

1 ***This manuscript is contextually identical with the following published paper:***

2 <https://www.sciencedirect.com/science/article/pii/S000632071831437X?via%3Dihub>

3 **Meeting Aichi Target 15: Efforts and further needs of ecological restoration in Hungary.**

4 **Abstract**

5

6 Aichi Target 15 aims to enhance the resilience of ecosystems through the restoration of 15 %  
7 of degraded land by 2020. Compliance with the target is still insufficient, partly due to the  
8 lack of appropriate baselines and knowledge of restoration efforts. The four-level model of  
9 ecosystem condition was suggested to set the baseline and support the estimation of progress.  
10 This study is the first to assess the condition of MAES ecosystem types at a country scale,  
11 using the suggested approach. Altogether 613 000 ha of land is in close to natural condition  
12 (Level 1), 893 000 ha in a slightly degraded state (Level 2), 1 907 000 ha in moderately  
13 degraded condition (Level 3), and 5 890 000 ha of land is in highly modified category (Level  
14 4). An inventory of ecological restoration interventions was created based on the reports of  
15 the national park directorates and EU LIFE projects. The findings of the restoration database  
16 of 634 interventions were compared to the need for restoration of nine habitat types.  
17 Restoration efforts were focused at habitat types with the most extended degraded area,  
18 except for dry forest restoration and the fight against invasive species in all three forest types.  
19 This study provides a more reliable estimate of habitats in natural state than Habitat Directive  
20 reporting can achieve, therefore better suited for estimating compliance with the 15 % target.  
21 Only 1 % of degraded land was the target for restoration in the period of 2002-2016. The  
22 details of the survey regarding habitat and degradation types can support further restoration  
23 planning.

24 **Keywords:** four-level approach; habitat condition; LIFE Nature projects; MAES ecosystem  
25 typology; restorable surface; restoration prioritization

## 26 **1. Introduction**

27 Ecological restoration as a means of enhancing biodiversity and improving the provision of  
28 diverse ecosystem services has been acknowledged at high international political levels by  
29 now (Aronson and Alexander 2013; Jorgensen 2015; Suding et al. 2015). The Aichi  
30 Biodiversity Targets of the Convention on Biological Diversity (CBD 2010) and the EU  
31 Biodiversity Strategy 2020 (European Commission 2011) both define 15% of degraded land  
32 to be restored by 2020. The implementation of this goal seems to be behind progress in many  
33 European countries (Cortina-Segarra et al. 2016; Tolvanen and Aronson 2016), and only few  
34 member states or regions have carried out restoration prioritization to guide the process  
35 (Aradóttir et al. 2013; Hagen et al. 2013; Kotiaho et al. 2016). However, many authors agree  
36 that the process should be accelerated to reverse biodiversity loss (Aronson and Alexander  
37 2013; Tittensor et al. 2014; Tolvanen and Aronson 2016).

38 Several issues slow the compliance with the target, among others, the lack of systematic  
39 information on restoration activities (Aradóttir et al. 2013; Tobón et al. 2017). The selection  
40 of baseline is a critical step. The four-level approach developed by the “Green Infrastructure  
41 and Restoration Prioritization Working Group” (Lammerant et al. 2013) provides means for  
42 estimating the baseline and the progress towards the 15 % target. The concept classifies land

43 cover to four levels of ecosystem condition from poor to excellent. Level 1 condition is close  
44 to natural, whereas Level 4 represents highly modified, severely degraded ecosystems. The  
45 idea is that any raise on this ladder of ecosystem condition can be considered restoration.  
46 Ecosystem condition can be evaluated with the help of different descriptors (i.e. indicators  
47 characterising ecosystem condition) and transition thresholds. The specific descriptors and  
48 transition thresholds have to be carefully identified to confirm the restoration. Priority is given  
49 to descriptors that have been collected at the EU level to enable between country comparisons  
50 (Annex 2. in Lammerant et al. 2013) and to ensure the update of data, but national databases  
51 should be used to complement these.

52 It is essential to test the feasibility of the evaluation of 15 % restoration accomplishment  
53 based on the four-level approach in real situations in order to comply with the targets. To  
54 date, only one attempt has been made at national level to classify degraded land according to  
55 the four-level model and identify proportion of land for each level as a baseline state for the  
56 Nordic countries (Estonia, Finland, Iceland, Norway, Sweden; Hagen et al. 2015). The five  
57 countries are different regarding how the four levels can be identified depending on the  
58 existing databases. A bias regarding the comparison between countries was perceived as the  
59 same percentage of degradation level might represent very different states as a result of  
60 different approaches used for data gathering and interpreting. This example demonstrates the  
61 difficulties rising from the task and calls for further surveys.

62 Another prerequisite to measure progress towards the 15 % restoration target is the  
63 availability of data on restoration activities (Aradóttir et al. 2013). Data can be derived from  
64 national censuses and statistics and from individual projects. Individual projects are diverse  
65 (Hagen et al. 2013), and even in the rare cases when databases are available (Halldórsson et  
66 al. 2012), several constraints may arise, worth investigating to help further restoration  
67 planning.

68 In this study we estimated ecosystem condition for the total area of Hungary based on the  
69 methodology suggested by Lammerant et al. (2013). We also gathered a database of terrestrial  
70 restoration interventions carried out by natural park directorates and NGOs in Hungary  
71 between 2002 and 2016, and evaluated restoration efforts towards the 15 % restoration target.

72 The following specific questions were investigated:

- 73 1) What is the baseline of ecosystem condition levels in Hungary according to the four-  
74 level approach of Lammerant et al. (2013)?
- 75 2) What was the extent of terrestrial ecological restoration in Hungary for the period  
76 2002-2016?
- 77 3) What is the relationship between the spatial extent of degradation types and the type of  
78 restoration interventions in natural and semi-natural habitats?
- 79 4) What was the progress towards the 15 % Aichi target in Hungary between 2002 and  
80 2016?

81

## 82 **2. Material and Methods**

### 83 2.1. Study area

84 Hungary lies in the Pannonian biogeographic region (Fig. 1) and its biodiversity is still rich in  
85 species and habitats (Mihók et al. 2017). This richness is indicated by the high proportion of  
86 area in conservation status: altogether 22.2 % of its territory is under EU or national

87 protection (EU 21.4 %; 9.1 % national; NBS 2016). The biodiversity of the Pannonian  
88 biogeographic region greatly contributes to the natural wealth of the European Union as its  
89 territory only covers 3 %, but it is home to 17 % of plant and 36 % of bird species of  
90 Community importance.

## 91 2.2. Assessment of ecosystem condition levels for the territory of Hungary

92 Following Maes et al. (2013, 2014) and Lammerant et al. (2013) we adopted the recent  
93 MAES (Mapping and Assessment of Ecosystems and their Services) typology for terrestrial  
94 and fresh water ecosystems (Maes et al. 2013, Annex 2). We estimated the share of ecosystem  
95 condition levels defined by Lammerant et al. (2013) for each of the MAES ecosystem types  
96 by using the following databases. The MÉTA Landscape Ecological Vegetation Database  
97 (Horváth et al. 2008) was used primarily to inventory the natural and semi-natural ecosystems  
98 of Hungary. The MÉTA Programme was carried out at the beginning of the Millennium to  
99 survey the actual state of the vegetation heritage of Hungary (Molnár et al. 2007), and covered  
100 about 19 % of the country where natural and semi-natural habitats occurred. The estimated  
101 spatial extent of altogether 85 habitat categories (Bölöni et al. 2011) and other information,  
102 including the level of habitat naturalness (Bölöni et al. 2008) and causes of degradation  
103 (Botta-Dukát 2008; Molnár et al. 2008) were surveyed in the field in hexagon units of 35  
104 hectares (Fig. 1).

