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Coordinated Population Forecast for Yamhill County, its Urban Growth Boundaries (UGB), and Area Outside UGBs 2017-2067

Portland State University. Population Research Center

Jason R. Jurjevich Portland State University, jjason@email.arizona.edu

Nicholas Chun Portland State University

Kevin Rancik Portland State University

Risa Proehl *Portland State University* Follow this and additional works at: https://pdxscholar.library.pdx.edu/opfp

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Authors

Portland State University. Population Research Center, Jason R. Jurjevich, Nicholas Chun, Kevin Rancik, Risa Proehl, Julia Michel, Matt Harada, Charles Rynerson, and Randy Morris

Coordinated Population Forecast



2017

Through

2067

Yamhill County

Urban Growth Boundaries (UGB) & Area Outside UGBs



Photo CreditMcGuire Reservoir along Meadow Lake Road in the Coast Range mountains. (Photo No. yamDA0127). Gary Halvorson, Oregon State Archives http://arcweb.sos.state.or.us /pages/records/local/county/scenic/yamhill/85.html

Coordinated Population Forecast for Yamhill County, its Urban Growth Boundaries (UGB), and Area Outside UGBs 2017-2067

Prepared by

Population Research Center

College of Urban and Public Affairs

Portland State University

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Project Staff:

Jason R. Jurjevich, PhD. Assistant Director, Population Research Center & Acting Program Manager

Nicholas Chun, Population Forecast Program Analyst

Kevin Rancik, GIS & Research Analyst

Risa S. Proehl, Population Estimates Program Manager

Julia Michel, Graduate Research Assistant

Matt Harada, Undergraduate Research Assistant

Charles Rynerson, Census State Data Center Coordinator

Randy Morris, Research Analyst

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How to Read this Report

This report should be read with reference to the documents listed below—downloadable on the Forecast Program website (<u>http://www.pdx.edu/prc/opfp</u>).

Specifically, the reader should refer to the following documents:

- *Methods and Data for Developing Coordinated Population Forecasts*—Provides a detailed description and discussion of the forecast methods employed. This document also describes the assumptions that feed into these methods and determine the forecast output.
- *Forecast Tables*—Provides complete tables of population forecast numbers by county and all subareas within each county for each five-year interval of the forecast period (i.e., 2017-2067).

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Executive Summary

Historical

Different parts of the county experience differing growth patterns. Local trends within the UGBs and the area outside them collectively influence population growth rates for the county as a whole.

Yamhill County's total population grew rapidly during the 2000s, with average annual growth rates above one and a half percent between 2000 and 2010 (**Figure 1**); however, most of its sub-areas experienced more rapid population growth during the 2000s. With the exception of Amity, Sheridan, and Willamina, all other sub-areas grew at a faster rate than the county.

Yamhill County's positive population growth in the 2000s was largely the result of substantial net inmigration. Meanwhile an aging population not only led to an increase in deaths, but also resulted in a smaller proportion of women in their childbearing years. This, along with more women choosing to have fewer children and have them at older ages has led to fewer births in recent years. The larger number of births relative to deaths caused a natural increase (more births than deaths) in every year from 2000 to 2015. While net in-migration outweighed natural increase during the early and middle years of the last decade, the gap between these two numbers has narrowed more recently, slowing population growth at the turn of the decade. In more recent years (2014 and 2015) net in-migration has increased, bringing with it population growth (**Figure 12**).

Forecast

Total population in Yamhill County as a whole as well as within its sub-areas will likely grow at a slightly faster pace in the near-term (2015 to 2035) compared to the long-term (**Figure 1**). The tapering of growth rates is largely driven by an aging population—a demographic trend which is expected to contribute to natural increase transitioning into natural decrease (more deaths than births) during the middle of the forecast horizon. As natural decrease occurs, population growth will become increasingly reliant on net in-migration.

Even so, Yamhill County's total population is forecast to increase by more than 28,500 over the next 18 years (2017-2035) and by more than 70,000 over the entire 50 year forecast period (2017-2067). Subareas that showed strong population growth in the 2000s are expected to experience similar rates of population growth during the forecast period.

		Historica	l l		Forecast				
			AAGR					AAGR	
	2000	2010	(2000-2010)	2017	2035	2067	(2017-2035)	(2035-2067)	
Yamhill County	84,992	99,193	1.6%	106,555	135,096	177,170	1.3%	0.9%	
Amity UGB	1,481	1,623	0.9%	1,642	1,910	2,276	0.8%	0.5%	
Carlton UGB	1,514	2,007	2.9%	2,229	3,013	3,998	1.7%	0.9%	
Dayton UGB	2,244	2,708	1.9%	2,837	3,200	3,761	0.7%	0.5%	
Dundee UGB	2,672	3,162	1.7%	3,243	4,570	6,697	1.9%	1.2%	
Gaston UGB (Yamhill)	110	154	3.4%	157	159	161	0.1%	0.0%	
Lafayette UGB	2,586	3,742	3.8%	4,083	5,717	6,937	1.9%	0.6%	
McMinnville UGB	26,709	32,527	2.0%	34,293	44,122	62,804	1.4%	1.1%	
Newberg UGB	18,558	22,572	2.0%	24,296	34,021	52,135	1.9%	1.3%	
Sheridan UGB	5,581	6,210	1.1%	6,340	6,893	7,560	0.5%	0.3%	
Willamina UGB (Yamhill)	1,128	1,180	0.5%	1,227	1,272	1,360	0.2%	0.2%	
Yamhill UGB	805	1,024	2.4%	1,077	1,338	1,671	1.2%	0.7%	
Outside UGBs	21,604	22,284	0.3%	25,132	28,880	27,812	0.8%	-0.1%	

Figure 1. Yamhill County and Sub-Areas—Historical and Forecast Populations, and Average Annual Growth Rates (AAGR)

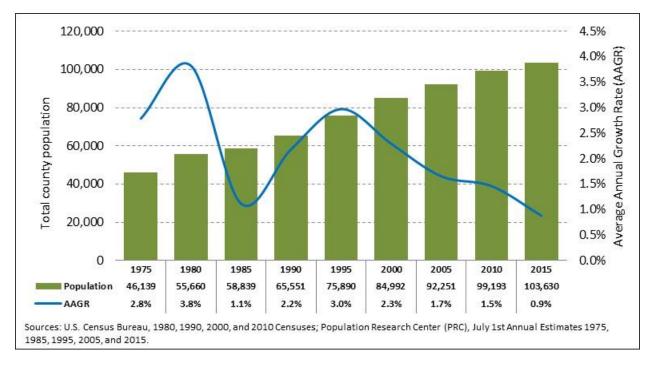
Sources: U.S. Census Bureau, 2000 and 2010 Censuses; Forecast by Population Research Center (PRC).

Historical Trends

Different growth patterns occur in different parts of Yamhill County. Each of Yamhill County's sub-areas were examined for any significant demographic characteristics or changes in population or housing growth that might influence their individual forecasts. Factors analyzed include age composition of the population, race and ethnicity, births, deaths, migration, the number of housing units, housing occupancy, and persons per household (PPH). It should be noted that population trends of individual sub-areas often differ from those of the county as a whole. However, population growth rates for the county are collectively influenced by local trends within its sub-areas.

Population

Yamhill County's total population more than doubled between 1975 and 2015—from roughly 46,100 in 1975 to about 103,500 in 2015 (Figure 2). During this 40-year period, the county realized the highest growth rates just prior to the 1980s, which coincided with a period of relative economic prosperity. During the early 1980s however, challenging economic conditions, both nationally and within the county, led to population decline. Again, during the early 1990s population growth rates increased, but challenging economic conditions building up to the 2000s and Great Recession yielded slower rates of population growth. Even so, Yamhill County's experienced positive population growth throughout the 40-year period.





During the 2000s, Yamhill County's average annual population growth rate stood at 1.6 percent (Figure 3). At the same time Lafayette, Carlton and Yamhill recorded average annual growth rates of 3.8, 2.9 and 2.4 percent, respectively. In fact, all sub-areas except for Amity, Sheridan, the portion of Willamina

within Yamhill County, and the area outside UGBs had faster growth rates relative to the county as a whole.

