBERSHIP ON THE COUNCIL ENTAILS 5 SWEARING IN? 6 7 THAT'S RIGHT. Q DID ANYONE ON THE GOVERNOR'S STAFF OR D.D.S. 8 COMMUNICATE THEIR CONCERNS TO YOU REGARDING THE COUNCIL'S 9 DECISION TO SUE THE GOVERNOR OVER THE ELIMINATION OF THE 10 AREA BOARDS? DID YOU HEAR FROM THEM ON THAT? 11 Α 12 DIRECTLY? YES. 13 14 NO. INDIRECTLY? 15 WELL. THERE WERE DISCUSSIONS THAT THE 16 GOVERNOR'S OFFICE WAS CONCERNED ABOUT THE ACTIONS THAT THE 17 18 COUNCIL TOOK, BUT NOBODY CAME TO ME AND SAID THAT. Q WERE YOU CHAIR AT THAT TIME? 19 NO, I WAS NOT; VICE-CHAIR. 20 WE HAVE HEARD TESTIMONY AND SOME INDICATION 21 OF THE LACK OF KNOWLEDGE, WHETHER IT WOULD REALLY BE TRUE 22 23 OR NOT. DO YOU THINK THE THREAT OF THE LAWSUIT PREVENTED 24 THE GOVERNOR FROM BLUE PENCILING THE AREA BOARDS FROM THAT BUDGET?

1	A WELL, I THINK THAT, BUT I THINK THE
2	GROUND-SWELL ADVOCACY AND SO FORTH, AND ALL THE LETTERS
3	THAT WERE WRITTEN, I THINK THAT HAD PROBABLY A LOT TO DO
4	WITH IT.
5	Q WERE YOU CHAIR WHEN SANDRA MONAGAN WAS
6	APPOINTED AS DEPUTY DIRECTOR TO THE COUNCIL?
7	A NO.
8	Q WERE YOU INVOLVED ENOUGH IN THAT PROCESS THAT
9	YOU WOULD HAVE BEEN AWARE OF THE PROCESS OF APPOINTING
10	HER? DID YOU FOLLOW THAT?
11	A I KNEW THAT THE VACANCY EXISTED AND THAT
12	THERE WAS A PROCESS OF FINDING A REPLACEMENT, BUT I
13	PERSONALLY WAS NOT INVOLVED IN THE SELECTION OF ANYONE.
14	Q DID THE COUNCIL MAKE ANOTHER RECOMMENDATION
15	OTHER THAN HER FOR THAT POSITION?
16	A I BELIEVE THERE WAS MORE THAN ONE
17	RECOMMENDATION. AT LEAST I KNEW THERE WAS MORE THAN ONE
18	CANDIDATE BEING CONSIDERED.
19	Q DID YOU EVER EXPRESS YOUR CONCERN TO THE
20	GOVERNOR OR HIS STAFF REGARDING THIS APPOINTMENT?
21	A NO, I DID NOT.
22	Q DID THE COUNCIL AS A GROUP, AS A BODY DO
23	YOU RECALL IF THEY SENT A LETTER TO THE GOVERNOR OR
24	ANYBODY
25	A NOT TO MY KNOWLEDGE. I THINK THE COUNCIL. AS

I READ THEM, FEELS THAT THIS IS THE RESPONSIBILITY OF THE 1 STAFF. THE STAFF CERTAINLY KNOWS WE WANT CAPABLE PEOPLE 2 IN STAFF POSITIONS. I DON'T THINK IT GOES ANY FURTHER 3 THAN THAT. Q DO YOU THINK THAT THIS POSITION WOULD REQUIRE 5 SIGNIFICANT ADMINISTRATIVE EXPERIENCE? 6 7 A I BELIEVE IT REQUIRES ADMINISTRATIVE EXPERIENCE. SIGNIFICANT, I DON'T KNOW WHAT --8 Q NO. THAT'S NOT A CLEAR TERM. DO YOU HAVE 9 ANY KNOWLEDGE THAT MS. MONAGAN DOES OR DOES NOT MEET THE 10 REQUIREMENTS AS STATED IN THE JOB DESCRIPTION? 11 I'VE NEVER SEEN HER RESUME. YOU KNOW, I'VE 12 JUST -- WHAT I'VE HEARD ABOUT HER AS FAR AS QUALIFICATIONS 13 IS WHAT I'VE HEARD TODAY. 14 DID ANYONE EVER DISCUSS WITH YOU OR DID YOU 15 EVER HEAR ANY DISCUSSION ON GEORGE DE BELL'S REMOVAL FROM 16 THE STATE COUNCIL OR NOT BEING REAPPOINTED? 17 YOU MEAN AFTER THE FACT? 18 19 Q YES. 20 I THINK THERE WAS SOME DISCUSSION THAT, YOU KNOW, THERE WAS DISAPPOINTMENT. GEORGE WAS ELECTED AS 21 VICE CHAIRPERSON TO SERVE WITH ME THIS YEAR IN JANUARY. 22 IT MEANT THAT HE WOULDN'T BE ABLE TO SERVE WITH US IN THAT 23

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PERSONS WHO WERE NOT REAPPOINTED WERE EXPERIENCED PEOPLE 1 AND -- THERE'S ALWAYS THAT. BUT IT'S A THREE-YEAR TERM, 2 3 AND I THINK THAT ALL OF US HAVE TO EXPECT AT SOME TIME THAT THAT COULD HAPPEN. 4 5 DOES THE COUNCIL HAVE ANY OFFICIAL VIEW OF THE P.A.I. CONTROVERSY? 6 WELL. THE COUNCIL HAS NEVER AS A BODY 7 8 DISCUSSED IT, AND I THINK WE -- THERE ARE 17 OF US ON THE COUNCIL. I THINK WE ALL HAVE OUR OPINIONS. I THINK WE --9 IT'S DISTURBING TO US, FROM WHAT I'VE HEARD. I HAVE ONLY 10 ATTENDED ONE OF THE MEETINGS IN THE PAST FOUR OR FIVE 11 12 MONTHS. IT HAPPENED TO COINCIDE WITH THE COUNCIL MEETING 13 IN THE SAME CITY. BUT I THINK WE ARE CONCERNED THAT THERE IS 14 15 THEY ARE SUPPOSED TO BE DOING AND THAT, UH, WE ARE 16

THIS CONTROVERSY AT A TIME WHEN THEY COULD BE DOING THINGS CONCERNED.

- Q DID YOU LIVE IN CHULA VISTA IN 1964?
- Α NO. I LIVED IN VISTA. MY SON LIVES THERE.
- OKAY. I WONDERED IF YOU VOTED FOR ME AS MAYOR.
 - ACTUALLY, I MOVED TO CALIFORNIA IN 1956. Α
 - I SEE. THAT WAS BEFORE I WAS THERE.
 - I WOULD HAVE VOTED FOR YOU.

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25 THANK YOU. YOU ARE A FANTASTIC WITNESS. APPRECIATE THAT.

DO YOU HAVE ANY QUESTIONS?

A JUST IN CLOSING, YOU ASKED THREE QUESTIONS, AND I'D JUST LIKE TO GIVE YOU MY ANSWERS.

NUMBER ONE, I KNOW I'M QUALIFIED FOR THE

STATE COUNCIL. I AM NOT SAYING THAT I KNOW THAT EVERYBODY

ELSE IS QUALIFIED, BUT I WILL SAY THAT THE WAY I OPERATE,

NOT ONLY AS A COUNCILMEMBER BUT AS THE PRESENT

CHAIRPERSON, I LOOK TO SEE WHAT THE PEOPLE ARE DOING ON

THE COUNCIL AND THEN I MAKE MY JUDGMENT AS TO WHETHER OR

NOT THEY'RE QUALIFIED.

I ALSO FEEL THAT THE PRESENT STATE COUNCIL -WE HAVE OUR FULL COMPLEMENT NOW. I FEEL THAT WE ARE TRULY
SERVING THE D.D. POPULATION IN CALIFORNIA. IF WE WERE
NOT, I WOULD NOT BE INVOLVED.

AND I HAVE EXPRESSED MY OPINION TO

COUNCILMEMBERS AND OTHERS THAT WHEN IT REACHES THE POINT

WHERE I THINK THAT I'M WASTING MY TIME AND I COULD BE

SPENDING IT IN OTHER AREAS OF THE D.D. POPULATION, I WILL

QUIT.

THANK YOU.

SENATOR MC CORQUODALE: THANK YOU, SIR.

LET'S SEE. MICHAEL MORGAN. WHILE HE'S

COMING UP, AND I THINK IN ANSWER TO MR. BUSH AND OTHERS,

JUST BECAUSE YOU GOT A SUBPOENA IS NOT AN INDICATION THAT

WE HAVE ANY CONCERN OR THAT WE ARE QUESTIONING YOUR 1 DEDICATION TO DEALING WITH THE ISSUES RELATED TO THE 2 DEVELOPMENTALLY DISABLED. 3 4 WE SIMPLY HAVE -- AS IN YOUR CASE, WE PICKED YOU OUT BECAUSE YOU ARE THE CHAIR SO YOU OPERATE AS A 5 REPRESENTATIVE, AND NOW WE WILL SEE WHY WE PICKED 6 7 MR. MORGAN OUT. 8 MICHAEL MORGAN, PRODUCED AS A WITNESS, HAVING BEEN FIRST DULY SWORN BY THE 9 10 CHAIR, WAS EXAMINED AND TESTIFIED AS FOLLOWS: THE WITNESS: I DO. 11 12 13 EXAMINATION BY SENATOR MC CORQUODALE: 14 WOULD YOU GIVE US YOUR NAME AND CURRENT 15 POSITION? 16 17 MICHAEL MORGAN, M-O-R-G-A-N. AND YOUR POSITION AT THIS TIME RELATED TO THE 18 COUNCIL? 19 I'M THE VICE CHAIRPERSON OF THE STATE COUNCIL 20 ON DEVELOPMENTAL DISABILITY. 21 HOW LONG HAVE YOU BEEN ON THE STATE COUNCIL? 22 SINCE FEBRUARY OF 1988. 23 HOW DID YOU BECOME INVOLVED IN APPLYING FOR 24 Q THAT? 25

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A I PETITIONED THE COUNCIL IN THE FALL OF 1987.

I WAS INFORMED ABOUT THE VACANCIES THROUGH MY BROTHER, AND INASMUCH AS I'M A MEMBER OF THE DEVELOPMENTALLY DISABLED COMMUNITY, I DECIDED TO TAKE IT TO TASK AND SEE WHAT I COULD DO FOR THE REST OF US.

Q ALL RIGHT. WHAT IS YOUR OPINION OF THE EFFECTIVENESS OF THE STATE COUNCIL FROM THE TIME YOU HAVE BEEN ON IT?

A FOR THE BRIEF TIME THAT I'VE BEEN ON IT, I
THINK IT'S BEEN VERY, VERY EFFECTIVE.

Q WHAT CRITERIA WOULD YOU USE TO JUDGE THAT EFFECTIVENESS?

A I THINK FIRST OF ALL GETTING THE -- ONE OF THE BIGGEST THINGS WAS GETTING THE FULL COMPLEMENT OF MEMBERS. THAT WAS SOMETHING THAT COUNCIL PUSHED FOR.

I THINK THAT THE ACTION ON LEGISLATION THAT
WE HAVE GONE THROUGH HAS BEEN VERY EFFECTIVE, TO MY MIND.
I THINK SCRUTINIZATION OF THE GOVERNOR'S BUDGETS THAT WE
WENT TO TASK WITH LONG AND ARDUOUSLY WAS, TO MY MIND, A
GREAT EFFORT.

I MUST PREFACE THIS ALL BY SAYING THAT, AS SOMEBODY ELSE SAID THIS MORNING, I NEED TO EXPRESS MY OWN NAIVETE, I GUESS. THE ONLY OFFICE I'VE EVER HELD WAS AS A MEMBER OF THE EPILEPSY SUPPORT PROGRAM IN SAN FRANCISCO.

I WAS THE VICE-PRESIDENT OF THAT AND PUBLICIST IN 1980,

1	AND I SERVED THERE FOR ABOUT ONE YEAR.
2	SO IT'S BEEN AWHILE, AND I'VE BEEN
3	SEMI-DISABLED SO I DON'T GET AROUND MUCH.
4	Q WOULD A CHAIR BE MORE COMFORTABLE?
5	A NO. THIS WILL BE FINE.
6	HAVE YOU EVER MADE RECOMMENDATIONS TO THE
7	GOVERNOR'S APPOINTMENT STAFF FOR A SPECIFIC PERSON TO BE
8	APPOINTED TO THE STATE COUNCIL?
9	A NO. BUT I WILL.
10	Q ARE YOU RELATED TO JIM MORGAN?
11	A YES, I AM. I'M HIS BROTHER.
12	Q DOES HE DEAL WITH ANY AREA RELATED TO THE
13	DEVELOPMENTALLY DISABLED?
14	A I DON'T KNOW WHAT HE DOES SPECIFICALLY IN HIS
15	JOB. HE MERELY INFORMED ME OF THE APPOINTMENT OR HE
16	MERELY INFORMED ME OF THE VACANCY.
17	Q DID YOU TALK TO BELLA MEESE IN THE PROCESS?
18	A NO.
19	DID YOU DISCUSS WITH ANYONE THE APPOINTMENT
20	PRIOR TO YOUR APPOINTMENT?
21	A I JUST PETITIONED BELLA MEESE'S OFFICE, AND
22	THE ONLY PERSON I REALLY DISCUSSED IT WITH WAS, UH, MY
23	BROTHER AND MY EMPLOYER.
24	HAVE YOU DISCUSSED WITH YOUR BROTHER ISSUES
25	THAT ARE PENDING BEFORE THE COUNCIL?

T	n No.
2	Q HAVE YOU FOLLOWED THAT ON, OR WAS THAT
3	GENERALLY A ONE-TIME THING?
4	A NO.
5	Q WHAT ABOUT THE AREA BOARDS? DO YOU FEEL THAT
6	THEY'RE EFFECTIVE?
7	A WELL, AGAIN, I HAVE JUST STARTED INTRODUCING
8	MYSELF TO AREA BOARD FIVE, OF WHICH I THAT'S THE AREA
9	THAT I LIVE IN. IN THE SAN FRANCISCO BAY AREA. AND WERE
10	IT NOT FOR THIS MEETING TODAY, MY ENERGY MIGHT BE ENOUGH
1 1	TO GO TO A MEETING WHICH HAPPENS NEXT THURSDAY, BUT I
12	DON'T BELIEVE I'LL BE ABLE TO MAKE THAT.
13	Q DID YOU FEEL THAT YOU WERE BEING APPOINTED TO
14	A SPECIFIC CATEGORY WHEN YOU WERE APPOINTED TO THE
15	COUNCIL?
16	A (NO AUDIBLE RESPONSE)
١7	Q WHEN YOU WERE APPOINTED TO THE COUNCIL, DID
ខេ	YOU FEEL THAT YOU WERE APPOINTED TO A SPECIFIC CATEGORY?
19	A YES.
20	Q WAS THERE A CRITERIA THAT THEY WERE USING TO
21	APPOINT YOU TO THE COUNCIL? IN OTHER WORDS, ARE YOU A
22	CONSUMER REPRESENTATIVE?
23	A I'M A PRIMARY REPRESENTATIVE I'M A PRIMARY
24	CONSUMER.

AND DOES THAT CREATE WITHIN YOU THE FEELING

REPRESENTING ON THE COUNCIL? 2 HAVING LIVED WITH A DEVELOPMENT DISABILITY 3 FOR 46 YEARS, YOU BETCHA. 5 6 7 THE WHOLE THING. ALL RIGHT, SIR. 8 9 10 THOSE, DO YOU VIEW THAT AS GOOD OR BAD? 11 12 13 SURE. 14 15 ATTORNEY GENERAL DOESN'T ADEQUATELY --16 17 18 19 PROBLEM. 20 21 22 23 24

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Q AND BACK TO THE QUESTIONS THAT I ASKED BEFORE OF MS. MONAGAN, IF YOU CAN RECALL THAT, I WON'T GO THROUGH Q THE ISSUE OF SOMEONE BRINGING A LAWSUIT ON BEHALF OF A SERIES OF PEOPLE AND WINNING A GREAT NUMBER OF WELL, I THINK IT'S ONE-SIDED; THAT'S FOR Q WELL, IF ALL OTHER THINGS WERE EQUAL; IF THE OTHER SIDE IS NOT GETTING GOOD REPRESENTATIVES, IF THE YES. IF THE OTHER SIDE IS NOT GETTING REPRESENTED, THEN WE HAVE A PROBLEM, A VERY DEFINITE Q BUT IF THERE ARE SPECIFIC RIGHTS -- YOU ARE LOOKING AT THE RIGHT OF ASSEMBLY, RIGHT OF FREE SPEECH, RIGHT OF OUR MANDATE THAT THERE IS ADEQUATE FOOD, ADEQUATE PROTECTION. IF SOMEBODY SUES AND THE COURT FINDS THAT THAT'S RIGHT, THAT THIS PERSON DOESN'T HAVE ALL OF THEIR RIGHTS OR ISN'T BEING PROTECTED AND SO, IN EFFECT, THAT

THAT YOU HAVE A SPECIFIC CLIENTELE OUT THERE THAT YOU ARE

1	SIDE WINS, WOULD YOU VIEW THAT AS A GOOD OR A BAD?
2	A WELL, I THINK THAT'S A CROCK. NO. EXCUSE
3	ME.
4	Q I'M PROBABLY NOT ADEQUATELY COMMUNICATING
5	MY
6	A I THINK IT'S UNFAIR, SENATOR.
7	Q UNFAIR TO THE GOVERNMENT OR TO THE PERSON OR
8	TO THE
9	A I DON'T THINK IT'S FAIR TO THE CONSUMER OR
10	THE PEOPLE WHO ARE BEING AFFECTED BY THIS ADVERSE
11	CONDITION, AND I WOULD CONSIDER THAT TO BE ADVERSE.
12	Q YEAH. IT WOULD BE ADVERSE TO THEM?
13	A YES.
14	BUT THE FACT THAT THEY WIN IN COURT AND THAT
15	DOESN'T HAPPEN TO THEM ANYMORE, THAT'S A GOOD, THEN; WOULD
16	THAT BE YOUR POSITION?
17	A NO. I THOUGHT YOUR HYPOTHETICAL SITUATION
18	WAS THAT WE HAVE THE VICTIMS AND THEN WE HAVE PEOPLE WHO
19	SAY, "NO, YOU ARE NOT BEING VICTIMIZED," RIGHT?
20	Q YES.
21	A AND THE PEOPLE WHO SAY, "YOU ARE NOT BEING
22	VICTIMIZED," WIN?
23	Q NO. THE PEOPLE THAT SAY, "YOU ARE BEING
24	VICTIMIZED, " WIN.
25	A WIN?

