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Andrew W. Witt
Utah State University

Edd Hammill
Utah State University

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1 **Using systematic conservation planning to establish management priorities for freshwater**
2 **salmon conservation, Matanuska-Susitna Basin, AK, USA**

3 Andy Witt¹, Edd Hammill¹

4 ¹Department of Watershed Sciences and the Ecology Center, Utah State University, Logan, UT,
5 USA.

6
7 Author for Correspondence: Edd Hammill, Department of Watershed Sciences, Utah State
8 University. 5210 Old Main Hill Logan, UT 84322

9 Email: edd.hammill@usu.edu

10
11 **Abstract:**

12 1- The Alaskan Matanuska-Susitna Basin (MSB) provides habitat for all five Pacific salmon
13 species, and their large seasonal spawning runs are important both ecologically and
14 economically. However, the encroachment of human development through urbanization
15 and extractive industries poses a serious risk to salmon habitat in the MSB.

16 2- Using systematic conservation planning techniques, different methods of incorporating
17 anthropogenic risks were assessed to determine how to cost-effectively conserve salmon
18 habitat in the area.

19 3- The consequences of four distinct conservation scenarios were quantified: no
20 consideration of either urbanization or extractive industries ('Risk ignored' scenario);
21 accounting for the risk of urbanization, and avoiding conservation in all fossil fuel rich
22 areas ('Urbanization accounted, all extraction avoided' scenario); accounting for
23 urbanization and oil and gas development, but avoiding conservation in coal rich areas

24 ('Urbanization accounted, coal areas avoided' scenario); and accounting for all
25 anthropogenic risks to habitat, and allowing conservation in oil, gas, or coal rich areas
26 ('All risks accounted' scenario). To compare conservation success and resiliency, the
27 impact of these risks were estimated using Monte Carlo simulations. The final cost of
28 each solution was then divided by the number of conservation targets met to determine a
29 return on investment.

30 4- Results from scenarios that avoided all extractive activities, or just coal, suggest that
31 conservation targets cannot be met by simply avoiding fossil fuel rich areas, and these
32 scenarios resulted in lower returns on investment than when risks from extraction were
33 incorporated into the solution.

34 5- By providing economically rooted conservation prioritization, this study provides a
35 method for local managers and conservation groups to identify conservation opportunities
36 in MSB river basins.

37

38 **Keywords:** River, Disturbance, Habitat Management, Landscape, Fish, Industry, Mining, Urban
39 Development

40

41

42 **1. Introduction:**

43

44 Quantifying and incorporating the uncertainty surrounding the potential success of management
45 actions is crucial to making cost effective conservation decisions. A key source of uncertainty is
46 the risk posed to natural ecosystems by anthropogenic activities, a factor that is critical to
47 incorporate in order to give conservation actions the best chance of success (Bode et al., 2009,
48 Tulloch et al., 2013). For landscapes threatened by events that negatively impact biodiversity,
49 quantifying the spatial distribution of risk sources, and including them into conservation plans
50 can increase the overall return on conservation investments (Hammill, Tulloch, Possingham,
51 Strange, & Wilson, 2016). In many parts of the world, landscapes with high biodiversity are
52 threatened by encroaching housing development, as people seek to live near areas of natural
53 beauty. In addition, growing populations increase the demand of natural resources such as oil,
54 gas, and coal. For areas experiencing both population growth and increased pressure on local
55 natural resources, quantitatively assessing where development should and should not take place
56 is crucial to ensure the survival of local ecosystems and their species (Butt et al., 2013).

57

58 The Matanuska-Susitna Basin (MSB) covers over 25,000 square miles (approximately 64,750
59 square kilometres) of south-central Alaska. This basin provides habitat for all five Pacific salmon
60 species (*Supplementary material*): Chinook salmon (*Oncorhynchus tshawytscha*), chum salmon
61 (*Oncorhynchus kisutch*), coho salmon (*Oncorhynchus keta*), sockeye salmon (*Oncorhynchus*
62 *nerka*), and pink salmon (*Oncorhynchus gorbuscha*). The ecological importance of salmon spans
63 both aquatic and terrestrial ecosystems. Spawning salmon feed bears, wolves, eagles, and other
64 streamside animals, and after completing their life cycle they provide carbon, nitrogen, and

65 phosphorus to streams and surrounding riparian areas (Juday, Rich, Kemmerer, & Mann, 1932;
66 Shuman, 1950). These crucial nutrients can be distributed hundreds of kilometres inland from
67 streams, even into upland forests (Reimchen, 2000). Estimates of sockeye salmon returns in
68 Bristol Bay, Alaska, predict 20 million salmon during large years, producing over 54 million
69 kilograms of biomass (Gende, Edwards, Willson, & Wipfli, 2002). Their role as agents of
70 nutrient transfer between marine, aquatic and terrestrial systems means that the lives of
71 thousands of individual organisms depend on healthy salmon runs and the resources they provide
72 (Willson, Gende, & Marstron, 1998; Cederholm, Kunze, Murota, & Sibatani, 1999).

73 Additionally, the chinook, coho, and sockeye salmon are of particular importance to commercial
74 and recreational industries (Hughes, 2013). Commercial harvest from the Cook Inlet alone
75 brought in more than \$10 million U.S. dollars in 2010 (Shields & Dupuis, 2012). Recreational
76 fishing provides additional revenue, having generated \$29 million dollars in 1986, and are
77 estimated to have increased by 15% to 25% between 1986 and 2003, a trend that is expected to
78 continue (Sweet, Ivey, & Rutz, 2003). However, both commercial and recreational revenues are
79 dependent on seasonal spawning returns, which are influenced by the availability of suitable
80 spawning habitat. Within the MSB, the availability of high quality, suitable spawning habitat is
81 threatened by rapid urbanization and extraction of natural resources, both of which have the
82 potential to seriously impact local salmon freshwater life stages (Stromberg & Scholz, 2011;
83 Alderman, Lin, Farrell, Kennedy, & Gillis, 2016).