			AAGR	Share of	Share of
	2000	2010	(2000-2010)	County 2000	County 2010
Yamhill County	84,992	99,193	1.6%	100.0%	100.0%
Amity UGB	1,481	1,623	0.9%	1.7%	1.6%
Carlton UGB	1,514	2,007	2.9%	1.8%	2.0%
Dayton UGB	2,244	2,708	1.9%	2.6%	2.7%
Dundee UGB	2,672	3,162	1.7%	3.1%	3.2%
Gaston UGB (Yamhill)	110	154	3.4%	0.1%	0.2%
Lafayette UGB	2,586	3,742	3.8%	3.0%	3.8%
McMinnville UGB	26,709	32,527	2.0%	31.4%	32.8%
Newberg UGB	18,558	22,572	2.0%	21.8%	22.8%
Sheridan UGB	5,581	6,210	1.1%	6.6%	6.3%
Willamina UGB (Yamhill)	1,128	1,180	0.5%	1.3%	1.2%
Yamhill UGB	805	1,024	2.4%	0.9%	1.0%
Outside UGBs	21,604	22,284	0.3%	25.4%	22.5%

Figure 3. Yamhill County and Sub-areas— Total Population and Average Annual Growth Rate (AAGR) (2000 and 2010)¹

Sources: U.S. Census Bureau, 2000 and 2010 Censuses.

Age Structure of the Population

Yamhill County's population is aging at a pace similar to other areas across Oregon. An aging population significantly influences the number of deaths but also yields a smaller proportion of women in their childbearing years, which may result in a decline in births. For Yamhill County this has not been true. Births increased, in spite of the slight rise in the proportion of county population 65 or older between 2000 and 2010 (**Figure 4**). Further underscoring Yamhill County's modest trend in aging, the median age went from 34.1 in 2000 to 36.8 in 2010 and 37.5 in 2015, an increase that is only slightly higher than that observed statewide and other Region 3 counties over the same time period.²

¹ When considering growth rates and population growth overall, it should be noted that a slowing of growth rates does not necessarily correspond to a slowing of population growth in absolute numbers. For example, if a UGB with a population of 100 grows by another 100 people, it has doubled in population. If it then grows by another 100 people during the next year, its relative growth is half of what it was before even though absolute growth stays the same.

² Median age is sourced from the U.S. Census Bureau's 2000 and 2010 Censuses and 2011-2015 ACS 5-year Estimates.

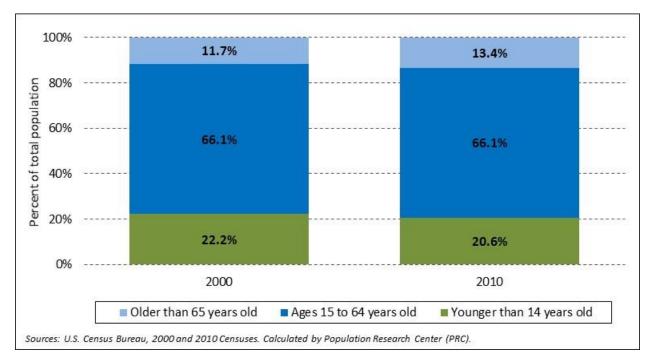


Figure 4. Yamhill County—Age Structure of the Population (2000 and 2010)

Race and Ethnicity

While the statewide population is aging, another demographic shift is occurring across Oregon minority populations are growing as a share of total population. A growing minority population affects both the number of births and average household size. The Hispanic population within Yamhill County increased significantly, going from a 10.6 percent share of Yamhill's total population in 2000 to almost 15 percent in 2010 (Figure 5). The White, non-Hispanic population also increased, however, their share of Yamhill's total population decreased from a little over 89 percent to 85 percent between 2000 and 2010. This increase in the Hispanic population and other minority populations brings with it several implications for future population change. First, both nationally and at the state level, fertility rates among Hispanic and minority women tend to be higher than among White, non-Hispanic women. However, it is important to note recent trends show these rates are quickly decreasing. Second, Hispanic and minority households tend to be larger relative to White, non-Hispanic households.

					Absolute	Relative
Hispanic or Latino and Race	200	00	201	LO	Change	Change
Total population	84,992	100.0%	<i>99,193</i>	100.0%	14,201	16.7%
Hispanic or Latino	9,017	10.6%	14,592	14.7%	5,575	61.8%
Not Hispanic or Latino	75,975	89.4%	84,601	85.3%	8,626	11.4%
White alone	71,684	84.3%	78,448	79.1%	6,764	9.4%
Black or African American alone	592	0.7%	784	0.8%	192	32.4%
American Indian and Alaska Native alone	1,134	1.3%	1,272	1.3%	138	12.2%
Asian alone	889	1.0%	1,418	1.4%	529	59.5%
Native Hawaiian and Other Pacific Islander alone	91	0.1%	163	0.2%	72	79.1%
Some Other Race alone	76	0.1%	143	0.1%	67	88.2%
Two or More Races	1,509	1.8%	2,373	2.4%	864	57.3%

Figure 5. Yamhill County—Hispanic or Latino and Race (2000 and 2010)

Sources: U.S. Census Bureau, 2000 and 2010 Censuses.

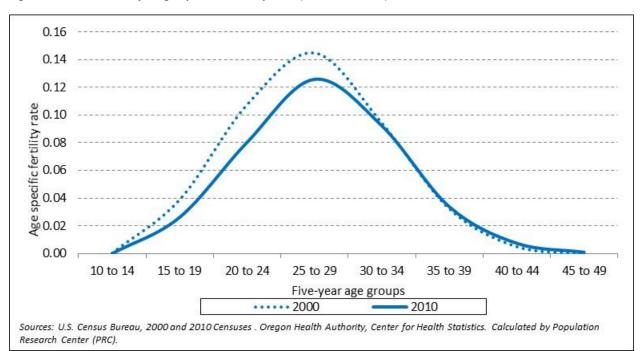
Births

Historical fertility rates for Yamhill County generally mirror the decreasing trend of fertility rates in Oregon as a whole (Figure 6). At the same time, fertility for women over 30 years of age remained the same for Yamhill County while rates for women under 30 years of age declined (Figure 7 and Figure 8). As Figure 7 and Figure 8 demonstrate, fertility rates for younger women in Yamhill County and Oregon are lower in 2010 compared to earlier decades, explaining why total fertility rates have dropped in the county as a whole. Both Yamhill County and Oregon as a whole have fertility rates below replacement level fertility, though the county experienced a steeper drop than the state.

Figure 6. Yamhill County and Oregon—Total Fertility Rates (2000 and 2010)

	2000	2010
Yamhill County	2.12	1.83
Oregon	1.98	1.80

Sources: U.S. Census Bureau, 2000 and 2010 Censuses . Oregon Health Authority, Center for Health Statistics. Calculated by Population Research Center (PRC).







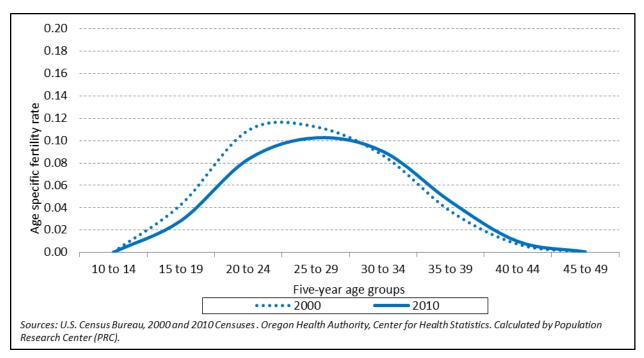


Figure 9 shows the number of births by the area in which the mother resides. Note that the number of births fluctuates from year to year. For example, a sub-area with an increase in births between two

years could easily show a decrease for a different time period. The county and all of its sub-areas, except Newberg, recorded fewer births in 2010 than in 2000 (Figure 9).

			Absolute	Relative	Share of	Share of
	2000	2010	Change	Change	County 2000	County 2010
Yamhill County	1238	1155	-83	-6.7%	100.0%	100.0%
McMinnville	418	406	-12	-2.9%	33.8%	35.2%
Newberg	287	303	16	5.6%	23.2%	26.2%
Outside UGBs	193	167	-26	-13.5%	15.6%	14.5%
Smaller UGBs	340	279	-61	-17.9%	27.5%	24.2%

Figure 9. Yamhill Coun	v and Sub-Areas—Tota	l Births (2000 and 2010)

Sources: Oregon Health Authority, Center for Health Statistics. Aggregated by Population Research Center (PRC).

Note: Smaller UGBs are those with populations less than 7,000 in forecast launch year.

Deaths

Though Yamhill County's population is aging, life expectancy slightly increased in the 2000s.³ For Yamhill County in 2000, life expectancy for males was 77 years and for females was 81 years. By 2010, life expectancy slightly increased for both males and females to 78 and 82 years, respectively. For both the county and Oregon, the survival rates changed little between 2000 and 2010—underscoring the fact that mortality is the most stable component, relative to birth and migration rates, of population change. Even so, the total number of countywide deaths increased as the county population increased (**Figure 10**).