YES.

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THEN THEY'RE RIGHT.

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THEN THEY'RE RIGHT. SO IF THE FACT THAT PROTECTION AND ADVOCACY --

SEE, WE HAVE A PROBLEM SITTING IN THAT CORNER. I CAN'T HEAR VERY WELL, AND I TALKED TO ONE OF THE DEPUTIES OVER THERE AND TOLD HIM I COULDN'T HEAR.

> OKAY. I'LL MAKE SURE THAT I TALK LOUDER. Q

OKAY.

BUT ONE OF THE ISSUES THAT HAS BEEN RAISED IS THAT PROTECTION AND ADVOCACY HAS WON ABOUT 80 PERCENT OF THEIR LAWSUITS, AND THEY KEEP BRINGING THESE LAWSUITS AGAINST THE STATE AND THE COUNTY OR VARIOUS OTHER GOVERNMENTAL AGENCIES AND THEY WIN.

UH-HUH.

AND AS TAXPAYERS, WE HAVE TO PAY MORE MONEY BECAUSE THEY FOUND THAT YOU CAN'T CUT OUT RESPITE CARE ARBITRARILY, OR YOU CAN'T CUT OUT WORKSHOP TRAINING ARBITRARILY, AND SO SOME PEOPLE SAY THAT'S BAD BECAUSE IT COSTS US MORE MONEY AND SO WE SHOULD CUT BACK ON THE ADVOCACY ROLE AND THE PROTECTION ROLE SO THEY'LL BRING FEWER LAWSUITS.

I'M JUST TRYING TO DETERMINE WHETHER, IN YOUR VIEW AS A REPRESENTATIVE ON THE STATE COUNCIL, IF YOU SAW THAT SOME GROUP WAS WINNING 80 PERCENT OF THEIR LAWSUITS,

1	WOULD THAT BE A CAUSE OF CONCERN?
2	A ON BEHALF OF WHOM?
3	ON BEHALF OF THE DEVELOPMENTALLY DISABLED.
4	A IF THEY'RE WINNING ON BEHALF OF THE
5	DEVELOPMENTALLY DISABLED, THEN I'M ALL FOR IT.
6	Q ALL RIGHT. GOOD. I'M JUST WANTING TO KNOW
7	WHERE YOUR HEART WOULD LIE IF YOU
8	A OH.
9	Q BECAUSE WE DON'T HEAR THAT FROM EVERYONE.
10	UNFORTUNATELY, WE DON'T HAVE CHRIS JONES HERE. WE DO HAVE
11	STATEMENTS FROM HIM, THOUGH, THAT INDICATE THAT PROTECTION
12	AND ADVOCACY ARE BRINGING TOO MANY LAWSUITS, EVEN THOUGH
13	THEY'RE WINNING AND EVEN THOUGH A COURT WHO IS INDEPENDENT
14	OF THIS PROCESS SAYS THAT THIS PERSON'S RIGHTS ARE BEING
15	VIOLATED.
16	SO I JUST WANTED TO TRY AND FIGURE OUT
17	WHERE
81	A REGARDING MR. JONES, I WON'T MAKE ANY
19	COMMENT.
20	Q NO. I DON'T WANT YOU TO COMMENT ON HIM. I
21	JUST WANTED TO FIND OUT WHAT YOUR ROLE IS AS MAYBE THE
22	NEXT PRESIDENT AT SOME POINT OF THE COUNCIL.
23	A WITH DILIGENCE AND HARD WORK, MAYBE, YES.
24	Q OKAY. LET'S SEE IF THERE ARE ANY OTHER
25	QUESTIONS.

MS. COLLINS: JANE HAD SOME. 1 SENATOR MC CORQUODALE: OKAY. 2 3 4 EXAMINATION 5 BY MS. UITTI: Q YES, MR. MORGAN. I WANTED TO KNOW, WHAT IS 6 7 YOUR DEVELOPMENTAL DISABILITY? YOU KNOW, THAT'S ALWAYS BEEN A HARD QUESTION 8 FOR ME TO ANSWER. THE COUNCIL FINALLY GAVE ME A RAISON DETRA FOR IT. I HAVE EPILEPSY. 10 Q IS THAT AN EMBARRASSING QUESTION TO YOU? 11 IT IS EMBARRASSING, YES, AND TO PEOPLE WHO 12 HAVE IT. 13 14 WELL, I MEAN IT'S A LEGITIMATE QUESTION 15 BECAUSE YOU ARE SERVING A PRIMARY CONSUMER SLOT. IT'S NOT MEANT TO EXPOSE YOUR DISABILITY OR ANYTHING LIKE THAT. 16 BUT YOU DO FEEL, THEN, THAT YOU MEET THE 17 FEDERAL DEFINITION OF DEVELOPMENTAL DISABILITY? 18 19 OH, YES. I KNOW I DO. SENATOR MC CORQUODALE: OKAY. ANY OTHER QUESTIONS? 20 21 WELL, I'LL JUST SAY THAT THERE'S A CONGRESSMAN THAT I HAVE A VERY GOOD AND CLOSE RELATIONSHIP 22 23 WITH WHO HAS DONE A TREMENDOUS AMOUNT, I THINK, FOR PEOPLE 24 WITH EPILEPSY, TONY CORELLO (PHONETIC), WHO IS NOW --

THE WITNESS: WELL, WE HAVE PROBLEMS IN E.S.P. WITH

THE DEPARTMENT OF MOTOR VEHICLES AND THAT TYPE OF THING, 1 SO IT'S NOT SOMETHING THAT WE LIKE TO ADVERTISE. 2 SENATOR MC CORQUODALE: YES. I'M VERY FAMILIAR 3 WITH THAT, AND WE HAVE TRIED TO MAKE SOME SMALL ADVANCES. 4 BUT I DO AGREE WITH YOU, IT'S HARD TO DEAL WITH D.M.V. 5 MAYBE AT SOME POINT WE WILL MAKE YOU HEAD OF D.M.V. AND WE 6 WON'T HAVE ANY FURTHER PROBLEM WITH THEM. 7 THANK YOU VERY MUCH. WE APPRECIATE YOUR 8 COMING. 9 10 THE WITNESS: THANK YOU. SENATOR MC CORQUODALE: OKAY. BARBARA, YOU'RE ON. 11 12 BARBARA HOOKER, 13 PRODUCED AS A WITNESS, HAVING BEEN FIRST DULY SWORN BY THE 14 15 CHAIR, WAS EXAMINED AND TESTIFIED AS FOLLOWS: 16 THE WITNESS: I DO. 17 18 EXAMINATION BY SENATOR MC CORQUODALE: 19 20 Q WOULD YOU STATE YOUR NAME AND PRESENT POSITION WITH THE STATE? 21 MY NAME IS BARBARA HOOKER, H-O-O-K-E-R. I'M 22 ASSISTANT SECRETARY OF THE POLICY AND FISCAL AFFAIRS UNIT, 23 HEALTH AND WELFARE AGENCY, AND I'M A MEMBER OF THE STATE 24

COUNCIL ON DEVELOPMENTAL DISABILITIES. I HAVE BEEN FOR

THREE YEARS.

HOW LONG HAVE YOU BEEN OFFICIALLY APPOINTED
BY THE GOVERNOR TO THE STATE COUNCIL AS OPPOSED TO JUST
SERVING ON IT BECAUSE YOUR DEPARTMENT IS MENTIONED IN THE
LAW?

A I'M NOT SURE HOW TO ANSWER THAT QUESTION. I
DON'T KNOW THAT IT HAS BEEN, QUOTE, AN "OFFICIAL
APPOINTMENT." I HAVE ALWAYS REPRESENTED THE HEALTH AND
WELFARE AGENCY SINCE MY EMPLOY WITH THAT AGENCY. I HAVE
REPRESENTED THREE DIFFERENT SECRETARIES.

THIS IS AN ISSUE BECAUSE IT RELATES TO THE
THE CHAIR OF THE ORGANIZATION OF AREA BOARDS NOT BEING
TREATED THE SAME ON THIS POINT AS THE OTHER AGENCIES
BECAUSE THE GOVERNMENT HASN'T GIVEN THE COMMISSION TO THAT
PERSON AT THAT POINT.

ARE YOU FAMILIAR WITH THAT ISSUE?

A I'M NOT FAMILIAR THAT IT'S A MAJOR ISSUE. I BELIEVE THAT THE REPRESENTATIVE IS OFFICIAL AT THIS POINT IN TIME.

- Q WHAT IS YOUR OPINION OF THE EFFECTIVENESS OF THE STATE COUNCIL DURING THE TIME YOU HAVE BEEN ON IT?
 - A I THINK IT COULD BE MORE EFFECTIVE.
- Q DO YOU HAVE SOME GENERAL CRITERIA YOU WOULD USE TO DETERMINE ITS --
 - A WELL, I THINK, SIR, THAT OVER THE LAST YEAR

OR SO WE HAVE MOVED ON A COURSE TOWARDS ACCOMPLISHING MORE
AS A COUNCIL. LAST YEAR, ABOUT A YEAR AGO, WE HAD AN
OFF-SITE AND DETERMINED BY KIND OF A CONSENSUS VOTE OF THE
COUNCIL MEMBERS WHAT WE WANTED TO ACCOMPLISH IN THE COMING
YEAR.

A WEEK AGO, OR MAYBE TWO WEEKS AGO, WE AGAIN MET TO DETERMINE HOW EFFECTIVE WE HAD BEEN, HOW MANY OF OUR GOALS WE HAD ACCOMPLISHED, AND TO SET NEW GOALS FOR THE COMING YEAR.

I BELIEVE THERE IS MORE HARMONY ON THE
COUNCIL NOW THAN THERE HAS BEEN IN THE PAST, AND I BELIEVE
IN ANOTHER YEAR YOU WILL SEE THAT WE HAVE ACCOMPLISHED
MORE THAN WE HAVE IN PAST YEARS. I FEEL OPTIMISTIC ABOUT
IT.

Q IF YOU LOOK AT THE PERIOD UP UNTIL THE FIRST OF THIS YEAR, DO YOU RECALL WHETHER YOU GENERALLY VOTED IN THE MINORITY, OR WERE YOU IN THE MAJORITY ON MOST OF THE VOTES?

A THAT'S DIFFICULT TO SAY. THAT'S DIFFICULT TO SAY THAT -- THERE'S NO QUESTION THAT THERE WAS A MINORITY AS FAR AS THE ADMINISTRATION IS CONCERNED, THAT FREQUENTLY THERE WERE THREE OR FOUR VOTES, BUT WHETHER PERCENTAGEWISE WHAT IS A PART OF ALL OF THOSE -- I MEAN, WE VOTE "YES" SOMETIMES, TOO.

Q DO YOU MAKE RECOMMENDATIONS ON WHO SHOULD BE

1	APPOINTED TO THE COUNCIL?
2	A I DO NOT.
3	Q DOES ANYBODY THAT YOU ARE FAMILIAR WITH IN
4	THE HEALTH DEPARTMENT ROUTINELY MAKE
5	A IN THE HEALTH DEPARTMENT
6	Q YES.
7	A OR THE HEALTH AND WELFARE AGENCY?
8	Q WELL, I THINK I'D BE MORE SPECIFICALLY
9	INTERESTED IN THE DEPARTMENT IF YOU KNEW ANYTHING ABOUT
10	THAT, BUT I'D TAKE THE AGENCY IF YOU ARE MORE FAMILIAR
11	THERE.
12	A OKAY. I AM NOT THAT FAMILIAR WITH THE
13	APPOINTMENTS PROCESS, THE RELATIONSHIP BETWEEN THE
14	GOVERNOR'S OFFICE AND THE ACTUAL APPOINTMENTS PROCESS AND
15	HOW IT OCCURS. THAT IS NOT DONE WITHIN MY UNIT OF THE
16	AGENCY.
17	Q HOW OFTEN DOES THE COUNCIL MEET?
18	A IT MEETS MONTHLY.
19	Q AND HOW MUCH TIME DO THEY SPEND EACH MONTH?
20	A I HAVE TO CORRECT THAT. WE MEET GENERALLY
21	MONTHLY, BUT I THINK MAYBE 10 OR 11 TIMES A YEAR.
22	Q RIGHT. OKAY. IS IT GENERALLY A DAY MEETING?
23	A IT IS, YES, GENERALLY ONE DAY. I SERVE ON
24	THE EXECUTIVE COMMITTEE AND HAVE FOR SOME TIME, SO THAT'S

THE EVENING BEFORE.

-	So a Zorn of Took working Time a Team 15
2	SPENT THERE?
3	A YES, SIR.
4	AND YOU DON'T VIEW IT AS BEING AS EFFECTIVE
5	AS IT COULD BE, AND YOU OFTEN VOTE IN THE MINORITY OR
6	THAT'S OUR UNDERSTANDING, AND YOU SORT OF CONFIRMED THAT.
7	WHY WOULDN'T
8	A WHY DO I GO?
9	Q WHY WOULDN'T YOU WANT TO GET PEOPLE
10	APPOINTED?
1 1	A PARDON ME?
12	Q WHY DON'T YOU MAKE RECOMMENDATIONS ON WHO
13	SHOULD BE APPOINTED AND WHO SHOULD BE ON THE COUNCIL?
14	A WELL, I GUESS, YOU KNOW, AS HARVEY MENTIONED,
15	PERHAPS IN THE FUTURE I WILL BECOME MORE INVOLVED IN THAT.
16	I JUST HAVE NOT TO THIS POINT IN TIME.
17	Q IT SORT OF SEEMS JUST A NATURAL THING TO DO.
18	AND WHILE ON THE ONE HAND I THINK WE DON'T WANT THAT TO GO
19	OVERBOARD, WE ARE JUST CURIOUS THAT NOBODY DOES MAKE ANY
20	RECOMMENDATIONS.
21	A WELL, SOMEBODY DOES.
22	Q WELL, ACTUALLY, IT DOESN'T SEEM LIKE ANYBODY
23	DOES BECAUSE BELLA MEESE TOLD US THAT WHEN THERE'S A
24	LETTER OF RESIGNATION THAT'S SUBMITTED TO EITHER THE BOARD
25	OR THE OFFICE, "WE BECOME AWARE OF THAT BECAUSE THEY HAVE

TO COME ACROSS THE DEPUTY'S DESK THAT'S HANDLING THAT

PARTICULAR BOARD. WE ARE ALSO AWARE OF VACANCIES BY THE

NATURE OF THE TERM EXPIRING."

SO IN ASKING HER, "WELL, HOW DO YOU FIND PEOPLE," SHE SAYS, "WELL, WE PUBLISH A VACANCY LIST," WHICH SHE THINKS IS FOUR TIMES A YEAR, AND THAT'S SENT OUT TO THE GENERAL PUBLIC, AND THEN THEY GET PEOPLE AND PUT THEM ON THE COMPUTER.

BUT I'M STILL TRYING TO FIGURE OUT --

- A THAT'S MORE THAN I DO.
- Q YOU DON'T EVEN PUT THEM ON THE COMPUTER?
- A (WITNESS SHAKES HEAD)
- BUT IT SEEMS LIKE SUCH A NATURAL THING, IF
 THERE'S AN AREA THAT YOU HAVE A PARTICULAR INTEREST IN,
 THAT THERE BE AN EFFORT MADE AT TRYING TO DEVELOP
 SOMETHING THAT MAKES THAT 20TH OF YOUR TIME PRODUCTIVE.
 - A UH-HUH.

- DID YOU EVER TALK TO ANYONE ON THE GOVERNOR'S

 STAFF OR DID ANYONE COMMUNICATE WITH YOU OR THE AGENCY ON

 THE COUNCIL'S DECISION TO SUE THE GOVERNOR OVER THE

 ELIMINATION OF THE AREA BOARDS?
 - A WOULD YOU REPEAT THAT QUESTION, PLEASE.
- DID ANYONE ON THE GOVERNOR'S STAFF OR IN

 THE DEPARTMENT OF DEVELOPMENTAL SERVICES COMMUNICATE THEIR

 CONCERNS TO YOU OR TO ANYONE IN THE AGENCY ABOUT THE

1	COUNCIL'S DECISION TO SUE THE GOVERNOR OVER THE
2	ELIMINATION OF THE AREA BOARDS?
3	A DID ANYONE IN THE DEPARTMENT OR IN THE
4	GOVERNOR'S OFFICE RELATE TO ME THEIR CONCERN ABOUT THE
5	COUNCIL'S UH, YES.
6	Q HOW DID YOU VOTE ON THAT ISSUE?
7	A I WAS NOT PRESENT.
8	Q DID THEY WONDER WHY YOU WEREN'T THERE OR WERE
9	THEY GLAD YOU WEREN'T OR WERE YOU GLAD YOU WEREN'T
10	THERE?
1 1	A NO. I THINK I WISH I WOULD HAVE BEEN THERE.
12	Q IS IT A FAIR QUESTION TO ASK YOU HOW YOU
13	WOULD HAVE VOTED IF YOU HAD BEEN THERE?
14	A I WOULD NOT HAVE VOTED TO SUE THE GOVERNOR.
ι5	THAT'S A FAIR QUESTION.
16	Q COULD THE GOVERNOR HAVE REMOVED YOU FROM THE
١7	COUNCIL AT THAT POINT? DO YOU SERVE AT THE PLEASURE OF
81	THE GOVERNOR OR
19	A REALLY, I SERVE AT THE PLEASURE OF THE HEALTH
20	AND WELFARE AGENCY SECRETARY, CLIFF ALLENBY.
21	Q AND IF THEY FIRED YOU, YOU WOULDN'T FILL THAT
22	SLOT ANYMORE?
23	A THAT'S CORRECT.
24	Q THAT WOULD BE THE MOST EXPEDIENT WAY.