84

85 Anchorage, Alaska's largest city, resides at the confluence of the MSB drainage and the Cook
86 Inlet to the Pacific Ocean. The proximity of this metropolitan region to the salmon-bearing
87 tributaries of the MSB has increased the anthropogenic impairment of salmon habitat. As of

88 2000, 42% of all Alaskans lived within the Anchorage municipal boundaries (Municipality of
89 Anchorage, 2001). Anchorage accounted for almost half of the state's population growth during
90 the 1990s, and the area's rate of growth is faster than the majority of metropolitan areas in the
91 United States (Municipality of Anchorage, 2001). Between 2001 and 2009, this trend continued;
92 41.3% of the state's growth occurred in Anchorage, and 34.1% of the state's growth occurred in
93 the MSB (Keith, Erben, & Dapcevich, 2010). Together, the growth of Anchorage and the MSB
94 accounted for 74.4% of the state's growth between 2001 and 2009. Development in the MSB has
95 been 'out not up', with residential buildings sprawling beyond established communities, as many
96 residents desire to make their homes adjacent to streams and lakes. An estimated 31% of MSB
97 residents commute to Anchorage. Due to the rural demand for housing, agricultural land is being
98 converted for residential development and retail (Mat-Su Salmon Partnership, 2013).

99
100 With increasing urbanization in the MSB, several anthropogenic impacts on the environment
101 have threatened salmon spawning habitat. Loss of wetlands and riparian habitat, reductions in
102 water quality and quantity, all terrain vehicle (ATV) use within stream channels, and culvert
103 installation, have all concerned the Alaska Department of Fish and Game (ADF&G) as human
104 caused impacts on salmon habitat (Hughes, 2013). Not only are urban land use changes
105 responsible for habitat impairment, but also oil, gas, and mining operations jeopardize freshwater
106 salmon habitat.

107
108 Rich, high quality mineral deposits remain an untapped resource for the MSB, with the greatest
109 mining potential being rich coal deposits. Recent estimates from the Usibelli Corporation predict
110 an annual yield of 500,000-700,000 tons (approximately 453,000- 635,000 metric tonnes) in coal

111 production spanning twelve years (Metiva & Hanson, 2008). As of September 2016, Alaska
112 Department of Natural Resources Division of Mining renewed Usibelli's mineral lease to this
113 coal deposit (Hollander, 2014), and two additional mine proposals target the same coal deposit.
114 As large mining operations remove mass from a drainage, groundwater flow paths, water quality,
115 sediment transport, and fish access to habitat all become altered (Mat-Su Salmon Partnership,
116 2013). In addition to mining coal, companies are pursuing coal-bed methane extraction. A 2007
117 pilot project by Fowler Oil and Gas Corporation started tapping the existing reserves (Metiva &
118 Hanson, 2008). Installation of well pads, roads and pipelines can lead to habitat fragmentation
119 and sedimentation. Furthermore, accidental spills present unpredictable environmental risks
120 associated with extractive resource development (Brittingham, Maloney, Farag, Harper, &
121 Bowen, 2014). The presence of extractive industries in the landscape make necessary to quantify
122 how different attitudes towards risk affect the chances of conservation success. Specifically,
123 conservationists need to address whether effective conservation of salmon habitat can take place
124 by just avoiding areas where extractive industries are present.

125

126 To maximize conservation efforts in landscapes facing anthropogenic development, systematic
127 landscape planning software can be applied to provide cost effective, prioritized conservation
128 solutions to optimize conservation investments. Systematic landscape planning software
129 originally focused on conservation in terrestrial and marine ecosystems, however applications to
130 lotic ecosystems require additional modifications. By applying existing terrestrial and marine
131 procedures, protected areas may be clustered across catchment boundaries, not defined by stream
132 networks. Failing to include the flowing nature of lotic ecosystems means that the solutions
133 generated do not account for the connective habitat requirement of some riverine species,

134 especially species with large ranges (Fausch, Torgersen, Baxter, & Li, 2002). Fortunately,
135 several authors have clarified topological rules to better represent the connectivity between
136 upstream and downstream habitats, increasing systematic conservation planning applications to
137 lotic ecosystems (Hermoso, Linke, Prenda, & Possingham, 2011; Esselman & Allan, 2011;
138 Linke et al., 2012).

139

140 Using systematic conservation planning techniques, a series of scenarios were developed to
141 determine management priorities for salmon spawning habitat conservation, including how
142 spawning habitat is impacted by urbanization, oil and gas, and coal development. Four distinct
143 scenarios were developed to test how different risk sources influence spawning habitat
144 conservation priorities:

- 145 • Ignoring all anthropogenic risks to habitat, both urbanization and fossil fuel extraction
146 ('Risk ignored')
- 147 • Accounting for risk associated with urbanization, avoiding all areas with fossil fuel
148 extraction and deposits ('Urbanization accounted, all extraction avoided')
- 149 • Accounting for risk associated with urbanization, avoiding all areas with coal extraction
150 and deposits ('Urbanization accounted, coal areas avoided')
- 151 • Accounting for risks associated with both urbanization and fossil fuel extraction, all areas
152 are however available for conservation ('All risks accounted')

153

154 Naidoo et al. (2006) established that incorporating economics into conservation plans yield
155 greater biological gains over plans ignoring costs. Therefore, land use data were used to calculate
156 opportunity costs (in terms of lost potential revenue) of designating areas for conservation. These

157 land costs were then combined with data on spawning habitat locations to ultimately identify
158 areas that represent conservation priorities under each scenario.

159

160 **2. Methods:**

161

162 Conservation Planning Overview

163 Marxan with probability optimization software was used in conjunction with environmental risk
164 surface (ERS) models to identify priority salmon spawning habitat. (Fig. 1). Marxan software
165 offers conservation planners decision support by optimizing which areas should be set aside for
166 conservation to achieve a desired conservation goal (Possingham, Wilson, Andelman, & Vynne,
167 2006; Moilanen, Wilson, & Possingham, 2009). Within a Marxan analysis, the landscape is
168 initially divided into ‘planning units’, areas at which management actions are undertaken.