105 The naturalness in the MÉTA database was estimated along a 1-5 gradient, 5 being the natural  
106 state (Molnár and Horváth 2008). The estimation for nature conservation purpose was based  
107 on the naturalness of species composition and vegetation structure of the habitat. Habitats in  
108 the highest naturalness (5) category have a high number of specialist and accompanying  
109 species, the structure is characteristic to the habitat type and there are no weeds and invasive  
110 species. These habitats are typically nature sanctuaries. Habitats in good natural condition (4)  
111 are less species rich, or their structure might be degraded. Naturalness 3 is dedicated to  
112 habitats in moderately degraded state with disturbance tolerant species, while heavily  
113 degraded habitats received 2 and totally degraded 1, that is, the habitat cannot be recognized  
114 and assigned to any natural or semi-natural habitats anymore (Bölöni et al. 2008). For  
115 example a closed steppe loess grassland is in naturalness 4 if the dominant grass species  
116 (*Festuca rupicola*) is underrepresented, other grass species dominate and accompanying  
117 dicots are less species rich (Bölöni et al. 2011). The naturalness categories of habitat types  
118 and their spatial extent were used in this study to estimate levels of ecosystem condition  
119 according to the four-level approach of Lammerant et al. (2013) for natural habitats. We  
120 assigned MÉTA naturalness 5 and 4 (natural, semi-natural) to Level 1, MÉTA naturalness 3  
121 to Level 2 and MÉTA naturalness 2 to Level 3 ecosystem state. MÉTA naturalness 1 refers to  
122 Level 4. The description of characteristics of ecosystem condition levels is described in the  
123 online Appendix (Table A1).

124 As much of the human affected and controlled ecosystems, like settlements or intensively  
125 cultivated agricultural areas, part of forests, plantations and extended water bodies were not  
126 covered by the MÉTA database (Molnár et al. 2007), evaluation of additional data had to be  
127 considered to reach a full accounting of MAES ecosystem types. The Hungarian Water  
128 Management Plan (report to the Water Framework Directive) was used in relation to rivers  
129 and lakes (VGT 2010). Whereas summary statistics from the National Forest Inventory (NFI,  
130 Kolozs and Szepesi 2010) and the Forest Monitoring and Observation System (FMOS,

131 Kolozs et al. 2009) were applied to extend data on all forested habitats. We used data from the  
132 CORINE Land Cover database (CLC, Heymann et al. 1994; Bossard et al. 2000) to  
133 complement the other databases and to cover urban and agricultural habitats. The summary of  
134 CLC 2006 database version 17 (EEA 2013) was applied that provided a ‘snapshot’ of the  
135 same period as the MÉTA Programme and various summary statistics of NFI and FMOS.

136 A detailed typology of MAES ecosystem types and a crosswalk among the used databases are  
137 demonstrated in the online Appendix Table A2. The concept of the decision process is  
138 demonstrated in Fig 2. A set of decision rules and threshold values were established to assign  
139 the appropriate extent of MAES ecosystem types to each condition level (for more detail see  
140 Table A3 in the online Appendix). According to this classification, we considered all states of  
141 ecosystems degraded that are not in Level 1, that is Level 2-4 categories.

142

### 143 2.3. Data gathering on restoration interventions

144 The data on terrestrial restoration interventions originated from two main sources: the  
145 documentation of EU LIFE Nature projects carried out in Hungary and the yearly reports of  
146 the ten Hungarian national park directorates, made available through their websites, dating  
147 between 2002 and 2016. The LIFE projects were found via the search engine of the EU  
148 Environment Life Programme and further information was gathered from the particular  
149 websites of the projects. We collected data on the location (at least at the settlement level), the  
150 year of the implementation, the target habitat types, the area and the type of the intervention.  
151 Interventions where these data were not available, were omitted from the analysis.

152 The types of restoration interventions were classified to the following categories: management  
153 of invasive species, wetland restoration, grassland restoration, and forest restoration. The  
154 control of invasive species was given at the species level. Data collected on restoration  
155 interventions were more detailed on targeted habitat types than the MAES ecosystem  
156 typology but frequently less specified than the MÉTA typology. Therefore, a meanly detailed  
157 classification of target semi-natural habitat types were used: Marshes (W\_mar); Bogs and  
158 mires (W\_bog); Aquatic habitats (W\_aqu); Dry grasslands (G\_dry); Meadows (G\_mea); Salt  
159 grasslands (G\_sal); Dry forests (F\_dry); Mesic forests (F\_mes); Riparian forests (F\_rip). The  
160 assignment details of habitat groups are given in the online Appendix (Table A4).

### 161 2.4. Comparison of the reason of degradation and types of restoration interventions

162 Systematic information on habitat degradation was available only for natural and semi-natural  
163 habitats surveyed in the MÉTA database. Furthermore, restoration interventions focused on  
164 these target habitats. Therefore, the knowledge on the types of degradation was gathered from  
165 the MÉTA database covering 19% of the country. All habitats not in natural, or semi-natural  
166 state (naturalness categories 4 and 5, Bölöni et al. 2008) were considered degraded and the  
167 information on the reason of degradation and the total area of degraded habitat were retrieved  
168 from the MÉTA database for each of the nine habitat types, listed above. The reasons for  
169 degradation were grouped as the following: invasion by the 15 most dangerous alien species  
170 (or groups of species in the same genera), adverse water, grassland or forest management.  
171 Management not supporting the sustainability of the given habitat type and thus resulting  
172 degradation of biodiversity is called adverse management. It has to be noted that different  
173 types of adverse management can occur at the same site, so there can be an overlap among the

174 areas degraded by different factors. The area and the type of restoration interventions carried  
175 out in the nine target habitat groups were compared to the area and reason for degradation of  
176 those habitat groups. Invasive species presence and restoration efforts were compared at a  
177 national level also by species.

## 178 2.5. Estimation of restoration achievement

179 In order to assess progress towards the 15 % target, the coarse scale (Level 1-4) ecosystem  
180 condition. Level 1 MAES ecosystem types, as a result of their good condition, are not target  
181 for restoration, so the restorable surface of Hungary is the total area minus the area of Level 1  
182 MAES ecosystem types in accordance with Lammerant et al. (2013). The total area of  
183 restoration interventions is compared to the restorable surface. In this estimate we presumed  
184 that any restoration intervention increases the condition to the next, better level as there were  
185 no systematic information available on the effectiveness of each restoration project. This way,  
186 our calculation probably overestimates the progress towards the 15 % target.

## 187 3. Results

### 188 3.1. Area of the four ecosystem condition levels in Hungary

189 Area estimates for the MAES ecosystem types and the share of the different ecosystem state  
190 levels are shown in Fig. 3. Altogether 613 000 hectares (7 % of the country) can be  
191 considered close to natural (Level 1), not target to restoration efforts in Hungary. The largest  
192 areas of natural state ecosystems in decreasing order are found among woodlands and forests,  
193 grasslands, and rivers and lakes. Level 2 ecosystem condition extends over larger area (893  
194 000 ha, 9.6 % of the country), whereas Level 3 ecosystems cover approximately 20 % of  
195 Hungary (1.9 million hectares). In the latter category, a fraction of cropland and urban area  
196 with some remnant biodiversity appears. More than 60 % of the country (5.89 million  
197 hectares) is highly modified (Level 4) due mainly to arable cultivation.