			Absolute	Relative	Share of	Share of
	2000	2010	Change	Change	County 2000	County 2010
Yamhill County	614	735	121	19.7%	100.0%	100.0%
McMinnville	204	304	100	49.0%	33.2%	41.4%
Newberg	168	170	2	1.2%	27.4%	23.1%
Outside UGBs	224	177	-47	-21.0%	36.5%	24.1%
Smaller UGBs	18	84	66	366.7%	2.9%	11.4%

Figure 10. Yamhill County and Sub-Areas—Total Deaths (2000 and 2010)

Sources: Oregon Health Authority, Center for Health Statistics. Aggregated by Population Research Center (PRC).

Note: All other areas includes all smaller UGBs (those with populations less than 7,000) and the area outside UGBs. Detailed, point level death data were unavailable for 2000, thus PRC was unable to assign deaths to some UGBs.

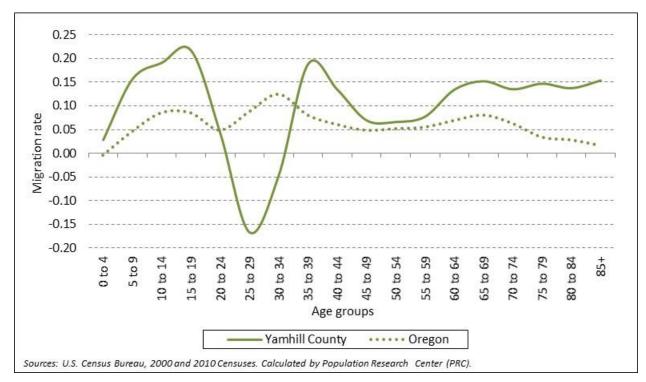
Migration

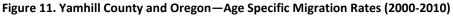
The propensity to migrate is strongly linked to age and stage of life. As such, age-specific migration rates are critically important for assessing these patterns across five-year age cohorts. **Figure 11** shows the

³ Researchers have found evidence for a widening rural-urban gap in life expectancy; life expectancy declined for some rural areas in Oregon during the 2000's. This gap is particularly apparent between race and income groups and may be one explanation for the decline in life expectancy in the 2000s. See the following research article for more information. *Singh, Gopal K., and Mohammad Siahpush. "Widening rural-urban disparities in life expectancy, US, 1969-2009." American Journal of Preventative Medicine 46, no. 2 (2014): e19-e29.*

historical age-specific migration rates by five-year age group, both for Yamhill County and for Oregon. The migration rate is shown as the number of net in/out migrants per person by age group.

From 2000 to 2010, younger individuals (ages with the highest mobility levels) moved out of the county. This out-migration of young adults is a trend typical of most Oregon counties. At the same time however, the county attracted a substantial number of retirees and middle aged migrants, accompanied by their children, in search of housing and employment.





Historical Trends in Components of Population Change

In summary, Yamhill County's positive population growth during the 2000s was the result of steady natural increase and periods of substantial net in-migration (**Figure 12**). The larger number of births relative to deaths has led to natural increase (more births than deaths) in every year from 2000 to 2015. While net in-migration fluctuated dramatically during the early and middle years of the last decade, the number of in-migrants has risen during recent years, contributing to population increase. Even so, historical trends show that net in-migration accounted for most of the population growth.

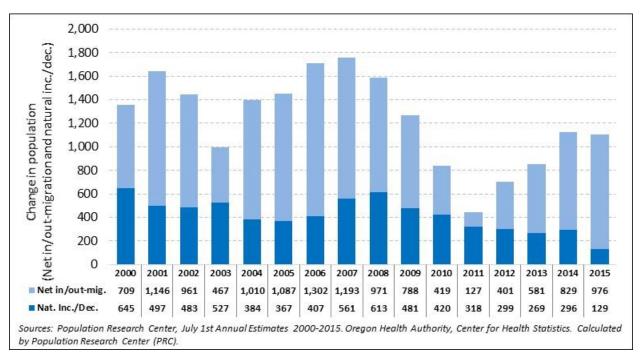


Figure 12. Yamhill County—Components of Population Change (2000-2015)

Housing and Households

The total number of housing units in Yamhill County increased rapidly during the middle years of this last decade (2000 to 2010), but this growth slowed with the onset of the Great Recession in 2008. During the 2000 to 2010 period, the total number of housing units increased by about 22 percent countywide; this was nearly 7,000 new housing units (**Figure 13**). McMinnville and Newberg combined captured the majority of the county's new housing units in the 2000s. In terms of relative housing growth, Lafayette grew the most during the 2000s; its total housing stock increased by 48 percent (427 housing units) by 2010.

The rates of increase in the number of total housing units in the county, UGBs, and area outside UGBs are similar to the growth rates of their corresponding populations. Housing growth rates may slightly from population growth rates because (1) the number of total housing units are smaller than the numbers of people; (2) the UGB has experienced changes in the average number of persons per household; or (3) occupancy rates have changed (typically most pronounced in coastal locations with vacation-oriented housing). However, the patterns of population and housing change in the Yamhill County are relatively similar.

	2000	2010	AAGR (2000-2010)	Share of County 20	
Yamhill County	30,270	37,110	2.1%	100.0%	100.0%
Amity	497	576	1.5%	1.6%	1.6%
Carlton	578	769	2.9%	1.9%	2.1%
Dayton	699	904	2.6%	2.3%	2.4%
Dundee	974	1,175	1.9%	3.2%	3.2%
Gaston (Yamhill)	47	58	2.1%	0.2%	0.2%
Lafayette	888	1,315	4.0%	2.9%	3.5%
McMinnville	9,913	12,526	2.4%	32.7%	33.8%
Newberg	6,616	8,444	2.5%	21.9%	22.8%
Sheridan	1,392	1,699	2.0%	4.6%	4.6%
Willamina (Yamhill)	438	439	0.0%	1.4%	1.2%
Yamhill	268	375	3.4%	0.9%	1.0%
Outside UGBs	7,960	8,830	1.0%	26.3%	23.8%

Figure 13. Yamhill County and Sub-Areas—Total Housing Units (2000 and 2010)

Sources: U.S. Census Bureau, 2000 and 2010 Censuses.

Note: For simplicity each UGB is referred to by its primary city's name.

Occupancy rates tend to fluctuate more than PPH. This is particularly true in smaller UGBs where fewer housing units allow for larger changes (in relative terms) to occupancy rates. From 2000 to 2010 the occupancy rate in Yamhill County declined slightly; this was most likely due to slack in demand for housing as individuals experienced the effects of the Great Recession (**Figure 14**). Most sub-areas experienced similar declines in occupancy rates, while only the Yamhill County portion of Gaston recorded an increase during the 2000s.

Average household size, or persons per household (PPH), in Yamhill County was 2.7 in 2010, a slight drop from 2000 (Figure 14). Yamhill County's PPH in 2010 was slightly higher than for Oregon as a whole, which had a PPH of 2.5. Average household size varied across the 12 UGBs, with all of them falling between two and three PPH.

	Persons	Per Housel	nold (PPH)	Occupancy Rate			
			Change			Change	
	2000	2010	2000-2010	2000	2010	2000-2010	
Yamhill County	2.8	2.7	-0.1	94.9%	93.6%	-1.3%	
Amity	3.1	3.0	-0.1	95.2%	93.8%	-1.4%	
Carlton	2.8	2.9	0.1	93.4%	91.3%	-2.1%	
Dayton	3.3	3.2	-0.1	97.3%	94.6%	-2.7%	
Dundee	2.8	2.8	-0.1	96.8%	96.7%	-0.1%	
Gaston (Yamhill)	2.8	2.7	0.0	85.1%	98.3%	13.2%	
Lafayette	3.1	3.1	0.0	94.7%	91.9%	-2.8%	
McMinnville	2.7	2.6	0.0	95.3%	94.2%	-1.0%	
Newberg	2.8	2.7	-0.1	94.8%	93.7%	-1.2%	
Sheridan	2.8	2.8	0.0	92.7%	92.4%	-0.3%	
Willamina (Yamhill)	2.8	3.0	0.2	92.5%	90.0%	-2.5%	
Yamhill	3.1	2.9	-0.3	95.9%	94.1%	-1.8%	
Outside UGBs	2.8	2.7	-0.2	94.8%	92.8%	-2.0%	

Figure 14. Yamhill County and Sub-Areas—Persons per Household (PPH) and Occupancy Rate

Sources: U.S. Census Bureau, 2000 and 2010 Censuses.

Note: For simplicity each UGB is referred to by its primary city's name.

Assumptions for Future Population Change

Evaluating past demographic trends provides clues about what the future will look like and helps determine the most likely scenarios for population change. Past trends also explain the dynamics of population growth specific to local areas. Relating recent and historical population change to events that influence population change serves as a gauge for what might realistically occur in a given area over the long-term. Our forecast period is 2017-2067.