SUPPOSE SOMEBODY TOLD YOU THAT YOU HAD TO

VOTE A CERTAIN WAY ON THE COUNCIL AND YOU FELT REALLY

STRONGLY THAT WAS WRONG, WOULD YOU GIVE UP YOUR JOB UP FOR

THAT POSITION?

A WELL, YOU HAVE TO UNDERSTAND THAT IT IS MY

JOB TO -- I AM A CAREER EXECUTIVE ASSIGNED BY APPOINTMENT.

I DO REPRESENT THIS ADMINISTRATION. I GO TO COUNCIL

MEETINGS AND I ATTEMPT TO EXPLAIN THE ADMINISTRATION'S

POSITION AND I VOTE WITH THE ADMINISTRATION.

I SUPPOSE IF THERE WAS AN ISSUE THAT I FELT PERSONALLY THAT STRONGLY ABOUT, IT'S CONCEIVABLE I WOULD RESIGN MY JOB.

THE CAREER EXECUTIVE POSITION THAT YOU ARE

IN, I SUPPOSE -- I'M NOT SURE THAT THAT'S EXACTLY THE

SAME, BUT I GUESS IT'S SIMILAR TO THE POSITION THAT

MS. MONAGAN HOLDS?

A IT IS DIFFERENT. I AM A CAREER CIVIL SERVANT AND HAVE BEEN FOR 20 YEARS. FOR THE LAST THREE YEARS I'VE BEEN IN AN APPOINTED POSITION, BUT I WOULD REVERT TO CIVIL SERVICE. EXEMPT POSITIONS DO NOT HAVE THAT -- DO NOT ENJOY THAT.

SHE SERVES, I SUPPOSE, STRICTLY AT THE
PLEASURE, AND YOU HAVE A PLACE TO GO IF YOU ARE CHANGED.

BUT ONE OF THE ISSUES THAT MOST OF THE PEOPLE
IN THE CAREER EXECUTIVE POSITIONS HAVE GUARDED STRONGEST,
IF THERE'S ANY COMMON POSITION, IS THAT THE PEOPLE WHO ARE

1	APPOINTED BE	OUTSTANDING PEOPLE IN THE POSITIONS THAT THEY
2	ARE IN AND T	HAT THEY AREN'T JUST POLITICAL APPOINTMENTS.
3	WE HAD A FAI	RLY LONG HEARING LAST WEEK OVER THAT ISSUE.
4	A	YES.
5	Q	AND NO ONE WANTS THAT POSITION TO BECOME
6	POLITICIZED.	
7	A	THAT'S CORRECT.
8	Q	DID YOU HAVE A CHANCE TO SEE MS. MONAGAN'S
9	QUALIFICATION	NS PRIOR TO HER APPOINTMENT?
10	A	I DID NOT.
11	Q	HAVE YOU HAD A CHANCE TO SEE THEM SINCE?
12	A	NO. ARE YOU SPEAKING OF HER RESUME?
13	Q	YES.
14	Α	NO. I HAVE NOT SEEN THEM.
15	Q	THE COUNCIL MADE A DIFFERENT RECOMMENDATION
16	ON THAT APPO	NTMENT. WERE YOU INVOLVED IN THAT
17	RECOMMENDATIO	ON?
81	Α	I'M NOT SURE I UNDERSTAND YOUR QUESTION.
19	COUNCIL MADE	A DIFFERENT RECOMMENDATION?
20	Q	A RECOMMENDATION THAT A DIFFERENT PERSON BE
21	APPOINTED.	
22	Α	OKAY. I BELIEVE IT WAS NOT THE COUNCIL. I
23	BELIEVE IT WA	S THE EXECUTIVE DIRECTOR.
24	Q	THE EXECUTIVE DIRECTOR. OKAY.

DID YOU EVER EXPRESS ANY CONCERN TO THE

2	APPOINTMENT?
3	A DID I EVER EXPRESS ANY CONCERN?
4	Q YES. OR QUESTION IT.
5	A I DON'T THINK IT'S ACCURATE TO CHARACTERIZE
6	IT AS QUESTIONING. I DID HAVE A CONVERSATION WITH THE
7	GOVERNOR'S OFFICE ABOUT THAT APPOINTMENT.
8	Q I SUPPOSE, TECHNICALLY, THAT'S NOT A MEMBER
9	OF THE COUNCIL, SO MAYBE IT WAS THE OTHER WAY AROUND. BUT
10	AM I TO ASSUME THAT IT WAS NOT AS AN ADVOCATE FOR HER TO
1 1	GET THE POSITION, SINCE YOU HADN'T ADVOCATED I ASKED
12	YOU ONLY ABOUT THE COUNCIL. HAD YOU ADVOCATED FOR ANY
13	STAFF APPOINTMENTS?
14	A I WAS NOT ADVOCATING FOR ANY PARTICULAR
15	PERSON. I WAS TRYING TO CLARIFY A SITUATION.
16	Q OKAY. DID YOU KNOW BEFORE IT HAPPENED THAT
17	GEORGE DE BELL WOULD BE REMOVED FROM THE STATE COUNCIL?
18	A BEFORE IT HAPPENED?
19	Q BEFORE HIS APPOINTMENT RAN OUT AND HE WAS
20	REPLACED, DID YOU KNOW THAT HE WOULD BE REPLACED?
21	A NO.
22	Q DO YOU GET ANY ADVANCE INFORMATION ON WHO IS
23	BEING APPOINTED WHEN THEY ARE APPOINTED. AFTER THE FACT.
24	WHEN THE GOVERNOR MAKES THE APPOINTMENT, DOES HE NOTIFY
25	YOUR AGENCY?

GOVERNOR OR ANYONE ON HIS STAFF REGARDING THAT

1	A OR DOES SOMEONE IN HIS OFFICE NOTIFY US?
2	UH NO.
3	MS. COLLINS: COULD YOU ELABORATE JUST A LITTLE BIT
4	MORE ABOUT WHAT YOUR CONVERSATION WAS WITH THE GOVERNOR'S
5	OFFICE REGARDING SANDRA'S APPOINTMENT?
6	THE WITNESS: I WOULD PREFER NOT TO.
7	MS. COLLINS: BASED ON PRIVILEGE?
8	THE WITNESS: YES.
9	BY SENATOR MC CORQUODALE:
10	Q THAT PRIVILEGE COMES FROM THE APPOINTMENT OR
1 1	YOUR JOB POSITION IN THE STATE?
12	A IT DOESN'T HAVE TO DO WITH IT HAS TO DO
13	WITH THE FACT THAT IT IS A PERSONNEL ACTION, AND I WOULD
14	ASSUME UNDER THE SAME STATUTES THAT JIM BELLOTTI YOU
15	KNOW, THE GOVERNOR HAS THE AUTHORITY TO APPOINT PERSONS
16	INTO EXEMPT POSITIONS.
17	Q IF YOU ARE REPRESENTING THE ADMINISTRATION ON
18	THIS, IS THERE AN OFFICIAL ADMINISTRATION POSITION ON HOW
19	THEY VIEW PROTECTION AND ADVOCACY WINNING THE LAWSUITS,
20	THE NUMBER OF LAWSUITS THAT THEY DO?
21	A I DON'T KNOW AN OFFICIAL ADMINISTRATIVE
22	POSITION ON THAT, NO.
23	Q IS THIS A MATTER OF CONCERN WITHIN THE AGENCY
24	THAT THEY DO WIN AS MANY AS THEY DO?
25	A NOT THAT I'M AWARE OF.

1	SOMEBODY TOLD ME THE OTHER DAY, WHICH I
2	HAVEN'T HAD A CHANCE TO CHECK OUT, THAT GARY MACOMBER HAS
3	LOST MORE LAWSUITS THAN ANY OTHER DEPARTMENT IN THE STATE.
4	A I WOULD DOUBT THAT. IT SEEMS STRANGE. I
5	THINK THAT HEALTH SERVICES MIGHT, OR POSSIBLY SOCIAL
6	SERVICES.
7	Q BUT PROBABLY THE MORE PUBLICIZED ONES AND THE
8	ONES THAT RECEIVE THE GREATEST OR HAVE THE GREATEST
9	POLICY IN EFFECT PROBABLY ARE
10	A NO, SIR, THAT IS NOT MY VIEW.
1 1	Q THAT'S NOT YOUR VIEW?
12	A NO. NOT WHEN YOU LOOK AT THE MAJOR LAWSUITS
13	THAT AFFECT THE DEPARTMENT OF SOCIAL SERVICES, THE
14	MEDI-CAL PROGRAM, AND HEALTH SERVICES.
15	SENATOR MC CORQUODALE: ALL RIGHT. DOES ANYONE
16	ELSE HAVE ANY QUESTIONS?
17	DO YOU HAVE ANYTHING ELSE YOU WOULD LIKE TO
18	ADD?
19	THE WITNESS: NO, SIR.
20	SENATOR MC CORQUODALE: THANK YOU. I APPRECIATE
21	YOUR COMING.
22	MS. MONAGAN, I WONDER IF WE COULD ASK YOU
23	A COUPLE OF MORE QUESTIONS. I THINK THEY WILL BE FAIRLY
24	QUICK.

SANDRA MONAGAN.

RECALLED AS A WITNESS, HAVING BEEN FIRST DULY SWORN BY THE CHAIR, WAS FURTHER EXAMINED AND TESTIFIED AS FOLLOWS:

EXAMINATION

BY SENATOR MC CORQUODALE:

Q WE ASKED YOU ABOUT THE AREA BOARDS. WHAT IS
YOUR OPINION OF THE ORGANIZATION OF AREA BOARDS? HOW DO
YOU VIEW THEM?

A I FEEL THAT BECAUSE OF THE STRUCTURE OF THE AREA BOARD SYSTEM, THE THIRTEEN AREA BOARDS, THERE HAS TO BE A CENTRAL BODY THAT DICTATES POLICY TO THOSE THIRTEEN DIFFERENT TYPES OF FUNCTIONS, AND I THINK THE ORGANIZATION OF AREA BOARDS ADMINISTRATIVELY CERTAINLY DOES SERVE THAT PURPOSE.

Q DID YOU EVER ADVOCATE THAT THE ORGANIZATION

OF AREA BOARDS SHOULD BE DISMANTLED OR REPLACED OR

SOMETHING ELSE TAKE THEIR PLACE?

A AREA BOARD THREE, LAST YEAR, PRESENTED A

PROPOSAL STATING POSSIBLY THE RESTRUCTURING OF THE O.A.B.,
BUT THAT'S ALL IT WAS, WAS A PROPOSAL. NO, ABSOLUTELY NOT
THE ELIMINATION OF THE O.A.B.

Q DID YOU EVER HAVE A DISCUSSION WITH THE DEPARTMENT OF FINANCE REGARDING THIS ISSUE?

A NO. NOT THE DEPARTMENT OF FINANCE.

1	Q HOW ABOUT THE GOVERNOR'S OFFICE?
2	A NO.
3	Q THE DEPARTMENT OF DEVELOPMENTAL SERVICES?
4	A NO.
5	Q YOU ONCE HELD A POSITION WITH O.A.B.?
6	A YES. I WAS A LEGISLATIVE REPRESENTATIVE FROM
7	AREA BOARD THREE.
8	Q AND DID YOU LEAVE THAT POSITION?
9	A NO. IT WAS A CONFLICT OF INTEREST WHEN I WAS
10	APPOINTED TO THE DEPUTY DIRECTOR POSITION. I HAD TO
11	RELINQUISH THAT POSITION.
12	Q YOU STAYED THERE UNTIL YOU WERE APPOINTED
13	то
14	A YES, SIR.
15	Q HOW ABOUT THE COUNCIL? DID YOU TALK TO THE
16	COUNCIL OR ANY STAFF OR MEMBERS OF THE COUNCIL REGARDING
17	THE ORGANIZATION OF AREA BOARDS?
18	A I KNEW NO ONE ON THE COUNCIL.
19	Q I MEAN, HAVE YOU DONE IT SINCE YOU HAVE BEEN
20	THERE, ABOUT CHANGING THE ORGANIZATION OF AREA BOARDS?
21	A NO. I WOULD HAVE NO AGENDA TO DO THAT.
22	WHY NO.
23	SENATOR MC CORQUODALE: OKAY. VERY GOOD. THANK
24	YOU.
25	CAROLYN MICHAELS. OKAY. WE HAD DISCUSSED

WITH CAROLYN THE FACT THAT SHE WAS UNDER A DOCTOR'S ADVICE NOT TO TRAVEL. HOWEVER, WE WERE IN CONTACT WITH HER ON THE 27TH AND DID NOT KNOW AT THAT POINT WHETHER SHE WOULD BE ABLE TO COME OR NOT, BUT WE WERE ADVISED OF HER SITUATION.

RILEY MC CRAY. IS RILEY HERE? HE'S THE

DIRECTOR OF ADMINISTRATION ON DEVELOPMENTAL DISABILITIES

AT THE FEDERAL LEVEL. HE SAID HE WOULD ATTEMPT TO BE HERE

FOR THE FULL DAY, BUT EVIDENTLY HE IS NOT HERE.

DOES THAT COMPLETE ALL OF THE -(DISCUSSION OFF THE RECORD)

SENATOR MC CORQUODALE: NOW, I HAVE A NUMBER OF
CARDS THAT PEOPLE HAVE PUT IN THAT WANT TO TESTIFY. I'M
NOT GOING TO SWEAR THOSE PEOPLE IN. I DON'T THINK IT'S
NECESSARY. THEY'RE VOLUNTARILY HERE. WHAT THEY SAY WE
WILL ACCEPT, AND ANY INFORMATION THEY HAVE WE WILL BE GLAD
TO RECEIVE.

I WOULD ASK THAT THEY KEEP THEIR COMMENTS

FAIRLY SHORT. WE HAVE PROBABLY 20 TO 30 CARDS. WE HAVE

FLIGHTS RANGING FROM 5:00 O'CLOCK TO 6:00 O'CLOCK, SO WE

WOULD LIKE TO BE OUT OF HERE IN TIME TO MAKE THOSE. SO

I'M GOING TO ASK THAT YOU BE VERY BRIEF.

IF YOU WANT TO PUT MORE INFORMATION IN WRITING, YOU CAN DO THAT FOR US AND IT WILL RECEIVE THE SAME CONSIDERATION AS IF YOU STAND HERE AND SAY IT. IN

4 5

 FACT, DEPENDING ON HOW LONG IT TAKES TO TRANSCRIBE IT, IT MAY GET TO US SOONER BECAUSE WE WILL NOT ACT ON ANYTHING UNLESS THERE'S SOME LIFE-THREATENING EMERGENCY. WE WON'T ACT ON ANYTHING THAT'S GIVEN TO US IN TESTIMONY UNTIL WE RECEIVE THE TRANSCRIPT, AND THEN WE WILL FOLLOW UP ON THAT.

SO IF YOU WANT TO PUT SOMETHING IN WRITING,
THAT'S PERFECTLY ALL RIGHT AND WE WILL ACT ON IT AT THE
TIME THAT WE GET IT. IF YOU WOULD LIKE TO JUST INDICATE
HOW YOU FEEL ABOUT THE TOTAL ISSUE, THAT'S PERFECTLY
ACCEPTABLE, BUT WE WOULD ASK THAT YOU TRY TO KEEP YOUR
COMMENTS TO ONE OR TWO MINUTES SO THAT WE CAN GET
EVERYBODY IN THAT WE CAN.

OUR FIRST WITNESS IS CHRISTINA KEEFFER?

MS. KEEFFER: I AM CHRISTINA KEEFFER,

K-E-E-F-F-E-R. I AM PRESIDENT OF WESTSIDE SELF-ADVOCATES.

WE ARE A GROUP OF 25 PEOPLE WITH VARIOUS DISABILITIES,

SOME OF THEM DEVELOPMENTAL, SOME OF THEM NOT, AND WE WORK

TOGETHER TO IMPROVE THE QUALITY OF OUR LIVES.

I AM ALSO A FORMER CONSUMER MEMBER OF AREA
BOARD TEN, DEVELOPMENTAL DISABILITIES BOARD, AND I HAVE A
DEVELOPMENTAL DISABILITY, CEREBRAL PALSY.

I JUST WANTED TO COMMENT BEFORE I START MY
MAIN TESTIMONY ON SOME OF THE THINGS YOU WERE TALKING
ABOUT WITH PROTECTION AND ADVOCACY. I FEEL THAT IT'S VERY

IMPORTANT THAT IN PROTECTION AND ADVOCACY BOTH THE BOARD AND THE AGENCY HAVE THE FREEDOM TO DO WHAT THEY THINK IS BEST, AND I VIEW IT AS A PLUS THAT LAWSUITS CAN SOMETIMES BE FILED THAT PROTECT CONSUMERS BECAUSE I'M IN MY 40'S AND I REMEMBER A TIME WHEN THERE WAS NO AREA BOARD, NO PROTECTION AND ADVOCACY.

