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# City of Rockland Maine Financial Statements June 30, 2016

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# CITY OF ROCKLAND, MAINE

# FINANCIAL STATEMENTS WITH INDEPENDENT AUDITOR'S REPORT

FOR THE FISCAL YEAR ENDED JUNE 30, 2016

### CITY OF ROCKLAND

# FINANCIAL STATEMENTS AND SUPPLEMENTAL SCHEDULES

FOR THE YEAR ENDED JUNE 30, 2016

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#### CITY OF ROCKLAND

# FINANCIAL STATEMENTS AND SUPPLEMENTAL SCHEDULES

# FOR THE YEAR ENDED JUNE 30, 2016

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#### INDEPENDENT AUDITOR'S REPORT

Members of the City Council City of Rockland Rockland, ME 04841

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, business-type activities, each major fund and the aggregate remaining fund information of the City of Rockland, Maine (the City) as of and for the fiscal year ended June 30, 2016, including the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

# Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, business-type activities, each major fund and the aggregate remaining fund information of the City of Rockland, Maine as of June 30, 2016, and the respective changes in

financial position for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

# Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information on pages 3 through 9 and 46 through 47 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

# Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Rockland, Maine's basic financial statements. The supplementary information is presented for purposes of additional analysis and is not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposed of additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, and is also not a required part of the basic financial statements.

The schedule of expenditures of federal awards and the supplementary information are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information and the schedule of expenditures of federal awards are fairly stated in all material respects in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated March 30, 2017 on our consideration of the City of Rockland, Maine's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the City of Rockland, Maine's internal control over financial reporting and compliance.

Respectfully Submitted,

James W. Wadman, C.P.A.

James W. Wadman, C.P.A. March 30, 2017

#### CITY OF ROCKLAND, MAINE Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2016

Management of the City of Rockland, Maine provides this Management's Discussion and Analysis of the City's financial performance for readers of the City's financial statements. This narrative overview and analysis of the financial activities of the City is for the fiscal year ended June 30, 2016. We encourage readers to consider this information in conjunction with the financial statements and accompanying notes that follow.

The financial statements herein include all of the activities of the City of Rockland, Maine (the City) using the integrated approach as prescribed by Government Accounting Standards Board (GASB) Statement No. 34.

#### FINANCIAL HIGHLIGHTS - PRIMARY GOVERNMENT

#### Government-wide Highlights:

Net Position - The assets of the City exceeded its liabilities at fiscal year ending June 30, 2016 by \$23,849,671 (presented as "net position"). Of this amount, \$4,068,367 was reported as "unrestricted net position". Unrestricted net position represents the amount available to be used to meet the City's ongoing obligations to citizens and creditors.

Changes in Net Position - The City's total net position increased by \$1,795,841 (an 8.1% increase) for the fiscal year ended June 30, 2016. Net position of governmental activities increased by \$2,361,649 (a 17.9% increase), while net position of business-type activities showed a decrease of \$565,808 (a 6.4% decrease).

#### Fund Highlights:

Governmental Funds - Fund Balances - As of the close of the fiscal year ended June 30, 2016, the City's governmental funds reported a combined ending fund balance of \$8,279,852 with \$1,345,152 being general unassigned fund balance and \$(2,856) deficit EMS unassigned fund balance for a total of \$1,342,296. The general unassigned fund balance represents approximately 6.7% of the total general fund expenditures for the year.

#### Long-term Debt:

The City's total long-term debt obligations increased by \$123,977 (1.0%) during the current fiscal year. Governmental debt obligations increased by \$641,059 and proprietary debt obligations decreased by \$517,082. A new bond was issued in the amount of \$1,600,000 for financing for the Old County Road project. Existing debt obligations were retired according to schedule.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis are intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements include three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains additional required supplementary information (budgetary comparison) and other supplementary information. These components are described below:

#### Government-wide Financial Statements

The Government-wide financial statements present the financial picture of the City from the economic resources measurement focus using the accrual basis of accounting. They present governmental activities and business-type activities separately. These statements include all assets of the City (including infrastructure) as well as all liabilities (including long-term debt). Additionally, certain elimination entries have occurred as prescribed by the statement in regards to inter-fund activity, payables and receivables.

The government-wide financial statements can be found on pages 10-11 of this report.

<u>Fund Financial Statements</u>

The fund financial statements include statements for each of the three categories of activities – governmental, business-type and fiduciary. The governmental activities are prepared using the current financial resources measurement focus and the modified accrual basis of accounting. The business-type activities are prepared using the economic resources measurement focus and the accrual basis of accounting. Fiduciary funds are used to account for resources held for the benefit of parties outside the City government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of these funds are not available to support the City's own programs. Reconciliation of the fund financial statements to the Government-wide financial statements is provided to explain the differences created by the integrated approach.

The basic governmental fund financial statements can be found on pages 12-15 of this report.

The basic proprietary fund financial statements can be found on pages 16-18 of this report.

The basic fiduciary fund financial statements can be found on pages 19-20 of this report.

#### Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and the fund financial statements. The notes to the financial statements can be found on pages 21-45 of this report.

#### Required Supplementary Information

This section includes a budgetary comparison schedule, which includes a reconciliation between the statutory fund balance for budgetary purposes and the fund balance for the general fund as presented in the governmental fund financial statements (if necessary). This section also includes a schedule of proportionate share of net pension liability and schedule of employer contributions in relation to implementation of GASB Statement #68. Required supplementary information can be found on pages 46-47 of this report.

#### GOVERNMENT-WIDE FINANCIAL ANALYSIS

#### Net Position

71.8% of the City's net position reflects its investment in capital assets such as land, buildings, equipment and infrastructure (roads, bridges and other immovable assets), less any related debt used to acquire those assets that are still outstanding. The City uses these assets to provide services to citizens; consequently, these assets are not available for future spending. Although, the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

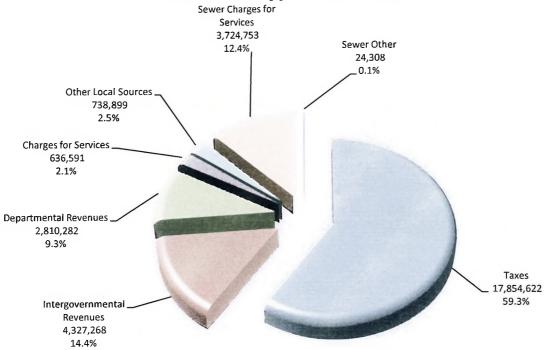
	Governmental	Business-like		
	Activities	Activities	<b>Total 2016</b>	Total 2015
Current Assets	10,306,001	1,785,252	12,091,253	10,428,373
Capital Assets	17,263,898	11,848,950	29,112,848	28,354,917
Total Assets	27,569,899	13,634,202	41,204,101	38,783,290
Related to Pensions	1,515,585	203,948	1,719,533	186,543
Total Deferred Outflows of Resources				
Total Assets and Deferred Outflows of Resources	29,085,484	13,838,150	42,923,634	38,969,833
Current Liabilities	2,396,816	709,607	3,106,423	2,849,801
Other Liabilities	9,602,394	4,652,762	14,255,156	12,342,567
Total Liabilities	11,999,210	5,362,369	17,361,579	15,192,368
Prepaid Property Taxes	28,458		28,458	25,358
Related to Pensions	1,484,212	199,714	1,683,926	1,698,277
Total Deferred Inflows of Resources	1,512,670	199,714	1,712,384	1,723,635
Net Investment in Capital Assets	10,109,568	7,018,884	17,128,452	16,494,498
Restricted	2,622,756	30,096	2,652,852	2,282,784
Unrestricted	2,841,280_	1,227,087	4,068,367	3,276,548
Total Net Position	15,573,604	8,276,067	23,849,671	22,053,830
Total Liabilities, Deferred Inflows of				
Resources and Net Position	29,085,484	13,838,150	42,923,634	38,969,833

# Changes in Net Position

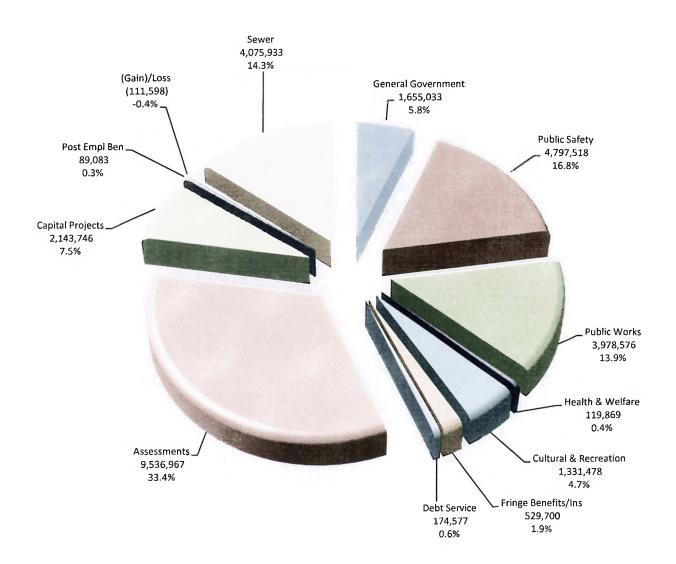
Approximately 59.3 percent of the City's total revenue came from property and excise taxes, approximately 14.4 percent came from State and Federal subsidies and grants, and approximately 26.3 percent came from services, investment earnings and other sources. Depreciation expense on the City's governmental activity assets represents \$1,380,743 of the total expenses for the fiscal year and \$866,853 of the total business-type activity assets.

_	Governmental Activities	Business-Type Activities	Total 2016	Total 2015
Revenues:				
Taxes	17,854,622		17,854,622	16,946,592
Intergovernmental Revenues	4,327,268		4,327,268	4,137,455
Departmental Revenues	2,810,282		2,810,282	2,700,253
Charges for Services	636,591	3,724,753	4,361,344	4,330,034
Other Local Sources	738,899	24,308	763,207	530,467
Total	26,367,662	3,749,061	30,116,723	28,644,801
Expenses:				
General Government	1,655,033		1,655,033	1,923,911
Public Safety	4,797,518		4,797,518	6,699,753
Public Works	3,978,576	4,075,933	8,054,509	8,323,480
Health & Welfare	119,869		119,869	132,429
Cultural & Recreation	1,331,478		1,331,478	1,446,977
Fringe Benefits/Insurance/Contingency	529,700		529,700	401,895
Debt Service	174,577		174,577	128,573
Assessments	9,536,967		9,536,967	8,787,540
Capital Projects	2,143,746		2,143,746	3,216,192
Post Employment Benefits Cost	89,083		89,083	472,603
(Gain)/Loss on Disposal of Assets	(111,598)		(111,598)	40,975
Transfer (from)/to Enterprise Fund	(238,936)	238,936	-	
Total	24,006,013	4,314,869	28,320,882	31,574,328
Changes in Net Position	2,361,649	(565,808)	1,795,841	(2,929,527)

# Revenues By Source - Governmental and Business-Type Activities Sewer Charges for



# **Expenditures By Source - Governmental and Business Type Activities**



#### FINANCIAL ANALYSIS OF THE CITY'S INDIVIDUAL FUNDS

#### Governmental Funds

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of expendable resources. Such information is useful in assessing the City's financing requirements. In particular, undesignated fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At the end of the fiscal year, the City's governmental funds reported ending fund balances of \$8,279,852, an increase of \$1,469,795 in comparison with the prior year. Approximately 16.2 percent of this total amount constitutes unassigned fund balance. The remainder is reserved to indicate that it is not available for spending because it has been committed to liquidate contracts and commitments of the prior fiscal year or for a variety of other purposes.

Variances between actual General Fund revenues and expenditures and the final amended budget included the following:

- \$173,333 positive variance in auto excise tax revenue due to budgeting conservatively as in the past few years.
- \$46,079 positive variance in the harbor and waterfront revenues. There was an increase in harbor activity with mooring permits and docking fees increasing.
- \$20,792 positive variance in motor vehicle registration fees revenue due to conservative budgeting.
- \$(25,497) negative variance in the legislative expenditure department. There were more than expected legal fees for general employment advice.
- \$(22,301) negative variance in the executive department due to the creation of an unbudgeted position.
- \$(17,321) negative variance in the city clerk department due to negotiated benefits that were not budgeted for.
- \$25,000 positive variance in engineering. All engineering was completed through project funds.
- \* \$58,801 positive variance in the police department was due to understaffed personnel which saved employee benefits. Gasoline prices were also lower than budgeted.
- \$(77,854) negative variance in the fire department. The acting city manager agreed to overtime and negotiated benefits that were not budgeted for.
- \$(84,900) negative variance in public works due to the creation of an unbudgeted position.
- \$(63,240) negative variance in recreation. The recreation program was privatized after the first quarter and severance packages were offered to full time employees.
- \$(133,375) negative variance in fringe benefits due to an abnormal number of employee turnovers.
- \$30,220 and \$33,670 positive variance in principal and interest on debt due to budgeting for a salt/sand shed payment that was not approved.
- \$72,731 positive variance in capital leases due to budgeting for a capital lease that was never borrowed and the equipment not purchased.

#### Proprietary Funds

The City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

#### **CAPITAL ASSET ADMINISTRATION**

#### Capital Assets

The City's investment in capital assets for its governmental and business-type activities amounts to \$66,939,337, net of accumulated depreciation of \$37,826,489, leaving a net book value of \$29,112,848. Current year additions include \$415,014 for infrastructure, \$47,861 for equipment and vehicles and \$2,880,145 in construction work in process.

#### **REQUESTS FOR INFORMATION**

This financial report is designed to provide a general overview of the City's finances for all citizens, taxpayers, investors and creditors. This financial report seeks to demonstrate the City's accountability for the money it receives. Questions concerning any of the information provided in this report or requests for additional information should be addressed to: City of Rockland, 270 Pleasant Street, Rockland, ME 04841.