169 Marxan then selects a number of planning units from the total available and calculates whether
170 pre-determined conservation targets (i.e. 30% of a species’ distribution) have been met. Using a
171 simulated annealing optimization algorithm, Marxan then changes some of the selected planning
172 units and calculates whether the change represents an improvement either in terms of
173 conservation targets met or cost. If the newly selected planning units represent an improvement,
174 the process is repeated. If the new planning units do not represent an improvement, the algorithm
175 returns to the previous set of planning units and the process is repeated. Through this iterative
176 process, Marxan can arrive at a set of planning units that achieve all conservation targets at a low
177 cost. Additionally, by implementing Marxan with probability, risks are added as an extra data
178 layer within the analysis, and can be independently minimized, similar to how costs are
179 minimized. By including risks into the Marxan selection process, the risk of failure can be

180 included into how Marxan identifies an output reserve network (Tulloch et al., 2013), making the
181 eventual solution more resilient to potential detrimental processes (Hammill et al., 2016). In this
182 study, each Marxan scenario consists of 100 repeat runs, with 1,000,000 iterations being
183 undertaking in each run, where solutions offer 95% certainty. While recent advances in
184 freshwater systematic conservation planning present methods for implementing multiple zones,
185 multiple actions, and multiple action and threat combinations (Moilanen, Leathwick, & Quinn,
186 2011; Cattarino, Hermoso, Carwardine, Kennard, & Linke, 2015; Hermoso, Cattarino, Kennard,
187 Watts, & Linke, 2015; Cattarino et al., 2016), these methods do not include protocols for
188 incorporating the risk of conservation actions failing. In the study presented here, understanding
189 and simulating the risk of conservation actions failing was critical to comparing how scenarios
190 that accounted for risk perform compared to scenarios that ignored risk.

191

192 Study Area

193 The MSB was subdivided into tributary sized basins, each of which represented a single planning
194 unit (n=519) within the Marxan analysis. Tributary basins were derived from hydrologic unit
195 code (HUC 12) basins. The HUC system uses a hierarchical system for assigning catchment
196 sizes. HUC 12 basins capture tributary systems, which can be grouped into larger HUC 8
197 subbasins, representing medium-sized river basins. The system scales up to HUC 2 regions,
198 outlining large river drainages (EnviroAtlas, 2017). Distributions of Pacific salmon spawning
199 habitat were obtained through the Alaska Department of Natural Resources and spatially
200 correlated with HUC 12 watersheds (Alaska Department of Natural Resources, 2017). The
201 financial costs associated with setting aside a planning unit for conservation were quantified
202 from available land cover data. Land costs associated with urban, agricultural, and undeveloped

203 areas were derived from existing parcel costs, as cost per acre, then correlated to corresponding
204 land cover types in the United States Geological Survey Land Cover dataset to determine the
205 spatial distribution of costs (Fig. 2a). Anthropogenic risks to salmon habitat (Fig. 2b) were
206 assessed using an ERS model. ERS models synthesize relevant land uses based on impact
207 intensity, and impact distance to clarify the extent of human caused impacts on the environment
208 (McPherson et al., 2008). This process integrates into Marxan to minimize risks when identifying
209 priority conservation areas (Lessman, Muñoz, & Bonaccorso, 2014; Evans, Schill, & Raber,
210 2015). Risk sources were compiled from urbanized landscape features included residential
211 development, roads, and the threat posed by agriculture. Where applicable, these risks were
212 combined with site-specific risks from mining and oil and gas development (Fig. 2c). Schill and
213 Raber (2008) suggest incorporating risk accumulation in stream networks by applying ERS
214 models to a flow accumulation simulation, as stressors to freshwater ecosystems may originate in
215 distant upstream sources (Fig 1.b) (Lake, 1980; Skelton, Cambray, Lombard, & Benn, 1995;
216 Moyle & Randall, 1998; Pringle, Scatena, Paaby-Hansen, & Nunez-Ferrera, 2000). This process
217 specifies the path that risk flows across the landscape. Esselman and Allan (2011) successfully
218 implemented this modification to address risks to streams in Mesoamerican streams, representing
219 an early application of risk assessment within freshwater systematic conservation planning,
220 offering guidance for this study. Following this procedure, a risk accumulation layer was
221 developed from the ERS model to be input into Marxan with Probability.

222

223 Marxan with probability Setup

224 Protected area connectivity may be customized within the Marxan software. In the most basic
225 form of Marxan, connectivity is customized using a boundary length modifier (BLM), which

226 regulates the compactness of the resulting conservation network based on the perimeter of
227 selected priority areas (Ball, Possingham, & Watts, 2009; Fischer et al., 2010). Adjusting BLM
228 values influences the fragmentation or continuity of the output conservation network, where
229 lower BLM scores produce less connected output networks and vice versa. Despite the
230 customization of these variables, applications of systematic conservation planning across varying
231 ecosystems presents issues. Originally designed for terrestrial and marine conservation,
232 applications of systematic conservation planning to lotic freshwater systems have been plagued
233 by several shortcomings (Abell, Allan, & Lehner, 2007; Ball et al., 2009). First, calculations of
234 boundary lengths based on an entire study area do not account for hierarchical stream orders
235 within a river basin. By applying existing terrestrial and marine procedures, protected areas may
236 be clustered across catchment boundaries, not defined by stream networks. Several authors have
237 proposed modifications for integrating the linear nature of freshwater connectivity into existing
238 systematic conservation planning software (Hermoso et al., 2011; Esselman & Allan, 2011;
239 Linke et al., 2012). Of these, Esselman and Allan subdivided natural catchment boundaries into
240 planning units and then calculated neighboring boundary lengths at a larger basin size (2011). By
241 identifying boundaries within subbasins, then reconnecting subbasins within a study area, BLM
242 values identify neighboring planning units within each subbasin for all subbasins across the
243 landscape of interest (Esselman & Allan, 2011). However, this reconnection of small basins
244 within a larger basin still does not distinguish between upstream and downstream connections.
245 Hermoso et al., (2011) first established the rule for distinguishing connectivity. Next, Linke et al.
246 (2012) improved to the field by clarifying more strict topological rules, utilizing the Pfafstetter
247 stream classification scheme to refine stream network relationships and minimize distances
248 between protected areas. Pfafstetter topological rules for stream networks were compiled from

249 the World Wildlife Fund's HydroBASIN database and joined to the study area's HUC 12
250 catchments (Lehner & Grill, 2013). The Pfafstetter rules for stream network connectivity were
251 applied to this study for assessing connectivity in defining management priority areas, allowing
252 for the crucial distinction between upstream and downstream connectivity.