I THINK THERE HAS TO BE SOME KIND OF MEDIATING BALANCE TO MAKE SURE THAT OUR DEVELOPMENTALLY DISABLED, THOSE OF US, AND NOW THE MENTALLY DISABLED DO NOT SUFFER FROM ABUSE.

SENATOR MC CORQUODALE, I WANT TO THANK YOU

FOR HAVING THIS HEARING TODAY. I'M HERE BECAUSE I'M VERY

CONCERNED ABOUT THE FACT THAT THE PROTECTION AND ADVOCACY

BOARD IS NOT FUNCTIONING AT ALL, AND THIS UPSETS ME AND IT

ANGERS ME BECAUSE OF THE ACTIONS OF A FEW OF THE MEMBERS,

NAMELY CHRIS JONES, LORI ROOS, AND MARGARET HEAGNEY.

WE MUST FIND A WAY TO GET THIS BOARD

FUNCTIONING WELL, AND VERY SOON, BECAUSE WE DEVELOP
MENTALLY DISABLED AND MENTALLY DISABLED NEED THIS HELP AND

PROTECTION.

ALSO, I HOPE THAT THE REPRESENTATIVES OF
MENTALLY DISABLED CAN COME ON THE BOARD, AND I BELIEVE
THAT CHRIS JONES AND LORI ROOS AND MARGARET HEAGNEY SHOULD
BE ASKED TO RESIGN AS QUICKLY AS POSSIBLE.

I WOULD LIKE TO SEE NEW PEOPLE APPOINTED.

PEOPLE THAT HAVE THE BEST INTERESTS OF US CONSUMERS,

PEOPLE THAT HAVE A POSITIVE ATTITUDE ABOUT US. AND I

WONDER, IS THERE ANY WAY -- I KNOW THAT YOU ARE

SUBPOENAING THOSE PEOPLE AGAIN -- IS THERE ANY WAY THAT

THEY CAN BE TAKEN OFF THE BOARD AND NEW PEOPLE APPOINTED

SO THAT WE DON'T HAVE TO WAIT UNTIL LIKE TWO OR THREE

MONTHS?

I HOPE THAT SOMETHING CAN BE DONE QUICKLY
BECAUSE, AS YOU HEARD IN EARLIER TESTIMONY, THE INACTION
OR THE INABILITY TO FUNCTION OF THE P & A BOARD IS
AFFECTING PROTECTION AND ADVOCACY.

AND I ASK YOU, PLEASE, TO REMEMBER THAT THESE SERVICES ARE VERY IMPORTANT TO US, AND I THANK YOU FOR THE OPPORTUNITY TO TESTIFY TODAY.

SENATOR MC CORQUODALE: ALL RIGHT. THANK YOU.

LET ME JUST CHECK NOW AGAIN FOR THE RECORD
TO SEE IF GARY MACOMBER, CHRIS JONES, JOHN KELLOGG,
MARGARET HEAGNEY, OR LORI ROOS ARE IN THE AUDIENCE.

WOULD YOU NOTE ON THE RECORD THAT AT
4:00 O'CLOCK WE ASKED AGAIN AND THAT THEY DID NOT RESPOND?
THE REPORTER: YES.

SENATOR MC CORQUODALE: JOHN JACOBS.

MR. JACOBS: GOOD AFTERNOON. THANK YOU FOR ALLOWING ME TO SPEAK. MY NAME IS JOHN P. JACOBS, J-A-C-O-B-S.

I JUST WANTED TO ADDRESS THE ISSUE ON THE GOVERNOR'S APPOINTMENT PROCESS. I REPRESENT THE STATE COUNCIL ALSO AS A PRIMARY CONSUMER, AND IT'S COME TO MY ATTENTION THAT SOMETHING OVERALL NEEDS TO BE RESTRUCTURED IN THE APPOINTMENT PROCESS.

I'LL GIVE YOU AN EXAMPLE. I WENT INTO
SENATOR ROBERTI'S OFFICE IN JULY OF 1986 TO APPLY FOR A
POSITION ON THE STATE COUNCIL, WHICH ON DECEMBER 3RD OF
THAT SAME YEAR I WAS NOTIFIED THAT I HAD BEEN NOMINATED BY
THE SENATE RULES COMMITTEE TO SIT ON THE STATE COUNCIL ON
DEVELOPMENTAL DISABILITIES.

BY THE TIME OF MAY OF '87, I HAD BEEN

NOTIFIED BY PHONE THAT I HAD BEEN APPOINTED TO SIT ON THE

STATE COUNCIL.

AND I WAS JUST WONDERING, IS THERE ANY WAY OF RESTRUCTURING THIS WHOLE SYSTEM OF APPOINTMENTS, AND CAN IT BE EXPEDITED IN A TIMELY MANNER? BECAUSE THE NEXT PERSON WHO IS GOING TO APPLY FOR THE SAME POSITION WILL HAVE TO WAIT THE SAME LENGTH OF TIME, AND I DON'T THINK THAT'S CORRECT, IN MY OPINION.

SO, IN CONCLUSION, I THANK YOU FOR ALLOWING ME TO SPEAK TO YOU, SENATOR MC CORQUODALE. THANK YOU.

SENATOR MC CORQUODALE: THANK YOU. THE RULES

COMMITTEE DOES MAKE RECOMMENDATIONS, BUT I THINK THEY ARE

ALSO LIMITED TO -- THE APPOINTMENTS ARE LIMITED TO THE

ONES THE GOVERNOR MAKES. BUT YOUR POINT ABOUT IT BEING 1 RESTRUCTURED IS ONE THAT IS CERTAINLY BEFORE US AS A 2 POSSIBILITY. THANK YOU. 3 LINDA, ARE YOU STILL HERE? OH, THERE SHE IS. 4 5 6 LINDA KOWALKA, RECALLED AS A WITNESS, HAVING BEEN PREVIOUSLY SWORN BY THE 7 8 CHAIR, WAS EXAMINED AND TESTIFIED AS FOLLOWS: 9 10 EXAMINATION BY SENATOR MC CORQUODALE: 11 Q I WANTED TO ASK YOU ABOUT THE -- I HAD ASKED 12 SOMEONE ELSE ABOUT THE APPOINTMENTS AFTER THE AREA BOARD'S 1.3 14 LAWSUIT. DO YOU RECALL THE QUESTION THAT I ASKED? ARE 15 YOU FAMILIAR WITH THAT? 16 17 A YES. IN JUNE OF 1987, DURING 18 THE BOARD MEETING IN WHICH THE P.A.I. BOARD WENT INTO EXECUTIVE SESSION TO VOTE ON THE AREA BOARD SITUATION, 19

A YES. IN JUNE OF 1987, DURING

THE BOARD MEETING IN WHICH THE P.A.I. BOARD WENT INTO

EXECUTIVE SESSION TO VOTE ON THE AREA BOARD SITUATION,

PRIOR TO THAT SESSION THERE WAS A DISCUSSION OF THE P.A.I.

REPRESENTATIVE TO THE STATE COUNCIL BECAUSE THAT POSITION

HAD BEEN VACATED BY THE DEATH OF HAL SOBEL.

20

21

22

23

24

25

I WAS NOMINATED BY GEORGE DE BELL TO FILL

THAT POSITION BY A MAJORITY OF THE BOARD VOTE. MY NAME

WAS SUBMITTED BY LETTER TO THE GOVERNOR'S OFFICE. CHRIS

JONES OFFERED HIS NAME AND SO DID HALE ZUKAS. SO THERE WERE THREE NAMES THAT WENT BY LETTER TO THE APPOINTMENT SECRETARY.

AFTER THAT TIME, I DID SERVE FROM SEPTEMBER
THROUGH JANUARY WITHOUT OFFICIAL APPOINTMENT AS P.A.I.
REPRESENTATIVE TO THE COUNCIL. DURING THAT PERIOD OF TIME
IT WAS SAID TO ME ON MORE THAN ONE OCCASION THAT THERE WAS
A COMMENT MADE THAT THEY WERE DELIBERATING ON THE
APPOINTMENT BUT THAT THERE WAS A QUESTION ABOUT PUNISHMENT
FOR OUR ACTIONS IN VOTING TO SUE THE GOVERNOR.

- Q WHO MADE THAT STATEMENT; DO YOU RECALL?
- A ONE PERSON THAT MADE THAT STATEMENT TO ME DIRECTLY WAS JIM BELLOTTI.
 - Q WERE THERE OTHERS THAT YOU RECALL?
 - A NO. I DON'T RECALL.

SENATOR MC CORQUODALE: ALL RIGHT. ANY OTHER QUESTIONS?

FINE. THANK YOU. WE APPRECIATE YOUR COMING BACK.

RICHARD ROBERTSON?

MR. ROBERTSON: YES. HERE ARE COPIES OF MY PRESENTATION. (INDICATING)

I'M RICHARD ROBERTSON, CHAIRPERSON OF THE ORGANIZATION OF AREA BOARDS. I'M ALSO THE CHAIRPERSON OF AREA BOARDS'

REPRESENTATIVE TO THE STATE COUNCIL.

AS MANDATED IN SECTION 4598 OF THE WELFARE AND INSTITUTIONS CODE, THE ORGANIZATION OF AREA BOARDS CONSISTS OF RESPECTIVE CHAIRPERSONS OF THIRTEEN AREA BOARDS ON DEVELOPMENTAL DISABILITIES AND IS DESIGNED TO RESOLVE COMMON PROBLEMS, IMPROVE COORDINATION, EXCHANGE INFORMATION BETWEEN AREAS, AND PROVIDE ADVICE AND RECOMMENDATIONS TO THE STATE AGENCIES, THE LEGISLATURE, AND THE STATE COUNCIL.

IT IS WITHIN THIS MANDATE THAT I APPEAR

BEFORE YOU TODAY TO RESPOND TO ISSUES RELATED TO THE

APPOINTMENT OF MEMBERS TO AREA BOARDS AND THE ORGANIZATION

OF AREA BOARDS REPRESENTATIVE ON THE STATE COUNCIL.

PREVIOUSLY SUBMITTED TO YOU WAS A WRITTEN
RESPONSE TO QUESTIONS, WHICH YOU HAD ASKED FOR, WITH SOME
BACKUP MATERIALS FOR YOUR REVIEW; THEREFORE, MY TESTIMONY
WILL SUMMARIZE THOSE MATERIALS.

SINCE IT IS IMPORTANT TO UNDERSTAND THE LEGAL REQUIREMENTS REGARDING APPOINTMENTS TO AREA BOARDS, I WISH TO BRIEFLY REVIEW THOSE FOR YOU. STATE LAW GOVERNING APPOINTMENTS TO AREA BOARDS ESTABLISHES A NUMBER OF MEMBERS ON EACH AREA BOARD ACCORDING TO THE NUMBER OF COUNTIES WITHIN EACH BOARD'S CATCHMENT AREA.

WHILE THE NUMBER OF MEMBERS APPOINTED BY
COUNTY BOARDS OF SUPERVISORS RANGE FROM NINE TO FOURTEEN,

EVERY BOARD HAS FIVE MEMBERS APPOINTED BY THE GOVERNOR.

SECTION 4576 REQUIRES THAT APPOINTMENTS BY BOARDS OF

SUPERVISORS ARE DESIGNED TO MAINTAIN A MEMBERSHIP

PROPORTION OF 50 PERCENT OF PERSONS WITH DEVELOPMENTAL

DISABILITIES OR THE PARENTS OR GUARDIANS OR CONSERVATORS

OF SUCH PERSONS, AND 50 PERCENT REPRESENTATIVES OF THE

GENERAL PUBLIC.

SECTION 4577 REQUIRES THAT PRIOR TO MAKING APPOINTMENTS, THE GOVERNOR AND COUNTY BOARDS OF SUPERVISORS SHALL REQUEST RECOMMENDATIONS FROM PROFESSIONAL ORGANIZATIONS, FROM ORGANIZATIONS WITHIN THE AREA REPRESENTING THE PERSONS WITH DEVELOPMENTAL DISABILITIES, AND FROM ORGANIZATIONS AND AGENCIES WITHIN THE AREA THAT DELIVER SERVICES TO SUCH PERSONS.

IN ADDITION, BOTH APPOINTING AUTHORITIES

SHALL APPOINT PERSONS WHO HAVE DEMONSTRATED INTEREST AND

LEADERSHIP IN HUMAN SERVICE ACTIVITIES.

SECTION 4578 REQUIRES THAT NO MEMBER OF AN AREA BOARD BE EMPLOYED AS PROVIDERS OF SERVICE TO PERSONS WITH DEVELOPMENTAL DISABILITIES, OR BE MEMBERS OF THE GOVERNING BOARD OF ANY ENTITY PROVIDING SUCH SERVICE.

FINALLY, SECTION 4579 MANDATES THAT THE

GOVERNOR SHALL GIVE CONSIDERATION TO THE RELATIVE

POPULATIONS OF THE COUNTIES WITHIN EACH AREA IN SELECTING

HIS APPOINTEES TO THE AREA BOARDS.

WITH REGARDS TO HOW APPOINTING BODIES ARE
NOTIFIED OF VACANCIES, AREA BOARDS INDICATE THAT THEY
ASSUME RESPONSIBILITY FOR INFORMING OR CONFIRMING
VACANCIES WITH BOTH THE BOARDS OF SUPERVISORS AND THE
GOVERNOR. THIS PROCESS VARIES FROM THE PROVISION OF
WRITTEN INFORMATION TO TELEPHONE CONVERSATIONS. LETTERS
OF RESIGNATION DURING THE TERM OF OFFICE ARE SUBMITTED TO
THE APPOINTING AUTHORITY AND, AT LEAST AT THE COUNTY
LEVEL, MOST BOARDS FOLLOW UP WITH THE COUNTY CLERK TOWARD
ASSURING THE REPLACEMENT OF THE APPOINTEE.

BASED UPON RECENT CONVERSATIONS WITH THE GOVERNOR'S APPOINTMENTS OFFICE REGARDING VACANCIES, THE O.A.B. FOUND THAT DISCREPANCIES BETWEEN THE BOARDS AND THAT OFFICE EXIST IN INFORMATION ABOUT THE GOVERNOR'S APPOINTEES. THIS APPEARS TO BE A CONTINUING PROBLEM.

THE LENGTH OF TIME FOR A POSITION TO REMAIN

VACANT VARIES; HOWEVER, IN MANY CASES, THIS LENGTH OF TIME

IS HISTORICALLY LONGER IF THE POSITION IS A GOVERNOR'S

APPOINTMENT. SUPERVISORIAL APPOINTMENTS ARE USUALLY MADE

WITHIN A FEW WEEKS IF A POTENTIAL MEMBER IS AVAILABLE AND

KNOWN TO THE SUPERVISORS.

SOME BOARDS INDICATE THAT THEY MAKE
RECOMMENDATIONS FOR APPOINTMENTS BOTH TO THE SUPERVISORS
AND THE GOVERNOR, WHILE OTHERS DO NOT; HOWEVER, MOST
INDICATED THAT THEY FOLLOW UP WITH THE SUPERVISORS TO

ENCOURAGE APPOINTMENTS TO THE BOARD.

VACANCIES IN GOVERNOR'S APPOINTMENTS, RESPONDING BOARDS
REPORTED VARYING SITUATIONS RANGING FROM THE LACK OF ANY
APPOINTMENTS UNTIL RECENTLY, AND THE LACK OF APPOINTMENTS
FROM THE MORE POPULATED AREAS. ONE AREA BOARD REPORTED
THAT OUT OF TWO GOVERNOR APPOINTEES, ONE RESIGNED AFTER
SIX MONTHS AND THE ANOTHER RESIGNED AFTER THREE MONTHS.

RECENTLY THE GOVERNOR'S OFFICE ISSUED A
REQUEST FOR NOMINATIONS FOR GOVERNOR'S APPOINTMENTS TO
AREA BOARDS, AND SEVERAL APPOINTMENTS HAD BEEN ANNOUNCED.

AS A MATTER OF POLICY, AREA BOARDS USUALLY DO

NOT MAKE A RECOMMENDATION FOR APPOINTMENTS AS THIS IS

VIEWED AS INAPPROPRIATE ACTIVITY WHICH PROMOTES SELF
PERPETUATING BOARDS.

HOWEVER, BOARDS DO FORWARD THE NAMES OF
PERSONS EXPRESSING AN INTEREST IN SERVING ON THE BOARD TO
COUNTIES AND THE GOVERNOR WITHOUT RECOMMENDATION.

IN SOME CASES, WHEN A CURRENT BOARD MEMBER
IS SEEKING REAPPOINTMENT, THE BOARD WILL SUBMIT THEIR
APPLICATION TO THE APPOINTING AUTHORITY.

IN 1985, THE DEPARTMENT OF DEVELOPMENTAL
SERVICES CONTACTED THE O.A.B. REGARDING APPOINTMENTS TO
AREA BOARDS, INDICATING THAT THE GOVERNOR'S OFFICE HAD
CHOSEN TO DELEGATE A SUBSTANTIAL AMOUNT OF RESPONSIBILITY

1 TO ITS DEPARTMENTS.

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IN THE BOARDS, THIS MEANS THAT D.D.S. REVIEWS
AND MAKES RECOMMENDATIONS ON EACH APPLICANT FOR
APPOINTMENT TO AN AREA BOARD. THE D.D.S. STAFF REVIEWS
THE APPLICATIONS AND SUBMITS COMMENTS AND RECOMMENDATIONS
TO THE DIRECTOR OF D.D.S., WHO THEN FORWARDS
RECOMMENDATIONS TO THE -- COMMENTS OR RECOMMENDATIONS TO
THE GOVERNOR'S OFFICE.