Assumptions about fertility, mortality, and migration were developed for Yamhill County's overall population forecast and for each of its larger sub-areas.⁴ The assumptions are derived from observations based on life events, as well as trends unique to Yamhill County and its larger sub-areas. Yamhill County sub-areas falling into this category include McMinnville and Newberg.

Population change for smaller sub-areas is determined by the change in the number of total housing units, occupancy rates, and PPH. Assumptions around housing unit growth as well as occupancy rates are derived from observations of historical building patterns and current plans for future housing development. In addition, assumptions for PPH are based on observed historical patterns of household demographics—for example the average age of householder. Yamhill County sub-areas falling into this category include Amity, Carlton, Dayton, Dundee, Lafayette, Sheridan, Yamhill (city), and the Yamhill County portions of Gaston and Willamina.

Assumptions for the County and Larger Sub-Areas

During the forecast period, the population in Yamhill County is expected to age more quickly during the first half of the forecast period, then remain relatively stable over the forecast horizon. Fertility rates are expected to remain stable throughout the forecast period. Total fertility in Yamhill County was 1.76 children per woman during the 2010-15 period, and we forecast a slight uptick to 1.78 children per woman for the duration of the forecast. TFR for the county's larger sub-areas are expected to be relatively stable as well.

Changes in mortality and life expectancy are more stable compared to fertility and migration. The county and larger sub-areas are projected to follow the statewide trend of increasing life expectancy throughout the forecast period—progressing from a life expectancy of 80 years in 2010 to 87 in 2060. However, in spite of increasing life expectancy and the corresponding increase in survival rates, Yamhill County's aging population will increase the overall number of deaths throughout the forecast period. Larger sub-areas within the county will experience a similar increase in deaths as their populations age.

Migration is the most volatile and challenging demographic component to forecast due to the many factors influencing migration patterns. Economic, social, and environmental factors—such as employment, educational opportunities, housing availability, family ties, cultural affinity, climate

⁴ County sub-areas with populations greater than 7,000 in the forecast launch year were forecast using the cohortcomponent method. County sub-areas with populations less than 7,000 in forecast launch year were forecast using the housing-unit method. See Glossary of Key Terms at the end of this report for a brief description of these methods or refer to the *Methods* document for a more detailed description of these forecasting techniques.

change, and natural amenities—occurring both inside and outside the study area can affect both the direction and the volume of migration.

We assume net migration rates will change in line with historical trends unique to Yamhill County. Net out-migration of younger persons and net in-migration of retirees, middle-aged individuals, and their children will persist throughout the forecast period. Countywide average annual net in-migration is expected to increase from 600 net in-migrants in 2015 to roughly 1,700 net in-migrants in 2035. Over the last 30 years of the forecast period average annual net in-migration is expected to be more steady, remaining at about 1,750 net in-migrants through 2065.

Assumptions for Smaller Sub-Areas

Rates of population growth for the smaller UGBs are determined by corresponding growth in the number of housing units, as well as by changes in housing occupancy rates and PPH. The change in housing unit growth is much more variable than change in housing occupancy rates or PPH.

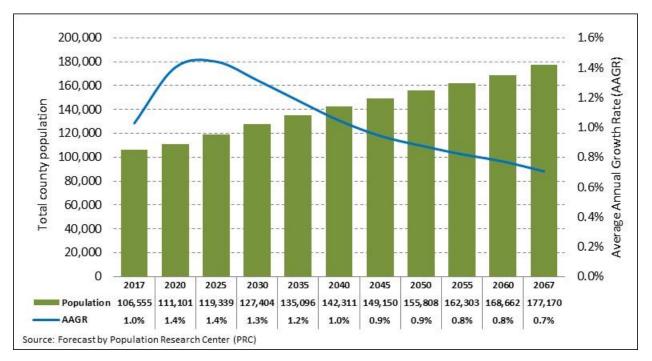
Occupancy rates and PPH are assumed to stay relatively stable over the forecast period. Smaller household size is associated with an aging population in Yamhill County and its sub-areas.

In addition, for sub-areas experiencing population growth we assume a higher growth rate in the nearterm, with growth stabilizing over the remainder of the forecast period. If planned housing units were reported in the surveys, then we account for them being constructed over the next 5-15 years or as specified by city officials. Finally, for county sub-areas where population growth has been flat or declined and there is no planned housing construction, we hold population growth mostly stable with little to no change.

Forecast Trends

Under the most-likely population growth scenario for Yamhill County, countywide and sub-area populations are expected to increase over the forecast period. The countywide population growth rate is forecast to peak in 2020 and then slowly decline for the remainder of the forecast period. A reduction in population growth rates is driven by both (1) an aging population—contributing to steady increase in deaths — as well as (2) the expectation of relatively stable in-migration over the second half of the forecast period. The combination of these factors will likely result in population growth rates slowing as time progresses.

Yamhill County's total population is forecast to grow by a little more than 70,000 persons from 2017 to 2067, which translates into a total countywide population of 177,170 in 2067 (Figure 15). The population is forecast to grow at the highest rate—just below one and a half percent per year—in the near-term (2017-2025). This anticipated population growth in the near-term is based on three core assumptions: (1) Yamhill County's economy will continue to strengthen in the next 10 years; (2) middle-aged persons will continue migrating into the county—bringing their families or having more children; and (3) empty nesters and retirees will continue migrating into the county, thus increasing deaths. The largest component of growth in this initial period is net in-migration. Over 1,300 more births than deaths are forecast for the 2017 to 2025 period. At the same time roughly 13,000 net in-migrants are also forecast, combining with a diminishing natural increase for continued population growth.





Yamhill County's two largest UGBs—McMinnville and Newberg—are forecast to experience a combined population growth of nearly 20,000 from 2017 to 2035 and nearly 37,000 from 2035 to 2067 (Figure 16). McMinnville is expected to increase by 9,829 persons from 2017 to 2035 (1.4% AAGR), growing from a

total population of 34,293 in 2017 to 44,122 in 2035. Newberg's population is expected to increase at a slightly faster rate (1.9% AAGR), growing from 24,296 persons in 2017 to 34,021 in 2035. McMinnville and Newberg are forecast to grow more slowly during the second part of the forecast period at 1.1 and 1.3 percent, respectively. We expect both sub-areas to capture increasing shares of the county's total population.

Population outside UGBs is expected to grow by more than 3,700 people from 2017 to 2035, but is expected to decline during the second half of the forecast period, losing roughly 1,000 people from 2035 to 2067. The population of the area outside UGBs is forecast to decline as a share of total countywide population over the forecast period, composing 21 percent of the countywide population in 2017 and less than 19 percent in 2067.

				AAGR	AAGR	Share of	Share of	Share of
	2017	2035	2067	(2017-2035)	(2035-2067)	County 2017	County 2035	County 2067
Yamhill County	106,555	135,096	177,170	1.3%	0.9%	100.0%	100.0%	100.0%
McMinnville UGB	34,293	44,122	62,804	1.4%	1.1%	32.2%	32.7%	35.4%
Newberg UGB	24,296	34,021	52,135	1.9%	1.3%	22.8%	25.2%	29.4%
Outside UGBs	25,132	28,880	27,812	0.8%	-0.1%	23.6%	21.4%	15.7%
Smaller UGBs	22,834	28,073	34,419	1.2%	0.6%	21.4%	20.8%	19.4%

Figure 16. Yamhill County and Larger Sub-Areas—Forecast Population and AAGR

Source: Forecast by Population Research Center (PRC)

Note: Smaller UGBs are those with populations less than 7,000 in forecast launch year.

McMinnville and Newberg combined are expected to capture the majority of total countywide population growth throughout the forecast period (**Figure 17**). Additionally, the share of the county's growth is expected to increase for both sub-areas, growing from 68 percent during the first 18 years of the forecast (2017-2035) to 85 percent during the 32 year remainder (2035-2067).

	2017-2035	2035-2067
Yamhill County	100.0%	100.0%
McMinnville UGB	34.4%	43.3%
Newberg UGB	34.1%	42.0%
Outside UGBs	13.1%	0.0%
Smaller UGBs	18.4%	14.7%

Figure 17. Yamhill County and Larger Sub-Areas—Share of Countywide Population Growth

Source: Forecast by Population Research Center (PRC)

Note: Smaller UGBs are those with populations less than 7,000 in forecast launch year.

