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STATE OF MAINE 126th LEGISLATURE FIRST REGULAR SESSION

Final Report of the COMMISSION TO STUDY LONG-TERM CARE FACILITIES

December 2013

Sen. Margaret M. Craven, Chair
Sen. David C. Burns
Rep. Peter C. Stuckey, Chair
Rep. Richard R. Farnsworth
Rep. Beth Turner
Kenneth J. Albert, III
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Executive Summary

In 2013 the 126th Maine Legislature established the Commission to Study Long-term Care Facilities with the passage of Resolve 2013, Chapter 78. The resolve established the commission, specified the duties of the commission and set December 4th, 2013 as the due date for the report of the commission to the full Legislature. A copy of Resolve 2013, Chapter 78 is included as Appendix A. The deadline for the report was extended from December 4th to December 12th by vote of the Legislative Council on November 21st pursuant to Joint Rule 353, section 7.

The President of the Senate, Speaker of the House of Representatives and Governor completed their appointments during the late summer. The members include two State Senators, three State Representatives, an owner of a long-term care facility, a representative of a statewide association of long-term care facility owners, a representative of a statewide association of long-term care facilities, a city manager, a representative of the Governor's Office, and the director of Maine's long-term care ombudsman program. A copy of the membership list of the commission is included as Appendix B. The 11 member commission met on October 11th and 25th, November 8th and 15th and December 4th. All meetings were held in the Cross State Office Building in Augusta and were open to the public and broadcast through the Legislature's public Internet system.

The commission focused its work regarding long-term care facilities on adequate funding, staffing and regulatory requirements and access to nursing facility services in rural and urban areas. The 14 recommendations of the commission include: recommendations designed to assist facilities in achieving adequate reimbursement for the care of residents whose care is reimbursed by the MaineCare program; a recommendation that Maine retain the current nursing facility staffing requirements and ratios; a recommendation to address the use of consumer life insurance as a resource to pay for nursing facility care; recommendations relating to errors in Cost of Care overpayments to facilities; and recommendations for further study of long-term care. The recommendation for further study by a Blue Ribbon Commission on Long-term Care reflects an understanding that more work needs to be done to study and make recommendations on a state plan for long-term care services in the community and in facilities. The recommendation for further study by a Commission to Continue the Study of Long-term Care Facilities reflects an understanding that further review and recommendations are needed on adequate reimbursement for facilities, ensuring access in rural and urban areas and providing incentives for high quality care through the nursing facility principles of reimbursement of the MaineCare program. Specific recommendations, including the votes for each recommendation are below.

1. Rebase to 2011 and every two years. Direct the Department of Health and Human Services to amend the Principles of Reimbursement for Nursing Facilities, Chapter 101, MaineCare Benefits Manual, Chapter III, Section 67 in the direct care cost component for nursing facilities in subsection 80.3.3(1) to establish a facility's base year by reference to the facility's 2011 audited cost report, or if the 2011 audited report is not available by reference to the facility's 2011 as filed cost report, and rebase every two years thereafter. Direct the Department of Health and Human Services to amend the Principles of Reimbursement in the routine cost component in subsection

- 80.4.5.1 in a similar manner to the direct care cost component. Vote: 9 for, 0 against, 1 abstain.
- 2. Increase peer group upper limit. Direct the Department of Health and Human Services to amend the Principles of Reimbursement to increase the peer group upper limit on the base year case mix and regionally adjusted cost per day to 110% of the median in the direct care cost component in subsection 80.3.3.4(b) and in the routine cost component in subsection 80.5.4. Vote: 8 for, 2 against.
- 3. Repeal administrative and management ceiling. Direct the Department of Health and Human Services to amend the Principles of Reimbursement in subsection 43.4.2(A) to repeal the administrative and management ceiling in the routine cost component. Vote: 7 for, 3 against.
- 4. Cost of living adjustment included in budget request. Direct the Department of Health and Human Services to amend the Principles of Reimbursement in subsection 91.1 to require the Department of Health and Human Services to set the inflation adjustment cost of living percentage change in reimbursement on an annual basis and by reliance on a publicly available index such as the Consumer Price Index Medical Care Services Index and to require that budget requests submitted by the Department of Health and Human Services include that annual adjustment. Vote: 9 for, 0 against.
- **5.** Health insurance as fixed cost component. Direct the Department of Health and Human Services to amend the Principles of Reimbursement to move health insurance costs for nursing facility personnel in subsection 41.1.7(3) from the direct care cost component and in subsection 43.4.1(16)(c) from the routine cost component to the fixed cost component in subsection 44. Vote: 6 for, 3 against.
- **6. Supplemental payment for high MaineCare census.** Direct the Department of Health and Human Services to amend the Principles of Reimbursement to provide a supplemental payment, subject to cost settlement, to nursing facilities with a MaineCare census above 70%. The supplemental payment would provide additional reimbursement to those high MaineCare census facilities of 40 cents per resident per day for each 1% MaineCare census above 70%. The supplemental payment would be enacted on an emergency basis with payments beginning July 1, 2014. Vote: 7 for, 3 against. The minority favored a supplemental payment for nursing facilities with a Medicaid census above 70% that is identical to the majority proposal but that is not cost settled.
- 7. Increase acuity for dementia. Direct the Department of Health and Human Services to amend the Principles of Reimbursement in subsection 80.3.2 to increase the specific resident classification group case mix weight that is attributable to a resident who is diagnosed with dementia. Vote: 9 for, 0 against, 1 abstain.
- **8. Maintain current staffing ratios.** Recommend that no changes be made to staffing ratios and requirements for licensed staff coverage adopted in Chapter 110, Regulations Governing the Licensing and Functioning of Skilled Nursing Facilities and Nursing Facilities, Chapter 9, subsection 9.A.3 and 9.A.4. Vote: 10 for, 0 against.

- 9. Support life settlement contract legislation. Recommend to the Insurance and Financial Services Committee that they consider, amend and report out favorably LD 1092, An Act to Increase the Use of Long-term Care Insurance, on life settlement policy conversion. The bill proposes to allow an owner of a life insurance policy to enter into a life settlement contract with a life care benefits company and to use the proceeds for long-term care expenses. The bill proposes amendments to the MaineCare program so that the policy and benefits under it do not disqualify the owner from eligibility for MaineCare long-term care services. Vote: 7 for, 0 against, 1 abstain.
- 10. Collect Cost of Care overpayments. Direct the Department of Health and Human Services to take all necessary actions to collect Cost of Care overpayments to nursing facilities and private non-medical institutions which were paid when the department's computer systems, when providing reimbursement owed by the department, failed to take into account the financial contributions paid by residents in the nursing facilities and private non-medical institutions. Vote: 10 for, 0 against.
- 11. Correct Cost of Care overpayments. Direct the Department of Health and Human Services to require that Molina make adjustments to the MIHMS computer system to correct and discontinue overpayments in the calculation and deduction of Cost of Care in the payment of nursing facilities and private non-medical institutions. Vote: 10 for, 0 against.
- **12.** Cost of Care recoupment used for nursing facilities. Recommend that the first \$10 million collected from Cost of Care overpayment recoupments collected under recommendation 10 be appropriated to pay for initiatives recommended by the commission. Vote: 10 for, 0 against.
- **13. Continue the commission.** Recommend establishing a Commission to Continue the Study of Long-term Care Facilities, based on the 2013 commission, with added duties of reporting to the Blue Ribbon Commission on Long-term Care and reviewing payment methodologies and removing the duties completed in 2013. The recommendation includes the duty to report to Legislature and to the Blue Ribbon Commission on Long-term Care by October 15th, 2014. Vote: 10 for, 0 against.
- **14. Establish Blue Ribbon Commission on Long-term care spectrum.** Recommend establishing a Blue Ribbon Commission on Long-term Care to review the State's plan for long-term care and the provision of services in the community and in nursing and residential care facilities. The recommendation includes broad representation on the commission, funding for contracted staffing and consultant services and the duty to draft a plan for long-term care for presentation to Legislature and the Department of Health and Human Services. The recommendation also includes the duty to receive and consider recommendations from the Commission to Continue the Study of Long-term Care Facilities. The Blue Ribbon Commission must submit the report to the Legislature by November 4th, 2014. Vote: 10 for, 0 against.

I. INTRODUCTION

In 2013 the 126th Maine Legislature established the Commission to Study Long-term Care Facilities with the passage of Resolve 2013, Chapter 78. The resolve established the commission, specified the duties of the commission and set December 4th, 2013 as the due date for the report of the commission to the full Legislature. A copy of Resolve 2013, Chapter 78 is included as Appendix A. The deadline for the report was extended from December 4th to December 12th by vote of the Legislative Council on November 21st pursuant to Joint Rule 353, section 7.

The President of the Senate, Speaker of the House of Representatives and Governor completed their appointments during the late summer. The members include two State Senators, three State Representatives, an owner of a long-term care facility, a representative of a statewide association of long-term care facility owners, a representative of a statewide association of long-term care facilities, a city manager, a representative of the Governor's Office, and the director of Maine's long-term care ombudsman program. A copy of the membership list of the commission is included as Appendix B. The 11 member commission met on October 11th and 25th, November 8th and 15th and December 4th. All meetings were held in the Cross State Office Building in Augusta and were open to the public and broadcast through the Legislature's public Internet system.

II. RESOLVE 2013, CHAPTER 78

The duties of the commission were outlined in Resolve 2013, Chapter 78 and included issues relating to reimbursement, staffing and regulatory requirements and access, particularly in rural communities. The specific duties and policy areas in the resolve are as follows:

- Reimbursement. The commission was directed to study different reimbursement
 mechanisms, including pay-for-performance, acuity of residents, supplemental payments
 for nursing facilities with a high MaineCare population, and cost of living adjustments for
 MaineCare reimbursement.
- **Staffing.** The commission was directed to study the development of minimum staffing requirements based on a 24-hour time period.
- Access. The commission was directed to study the viability of privately owned facilities in rural communities, the impact on rural populations of nursing home closures, and the possibility of collaborative agreements with critical access hospitals to share resources.

The Resolve specifically referred to other legislative bills, resolves and reports that were folded into the duties of this commission. Several of these were from the First Regular Session of the 126th Legislature (LDs 928, 1245 and 1246). The Resolve also specifically referred to the report of the Commission to Examine Rate Setting and the Financing of Maine's Long-term Care Facilities established in Resolve 1997, chapter 81 (partly enacted as Part BBBB of Public Law 1999, Chapter 731).

III. COMMISSION PROCESS

A. First Meeting

The first meeting of the commission was held on October 11th. After welcoming the public, Senator Margaret Craven and Representative Peter Stuckey, the chairs of the commission, introduced the members of the commission: Diane Barnes, Senator David Burns, Philip Cyr, Richard Erb, Representative Richard Farnsworth, Brenda Gallant and John Watson. (Kenneth Albert was unavailable for the first meeting and Representative Beth Turner was appointed to the commission between the first and second meeting.) The commission reviewed the major policy issues that led to passage of the resolve and the bills, resolves and studies that were considered by the Joint Standing Committee on Health and Human Services when they crafted the language of the resolve. Major policy areas included access in urban and rural areas, staffing and regulatory requirements and reimbursement issues. Bills, resolves and studies from 2013, the subject matter of which was incorporated into Resolve 2013, Chapter 78, included LD 928, LD 1245 and LD 1246. Also considered were the final report of the Commission to Examine Rate Setting and the Financing of Maine's Long-term Care Facilities issued in accordance with Resolve 1997, Chapter 81 and the progress report on alternatives to minimum staffing ratios from Commissioner Mary Mayhew to the Joint Standing Committee on Health and Human Services, January 7, 2013. The commission received background information from the Berry, Dunn, McNeil and Parker accountancy firm regarding the nursing facility MaineCare reimbursement shortfall between allowable costs and reimbursement. The Berry, Dunn, McNeil and Parker materials are included as Appendix C.

B. Second Meeting

The second meeting of the commission was held on October 25th. After welcoming the public and introducing the members of the commission, Senator Margaret Craven and Representative Peter Stuckey introduced Julie Fralich, Program Director on Disability and Aging at the Muskie School of Public Policy at the University of Southern Maine. Ms. Fralich provided an overview of the aging of Maine's population, reviewed Maine's long-term care system and compared it to systems in other states. She discussed trends in long-term care services, presented options for paying bonuses to nursing facilities providing particularly high quality care and introduced other initiatives regarding long-term services and supports to persons with disabilities and older persons. A copy of Ms. Fralich's materials is included as Appendix D.

The commission heard testimony from the perspective of direct care workers and a family member of a nursing facility resident. Written materials, included as Appendix E, were submitted by Michelle Heath, CNA, Helen Hanson, CNA and Roy Gedat, a personal support worker, owner of a private duty non-medical home care business and advocate for direct care workers. Together with Norman O'Halloran, husband of a nursing facility resident, they spoke with the commission and answered questions. They spoke with passion and understanding of the challenges of providing high quality care, the difficult work performed for low wages by overworked staff and the need for personalized care that meets the needs of the residents of nursing facilities.

Stephanie Rice, CPA, with the Berry, Dunn, McNeil and Parker accountancy firm in Portland, spoke with the commission and provided financial data on nursing facilities, occupancy percentages, payor mix data and an overview of the underfunding of Maine's nursing facilities for the past decade. Ms. Rice provided information about changes in nursing facility populations and reimbursement over recent years. She spoke of the increasing level of acuity of resident needs, the decreasing Medicare pay rates and the decreasing percentage of residents whose care is reimbursed through the Medicare program. Ms. Rice explained the operation of the nursing facility Principles of Reimbursement, adopted in Department of Health and Human Services rules as Chapter 101, MaineCare Benefits Manual, Chapter III, Section 67.

Ms. Rice provided information on acuity-based reimbursement using the Resident Assessment Instrument, which consists of the Minimum Data Set (MDS) specified for use by the federal Centers for Medicare and Medicaid Services and the Resident Assessment Protocols. Commission members learned that the MDS assesses residents for hearing, speech and vision, cognitive patterns, mood, behavior, preferences for customary routine and activities, functional status, bladder and bowl function, active diagnoses, health conditions, swallowing and nutritional status, skin conditions, medications, special treatments, procedures and programs, restraints and participation in assessment and goal setting. A copy of the Minimum Data Set, Version 3.0 is included as Appendix F.

MaineCare reimbursement for nursing facility services, through the Principles of Reimbursement for Nursing Facilities, is critical to the operations and financial health of Maine's nursing facilities. Of the 6,974 licensed nursing facility beds in Maine as of July 15, 2013, the occupancy rate was 90.72% or 6,327 beds. Reimbursement was provided to the nursing facilities by MaineCare, Medicare and an "other" category that includes private pay, private insurance and other payment sources. In July 2013 percentages of residents in each pay category were 67.43% MaineCare, 10.68% Medicare and 21.89% Other.

The Principles of Reimbursement provide the mechanism by which MaineCare reimburses nursing facilities' costs that are determined to be allowable and that are included in the facilities' cost reports. The mechanism includes dividing facilities into peer groups based on the facility being (1) hospital-based, (2) non-hospital-based with a licensed number of beds of up to 60, or (3) non-hospital-based with a licensed number of beds over 60. Costs that are reimbursable by the MaineCare program, called reimbursable costs, are divided into three categories: fixed costs such as capital expenses and real estate and property taxes; direct care costs such as nursing and certified nursing assistant and ward clerk salaries; and routine costs such as administrative expenses. Reasonable fixed costs are not subject to a limit except that approval for capital expenditures and expansions and additional bed capacity require the approval of the Department of Health and Human Services through the Certificate of Need process under Title 22, Maine Revised Statutes, chapter 103-A. Direct care and routine costs are limited by application of base year costs in the facility's fiscal year that ended in 2005 and by a limit of 87% of the median costs in the facility's peer group for the applicable region of the state.

Reimbursement to nursing facilities is designed to, and does, result in underpayment of allowable costs by MaineCare. Based on nursing facilities' 2011 "as filed" cost reports for their fiscal years

ending in 2011, the nursing facilities total allowable costs amounted to \$300,571,792. MaineCare reimbursement totaled \$271,457,438. The resulting underfunding of nursing facility care, comparing allowable costs to reimbursement, for 2011 was \$29,114,354. The spreadsheet comparing allowable costs and MaineCare reimbursement prepared by the Department of Health and Human Services for the commission is included as Appendix G. Commission members noted that the \$29,114,354 in underfunding is itself understated since \$8,000,000 in administrative and management costs are subject to an internal cap in the routine cost component and thereby excluded in calculating underfunding. The total for underfunding for nursing facilities for 2011 then amounts to \$37,114,354.

Commission members learned that delayed auditing by the Department of Health and Human Services of filed cost reports is a serious problem for nursing facilities and contributes to financial pressures. The department provided information to the commission that as of October 28, 2013, 174 cost reports for nursing facilities spanning facility fiscal years from 2010 through 2012 were awaiting auditing in the department. Payments to the providers whose cost reports await auditing are estimated to amount to \$8,000,000. Timely auditing would accelerate payments to nursing facilities and reduce the gap between amounts paid and amounts owed.

Commission members reviewed MaineCare reimbursement information and discussed the mechanisms used in the Principles of Reimbursement, including the roles of the base year, the peer groups and the limitation to a percentage of median costs. Commission members learned that the base year of 2005 was established in 2010 and that since 2010 nursing facilities have received only one inflation adjustment, an increase in 2012 of 2%. Commission members learned that the chronic underfunding of nursing facilities causes a significant cost shift to private pay residents, undermines the ability of facilities to provide high quality care and places facilities at risk of financial disaster and closure.

Commission members proceeded to discuss the Department of Health and Human Services rules for nursing facility services, adopted as Chapter 101, MaineCare Benefits Manual, Chapter II, Section 67. Commission members focused in this discussion on staffing requirements. Commission members referred to the minimum staffing ratios, established pursuant to the Public Law 1999, Chapter 731, Section BBBB-11 and rules adopted in Chapter 110, Section 9.A.4 and the requirements for licensed staffing as adopted in Chapter 110, Section 9.A.3. Public Law 1999, Chapter 731 is included as Appendix H. Rule Chapter 110, Section 9 on resident care staffing is included as Appendix I. Chapter 110, Section 9.A.4 requires a minimum nursing staff to resident ratio on the day shift of one direct-care provider for every 5 residents; on the evening shift of one direct-care provider for every 10 residents; and on the night shift of one direct-care provider for every 15 residents. Chapter 110, Section 9.A.3 requires coverage by licensed nursing staff sufficient to meet the needs of the residents as determined by their levels of care. In addition, Section 9.A.3 sets a minimum standard that addresses licensed nurse staffing, allows in some circumstances the Director of Nursing to be counted, disallows counting private duty nurses and provides for variations in staffing depending on the number of beds in the nursing facility.

Nursing facilities must also comply with the federal requirement from the Department of Health and Human Services, Centers for Medicare and Medicaid Services for staffing adequate to care for the facility's residents. Specifically the federal regulation, 42 Code of Federal Regulations, section 483.30 requires that each facility "must have sufficient nursing staffing to provide nursing and related services to attain or maintain the highest practical physical, mental and psychological well-being of each resident, as determined by resident assessments and individual care plans." A copy of 42 C.F.R. section 483.30 is included as Appendix J.

In addition to the federal and state requirements for minimum staffing, nursing facilities are assessed for the number of hours of direct care provided to each resident per day by registered nurses, licensed nurses and nursing aides and assistants. A national study, "Nursing Facilities, Staffing, Residents and Facility Deficiencies, 2005 through 2010," written by Charlene Harrington, Helen Carillo, Megan Dowdell, Paul Tang and Brandee Woleslagle Blank (published by the Department of Social and Behavioral Sciences at the University of California, San Francisco in 2011), cites the strong relationship between resident characteristics, nurse staffing time requirements and nursing costs in nursing homes and that relationship serving as the basis for the case mix reimbursement systems used in some states. In addition, the study cites reporting by the Centers for Medicare and Medicaid Services that facilities staffing below 4.1 hours per resident day for long stay residents may provide care that results in harm and jeopardy to the residents. The study also cites Institute of Medicine studies that conclude that there is a positive relationship between nursing staffing and the quality of nursing home care and the recommendation of an expert panel of minimum staffing levels that provide 4.55 hours resident day. Charlene Harrington, lead author on the "Nursing Facilities, Staffing, Residents and Facility Deficiencies, 2005 through 2010," sent a letter to commission member Brenda Gallant dated October 8, 2013 stating that Maine's staffing requirements of 3.46 hours per resident per day are close to the recommended 4.1 level, that quality of care could decline if Maine eliminates its ratios or reduces its staffing standards and that such steps would be a serious step backward. Ms. Harrington's letter is included as Appendix K.

C. Third Meeting

The third meeting of the commission was held on November 8th. The commission heard a presentation by State Auditor Pola Buckley and Principal Auditor Amanda Spencer on the Auditor's review of cost of care amounts assessed to long-term care facility residents for the first nine months of State fiscal year 2013. The State Auditor's report on Cost of Care is included as Appendix L. For residents who receive assistance from the Department of Health and Human Services, cost of care acts as a co-payment that the residents pay directly from their own income to their facilities, both nursing facilities and private non-medical institutions. This leaves a balance that is payable by the department and this is where the State Auditor found inaccuracies estimated at over \$29,000,000 in State Fiscal Year 2013.

One Department of Health and Human Services computer system, the Automated Client Eligibility System (ACES), completes eligibility determinations for persons who receive assistance from the department and calculates cost of care and the responsibilities of the department. Another department computer system, the Maine Integrated Management Solution

(MIHMS) acts as the claims processing system and actually causes the payments to the long-term care facilities to be made. The auditor's review found deficiencies in both systems and failures of communication between them. The deficiencies caused mistakes in income and expense information and the failures resulted in errors in deducting cost of care and in payment. At the completion of the review the auditors concluded that during the nine months reviewed the Department of Health and Human Services in paying long-term care facilities should have deducted \$76,000,000 for cost of care paid by residents.

Applying an error rate of 29% to the proper annualized cost of care deduction of \$89,000,000, the resulting overpayment amounts to \$29,000,000 for State Fiscal Year 2013. The auditors noted that the department has some procedures in place to recover overpaid funds but believes that these procedures are far from adequate and do not address the root causes on a timely basis. Quoting from the State Auditor's report, the commission notes that this "overpay and recover procedure cannot mitigate the fact that at any given time about \$27 million or more of State and federal money is not available for government use." The auditors conclude with recommendations that the department improve internal controls to ensure that cost of care amounts are computed correctly and implement additional controls and system corrections that allow cost of care to be properly deducted from the monthly payments that the department makes to long-term care facilities.

At the second and third meetings of the commission, members received information and discussed the challenges to access to nursing facility services in rural areas. Commission members learned that when the Atlantic Rehabilitation and Nursing Center in Calais closed in June, 2012, the disruption was felt both within and beyond the walls of the 52-bed facility. Ninety-two employees of the facility lost their jobs, all of the residents suffered through the disruption of locating nursing facility services outside of Calais and families and friends of residents faced increased travel to spend time with their loved ones.

At the third meeting the commission heard a presentation on the perspective of a rural nursing facility from owner Nathan Brown of the Oceanview Nursing Home in Lubec. Oceanview is a 31-bed facility that in July 2013 was operating at 87.10% occupancy. On that day, its Medicare census was 3.7%, its MaineCare census was 85.19%, and its "other payor" census was 11.11%. Mr. Brown spoke with passion of his commitment to Oceanview's residents and their dedicated staff and he stressed the precarious financial position that facilities are in that have high percentages of MaineCare residents and low percentages of Medicare residents. He argued for fair reimbursement from Medicaid so that costs are not shifted onto other payors and allowable costs are paid. In addition, Mr. Brown brought to the attention of the commission the financial stress caused by a resident whose medical eligibility for care changes from a residential level care to a nursing facility level of care. Because eligibility standards for the two types of care are not identical, a person can be financially and medically eligible for residential care and then become medically eligible for nursing facility care while failing to qualify financially. At the time of the third meeting, when Mr. Brown spoke with the commission, two of Oceanview's residents fell into this category.

The commission discussed LD 1092, An Act to Increase the Use of Long-term Care Insurance, a bill sponsored by Senator Craven and carried over to the Second Regular Session of the 126th Legislature for consideration by the Joint Standing Committee on Insurance and Financial Services. Christos Orestis, III, a principal in the business Life Care Funding, presented information to the commission on Medicaid life settlement policy conversion. This concept involves transferring ownership of a life insurance policy through a contract that guarantees a benefit of a stated amount through payment for long-term care, a death benefit and any remaining balance to the owner's estate. This policy option is already available but individuals are often unaware of the option. Through a Medicaid State Plan Amendment the arrangement could be tailored to benefit the owner and the MaineCare program. Mr. Orestis stressed that life settlement policy conversion enables a policy owner to continue coverage under a life insurance policy, provides benefits upon death and avoids disqualification by MaineCare because a life insurance policy is considered to be an asset and because some policy owners arrive at a point in which they are unable to continue to pay for premiums. Mr. Orestis stated that the amount of contractual benefits to the policy owner varies with the owner's life expectancy. The buyer of the life insurance policy makes a payment into an irrevocable trust that holds the owner's benefit. The exact terms and amounts are driven by the commercial market, averaging 45% and ranging from 25% to 65% of the face value of the life insurance policy. Mr. Orestis suggested that the Legislature, in considering LD 1092, review whether to exempt benefits from state taxes.

The commission reviewed information from Julie Fralich from the second meeting and information provided by Richard Erb and Holly Harmon from the Maine Health Care Association regarding pay for performance as an incentive to encourage high quality care. Materials provided by Mr. Erb and Ms. Harmon are included as Appendix M. Quality measures could include staffing levels and retention rates, consistent assignment of staff, consumer satisfaction, inspection performance, clinical quality indicators, quality of life measures, efficiency, access, employee satisfaction, family satisfaction and quality improvement that measures factors such as reported pain and use of anti-psychotic medications. Performance methods could include benchmarks, percentile rankings, annual improvements, structure versus process and risk adjustments. Administration could be complex or simple, could rely on data that is already collected or new data and could use a composite index or a simple approach. The payment method could be an addition to or a subtraction from the Principles of Reimbursement. Whatever the design of the pay for performance system, a successful system would require significant stakeholder involvement, phased-in implementation, flexibility in administration and a secure source of funding.

D. Fourth Meeting

The fourth meeting of the commission was held on November 15th. The commission received a written statement and an oral presentation from Leo Delicata from Legal Services for the Elderly and oral testimony from Lisa Harvey-McPherson from Eastern Maine Healthcare. Mr. Delicata spoke of the importance of looking at the whole continuum of long-term care and then at the individual parts of the continuum. He spoke of the importance of adequate reimbursement for long-term care facilities so that they can provide skilled staffing and ensure high quality care. A copy of Mr. Delicata's statement is included as Appendix N. Ms. Harvey-McPherson spoke of

the importance of quality staffing, strengthening every component of the provider market, impending cuts in reimbursement provided by Medicare, and shortages of nursing facility care that is specialized and serves ventilator-dependent residents, that provides geriatric, sub-acute nursing and psychiatric care and that serves rural areas.

Commission members discussed the duties of the commission and proposed preliminary recommendations. The commission also voted to request an additional meeting to finish its work.

E. Fifth Meeting

The fifth meeting of the commission was held on December 4th. At this meeting, the commission refined the recommendations that had been developed in previous meetings and took final votes on each recommendation.

The commission received information from the Department of Health and Human Services regarding the cost of proposals increase nursing facility reimbursement for high MaineCare utilization by 20 cents per patient per day for each 1% above 70% MaineCare census. The handout pricing reimbursement at 20 cents per patient per day for each 1% above 70% MaineCare census is included as Appendix O. In this discussion commission members noted that they favored a supplemental payment of 40 cents per patient per day for each 1% above 70% MaineCare census. The commission discussed the different reimbursement issues with respect to different types of nursing facilities (for example, facilities with a high MaineCare or those that are larger than 90 beds and higher acuity residents) resulting in the need for several different reimbursement recommendations in order to increase revenue for most nursing facilities. Richard Erb, Maine Health Care Association, also provided information quantifying changes to reimbursement mechanisms included as Appendix P. Mr. Brett Seekins, Baker, Newman and Noyes, presented information on the process that the Department of Health and Human Services follows in obtaining federal approval of a MaineCare State Plan Amendment. Mr. Brett Witham, Verrill Dana, L.L.P., assisted the commission with review of information on the MaineCare Principles of Reimbursement for Nursing Facilities. There was also considerable discussion about whether recommendations should reflect the large and growing gap between cost and reimbursement or be simple, incremental and affordable. The commission reviewed research information on pay-for-performance provided by Kristen Brawn of the Office of Policy and Legal Analysis. The research information is included as Appendix Q.

Commission members wish to publicly thank all those persons who provided assistance and information and who spoke from their expertise, experience and hearts to the commission. Specifically the commission thanks Ms. Fralich, Ms. Heath, Ms. Hanson, Mr. Gedat, Mr. O'Halloran, Ms. Rice, Ms. Buckley, Ms. Spencer, Mr. Brown, Mr. Orestis, Ms. Harmon, Mr. Seekins, Mr. Witham and Ms. Brawn.

The commission determined that there was still considerable work to be done regarding the duties set in Resolve 2013, Chapter 78, particularly with respect to ensuring access, providing adequate reimbursement for residents whose care is paid through the MaineCare program and

developing a state plan across the spectrum of long term care that includes home and community based services in addition to nursing facilities.

IV. RECOMMENDATIONS

The commission focused its work on long-term care facilities on adequate funding, staffing and regulatory requirements and access to nursing facility services in rural and urban areas. The 14 recommendations of the commission include recommendations: designed to assist facilities in achieving adequate reimbursement for the care of residents whose care is reimbursed by the MaineCare program; a recommendation that Maine retain the current nursing facility staffing requirements and ratios; a recommendation to address the use of consumer life insurance as a resource to pay for nursing facility care; recommendations relating to errors in Cost of Care overpayments to facilities; and recommendations for further study of long-term care. The recommendation for further study by a Blue Ribbon Commission on Long-term Care reflects an understanding that more work needs to be done to study and make recommendations on a state plan for long-term care services in the community and in facilities. The recommendation for further study by a Commission to Continue the Study of Long-term Care Facilities reflects an understanding that further review and recommendations are needed on adequate reimbursement for facilities, ensuring access in rural and urban areas and providing incentives for high quality care through the nursing facility principles of reimbursement of the MaineCare program. Specific recommendations, including the votes for each recommendation are below.

- 1. Rebase to 2011 and every two years. Direct the Department of Health and Human Services to amend the Principles of Reimbursement for Nursing Facilities, Chapter 101, MaineCare Benefits Manual, Chapter III, Section 67 in the direct care cost component for nursing facilities in subsection 80.3.3(1) to establish a facility's base year by reference to the facility's 2011 audited cost report, or if the 2011 audited report is not available by reference to the facility's 2011 as filed cost report, and rebase every two years thereafter. Direct the Department of Health and Human Services to amend the Principles of Reimbursement in the routine cost component in subsection 80.4.5.1 in a similar manner to the direct care cost component. Vote: 9 for, 0 against, 1 abstain.
- 2. Increase peer group upper limit. Direct the Department of Health and Human Services to amend the Principles of Reimbursement to increase the peer group upper limit on the base year case mix and regionally adjusted cost per day to 110% of the median in the direct care cost component in subsection 80.3.3.4(b) and in the routine cost component in subsection 80.5.4. Vote: 8 for, 2 against.
- **3.** Repeal administrative and management ceiling. Direct the Department of Health and Human Services to amend the Principles of Reimbursement in subsection 43.4.2(A) to repeal the administrative and management ceiling in the routine cost component. Vote: 7 for, 3 against.
- **4.** Cost of living adjustment included in budget request. Direct the Department of Health and Human Services to amend the Principles of Reimbursement in subsection 91.1 to require the Department of Health and Human Services to set the inflation adjustment cost of living percentage change in reimbursement on an annual basis and by reliance on a publicly available

index such as the Consumer Price Index Medical Care Services Index and to require that budget requests submitted by the Department of Health and Human Services include that annual adjustment. Vote: 9 for, 0 against.