198 Rivers and lakes are in the best natural state with more than 64 % in Level 1 and 25 % in  
199 Level 2 condition. Wetlands are also categorized mostly to Level 1 and 2 conditions (47 %  
200 and 46 %, respectively). The majority of grasslands are considered Level 2 (35 %) and Level  
201 3 (46 %). Despite the largest area of natural state forests among ecosystem types, the ratio of  
202 Level 1 forests is only 15 %, compared to the 58 % in Level 3 condition (mostly plantations,  
203 Fig.3). A small fraction, 1 % of tree plantations are assigned, according to expert estimation to  
204 Level 4 forests together with 4 % of heath and shrubs that represent young clear-cut areas.

### 205 3.2. Restoration interventions in Hungary

206 Our survey resulted in a database of 634 terrestrial restoration interventions for the period of  
207 2002-2016. The map with the locations of activities at settlement precision can be found in  
208 Fig. 1. Mesic forests, grasslands (all three types) and marshes were restored at the largest total  
209 area. Data are demonstrated with the degraded area of the relevant habitat group based on the  
210 MÉTA naturalness estimates (Fig. 4). Degraded habitats refer to the areas in the MÉTA  
211 database that are not assigned to naturalness 5 or 4, these natural, semi-natural areas are not  
212 demonstrated in the Figure. High treated / degraded area ratio was found for wetland marshes  
213 and dry and meadow grasslands (18, 13, 12 % respectively). Forested habitats seem to be less  
214 treated (between 1 and 6 %) in relation to their degraded area. In case of aquatic wetlands the  
215 restored area exceeds the degraded area as a result of the low representation of freshwater  
216 habitats in the MÉTA database.

### 217 3.3. Comparison of degradation type and restoration interventions

218 Adverse water management, not supporting the sustainability of the habitat, and resulting in  
219 degradation was found primarily in salt grasslands and meadows, marshes and riparian forests  
220 (Fig. 5a). Water regulation as a means of restoration was mainly carried out in marshes,  
221 aquatic habitats, salt grasslands and meadows. Adverse grassland management affects the  
222 largest areas in meadows and grasslands, and grassland restoration was carried out focusing  
223 on these habitat types (Fig. 5b). Adverse forest management affected mainly mesic and dry  
224 forest, and restoration focused on the mesic type (Fig. 5c). Degradation due to invasion was  
225 abundant in all habitat groups, whereas elimination programmes aimed primarily at dry  
226 grasslands, grassland meadows and dry forests (Fig. 5d). At the species level, the most  
227 widespread were woody invasives, primarily black locust (*Robinia pseudoacacia*, at 463 833  
228 ha) and Russian olive (*Elaeagnus angustifolia*, at 115 107 ha) (online Appendix Fig. A1).  
229 From the herbaceous species, *Solidago spp.* (237 942 ha) invaded mostly wetter and *Asclepias*  
230 *syrriaca* (59 420 ha) drier areas. Restoration interventions targeted a very limited area of the  
231 infected sites (5 397 ha for *R. pseudoacacia*, 3 710 ha for *E. angustifolia*, 5 658 ha for  
232 *Solidago spp.*, and 3 721 ha for *A. syriaca*), however, interventions concentrated on the most  
233 problematic species (Fig. A1).

### 234 3.4. Estimation of restoration achievements

235 By deducting Level 1 ecosystem condition area (613 000 ha; Table 1) from the total area of  
236 Hungary (9 303 000 ha) the restorable surface is estimated 8 690 000 ha, that is about 93 % of  
237 the country. The total area of restoration interventions is 92 057 ha based on the restoration  
238 survey. As we consider the restoration interventions to be successful in raising one level up  
239 the ecosystem condition hierarchy, this means the restoration of 1.06 % of the degraded area  
240 for the period of 2002-2016, according to the method of Lammerant et al. (2013). In case we  
241 follow the approach of Egoh et al. (2014) and deduct Level 4 urban areas (536 000 ha; Table  
242 1) from the restorable surface (equals 88 % of the country), the studied restoration  
243 interventions cover in total 1.13 % of degraded areas. If croplands in Level 4 are also  
244 deducted from the restorable surface (31 % of the country), the restored area is 3.24 %. The  
245 most permissive way to count the level of achievement could be to only take the degraded  
246 area in the MÉTA database into account as restorable surface (note that it only covers the 19  
247 % of the country), this way the restored area would reach 5.29 %.

## 248 4. Discussion

249 The present study is the first estimate of the compliance with the Aichi restoration target for  
250 Hungary by using field based ecosystem condition and degradation assessments and data on  
251 ecological restoration carried out in the period 2002-2016. The survey revealed a remarkable  
252 delay in reaching the target by 2020. According to the four-level approach (Lammerant et al.  
253 2013), in 14 years less than the tenth of the aim (1.06 %) was achieved regarding ecological  
254 restoration that calls for a significant acceleration and scaling up of activities.

255 The approach followed provided a precise and scientifically sound assessment for natural and  
256 semi-natural terrestrial habitats, but the ecological restoration interventions only represent a  
257 partial inventory of activities. However, these interventions, with focus on biodiversity have a  
258 reliable potential to increase naturalness of ecosystems along the ecosystem condition level by  
259 one step, especially at Level 2 or 3. The collection of standard data and the construction of the

260 database during this study is a major step forward, as there is a general lack of information for  
261 the purpose of Aichi Target 15 (Tittensor et al. 2014; Vanhove et al. 2017). However, there  
262 are some uncertainties regarding the estimation of restoration results. In the absence of  
263 systematic information on the outcome of restoration interventions, we assumed that the  
264 naturalness increased at least one level in each case. This probably resulted in an  
265 overestimation of restoration progress. The exclusion of data-poor projects (28 %) from the  
266 survey added to the underestimation of the restoration activities. A third source of uncertainty  
267 emerges from the investments carried out in the studied period causing degradation, but there  
268 was no data available to include them in our survey. With all these uncertainties, however,  
269 we can state that the 15 % restoration target will most probably not be achieved by 2020 in  
270 Hungary, like elsewhere (Leadley et al. 2014). This is in line with the mid-term report of the  
271 Convention of Biological Diversity at a global scale (CBD 2016). The study raises the  
272 question whether the methodology for estimating the restorable surface should consider the  
273 trade-offs emerging with urban areas and croplands to be completely part of the restoration  
274 target.

275

#### 276 4.1. Assessment of ecosystem condition levels (Level 1-4)

277 To comply with the Aichi restoration target, inventorying the condition of ecosystems and  
278 assembling data on restoration interventions is necessary (EEA 2015, Box 5.2). By only using  
279 data of different reporting obligations, like that of the CBD or the EU Habitat Directive, the  
280 level of achievements towards the target cannot be estimated. The Nordic countries made  
281 efforts to use the existing databases and report for five countries to assign ecosystem  
282 condition to the four levels (Hagen et al. 2015), but results are rough estimates and call for  
283 further inventories.