253

254 Scenario Design

255 After establishing Marxan inputs and connectivity rules for the analysis, BLM modifiers were
256 tested through a sensitivity analysis to determine the most cost effective and connective matrix of
257 management priorities. Before splitting the analysis into four scenarios the best BLM value for
258 the connectivity rules was determined. At a BLM value of one, the Pfafstetter settings had more
259 connections and a cheaper cost than when no connectivity settings were applied. Therefore, a
260 BLM value of one was held constant for testing all scenarios. For each of the four scenarios, a
261 range of conservation targets were tested for each scenario, ranging from 10% to 40% of each
262 species' current distribution, at 10% increments. Ultimately, a conservation target of 30% was
263 selected for the final comparison following Betts and Villard (2009), and due to increasingly
264 missed targets above the 30% threshold. In the Risk ignorant scenario, Marxan was set to ignore
265 anthropogenic risks to salmon spawning habitat and had no aversion to identifying priority
266 conservation areas where oil, gas, and coal deposits were abundant, meaning that conservation
267 decisions were based solely on cost and species distributions. In the Urbanization accounted, all
268 extraction avoided scenario, Marxan was set to account for the anthropogenic risks associated
269 with urbanization identified through the ERS model, while completely avoiding areas rich in oil,
270 gas and coal deposits. Similar to the extraction-avoiding scenario, the Urbanization accounted,
271 coal areas avoided scenario, Marxan was set to account for the anthropogenic risks associated

272 with urbanization, while completely avoiding areas rich in coal deposits. In the All risks
273 accounted scenario, Marxan was set to account for all anthropogenic risks identified through the
274 ERS, including urbanization and fossil fuel extraction. In this scenario, areas where oil, gas, and
275 coal deposits were abundant were available for inclusion in a conservation network, but the risks
276 to salmon habitat associated with these areas were accounted for in the selection process. Each
277 scenario therefore represents a different attitude towards the different risks present on the
278 landscape, and as a result, threats to the conservation success of each scenario are dependent on
279 how threats manifest.

280
281 To compare the conservation success and resiliency of each scenario, risk was simulated for each
282 scenario's best solution from Marxan to determine how each scenario would likely perform in
283 the face of conservation threats. Risk was simulated across the landscape-level conservation
284 solutions generated from each of the four scenarios using Monte Carlo numerical simulations
285 (Hammill et al., 2016). Risk was simulated over 1000 iterations, where for each iteration a
286 random number was assigned to each planning unit. If the random number was less than the
287 existing risk assigned to that unit (as defined by the ERS model) the planning unit was deemed
288 'lost' and removed from the scenario's conservation solution. As a result, the removal of
289 planning units subtracts from the total area protected over the landscape, potentially meaning
290 insufficient planning units remain 'not lost' to meet the conservation target. By comparing the
291 ratio of conservation targets met after risk simulation to the cost of implementing the
292 conservation solution, a return on investment was calculated for the landscape solutions
293 generated from each of the four scenarios.

294

295 **3. Results**

296

297 Each scenario addressed conservation risks differently, demonstrating the importance of attitude
298 to risk on conservation success. The Risk ignored scenario identified management priorities
299 without accounting for threats from anthropogenic activity or avoiding areas rich in extractive
300 resources (Fig. 3a). In the absence of landscape level risk, the Risk ignored scenario would meet
301 the defined 30% conservation targets for all five Pacific salmon species, at an estimated cost of
302 \$45,000 (Fig. 4a). However, when the predicted impact of anthropogenic activities was
303 simulated, the predicted loss of planning units suggests that the solution would only protect 1.67
304 [SD, 0.08] species (Fig. 4b) due to the number of planning units predicted to be impacted by
305 human encroachment, or extractive resource development. The Risk ignored scenario would
306 therefore yield a return on investment of 0.39 [SD, 0.02] targets met per \$10K spent (Fig. 4c).
307 Under an Urbanization accounted, all extraction avoided scenario (Fig. 3b), where risks
308 associated with urbanization are accounted for in the Marxan analysis but areas with fossil fuels
309 are unavailable for selection, 0 [SD 0.0] targets would be met (Fig. 4a), at an estimated cost of
310 \$98,000 (Fig. 4b). The Urbanization accounted, all extraction avoided scenario would therefore
311 yield a return on investment of 0 [SD, 0.0] targets met per \$10K spent (Fig. 4c). Under an
312 Urbanization accounted, coal areas avoided scenario (Fig. 3c), where risks associated with
313 urbanization are accounted for in the Marxan analysis but areas with rich in coal resources are
314 unavailable for selection, 0.97 [SD, 0.02] targets would be met (Fig. 4a), at an estimated cost of
315 \$113,000 (Fig. 4b). The Urbanization accounted, coal areas avoided scenario would therefore
316 yield a return on investment of 0.085 [SD, 0.002] targets met per \$10K spent (Fig. 4c).
317 Following a simulation of landscape level risks, the All risks accounted scenario (Fig. 3d) would

318 meet an average of 4.73 [SD, 0.05] conservation targets (Fig. 4a) at an estimated cost of \$58,000
319 (Fig. 4b). The All risks accounted scenario is therefore predicted to yield the greatest return on
320 investment of 0.81 [SD, 0.009] targets met per \$10K spent (Fig. 4c). Additionally, risk
321 simulations were conducted for each scenario at 10%, 20% and 40% targets. At a 10% target all
322 scenarios performed best, reaching the greatest return on investments. However, as targets were
323 increased, the ability for each scenario to meet the targets decreased, and costs increased. The All
324 risks accounted scenario was the only scenario able to maintain the number of targets met after
325 risk was simulated onto the solution. However, increases in cost as targets increased, lead to
326 overall decreases in return on investment, even for the All risks accounted scenario (Fig. 5).
327 Once targets reached 40%, both the Coal areas avoided, and All extraction avoided scenarios
328 missed targets for all species and return on investments dropped to 0.