- **5. Health insurance as fixed cost component.** Direct the Department of Health and Human Services to amend the Principles of Reimbursement to move health insurance costs for nursing facility personnel in subsection 41.1.7(3) from the direct care cost component and in subsection 43.4.1(16)(c) from the routine cost component to the fixed cost component in subsection 44. Vote: 6 for, 3 against.
- **6. Supplemental payment for high MaineCare census.** Direct the Department of Health and Human Services to amend the Principles of Reimbursement to provide a supplemental payment, subject to cost settlement, to nursing facilities with a MaineCare census above 70%. The supplemental payment would provide additional reimbursement to those high MaineCare census facilities of 40 cents per resident per day for each 1% MaineCare census above 70%. The supplemental payment would be enacted on an emergency basis with payments beginning July 1, 2014. Vote: 7 for, 3 against. The minority favored a supplemental payment for nursing facilities with a Medicaid census above 70% that is identical to the majority proposal but that is not cost settled.
- 7. Increase acuity for dementia. Direct the Department of Health and Human Services to amend the Principles of Reimbursement in subsection 80.3.2 to increase the specific resident classification group case mix weight that is attributable to a resident who is diagnosed with dementia. Vote: 9 for, 0 against, 1 abstain.
- **8. Maintain current staffing ratios.** Recommend that no changes be made to staffing ratios and requirements for licensed staff coverage adopted in Chapter 110, Regulations Governing the Licensing and Functioning of Skilled Nursing Facilities and Nursing Facilities, Chapter 9, subsection 9.A.3 and 9.A.4. Vote: 10 for, 0 against.
- 9. Support life settlement contract legislation. Recommend to the Insurance and Financial Services Committee that they consider, amend and report out favorably LD 1092, An Act to Increase the Use of Long-term Care Insurance, on life settlement policy conversion. The bill proposes to allow an owner of a life insurance policy to enter into a life settlement contract with a life care benefits company and to use the proceeds for long-term care expenses. The bill proposes amendments to the MaineCare program so that the policy and benefits under it do not disqualify the owner from eligibility for MaineCare long-term care services. Vote: 7 for, 0 against, 1 abstain.
- 10. Collect Cost of Care overpayments. Direct the Department of Health and Human Services to take all necessary actions to collect Cost of Care overpayments to nursing facilities and private non-medical institutions which were paid when the department's computer systems, when providing reimbursement owed by the department, failed to take into account the financial contributions paid by residents in the nursing facilities and private non-medical institutions. Vote: 10 for, 0 against.

- 11. Correct Cost of Care overpayments. Direct the Department of Health and Human Services to require that Molina make adjustments to the MIHMS computer system to correct and discontinue overpayments in the calculation and deduction of Cost of Care in the payment of nursing facilities and private non-medical institutions. Vote: 10 for, 0 against.
- 12. Cost of Care recoupment used for nursing facilities. Recommend that the first \$10 million collected from Cost of Care overpayment recoupments collected under recommendation 10 be appropriated to pay for initiatives recommended by the commission. Vote: 10 for, 0 against.
- **13. Continue the commission.** Recommend establishing a Commission to Continue the Study of Long-term Care Facilities, based on the 2013 commission, with added duties of reporting to the Blue Ribbon Commission on Long-term Care and reviewing payment methodologies and removing the duties completed in 2013. The recommendation includes the duty to report to Legislature and to the Blue Ribbon Commission on Long-term Care by October 15th, 2014. Vote: 10 for, 0 against.
- **14. Establish Blue Ribbon Commission on Long-term care spectrum.** Recommend establishing a Blue Ribbon Commission on Long-term Care to review the State's plan for long-term care and the provision of services in the community and in nursing and residential care facilities. The recommendation includes broad representation on the commission, funding for contracted staffing and consultant services and the duty to draft a plan for long-term care for presentation to Legislature and the Department of Health and Human Services. The recommendation also includes the duty to receive and consider recommendations from the Commission to Continue the Study of Long-term Care Facilities. The Blue Ribbon Commission must submit the report to the Legislature by November 4th, 2014. Vote: 10 for, 0 against.

V. DRAFT LEGISLATION

DRAFT

An Act to Implement the Recommendations of the Commission to Study Long-term Care Facilities (Emergency Legislation)

Emergency preamble. Whereas, acts and resolves of the Legislature do not become effective until 90 days after adjournment unless enacted as emergencies; and

Whereas, the people of the State of Maine need and deserve a variety of well-planned and financially stable long-term care services in home and community-based care settings and in nursing facilities in their communities; and

Whereas, in order to provide high quality care to Maine's elderly and disabled persons in a dignified and professional manner that is sustainable into the future through a spectrum of long-term care services prompt action is needed to correct chronic underfunding and to complete a thoughtful and thorough planning process; and

Whereas, in the judgment of the Legislature, these facts create an emergency within the meaning of the Constitution of Maine and require the following legislation as immediately necessary for the preservation of the public peace, health and safety; now, therefore, be it enacted as follows:

- Sec. 1. Amendment of the Principles of Reimbursement for Nursing Facilities. The Department of Health and Human Services shall amend the Principles of Reimbursement for Nursing Facilities, Chapter 101 of the MaineCare Benefits Manual, Chapter III, Section 67 as follows.
- 1. Facility base year. The Principles of Reimbursement must be amended, in order to establish a nursing facility's base year and increase rates beginning July 1, 2014 and every 2 years thereafter, as follows:
 - A. In the direct care cost component in subsection 80.3 and all other applicable divisions of subsection 80.3 in which case mix data, regional wage indices or data required for rebasing calculations are referenced by date, the principles must be amended to establish a nursing facility's base year by reference to the facility's 2011 audited cost report, or if the 2011 audited report is not available, by reference to the facility's 2011 as filed cost report, must be amended to refer to other required rebasing data no older than 2011 data and must be amended to update a facility's base year every two years thereafter; and
 - B. In the routine cost component in subsection 80.4 and all other applicable divisions of subsection 80.4 in which case mix data, regional wage indices or data required for rebasing calculations are referenced by date, the principles must be amended to establish a nursing facility's base year by reference to the facility's 2011 audited cost report, or if the 2011 audited report is not available by reference to the facility's 2011 as filed cost report, must be amended to refer to other required rebasing data no older than 2011 data and must be amended to update a facility's base year every two years thereafter.
- **2. Peer group upper limit.** The Principles of Reimbursement must be amended to increase the peer group upper limit on the base year case mix and regionally adjusted cost per day for a nursing facility beginning July 1, 2014 as follows:
 - A. In the direct care cost component in subsection 80.3.3.4(b) the peer group upper limit must be increased to 110% of the median; and
 - B. In the routine cost component in subsection 80.5.4 the peer group upper limit must be increased to 110% of the median.

- **3.** Administrative and management ceiling. The Principles of Reimbursement must be amended in the routine cost component in subsection 43.4.2(A) to repeal the nursing facility administrative and management cost ceiling, thereby allowing all allowable administrative and management costs to be included in allowable routine costs for the purposes of rebasing, rate setting and future cost settlement beginning July 1, 2014.
- **4. Health insurance costs.** The Principles of Reimbursement must be amended to include the costs of health insurance for nursing facility personnel beginning July 1, 2014 as follows:
 - A. The costs of health insurance for those personnel currently included in the direct care cost component in subsection 41.1.7(3) must be included in the fixed cost component in subsection 44 and removed from the direct care cost component for the purposes of rebasing and future cost settlements; and
 - B. The costs of health insurance for those personnel currently included in the routine cost component in subsection 43.4.1(16)(c) must be included in the fixed cost component in subsection 44 and removed from the routine cost component for the purpose of rebasing and future cost settlements.
- 5. Cost of living adjustment. The Principles of Reimbursement must be amended in subsection 91.1 to set the inflation adjustment cost of living percentage change in nursing facility reimbursement on an annual basis and by reliance on the Consumer Price Index Medical Care Services Index. Beginning with the biennial budget for state fiscal year 2015 in submitting budget proposals to the Governor and the Legislature the department shall include in the budget for nursing facilities funding sufficient to cover the cost of annual inflation as calculated by reference to the Consumer Price Index Medical Care Services index.
- 6. Supplemental payment for high MaineCare census. The Principles of Reimbursement must be amended to provide a supplemental payment, subject to cost settlement, to nursing facilities with a MaineCare census above 70% beginning July 1, 2014. The supplemental payment must provide additional reimbursement to those high MaineCare census facilities of 40 cents per resident per day for each 1% MaineCare census above 70%.
- 7. Increase acuity for dementia. The Principles of Reimbursement must be amended in subsection 80.3.2 to increase the specific resident classification group case mix weight that is attributable to a nursing facility resident who is diagnosed with dementia.
- Sec. 2. Cost of care overpayment recoupment. The Department of Health and Human Services shall immediately take all necessary actions to collect cost of care overpayments to nursing facilities and private non-medical institutions which were paid when the department's computer systems, when providing reimbursement owed by the department, failed to take into account the financial contributions paid by residents in the nursing facilities and private non-medical institutions and miscalculated the amounts payable under the MaineCare program. The first \$10,000,000 of revenue collected under this section in each year of the 2014-2015 biennium must be used to provide funding for section 6 of this Act.

- **Sec. 3.** Cost of care overpayment correction. The Department of Health and Human Services shall immediately require that the department's contractor Molina Medicaid Solutions make adjustments to the Maine Integrated Health Management Solution computer system to correct and discontinue overpayments in the calculation and deduction of cost of care in the payment of nursing facilities and private non-medical institutions.
- **Sec. 4. Commission to Continue the Study of Long-term Care Facilities.** The Commission to Continue the Study of Long-term Care Facilities, referred to herein as "the commission," is established notwithstanding Joint Rule 353. The membership, duties and functioning of the commission are subject to the following requirements.
 - A. The commission consists of 11 members appointed as follows:
 - (1) Two members of the Senate appointed by the President of the Senate, including members from each of the 2 parties holding the largest number of seats in the Legislature;
 - (2) Three members of the House of Representatives appointed by the Speaker of the House, including members from each of the 2 parties holding the largest number of seats in the Legislature; and
 - (3) Six members appointed by the Governor who possess expertise in the subject matter of the study, as follows:
 - (a) The director of a long-term care ombudsman program described under the Maine Revised Statutes, Title 22, section 5106, subsection 11-C;
 - (b) The director of a statewide association representing long-term care facilities and one representative of a 2nd association of owners of long-term care facilities;
 - (c) A person who serves as a city manager of a municipality in the State;
 - (d) A person who serves as a director or who is an owner or administrator of a nursing facility in the State; and
 - (e) A representative of the Governor's office or the Governor's administration.
 - B. The first-named Senate member is the Senate chair and the first-named House of Representatives member is the House chair of the commission. The chairs of the commission are authorized to establish subcommittees to work on the duties listed in paragraph D and to assist the commission. The subcommittees must be composed of members of the commission and interested persons who are not members of the commission and who volunteer to serve on the subcommittees without reimbursement. Interested persons may include individuals with expertise in acuity-based reimbursement systems, a representative of an agency that provides services to the elderly and any other persons with experience in nursing facility care.
 - C. All appointments must be made no later than 30 days following the effective date of this Act. The appointing authorities shall notify the Executive Director of the Legislative Council once all appointments have been completed. After appointment of all members and after adjournment of the 126th Legislature, the chairs shall call and convene the first meeting of the commission. If 30 days or more after the effective date of this resolve a majority of but not all appointments have been made, the chairs may request authority and the Legislative

Council may grant authority for the commission to meet and conduct its business.

- D. The commission shall study the following issues and the feasibility of making policy changes to the long-term care system:
 - (1) Funding for long-term care facilities, payment methodologies and the development of a pay-for-performance program to encourage and reward strong performance by nursing;
 - (2) Regulatory requirements other than staffing requirements and ratios;
 - (3) Collaborative agreements with critical access hospitals for the purpose of sharing resources;
 - (4) The viability of privately owned facilities in rural communities;
 - (5) The impact on rural populations of nursing home closures; and
 - (6) Access to nursing facility services statewide.
- E. The Legislative Council shall provide necessary staffing services to the commission.
- F. The Commissioner of Health and Human Services, the State Auditor and the State Budget Officer shall provide information and assistance to the commission as required for its duties.
- G. No later than October 15, 2014, the commission shall submit a report that includes its findings and recommendations, including suggested legislation, for presentation to the Blue Ribbon Commission on Long-term Care and to the First Regular Session of the 127th Legislature.
- **Sec. 5. Blue Ribbon Commission on Long-term Care.** The Blue Ribbon Commission on Long-term Care, referred to herein as "the commission," is established to review the State's plan for long-term care and the provision of services in the community and in facilities.
- 1. Commission membership. The commission consists of 13 members appointed as follows:
 - A. Three members of the Senate appointed by the President of the Senate, including members from each of the 2 parties holding the largest number of seats in the Legislature;
 - B. Four members of the House of Representatives appointed by the Speaker of the House, including members from each of the 2 parties holding the largest number of seats in the Legislature: and
 - C. Six members appointed by the Governor who possess expertise in the subject matter of the study, as follows:
 - (1) The director of a long-term care ombudsman program described under the Maine Revised Statutes, Title 22, section 5106, subsection 11-C;
 - (2) The director of a statewide association representing long-term care facilities;

- (3) A representative of a statewide organization representing consumer directed long term care services;
- (4) A representative of a statewide association representing area agencies on aging;
- (5) A representative of a statewide association providing legal services for the elderly; and
- (6) A representative of the Governor's office or the Governor's administration.
- **2. Chairs**. The first-named Senate member is the Senate chair and the first-named House of Representatives member is the House chair of the commission.
- 3. Appointments; convening of commission. All appointments must be made no later than 30 days following the effective date of this legislation. The appointing authorities shall notify the Executive Director of the Legislative Council once all appointments have been completed. After appointment of all members, the chairs shall call and convene the first meeting of the commission. If 30 days or more after the effective date of this resolve a majority of but not all appointments have been made, the chairs may request authority and the Legislative Council may grant authority for the commission to meet and conduct its business.
- **4. Duties.** The commission shall study the following issues and the feasibility of developing or amending a state plan for the provision of long-term care in the community and in facilities:
 - A. Review the existing plans and programs that exist within the Department of Health and Human Services for providing long-term care services in home-based and community care settings and in nursing and residential care facilities;
 - B. Develop a state plan for providing long-term care services across the spectrum in a manner that provides dignity for clients and residents and is financially sustainable for individuals and the MaineCare program;
 - C. Receive and consider recommendations from the Commission to Continue the Study of Long-Term Care Facilities.
- **5. Staff assistance**. The commission shall be staffed by the Legislative Council with assistance from contracted staff and expert consultant services pursuant to section 7.
- **6. Report**. No later than November 5, 2014, the commission shall submit a report that includes its findings and recommendations, including suggested legislation, for presentation to the First Regular Session of the 127th Legislature.
- 7. Funding. The commission shall seek funding contributions to fully fund the costs of contracted staff and expert consultant services. All funding is subject to approval by the

Legislative Council in accordance with its policies. The commission may not meet unless outside funding has been obtained and approval has been granted by the Legislative Council.

Sec. 6. Appropriations and allocations

Department of Health and Human Services

Nursing Facilities 0148
Provides funding to pay for nursing facilities services

GENERAL FUND		2013-2014	2014-2015
			\$10,000,000
OTHER SPECIAL REVENUE FUNDS FEDERAL EXPENDITURES FUND	(To be determined) (To be determined)		
Total	(To be determined)		

Emergency clause. In view of the emergency cited in the preamble, this legislation takes effect when approved.

SUMMARY

This bill implements the recommendations of the Commission to Study Long-term Care Facilities. The bill includes amendments to the MaineCare Principles of Reimbursement for Nursing Facilities with regard to facility base year, peer group upper limit, administrative and management ceiling, health insurance costs, cost of living adjustment, supplemental payment for high MaineCare census and increased acuity for dementia. The bill includes a directive to the Department of Health and Human Services to collect amounts overpaid to nursing facilities and private non-medical institutions under the category of cost of care and a directive to the department to correct the computer problems that are leading to the overpayments. The bill provides funding for nursing facilities to fund the amendments to the MaineCare Principles of Reimbursement in the bill, the new funding being provided by the revenues from collection of MaineCare overpayments made because of cost of care miscalculations. The bill also includes the establishment of two study commissions: the Commission to Continue the Study of Longterm Care Facilities and the Blue Ribbon Commission on Long-term Care. No later than October 15, 2014, the Commission to Continue the Study of Long-term Care Facilities is required to submit a report that includes its findings and recommendations, including suggested legislation. for presentation to the Blue Ribbon Commission on Long-term Care and to the First Regular Session of the 127th Legislature. No later than November 5, 2014, the Blue Ribbon Commission on Long-term Care is required to submit a report that includes its findings and recommendations. including suggested legislation, to the First Regular Session of the 127th Legislature.

APPENDIX A

Authorizing Legislation, Resolve 2013, Chapter 78

RESOLVES

BY GOVERNOR

STATE OF MAINE

IN THE YEAR OF OUR LORD TWO THOUSAND AND THIRTEEN

S.P. 331 - L.D. 986

Resolve, To Establish the Commission To Study Long-term Care Facilities

Emergency preamble. Whereas, acts and resolves of the Legislature do not become effective until 90 days after adjournment unless enacted as emergencies; and

Whereas, it is necessary that this legislation take effect immediately in order to allow sufficient time for the Commission To Study Long-term Care Facilities to conduct its work; and

Whereas, in the judgment of the Legislature, these facts create an emergency within the meaning of the Constitution of Maine and require the following legislation as immediately necessary for the preservation of the public peace, health and safety; now, therefore, be it

- Sec. 1. Commission To Study Long-term Care Facilities established. Resolved: That, notwithstanding Joint Rule 353, the Commission To Study Long-term Care Facilities, referred to in this resolve as "the commission," is established; and be it further
- **Sec. 2. Commission membership. Resolved:** That the commission consists of 11 members appointed as follows:
- 1. Two members of the Senate appointed by the President of the Senate, including members from each of the 2 parties holding the largest number of seats in the Legislature;
- 2. Three members of the House of Representatives appointed by the Speaker of the House, including members from each of the 2 parties holding the largest number of seats in the Legislature; and
- 3. Six members appointed by the Governor who possess expertise in the subject matter of the study, as follows:
 - A. The director of a long-term care ombudsman program described under the Maine Revised Statutes, Title 22, section 5106, subsection 11-C;

- B. The director of a statewide association representing long-term care facilities and one representative of a 2nd association of owners of long-term care facilities;
- C. A person who serves as a city manager of a municipality in the State;
- D. A person who serves as a director or who is an owner or administrator of a nursing facility in the State; and
- E. A representative of the Governor's office or the Governor's administration; and be it further
- Sec. 3. Chairs; subcommittees. Resolved: That the first-named Senate member is the Senate chair and the first-named House of Representatives member is the House chair of the commission. The chairs of the commission are authorized to establish subcommittees to work on the duties listed in section 5 and to assist the commission. The subcommittees must be composed of members of the commission and interested persons who are not members of the commission and who volunteer to serve on the subcommittees without reimbursement. Interested persons may include representatives of nursing facilities with a high percentage of residents whose care is reimbursed through the MaineCare program, individuals with specialized knowledge in implementing an acuity-based staffing system, individuals with expertise in acuity-based reimbursement systems, a representative of an agency that provides services to the elderly and any other persons with experience in nursing facility care; and be it further
- Sec. 4. Appointments; convening of commission. Resolved: That all appointments must be made no later than 30 days following the effective date of this resolve. The appointing authorities shall notify the Executive Director of the Legislative Council once all appointments have been completed. After appointment of all members, the chairs shall call and convene the first meeting of the commission. If 30 days or more after the effective date of this resolve a majority of but not all appointments have been made, the chairs may request authority and the Legislative Council may grant authority for the commission to meet and conduct its business; and be it further
- **Sec. 5. Duties. Resolved:** That the commission shall study the following issues and the feasibility of making policy changes to the long-term care system:
- 1. Funding for long-term care facilities, including the development of an acuity-based reimbursement system as proposed in Legislative Document 1245 of the 126th Legislature, "Resolve, Directing the Department of Health and Human Services To Create a More Equitable, Transparent Resource Allocation System for Nursing Facilities Based on Residents' Needs," and the development of a pay-for-performance program to encourage and reward strong performance by nursing facilities as proposed in Legislative Document 928 of the 126th Legislature, "An Act To Improve MaineCare Nursing Home Reimbursement To Preserve Access and Promote Quality";
- 2. Staffing and regulatory requirements, including the development of minimum staffing requirements based on a 24-hour time period as proposed in Legislative Document 1246 of the 126th Legislature, "An Act To Promote Greater Staffing Flexibility without Compromising Safety or Quality in Nursing Facilities";

- 3. Collaborative agreements with critical access hospitals for the purpose of sharing resources;
- 4. Reimbursement mechanisms to reimburse facilities for which the MaineCare program is the payor for a high percentage of the residents as proposed in Legislative Document 928 of the 126th Legislature, "An Act To Improve MaineCare Nursing Home Reimbursement To Preserve Access and Promote Quality";
 - 5. The viability of privately owned facilities in rural communities; and
 - 6. The impact on rural populations of nursing home closures.

In performing the study the commission shall review the final report of the Commission to Examine Rate Setting and the Financing of Maine's Long-term Care Facilities established by Resolve 1997, chapter 81; and be it further

- **Sec. 6. Staff assistance. Resolved:** That the Legislative Council shall provide necessary staffing services to the commission; and be it further
- **Sec. 7. Information and assistance. Resolved:** That the Commissioner of Health and Human Services, the State Auditor and the State Budget Officer shall provide information and assistance to the commission as required for its duties; and be it further
- **Sec. 8. Report. Resolved:** That, no later than December 4, 2013, the commission shall submit a report that includes its findings and recommendations, including suggested legislation, for presentation to the Second Regular Session of the 126th Legislature.

Emergency clause. In view of the emergency cited in the preamble, this legislation takes effect when approved.

APPENDIX B

Membership list, Commission to Study Long-Term Care Facilities

Commission to Study Long-term Care Facilities

Resolve 2013, Ch. 78

Thursday, October 17, 2013

Appointment(s) by the Governor

Kenneth J. Albert III DHHS 41 Anthony Ave. Augusta, ME 04333 207 287-6664

Representative of Governor's Office

Diane M. Barnes P.O. Box 1273 Calais, ME 04619 207 454-2512

City Manager

Philip A. Cyr 435 Washburn Street Caribou, ME 04736 207 498-3102

Nursing facility director, owner, or administrator

Richard A. Erb 35 Melden Drive Brunswick, ME 04011 207 623-1146

Director of a statewide association representing long-term care facilities

Brenda Gallant 196 Beechnut Hill Road Wiscasset, ME 04578 207 621-1079

Director of a long-term care ombudsman program

S. John Watson Jr. 41 Craige Street Portland, ME 04102 207 221-7000

Representative of a statewide association of long-term care facility owners

Appointment(s) by the President

Sen. Margaret M. Craven - Chair 41 Russell St Lewiston, ME 04240 207 783-1897

Senate Member

Sen. David C. Burns 159 Dodge Road Whiting, ME 04691 207 733-8856

Senate Member

Appointment(s) by the Speaker

Rep. Peter C. Stuckey - Chair 20 Vaill Street

Portland, ME 04103 207 773-3345 House Member

Rep. Richard R. Farnsworth 55 Old Mast Road

Portland, ME 04102 207 878-9663 House Members

Rep. Beth P. Turner

74 Main Road Burlington, ME 04417 207 732-4625 House Member

Staff:

Jane Orbeton 287-1670 OPLA

Anna Broome 287-1670 OPLA

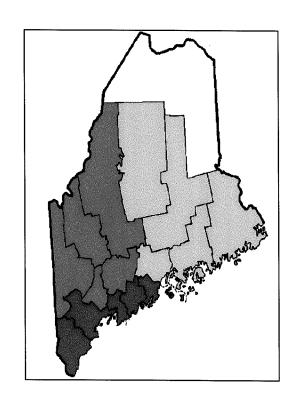
APPENDIX C

Berry, Dunn, McNeil and Parker Background on Shortfall

REGIONAL MAP

Following this document, you will find information regarding cost report data by region for the State of Maine. We have subdivided Maine into four regions organized by county. Below are listed the breakdowns by region and county so that when looking at any of our regional reports you will have a complete understanding of which facilities belong to a particular region.

Color	County	Region
Red	Lincoln	1
Red	Cumberland	1
Red	Knox	1
Red	York	1
Red	Sagadahoc	1
Green	Somerset	2
Green	Androscoggin	2
Green	Kennebec	2
Green	Franklin	2
Green	Oxford	2
Blue	Piscataquis	3
Blue	Penobscot	3
Blue	Waldo	3
Blue	Hancock	3
Blue	Washington	3
Yellow	Aroostook	4





BerryDunn's Industry Cost Data MaineCare NF Shortfal

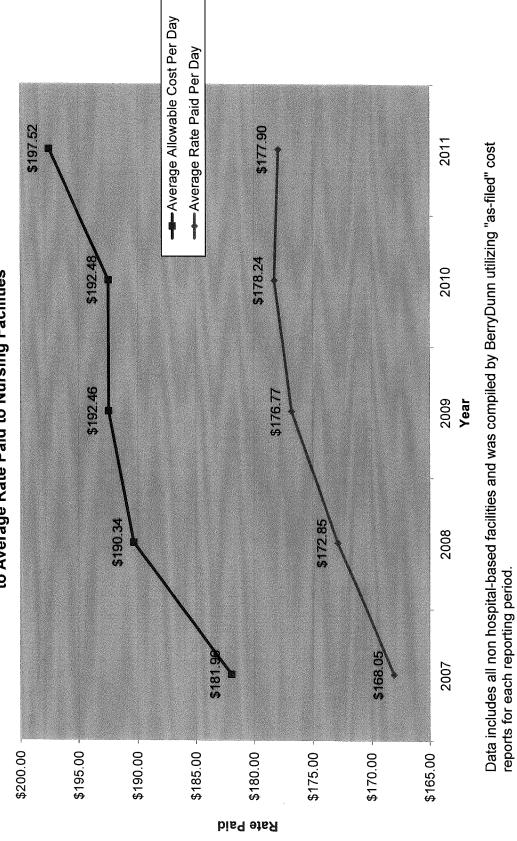
	2009	•	20)	2010	2011	
	Total	Average Per Facility	Total	Average Per Facility	Total	Average Per Facility
Region 1	\$ (11,432,294) \$		(326,637) \$ (9,826,386)		(280,754) \$ (12,734,002) \$	\$ (363,829)
Region 2	(7,063,101)	(220,722)	(7,767,642)	(242,739)	(9,065,383)	(283,293)
Region 3	(3,366,872)	(124,699)	(3,303,672)	(122,358)	(5,398,985)	(199,962)
Region 4	(2,294,609)	(208,601)	(1,588,868)	(144,443)	(2,211,407)	(201,037)
Total	\$_(24,156,876)		\$_(22,486,568)		\$(29,409,777)	

Note: Based on 2009, 2010 and 2011 cost data. Shortfall represents difference between allowable costs per day and reimbursement per day.

Data includes all non hospital-based facilities and was compiled by BerryDunn utilizing "as-filed" cost reports for each reporting period.

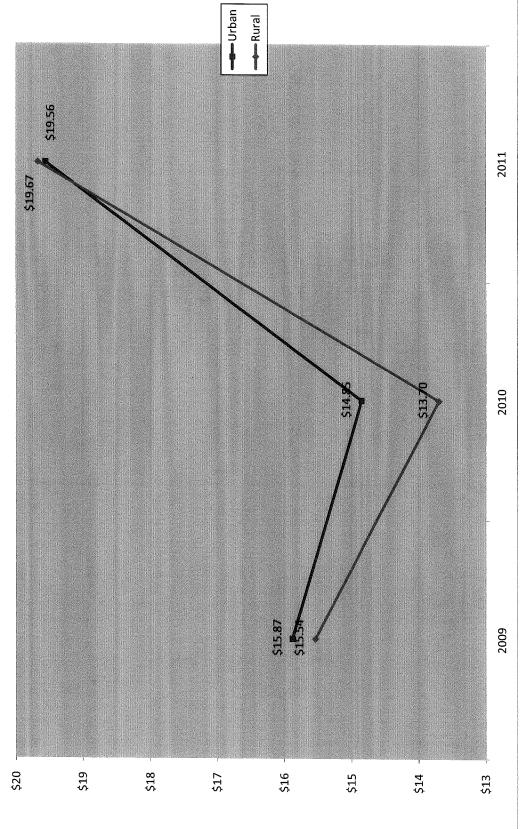


Five Year Comparison of Average Medicaid Allowable Cost Per Day to Average Rate Paid to Nursing Facilities





Average Medicaid Shortfall Per Day



Data includes all non hospital-based facilities and was compiled by BerryDunn utilizing "as-filed" cost reports for each reporting period.

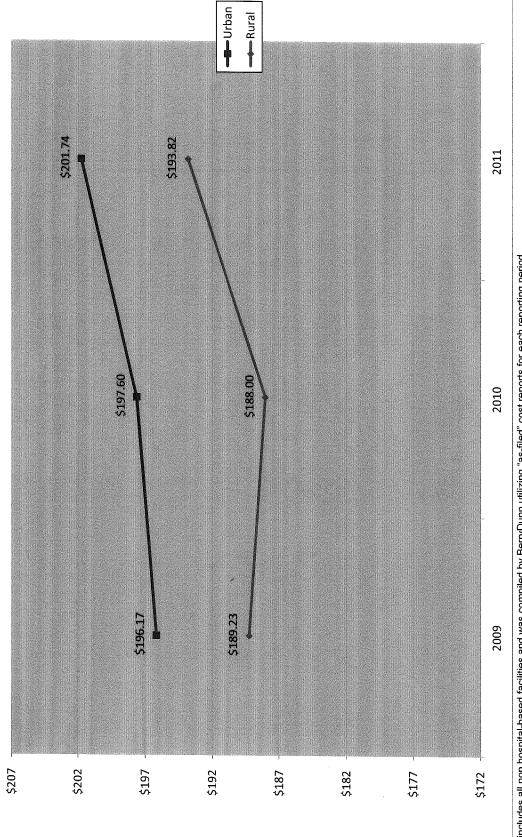
Urban - includes providers located in Core Based Statistical Areas (CBSA's) of Penobscot County (#12620), Androscoggin County (#30340) and Cumberland, Sagadahoc and York Counties

(#38860) as defined by CMS.

Rural - includes providers located in Core Based Statistical Area (CBSA's) of Aroostook, Piscataquis, Somerset, Franklin, Oxford, Kennebec, Lincoln, Knox, Waldo, Hancock and Washington Counties (#99920) as defined by CMS.



Average Medicaid Cost Per Day



Data includes all non hospital-based facilities and was compiled by BerryDunn utilizing "as-filed" cost reports for each reporting period.

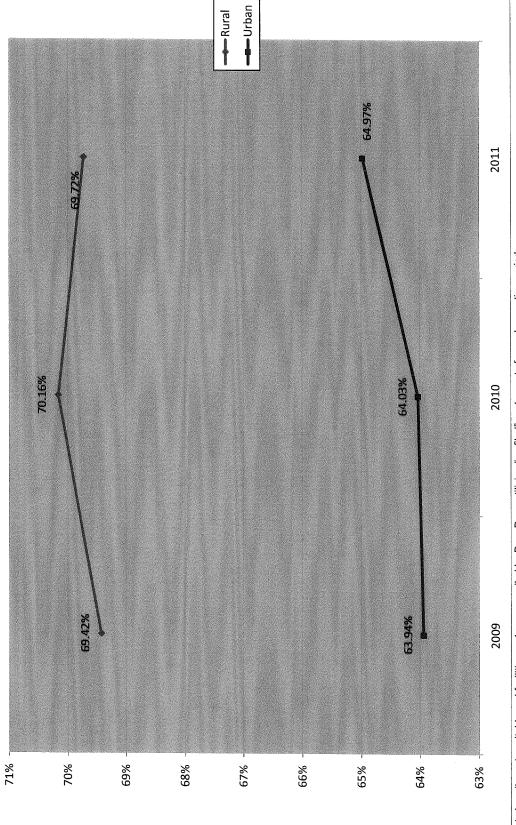
Urban - includes providers located in Core Based Statistical Areas (CBSA's) of Penobscot County (#12620), Androscoggin Country (#30340) and Cumberland, Sagadahoc and York Counties

(#38860) as defined by CMS.

Rural - includes providers located in Core Based Statistical Area (CBSA's) of Aroostook, Piscataquis, Somerset, Franklin, Oxford, Kennebec, Lincoln, Knox, Waldo, Hancock and Washington Counties (#99920) as defined by CMS.



MaineCare Payor Percentage



Data includes all non hospital-based facilities and was compiled by BerryDunn utilizing "as-filed" cost reports for each reporting period.

