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Amended Complaint

James B. Crum
Assistant United States Attorney

John H. Germeraad Attorney, Department of Justice

Dean C. Smith *United States Attorney*

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FILED IN THE U. S. DISTRICT COURT Eastern District of Washington

JAN 15 1974

Civil No. 3643

AMENDED COMPLAINT

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J. R. FALLQUIST, Clerk Deputy

UNITED STATES DISTRICT COURT

FOR THE EASTERN DISTRICT OF WASHINGTON

UNITED STATES OF AMERICA,)

Plaintiff,

v.

BARBARA J. ANDERSON, JAMES M. ANDERSON, BOISE CASCADE CORPORATION, NAOMI COOK, RAYMOND E. COOK, DAWN MINING CORPORATION, BENEDETTO DITURI, JANICE L. DITURI, MARY

DITURI, VICTOR J. DITURI, DOLORES DUDDY, PAUL F. DUDDY, FAY ECHELBARGER, M.B. ECHELBARGER, LENA E. EDWARDS, DALPH G.

EDWARDS, JOANN C. FLETCHER, JOHN G. FLETCHER, SEYMOR A. FLOOD, VERA FLOOD,

LLOYD FLOOD, ALICE FLOOD, EDWARD A. FRANKS, IRENE FRANKS, MAUDE L. GRUPE, ELLA E. HALL, WILLIAM R. HALL, MARION L. LAMB, VERA MAE LAMB, ESTHER LUTHER, GEORGE LUTHER, JANE DOE LYONS, LEONARD

E. LYONS, ARTHUR A. MILLER, RUTH J. MILLER, JANET E. NELSON, RUTH J. NELSON,

JAMES R. NEWHOUSE, JANE DOE NEWHOUSE, PAUL SAMUELS, MARY SAMUELS, PAUL E. SCHAFFNER, JANE DOE SCHAFFNER, URBAN S.)

SCHAFFNER, CORA SCHAFFNER, DOROTHY F. SEAGLE, ROBERT J. SEAGLE, SECURITY INVESTMENT SERVICE, JOHN A. SMITH,

MARGARET M. SMITH, A.L. SMITHPETER, FLETTA L. SMITHPETER, FRANCIS L. SMITH-PETER, FRED N. STAHL, RUTH M. STAHL,

ELIZABETH SWIGER, KENNETH E. SWIGER, DOROTHY F. TASCHEREAU, GEORGE G. TASCHEREAU, TRANS WEST COMPANY, WASHINGTON WATER POWER COMPANY,

ELLA M. WATSON, TRUE H. WATSON, CAROL WELK, PETER M. WELK, CLARA WILLGING, GUST WILLGING, and the

STATE OF WASHINGTON,

Defendants.

This controversy is one of which this Court has original jurisdiction under Title 28, U.S.C. §1345 in that it is a civil action commenced by the United States of America.

II.

I.

In the present action, the United States in its own right and on behalf of the Spokane Tribe of Indians, seeks to have its

rights in and to the waters of Chamokane Creek and its tributaries 1 determined, declared and protected. 2 3 III 4 Chamokane Creek arises in the Huckleberry Mountains north 5 of the Spokane Indian Reservation and runs easterly to a point south 6 of the town of Springdale where it abruptly turns southerly and runs 7 along the east side of the Reservation, the east bank of the creek 8 forming the eastern boundary of the Reservation. Chamokane Creek runs through a glacial trough varying in width from $1 \, 1/2$ miles at 9 10 the north boundary of the reservation to a width of 2 1/2 miles at 11 a point midway along the eastern boundary of the reservation. 12 floor of this glacial trough is from 500 to 600 feet below the 13 existing valley floor. As the glacial trough extends southerly, it 14 narrows into a canyon and is dammed by an upsurge of granitic rock 15 approximately 2 miles north of the confluence of Chamokane Creek with 16 the Spokane River. The upper 30 to 40 feet of the deposits within 17 this glacial trough consist of loose water yielding materials while 18 the glacial deposits below this upper level are more consolidated 19 and have less water holding and yielding capacity. The ground waters 20 within the Chamokane Trough are a part of Chamokane Creek. As the 21 waters of Chamokane Creek flow through the glacial trough, part of the 22 waters sink into and flow through the underground. At the end of the 23 trough the ground waters rise to the surface and again become part 24 of the surface flow of the creek. 25 Historically, Chamokane Creek has been a large rushing 26 stream of pure water plunging through a beautiful gorge over rapids 27 and picturesque falls. It has always had particular significance to 28 the Spokane Tribe. It has been a ceremonial stream and has been a 29 source of fish and game for the tribe from time immemorial. 30 IV31 The Spokane Indian Reservation is within the Eastern 32 District of Washington. It was set aside and reserved by an agreement - 2 -