329

330 **4. Discussion**

331 With increasing anthropogenic stresses being placed on formally pristine habitats, it is critical to
332 investigate how risk of human encroachment should be incorporated into conservation planning
333 (Goudie & Viles, 2003). Results from this study demonstrate that simply choosing to ignore
334 anthropogenic risk, and base conservation decisions solely on costs and species' distributions
335 represents a poor attitude towards risk as losses incurred prevent conservation targets being met.
336 In addition, simply choosing to avoid locations with containing potentially catastrophic threats
337 means that large portions on the landscape will be excluded, making conservation targets
338 impossible to meet. This was seen as targets increased from 30% to 40%, the Coal areas avoided
339 and All extraction avoided scenarios, all targets were missed. It is proposed that when making
340 conservation decisions, the best attitude towards risk appears to be a willingness to accept risk

341 (i.e. do not simply avoid potentially risky areas) but incorporate this risk into conservation
342 decisions (Hammill et al., 2016).

343
344 Under a Risk ignorant scenario, landscape decisions were based solely on cost and biodiversity
345 data alone. While the solution generated through the Risk ignorant scenario at a target of 30%
346 had the lowest up front cost, the number of conservation targets met following a risk simulation
347 (1.67) was lower than the All risks accounted scenario (4.73) that accommodated for landscape
348 risk. This low number of targets met is due to selected planning units being deemed ‘lost’ so that
349 insufficient areas remain to meet conservation targets. The low number of targets met mean that
350 a Risk ignorant strategy had a lower overall return on investment (0.39 targets met per \$10K
351 spent) than the All risks accounted scenario (0.81 targets met per \$10K spent).

352
353 Under the Urbanization accounted, all extraction avoided scenario, and the Urbanization
354 accounted, coal areas avoided scenario, large numbers of available planning units were locked
355 out from possible solutions. Simply avoiding areas with fossil fuel development excludes a large
356 portion of the landscape, making it impossible to meet conservation targets. In addition, although
357 the solutions generated under the extraction avoided, and coal areas avoided scenarios did not
358 meet all targets even before risk was simulated, both incurred higher upfront cost than the
359 remaining scenarios. These high costs may be because the exclusion of large areas substantially
360 reduces the options available, forcing the software to include expensive, sub-optimal planning
361 units in the solution in an attempt to meet at least some conservation targets. These high costs
362 also mean that the return on investment predicted to be obtained through the extraction avoided,
363 and coal areas avoided scenarios were the lowest.

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Finally, under the All risks accounted scenario landscape decisions incorporated cost, biodiversity data, while minimizing risks. Unlike the scenarios that merely excluded areas with extractive resources present, the All risks accounted scenario accepted risk associated with extractive regions and included that risk into the optimization process. Therefore, the resulting solution maximized return on investment as well as minimizing landscape risk, providing ‘risk proofing’ for the scenario. Due to the initial ‘risk proofing’ of the All risks accounted scenario, the Monte Carlo risk simulation affected this scenario less than the other three scenarios. The risk simulation for the All risks accounted scenario removed fewer planning units from desired targets, compared to the other three scenarios. Though the All risks accounted scenario incurred a greater upfront cost than the Risk ignored scenario, the All risks accounted scenario met more targets and yielded the greatest return on investment than the other three scenarios tested. Though the All risks accounted scenario was 29.8% more costly than the Risk ignorant scenario at the 30% target, the return on investment for the All risks accounted scenario was twice as large. By including potential anthropogenic risk factors, the All risks accounted scenario identifies priority areas of increased resiliency compared to priority areas identified when risks are ignored. As targets were increased from 10% to 40%, the All risks accounted scenario was the only scenario able to maintain the number of met targets following simulated risk across the study area. The high number of missed targets under both the Urbanization accounted, all extraction avoided scenario and the Urbanization accounted, coal areas avoided scenario suggests that coordinating effective freshwater salmon conservation in the MSB cannot be achieved by attempting to completely avoid areas rich in extractive resources. Managers may be pre-disposed to adopting risk averse attitudes towards conservation due to fear of failure

387 (Maguire & Albright, 2005; Lennox & Armsworth, 2011; Tulloch et al., 2015). However, results
388 indicated that greater returns are obtained when managers accept certain risks into their salmon
389 conservation strategies, and acknowledge that future energy extraction will influence freshwater
390 salmon conservation.

391
392 Future efforts to improve the resiliency of salmon conservation in the MSB would be improved
393 through increased data resolution. This study does not clarify how conservation priorities would
394 change from fluctuations to yearly spawning returns. Spawning data provided by Alaska
395 Department of Natural Resources clarified the spatial extent of spawning habitat, but did not
396 clarify the density of redds in spawning areas. Nonetheless, in years with low spawning returns,
397 fish use the same habitat as spawners from greater returning years, but in lower frequency.
398 Therefore, the spatial priorities identified within this study apply for both high and low spawning
399 return years, however the absolute magnitude of spawners is not included. Oceanic conditions
400 have great influence on salmon productivity and mortality; driven by the Pacific Decadal
401 Oscillation (Hare & Francis, 1995; Beamish et al., 2010). This paper does not suggest that the
402 pelagic life stages of Pacific salmon are less vital for salmon conservation, but instead focused
403 on the novel threats to freshwater salmon habitat from rapidly increasing human activity.

404
405 Management Recommendation:

406
407 Commercial and sport fishing represent multi-million dollar industries for Alaska, and the MSB
408 is no exception. Fishing industries are bound by the success of seasonal salmon spawning runs
409 and the health of freshwater salmon habitat. Meanwhile, human activities threaten critical

410 freshwater salmon habitat. By providing economically rooted conservation prioritization, this
411 study intends to provide local managers and conservation groups with useful information to
412 identify conservation opportunities in local river basins conflicted by land uses. The
413 Urbanization risk included scenario suggests that risk adverse management techniques are
414 impractical. The All risks accounted scenario highlights how including anthropogenic risks
415 identify management priorities. The cost increase associated with accounting for All Risk
416 (estimated \$13,000.00) suggests that including risk into management decisions is achievable at a
417 known price. Local non-profit Great Land Trust has been independently developing salmon
418 conservation priorities for the MSB using different prioritization methods. The authors of this
419 paper hope to share their results with both Great Land Trust and other local agencies, to work
420 towards integrating conservation strategies for MSB salmon.