Urban - includes providers located in Core Based Statistical Areas (CBSA's) of Penobscot County (#12620), Androscoggin County (#30340) and Cumberland, Sagadahoc and York Counties

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APPENDIX D

Presentation by Julie Fralich, Muskie School of Public Service Report

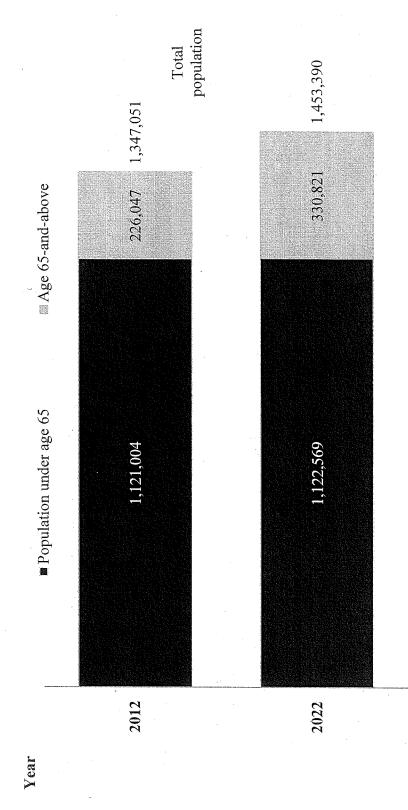
Long-Term Care Facilities Commission to Study

Julie Fralich Muskie School of Public Service October 25, 2013 julief@usm.maine.edu

Overview of Presentation

- Some Demographics for Maine
- Overview of Long Term Care System
- Maine versus U.S.
- Nursing Facility and Residential Care Use and Supply in Maine
- Trends Across LTSS Settings in Maine
- Nursing Facility Pay for Performance and other Incentives
- Other LTSS Initiatives (Maine and US)

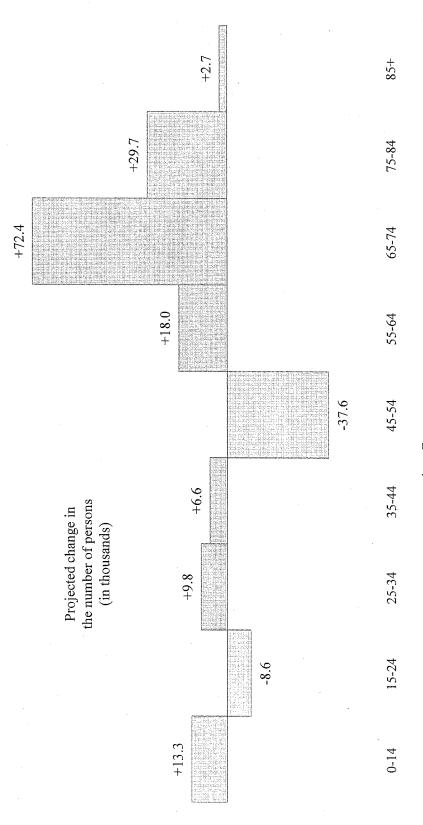
over age 65 will increase by 105,000 in 10 The number of people in Maine who are years.



Source: Muskie School of Public Service; Chartbook Older Adults and Adults with Physical Disabilities: Population and Service Use Trends in Maine, 2012 Edition

Muskie School of Public Service

The greatest increase in the next 10 years is among those who are 65-74. Maine is also seeing a decline in the number of people in the age 45-54 age group.



Source: Muskie School of Public Service; Chartbook Older Adults and Adults with Physical Disabilities: Muskie School of Public Service Population and Service Use Trends in Maine, 2012 Edition

Comparison of Maine and U.S.

	Maine	U.S.U	Rank High to Low)
NF beds per 1000/65+, 2010	34	42	8 8 8
NF Occupancy Rate, 2008	%06	83%	6
Residents w/low care needs, 2010	2%	17%	67
Residents w/dementia, 2010	25%	46%	—
Residents with Medicare as primary payer, 2010	16%	1.4%	12
Percent change in NF residents (2005 to 2010)	-5%	-4%	30
Medicaid payment per day for nursing facility care, 2011	\$178	\$178	20

Source: AARP Across the States: Profiles of Long-Term Services and Supports, 2012

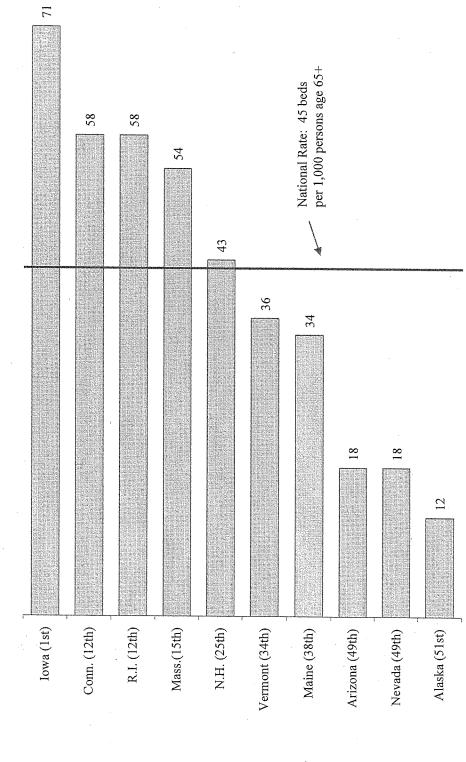
Comparison of LTSS Expenditures for Maine and US

	Maine	S	Rank (High To Low)
Medicaid Nursing Facility Expenditures per person served, 2008	\$23,988	\$29,533	44
Medicaid Aged/Disabled Waiver Expenditures per person served, 2008	\$14,163	\$10,710	
ICF-MR Expenditures per person, 2008	\$137,218	\$123,053	
MR/DD Waiver Services Expenditures per person served, 2008	\$777,736	\$42,896	3

Source: AARP Across the States: Profiles of Long-Term Services and Supports, 2012

Muskie School of Public Service

Number of nursing facility beds per ,000 persons age 65-and-above



Source: AARP Across the States: Profiles of Long-Term Services and Supports, 2012

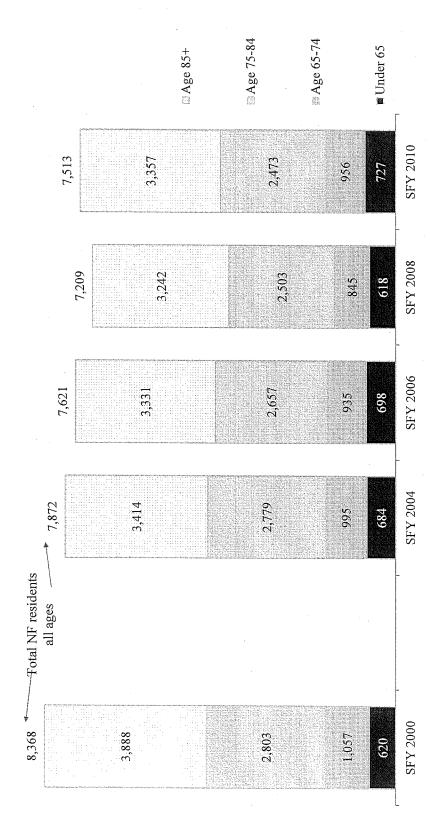
Muskie School of Public Service

Change in LTSS Spending, 2004- 2009, by Service

ties +\$8 million +3% +12% d Waivers -\$1 million +15% +77% Services and +\$7 million +15% +67% +\$4 million +7% +8% ars +\$173 million +88% +54%		Maine	% (Maine	% Change US
Vaivers -\$1 million +15% ervices and +\$7 million +7% +\$4 million +7% +\$173million +88%	Nursing Facilities	+\$8 million	+3%	+12%
ervices and +\$7 million +15% +\$4 million +7% +\$173million +88%	Aged/Disabled Waivers	-\$1 million	-5%	+77%
+\$4 million +7% +\$173million +88%	Personal Care Services and other HCBS	+\$7 million	+15%	+67%
+\$173million +88%		+\$4 million	***************************************	+8%
	MR/DD Waivers	+\$173million	***************************************	+54%

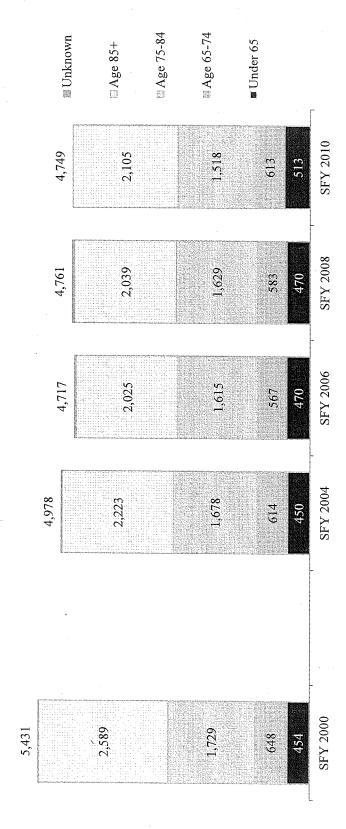
Source: AARP Across the States: Profiles of Long-Term Services and Supports, 2012

residents declined from 2000 to 2008, then increased Maine's average monthly number of nursing facility



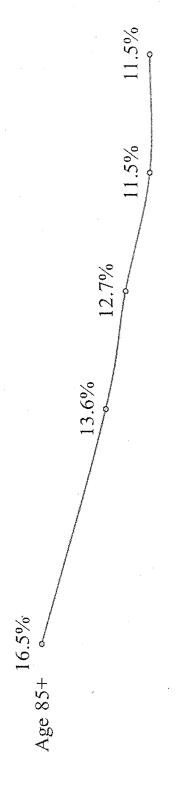
Source: Muskie School of Public Service; Chartbook Older Adults and Adults with Physical Disabilities: Population and Service Use Trends in Maine, 2012 Edition

The average monthly number of MaineCare members in nursing facilities declined from 2000 to 2010

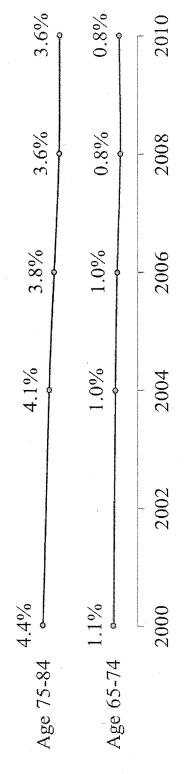


Source: Muskie School of Public Service; Chartbook Older Adults and Adults with Physical Disabilities: Population and Service Use Trends in Maine, 2012 Edition

groups from 2000 to 2008, and then leveled off in 2010. The percent of Maine's population residing in nursing facilities (all payers) declined steadily across all age



Percent of population residing in nursing facilities



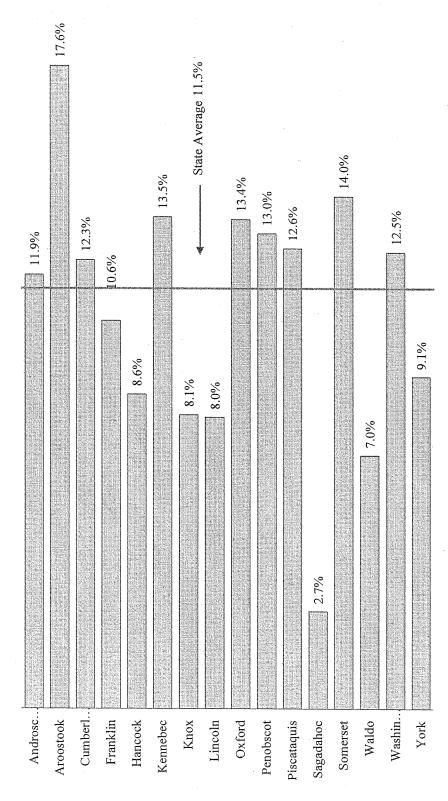
Source: Muskie School of Public Service; Chartbook Older Adults and Adults with Physical Disabilities:

Population and Service Use Trends in Maine, 2012

State Fiscal Year

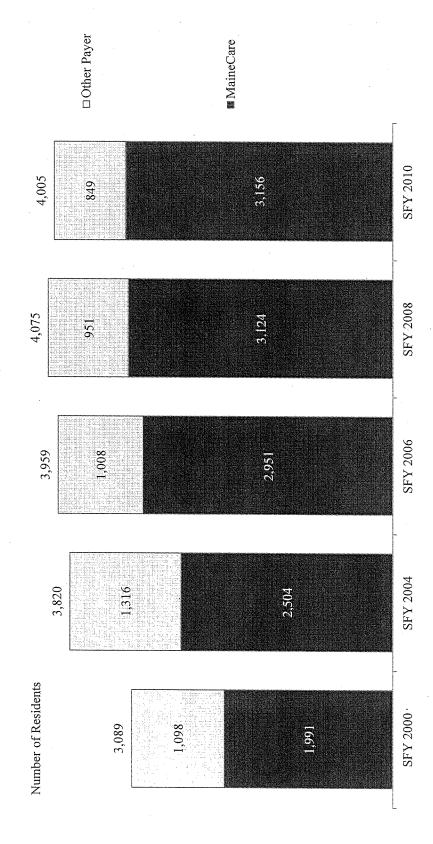
Muskie School of Public Service

Percent of population age 85 and above who resided in nursing facilities in 2010



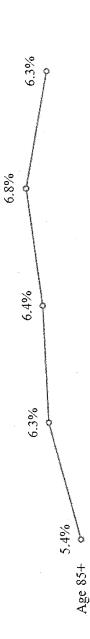
Source: Muskie School of Public Service; Chartbook Older Adults and Adults with Physical Disabilities: Population and Service Use Trends in Maine, 2012 Editionskie School of Public Service

Average number of residential care residents grew 30% between SFY 2000 and SFY 2010

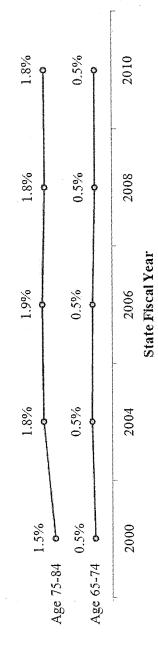


Source: Muskie School of Public Service; Chartbook Older Adults and Adults with Physical Disabilities: Muskie School of Public Service Population and Service Use Trends in Maine, 2012 Edition

residential care facilities by age group, 2000 to 2012 The percent of Maine's population residing in



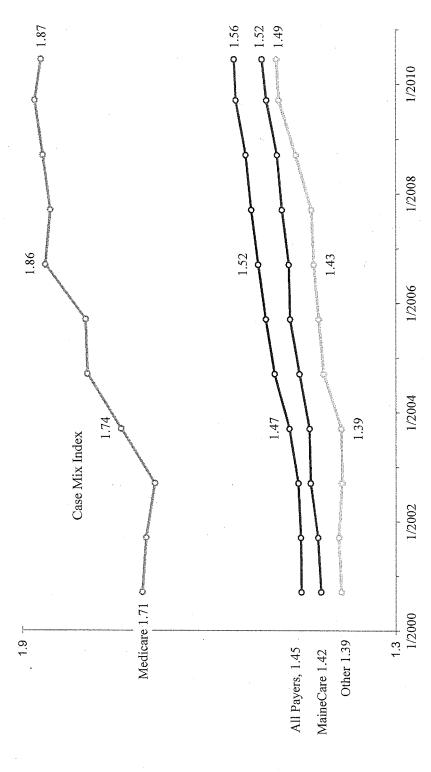
residing in case mix residential care facilities Percent of total population, by age group,



Source: Muskie School of Public Service; Chartbook Older Adults and Adults with Physical Disabilities: Muskie School of Public Service Population and Service Use Trends in Maine, 2012 Edition

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residents increased from 2000 to 2010 The case mix (acuity) of nursing home

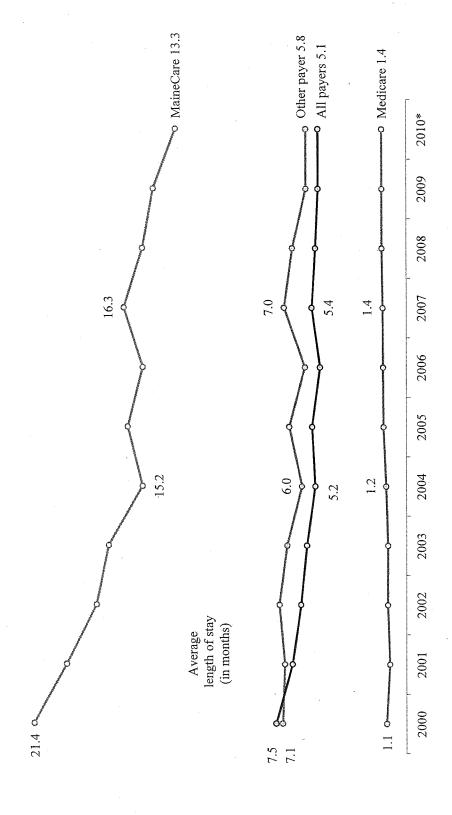


Source: Muskie School of Public Service; Chartbook Older Adults and Adults with Physical Disabilities: Population and Service Use Trends in Maine, 2012 Edition

Muskie School of Public Service

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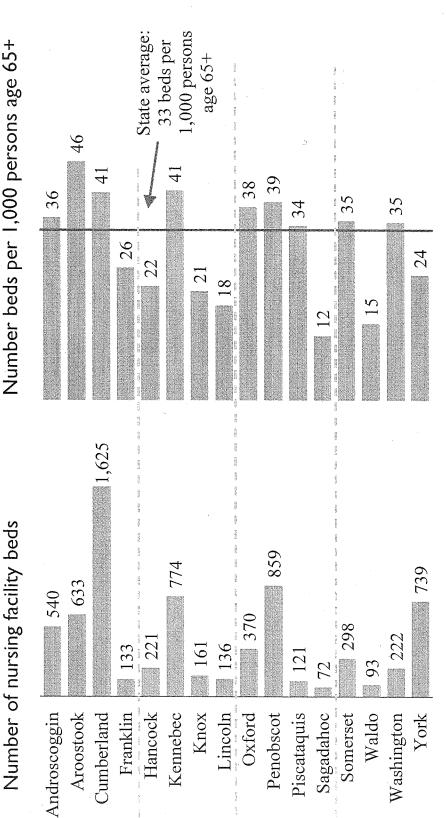
MaineCare residents declined from 2000 to 2014 Average length of stay in nursing facilities for



Source: Muskie School of Public Service; Chartbook Older Adults and Adults with Physical Disabilities: Population and Service Use Trends in Maine, 2012 Edition

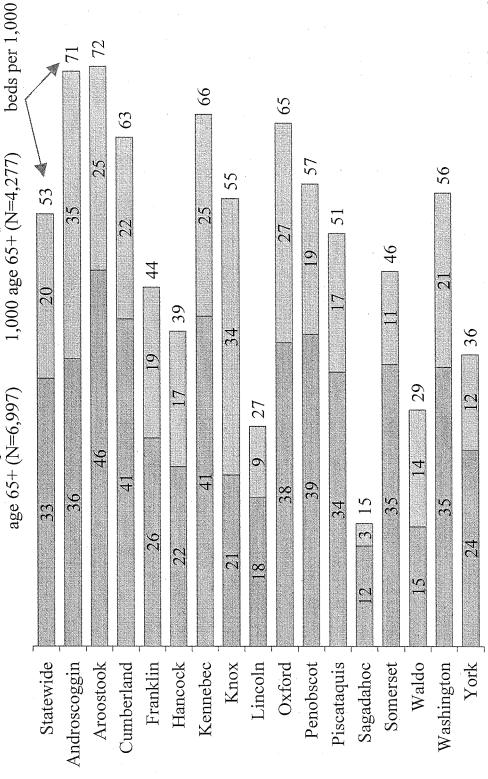
Muskie School of Public Service

The distribution of nursing facility beds by 1,000 persons, age 65-or-above, SFY 2010 Maine County and number of beds per



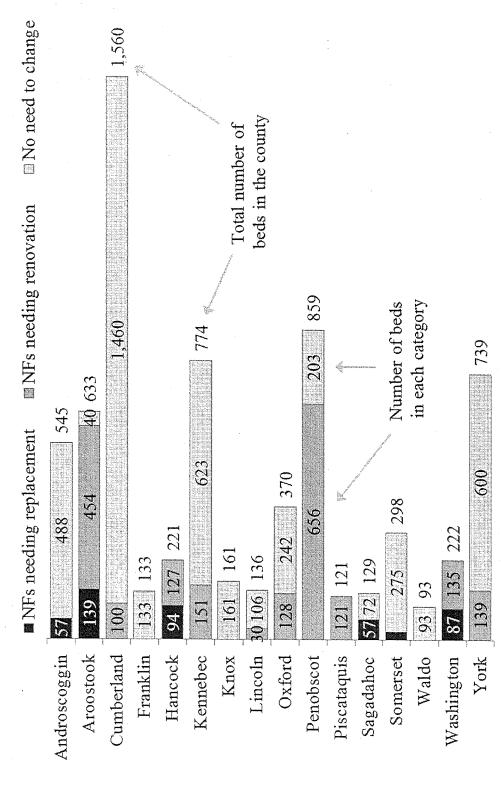
Source: Muskie School of Public Service; Chartbook Older Adults and Adults with Physical Disabilities: Population and Service Use Trends in Maine, 2012 Editionskie School of Public Service

Combined The number of nursing facility and case-mix residential care beds per 1,000 persons age ResCare Beds per ■ NF Beds per 1,000 65+, SFY 2010



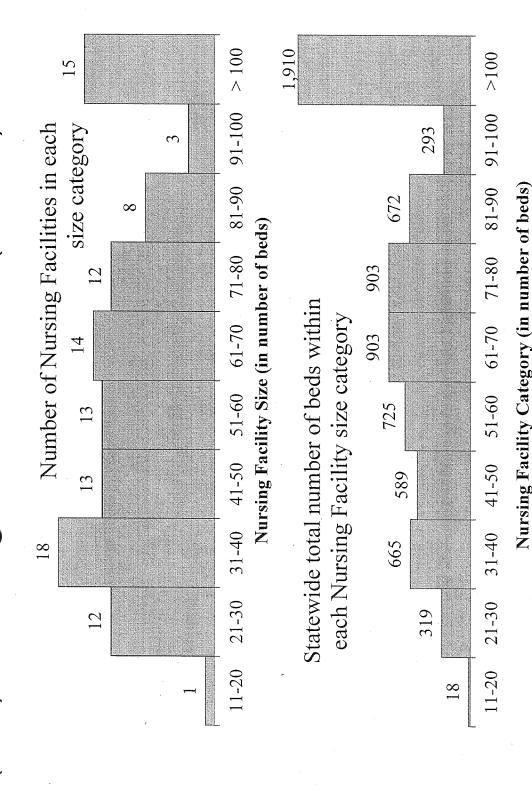
Source: Muskie School of Public Service; Chartbook Older Adults and Adults with Physical Disabilities: Population and Service Use Muskie School of Public Service Trends in Maine, 2012 Edition

beds were in buildings needing renovation and 7% In 2009, nearly 3-out-of-10 Maine Nursing Facility of beds were in buildings in need of replacement.



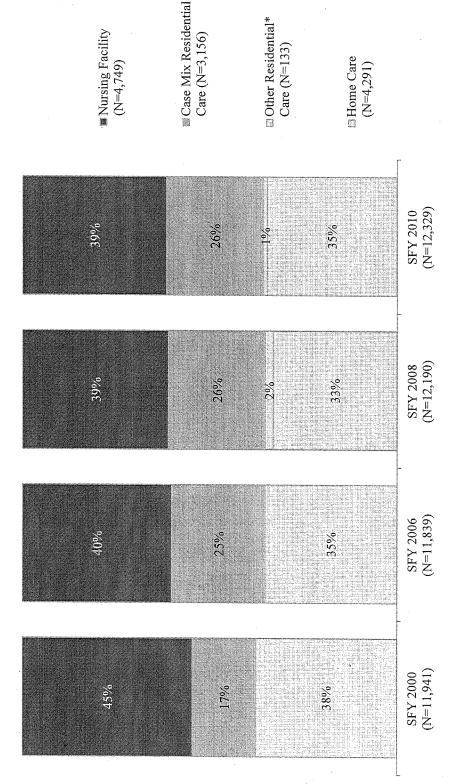
Source: Muskie School of Public Service; Chartbookk Okles Adultsand Akultsand Physical Disabilities: Population and Service Lyse Trends in Maine, 2012 Edition

In 2010, nearly half of Maine's nursing facilities (48%) were larger than 60 beds (N=109)



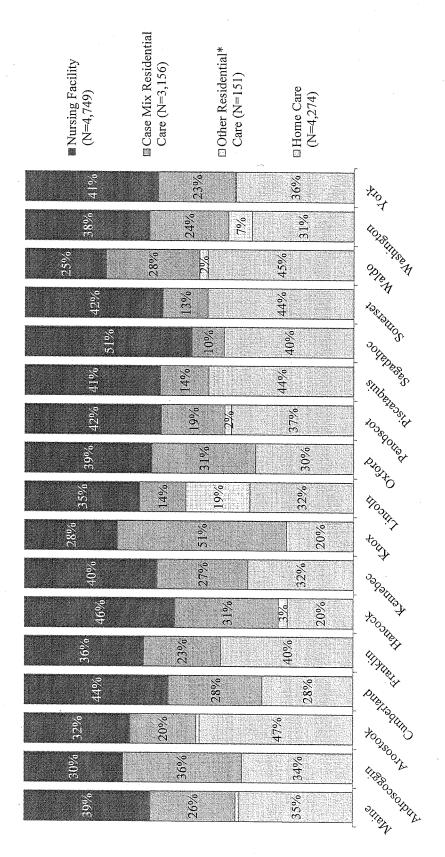
Source: Muskie School of Public Service; Chartbook Oldes Adults and Adults with Physical Disabilities: Population and Service Use Trends in Maine, 2012 Edition

MaineCare LTC users by setting Distribution of average monthly



Source: Muskie School of Public Service; Chartbook Older Adults and Adults with Physical Disabilities: Population and Service Use Muskie School of Public Service Trends in Maine, 2012 Edition

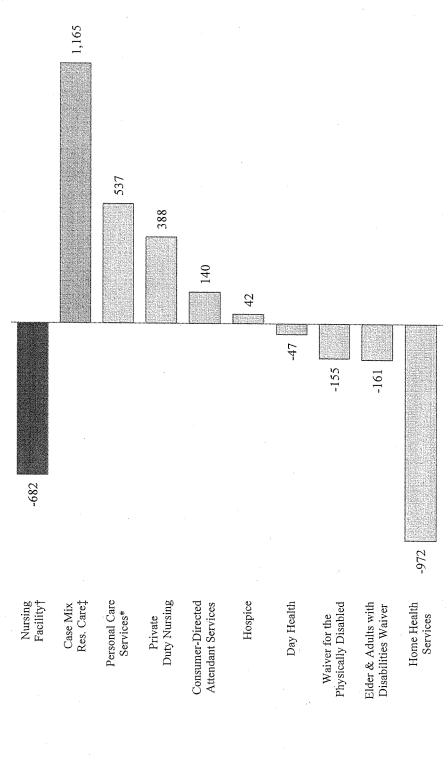
Distribution of average monthly number of MaineCare LTC users by setting by county



Source: Muskie School of Public Service; Chartbook Older Adults and Adults with Physical Disabilities: Population and Service Use Trends in Maine, 2012 Edition

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MaineCare members using MaineCare Change in average monthly number of TSS, 2000-2010

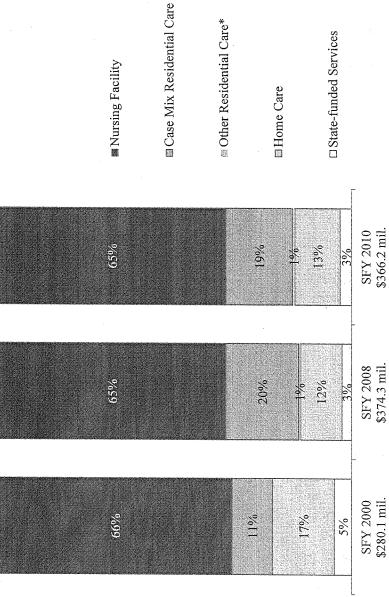


Source: Muskie School of Public Service; Chartbook Older Adults and Adults with Physical Disabilities: Population and Service Use Muskie School of Public Service Trends in Maine, 2012 Edition

Annual MaineCare LTC expenditures by

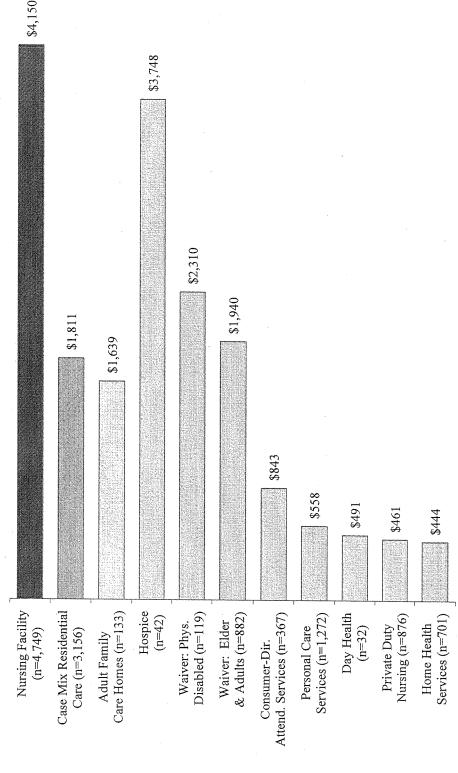


annual expenditures Percent share of



Source: Muskie School of Public Service; Chartbook Older Adults and Adults with Physical Disabilities: Population and Service Use Trends in Maine, 2012 Edition

Average MaineCare LTSS expenditures per service user per month, SFY 2010



Source: Muskie School of Public Service; Chartbook Older Adults and Adults with Physical Disabilities: Population and Service Use Muskie School of Public Service Trends in Maine, 2012 Edition

Nursing Home Pay for Performance Systems

Types of Quality Measures

- Staffing
- Consumer satisfaction
- Inspection performance
- Clinical quality indicators
- Person-centered/quality of life
- Efficiency
- Access
- Employee satisfaction
 - Quality improvement

Performance Methods

- Benchmarks
- Percentile ranking
- Year to year improvements
- Structure versus process
- Risk adjustments

(Source: Performance in 5 states: Lessons for the Nursing Home Sector. States included lowa, Minnesota, Oklahoma, Utah and Vermont)

Nursing Home Pay for Performance Systems (cont)

Administration

- Complex versus Simple
- Relies on existing data and/or additional data (e.g. consumer surveys)
- Composite index versus simple approach

Payment method

- Added to per diem
- Funds allocated competitively

Findings

Need to incentivize engagement

- Secure funding
- Design systems that are perceived as fair and workable
- Minimize administrative burden on facilities
- Address different aspects of quality
- Encourage improvement among low-middle tier performers
- Slow Phase-in
- Availability of funding
- Provider participation is key
- Flexibility

Results

- Indiana study found that nursing home quality improved in 3 areas (falls, quality of life and rehospitalizations)
- measures improved (people in restraints, with pain, Study of 8 states (2001 to 2009) found 3 quality with pressure sores); other measures did not change or worsened
- targeted areas of improvement and overall quality. participated in the program had greater gains in Study in Minnesota found that facilities that

Other Nursing Home Incentives

Access Incentives

(e.g. ventilator dependent; brain injury; dementia); Add-ons for serving people with certain conditions for serving Medicaid recipients; encourage higher occupancy

Efficiency Incentives

- Facility paid a state-wide rate; median; or peer group rate
- Facility receive bonuses for keeping costs below a ceiling

Other LTSS Initiatives

- Money Follows the Person
- Health Homes/Medical Homes and Nursing Homes
- Long Term Care Managed Care
- Rebalancing Services

Money Follows the Person

- Provides opportunities for people living in nursing homes to return to the community
- Maine participates in this program

Health Homes/Medical Homes

- assigned to "health home" to coordinate care and People with hi costs/multiple chronic conditions identify gaps in care
- Some states implementing health homes with nursing home and residential care residents
- Maine has a Health Home initiative for people with multiple chronic conditions and behavioral health conditions

Managed Long Term Care

Managed long term care increasing

States are including home and community based services and nursing facility services within managed long term care

Rebalancing Programs

- Focus on increasing access to home and community based services
- Less reliance on nursing home services

Conclusions

- Demographics will drive economic and other policy decisions in next 10 years
- It is helpful to look at long term care system as a whole - to develop a balanced system
- implement value based purchasing within the long Pay for performance provides opportunity to term care system

Other Resources

Disabilities – Population and Service Use Trends in Chartbook: Older Adults and Adults with Physical Maine.

http://muskie.usm.maine.edu/Publications/DA/Ad ults-Disabilities-Maine-Service-Use-Trendschartbook-2012.pdf

communities/info-09-2012/across-the-states-2012profiles-of-long-term-services-supports-AARP-ppi-**AARP Across the States Profiles of Long-Term** http://www.aarp.org/home-garden/livable-Services and Supports 2012 E

APPENDIX E

Testimony from direct care workers

ROYG. GEDAT

111 Main Street, Norway, Maine 04268 🕶 207. 890 1609 📭 207. 743 9080 🛎 royggedat@gmail.com

October 25, 2013

Statement of Concern to the Long term Care Commission to Study Nursing Facilities

Please do not dilute the staffing standards in nursing homes.

I am Roy Gedat from Norway Maine and I am here today as a volunteer to make this plea.

For 7 years I worked for advocacy organizations focused on improving the jobs of direct care staff. Those are the people who change the bedpans, give the baths, provide personal care and do much of the actual staffing of patients in residential facilities and homes. This advocacy usually focused on improving pay and health benefits as well as strengthening professional standards and insuring that the workforce is granted the respect and status they earn every day. This work put me in regular contact with direct care workers in Maine and across the country. I have also worked as a direct care worker. Currently I run a private duty "non-medical" home care business and serve as the elected Treasurer of Oxford County.