dated August 18, 1877, for the use and occupancy of the Spokane Tribe 2 of Indians. This agreement was entered into after a three day council at Spokane Falls between the Chiefs and Headmen of the 3 4 Spokane Tribe of Indians and Colonel E. C. Watkins, acting in his official capacity as Indian Inspector, representing the Department of 5 the Interior, and General Frank Wheaton, and Captain M. C. Wilkinson, 6 of the United States Army, representing the Department of War. 7 that agreement, the reservation is described as follows: 8 Beginning at the source of the Chimokan Creek in 9 10 Washington Territory, thence down said creek to 11 the Spokane River, thence down said River to the 12 Columbia River, thence up the Columbia River to 13 the mouth of Nimchin Creek, thence easterly to the 14 place of beginning. On August 23, 1877, Colonel Watkins reported the agreement 15 16 to his superior officer, the Commissioner of Indian Affairs. Immediately after the signing of this agreement and prior to November 14, 17 1877, Colonel Watkins, still acting in his official capacity, located 18 19 such of the said Spokane Indians as were not already residing thereon upon the said reservation, and again reported this action on November 26, 20 21 1877, to his superior, the Commissioner of Indian Affairs, who communi-22 cated it to the Secretary of the Interior, with his approval, on December 19, 1877, who, in turn communicated it to the United States 23 Senate on January 23, 1878. These earlier actions were confirmed on 24 January 18, 1881, when President Hayes, by an Executive Order 25 26 formally set aside and reserved the territory described in the 27 August 18, 1877, agreement, for the use and occupancy of the Spokane 28 Indians. That Executive Order describes the reservation as follows: 29 Commencing at a point where Chemekane Creek crosses the forty-eighth parallel of lati-30 31 tude; thence down the east bank of said creek 32 to where it enters the Spokane River; thence

- 3 -

across said Spokane River, westwardly along the southern bank thereof to a point where it enters the Columbia River; thence across the Columbia River, northwardly along its western bank to a point where said river crosses the said forty-eighth parallel of latitude; thence east along said parallel to the place of beginning.

V

The area set aside as the Spokane Indian Reservation was part of a much larger area formerly occupied by the Spokane Tribe and used for hunting and fishing. The boundaries of the Spokane Reservation were drawn to include the beds of the streams along the boundaries with intent to reserve for the Indians the full use and enjoyment of those streams within the boundaries of the reservation. Because of non-Indian developments on the other streams that run along or through the reservation, Chamokane Creek is the only stream on the reservation that can be preserved in its natural or near natural state.

VI

When the Spokane Indian Reservation was established in 1877, by implication there was reserved for the benefit of the Spokane Indians the right to the use of sufficient waters in and on the said reservation, including the surface and subsurface waters of the Chamokane Creek, to fulfill the needs, present and future, of the Indians for whom the reservation was created and to fulfill the purposes for which that reservation was created, with a priority date of August 18, 1877. These uses of the waters of Chamokane Creek include but are not necessarily limited to:

A. Sufficient water to maintain Chamokane Creek as a fishery and the area of the creek within the reservation as a natural habitat for fish, wild fowl and game in fulfillment of the purposes for which that reservation was created. Sufficient water to maintain Chamokane Creek as a free-flowing recreational stream preserved in its natural or near natural state as a recreational, aesthetic and natural