421

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426

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599

600 **Figure legends**

601 **Fig. 1.** Flow chart of the methods implemented in this study. Four distinct scenarios were tested,
602 1) Risk ignored; 2) Urbanization accounted, all extraction avoided; 3) Urbanization
603 accounted, coal areas avoided; 4) All risks accounted.

604
605 **Fig 2.** Spatial distributions of data incorporated into Marxan analysis. (a) Land costs based on
606 available land cover data, land costs are calculated per hectare in US dollars. (b)
607 Distribution of environmental risks derived from ERS model. Inset describes how risk
608 accumulation flows through stream network. (c) Fossil fuel resources within the Matanuska-
609 Susitna Basin.

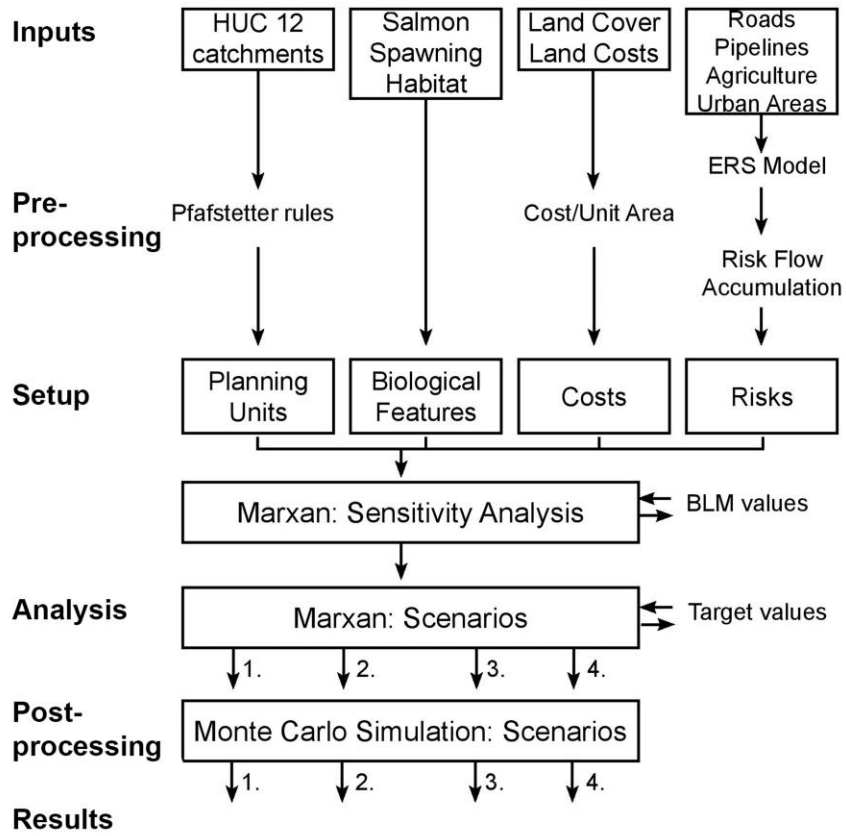
610
611 **Fig 3.** Planning units selected for the best solution under each Marxan scenario (a) Risk ignored
612 scenario, (b) Urbanization accounted, all extraction avoided, (c), Urbanization accounted,
613 coal areas avoided, (d) All risks accounted.

614
615 **Fig. 4.** Results summary for the four different risk scenarios following simulation of the impacts
616 of environmental risk, (a) Number of conservation targets met, (b) Cost of best solution, (c)
617 Return on investment.

618
619 **Fig. 5.** Results summary for the four different risk scenarios following simulation of the impacts
620 of environmental risk tested at targets from 10% to 40%, (a) Number of conservation
621 targets met, (b) Cost of best solution, (c) Return on investment.

622

623 **Figure 1**

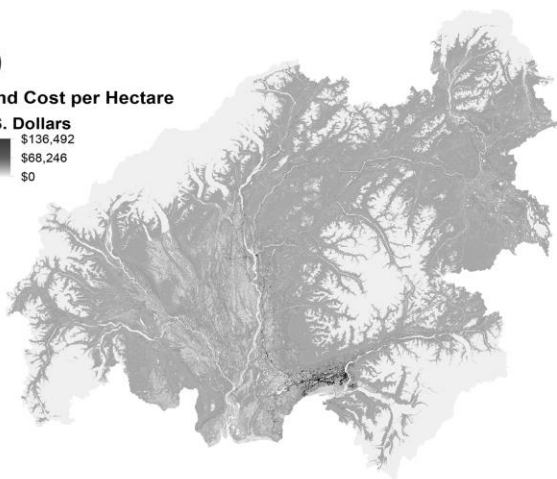


624

625

(a)

Land Cost per Hectare
U.S. Dollars
\$136,492
\$68,246
\$0



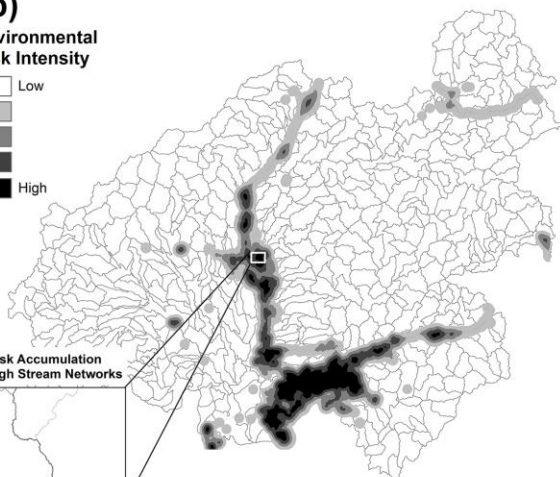
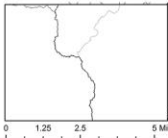
(b)