Never have I heard a direct care staff person request more flexibility and less staffing in a residential facility. In fact, people who work in those positions report quite the opposite!

Inadequate staffing puts personal care workers in unsafe and stressful positions every day resulting in compromised care to the patients and residents they are there to assist. Low wages coupled with difficult (at best) working conditions result in a discouraged workforce, difficult retention and high turnover. I can report that providing high quality care without enough staffing is simply not possible!

Maine's current staffing ratios really only set a low bar to insure quality care. While our state is better than many in this regard there is no doubt we could AND SHOULD do better. Many

experts advocate for a staffing ratio minimum of better than 4.5 hours per resident day, the national average is 4.1 (hprd) and Maine only requires 3.49.

Don't we owe it to the frail and compromised residents of our nursing homes to keep that in mind?

Finally, let me remind you why these standards exist in the first place. We have a sad and well documented history of NOT caring for human beings in nursing homes and other institutions. It took years of shocking stories of abuse, indifferent care and cover-ups for the government to step in and insure a level of quality care. In some states this is still going on. Now we have standards, inspections, a state ombudsman to field complaints and movements to empower self-advocacy. Even with those measures in place we still have to be vigilant to insure that we don't slip back too those dark days in the name of saving money or granting administrative flexibility.

Maine's network of residential care facilities are a vital and important part of our safety net. They are also an important economic driver proving important and needed jobs.

Yes, changes to need to be made to our long term care system. We need to make sure we have a quality workforce. We need to provide more staffing and better quality care. There is simply no reason to lower staffing requirements in nursing homes and every reason to increase the staffing standards.

Thank you for your attention.

My name is Michele Heath. I am a Certified Nursing Assistant who works in a local nursing facility. I have worked as a CNA since the summer of 2010 in two different nursing facilities.

I got into direct care because I enjoy helping people. The first facility I worked per diem at \$10 an hour, but had left because I needed a job with a set amount of hours a week and health insurance. I currently work at another facility with a guaranteed 32 hours a week, health insurance and make \$9.97 an hour.

I work the evening shift, 3 in the afternoon until 11 at night, where the minimum staffing ratio is one 'direct care provider' for every 10 residents. I realize that 'direct care providers' include nurses, med-techs and CNAs on the floor, however, when using the minimum staffing ratio where I work I can have up to 13 residents to take care. This includes transfers (which may take two people), assisting them with ambulation, dressing, bathing and toileting. Passing meals, feeding, changing soiled bedding, turning residents who stay in bed every two hours to prevent pressure ulcers (bedsores), and charting on everything that takes place on my shift. Some of my residents are total assists, which means that I must do everything listed above for them. Almost all of my residents are two assists, meaning it takes two people to help them and take two CNAs off the floor until we have completed the task.

I try and get to my residents as soon as I can to provide the care they need but there are times that they do have to wait and they do know when we are working short because it takes a while before we can get to them to help them into bed. The facility I work for strives for quality, patient centered care and so do I. However, I ask myself "how can I deliver that when I got thirteen people to take care of?" The answer is that I can't do it. No matter how hard I try to

provide quality care for a resident when I am helping them, all I have is time to provide the basics and move on to the next resident.

The stress of working at the state minimum is frustrating for both the residents and myself. I have had residents ring there call bells during the busiest part of the evening, getting everyone into bed, and ask for something to drink and then apologize to me for taking me away from whatever it was I was doing or going to do because they know how busy the other aids and I are. These facilities are their homes and they shouldn't have to feel like they are taking us away from other people to ask for a simple request like something to drink. I will admit that this upsets me and makes me wonder 'how many of my residents need or want something but don't tell the other aids or me because we always appear to be busy with something?'

I know that I am a good CNA. My residents are constantly thanking me for everything I do for them, telling me that I am patient with them and a hard worker. I appreciate hearing this from my residents because it lets me know that I am doing a good job and that they appreciate everything I do for them. This is my reason why I got into this type of work because I enjoy helping people and want to see them stay as healthy as they can.

With the state considering changing the hours form 3.49 hours in a 24 hour period to 3 hours in a 24 hour period that is time being taking away from these residents for their care, and to allow nursing facilities to staff according to need is not going to help anymore. I do not see how the changes the state is considering to the hours of direct care is any benefit for these residents or even the workers. I believe that the staffing ratios need to remain in place, even be enhanced so that there is more staff for a lower number of residents and consider taking the medtechs and nurses out of the ratio because even though they help they have their meds to pass and their own work to do.

Greetings members of this committee considering staffing changes in Maine's nursing homes:

I am Helen Hanson. I am a Certified Nurse Aide who works in a local nursing facility. I have done this type of work for ten years now, in the home and in a nursing facility.

I got my start in home care as a homemaker and then a Personal Support

Specialist. I helped and supported many elders and those with physical disabilities in
their homes with everything from grocery shopping and housekeeping to assistance
with bathing, dressing, toileting, catheter care, eating, and changing batteries in a
motorized wheelchair. Let me tell you, those batteries are like those found in a car and
just has heavy.

I left home care because the hours of work are not stable, there is no guarantee of working the number of hours you need to make a living and pay your bills, and just as important, there is no access to employer-sponsored health insurance. When I left my home care job, I made \$10.01 per hour.

I obtained my Nurse Aide certificate in 2009 because at that time, I worked with a quadriplegic in her home. She had many health issues beyond her physical disability and by becoming a CNA, it was a way for me to be better able to support her and understand her medical needs. I was also better able to communicate with her visiting nurse and take instruction and direction from this nurse.

I enjoy people and helping them, and this is why I got into direct care. I prefer to work in the home, one-to-one with the person I am caring for, and taking a little time to get to know them and what their preferences for care are, but because of the reasons mentioned above, I had to leave it. I now work per diem in a nursing facility, after working there full time for quite some time.

Working in a nursing facility offers a set amount of hours to work and access to health insurance. It does not offer a better, livable wage. My base pay is currently \$10.05 per hour, just four cents more than I made working in home care. Yes, when I worked a regular schedule I had a guaranteed amount of hours and yes I had access to health insurance, but at what cost to me?

I work second shift, the evening shift, where the minimum staffing ratio is one "direct-care provider" for every 10 residents. When we use the minimum staffing ratio where I work, it equals one CNA being responsible for 12 or 13 residents on my shift. I understand that "direct-care provider" includes the nurses, med-techs, and CNAs on the floor, but the nurses and med-techs are responsible for their medication passes, and the nurses are responsible for bandage changes, tube feedings, IV medication administration, monitoring blood sugars, admissions and documentation, to name just a few of what it is they do. That leaves little time for the nurses and med-techs to jump in and help the CNAs with all that we need to do: transferring residents from chair to bed or bed to chair, most times with a mechanical lift that takes two aides off the floor for a bit; assist with ambulation; assist with toileting, dressing, passing meal

trays; feeding; monitoring and emptying foleys and ostomies; taking and recording weights and vital signs; changing soiled bed linen; turning bed-bound residents every two hours to prevent bed sores (this can take two aides off the floor if the bed-bound person is big and heavy and has limited bed mobility); bathing a resident in the shower or whirlpool tub; charting everything that occurred during the shift; unclogging toilets when they plug up; and taking the trash out. CNAs also handle their portion of an admission; we inventory a new resident's cloths and belongings, orientate them to their room and the bathroom, explain the meal services and times, and get their weight and vital signs as a baseline.

We are supposed to be providing quality, resident-centered care, based upon their preferences, but how can quality, resident-centered care be delivered when there is one CNA to 12 or 13 people? I cannot provide it. Being responsible for that many people allows me to provide the basics at a rushed rate. They all demand something at the same time and it is impossible to meet all their needs. It is hard to not get frustrated when you have 12 or 13 people demanding something of you all at the same time. Some of these 12 or 13 people need more assistance than others. The term is that they are a two-assist, meaning it takes two aides to help them ambulate or to transfer them. I try to assist all of them as quickly as I can, but inevitably, some have to wait. They do not like having to wait and are very vocal about it. I try to apologize when this happens. They ask me if we are working short. They know because it takes so long for someone to answer their call bell or help them get ready for bed.

The stress level and frustration from working at the state minimums is incredible. While at work I find myself saying "I'm doing all this for just \$10 an hour!" I honestly do not see it getting better for CNAs working in nursing facilities and more importantly I do not see it getting better for the residents in these facilities.

I am a good CNA. I get feedback from my residents, telling me how compassionate and caring I am; how gentle I am. I try to be because I do not want to cause anyone more pain than what they are in. They tell me how patient I am. I have to be; most of these people cannot easily move on their own. The feedback I get from the people in my care means a lot. It lets me know I am doing a good job and that these folks are comfortable with me. I like that. This is why I got into direct care; I like people, I like helping them, and I want them to stay as healthy as possible.

With the State considering changing the hours of direct care from 3.49 hours in a 24-hour period to 3 hours in a 24-hour period and allowing the nursing homes themselves to staff according to need, without minimum staffing ratios, the changes recommended are NOT a good thing. Not good for the residents and not good for the already over-worked and extremely stressed staff. If anything, staffing ratios need to stay in place and need to be enhanced. A reasonable level is 1 CNA to 4 residents during the day, 1 CNA to six residents for the evening, and 1 CNA to 10 people overnight. Taking the RNs and med-techs out of the ratio equation should be considered too.

I am getting out of direct care. I struggle with my finances; not being able to set aside money for those emergencies that come up. I struggle with the frustration and stress of the job. I am tired of it. I am making a change and am in school at Husson University. I do not mind working hard, but I cannot continue to work so hard for so little and survive financially and mentally. I do not like the negativity I feel because of my job.

Good CNAs like me leave the profession. The turnover of nursing staff at my facility is extremely high. All the nurses that started when I did have moved on to other positions. Most of the CNAs I started working with have moved on to other jobs. The recurring theme is the stress and frustration we all deal with. What does this say about working in a nursing home? Who wants to do this work when there are not enough hands on the floor, when the pay barely allows you to pay your bills? Not me. The profession is losing one good CNA, one of many that leave to find work that is not so stressful and frustrating for \$10 an hour.

APPENDIX F

Minimum Data Set, Resident Assessment and Care Screening

MINIMUM DATA SET (MDS) - Version 3.0 RESIDENT ASSESSMENT AND CARE SCREENING

Nursing Home Comprehensive (NC) Item Set

A0050. Type of Record I. Add new record → Continue to A0100, Facility Provider Numbers 2. Modify existing record → Continue to A0100, Facility Provider Numbers 3. Inactivate existing record → Skip to X0150, Type of Provider A0100. Facility Provider Numbers A. National Provider Identifier (NPI): B. CMS Certification Number (CCN): C. State Provider Number: Type of Provider Type of provider 1. Nursing home (SNF/NF)
2. Modify existing record → Continue to A0100, Facility Provider Numbers 3. Inactivate existing record → Skip to X0150, Type of Provider A0100. Facility Provider Numbers A. National Provider Identifier (NPI): B. CMS Certification Number (CCN): C. State Provider Number: C. State Provider Type of Provider Enter Code Type of provider
A. National Provider Identifier (NPI): B. CMS Certification Number (CCN): C. State Provider Number: A0200: Type of Provider EnterCode Type of provider
B. CMS Certification Number (CCN): C. State Provider Number: A0200. Type of Provider EnterCode. Type of provider
C. State Provider Number: A0200: Type of Provider EnterCode Type of provider
A0200. Type of Provider EnterCode Type of provider
EnterCode Type of provider
2. Swing Bed
A0310. Type of Assessment
A. Federal OBRA Reason for Assessment O1. Admission assessment (required by day 14) O2. Quarterly review assessment O3. Annual assessment O4. Significant change in status assessment O5. Significant correction to prior comprehensive assessment O6. Significant correction to prior quarterly assessment
99. None of the above
B. PPS Assessment PPS Scheduled Assessments for a Medicare Part A Stay 01. 5-day scheduled assessment 02. 14-day scheduled assessment 03. 30-day scheduled assessment 04. 60-day scheduled assessment 05. 90-day scheduled assessment 06. Readmission/return assessment PPS Unscheduled Assessments for a Medicare Part A Stay 07. Unscheduled assessment used for PPS (OMRA, significant or clinical change, or significant correction assessment) Not PPS Assessment 99. None of the above
C. PPS Other Medicare Required Assessment - OMRA 0. No 1. Start of therapy assessment 2. End of therapy assessment 3. Both Start and End of therapy assessment 4. Change of therapy assessment Enter Code D. Is this a Swing Bed clinical change assessment? Complete only if A0200 = 2
Enter Code O. No 1. Yes A0310 continued on next page

Resident	Identifier	Date
Section A Identification Inf	ormation	
A0310. Type of Assessment - Continued		
Enter Code E. Is this assessment the first assessment (OBR) 0. No	A, Scheduled PPS, or Discharge) since	the most recent admission/entry or reentry?
1. Yes		
EnterCode F. Entry/discharge reporting 01. Entry tracking record		
10. Discharge assessment-return not anticip	pated	
11. Discharge assessment-return anticipate12. Death in facility tracking record	•a	
99. None of the above G. Type of discharge - Complete only if A0310F	= 10 or 11	
1. Planned 2. Unplanned		
A0410. Submission Requirement		
Enter Code 1. Neither federal nor state required submi		
State but not federal required submission Federal required submission	on (FOR NURSING HOMES ONLY)	
A0500. Legal Name of Resident		
A. First name:		B. Middle initial:
C. Last name:		D. Suffix:
A0600. Social Security and Medicare Numbers		
A. Social Security Number:		or a conserve is a conserve of the conserve in the conserve of
B. Medicare number (or comparable railroad ins	surance number):	
A0700. Medicaid Number - Enter "+" if pending, "N" if	not a Medicaid recipient.	
A0800. Gender		
EntenCode 1. Male	The second secon	And the second of the second o
2. Female		
A0900 Birth Date		
Month Day Year		
A1000. Race/Ethnicity		
B. Asian	· · · · · · · · · · · · · · · · · · ·	
C. Black or African American	-	
D. Hispanic or Latinó		
E. Native Hawaiian or Other Pacific Islander		
F. White		

Resident			Identifier	Date	
Section A	- Identificat	ion Informatio	n		
A1100. Language					
0. No 1. Yes → 9. Unable	resident need or want ar ► Specify in A1100B, Prefe e to determine	•	nicate with a doctor c	r health care staff?	
B. Preferred	language:				
A1200. Marital Statu:					
EnterCode 1. Never 2. Marrie 3. Widov 4. Separa 5. Divorc	ed ved ated		The second secon		
A1300. Optional Resi	dent Items				
A. Medical r	ecord number:				
B. Room nur	mber: which resident prefers to	p bo addressed			
	which resident prefers to	be addressed.]
D. Lifetime o	occupation(s) - put "/" bet	ween two occupations:			J
A 1500. Preadmission Complete only if A0310	0A = 01, 03, 04, or 05				
("mental reta" 0. No - 1. Yes -	nt currently considered by Ardation" in federal reguents Skip to A1550, Condition Continue to A1510, Lea Medicaid-certified unit	lation) or a related conc ons Related to ID/DD Sta evel II Preadmission Scree	dition? tus ening and Resident Rev		r intellectual disability
A1510. Level II Pread Complete only if A0310	OA = 01, 03, 04, or 05		ASRR) Conditions		
↓ Check all that ap					
A. Serious m					
	ral Disability ("mental ref	ardation" in federal reg	gulation)		·
C. Other rela	ated conditions				

Resident		Identifier	Date
Section	n A Identification In	ıformation	
If the resid	onditions Related to ID/DD Status dent is 22 years of age or older, complete onl dent is 21 years of age or younger, complete leck all conditions that are related to ID/DD sta	only if A0310A = 01, 03, 04, or 05	2 and are likely to continue indefinitely.
	ID/DD With Organic Condition		2, and are interference indefinitely
	The second of th		
	A. Down syndrome		
	B. Autism		
	C. Epilepsy		
	D. Other organic condition related to ID/DD		
	ID/DD Without Organic Condition		
	E. ID/DD with no organic condition		
	No ID/DD		
	Z. None of the above		очно, не досточно во мен инпо-тимо отполнять принципа с деле по продолжение формации вым да и и и и
A1600. E	ntry Date (date of this admission/entry or	reentry into the facility)	
	Month Day Year		
A1700. T	ype of Entry		
Enter Code	1. Admission 2. Reentry		
A1800. E	intered From		
Enter Code	01. Community (private home/apt., board/ 02. Another nursing home or swing bed	care, assisted living, group home)	
	03. Acute hospital		
	04. Psychiatric hospital		
	05. Inpatient rehabilitation facility		
	06. ID/DD facility		
	07. Hospice 09. Long Term Care Hospital (LTCH)		
	99. Other		
	Discharge Date conly if A0310F = 10, 11, or 12		
		等等的表现的特殊。 1987年(1987年) - 1987年(1987年) - 1987年(1987年) - 1987年(1987年) - 1987年) - 1987年) - 1987年) - 1987年) - 1987年) - 1987年)	
	Month Day Year		·
Entire transaction of the Company of	Discharge Status only if A0310F = 10, 11, or 12		
Enter Code	01. Community (private home/apt., board/	care, assisted living, group home)	
	02. Another nursing home or swing bed		
	03. Acute hospital		·
	04. Psychiatric hospital 05. Inpatient rehabilitation facility		· · · · · · ·
	06. ID/DD facility		
	07. Hospice		
	08. Deceased		•
	09. Long Term Care Hospital (LTCH)		
	99. Other		

Resident	ldentifier	Date
Section A Ide	ntification Information	
A2200. Previous Assessment Ref Complete only if A0310A = 05 or 06	erence Date for Significant Correction	
Month Day	Year	
A2300. Assessment Reference D	ite	
Observation end date:	Year	CATS RUG IV RUG IN
0. No → Skip to B010	Medicare-covered stay since the most recent entry? 0, Comatose 2 A2400B, Start date of most recent Medicare stay	
B. Start date of most rec	Year	RUG-IV
C. End date of most rece	nt Medicare stay - Enter dashes if stay is ongoing:	RUG IV

Year

Look back period for all items is 7 days unless another time frame is indicated

Section B Hearing, Speech, and Vision
B0100: Comatose
Persistent vegetative state/no discernible consciousness 0. No → Continue to B0200, Hearing 1. Yes → Skip to G0110, Activities of Daily Living (ADL) Assistance
B0200. Hearing
Ability to hear (with hearing aid or hearing appliances if normally used) 0. Adequate - no difficulty in normal conversation, social interaction, listening to TV 1. Minimal difficulty - difficulty in some environments (e.g., when person speaks softly or setting is noisy) 2. Moderate difficulty - speaker has to increase volume and speak distinctly 3. Highly impaired - absence of useful hearing
B0300: Hearing Aid
EnterCode Hearing aid or other hearing appliance used in completing B0200, Hearing 0. No 1. Yes
B0600. Speech Clarity
Select best description of speech pattern 0. Clear speech - distinct intelligible words 1. Unclear speech - slurred or mumbled words 2. No speech - absence of spoken words
B0700. Makes Self Understood
Ability to express ideas and wants, consider both verbal and non-verbal expression 0. Understood 1. Usually understood - difficulty communicating some words or finishing thoughts but is able if prompted or given time 2. Sometimes understood - ability is limited to making concrete requests 3. Rarely/never understood
B0800. Ability To Understand Others
Understanding verbal content, however able (with hearing aid or device if used) 0. Understands - clear comprehension 1. Usually understands - misses some part/intent of message but comprehends most conversation 2. Sometimes understands - responds adequately to simple, direct communication only 3. Rarely/never understands
B1000. Vision
Ability to see in adequate light (with glasses or other visual appliances) 0. Adequate - sees fine detail, such as regular print in newspapers/books 1. Impaired - sees large print, but not regular print in newspapers/books 2. Moderately impaired - limited vision; not able to see newspaper headlines but can identify objects 3. Highly impaired - object identification in question, but eyes appear to follow objects 4. Severely impaired - no vision or sees only light, colors or shapes; eyes do not appear to follow objects
B1200. Corrective Lenses
Enter Code 0. No 1. Yes

Resident	ldentifier	Date
Sectio	ion C Cognitive Patterns	
	0. Should Brief Interview for Mental Status (C0200-C0500) be Conducted and to conduct interview with all residents	?
Enter Code	0. No (resident is rarely/never understood) → Skip to and complete C0700-C1 1. Yes → Continue to C0200, Repetition of Three Words	1000, Staff Assessment for Mental Status
Entrantia de la companya de la comp		
	Interview for Mental Status (BIMS)	
C0200.	0. Repetition of Three Words	
	Ask resident: "I am going to say three words for you to remember. Pleas	se repeat the words after I have said all three.
Enter Code	The words are: sock, blue, and bed. Now tell me the three words." Number of words repeated after first attempt	
	0. None	
	1. One	BRIG IA BRIG III
	2. Two	
	3. Three	
	After the resident's first attempt, repeat the words using cues ("sock, some	ething to wear; blue, a color; bed, a piece
	of furniture"). You may repeat the words up to two more times.	
-C0500.	Temporal Orientation (orientation to year, month, and day)	
	Ask resident: "Please tell me what year it is right now." A. Able to report correct year	
Enter Code	0. Missed by > 5 years or no answer	
	1. Missed by 2-5 years	RUG IV RUG III
	2. Missed by 1 year	
	3. Correct	
	Ask resident: "What month are we in right now?"	
Enter Code	***************************************	
	0. Missed by > 1 month or no answer 1. Missed by 6 days to 1 month	HE BUR IV BUR
	2. Accurate within 5 days	
	Ask resident: "What day of the week is today?"	
Enter Code		
	0. Incorrect or no answer	RUG IV RUG III
	1. Correct	
C0400.	0. Recall	
	Ask resident: "Let's go back to an earlier question. What were those three	ee words that I asked you to repeat?"
	If unable to remember a word, give cue (something to wear, a color, a piec A. Able to recall "sock"	e of furniture) for that word.
Enter Code	0. No - could not recall	
	Yes, after cueing ("something to wear")	RUG IV RUG III
	2. Yes, no cue required	
Enter Code		
	0. No - could not recall	RUG IV RUG III
	1. Yes, after cueing ("a color")	
	2. Yes, no cue required de C. Able to recall "bed"	
Enter Code	0. No - could not recall	
	1. Yes, after cueing ("a piece of furniture")	RUG IV RUG III
	2. Yes, no cue required	
C0500.	0. Summary Score	
	Add scores for questions C0200-C0400 and fill in total score (00-15)	
Enter Score	Enter 99 if the resident was unable to complete the interview	CATS RUG IV RUG III

Resident	Identifier	Date	9
Section C Co	gnitive Patterns		
	sment for Mental Status (C0700 - C1000)	be Conducted?	
	ble to complete interview) → Skip to C1300, S unable to complete interview) → Continue to 0		
Staff Assessment for Mental Sta			
Do not conduct if Brief Interview for I	Mental Status (C0200-C0500) was completed		
C0700. Short-term Memory OK			
EnterCode Seems or appears to rec 0. Memory OK 1. Memory problem	-	CAT ₅ RUG IV F	and in
C0800. Long-term Memory OK			
Enter Code Seems or appears to red 0. Memory OK 1. Memory problem		CATS	
C0900. Memory/Recall Ability			
↓ Check all that the resident w	as normally able to recall		
A. Current season			
B. Location of own roo	m		
C. Staff names and face	25		
D. That he or she is in a	nursing home		
Z. None of the above w			. ,
C1000: Cognitive Skills for Dai			
EnterCode O. Independent - de 1. Modified indepe 2. Moderately impa	Nagaliannan dalam dalam da samatan	<u> </u>	Rug III
Delirium C1300. Signs and Symptoms of	Delirium (from CAM©) w for Mental Status or Staff Assessment, and rev		
Code after completing Brief intervie	Enter Codes in Boxes	newing medical record	
Coding:	A. Inattention - Did the resident have d difficulty following what was said)?	lifficulty focusing attention (easily distrac	cted, out of touch or
Behavior not present Behavior continuously present, does not	B. Disorganized thinking - Was the res conversation, unclear or illogical flow	ident's thinking disorganized or incoher vof ideas, or unpredictable switching fro	
fluctuate 2. Behavior present, fluctuates (comes and goes, changes in severity)		the resident have altered level of consci ; lethargic - repeatedly dozed off when bous - very difficult to arouse and keep ar	being asked questions, but
		resident have an unusually decreased leving in one position, moving very slowly?	

Is there evidence of an acute change in mental status from the resident's baseline?

C1600. Acute Onset Mental Status Change

No
 Yes

Enter Code

CATs

Section D Mood				
D0100. Should Resident Mood Interview be Conducted? – Attempt to conduct Interview with all residents Conduct Interview with all residents O. No (resident is rarely/never understood) → Skip to and complete D0500-D0600, Staff Assessment of Resident Mood (PHQ-9-OV) 1. Yes → Continue to D0200, Resident Mood Interview (PHQ-9©)				
D0200: Resident Mood Interview (PHQ-9©) Say to resident: "Over the last 2 weeks, have you been bothered by any of the following	problems?"			
If symptom is present, enter 1 (yes) in column 1, Symptom Presence. If yes in column 1, then ask the resident: "About how often have you been bothered by this?" Read and show the resident a card with the symptom frequency choices. Indicate response in col				
 Symptom Presence No (enter 0 in column 2) Yes (enter 0-3 in column 2) No response (leave column 2) blank) Symptom Frequency Never or 1 day 2-6 days (several days) 7-11 days (half or more of the days) 12-14 days (nearly every day) 	1. 2. Symptom Symptom Presence Frequency ↓ Enter Scores in Boxes ↓			
A. Little interest or pleasure in doing things	CATS RUG IV RUG IJ			
B. Feeling down, depressed, or hopeless	RUG IV RUG III			
C. Trouble falling or staying asleep, or sleeping too much	RUG IV RUG III			
D. Feeling tired or having little energy	RUG IV RUG III			
E. Poor appetite or overeating	RUG IV RUG III			
F. Feeling bad about yourself - or that you are a failure or have let yourself or your family down	RUG IV RUG III			
G. Trouble concentrating on things, such as reading the newspaper or watching television	RUG IV RUG III			
H. Moving or speaking so slowly that other people could have noticed. Or the opposite - being so fidgety or restless that you have been moving around a lot more than usual	RUG IV RUG III			
1. Thoughts that you would be better off dead, or of hurting yourself in some way	CATS RUG IV RUG III			
D0300. Total Severity Score				
Add scores for all frequency responses in Column 2, Symptom Frequency. Total score must be between 00 and 27. EnterScore: Enter 99 if unable to complete interview (i.e., Symptom Frequency is blank for 3 or more items). CATS RUG IV RUG III				
D0350. Safety Notification - Complete only if D020011 = 1 indicating possibility of resident self harm				
Enter Code. Was responsible staff or provider informed that there is a potential for resident self harm? 0. No 1. Yes				

Identifier

Resident	Identifier		Date		£
Section D Mood					
D0500. Staff Assessment of Resident Mood Do not conduct if Resident Mood Interview (D0200-I					
Over the last 2 weeks, did the resident have any o	of the following problems or behaviors?				
If symptom is present, enter 1 (yes) in column 1, Sym Then move to column 2, Symptom Frequency, and i		-			
0. No (enter 0 in column 2) 1. Yes (enter 0-3 in column 2)	Symptom Frequency 0. Never or 1 day 1. 2-6 days (several days) 2. 7-11 days (half or more of the days) 3. 12-14 days (nearly every day)	Pre	1. nptom sence Enter Sco	2 Symp Frequ res in Boxes	otom iency
A. Little interest or pleasure in doing things		CATs		RDG IV	RUG III
B. Feeling or appearing down, depressed, or ho	peless			RUG IV	RUG III
C. Trouble falling or staying asleep, or sleeping	too much			RUG IV	RUG III
D. Feeling tired or having little energy				RUG IV	FLIG III
E. Poor appetite or overeating				RUGIV	RUG III
F. Indicating that s/he feels bad about self, is a f	ailure, or has let self or family down			RUGIV	RUG III
G. Trouble concentrating on things, such as rea	ding the newspaper or watching television			RUG IV	RUG III
H. Moving or speaking so slowly that other peo or restless that s/he has been moving around	ple have noticed. Or the opposite - being so fidgety I a lot more than usual			RUS IV	RUG III
l. States that life isn't worth living, wishes for d	eath, or attempts to harm self	CATs		RUG IV	RUG III
J. Being short-tempered, easily annoyed				RUG IV	RUG III
D0600. Total Severity Score					
Add scores for all frequency response	s in Column 2, Symptom Frequency. Total score must b	e between	00 and 30	CATS RUGI	IV RUG III.

No
 Yes

D0650. Safety Notification - Complete only if D0500l1 = 1 indicating possibility of resident self harm.

EnterCode Was responsible staff or provider informed that there is a potential for resident self harm?

Resident	ldentifier	Date
Section E Behavior		
E0100. Potential Indicators of Psychosis		
↓ Check all that apply	and the second commission of the second control of the second cont	CT C TO THE SECTION OF THE PROPERTY OF THE STATE OF THE SECTION OF
A. Hallucinations (perceptual experience	es in the absence of real external sensory stimuli)	IN BUS IV
B. Delusions (misconceptions or beliefs	that are firmly held, contrary to reality)	RUG IV RUG III
Z. None of the above		
Behavioral Symptoms		
E0200. Behavioral Symptom - Presence & Fre	equency	
Note presence of symptoms and their frequency		
	↓ Enter Codes in Boxes	
Coding:	A. Physical behavioral symptoms kicking, pushing, scratching, gral	directed toward others (e.g., hitting, bbing, abusing others sexually) באדג (RUG IV) אוני ווי
Behavior not exhibited Behavior of this type occurred 1 to 3 days	CAMBUCAS A PERM	irected toward others (e.g., threatening
2. Behavior of this type occurred 4 to 6 days,	others, screaming at others, curs	ing at others) CATS RUG IV RUG III
but less than daily 3. Behavior of this type occurred daily		ot directed toward others (e.g., physical tching self, pacing; rummaging, public
3. Beliaviol of this type occurred daily		hrowing or smearing food or bodily wastes,
	or verbal/vocal symptoms like sc	reaming, disruptive sounds) CATS RUG IV RUG III
E0300. Overall Presence of Behavioral Symp		
Enter Code Were any behavioral symptoms in que 0. No → Skip to E0800, Rejection of		
	Sehavioral Symptoms, answer E0500 and E0600 bel	OW
E0500. Impact on Resident		
Did any of the identified symptom(s):		The state of the s
Entercode A. Put the resident at significant risk f	or physical illness or injury?	
0. No 1. Yes	•	
EnterCode B. Significantly interfere with the resi	dent's care?	
0. No		
1. Yes C. Significantly interfere with the resi	dent's participation in activities or social interac	tions?
0. No		
1. Yes	al Monto Carone, Selector de America (Corone (1940) e la Colonia de la Colonia (Company) e la Colonia (Corone	mentioned papering of the green cases of the control of the contro
E0600. Impact on Others		
Did any of the identified symptom(s): EnterGode A Put others at significant risk for physical process.		
Enter Code A. Put others at significant risk for ph 0. No	ysical injury:	
1. Yes		
Enter Code B. Significantly intrude on the privacy 0. No	or activity of others?	
1. Yes		
Enter Gode C. Significantly disrupt care or living 6	environment?	,
0. No 1. Yes	· .	
E0800. Rejection of Care - Presence & Freque	ency	
The second secon	ire (e.g., bloodwork, taking medications, ADL assist	cance) that is necessary to achieve the
resident's goals for health and well-be	ing? Do not include behaviors that have already b	een addressed (e.g., by discussion or care
planning with the resident or family), and Enter Code 0. Behavior not exhibited	I determined to be consistent with resident values,	preterences, or goals.
1. Behavior of this type occurred 1		ATS RUG IV RUG-III
2. Behavior of this type occurred 4 3. Behavior of this type occurred d	to 6 days, but less than daily	
2. Delization of this type occurred a	/	

Resident	ldentifier	Date
Section E Behavior		
E0900. Wandering - Presence & Frequency		
Has the resident wandered? 0. Behavior not exhibited → Skip to E1 1. Behavior of this type occurred 1 to 3 of 2. Behavior of this type occurred 4 to 6 of 3. Behavior of this type occurred daily		CATs RUGIV RUGIII
E1000. Wandering - Impact		
Enter Code A. Does the wandering place the resident a facility)? 0. No 1. Yes	at significant risk of getting to a potentially d	langerous place (e.g., stairs, outside of the
B. Does the wandering significantly intrud 0. No 1. Yes	e on the privacy or activities of others?	
E1100. Change in Behavior or Other Symptoms Consider all of the symptoms assessed in items E0100 thro	ough E1000	
How does resident's current behavior status, c 0. Same 1. Improved 2. Worse 3. N/A because no prior MDS assessment	are rejection, or wandering compare to prior a	ssessment (OBRA or Scheduled PPS)?