# CITY OF ROCKLAND STATEMENT OF NET POSITION JUNE 30, 2016

	Governmental	Business-Type	
Assets:	Activities	Activities	Total
Cash and Equivalents	3,340,904	150	3,341,054
Investments	3,694,725	1,562	3,696,287
Receivables			
Taxes	1,359,060		1,359,060
Tax Liens	340,564		340,564
Accounts	133,265	49	133,314
User Fees, net	699,251	635,271	1,334,522
Loans	355,091		355,091
Tax Acquired Property	70,017	20.250	70,017
Prepaid Expenses	205,240	38,378	243,618
Due From Other Governments	1,212,320	1 100 842	1,212,320
Internal Balances	(1,109,842)	1,109,842	5 406
Due From Fiduciary Fund	5,406		5,406
Capital Assets:	841,671	1,102	040 772
Land	12,635,410	11,635,647	842,773 24,271,057
Other Capital Assets, Net of Depreciation Construction Work In Process	3,786,817	212,201	
Construction work in Process	3,780,617	212,201	3,999,018
Total Assets	27,569,899	13,634,202	41,204,101
Deferred Outflows of Resources:			
Related to Pensions	1,515,585	203,948	1,719,533
Total Deferred Outflows of Resources	1,515,585	203,948	1,719,533
Total Assets and Deferred Outflows of Resources	29,085,484	13,838,150	42,923,634
THE DOLLAR WAY			
Liabilities, Deferred Inflows of Resources and Net Position:			
Liabilities:	240.014		242.244
Accounts Payable	348,914		348,914
Retainage Payable	137,149	10.666	137,149
Accrued Salaries	51,704	10,666	62,370
Payroll Taxes / Deductions	98,781 25,103		98,781
Deposits Payable		93,699	25,103
Compensated Absences Payable	1,022,533	78,219	1,116,232
Accrued Interest Payable		78,219	78,219
Long-term Liabilities: Net Pension Liability	2,599,010	349,719	2,948,729
Net Pension Elabrity  Net Post Employment Benefits Obligation	561,686	545,715	561,686
Due Within One Year	712,632	527,023	1,239,655
Due in More Than One Year	6,441,698	4,303,043	10,744,741
Total Liabilities	11,999,210	5,362,369	17,361,579
Deferred Inflows of Resources:			
Prepaid Property Taxes	28,458		20 450
		199,714	28,458
Related to Pensions  Total Deferred Inflows of Resources	1,484,212 1,512,670	199,714	1,683,926 1,712,384
Total Deferred inflows of Resources	1,312,070	199,714	1,712,364
Net Position:			
Net Investment in Capital Assets	10,109,568	7,018,884	17,128,452
Restricted Net Position	2,622,756	30,096	2,652,852
Unrestricted	2,841,280	1,227,087	4,068,367
Total Net Position	15,573,604	8,276,067	23,849,671
Total Liabilities, Deferred Inflows of			
Resources and Net Position =	29,085,484	13,838,150	42,923,634

### CITY OF ROCKLAND STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2016

FOR THE YEAR ENDED JUNE 30, 2016		Program Re	venues	Net (Expense) Rever	nue and Changes in N	let Position
Functions/Programs Primary Government	Expenses	Fees, Fines, and Charges for Services	Operating Grants	Total Governmental Activities	Total Business-like Activities	Total
Governmental Activities General Government Public Safety Public Works Health & Welfare Cultural & Recreation Fringe Benefits/Insurance/Contingency Debt Service Assessments Capital Projects	1,655,033 4,797,518 3,978,576 119,869 1,331,478 529,700 174,577 9,536,967 2,143,746 89,083	156,795 742,833 1,946,651 615,445	5,649 29,263 15,000 3,190,625	(1,498,238) (4,049,036) (2,031,925) (90,606) (701,033) (529,700) (174,577) (9,536,967) 1,046,879 (89,083)		(1,498,238) (4,049,036) (2,031,925) (90,606) (701,033) (529,700) (174,577) (9,536,967) 1,046,879 (89,083)
Post Employment Benefits  Total Governmental Activities	24,356,547	3,461,724	3,240,537	(17,654,286)		(17,654,286)
Business-type Activities: Wastewater  Total Business-type Activities  Total Primary Government	4,075,933 4,075,933 28,432,480	3,724,753 3,724,753 7,186,477	3,240,537	(17,654,286)	(351,180) (351,180) (351,180)	(351,180) (351,180) (18,005,466)
General Revenues:  Taxes Property Auto Excise Intergovernmental Revenues Investment Earnings Other Local Sources Gain/(Loss) on Disposal of Assets Interfund Transfers			**	16,781,289 1,073,333 1,093,131 77,086 640,562 111,598 238,936	24,308 (238,936)	16,781,289 1,073,333 1,093,131 77,086 664,870 111,598
Total Revenues, Special Items and Transfers			- 5	20,015,935	(214,628)	19,801,307
Changes in Net Position				2,361,649	(565,808)	1,795,841
Net Position - Beginning				13,211,955	8,841,875	22,053,830
Net Position - Ending				15,573,604	8,276,067	23,849,671

### CITY OF ROCKLAND BALANCE SHEET - GOVERNMENTAL FUNDS JUNE 30, 2016

		Special				
		Revenue Fund	Capital 1	Projects	Other	Total
	General -	Federal / State	Capital	Old County	Governmental	Governmental
Assets	Fund	Programs	Improvement	Road	Funds	Funds
Cash and Equivalents	3,244,253	1,716	59,259		35,676	3,340,904
Investments	1,402,952	104,303	1,652,947	-	534,523	3,694,725
Taxes Receivable	1,359,060					1,359,060
Tax Liens Receivable	340,564					340,564
Accounts Receivable	133,265					133,265
User Fees Receivable	699,251					699,251
Loans Receivable	-	288,153			66,938	355,091
Tax Acquired Property	70,017					70,017
Prepaid Expense	205,240					205,240
Due from Other Governments	94,443	117,877		1,000,000		1,212,320
Due from Other Funds	2,208,184	235,993	1,532,417		1,376,869	5,353,463
Total Assets	9,757,229	748,042	3,244,623	1,000,000	2,014,006	16,763,900
Liabilities, Deferred Inflows of Resources and Fi	ind Balances	_				
Liabilities						
Accounts Payable	59			348,855		348,914
Retainage Payable				137,149		137,149
Accrued Salaries	51,704			,.	_	51,704
Payroll Taxes/Deductions	98,781					98,781
Due to Other Funds	5,231,574	119,141	585,729	272,311	249,144	6,457,899
Deposits Payable	25,103			,-	· ·	25,103
Total Liabilities	5,407,221	119,141	585,729	758,315	249,144	7,119,550
Deferred Inflows of Resources						
Unavailable Property Taxes	1,257,944					1,257,944
Unavailable Revenues - Other	78,096					78,096
Prepaid Taxes	28,458					28,458
Total Deferred Inflows of Resources	1,364,498					1,364,498
Fund Balances						
Non-Spendable					125,381	125,381
Restricted	145,516	628,901		241,685	1,481,273	2,497,375
Committed	1,454,209	•	2,658,894	241,005	149,453	4,262,556
Assigned	43,489	-	2,050,074		8,755	52,244
Unassigned	1,342,296	-			0,733	1,342,296
Total Fund Balances	2,985,510	628,901	2,658,894	241,685	1,764,862	8,279,852
Total Liabilities, Deferred Inflows of						
Resources and Fund Balances	9,757,229	748,042	3,244,623	1,000,000	2,014,006	16,763,900

A modelle reported for governmental activities in the statement of rest sources are distributed as	
Total Fund Balance	8,279,852
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds, net of accumulated depreciation of \$21,630,006	17,263,898
Certain long-term assets are not available to pay for current fund liabilities and, therefore, are deferred in the funds:	
Unavailable Revenue - Other	78,096
Unavailable Property Taxes	1,257,944
Deferred outflows of resources related to pension plans	1,515,585
Deferred inflows of resources related to pension plans	(1,484,212)
Certain long-term liabilities are not due and payable from current financial resources and, therefore, are not reported in the funds:	
Bonds Payable	(6,755,522)
Accrued Compensated Absences	(1,022,533)
Capital Leases Payable	(398,808)
Net Post Employment Benefits Cost	(561,686)
Net Pension Liability	(2,599,010)
Net Position of Governmental Activities	15,573,604

# CITY OF ROCKLAND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2016

		Special Revenue Fund	Capital P	rojects	Other	Total
	General - Fund	Federal / State Programs	Capital Improvement	Old County Road	Governmental Funds	Governmental Funds
Revenues						
Taxes	17,928,520					17,928,520
Intergovernmental Revenues	1,115,994	2,211,274		1,000,000		4,327,268
Departmental Revenues	3,446,873					3,446,873
Interest	51,354	3,116	51,124	603	17,505	123,702
Change in Fair Value	(14,881)	(1,102)	(17,734)		(12,899)	(46,616)
Other Local Sources	391,875	14,851	141,974		241,958	790,658
Total Revenues	22,919,735	2,228,139	175,364	1,000,603	246,564	26,570,405
Expenditures						
General Government	1,678,865	•				1,678,865
Public Safety	4,799,064	7,149			99	4,806,312
Public Works	2,858,476	15,615			96,646	2,970,737
Health and Welfare	104,070	1,646			14,153	119,869
Culture and Recreation	1,150,258	26,384			549	1,177,191
Fringe Benefits/Insurance/Contingency	465,817	39,340			24,543	529,700
Capital Improvement Projects	25,496					25,496
Debt Service	1,133,518					1,133,518
Assessments	9,536,967					9,536,967
Capital Outlay		2,198,491	51,446	2,275,624	435,330	4,960,891
Total Expenditures	21,752,531	2,288,625	51,446	2,275,624	571,320	26,939,546
Excess of Revenues Over (Under) Expenditures	1,167,204	(60,486)	123,918	(1,275,021)	(324,756)	(369,141)
Other Financing Sources (Uses)						
Bond Proceeds				1,600,000		1,600,000
Transfers from Other Funds	1,278,937	132,544	591,330	-	399,698	2,402,509
Transfers to Other Funds	(2,043,471)	(3)	(16,813)	(83,294)	(19,992)	(2,163,573)
Total Other Financing Sources (Uses)	(764,534)	132,541	574,517	1,516,706	379,706	1,838,936
Excess of Revenues and Other Financing Sources Over (Under) Expenditures	402,670	72,055	698,435	241,685	54,950	1,469,795
Fund Balance - July 1	2,582,840	556,846	1,960,459	_	1,709,912	6,810,057
Fund Balance - June 30	2,985,510	628,901	2,658,894	241,685	1,764,862	8,279,852
	TI		•			(Continued)

The notes to financial statements are an integral part of this statement.

CITY OF ROCKLAND  RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2016	Exhibit D Page 2 of 2
Net change in fund balances - total governmental funds	1,469,795
Amounts reported for governmental activities in the Statement of Activities are different because:	
Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense to allocate those expenditures over the life of the assets:	0.000.550
Capital asset purchases capitalized	2,939,550
Net disposal of capital assets	(47,292)
Depreciation expense	(1,380,743)
	1,511,515
Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds:	
Unavailable Revenues - Other	30,045
Unavailable Property Taxes	(73,898)
	(43,853)
Bond proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net position. Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position:  Lease Proceeds	(1,600,000)
Capital lease obligation principal payments	306,721
General obligation bond principal payments	652,220
Net Post Employment Benefits Cost	(89,083)
Pension Plans (Deferred Outflows, Net Pension Liability, Deferred Inflows)	135,782
	(594,360)
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds:	
Accrued compensated absences	18,552
	18,552
Change in net position of governmental activities	2,361,649

JUNE 30, 2016	Wastewater
Assets and Deferred Outflows of Resources:	Enterprise
Current Assets:	
Cash and Equivalents	150
Investments	1,562
Invested with General Fund	423,724
Total Cash and Investments	425,436
Receivables	
User Fees, net	635,271
Accounts	49
Prepaid Expense	38,378
Due From Other Funds	686,118
Total Current Assets	1,785,252
Noncurrent Assets:	
Capital Assets, net	11,848,950
Total Noncurrent Assets	11,848,950
Tomi Honcurem 7135013	
Total Assets	13,634,202
Deferred Outflows of Resources:	
Related to Pensions	203,948
Total Deferred Outflows of Resources	203,948
Total Assets and Deferred Outflows of Resources	13,838,150
Liabilities, Deferred Inflows of Resources and Net Position:	
Liabilities:	
Accrued Salaries	10,666
Accrued Compensated Absences	93,699
Accrued Interest Payable	78,219
Bonds and Notes Payable	527,023
Total Current Liabilities	709,607
Noncurrent Liabilities:	
Net Pension Liability	240.710
Bonds and Notes Payable	349,719 4 303 043
Total Noncurrent Liabilities	<u>4,303,043</u> <u>4,652,762</u>
Total Noncarrent Liabilities	4,032,702
Total Liabilities	5,362,369
Deferred Inflows of Resources:	
Related to Pensions	199,714
Total Deferred Inflows of Resources	199,714
Net Position:	
Net Investment in Capital Assets	7 010 004
Restricted:	7,018,884
Reserve Capacity Fee	20.006
Unrestricted	30,096
Total Net Position	1,227,087 8,276,067
Total Liabilities and Nat Position	
Total Liabilities and Net Position	13,838,150

FOR THE YEAR ENDED JUNE 30, 2016

	Proprietary Fund Types
	Wastewater
	Enterprise
Operating Revenues:	
Industrial	2,283,369
Residential	941,781
Commercial	424,562
Chemical Surcharge	56,189
Sewer Reserve Capacity Fee	4,800
Lab Testing	2,687
Interest - Late Penalties	11,365
Total Operating Revenues:	3,724,753
Operating Expenditures:	
Personnel	723,213
Contracted Services	1,320,387
Commodities	303,465
Equipment Repairs & Replacement	190,920
Preventive Maintenance	303,867
Capital Improvements Programs	154,594
Lease Payments	7,600
Depreciation and Amortization	866,853
Total Operating Expenditures	3,870,899
Net Operating Income	(146,146)
Nonoperating Revenues (Expenses)	
Interest Revenue	47
Change in Fair Value	(16)
Related to Pensions	(51,603)
Nonutility Income, net of expense	24,277
Transfer from/(to) other funds	(238,936)
Interest Expense	(153,431)
mterest expense	(133,431)
Total Nonoperating Revenue (Expenses)	(419,662)
Change in Net Position	(565,808)
Total Net Position - Beginning	8,841,875
Total Net Position - Ending	8,276,067

# CITY OF ROCKLAND COMBINED STATEMENT OF CASH FLOWS ALL PROPRIETARY FUND TYPES FOR THE YEAR ENDED JUNE 30, 2016

FOR THE YEAR ENDED JUNE 30, 2010	n
	Proprietary Fund Types
	Wastewater
	Enterprise
Cash Flows from Operating Activities	
Received from Customers	3,724,753
Payments to Suppliers	(1,976,966)
Payments to Employees	(723,213)
Other Receipts (Payments)	(266,262)
Net Cash Provided by (Used in) Operating Activities	758,312
Cash Flows from Capital and Related Financing Activities	
· ·	(112 260)
Purchases of Capital Assets	(113,269)
Principal Paid on Capital Debt	(517,082)
Interest Paid on Capital Debt	(153,431)
Net Cash Used in Capital and Related Financing Activities	(783,782)
Cash Flows from Investing Activities	
Purchase of Investments	(43,030)
Interest and Dividends	31
Net Cash Provided by (Used in) Investing Activities	(42,999)
Net Increase (Decrease) in Cash and Cash Equivalents	(68,469)
Balances - beginning of the year	493,905
Balances - end of the year	425,436
Reconciliation of Operating Income (Loss) to Net Cash Provided	
by Operating Activities:	
Net Operating Income (Loss)	(146,146)
Adjustment to Reconcile Net Operating Income to Net Cash	` ', '
Provided (Used) by Operating Activities:	
Depreciation and Amortization	866,853
(Increase) Decrease in Accounts Receivable	286,519
(Increase) Decrease in Prepaid Expense	1,942
(Increase) Decrease in Due To/From Other Governments	(308,072)
Increase (Decrease) in Accrued Interest Payable	(22,204)
Increase (Decrease) in Accrued Salaries Payable	5,943
Increase (Decrease) in Compensated Absences Payable	83,588
Increase (Decrease) in Accounts Payable	(10,111)
case ( see ease) in a recounter a justice	
Net Cash Provided by (Used in) Operating Activities	758,312

#### CITY OF ROCKLAND STATEMENT OF FIDUCIARY NET POSITION JUNE 30, 2016

	Private Pur Trust Fu			
Assets	Rich Education Fund	Farwell Church Benevolent	Police Scholarship Account	Total
Cash Investments	39,069	6,962	5,190	5,190 46,031
Total Assets	39,069	6,962	5,190	51,221
Liabilities and Net Position				
Liabilities Due to Other Funds	4,000	1,406	<del>-</del>	5,406
Total Liabilities	4,000	1,406		5,406
Net Position				
Net Position Restricted for Endowment Unrestricted	27,000 8,069	5,000 556	5,190	32,000 13,815
Total Net Position	35,069	5,556	5,190	45,815
Total Liabilities and Net Position	39,069	6,962	5,190	51,221

Private Purpose

	Trust Fu	nds			
	Rich Education Fund	Farwell Church Benevolent	Police Scholarship Account	Total	
Additions					
New Funds			1,411	1,411	
Fair Value Increases (Decreases)	1,407	247		1,654	
Investment Income	(1,287)	(204)		(1,489)	
Total Additions	120	43	1,413	1,576	
Reductions Churches				-	
Other				-	
Scholarships	4,000		1,306	5,306	
Total Reductions	4,000	<u>-</u>	1,306	5,306	
Changes in Net Position	(3,880)	43	107	(3,730)	
Net Position - July 1	38,949	5,513	5,083	49,545	
Net Position - June 30	35,069	5,556	5,190	45,815	

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City of Rockland have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the government's accounting policies are described below.

