

# 1 **Complex Linkages between Forced Labor Slavery and Environmental Decline in Marine** 2 **Fisheries**

3 Recent media attention on human rights abuses in the fishing sector, precipitated by  
4 undercover investigations from non-governmental organizations and investigative journalists  
5 (e.g., Environmental Justice Foundation [EJF] 2014, 2015a, 2015b; Mendoza et al. 2016), has  
6 prompted calls from the scientific community for increased transdisciplinary and empirical  
7 research of fisheries' social dimensions such as labor (Kittinger et al. 2017). Given views that  
8 social and ecological systems are interdependent (Ostrom 2009), the need for theory  
9 development to explicate pathways for how this interdependence occurs and the potential for  
10 using policy and practices for intervention and prevention exists. Integrating ecological data and  
11 economics and human rights theory, Brashares et al.'s (2014) Wildlife Decline and Social  
12 Conflict framework offered a hypothesis about the negative association between fish stock  
13 declines and child slavery. Yet, more precision in terminology, pathways, and feedbacks may be  
14 warranted. With the aim of exploring empirical, conceptual, and theoretical support for  
15 Brashares et al.'s (2014) pathways, the presented revised theory posits how forced labor slavery  
16 and environmental decline in marine fisheries may be linked.

17 For modern, forced labor slavery, empirical testing is limited by risks to researchers,  
18 prohibitive costs and time requirements, a dearth of baseline data, and the study population's  
19 hidden nature. When considering linkages between forced labor slavery and environmental  
20 decline in marine fisheries, these challenges are further compounded by the physical  
21 inaccessibility of fishing vessels sailing hundreds of miles from shores (Stringer and Simmons  
22 2015). Instead starting with a theoretical framework can help elucidate how and when the  
23 potential for labor exploitation occurs in the fisheries sector; identify feedbacks wherein forced

24 labor slavery contributes to environmental decline; and inform labor and fisheries practices,  
25 management, and policies in the absence of empirical data to simultaneously minimize labor  
26 abuses of fishers and environmental decline. Further, to help advance fisheries toward the  
27 eradication of human rights violations and the human rights sector toward prevention, a  
28 framework can provide guidelines and origins for data collection, ensuring more efficacious  
29 resource use, and can be modified once empirical evidence is generated.

30         The potential connections between environmental decline and exploitative labor practices  
31 in marine fisheries are important to consider. Due to human dependence on fish for food,  
32 livelihood, and nutrition (Food and Agriculture Organization of the United Nations [FAO] 2014,  
33 2016), human well-being cannot be disentangled from healthy ecosystems and sustainable  
34 fisheries use. From the social systems perspective, if shocks to fisheries create economic  
35 pressures within a pre-existing context of social vulnerability already known to yield slavery,  
36 then fish stock declines may exacerbate and accelerate the use of forced labor slavery in the  
37 sector by providing an economically rational tipping point into the practice. Thus, failing to  
38 recognize how environmental decline contributes to and compounds social vulnerabilities could  
39 undermine interventions aimed at eradicating slavery. These interventions risk being siloed  
40 within social systems and ignoring ecological feedbacks. From the ecological systems  
41 perspective, not considering the extent of unique environmental pressures produced by the use of  
42 forced labor slavery could subvert attempts to stabilize stocks and to efficiently maximizing  
43 sustainable yields. Thus, when stocks decline, social consequences may increase vulnerabilities  
44 for fish dependent persons (e.g., Golden et al. 2016; Perry and Sumaila 2007). As a result, these  
45 feedbacks create a multifaceted problem that requires multiple and holistic interventions and  
46 policies that address fisheries' environmental and labor challenges in conjunction. This paper

47 will consider such associations by defining what constitutes forced labor slavery in the 21<sup>st</sup>  
48 century. Brashares' (2014) original framework and critique will be presented along with a  
49 revised framework, and diverse knowledge sources to support pathways.

### 50 **Defining forced labor slavery**

51         The International Labour Organization's (ILO) Convention Concerning Forced or  
52 Compulsory Labor (1930) defines forced labor as "all work or service which is extracted from  
53 any person under the menace of any penalty and for which the said person has not offered  
54 himself voluntarily" (Convention 29, Article 2). The ILO's Special Action Programme to  
55 Combat Forced Labour suggests 11 indicators to identify potential victims of forced labor  
56 slavery. While the presence of just one indicator could constitute a case of forced labor, it is  
57 often thought of as a continuum, based on victims' vulnerabilities and severity and number of  
58 indicators present (Special Action Programme to Combat Forced Labour 2012).