MORE RECENTLY, AT LEAST ONE AREA BOARD
REPORTS THAT DR. JAMES GRANGER, PUBLIC AFFAIRS OFFICE OF
D.D.S., REQUESTED THAT A PERSON BECOME A MEMBER EVEN
THOUGH THE EXISTING MEMBER, WHOSE TERM HAD EXPIRED,
DESIRED REAPPOINTMENT. DR. GRANGER INDICATED TO THE NEW
APPOINTEE THAT NO OTHER PERSONS WERE WILLING TO SERVE ON
THE AREA BOARD.

WITH THE EXCEPTION OF THE ASSOCIATION FOR RETARDED CITIZENS-CALIFORNIA, BOARDS APPEAR TO BE UNAWARE OF PERSONS OR OTHER ORGANIZATIONS MAKING RECOMMENDATIONS FOR APPOINTMENTS BY THE GOVERNOR.

AREA BOARDS INDICATE THAT WRITTEN

NOTIFICATION OF APPOINTMENTS IS RECEIVED FROM THE COUNTY

FOR SUPERVISORIAL APPOINTMENTS, WHILE NOTIFICATION FROM

THE GOVERNOR'S OFFICE IS BY TELEPHONE OR FROM THE

DEPARTMENT OF DEVELOPMENTAL SERVICES. NO WRITTEN

CONFIRMATION OF GOVERNOR'S APPOINTEES IS PROVIDED, AND AT

TIMES THIS INFORMATION HAS BEEN PROVIDED TO THE O.A.B.
WHICH INFORMS THE AREA BOARDS.

WITH REGARD TO THE O.A.B. APPOINTMENT TO THE STATE COUNCIL, IN MAY OF 1987 THE O.A.B. ELECTED A NEW CHAIRPERSON, AND ON JULY 10TH, 1987, A LETTER WAS FORWARDED TO THE GOVERNOR'S OFFICE REQUESTING THAT THIS PERSON BE APPOINTED TO THE STATE COUNCIL IN ACCORDANCE WITH SECTION 4521 OF THE W.I. CODE. WHILE AWAITING THIS APPOINTMENT, BY INVITATION OF THE STATE COUNCIL, THE O.A.B. CHAIRPERSON PARTICIPATED IN COUNCIL ACTIVITY AS A NON-VOTING MEMBER.

ON OCTOBER 1, 1987, THE O.A.B. CHAIRPERSON,
WHO HAD YET TO BE APPOINTED TO THE COUNCIL, RESIGNED TO
ACCEPT A PROFESSIONAL POSITION IN THE FIELD, AND ON
NOVEMBER 19, 1987, I WAS ELECTED CHAIRPERSON OF THE O.A.B.

ON NOVEMBER 24TH, THE O.A.B. SUBMITTED MY

NAME FOR APPOINTMENT BY THE GOVERNOR. AT THAT TIME I

ACTUALLY WENT TO THE GOVERNOR'S OFFICE, PICKED UP AN

APPLICATION FROM MRS. MEESE'S OFFICE, AND THE FOLLOWING

WEEK SUBMITTED IT TO THE GOVERNOR'S OFFICE FOR ACCEPTANCE.

AGAIN, BY INVITATION OF THE COUNCIL, I HAVE BEEN

PARTICIPATING ON THE COUNCIL IN A NON-VOTING CAPACITY.

FOLLOWING A SERIES OF CORRESPONDENCE AND ATTEMPTED TELEPHONE CONVERSATION WITH THE GOVERNOR'S OFFICE, I WAS APPOINTED TO THE COUNCIL ON MAY 4TH, 1988,

SOME SIX MONTHS AFTER BEING ELIGIBLE FOR THIS STATUTORY APPOINTMENT. NOTABLY, AT LEAST FIVE OTHER APPOINTMENTS WERE MADE TO THE COUNCIL DURING THIS SIX-MONTH TENURE, WITH MY APPOINTMENT BEING THE LAST IN A SERIES OF EIGHT APPOINTMENTS.

IN CLOSING, THE AREA BOARDS ARE COMMITTED

TO FULFILLING THEIR MANDATES UNDER STATE LAW AND THE

MEMORANDUM OF UNDERSTANDING WITH THE STATE COUNCIL ON

DEVELOPMENTAL DISABILITIES. THIS COMMITMENT AND

ACTIVITIES TOWARD ITS FULFILLMENT CONTINUES WHETHER THE

MEMBERSHIP IS AT FULL STRENGTH OR NOT. THEREFORE,

APPOINTMENT DELAYS DO NOT KEEP BOARDS FROM MEETING THEIR

MANDATES; HOWEVER, SUCH DELAYS DO HAVE A NEGATIVE EFFECT

WITH REGARD TO THE EASE OF MEETING THE MANDATES.

OPERATIONALLY, BOARDS DEPEND HEAVILY ON THEIR MEMBERSHIP TO CARRY OUT THEIR ACTIVITIES. HOWEVER, DELAYS IN APPOINTMENTS REDUCE THE AVAILABLE VOLUNTEERS TO PARTICIPATE, THUS SLOW THE DELIBERATION OF THE ISSUES PROCESS. THIS, IN TURN, CAN DELAY THE BOARD'S RESPONSIVENESS TO CONSUMERS' CONCERNS.

IN ADDITION, DELAYS IN APPOINTMENTS SERVE TO PLACE GREATER BURDENS ON EXISTING MEMBERSHIP AND DENY REPRESENTATION TO SOME PARTS OF THE AREA.

AND FINALLY, WE EXPRESSED CONCERN ABOUT THE QUALITY (SUCH AS BACKGROUND, EXPERIENCE, AND A PRIMARY

1 INTEREST IN SERVING PERSONS WITH DEVELOPMENTAL DISABILITIES) AND COMMITMENT (SUCH AS HAVING THE TIME TO 2 3 ASSIST WITH THE WORK OF THE BOARD) OF THE APPOINTEES, THAT ALL APPOINTEES BE WITHOUT ANY ACTUAL OR PERCEIVED CONFLICT 4 5 OF INTEREST. THANK YOU FOR THE OPPORTUNITY OF BEING ABLE 6 7 TO TALK WITH YOU TODAY. IF YOU HAVE ANY QUESTIONS, MYSELF OR MY STAFF WILL BE AVAILABLE. 8 SENATOR MC CORQUODALE: MS. MEESE INDICATED THAT 9 ONCE SHE HAD BEEN CONTACTED AND ALL THE ISSUES HAD BEEN 10 RESOLVED REGARDING THE APPOINTMENT, IT PROBABLY JUST TOOK 11 A FEW WEEKS, AND YOU ARE INDICATING THAT IT WAS PROBABLY A 12 LITTLE LONGER THAN THAT? 13 MR. ROBERTSON: IN ACTUALITY? 14 SENATOR MC CORQUODALE: YES. 15 MR. ROBERTSON: YES. INTERESTINGLY ENOUGH, IN 16 JANUARY, I WAS INFORMED THAT THEY HAD LOST MY APPLICATION. 17 WHEN I OFFERED TO SEND THEM ANOTHER APPLICATION, THEY 18 SAID, "NO," AND SUBSEQUENTLY FOUND IT. 19 SENATOR MC CORQUODALE: ALL RIGHT. 20 MR. ROBERTSON: THANK YOU. 21 22 SENATOR MC CORQUODALE: VERY GOOD. 23 LONNIE NOLTA?

MS. SCHNEIDER: SOMEONE STANDING IN FOR LONNIE.

ALL RIGHT. I'M GOING TO START URGING MORE

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AND MORE THAT PEOPLE TRY TO DO IT WITHIN A MINUTE OR TWO
BECAUSE I HAVE BEEN ADVISED BY THE SERGEANT THAT I HAVE TO
GET OUT OF HERE BY A CERTAIN TIME OR I CAN'T MAKE MY
PLANE.

I LOVE LOS ANGELES BUT I'M NOT SURE I WANT TO STAY OVERNIGHT AGAIN IN LOS ANGELES. I WOULD LIKE TO GET BACK TO SACRAMENTO THIS EVENING, SO I'M GOING TO URGE PEOPLE TO MAKE THEIR COMMENTS AS SHORT AND TO THE POINT AS POSSIBLE.

MS. SCHNEIDER: THANK YOU. I'M AZALEE SCHNEIDER AND I'M CHAIRPERSON OF THE STATE OF CALIFORNIA AND ALSO THE NATIONAL ASSOCIATION FOR UNITED CEREBRAL PALSY.

FOR OVER 25 YEARS, I HAVE BEEN EITHER A PAID
PROFESSIONAL OR A COMMUNITY ACTIVIST IN THE AREA OF
DEVELOPMENTAL DISABILITIES, AND PRESENTLY I AM AN ACTIVE
VOLUNTEER IN SECURING THE BEST LEGISLATION WE CAN SECURE,
PLUS THE RESOURCES, TO PROVIDE SERVICES IN ORDER TO
ENHANCE THE LIVES OF PERSONS WITH CEREBRAL PALSY AND OTHER
DEVELOPMENTAL DISABILITIES, AND ALSO THEIR FAMILIES.

IN MY WRITTEN COMMENTS I TALK ABOUT OUR
CONCERNS REGARDING THE APPOINTMENT PROCESS, THE DELAYS IN
APPOINTMENTS, THE QUALIFICATIONS OF MEMBERS, THE ACTIONS
TAKEN BY SOME OF THE ADVOCACY BODIES WHICH WE FEEL WEAKEN
THE CONSUMER PARTICIPATION.

I DID ATTEND THE PROTECTION AND ADVOCACY

BOARD MEETING REGARDING THE ISSUE OF THE STATE COUNCIL
SUING THE GOVERNOR OVER THE DELETION OF THE MONIES TO
SUPPORT THE AREA BOARDS.

I SPOKE IN BEHALF OF THAT REQUEST. THAT WAS OVER, I GUESS, ABOUT A YEAR AGO, AND I AM APPALLED TO HEAR AND LEARN THAT IMMATURE ACTIONS, AND ACTIONS WHICH I FELT DID NOT REPRESENT THE PEOPLE THAT THEY WERE SELECTED TO REPRESENT, HAVE INCREASED AND CONTINUED.

ALSO, IT CONCERNS ME THAT WITH THE FEDERAL LEGISLATION WE WORK VERY HARD ON AND THE REGULATIONS AND THE MANDATE FOR PROTECTION AND ADVOCACY TO REPRESENT PERSONS WITH MENTAL ILLNESS, THEY WERE GIVEN APPROXIMATELY \$800,000, WHICH IS APPROXIMATELY ONE-THIRD OF THEIR BUDGET, AND TO DATE THERE ARE NO MEMBERS OF PROTECTION AND ADVOCACY THAT REPRESENT THAT POPULATION, WHICH AWARDS THAT AGENCY ONE-THIRD OF THE BUDGET. I TALK ABOUT THE PROBLEMS WITHIN MY WRITTEN TESTIMONY.

AND IN CONCLUSION, I WOULD LIKE TO SAY THAT
I'VE HEARD MANY PEOPLE TODAY SAY THAT THEY DO NOT SUGGEST
TO OTHERS THAT THEY SUBMIT THEIR NAME FOR APPOINTMENT
EITHER TO STATE COUNCIL OR THE AREA BOARDS OR PROTECTION
AND ADVOCACY. BUT UNITED CEREBRAL PALSY OF CALIFORNIA
ENCOURAGES AND ALSO OFFERS TO ASSIST YOU IN FILLING OUT
THE FORM IF YOU WOULD BE A MEMBER OF THOSE BODIES.

THANK YOU VERY MUCH.

SENATOR MC CORQUODALE: THANK YOU. DO WE HAVE A REPRESENTATIVE FROM A.R.C.? I HAVE A CARD AND I'M NOT SURE WHO WOULD BE TESTIFYING.

LET'S SEE. STELLA MARCH?

MS. MARCH: SENATOR MC CORQUODALE, THANK YOU FOR HAVING THIS HEARING.

I AM STELLA MARCH, M-A-R-C-H, FIRST

VICE-PRESIDENT OF THE CALIFORNIA ALLIANCE FOR THE MENTALLY

ILL, AND THE FIRST ONE TODAY TO SPEAK FOR THE MENTALLY

ILL. I ALWAYS WANTED TO DEMAND EQUAL TIME BUT I KNOW TIME

IS OF THE ESSENCE AND I WILL KEEP MY REMARKS VERY SHORT,

BRIEF.

I CAME WITH A FEW CONCERNS, AND SEVERAL MORE
HAVE BEEN ADDED SINCE I HAVE BEEN SITTING HEAR THIS
AFTERNOON, TO SAY THE LEAST.

I AM VERY CONCERNED IN LEARNING ABOUT THE ADDITIONAL CASES THAT I DID NOT KNOW ABOUT THAT HAVE BEEN BROUGHT AGAINST THE GOVERNOR FOR MEDI-CAL AND SOCIAL SERVICES, ET CETERA, ET CETERA, WHICH IN ITSELF SHOULD SEND A MESSAGE. AND IF THOSE THINGS WERE PROPERLY FUNCTIONING, WE WOULD NOT HAVE TO BE IN THIS BUSINESS.

I ALSO WANT TO SAY THAT THE ALLIANCE IS VERY INTERESTED -- WE WERE PART OF THE GROUP THAT GAVE INPUT TO SENATOR WEIKER (PHONETIC) TO GET THE MENTALLY ILL INCLUDED IN THIS LEGISLATION.

ALSO, I TESTIFIED BEFORE CONGRESSMAN WAXMAN'S COMMITTEE TO REAUTHORIZE THE BILL JUST ABOUT A MONTH AGO, AND THERE ARE CHANGES THAT ARE BEING MADE. AND I THINK THIS IS ALL THE MORE IMPORTANT TO HAVE THE BOARD BE A COOPERATIVE ONE BECAUSE THE NEW POLICY IS THAT THE ADVISORY BOARD IS TO WORK WITH THE GOVERNING BOARD IN POLICY, GOALS, PROPOSALS, AND ET CETERA. AND WHATEVER THEY PROPOSE, IF THE GOVERNING BOARD VETOES IT, IT GOES BACK TO THE ADVISORY BOARD. THAT'S GOING TO BE IN THE NEW REAUTHORIZATION.

SO IT'S OF THE UTMOST IMPORTANCE THAT THESE
PEOPLE ON THIS BOARD BE COOPERATIVE, CONCERNED, EMPATHETIC
AND CARING ABOUT THIS POPULATION. I AM REALLY CONCERNED
ABOUT NOT HAVING GRIDLOCK ON THOSE TWO COMMITTEES WHEN
THIS NEW LAW COMES INTO EFFECT, THE NEW STATUTE.

I ATTENDED THE MARCH MEETING AND, BELIEVE ME,

I WAS VERY SHOCKED, APPALLED, AT CHRIS JONES' BEHAVIOR.

HE HAD APOLOGIZED FOR IT. I THINK IT IS SOMETHING THAT

NEEDS TO BE DEALT WITH AND I'M VERY APPRECIATIVE OF THESE

HEARINGS. I HOPE YOU WILL BE ABLE TO DEAL WITH THIS

PROBLEM.

IF THE CALIFORNIA ALLIANCE FOR THE MENTALLY

ILL CAN BE OF ANY SERVICE, PLEASE LET US KNOW. WE ARE IN

SACRAMENTO AND READY TO HELP YOU AT ANY TIME.

THANK YOU.

SENATOR MC CORQUODALE: THANK YOU.

EILEEN CASSIDY.

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MS. CASSIDY: GOOD AFTERNOON, SENATOR MC CORQUODALE
AND MEMBERS OF THE COMMITTEE. I'M EILEEN CASSIDY,

EXECUTIVE DIRECTOR OF DEVELOPMENTAL DISABILITIES AREA
BOARD TEN.

TWO OF THE ESSENTIAL COMPONENTS OF DEMOCRACY

ARE KNOWLEDGE OF THE ISSUES AND REPRESENTATION. I AM HERE

TODAY TO DISCUSS THE LATTER COMPONENT, REPRESENTATION.

THE AREA BOARDS, THE STATE COUNCIL ON DEVELOPMENTAL DISABILITIES, AND PROTECTION AND ADVOCACY, INC. ARE AGENCIES MANDATED TO REPRESENT INDIVIDUALS WHO ARE DEVELOPMENTALLY DISABLED. THIS REPRESENTATION IS ESSENTIAL, AS TRADITIONALLY DEVELOPMENTALLY DISABLED PERSONS HAVE BEEN UNDERVALUED AND UNDERREPRESENTED IN OUR SOCIETY.

THE STATE AND FEDERAL LEGISLATORS WHO
AUTHORED AND PASSED THESE AGENCY-ENABLING STATUTES WERE
VERY SPECIFIC AS TO THE INTENT OF THE LAW: TO PROTECT
PERSONS WHO ARE DEVELOPMENTALLY DISABLED, PERSONS WHO MAY
NOT HAVE ANYONE ELSE TO PROTECT THEIR RIGHTS OR ADVOCATE
ON THEIR BEHALF.

IN THE LANTERMAN ACT, ARTICLE TWO, SECTION

477, DEALING WITH THE AREA BOARDS, THE LAW STATES THAT

APPOINTEES ARE TO HAVE DEMONSTRATED INTEREST IN LEADERSHIP

AND HUMAN SERVICE ACTIVITIES, AND THAT THE GOVERNOR SHALL GIVE CONSIDERATION TO THE RELATIVE POPULATIONS OF THE COUNTIES WITHIN THE AREA IN SELECTING HIS APPOINTEES TO THE AREA BOARDS.

FURTHER, THE LANTERMAN ACT ESTABLISHES THAT A STATE COUNCIL ON DEVELOPMENTAL DISABILITIES WITH AUTHORITY BE INDEPENDENT OF ANY SINGLE STATE SERVICE AGENCY.

