

# Cost-effectiveness of primary debulking surgery when compared to neoadjuvant chemotherapy in the management of stage IIIC and IV epithelial ovarian cancer

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**Objectives:** To examine the cost-effectiveness of primary debulking surgery (PDS) when compared to neoadjuvant chemotherapy (NACT) in the management of epithelial ovarian cancer (EOC) using Surveillance, Epidemiology, and End Results data linked to Medicare claims (SEER-Medicare).

**Methods:** Using a Markov model, the cost-effectiveness of PDS was compared to that of NACT. We modeled cost and survival inputs using data from women in the SEER-Medicare database with ovarian cancer treated by either PDS or NACT between 1992 and 2009. Direct and indirect costs were discounted by an annual rate of 3%. Utility weights were obtained from published data. The incremental cost-effectiveness ratio (ICER) of PDS compared to NACT was calculated.

**Results:** In our model, women with stage IIIC EOC had a higher mean adjusted treatment cost for PDS when compared to NACT (\$31,945 vs \$30,016) but yielded greater quality-adjusted life-years (QALYs) (1.79 vs 1.69). The ICER was \$19,359/QALY gained. Women with stage IV EOC had a higher mean adjusted treatment cost following PDS when compared to NACT (\$31,869 vs \$27,338) but yielded greater QALYs (1.69 vs 1.66). The ICER was \$130,083/QALY gained. A sensitivity analysis showed that for both PDS and NACT the ICER was sensitive to incremental changes in the utility weight.

**Conclusion:** PDS is significantly more cost-effective for women with stage IIIC when compared to NACT. In women with stage IV EOC, PDS is also more cost-effective though the QALYs gained are much more costly and exceed a \$50,000 willingness to pay.

**Keywords:** Markov model, gynecologic cancer, chemotherapy, up front surgery

## Introduction

In 2016, it is estimated that more than 22,000 women will be diagnosed with ovarian cancer. Of these, over 14,000 are expected to die from it. In women aged 40–59 and 60–79 years, ovarian cancer is the fourth and fifth leading cause of cancer-related death, respectively, and is the leading cause of death from a gynecologic malignancy for all women in the USA. Over the past 40 years, the 5-year relative survival rate has only slightly increased.<sup>1</sup>

Ovarian cancer is associated with poor survival because it is usually diagnosed at an advanced stage. Because most women present with disease that extends beyond the pelvis, the 5-year survival rates remain less than 50%. Ovarian cancer survival is associated with a number of addressable factors, including: 1) timing to initiation of

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chemotherapy following cytoreductive surgery;<sup>2</sup> 2) administration of doublet chemotherapy with a platinum-based agent and a taxane;<sup>3</sup> and 3) reduction of tumor burden by surgical debulking to no grossly visible residual disease.<sup>4</sup>

According to National Comprehensive Cancer Network (NCCN) guidelines, the primary treatment for ovarian cancer is primary debulking surgery (PDS), followed by platinum-based chemotherapy. However, in certain circumstances, women are treated with chemotherapy first followed by surgery. A clinician's decision to administer chemotherapy, also referred to as neoadjuvant chemotherapy (NACT), prior to cytoreductive surgery has also been evaluated as a factor associated with survival.<sup>3</sup>

Several retrospective analyses have supported a survival advantage associated with PDS.<sup>5-7</sup> Conversely, two prospective trials, the Chemotherapy or Upfront Surgery (CHORUS) trial and the European Organisation for Research and Treatment of Cancer (EORTC) trial, showed an equivalent survival but increased morbidity with PDS when compared to NACT.<sup>7-9</sup> In a more recent retrospective analysis of Surveillance, Epidemiology, and End Results data linked to Medicare claims (SEER-Medicare) data, Wright et al found that both treatments conveyed an equivalent survival advantage with a decrease in morbidity associated with NACT.<sup>10</sup>

The costs associated with caring for women with advanced ovarian cancer include those incurred during the initial treatment, treatment of recurrences, and end-of-life care. To date, prior studies have not evaluated the cost-effectiveness of PDS compared to NACT. A cost-effectiveness analysis may provide additional insights into the overall benefit of each treatment strategy by comparing costs relative to survival. In a cost-effectiveness analysis, factors such as quality of life, cost per quality-adjusted life-year (QALY) gained, and survival can be integrated to provide a more complete interpretation. The purpose of this investigation is to evaluate the cost-effectiveness of PDS when compared to NACT in women with advanced epithelial ovarian cancer (EOC) using survival and cost assumptions from SEER-Medicare data.