59         For this paper forced labor slavery will be defined as the involuntary entry and "holding  
60 of people at a workplace through force, fraud, or coercion for purposes of forced labor so that the  
61 slaveholder can extract profit" (Free the Slaves 2017 What is Slavery?). Slavery was selected  
62 over human trafficking, a primarily legal term subjected to nuanced, and often conflicting,  
63 interpretations from diverse legal institutions influenced by various external forces (Bales 2017).  
64 Instead this definition centers victims' experiences, versus legal frameworks (Bales 2017), and is  
65 holistic enough to encompass all aspects of forced labor slavery while also noting the shift from  
66 historical to modern slavery. In his theory of modern slavery, Bales suggests that slavery as a  
67 construct should still be defined by the relationship between victim and perpetrator (consistent  
68 with historical slavery), but that that over time slavery has shifted from an owner-property  
69 relationship to a relationship where the victim is paid little (an unfair value) or no money (labor

70 exploitation) while the perpetrator's profits increase (2006). Other shifts include the transposition  
71 of unfreedoms from point of entry into the exploitative relationship (historical slavery) to the  
72 point of exit from the relationship (modern slavery) (Barrientos et al. 2013; Phillips and Mieres  
73 2015; Stringer et al. 2016) and control of the victim at point of entry into the relationship being  
74 exerted by a person (historical slavery) to socioeconomic conditions (modern) (O'Neill 2011).  
75 Indeed, while some victimized fishers are purchased by boat captains (Chantavanich et al. 2016),  
76 many exhibit the semblance of agency at point of entry caused by desperation to meet basic  
77 needs and exploited by brokers and/or recruiters' deception (O'Neill 2011).

78         The shift from historical to modern slavery has further complicated the identification of  
79 forced labor slavery, and often exploitation in the fishing sector has been minimized as poor  
80 labor practices (Stringer et al. 2016). As a result, investigative journalism's contributions to  
81 eradicating abuses in the fishing sector exceeds the scientific community's, requiring researchers  
82 to improve their consideration and inclusion of equity, equality, and social justice in  
83 environmental and sustainability research (Kittinger et al. 2017). Whereas investigative  
84 journalism has confirmed and generated mainstream media attention about the presence of labor  
85 exploitation in the fishing sector, the scientific community can advance this work by linking  
86 social and ecological processes to outcomes such as forced labor. Additionally, though multiple  
87 white papers have credibly postulated bidirectional relationships between fish stock declines and  
88 forced labor slavery (see EJF 2015b; United Nations Office on Drugs and Crime [UNODC]  
89 2011), empirical evidence is limited and improved research is needed to understand how strongly  
90 the issues are linked and the processes that facilitate these linkages.

91 **Brashares' Wildlife Decline and Social Conflict framework**

92 Brashares et al. (2014) offered a specific theoretical framework hypothesizing how fish  
93 stock declines may be driving increases in child slavery through an amalgamation of human  
94 rights, political ecology, conservation biology and ecology, public health, and economic theory  
95 (Fig. 1). Building on the UNODC's (2011) investigation that posited a potential relationship  
96 between declining fish stocks and human trafficking (section 1.5.4), the authors proposed that  
97 declining fish stocks force vessels to fish longer, farther from shore, and deeper in waters to  
98 maintain yields, increasing "production costs" (Brashares et al. 2014 p. 376). The framework  
99 hypothesizes cheap labor as an approach to offset increasing costs and continue harvesting fish  
100 species at a rate that would otherwise be cost-prohibitive, thus potentially increasing exploitative  
101 labor practices to the point of child enslavement (Brashares et al. 2014). While Brashares et al.  
102 emphasize child slavery, it is expected that their hypothesis is more relevant to exploited adult  
103 laborers, as indicators for child slavery must consider differing cultural norms around child  
104 work, particularly between developing and developed countries.

105 Citing a lack of empirical evidence for all pathways, critics denounced the framework for  
106 oversimplifying a complex problem and making too big of a conceptual leap from fishery  
107 declines to slavery, thus conflating the environment's role in perpetuating slavery (Mauda and  
108 Scharks 2014). Though Brashares et al. were unable to support their pathways with empirical  
109 data at publication, it does not mean the phenomenon under investigation is implausible, nor  
110 does it preclude future studies from empirically confirming the model. Scientific precedent exists  
111 for empirically uncorroborated models having great utility in directing future research and  
112 advancing understanding of complex phenomenon (e.g., string theory) (Dawid 2006; Dawid et  
113 al. 2015). And in the social sciences, common scientific practice is to move from hypothesis  
114 generation to empirical testing by formulating a framework, model, or theory which organizes

115 pertinent constructs (e.g., predictors, mediators, modifiers) into schemas to better predict  
116 outcomes and events under study (Jaccard and Jacoby 2010).