THE ACT ALSO REQUIRES THAT THE GOVERNOR TAKE

INTO ACCOUNT SOCIOECONOMIC, ETHNIC, AND GEOGRAPHIC

CONSIDERATIONS OF THE STATE WHEN MAKING APPOINTMENTS.

THE ROLE OF PERSONS SERVING ON THE STATE
COUNCIL IS TO SERVE AS ADVOCATES FOR ALL PERSONS WITH
DEVELOPMENTAL DISABILITIES.

THE LEGISLATURE, IN ALL ITS WISDOM, CLEARLY INTENDED, THROUGH THE SPECIFICITY OF THESE LAWS, THAT THE COMPOSITION BE REPRESENTATIVE OF THE STATE AND COMMUNITY AND THAT THE MEMBERS SERVE AS ADVOCATES ON BEHALF OF INDIVIDUALS WITH DEVELOPMENTAL DISABILITIES.

WITHIN THE STATE OF CALIFORNIA, ETHNIC

MINORITIES CURRENTLY COMPRISE WELL OVER ONE-THIRD OF THE

POPULATION. IT IS ESTIMATED THAT BY THE YEAR 2,000, WE

WILL COLLECTIVELY REPRESENT A MAJORITY OF THE STATE'S

CITIZENS. YET, FREQUENTLY APPOINTMENTS TO THESE BOARDS

DO NOT TAKE INTO ACCOUNT THE CONSUMER OR MINORITY

REPRESENTATION OF THE STATE OR THE COMMUNITIES WHICH THEY

ARE MANDATED TO REPRESENT.

PROTECTION AND ADVOCACY, INC. IS REQUIRED

THROUGH THE FEDERAL DEVELOPMENTAL DISABILITIES ASSISTANCE

ACT BILL OF RIGHTS, PROTECTION AND ADVOCACY FOR THE

MENTALLY ILL ACT, TO BE INDEPENDENT, TO BE INDEPENDENT OF

ANY AGENCY THAT PROVIDES TREATMENT, SERVICES, OR

HABILITATION TO PERSONS WITH DEVELOPMENTAL DISABILITIES.

IN ADDITION, THE PROTECTION AND ADVOCACY FOR
THE MENTALLY ILL ACT REQUIRES REPRESENTATION OF THE
MENTALLY ILL. AT THIS POINT AN ADVISORY COMMITTEE IS IN
PLACE AND THERE HAS BEEN EXPRESSED A DESIRE ON THE PART OF
THE BOARD TO INCLUDE THIS REPRESENTATION ON THE BOARD.
UNFORTUNATELY, POLITICS HAVE KEPT THESE POSITIONS FROM
BEING FILLED, AND AT THE LAST P.A.I. BOARD MEETING, IT'S
MY UNDERSTANDING THAT THOSE POSITIONS HAVE BEEN FILLED.

I ASK YOU TODAY TO INVESTIGATE THE
IMPLEMENTATION OF BOTH THE LETTER AND THE SPIRIT OF THE
LAWS WHICH OUR STATE AND FEDERAL LEGISLATORS PROMULGATED,
SEEKING TO PROTECT AND ADVOCATE FOR THE RIGHTS OF PERSONS
WITH DEVELOPMENTAL DISABILITIES AND MENTAL ILLNESS.

THOUSANDS OF CALIFORNIANS, CITIZENS WITH
DEVELOPMENTAL DISABILITIES, LOOK TO OUR LAWS AND THEIR
IMPLEMENTATION AND YOUR OVERSIGHT TO PROTECT THEIR RIGHTS
AND PRESERVE INDEPENDENT ADVOCACY ON THEIR BEHALF.

THANK YOU.

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SENATOR MC CORQUODALE: THANK YOU. WE APPRECIATE YOUR COMMENTS.

LORI SHEPHERD?

MS. SHEPHERD: MY NAME IS LORI SHEPHERD,

S-H-E-P-H-E-R-D. I'M THE PUBLIC POLICY COORDINATOR FOR

THE CALIFORNIA NETWORK OF MENTAL HEALTH CLIENTS. WE ARE A

STATEWIDE ORGANIZATION COMPRISED OF MENTAL HEALTH CLIENTS,

WHICH ARE COVERED BY PUBLIC LAW 99-319 IN CALIFORNIA.

WE HAVE SOME REAL CONCERNS ABOUT WHAT IS HAPPENING AROUND MENTAL HEALTH REPRESENTATION ON THE P.A.I. BOARD. WE ARE ESPECIALLY CONCERNED BECAUSE WHENEVER ANYONE, WHETHER IT'S AN INDIVIDUAL OR AN ORGANIZATION, CLAIMS TO BE AN ADVOCATE AND WANTS TO ADVOCATE ON OUR BEHALF, WE BECOME IMMEDIATELY LEERY.

IT WAS IN JULY OF 1986 THAT WE ATTENDED THEIR FIRST BOARD MEETING, IN WHICH WE INTRODUCED SOME OF OUR CONCERNS AND OUR NEEDS AS MENTAL HEALTH CLIENTS, AND WE CAME AWAY FROM THAT MEETING WITH TWO THOUGHTS: ONE, THAT THE CURRENT BOARD MEMBERS HAD A LIMITED KNOWLEDGE OF THE NEEDS AND CONCERNS OF THE MENTAL HEALTH POPULATION; AND, TWO, THAT THERE WAS A REAL WILLINGNESS AND COMMITMENT ON THEIR PART TO LEARN WHAT THOSE NEEDS WERE AND TO PROVIDE US WITH ADEQUATE SERVICES.

ONE OF THE THINGS THAT WE ASKED FOR FROM THE OUTSET WAS FOR REPRESENTATION ON THEIR BOARD, AND WE WERE

1 ASSURED THAT THAT WOULD HAPPEN.

LAST SUMMER WE WERE NOTIFIED THAT THEY WERE MAKING PLANS TO AMEND THEIR BYLAWS TO PROVIDE US WITH REPRESENTATION, AND WE WERE ALSO NOTIFIED THAT TWO OF THE ADVISORY COMMITTEE MEMBERS, MR. TONY HOFFMAN AND MS. LANI PLASTER, WERE BEING NOMINATED FOR THEIR BOARD, AND WE WERE ASKED IF WE WOULD SUPPORT THOSE TWO INDIVIDUALS. WE SAID WE WOULD, AS DID THE CALIFORNIA ALLIANCE FOR THE MENTALLY ILL.

WE ALSO HAD APPROACHED DR. MICHAEL O'CONNOR ABOUT SUPPORTING THESE TWO NOMINATIONS, AND IN JANUARY OF 1988, HE ADDRESSED MENTAL HEALTH CLIENTS AT A STATEWIDE MEETING IN WHICH HE ASSURED US OF THREE THINGS: ONE, WE WOULD HAVE REPRESENTATION ON THE P.A.I. BOARD, AND ALSO THAT THE REPRESENTATION WOULD BE TRUE REPRESENTATION OF OUR NEEDS, NOT PEOPLE WHO WERE SIMPLY TOKENS OR PEOPLE WHO WERE SIMPLY APPOINTED FOR POLITICAL REASONS.

TO DATE THAT HASN'T HAPPENED. AND AT EACH BOARD MEETING, IN JANUARY, IN MARCH, AND IN MAY, WE WERE TOLD THAT THEY WERE WORKING TOWARDS RESOLUTION OF THAT.

WE ATTENDED THE MAY MEETING, WHERE AT THAT

TIME THE PRESIDENT, CHRIS JONES, ANNOUNCED THAT IT WOULD

BE SEPTEMBER, MAYBE NOVEMBER, OR MAYBE EVEN JANUARY OF '89

BEFORE THERE WOULD BE MENTAL HEALTH REPRESENTATION ON THAT

BOARD. AND TO THE MENTAL HEALTH CLIENTS IN CALIFORNIA,

THAT'S NOT ACCEPTABLE.

WE HAVE WAITED IN GOOD FAITH SINCE LAST
SEPTEMBER FOR OUR REPRESENTATION AND WE HAVE NOT CREATED
ANY WAVES NOR HAVE WE RAISED ANY OPPOSITION BECAUSE WE
HAVE RESPECT FOR THE PROCESS AND WE KNEW THAT THE P.A.I.
BOARD MEMBERS WERE GOING THROUGH A PROCESS CHANGE TO
EXPAND THE ORGANIZATION TO START PROVIDING US WITH
SERVICES, BUT WE ARE TIRED OF WAITING.

THAT THERE WERE SOME BOARD MEMBERS WHO HAD NO RESPECT FOR THOSE OF US WITH DISABILITIES. IT WAS AFTER LUNCH THAT THE ITEMS DEALING WITH MENTAL HEALTH CONTRACTS THAT WOULD PROVIDE US WITH PROGRAMS WERE PUT ON THE AGENDA, AND WE HAD MADE ARRANGEMENTS FOR MENTAL HEALTH CLIENTS TO COME AT NOON TO BE PRESENT FOR THE AFTERNOON DISCUSSION.

WHEN WE CAME BACK FROM LUNCH, WE FOUND THAT
MEMBERS HAD WALKED OUT OF THE MEETING. ONE OF THOSE
INDIVIDUALS HAD ANNOUNCED EARLIER IN THE DAY THAT HE COULD
ONLY STAY UNTIL 5:00 O'CLOCK BECAUSE HE HAD A PLANE TO
CATCH, BUT YET FOR SOME UNKNOWN REASON HE LEFT RIGHT AFTER
LUNCH.

IT WAS JUST AN INCREDIBLE SLAP IN THE FACE TO CLIENTS THAT THESE MEMBERS WOULD LEAVE A MEETING BEFORE DEALING WITH SOME REAL CRUCIAL ACTION ITEMS, ESPECIALLY THOSE DEALING WITH MENTAL HEALTH.

WE IN THE AUDIENCE WERE ALSO AT ONE POINT
REFERRED TO AS A "PEANUT GALLERY," WHICH AGAIN IS REALLY
DISRESPECTFUL FOR PEOPLE WHO HAVE BEEN APPOINTED TO ACT ON
OUR BEHALF.

WE HAVE A COUPLE OF RECOMMENDATIONS. ONE, BECAUSE IN THE FEDERAL STATUTES IT DOES NOT REQUIRE THAT THE GOVERNOR MAKE UP THE APPOINTMENTS TO THIS BOARD, WE WOULD PREFER THAT THE MENTAL HEALTH REPRESENTATION ON THE P.A.I. BOARD NOT BE GOVERNOR APPOINTEES. WE WOULD PREFER THAT OUR REPRESENTATION COME FROM THE RECOMMENDATIONS OF THE MAJOR CONSTITUENCY ORGANIZATIONS RATHER THAN POLITICAL APPOINTEES.

AND, IF AT ALL POSSIBLE, WE WOULD LIKE SOMETHING DONE ABOUT SOME OF THE CURRENT APPOINTEES TO THE BOARD WHO HAVE SO LITTLE RESPECT FOR US.

THANK YOU.

SENATOR MC CORQUODALE: THANK YOU.

IS THERE ANYONE HERE WHO IS REMAINING BECAUSE OF THE SUBPOENAS WHO HAS TO CATCH A PLANE, TRAIN, BOAT, BEAT THE TRAFFIC? TOO LATE NOW.

MS. HOOKER: I'M NOT REMAINING BECAUSE -- I DID NOT RECEIVE A SUBPOENA, BUT I'M JUST WONDERING IF I'M FREE TO GO AS WELL.

SENATOR MC CORQUODALE: YES; THAT'S TRUE.

MS. HOOKER: I WOULD LIKE TO MAKE JUST ONE REMARK.

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SENATOR MC CORQUODALE: FEEL FREE.

MS. HOOKER: AS I UNDERSTAND IT, YOU HAVE CITED GARY MACOMBER IN CONTEMPT OF PLAN TWO?

SENATOR MC CORQUODALE: YES.

MS. HOOKER: OKAY. MY CONCERN WITH THAT -- YOU DID NOT ISSUE A SUBPOENA TO HIM; IS THAT CORRECT?

SENATOR MC CORQUODALE: WE DID.

MS. HOOKER: YOU DID?

SENATOR MC CORQUODALE: IT WAS SERVED ON HIM SUNDAY, AND BASED ON HIS REFUSAL TO BE HERE, WE INTEND TO NOTIFY THE STATE PERSONNEL BOARD AND STATE CONTROLLER TOMORROW OF HIS REFUSAL TO BE HERE.

MS. HOOKER: OKAY. I THOUGHT PERHAPS YOU WERE DOING IT BECAUSE SECRETARY ALLENBY PROMISED YOU THAT STATE EMPLOYEES WOULD BE HERE OR SOMETHING LIKE THAT.

SENATOR MC CORQUODALE: NO. WE DID NOT TAKE THAT ONE BECAUSE WE RECEIVED A LETTER FROM MR. MACOMBER SAYING HE WOULD NOT COME.

MS. HOOKER: THAT'S CORRECT. AND, AS YOU KNOW, HE IS IN WASHINGTON RECEIVING AN AWARD AND IS ATTENDING -- I BELIEVE HE HAS RECEIVED AN AWARD BECAUSE OF HIS ACTIVITIES ON PREVENTION OF DROWNING HERE IN CALIFORNIA. ALSO, HE IS ATTENDING, I BELIEVE IT'S THE NATIONAL DIRECTORS' ASSOCIATION.

SENATOR MC CORQUODALE: YES. HE HAD INDICATED

THAT. HE WROTE ME A LETTER THAT -- HE DIDN'T CALL OR

ANYTHING SO I DIDN'T HAVE A CHANCE TO TALK TO HIM ABOUT

IT, AND HE WROTE ME A LETTER AND SAID THAT.

AND THEN WHEN MR. ALLENBY ASSURED ME THAT
THEY WOULD COME, WE RECHECKED TO SEE WHAT HIS SCHEDULE WAS
AND WERE TOLD THAT HE DID NOT INTEND TO BE HERE, SO WE
SERVED HIM IN WASHINGTON ON SUNDAY.

MS. HOOKER: OKAY.

SENATOR MC CORQUODALE: AL MARSELLA.

MR. ELLIS: MR. MARSELLA WAS UNABLE TO STAY BECAUSE
HE HAD TO GO AND MEET HIS SON, HIS DISABLED SON WHO IS
COMING HOME FROM SCHOOL, AND HE ASKED ME TO READ A SHORT
STATEMENT.

SENATOR MC CORQUODALE: ALL RIGHT.

MR. ELLIS: MY NAME IS LEON ELLIS AND I'M A MEMBER
OF THE BOARD OF DIRECTORS OF THE JAY NOLAN CENTER.
MR. MARSELLA IS A SELF-EMPLOYED CERTIFIED PUBLIC
ACCOUNTANT AND THESE ARE HIS STATEMENTS:

"I HAVE BEEN A BOARD MEMBER OF THE
LOS ANGELES CHAPTER AUTISM SOCIETY OF AMERICA
FOR THE PAST 17 YEARS. I'M ALSO A BOARD MEMBER
OF THE JAY NOLAN CENTER FOR THE PAST TWO YEARS.
I HAVE SERVED FOR NINE YEARS ON THE BOARD OF
FRANK D. LANTERMAN REGIONAL CENTER AND ITS
PREDECESSOR PROGRAM POLICY COMMITTEE OF

CHILDREN'S HOSPITAL AND CONTINUE TO SERVE ON COMMITTEES AT THE REGIONAL CENTER.

"AS A PARENT OF A DEVELOPMENTALLY
DISABLED SON WHO IS 23 YEAR OLD WITH THE
DISABILITY OF AUTISM, AND ALSO AS A PARENT OF
A DEVELOPMENTALLY DISABLED DAUGHTER WHO IS
22 YEARS OLD WITH THE SAME DISABILITY OF
AUTISM, I AM VERY CONCERNED WITH THE RECENT
APPOINTMENTS TO THE PROTECTION AND ADVOCACY
BOARD IN TERMS OF THE PRESENT AND FUTURE
QUALITY LEVEL OF SERVICES FOR THE DISABLED.

"OVER THE YEARS I HAVE HAD PERSONAL

EXPERIENCES WITH PROTECTION AND ADVOCACY

WITH RESPECT TO SERVICE WHICH WERE ALWAYS

POSITIVE AND HELPFUL. I HAVE ALSO REFERRED

DEVELOPMENTALLY DISABLED PEOPLE AND THEIR

PARENTS TO PROTECTION AND ADVOCACY IN MY ROLE

AS A VOLUNTARY ADVOCATE.

"IN SUMMARY, I WANT PROTECTION AND

ADVOCACY, AS OUR INDEPENDENT ADVOCACY ORGANI
ZATION, TO BE OPERATED BY BOARD MEMBERS WHO

UNDERSTAND THE NEEDS OF THOSE FOR WHOM PROTECTION

AND ADVOCACY WAS CREATED. WE NEED MEMBERS FOR

PROTECTION AND ADVOCACY WHO HAVE A REAL FEEL

FOR THE DEVELOPMENTALLY DISABLED. WE NEED MORE

PARENTS OR SERVICE PROVIDERS RATHER THAN LEGAL AIDES.

"THANK YOU FOR HOLDING THESE HEARINGS ON BEHALF OF PERSONS WITH DEVELOPMENTAL DISABILITIES AND MENTAL ILLNESS."

"P.S. CONNIE LAPIN IS ONE OF THE MOST

DEDICATED AND EFFECTIVE ADVOCATES I HAVE HAD

THE PRIVILEGE TO KNOW AND WORK WITH SINCE 1971."

SHORT. I THINK ANY SOCIETY, PERSON, OR ADMINISTRATION CAN BE JUDGED BY ITS ATTITUDE TOWARD AND ITS SERVICES TOWARD THOSE MEMBERS OF SOCIETY WHO ARE THE MOST HELPLESS AND WHO NEED SOMEONE TO SPEAK IN THEIR BEHALF.