The remaining smaller UGBs are expected to grow by a combined number of about 5,200 persons from 2017 to 2035, with a combined average annual growth rate of more than one percent (**Figure 16**). This growth rate is due to rapid growth expected in many of the smaller UGBs (**Figure 18**). Carlton, Dundee, Lafayette, and Yamhill (city) sub-areas are expected to grow above one percent annually from 2017 to 2035. Similar to the larger UGBs and the county, population growth rates are forecast to decline for the

second half of the forecast period (2035 to 2067). During that time period we expect the smaller subareas to collectively add 6,300 people.

	2017	2035	2067	AAGR (2017-2035)	AAGR (2035-2067)	Share of County 2017	Share of County 2035	Share of County 2067
Yamhill County	106,555	135,096	177,170	1.3%	0.9%	100.0%	100.0%	100.0%
Amity UGB	1,642	1,910	2,276	0.8%	0.5%	1.5%	1.4%	1.3%
Carlton UGB	2,229	3,013	3,998	1.7%	0.9%	2.1%	2.2%	2.3%
Dayton UGB	2,837	3,200	3,761	0.7%	0.5%	2.7%	2.4%	2.1%
Dundee UGB	3,243	4,570	6,697	1.9%	1.2%	3.0%	3.4%	3.8%
Gaston UGB (Yamhill)	157	159	161	0.1%	0.0%	0.1%	0.1%	0.1%
Lafayette UGB	4,083	5,717	6,937	1.9%	0.6%	3.8%	4.2%	3.9%
Sheridan UGB	6,340	6,893	7,560	0.5%	0.3%	6.0%	5.1%	4.3%
Willamina UGB (Yamhill)	1,227	1,272	1,360	0.2%	0.2%	1.2%	0.9%	0.8%
Yamhill UGB	1,077	1,338	1,671	1.2%	0.7%	1.0%	1.0%	0.9%
Outside UGBs	25,132	28,880	27,812	0.8%	-0.1%	23.6%	21.4%	15.7%
Larger UGBs	58,589	78,143	114,939	1.6%	1.2%	55.0%	57.8%	64.9%

Figure 18. Yamhill County and Smaller Sub-Areas—Forecast Population and AAGR

Source: Forecast by Population Research Center (PRC)

Note: Larger UGBs are those with populations equal to or greater than 7,000 in forecast launch year.

Yamhill County's smaller sub-areas are expected to compose roughly 18 percent of countywide population growth in the first 18 years of the forecast period and about 15 percent in the final 32 years (Figure 17). Dundee is expected to capture an increasing share of countywide growth, while the shares of the other smaller sub-areas are expected to remain stable or decline (Figure 19).

Figure 19. Yamhill County and Smaller Sub-Areas—Share of Countywide Population Growth

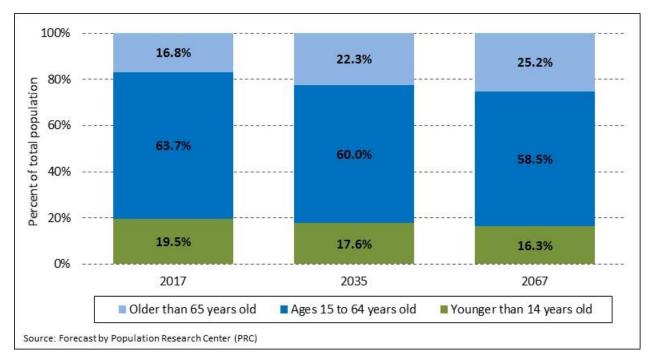
	2017-2035	2035-2067
Yamhill County	100.0%	100.0%
Amity UGB	0.9%	0.8%
Carlton UGB	2.7%	2.3%
Dayton UGB	1.3%	1.3%
Dundee UGB	4.6%	4.9%
Gaston UGB (Yamhill)	0.0%	0.0%
Lafayette UGB	5.7%	2.8%
Sheridan UGB	1.9%	1.5%
Willamina UGB (Yamhill)	0.2%	0.2%
Yamhill UGB	0.9%	0.8%
Outside UGBs	13.1%	0.0%
Larger UGBs	68.5%	85.3%

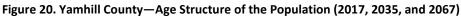
Source: Forecast by Population Research Center (PRC)

Note: Larger UGBs are those with populations equal to or greater than 7,000 in forecast launch year.

Forecast Trends in Components of Population Change

As previously discussed, a key factor in increasing deaths is an aging population. From 2017 to 2035 the proportion of county population 65 or older is forecast to grow from roughly 17 percent to about 22 percent. However, the proportion of the population 65 or older is expected to increase slightly to 25 percent from 2035 to 2067 (Figure 20). For a more detailed look at the age structure of Yamhill County's population see the final forecast table published to the forecast program website (http://www.pdx.edu/prc/opfp).





As the countywide population ages in the near-term—contributing to a slow-growing population of women in their years of peak fertility—and more women choose to have children at an older age, the increase in average annual births is expected to slow. This, combined with the rise in the number of deaths, is expected to cause natural increase to transition into a growing natural decrease (**Figure 21**).

Net in-migration is forecast to increase rapidly in the near-term and then remain relatively stable over the remainder of the forecast period. The majority of these net in-migrants are expected to be middleaged individuals and children under the age of 19.

In summary, a declining natural increase and steady net in-migration are expected to lead to population growth reaching its peak in 2025 and then slightly tapering through the remainder of the forecast period (**Figure 21**). An aging population is expected to not only lead to an increase in deaths, but also in a smaller proportion of women in their childbearing years, likely resulting in a natural increase to transition to a natural decrease. Net in-migration is expected to remain relatively steady throughout the forecast period and will therefore offset a growing natural decrease.

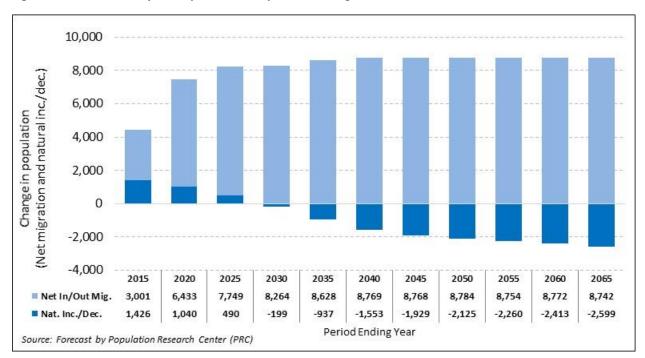


Figure 21. Yamhill County—Components of Population Change, 2015-2065

Glossary of Key Terms

Cohort-Component Method: A method used to forecast future populations based on changes in births, deaths, and migration over time.

Coordinated population forecast: A population forecast prepared for the county along with population forecasts for its urban growth boundary (UGB) areas and non-UGB area.

Housing unit: A house, apartment, mobile home or trailer, group of rooms, or single room that is occupied or is intended for occupancy.

Housing-Unit Method: A method used to forecast future populations based on changes in housing unit counts, vacancy rates, the average numbers of persons per household (PPH), and group quarter population counts.

Occupancy rate: The proportion of total housing units that are occupied by an individual or group of persons.

Persons per household (PPH): The average household size (i.e. the average number of persons per occupied housing unit).

Replacement Level Fertility: The average number of children each woman needs to bear in order to replace the population (to replace each male and female) under current mortality conditions in the U.S. This is commonly estimated to be 2.1 children per woman.

Appendix A: Surveys and Supporting Information

Supporting information is based on planning documents and reports, and from submissions to PRC from city officials and staff, and other stakeholders. The information pertains to characteristics of each city area, and to changes thought to occur in the future. The cities of Amity, Carlton, Dayton, Dundee, Lafayette, Willamina and Yamhill did not submit survey responses.