#### A. Governmental Reporting Entity

The City of Rockland operates under an elected Mayor/Council form of government. The City's major operations include public works, public safety, fire protection, health services, recreation and parks, and general administrative services.

For financial reporting purposes the City includes all organizations, functions and activities in its financial statements for which it exercises oversight responsibility. Oversight responsibility as defined by the Governmental Accounting Standards Board (GASB) includes financial interdependency, selection of governing authority, designation of management, ability to significantly influence operations, and accountability for fiscal matters.

In addition to entities, which should be included within these financial statements, the City may enter into agreements with other governments for specific purposes. These agreements are referred to as joint ventures or jointly governed entities. The City participates in the following joint venture:

MUNICIPAL REVIEW COMMITTEE, INC. – The City has entered into an interlocal agreement with several municipalities, PERC, and Bangor Hydro for the long-term goal of handling the disposal of their present and projected volumes of nonhazardous municipal solid waste. The Corporation is administered by its board of directors elected from among Municipal Review Committee's membership by the charter municipalities. Operating revenues of the Corporation are allocated among municipalities on the basis of a weighted average of their share of actual tons of acceptable waste delivered to PERC each quarter and tons each municipality has guaranteed to be delivered to PERC. The City's equity interest for year 2016 is \$1,202,508. This figure has not been included as part of the City's financial statements.

#### B. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e. the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the City. Fiduciary activities, whose resources are not available to finance the City's programs, are excluded from the government-wide statements. The material effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and various intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segments are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. Functional expenses may also include an element of indirect cost, designed to recover administrative (overhead) costs. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### B. Government-wide and Fund Financial Statements (Continued)

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. Funds are classified into the following categories: governmental, proprietary and fiduciary.

#### C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the total economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and trust fund financial statements. Revenues are recognized when transactions occurred and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements have been met. Agency funds, reporting only assets and liabilities, have no measurement focus but use the accrual basis of accounting.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized when they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, including interest on long-term debt, as well as expenditure related to compensated absences and claims and judgments are recorded only when payment is due.

Property taxes, sales taxes, interdepartmental charges, and intergovernmental revenues are all considered to be susceptible to accrual. Special assessments are recorded as revenues in the year the assessments become current. Annual installments not yet due are reflected as special assessment receivables and deferred revenues. Other revenue items are considered to be measurable and available only when cash is received by the City.

The City reports the following major governmental funds:

- -The General Fund is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.
- -The Federal/State Funds are used to account for federal/state grants received.
- -The Capital Improvement Reserves are used for capital improvement accounts established by the council.
- -The Old County Road Capital Project is used to account for the activity of the Old County Road capital improvement project.

The City reports the following major proprietary fund:

-The Wastewater Fund accounts for the activities of the wastewater operations. The City operates the wastewater collection system and related administrative costs.

Additionally, the City reports the following fund types:

-Permanent Funds account for monies held in trust by the City, the investment earnings from which may only be used for the operation of the program.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# D. Assets, Liabilities, and Net Position or Fund Equity

#### 1. Deposits and Investments

The City's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition. These investments are not specifically identified with any one fund. Interest is allocated to the individual funds on the basis of average cash balances.

The City may invest in certificates of deposit, in time deposits, and in any securities in which the state investment officer is authorized to invest pursuant to the Maine Statute 5705 Title 30-A and as provided in the authorized investment guidelines of the Maine Statutes 5711 through 5719 in effect on the date the investment is made.

Investments in other funds are carried at fair value, except for short-term investments, which are reported at amortized cost, which approximates fair value. Securities traded on a national exchange are valued at the last reported sales price. Investments that do not have an established market are reported at estimated fair value, based on relevant market information of similar financial instruments. Income from investments held by the individual funds is recorded in the respective funds as it is earned.

### 2. Receivables and Payables

Transactions between funds that result in outstanding balances are reported as due to/from other funds.

Property taxes receivable not expected to be collected within 60 days from year end are classified as unavailable revenue. At June 30, \$1,257,944 has been so classified and reported on the general fund balance sheet. Property taxes were levied on August 14, 2015 on property values assessed on April 1. Taxes were due in two installments due on September 26 and March 6, with interest at 7.0% beginning September 27 and March 7. Tax liens are placed on real property within 12 months following the tax commitment date if taxes remain delinquent. The City has the authority to foreclose on property eighteen months after the filing of the liens if the lien amount and associated costs remain unpaid.

#### 3. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Maine Employees Retirement System (System) and additions to/deductions from MPERS' fiduciary net position have been determined on the same basis as they are reported by MPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable pursuant to formal commitments or statutory requirements. Investments are reported at fair value. Investment income is recognized when earned and investment expenses are recorded when incurred.

#### 4. Capital Assets

Capital assets, which property, plant, equipment, and infrastructure (e.g. roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the City as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### D. Assets, Liabilities, and Net Position or Fund Equity (Continued)

#### 4. Capital Assets (Continued)

historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the asset constructed. Property, plant, and equipment are depreciated using the straight line method over the following estimated useful lives:

Assets	Years		
Buildings	20-40		
Infrastructure	18-77		
Equipment	3-20		

# 5. Compensated Absences

In the fund financial statements, vested or accumulated vacation leave that is expected to be liquidated with expendable available financial resources is reported as an expenditure and a fund liability of the governmental fund that will pay it. Vested or accumulated vacation leave, holiday leave and comp time in the government-wide financial statements is recorded as an expense and liability of the fund as the benefits accrue to employees. In accordance with GASB Statement No. 16, no liability is recorded for nonvesting accumulated right to receive sick pay benefits.

#### 6. Long-term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities or proprietary fund type financial statements. In the fund financial statements, governmental fund types recognize the face amount of debt issued as other financing sources.

Under State Law, no municipality can incur debt, which would cause its total outstanding debt, exclusive of debt incurred for school, storm or sanitary sewer, energy facilities, or municipal airports, to exceed 7.50% of its last full state valuation. A municipality may incur debt for schools not exceeding 10%, storm or sanitary sewers 7.50%, and municipal airports, water districts and special purpose districts 3% of its last full state valuation. In no event can the total debt exceed 15% of its last full valuation. Full state valuation is the valuation of taxable property as certified by the State Tax Assessor, adjusted to 100%.

At June 30, the City of Rockland is in compliance with the above requirements.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### D. Assets, Liabilities, and Net Position or Fund Equity (Continued)

#### 7. Fund Balances/Net Position

#### Fund Balances

In accordance with Government Accounting Standards Board 54, fund balance reporting and governmental fund type definitions, the City classifies governmental fund balances as follows:

Non-spendable – includes fund balance amounts that cannot be spent either because it is not in spendable form or because of legal or contractual constraints.

Restricted – includes fund balance amounts that are constrained for specific purposes which are externally imposed by providers, such as creditors or amounts constrained due to constitutional provisions or enabling legislation.

Committed – includes fund balance amounts that are constrained for specific purposes that are internally imposed by the government through council approval and does not lapse at year-end.

Assigned – includes fund balance amounts that are intended to be used for specific purposes that are neither considered restricted or committed. Fund balances may be assigned by the City Council.

*Unassigned* – includes positive fund balance within the general fund which has not been classified within the above mentioned categories and negative fund balance in other governmental funds.

The City considers restricted, committed, assigned, and unassigned amounts to be spent in that order when expenditures for which any of those amounts are available.

The City's unofficial fund balance policy tries to maintain an unassigned fund balance approximating 8% of operating expenditures.

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# D. Assets, Liabilities and Equity (Continued)

# 7. Fund Balances/Net Position (Continued)

# Fund Balances

The City has identified June 30, 2016 fund balances on the balance sheet as follows:

The City has identified June	,	Federal/	Capital	Other	
	General	State	Improvement	Governmental	
	Fund	Programs	Projects	Funds	Total
<u>Nonspendable</u>	<u> </u>			400.000	105 001
Library Trust Funds Principal				125,381	125,381
	•	-	-	125,381	125,381
Restricted					
Federal/State Programs		628,901			628,901
Municipal Revenue Sharing	145,516				145,516
Library Trust Funds Expendable				295,036	295,036
RCHP Scholarship				5,430	5,430
Berliawsky Park				4,336	4,336
Elizabeth Tyrell				34,069	34,069
Other Special Revenues				8,534	8,534
Pump Station/CSO Project				147,978	147,978
PW Big Dig Project				156,277	156,277
Elm/Museum Sidewalk Rebuild				(33,486)	(33,486)
Old County Road Project				241,685	241,685
Capital Improvements Program				863,099	863,099
	145,516	628,901	-	1,722,958	2,497,375
Committed					
General Reserves	1,443,011				1,443,011
Tree Planting Fund	11,198				11,198
Coast Guard				2,613	2,613
Veterans Memorial				4,546	4,546
Stormwater Separation Project				78,814	78,814
Capital Improvement Programs				63,480	63,480
Capital Reserve Funds	1.454.200		2,658,894	140.452	2,658,894
	1,454,209	-	2,658,894	149,453	4,262,556
Assigned					40.400
Traffic Improvements Study	43,489				43,489
Shore Village Museum				1,146	1,146
Police DARE				4,462	4,462
Skateboard Park Project				1,049	1,049
Odor Study				2,098	2,098
<u>Unassigned</u>	43,489	-	-	8,755	52,244
Emergency Medical	(2,856)				(2,856
General Fund	1,345,152				1,345,152
Chorai I uiid	1,343,132				1,342,296
Total Fund Balance	2,985,510	628,901	2,658,894	2,006,547	8,279,852
10.6. 1 and Dataille	2,703,310	020,701	2,000,074	-,000,011	0,217,002

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# D. Assets, Liabilities and Equity (Continued)

#### 7. Fund Balances/Net Position (Continued)

#### Net Position

Net position is required to be classified into three components – net investment in capital assets; restricted; and unrestricted. These classifications are defined as follows:

Net Investment in Capital Assets – This component of net position consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvements of those assets. If there are significant unspent related debt proceeds at year-end, the portions of the debt attributable to the unspent proceeds is not included in the calculation of net investment in capital assets.

Restricted – This component of net position consists of restrictions placed on net position use through external constraints imposed by creditors (such as debt covenants), grantors, contributors, or law or regulations of other governments, or constraints imposed by law through constitutional provisions or enabling legislation.

*Unrestricted* – This component consists of net position that does not meet the definition of "restricted" or "net investment in capital assets."

#### NOTE 2 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### A. Budgetary Information

General government revenues and expenditures accounted for in budgetary funds are controlled by a formal integrated budgetary accounting system in accordance with various legal requirements which govern the City's operations. Once adopted by the Council, transfers may be made by resolution from one line item to another. General Fund appropriations, except for capital expenditures, shall lapse at the close of the fiscal year to the extent that it has not been expended or encumbered. State statutes require balanced budgets but provide for the use of beginning fund balance to achieve that end.

At least 45 days prior to the beginning of each fiscal year, the City Manager shall submit to the Council a budget for the ensuing fiscal year. The budget is prepared by fund, municipal department and capital expenditures, and includes information on the past year, current year and requests for the ensuing fiscal year.

After public hearing, the council may adopt the budget with or without amendment. In amending the budget it may add or increase programs, items and amounts, and may delete or decrease any program or amount, except expenditures required by law or for debt service for estimated cash deficit, provided that no amendment to the budget shall increase the authorized expenditures to an amount greater than the total of estimated income.

# NOTE 2 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (Continued)

# A. Budgetary Information (Continued)

The council shall adopt the budget on or before the fifteenth day of the twelfth month of the fiscal year currently ending. If it fails to adopt the budget by this date, the amounts appropriated for current operation for the current fiscal year shall be deemed adopted for the ensuing fiscal year on a month to month basis, with all items in it prorated accordingly, until such time as the council adopts a budget for the ensuing fiscal year. Adoption of the budget shall constitute appropriations of the amounts specified therein as expenditures from the funds indicated and shall constitute a levy of the property tax therein proposed.

Encumbrance accounting is employed in governmental funds. Encumbrances (e.g., purchase orders, contracts) outstanding at year end are reported as reservations of fund balances and do not constitute expenditures or liabilities because the commitments are carried forward to supplement appropriations of the subsequent year.

The General Fund reserved for encumbrances at June 30 is detailed in Exhibit A-2 and totals \$0.

#### B. Budget/GAAP Reconciliation

The Statement of Revenues, Expenditures -Budget and Actual (Exhibit G) reconciles financial data on a budgetary basis for the government's general fund to the data shown on the Combined Statement of Revenues, Expenditures and Changes in Fund Balance (Exhibit D). The differences are that encumbrances are recorded as the equivalent of expenditures (budget) as opposed to a reservation of fund balance (GAAP).

#### NOTE 3 - DETAILED NOTES ON ALL FUNDS

## A. Deposits and Investments

#### **Deposits**

Custodial credit risk is the risk that in the event of a bank failure, a government's deposits may not be returned to it. The City's deposit policy for custodial credit risk requires compliance with the provisions of state law.

State Statute 5706 require banks to give bond or to pledge government securities (types of which are specifically identified in the Statutes) to the City in the amount of the City's deposits. The Statutes allow pledged securities to be reduced by the amount of Federal Deposit Insurance Corporation (FDIC).

One or more of the financial institutions holding the Town's cash accounts are participating in the FDIC Transaction Account Guarantee Program. Under the program all interest bearing and non-interest bearing accounts, are aggregated and insured up to \$250,000 in total by the FDIC. Any cash deposits or certificates of deposits in excess of the \$250,000 FDIC limits are covered by collateral held in a Federal Reserve pledge account or by an agent for the Town and thus no custodial risk exists.

At year-end, the government's carrying amount of deposits was \$3,346,244 and the bank balance was \$4,579,435, which were all insured/collateralized.