284 This study provides the first assessment of ecosystem condition levels for the MAES  
285 ecosystem types for the complete territory of Hungary using the suggested approach  
286 (Lammerant et al. 2013). Uncertainties exist regarding precision and reliability of data, as  
287 several databases were used in parallel. Decision rules and threshold values provided by the  
288 Restoration Prioritization Framework are rather vague, therefore expert judgement was  
289 involved. This might represent a bias when comparing ecosystem condition levels between  
290 countries (Hagen et al. 2015). However, by using best available knowledge sources and  
291 precise descriptions of the estimation methodology the outcome can be a major basis for the  
292 monitoring of restoration achievements.

293 Following the four-level approach and the estimates gathered for MAES ecosystem types, 7  
294 % of Hungary (613 000 ha) is in close to natural state (Level 1). Natura 2000 ecosystems in  
295 favourable conservation status cover 371 000 ha (19 % of designated area), as reported in  
296 2013 (NBS 2016). The difference (1.6 fold) of area demonstrates that a thorough inventory of  
297 ecosystem condition is necessary for providing a more precise assessment of the extent of  
298 Level 1, 2 and 3 ecosystem conditions, with the help of other national databases to  
299 complement Natura 2000 reporting. We cannot compare the resulting state levels to other  
300 countries, as even the Nordic country survey only provides percentages of ecosystem types  
301 assigned to the levels (Hagen et al. 2015). Therefore, the degraded area and target for  
302 restoration that should be the basis against which to count the 15 % restoration target is not  
303 defined so far in the literature (Tittensor et al. 2014). Egoh et al. (2014) tried to estimate

304 efforts to reach the target by using only Natura 2000 habitat data and considers all EU  
305 Member States as one unit, however, the targets should be achieved by country, preferably  
306 including all major habitat types (Lammerant et al. 2013).

#### 307 4.2. Status of ecological restoration in Hungary

308 By using the best available data on the restoration activities gathered by a standard  
309 methodology we provide the first estimate of the status of ecological restoration for Hungary.  
310 The data acquired this way has uncertainties. First, only data on restoration carried out by  
311 natural park directorates and NGOs was gathered, but other interventions, like rehabilitation  
312 of industrial areas or large water bodies, and other activities to lower adverse impacts are not  
313 included in the lack of data. Efforts were made for extending our database with rivers and  
314 lakes at national level by using the reports to the Water Framework Directive (VGT 2010;  
315 2016), however, the change in the methodology during the period prevented a reliable  
316 estimate of ecological state and improvements. Another uncertainty of the study is that no  
317 information was gained on the success or failure of the restoration interventions; we only  
318 know that the efforts were made. The lack of knowledge on the outcome of the interventions  
319 draws attention to the need of monitoring, evaluation and the publication of the results  
320 (Lammerant et al. 2013; Navarro et al 2017). In this context, our study provides measure  
321 descriptors in the sense of Lammerant et al. (2013) as initiated restoration actions. To  
322 summarize, the database underestimates the area of restoration interventions, but might over-  
323 estimate their success by assuming the raise of one ecosystem state level as an outcome.

324 We have limited information to compare the restoration efforts in Hungary to other countries.  
325 Published data exists on the area restored for particular ecosystem types for a few countries  
326 (Hagen et al. 2015), e.g. Finland restored 200 km<sup>2</sup> of forests and woodlands, but in the lack of  
327 other data, no summary can be made for the whole country and all ecosystem types. The  
328 Global Restoration Network has a database on restoration projects, but its geographical bias  
329 and low number of entries avoid its use as a source for national estimates (Navarro et al.  
330 2017).

#### 331 4.3. Comparison of the type of degradation and restoration aims

332 This is the first comparison of restoration interventions and degradation types for habitat  
333 groups that can assist in further restoration planning. Restoration interventions analysed in  
334 this study were initiated mainly at habitat groups where degradation problems occurred,  
335 however at a very limited area. Most effort was put in improving the state of degraded  
336 grasslands, marshes and mesic forests. Further effort was invested in the fight against invasive  
337 species. Hungary lies in the gateway of species invasion and is especially threatened by plants  
338 and animals as well (Lukács et al. 2016; Takács et al. 2017). Therefore, restoration efforts are  
339 important for their control, but the area should be greatly increased to cope with the problem.

#### 340 4.4. Planning further restoration

341 The mid-term review of the EU Biodiversity Strategy (European Commission 2015) states  
342 that no significant overall progress was made, the same is true for the Aichi targets (RSPB  
343 2016). There is a general opinion of the failure of reaching Aichi targets in the required time  
344 frame (Leadley et al. 2014; Tittensor et al. 2014; Cortina-Segarra et al. 2016; Tolvanen and  
345 Aronson 2016; Teh et al. 2017). Despite of probable non-compliance, the targets should not  
346 be given up (Simberloff and Vitule 2014; Tolvanen and Aronson 2016; Ruete et al. 2018).



347 We demonstrated that a remarkable amount of effort is still needed to meet the 15 % target.  
348 Different approaches to estimate restorable surface result in different percentages of restored  
349 area, however, only expanding from 1.06 % to 5.29 %, far from the 15 %. In the most  
350 permissive version of estimation, when the restorable surface is only based on semi-natural  
351 degraded area estimated by the MÉTA database (describing only 19 % of Hungary) instead of  
352 the total of L2-4 level of area (with or without urban and cropland), more than 84 000  
353 hectares have to be restored in the two upcoming years to meet the target of 15 % by 2020, by  
354 taking into account of the area already restored (92 000 ha). It is rather unlikely that the target  
355 will be met in the remaining period. The utmost benefit of this survey is to provide numerical  
356 estimate for the target by using best available, site-based data and rigorous, repeatable  
357 methodology.

358 Our methodology in pointing out the major degradation causes and threatened habitat groups  
359 in comparison to past restoration efforts at a fine scale can be a major contribution to guide  
360 restoration prioritization at a national level. We quantified the need for further restoration in  
361 forests, especially in dry forests. The low forest restoration activity is a sign of forest  
362 management being largely economic and less conservation targeted, however, recently new,  
363 more sustainable concepts emerged in forest management (Stanturf et al. 2014; Csépanyi  
364 2017). Restoration to counteract problems caused by invasive species is another area to be  
365 strengthened and harmonized at the EU level (Hulme et al. 2009). The results of the study can  
366 contribute at a national level to the planning of the Post-2020 Biodiversity Framework (CBD  
367 2018) and can support to specify the targets. The need to “rocket” (Perring et al. 2018)  
368 ecological restoration is recognized by the United Nations General Assembly, declaring 2021  
369 – 2030 the UN Decade on Ecosystem Restoration. In the lack of other examples, our survey is  
370 a minor, but necessary contribution to this goal at a national level, and could influence other  
371 countries to follow the methodology, by using best available field based knowledge.

## 372 **Acknowledgements**

373 The study was financed by the KEHOP-4.3.0-VEKOP-15-2016-00001 project, and the  
374 GINOP-2.3.2-152016-00019 grant and National Science Foundation of Hungary (NKFI-  
375 OTKA FK127996). AKJ was supported by the ÚNKP-18-3 New National Excellence  
376 Program of the Ministry of Human Capacities. The comments of two anonymous reviewers  
377 helped improve the manuscript. The funding sources had no involvement in the study  
378 design, data collection, and interpretation, in writing the paper and in the decision on  
379 submission.