Observations about Population Composition (e.g. about children, the elderly, racial ethnic groups)	Observations about Housing (including vacancy rates)	Planned Housing Development/ Est. Year Completion	Future Group quarters Facilities	Future Employers	Infrastructure	Promotions (Promos) and Hindrances (Hinders) to Population and Housing Growth Other notes
etimic groups)	Tates	completion	racincies	Employers	linastructure	
						Promos:
						Hinders:

Amity — Yamhil	l County— NO RESPONSE
Highlights or summary from planning documents of influences on or anticipation of population and housing growth (including any plans for UGB expansion and the stage in the expansion process)	N/A
Other information (e.g. planning documents, email correspondence, housing development survey)	N/A

Carlton — Yamh	ill County— NO R	ESPONSE				
Observations about Population Composition (e.g. about children, the elderly, racial ethnic groups)	Observations about Housing (including vacancy rates)	Planned Housing Development/ Est. Year Completion	Future Group quarters Facilities	Future Employers	Infrastructure	Promotions (Promos) and Hindrances (Hinders) to Population and Housing Growth; Other notes
						Promos: Hinders:
Highlights or summary from planning documents of influences on or anticipation of population and housing growth (including any plans for UGB expansion	N/A	1	1		1	1

Carlton — Yamhi	ill County— NO RESPONSE
and the stage in the expansion process)	
Other information (e.g. planning documents, email correspondence, housing development survey)	N/A

Dayton — Yamh	ill County— NO R	ESPONSE				
Observations about Population Composition (e.g. about children, the elderly, racial ethnic groups)	Observations about Housing (including vacancy rates)	Planned Housing Development/ Est. Year Completion	Future Group quarters Facilities	Future Employers	Infrastructure	Promotions (Promos) and Hindrances (Hinders) to Population and Housing Growth; Other notes
						Promos: Hinders:
Highlights or summary from planning documents of influences on or anticipation of population and housing growth (including any plans for UGB expansion	N/A	1	1		1	1

Dayton — Yamhi	ill County— NO RESPONSE
and the stage in the expansion process)	
Other information (e.g. planning documents, email correspondence, housing development survey)	N/A

Dundee — Yamh	nill County— NO F	RESPONSE				
Observations about Population Composition (e.g. about children, the elderly, racial ethnic groups)	Observations about Housing (including vacancy rates)	Planned Housing Development/ Est. Year Completion	Future Group quarters Facilities	Future Employers	Infrastructure	Promotions (Promos) and Hindrances (Hinders) to Population and Housing Growth; Other notes
						Promos: Hinders:
Highlights or summary from planning documents of influences on or anticipation of population and housing growth (including any plans for UGB expansion	N/A					

Dundee — Yamhill County— NO RESPONSE					
and the stage in the expansion process)					
Other information (e.g. planning documents, email correspondence, housing development survey)	N/A				

Gaston — Yamh	ill County— NO R	ESPONSE				
Observations about Population Composition (e.g. about children, the elderly, racial ethnic groups)	Observations about Housing (including vacancy rates)	Planned Housing Development/ Est. Year Completion	Future Group quarters Facilities	Future Employers	Infrastructure	Promotions (Promos) and Hindrances (Hinders) to Population and Housing Growth; Other notes
						Promos: Hinders:
Highlights or summary from planning documents of influences on or anticipation of population and housing growth (including any plans for UGB expansion	N/A	1	1		1	

Gaston — Yamhi	II County— NO RESPONSE
and the stage in the expansion process)	
Other information (e.g. planning documents, email correspondence, housing development survey)	N/A

Lafayette — Yan	nhill County— NO	RESPONSE				
Observations about Population Composition (e.g. about children, the elderly, racial ethnic groups)	Observations about Housing (including vacancy rates)	Planned Housing Development/ Est. Year Completion	Future Group quarters Facilities	Future Employers	Infrastructure	Promotions (Promos) and Hindrances (Hinders) to Population and Housing Growth; Other notes
						Promos: Hinders:
Highlights or summary from planning documents of influences on or anticipation of population and housing growth (including any plans for UGB expansion	N/A	1	1	1	1	

Lafayette — Yam	hill County— NO RESPONSE
and the stage in the expansion process)	
Other information (e.g. planning documents, email correspondence, housing development survey)	N/A

Mcminnville — Y	amhill County—	2/27/2017				
Observations about Population Composition (e.g. about children, the elderly, racial ethnic groups)	Observations about Housing (including vacancy rates)	Planned Housing Development/ Est. Year Completion	Future Group quarters Facilities	Future Employers	Infrastructure	Promotions (Promos) and Hindrances (Hinders) to Population and Housing Growth; Other notes
		There are 961 SFR/SFA units in the pipeline. Of those 961 planned units, the largest development is the Hillcrest Development expecting 441 detached and 50 attached SFR units.				Promos: Hinders:
Highlights or summary from planning documents of influences on or anticipation of population and	N/A					

Mcminnville — Y	amhill County— 2/27/2017
housing growth (including any plans for UGB expansion and the stage in the expansion process)	
Other information (e.g. planning documents, email correspondence, housing development survey)	N/A

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University continues to grow at athe city are extremely low, around 2% forSpringbrook Master Plan areaManor, a retirementcontinues to be a strong sector in the localwater and wastewaterplanning for future grow including a likely UGB including a likely UGBgrow at a healthy rate, with many students now living off campus.around 2% for rentals.areacommunity, econmpasses has a mastercommunity, econmunity, plan to addmaster approximately shortage of industrial land, which may be addressed through a units when completion of seniors, withHousing costs have risen since the end of the Great Recession making it difficult for potential homeowners.Manor, a retirementcontinues to be a strong sector in the local economy. However, shortage of industrial land, which may be addressed through a this project is that is likely to begin in the latter half of 2017.planning for future grow wastewaterNewberg has a large population of seniors, with persons over Homes in NewbergSpringbrook Master Plan the struction is Construction is which willManor, a retirementcontinuet to be a strong this project is that is likely to begin in the latter half of 2017.water and to pographic area within the truck traffic, has been truck traffic, has been truck traffic, has been truck traffic, has been	about Population Composition (e.g. about children, the elderly, racial	Housing (including	Housing Development/ Est. Year	Group quarters	Future Employers	Infrastructure	Promotions (Promos) and Hindrances (Hinders) to Population and Housing Growth; Other notes
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grow at a healthy rate, with manyaround 2% for rentals.area encompassescommunity, has a mastereconomy. However, Newberg is facing ainfrastructure. This should notexpansion effort in the latter part of 2017. New be a limitingwith many students now living off campus.Housing costs have risen since the end of the Great Recession making it difficult for potential homeowners.area encompassescommunity, has a mastereconomy. However, Newberg is facing ainfrastructure. This should notexpansion effort in the latter part of 2017. New be a limitingNewberg has a large population of seniors, withmaking it difficult for potential homeowners.area encompassescommunity, plan to add family units.economy. However, has a masterinfrastructure. This should notexpansion effort making it difficult for potential homeowners.is completed.persons over persons overHomes in NewbergConstruction is which wherewhich will construction iscontinue to be a strongUGB along Construction isremoved. Newberg has continue to be a strong	University	the city are	Springbrook	Manor, a	continues to be a strong	water and	planning for future growth,
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with many students now living off campus.Housing costs have risen since the end of the Great Recession making it difficult for of seniors, withapproximately 450 acres and uillplan to add addshortage of industrial land, which may be addressed through abe a limiting factor exceptis completing a Downto Improvement Plan gear making downtown New a thriving commercial composition the Great Recession potential homeowners.approximately 450 acres and uillplan to add addrshortage of industrial land, which may be addressed through a UGB expansion effortbe a limiting factor except where topographic constraints exist.is completing a Downto Improvement Plan gear making downtown New a thriving commercial composition this project is this project is the latter half of 2017.be a limiting factor exceptis completing a Downto Improvement Plan gear making downtown New a thriving commercial composition this project is this project is the latter half of 2017.be a limiting factor exceptis completing a Downto Improvement Plan gear making downtown New a thriving commercial composition the straing constraints exist.persons over persons overHomes in NewbergConstruction is Which willcontinue to be a strongUGB along texter of the latter half of ZOMConstruction a ZOM empties	grow at a	around 2% for	area	community,	economy. However,	infrastructure.	expansion effort in the
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up around 11% of the population.\$170,000 to \$189,000 are now selling for betweenwithin the next syears.to be completed in 2017.economy. Providence Newberg Medicalcannot currently be annexed and developed untilupdate the Riverfront Master Plan, which will at best uses for the	students now living off campus. Newberg has a large population of seniors, with persons over age 65 making up around 11% of the population.	risen since the end of the Great Recession making it difficult for potential homeowners. Homes in Newberg that in 2010 sold for \$170,000 to \$189,000 are now	450 acres and will accommodate 1,345 dwelling units when completed. Construction is likely to begin within the next 5 years. Approximately	175 multi- family units. Phase 1 of this project is currently underway, which will add 38 units to be completed in	land, which may be addressed through a UGB expansion effort that is likely to begin in the latter half of 2017. Healthcare services continue to be a strong sector of the local economy. Providence Newberg Medical Center has plans in	factor except where topographic constraints exist. For example, the area within the UGB along Chehalem Drive cannot currently be annexed and developed until	removed. Newberg has received a TGM grant to update the Riverfront Master Plan, which will look