117         Though Mauda and Scharks (2014) cited literature from 2005 that did not consider  
118 environmental degradation as a driver of slavery (Surtees), current literature is beginning to  
119 consider larger environmental and market driven processes, including overfishing as a “key  
120 associated driver” of maritime crime (e.g., forced labor) (Pomeroy et al. 2016 p. 96) and how  
121 slavery may be escalating environmental degradation which in turn increases slavery (Bales  
122 2016). Investigations also suggest the fishing industry is one of the biggest users of slave labor,  
123 with an estimated 1.8 million people enslaved in the agriculture/fishing sector (ILO and Walk  
124 Free Foundation 2017), including on fishing vessels originating from and/or berthed in the  
125 United States, Thailand, New Zealand, and Peru amongst numerous others (Bales 2016; EJF  
126 2014, 2015a; FishWise 2014; ILO 2013; International Transport Workers Federation [ITF] 2006;  
127 Mendoza et al. 2016; Verité 2016; Yea 2014).

128         Mauda and Scharks’ (2014) concerns about needlessly reallocating or misappropriating  
129 resources are germane. However, the persistence of forced labor slavery in marine fisheries  
130 (International Labor Rights Forum [ILRF] 2018) warrants a challenge to the dominant paradigm  
131 that has seemingly not produced reductions in the problem. This new discourse, instead, should  
132 consider contributing factors external to social vulnerabilities (e.g., environmental decline) that  
133 may influence the use of forced labor by creating a demand for free or cheap labor. And it should  
134 question the framing of slavery’s contributions to illegal and overfishing, wherein isolated  
135 environmental policies lacking an understanding of forced labor slavery’s contributions to  
136 environmental decline may inadvertently blame or punish slavery victims. This potentially more  
137 holistic understanding of social-ecological marine systems and subsequent appropriately targeted

138 and multifaceted interventions could also advance the field by shifting it from reactive to  
139 preventive practices. No economic or other incentive is known to cease using forced labor  
140 slavery once its use has generated increased profits. Therefore, to reduce the prevalence of this  
141 linked social-ecological injustice, interconnected interventions must prevent it before it happens.

#### 142 **Brashares' Wildlife Decline and Social Conflict framework revised**

143 While Brashares' framework is sufficiently developed to encourage empirical testing to  
144 confirm pathways and link previously disparate research fields, a more robust discussion of  
145 underlying theories may provide non-experimental confirmation of pathways to repudiate  
146 previous critiques. Building upon Brashares' original framework, a revised framework with  
147 altered constructs is presented (Fig. 2). Tentative construct changes (Table 1) were made to be  
148 consistent with human rights literature and theory and to emphasize power differentials that  
149 incite exploitative labor relationships, giving the powerful economic advantages while  
150 commodifying human beings (Manzo 2005; Phillips and Mieres 2015). Support for each  
151 construct and pathway in the revised framework will be described below.

152 <Insert Figure 2 about here>

153 <Insert Table 1 about here>

#### 154 *Contextual Constructs*

155 While forced labor slavery is a global phenomenon, not all fishers are enslaved, and  
156 context influences the labor relationship between fishers and employers. Important conditions  
157 explaining why forced labor slavery persists in the fishing industry include geographic,  
158 regulatory, cultural, socioeconomic, and industry contexts—all constructs derived from Bales'  
159 (2006) and Crane's (2013) theories of modern slavery (Fig. 2). These constructs also provide the  
160 indicators used to estimate the prevalence of slavery. Geographic, regulatory, and cultural

161 contexts create an environment that not only accommodates, but enables slavery. They also  
162 interact with each other and with the socioeconomic context, creating the slave labor supply, and  
163 the industry context, creating the “demand” for slave labor. Though the operationalization of  
164 these broad concepts varies by country and region, key indicators of each that should be assessed  
165 in future empirical work are described. Moreover, while the importance of each contextual  
166 construct and indicator in driving slavery may vary across regions, it is the confluence of these  
167 factors in creating no viable alternatives (either actual or perceived) for victims, which leads  
168 them into forced labor slavery experiences.