Resident	Identifier Date	<u>.</u>
Section F Prefer	ences for Customary Routine and Activities	
F0300. Should Interview for Daily ar	d Activity Preferences be Conducted? - Attempt to interview all resident to complete interview with family member or significant other	
Assessment of Daily and	er understood <u>and</u> family/significant other not available) -> Skip to and comple activity Preferences 0, Interview for Daily Preferences	e F0800, Staff
F0400. Interview for Daily Prefere	用。在1950年中,1950年中,1950年中,1950年中,1950年中,1950年中,1950年中,1950年中,1950年中,1950年中,1950年中,	
Show resident the response options and	say: "While you are in this facility"	-
	↓ Enter Codes in Boxes	
	A. how important is it to you to choose what clothes to wear?	
Coding:	B. how important is it to you to take care of your personal belo	
1. Very important	C. how important is it to you to choose between a tub bath, she sponge bath?	wer, bed bath, or
2. Somewhat important3. Not very important4. Not important at all	D. how important is it to you to have snacks available betweer	meals?
5. Important, but can't do or no choice	E. how important is it to you to choose your own bedtime?	
9. No response or non-responsive	F. how important is it to you to have your family or a close friel discussions about your care?	nd involved in
	G. how important is it to you to be able to use the phone in priv	ate?
	H. how important is it to you to have a place to lock your thing	s to keep them safe?
F0500. Interview for Activity Pref		
Show resident the response options and	say: "While you are in this facility"	
	↓ Enter Codes in Boxes	,
	A. how important is it to you to have books, newspapers, and r	-
Coding:	B. how important is it to you to listen to music you like?	CATE
Very important Somewhat important	C. how important is it to you to be around animals such as pets	CATS
3. Not very important4. Not important at all	D. how important is it to you to keep up with the news?	CATs
5. Important, but can't do or no choice	E. how important is it to you to do things with groups of people	cats
9. No response or non-responsive	F. how important is it to you to do your favorite activities?	CATs
	G. how important is it to you to go outside to get fresh air whel	n the weather is good?
	H. how important is it to you to participate in religious services	. : :
F0600. Daily and Activity Preferences	Primary Respondent	
1. Resident 2. Family or significant oth	r Daily and Activity Preferences (F0400 and F0500) or (close friend or other representative) mpleted by resident or family/significant other ("No response" to 3 or more item	CATS S")

Resident	Identifier	Date
Section F Preference	es for Customary Routine and	l Activities
F0700. Should the Staff Assessment of D	ally and Activity Preferences be Conduct	ed?
other) → Skip to and comple 1. Yes (because 3 or more items	ly and Activity Preferences (F0400 and F0500) was ete G0110, Activities of Daily Living (ADL) Assistar in Interview for Daily and Activity Preferences (F0 ➤ Continue to F0800, Staff Assessment of Daily and	nce 0400 and F0500) were not completed by resident
F0800. Staff Assessment of Daily and Act	ivity Preferences	
Do not conduct if Interview for Daily and Activity	Preferences (F0400-F0500) was completed	
Resident Prefers:		
↓ Check all that apply		
A. Choosing clothes to wear		
B. Caring for personal belongings	•	
C. Receiving tub bath		
D. Receiving shower	·.	
E. Receiving bed bath		:
F. Receiving sponge bath		
G. Snacks between meals		
H. Staying up past 8:00 p.m.		
l. Family or significant other invo	olvement in care discussions	
J. Use of phone in private		
K. Place to lock personal belongin	ngs	
L. Reading books, newspapers, o	r magazines	CATs
M. Listening to music		CATs
N. Being around animals such as p	pets	CATS

CATs

CATs

CATS

CATS

CATs

CATs

O. Keeping up with the news

S. Spending time outdoors

Z. None of the above

P. Doing things with groups of people

Q. Participating in favorite activities

R. Spending time away from the nursing home

T. Participating in religious activities or practices

tesio	ent	Identifier	Date
Se	ction G Functional Status		
	110. Activities of Daily Living (ADL) Assistance er to the ADL flow chart in the RAI manual to facilitate accu	rate coding	
ins	tructions for Rule of 3		
	hen an activity occurs three times at any one given level, code tha		
	hen an activity occurs three times at multiple levels, code the mos		
	very time, and activity did not occur (8), activity must not have occ ssistance (2), code extensive assistance (3).	curred at all. Example, three tim	nes extensive assistance (3) and three times limited
	hen an activity occurs at various levels, but not three times at any	given level, apply the following	a.
	When there is a combination of full staff performance, and extensi		
	When there is a combination of full staff performance, weight bea	ring assistance and/or non-wei	ight bearing assistance code limited assistance (2).
lf n	one of the above are met, code supervision.		
1.	ADL Self-Performance		2. ADL Support Provided
	Code for resident's performance over all shifts - not including se		Code for most support provided over all
	occurred 3 or more times at various levels of assistance, code the		shifts; code regardless of resident's self-
~ -	total dependence, which requires full staff performance every time.	18	performance classification
Co	ding: Activity Occurred 3 or More Times		Coding:
	Independent - no help or staff oversight at any time		0. No setup or physical help from staff
	Supervision - oversight, encouragement or cueing		 Setup help only One person physical assist
	2. Limited assistance - resident highly involved in activity; staff p	provide guided maneuvering	3. Two + persons physical assist
	of limbs or other non-weight-bearing assistance		8. ADL activity itself did not occur or family
	3. Extensive assistance - resident involved in activity, staff provi		and/or non-facility staff provided care
	4. Total dependence - full staff performance every time during e	entire /-day period	100% of the time for that activity over the
	Activity Occurred 2 or Fewer Times	and an an artistica	entire 7-day period
	 Activity occurred only once or twice - activity did occur but of Activity did not occur - activity did not occur or family and/or 	•	1. 2. Self-Performance Support
	care 100% of the time for that activity over the entire 7-day pe		↓ Enter Codes in Boxes ↓
Α.	Bed mobility - how resident moves to and from lying position, tu	irns side to side, and	CATE
	positions body while in bed or alternate sleep furniture	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	RUG IV RUG III RUG III
В.	Transfer - how resident moves between surfaces including to or f	from: bed, chair, wheelchair,	CATE
	standing position (excludes to/from bath/toilet)		RUG IV RUG III RUG IV RUG III
c.	Walk in room - how resident walks between locations in his/her r	room	CATE
D.	Walk in corridor - how resident walks in corridor on unit		CALL
E.	Locomotion on unit - how resident moves between locations in	his/har room and adjacent	
٠.	corridor on same floor. If in wheelchair, self-sufficiency once in ch		CATS
F.	Locomotion off unit - how resident moves to and returns from o	· · · · · · · · · · · · · · · · · · ·	
	set aside for dining, activities or treatments). If facility has only of		CATS
	moves to and from distant areas on the floor. If in wheelchair, sel	f-sufficiency once in chair	
G.	Dressing - how resident puts on, fastens and takes off all items of		
	onning/removing a prosthesis or TED hose. Dressing includes putting on and changing	CATO CATO	
ы	pajamas and housedresses Eating - how resident eats and drinks, regardless of skill. Do not i		
п.	during medication pass. Includes intake of nourishment by other		CATE
	total parenteral nutrition, IV fluids administered for nutrition or h		RUG IV RUG III BOE IV BOE IV
I.	Toilet use - how resident uses the toilet room, commode, bedpar		
	toilet; cleanses self after elimination; changes pad; manages osto		RUG IV RUG III RUG III RUG III
	clothes. Do not include emptying of bedpan, urinal, bedside comostomy bag	imode, catneter bag or	
J.	Personal hygiene - how resident maintains personal hygiene, inc	luding combing bair	
	brushing teeth, shaving, applying makeup, washing/drying face a		CAIG
	and showers)		

resident	identiller Date	
Section G Functional Statu	us	
G0120: Bathing How resident takes full-body bath/shower, sponge bath, and dependent in self-performance and support.	d transfers in/out of tub/shower (excludes washing of back and hair). Code for mos	t
A. Self-performance 0. Independent - no help provided 1. Supervision - oversight help only 2. Physical help limited to transfer only 3. Physical help in part of bathing activity 4. Total dependence 8. Activity itself did not occur or family and 7-day period	CA.Ts d/or non-facility staff provided care 100% of the time for that activity over the entire	ζ
b. Support provided	n G0110 column 2, ADL Support Provided , above)	
After observing the resident, code the following walking a	and transition items for most dependent	
The resident court in tenth in the resident court in the resident	↓ Enter Codes in Boxes	<u></u>
Coding:	A. Moving from seated to standing position	CATs
 Steady at all times Not steady, but <u>able</u> to stabilize without staff assistance 	B. Walking (with assistive device if used)	CATs
 Not steady, <u>only able</u> to stabilize with staff assistance Activity did not occur 	C. Turning around and facing the opposite direction while walking D. Moving on and off toilet	CATs
s. Activity and not occur	E. Surface-to-surface transfer (transfer between bed and chair or wheelchair)	CATs CATs
G0400. Functional Limitation in Range of Motion		
Code for limitation that interfered with daily functions or p	olaced resident at risk of injury	
	↓ Enter Codes in Boxes	
Coding: 0. No impairment	A. Upper extremity (shoulder, elbow, wrist, hand)	
Impairment on one side Impairment on both sides	B. Lower extremity (hip, knee, ankle, foot)	
G0600. Mobility Devices		
↓ Check all that were normally used		
A. Cane/crutch B. Walker		
C. Wheelchair (manual or electric)		
D. Limb prosthesis		
Z. None of the above were used		
G0900. Functional Rehabilitation Potential Complete only if A0310A = 01		
A. Resident believes he or she is capable of ir 0. No 1. Yes 9. Unable to determine	ncreased independence in at least some ADLs	
EnterCode B. Direct care staff believe resident is capable 0. No 1. Yes	e of increased independence in at least some ADLs CATs	

Resident		dentifier	,	Date
Sectio	n F	l Bladder and Bowel		
H0100. A	γpp	liances		
↓ Che	ck a	II that apply		
	A.	Indwelling catheter (including suprapubic catheter and nephrostomy tub	pe) CAT	·s
	В.	External catheter	CA	is j
	c.	Ostomy (including urostomy, ileostomy, and colostomy)		
	D.	Intermittent catheterization	CA	is
	z.	None of the above		
H0200. l	30.56	ary Tolleting Program		
Enter Code	A.	Has a trial of a toileting program (e.g., scheduled toileting, prompted admission/entry or reentry or since urinary incontinence was noted in this		een attempted on
		0. No → Skip to H0300, Urinary Continence	,	
		1. Yes → Continue to H0200B, Response		•
	_	9. Unable to determine → Skip to H0200C, Current toileting program	or trial	
Enter Code	В.	Response - What was the resident's response to the trial program? 0. No improvement		
		1. Decreased wetness		
		2. Completely dry (continent)		
		9. Unable to determine or trial in progress		
Enter Code	c.	Current toileting program or trial - is a toileting program (e.g., scheduled	d toileting, prompted voiding, or	bladder training) currently
		being used to manage the resident's urinary continence?		
		0. No	RUG IV RUG	111
		1. Yes		
H0300. I	Jrir	ary Continence		
Enter Code	Ur	inary continence - Select the one category that best describes the residen	t	
		0. Always continent		NTS .
		1. Occasionally incontinent (less than 7 episodes of incontinence)		
		 Frequently incontinent (7 or more episodes of urinary incontinence, 1 Always incontinent (no episodes of continent voiding) 	out at least one episode of contir	ient volding)
		 Not rated, resident had a catheter (indwelling, condom), urinary ostor 	ny, or no urine output for the ent	ire 7 days
H0400.		rel Continence		
EnterCode	ы	owel continence - Select the one category that best describes the resident 0. Always continent		ATs
		Occasionally incontinent (one episode of bowel incontinence)		7.63
		2. Frequently incontinent (2 or more episodes of bowel incontinence, b	ut at least one continent bowel i	novement)
		3. Always incontinent (no episodes of continent bowel movements)		
		9. Not rated, resident had an ostomy or did not have a bowel movemen	t for the entire 7 days	
H0500.	fight- gg-	vel Toileting Program		
Enter Code	ls	a toileting program currently being used to manage the resident's bow		
		0. No 1. Yes	RUG IV R	JU of
H0600.	Bov	vel Patterns		
12-0400000000000000000000000000000000000	1	onstipation present?	om a settlicheratis Chipper Chipper Prince 2012 (1994) Friedrich	e sego, dide me control masco selection de comparent (1972)
Enter Code	~	0. No		e e e e e e e e e e e e e e e e e e e
		1. Yes	,	
				<u></u>
			•	·

14	~-	4	4:	_	

Date

Sect	ion I	Active Diagnoses
Active	e Diagn	oses in the last 7 days - Check all that apply
Diagno		d in parentheses are provided as examples and should not be considered as all-inclusive lists
	Cancer	
		Cancer (with or without metastasis) Circulation
ΙП		Anemia (e.g., aplastic, iron deficiency, pernicious, and sickle cell)
		Atrial Fibrillation or Other Dysrhythmias (e.g., bradycardias and tachycardias)
		Coronary Artery Disease (CAD) (e.g., angina, myocardial infarction, and atherosclerotic heart disease (ASHD))
ЫП		Deep Venous Thrombosis (DVT), Pulmonary Embolus (PE), or Pulmonary Thrombo-Embolism (PTE)
		Heart Failure (e.g., congestive heart failure (CHF) and pulmonary edema)
		Hypertension
lΠ		Orthostatic Hypotension
lП		Peripheral Vascular Disease (PVD) or Peripheral Arterial Disease (PAD)
		intestinal
	11100.	Cirrhosis
	11200.	Gastroesophageal Reflux Disease (GERD) or Ulcer (e.g., esophageal, gastric, and peptic ulcers)
	11300.	Ulcerative Colitis, Crohn's Disease, or Inflammatory Bowel Disease
		urinary
Щ		Benign Prostatic Hyperplasia (BPH)
Щ		Renal Insufficiency, Renal Failure, or End-Stage Renal Disease (ESRD)
		Neurogenic Bladder
		Obstructive Uropathy
	Infectio	Multidrug-Resistant Organism (MDRO)
		Pneumonia CATE BILE TO BILL TO
		Septicemia CATS RUG IV RUG III Tuberculosis CATS
		Living out Tunet Information (LITI) (LACT 20 DAVC)
H		Vival Honatitis (o.g. Honatitis A. P. C. D. and E.)
H	}	Wound Infortion (other than feet)
	Metab	
	····	Diabetes Mellitus (DM) (e.g., diabetic retinopathy, nephropathy, and neuropathy)
	l	Hyponatremia
	13200.	Hyperkalemia
	13300.	Hyperlipidemia (e.g., hypercholesterolemia)
	13400.	Thyroid Disorder (e.g., hypothyroidism, hyperthyroidism, and Hashimoto's thyroiditis)
		loskeletal
	13700.	Arthritis (e.g., degenerative joint disease (DJD), osteoarthritis, and rheumatoid arthritis (RA))
Ц	l	Osteoporosis
	13900.	Hip Fracture - any hip fracture that has a relationship to current status, treatments, monitoring (e.g., sub-capital fractures, and
	MOOO	fractures of the trochanter and femoral neck) Other Fracture
	Neurol	
		Alzheimer's Disease CATE
		Aphasia Rus III
		Cerebral Palsy Rug III
	1	Cerebrovascular Accident (CVA), Transient Ischemic Attack (TIA), or Stroke
		Non-Alzheimer's Dementia (e.g. Lewy body dementia, vascular or multi-infarct dementia; mixed dementia; frontotemporal dementia
		such as Pick's disease; and dementia related to stroke, Parkinson's or Creutzfeldt-Jakob diseases)
Ne	urolog	ical Diagnoses continued on next page

Resident	Identifier	Date
Section I Active D	iagnoses	
Active Diagnoses in the last 7 days - Che		
	examples and should not be considered as all-inclusive	/e lists
Neurological - Continued 14900. Hemiplegia or Hemiparesis	RUG IV RUS III	
I5000. Paraplegia	Kuo w g kuo m	
I5100. Quadriplegia	RUG IV RUG III	
	RUG IV RUG IV	
I5250. Huntington's Disease	heart-manners of the contract	
l5300. Parkinson's Disease	RUG IV	
I5350. Tourette's Syndrome	•	
I5400. Seizure Disorder or Epilepsy		
[5500. Traumatic Brain Injury (TBI)	RUG III	
Nutritional		
[] I5600. Malnutrition (protein or calorie	e) or at risk for malnutrition	Randorskaping Japanes, Televisch jage den per hann seenst vor in den de
Psychiatric/Mood Disorder 15700. Anxiety Disorder		
I5800. Depression (other than bipolar	n) .	
I5900. Manic Depression (bipolar disc		
I5950. Psychotic Disorder (other than		
l6000. Schizophrenia (e.g., schizoaffe	· · · · · · · · · · · · · · · · · · ·	
I6100. Post Traumatic Stress Disorde	·	
Pulmonary		
diseases such as asbestosis)	Pulmonary Disease (COPD), or Chronic Lung Diseas	e (e.g., chronic bronchitis and restrictive lung
	RUG IV	
Vision	Rue ty	
[6500. Cataracts, Glaucoma, or Macu	ılar Degeneration CATS	,
None of Above		
I7900. None of the above active diag	gnoses within the last 7 days	
18000. Additional active diagnoses	нед на свое продолжителниция и сторителения, како до шанта чества законня коже на составления на Сторителниция	redices. The selection of the resolution of all lands as the resolution of an alternative of the selection o
Enter diagnosis on line and ICD code in	boxes. Include the decimal for the code in the approp	oriate box.
A.		
	, , , , , , , , , , , , , , , , , , , ,	
B		
C.		
	· · · · · · · · · · · · · · · · · · ·	
D.		
E		
F		
G		
He		
H		
J.		

Resident

Resident	ldentifier	Date
Section J. Health Condi	tions	
JO100. Pain Management - Complete for all resid	dents, regardless of current pain level	
At any time in the last 5 days, has the resident:	The second secon	
Enter Code A. Received scheduled pain medication i	egimen?	
0. No		
1. Yes Enter Code B. Received PRN pain medications OR wa	or offered and declined?	
Enter Code B. Received PRN pain medications OR wa	is offered and decimed:	·
1. Yes		
EnterCode C. Received non-medication intervention	n for pain?	
0. No 1. Yes		
J0200. Should Pain Assessment Interview be		
Attempt to conduct interview with all residents:	If resident is comatose, skip to J1100, Sh	ortness of Breath (dyspnea)
Enter Gode 0. No (resident is rarely/never understoo	od) > Skip to and complete J0800, Indicato	ors of Pain or Possible Pain
1. Yes → Continue to J0300, Pain Pres	ence	
Pain Assessment Interview		
J0300. Pain Presence		
100 Maria 100 Ma	hurting at any time in the last 5 days?	DIT.
0. No → Skip to J1100, Shortness		
1. Yes → Continue to J0400, Pair	n Frequency 0800, Indicators of Pain or Possible Pain	
J0400. Pain Frequency		
	have you experienced pain or hurt	ing over the last 5 days?"
EnterCode 1. Almost constantly	Have you experienced pain of hard	ing over the last 5 days:
2. Frequently		
3. Occasionally	CATS	
4. Rarely		
9. Unable to answer		
J0500. Pain Effect on Function		
A. Ask resident: "Over the past 5 day:	s, <mark>has pain made it hard for you to sl</mark>	leep at night?"
Enter Code 0. No		
1. Yes	CAT ₅	
9. Unable to answer	s, have you limited your day-to-day	- thinking Language Control
Enter Code 0. No	, nave you iimitea your aay-to-aay	activities because of pain?"
1. Yes	CAT-	,
9. Unable to answer	CATE	
J0600. Pain Intensity - Administer ONLY OF	NE of the following pain intensity gu	estions (A or B)
A. Numeric Rating Scale (00-10)	ALOI LINE OHOWING PAIN INCCUSING INC	
	rst pain over the last 5 days on a zero t	o ten scale, with zero being no pain and ten
	e." (Show resident 00 -10 pain scale)	a tan search with zero being no pain and ten
Enter two-digit response. Enter 9		CATS
B. Verbal Descriptor Scale		
機型表 1 (音) (P) (引	nsity of your worst pain over the last 5 c	days." (Show resident verbal scale)
1. Mild	,	•
2. Moderate		
****		1 (A) 5 1

4. Very severe, horrible9. Unable to answer

esident	Identifier	Date
Section J Health Co	onditions and the same and the	
J0700. Should the Staff Assessment for	pagning specification of the confidence of the factor of the confidence of the confi	
[유판대] [17] 원	to J1100, Shortness of Breath (dyspnea) to J0800, Indicators of Pain or Possible Pain	
1, res (30400 = 9) / Continue t	io 30000, indicators of Fairt of Fossible Fairt	
Staff Assessment for Pain		
J0800. Indicators of Pain or Possible Pair	Alin the lact 5 days	
theck all that apply	initial control of the control of th	
AND	. whining, gasping, moaning, or groaning)	CATs
B. Vocal complaints of pain (e.g., t		CATS
	es, winces, wrinkled forehead, furrowed brow, clenched	
	r postures (e.g., bracing, guarding, rubbing or massagir	, Cats
body part during movement)		CATs
	or documented → If checked, skip to J1100, Shortnes	s of Breath (dyspnea)
J0850: Frequency of Indicator of Pain or	Эмректурунда орту мартын жанга барын арын арын арын арын жан жанга байсан арын арын арын арын арын алып адылы	
EnterGode 1. Indicators of pain or possible	plains or shows evidence of pain or possible pain e pain observed 1 to 2 days	
2. Indicators of pain or possible3. Indicators of pain or possible		
66) (166) (166) (166) (166) (166) (166) (166) (166) (166) (166) (166) (166) (166) (166) (166) (166) (166) (166		
Other Health Conditions		
J1100. Shortness of Breath (dyspnea)		
↓ Check all that apply		
	preathing with exertion (e.g., walking, bathing, transfer	ring)
B. Shortness of breath or trouble b		
C. Shortness of breath or trouble b	oreathing when lying flat	RUG IV
Z. None of the above		
J1300. Current Tobacco Use		
0. No		
1. Yes		ena, de vereze e en
J1400. Prognosis	or chronic disease that may result in a life expectancy o	flore than 6 months? (Poquiros physician
Enter Code documentation)	of Chiloffic disease that may result in a fire expectancy o	ress than o months: (nequires physician
0. No 1. Yes		
J1550. Problem Conditions		
↓ Check all that apply	A CONTRACTOR OF THE CONTRACTOR	
A. Fever	CATE RUS IV RUG	5 HJ
B. Vomiting	CATE RUG IV RU	3 III
C. Dehydrated	CATs RUG	G IH
D. Internal bleeding		
	CAT ₅ RU	5 TH

Resident	ldentifier	Date		
Section J Health	Conditions			
J1700. Fall History on Admission/Entr Complete only if A0310A = 01 or A0310B				
Enter Code A. Did the resident have a fall an 0. No 1. Yes 9. Unable to determine	y time in the last month prior to admission/entry or re	entry?		
B. Did the resident have a fall an 0. No 1. Yes 9. Unable to determine	y time in the last 2-6 months prior to admission/entry	or reentry?		
EnterCode O. No 1. Yes 9. Unable to determine	ture related to a fall in the 6 months prior to admissi	on/entry or reentry?		
	y or Reentry or Prior Assessment (OBRA or Sch			
Has the resident had any falls since admission/entry or reentry or the prior assessment (OBRA or Scheduled PPS), whichever is more recent? O. No → Skip to K0100, Swallowing Disorder 1. Yes → Continue to J1900, Number of Falls Since Admission/Entry or Reentry or Prior Assessment (OBRA or Scheduled PPS)				
J1900. Number of Falls Since Admissi	on/Entry or Reentry or Prior Assessment (OBRA	A or Scheduled PPS), whichever is more recent		
↓ Ente	er Codes in Boxes			
Coding:	A. No injury - no evidence of any injury is noted care clinician; no complaints of pain or injury behavior is noted after the fall			
0. None 1. One 2. Two or more		except major) - skin tears, abrasions, lacerations, superficial bruises, hematomas and or any fall-related injury that causes the resident to complain of pain		
	C. Major injury - bone fractures, joint dislocation consciousness, subdural hematoma	ns, closed head injuries with altered		
·				

Resident	ldentifier	Date
Section K Swallowing/Nutritional	Status	
KO100. Swallowing Disorder Signs and symptoms of possible swallowing disorder		
↓ Check all that apply		
A. Loss of liquids/solids from mouth when eating or drin	king	
B. Holding food in mouth/cheeks or residual food in mou	th after meals	
C. Coughing or choking during meals or when swallowin	g medications	
D. Complaints of difficulty or pain with swallowing		
Z. None of the above		
K0200. Height and Weight - While measuring, if the number is λ	(.1 - X.4 round down; X.5 or grea	terround up
A. Height (in inches). Record most recent height mea:	sure since the most recent admissio	on/entry or reentry CATs
B. Weight (in pounds). Base weight on most recent m facility practice (e.g., in a.m. after voiding, before m		ght consistently, according to standard CATs
K0300. Weight Loss		
Loss of 5% or more in the last month or loss of 10% or mo 0. No or unknown 1. Yes, on physician-prescribed weight-loss regimen 2. Yes, not on physician-prescribed weight-loss regimen	CATS	Rug IV Rug III
K0310. Weight Gain		
Gain of 5% or more in the last month or gain of 10% or m 0. No or unknown 1. Yes, on physician-prescribed weight-gain regimen 2. Yes, not on physician-prescribed weight-gain regimen		CATe
KO510. Nutritional Approaches Check all of the following nutritional approaches that were performed d	uring the last 7 days	
 While NOT a Resident Performed while NOT a resident of this facility and within the last 7 resident entered (admission or reentry) IN THE LAST 7 DAYS. If resid ago, leave column 1 blank While a Resident 		1. 2. While NOT a While a Resident Resident
Performed while a resident of this facility and within the last 7 days		↓ Check all that apply ↓
A. Parenteral/IV feeding	CATE	RUG IV RUG III CATS RUG IV RUG III
B. Feeding tube - nasogastric or abdominal (PEG)	CATS I	RUG IV RUG III CATS RUG IV RUG III
C. Mechanically altered diet - require change in texture of food or liquithickened liquids)	uids (e.g., pureed food,	CATS CATS
D. Therapeutic diet (e.g., low salt, diabetic, low cholesterol)		CATS CATS
Z. None of the above		

Resident	ldentifier		Date	
Section K Swallowing/Nut	ritional Status			
K0710. Percent Intake by Artificial Route - Complet	e K0710 only if Column 1 and/or	Column 2 are chec	ked for K0510A and	d/or K0510B
 While NOT a Resident Performed while NOT a resident of this facility and with code in column 1 if resident entered (admission or reen resident last entered 7 or more days ago, leave column While a Resident Performed while a resident of this facility and within the During Entire 7 Days Performed during the entire last 7 days 	try) IN THE LAST 7 DAYS. If 1 blank	T.: While NOT a Resident	2. While a Resident Enter Codes	3. During Entire 7 Days
A. Proportion of total calories the resident received thro 1. 25% or less 2. 26-50% 3. 51% or more	ough parenteral or tube feeding			V RUG III
Average fluid intake per day by IV or tube feeding 1. 500 cc/day or less 2. 501 cc/day or more			Rus I	Virusiu
Section L Oral/Dental Sta	tus			
L0200. Dental Check all that apply				
A. Broken or loosely fitting full or partial der	nture (chipped, cracked, uncleanab	ole, or loose)	CATs	
B. No natural teeth or tooth fragment(s) (ede			CATS	
C. Abnormal mouth tissue (ulcers, masses, ora D. Obvious or likely cavity or broken natural		or partial if one is wo	orn) CATs	
E. Inflamed or bleeding gums or loose natural			CATS	
F. Mouth or facial pain, discomfort or difficult			CATs	
G. Unable to examine			CATs	
Z. None of the above were present				
2				

Dac	٠: ا	~ ~	+
$\neg e$.ia	e_{Γ}	i L

Identifier

Date

5				

Skin Conditions

Report based on highest stage of existing ulcer(s) at its worst; do not "reverse" stage

M0100. E	Determination of Pressure Ulcer Risk
↓ Che	ck all that apply
\Box	A. Resident has a stage 1 or greater, a scar over bony prominence, or a non-removable dressing/device
	B. Formal assessment instrument/tool (e.g., Braden, Norton, or other)
	C. Clinical assessment
	Z. None of the above
M0150. F	Risk of Pressure Ulcers
Enter Code	Is this resident at risk of developing pressure ulcers?
	0. No 1. Yes
M0210. U	Jnhealed Pressure Ulcer(s)
Enter Code	Does this resident have one or more unhealed pressure ulcer(s) at Stage 1 or higher?
	0. No → Skip to M0900, Healed Pressure Ulcers
N 0200	1. Yes → Continue to M0300, Current Number of Unhealed Pressure Ulcers at Each Stage
WO300. C	Current Number of Unhealed Pressure Ulcers at Each Stage
Enter Number.	A. Number of Stage 1 pressure ulcers Stage 1: Intact skin with non-blanchable redness of a localized area usually over a bony prominence. Darkly pigmented skin may not
	have a visible blanching; in dark skin tones only it may appear with persistent blue or purple hues
	B. Stage 2: Partial thickness loss of dermis presenting as a shallow open ulcer with a red or pink wound bed, without slough. May also present as an intact or open/ruptured blister
Enter Number	
	1. Number of Stage 2 pressure ulcers - If 0 → Skip to M0300C, Stage 3 CAT5 RUG IV FLUG III
Enter Number	2. Number of <u>these</u> Stage 2 pressure ulcers that were present upon admission/entry or reentry - enter how many were noted at the time of admission/entry or reentry
	3. Date of oldest Stage 2 pressure ulcer - Enter dashes if date is unknown:
	Month Day Year
	C. Stage 3: Full thickness tissue loss. Subcutaneous fat may be visible but bone, tendon or muscle is not exposed. Slough may be
Enter Number	present but does not obscure the depth of tissue loss. May include undermining and tunneling
	1. Number of Stage 3 pressure ulcers - If 0 → Skip to M0300D, Stage 4 CATS RUG IV RUG III
Enter Number	2. Number of these Stage 3 pressure ulcers that were present upon admission/entry or reentry - enter how many were noted at the time of admission/entry or reentry
Enter Number,	D. Stage 4: Full thickness tissue loss with exposed bone, tendon or muscle. Slough or eschar may be present on some parts of the wound bed. Often includes undermining and tunneling
	1. Number of Stage 4 pressure ulcers - If 0 → Skip to M0300E, Unstageable: Non-removable dressing CATE RUG IV RUG III
Enter Number	2. Number of these Stage 4 pressure ulcers that were present upon admission/entry or reentry - enter how many were noted at the time of admission/entry or reentry
M030	0 continued on next page

Resident		ldentifier	Date
Sectio	on M Skin Conditions		
M0300.	Current Number of Unhealed Pressure Ulcers at E	ach Stage - Continued	
	E. Unstageable - Non-removable dressing: Known bu	ıt not stageable due to non-rem	novable dressing/device
Enter Number	Slough and/or eschar	non-removable dressing/devi	ce - If 0 → Skip to M0300F, Unstageable:
Enter Number	Number of <u>these</u> unstageable pressure ulcers the noted at the time of admission/entry or reentry	nat were present upon admiss	sion/entry or reentry - enter how many were
	F. Unstageable - Slough and/or eschar: Known but no	ot stageable due to coverage of	wound bed by slough and/or eschar
Enter Number	Unstageable: Deep tissue	coverage of wound bed by slo	ough and/or eschar - If 0 → Skip to M0300G, CATS RUG IV RUG III
	2. Number of <u>these</u> unstageable pressure ulcers the noted at the time of admission/entry or reentry	hat were present upon admiss	sion/entry or reentry - enter how many were
	G. Unstageable - Deep tissue: Suspected deep tissue	injury in evolution	CATs
Enter Number	i. Number of unstageable pressure dicers with su		evolution - If 0 → Skip to M0610, Dimension
Enter Number	of Unhealed Stage 3 or 4 Pressure Ulcers or Eschar	,	
	Number of <u>these</u> unstageable pressure ulcers the noted at the time of admission/entry or reentry	hat were present upon admiss	sion/entry or reentry - enter how many were
	Dimensions of Unhealed Stage 3 or 4 Pressure Ul te only if M0300C1, M0300D1 or M0300F1 is greater t		
	dent has one or more unhealed Stage 3 or 4 pressure ulcers in the largest surface area (length x width) and record in cen		cer due to slough or eschar, identify the pressure
	A. Pressure ulcer length: Longest length fi		1.5
	B. Pressure ulcer width: Widest width of the	ne same pressure ulcer, side-to-	side perpendicular (90-degree angle) to length
	C. Pressure ulcer depth: Depth of the sam enter a dash in each box)	e pressure ulcer from the visible	e surface to the deepest area (if depth is unknown,
M0700.	Most Severe Tissue Type for Any Pressure Ulcer		
F-1C-1-	Select the best description of the most severe type of tis	• •	
Enter:Code	 Epithelial tissue - new skin growing in superficial Granulation tissue - pink or red tissue with shin 		sniny, even in persons with darkly pigmented skin
	3. Slough - yellow or white tissue that adheres to the		lumps, or is mucinous
	4. Eschar - black, brown, or tan tissue that adheres	firmly to the wound bed or ulce	er edges, may be softer or harder than surrounding
	skin 9. None of the Above		
The state of the s	Worsening in Pressure Ulcer Status Since Prior Aste only if A0310E = 0	ssessment (OBRA or Schedul	ed PPS) or Last Admission/Entry or Reentry
Indicate t	the number of current pressure ulcers that were not prese r	nt or were at a lesser stage on	prior assessment (OBRA or scheduled PPS) or last
Enter Number	no current pressure ulcer at a given stage, enter 0.		
	A. Stage 2		CATs
Enter Number	B. Stage 3		CATs
Enter Number	C. Stage 4		CATE
	N. (1.0.)	fortive 10/01/2012	D 26 . C4