# NOTE 3 - DETAILED NOTES ON ALL FUNDS (Continued)

# A. Deposits and Investments (Continued)

# **Investments**

At June 30, 2016, the City's investments, maturities and credit ratings are as follows:

			Jı	ine 30, 2016			
				Maturities	in Years		
	Fair					Credit	Rating
Туре	Value	Less Than 1	1-5	6-10	More than 10	S&P	Moody's
Corporate Bonds	130,521		130,521			A+	Aa3
Corporate Bonds	-					A-	A3
Corporate Bonds	152,287			152,287		A-	Ba2
Corporate Bonds	160,916			160,916		Α	Baa2
Corporate Bonds	100,175		100,175			Α	Baa3
Corporate Bonds	187,515		187,515			A-	Baal
Corporate Bonds	126,924		126,924			A-	Baa2
Corporate Bonds	135,792		135,792			AA+	Aal
Corporate Bonds	25,059		25,059			AA-	Aa3
Corporate Bonds	130,278		130,278			BB+	Baa3
Corporate Bonds	230,436		230,436			BBB+	Baal
Corporate Bonds	124,376	25,065	99,311			BBB+	Baa2
Corporate Bonds	87,167			87,167		BBB+	B1
Corporate Bonds	132,054		132,054			BBB	Baal
Corporate Bonds	211,191		184,159	27,032		BBB	Baa3
Corporate Bonds	127,031	127,031	•			BBB	Ba3
Corporate Bonds	137,491			137,491		BBB-	Bl
Corporate Bonds	121,250		121,250			BBB-	Bal
Corporate Bonds	125,824		125,824			BBB-	Baa2
Corporate Bonds	49,698		49,698			BBB-	
U.S. Government Obligations	110,175		110,175			AA	Aa2
Mutual Funds	1,136,158	1,136,158				Not rated	Not rated
Total	3,742,318	1,288,254	1,889,171	564,893	1		

# NOTE 3 - DETAILED NOTES ON ALL FUNDS (Continued)

# A. Deposits and Investments (Continued)

### **Summary of Deposits and Investment Balances**

Following is a reconciliation of the City's deposit and investment balances as of June 30, 2016:

Deposits and Cash on Hand	\$	3,346,244						
Investments	\$	3,742,318						
	\$	7,088,562						
	Gove	ernment-wide	Busin	ess-Type	Fi	iduciary		
	St	atement of	Statement of		nent of Statement of			
	N	et Position	Net Position		ition Net Position		Totals	
Cash and Cash Equivalents	\$	3,340,904	\$	150	\$	5,190	\$	3,346,244
Investments	\$	3,694,725	\$	1,562	\$	46,031	\$	3,742,318
	\$	7,035,629	\$	1,712	\$	51,221	\$	7,088,562

# **B.** Property Taxes

Property taxes were levied for the fiscal year as follows:

Assessed Value		780,948,600
Tax Rate (per \$1,000)	_	21.20
Commitment		16,556,110
	•	
Appropriations		20,695,552
Less:		
State Municipal Revenue Sharing	464,558	
Estimated Revenues	3,218,220	
BETE Reimbursement	307,741	
Homestead Reimbursement	148,923	
		4,139,442
Net Assessment for Commitment		16,556,110
	,	

Supplemental taxes totaling \$13,566 were committed for collection during the year. Uncollected taxes at June 30 for the current year commitment totaled \$1,066,550, which represents tax collection of 93.6% of current year commitment. Unpaid liens at June 30 totaled \$340,564.

NOTE 3 - DETAILED NOTES ON ALL FUNDS (Continued)

#### C. Interfund Receivables and Payables

Individual fund interfund receivable and payable balances at June 30, 2016, were as follows:

	Interfund	Interfund
	Receivable	Payable
General Fund	2,208,184	5,231,574
Special Revenue Funds:		
Federal/State Funds	235,993	119,141
Shore Village Museum		4,485
Police DARE		63
RCHP Scholarship		8,000
Elizabeth Tyrell	34,069	
Odor Study	2,098	
Veterans Memorial	534	
Community Arts & Development	7,906	
Library Booktalk Podcast	100	
Midcoast Veterans Memorial	528	
Stormwater Separation Project	78,814	
Capital Project Funds		
Pump Station/CSO Project	147,978	
Capital Improvement Projects	948,565	64,358
Public Works Big Dig	156,277	
Capital Reserve Funds	1,532,417	585,729
Elm/Museum Sidewalk Rebuild		33,486
Old County Road Project		272,311
Permanent Funds		138,752
Fiduciary Funds		5,406
Wastewater Enterprise Fund	1,109,842	
Totals	6,463,305	6,463,305

During the course of operations, numerous transactions occur between individual funds that may result in amounts owed between funds. On the Governmental Fund financial statements, the payables are classified as Due to Other Funds with offsetting receivables on the Governmental Fund financial statements classified as Due from Other Funds. The majority of the above balances represent amounts owed in relation to continuing and future projects. The balances will be repaid upon need of those funds for those projects.

# NOTE 3 - DETAILED NOTES ON ALL FUNDS (Continued)

# D. Capital Assets

Capital asset activity for the year ended June 30, 2016 was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Governmental Activities:				
Capital assets not being depreciated:				
Land	841,671			841,671
Construction Work in Process	1,378,872	2,802,145	(394,200)	3,786,817
	2,220,543	2,802,145	(394,200)	4,628,488
Capital assets being depreciated:				
Buildings	6,636,194			6,636,194
Equipment	8,705,399	47,861	(184,538)	8,568,722
Infrastructure	18,576,755	483,745		19,060,500
Total capital assets being depreciated	33,918,348	531,606	(184,538)	34,265,416
Less accumulated depreciation for:				
Buildings	2,519,368	160,962		2,680,330
Equipment	6,257,959	444,322	(137,245)	6,565,036
Infrastructure	11,609,181	775,459		12,384,640
Total accumulated depreciation:	20,386,508	1,380,743	(137,245)	21,630,006
Net capital assets being depreciated	13,531,840	(849,137)	(47,293)	12,635,410
Governmental Activities: Capital Assets, net	15,752,383	1,953,008	(441,493)	17,263,898
Depreciation expense was charged to functio	ns/programs of	the primary go	vernment as fo	llows;
General Government				40,130
Public Safety				106,944
Public Works, including general infrastruc	cture assets			1,020,312
Culture and Recreation			-	213,357
Total Depreciation Expense - Governmen	tal Activities		=	1,380,743

#### NOTE 3 - DETAILED NOTES ON ALL FUNDS (Continued)

#### D. Capital Assets (continued)

	Beginning Balance	Increases	Decreases	Ending Balance
Business-type Activities:				
Capital assets not being depreciated:				
Land	1,102			1,102
Construction Work in Process	212,201	78,000	(290,201)	-
Capital assets being depreciated				
Buildings	6,266,512	-		6,266,512
Equipment	751,568			751,568
Infrastructure	20,700,781	325,470		21,026,251
Total capital assets being depreciated	27,718,861	325,470	-	28,044,331
Less accumulated depreciation for:				
Buildings	1,160,241	250,018		1,410,259
Equipment	647,738	19,935		667,673
Infrastructure	13,521,651	596,900		14,118,551
Total accumulated depreciation	15,329,630	866,853	12,	16,196,483
Net capital assets being depreciated	12,389,231	(541,383)	•	11,847,848
Business-type Activities:				
Capital Assets, net	12,390,333	(463,383)		11,848,950

#### NOTE 3 - DETAILED NOTES ON ALL FUNDS (Continued)

#### E. Capital Leases

The City is obligated under certain leases accounted for as capital leases. The related obligations are accounted for in Governmental Funds. The following is a schedule of the future minimum lease payments under these capital leases, and the present value of the net minimum lease payments at June 30:

	Minimum
Year Ended	Lease
June 30,	Payment
2017	170,938
2018	170,940
2019	71,167
Total Minimum Lease Payments	413,045
Less: Amount Representing Interest	(14,237)
Present Value of Future Minimum Lease Payments	398,808

#### F. Long-Term Debt

#### 1. General Obligation Bonds and Notes

The government issues general obligation bonds and notes to provide funds for the acquisition and construction of major capital facilities. General obligation bonds and notes are direct obligations and pledge the full faith and credit of the government. General obligation bonds and notes currently outstanding are as follows:

Purpose	Maturity	Interest	
General Obligation	Date	Rate	Amount
2003 Refinanced 1999 Sewer & CSO Bond	10/1/2018	1.550%	396,933
2006 Fire Truck	11/1/2021	1.85 - 6.0%	240,000
2006 CSO/Pump Station Upgrade	5/8/2032	1.550%	769,770
2007 CSO/Pump Station Upgrade	11/10/2026	1.1 - 5.3%	628,873
2008 Fire Truck	2/5/2023	4.440%	172,573
2012 Library Efficiency Upgrades	6/25/2017	2.220%	18,626
2012 Recreation Center Water Intrustion	9/1/2023	1.870%	472,500
2012 Captial Purchases Loan	11/25/3088	2.290%	90,186
2012 Public Works Big Dig	9/7/2040	2.750%	2,256,701
2013 CIP Summer Street, Library and Storm Camera	4/1/2019	1.530%	69,360
2014 Pen Bay Acres Drainage Project	2/7/2024	2.590%	40,000
2016 Old County Road Project	11/1/2036	.91% - 3.5%	1,600,000
			6,755,522

#### NOTE 3 - DETAILED NOTES ON ALL FUNDS (Continued)

#### F. Long-Term Debt (continued)

#### 1. General Obligation Bonds and Notes (continued)

Purpose	Maturity	Interest	
Proprietary	Date	Rate	Amount
2003 Refinanced 1999 Sewer & CSO Bond	10/1/2018	1.550%	1,153,145
2006 CSO/Pump Station Upgrade	5/8/2032	1.550%	897,120
2007 CSO/Pump Station Upgrade	11/10/2026	1.1 - 5.3%	738,243
2012 PCF Project	8/11/2040	2.150%	2,041,558
Total Proprietary Debt			4,830,066
Total Debt			11,585,588

Annual debt service requirements to maturity for general obligation bonds and notes including interest of \$3,594,098 are as follows:

Year Ended June 30,	General Obligation Debt	Proprietary Debt	Total
2017	740,648	677,933	1,418,581
2018	707,786	678,219	1,386,005
2019	668,749	678,373	1,347,122
2020	529,598	286,935	816,533
2021	525,722	286,848	812,570
2022-2026	2,126,955	1,434,889	3,561,844
2027-2031	1,539,079	1,094,635	2,633,714
2032-2036	1,209,220	780,646	1,989,866
2037-2041	711,520	501,931	1,213,451
Total	8,759,277	6,420,409	15,179,686

#### NOTE 3 - DETAILED NOTES ON ALL FUNDS (Continued)

#### F. Long-Term Debt (Continued)

#### 2. Changes in Long-Term Liabilities

The following is a summary of long-term debt transactions of the City of Rockland for the fiscal year ended June 30, 2016:

	General		
	Obligation	Proprietary	
	Debt	Debt	Total
Long-term Debt payable July 1, 2015	5,807,742	5,347,146	11,154,888
Debt Issued	1,600,000	-	1,600,000
Debt Retired	(652,220)	(517,080)	(1,169,300)
Long-term Debt payable June 30, 2016	6,755,522	4,830,066	11,585,588

#### 3. Overlapping Debt

The City's proportionate share of debt of all local government units which provide services within the City's boundaries, and which must be borne by properties in the City is summarized as follows:

Units	Net debt outstanding June 30, 2016	Percentage applicable to the Town	Town's proportionate share of debt
Regional School Unit #13	1,536,811	41.85%	643,226
Knox County	2,565,000	10.48%	268,720
Totals	4,101,811	=	911,945

The City's proportionate share of the City and School District debt is paid through annual assessments by the respective units.

#### NOTE 3 - DETAILED NOTES ON ALL FUNDS (Continued)

#### G. Permanent Funds

The principal amount of all Non-expendable Trust Funds is restricted either by law or by terms of individual bequests in that only income earned may be expended. The government's Non-expendable and Expendable Trust Funds at June 30 are detailed as follows:

Non-expendable	Principal	Income
Cemetery Care	-	17,781
Haines Charity	57,581	194,802
Keywood Library	-	58,126
Leach Library	50,000	13,774
Cleveland/Bostick Library	10,000	208
Flower	1,000	6,109
Monroe Highway	200	5,576
Library	6,600	(1,340)
Total	125,381	295,036

#### **NOTE 4 - OTHER INFORMATION**

#### A. Contingent Liabilities

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor, cannot be determined at this time, although the government expects such amount, if any to be immaterial.

The government is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, it is the opinion of management that resolution of these matters will not have a material adverse effect on the financial condition of the government.

#### **B.** Pension Plans

#### Plan Description

The City's employees are covered under the ICMA or Maine Public Employees Retirement System.

The ICMA RC (International City Management Association Retirement Corporation) is a qualified defined contribution plan created in accordance with Internal Revenue Code Section 457. The plan, available to all regular, full-time City employees, permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency as defined by the Internal Revenue Code provisions.

The plan is administered by an independent company, and the City remits all compensation deferred to this administrator for investment as requested by the participant employees. All compensation deferred and funded under the plan, all investments purchased and all income attributable thereto are held in trust for the exclusive benefit of participants and their beneficiaries.

#### NOTE 4 - OTHER INFORMATION (Continued)

#### B. Pension Plan (continued)

#### Funding Policy

Under the ICMA plan, covered employees contribute 5% of their salary to the plan with the City contributing 5%. The City's contributions for the fiscal years ended June 30, 2014, 2015 and 2016 were \$59,751, \$59,478 and \$61,250 respectively, which were paid in full each year.

#### C. Defined Benefit Employee Pension Plan

#### Plan Description

Qualifying personnel of the City of Rockland, Maine participate in the Maine Public Employees Retirement System (MPERS) Participating Local Districts (PLD) Consolidated Retirement Plan. This Plan is a multiple-employer, cost-sharing pension plan. The City participates in the PLD Regular AC and Special 3C plans.

Benefit terms are established in Maine Statute. The PLD Consolidated Plan has an advisory group, established by statute that review the terms of the Plan and periodically make recommendations to the Legislature to amend the terms. MPERS's retirement programs provide defined retirement benefits based on member's average final compensation and service credit earned as of retirement. Vesting (i.e., eligibility for benefits upon reaching qualification) occur upon the earning of five years of service credit. In some cases, vesting occurs on the earning of one year of service credit immediately preceding retirement at or after normal retirement age. For PLD members, normal retirement age is 60. The monthly benefit of members who retire before normal retirement age by virtue of having at least 25 years of service credit is reduced by a statutorily prescribed factor for each year of age that a member is below her/his normal retirement age at retirement.

#### **Pension Benefits**

Upon termination of membership, members' accumulated employee contributions are refundable with interest, credited in accordance with statute. Withdrawal of accumulated contributions results in forfeiture of all benefits and membership rights. The annual interest credited to members' accounts is set by MPERS's Board of Trustees.

#### Member and Employer Contributions

Retirement benefits are funded by contributions from members and employers and by earnings on investments. Disability and death benefits are funded by employer normal cost contributions and by investment earnings. Member and employer contribution rates are each a percentage of applicable member compensation. Member contribution rates are defined by law or Board rule and depend on the terms of the plan under which a member is covered. Employer contribution rates are determined through actuarial valuations. For the year ended June 30, 2016, the PLD Plan member contribution rates were 7.5% and 9.0% for the AC Plan and 3C Plan respectively and the employer contribution rates were 8.9% for the AC Plan and 11.4% for the 3C Plan of applicable member compensation.

#### NOTE 4 - OTHER INFORMATION (Continued)

#### D. Defined Benefit Employee Pension Plan (continued)

#### Member and Employer Contributions (continued)

The required contributions paid into the System for the ended June 30, 2016 and the previous two years are as follows:

#### PLD Plan:

For the year ended	E	mployee	E	mployer		pplicable Member
June 30,	Cor	ıtributions	Cor	itributions	Co	mpensation
2016	\$	353,023	\$	429,799	\$	4,145,327
2015	\$	313,020	\$	377,269	\$	3,949,799
2014	\$	283,238	\$	334,669	\$	3,822,217

#### Revenue Recognition

Employer contributions to the System are recognized as additions in the period when they become due pursuant to formal commitments or statutory requirements. Investment income is recognized when earned and investment expenses are recorded when incurred. The Schedules of Employer Allocations for the PLD Plan reflect current year employer contributions, adjusted to remove contributions related to employer specific liabilities to the Plans. Certain employers have individual un-pooled pension assets resulting from the closure of individual single employer plans upon joining the PLD Consolidated Plan. For those employers, current year contributions are adjusted to reflect the gross contributions due for service prior to applying an offset from these assets, if applicable. An offset occurs when an employer with un-pooled pension assets held by MPERS chooses to use a portion of these assets to cover the cost of current contributions due.

### Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

As of June 30, 2016, the City of Rockland reported a net pension liability of \$2,948,729 for the PLD Plan. The net pension liability was measured as of June 30, 2015, and the total pension liability used to calculate the net pension liability was determined by actuarial valuation as of that date. The City of Rockland, Maine's proportion of the net pension liability was based on a projection of the City of Rockland, Maine's long-term share of contributions to the pension plan relative to the projected contributions of all participating members. At June 30, 2015, the City of Rockland, Maine's proportion was .924232%, which was a decrease of .041167% from its proportion measured at June 30, 2014.