## 380 **Supplementary data (Online Appendix)**

381 Characteristics of ecosystem condition levels (Level 1-4) based on the habitat naturalness  
382 indicators, extracted from the MÉTA database are demonstrated in Table A1. A detailed  
383 typology of MAES ecosystem types and a crosswalk among the used databases is  
384 demonstrated (Table A2). A set of decision rules and threshold values were established to  
385 assign the appropriate extent of MAES ecosystem types to each condition level (Table A3). A  
386 table on the nine habitat groups and their relevant ÁNÉR and Habitat Directive categories  
387 helps to compare the groups to European level habitat types (Table A4). Area invaded by the  
388 15 most abundant invasive species and the area of interventions aiming to eradicate them can  
389 be found in Fig. A1.

390

391 **References**

- 392 Aradóttir Á, Petursdóttir T, Halldorsson G, Svavarsdóttir K, Arnalds O. 2013. Drivers of  
393 ecological restoration: lessons from a century of restoration in Iceland. *Ecology and*  
394 *Society* **18**:33.
- 395 Aronson J, Alexander S. 2013. Ecosystem restoration is now a global priority: time to roll up  
396 our sleeves. *Restoration Ecology* **21**:293–296.
- 397 Bölöni J, Molnár Zs, Horváth F, Illyés E. 2008. Naturalness-based habitat quality of the  
398 Hungarian (semi-)natural habitats. *Acta Botanica Hungarica* **50**(supplement):149–159.
- 399 Bölöni J, Molnár Zs, Kun A. 2011. Magyarország élőhelyei – vegetációtípusok leírása és  
400 határozója, ÁNÉR 2011 (in Hungarian) [Habitats – Description and identification of  
401 vegetation types of Hungary, ÁNÉR 2011]. MTA Ökológiai és Botanikai Kutatóintézet,  
402 Vácrátót, p. 439.
- 403 Bossard M, Feranec J, Otahel J. 2000. CORINE land cover technical guide – Addendum  
404 2000. European Environment Agency.
- 405 Botta-Dukát Z. 2008. Invasion of alien species to Hungarian (semi-)natural habitats. *Acta*  
406 *Botanica Hungarica* **50**(supplement):219–227.
- 407 CBD (Convention on Biological Diversity) 2010. Aichi biodiversity targets of the strategic  
408 plan 2011–2020. Secretariat of the convention on biological diversity. Montreal, Quebec,  
409 Canada. <http://www.cbd.int/sp/targets/> (accessed: 11 May 2018)
- 410 CBD (Convention on Biological Diversity) 2016. Analysis of Targets Established by Parties  
411 and Progress towards the Aichi Biodiversity Targets. Available at  
412 <https://www.cbd.int/impact/assessment-table-2016-04-22-en.pdf>
- 413 CBD (Convention on Biological Diversity) 2018. Proposal for a Comprehensive and  
414 Participatory Process for the Preparation of the Post-2020 Global Biodiversity Framework.  
415 CBD/SBI/2/17. Accessed:  
416 <https://www.cbd.int/doc/c/cde0/fa18/7681b85be1ed441f18ae0c97/sbi-02-17-en.pdf>
- 417 Cortina-Segarra J, Declerck K, Kollmann J. 2016. Speed restoration of EU ecosystems. *Nature*  
418 **535**:231.
- 419 Csépanyi PA. 2017. The economic characteristics of continuous forest cover management in  
420 beech and turkey oak forests at Pilis Park Forestry Company. PhD Theses, Sopron University,  
421 Sopron.
- 422 EEA (European Environment Agency) 2013. Corine Land Cover 2006 raster data, version 17  
423 (12/2013) – Raster data on land cover for the CLC2006 inventory. Available at:  
424 <http://www.eea.europa.eu/data-and-maps/data/corine-land-cover-2006-raster-3>
- 425 EEA 2015. European ecosystem assessment — concept, data, and implementation.  
426 Contribution to Target 2 Action 5 Mapping and Assessment of Ecosystems and their Services  
427 (MAES) of the EU Biodiversity Strategy to 2020. EEA Technical report No 6/2015.  
428 Publications Office of the European Union, Luxembourg.

- 429 Egoh BN, Paracchini ML, Zulian G, Schägner JP, Bidoglio G. 2014. Exploring restoration  
430 options for habitats, species and ecosystem services in the European Union. *Journal of*  
431 *Applied Ecology* **51**:899–908.
- 432 European Commission 2011. Our life insurance, our natural capital: an EU biodiversity  
433 strategy to 2020. Communication from the commission to the European parliament, the  
434 council, the economic and social committee and the committee of the regions. COM (2011)  
435 244 Final. Brussels
- 436 European Commission 2015. The mid-term review of the EU Biodiversity Strategy to 2020  
437 COM(2015) 478 final. Brussels
- 438 Hagen D, Svavarsdóttir K, Nilsson C, Tolvanen AK, Raulund-Rasmussen K, Aradóttir ÁL,  
439 Fosaa A, Halldorsson G. 2013. Ecological and social dimensions of ecosystem restoration in  
440 the Nordic countries. *Ecology and Society* **18**:34.
- 441 Hagen D, Lindhagen A, Päivinen J, Svavarsdóttir K, Tennokene M, Klokk T, Aarønæs MS.  
442 2015. The Nordic Aichi restoration project: How can the Nordic countries implement the  
443 CBD-target on restoration of 15% of degraded ecosystems within 2020? (Vol. 2015515).  
444 TemaNord, Nordic Council of Ministers, Copenhagen.
- 445 Halldórsson G, Aradóttir ÁL, Fosaa AM, Hagen D, Nilsson C, Raulund-Rasmussen K,  
446 Skringo AB, Svavarsdóttir K, Tolvanen A. 2012. Restoration of damaged ecosystems in the  
447 Nordic countries. *TemaNord* 2012:558, Nordic Council of Ministers, Copenhagen.
- 448 Heymann Y, Steenmans Ch, Croissille G, Bossard M. 1994. CORINE Land Cover. Technical  
449 Guide. EUR12585, Office for Official Publications of the European Communities,  
450 Luxembourg.
- 451 Horváth F, Molnár Zs, Bölöni J, Pataki Zs, Polgár L, Révész A, Oláh K, Krasser D, Illyés E.  
452 2008. Fact sheet of the MÉTA Database 1.2. *Acta Botanica Hungarica* **50**(supplement):11–  
453 34.
- 454 Hulme PE, Pyšek P, Nentwig W, Vilà M. 2009. Will threat of biological invasions unite the  
455 European Union. *Science* **324**:40–41.
- 456 Jorgensen D. 2015. Ecological restoration as objective, target, and tool in international  
457 biodiversity policy. *Ecology and Society* **20**:43.
- 458 Kolozs L. (ed.) 2009. Forest Monitoring and Observation System – Erdővédelmi Mérő- és  
459 Megfigyelő Rendszer (EMMRE) 1988-2008. MGSZH Központ Erdészeti Igazgatóság,  
460 Budapest.
- 461 Kolozs L., Szepesi A. 2010. Hungary. In: E. Tomppo, T. Gschwater, M. Lawrence, R. E.  
462 McRoberts (eds.) *National Forest Inventories. Pathways for Common Reporting*. Springer  
463 Verlag, Heidelberg, Dordrecht, London, New York, pp. 269-276.
- 464 Kotiaho JS, Kuusela S, Nieminen E, Päivinen J, Moilanen A. 2016. Framework for assessing  
465 and reversing ecosystem degradation – Report of the Finnish restoration prioritization  
466 working group on the options and costs of meeting the Aichi biodiversity target of restoring at  
467 least 15 percent of degraded ecosystems in Finland. Ministry of Environment, Helsinki.