## Methods

The study design was a retrospective population-based study using the SEER-Medicare database. University of California, Irvine Institutional Review Board approval was obtained (HS#2012-9076). Patient consent was not deemed necessary by the IRB. The SEER Database of the National Cancer Institute (NCI) contains approximately 97% of all incident cancer cases from tumor registries that covered 14% of the US population in 1995 to 28% currently.<sup>11-13</sup>

The SEER Program registries collect data on patient demographics, primary tumor site, tumor morphology and stage, first course of treatment, and follow-up for vital status. Among patients older than 65 years in SEER data, 93% were identified in the Medicare enrolment file and their records were successfully matched to SEER cases in the linkage process performed by the NCI and the Centers for Medicare and Medicaid Services.<sup>11,12</sup> The Medicare claims database includes all inpatient hospitalizations, outpatient visits, physician/supplier data, durable medical equipment, and hospice and home health care. All claims are longitudinal from the time of a person's Medicare eligibility until death. Our analysis data include SEER cases from 1992 to 2009 and their Medicare claims from 1991 to 2010.

## Study population

A total of 38,792 patients diagnosed between January 1, 1992 and December 31, 2009 with invasive ovarian cancer (SEER primary site code C569) as their only tumor or first primary tumor with the second tumor at least 2 years after the first ovarian cancer were identified in SEER data. We sequentially removed 287 cases with missing tumor histology information, 117 with germ cell or sex cord tumor, 820 with autopsy or death certificate only, 10,468 with age at diagnosis less than 66 years, 3,337 with missing tumor stage information, 8,731 with early stage (stage IIIB and below), 36 with missing diagnosis month, and 4,696 without continuous enrolment of Medicare Part A and Part B or who were ever enrolled in a health maintenance organization from the 12th month prior to diagnosis. Using the International Classification of Disease, Ninth Revision, Clinical Modification (ICD-9-CM) procedure and diagnosis codes in claims data (Table S1), 4,714 patients who had received both ovarian cancer surgery and chemotherapy treatments were identified. In order to account for survival bias and capture true treatment costs, patients observed for less than 5 months after cancer diagnosis were excluded, which resulted in excluding 196 patients, and the final study population consisted of 4,518 patients.

The surgery date was estimated by the admission date of inpatient stay for surgery. The starting date of chemotherapy was estimated by the date of first chemotherapy claim after cancer diagnosis. Patients who had an earlier surgery date or the same surgery and chemotherapy dates were placed in the PDS group and patients with earlier chemotherapy start dates were placed in the NACT group. Patients who started chemotherapy during the hospital stay for the surgery were identified as PDS.

## Survival

Patients' survival time was defined as the time between pathologic diagnosis and death or last follow-up. Survival estimates were based on final analysis data of 4,518 patients who were identified as having either PDS or NACT (Table 1). The Kaplan–Meier method and log-rank tests were used to estimate survival probability. Year 1–5 survival rates were calculated, and the Kaplan–Meier survival curves are given in Figure 1. The time horizon of 60 months was selected to correlate with 5-year survival data.

## Costs

Costs in US dollars for patients treated by PDS or NACT with stages IIIC and IV ovarian cancer are shown in Tables 2 and 3. The costs were discounted by 3%. A 7-month time horizon was selected to represent costs associated with the initial treatment by PDS or NACT and to exclude downstream costs related to second-line treatment, palliation, or end-of-life care. The total cost of treatment was calculated as a summation of the costs incurred during the 7 months following initial diagnosis: 1) hospital inpatient costs; 2) physician costs; 3) outpatient costs; 4) hospice costs; 5) home health costs;

and 6) durable medical equipment costs. Costs associated with the treatment of recurrence and end-of-life care were assumed to be equivalent for PDS and NACT. Costs were inflation adjusted and presented in 2010 US dollars using the consumer price index for medical care services from the United States Bureau of Labor Statistics.<sup>14</sup>