#### NOTE 4 - OTHER INFORMATION (Continued)

#### D. Defined Benefit Employee Pension Plan (continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)

For the fiscal year ended June 30, 2016, the City of Rockland, Maine recognized pension expense of \$723,413. At June 30, 2016, the City's reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows	Deferred Inflows
	of Resources	of Resources
Differences between expected and actual experience	119,059	378,715
Changes in Assumption	260,589	-
Net Difference between projected between projected and actual		
earnings on pension plan investments	910,086	1,132,864
Changes in proportion and differences between employer contributions		
and proportionate share of contributions		172,347
Employer Contributions made subsequent to measurement date	429,799	
	1,719,533	1,683,926

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30,	PLD Plan
2017	(200,785)
2018	(200,785)
2019	(220,144)
2020	(227,521)

#### NOTE 4 - OTHER INFORMATION (Continued)

#### D. Defined Benefit Employee Pension Plan (continued)

#### Actuarial Assumptions

The collective total pension liability in the June 30, 2014 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

	PLD Plan
Investment Rate of Return:	7.125% per anum compounded annually
Salary Increases, Mert and Inflation:	3.5% to 9.5% per year
Cost of Living Benefit:	3.12% per annum for PLD's

For the City employees, the mortality rate is based on the RP2000 Combined Mortality Tables for males and females using Scale AA with a two year set back.

The actuarial assumptions used in the June 30, 2015 valuation were based on the results of an actuarial experience study performed in 2011 and covered the period July 1, 2005 – June 30, 2010. The rate of investment return assumption decreased from 7.25% to 7.125% for the PLD Plan as of 6/30/15.

The long-term expected rate of return on pension plan investments were determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major class of assets. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2014 are summarized in the following table:

	Target	Long-Term Expected Real
Asset Class	Allocation	Rate of Return
US Equities	20%	5.2%
Non-US Equities	20%	5.5%
Private Equity	10%	7.6%
Real Assets:		
Real Estate	10%	3.7%
Infrastructure	10%	4.0%
Hard Assets	5%	4.8%
Fixed Income	25%	0.0%
	100%	

#### NOTE 4 - OTHER INFORMATION (Continued)

#### D. Defined Benefit Employee Pension Plan (continued)

#### Discount Rate

The discount rate used to measure the total pension liability was 7.125% for the PLD Plan. The projection of cash flows used to determine the discount rate assumed the plan member contributions will be made the current contribution rate and that employer and non-employer entity contributions will be made at contractually required rates, actuarially determined. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 7.125% for the PLD Plan as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

PLD Plan:	1% Decrease	Curi	ent Discount	1%	Increase
	(6.125%)	Ra	te (7.125%)	(6	8.125%)
Proportionate Share of the Net Pension Liability	\$ 5,874,741	\$	2,948,729	\$	174,688

Pension Plan Financial and Actuarial Information

Additional financial information and actuarial information can be found in the Maine PERS' Actuarial Valuation Reports available online at <a href="https://www.mainepers.org">www.mainepers.org</a> or contacting MPERS at (207) 512-3100.

#### E. Other Postemployment Benefits

The City sponsors a post-retirement benefit plan providing health insurance to retired employees who have 25 or more years of full-time service with the City and retire after July 1, 1997. Employees hired after July 1, 1997 are not eligible for this benefit. The City pays 25% of the retired employee's annualized health insurance premiums for the year, including health insurance for dependents for as long as the eligible employee is living. The City's cost for 2016 was \$30,734.

The Governmental Accounting Standards Board (GASB) promulgated its Statement 45 which addressed the reporting and disclosure requirements for other post employment benefits (OPEB). Under this pronouncement, it requires that the long-term cost of retirement health care and obligations for other postemployment benefits be determined on an actuarial basis and reported similar to pension plans.

The City is a member of the Maine Municipal Employees Health Trust. The Trust is an agent multiple employer Voluntary Employee's Beneficiary Association. The City is an individually rated member within the Association. The Trust issues a publicly available financial report. That report may be obtained by writing to the Maine Municipal Association at 60 Community Drive, Augusta, ME 04332. The Trust contracted with an outside consultant to assist in the determination and valuation of the City's OPEB liability under GASB Statement 45. The most recent OPEB liability actuarial valuation was completed by the consultants in July 2015.

#### NOTE 4 - OTHER INFORMATION (Continued)

#### E. Other Postemployment Benefits (continued)

**Plan Descriptions** – In addition to providing pension benefits, the City provides health care benefits for certain retired employees. Eligibility to receive health care benefits follows the same requirements as MainePERS. Eligible retirees are required to pay 100% of the health insurance premiums to receive health benefit coverage.

Funding Policy and Annual OPEB Cost — GASB Statement 45 does not mandate the prefunding of postemployment benefits liability. The City currently plans to fund these benefits on a pay-as-you-go basis primarily from the general fund. No assets have been segregated and restricted to provide postemployment benefits. The annual required contribution (ARC), an actuarial determined rate, represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize unfunded actuarial liabilities over a period not to exceed thirty years.

#### Net OPEB Obligation

The table below shows the development of the Net OPEB Obligation for the fiscal year ending June 30, 2014 and projects the Net OPEB Obligation for the fiscal years ending June 30, 2015, June 30,2016 and are assumed to be the City's portion of actual premium payments for the retires reported. Actual payments may vary.

Table V-1
Development of Net OPEB Obligation

Development of Net OPEB Obligation				
	Projected	Projected		
	6/30/2016	6/20/2015	6/30/2014	
Net OPEB Obligation, beginning of year	\$ 472,603	\$ 381,121	\$ 283,089	
Annual required contribution	\$ 127,109	\$ 127,109	\$ 126,079	
Interest on Net OPEB Obligation	\$ 18,904	\$ 15,245	\$ 11,324	
Less: Adj. to Annual Required Contributions	\$ (27,331)	\$ (22,040)	\$ (16,371)	
Annual OPEB Cost	\$ 118,682	\$ 120,314	\$ 121,032	
Less: Employer Contributions - Explicit premiums	\$ (29,599)	\$ (28,832)	\$ (23,000)	
Net OPEB Obligation, end of year	\$ 561,686	\$ 472,603	\$ 381,121	

<sup>\*</sup>The employer contribution amount above is net of any participant premiums. The amount above is an estimate and subject to update and change. The projections for 2016 reflect the same results determined for year 2015 in accordance with how GASB applies biannual valuations.

#### Schedule of Funding Progress

The schedule of funding progress compares the assets used for funding purposes to the comparable liabilities to determine how well the Plan is funded and how this status has changed over the past several years. The actuarial liability is compared to the actuarial value of assets to determine the funding ratio. The actuarial liability under GASB is determined assuming that the Plan is ongoing and participants continue to terminate employment, retire, etc., in accordance with the actuarial assumptions.

#### NOTE 4 - OTHER INFORMATION (Continued)

#### E. Other Postemployment Benefits (continued)

Table V-2 Schedule of Funding Progress

Fiscal Year Ending	of	ial Value assets (a)	Actuarial Liability (b)	Lia	Unfunded Actuarial ability (UAL) (b-a)	Funded Ratio (a/b)	An	unual Covered Payroll c	(UAAL) as Percentage of Covered Payroll ( (b-a)/c)
6/30/2016	\$	-	\$ 	\$	1,571,870	0%		_	N/A
6/30/2015	\$	-	\$ 1,571,870	\$	1,571,870	0%	\$	-	N/A
6/30/2014	\$	-	\$ 1,445,644	\$	1,445,644	0%	\$	-	N/A
6/30/2013	\$	-	\$ 1,445,644	\$	1,445,644	0%	\$	-	N/A
6/30/2012	\$	-	\$ 787,686	\$	787,686	0%	\$	-	N/A
6/30/2011	\$	-	\$ 787,686	\$	787,686	0%	\$	-	N/A
6/30/2010	\$	-	\$ 794,983	\$	794,983	0%	\$	-	N/A

#### Schedule of Employer Contributions

The schedule of employer contributions shows whether the employer has made contributions that are consistent with the parameters established by GASB for calculating the ARC and the annual OPEB expense.

Table V-3
Schedule of Employer Contributions

			Percentage of		
Fiscal Year	Anı	nual OBEB	AOC	N	et OPEB
Ending	C	ost (AOC)	Contributed	0	bligation
2016	\$	118,682	To be determined	To be	determined
2015	\$	120,314	To be determined	To be	determined
2014	\$	121,032	19.0%	\$	381,121
2013	\$	122,811	18.7%	\$	283,089
2012	\$	57,473	46.8%	\$	183,278
2011	\$	58,101	39.5%	\$	152,685
2010	\$	87,223	35.7%	\$	117,520
2010	\$	88,318	30.5%	\$	61,408

Table V-6

Note to Required Supplemental Information

The information presented in the required supplementary schedules was determined as part of the actuarial valuation at the date indicated. Additional information as of the latest actuarial valuation follows.

Valuation Date	January 1, 2015
Actuarial Cost Method	Projected Unit Credit
Amortization Method	Level Dollar Open
Amortization Period	30 years
Asset Valuation Method	N/A
Actuarial Assumptions:	
Discount Rate	4.00%
Rate of Salary Increases	3.00%
Ultimate Rate of Medical Inflation	4.25%

#### NOTE 4 - OTHER INFORMATION (Continued)

#### F. Deficit Fund Balance

The Elm/Museum Street Sidewalk Rebuild Project ended the year in a deficit balance of (\$33,485.84). The deficit was due to approving expenditures from the project and using future years' revenues from the Downtown Tax Increment Reserve fund. This was included in the management finding #2016-001.

The EMS fund also ended the year with a deficit fund balance in the amount of (\$2,856.47). The fund ended in a deficit from adjusting the reserve for bad debts expense to the projected balance at year end.

\$0

8.89%

\$3,822,217

\$4,145,327

10.37%

## CITY OF ROCKLAND REQUIRED SUPPLEMENTARY INFORMATION PENSION PLAN SCHEDULES - LAST 10 FISCAL YEARS FOR THE YEAR ENDED JUNE 30, 2016

Schedule 1 - Proportionate Share of the Net Pension Liability:

Contribution deficiency

Covered employee payroll

Contributions as a percentage of covered employee payrol!

### Town Participating Local Districts Plan

Schedule 1 - Proportionate Share of the Net Pension Liability:	Districts	Plan
	For the Fiscal Year Ended June 30, 2016	For the Fiscal Year Ended June 30, 2015
Proportion of net pension liability	0.924232%	0.965399%
Proportionate share of net pension liability	\$2,948,729	\$1,485,567
Covered employee payroll	\$4,145,327	\$3,822,217
Proportionate share of the net pension liability as a percentage of its covered employee payroll	71.13%	38.87%
Plan Total Pension Liability	\$2,720,936,009	\$2,609,657,845
Plan Fiduciary Net Position	\$2,401,889,308	\$2,455,776,671
Plan Net Pension Liability	\$319,046,701	\$153,881,174
Plan Fiduciary Net Position as a % Of the Total Pension Liability	88.274%	94.103%
Plan Covered Employee Payroll	\$497,616,846	\$460,029,637
Plan Net Pension Liability as a % Of the Covered Employee Payroll	64.115%	33.450%
* Amounts presented for each fiscal year were determined as of June 30. A full year s as it becomes available.	chedule will be displayed	
Schedule 2 - Schedule of Town Contributions:		
	For the Fiscal Year Ended June 30, 2016	For the Fiscal Year Ended June 30, 2015
Contractually required contribution	\$429,799	\$339,745
Contribution in relation to the contractually required contribution	(\$429,799)	(\$339,745)

<sup>\*</sup> Amounts presented for each fiscal year were determined as of June 30. A full year schedule will be displayed as it becomes available.

# CITY OF ROCKLAND REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF REVENUES AND EXPENDITURES BUDGET AND ACTUAL - GENERAL FUND FOR THE YEAR ENDED JUNE 30, 2016

		·		Variance
	Original	Final	Actual	Favorable
Revenues	Budget	Budget	Actual	(Unfavorable)
Taxes	17,634,110	17,644,110	17,928,520	284,410
Intergovernmental Revenues	602,569	602,569	606,742	4,173
Departmental Revenues	899,720	899,720	954,280	54,560
Other Local Sources	284,300	284,300	310,462	26,162
Total Revenues	19,420,699	19,430,699	19,800,004	369,305
Expenditures (Net of Departmental Revenues)				
Current:				
General Government	1,655,152	1,655,152	1,678,865	(23,713)
Public Safety	4,510,159	4,510,159	4,524,999	(14,840)
Public Works	1,604,092	1,604,092	1,688,992	(84,900)
Health and Welfare	102,040	102,040	104,070	(2,030)
Culture and Recreation	1,074,848	1,074,848	1,148,758	(73,910)
Fringe Benefits/Insurance/Contingency	344,897	344,897	432,387	(87,490)
Capital Improvement Projects	25,496	25,496	25,496	_
Assessments	9,786,856	9,786,856	9,536,967	249,889
Debt Service	1,123,772	1,123,772	984,651	139,121
Total Expenditures	20,227,312	20,227,312	20,125,185	102,127
Excess Revenues Over Expenditures	(806,613)	(796,613)	(325,181)	471,432
Other Financing Sources				
Transfers from Other Funds	1,135,353	1,135,353	1,135,353	-
Transfers to Other Funds	(468,240)	(478,240)	(713,030)	(234,790)
Total Other Financing Sources	667,113	657,113	422,323	(234,790)
Net Change in Fund Balance	(139,500)	(139,500)	97,142	236,642
Beginning Fund Balances - Budgetary Basis		· · · · · · · · · · · · · · · · · · ·	1,248,010	
Ending Fund Balances - Budgetary Basis			1,345,152	
Linuing I will Dillances - Dungelling Dills			1,5 15,152	
Adjustments to Conform to GAAP: Elimination of Encumbrances			in the	
Ending Fund Balances - GAAP Basis			1,345,152	

## CITY OF ROCKLAND GENERAL FUND STATEMENT OF ESTIMATED AND ACTUAL REVENUES FOR THE YEAR ENDED JUNE 30, 2016

	Budget	Actual	Over (Under) Budget
Taxes			
Property	16,566,110	16,643,574	77,464
Auto Excise	900,000	1,073,333	173,333
Interest and Lien Charges	118,000	125,344	7,344
Payment in Lieu of Taxes	60,000	86,269	26,269
	17,644,110	17,928,520	284,410
Intergovernmental Revenues			_
Welfare Reimbursement	30,000	22,863	(7,137)
Veterans Reimbursement	10,000	12,395	2,395
Tree Growth	11,000	12,723	1,723
Homestead Reimbursement	148,923	148,923	-
BETE Reimbursement	307,741	307,887	146
Police Grants	94,905	101,951	7,046
	602,569	606,742	4,173
Departmental Revenues			
Police	68,400	72,054	3,654
Fire	41,813	34,188	(7,625)
Assessment	200	401	201
Finance	-	770	770
Legal	1,000	1,741	741
Code Enforcement	73,484	75,671	2,187
Public Works	91,185	90,649	(536)
Fish Pier	144,250	144,831	581
Harbor and Waterfront	272,138	318,217	46,079
Library	113,700	123,343	9,643
Recreation	31,500	29,054	(2,446)
City Clerk	57,050	55,830	(1,220)
Community Development	5,000	7,531	2,531
	899,720	954,280	54,560