169 *Geographic context*

170 While forced labor slavery occurs in developed, transitional, and developing countries,  
171 geographic factors such as a high density of migrant laborers and geographic isolation appear to  
172 increase the use of forced labor slavery (Crane 2013; ILO 2005; Robertson 2011). Empirical  
173 evidence suggests that migrants are the most vulnerable population to forced labor slavery  
174 (Chantavanich et al. 2016; ILO 2005; International Organization for Migration [IOM] 2008;  
175 Wheaton et al. 2010). Their movement may be documented or undocumented, and is predicated  
176 on perceived opportunity in the form of higher wages or greater availability of work in the new  
177 area (Bales 2006, 2007; Chuang 2006; Robertson 2011; Wheaton et al. 2010). Brokers and  
178 recruiters working for boat owners target them through formal and informal mechanisms, in  
179 markets before their migration (offering “assistance” with their movement), and after their  
180 relocation in migrant reception centers (IOM 2008; Robertson 2011). Other pressures (e.g.,  
181 population growth and environmental degradation) are also limiting work opportunities further  
182 inland, driving more migrants to coastal areas (Creel 2003), and thus the fishing sector.

183 Like other industries with high forced labor usage (particularly natural resource

184 extraction industries), fishing is an economic activity that occurs at specific sites, which can be  
185 hundreds of miles from shore (Crane 2013). This distinct separation and geographic distance  
186 minimizes contact between victims and law enforcement, family, civil society and aid  
187 organizations, and professional groups, intensifying fishers' dependence on their abusers which  
188 increases the perpetrator's power (Fletcher et al. 2005). Over time, the experience becomes  
189 normalized, and as enslavers continue to gain power, it lowers the amount of resources needed to  
190 dominate the victims—further reducing the cost of using slaves (Crane 2013). This isolation also  
191 limits the reach of regulatory powers. In localities with effective labor laws, inspectors or  
192 enforcement agents often cannot access vessels at sea for compliance monitoring, thus violations  
193 are unnoticed. And the plethora of geographic and physical boundaries transected by marine  
194 fishing vessels exposes loopholes in labor regulations even in developed countries (MacFarlane  
195 2017). Vessels will also engage in transshipping, the use of mother ships or reefer ships to  
196 unload their catch, refuel, and restock in the middle of the ocean to prevent berthing in ports.  
197 Using transshipping, some vessels have reportedly remained at sea for several years (EJF 2015a).  
198 As a result, the geographic context shapes the regulatory context because illegal practices like  
199 slavery persist in industries that “operate beyond the oversight of regulations and other formal  
200 institutions” (Crane 2013 p. 54).

### 201 *Regulatory context*

202 While the Universal Declaration of Human Rights illegalizes slavery everywhere,  
203 ineffective governance fosters environments where forced labor slavery still thrives. The use of  
204 forced labor slavery most frequently occurs in countries characterized by government complicity,  
205 political instability, high levels of corruption, limited regulations, regulatory failures, and poor  
206 natural resource (fisheries) management (Bales 2016; Crane 2013; Pomeroy et al. 2016). And

207 despite the Universal Declaration of Human Rights and subsequent conventions, international  
208 frameworks do not “translate into real protections unless they are incorporated into national  
209 legislation and implemented effectively” (ITF 2006 p. 9).

210 Pomeroy et al.’s (2016) theoretical ‘fish wars’ framework also posited that in the absence  
211 of effective governance in fisheries, natural resource scarcity can result in increased social  
212 conflict (including human trafficking and forced labor). The social conflict contributes to the  
213 environmental degradation through feedback loops predicated on increased competition.  
214 Examples of weak governance in fisheries include corruption, lack of stakeholder participation,  
215 political will and capacity, weak institutional capacity and capabilities, poor enforcement, and  
216 inadequate information and data. Investigative case studies also suggest that vessels using forced  
217 labor are often disregarding international and national environmental regulations and engaging in  
218 illegal, unreported, and unregulated fishing (IUU) fishing (EJF 2015b). IUU activities may  
219 involve knowingly violating catch quotas; purposefully not reporting, under reporting, or  
220 falsifying catches; fishing without a license; fishing in protected areas; catching certain species  
221 that are illegal; and using illegal fishing gears. The persistence of IUU is often facilitated by  
222 regulatory corruption, limited enforcement capacity, and loopholes in policies rendering the  
223 environmentally destructive fishing activities unregulated but not necessarily illegal (Global  
224 Ocean Commission 2013).

225 However, forced labor slavery is not just limited to fisheries in developing countries. It  
226 also occurs in developed and transitional countries because the fishing industry is often part of  
227 the informal economy— industries that lack employment security, benefits, and labor laws and  
228 regulations—making laborers more vulnerable to exploitation (Hart 1973).