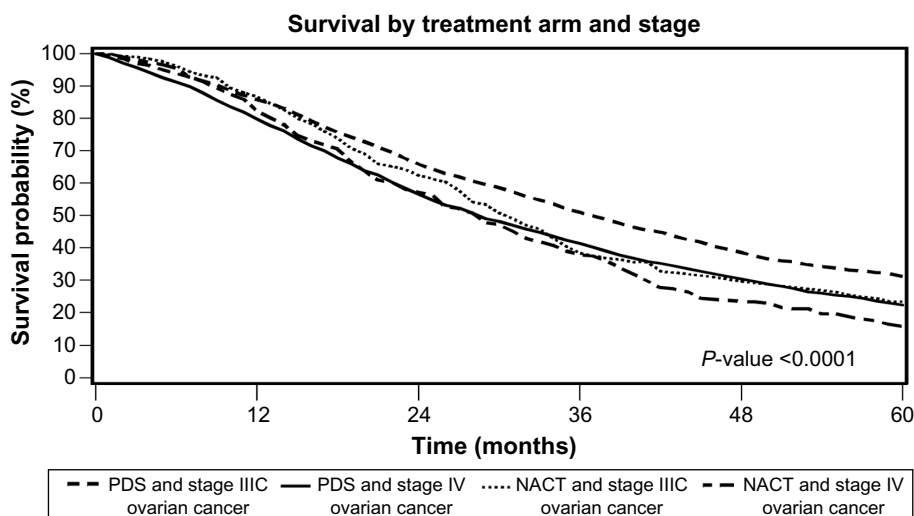
## Quality of life

Quality of life estimates were adjusted using standard utility weights. Estimates assume that 1 year of perfect health is assigned a utility weight of 1 and that 1 year of imperfect health is assigned a utility weight of less than 1. In a theoretical patient with perfect health over a 5-year survival period, their survival QALY would equal 5. Conversely, if the same patient had a survival of 5 years but these were spent in a state of imperfect health with a utility weight of 0.5, then they would have a QALY equal to 2.5. In this analysis, utility weights were taken from published studies.<sup>15–17</sup> The utility weight for chemotherapy was 0.77 for the first 1–5 months and 0.84 for months 6–12. An average (0.81) was taken to represent the 12-month period following diagnosis. A utility weight of 0.94 was used to represent living with ovarian

**Table 1** Model estimates: clinical assumptions

Clinical parameter	Model estimate	Reference
<b>Survival assumptions</b>		
Stage IIIC survival ovarian cancer		
1-year survival treated with PDS	90.7%	National Cancer Institute <sup>26</sup>
2-year survival treated with PDS	70.5%	National Cancer Institute <sup>26</sup>
3-year survival treated with PDS	54.3%	National Cancer Institute <sup>26</sup>
4-year survival treated with PDS	41.2%	National Cancer Institute <sup>26</sup>
5-year survival treated with PDS	33.4%	National Cancer Institute <sup>26</sup>
1-year survival treated with NACT	89.7%	National Cancer Institute <sup>26</sup>
2-year survival treated with NACT	65.6%	National Cancer Institute <sup>26</sup>
3-year survival treated with NACT	41.8%	National Cancer Institute <sup>26</sup>
4-year survival treated with NACT	32.3%	National Cancer Institute <sup>26</sup>
5-year survival treated with NACT	24.1%	National Cancer Institute <sup>26</sup>
Stage IV survival ovarian cancer		
1-year survival treated with PDS	87.2%	National Cancer Institute <sup>26</sup>
2-year survival treated with PDS	62.1%	National Cancer Institute <sup>26</sup>
3-year survival treated with PDS	45.2%	National Cancer Institute <sup>26</sup>
4-year survival treated with PDS	33.2%	National Cancer Institute <sup>26</sup>
5-year survival treated with PDS	24.7%	National Cancer Institute <sup>26</sup>
1-year survival treated with NACT	88.8%	National Cancer Institute <sup>26</sup>
2-year survival treated with NACT	60.2%	National Cancer Institute <sup>26</sup>
3-year survival treated with NACT	40.6%	National Cancer Institute <sup>26</sup>
4-year survival treated with NACT	25.4%	National Cancer Institute <sup>26</sup>
5-year survival treated with NACT	17.7%	National Cancer Institute <sup>26</sup>
<b>Utility weights</b>		
Months 1–5 following chemotherapy	0.77	Chi et al <sup>5</sup>
Months 6–12 following chemotherapy	0.88	Chi et al <sup>5</sup>
Year 2 living with ovarian cancer	0.94	Chi et al <sup>5</sup>
Years 3–5 living with ovarian cancer	0.5	Chi et al <sup>5</sup>