Newberg — Y	amhill County— 11	/17/2016				
32. The Newberg Hispanic population is approximately 15% of the population, risen from 10% in 2000. Newberg continues to be a family friendly community, attracting families with children. Newberg continues to be predominantly white. Because	amhill County— 11 \$242,000 and \$275,000. A modest 1200 square foot home in Newberg will cost \$280,000 to build and sell today (land \$90,000, City fees \$30,000, build cost \$120,000, realtor fees \$14,000 and profit/overhead \$26,000). Affordable housing continues to be an important issue. There is very little multifamily land to develop. The existing	have recently been approved, with more properties either having Preapplication meetings about annexation and subdivision or beginning the annexation process. These properties are located in north Newberg and make up the bulk of the UGB area along the northern	George Fox University has a 20 year master plan which includes future dormitory housing but the timing is unknown.	office building on their campus and discussions are underway on additional medical office space within the community. The City is in discussions with Veterans Affairs and Oregon Department of Human Services on facilities and services to serve the Newberg community. Newberg has adopted an Economic Development Strategy which focuses on retaining and expanding existing industrial and commercial business	extended north from the Hwy 240 pump station – this is a significant infrastructure project that will likely take an LID or a large development funded effort to complete. The Phase 1 Bypass is under construction and slated to be finished in 2017. Newberg has good electricity and natural gas	the Portland Metropolitan area makes Newberg an attractive location for those desiring to live with a small city ambience but close to big city amenities. It also is attractive to businesses who want to expand without Metro regulations/taxes/traffic. Newberg has high quality of life: good parks, schools, access to the Willamette, a high quality golf course, a great downtown, access to Oregon's Wine Country. Newberg has a supply of ready to go residential land.
predominantly	multifamily land to	UGB area along		retaining and expanding	Newberg has	• • • •

Newberg — Y	amhill County— 12	L/17/2016			
commuting out to jobs in other locations, particularly as housing prices in the Portland Metro area rise higher than the outlying areas.	for affordable housing. The current waiting list for subsidized housing is 2 to 4 years for elderly or handicapped applicants; years longer for others. A Housing Task Force has been formed to address the housing affordability issue within the community. Under discussion are hostels, dormitories, tiny homes, cottages, seniors, farmworker, artist and disabled housing.	high density residential in 2015; this property could accommodate a maximum of 147 dwelling units. About 360 additional SFR units are in the pre-application phase looking for annexations or subdivisions.	Strategic economicDevelopmentCorporation and GreaterPortland Inc. Examplesof new commercialbusinesses are BlackBear Diner, Starbucks,AT&T, Growler House.Industrial developmentgrowth has occurredthrough employee hiresat facilities such as A-dec and A.R.E.Manufacturing.The Chehalem ValleyInnovation Acceleratorhas been established toassist technology basedentrepreneurs startbusinesses. Two tenantsare located in thefacility.Tourism continues to bea strong sector of thelocal economy and issupported by the	consistently to meet needs. The City is in the final stages of updating its Transportation System Plan and it is scheduled to be adopted in December 2016. The Newberg- Dundee Bypass is under construction and scheduled to be open in December 2017. The City is in discussions on a Transportation Utility Fee to address the maintenance of our roadway infrastructure.	significant opposition from outside groups. Traffic in downtown Newberg will still be relatively heavy post- Bypass. Newberg lacks affordable housing.

Newberg — Yamhill County— 11/17/2	016	
	Newberg Strategic	
	Tourism Plan adopted in	
	June 2016 to expand	
	tourism opportunities	
	and investments.	
	With closure of the	
	WestRock mill site the	
	City will be updating its	
	Riverfront Master Plan	
	to address	
	redevelopment of the	
	site for industrial	
	development as well as	
	mixed use development.	
	Garmor is advancing its	
	plans to develop a major	
	retail complex on	
	Highway 99W across	
	from Providence	
	Newberg Medical	
	Center.	
	The Newberg Downton	
	Improvement Plan is in	
	its final stages of	
	adoption to enhance the	
	downtown area with	

Newberg — Y	amhill County— 11/17	/2016						
			ne	w development				
			ор	portunities.				
			Ge	orge Fox University				
			ha	s prepared a new				
			ma	aster plan for				
			ex	pansion of academic				
			fac	cilities for the next 20				
			ye	ars which includes				
	education buildings,							
			do	rmitories, activity				
			ce	nter and parking in				
			res	sponse to its growing				
			stu	ident population.				
				2000 2015 11:				
Highlights or	Newberg attempted a UGB	-			•			
summary from	"UGB pre-work" planning pr	-	•		•			
planning	application, potentially using the new streamlined OAR 660 Division 38, once we are eligible. We are not currently doing any							
documents of	forecasting work until we have our updated population forecast, in accordance with the new state laws.							
influences on or	Newberg also recently received a TGM grant to update the Riverfront Master Plan, which is anticipated to be a future growth area.							
anticipation of	The Riverfront area is already within the UGB, but land uses may change somewhat with the new update, particularly as relates to the							
population and housing growth	now closed WestRock mill site (former paper mill site – 200+ acres).							
(including any								
plans for UGB								
expansion and								
the stage in the								

Newberg — Y	amhill County— 11/17/2016
expansion process)	
Other	According to PRC background research:
information (e.g. planning documents, email correspondence , housing	 The future land needs were predicted on a population projection produced in 2004. That forecast estimated a 2035 population of over 48,000, which is 10,000 more than the 2012 forecast produced by PRC. A comparison of commercial and industrial land needs to supply resulted in the conclusion that there was a deficit in both land uses at the time. The City subsequently initiated the process of expanding its UGB but after nearly 10 years of negotiations, the City Council voted to withdraw the application.
development survey)	 Findings from buildable and analysis in 2005 shows that the City had a deficit of residential land to meet needs through 2025 in all residential categories. The Newberg Enterprise Zone is also a rural zone that was designated in 2014 and terminates in 2024. It is sponsored by the City of Newberg.

Sheridan — Yam Observations about Population Composition (e.g. about children, the elderly, racial ethnic groups)	hill County— 2/2 Observations about Housing (including vacancy rates)	7/2017 Planned Housing Development/Est. Year Completion	Future Group quarters Facilities	Future Employers	Infrastructure	Promotions (Promos) and Hindrances (Hinders) to Population and Housing Growth; Other notes
Sheridan does not seem to have as high a percentage of Hispanic people as the cities in northern Yamhill County.	There does not seem to be a lot of "executive" housing.	The owner/developer of an 11.8 acre site contacted the city late 2016 about a manufactured home park. The site has wetland issues (no wetland determination yet) and a drainage ditch that will reduce the buildable acres by an unknown amount. He's doing prelim things. No application as of yet.	None known	Forest River Co. (FRC) owns the 24 acre Liberty Homes site with 112,000 and 104,000 sq. ft. buildings. FRC will move most of their Dallas, OR operations to Sheridan and begin production on or about 7/1/17 with 100 – 200 employees.	Sewer, water, storm drainage and streets are adequate to accommodate growth.	 Promos: The FRC will be a boost to the demand for housing Hinders: There are no built subdivisions with vacant lots for houses. Residential development will be on an infill basis until a subdivision is approved, but no subdivision is on the horizon.

Sheridan — Yam	hill County— 2/27/2017
Highlights or	No plan now for UGB expansion, but FRC's employment could spur the city to add a 30-ac property that is an Exception Area (1 st
summary from	priority to add to the UGB per ORS 197).
planning	
documents of	
influences on or	
anticipation of	
population and	
housing growth	
(including any plans	
for UGB expansion	
and the stage in the	
expansion process)	
Other information	N/A
(e.g. planning	
documents, email	
correspondence,	
housing	
development	
survey)	

Willamina — Ya	mhill County— NC	D RESPONSE				
Observations about Population Composition (e.g. about children, the elderly, racial ethnic groups)	Observations about Housing (including vacancy rates)	Planned Housing Development/ Est. Year Completion	Future Group quarters Facilities	Future Employers	Infrastructure	Promotions (Promos) and Hindrances (Hinders) to Population and Housing Growth; Other notes
						Promos: Hinders:
Highlights or summary from planning documents of influences on or anticipation of population and housing growth (including any plans for UGB expansion	N/A	1	1	1		

Willamina — Yar	nhill County— NO RESPONSE
and the stage in the expansion process)	
Other information (e.g. planning documents, email correspondence, housing development survey)	N/A

Yamhill — Yamh	ill County— NO R	ESPONSE				
Observations about Population Composition (e.g. about children, the elderly, racial ethnic groups)	Observations about Housing (including vacancy rates)	Planned Housing Development/ Est. Year Completion	Future Group quarters Facilities	Future Employers	Infrastructure	Promotions (Promos) and Hindrances (Hinders) to Population and Housing Growth; Other notes
						Promos: Hinders:
Highlights or summary from planning documents of influences on or anticipation of population and housing growth (including any plans for UGB expansion	N/A	1	1	1		

Yamhill — Yamh	ill County— NO RESPONSE
and the stage in the expansion process)	
Other information (e.g. planning documents, email correspondence, housing development survey)	N/A

Appendix B: Specific Assumptions

Amity

The 5-year average annual housing unit growth rate is assumed to decline throughout the forecast period. The occupancy rate is assumed to be steady at 93.8 percent throughout the 50 year horizon. PPH is assumed to be stable at 3.01 over the forecast period. There is no group quarters population in Amity.