229 *Cultural context*

230 Deep-rooted discriminatory beliefs and social inequalities within cultural contexts  
231 exclude groups of people from rights and protections and inhibit equitable development,  
232 particularly economically, by assigning these groups a subordinate status in society—thus  
233 making them more vulnerable to slavery (Crane 2013; Free the Slaves 2017). For migrants, this  
234 discrimination may occur in both their origin and destination countries. In certain geographic  
235 regions these discriminations are institutionalized by the regulatory context. Even if labor laws  
236 and regulations exist, they may not be applied equitably, or can legally discriminate against an  
237 individual based on gender, race, tribe, caste, religion, or immigration/migration status, resulting  
238 in most forced labor slavery victims identifying with at least one minority group (Crane 2013;  
239 Upadhyaya 2008). For example, in many countries, foreign-born, migrant workers are exempt  
240 from local labor laws. Additionally, in some countries, types of permissible work are determined  
241 by informal norms regarding social membership. As a result, entire groups of already vulnerable  
242 people become further marginalized which means they will also disproportionately incur  
243 socioeconomic challenges.

#### 244 *Socioeconomic context*

245 Geographic, regulatory, and cultural contextual variables combined create structural  
246 vulnerabilities that exacerbate socioeconomic inequalities. These socioeconomic inequalities  
247 may include wealth gaps, and disparities in income, poverty and education levels, and access to  
248 financial institutions (Andrees 2008; Bales 2006, 2007; Crane 2013). The inequalities may also  
249 occur intercountry (e.g., Thailand’s economic growth relative to poorer neighboring countries  
250 like Cambodia and Laos that facilitates migration from Cambodia into Thailand) or intracountry  
251 (e.g., Myanmar’s economic growth that is creating greater income inequality between skilled  
252 low-skilled works). Regardless, the powerful dominate the vulnerable by exploiting these

253 inequalities (Barner et al. 2014). Factors that can moderate the relationship between  
254 socioeconomic vulnerabilities and forced labor slavery include access to affordable credit and  
255 education (including literacy and language skills). However, migrant populations often lack both,  
256 and culturally entrenched discrimination further limits their access, increasing their desperation  
257 and vulnerability to coercion (Andrees 2008).

258         Combined, socioeconomic inequalities create a surplus population vulnerable to forced  
259 labor slavery (the slave labor “supply”). The increased availability of “cheap labor” then causes  
260 the price of slaves to decrease, further inflating slaveholder’s profits (Bales 2012; Crane 2013).  
261 This socioeconomic context also interacts with the contextual constructs in that migrant  
262 populations (geographic) are adversely incorporated into society, and thus the society’s fishing  
263 sector, because of laws (regulatory) and discrimination (cultural). This adverse incorporation  
264 reinforces poverty, thus a population vulnerable to slavery persists (Phillips and Mieres 2015).

#### 265         *Industry context*

266         Whereas the socioeconomic context provides the “supply,” the industry context creates  
267 the “demand.” Research suggests that modern forced labor slavery is most likely to occur in  
268 industries reliant on manual labor, exhibiting high labor intensity and low technological  
269 development, and operating in the informal economy under poor regulations (Bales 2012, 2016;  
270 Chuang 2006; Crane 2013; ILO 2009). Motivated by profits, forced labor slavery represents an  
271 economically rational decision to employers because it is “an opportunity to reduce the main  
272 costs driving profitability” (Crane 2013 p. 54; Wheaton et al. 2010). Because labor is often one  
273 of few production elements employers can control, the economic benefits of forced labor slavery  
274 are greater in labor intense industries where profit margins at the supply chain’s source are  
275 increasingly narrow, such as fishing (Crane 2013; Hamilton-Hart and Stringer 2016). Since

276 fishing already has a propensity for using forced labor slavery, it is not implausible to consider  
277 that fish stock declines and forced labor slavery are linked issues, especially considering that  
278 many adaptations to stock declines (e.g., increased effort) likely constrain profits further. Then  
279 the use of forced labor incentivizes increased pressures on stocks by delaying overfishing's  
280 unprofitability.

### 281 *Empirical pathways*

#### 282 *Declining fish stocks decrease fish catch-per-unit-effort*

283 Though the discourse about how dire stock declines are continues between conservation  
284 and fisheries management approaches (Worm et al. 2009), in 2013, an estimated 31.4% of  
285 marine fish stocks were overfished beyond biologically sustainable levels. This was a more than  
286 20% increase from 1974 (FAO 2016). While management strategies have been effective in  
287 stabilizing some stocks, a global meta-analysis of overfished stocks determined that many stocks  
288 will likely take substantially more time to recover than initially predicted—even under  
289 aggressive, best-case scenario conservation and management approaches (Neubauer et al. 2013).