**Abbreviations:** NACT, neoadjuvant chemotherapy; PDS, primary debulking surgery.



**Figure 1** Kaplan-Meier survival curves for each treatment strategy.

**Abbreviations:** NACT, neoadjuvant chemotherapy; PDS, primary debulking surgery.

cancer during the second year following diagnosis. A utility weight of 0.5 was used to represent the impact of cancer progression during years 3 through 5.

## Analysis

The economic analysis was performed using TreeAge Pro Software® (TreeAge Software Inc., Williamstown, MA, USA).<sup>18</sup> A decision tree with a Markov state transition model was constructed to compare the cost-effectiveness of NACT and PDS in stage IIIC and IV EOC (Figures 1 and 2), respectively. Transition state probabilities and cost estimates were obtained using the SEER-Medicare database. The time horizon was 5 years. Effectiveness was measured in QALYs. The model classified subjects into two health states: alive with ovarian cancer and dead. Because there is a time value of money, direct and indirect costs associated with each intervention were discounted by an annual rate of 3% to determine their present value. The utility weights were taken from published data.<sup>19</sup>

The model assumptions include: 1) the major treatment-related costs of PDS and NACT occur during the first 7 months of treatment; 2) quality-of-life utility weights change with disease progression; and 3) there are no significant differences in the quality of life between PDS and NACT. A sensitivity analysis was performed to evaluate how numerical uncertainty can be apportioned to NACT and PDS.

## Results

### Base case

Survival and cost estimates were obtained from SEER-Medicare data for patients treated with PDS and NACT. Of

the 4,518 women deemed eligible for this analysis, 82.4% underwent PDS and 17.6% received NACT. Of women with stage IIIC and IV EOC, 85.4% and 78.5% received PDS, respectively. Survival data for years 1 through 5 were used at Markov transition state nodes. NACT was associated with a decreased 5-year overall survival for stage IIIC and IV EOC when compared to PDS. The hazard ratios were 1.36 and 1.28 for stage IIIC and IV EOC, respectively. The 7-month treatment costs for stage IIIC patients treated with NACT or PDS were \$59,769 and \$59,805, respectively (Table 2). For women with stage IV EOC, the treatment costs were \$60,442 and \$63,067 for NACT and PDS, respectively.

