# INU Global Citizenship Hiroshima Peace Seminar 2007

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- Why doesn't UN do something about Global Warming, for example adopting a treaty ?
- UN as a world legislator?
  - Power of UN
    - Power of Security Council
    - Power of General Assembly



- Power of Security Council <u>Conclusions</u>
  - Power to make legally biding decisions
  - Cannot be resorted in the area of climate changes
  - •Power to make legally biding decisions Article 25, UN Charter
  - "The Members of the United Nations agree to accept and carry out the decisions of the Security Council in accordance with the present Charter."



#### " decisions"?

UN Security Council Resolution 661

- 3. Decides that all States shall prevent:
- (a)The import into their territories of all commodities and products originating in Iraq or Kuwait exported therefrom after the date of the present resolution;

(b).....



#### " decisions"?

UN Security Council Resolution 678

2. Authorizes Member States co-operating with the Government of Kuwait, unless Iraq on or before 15 January 1991 fully implements, as set forth in paragraph 1 above, the foregoing resolutions, to use all necessary means to uphold and implement resolution 660 (1990) and all subsequent relevant resolutions and to restore international peace and security in the area;



• Cannot be resorted in the area of climate changes

#### Article 39, UN Charter

- "The Security Council shall determine the existence of any threat to the peace, breach of the peace, or act of aggression and shall make recommendations, or decide what measures shall be taken in accordance with Articles 41 and 42, to maintain or restore international peace and security."
- Negative definition of "peace"



## **United Nations:GA**

• Power of General Assembly

#### **Conclusion**

No power to make legally biding decisions

#### Article 10, UN Charter

"The General Assembly may discuss any questions or any matters within the scope of the present Charter or relating to the powers and functions of any organs provided for in the present Charter, and, except as provided in Article 12, may make recommendations to the Members of the United Nations or to the Security Council or to both on any such questions or matters." UN General Assembly Resolution 217A(III)(1948) Universal Declaration of Human Rights

"The General Assembly,

Proclaims this Universal Declaration of Human Rights as a common standard of achievement for all peoples and all nations, ......"



## **United Nations:GA**

#### UN General Assembly and Domestic Issues

Article 2

7. Nothing contained in the present Charter shall authorize the United Nations to intervene in matters which are essentially within the domestic jurisdiction of any state or shall require the Members to submit such matters to settlement under the present Charter; but this principle shall not prejudice the application of enforcement measures under Chapter VII.



## **United Nations:Conclusions**

- Security Council
  - Power to make decisions
  - In relation to "the breach of the peace..."
- General Assembly
  - Power to discuss and recommend

But UN "adopts" a treaty by resolution



#### Definition of the Treaty

 (a) "treaty" means an international agreement concluded between States in written form and governed by international law, whether embodied in a single instrument or in two or more related instruments and whatever its particular designation;



"designation"

CharterCharter of the United NationsCovenantCovenant of the League of NationsConvention

United Nations Framework Convention on Climate Change Protocol

Kyoto Protocol to the United Nations Framework Convention on Climate Change



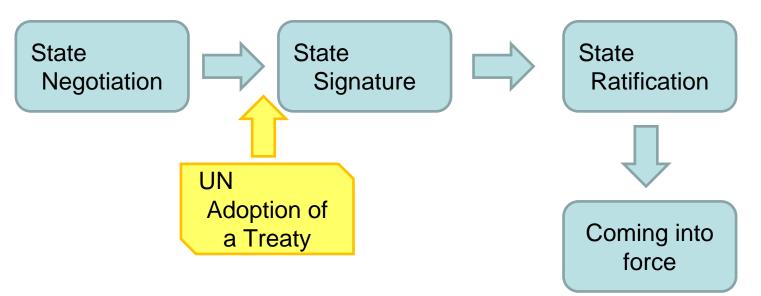
### Joint Declaration by Japan and the Union of Soviet Socialist Republics





#### "US withdraws from Kyoto Protocol"

#### Process of concluding a treaty





"US withdraws from Kyoto Protocol" US removes its signature from the Kyoto Protocol US unsigns or rescinds the Kyoto Protocol

Article 18, Vienna Convention on the Law of Treaties

- Obligation not to defeat the object and purpose of a treaty prior to its entry into force
- A State is obliged to refrain from acts which would defeat the object and purpose of a treaty when:
- (a) it has signed the treaty or has exchanged instruments constituting the treaty subject to ratification, acceptance or approval, until it shall have made its intention clear not to become a party to the treaty; or



#### Is there

Obligation to sign Kyoto Protocol? Obligation to ratify Kyoto Protocol?

 $\rightarrow$  "treaty" means an international agreement



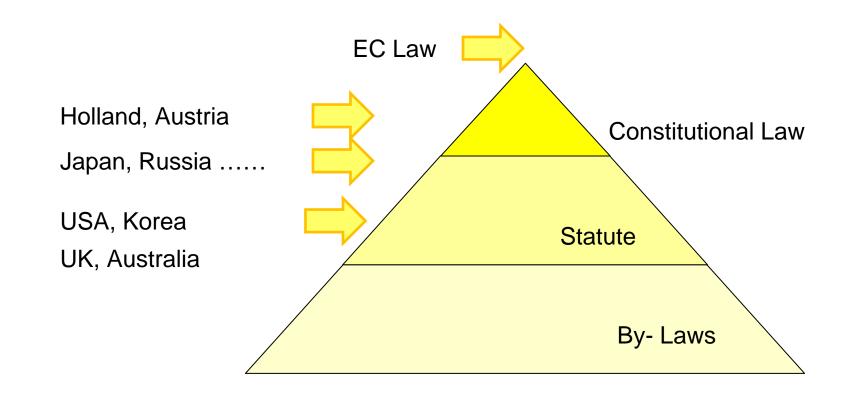
#### Agreement and third States

- Article 34, Vienna Convention on the Law of Treaties General rule regarding third States
- A treaty does not create either obligations or rights for a third State without its consent.



### **Treaty-Domestic Law**

Kyoto Protocol(=treaty) and Domestic Legal System





### **Treaty-Domestic Law**

Conflicts between treaty and domestic law

- domestic level
  - according to the constitutional system
- international law level

State may nor resort to domestic law ↓

treaty prevails over domestic law Kyoto Protocol

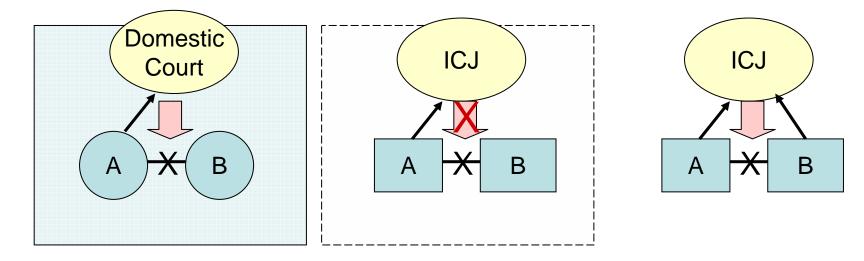


### Litigation

#### Let's sue developed countries in ICJ?

### Jurisdiction of ICJ

 $\rightarrow$  "treaty" means an international agreement





## **Political Solution**

- Legal approach
  - -Treaty
  - -Litigation, Advisory Opinion in ICJ
- Political approach under UN
- -Security Council
- -General Assembly