468 Lammerant J, Peters R, Snethlage M, Delbaere B, Dickie I, Whiteley G. 2013.  
469 Implementation of 2020 EU Biodiversity Strategy: Priorities for the restoration of ecosystems  
470 and their services in the EU. Report to the European Commission. ARCADIS Belgium.

471 Leadley PW, et al. 2014. Progress towards the Aichi Biodiversity Targets: An assessment of  
472 biodiversity trends, policy scenarios and key actions. Technical Series No. 78. Secretariat of  
473 the Convention on Biological Diversity, Montreal, Canada.

474 Lukács BA, Mesterházy A, Vidéki R, Király G. 2016. Alien aquatic vascular plants in  
475 Hungary (Pannonian ecoregion): Historical aspects, data set and trends. *Plant Biosystems*  
476 **150**:388–395.

477 Maes J, et al. 2013. Mapping and assessment of ecosystems and their services. An analytical  
478 framework for ecosystem assessments under 5 of the EU biodiversity strategy to 2020.  
479 Publications Office of the European Union, Luxembourg.

480 Maes J, et al. 2014. Mapping and assessment of ecosystems and their services: Indicators for  
481 ecosystem assessments under Action 5 of the EU Biodiversity Strategy to 2020. (European  
482 Union Technical Report; No. 2014-080). Publications Office of the European Union,  
483 Luxembourg.

484 Mihók B, et al. 2017. Biodiversity on the waves of history: Conservation in a changing social  
485 and institutional environment in Hungary, a post-soviet EU member state. *Biological*  
486 *Conservation* **211**:67–75.

487 Molnár Zs, et al. 2007. A grid-based, satellite-image supported, multi-attributed vegetation  
488 mapping method (MÉTA). *Folia Geobotanica* **42**:225–247.

489 Molnár Zs, Horváth F. 2008. Natural vegetation based landscape indicators for Hungary I.:  
490 Critical review and the basic 'MÉTA' indicators. *Tájökológiai Lapok* **6**:61–75.

491 Molnár Zs, Bölöni J, Horváth F. 2008. Threatening factors encountered: Actual endangerment  
492 of the Hungarian (semi-) natural habitats. *Acta Botanica Hungarica* **50**(Supplement):199–217.

493 Navarro LM, Marques A, Proença V, Ceaușu S, Gonçalves B, Capinha C, Fernandez M,  
494 Geldman J, Pereira HM. 2017. Restoring degraded land: contributing to Aichi Targets 14, 15,  
495 and beyond. *Current Opinion in Environmental Sustainability* **29**:207–214.

496 NBS (National Biodiversity Strategy 2015-2020) 2016. (A biológiai sokféleség megőrzésének  
497 2015-2020 közötti időszakra szóló nemzeti stratégiája, in Hungarian). Ministry of Agriculture.  
498 Budapest.

499 Perring MP, Erickson TE, Brancalion PH. 2018. Rocketing restoration: enabling the upscaling  
500 of ecological restoration in the Anthropocene. *Restoration Ecology*, **26**: 1017-1023.

501 RSPB 2016. BirdLife International, WWF, Conservation International, and The Nature  
502 Conservancy Convention on Biological Diversity progress report towards the Aichi  
503 Biodiversity Targets. Available at  
504 [http://www.birdlife.org/sites/default/files/score\\_card\\_booklet\\_final.pdf](http://www.birdlife.org/sites/default/files/score_card_booklet_final.pdf)

505 Ruete A, Jönsson MT, Snäll T. 2018. Conservation benefits of international Aichi protection  
506 and restoration targets for future epiphyte metapopulations. *Journal of Applied Ecology*  
507 **55**:118-128.

508 Simberloff D, Vitule JR. 2014. A call for an end to calls for the end of invasion biology.  
509 *Oikos* **123**:408–413.

510 Stanturf JA, Palik BJ, Williams MI, Dumroese, RK, Madsen P. 2014. Forest restoration  
511 paradigms. *Journal of sustainable forestry* **33**(supplement):161–S194.

512 Suding K, et al. 2015. Committing to ecological restoration. *Science* **348**:638–640

513 Takács P, Czeglédi I, Ferincz Á, Sály P, Specziár A, Vitál Z, Weiperth A, Erős T. 2017. Non-  
514 native fish species in Hungarian waters: historical overview, potential sources and recent  
515 trends in their distribution. *Hydrobiologia* **795**:1–22.

516 Teh LS, Cheung WW, Christensen V, Sumaila UR. 2017. Can we meet the Target? Status and  
517 future trends for fisheries sustainability. *Current Opinion in Environmental Sustainability*  
518 **29**:118–130.

519 Tittensor DP, et al. 2014. A mid-term analysis of progress toward international biodiversity  
520 targets. *Science* **346**:241–244.

521 Tobón W, Urquiza- Haas T, Koleff P, Schröter M, Ortega- Álvarez R, Campo J, Lindig-  
522 Cisneros R, José Sarukhán J, Bonn A. 2017. Restoration planning to guide Aichi targets in a  
523 megadiverse country. *Conservation Biology* **31**:1086–1097.

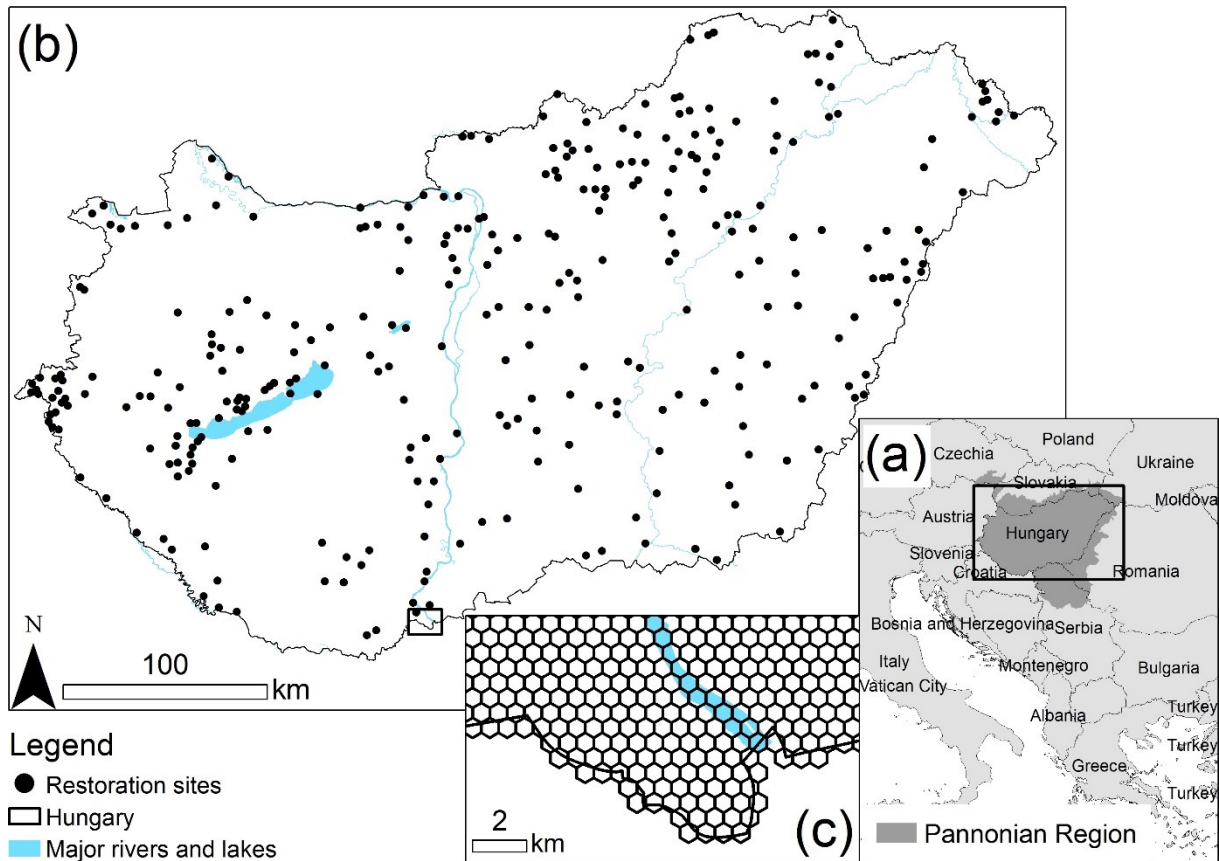
524 Tolvanen A, Aronson J. 2016. Ecological restoration, ecosystem services, and land use: a  
525 European perspective. *Ecology and Society* **21**:47.