resource of the Spokane Tribe of Indians. A minimum flow of 30 cubic 2 feet per second in the lower regions of the stream is necessary for 3 these purposes. 4 В. Sufficient water to irrigate all the practicably 5 irrigable acres of lands within the Spokane Reservation adjacent to Chamokane Creek which are suitable for agricultural development and 6 7 can be irrigated from Chamokane Creek. 8 Sufficient water for development of the lands within the Spokane Reservation along the Spokane River between the Little 9 10 Chamokane Creek and the above-mentioned Chamokane Creek for agricul-11 tural, recreational, environmental, domestic and related purposes. 12 D. Such other uses as are necessary for the needs of the 13 Spokane Tribe of Indians in fulfillment of the purposes for which 14 their reservation was created. 15 VII 16 The United States, through its Bureau of Reclamation of the Department of the Interior, is holder of a permit issued by the 17 18 State of Washington (Application No. 7372, Permit No. 5144, Certificate 19 No. 2831), which permit bears a priority date of August 8, 1946, and owns a right to the use of ten cubic feet per second of the flow of 20 21 Spring Creek a tributary of Chamokane Creek for fish propagation 22 The point of diversion is in the S1/2 of the NE1/4, 23 Section 24, Township 28N, Range 39E, Willamette Meridian, State of 24 This right was acquired pursuant to the Act of October 9, Washington. 25 1940, ch 794, 54 Stat. 1085, as part of the fish protection program 26 required on the Grand Coulee Dam Project. It is exercised by the 27 State of Washington in the operation of a fish hatchery pursuant to 28 agreement with the Secretary of the Interior. The consumptive use, 29 consisting of evaporation from ponds, is negligible and not in conflict 30 with the rights to the use of water held for the benefit of the Spokane Indians. 31 32 - 5 -GPO: 1963--O-713-713

1 VIII 2 The unauthorized use of the waters of the Chamokane Creek by the defendants, as hereinafter alleged, is wrongfully reducing 3 the surface and ground water flow of Chamokane Creek, interfering 4 with the flow necessary to meet the needs of the United States in 5 its own behalf and on behalf of the Spokane Tribe as alleged. 6 information and belief, plaintiff alleges that contemplated additional 7 uses thereof by the defendants will cause serious and irreparable 8 9 damage to the water rights of the Spokane Tribe of Indians. 10 IX 11 The State of Washington has permitted appropriation of the 12 waters of Chamokane Creek for irrigation and other purposes and has issued certificates authorizing such appropriations under Washington 13 14 State law. The issuance of these certificates and the appropriation 15 of water under them constitute an encroachment upon the water rights 16 reserved for the benefit of the Spokane Tribe of Indians. lowing named defendants or their successors and assigns are now 18 appropriating and claiming the right to appropriate the waters of the 19 Chamokane Creek under certificates issued by the State of Washington: 20 A. M. B. Echelbarger and Fay Echelbarger, husband and wife, Certificate No. 294 for 4 second feet of water for the irriga-21 22 tion of 165 acres of land. 23 M. B. Echelbarger and Fay Echelbarger, husband and 24 wife, record owner and C. P. Trans West Company in possession of Certificate No. 8600 for 1 second foot of water for the irrigation 25 of 80 acres of land. 26 27 Edward A. Franks, Certificate No. 4872 for .25 second 28 feet of water for the irrigation of 20 acres of land. Fred N. and Ruth M. Stahl, husband and wife, and John G. 29 30 and JoAnn C. Fletcher, Ruth J. and Janet E. Nelson, Certificate No. 9100 31 for .07 second feet of water for the irrigation of 35 acres of land. 32 - 6 -GPO:1963---O-713-713