# CITY OF ROCKLAND GENERAL FUND STATEMENT OF ESTIMATED AND ACTUAL REVENUES FOR THE YEAR ENDED JUNE 30, 2016

			Over
			(Under)
	Budget	Actual	Budget
Other Local Sources			
Interest on Investments	3,500	9,507	6,007
Interest on Accounts Receivable	2,000	1,178	(822)
Motor Vehicle Registration Fees	190,000	210,792	20,792
Camden and Rockport Water	15,000	11,182	(3,818)
Cable Franchise Fee	70,000	69,668	(332)
Photocopies	200	204	4
Miscellaneous Payments	-	5,000	5,000
City Lease Revenue	3,600	2,700	(900)
Other		231	231
	284,300	310,462	26,162
Transfers and Other Sources		1	
Municipal Revenue Sharing	464,558	464,558	-
Administration Fee from Wastewater	153,313	153,313	-
Emergency Medical	324,735	324,735	-
Library Trust Fund	8,443	8,443	-
Transfer Station Fund	92,304	92,304	-
Tillson TIF Reserve	92,000	92,000	<u> </u>
	1,135,353	1,135,353	<u> </u>
Total Revenues and Transfers	20,566,052	20,935,357	369,305
Beginning Fund Balance Used	139,500		
Total	20,705,552		

### CITY OF ROCKLAND GENERAL FUND STATEMENT OF ARR

### STATEMENT OF APPROPRIATIONS, EXPENDITURES AND ENCUMBRANCES FOR THE YEAR ENDED JUNE 30, 2016

	Encumbered from 2015	
General Government		· _
Legislative		
Executive		
Assessment		
Finance		
Legal		
City Clerk		
Services		
City Hall		
Community Development		
Engineering		
Public Safety		
Police Department		
Fire Department		
Dispatch		
Lights and Hydrants		
Code Enforcement		
	2	
Public Works		
Public Works		
Health and Welfare		
Contributions-Agencies		
Welfare		
	<u></u>	_
Culture and Recreation		
Public Library	1,500	
Harbor and Waterfront		
Municipal Fish Pier Recreation		
кесгеацоп		
	1,500	

Exhibit A-2 Page 1 of 2

Budget	Actual	Encumbered to 2017	(Over) Under Budget
5,799	31,296		(25,497)
235,314	257,615		(22,301)
164,890	173,280		(8,390)
530,146	517,554		12,592
112,452	111,079		1,373
212,864	230,185		(17,321)
199,562	190,338		9,224
37,291	38,112		(821)
131,834	129,406		2,428
25,000	-		25,000
1,655,152	1,678,865		(23,713)
1,929,996	1,871,195		58,801
1,543,398	1,621,252		(77,854)
190,319	190,319		• •
617,836	609,576		8,260
228,610	232,657		(4,047)
4,510,159	4,524,999	-	(14,840)
1,604,092	1,688,992		(84,900)
1,604,092	1,688,992		(84,900)
20,000	20,000		-
82,040	84,070		(2,030)
102,040	104,070		(2,030)
520,232	532,280		(10,548)
174,110	188,252		(14,142)
134,250	120,230		14,020
246,256	309,496		(63,240)
1,074,848	1,150,258	<u> </u>	(73,910)

## CITY OF ROCKLAND GENERAL FUND STATEMENT OF APPROPRIATIONS, EXPENDITURES AND ENCUMBRANCES FOR THE YEAR ENDED JUNE 30, 2016

		Encumberea from 2015	
Other Accounts Fringe Benefits Insurance/Contingency Fisher TIF Payment Main Street TIF Payment			
Debt Service TAN Interest Principal on Long-Term Debt Interest on Long-Term Debt Capital Leases			
Capital Improvement Projects			_
Assessments School District County Tax Overlay	- 1		
Operating Transfer Out Tillson Redevelopment Reserve Fire Building Reserve Fisher TIF Reserve Main Street TIF Reserve Port Development Reserve Fish Pier Improvements Reserve Parks Reserve Wastewater Fund Capital Improvement Fund Coast Guard Account Grants			
Total Appropriations		1,500	

#### Exhibit A-2 Page 2 of 2

		Encumbered	(Over) Under
Budget	Actual	to 2017	Budget
90,932	224,307		(133,375)
230,928	184,984		45,944
23,037	23,037		-
<del>-</del>	59		(59)
344,897	432,387		(87,490)
2,500	-		2,500
573,642	543,422		30,220
188,577	154,907		33,670
359,053	286,322		72,731
1,123,772	984,651		139,121
25,496	25,496		
8,773,508	8,773,508		9.23
730,052	730,052		_
283,296	33,407		249,889
9,786,856	9,536,967	4	249,889
274,896	274,896		-
15,813	15,813		-
34,555	34,555		-
	20		(20)
26,682	26,682		•
	34,601		(34,601)
	6,500		(6,500)
83,409	83,409		(100,000)
41,646	231,646		(190,000)
1,239	1,239		(2.660)
<u>-</u>	3,669		(3,669)
478,240	713,030	-	(234,790)
20,705,552	20,839,715	-	(132,663)

Unassigned Fund Balance July 1, 2015		1,248,010
Budget Surplus: Revenue Surplus	260.205	
Revenue aurpius	369,305	
Unexpended Balance of Appropriations	(132,663)	236,642
Beginning Fund Balance Used		(139,500)
Unassigned Fund Balance June 30, 2016		1,345,152
*Reconciliation Between General Unassigned Fund Balance and Exhibit C Unassigned Fund Balance:		
General Fund Unassigned Fund Balance - Exhibit A-3 EMS Deficit Fund Balance Exhibit A-4	1,345,152 (2,856)	
Total Unassigned Fund Balance Exhibit C	1,342,296	

#### CITY OF ROCKLAND ALL GENERAL RESERVES/FUNDS COMBINING BALANCE SHEET JUNE 30, 2016

JUNE 30, 2016				Tree	Municipal	Traffic	
	General	Emergency	Transfer	Planting	Revenue	Improvements	
Assets	Reserves	Medical	Station	Fund	Sharing	Study	Total
Cash and Equivalents							
Investments	1,182,551	176,621		273		43,489	1,402,934
Receivables (Net of Allowances) User Fees		477,184	222,067				699,251
Other		69,536	222,007				69,536
Due from Other Funds	655,883	-	<u>-</u>	10,925	145,516		812,324
Total Assets	1,838,434	723,341	222,067	11,198	145,516	43,489	2,984,045
Liabilities, Deferred Inflows of Resources	s and Fund Balances	3					
Liabilities							
Accounts Payable	<del>.</del>	-					
Due to Other Funds	395,423	684,816	222,067				1,302,306
Total Liabilities	395,423	684,816	222,067	<u>-</u>	<u>-</u>	-	1,302,306_
Deferred Inflows of Resources							
Unavailable Revenues - Other		41,381			<del></del>		41,381
Total Deferred Inflows of Resources		41,381			-		41,381
Fund Balances							
Restricted					145,516		145,516
Committed	1,443,011			11,198		43,489	1,454,209 43,489
Assigned Unassigned		(2,856)					(2,856)
Total Fund Balances	1,443,011	(2,856)		11,198	145,516	43,489	1,640,358
Total Liabilities, Deferred Inflows of							
Resources and Fund Balances	1,838,434	723,341	222,067	11,198	145,516	43,489	2,984,045

CITY OF ROCKLAND

ALL GENERAL RESERVES/FUNDS

COMBINING STATEMENT OF REVENUES, EXPENDITURES

AND CHANGES IN FUND BALANCES

FOR THE YEAR ENDED JUNE 30, 2016

	General Reserves (Exhibit A-6)	Emergency Medical (Exhibit A-7)	Transfer Station (Exhibit A-8)	Tree Planting Fund	Municipal Revenue Sharing	Traffic Improvements Study	Total
Revenues	(Exition A-0)	(Exmon A-7)	(Exmon A-0)	Tuna	Sharing	Brauy	Total
Intergovernmental Revenues					509,252		509,252
Charges for Services		636,591	1,856,002		507,E3E		2,492,593
Interest	35,263	5,277	1,050,002	8		1,299	41,847
Fair Value Increases (Decreases)	(12,554)	(1,866)		(2)		(459)	(14,881)
Other Local Sources	86,764	43	3,488	625		(137)	90,920
Onior Booki dourous	00,70						
Total Revenues	109,473	640,045	1,859,490	631	509,252	840	3,119,731
Expenditures							
Public Safety	10,432	263,633					274,065
Public Works	C+ 1		1,169,484				1,169,484
Health & Welfare	(L <del>*</del> ),						*
Principal & Interest	•		148,867				148,867
Other	33,430	<del></del>					33,430
Total Expenditures	43,862	263,633	1,318,351	<u>-</u>	<del></del>		1,625,846
Excess of Revenues Over							
(Under) Expenditures	65,611	376,412	541,139	631	509,252	840	1,493,885
Other Financing Sources (Uses)							
Transfers from Other Funds	143,584						143,584
Transfers to Other Funds	(9)	(324,735)_	(541,139)		(464,558)		(1,330,441)
Total Other Financing Sources (Uses)	143,575	(324,735)	(541,139)		(464,558)		(1,186,857)
Excess of Revenues and Other Sources Over							
(Under) Expenditures and Other Uses	209,186	51,677	-	631	44,694	840	307,028
Fund Balance - July 1	1,233,825	(54,533)		10,567	100,822	42,649	1,333,330
Fund Balance - June 30	1,443,011	(2,856)		11,198	145,516	43,489	1,640,358

# CITY OF ROCKLAND GENERAL RESERVE FUNDS SCHEDULE OF ACTIVITY FOR THE YEAR ENDED JUNE 30, 2016

	Fund Balance	New	Transfers From (To)	Interest/	Increase (Decrease)		Fund Balance
Reserve Fund	July 1 Fund.	Funds	Other Funds	Dividends	In Fair Value	Expenditures	June 30
Sewer Debt Service	53,334			11,722	(4,146)		60,910
Samoset/Glen Cove I & I	3,809		(9)	132	(49)		3,883
Samoset Debt Service	(10)		9	(1)	2		-
Johnson Park	2,393			839	(413)		2,819
Custom House Parking Lot	200,207	12,747		4,976	(1,708)		216,222
Police Forfeiture	36,842	48,741		1,163	(424)	(4,432)	81,890
Parks	14,446	•	6,500	306	(108)		21,144
Merritt Park Playground	6,956		•	231	(82)		7,105
Fish Pier Maintenance	3,214			98	(34)		3,278
Fish Pier Improvements	221,253		34,604	2,409	(851)		257,415
Police Trading Cards	1,740			72	(25)		1,787
Pumping/Chemicals Reserve	2,315			1,004	(355)		2,964
Sewer Rate Stabilization Reserve	493,707		10,000	10,166	(3,596)		510,277
Skatepark Helmet Reserve	1,385			42	(15)		1,412
Traffic Improvements Reserve	38,456			1,171	(414)		39,213
Fuel Assistance Reserve	24,950	1,105		933	(336)		26,652
TIF Tillson Redevelopment Reserve	52,595	ŕ	73,896			(33,430)	93,061
Police Reserve	23,384	24,000	•			(6,000)	41,384
Fisher TIF Reserve	23,255	•	18,555				41,810
Bartlett Library Reserve	29,594						29,594
Fire/EMS Reserve	· •	171					171
Main Street TIF Reserve	-		20				20
Total	1,233,825	86,764	143,575	35,263	(12,554)	(43,862)	1,443,011

CITY OF ROCKLAND

EMERGENCY MEDICAL FUND

STATEMENT OF REVENUES, EXPENDITURES

AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
FOR THE YEAR ENDED JUNE 30, 2016

	Budget	Actual	Variance
Revenues			
User Fees	498,515	495,279	(3,236)
Owls Head EMS Service	82,762	82,762	-
Aid to Outside Towns	30,000	58,550	28,550
Interest		5,277	5,277
Change in Fair Value		(1,866)	(1,866)
All Other	1,500	43	(1,457)
Total Revenues	612,777	640,045	27,268
Expenditures			
Personal Services	146,797	142,658	4,139
Contracted Services	102,088	89,602	12,486
Commodities	32,667	27,412	5,255
Capital Outlay	6,490	3,961	2,529
Total Expenditures	288,042	263,633	24,409
Excess of Revenues Over (Under)			
Expenditures	324,735	376,412	51,677
Other Financing Sources (Uses)			
Transfers to Other Funds Use of Surplus	(324,735)	(324,735)	- -
Total Other Financing Sources (Uses)	(324,735)	(324,735)	
Excess of Revenues and Other			
Sources Over (Under) Expenditures		51,677	51,677
Fund Balance - July 1		(54,533)	
Fund Balance - June 30		(2,856)	

CITY OF ROCKLAND
TRANSFER STATION
STATEMENT OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
FOR THE YEAR ENDED JUNE 30, 2016

	Budget	Actual	Variance
Revenues			
Landfill Revenue	732,002	1,123,361	391,359
MSW Tipping Fee	460,249	420,128	(40,121)
Perc Performance Credit	90,945	99,841	8,896
Solid Waste Stickers	152,625	135,487	(17,138)
Cardboard Disposal	21,462	14,750	(6,712)
White Goods and Metals	30,381	15,804	(14,577)
Plastics	7,967	8,719	752
Pallet Fees	5,151	6,102	951
Mixed Paper	9,804	3,969	(5,835)
Universal Waste	6,536	6,884	348
Payt Bag	8,750	17,838	9,088
Metal Can Bundles	3,044	802	(2,242)
Tires	2,110	2,317	207
DEP Fee Reimbursement	45,420	-	(45,420)
All Other	12,586	3,488	(9,098)
Total Revenues	1,589,032	1,859,490	270,458
Expenditures			
Personal Services	303,196	232,962	70,234
Contracted Services	934,457	877,480	56,977
Commodities	133,675	54,196	79,479
Capital Outlay	5,000	4,846	154
Principal and Interest	120,400	148,867	(28,467)
Total Expenditures	1,496,728	1,318,351	178,377
Excess of Revenues Over (Under)			
Expenditures	92,304	541,139	448,835
Other Financing Sources (Uses)			
Transfers from Other Funds	-	-	-
Transfers to Other Funds	(92,304)	(541,139)	(448,835)
Total Other Financing Sources (Uses)	(92,304)	(541,139)	(448,835)
Excess of Revenues and Other Sources Over (Under) Expenditures	_	-	
Fund Balance - July 1			
Fund Balance - June 30	_		

## CITY OF ROCKLAND ALL SPECIAL REVENUE FUNDS COMBINING BALANCE SHEET JUNE 30, 2016

Assets	Federal/State Programs (Exhibit B-2)	All Other (Exhibit B-3)	Total
Cash and Equivalents	1,716	7,674	9,390
Investments	104,303	27,922	132,225
Receivables (Net of Allowances) User Fees			-
Loans	288,153		288,153
Due from Other Governments	117,877		117,877
Due from Other Funds	235,993	124,049	360,042
Total Assets	748,042	159,645	907,687
Liabilities and Fund Balances			
Liabilities			
Accounts Payable	-		-
Due to Other Funds	119,141	12,548	131,689
Total Liabilities	119,141	12,548	131,689
Fund Balances			
Restricted	628,901	52,369	681,270
Committed	-	85,973	85,973
Assigned		8,755	8,755
Total Fund Balances	628,901	147,097	775,998
Total Liabilities and Fund Balances	748,042	159,645	907,687

#### CITY OF ROCKLAND SPECIAL REVENUE FUNDS - FEDERAL/STATE PROGRAMS COMBINING BALANCE SHEET JUNE 30, 2016

Assets	Community Business Development	CDBG Microloans Grant
Cash		
Investments Due from Other Governments	102,286	2,017
Loans Receivable	161,791	126,362
Due from Other Funds	159,630	43,139
Total Assets	423,707	171,518
Liabilities and Fund Balances		
Liabilities		
Accounts Payable		
Due to Other Funds		
Total Liabilities		
Fund Balances		
Non-Spendable		
Restricted	423,707	171,518
Committed		<del></del>
Total Fund Balances	423,707	171,518
Total Liabilities and		
Fund Balances	423,707	171,518