### Stage IIIC EOC

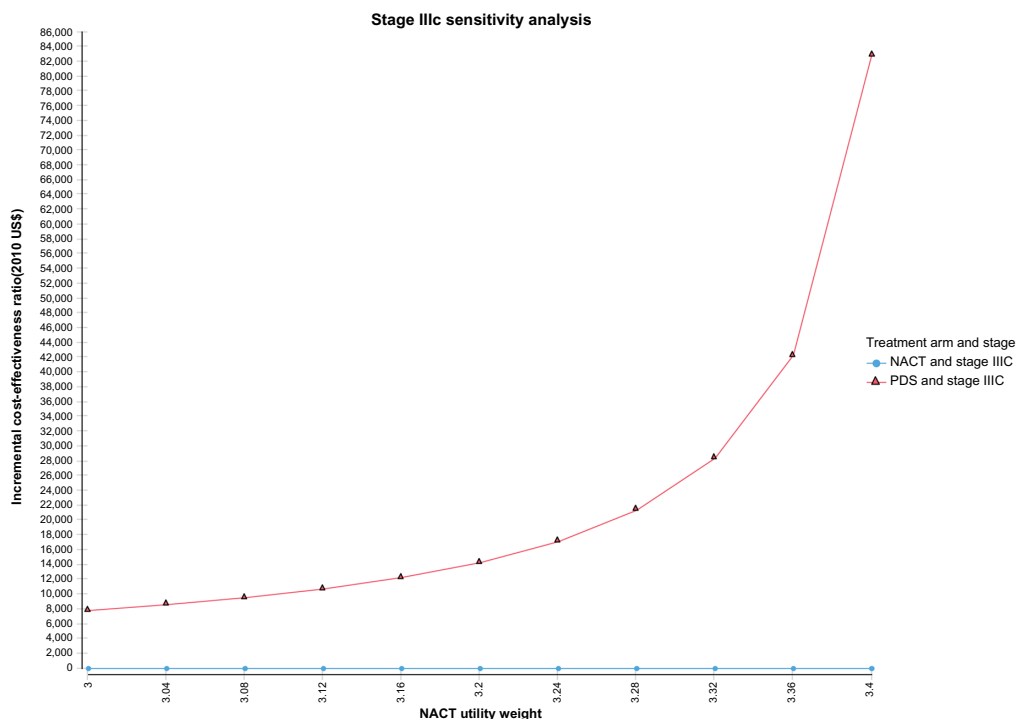
The cost of NACT when compared to PDS for women with stage IIIC EOC, using the model, is shown in Table 4. The cost of NACT was \$30,016 compared to \$31,945 for PDS. The incremental cost was \$1,929 (Table 4). The effectiveness for NACT was lower than that of PDS (1.69 and 1.79, respectively). The incremental cost-effectiveness ratio (ICER) was \$19,359. A sensitivity analysis revealed the ICER was sensitive to the utility weight associated with NACT (Figure 2).

### Stage IV EOC

The results of the Markov model for women with stage IV EOC are given in Table 4. The analysis determined that the cost of NACT was \$27,338 compared to \$31,869 for PDS in women with stage IV EOC. The incremental cost was \$4,531.50. The effectiveness of NACT was lower than that of PDS (1.66 and 1.69, respectively). The ICER was \$130,083.







**Figure 2** Univariate sensitivity analysis for the impact of the utility weight of NACT on the incremental cost-effectiveness ratio for women with stage IIIC ovarian cancer. **Abbreviations:** NACT, neoadjuvant chemotherapy; PDS, primary debulking surgery.

offers an increase in 5-year overall survival compared to NACT for both stage IIIC and IV ovarian cancer. In the past, survival comparisons between PDS and NACT have been criticized for a number of reasons, including: 1) physicians selecting sicker patients to NACT over PDS; 2) inability to accurately compare physician surgical proficiency in prior studies; 3) less than average optimal debulking rates; and 4) changes in treatment paradigms over time.

There are several pivotal trials that have looked at survival and morbidity differences between PDS and NACT. In particular, the EORTC study was a prospective trial that randomized women with stage IIIC and IV ovarian cancer to either PDS or NACT.<sup>8</sup> The analysis concluded that there was no statistically significant difference in mean or overall survival, but that PDS was associated with a higher

complication rate. A second analysis, the CHORUS trial, randomized women with stage III and IV ovarian cancer to PDS or NACT.<sup>9</sup> The results also showed no statistically significant difference in mean and overall survival between PDS and NACT. In addition, women undergoing NACT had a shorter hospital stay. For a number of reasons, both trials have sparked significant debate. First, the optimal debulking rates for the PDS arms are considerably low compared to what are considered standard optimal debulking rates. Also, there are concerns that patients who undergo NACT may be misclassified based on inaccurate pathologic interpretation of the extent of disease because of histologic changes imparted by chemotherapy. Finally, from these studies, it is very difficult to determine the level of surgeon proficiency. It is worth mentioning that a recent retrospective