290 When marine fish stocks decline, catch-per-unit-effort (CPUE) also decreases (Daskalov  
291 2002; Pauly and Zeller 2016; Pontecorvo and Schrank 2012, 2014; Tsikliras et al. 2015; Watson  
292 et al. 2013). While there are examples of CPUE increasing amidst stock declines (Harley et al.  
293 2001; Rose and Kulka 1999), this outcome is dependent on numerous other factors such as  
294 fishing fleet efficiency, changes in fishing technique and skill level, and technology  
295 advancements (Maunder et al. 2006)—all which typically require substantial financial capital.  
296 Since forced labor slavery, in all industries, is used to increase profit because it requires limited  
297 financial investment, vessels using slave labor are unlikely to be motivated to expend financial  
298 capital into new technologies.

299 Others suggest that declining catch may be an indicator of better fishery regulations  
300 (Worm et al. 2009). While this may be relevant for some marine areas, it is not pertinent to the  
301 proposed framework since all slavery activities are illegal and occur outside the realm of labor  
302 and other regulations. Further, the observed co-occurrence of IUU fishing and forced labor  
303 slavery in investigative case studies from Thailand (see EJF 2015b) suggests that forced labor  
304 slavery may be more likely to occur on vessels fishing in unregulated areas or areas where  
305 fishery regulation enforcement is unfeasible or non-existent—consistent with the use of forced  
306 labor slavery in deforestation (Bales 2016). Illegal fishing also frequently results in non-  
307 compliance with other environmental, national, and international regulations and actions (Agnew  
308 et al. 2009). While the economic benefits of IUU already far exceed the risks of being  
309 apprehended or fined (Sumaila et al. 2006), the use of slave labor likely further reduces the risk.  
310 However, more robust empirical data is still needed.

311 *Declining fish catch-per-unit-effort increases effort*

312 When CPUE decreases, vessels fish longer, deeper, and further, increasing effort (Bell et  
313 al. 2016; Gascuel et al. 2016; Hutchings and Myers 1995; Pontecorvo and Schrank 2014;  
314 Tsikliras et al. 2015; Watson et al. 2013). Critics of Brashares et al.'s original framework, citing  
315 contrary evidence, argued that fish stock and catch declines lead to decreased effort (Smith  
316 2014). However, Smith's cited findings were less precise and more speculative, relying on  
317 predictive modeling for future forecasting that used cross-sectional data (Liese et al. 2007) or  
318 data from a 14-year period at best (Bjørndal and Conrad 1987). The study of Kenyan fishers  
319 questioned about their willingness to exit the artisanal fishing industry in light of hypothetical  
320 fish decline scenarios (Cinner et al. 2009) is also likely not applicable, since artisanal fisheries  
321 often diverge from industrial fisheries in terms of motivation (i.e., subsistence versus profit).

322 While investigations have uncovered slavery victims on short and long-haul vessels and on boats  
323 fishing in territorial waters and the high seas (Chantavanich et al. 2016; Mendoza et al. 2016),  
324 the commercial nature of the fishing vessel appears to be a common characteristic.

325 In contrast, data suggesting increased effort amidst stock and catch declines used more  
326 robust and rigorous methodologies, including longitudinal data sets with more time points. Bell  
327 et al. (2016), calculated effort and catch using a global sample generated by the FAO and other  
328 sources over a 62-year period, 1950-2012. Watson et al. (2013), aggregated data from the  
329 European Union, FAO, global tuna commissions, and the Commission for the Conservation of  
330 Antarctic Marine Living Resources (CCAMLR), arguably one of the more reputable regional  
331 fishery management organizations, over a 56-year period, 1950-2006. Further, Hutchings and  
332 Myers (1995), created a 450-year historical reconstruction of Northern cod catch and effort based  
333 on iterative analyses of archival records, the North Atlantic Fishery Organization's database  
334 (1954-1994), and a spatial analysis of effort using historical documents. While it is likely  
335 scenarios exist where declining CPUE does not lead to increased effort based on contextual  
336 factors, the rigorous studies described suggest that numerous scenarios exist where CPUE does  
337 lead to increased effort, and it is in these fisheries that forced labor slavery is likely to occur.