CDBG Home Repair Network Grants	CDBG Micro- Enterprise	Emergency Mngt. Perf. Grant	2011 Project Canopy Grant
1,141			
90,565	2,917		
		17,134	3,016
91,706	2,917	17,134	3,016
91,706_	2,917		
91,706	2,917		
		17,134	3,016
		17,134	3,016
91,706	2,917	17,134	3,016

#### CITY OF ROCKLAND SPECIAL REVENUE FUNDS - FEDERAL/STATE PROGRAMS COMBINING BALANCE SHEET JUNE 30, 2016

	2010 Project	EPA
	Canopy	Brownfield
Assets	Grant	Grant
Cash		
Investments		
Due from Other Governments		840
Loans Receivable		
Due from Other Funds	1,303	
Total Assets	1,303	840
Liabilities and Fund Balances		
Liabilities		
Accounts Payable		
Due to Other Funds		840_
Total Liabilities		840
Fund Balances		
Non-Spendable		
Restricted	1,303	
Committed		
Total Fund Balances	1,303	
Total Liabilities and		
Fund Balances	1,303	840

Camden St PPI Grant	Click It Or Ticket Campaign	Police N.A.D.D.I. Grant	2012 Dept. of Justice Burnes Grant
		575	
4,787	1768		2,000
4,787	1,768	575	2,000
4,787	1,768	575	1,548
4,787	1,768	575	1,548
-			452
		<u>-</u>	452
4,787	1,768	575	2,000

#### CITY OF ROCKLAND SPECIAL REVENUE FUNDS - FEDERAL/STATE PROGRAMS COMBINING BALANCE SHEET JUNE 30, 2016

Assets	Healthy Maine Street Grant	Small Community Grant Program
Cash		
Investments		
Due from Other Governments		
Loans Receivable		
Due from Other Funds	3,236	2,091
Total Assets	3,236	2,091
Liabilities and Fund Balances		
Liabilities		
Accounts Payable		
Due to Other Funds		
Total Liabilities		174
Fund Balances		
Non-Spendable		- 5023
Restricted	3,236	2,091
Committed		
Total Fund Balances	3,236	2,091
Total Liabilities and	2.024	2.001
Fund Balances	3,236	2,091

Maine Coastal	Trail Improvement	<b></b>
Program	Grant	Totals
	t	1,716
		104,303
		102,877
		288,153
15,000	6,444	250,993
15,000	6,444	748,042
15,000	1	119,141
15,000	<u> </u>	
15,000	<u> </u>	119,141
		1.41
	6,444	628,901
		÷1
	- 6,444	628,901
15,000	6,444	748,042

#### CITY OF ROCKLAND SPECIAL REVENUE FUNDS - ALL OTHER COMBINING BALANCE SHEET JUNE 30, 2016

Assets	Village Museum	Police DARE
Cash and Equivalents Investments Due from Other Funds	5,631	4,525
Total Assets	5,631	4,525
Liabilities and Fund Balances		
Liabilities Due to Other Funds	4,485	63
Total Liabilities	4,485	63
Fund Balances		
Restricted Committed Assigned	1,146	4,462
Total Fund Balances	1,146	4,462
Total Liabilities and Fund Balances	5,631	4,525

Shore

Exhibit B-3
Page 1 of 2

Skateboard Park Project	RCHP Scholarship Trust	Berliawsky Park	Elizabeth Tyrell Trust	Odor Study
1,049	13,430	4,336	34,069	2,098
1,049	13,430	4,336	34,069	2,098
	8,000			
	8,000			
	8,000	<u>-</u>		-
	5,430	4,336	34,069	
1,049				2,098
1,049	5,430	4,336	34,069	2,098
1,049	13,430	4,336	34,069	2,098

#### CITY OF ROCKLAND SPECIAL REVENUE FUNDS - ALL OTHER COMBINING BALANCE SHEET JUNE 30, 2016

Assets	Stormwater Separation Project	Community and Arts Development
Cash and Equivalents Investments		
Due from Other Funds	78,814	7,906
Total Assets	78,814	7,906
Liabilities and Fund Balances		
Liabilities		
Due to Other Funds		
Total Liabilities		<del>-</del>
Fund Balances		
Restricted		7,906
Committed Assigned	78,814	
Total Fund Balances	78,814	7,906
Total Liabilities and Fund Balances	78,814	7,906

Exhibit B-3
Page 2 of 2

Library Booktalk Podcast	Midcoast Veterans Memorial	Coast Guard	Veterans Memorial	Total
		2,613	4,012	7,674
100	528		534	27,922 124,049
100	528	2,613	4,546	159,645
			<del></del>	12,548
		<del></del>		12,548
100	528			52,369
		2,613	4,546	85,973 8,755
100	528	2,613	4,546	147,097
100	528	2,613	4,546	159,645

# CITY OF ROCKLAND ALL SPECIAL REVENUE FUNDS COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES FOR THE YEAR ENDED JUNE 30, 2016

	Federal/State Programs (Exhibit B-5)	All Other (Exhibit B-6)	Total
Revenues			
Intergovernmental Revenues	2,211,274		2,211,274
Interest	3,116	943	4,059
Fair Value Increases (Decreases)	(1,102)	(685)	(1,787)
Other Local Sources	14,851	17,911	32,762
Total Revenues	2,228,139	18,169	2,246,308
Expenditures			
General Government	-		-
Public Safety	7,149	99	7,248
Public Works	15,615	96,646	112,261
Cultural & Recreation	26,384	549	26,933
Health & Welfare	1,646	6,600	8,246
Capital Improvement	2,198,491		2,198,491
Other	39,340	24,543	63,883
Total Expenditures	2,288,625	128,437	2,417,062
Excess of Revenues Over			
(Under) Expenditures	(60,486)	(110,268)	(170,754)
Other Financing Sources (Uses)			
Transfers from Other Funds	132,544	1,239	133,783
Transfers to Other Funds	(3)		(3)
Total Other Financing Sources (Uses)	132,541	1,239	133,780
Excess of Revenues and Other Sources Over (Under) Expenditures and Other Uses	72,055	(109,029)	(36,974)
Fund Balance - July 1	556,846	256,126	812,972
Fund Balance - June 30	628,901	147,097	775,998

	Community Business Development	CDBG Microloans Grant	2014 CDBG Home Repair Network Grant	2015 CDBG Home Repair Network Grant	CDBG Micro- Enterprise	Comm. For Me's Future Grant	2010 Emergency Mngt. Perf. Grant
Revenues Microloan Payments Intergovernmental Revenues	14,137	714	722,892	1,326,415	97,160		
Interest Fair Value Increases(Decreases) Local Sources	3,056 (1,081)	60 (21)		1,526, 113		. <u> </u>	
Total Revenues	16,112	753	722,892	1,326,415	97,160		
Expenditures New Loans/Loans forgiven Administration Professional Services Contractors/Vendors Capital Improvement Equipment Other			722,892	1,326,415	97,160	7,866	
Total Expenditures			722,892	1,326,415	97,160	7,866	
Excess of Revenues Over (Under) Expenditures	16,112	<u>7</u> 53	4.	i,	Their	(7,866)	4
Other Financing Sources (Uses) Transfers from Other Funds Transfers to Other Funds						22,581	
Total Other Financing Sources (Uses)			<u>-</u>	<u> </u>	<u> </u>	22,581	<u> </u>
Excess of Revenues and Other Sources Over (Under) Expenditures and Other Uses	16,112	753	-	-	-	14,715	-
Fund Balance - July 1	407,595	170,765	<u></u>		<u> </u>	(14,715)	17,134
Fund Balance - June 30	423,707	171,518	<u>-</u>		<u>-</u>		17,134

	2015 Emergency Mngt. Perf. Grant	2011 Project Canopy Grant	2010 Project Canopy Grant	EPA Brownfield Grant	Fish Pier Dredging Survey Grant	Camden St PPI Grant	Evidence Based Impaired Driving Grant
Revenues Microloan Payments Intergovernmental Revenues Interest Fair Value Increases(Decreases) Local Sources	836			44,158			1,850
Total Revenues	836	<u>-</u>	-	44,158	<u> </u>	<u> </u>	1,850
Expenditures New Loans/Loans forgiven Administration Professional Services Contractors/Vendors Capital Improvement Equipment Other	836	1,684		42,314 1,844		39,340	1,850
Total Expenditures	836	1,684	-	44,158		39,340	1,850
Excess of Revenues Over (Under) Expenditures		(1,684)				(39,340)	190
Other Financing Sources (Uses) Transfers from Other Funds Transfers to Other Funds				·	(3)	969	
Total Other Financing Sources (Uses)			<u>-</u>	<u> </u>	(3)	969	-
Excess of Revenues and Other Sources Over (Under) Expenditures and Other Uses	-	(1,684)	-	-	(3)	(38,371)	-
Fund Balance - July 1		4,700	1,303	<u>-</u>	3	38,371	<u>.</u>
Fund Balance - June 30		3,016	1,303			<u>-</u>	

	Click It Or Ticket Campaign	Police N.A.D.D.I. Grant	2009 Dept. of Justice Burnes Grant	2012 Dept. of Justice Burnes Grant	Healthy Maine Street Grant	Small Community Grant Program
Revenues Microloan Payments Intergovernmental Revenues Interest Fair Value Increases(Decreases) Local Sources	1,768					
Total Revenues	1,768	<u> </u>	<u> </u>		2	<u>-</u>
Expenditures New Loans/Loans forgiven Administration Professional Services Contractors/Vendors Capital Improvement Equipment Other	1,768	832	613	55		6,059
Total Expenditures	1,768	832	613	55		6,059
Excess of Revenues Over (Under) Expenditures	7.2.7	(832)	(613)	(55)	<u>,4</u>	(6,059)
Other Financing Sources (Uses) Transfers from Other Funds Transfers to Other Funds						
Total Other Financing Sources (Uses)	<u> </u>		-	<u> </u>		
Excess of Revenues and Other Sources Over (Under) Expenditures and Other Uses	-	(832)	(613)	(55)	-	(6,059)
Fund Balance - July 1	-	832	613	507	3,236	8,150
Fund Balance - June 30				452	3,236	2,091

	Maine Coastal Program	ATV Grant	Connector Trail Improvement Grant	Wellness Grant	Old County Road	Total
Revenues Microloan Payments						14,851
Intergovernmental Revenues Interest Fair Value Increases(Decreases) Local Sources	15,000	1,195				2,211,274 3,116 (1,102)
Total Revenues	15,000	1,195	<u> </u>	-	-	2,228,139
Expenditures New Loans/Loans forgiven Administration Professional Services Contractors/Vendors Capital Improvement Equipment	24,700	1,195	9,556			6,059 2,604 67,627 159,538 2,049,307
Other				1,646		3,490
Total Expenditures	24,700	1,195	9,556	1,646	-	2,288,625
Excess of Revenues Over (Under) Expenditures	(9,700)		(9,556)	(1,646)	re .	(60,486)
Other Financing Sources (Uses) Transfers from Other Funds Transfers to Other Funds	9,700		16,000		83,294	132,544
Total Other Financing Sources (Uses)	9,700	•	16,000	<u>-</u>	83,294	132,541
Excess of Revenues and Other Sources Over (Under) Expenditures and Other Uses	-	-	6,444	(1,646)	83,294	72,055
Fund Balance - July I	-		<u> </u>	1,646	(83,294)	556,846
Fund Balance - June 30			6,444		_	628,901

	Shore Village Museum	Police DARE	Skateboard Park Project	RCHP Scholarship Trust	Berliawsky Park	Elizabeth Tyrell Trust	Odor Study	Middle Country Public Library
Revenues								•
Intergovernmental Revenues								
Other Local Sources	1.00	1,307		485	153			
Interest	168 (59)	135 (48)	1	485 (451)	(127)			
Fair Value Increases (Decreases)	(39)	(46)		(431)	(127)			<del></del>
Total Revenues	109	1,394	1	34	26	-		
Expenditures Public Safety Programs Repairs and Maintenance Contractors/Vendors				8,000				
Scholarships Supplies/Materials		99		8,000				429
Insurance								
Miscellaneous			120					
Total Expenditures	4	99	120	8,000	<u> </u>	<del>-</del>		429
Excess of Revenues Over (Under) Expenditures	109	1,295	(119)	(7,966)	26	127	11-2	(429)
Other Financing Sources (Uses) Transfer from Other Funds Transfer to Other Funds								
Total Other Financing Sources (Uses)	-	¥	_				1959	
Excess of Revenues and Other Sources Over (Under)	400	1 000	(110)	(0.00)	24			(400)
Expenditures and Other Uses	109	1,295	(119)	(7,966)	26	100 to 10	-	(429)
Fund Balance (Deficit) - July 1	1,037	3,167	1,168	13,396	4,310	34,069	2,098	429
Fund Balance - June 30	1,146	4,462	1,049	5,430	4,336	34,069	2,098	

	YMCA Gen. Assist. Grant	YMCA E.U.D.L.	Stormwater Separation Project	Community and Arts Development	Library Booktalk Podcast	Midcoast Veterans Memorial	Coast Guard	Veterans Memorial	Total
Revenues Intergovernmental Revenues Other Local Sources Interest Fair Value Increases (Decreases)		6,400					6,791	3,413 1	17,911 943 (685)
Total Revenues		6,400				<del>-</del>	6,791	3,414	18,169
Expenditures Public Safety Programs Repairs and Maintenance Contractors/Vendors Scholarships Supplies/Materials		6,400	96,646				8,075		103,046 8,000 8,603
Insurance Miscellaneous	200							8,468	8,788
Total Expenditures	200	6,400	96,646				8,075	8,468	128,437
Excess of Revenues Over (Under) Expenditures	(200)		(96,646)	-	•		(1,284)	(5,054)	(110,268)
Other Financing Sources (Uses) Transfer from Other Funds Transfer to Other Funds							1,239		1,239
Total Other Financing Sources (Uses)			-	-	- 2		1,239	72.0	1,239
Excess of Revenues and Other Sources Over (Under) Expenditures and Other Uses	(200)	4	(96,646)	4		4	(45)	(5,054)	(109,029)
Fund Balance (Deficit) - July 1	200		175,460	7,906	100	528	2,658	9,600	256,126
Fund Balance - June 30	040	1 6	78,814	7,906	100	528	2,613	4,546	147,097

#### CITY OF ROCKLAND ALL CAPITAL PROJECT FUNDS COMBINING BALANCE SHEET JUNE 30, 2016

Assets	Pump Station/CSO Project	Capital Improvements Program
Cash		42,372
Investments Loan Receivable		42,372
Due from Other Governments		
Due from Other Funds	147,978	948,565
Total Assets	147,978	990,937
Liabilities and Fund Balances		
Liabilities		
Accounts Payable		
Retainage Payable		****
Due to Other Funds		64,358
Total Liabilities		64,358
Fund Balances		
Restricted	147,978	863,099
Committed		63,480
Total Fund Balances	147,978	926,579
Total Liabilities and	147,978	000 027
Fund Balances	147,776	990,937

Public Works Big Dig Project	Capital Reserve Funds	Elm/Museum St. Sidewalk Rebuild	Old County Road	Total
	59,259 1,652,947			59,259 1,695,319
156,277	1,532,417		1,000,000	1,000,000 2,785,237
156,277	3,244,623		1,000,000	5,539,815
			348,855	348,855
	505 500	22.406	137,149	137,149
	585,729	33,486	272,311	955,884
	585,729_	33,486	758,315	1,441,888
156,277		(33,486)	241,685	1,375,553
	2,658,894			2,722,374
156,277	2,658,894	(33,486)	241,685	4,097,927
156,277	3,244,623	-	1,000,000	5,539,815