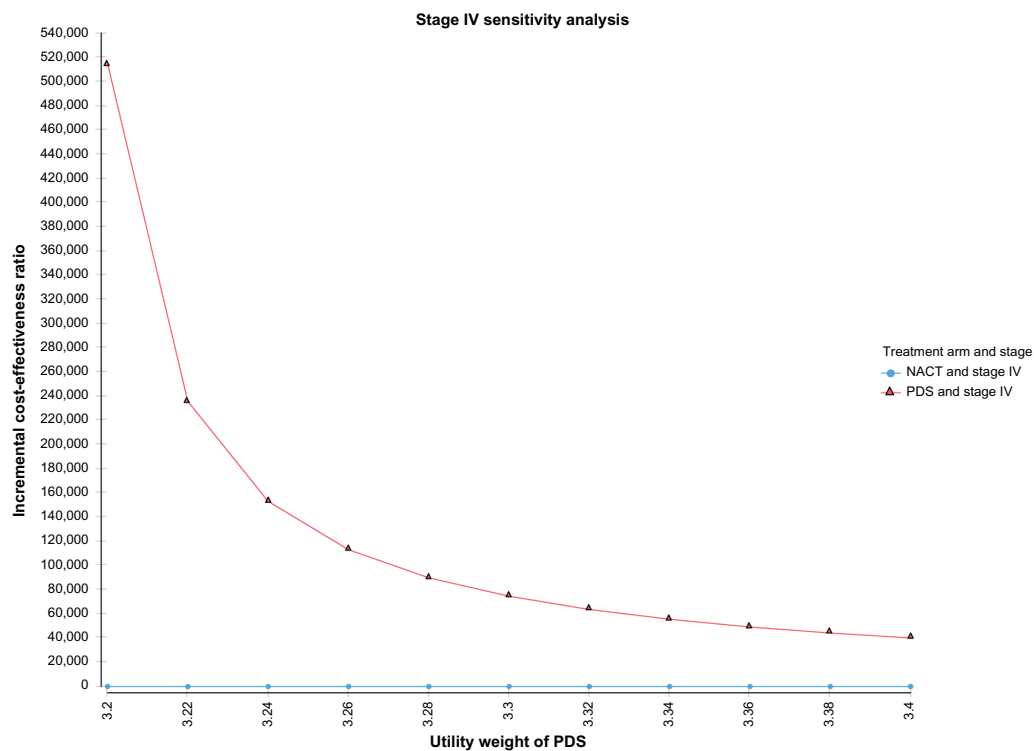
**Table 4** Cost-effectiveness comparison of PDS treatment strategy versus NACT treatment strategy

Treatment strategy and cancer stage	Cost	Incremental cost	Effectiveness	Incremental effectiveness	Incremental C/E
Stage IIIC ovarian cancer					
NACT	\$30,016		1.69 QALYs		
PDS	\$31,945	\$1,929	1.79 QALYs	0.1 QALYs	\$19,359
Stage IV ovarian cancer					
NACT	\$27,338		1.66 QALYs		
PDS	\$31,869	\$4,531	1.69 QALYs	0.03 QALYs	\$130,083

**Note:** Currency is 2010 US\$.

**Abbreviations:** C/E, cost-effectiveness ratio; NACT, neoadjuvant chemotherapy; PDS, primary debulking surgery; QALYs, quality-adjusted life-years.

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**Figure 3** Univariate sensitivity analysis for the impact of the utility weight of PDS on the incremental cost-effectiveness ratio for women with stage IV ovarian cancer. **Abbreviations:** NACT, neoadjuvant chemotherapy; PDS, primary debulking surgery.

trial supports these conclusions and also found PDS to be associated with increased morbidity without evidence of a survival benefit.<sup>10</sup>

Conversely, Chi et al performed a retrospective study within a single institution.<sup>7</sup> The study matched the time interval of the EORTC study with patients who underwent NACT and PDS at their institution for stage IIIC and IV ovarian cancer. The authors found an increase in overall survival in the PDS arm compared to the EORTC trial and proposed that the survival difference may be attributed to extent of disease burden, expertise of the surgeon, and patient selection to NACT or PDS. As well, this study has fallen under scrutiny for a number of reasons, too. In particular, concerns are related to the validity of retrospective analysis and that physician bias cannot be measured retrospectively. In a recent retrospective analysis of 326 women with stage IIIC and IV ovarian cancer, NACT was associated with an increased optimal debulking rate but inferior 7-year survival. Overall, they found that the 7-year overall survival for women who were optimally debulked was significantly higher in women who underwent PDS.<sup>25</sup>