Environmental Risk Intensity

Low
High

0 30 60 km

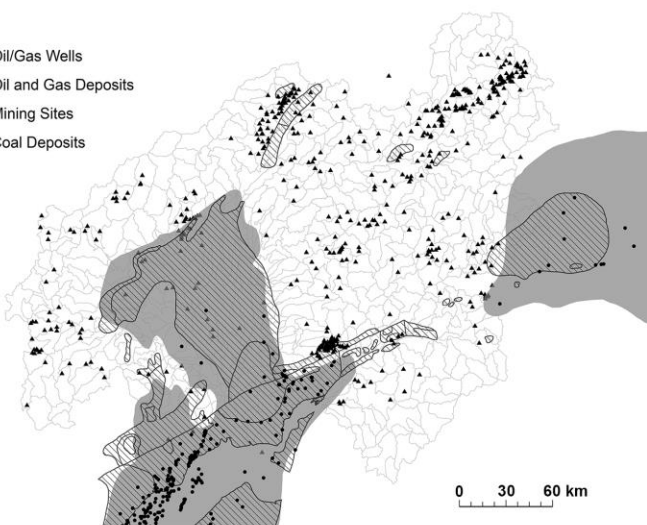
Risk Accumulation through Stream Networks



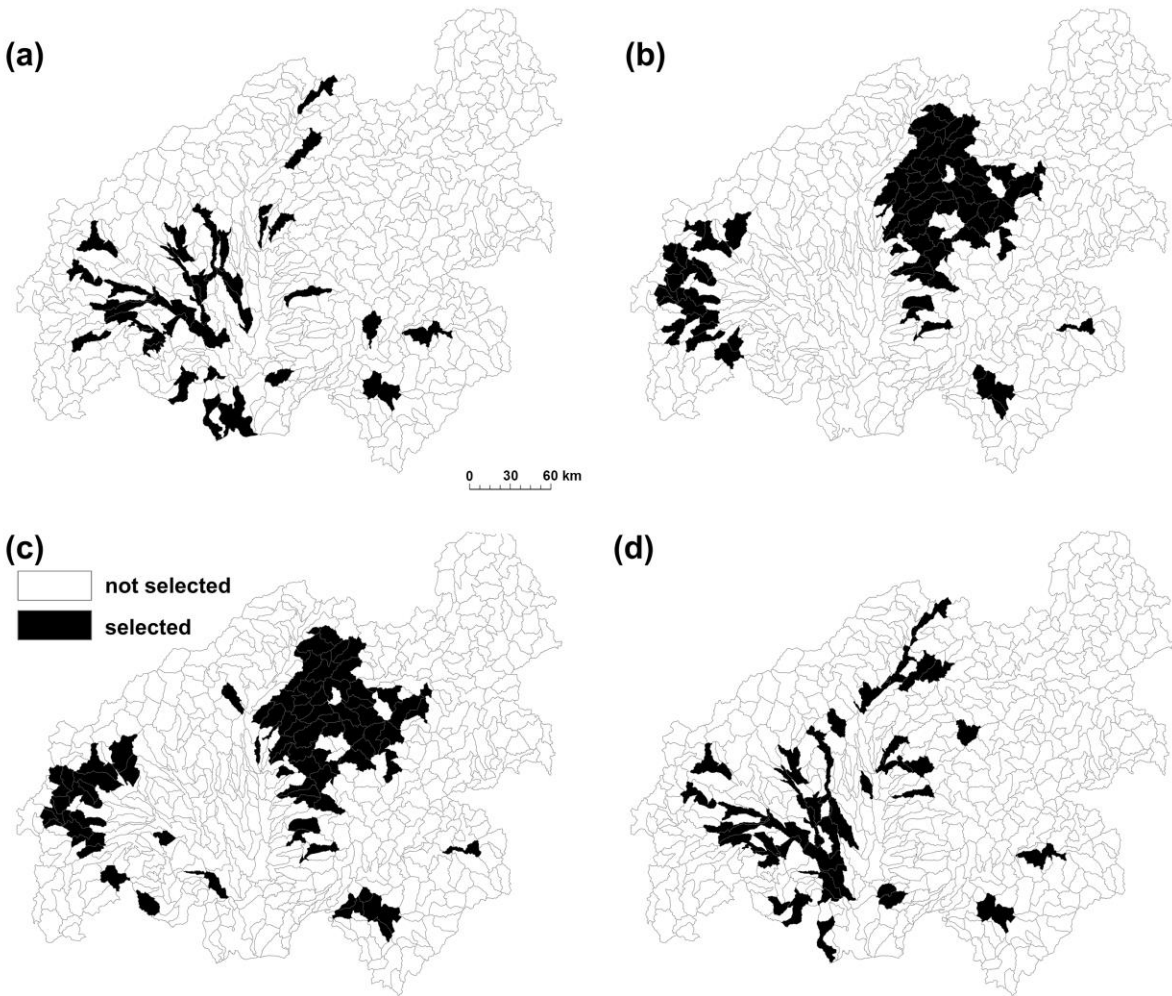
0 30 60 km

(c)