# CITY OF ROCKLAND ALL CAPITAL PROJECT FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE FOR THE YEAR ENDED JUNE 30, 2016

	Pump Station/CSO Project	Capital Improvements Program
Revenues		
Intergovernmental Revenue		
Local Sources		158,890
Change in Fair Value		
Interest		
Total Revenues		158,890
Expenditures		
Capital Outlay		170,031
Repairs & Maintenance		
Debt Service		
Other		
Total Expenditures	<del></del> .	170,031
Excess of Revenues Over (Under)		
Expenditures	0.00	(11,141)
Other Financing Sources (Uses) Bond Proceeds		-
Transfers from Other Funds		231,646
Transfers to Other Funds	(11,549)	-
Total Other Financing		
Sources (Uses)	(11,549)	231,646
,		
Excess of Revenues and Other		
Sources Over (Under)		
Expenditures and Other Uses	(11,549)	220,505
Fund Balance - July 1	159,527	706,074
Fund Balance - June 30	147,978	926,579

Public Works Big Dig Project	Capital Reserve Funds	Elm/Museum St. Sidewalk Rebuild	Old County Road	Total
	141,974 (17,734) 51,124	65,000	1,000,000 603	1,000,000 365,864 (17,734) 51,727
-	175,364	65,000	1,000,603	1,399,857
		265,299	2,275,624	2,710,954 -
	51,446			51,446
-	51,446	265,299	2,275,624_	2,762,400
	123,918	(200,299)	(1,275,021)	(1,362,543)
	591,330 (16,813)	166,813	1,600,000	1,600,000 989,789 (111,656)
ė.	574,517	166,813	1,516,706	2,478,133
i d	698,435	(33,486)	241,685	1,115,590
156,277	1,960,459	<u> </u>		2,982,337
156,277	2,658,894	(33,486)	241,685	4,097,927

### CITY OF ROCKLAND CAPITAL IMPROVEMENTS FUND SCHEDULE OF ACTIVITY FOR THE YEAR ENDED JUNE 30, 2016

FOR THE YEAR ENDED JUNE 30, 2016	Balance	<i>m</i>	D	Lease/Loan	Total	Ever on Planta	Transfer From(To) Unreserved	Balance June 30
City Projects	July 1	Transfers	Revenues	Proceeds	Available	Expenditures	Unreservea	June 30
, ,	14,798				14,798			14,798
Road Construction	1,597				1,597			1,597
Drainage Projects	1,397				144,914			144,914
Lindsey Brook Rehab	4,327				4,327			4,327
Roads and Sidewalks	4,327 840				840			840
Recycling Facility Improvement	8,000				8,000			8,000
Sign Van	8,681				8,681			8,681
Monitoring Well Landfill	409				409			409
Fire/EMS Command Vehicle	409		158,890		158,890			158,890
Ambulance	15,000		150,650		15,000	(15,000)		-
Thermal Cameras	2,229				2,229	(15,000)		2,229
FD Fire Hose Upgrade/Replacement	644				644			644
Solid Waste Gas Collection System	1,500				1,500			1,500
Solid Waste Loader	78,000				78,000			78,000
Solid Waste Compactor Fire Rescue Pumper	1,019				1,019			1,019
Police Upgrade Radar Units	769				769			769
PW Replace Thomaston Meadow Rd. Bridge	54,792				54,792			54,792
PW 13 Sidewalk Machine	25,127				25,127			25,127
Sewer/Storm Water Camera 12	532				532			532
Stormwater & Wastewater Collection Study	129,565				129,565	(64,358)		65,207
Downtown Lighting Project	100,000	165,000			265,000	(66,162)		198,838
Multi Town Street Lighting Project	100,000	25,000			25,000	(12,817)		12,183
Finance Munis Software	44	25,000			44	(,,		44
Library Lighting & Insulation Project	10,523				10,523			10,523
Library Chimney	6,666				6,666			6,666
Library Building Evaluation	16,848				16,848	(11,694)		5,154
Recreation Center	50,202				50,202	` , ,		50,202
Municipal Fish Pier Underground Elec.	7,214				7,214			7,214
City Committed Balances	684,240	190,000	158,890_		1,033,130	(170,031)	-	863,099
Total Committed Balances	684,240	190,000		-	1,033,130	(170,031)	-	863,099
Unassigned	21,834	41,646			63,480		<u> </u>	63,480
Total CIP	706,074	231,646	-		1,096,610	(170,031)	-	926,579

CITY OF ROCKLAND

CAPITAL RESERVE FUNDS

SCHEDULE OF ACTIVITY

FOR THE YEAR ENDED JUNE 30, 2016

Exhibit C-4

	Fund		Transfers		Increase		Fund
	Balance	New	From (To)	Interest/	(Decrease)		Balance
Reserve Fund	July 1	Funds	Other Funds	Dividends	In Fair Value	Expenditures	June 30
			<u></u>			11.1	
Sewer Depreciation	159,739			418	(148)		160,009
Sewer Equipment	231			51	(18)		264
Industrial Park Land Sales	85,685			2,610	(922)		87,373
City Land Sales	101,591	141,974		1,703	(513)	(51,446)	193,309
Audio Visual Reserve	5,317			206	(74)		5,449
Thermal Imaging Camera	2,100						2,100
Ground Cover Reserve	17,678			540	(191)		18,027
Recreation Reserve	502			87	(31)		558
Sewer Renewal and Replacement Reserve	340,430		100,000	25,411	(8,684)		457,157
Civil War Artifacts Reserve	14,814			605	(214)		15,205
Emergency Medical Reserve	19,574			596	(211)		19,959
Landfill Closure Reserve	318,823			9,713	(3,435)		325,101
Ladder Truck Reserve	13,748			419	(148)		14,019
Landfill Perpetual Care Reserve	223,638			2,152	(761)		225,029
Sewer CIP Reserve	18,238		(16,813)	4,008	(1,418)		4,015
Fire Department Building Reserve	105,387		15,813	1,227	(253)		122,174
Transfer Station Capital Equipment Reserve	501,334		448,835	763	(584)		950,348
Port Development Reserve	31,630		26,682	615	(129)		58,798
Total =	1,960,459	141,974	574,517	51,124	(17,734)	(51,446)	2,658,894

#### CITY OF ROCKLAND PERMANENT FUNDS COMBINING BALANCE SHEET JUNE 30, 2016

		Haines
Assets	Cemetery	Charity
Cash	1,813	26,189
Investments	59,841	248,063
Due From Other Funds	·	
Loans Receivable		66,938
Total Assets	61,654	341,190
Liabilities and Fund Balances		
Liabilities		
Due to Other Funds	43,873	88,807
Total Liabilities	43,873	88,807
Fund Balances (Deficit)		
Non-Spendable		57,581
Restricted	17,781	194,802
Unassigned		
Total Fund Balances	17,781	252,383
Total Liabilities and		
Fund Balances	61,654	341,190

Vanna a d	Land	All	
Keywood Library	Leach Library	Other (Exhibit D-4)	Total
62,490	64,775	29,060	28,002 464,229 66,938
62,490	64,775	29,060	559,169
4,364	1,001	707	138,752
4,364	1,001	707	138,752
	50,000	17,800	125,381
58,126	13,774	10,553	295,036
58,126	63,774	28,353	420,417
62,490	64,775	29,060	559,169

## CITY OF ROCKLAND PERMANENT FUNDS COMBINING BALANCE SHEET-ALL OTHER JUNE 30, 2016

Assets	Cleveland/ Bostick Library
Cash	10.471
Investments Due from Other Funds	10,471
Loans Receivable	
Total Assets	10,471
Liabilities and Fund Balances	
Liabilities	
Due to Other Funds	<u>263</u>
Total Liabilities	263
Fund Balances	
Non-Spendable	10,000
Restricted	208
Total Fund Balances	10,208
Total Liabilities and	
Fund Balances	10,471

Flower	Monroe Highway	Other Library	Total
7,109	5,776	5,704	29,060
7,109	5,776	5,704	29,060
		444_	707
		444	707
1,000 6,109	200 5,576	6,600 (1,340)	17,800 10,553
7,109	5,776	5,260_	28,353
7,109	5,776	5,704	29,060

## CITY OF ROCKLAND PERMANENT FUNDS STATEMENT OF ACTIVITY - ALL PERMANENT FUNDS FOR THE YEAR ENDED JUNE 30, 2016

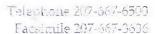
	Cemetery	Haines Charity
Revenues		
Local Sources		157
Investment Income	1,255	9,742
Fair Value Increases (Decreases)	568	(8,084)
Total Revenues	1,823	1,815
Expenditures		
Charity		7,553
Capital Improvements	<del></del>	
Total Expenditures		7,553
Excess of Revenues Over (Under)		
Expenditures	1,823	(5,738)
Other Financing Sources (Uses)		
Transfer From Other Funds		
Transfer to Other Funds		
Total Other Financing		
Sources (Uses)	1.00 m	-
Excess of Revenues and Other Sources Over (Under)		
Expenditures and Other Uses	1,823	(5,738)
Fund Balance - July 1	15,958	258,121
Fund Balance - June 30	17,781	252,383

Keywood Library	Leach Library	All Other (Exhibit D-4)	Total
			157
2,231	2,302	1,032	16,562
(1,921)	(1,917)	(860)	(12,214)
310	385	172	4,505
			7,553
	·		
			7,553
310	385	172	(3,048)
(6,199)	(1,364)	(880)	(8,443)
(6.100)	(1.264)	(880)	(8.442)
(6,199)	(1,364)	(880)	(8,443)
(5,889)	(979)	(708)	(11,491)
64,015	64,753	29,061	431,908
58,126	63,774	28,353	420,417

## CITY OF ROCKLAND PERMANENT FUNDS STATEMENT OF ACTIVITY - ALL OTHER FOR THE YEAR ENDED JUNE 30, 2016

TOR THE TEAR ENDED JUNE 30, 2010	Cleveland/ Bostick Library
Revenues	
Investment Income	372
Fair Value Increases (Decreases)	(308)
Total Revenues	64
Expenditures	
Abatements	
Cemetery Care	
Total Expenditures	
Excess of Revenues Over (Under) Expenditures	64
Other Financing Sources (Uses) Transfer to Other Funds	(281)
Total Other Financing Sources (Uses)	(281)
Excess of Revenues and Other Sources Over (Under)	(217)
Expenditures and Other Uses	(217)
Fund Balance - July 1	10,425
Fund Balance - June 30	10,208

Flower	Monroe Highway	Other Library	Total
252 (209)	205 (169)	203 (174)	1,032 (860)
43	36	29	172
			٠
			-
43	36	29	172_
		(599)	(880)
		(599)	(880)
43	36	(570)	(708)
7,066	5,740	5,830	29,061
7,109_	5,776	5,260	28,353_





James W. Wildman, C.P.A. Ronald C. Bean, C.P.A. Keins M. Bonden, C.P.A. Many & L. Lynch, C.P.A. Anny & Atherion, C.P.A.

### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Members of the City Council City of Rockland Rockland, ME 04841

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of the City of Rockland, Maine as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the City of Rockland, Maine's basic financial statements and have issued our report thereon dated March 30, 2017.

#### Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered City of Rockland, Maine's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of City of Rockland, Maine's internal control. Accordingly, we do not express an opinion on the effectiveness of City of Rockland, Maine's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did identify certain deficiencies in internal control, described in the accompanying schedule of findings and questioned costs that we consider to be material weaknesses (2016-001 to 2016-003).

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Rockland, Maine's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements; noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit

and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully Submitted,

James W. Wadman, CPA

James W. Wadman, CPA March 30, 2017



Telephone 207-667-6500 Facsimile 207-667-3636

Ronald C. Bean, C.P.A. Kellie M. Bowden, C.P.A. Wanese L. Lynch, C.P.A. Amy E. Atherion, C.P.A.

### INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Members of the City Council City of Rockland Rockland, ME 04841

#### Report on Compliance for Each Major Federal Program

We have audited the City of Rockland, Maine's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the City of Rockland, Maine's major federal programs for the year ended June 30, 2016. The City of Rockland, Maine's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of City of Rockland, Maine's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Audits Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City of Rockland, Maine's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the City of Rockland, Maine's compliance.

#### Opinion on Each Major Federal Program

In our opinion, City of Rockland, Maine complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2016.

#### Report on Internal Control over Compliance

Management of the City of Rockland, Maine is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City of Rockland, Maine's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City of Rockland, Maine's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Respectfully Submitted,

James W. Wadman, CPA

James W. Wadman, CPA March 30, 2017

Federal Grantor/Pass-Through Grantor/Program Title	Federal CFDA Number	Pass-Through Entity Identifying Number	Passed Through to Subrecipients	Total Federal Expenditures
, and the second		Tacinifying Transcer	- Buorceipiens	Lapenanares
U.S. Department of Housing and Urban Development: Passed Through State Department of Economic				
and Community Development:				
2015 Home Repair Network Program	*14.228	20150924000000000000		1,326,415
2014 Home Repair Network Program	*14.228	201412110000000000000		722,892
Micro-Enterprise Grant	*14.228	201511050000000000000		97,159
Total U.S. Department of Housing and Urban Development				2,146,466
U.S. Department of Transportation:  Passed Through Maine Bureau of Highway Safety:  Highway Safety Clusters				
Highway Safety Cluster: 2016 Evidence Based Impaired Driving	20.600	ID16-034		1,850
2016 CIOT HvE Campaign & Increased SB Enforcement	20.609	OP15-048		1,768
Sub-Total Highway Safety Cluster				3,618
Passed Through Maine Dept of Transportation:				
Transportation Planning-Camden Street	20.205	20140801000000000094		20,000
Total U.S. Department of Transportation			1.0	22.610
Total O.S. Department of Transportation				23,618
U.S. Bureau of Justice: Passed Through the County of Knox, Maine: Byrne Jag Program Byrne Jag Program	16.804 16.804	KNX-01-12 2009-SB-B9-0581		613
Dynie Jag Flogran	10.804	2007-311-117-0361		55
Total U.S. Bureau of Justice				668
U.S. Department of Homeland Security: Passed Through Maine Emergency Management Agency: 2014 Emergency Management Performance Grant Program	97.042	EMW-2014-EP-00055		836
Total U.S. Department of Homeland Security				836
U.S. Department of Agriculture: Project Canopy Grant	10.675	UCF PE 11		1,684
Total U.S. Department of Agriculture			-	1,684
U.S. Department of Environmental Protection: Brownfield Assessment Program	66.818	96165801		44,158
Total U.S. Department of Environmental Protection			-	44,158
Total			1/4	2,217,430

### CITY OF ROCKLAND NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2016

#### NOTE A - SIGNIFICANT ACCOUNTING POLICIES

The accompanying schedule of expenditures of federal awards (the "Schedule") includes the federal award activity of the City of Rockland, Maine under programs of the federal government for the year ended June 30, 2016. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the City of Rockland, Maine, it is not intended to and does not present the financial position or changes in net position of the City of Rockland, Maine.

#### NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts shown on the Schedule represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years.

#### NOTE C - INDIRECT COST RATE

The City of Rockland. Maine has not elected to use the 10% de minimis indirect cost rate as allowed under the Uniform Guidance.

#### NOTE D – PASS-THROUGH AWARDS

The City of Rockland, Maine receives certain federal awards in the form of pass-through awards from the State of Maine. Such amounts received as pass-through awards are specifically identified on the Schedule.