Resident		ldentifier	Da	te
Section	M Skin Conditions			
	ealed Pressure Ulcers only if A0310E = 0			
Enter Code	A. Were pressure ulcers present on the prior a			
	 0. No → Skip to M1030, Number of Venous 1. Yes → Continue to M0900B, Stage 2 	s and Arterial Ulcers	- '	
	Indicate the number of pressure ulcers that were (resurfaced with epithelium). If no healed pressur	•		, ,
Enter Number	B. Stage 2			
Enter Number	C. Stage 3			
Enter Number	D. Stage 4			
M1030. N	lumber of Venous and Arterial Ulcers			
Enter Number	Enter the total number of venous and arterial	ulcers present	RUG IV RUG III	
M1040. (ther Ulcers, Wounds and Skin Problems			
↓ Ch	eck all that apply			
	Foot Problems			
	A. Infection of the foot (e.g., cellulitis, purulent	drainage) CATE	RUG IV RUG III	
	B. Diabetic foot ulcer(s)		RUG IV RUG III	
	C. Other open lesion(s) on the foot		RUG IV RUG III	
	Other Problems 3			
	D. Open lesion(s) other than ulcers, rashes, cu	ts (e.g., cancer lesion)	RUGIV RUSIII	
	E. Surgical wound(s)		RUG IV RUG III	
	F. Burn(s) (second or third degree)		RUG IV RUG III.	
	G. Skin tear(s)			
	H. Moisture Associated Skin Damage (MASD)	(i.e. incontinence (IAD), perspiration, dr	ainage)	CATs
	None of the Above			
	Z. None of the above were present	AND AND THE STREET, AND THE RESIDENCE OF THE STREET, AND THE S		
Aginama Projection (1999)	kin and Ulcer Treatments			
↓ Ch	eck all that apply			
	A. Pressure reducing device for chair			RUG IV RUG III
	B. Pressure reducing device for bed		· · · · · · · · · · · · · · · · · · ·	RUG IV RUG III
	C. Turning/repositioning program			BUG IV RUG III
	D. Nutrition or hydration intervention to man	age skin problems		RUG IV RUG III
	E. Pressure ulcer care			RUG IV RUG III
	F. Surgical wound care			RIUG IV RUG III
	G. Application of nonsurgical dressings (with	or without topical medications) other t	han to feet	RUG IV RUG III
	H. Applications of ointments/medications ot	ner than to feet		RUG IV RUG III
	I. Application of dressings to feet (with or wit	hout topical medications)		RUG IV RUG III
* Control of the Cont	Z. None of the above were provided			

Resident	ldentifier	Date
Section N Medications		
N0300. Injections		
Record the number of days that injections of than 7 days. If $0 \rightarrow Skip$ to N0410, Medication		e last 7 days or since admission/entry or reentry if less
N0350. Insulin		
A. Insulin injections - Record the number of da or reentry if less than 7 days	ys that insulin injections were rec	eived during the last 7 days or since admission/entry
B. Orders for insulin - Record the number of da insulin orders during the last 7 days or since a		
N0410. Medications Received		
Indicate the number of DAYS the resident received the fo than 7 days. Enter "0" if medication was not received by the I		ast 7 days or since admission/entry or reentry if less
EnterDays A. Antipsychotic		CAFS
Enter Days B. Antianxiety	·	CATs
C. Antidepressant		CATS
EnterDays D. Hypnotic		CATS
Enter Days E. Anticoagulant (warfarin, heparin, or low-mole	ecular weight heparin)	
Enter Days F. Antibiotic		
EnterDays G. Diuretic		

Resident	ldentifier	Date	
Section O Special Treatments, Pro	cedures, and Program	ns	
O0100. Special Treatments, Procedures, and Programs			
Check all of the following treatments, procedures, and programs that we	ere performed during the last 14 da	ys	
1. While NOT a Resident Performed while NOT a resident of this facility and within the last 1.	1 days Only check column 1 if		
resident entered (admission or reentry) IN THE LAST 14 DAYS. If resi		T. While NOT a	2. While a
ago, leave column 1 blank		Resident	Resident
2. While a Resident Performed while a resident of this facility and within the last 14 day	· 'S	L Check all t	hat apply 🜡
			
A. Chemotherapy		RUG III	RUG III RUG IV
B. Radiation		RUG III	RUG III RUG IV
Respiratory Treatments			
C. Oxygen therapy		RUG III 🔲 🗀 🕒	RUG III RUG IV
D. Suctioning		RUG III	RUG III)
E. Tracheostomy care			RUG IN RUG IV
F. Ventilator or respirator	· .		
G. BIPAP/CPAP	t		FUG III 🗀 RUG IV
Other Other			
H. IV medications	esillanismi saallistasi linnaan (1995). Almansestasi merdan hillistatiin kulmi	Rug mi	Discali Break
I. Transfusions			RUS III RUS IV
		RUG III	RUS III RUG IV
J. Dialysis			RUG III RUG IV
K. Hospice care			
L. Respite care			
M. Isolation or quarantine for active infectious disease (does not in precautions)	clude standard body/fluid		RUGIV
None of the Above			
Z. None of the above			
O0250. Influenza Vaccine - Refer to current version of RAI man	ual for current flu season and re	orting period	
EnterCode A. Did the resident receive the Influenza vaccine in this f	acility for this year's Influenza seaso	on?	o a trans i i i i i i i i i i i i i i i i i i i
0. No → Skip to O0250C, If Influenza vaccine not rece			
1. Yes → Continue to O0250B, Date vaccine received B. Date vaccine received → Complete date and skip to Complete		and uncoination up to o	
Date vaccine received - P Complete date and skip to C	10300A, is the resident's rhedinocoo	cai vaccination up to c	iates
Month Day Year			
C If Influenza vaccine not received state reason:			
1. Resident not in facility during this year's flu season			
2. Received outside of this facility			•
Not eligible - medical contraindication Offered and declined			
5. Not offered			e, e
6. Inability to obtain vaccine due to a declared shorta 9. None of the above	ge ·	¥	
O0300. Pneumococcal Vaccine		······································	
Enter Code A. Is the resident's Pneumococcal vaccination up to date	≘?		
0. No → Continue to O0300B, If Pneumococcal vaccir	e not received, state reason		
1. Yes → Skip to O0400, Therapies Enter Code B. If Pneumococcal vaccine not received, state reason:			
1. Not eligible - medical contraindication			
2. Offered and declined			
3. Not offered			

Section U	Special Treatments, Procedures, a	and riograms
00400. Therapies		
	A. Speech-Language Pathology and Audiology Services	
Enter Number of Minutes	 Individual minutes - record the total number of minutes the in the last 7 days 	his therapy was administered to the resident individually
Enter Number of Minutes	2. Concurrent minutes - record the total number of minutes concurrently with one other resident in the last 7 days	<u> </u>
Enter Number of Minutes	 Group minutes - record the total number of minutes this the of residents in the last 7 days 	therapy was administered to the resident as part of a group
	If the sum of individual, concurrent, and group minutes is zero	RUG.1∀ RUG.111 RO, → skip to O0400A5, Therapy start date
Enter Number of Minutes	3A. Co-treatment minutes - record the total number of minut co-treatment sessions in the last 7 days	tes this therapy was administered to the resident in
Enter Number of Days	4. Days - record the number of days this therapy was admini	istered for at least 15 minutes a day in the last 7 days
	5. Therapy start date - record the date the most recent therapy regimen (since the most recent entry) started	6. Therapy end date - record the date the most recent therapy regimen (since the most recent entry) ended - enter dashes if therapy is ongoing
	Month Day Year	Month Day Year
	B. Occupational Therapy	Month Day Feat
Enter Number of Minutes	Individual minutes - record the total number of minutes t in the last 7 days	this therapy was administered to the resident individually
Enter Number of Minutes	Concurrent minutes - record the total number of minutes concurrently with one other resident in the last 7 days	L
Enter Number of Minutes	 Group minutes - record the total number of minutes this t of residents in the last 7 days 	
	If the sum of individual, concurrent, and group minutes is zer	
Enter Number of Minutes	3A. Co-treatment minutes - record the total number of minut co-treatment sessions in the last 7 days	tes this therapy was administered to the resident in
Enter Number of Days	4. Days - record the number of days this therapy was admin	RUG IV histered for at least 15 minutes a day in the last 7 days
	5. Therapy start date - record the date the most recent therapy regimen (since the most recent entry) started	6. Therapy end date - record the date the most recent therapy regimen (since the most recent entry) ended - enter dashes if therapy is ongoing
	Month Day Year	Month Day Year
O0400 continu	red on next page	All the second of the second o

Resident		ldentifier			Da	te		
Section O	Special Treatmer	nts, Procedures, a	nd Progr	ams				
00400. Therapies	Continued							
	C. Physical Therapy							
Enter Number of Minutes	 Individual minutes - record the in the last 7 days 	e total number of minutes th		administe	red to the	resident	individu	ıally
Enter Number of Minutes	Concurrent minutes - record to concurrently with one other r		this therapy wa		ered to th	e resider	nt	
Enter Number of Minutes	3. Group minutes - record the tot of residents in the last 7 days	tal number of minutes this th	nerapy was adn		o the resi	dent as j	part of a	group
	If the sum of individual, concurrent,	, and group minutes is zero	L		herapy st	art date		
Enter Number of Minutes	3A. Co-treatment minutes - record co-treatment sessions in the l	With a benefit to the property of the property	es this therapy	was admin	istered to	the resid	dentin	
Enter Number of Days	4. Days - record the number of d	ays this therapy was admini	stered for at le	ast 15 min	utes a da	y in the l	ast 7 days	RUG IV S RUG III
	5. Therapy start date - record the therapy regimen (since the most			end date egimen (si ashes if the	nce the n	ost rece		
	Markle Day	RUG IV	NA and h					Rug r
	Month Day D. Respiratory Therapy	Year	Month	Da	ay 	T	ear	
Enter Number of Minutes Enter Number of Days	 Total minutes - record the total If zero, → skip to O0400E, Psy Days - record the number of d 	chological Therapy						Due av
	E. Psychological Therapy (by any lic	ensed mental health profess	ional)					
Enter Number of Minutes	 Total minutes - record the total If zero, → skip to O0400F, Record 		erapy was adm	inistered to	the resid	lent in th	ne last 7 d	ays
Enter Number of Days	2. Days - record the number of d			ast 15 min	utes a da	y in the	last 7 day	S
	F. Recreational Therapy (includes re							
Enter Number of Minutes	 Total minutes - record the total lf zero, → skip to O0420, Distill 			inistered to	the resid	dent in th	ne last 7 d	ays
Enter Number of Days	2. Days - record the number of d	lays this therapy was admin	stered for at le	ast 15 min	i utes a da	y in the	last 7 day	'S
O0420. Distinct Ca	lendar Days of Therapy							
Enter Number of Days	Record the number of calendar d Occupational Therapy, or Physica						diology S	ervices,
O0450 Resumption	l on of Therapy - Complete only if AC	0310C = 2 or 3 and A031C	F= 99		ing the later of t	RUG IV		
Enter Code A. Has a Thera	previous rehabilitation therapy regin py OMRA, and has this regimen now	nen (speech, occupational, resumed at exactly the san	and/or physic			as repo	rted on t	his End o
1. Ye	o → Skip to O0500, Restorative Nursing es on which therapy regimen resumed:	g Programs				RUG IV		
Mol	nth Day Year							

Resident		ldentifier	Date
Section	n O Special Treatme	ents, Procedures, and Prog	rams
O0500. R	estorative Nursing Programs		
	number of days each of the following restoration one or less than 15 minutes daily)	ve programs was performed (for at least 15 m	ninutes a day) in the last 7 calendar days
Number of Days	Technique		
	A. Range of motion (passive)	RUG III RUG IV	
	B. Range of motion (active)	RUG IH RUG IV	
	C. Splint or brace assistance	RUG III RUG IV	
Number of Days	Training and Skill Practice In:		
	D. Bed mobility	RUG III RUG IV	
	E. Transfer	RUG III RUG IV	
	F. Walking	RUG III RUG IV	
	G. Dressing and/or grooming	RUG III RUG IV	
	H. Eating and/or swallowing	RUG III RUG IV	
	I. Amputation/prostheses care	RUG III RUG IV	
	J. Communication	RUG III RUG IV	A.
O0600. F	Physician Examinations		
EnterDays	Over the last 14 days, on how many days did t	he physician (or authorized assistant or p	ractitioner) examine the resident?
00700. F	Physician Orders		
Enter Days	Over the last 14 days, on how many days did t	he physician (or authorized assistant or p	
Although a commission confin			RUG III

Resident	Identifier	Date	
Section P. Restraints			
P0100. Physical Restraints			
Physical restraints are any manual method or physical or m the individual cannot remove easily which restricts freedon			e resident's body that
	↓ Enter Codes in Boxe	2S .	
	Used in Bed		
·	A. Bed rail	CATs	
	B. Trunk restraint	CATs	
	C. Limb restraint	CATs	
Coding: 0. Not used 1. Used less than daily	D. Other	CATs	
2. Used daily	Used in Chair or O	ut of Bed	
	E. Trunk restraint	CATS	
	F. Limb restraint	CATE	
	G. Chair prevents	rising CATs	
	H. Other	CATs	
Section Q Participation in	Assessment and Go	oal Setting	
Q0100: Participation in Assessment			
EnterCode A. Resident participated in assessment			
0. No 1. Yes			
B. Family or significant other participated i	n assessment		
Enter Code 0. No 1. Yes		•	
9. Resident has no family or significant of	other		
C. Guardian or legally authorized represent	ative participated in assessme	nt	
1. Yes			•
9. Resident has no guardian or legally a	uthorized representative		
Q0300. Resident's Overall Expectation Complete only if A0310E = 1			
A. Select one for resident's overall goal esta		cess	
1. Expects to be discharged to the comm 2. Expects to remain in this facility	unity		
3. Expects to be discharged to another fa	cility/institution		
9. Unknown or uncertain B. Indicate information source for Q0300A			
Enter Code 1. Resident			
2. If not resident, then family or significa			
3. If not resident, family, or significant other9. Unknown or uncertain	er, men guardian or legally autr	ionzeu representative	
Q0400. Discharge Plan			
Enter Code A. Is active discharge planning already occ	urring for the resident to return	to the community?	
0. No 1. Yes → Skip to Q0600, Referral			

Resident		Identifier	Date
Section	n Q Participation in	Assessment and Goal S	Setting
 * Transfer (Audion Differential of 	esident's Preference to Avoid Being Askeo only if A0310A = 02, 06, or 99	Question Q0500B	
Enter Code	Does the resident's clinical record document a 0. No 1. Yes → Skip to Q0600, Referral 8. Information not available	request that this question be aske	d only on comprehensive assessments?
Q0500. R	eturn to Community		
Enter Code			epresentative if resident is unable to understand or ving this facility and returning to live and
Q0550. R	esident's Preference to Avoid Being Asked	l Question Q0500B Again	
Enter Code	 A. Does the resident (or family or significant of respond) want to be asked about returning assessments.) 0. No - then document in resident's clinical resident. 1. Yes 8. Information not available 	to the community on <u>all</u> assessme	
Enter code.	 B. Indicate information source for Q0550A 1. Resident 2. If not resident, then family or significant 3. If not resident, family or significant other, 8. No information source available 		d representative
Q0600. R			
EnterCode	Has a referral been made to the Local Contact 0. No - referral not needed 1. No - referral is or may be needed (For mor 2. Yes - referral made		

Resident		ldentifier	Date
Section	V Care Area Asses	ssment (CAA) Summary	
	ms From the Most Recent Prior OBRA or nly if A0310E = 0 and if the following is tru		= 01- 06 or A0310B = 01- 06
Enter Code	Prior Assessment Federal OBRA Reason for O1. Admission assessment (required by day O2. Quarterly review assessment (required by day O3. Annual assessment O4. Significant change in status assessment O5. Significant correction to prior compromed. Significant correction to prior quarter O6. Significant correction to prior quarter O7. Unscheduled assessment O7. Unscheduled assessment O7. Unscheduled assessment U8. Readmission/return assessment O7. Unscheduled assessment U8. O6. Readmission/return assessment U8. O6. Readmission/return assessment U8. Unscheduled assessment U8. Unscheduled assessment U8. Unscheduled assessment U8. U1.	or Assessment (A0310A value from prior by 14) ent ehensive assessment erly assessment ment (A0310B value from prior assessment	assessment)
	99. None of the above C. Prior Assessment Reference Date (A2300 Month Day Year		
Enter:Score C	D. Prior Assessment Brief Interview for Mer	ntal Status (BIMS) Summary Score (C050	10 value from prior assessment)
Enter Score	E. Prior Assessment Resident Mood Intervie	ew (PHQ-9©) Total Severity Score (D030	0 value from prior assessment) CATs
rospedie Pääkolielidekaliili			

F. Prior Assessment Staff Assessment of Resident Mood (PHQ-9-OV) Total Severity Score (D0600 value from prior assessment)

Resident	ldentifier	Date
Section V Care Area	Assessment (CAA) Summa	ary to the same of
V0200. CAAs and Care Planning		
1. Check column A if Care Area is triggered.		
 For each triggered Care Area, indicate whether a the problem(s) identified in your assessment of completing the RAI (MDS and CAA(s)). Check complete in the Location and Date of CAA Documer. 	the care area. The <u>Care Planning Decision</u> Jlumn B if the triggered care area is addres	column must be completed within 7 days of sed in the care plan.
should include information on the complicating		
A. CAA Results		
Care Area	A. B. Care Area Care Planning Triggered Decision	Location and Date of CAA documentation
	↓ Check all that apply ↓	
01. Delirium		
02. Cognitive Loss/Dementia		
03. Visual Function		
04. Communication		
05. ADL Functional/Rehabilitation Potential		
06. Urinary Incontinence and Indwelling Catheter		·
07. Psychosocial Well-Being		
08. Mood State		
09. Behavioral Symptoms		-
10. Activities		7
11. Falls		
12. Nutritional Status		
13. Feeding Tube		
14. Dehydration/Fluid Maintenance		
15. Dental Care		
16. Pressure Ulcer		
17. Psychotropic Drug Use		
18. Physical Restraints		
19. Pain		
20. Return to Community Referral		
B. Signature of RN Coordinator for CAA Process	and Date Signed	
1. Signature		2. Date
		Month Day Year
C. Signature of Person Completing Care Plan D	ecision and Date Signed	[1] [1] [1] [1] [1] [1] [1] [1] [1] [1]
1. Signature		2. Date

Month

Day

Year

Resident	ldentifier		Date
Section X Correction Reques	(
Complete Section X only if A0050 = 2 or 3 Identification of Record to be Modified/Inactivated - Th section, reproduce the information EXACTLY as it appeared on the This information is necessary to locate the existing record in the	e existing erroneou	is record, even if t	
X0150. Type of Provider			
Enter Code Type of provider 1. Nursing home (SNF/NF) 2. Swing Bed			
X0200. Name of Resident on existing record to be modif	ied/inactivated		
A. First name:			
C. Last name:			-
X0300. Gender on existing record to be modified/inactiv	ated		
Enter Code 1. Male 2. Female			
X0400. Birth Date on existing record to be modified/inac	tivated		
AUSUU. Social Security Number of Existing record to be		ateu	
X0600. Type of Assessment on existing record to be mo	dified/inactivated		
A. Federal OBRA Reason for Assessment			
01. Admission assessment (required by day 14) 02. Quarterly review assessment			
03. Annual assessment			
04. Significant change in status assessment	rivo assassment		
06. Significant correction to prior completion	ord to be modified/inactivated -		
99. None of the above			
Enter Code B. PPS Assessment			
PPS Scheduled Assessments for a Medicare Pa 01. 5-day scheduled assessment	irt A Stay		
02. 14-day scheduled assessment			
03. 30-day scheduled assessment			
04. 60-day scheduled assessment			
05. 90-day scheduled assessment 06. Readmission/return assessment			
PPS Unscheduled Assessments for a Medicare			
1 70 5045 (20 6 1	MRA, significant or o	clinical change, or	r significant correction assessment)
Not PPS Assessment 99. None of the above		१	
C PPS Other Medicare Required Assessment - O	MRA		
0. No			
Start of therapy assessment End of therapy assessment	-		
3. Both Start and End of therapy assessment			
4. Change of therapy assessment			
V0600 continued on next page			

Resident	Identifier	3.7	Date
Section X Correction Request			
X0600. Type of Assessment - Continued			
Enter Code D. Is this a Swing Bed clinical change assessment? Complet 0. No 1. Yes	e only if X0150 = 2		
Enter Code O1. Entry discharge reporting O1. Entry tracking record 10. Discharge assessment-return not anticipated 11. Discharge assessment-return anticipated 12. Death in facility tracking record 99. None of the above		·	
X0700. Date on existing record to be modified/inactivated - Comp	lete one only		
A. Assessment Reference Date - Complete only if X0600F = 9)		
B. Discharge Date - Complete only if X0600F = 10, 11, or 12 Month Day Year			`
C. Entry Date - Complete only if X0600F = 01 Month Day Year			
Correction Attestation Section - Complete this section to explain X0800. Correction Number	and attest to the mo	dification/inactivatio	n request
Enter the number of correction requests to modify/inactiva	te the existing record	l, including the presen	t one
X0900. Reasons for Modification - Complete only if Type of Reco	rd is to modify a reco	ord in error (A0050 = 2	2)
↓ Check all that apply			
A. Transcription error			
B. Data entry error	-		
C. Software product error D. Item coding error			
E. End of Therapy - Resumption (EOT-R) date			
Z. Other error requiring modification If "Other" checked, please specify:			
X1050. Reasons for Inactivation - Complete only if Type of Record	d is to inactivate a re	cord in error (A0050 :	3)
↓ Check all that apply			
A. Event did not occur			
Z. Other error requiring inactivation If "Other" checked, please specify:			

Resident _		ldentif	fier	Date
Sectio	n)	X Correction Request		
X1100. I	RN A	Assessment Coordinator Attestation of Completion		
	A.	A. Attesting individual's first name:		
		3. Attesting individual's last name:		
	c.	C. Attesting individual's title:		
	D.). Signature		
	E.	E. Attestation date Month Day Year		

Resident	Identifier	Date
Section Z Assessment A	Administration	
Z0100. Medicare Part A Billing		
A. Medicare Part A HIPPS code (RUG grou	p followed by assessment type indicator):	
B. RUG version code:		
Enter Code C. Is this a Medicare Short Stay assessment 0. No 1. Yes	ent?	
Z0150. Medicare Part A Non-Therapy Billing		
A. Medicare Part A non-therapy HIPPS of	ode (RUG group followed by assessment type indicator):	,
Self-red Conference B		
B. RUG version code:		
Z0200. State Medicaid Billing (if required by the	e state)	
A. RUG Case Mix group:		
B. RUG version code:		
Z0250. Alternate State Medicaid Billing (if req	uired by the state)	
A. RUG Case Mix group:		
B. RUG version code:		
Z0300. Insurance Billing		
A. RUG billing code:		Control of Administration (Administration Administration Control of Control o
B. RUG billing version:		
The state of the s		

Resident	Identifier	Date

Section Z

Assessment Administration

Z0400. Signature of Persons Completing the Assessment or Entry/Death Reporting

I certify that the accompanying information accurately reflects resident assessment information for this resident and that I collected or coordinated collection of this information on the dates specified. To the best of my knowledge, this information was collected in accordance with applicable Medicare and Medicaid requirements. I understand that this information is used as a basis for ensuring that residents receive appropriate and quality care, and as a basis for payment from federal funds. I further understand that payment of such federal funds and continued participation in the government-funded health care programs is conditioned on the accuracy and truthfulness of this information, and that I may be personally subject to or may subject my organization to substantial criminal, civil, and/or administrative penalties for submitting false information. I also certify that I am authorized to submit this information by this facility on its behalf.

Signature	Title	Sections	Date Section Completed
A			
B	·		
C.			
D.			
E.			
F.			
G.			
H.			
l.	·		
J.			
K.			-
L,			
D500. Signature of RN Assessment Coordinator Veri			
A. Signature:		ate RN Assessment Coordinator sessment as complete:	signed
		Month Day	Year

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APPENDIX G

Department of Health and Human Services, Nursing Facilities Comparison of Funding & Costs

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Based on Provider's 2011 "As Filed" Cost Reports
for the Filecal Years Ending in 2011

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APPENDIX H

Public Law 1999, Chapter 731, Part BBBB

Public Law 1999, Chapter 731, Part BBBB

PART BBBB

- Sec. BBBB-1. Rule amendment regarding Medicaid long-term care policy and the home care program. The Department of Human Services shall review and amend its rules regarding Medicaid long-term care policy in order to enhance the flexibility of Medicaid benefits to the extent possible under federal law. The department shall consider the report of the Joint Advisory Committee on Select Services for Older Persons dated January 2000. The review must include but is not limited to the feasibility of amending Medicaid rules to ensure that consumers do not lose critical benefits when they make a transition from the state-funded home care program to the Medicaid program. Rules adopted pursuant to this section take effect January 1, 2001. Rules adopted pursuant to this section are routine technical rules as defined in the Maine Revised Statutes, Title 5, chapter 375, subchapter II-A.
- Sec. BBBB-2. Rule amendment regarding consumers of long-term care services who have chronic conditions that change. The Department of Human Services shall amend its rules regarding eligibility for nursing facility services to allow for increased eligibility for consumers of long-term care services who have chronic conditions that change enough to qualify and disqualify them for services on a cyclical basis. Rules adopted pursuant to this section take effect October 1, 2000. Rules adopted pursuant to this section are routine technical rules as defined in the Maine Revised Statutes, Title 5, chapter 375, subchapter II-A.
- Sec. BBBB-3. Labor force initiatives. The Department of Human Services and the State Board of Nursing, in consultation with consumers, providers and other interested parties, shall adopt or amend rules and propose such legislation to the Legislature as may be required to create career ladders and address labor shortage issues. By August 1, 2000, the Department of Human Services shall amend its rules to provide for continuing certification on the Maine Registry of Certified Nursing Assistants of a certified nursing assistant who, over a 24-month period, performs for 8 hours nursing or nursing-related services that are supervised by a registered nurse. The rules may not require that nursing or nursing-related services be performed in a nursing facility or hospital. The rules must be retroactive for 2 years. Rules adopted pursuant to this provision are routine technical rules as defined in the Maine Revised Statutes, Title 5, chapter 375, subchapter II-A.
- **Sec. BBBB-4.** Provision of best practices forums. The Department of Human Services shall participate in a series of best practices forums to provide educational workshops and opportunities to providers of long-term care services. Workshops and forums may be cosponsored by entities other than the department.
- Sec. BBBB-5. Development of standardized contracts and rule adoption. The Department of Human Services shall develop and adopt rules to require the use of standardized contracts to be used for long-term care services between the service provider and the consumer when appropriate to the service and setting. Rules adopted pursuant to this section take effect January 1, 2001. Rules adopted or amended pursuant to this section are routine technical rules as defined in the Maine Revised Statutes, Title 5, chapter 375, subchapter II-A.
- Sec. BBBB-6. Rule amendment regarding default licensing. The Department of Human Services and the Department of Public Safety shall amend their rules regarding licensing for long-term care facilities and services to provide for default licensing for new applicants. The rules must provide that default licensing takes effect when a new applicant has filed a completed application, has not been provided the necessary notifications, inspections or services from state agencies and a period of more than 90 days has elapsed since notification that the application is complete. The Department of Human Services and the Department of Public Safety and persons

or entities performing functions for those departments shall notify a new applicant within 2 weeks of filing by the applicant on whether the application is complete. The Department of Human Services and the Department of Public Safety shall provide necessary services and inspections within 90 days of the filing of the completed application. Rules adopted pursuant to this section take effect January 1, 2001. Rules adopted pursuant to this section are routine technical rules as defined in the Maine Revised Statutes, Title 5, chapter 375, subchapter II-A.

Sec. BBBB-7. Expansion of the National Fire Protection Association Life Safety Code inspection capacity. The Department of Human Services, the Department of Public Safety and municipal fire officials shall work together to devise ways to expand the delegation of the National Fire Protection Association Life Safety Code inspections. The Department of Human Services and the Department of Public Safety shall report to the joint standing committee of the Legislature having jurisdiction over health and human services matters by January 1, 2001 on their progress under this section. The joint standing committee of the Legislature having jurisdiction over health and human services matters has authority to report out legislation on life safety code inspections.

Sec. BBBB-8. Rule amendment regarding the principles of reimbursement for nursing facilities. The Department of Human Services shall amend the principles of reimbursement for nursing facilities to ensure that reimbursement reflects the current cost of providing services in an efficient manner. The department shall reconsider the provision that allows retention of 25% of cost savings in the direct cost component. The revised principles of reimbursement must merge routine and indirect cost components into a single routine cost component category; must include medical supplies as a direct cost component; must incorporate the most recent time-study information; must rebase to the most recent audited year; must contain an annual inflation adjustment appropriate to the industry; must include performance standards, measurable outcomes and satisfaction surveys of consumers and family members; must utilize cost caps, including, but not limited to, cost caps for facilities based on size; and must recognize regional variations in labor costs. Rules amended pursuant to this section take effect September 1, 2000. Rules amended pursuant to this section are routine technical rules as defined in the Maine Revised Statutes, Title 5, chapter 375, subchapter II-A.

Sec. BBBB-9. Report on long-term care insurance. The Department of Human Services, the Maine State Retirement System and the State Employee Health Insurance Program shall work together to study the provision of group long-term care insurance to employees of the State and other public sector employees and retirees and to their family members and to the citizens of the State. The study must consider the CalPERS system operating in California, other models used in other states and the feasibility of regional cooperation among states. The State Employee Health Insurance Program is the lead agency in the study and shall report to the joint standing committee of the Legislature having jurisdiction over health and human services matters by April 1, 2001 regarding the study and any recommendations.

Sec. BBBB-10. Development of a public awareness campaign. The Department of Human Services, Bureau of Elder and Adult Services shall coordinate with the Bureau of Health a public awareness campaign that focuses on the benefits of a healthy lifestyle and the need to plan for long-term care. The department shall report to the joint standing committee of the Legislature having jurisdiction over health and human services matters by January 1, 2001 on its progress on the campaign.

Sec. BBBB-11. Staffing ratios. By October 1, 2000, the Department of Human Services shall amend the rules on minimum staffing ratios in long-term care facilities to provide for ratios in accordance with this provision.

- 1. The minimum staffing ratios may not be less than the following:
- A. On the day shift, one direct-care provider for every 5 residents;

- B. On the evening shift, one direct-care provider for every 10 residents; and
- C. On the night shift, one direct-care provider for every 18 residents.
- 2. The minimum staffing ratio rule must provide definitions for "direct-care providers" and "direct care" as follows:
 - A. "Direct-care providers" means registered nurses, licensed practical nurses and certified nursing assistants who provide direct care to nursing facility residents; and
 - B. "Direct care" means hands-on care provided to residents, including, but not limited to, feeding, bathing, toileting, dressing, lifting and moving residents. "Direct care" does not include food preparation, housekeeping or laundry services except in circumstances when such services are required to meet the needs of an individual resident on a given occasion.

The Department of Human Services shall undertake pilot projects to determine appropriate staffing ratios for mealtimes and shall report on progress on the pilot projects to the joint standing committee of the Legislature having jurisdiction over health and human services matters by January 1, 2001.

The Department of Human Services shall begin work to develop staffing ratios based on resident acuity level. In developing the new staffing ratios, the department shall contract with one or more experts in nurse staffing research and long-term care who shall recommend a methodology for determining appropriate ratios. By May 1, 2001, the Commissioner of Human Services shall report to the joint standing committee of the Legislature having jurisdiction over health and human services matters regarding the progress of the department in developing acuity-based staffing ratios, a proposal for adopting acuity-based staffing ratios and any required legislation.