Robert J. Seagle, Certificate No. 4891-A for 1,150 1 gallons per minute, 1,400 acre feet per year for the irrigation 2 3 of 400 acres of land. 4 John A. Smith and Margaret M. Smith, husband and wife, Certificate No. 3386 for .02 second feet of water for domestic 5 6 supply and irrigation of 2 acres of land. 7 George and Esther Luther, husband and wife, and 8 Raymond E. and Naomi Cook, husband and wife, Certificate No. 1725 9 for .01 second feet for domestic supply and irrigation. True H. and Ella M. Watson, Certificate No. 1675 for 10 11 .01 second feet of water for domestic supply and irrigation. 12 Dalph G. Edwards and Lena E. Edwards, husband and wife, William R. Hall and Ella E. Hall, husband and wife, Certificate 13 14 No. 6394 for .01 second feet of water for stockwatering purposes. Boise Cascade Corporation, Certificate No. 2258 for 15 16 .01 second feet of water for domestic supply and stockwatering 17 purposes. Dawn Mining Corporation, a Washington corporation, 18 Certificate No. 7142 for 1 second foot of water for manufacturing 19 20 and domestic supply purposes. 21 X 22 Any rights that the defendants listed in paragraph IX 23 claim, or that may be claimed by any other person claiming through any of them to the use of the waters of the Chamokane Creek, are 24 inferior in time and quantity and subject to the prior rights 25 reserved for the benefit of the Spokane Tribe of Indians to make 26 27 beneficial use of sufficient waters of the Chamokane Creek for the 28 current and future needs of the Indians as alleged above. 29 30 The State of Washington has allowed the appropriation 31 of waters from the Chamokane Creek for irrigation and other purposes and has issued permits under Washington law, which have not yet been 32 - 7 -

1 finally approved and for which, according to the information and 2 belief of plaintiffs, certificates have not yet been issued, to the 3 following defendants: Maude L. Grupe, record owner, and A. L. Smithpeter 4 5 and Fleeta L. Smithpeter, husband and wife, and Francis L. Smithpeter, a single man, holders in possession of Permit No. 15894 6 7 for 2.5 second feet of water, 407 acre-feet per year, for the 8 irrigation of 140 acres of land, with point of diversion from 9 Chamokane Creek just above Chamokane Falls. 10 В. James R. Newhouse and Jane Doe Newhouse, husband and wife, Permit No. 9361 for 1,500 gallons per minute, 648 acre-feet 11 12 per year, from 2 wells for the irrigation of 223 acres of land. 13 Peter M. Welk and Carol Welk, husband and wife, 14 Permit No. 9563 for 50 gallons per minute, 20 acre feet per year, 15 from a well for the irrigation of 10 acres of land. 16 IIX 17 The contemplated use by the Smithpeter defendants will 18 reduce the flow of Chamokane Creek below their point of diversion 19 by approximately 10 percent of the natural flow at the time of the 20 creek's dry season flow, and will seriously impair the creek as a 21 fishery, recreational, aesthetic and natural resource of the Spokane 22 Tribe of Indians and unlawfully interfere with the rights to the 23 use of the waters of Chamokane Creek reserved for the benefit of 24 Unless restrained, plaintiff believes said the Spokane Indians. 25 defendants will proceed with the treatened diversions in the forth-26 coming irrigation season, irreparably damaging the Spokane Tribe. 27 Defendants Newhouse have been pumping from one or two 28 wells, causing a substantial diminution in the flow of Chamokane 29 The total diversion threatened by said defendants when 30 completed, will result in a further depletion and diminution of the 31 flow of Chamokane Creek, further impairing it as a fishery and 32 ecological resource and irreparably damaging the Spokane Indians GPO:1983---O-713-713

and unlawfully interfering with the water rights reserved for 1 2 their benefit. IIIX 3 Plaintiff alleges on information and belief that there 4 now are pending before the Department of Ecology of the State of 5 Washington additional applications wherein the applicants seek 6 7 State permits for further appropriations from the Chamokane Creek. These applications include the following: 8 Groundwater Application No. 112227 filed by defendants 9 Gust Willging and Clara Willging, husband and wife, for the with-10 drawal of 2,000 gallons per minute from a well for irrigation 11 12 purposes. 13 Groundwater Application No. 10344 by defendants Leonard E. Lyons and Jane Doe Lyons, husband and wife, for 14 the withdrawal of 1,000 gallons per minute from a well for the 15 16 irrigation of 100 acres. 17 Surface Water Application No. 21786 by defendants Robert J. Seagle and Dorothy F. Seagle, husband and wife, for 18 19 the appropriation of .33 second feet of water for stockwatering 20 and the irrigation of 16 acres of land. Surface Water Application No. 20248 by defendants 21 22 Kenneth E. Sweger and Jane Doe Sweger, husband and wife, for the 23 appropriation of .20 second feet of water for the irrigation of 24 20 acres. 25 Plaintiffs do not know the status of these applications and allege upon information and belief that there may be pending 26 27 before the Department of Ecology of the State of Washington, other 28 applications of which they have had no notice and thus have no 29 knowledge, and that unless the State of Washington is restrained 30 from doing so, it may issue permits on the applications listed in 31 the preceding paragraph and on other pending applications, all of 32 which, coupled with appropriations under certificates and existing - 9 -GPO:1963-O-713-713

permits, could deprive the United States of its prior rights and could destroy Chamokane Creek as a resource of the Spokane Tribe of Indians and seriously impair the rights to the use of the waters of Chamokane Creek reserved for the benefit of the Spokane Indians.