• Oil/Gas Wells
Oil and Gas Deposits
▲ Mining Sites
Coal Deposits



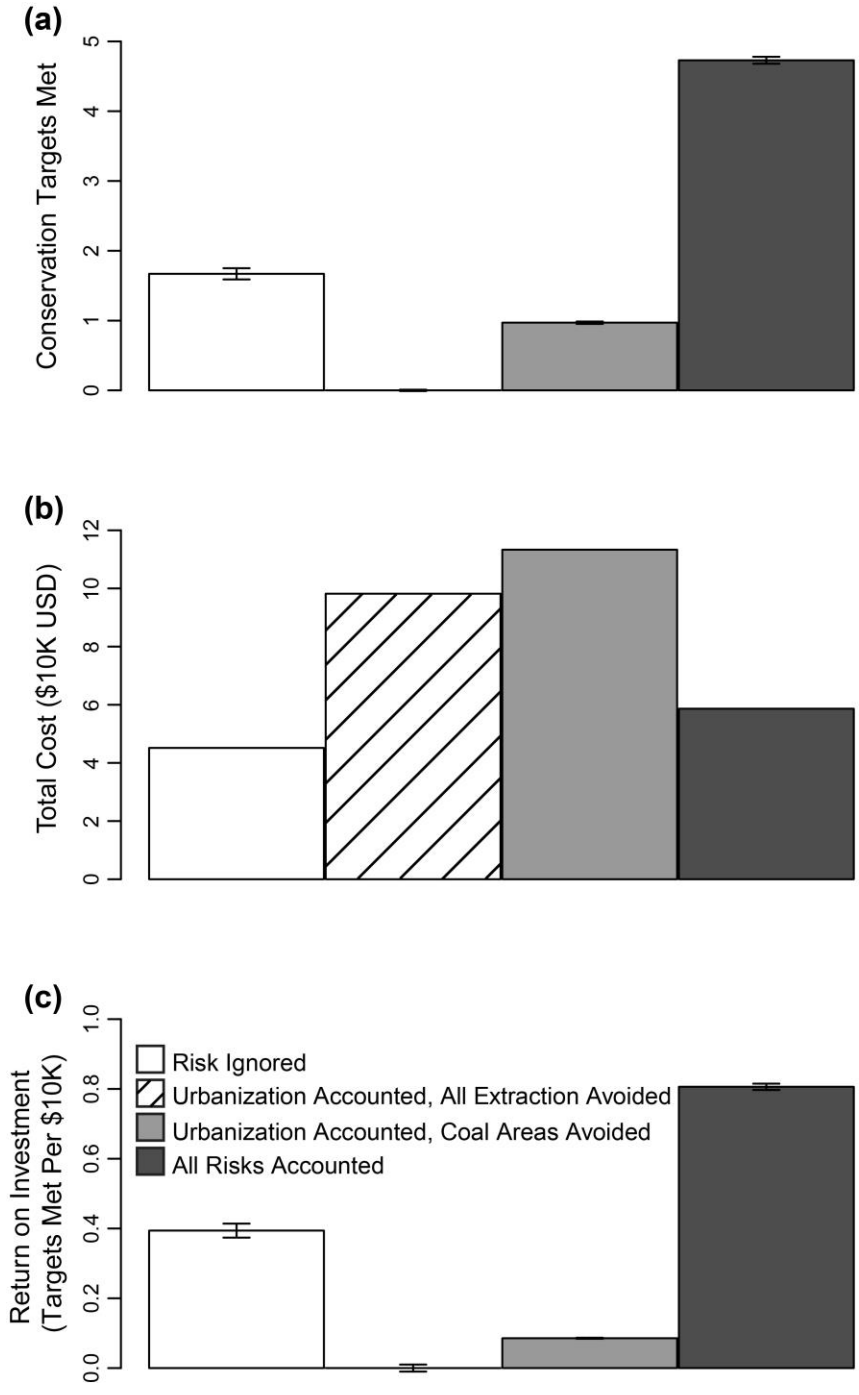
0 30 60 km



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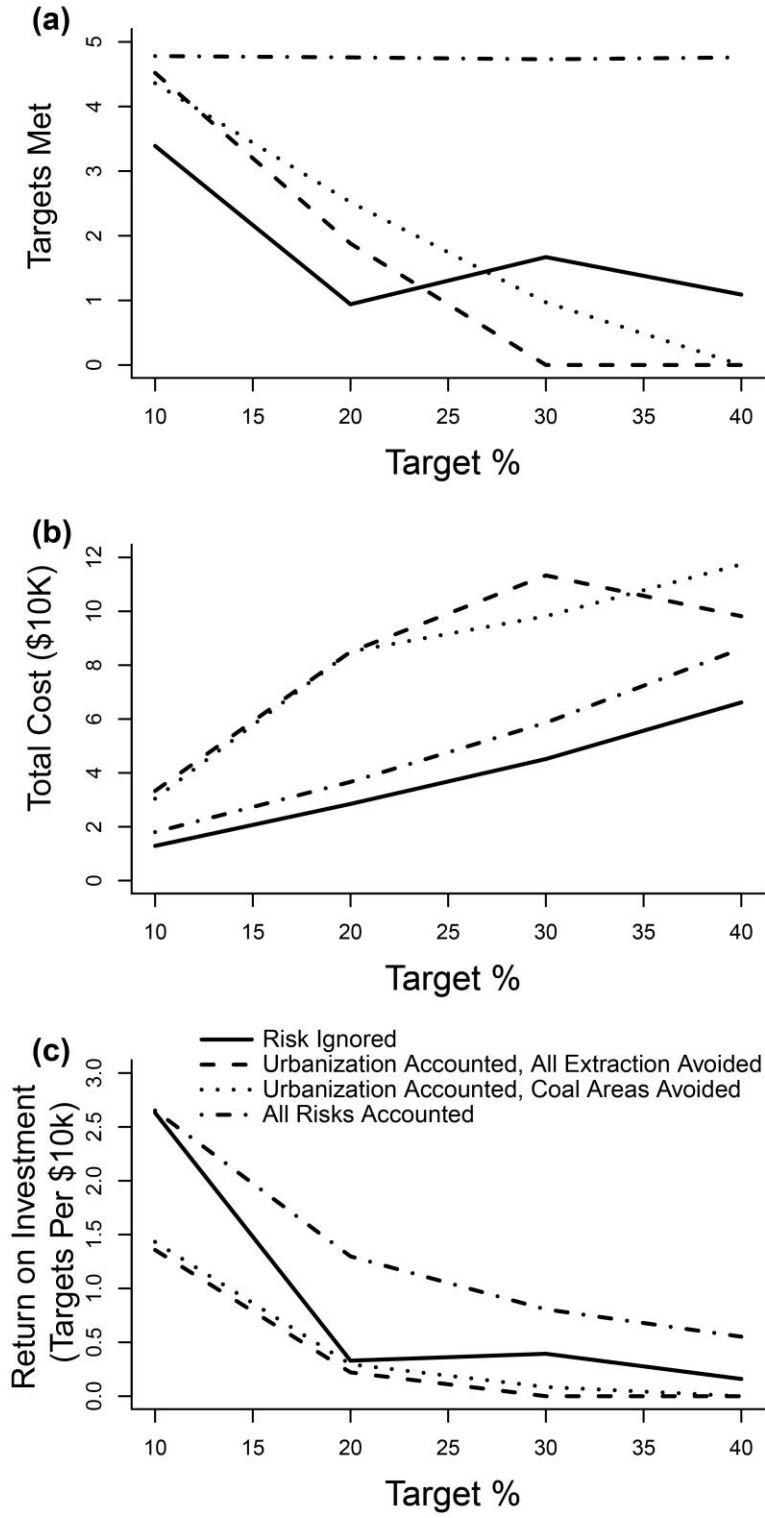
631 **Figure 4**



632

633

634 **Figure 5**



635