Sec. BBBB-12. Rule amendment regarding licensing and surveys of providers of long-term care services. Consistent with the requirements of the federal Medicaid and Medicare programs, the Department of Human Services shall amend its rules regarding the duration of licenses for providers of long-term care services and the surveys required of those providers. In preparing the amendments, the department shall consider performance standards, recognized standards of best practice, desired and measurable outcomes and satisfaction surveys of consumers and their families. To the extent not in conflict with the requirements of applicable federal programs, the rules must provide for the reasonable lengthening of license periods and some relaxation of survey requirements for providers of services with a documented track record of consistently high-quality service delivery as measured by performance standards and other appropriate criteria. Rules adopted pursuant to this section take effect July 1, 2001. Rules adopted or amended pursuant to this section are major substantive rules as defined in the Maine Revised Statutes, Title 5, chapter 375, subchapter II-A.

Sec. BBBB-13. Rule amendment regarding assessment for eligibility for reimbursement under the Medicaid program for long-term care services. The Department of Human Services shall review its rules for determining eligibility for reimbursement under the Medicaid program for long-term care. The review process must include consumers, providers and other interested persons. It must identify ways to make the process of assessment of medical condition and cognitive function more flexible without undermining its objectivity. The review must include, but is not limited to, providing the nurse assessor authority to utilize professional skills and to consider input from the consumer's family and physician. The review should include the establishment of guidelines to provide to the nurse assessor standards with regard to consumer need and care plan development. The rules must eliminate the requirement of automatic annual assessments of the medical condition of consumers whose medical conditions are unlikely to improve sufficiently to cause a change in their eligibility for services. The review process must also include verification of financial information in the process of determining financial

eligibility and cost-sharing for state-funded services. By January 15, 2001, the department shall report to the joint standing committee of the Legislature having jurisdiction over health and human services matters its recommendation and any necessary legislation on assessment for eligibility.

- Sec. BBBB-14. Review of reimbursement under the Medicaid program. The Department of Human Services shall review its rules on reimbursement for assisted living and home care services and shall report to the joint standing committee of the Legislature having jurisdiction over health and human services matters by January 1, 2001 its recommendations for including in the reimbursement formulas for those services, factors for acuity of consumer condition, level of need for services, performance standards and consumer satisfaction surveys.
- Sec. BBBB-15. Establishment of the Long-term Care Implementation Committee. There is established the Long-term Care Implementation Committee, referred to in this section as the "committee," to monitor the progress of state departments and offices in implementing the provisions of this Part. The committee shall review the adoption and amendment of rules performed in response to this Part and may make recommendations to the Department of Human Services and to the joint standing committee of the Legislature having jurisdiction over health and human services matters for amendments to those rules. The committee shall review the quality of care in the long-term care system.
- 1. Membership. The committee consists of 13 members. The President of the Senate shall appoint 5 members as follows: one member representing providers; one member representing the Long-term Care Steering Committee; one member representing consumers of long-term care services; and 2 Legislators, one representing the joint standing committee of the Legislature having jurisdiction over health and human services matters and one representing the joint standing committee of the Legislature having jurisdiction over appropriations and financial affairs. One Legislator must represent the majority party and one Legislator must represent the minority party. The Speaker of the House of Representatives shall appoint 5 members follows: one person representing providers; one member representing the long-term care ombudsman program; one member representing consumers of long-term care services; and 2 Legislators, one representing the joint standing committee of the Legislature having jurisdiction over health and human services matters and one representing the joint standing committee of the Legislature having jurisdiction over appropriations and financial affairs. One Legislator must represent the majority party and one Legislator must represent the minority party. The Commissioner of Human Services or the commissioner's designee and 2 other persons representing the Department of Human Services, appointed by the commissioner, are ex officio members of the committee. All appointments must be complete by January 1, 2001.
- 2. Meetings. The committee may meet up to 9 times per year. The committee members shall select 2 persons from among the members to serve as cochairs. Persons serving as cochairs may serve in that capacity for a maximum of 12 months. The Department of Human Services shall provide staff and support services. Committee members not otherwise reimbursed for expenses of attending meetings are entitled to reimbursement.
- 3. Duties. The committee shall report by February 1, 2001; February 1, 2002; and December 31, 2002 to the joint standing committee of the Legislature having jurisdiction over health and human services matters. The report must include activities of the committee in the prior year, the opinion of the committee on the progress being made to implement this Part and any recommendations for action, including recommending necessary legislation to the Legislature. This section is repealed January 1, 2003.
- **Sec. BBBB-16. Appropriation.** The following funds are appropriated from the General Fund to carry out the purposes of this Part.

HUMAN SERVICES, DEPARTMENT OF

Medical Care - Payments to Providers

All Other

\$273,000

Provides for the appropriation of funds to increase wages for home-care workers.

Nursing Facilities

All Other

300,000

Provides for the appropriation of funds to provide increased eligibility for consumers of long-term care services who have chronic conditions that change.

Nursing Facilities

All Other

1,600,000

Provides for the appropriation of funds to ensure that the principles of reimbursement for nursing facilities reflect the current cost of providing services in an efficient manner.

Nursing Facilities

All Other

1,336,000

Provides for the appropriation of funds to increase the minimum staffing ratios in long-term care facilities.

Long-term Care - Human Services

All Other

1,074,000

Provides for the appropriation of funds to provide services to persons on waiting lists for home-based care.

Long-term Care - Human Services

All Other

327,000

Provides for the appropriation of funds to increase wages for home-care workers.

Long-term Care - Human Services

All Other

90,000

Provides for the appropriation of funds for increased costs of home-care programs due to changes in the cost-sharing formula.

DEPARTMENT OF HUMAN SERVICES

TOTAL

\$5,000,000

Sec. BBBB-17. Allocation. The following funds are allocated from the Federal Expenditures Fund to carry out the purposes of this Part.

2000-01

HUMAN SERVICES, DEPARTMENT OF

Medical Care - Payments to Providers

[Type text]

All Other

\$533,380

Provides for the allocation of funds for the federal match to increase wages for home-care workers.

Nursing Facilities

All Other

586,132

Provides for the allocation of funds for the federal match to provide continuing eligibility for consumers of long-term care services who have chronic conditions that change.

Nursing Facilities

All Other

3,126,038

Provides for the allocation of funds for the federal match to ensure that the principles of reimbursement for nursing facilities reflect the current cost of providing services in an efficient manner.

Nursing Facilities

All Other

2,610,241

Provides for the allocation of funds for the federal match to increase the minimum staffing ratios at long-term care facilities.

DEPARTMENT OF HUMAN SERVICES

TOTAL

\$6,855,791

APPENDIX I

Department of Health and Human Services Rules, Chapter 110, Licensing and Functions of Skilled Nursing Facilities and Nursing Facilities, Chapter 9, Resident Care Staffing

CHAPTER 9

RESIDENT CARE STAFFING

9.A. Minimum Nursing Staff Requirements

The following minimum nursing staff requirements shall be met:

9.A.1. Director of Nursing

- a. In each licensed nursing facility there shall be a Registered Professional Nurse employed fulltime who shall be responsible for the direction of all nursing services delivered in the facility.
- b. The Director of Nursing must be qualified by education, training and experience in both Gerontology and nursing administration.
- c. If the Director of Nursing is functioning as a Temporary Administrator, a nurse shall be appointed to act as the Director of Nursing during that period of time.
- d. Lines of responsibility shall be clearly established in writing and shall be made known to all nursing staff and other appropriate personnel.

9.A.2. Director of Nursing - Responsibilities

The Director of Nursing shall be responsible and accountable to the Administrator for:

- a. Assuring the delivery of all required services to residents;
- Developing and maintaining nursing service objectives, current standards of nursing practice, nursing policy and procedure and manuals, and written job descriptions for each level of personnel;
- c. Coordination of nursing services with other resident services;
- d. Establishment of the means of assessing the needs of residents and staffing to meet those needs on all shifts;
- e. Assuring the delivery of orientation programs and staff development;
- f. Participating in the selection of prospective residents in terms of nursing service they need and nursing competencies available;
- g. Assuring that a comprehensive assessment and plan of care is established for each resident, and that his/her plan is reviewed and modified and implemented as is necessary;
- h. Assuring the evaluation of the performance for all nursing personnel at regular intervals and making recommendations to the administrator;
- Recommending action when needed to control noise, maintain, repair or replace equipment; ensuring cleanliness and safety measures; providing proper allocation and utilization of space and equipment;

CHAPTER 9

RESIDENT CARE STAFFING

- j. Recommending to the administrator the number and levels of nursing personnel, supplies and equipment for safe resident care;
- k. Establishing priorities for budget items that are necessary to provide services;
- l. Participating in the Quality Assurance Committee and other committees as necessary.

9.A.3. Licensed Staff Coverage

- a. There shall be a Registered Professional Nurse on duty for at least eight (8) consecutive hours each day of the week.
- b. Licensed nurse coverage shall be provided according to the needs of the residents as determined by their levels of care. The following minimum coverage shall be met:

1. Day Shift

- a. In each facility there shall be a licensed nurse on duty seven (7) days a week.
- b. Each facility must designate a Registered Professional Nurse or a Licensed Practical Nurse as the charge nurse. In facilities with twenty (20) beds or less, the Director of Nursing may also be the charge nurse.
- c. In facilities larger than twenty (20) beds, in addition to the Director of Nursing, there shall also be another licensed nurse on duty.
- d. An additional licensed nurse shall be added for each fifty (50) beds above fifty (50).
- e. In facilities of one hundred (100) beds and over, the additional licensed nurse shall be a Registered Professional Nurse for each multiple of one hundred (100) beds.

2. Evening Shift

- a. There shall be a licensed nurse on duty eight (8) hours each evening.
- b. An additional licensed nurse shall be added for each seventy (70) beds.
- c. In facilities of one hundred (100) beds and over, one of the additional licensed nurses shall be a Registered Professional Nurse.

3. Night Shift

- a. There shall be a licensed nurse on duty eight (8) hours each night.
- b. An additional licensed nurse shall be added for each one hundred (100) beds.

CHAPTER 9

RESIDENT CARE STAFFING

- c. In facilities of one hundred (100) beds and over there shall be a Registered Professional Nurse on duty.
- d. Registered Professional Nurse on Call

All licensed nursing facilities, regardless of size, shall have a Registered Professional Nurse on duty or on call at all times.

e. Private Duty Nurses

The presence of private duty nurses shall have no effect on the nursing staff requirements.

9.A.4. Minimum Staffing Ratios

A. The nursing staff-to-resident ratio is the number of nursing staff to the number of occupied beds. Nursing assistants in training shall not be counted in the ratios.

The minimum nursing staff-to-resident ratio shall not be less than the following:

- 1. On the day shift, one direct-care provider for every 5 residents;
- 2. On the evening shift, one direct-care provider for every 10 residents; and
- 3. On the night shift, one direct-care provider for every 15 residents

The definition of direct care providers and direct care is found in Chapter 1 of these Regulations. (see Page 2)

9.A.5. Multi-Storied Facilities

There shall be staff assigned to each resident floor at all times when residents are present.

9.B. Assignment of Tasks

9.B.1. Licensed Practical Nurse

Only nursing tasks for which that nurse has been trained and which are within the LPN scope of practice, as defined by the Maine State Board of Nursing, shall be assigned to the LPN.

9.B.2. Certified Nursing Assistants

The nursing tasks assigned to a CNA shall only be those for which the CNA has been trained and which are within the scope of the duties, as defined by the Maine State Board of Nursing rules and regulations.

9.B.3. Nursing Assistant

a. Prior to the initial assignment of a nursing task to a nursing assistant, the Registered Professional Nurse shall determine if the individual is enrolled in a course preparing nursing assistants. The Registered Professional Nurse may assign to that individual only those tasks for which the individual has been satisfactorily prepared as documented by the instructional staff. Such

CHAPTER 9

RESIDENT CARE STAFFING

training program or course must be satisfactorily completed within four (4) months from the date of employment.

b. When a nursing assistant is waiting for a training program to start, he/she may participate in non-direct care activities, such as making unoccupied beds and passing trays, and water and linens.

9.B.4. Administration of Medication by a Certified Nursing Assistant/Medications

A certified nursing assistant/medications may administer medications only when this function is assigned by a registered professional nurse and there is a licensed nurse on duty.

Eff. 10/15/04

9.B.5. Feeding Assistants

All trained feeding assistants shall work under the supervision of a registered or licensed practical nurse. The decision to allow a feeding assistant to feed a resident is based on the charge nurse's assessment and the resident's latest assessment and plan of care. Facilities are responsible for any adverse actions resulting from the use of feeding assistants.

9.C. Sharing of Staff

Sharing of nursing staff is permitted between the nursing facility and other levels of assisted living on the same premises as long as there is a clear documented audit trail and the staffing in the nursing facility remains adequate to meet the needs of residents. All sharing of nursing staff must be approved in writing by the Department. There may not be sharing of nursing staff between the nursing facility and another non-nursing facility, whether it is physically attached or in proximity to the nursing facility without written approval by the Department. The non-nursing facility must provide its own separate activities, but may share housekeeping, laundry, dietary and maintenance staff, and account for these hours.

9.D. Staffing Patterns

The facility is responsible for establishing its own staffing pattern according to the needs of the residents and in accordance with the provisions of these regulations.

APPENDIX J

42 Code of Federal Regulations section 483.30

§ 483.30 Nursing services.

The facility must have sufficient nursing staff to provide nursing and related services to attain or maintain the highest practicable physical, mental, and psychosocial well-being of each resident, as determined by resident assessments and individual plans of care.

(a) Sufficient staff. (1) The facility must provide services by sufficient numbers of each of the following types of personnel on a 24-hour basis to provide nursing care to all residents in accordance with resident care plans:

(i) Except when waived under paragraph (c) of this section, licensed nurses; and

(ii) Other nursing personnel.

- (2) Except when waived under paragraph (c) of this section, the facility must designate a licensed nurse to serve as a charge nurse on each tour of duty.
- (b) Registered nurse. (1) Except when waived under paragraph (c) or (d) of this section, the facility must use the services of a registered nurse for at least 8 consecutive hours a day, 7 days a week.
- (2) Except when waived under paragraph (c) or (d) of this section, the facility must designate a registered nurse to serve as the director of nursing on a full time basis.
- (3) The director of nursing may serve as a charge nurse only when the facility has an average daily occupancy of 60 or fewer residents.
- (c) Nursing facilities: Waiver of requirement to provide licensed nurses on a 24-hour basis. To the extent that a facility is unable to meet the requirements of paragraphs (a)(2) and (b)(1) of this section, a State may waive such requirements with respect to the facility if—
- (1) The facility demonstrates to the satisfaction of the State that the facility has been unable, despite diligent efforts (including offering wages at the community prevailing rate for nursing facilities), to recruit appropriate personnel:
- (2) The State determines that a waiver of the requirement will not endanger the health or safety of individuals staying in the facility;
- (3) The State finds that, for any periods in which licensed nursing services are not available, a registered nurse or

a physician is obligated to respond immediately to telephone calls from the facility;

(4) A waiver granted under the conditions listed in paragraph (c) of this section is subject to annual State review;

(5) In granting or renewing a waiver, a facility may be required by the State to use other qualified, licensed personnel;

- (6) The State agency granting a waiver of such requirements provides notice of the waiver to the State long term care ombudsman (established under section 307(a)(12) of the Older Americans Act of 1965) and the protection and advocacy system in the State for the mentally ill and mentally retarded; and
- (7) The nursing facility that is granted such a waiver by a State notifies residents of the facility (or, where appropriate, the guardians or legal representatives of such residents) and members of their immediate families of the waiver.
- (d) SNFs: Waiver of the requirement to provide services of a registered nurse for more than 40 hours a week. (1) The Secretary may waive the requirement that a SNF provide the services of a registered nurse for more than 40 hours a week, including a director of nursing specified in paragraph (b) of this section, if the Secretary finds that—
- (i) The facility is located in a rural area and the supply of skilled nursing facility services in the area is not sufficient to meet the needs of individuals residing in the area;
- (ii) The facility has one full-time registered nurse who is regularly on duty at the facility 40 hours a week; and

(iii) The facility either—

- (A) Has only patients whose physicians have indicated (through physicians' orders or admission notes) that they do not require the services of a registered nurse or a physician for a 48-hours period, or
- (B) Has made arrangements for a registered nurse or a physician to spend time at the facility, as determined necessary by the physician, to provide necessary skilled nursing services on days when the regular full-time registered nurse is not on duty;
- (iv) The Secretary provides notice of the waiver to the State long term care

ombudsman (established under section 307(a)(12) of the Older Americans Act of 1965) and the protection and advocacy system in the State for the mentally ill and mentally retarded; and

(v) The facility that is granted such a waiver notifies residents of the facility (or, where appropriate, the guardians or legal representatives of such residents) and members of their immediate families of the waiver.

(2) A waiver of the registered nurse requirement under paragraph (d)(1) of this section is subject to annual renewal by the Secretary.

(e) Nurse staffing information—(1) Data requirements. The facility must post the following information on a daily basis:

- (i) Facility name.
- (ii) The current date.
- (iii) The total number and the actual hours worked by the following categories of licensed and unlicensed nursing staff directly responsible for resident care per shift:
 - (A) Registered nurses.
- (B) Licensed practical nurses or licensed vocational nurses (as defined under State law).
 - (C) Certified nurse aides.
 - (iv) Resident census.
- (2) Posting requirements. (i) The facility must post the nurse staffing data specified in paragraph (e)(1) of this section on a daily basis at the beginning of each shift.
 - (ii) Data must be posted as follows:
 - (A) Clear and readable format.
- (B) In a prominent place readily accessible to residents and visitors.
- (3) Public access to posted nurse staffing data. The facility must, upon oral or written request, make nurse staffing data available to the public for review at a cost not to exceed the community standard.
- (4) Facility data retention requirements. The facility must maintain the posted daily nurse staffing data for a minimum of 18 months, or as required by State law, whichever is greater.

[56 FR 48873, Sept. 26, 1991, as amended at 57 FR 43925, Sept. 23, 1992; 70 FR 62073, Oct. 28, 20057

§ 483.35 Dietary services.

The facility must provide each resident with a nourishing, palatable, wellbalanced diet that meets the daily nu-

tritional and special dietary needs of each resident.

(a) Staffing. The facility must employ a qualified dietitian either full-time, part-time, or on a consultant basis.

(1) If a qualified dietitian is not employed full-time, the facility must designate a person to serve as the director of food service who receives frequently scheduled consultation from a qualified dietitian.

(2) A qualified dietitian is one who is qualified based upon either registration by the Commission on Dietetic Registration of the American Dietetic Association, or on the basis of education, training, or experience in identification of dietary needs, planning, and implementation of dietary programs.

(b) Sufficient staff. The facility must employ sufficient support personnel competent to carry out the functions of the dietary service.

(c) Menus and nutritional adequacy. Menus must-

- (1) Meet the nutritional needs of residents in accordance with the recommended dietary allowances of the Food and Nutrition Board of the National Research Council, National Academy of Sciences:
 - (2) Be prepared in advance; and
 - (3) Be followed.
- (d) Food. Each resident receives and the facility provides-
- (1) Food prepared by methods that conserve nutritive value, flavor, and appearance;
- (2) Food that is palatable, attractive, and at the proper temperature;
- (3) Food prepared in a form designed to meet individual needs; and
- (4) Substitutes offered of similar nutritive value to residents who refuse food served.
- (e) Therapeutic diets. Therapeutic diets must be prescribed by the attending physician.
- (f) Frequency of meals. (1) Each resident receives and the facility provides at least three meals daily, at regular times comparable to normal mealtimes in the community.
- (2) There must be no more than 14 hours between a substantial evening meal and breakfast the following day, except as provided in (4) below.
- (3) The facility must offer snacks at bedtime daily.

APPENDIX K

Letter from Charlene Harrington



Department of Social and Behavioral Sciences

Laurel Heights Campus Box 0612

Site Address: 3333 California Street Suite 455 San Francisco, CA 94118

415.476-3964 415.476-6552(fax) October 8, 2013

Brenda Gallant R.N.
State Long-Term Care Ombudsman
Executive Director
Maine Long-Term Care Ombudsman Program
61 Winthrop Street
Augusta, Me. 04330

Dear Ms. Gallant

I am writing to express my strong opposition to proposed reductions in Maine's current nurse staffing standards. I understand that proposals have been made to reduce staffing from the current 3.49 hours per resident per day (hprd) to a 3.0 hprd minimum and to eliminate the current ratio requirements of 1:5, 1:10. 1:15.

As you know, low nurse staffing levels are the single most important contributor to poor quality of nursing home care in the US. Over the past 20 years, more than 100 research studies have documented the important relationship between nurse staffing levels, particular RN staffing, and the outcomes of care. The benefits of higher staffing levels, especially RN staffing, can include lower mortality rates; improved physical functioning; less antibiotic use; fewer pressure ulcers, catheterized residents, and urinary tract infections; lower hospitalization rates; and less weight loss and dehydration (Bostick et al., 2006; Castle, 2008; Spilsbury, Hewitt, Stirk, et al., 2011; U.S. CMS, 2001; Schnelle et al., 2004). Moreover, states that have introduced higher minimum staffing standards for nursing homes have been found to have nurse staffing levels and improved quality outcomes (Bowblis 2011; Harrington, Swan and Carrillo, 2007; Mukamel et al. 2012; Park and Stearns 2009). Moreover, Mukamel et al. (2013) found that higher state staffing standards and regulatory enforcement was cost effective.

A study published by the Centers for Medicare and Medicaid Services (CMS) (2001) found that staffing levels for long-stay residents below 4.1 hours per resident day (hprd) resulted in harm or jeopardy for residents (including levels below 0.75 for RNs and 0.55 for LPNs). The study conducted a simulation analysis which showed that nursing assistant (NA) time should range from 2.8 to 3.2 hprd, depending on the care residents need, just to carry out five basic nursing care activities (CMS, 2001). This amounts to 1 NA per seven residents on the day and evening shifts and 1 NA per 12 residents at night. Nursing homes below these levels had poor quality of care that caused harm and jeopardy. An Institute of Medicine (2003) report recommended the staffing levels indentified in CMS 2001 study.

Another study found widespread quality problems in many nursing homes: inadequate assistance with eating; poor verbal interactions; false charting; inadequate toileting assistance; infrequent turning of residents in bed; over half of residents left in bed most of the day; inadequate walking assistance; and widespread untreated pain and untreated depression (Schnelle et al., 2004). The authors concluded that staffing levels were a better predictor of high-quality care processes than quality measures and nursing homes with nurse staffing levels of 4.1 hprd or higher performed significantly better on 13 of 16 care processes compared with homes with lower staffing.

In another paper, experts recommended that minimum nurse staffing levels should be at least 4.5 hprd (Harrington, Kovner, Mezey, Kayser-Jones, et al., Zimmerman, 2000). Of course, nurse staffing levels need to be increased beyond the minimum levels in nursing homes that have high resident acuity (case mix) to assure that the needs of individual residents are met.

In 2013, the average U.S. nursing home provided a total of 4.1 hours per resident day (hprd) of total nursing care, provided by the Director of Nursing, registered nurses (RNs), licensed vocational or practical nurses (LVN/LPN), and nursing assistants (NAs) (CMS Medicare nursing home compare website). In the U.S., on average, only non-profit and government nursing homes nursing homes meet the CMS recommended staffing standards because for-profit nursing homes cut staffing to save money (Harrington, Olney, Carrillo, and Kang, 2012). Low nursing home staffing expenditures were directly associated with high nursing home profits (Harrington, Ross, Mukamel, and Rosenau, 2013).

Maine has higher staffing requirements than many other states and its staffing requirements of 3.46 hprd are closer to the 4.1 hprd level recommended by the study for CMS in 2001 and the experts' opinion that the staffing standards should be 4.55 hprd at a minimum. Maine's staffing standards are still below the average 4.1 hprd of actual nursing provided in the US. Because of it's staffing requirements, Maine has had higher quality nursing homes than many other states reported on Medicare Nursing Home Compare.

Maine and many other states have established ratios for its staffing standards (Harrington, 2010). Ratios are important because they are easier to understand and measure than when standards are set in hours per resident day. The ratios allow nursing home providers and consumers to quickly count how many residents each staff member is caring for on each shift. This is important provision that promotes transparency in public reporting as well as staffing accountability.

If Maine were to reduce it's staffing standards and eliminate it's ratio requirements, the quality of care in Maine's nursing homes could dramatically decline in many homes that would take advantage of reduced requirements. Any reduction in Maine's staffing requirements would be a serious step backward.

Sincerely,

Charlene Harrington, Ph.D.

harlane Harr

Professor of Sociology

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NURSING HOME STAFFING STANDARDS IN STATE STATUTES AND REGULATIONS

0464	-	מו	SIAIESIANDARD	
		Estimated variance from federal standard for facility with 100 beds	Staffing Standard Citation and URL	Comments
Ш ∑	SUFFICIENT STAFF: to meet the needs of residents as determined by their levels of care	(RN .32)	SAL: Code of ME Rules 10-144 CMR 110 Ch. 9	Previous Regulation: SC: Public Law 1999 Ch. 731 Sec. BBBB -11 Direct
and the same of the same of the same	LICENSED STAFF (RN, LPN/LVN) 1 DON RN full-time included in	95. NJ	Sec. 9.A.3 and 9.A.4. ME Sec of State, Rules By Department: Eff. 2/1/04	care ratios were: Day 1:5 Eve 1:10 and Night 1:18. Passed & Signed 4-25-00.
lo = F = = = = Faggango pag	1 RN/LPN Charge Nurse 7 d/wk on Days	DC 2.93	btto-//www.maine.gov/coc/arle	
NAT - GATE OF TO FOUR AND ADDRESS.	For 20+ beds: DON may not be Charge Nurse For 100, 150, 200 etc. beds: add 1 LN for each	Total 3.49	s/10/ch110.htm	
114	increment of 50 For 100+: for each multiple of 100, the additional LN shall be an RN and			OnLine Updates: Dept. of Health & Human Services (DHHS) Homepage: http://www.maine.gov/dhhs/
	1 RN/LPN Eve, on duty 8 hrs every eve. and 1 RN/LPN for multiples of 70 beds For 100+: one of additional LNs shall be an RN and 1 RN/LPN Night & 1 RN/LPN for multiples of 100 For 100+: an RN shall he on duty at print			DHHS Rule Updates: http://www.maine.gov/dhhs/dirs/rulemaking/index.shtml
	DIRECT CARE STAFF 1:5 ratio Days	. '		ME Legislative Updates: http://www.mainelegislature.org/legis/bil ls/
	1:10 ratio Evenings 1:15 ratio Nights Include RNs, LPNs, CNAs who provide direct care.			
≅	SUFFICIENT STAFF: to meet the needs of residents.	(RN .06)	SC: MI Compiled Laws, Public Health Code "Act 368 of 1978"	OnLine Updates: For pending legislation, text and status, see MI
	LICENSED STAFF (RN, LPN/LVN) 1 DON RN (with training in gerontology) included in 1 RN/LPN 24 hrs/7d/wk	LN .24	Sec. 333.21720a(2) Eff. 3-30-79.	Legislature homepage: http://www.legislature.mi.gov/(S/zhnvpk 55hzoitk4554icflaz)//mileg.asox?page=
	DIRECT CARE STAFE 2.25 hprd or ratio of 1:8 ratio Days 1:12 ratio Evenings	DC 2.25 Total 2.31	http://www.legislature.mi.gov/(S(r3 Osqz452jdpbgzpy3yk0x45)]/mileg. aspx?page=getObject&objectNam e=mcl-333-21720a	home
	1:15 ratio Nights For 30+ beds, exclude time of DON.			

APPENDIX L

Office of the State Auditor, Report on Cost of Care

STATE OF MAINE OFFICE OF THE STATE AUDITOR

66 STATE HOUSE STATION AUGUSTA, MAINE 04333-0066

> TEL: (207) 624-6250 FAX: (207) 624-6273

MARY GINGROW-SHAW, CPA
DEPUTY STATE AUDITOR
MICHAEL J. POULIN, CIA
DIRECTOR OF AUDIT and ADMINISTRATION

October 29, 2013

Mary Mayhew, Commissioner
Department of Health and Human Services
11 State House Station
Augusta, ME 04333-0011

Dear Commissioner Mayhew,

POLA A. BUCKLEY, CPA, CISA

STATE AUDITOR

The Office of the State Auditor conducted a limited procedures engagement of the Department of Health and Human Services' computation and application of Cost of Care amounts to provider payments for the nine month period July 1, 2012 to March 31, 2013.

We have completed our report and DHHS has responded to our concerns in writing. These responses have been incorporated into our report and the report is attached to this letter.

Our report will be available on the Office of the State Auditor website at http://www.maine.gov/audit/reports.htm, in the section for Other Reports.

We thank Deputy Director Michael Frey, Director Bethany Hamm, Acting Director of Policy Beth Ketch, Director Stefanie Nadeau, and their staff; as well as the Department of Administrative and Financial Services (DAFS), Office of Information Technology and Department of Health and Human Services Service Center personnel for their assistance during this engagement.

Sincerely,

Pola t. Luckley Pola A. Buckley, CPA, CISA

State Auditor

cc: Honorable Dawn Hill, Chairperson, Appropriations and Financial Affairs

Honorable Margaret Rotundo, Chairperson, Appropriations and Financial Affairs

Honorable Margaret Craven, Chairperson, Health and Human Services

Honorable Richard Farnsworth, Chairperson, Health and Human Services

Honorable H. Sawin Millett, Commissioner, Department of Administrative and Financial Services

Jim Smith, Commissioner, Office of Information Technology

Michael Frey, Deputy Director, DHHS

Herb Downs, Director, DHHS, Division of Audit

Ray Girouard, Director, Department of Administrative and Financial Services, DHHS Service Center

Bethany Hamm, DHHS, Director, Policy and Programs

Beth Ketch, DHHS, Acting Director of Policy

Stefanie Nadeau, Director, DHHS, Office of MaineCare Services

Office of the State Auditor Report on Limited Procedures Engagement – Cost of Care Report Issued On October 29, 2013

Summary

The Office of the State Auditor reviewed internal controls over the calculation, application and review of Cost of Care amounts assessed to long term care (LTC) facility residents for the first nine months of fiscal year 2013. The term "Cost of Care" refers to a MaineCare member's personal monthly required contribution towards his or her nursing home (NH) or private non-medical institution (PNMI) facility care. This amount is separately calculated for each resident based on their financial situation. In effect, Cost of Care is a "deductible" that an individual must pay to live in a Long Term Care (LTC) facility. LTC facilities collect this amount directly from residents eligible for the State LTC program, bill MaineCare for the usual and customary charges; and then, the claims processing system, the Maine Integrated Health Management Solution (MIHMS) is supposed to deduct the Cost of Care. LTC providers are required to return overpayments when MIHMS does not make this deduction.

The Office of Family Independence (OFI) coordinates eligibility for the various LTC Assistance Group programs that provide MaineCare benefits for certain Medicaid or state funded coverable group residents; and the Office of MaineCare Services (OMS) is responsible for payments to the NH and PNMI facilities in Maine. The Office of the State Auditor finds that improvements are needed. These needed improvements are identified in this report.

We found that known logical errors in the Automated Client Eligibility System (ACES) frequently cause income and expense information for LTC residents to be incorrect or missing. This results in Cost of Care assessments calculated by ACES to be incorrect. In order to address this, OFI personnel are required to apply "manual workarounds" to correct any errors they find in client case information pertaining to Cost of Care. Test results indicated that OFI staff did not always apply manual fixes correctly; and that other system errors remained undetected by staff altogether.

Furthermore, we found that MIHMS is not appropriately deducting Cost of Care amounts; and system edits were not appropriately set to deny, pend or re-open claims for review in two circumstances. In both circumstances, providers were or would be paid by both the resident and by MIHMS for the same monthly room and board costs. Immediately following is a description of the audit procedures performed, the results of those applied procedures and our conclusions and recommendations.

Range of Estimated Financial Impact

OFI Assessments: Total Cost of Care assessed to potential LTC residents for the first nine months of fiscal year 2013 was \$89 million. Audit procedures applied to our sample indicated that nine (or, about 15%) of the sixty Cost of Care assessments tested remained in error despite manual correction by OFI staff in some cases. The dollars associated with the 15% error rate were minor because income and expense errors offset each other.

OMS Payments: Based on eligibility calculations, the theoretical maximum² Cost of Care deduction from LTC provider payments for the first nine months of fiscal year 2013 is \$89 million. We estimate that the actual Cost of Care deductions that should have been taken for the first nine months of fiscal year 2013 are \$76 million (85%³ of \$89 million). We found that in a sample of sixty randomly selected claims and interim rates set by the Department, providers were overpaid by \$16,924 (or about 29%) of the total \$57,713 Cost of Care amounts. Twenty-nine percent of \$76 million is \$22 million, annualized this amounts to \$29 million. We know that DHHS has some procedures in place to recover these funds since the MIHMS implementation in 2010. However, we believe these procedures are far from adequate and do not address the root causes on a timely basis.

Included in the \$16,924 overpayment amount are \$6,324 of MIHMS payment processing errors identified in more detail below, for five NH payments and two PNMI facility payments.

All references to a fiscal year are for the State fiscal year ending June 30.

² Not all individuals assessed a Cost of Care amount by OFI reside in a NH or PNMI. Some choose to stay at home, or remain in a hospital or other LTC facility type.