526 Vanhove MP, Rochette AJ, de Bisthoven LJ. 2017. Joining science and policy in capacity  
527 development for monitoring progress towards the Aichi Biodiversity Targets in the global  
528 South. *Ecological indicators* **73**:694–697.

529 VGT 2010. A Duna-vízgyűjtő magyarországi része - Vízgyűjtő-gazdálkodási terv (in  
530 Hungarian) [Water Management Plan for the Hungarian part of the Danube Catchment].  
531 Vízügyi és Környezetvédelmi Központi Igazgatóság [General Directorate of Water  
532 Management], Budapest, p. 428.

533 VGT 2016. A Duna-vízgyűjtő magyarországi része vízgyűjtő-gazdálkodási terv, (in  
534 Hungarian) [Water management plan for the Hungarian part of the Danube catchment].  
535 General Directorate of Water Management, Budapest.

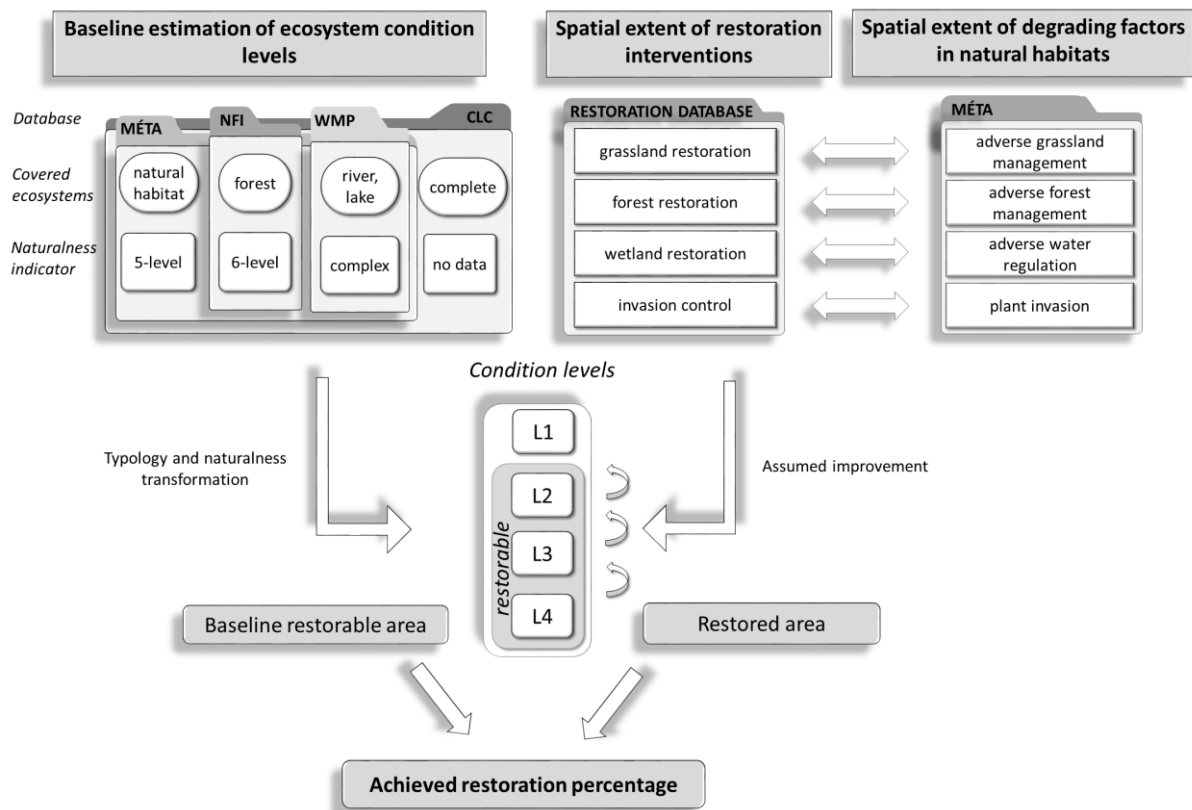
536



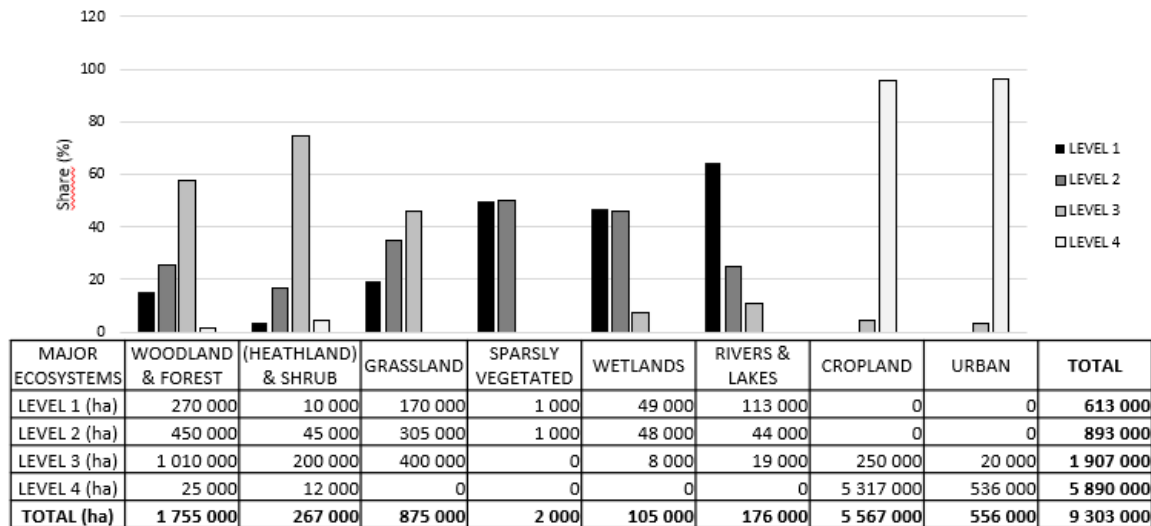
537

538 Fig. 1. Map of the study area. a) The Pannonian biogeographic region; b) Map of Hungary  
 539 with the points of analysed restoration interventions; c) Sample of the MÉTA database  
 540 hexagons, units from where the naturalness and reason for degradation data were retrieved.