THOSE ADMINISTRATIONS AND PEOPLE AND THEIR SOCIETIES NEED A CONSCIENCE TO SPEAK TO THEM REGARDING THEIR OBLIGATION TOWARD THESE MEMBERS OF SOCIETY, AND I THINK THAT THE BOARD SHOULD BE THERE FOR THOSE PEOPLE WHO ARE CAPABLE AND NOT BEHOLDEN TO ANYONE EXCEPT THEIR CONSCIENCE IN GOD AND THE PEOPLE WHO THEY ARE THERE TO SERVE, SO THAT THEY CAN SPEAK TO THOSE ADMINISTRATIONS OR PEOPLE OR ORGANIZATIONS TO DO WHAT IS IN THE BEST INTERESTS OF THE HELPLESS.

ANY SOCIETY THAT DOES NOT LOOK AFTER THE PEOPLE IN ITS SOCIETY WHO CANNOT HELP THEMSELVES IS NOT WORTH THE POWER TO BLOW THEM TO HELL. EXCUSE THE

EXPRESSION. BUT I THINK THAT WHAT WE NEED ARE PEOPLE WITH POSITIVE ATTITUDES AND A COMMITMENT TO SERVE PEOPLE WHO NEED IT, AND THAT SHOULD BE NUMBER ONE. AND ALL THE ENERGY AND TIME AND MONEY THAT IS NECESSARY SHOULD BE GIVEN TO THOSE FIRST AND NOT TO THOSE WHO CAN HELP THEMSELVES FIRST.

ANY PERSON WHO HAS AN ELECTIVE OFFICE WHO SPEAKS ABOUT COMMITMENT AND RESPONSIBILITY HAD BETTER FIRST OF ALL BE RESPONSIBLE AND COMMITTED THEMSELVES TO THOSE PEOPLE WHO NEED THE MOST.

THAT'S ALL I HAVE TO SAY. THANK YOU.

SENATOR MC CORQUODALE: ALL RIGHT. THANK YOU.

NOW THAT ALL OF THE ADMINISTRATION

APPOINTMENTS AND FOLKS ARE GONE, I THINK THAT WE ARE ALL

PREACHING TO THE CONVERTED AT THIS POINT, SO I WOULD ASK

THAT -- I HAVE 16 CARDS LEFT. IF EVERYBODY TOOK A MINUTE,

WE COULD MAKE IT.

I HAVE TO BE OUT OF HERE AT 5:00 O'CLOCK, SO IF WE COULD MAKE COMMENTS RELATED JUST TO THE APPOINTMENT PROCESS RELATED TO PROTECTION AND ADVOCACY AND THE STATE COUNCIL, I THINK THAT WOULD BE MOST PRODUCTIVE. AND IF YOU DON'T HAVE ANYTHING TO SAY REGARDING THAT, THAT'S FINE. THERE WILL BE OTHER HEARINGS WHERE YOU CAN TALK ABOUT OTHER THINGS AT OTHER TIMES, BUT I WANT TO TRY TO KEEP EVERYBODY MOVING ALONG.

BONNIE CLEMENS. IS BONNIE STILL HERE?

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OKAY. MONTE SMITH. I'LL TAKE MONTE FIRST.

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UNIDENTIFIED SPEAKER: BONNIE IS RIGHT HERE.

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SENATOR MC CORQUODALE: OKAY.

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MS. CLEMENS: ONE MOMENT. I'M QUICK. I JUST

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WANTED TO THANK YOU FOR BEING HERE AND HOLDING THIS

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HEARING, AND I'LL RELINQUISH MY TIME TO EVERYBODY GETTING

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HOME EARLY. I THINK YOU HAVE HAD MORE INFORMATION THAN

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YOU CAN REALLY ASSIMILATE TODAY.

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I'M NOT FROM A PARENT GROUP. I'M JUST A

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PARENT OF A 12-YEAR-OLD DISABLED CHILD. IT WAS LAST YEAR

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THAT I WAS HERE FIGHTING FOR THE AREA BOARDS AND NOW I'M

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HAVING TO FIGHT FOR THE WHOLE SYSTEM. SO PLEASE HELP US.

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THANK YOU.

IT TAKES.

SENATOR MC CORQUODALE: THANK YOU. MURIEL COHEN.

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MS. COHEN: I'M MURIEL COHEN, C-O-H-E-N. I'M THE

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PARENT OF A MAN WHO IS MENTALLY RETARDED AND MENTALLY ILL.

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I WHOLEHEARTEDLY SUPPORT THESE THREE AGENCIES.

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I THINK YOU NEED TO LOOK INTO THE

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APPLICATION, THE APPLICATION ITSELF, THAT ONE RECEIVES,

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FOR EXAMPLE, TO BE ON THE AREA BOARD. I FOUND IT

22 23 EXTREMELY INTIMIDATING AS TO ITS LENGTH AND AS TO THE

QUESTIONS THAT IT ASKS AND TO THE PARTICULAR SLANTS THAT

24 25

TWO QUESTIONS IN PARTICULAR. ONE, YOUR

1 RELIGION. IN PARENTHESES IT SAYS, "OPTIONAL." WELL, IF 2 IT'S NOT IMPORTANT, WHY ASK IT? 3 LATER ON IT SAYS, "HAVE YOU EVER CONTACTED THE MEDIA ABOUT ANY OF THE ISSUES INVOLVED?" NOW, THAT IS 4 COMPLETELY UNACCEPTABLE. 5 I WOULD ALSO LIKE TO SUGGEST VERY SERIOUSLY 6 7 THAT THE CONSTITUENCY ON THESE BOARDS AND COUNCILS HAVE PARENTS, OR A PARENT AT LEAST, WHO HAS A SON OR DAUGHTER 8 9 OR A CHILD WHO IS BOTH MENTALLY RETARDED AND MENTALLY ILL. IT IS NO LONGER ACCEPTABLE JUST TO HAVE THE 10 REQUIRED NUMBER OF PARENTS UNDER THE HEADING OF 11 "DEVELOPMENTALLY DISABLED." 12 THE DUALLY-DIAGNOSED CLIENT IS FALLING VERY 13 FAR INTO THE CRACKS. THIS WOULD BE A TREMENDOUS HELP TO 14 15 HAVE THIS KIND OF REPRESENTATION. THANK YOU VERY MUCH. 16 SENATOR MC CORQUODALE: THANK YOU. 17 KAREN DUNCANWOOD. IS KAREN STILL HERE? 18 OAKY. ARLENE PASTER. IS SHE HERE? 19 20 UNIDENTIFIED SPEAKER: I HAVE HER WRITTEN STATEMENT HERE. (INDICATING) 21 SENATOR MC CORQUODALE: VERY GOOD. THANK YOU. 22 CAROL INMAN? 23 UNIDENTIFIED SPEAKER: SHE'S GONE. 24

SENATOR MC CORQUODALE: DR. ROSENBERG, RICHARD

ROSENBERG.

DR. ROSENBERG: I AM RICHARD ROSENBERG,

R-O-S-E-N-B-E-R-G. I AM REPRESENTING AND SPEAKING FOR

CAL TASH AS A BOARD MEMBER, AS A MEMBER. I'M ALSO

SPEAKING FOR TASH, THE ASSOCIATION FOR INDIVIDUALS WITH

SEVERE HANDICAPS. I'M ALSO THE EXECUTIVE DIRECTOR OF THE

JAY NOLAN CENTER, SERVING INDIVIDUALS WITH DEVELOPMENTAL

DISABILITIES, PRIMARILY AUTISM.

WE ARE EXTREMELY CONCERNED AND ALARMED.

DO NOT NEED TO REEMPHASIZE WHAT WE HAVE HEARD TODAY.

ESSENTIALLY, OUR FEELING IS THAT THE BOARD SHOULD BE COMPRISED OF INDIVIDUALS WHO ARE COMMITTED TO THOSE THAT THEY ARE SERVING, PROTECTION AND ADVOCACY.

WE WOULD RECOMMEND THAT, ONE, IT BE A
CONSUMER WITH A SEVERE DISABILITY; TWO, A FAMILY MEMBER
WHO HAS FOR MANY YEARS BEEN WITH AN INDIVIDUAL WITH A
SEVERE DISABILITY; AND, THREE, A PERSON WHO HAS RECENTLY
BEEN INSTRUMENTAL IN DEVELOPING AND IMPLEMENTING QUALITY
PROGRAMS FOR INDIVIDUALS WITH SEVERE HANDICAPS.

OUR CONCERN IS THAT THE NEW MEMBERS DO NOT
REPRESENT ANY OF THE ABOVE THREE, AND THEY LACK THE
KNOWLEDGE AND THE EXPERIENCE OF STATE OF THE ART PROGRAMS,
TRENDS, QUALITY SERVICES.

I'M NOT GOING TO REPEAT WHAT HAS BEEN SAID,
BUT I JUST WOULD LIKE TO SUPPORT THE SENATORS FOR PULLING

KENNEDY COURT REPORTERS, INC.

OFF THIS HEARING, AND WHATEVER WE CAN DO AS AN ORGANIZATION OF 900-PLUS MEMBERS IN CAL TASH, BEING PARENTS, EDUCATORS, ADMINISTRATORS, AND CONSUMERS, WE ARE HERE FOR YOU AND WORKING WITH YOU ON THE SITUATION.

THANK YOU.

SENATOR MC CORQUODALE: THANK YOU, DOCTOR. THAT WAS LESS THAN FOUR MINUTES.

SENATOR MC CORQUODALE: JOAN BOBELE?

OKAY. ASENATH YOUNG?

MS. YOUNG: MY NAME IS ASENATH YOUNG. THAT'S A-S-E-N-A-T-H, AND "YOUNG" IS THE ENGLISH VERSION OF IT.

I HAVE WRITTEN A STATEMENT WHICH I WOULD
REALLY LIKE TO READ, ALTHOUGH IT WILL TAKE A FEW MINUTES;
I MEAN, JUST A FEW SHORT MINUTES.

I AM A MOTHER OF A DEVELOPMENTALLY DISABLED ADULT. I WAS APPOINTED IN 1976 TO THE COMMITTEE TO WRITE THE ORIGINAL LAW FOR THE STATE OF CALIFORNIA TO COMPLY WITH SECTION 113, PUBLIC LAW 94-103.

IT WAS NECESSARY FOR THE STATE TO COMPLY WITH
THE LAW IN ORDER TO RECEIVE FEDERAL MONEY FOR THE D.D.
COUNCIL AND THE UNIVERSALLY AFFILIATED PROGRAM AND OTHER
CONNECTED PROGRAMS.

THE INSTRUCTIONS WERE TO HAVE AN INDEPENDENT,

FREE-STANDING ENTITY THAT WOULD SEE THAT THE RIGHTS OF

D.D. PEOPLE WERE OBSERVED THROUGHOUT THE STATE. IT NEEDED

TO BE A SEPARATE ORGANIZATION WITHOUT TIES THAT WOULD HAVE
ANY CONFLICT OF INTEREST.

A NUMBER OF EXISTING ORGANIZATIONS AND GOVERNMENT DEPARTMENTS AND AGENCIES WANTED THE JOB AND LOBBIED FOR IT. THE COMMITTEE TOOK THE POSITION THAT THE ORGANIZATION MUST BE SEPARATE AND HAVE LOYALTIES ONLY TO SERVING DEVELOPMENTALLY DISABLED PEOPLE AS THE VOICE FOR ADVOCATING AND PROTECTING THEIR BASIC RIGHTS AS HUMAN BEINGS.

THAT IS WHY ITS PURPOSE MUST NOT BE HAMPERED OR DILUTED. WE MUST ALWAYS REALIZE, AS THE FIRST COMMITTEE DID, THAT THE DEVELOPMENTALLY DISABLED DO NOT HAPPEN TO ANY ONE GROUP OF PEOPLE. THEY ARE FOUND IN PEOPLE OF ALL RACES, ALL RELIGIONS, ALL ETHNIC GROUPS, THE RICH, THE POOR, THE DEMOCRATS, THE REPUBLICANS. NO ONE GROUP HOLDS ALL OF THE EXPERIENCES OR ALL THE ANSWERS.

LEARNING FROM FRANK LANTERMAN. AS YOU KNOW, HE WAS
MR. REPUBLICAN WHILE HE SERVED FOR OVER 20 YEARS IN THE
ASSEMBLY. I AM A DEMOCRAT IN HIS DISTRICT, AND I QUICKLY
LEARNED FROM HIM THAT POLITICS AND WINNING POLITICAL
BATTLES IS NOT THE ISSUE. WE WERE BOTH DEVOTED TO MAKING
A BETTER LIFE FOR THE DEVELOPMENTALLY DISABLED PEOPLE. IF
WE SQUABBLED, WE LOST OUR STRENGTH, AND THE PEOPLE WE WERE
DEVOTED TO SERVE SUFFERED.

THE PROBLEMS OF D.D. PEOPLE MUST NEVER GET LOST IN POLITICAL BATTLES. IN A PLAN SUCH AS THIS ONE OF PROTECTION AND ADVOCACY, THE GOAL IS TO SEE THAT THE RIGHTS OF CITIZENS ARE UPHELD. IF IT BECOMES A POLITICAL SUPREMACY BATTLE, THEN THE PURPOSE IS LOST.

IF YOU READ THE ORIGINAL 1979 BYLAWS, YOU CAN
SEE HOW CAREFUL WE WERE TO MAKE SURE THAT THE BOARD
CONSISTED OF PEOPLE WITH HANDICAPS OR THEIR CLOSEST
RELATIVES (PARENTS). ALSO, WE DESIGNATED THAT THE FIVE
FEDERALLY-DEFINED D.D. CATEGORIES WERE REPRESENTED.

THIS WAS IMPORTANT IN ORDER TO HAVE A VOICE FROM ALL THE CONSTITUENTS WE WISHED TO SERVE. IT WAS A GOOD EXPERIENCE TO SEE THE DIFFERENT REPRESENTATIVES WORK TOGETHER FOR THE COMMUNAL GOOD.

I WAS NOT ON THE FIRST BOARD. I WAS
CHAIRPERSON OF THE REVIEW COMMITTEE AND, AS SUCH, ATTENDED
BOARD MEETINGS AT THE VERY BEGINNING TO GIVE REPORTS. IN
THIS WAY I WAS ABLE TO WATCH ITS PROGRESS AND PARTICIPATE.

MY COMMITTEE OF ABOUT 15 PEOPLE WAS ONE-THIRD TO ONE-HALF DISABLED PEOPLE. MOST OF THE REST OF US WERE PARENTS, WITH A FEW PEOPLE AT LARGE. WE WERE REPRESENTATIVE OF A WIDE CROSS-SECTION OF THE STATE BECAUSE IT HAD BEEN WORKED OUT THAT WE CAME FROM WIDELY DIFFERENT AREAS; SUBURBAN, RURAL, NORTH, AND SOUTH. THIS WAS ALSO IMPORTANT.

WE DID REPRESENT PEOPLE IN THE WHOLE STATE.

IT WAS A GOOD WORKING COMMITTEE. OUR GOAL, OUR PURPOSE,

WAS TO PUT ASIDE THE THINGS THAT DIVIDE PEOPLE AND

CONCENTRATE ON THE FACT THAT WORKING TOGETHER WE COULD

PRODUCE A GOOD SYSTEM FOR THOSE PEOPLE WHO HAD NO VOICE,

WHERE NOW THEY COULD ASK AND RECEIVE THE RIGHTS THAT ARE

THEIRS.

THE THINGS THAT I LEARNED FROM THIS

EXPERIENCE, AND I WANT TO EMPHASIZE TODAY, ARE THAT

PROTECTION AND ADVOCACY, INC. MUST BE INDEPENDENT OF ALL

OTHER ORGANIZATIONS. IT MUST NOT BE A POLITICAL FOOTBALL.

IT MUST NOT BE WEAKENED BY POLITICAL GAMES. IT MUST ASK

ALL OF US, INCLUDING OUR LEGISLATORS AND THE GOVERNOR, TO

PROTECT THE INTENT OF THIS ORGANIZATION AND STRENGTHEN ITS

ORIGINAL PURPOSE.

IT HAS SHOWN THAT AN EXCELLENT JOB CAN BE DONE, BUT IT NEEDS A WIDE REPRESENTATIVE BASE IN WHICH PEOPLE ARE ABLE TO CONTRIBUTE FOR A CAUSE IN WHICH THEY BELIEVE.

SENATOR MC CORQUODALE: ALL RIGHT. ANNETTE BURNS.
IS ANNETTE STILL HERE?

JUDY MC KINLEY.

MS. MC KINLEY: FIRST OF ALL, I WOULD LIKE TO THANK
YOU VERY MUCH FOR HAVING THESE HEARINGS. WE APPRECIATE SO
MUCH WHAT YOU ARE DOING.

I AM CURRENTLY PRESIDENT OF THE LOS ANGELES
CHAPTER OF C.A.C.A.L.D. (SIC), WHICH IS THE CALIFORNIA
AFFILIATE OF THE ASSOCIATION FOR CHILDREN AND ADULTS WITH
LEARNING DISABILITIES.

WE ARE GRAVELY CONCERNED ABOUT THE POLITICAL APPOINTMENTS TO THE PROTECTION AND ADVOCACY BOARD AND TO THE STATE DEVELOPMENTAL DISABILITIES BOARD.

EVERY CHILD WITH A DISABILITY IN L.A. COUNTY
IS DEPENDENT, EITHER DIRECTLY OR INDIRECTLY, UPON
PROTECTION AND ADVOCACY FUNCTIONING AT ITS OPTIMUM. THERE
MUST BE A STOP PUT TO THE GOVERNOR'S ABILITY TO RAISE
HAVOC WITH THE BOARDS IN EXISTENCE.