³ Nine of our original 60 item sample used to test OFI Assessments had to be replaced because they were not yet residing in an NH or PNMI. Therefore, our testing indicates that approximately 15% of individuals for whom a potential Cost of Care was calculated, were not yet residing in a NH or PNMI.

The remaining \$10,600 was because Cost of Care was not fully deducted from twenty-two other PNMI claims, or over 75% of the 30 PNMI claims sampled prior to payment. One issue is that although these PNMI payments were for residents eligible for Medicaid, Cost of Care deductions were not applied to all their monthly federal and State charges because such deductions are not allowed by this federal program for residents of PNMI facilities. The other issue is that these PNMI overpayments were primarily due to a nominal amount of \$1 per day being paid for room and board on an interim basis until costs are settled annually. Obviously, PNMI providers cannot function on a periodic payment of one dollar per day per resident. Except for the one dollar per day, DHHS classifies the payment as All Inclusive Comprehensive and Other Therapeutic Services, which we find to be misleading, at the least. DHHS has a manual partially effective procedure in place to recover overpayments from these providers. However, MIHMS continues to overpay; OMS continues to seek recoupment from providers; OMS provides some receivable amounts to HHSSC4 as a limited number of PNMI providers send in payments; OMS continues to track remaining balances and offset amounts; and applicable credits should be applied by HHSSC to the quarterly federal financial report. Some providers are cooperating, and some are not. This "overpay and recover" procedure cannot mitigate the fact that at any given time about \$27 million or more of State and federal money is not available for government use. It remains unclear why OMS has assumed sole financial responsibility for these overpayments, rather than with the HHSSC. The Service Center is ultimately responsible for crediting the federal share of these overpayments on the federal CMS-64 reports. This is a serious matter that deserves priority attention by the State.

Background

We originally discovered issues with Cost of Care while auditing Medicaid for fiscal year 2006. These issues might have existed prior to this date. Cost of Care amounts had not been deducted from NH or PNMI facility payments correctly; and the result is that providers were being paid both by the MaineCare member and by MaineCare.

Problems persist in the current MIHMS system.

Procedures

We performed the following procedures⁵ for the nine month period ending 3/31/2013:

reviewed State law pertaining to Cost of Care,

reviewed relevant sections of the State Medicaid Manual promulgated by the federal government, the MaineCare Eligibility Manual and the MaineCare Benefits Manual,

evaluated OIT technical design documents that depict how ACES assesses Cost of Care for individuals and related mechanical and human controls,

evaluated OMS and fiscal agent technical design documents that depict how MIHMS adjudicates Cost of Care for individuals and the related mechanical and human controls,

determined whether the MIHMS system logic is correct,

- tested the accuracy of a sample of sixty Cost of Care assessments⁶ made by ACES for clients that are classified as members of certain DHHS program coverage groups residing in NH and PNMI facilities,
- tested the accuracy and success rate of manual compensating controls over the same sixty Cost of Care
- tested sixty claim payments to LTC providers to determine whether payments made to providers for monthly resident charges were reduced by Cost of Care amounts⁸,
- tested existing compensating controls, such as "pend or deny" edits in MIHMS, that would force resolution of payment errors related to Cost of Care for a sample of sixty NH and PNMI provider payments,

tested the consistency of eligibility and Cost of Care information from system-to-system (ACES9 to MIHMS) through the DataHub¹⁰ for a sample of sixty claims,

reviewed the adequacy of the DHHS process used by a contractor to measure and track the amounts due back from NH facilities that received overpayments because the correct Cost of Care amount was not deducted from payments for monthly resident costs,

not in order of importance

certain types of client income, expenses and allowances are used in this calculation

Cost of care amounts that should be collected by LTC providers from the clients housed in their facility.

The DataHub is Maine's intermediary Health Care Information database system between ACES and MIHMS.

⁴ HHSSC - Health and Human Services Service Center

⁷ Part of the typical case management process is for OFI eligibility personnel to determine whether cost of care was computed correctly by ACES for each client, correcting errors as they are encountered and at times in a more directed manner.

⁹ The ACES system electronically transfers cost of care amounts and other eligibility information for each client to the DataHub in an ongoing

- reviewed the adequacy of the OMS controls in place to measure and track the amounts due back from PNMI facilities that received overpayments because the appropriate Cost of Care amount was not deducted from payments for monthly resident costs, and
- identified other issues that were detected during the audit that pertained to compliance with State law.

Results

Our testing of a sample of 60 randomly selected cases from all clients in a NH or PNMI residence assessed a Cost of Care for the period indicated that ACES incorrectly computed Cost of Care because known system errors caused income or expense information to be incorrect or missing for 13 of the 60 random Cost of Care assessments, as follows:

Instances	ACES Error Observed
10	ACES did not include all or part of State Supplement payments as income for SSI clients.
2	ACES miscalculated the spousal income allocation.
	ACES failed to update annual SSI ¹² income from SVES ¹³ since 2009; and to list case on the SVES
1	discrepancy report.
13	Total

In response, OFI has established manual workarounds or "fixes" as compensating controls to address such known ACES system design problems in automatically assessing Cost of Care to client cases. Test results indicated; however, that OFI staff did not correctly apply manual fixes or detect system errors for 9 of the 13 system errors, as follows:

Instances	Errors Observed
3	ACES did not include all or part of State Supplement payment as income for SSI clients.
6	OFI personnel did not detect system errors and apply manual fixes to client records.
9	Total

Continued on next page...

¹¹ A standard applies that is established by the State for the total SSI payment. The federal SSI payment and any countable income are deducted from the State standard. The remainder is the State Supplementation. This is typically an additional \$10 or \$15 per month, but can be as high as \$234 in some client cases.

¹² Supplemental Security Income (SSI) guarantees a minimum monthly income to people who are at least 65 years old, or blind, or disabled with limited income and resources.

¹³ State Verification and Exchange System

Our testing of a sample of 60 claim payments for the same clients and period tested above, indicated that Cost of Care for 8 (5 NH and 3 PNMI) claims were not correctly deducted from provider payments, because:

Instances	Errors Observed
	Situation No. 1: Claims were found submitted for payment in a manner which could potentially be used to force a payment to be improperly paid from both MaineCare and from the client. We are not disclosing specific details of the issue in this report to avoid the possibility of compromising Department data and resources. However, we have notified appropriate Department management of
4	the specific issues.
	Situation No. 2: Retroactive Eligibility Payment Errors - MIHMS system edits were not actively set to reopen four tested claims when retroactive DataHub information was received by MIHMS and caused client Cost of Care and eligibility information to change only after NH or PNMI providers were paid for monthly resident costs. The end result is that the provider is or ultimately will be erroneously paid by both the client and by the State, so the State needs to recover the excess payment from the provider in some manner. A solution 14 to this retroactive Cost of Care and Eligibility assessment dilemma is
4	being developed.
8	Total

The results of other tests we performed were not found to be problematic; or will be tested further during our testing of the federal Medicaid program.

Conclusions

We found important opportunities for needed improvement. These opportunities relate to key controls over system functionality and compensating controls that are in place to correct for known system deficiencies.

- (1) Known system errors, which occur consistently as ACES computes Cost of Care amounts, must be addressed by the Department. Allowing such errors to continue is inefficient and wasteful of financial and human resources. It creates too many opportunities for human error and testing indicates there is no guarantee that system errors will be detected through manual processes.
- (2) Systemic errors (caused by MIHMS and ACES system flaws) are predictable and typically can be resolved once identified. The root causes for MIHMS payment errors we detected were systemic and not isolated in nature, indicating these internal control weaknesses should be addressed by the Department. If not, payment errors and an opportunity for improper activity will continue.
- (3) Consistent and meaningful exception review on an ongoing basis would allow for timely detection and tracking of payment errors; and the efficient recovery of overpayments.

Root Causes

Systemic ACES and OFI deficiencies include:

- Known ACES system errors which occur consistently for Cost of Care calculations include:
 - (1) SSI recipients: not counting State Supplement payments between \$10 and \$234 per month as income
 - (2) NH residents: miscalculation of the monthly spousal income allocation 15 and daily medical rates
 - (3) SSI recipients: not consistently updating all SSI income amounts from SVES
 - (4) SSI recipients: not reporting all instances of SVES failure on the SVES discrepancy report
 - (5) NH residents: computed spousal income allowance is off by about \$33 to \$37 per month
- Inefficient compensating controls because OFI personnel need additional training

Manual recalculations of Cost of Care amounts included arithmetic errors and misunderstandings regarding what client information should be considered when performing these computations. Also, correct procedures were not always followed by OFI staff as they applied manual fixes to ACES records.

¹⁴ TR#5620 - A trouble report (TR) is a system defect that the system contractor must fix for free, without additional negotiated funding.

¹⁵ This known system issue is referred to by OFI as, ACES task #13658.

Systemic MIHMS claim processing errors detected:

No MIHMS system edit is set to pend or deny claims when they are submitted by a NH or PNMI facility
provider in a certain way that we are intentionally not disclosing to protect Department resources

System edits that could resolve this matter were set to ignore during our testing. In all 4 instances detected within our sample, no Cost of Care amount was deducted from room and board costs prior to payment. The result is that the provider erroneously got paid by both the client and by the State.

 Compensating controls to detect and reopen claims for retroactive Cost of Care or other eligibility changes are insufficient

Electronic methods to detect instances when DataHub client eligibility and Cost of Care information is received by MIHMS exist only after payments are made are not set to reopen such claims for review by OMS to force resolution. Another 4 of the 60 claims we tested were such instances. It was also discovered that no State personnel were instructed to regularly generate and review exception reports or use other tools that can detect such retroactive eligibility or Cost of Care assessments to force resolution of claims previously paid in error.

Fractured Communication

Improvement of cross system communication and review processes should continue to expand the pockets of understanding to a less selective group of personnel within the Department and in certain DAFS¹⁶ entities. The path from eligibility determination to MaineCare provider payments and ultimately to proper financial reporting is complicated involving multiple systems and complex business rules, which requires a large and diverse team of management, program, policy, financial and Information Technology (IT) experts, internal and external to the Department. The decision to outsource payment processing to a fiscal agent and the limitations of State agency resources adds additional complexity to this communications process. While the State and its contractors have developed communication channels, defining all user roles and responsibilities will need to continue in an ongoing basis, unless a more centralized approach to operations is put into place.

Recommendations

We recommend that OFI continue to improve internal controls to ensure that Cost of Care amounts are computed correctly for clients residing in LTC facilities, such as:

- coordinating the remediation of ACES system problems with DAFS OIT¹⁷
- continuing their efforts to review and correct client records related to income, expenses, personal needs
 allowances, and daily medical rates to compensate for ACES deficiencies in computing Cost of Care
 amounts, and
- providing additional training to staff who must make manual corrections to Cost of Care information in ACES.

We recommend that OMS continue to implement additional controls and system corrections that would allow Cost of Care amounts to be properly deducted from monthly NH and PNMI facility payments. These include:

- directing Molina to activate certain system edits that will cause LTC claims to pend, deny or reopen for manual review prior to paying providers (this will allow for more offsets against future claims),
- assigning more personnel to review exception reports or use other tools to detect and track errors for adjustment against future claims,
- ensuring that an adequate number of staff is assigned to track and manage the significant balances due back to the State from overpaid PNMI facilities, that staff is adequately educated, qualified, and employed on a permanent basis, and

¹⁶ DAFS (Department of Administration and Finances) - HHSSC (Health and Human Services Service Center) and OIT (Office of Information Technology).

Office of Information Technology

 providing comprehensive receivable, payment and offset information to the HHSSC; and consider transferring responsibility for overpayment accounting and collections activities to the HHSSC, subject to internal audit oversight.

Agency Responses

Agency contact, Acting Director of Health Care Management and Policy, OMS.

- The State's Change Management staff is researching a variety of solutions (to the undisclosed situation). No estimated date can be provided for a decision or implementation of a system change. In the interim, we will implement a manual review by State Quality Assurance staff to research and identify claims that meet the (undisclosed) criteria for adjustment. Also, the State is actively involved in a redesign of the reimbursement methodology for Private Non-Medical Institutions.
- Retroactive Cost of Care determinations obviously create collection problems. As was discussed in our 5/29/13 meeting with Molina and State staff, most claims in this situation have finalized before the COC information is received. The State has a dedicated resource who works on COC issues. She does not use the certain report that Molina referred to in our meeting, as we believe other tools are more useful; (but she does use) a different Molina-generated report and coordinates her findings with the State adjustment supervisor. Because your audit did show that our current efforts are incomplete, we will be reconsidering our overall COC review to see where it can be strengthened.
- The Cost of Care process has been corrected for members with Cost Reimbursement Boarding Home (Rate Code 53) coverage.

APPENDIX M

Pay for Performance Models, Maine Health Care Association

Pay for Performance - Considerations for Maine

Potential Measures

Staffing

1.Direct Ca	are Staff Turnover					
All	nursing staff					
. 0	RN					
0	LPN				. *	
0	CNA					
<u>Criteria:</u>					•	
Achieveme	ent – Less than% (sta	te or national aver	rage)			
OR					*	
Improvem	ent –% reduction in	(timeframe)				
Tracking/F (define free	Reporting Tool: Advancing quency)	Excellence staff tu	ırnover tracl	king tool re	eported via A	AE website
Other state	e comparisons:					
	- Staff retention rate (excl	-	•	•	•	•
	improvement (3 points of 3					
	rith less than a 55% retenti from year to year.	ion rate. Facilities	with 60% re	tention rat	e or greater	must remain
Georgia – d	quarterly average RN/LPN	(1 point of 3 requi	red), CNA (1	point of 3	required).	

guarterly average my 21 to (1 point of 3 required), Grant (1 point of 3 required).

Kansas – staff turnover rate less than/equal to 75^{th} percentile (41%) = \$2.50 per diem add-on. Or greater than 75^{th} percentile but reduced more than or equal to 10% = \$0.25 per diem add-on.

Indiana – ratio from Medicaid cost reports annually – RN/LPN (3 points of 100) & CNA (3 points of 100).

Oklahoma – retention, % CNA & nurses with 12 mos or more tenure. Minimum 50% CNA's with 12 months or more tenure. Minimum 60% nurses with 12 mos or more tenure.

2.Staffing Levels (case mix adjusted)
o RN
o LPN
o CNA
<u>Criteria:</u>
Achievement – More than hours per patient day (state or national average)
OR
Improvement –% increase in timeframe
<i>Tracking/Reporting Tool</i> : OSCAR data submitted by facility during annual licensing survey (adjust for case mix)
Other state comparisons:
Kansas – CMI adjusted staffing ratio greater than or equal to 75^{th} percentile (4.81) = \$2.50 per diem addon. Or less than 75^{th} percentile but improved more than or equal to 10% = \$0.25 per diem add-on.
Indiana – nursing hours per resident day weighted by facility specific wage rates by staff type and facility total acuity from Medicaid cost reports (10 points of 100).
Oklahoma – minimum 3.5 hours per patient day required.

Person Centered Care

Consistent Assignment

CNA

Criteria:

Achievement - No more than 12 caregivers per resident in a month for long stay residents and no more than 12 caregivers per resident in a two week period for short stay residents

OR

Improvement – ____% reduction of number of caregivers in _____ timeframe

Tracking/Reporting Tool: Advancing Excellence consistent assignment tracking tool reported via AE website

Other state comparisons:

Colorado – (6 points of 100) Use AE tool. Measure $4^{\rm th}$ quarter. Rewarded for 50% or 80% consistent assignments.

Oklahoma -meets AE criteria.

Satisfaction

1. Resident Satisfaction

- Overall recommendation score
- Response rate

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Achievement - More than% (state or national average
OR
Improvement –% increase in timeframe
Tracking/Reporting Tool: MyInnerView survey

Other state comparisons:

Colorado: (Pre-requisite) Survey must be developed, recognized, and standardized by an entity external to the facility. Must be administered on an annual basis with results tabulated by an agency external to the facility.

Indiana: face to face survey of sample of nursing home residents conducted by independent organization using valid and reliable, publicly available survey instrument (12 points of 100).

Oklahoma – Oklahoma Health Care Authority Focus on Excellence survey, combined score of 72 on 100 point scale.

2. Family Satisfaction

- Overall recommendation score
- Response rate

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Achievement – More than ____% (state or national average)

OR

Improvement – ____% increase in ____ timeframe

Tracking/Reporting Tool: MylnnerView survey

Other state comparisons:

Colorado: (Pre-requisite) Survey must be developed, recognized, and standardized by an entity external to the facility. Must be administered on an annual basis with results tabulated by an agency external to the facility.

Georgia – Score for "would you recommend this facility" % excellent and % good to meet or exceed state average of 85% combined (1 point of 3 required). Quarterly review.

Indiana: Mail out or online survey of representative sample of nursing home family members conducted by independent organization using valid and reliable, publicly available survey instrument (9 points of 100).

Oklahoma – Oklahoma Health Care Authority Focus on Excellence survey, combined score of 72 on 100 point scale.

Quality Program Participation

Advancing Excellence (AE) Campaign in America's Nursing Homes

Criteria:

Achievement – Registered, two goals selected & participating by entering data on AE website for two goals monthly for six consecutive months

OR

Improvement – Registered, two goals selected & participating by entering data on AE website for one goal monthly for six consecutive months

Tracking/Reporting Tool: AE website report

Other state comparisons:

Colorado: (1 point) Participation in AE campaign

Quality Measures

1.Pain

- Percent of short stay residents who self-report moderate to severe pain
- Percent of long stay residents who self-report moderate to severe pain

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<u>Criteria:</u>
Achievement – Less than% (state or national average)
OR
Improvement –% reduction in (timeframe)
Tracking/Reporting Tool: Quality Measures report
Other state comparisons:
Colorado – Long stay 6.3 or less (5 points), Greater than 6.3 but less than or equal to 9.9 (3 points)
Georgia – (1 point)
 2.Antipsychotic medication Percent of short stay residents who newly received an antipsychotic medication Percent of long stay residents who received an antipsychotic medication
<u>Criteria:</u>
Achievement – Less than% (state or national average)
OR
Improvement –% reduction in (timeframe)
Tracking/Reporting Tool: Quality Measures report
Other state comparisons:
Colorado – 8.7 or less (5 points), Greater than 8.7 but less than or equal to 11.3 (3 points)

APPENDIX N

Testimony from Leo J. Delicata, Legal Services for the Elderly

LEGAL SERVICES FOR THE ELDERLY, INC.

136 U.S. Route 1, Scarborough, Maine 04074 (207) 396-6502 • 1-800-427-7411 • Fax (207) 883-8249 • TTY (207) 883-0532 Offices in Augusta, Bangor, Lewiston, Portland, and Presque Isle

> LSE Hotline 1-800-750-5353 (Voice/TTY) www.mainelse.org

Statement of Leo J. Delicata, Esq, Legal Services for the Elderly to the Commission to Study Long-term Care Facilities on November 15, 2013

Co-chairpersons Senator Craven and Representative Stuckey, and members of the Commission,

On behalf of Legal Services for the Elderly I would like to offer a general comment about your draft recommendations and a specific comment about the staffing issue.

Most of the draft recommendations are premised on a conclusion that MaineCare payments to nursing facilities are inadequate and have been so for many years. We agree with this conclusion.

The facts are simple enough. Tough economic times caused a policy change that significantly reduced the number of nursing facilities. Changes to the MaineCare principles of reimbursement ensured a system of underfunding for the remaining facilities. Ultimately this caused a shift to other payment sources with a resulting reduction of access for MaineCare eligible consumers. Over time, payments from those other sources have been reduced or in some cases virtually eliminated depending on the size and location of the particular facility. Many nursing facilities are now challenged to continue providing quality care. Indeed, some are in danger of ceasing to provide care altogether. We agree that it is time to address this general lack of adequate funding. We support all of the draft recommendations of this Commission in this regard and applaud your effort to begin the process of making the changes necessary to appropriately fund this important level of care.

With respect to the staffing recommendation, we agree with the recommendation not to change the current minimal staffing ratios. At the same time we do not believe that these minimums ensure quality of care or

that they adequately promote quality of life as required by the Nursing Home Reform Act of 1987. They should do both.

We understand that many facilities staff beyond the numbers required by our regulations. Many others are not able to do so because of financial challenges. As was suggested several times by several commissioners it is not the lack of will that is a barrier to better staffing it is truly a matter of money. If the economic issues are successfully addressed as proposed by this Commission, the shared expectation of providers and consumers should be that the current staffing standards will also be significantly improved. The future system of reimbursement must include enough funding to enable all facilities to staff at a level that makes the promise of quality of care and quality of life a reality for all nursing facility residents. Otherwise this level of care will become more unavailable and more problematic for the residents of our State.

We commend the Commission for the number of issues that you discussed throughout the course of your sessions. We also recognize and appreciate the range and depth of your discussion on many of those issues. As someone who represents many older consumers of long-term care services, I personally thank you for the time and effort that you devoted to the work of this Commission. The residents of nursing facilities are among the most physically and mentally challenged in our State and your discussions were ultimately about improving their lives and the lives of those who love them. We hope that your recommendations are accepted and that the funding necessary to make them a reality will be a high priority for all.

Thank you for giving me this opportunity to provide this statement.

Leo J.Delicata, Esq

APPENDIX O

Department of Health and Human Services calculation for increased reimbursement for high Medicaid utilization

The attached work papers ESTIMATES the amount of funds needed to pay ALL NF, RURAL NF and URBAN NF providers an added cost per MaineCare resident day for each percentage point above a certain threshold.

There are 3 TABS: ALL NFs, RURAL ONLY, and URBAN ONLY

The percentage used to compare to the threshold percentages is the ratio of State to Total resident days. (State = MaineCare)

The percentages are 70%, 75%, 80% and 85%.

There are four (4) estimates involved:

- \$0.20 for each percentage point greater than 70% (see columns 9 and 10)
- 2. \$0.20 for each percentage point greater than 75% (see columns 11 and 12)
- \$0.20 for each percentage point greater than 80% (see columns 13 and 14)
- 4. \$0.20 for each percentage point greater than 85% (see columns 15 and 16)

Based on this ESTIMATE

The cost (state and federal combined) would be APPROXIMATELY:

	ALL NF's	RURAL	<u>URBAN</u>
Greater than 70% is	\$1,452,201	\$753,414	\$698,787
Greater than 75% is	\$734,655	\$407,400	\$327,255
Greater than 80% is	\$254,083	\$165,388	\$88,695
Greater than 85% is	\$101,669	\$67,141	\$34,528

ESTIMATED DATA **

The cost (state funds only) would be APPROXIMATELY:

	ALL NF's	<u>RURAL</u>	<u>URBAN</u>
Greater than 70% is	\$390,787	\$202,744	\$188,044
Greater than 75% is	\$197,696	\$109,631	\$88,064
Greater than 80% is	\$68,374	\$44,506	\$23,868
Greater than 85% is	\$27,359	\$18,068	\$9,291

^{**} Data Source: As filed cost report data. Some of the data may be derived from cost reports prior to being "accepted". Sometimes data changes through the cost report acceptance process.

APPENDIX P

Maine Health Care Association calculations for increased reimbursement models

High MaineCare Facilities Supplement	\$	2,881,190	\$	2,881,190
Rebasing Routine Component to 110%	\$	9,835,382	\$	9,835,382
Rebasing Direct Component to 110% Rebasing Direct Component at actual cost	\$ \$	15,695,158 -	\$ \$	- 18,181,159
2% COLA in 2014	\$	4,254,079	\$	4,254,079
Total	\$	32,665,809	\$	35,151,810
ACA Complianace as a fixed cost (2015)	?		?	
State Share Only (37%)	\$	12,086,349	\$	13,006,170

APPENDIX Q

Office of Policy and Legal Analysis, memo pay for performance program, Kristin Brawn

OPLA RESEARCH REQUEST MEMO

To: Jane Orbeton, Senior Legislative Analyst From: Kristin Brawn, Legislative Researcher

Date: December 2, 2013

RE: State Medicaid Pay-for-Performance Programs in Long-Term Care

Hi Jane,

You asked me to research Medicaid pay-for-performance programs in nursing homes for other states, in particular, the reimbursement mechanism for those programs. I contacted NCSL to see if they had any information, and they are currently researching the information, as they didn't have anything readily available. My contact at NCSL sent me a few articles regarding pay-for-performance programs in nursing homes, which I have summarized below. I am also attaching a comparison table of state Medicaid pay-for-performance programs in nursing homes, which I compiled from the articles I received from NCSL and my own online research.

Summaries of Nursing Home Pay for Performance Program Articles

Miller, E.A. and Doherty, J. Pay for Performance in Five States: Lessons for the Nursing Home Sector. *Public Administration Review*. 73(S1):S153-S163, 2013.

- Examines pay-for-performance in five Medicaid nursing programs: IA, MN, OK, UT and VT.
- To minimize the risk of provider opposition and to promote long-term sustainability, states should consider using "new" dollars to fund pay-for-performance rather than reallocating existing dollars.
- <u>Use of a range of measures</u> is preferred because it spreads the risk of poor performance across multiple dimensions, thereby minimizing the chances of unduly penalizing providers that perform well overall while reducing the chances that providers might gain rewards by focusing on a single quality dimension to the exclusion of others; it also minimizes the risk of gaming or outright fraud.
- Key to gaining stakeholder acceptance and therefore the chances of program success is <u>engaging</u> industry and other stakeholder representatives early on and throughout the pay-for-performance design and adoption process.
- The <u>composite score approach</u> is generally preferred because it evaluates and allocates rewards on the basis of each facility's actual performance while simplifying the calculation and reporting of program outcomes compared to systems that do so separately for each individual measure.
- To incentivize low- and middle-level performers while also rewarding good performers, states could reward relative improvement and procedural advances, as well as absolute performance.
- <u>Minimizing the administrative burdens</u> associated with the adoption of P4P is particularly important, including permitting providers to use existing data systems to report performance where appropriate.
- <u>State subsidization of the additional data collection costs</u>, say, by contracting with a vendor, would likely reduce provider resistance while promoting systematic compilation and assessment of the data recorded.
- The <u>fixed per diem add-on approach</u> is preferred because it is dependent exclusively on the basis of facility performance rather than on how much money facilities happen to be paid.
- States should <u>build in flexibility</u> to provide state officials with opportunities to adjust pay-forperformance programs, thereby enabling both facilities and the state to take advantage of new knowledge and experience to improve program effectiveness.
- <u>Phasing in pay for performance slowly</u>, beginning with performance measurement, followed by public report cards and, finally, introducing pay-for-performance incentives, maximizes opportunities

for stakeholder acceptance and learning. Moreover, an emphasis on measurement ensures that facilities have access to important performance data; provides richer data for report cards and state-level quality monitoring; and, where funding for pay for performance is available, provides a fair basis for distributing incentive payments.

Werner, R.M., Konetzka, R.T., and Liang, K. The Effect of Pay-for-Performance in Nursing Homes: Evidence from State Medicaid Programs. *Health Services Research*. 48(4):1393-1414, August 2013.

- Most states use a payment model based on a point system that is translated into per diem add-ons.
- Quality improvement under pay-for-performance was inconsistent. While three clinical quality measures (the percent of residents being physically restrained, in moderate to severe pain, and developed pressure sores) improved with the implementation of pay-for-performance in states with pay-for-performance compared with states without pay-for-performance, other targeted quality measures either did not change or worsened. Of the two structural measures of quality that were tied to payment (total number of deficiencies and nurse staffing) deficiency rates worsened slightly under pay-for-performance while staffing levels did not change.
- <u>Medicaid-based pay-for-performance in nursing homes did not result in consistent improvements in nursing home quality</u>. Expectations for improvement in nursing home care under pay-for-performance should be tempered.
- The incentives themselves may have been too small to effectively motivate changes in performance, particularly for the measures of staffing as staffing increases are very costly.
- There may be ways to get more of a return without increasing the size of the reward. Most nursing homes received annual bonuses for their performance. However, more frequent feedback on performance in the form of quarterly or even monthly payments may increase attention to performance in these areas because it provides frequent positive reinforcement.
- Another reason the current pay-for-performance programs may have failed to consistently achieve
 quality improvement is that the incentives were paid to the nursing home, rather than to the
 individual staff members.

Miller, S.C., Looze, J., Shield, R., Clark, M.A., Lepore, M., Tyler, D., Sterns, S., and Mor, V. Culture Change Practice in U.S. Nursing Homes; Prevalence and Variation by State Medicaid Reimbursement Policies. *The Gerontologist*. Mar. 20, 2013.

- In 2009-10, a survey was conducted of a stratified proportionate random sample of nursing home directors of nursing and administrators at 4,149 U.S. nursing homes; contact achieved with 3,695.
- 85% of directors of nursing reported some culture change implementation.
- Controlling for nursing home attributes, a \$10 higher Medicaid rate was associated with higher nursing home environment scores.
- Compared with nursing homes in non-pay-for-performance states, <u>nursing homes in states with pay-for-performance including culture change performance had twice the likelihood of superior culture change scores across all domains, and nursing homes in other pay-for-performance states had superior physical environment and staff empowerment scores.</u>
- Changes in Medicaid reimbursement policies may be a promising strategy for increasing culture change practice implementation. Future research examining nursing home culture change practice implementation pre-post pay-for-performance policy changes is recommended.

Comparison of State Medicaid Pay-for-Performance Programs for Nursing Homes

According to an article on the Kaiser Health News website (http://www.kaiserhealthnews.org/stories/2012/august/15/ohio-medicaid-nursing-homes.aspx), there are currently 10 states with nursing home pay-for-performance programs. There are also two states (VA and IN) with proposed programs, and two states (MD and TX) have received legislative approval for nursing home pay-for-performance programs. The 10 states with active nursing home pay-for-performance programs are listed in the table below.

	Use Performance Measures?	Incentive Payment
California Skilled Nursing Facility Quality and Supplemental Payment System (Welfare and Institutions Code §14126.022)	Yes	Supplemental payments; amount is not specified
Colorado Nursing Facility Pay for Performance Program (CO Department of Health Care Policy and Financing, 2012)	Yes	Per diem add-on \$1.00 - \$4.00 per day, depending on points awarded
Georgia Nursing Home Quality Incentive Program (Briesacher et al., 2009)	Yes	Per diem add-on 1% of per diem rate
Iowa Nursing Facility Pay-for-Performance Program (Admin. Code §81.6(16)(g)	Yes	Per diem add-on 1%-5% of the direct care plus non-direct care cost component patient-day-weighted medians, depending on points awarded
Kansas Nursing Facility Quality and Efficiency Outcome Incentive Factor (Briesacher et al., 2009)	Yes	Per diem add-on \$1.00 - \$3.00 per day
Nevada Supplemental Payment to Free-Standing Nursing Facilities (NV State Plan, Attachment 4.19-D)	Yes	Per diem add-on 50% of supplemental payment is based on Medicaid occupancy, MDS accuracy and quality measures
Ohio Long-Term Care Quality Initiative (OH Revised Code §§5165.15 and 5165.25)	Yes	Per diem add-on \$3.29 - \$16.44, depending on points awarded
Oklahoma Focus on Excellence (Briesacher et al., 2009; Miller and Doherty, 2013)	Yes	Per diem add-on 1%-5% (\$1.09-\$5.45) of per diem rate, depending on points awarded
Utah Nursing Home Quality Improvement Initiative (Briesacher et al., 2009; Miller and Doherty, 2013)	Yes	Per diem add-on \$0.50-\$0.60 per patient per day
Vermont (Werner et al., 2010; Miller and Doherty, 2013)	Yes	Bonuses not based on per diem add-ons Each facility that qualifies for a bonus payment receives \$25,000 To be eligible, facilities must be deficiency free on most recent health and fire safety inspection survey and participate in the Gold Star Employer Program

Sources:

Briesacher, B., Field, T.S., Baril, J., and Gurwitz, J.H.: Pay for Performance in Nursing Homes. *Health Care Financing Review* 30(3): 1-13, 2009. Available at http://www.cms.gov/Research-Statistics-Data-and-systems/Research/HealthCareFinancingReview/downloads/09Springpg1.pdf.

Colorado Department of Health Care Policy and Financing. 2012 Nursing Facilities Pay for Performance Review. Available at

http://www.colorado.gov/cs/Satellite?blobcol=urldata&blobheader=application%2Fpdf&blobkey=id&blobtable=MungoBlobs&blobwhere=1251825889266&ssbinary=true.

Kuhmerker, K. and Hartman, T.: Pay-for-Performance in State Medicaid Programs: A Survey of State Medicaid Directors and Programs. 2007. Available at: http://commonwealthfund.org/publications/publications/publications/bow.htm?doc_id=472891.

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U.S. Department of Health and Human Services. Report to Congress: Plan to Implement a Medicare Skilled Nursing Facility Value-Based Purchasing Program. Available at http://www.cms.gov/Medicare/Medicare-Med

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Werner, R.M., Konetzka, R.T., and Liang, K. State Adoption of Nursing Home Pay-for-Performance. *Medical Care Research and Review*. 67(3):364-377, 2010.