541



544 Figure 2. Conceptual diagram of the decision tree of the assignment of ecosystems to  
 545 condition levels Level 1 – 4 according to Lammerant et al. 2013. Ecosystem types refer to  
 546 MAES ecosystem types (Maes et al. 2013). Data sources are: MÉTA, National Habitat  
 547 Classification System (ÁNÉR – Bölöni et al. 2011); CORINE Land Cover types (Bossard et  
 548 al. 2000) for Hungary; NFI, forest type categories of National Forest Inventory (NFI – Kolozs  
 549 & Szepesi 2010); WMP, Water Management Plan (WMP – VGT 2010, 2016). The restorable  
 550 area is considered as all condition levels except Level 1 (natural, semi-natural). Detailed  
 551 description of the process is added in the Supplementary Material, Table A3.



552

553 Figure 3. Classification of the area (ha) and share (%) of ecosystem condition according to the  
 554 four-level approach (Lammerant et al. 2013) for Hungary, based on the decision rules  
 555 indicated in the online Appendix (Table A3) and the conceptual diagram, Fig. 2. Level 1  
 556 ecosystems are in close to natural condition, Level 2 are in slightly degraded state, Level 3  
 557 ecosystems are in moderately degraded condition and Level 4 are in severely degraded or  
 558 highly modified state. Ecosystem types are given according to MAES categories (Maes et al.  
 559 2013).



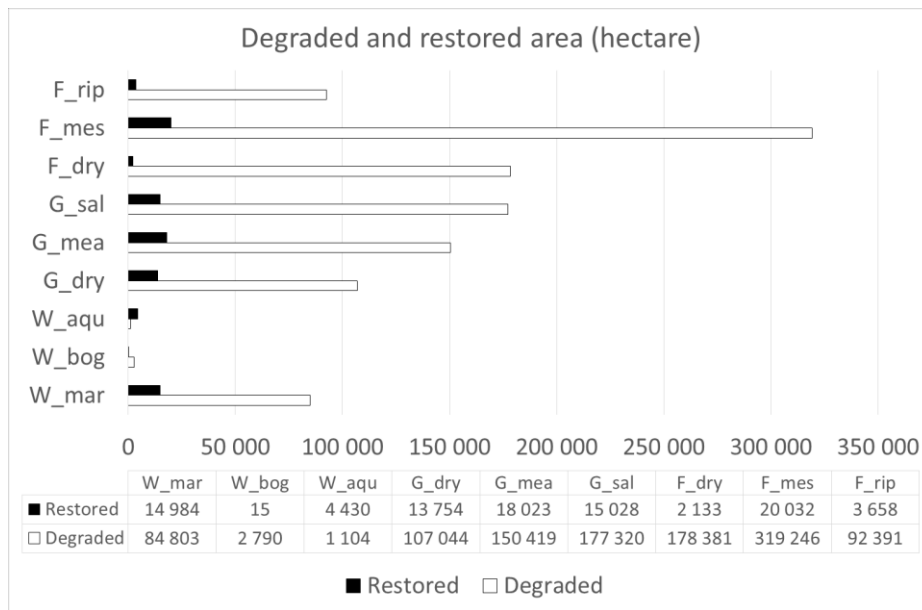


Fig. 4. Total area (ha) of degraded habitats (not in natural, semi-natural state; naturalness 5 and 4 excluded; Bölöni et al. 2008) within the MÉTA database (1 739 025 ha) and that of total restored area (92 057 ha) for the nine habitat groups. Codes of the groups: Wetland / marshes (W\_mar); Wetland / bogs/mires (W\_bog); Wetland / aquatic (W\_aqu); Grassland / dry (G\_dry); Grassland / meadows (G\_mea); Grassland / salt (G\_sal); Forest / dry (F\_dry);

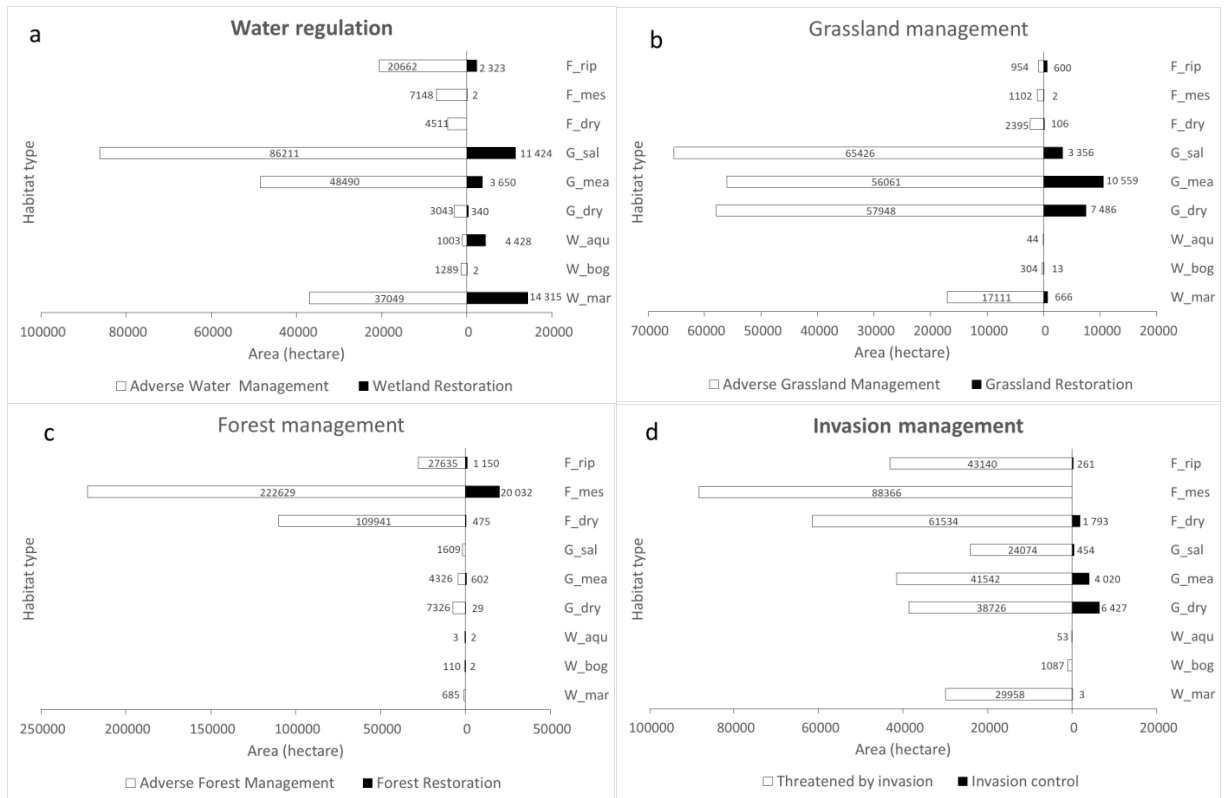


Fig. 5. Area of degraded habitat types based on the MÉTA database and that of restoration intervention types. a) Adverse water management and restoration area by water regulation; b) adverse grassland management and grassland restoration area; c) adverse forest management and forest restoration and d) invaded areas and invasion treatment for the nine habitat types in hectares. For codes of the habitat groups see Fig. 4.