Carlton

The 5-year average annual housing unit growth rate is assumed to rapidly increase to 2.02 percent during the first 10 years and then decline thereafter. The occupancy rate is assumed to be steady at 92.4 percent throughout the 50 year horizon. PPH is assumed to be stable at 2.83 over the forecast period. There is no group quarters population in Carlton.

Dayton

The 5-year average annual housing unit growth rate is assumed to slowly decline throughout the forecast period. The occupancy rate is assumed to be steady at 94.6 percent throughout the 50 year horizon. PPH is assumed to gradually decline from 3.17 to 3.07 during the entire forecast period. There is no group quarters population in Dayton.

Dundee

The 5-year average annual housing unit growth rate is assumed to increase to 2.05 percent during the first 10 years and then decline thereafter. The occupancy rate is assumed to be steady at 96.7 percent throughout the 50 year horizon. PPH is assumed to be stable at 2.78 over the forecast period. Group quarters population is assumed to remain at 8.

Gaston

The 5-year average annual housing unit growth rate is assumed to decline throughout the forecast period. The occupancy rate is assumed be steady at 96 percent throughout the 50 year horizon. PPH is assumed to be stable at 2.66 over the forecast period. There is no group quarters population in Gaston.

Lafayette

The 5-year average annual housing unit growth rate is assumed to decline throughout the forecast period. The occupancy rate is assumed to be increase from 91.9 to 93.3 percent in the first 5 years of the forecast period and then remain stable thereafter. PPH is assumed to be stable at 3.10 over the forecast period. There is no group quarters population in Lafayette.

McMinnville

Total fertility rates are assumed to follow a historical trend (observed from the 2000 to 2010 period) and gradually decline over the forecast period. Survival rates are assumed to be the same as those forecast for the county as a whole; these rates are expected to gradually increase over the 50-year period. Age specific net migration rates are assumed to follow historical county patterns.

Newberg

Total fertility rates are assumed to be stable throughout the forecast period. Survival rates are assumed to be the same as those forecast for the county as a whole; these rates are expected to gradually increase over the 50-year period. Age specific net migration rates are assumed to follow historical county patterns, but with higher rates for retirees.

Sheridan

The 5-year average annual housing unit growth rate is assumed to increase to 0.88 percent during the first 10 years and then decline thereafter. The occupancy rate is assumed be steady at 92.4 percent throughout the 50 year horizon. PPH is assumed to be stable at 2.77 over the forecast period. Group quarters population is assumed to remain at 2023.

Willamina

The 5-year average annual housing unit growth rate is assumed to increase from 0.08 percent to 0.24 percent during the first 10 years and then slowly decline thereafter. The occupancy rate is assumed be steady at 90 percent throughout the 50 year horizon. PPH is assumed to be stable at 2.96 over the forecast period. Group quarters population is assumed to remain at 11.

Yamhill City

The 5-year average annual housing unit growth rate is assumed to increase from 0.67 percent to 1.24 percent during the first 10 years and then decline thereafter. The occupancy rate is assumed be steady at 94.1 percent throughout the 50 year horizon. PPH is assumed to be stable at 2.88 over the forecast period. Group quarters population is assumed to remain at 9.

Outside UGBs

The 5-year average annual housing unit growth rate is assumed to increase to 0.72 percent during the first 10 years and then decline thereafter. The occupancy rate is assumed be steady at 92.8 percent throughout the 50 year horizon. PPH is assumed to be stable at 2.67 over the forecast period. Group quarters population is assumed to remain at 369.

Appendix C: Detailed Population Forecast Results

Population Forecasts by Age												
Group / Year	2017	2020	2025	2030	2035	2040	2045	2050	2055	2060	2065	2067
00-04	6,582	6,674	6,978	7,241	7,483	7,727	7,982	8,248	8,506	8,750	8,980	9,072
05-09	6,958	7,147	7,378	7,713	8,004	8,263	8,517	8,784	9,062	9,335	9,591	9,689
10-14	7,190	7,335	7,736	7,985	8,348	8,652	8,915	9,173	9,445	9,731	10,012	10,118
15-19	7,889	7,983	8,320	8,775	9,056	9,456	9,782	10,061	10,334	10,627	10,934	11,056
20-24	7,139	7,325	7,544	7,862	8,291	8,545	8,902	9,191	9,434	9,676	9,935	10,045
25-29	6,341	6,564	6,918	7,133	7,433	7,833	8,055	8,375	8,628	8,844	9,057	9,149
30-34	6,345	6,514	6,963	7,339	7,565	7,875	8,284	8,504	8,828	9,085	9,301	9,388
35-39	6,779	7,027	7,404	7,916	8,345	8,596	8,934	9,385	9,622	9,979	10,260	10,355
40-44	6,865	7,133	7,640	8,048	8,606	9,065	9,316	9,669	10,138	10,384	10,759	10,878
45-49	6,698	6,877	7,401	7,931	8,358	8,932	9,395	9,642	9,995	10,472	10,718	10,871
50-54	6,711	6,774	7,149	7,700	8,256	8,693	9,280	9,751	9,993	10,352	10,837	10,938
55-59	6,651	6,670	6,843	7,229	7,796	8,356	8,790	9,375	9,844	10,084	10,444	10,638
60-64	6,481	6,676	6,777	6,961	7,365	7,944	8,511	8,948	9,541	10,019	10,265	10,412
65-69	5,732	6,350	6,738	6,846	7,038	7,446	8,027	8,592	9,025	9,621	10,100	10,198
70-74	4,311	5,059	6,066	6,448	6,563	6,750	7,145	7,705	8,248	8,667	9,245	9,431
75-79	3,283	3,864	5,014	5,975	6,311	6,373	6,499	6,823	7,298	7,748	8,071	8,256
80-84	2,223	2,592	3,388	4,380	5,200	5,465	5,487	5,564	5,806	6,175	6,519	6,613
85+	2,377	2,534	3,083	3,923	5,079	6,339	7,331	8,019	8,555	9,114	9,777	10,061
Total	106,555	111,101	119,339	127,404	135,096	142,311	149,150	155,808	162,303	168,662	174,806	177,170

Figure 22. Yamhill County—Population by Five-Year Age Group

Population Forecasts prepared by: Population Research Center, Portland State University, June 30, 2017.

Figure 23. Yamhill	County's S	ub-Areas—To	otal P	opulation
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Area / Year	2017	2020	2025	2030	2035	2040	2045	2050	2055	2060	2065	2067
Yamhill County	106,555	111,101	119,339	127,404	135,096	142,311	149,150	155,808	162,303	168,662	174,806	177,170
Amity UGB	1,642	1,691	1,769	1,840	1,910	1,975	2,038	2,096	2,154	2,206	2,257	2,276
Carlton UGB	2,229	2,340	2,586	2,813	3,013	3,204	3,384	3,551	3,704	3,841	3,959	3,998
Dayton UGB	2,837	2,914	3,004	3,108	3,200	3,290	3,376	3,461	3,545	3,628	3,723	3,761
Dundee UGB	3,243	3,408	3,772	4,158	4,570	4,936	5,296	5,645	5,979	6,296	6,590	6,697
Gaston UGB (Yamhill)	157	157	158	158	159	159	159	160	160	160	161	161
Lafayette UGB	4,083	4,436	4,958	5,375	5,717	5,970	6,187	6,367	6,540	6,709	6,872	6,937
McMinnville UGB	34,293	35,709	38,437	41,255	44,122	46,956	49,728	52,541	55,428	58,449	61,557	62,803
Newberg UGB	24,296	25,889	28,602	31,336	34,021	36,709	39,393	42,101	44,984	47,966	50,957	52,135
Sheridan UGB	6,340	6,401	6,598	6,754	6,893	7,016	7,122	7,225	7,326	7,424	7,521	7,560
Willamina UGB (Yamhill)	1,227	1,230	1,245	1,259	1,272	1,287	1,302	1,315	1,328	1,341	1,355	1,360
Yamhill UGB	1,077	1,099	1,184	1,264	1,338	1,406	1,467	1,514	1,560	1,606	1,652	1,671
Outside UGB Area	25,132	25,827	27,027	28,084	28,880	29,403	29,698	29,831	29,594	29,037	28,203	27,812

Population Forecasts prepared by: Population Research Center, Portland State University, June 30, 2017.