338 *Increased effort decreases profit margins*

339 Applying Clark's (1990) 'stock effect' to fishing, White et al. concluded that "the cost to  
340 catch a fish increases as the density of a fish population declines...thus more intensive fishing  
341 pressures [increased effort] may compromise profit" (2008 p. 371). Fish stock declines in coastal  
342 areas have driven fishing vessels out to the high seas; yet the technology and other increased  
343 effort costs associated with high seas and deep sea fishing are so exorbitant that many types of

344 fishing and fisheries are not profitable without government subsidies or other cost-cutting  
345 measures in relation to labor expenses (Gjerde et al. 2013; Sala et al. 2018).

346 Research reliably estimating fishing costs, which directly impacts profit margins, is  
347 limited. However, a longitudinal study coupling global catch and economic data from 1951-1999  
348 found a 95% revenue decline during the study period (Sethi et al. 2010). If revenue is decreasing  
349 and cost is increasing, it is expected that profit margins would also decrease.

### 350 *Theoretical pathways*

351 Theoretical pathways are the relationships between constructs which are supported by an  
352 integrated set of disciplinary theories which are used to explain the processes of why and how  
353 forced labor slavery persists.

### 354 *Decreased profits increase demand for cheap labor*

355 Increases in demand for cheap labor are an adaptation to profit losses driven by economic  
356 motives. The Domar Serfdom Model postulates that businesses are constantly seeking economic  
357 gains, which are typically made through production control. However, when production is  
358 scarce, it becomes more economically advantageous to own the labor force instead of production  
359 (Domar 1970). The hypothesis initially described increases in agricultural serfdom in the 16<sup>th</sup>  
360 and 17<sup>th</sup> century as a response to land scarcity, and was broadened by Domar to include  
361 production scarcity, with production encompassing resources and capital (1970). It is plausible  
362 the model would apply to natural resources, like fish, as other economists have identified fish  
363 functioning as capital (Brown 2000). Fish in marine ecosystems are considered a global common  
364 good that no particular party owns, and with the increase in high seas fishing and the presence of  
365 government subsidies (Gjerde et al. 2013), production ownership is frequently limited to a single

366 element—labor. As such, unfree labor functions like government subsidies, delaying the tipping  
367 point from profitable to unprofitable (Sala et al. 2018).

368 Consistent with other commodity-oriented global value chains (GVCs), when fishing  
369 profits decrease market pressures drive owners or operators to resort to measures to remain  
370 competitive (Chantavanich et al. 2016). Fishing is a profit-driven industry, where net profit  
371 drives harvest decisions, creating a ‘race for fish’ that rewards fishers who can harvest the most  
372 fish and maximize individual economic gains by reducing input costs (Sethi et al. 2010). And in  
373 the fishing industry cheap, migrant labor (regardless of how it is obtained) is considered a  
374 legitimate, and one of the primary, strategies for remaining competitive (ITF 2006).

375 *Increased demand for cheap labor increases forced labor exploitation*

376 Labor ownership (i.e., slave ownership) makes fishing more profitable and gives owners  
377 or operators a competitive advantage, essentially rewarding the use of cheap labor. Because  
378 decreasing fish stocks intensify effort and decrease profits, it indirectly increases demand for  
379 cheap labor and creates market forces that make impoverished migrant workers more vulnerable  
380 to exploitative labor practices (Chantavanich et al. 2016; UNODC 2011). As noted in Crane’s  
381 (2013) theory, in GVCs, when already narrow profits begin to dwindle because of increasing  
382 labor intensity, owners or operators will seek to zero their labor expenses, increasing the  
383 prevalence of forced labor exploitation because it becomes an economically rational decision.

384 *Increased forced labor exploitation increases profits*

385 Forced labor exploitation is an effective strategy for increasing profits because modern  
386 slavery is relatively inexpensive. Whereas slavery throughout the United States and Europe in  
387 the 17- and 1800s required the purchased of slaves, modern forced labor slavery relies on  
388 coercion and deception instead of purchase (Bales 2016). Additionally, there are almost no costs

389 associated with the coercion and deception since intermediaries (i.e., recruiters and brokers) and  
390 boat captains exploit the pre-existing vulnerabilities created by geographic, regulatory, and  
391 cultural factors, and accentuated by the socioeconomic predictors. Intermediaries deceive  
392 vulnerable persons (most often migrants) into these schemes by offering employment agreements  
393 with competitive wages that are never paid, or agreements with advanced wages, debt  
394 repayment, or equipment loans in exchange for labor until the “debt” to the employer is satisfied  
395 (i.e., debt bondage schemes which are one form of modern forced labor slavery). These schemes  
396 persist as employers continuously add new debts (e.g., for food and shelter) making repayment  
397 impossible, enslaving the laborer, and increasing the employer’s profits (Bales 2006, 2007, 2012;  
398 ILO 2005; IOM 2008; O’Neill 2011; Yea 2014). When labor exploitation increases profits,  
399 modern slavery exists (Bales 2006, 2007).