LEARNING-DISABLED KIDS CURRENTLY DO NOT QUALIFY FOR D.D. SERVICES BECAUSE WE ARE NOT FOLLOWING THE FEDERAL DEFINITION. WE WOULD LIKE FOR YOU TO THINK ABOUT THAT, TOO.

AND I THINK ONE OTHER THING THAT NEEDS TO BE LOOKED AT IS THE O.S.E.R.'S REPORT FROM THE -- WHAT DOES O.S.E.R. STAND FOR -- WHICH IS FEDERAL, AND THEIR REPORT CAME OUT ON APRIL 20TH. THEY REVIEWED THE STATE OF CALIFORNIA TWO AND A HALF, THREE YEARS AGO. THERE ARE GRAVE CONCERNS IN THIS REPORT IN REGARDS TO THE INTERAGENCY AGREEMENTS WITH ALL THE AGENCIES IN THE STATE OF CALIFORNIA AND HOW THEY ARE NOT FUNCTIONING IN THE BEST INTERESTS OF OUR CHILDREN. AND WE REALLY WISH THAT YOU

2 BEEN PROVIDED TO YOU. THANK YOU. 3 SENATOR MC CORQUODALE: ALL RIGHT. THANK YOU. 5 MARK KARMATS? MR. KARMATS: I BELIEVE, SIR, THAT WE NEED TO HAVE 6 MORE PEOPLE WHO ARE INTERESTED IN THE MENTAL HEALTH 7 CLIENTS ON THE MENTAL HEALTH ADVISORY BOARD. 8 SENATOR MC CORQUODALE: OKAY. WE ARE ONLY TALKING 9 10 ABOUT THE PROTECTION AND ADVOCACY ORGANIZATION AND THE STATE COUNCIL. 11 MR. KARMATS: I THOUGHT YOU WERE GOING TO -- THE 12 PEOPLE (SIC) SAID "MENTAL HEALTH AND PROTECTION ADVOCACY, 13 14 INC." SENATOR MC CORQUODALE: WELL, PROTECTION AND 15 16 ADVOCACY, INC., BUT NOT THE MENTAL HEALTH ADVISORY BOARD. 17 MR. KARMATS: OKAY. WELL, THEN, I'LL GIVE MY TIME UP TO SOMEBODY ELSE WHO NEEDS IT BECAUSE MY EXPERTISE IS 18 19 IN --SENATOR MC CORQUODALE: NOW, FEEL FREE TO WRITE TO 20 US BECAUSE WE WOULD BE WILLING TO FOLLOW UP ON AND 21 22 CONSIDER WHATEVER YOU WANT TO PUT IN. IN THIS HEARING, 23 THOUGH, WE ARE ONLY DEALING WITH --24 MR. KARMATS: OKAY. WILL THERE BE ANOTHER ONE IN 25 LOS ANGELES REGARDING MENTAL HEALTH AT ALL? WELL, I DO

WOULD CONSIDER THAT IN LOOKING AT THE MATERIALS THAT HAVE

WANT TO MAKE A COMPLAINT, THOUGH.

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THE REPORTER: WILL YOU STATE YOUR NAME, PLEASE.

MR. KARMATS: MARK KARMATS. -- AND THAT IS, I FIRST HEARD ABOUT THE HEARING TODAY FROM THIS LADY IN FRONT. I'VE FORGOTTEN YOUR NAME.

MS. LAPIN: CONNIE LAPIN.

MR. KARMATS: CONNIE, FROM PROTECTION AND ADVOCACY, BECAUSE I HAPPENED TO GO TO THE HEARING ON THE HANDICAPPED LAST WEEK. IF I HAD NOT BEEN THERE, THE PEOPLE FROM THE DEPARTMENT OF MENTAL HEALTH IN LOS ANGELES WOULD NOT HAVE KNOWN ABOUT THAT. AND, AS FAR AS I KNOW, THERE WAS NO ADVERTISING OF THIS WITHIN THE LOS ANGELES COUNTY MENTAL HEALTH COMMUNITY.

SENATOR MC CORQUODALE: WELL, I CAN GET THE LOS ANGELES TIMES TO QUOTE ME AS IT DEALS WITH BANANA SLUGS BUT NOT AS IT DEALS WITH DEVELOPMENTALLY DISABLED OR MENTALLY ILL PERSONS. BUT I'LL KEEP TRYING.

MR. KARMATS: OKAY. THANK YOU.

SENATOR MC CORQUODALE: DR. HARVEY LAPIN.

DR. LAPIN: I GUESS I'M THE OTHER HALF.

I'VE HELD MANY OFFICES BUT I'M NOT HERE AS THAT. I'M HERE AS A PARENT WITH A 20-YEAR-OLD SON WITH AUTISM AND THE CHALLENGE OF AUTISM.

FIRST OF ALL, I APPLAUD YOU, AND I MEAN THIS FROM THE BOTTOM OF EVERYONE'S HEART IN THIS ROOM. YOU CAN TELL WHERE THE AUDIENCE IS COMING FROM. WE LOOK TO YOU
PEOPLE TO HELP US PROTECT OUR RIGHTS. WE ARE NOT GOING TO
GO AWAY, AND THAT IS A COMMITMENT AND A PROMISE, AND I
HOPE THAT THIS HEARING CONTINUES ON.

I PERSONALLY FIND IT A TERRIBLE AFFRONT THAT
THE FIVE MEMBERS -- I'VE BEEN ON THE LAST THREE BOARD
MEETINGS OF P.A.I. -- KNEW ABOUT THIS WELL AHEAD OF TIME
AND DID NOT COME HERE. IT'S AN INSULT TO OUR CHILDREN AND
IT'S AN INSULT TO THE LEGISLATURE AND THE STATE OF
CALIFORNIA.

THESE PEOPLE KNOW BETTER. TWO OF THEM HAVE LEGAL BACKGROUNDS: ONE WORKS FOR THE LEGISLATURE: ONE HAS WORKED FOR A STATE AGENCY; AND THE FIFTH ONE -- I'M NOT SURE. CHRIS WORKS FOR THE REPUBLICAN PARTY UP THERE. I MEAN, IT'S APPALLING.

I ALSO WOULD LIKE TO TAKE THE POSTURE, I KNOW WHAT IT WAS LIKE BEING EXCLUDED WHEN MY SON COULDN'T GET INTO A PUBLIC SCHOOL PROGRAM BECAUSE HE WAS LEGALLY EXCLUDED. AS FAR AS I'M CONCERNED -- AND I WAS AT THOSE MEETINGS -- MENTAL HEALTH IS ON THAT BOARD NOW AND THEY ARE MEMBERS OF THAT BOARD UNTIL THEY ARE REMOVED, AND I DON'T THINK THEY'RE THAT DUMB TO DO THAT ONE. I HOPE NOT.

BUT I WANT TO THANK YOU. I WANT TO SAY ALSO
THAT RIGHT NOW IN WASHINGTON D.C., CONGRESSMAN WAXMAN IS
WORKING ON LANGUAGE FOR APPOINTMENTS. I WOULD HOPE THAT

KENNEDY COURT REPORTERS, INC.

THIS COMMITTEE WOULD SUBMIT SOME REMARKS TO THAT LEVEL BECAUSE IT IS FEDERAL MONEY. AND I HOPE THIS HEARING 2 3 COMES AGAIN IN AUGUST. 4 AND, AGAIN, THANKS A MILLION, REALLY. SENATOR MC CORQUODALE: THANK YOU. 5 THAT CONCLUDES THE PEOPLE WHO I HAVE A LIST Б ON, AND ALSO OUR TIME. I WOULD SAY, FIRST OF ALL, THAT IF 7 YOU HAVE NOT BEEN RECEIVING ANY MAILING --8 9 MS. MOISE: I HAVE SOMETHING IMPORTANT. SENATOR MC CORQUODALE: I'M SORRY. YES. THERE WAS 10 A CARD ON -- SOMEONE GAVE ME A CARD. 11 MS. MOISE: I SIGNED A CARD THIS MORNING AND I 12 HANDED IN MY STATEMENT, AND MY RESUME IS THERE. WHAT I 13 HAVE TO SAY WILL TAKE ABOUT 30 SECONDS. 14 SENATOR MC CORQUODALE: OKAY, IF YOU CAN DO IT IN 15 THAT TIME. 16 MS. MOISE: EVERYBODY HAS SAID IT BETTER THAN I 17 18 COULD HAVE SAID IT, SO THIS IS JUST THE END OF MY VERY SHORT PRESENTATION. 19 MY DAUGHTER IS 34 YEARS OLD. I'VE BEEN ON 20 THE PROTECTION AND ADVOCACY BOARD AND THE REVIEW COMMITTEE 21 ALONG WITH THESE OTHER WHITE-HAIRED PEOPLE. 22 23 THE REPORTER: WOULD YOU GIVE US YOUR NAME, PLEASE.

MS. MOISE: LOTTE, L-O-T-T-E; LAST NAME MOISE,

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M-0-1-S-E.

OVER THE LAST TEN YEARS, THERE IS NOTHING
THAT HAS GIVEN ME GREATER SATISFACTION THAN SERVING ON THE
BOARD OF P.A.I. I LOOK FORWARD TO THE MEETINGS, AND ALL
OF THAT HAS GONE COMPLETELY TO POT SINCE THE INFUSION OF
GOVERNMENT-APPOINTED MEMBERS WHO HAVE MANIPULATED OUR
PROCESSES AND HAVE JUST RUN EVERYTHING INTO THE GROUND.

TWO YEARS AGO IN THAT EVALUATION OF OUR AGENCY, THE BEST THING THEY SAID WAS THAT, "P.A.I. IS A CLEAN ADVOCACY ORGANIZATION. IT HAS NO VESTED INTEREST. THEIR ONLY IDEALOGY IS ADVOCACY." AND THIS IS WHERE I DIGRESS: "BUT IDEALOGIES CAN CHANGE."

AND I KNOW THIS FROM PERSONAL EXPERIENCE
BECAUSE I CAME HERE TO THIS COUNTY AS A REFUGEE FROM NAZI
GERMANY 50 YEARS AGO, AND SYSTEMS AND GOVERNMENTS DON'T
CHANGE WITH A SUDDEN OVERTURN OF LAWS. THEY HAPPEN FROM
INNOCUOUS CHANGES IN RULES AND REGULATIONS AND BYLAWS,
LIKE WE ARE EXPERIENCING IN P.A.I. RIGHT NOW, AND AS A
RESULT OF SORT OF A SLOW TAKEOVER FROM PEOPLE WHO HAVE
DIFFERENT IDEALOGIES.

AND AS A PARENT AND AS A MEMBER OF P.A.I. FOR TEN YEARS, AND NOW AS AN ACTIVE MEMBER OF THE P.L. 99-319 COMMITTEE, I WANT TO FIGHT AGAINST THIS EROSION OF THE IDEALOGY WHICH IS INHERENT IN BOTH OF OUR LAWS, THE BASIC P & A LAW AND THE P.L. 99-319 LAW. AND I THANK YOU FOR HELPING US WITH THIS FIGHT.

SENATOR MC CORQUODALE: THANK YOU.

NOW, IS THERE ANYONE ELSE THAT I HAVE OVERLOOKED?

IF YOU DID NOT RECEIVE A NOTICE OF THIS
MEETING OR YOU DON'T GET PERIODIC MAILINGS FROM ME, IF YOU
WOULD MAKE SURE THAT YOU GET YOUR NAME AND ADDRESS TO ME,
I DO PUT OUT A NEW LETTER PERIODICALLY RELATED TO MENTAL
HEALTH AND DEVELOPMENTAL DISABILITY ISSUES.

I ALSO PUT OUT PERIODIC MAILINGS RELATED TO
THE COMMITTEE ON CITIZENS PARTICIPATION IN GOVERNMENT, SO
IF YOU WOULD RATHER BE ON THAT TYPE OF MAILING DEALING
WITH HOW PEOPLE CAN GET ACCESS TO GOVERNMENTAL ACTIVITY,
FEEL FREE TO GIVE ME YOUR NAME AND ADDRESS ALSO THERE.

WE WILL PURSUE THE CASE OF THE PEOPLE WHO DID NOT SHOW UP. I INTEND TO NOTIFY THE CONTROLLER'S OFFICE TOMORROW AS IT RELATES TO THE STATE EMPLOYEES WHO DID NOT APPEAR. WHAT FINALLY COMES OUT OF THAT WILL PROBABLY DEPEND UPON THE REACTION OF THE ADMINISTRATION AND WHAT WE DO ABOUT A SECOND HEARING.

IT IS MY INTENTION TO HAVE A SECOND HEARING.

IT WILL PROBABLY BE IN NORTHERN CALIFORNIA, AND I WILL

MAKE SURE THAT WE PUBLICIZE THAT. WE WILL HAVE A LITTLE

BIT MORE TIME TO DO THAT THAN WE DID WITH THIS ONE.

WE NEEDED TO HOLD THIS BEFORE THE BUDGET PROCESS STARTS, SO NEXT MONTH WE WILL BE SORT OF

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INCOMMUNICADO AS WE DEAL WITH ISSUES RELATED TO THE BUDGET, SO WE GOT THIS OUT OF THE WAY BEFORE THAT HAPPENS.

WE WILL TAKE UP THE OTHER HEARING PROBABLY IN AUGUST, AND AS A LITTLE VINDICTIVENESS, SINCE THESE FOLKS ARE ALSO POLITICALLY INVOLVED, I WOULD LIKE TO HOLD IT IN THE EVENING DURING THE REPUBLICAN CONVENTION SO THEY WON'T BE ABLE TO HEAR THE SPEECHES. BUT I DON'T KNOW IF I'M THAT VINDICTIVE OR NOT, SO I'LL SEE.

MS. MOISE: IN THE MEANTIME, DO WE GO ON WITH OUR REGULAR P & A ACTIVITY?

SENATOR MC CORQUODALE: I THINK THAT YOU SHOULD CERTAINLY KEEP COMMUNICATING TO YOUR LEGISLATORS YOUR CONCERN ABOUT THIS. I THINK THAT WE HAVE FINALLY BEEN ABLE TO SURFACE SOME LEVEL OF INTEREST.

WHO JUST WITHIN THE LAST WEEK HAVE BECOME AWARE OF THE ISSUE, AND THEY HAVE INDICATED THAT THEY WANTED TO COME BUT HAD CONFLICTS OR PROBLEMS THAT THEY COULDN'T GET OUT OF. BUT THEY HAVE KNOWN ABOUT THE ISSUE OF THE HEARING FOR WELL OVER A MONTH, BUT THEY JUST STARTED HEARING FROM THEIR CONSTITUENTS.

BUT I THINK YOU HAVE TO KEEP WORKING ON YOUR REPRESENTATIVES AND YOU HAVE TO KEEP AN EFFORT AND A VISABILITY GOING FOR THE NEXT THREE MONTHS.

THE MAIN WAY WE HAVE OF TURNING THIS THING

AROUND IS NOT LEGISLATIVE, ALTHOUGH WE DO INTEND TO PURSUE
THE SUGGESTION OF A RESOLUTION TO CONGRESS AND TO THE
GOVERNOR FROM THE LEGISLATURE; BUT THE MAIN WAY IS TO
CHANGE THE GOVERNOR AND TO ALERT THE GOVERNOR THAT THERE
IS AN ISSUE THAT HE'D BETTER DEAL WITH. OTHERWISE, IT
WILL BECOME A VERY NEGATIVE THING FOR HIM.

SENATOR MC CORQUODALE: SO TELL YOUR REPRESENTATIVES THAT THERE WILL BE A RESOLUTION AND YOU HOPE THAT
THEY WILL BE CO-AUTHORS ON THAT RESOLUTION.

UNIDENTIFIED SPEAKER: (INAUDIBLE)

SENATOR MC CORQUODALE: SENATOR KEEN HAS BEEN VERY
SUPPORTIVE OF THIS AND HELPED TO EXPEDITE THE SUBPOENAS
THROUGH THE RULES COMMITTEE. BUT LET HIM KNOW THAT YOU
WERE HERE AND YOU STILL HAVE AN INTEREST.

OKAY. THANK YOU. WE APPRECIATE YOUR BEING HERE TODAY.

(HEARING ADJOURNED AT 5:00 P.M.)

REPORTER'S CERTIFICATE 1 BILLIE HANSON, CSR NO.4986 2 NOTARY PUBLIC IN AND FOR THE COUNTY OF _____ORANGE 3 4 THE STATE OF CALIFORNIA, DO HEREBY CERTIFY: 5 THAT THE FOREGOING TRANSCRIPT OF PROCEEDINGS WAS TAKEN BEFORE ME ON ____TUESDAY MAY 31, 1988 6 7 AT THE TIME AND PLACE THEREIN SET FORTH, AND WAS TAKEN DOWN BY 8 ME IN SHORTHAND, AND THEREAFTER TRANSCRIBED INTO TYPEWRITING 9 UNDER MY DIRECTION AND SUPERVISION; 10 AND I HEREBY CERTIFY THAT THE FOREGOING TRANSCRIPT 11 OF PROCEEDINGS IS A FULL, TRUE AND CORRECT TRANSCRIPT OF MY 12 13 SHORTHAND NOTES SO TAKEN. 14 15 I FURTHER CERTIFY THAT I AM NEITHER COUNSEL FOR NOR RELATED TO ANY PARTY TO SAID ACTION, NOR IN ANYWISE INTERESTED 16 IN THE OUTCOME THEREOF. 17 18 19 IN WITNESS WHEREOF, I HAVE HEREUNTO SUBSCRIBED MY 20 NAME AND AFFIXED MY SEAL THIS 29TH DAY OF JUNE 21 22 19 88 . 23 NOTARY PUBLIC IN AND FOR 24 THE STATE OF CALIFORNIA AND THE COUNTY OF ORANGE 25 26