VIX

The authority to administer and regulate the use of waters on tribal, allotted and formerly allotted, lands of the Spokane Indian Reservation has been delegated by Congress to the Secretary of the Interior.

Any of the certificates and permits heretofore issued by the State of Washington as listed in paragraphs IX and XI, together with any other certificates or permits which may have been issued for the use of the waters of Chamokane Creek, which purport to grant any right to use water on the tribal, allotted and formerly allotted lands of the Spokane Indian Reservation are null and void. The State of Washington is without jurisdiction to issue such permits on any of the said lands.

XV

The other defendants in this action not named in paragraphs IX, XI and XIII claim some right or interest in and to the use of waters of Chamokane Creek and its tributaries adverse to the rights of the United States and the Spokane Indians.

The claims of all of said defendants, and of any person, firm, or corporation claiming under or through said defendants, are inferior and subject to the rights of the plaintiff to the waters of the Chamokane Creek.

WHEREFORE, the plaintiff prays for judgment against the defendants as follows:

1. That each and all of the defendants be required to appear before the Court and to set forth fully their claims in and to the use of the waters of Chamokane Creek and its tributaries.

2. That the Court determine and declare the rights of each 1 of the parties in and to the use of the waters of Chamokane Creek and 3 its tributaries and enter its decree setting forth such rights, with the date of priority for each such right. That the Court determine and decree that the United 5. 3. States, for and on behalf of the Spokane Tribe of Indians, has a 6 7 prior reserved right to the use of sufficient waters within the 8 Chamokane Creek to satisfy all of the needs of the Spokane Tribe of Indians both now and in the future, to fulfill the purposes for which that reservation was created, as alleged herein, with a priority date 10 of August 18, 1877, and that any claims of the defendants to the use 11 of the said waters are inferior and subject to the prior rights of the 12 plaintiff, and that the defendants be permanently enjoined from making 13 such use of said waters as will interfere with the plaintiffs' 14 15 reserved rights or any of them. 16 That the Court determine and decree that the United 17 States, through its Bureau of Reclamation of the Department of the 18 Interior, has a right with a priority date of August 8, 1946, to the 19 use of the waters of Spring Creek and its tributaries for a flow of 20 ten cubic feet per second for the purpose of fish propogation which 21 right is exercised by the State of Washington in the operation of a 22 fish hatchery. 23 5. For an order enjoining the State of Washington from 24 approving, or issuing any further permits or certificates or otherwise exercising jurisdiction over the use of the waters of the Chamokane 25 26 Creek until further ordered by this Court. 27 For the appointment of a water master whose duty it will 28 be to administer and enforce the decree of this Court entered herein 29 in accordance with the orders and directives of this Court. 30 For an order requiring all defendants using or divert-31 water from the Chamokane Creek to meter or measure the same and report 32 the amount of such use or diversion to the water master duly appointed by this Court. - 11 -

For an order enjoining all diversions and uses of 1 waters of Chamokane Creek and its tributaries except in accordance 2 with the rights and priorities as set forth in the Court's decree. 3 For costs of suit. 4 9. 5 10. And for other and further relief as the Court deems proper. 6 7 Respectfully submitted, DEAN C. SMITH United States Attorney 8 9 10 JAMES B. CRUM 11 Assistant United States Attorney 851 U. S. Court House 12 Box 1494 Spokane, Washington 99210 13 (509) 456-3811 14 15 OHN H. GERMERAAD 16 Attorney, Dept. of Justice Washington, D. C. 17 (202) 739-2713 18 ATTORNEYS FOR PLAINTIFF 19 20 21 22 23 24 25 26 27 28 29 30 31 32

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