#### 400 *Proposed pathways*

##### 401 *Increased profit increases effort*

402 Once slaveholders in the fishing sector have perfected their strategy for minimizing cost  
403 and maximizing profit, they will continue to exploit this strategy as long as two conditions are  
404 met (Bales 2016). The first condition is the continued existence of a supply of slave labor,  
405 generated by socioeconomic and other inequities. The second condition is the continued global  
406 consumer demand for fish, driven primarily by industrialized nations. Between 1960 and 2010,  
407 the annual per capita fish consumption increased from 9.9 kilograms to 19.2 kilograms, driven  
408 primarily by industrialized countries, and predicated on a growing obsession with exotic fish  
409 products such as sushi, trade globalization, human population increases, and increasing scientific  
410 evidence of fish’s health benefits (FAO 2014). While the least developed countries saw an  
411 increase as well, their annual per capita consumption was almost 50% less than industrialized

412 nations, despite the overreliance on fish for subsistence (FAO 2014). As such, Crane (2013)  
413 hypothesizes that enslaving migrants through forced labor exploitation will “effectively lock in  
414 low-price labor,” institutionalizing the practice (p. 56).

415 *Increased effort decreases fish stocks*

416 Because perpetrators of forced labor slavery are profit motivated and already operating  
417 outside laws and regulations, it is unlikely they will comply with binding laws that lack  
418 enforcement or international soft laws bereft of punitive consequences for overfishing or slavery  
419 violations, or that they will comply with equipment restrictions and/or catch limitations if their  
420 actions are increasing profitability (Bales 2016). Thus the use of slavery could perpetuate  
421 overfishing by delaying the unprofitability. Additionally, if forced labor does further decrease the  
422 risk associated with IUU, then the increased use of slavery could contribute to even higher rates  
423 of IUU fishing—already an identified driver of overfishing and marine fish stock declines (FAO  
424 2014; Global Ocean Commission 2013). However, though the co-occurrence of IUU fishing and  
425 forced labor slavery has been documented (see EJF 2015b), the relationship between the two  
426 problems remains poorly understood and under researched.

#### 427 **Conclusion**

428 The proposed framework’s utility is in connecting theories that have long been siloed in  
429 individual disciplines. These transformative connections thus have the potential to provide a  
430 strong foundation for future empirical testing; develop causal theories—including bidirectional  
431 and cyclic theories; identify modifiable factors as intervention points; and elevating the need for  
432 multiple entry points to address linked social-ecological problems. As the measurement of all  
433 forms of slavery evolves and continues to improve (Bales 2017; Larsen and Diego-Rosell 2017;  
434 Larsen and Durgana 2017), it is important to consider measurements beyond prevalence that will

435 further understanding of forced labor slavery—including its external contributing factors,  
436 contributions to environmental degradation, and most efficacious modification points.

437         The proposed framework and suggested construct definitions and indicators provides the  
438 basis for modeling case scenarios and identifying feedback loops in social-ecological systems.  
439 Rather than emphasizing a singular causal factor (either direction), the framework’s application  
440 is intended to account for the complex, interrelatedness of variables in the linked system. Thus,  
441 elucidating an understanding of how social and ecological conditions interact to create  
442 feedbacks. Better identification of these feedback loops can also help model repercussions of  
443 policy and governance decisions—the most likely intervention mechanism. Too often policies  
444 are constructed to deal with problems in isolation, limiting the authority of enforcement means in  
445 addressing problems outside of this limited purview. Because multiple factors, that are  
446 themselves interrelated, contribute to slavery in the industry, research and interventions  
447 (including policy responses) need to be multifaceted and implemented in unison or  
448 complementary approaches.

449         While the proposed framework has not yet been empirically validated, and empirical  
450 evidence to support the relationship between natural marine environmental decline and forced  
451 labor slavery may be difficult to obtain, it is important to continue moving the field forward.  
452 Connecting theories that have long been segregated in individual disciplines provides a strong  
453 foundation for future empirical testing. Without this progress, the potential linkages between  
454 marine environmental decline and social conflicts will continue to perpetuate social-ecological  
455 injustices such as slavery in the marine fisheries sector which simultaneously perpetuates human  
456 rights violations and marine environmental degradation.

457

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