Given these disparities, we felt it important to provide additional clarity to the subtle differences between PDS and NACT with respect to survival and cost. In particular, a comparison of the cost relative to effectiveness with the

inclusion of quality-of-life differences was performed. In this investigation, the base case assumes a slightly improved survival for PDS over NACT in both stage IIIC and stage IV ovarian cancer with hazard ratios of 1.36 and 1.28, respectively. NACT was slightly less costly than PDS for stage IIIC and significantly less costly for stage IV ovarian cancer. Based on this analysis, PDS is more cost-effective than NACT for the treatment of stage IIIC ovarian cancer and not as cost-effective as NACT for the treatment of stage IV ovarian cancer.

The strength of this analysis is that it includes assumptions based on a large number of women with stages IIIC and IV ovarian cancer and that the cost estimates are based on Medicare claims data linked to the SEER registry. Some of the limitations to using SEER-Medicare data are that the dataset only includes patients over 65 years, that there are more comorbidities in this population, and that generalizability to a broader population may be difficult. Additional limitations include inability to account for the extent of disease, the extent of surgery, and the amount of residual disease and inability to control for subtle unmeasured factors that may influence the decision for one treatment paradigm over the other. In addition, this study is limited by the biases that exist when using retrospective data such as selection bias and misclassification bias. Also, the same utility weight

was used for PDS and NACT during the first year following diagnosis, which may not accurately reflect the comparative morbidity between PDS and NACT within the first year of diagnosis. A sensitivity analysis showed that, if we consider PDS to be more morbid than NACT during the first year, PDS is still more cost-effective in stage IIIC ovarian cancer. What is unclear is to what extent PDS is more morbid and what the correct utility weights for each treatment should be to accurately reflect their relative impacts on quality of life. In addition, we assumed that the cost of end-of-life care would be similar for both treatment arms and therefore did not include end-of-life costs.

## Conclusion

Our analysis found that PDS for advanced ovarian cancer is more cost-effective for stage IIIC disease. In stage IV ovarian cancer, the cost/QALY exceeds a willingness-to-pay threshold of \$50,000/QALY; however, other factors used in medical decision-making should be considered as well. In the future, this may be offset by improvements in 5-year overall survival for women with advanced ovarian cancer that result from initiatives that: 1) centralize care of women with ovarian cancer to high-volume providers and medical centers; 2) improve compliance with NCCN guidelines; and 3) reduce barriers to access for disparate communities.

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## Disclosure

The authors report no conflicts of interest in this work.

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## Supplementary material

**Table S1** Procedure and diagnosis codes

### Billing codes for ovarian cancer surgery

ICD-9 procedure codes (inpatient hospital claims data)

54.4	Omentectomy, excision, destruction of peritoneal tissue
65.2	Wedge resection or partial excision of ovary
65.3*	Unilateral oophorectomy
65.4*	Bilateral oophorectomy
65.6*	Bilateral salpingo-oophorectomy
68.3*	Hysterectomy
68.4*	Hysterectomy
68.5*	Hysterectomy
68.6*	Hysterectomy
68.7*	Hysterectomy
68.8	Pelvic exenteration
68.9*	Hysterectomy
70.32	Excision/destruction of cul de sac lesion

### Billing codes for chemotherapy

DRG (inpatient hospital claims data)

410

ICD-9 procedure code (inpatient, outpatient and physician/supplier claims data)

99.25

ICD-9 diagnosis codes (inpatient, outpatient, and physician/supplier claims data)

V58.1, V66.2, V67.2, E933.1, E9307

HCPCS codes (outpatient and physician claims data)

Q0083–Q0085, G0355–G0356, G0359–G0362, J8530, J8560, J8565, J8600, J8700, J8999, J9000–J9999, 964\*, 965\*

Revenue center codes (outpatient claims data)

0331, 0332, 0335

**Abbreviations:** DRG, diagnosis related group; HCPCS, Healthcare Common Procedure Coding System; ICD-9, International Classification of Diseases, Ninth Revision.

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