

ADOPTED: 22 November 2018

doi: 10.2903/j.efsa.2018.5515

## Pest categorisation of *Grapholita inopinata*

EFSA Panel on Plant Health (PLH),  
Claude Bragard, Katharina Dehnen-Schmutz, Francesco Di Serio, Paolo Gonthier,  
Marie-Agnès Jacques, Josep Anton Jaques Miret, Annemarie Fejer Justesen,  
Christer Sven Magnusson, Panagiotis Milonas, Juan A. Navas-Cortes, Stephen Parnell,  
Roel Potting, Philippe Lucien Reignault, Hans-Hermann Thulke, Wopke Van der Werf,  
Antonio Vicent Civera, Jonathan Yuen, Lucia Zappalà, Ewelina Czwinczek and Alan MacLeod

### Abstract

The EFSA Panel on Plant Health (PLH) performed a pest categorisation of *Grapholita inopinata*, (Lepidoptera: Tortricidae), the Manchurian fruit moth, for the territory of the EU. *G. inopinata* is a well-defined species that is recognised as a major pest of *Malus* spp. in Far East Russia, Eastern Siberia and northern China. *G. inopinata* is less common in Japan where it is not a serious pest. *G. inopinata* is not known to occur in the EU. *G. inopinata* is listed in Annex IIAI of 2000/29 EC as a harmful organism regulated on *Cydonia*, *Malus*, *Prunus* and *Pyrus* from non-European countries. Adult *G. inopinata* emerge in the summer, mate and lay eggs on host leaves and fruit. Larvae burrow into the fruit to develop. Larvae exit fruit and overwinter under bark, under leaf litter or in the soil. Import of host fruit provides a potential pathway into the EU. Restrictions on the import of host plants for planting close other potential pathways. *G. inopinata* occurs in a range of climates in Asia, some of which also occur in the EU. Wild and commercially grown hosts are available within the EU. *G. inopinata* has the potential to establish within the EU. There could be one or two generations per year as in its native range. Impacts could occur in pome fruit orchards. The level of impacts would be uncertain. Phytosanitary measures are available to reduce the likelihood of introduction of *G. inopinata*. *G. inopinata* meets all the criteria assessed by EFSA PLH to satisfy the definition of a Union quarantine pest. *G. inopinata* does not meet the criteria of occurring within the EU, nor plants for planting being the principal means of spread, so does not satisfy all the criteria for it to be regarded as a Union regulated non-quarantine pest (RNQP).

© 2018 European Food Safety Authority. *EFSA Journal* published by John Wiley and Sons Ltd on behalf of European Food Safety Authority.

**Keywords:** Apple borer, Manchurian fruit moth, pest risk, plant health, plant pest, quarantine

**Requestor:** European Commission

**Question number:** EFSA-Q-2018-00026

**Correspondence:** alpha@efsa.europa.eu

**Panel members:** Claude Bragard, Katharina Dehnen-Schmutz, Francesco Di Serio, Paolo Gonthier, Marie-Agnès Jacques, Josep Anton Jaques Miret, Annemarie Fejer Justesen, Alan MacLeod, Christer Sven Magnusson, Panagiotis Milonas, Juan A. Navas-Cortes, Stephen Parnell, Roel Potting, Philippe Lucien Reignault, Hans-Hermann Thulke, Wopke Van der Werf, Antonio Vicent Civera, Jonathan Yuen and Lucia Zappalà.

**Suggested citation:** EFSA Plant Health Panel (EFSA PLH Panel), Bragard C, Dehnen-Schmutz K, Di Serio F, Gonthier P, Jacques M-A, Jaques Miret JA, Fejer Justesen A, Magnusson CS, Milonas P, Navas-Cortes JA, Parnell S, Potting R, Reignault PL, Thulke H-H, Van der Werf W, Vicent Civera A, Yuen J, Zappalà L, Czwienczek E and MacLeod A, 2018. Scientific Opinion on the pest categorisation of *Grapholita inopinata*. EFSA Journal 2018;16(12):5515, 24 pp. <https://doi.org/10.2903/j.efsa.2018.5515>

**ISSN:** 1831-4732

© 2018 European Food Safety Authority. *EFSA Journal* published by John Wiley and Sons Ltd on behalf of European Food Safety Authority.

This is an open access article under the terms of the [Creative Commons Attribution-NoDerivs License](#), which permits use and distribution in any medium, provided the original work is properly cited and no modifications or adaptations are made.

Reproduction of the images listed below is prohibited and permission must be sought directly from the copyright holder:

Figure 1: © EPPO



The EFSA Journal is a publication of the European Food Safety Authority, an agency of the European Union.



## Table of contents

Abstract.....	1
1. Introduction.....	4
1.1. Background and Terms of Reference as provided by the requestor.....	4
1.1.1. Background.....	4
1.1.2. Terms of reference.....	4
1.1.2.1. Terms of Reference: Appendix 1.....	5
1.1.2.2. Terms of Reference: Appendix 2.....	6
1.1.2.3. Terms of Reference: Appendix 3.....	7
1.2. Interpretation of the Terms of Reference.....	8
2. Data and methodologies.....	8
2.1. Data.....	8
2.1.1. Literature search.....	8
2.1.2. Database search.....	8
2.2. Methodologies.....	9
3. Pest categorisation.....	10
3.1. Identity and biology of the pest.....	10
3.1.1. Identity and taxonomy.....	10
3.1.2. Biology of the pest.....	11
3.1.3. Detection and identification of the pest.....	11
3.2. Pest distribution.....	11
3.2.1. Pest distribution outside the EU.....	12
3.2.2. Pest distribution in the EU.....	12
3.3. Regulatory status.....	13
3.3.1. Council Directive 2000/29/EC.....	13
3.3.2. Legislation addressing the hosts of <i>Grapholita inopinata</i> .....	13
3.4. Entry, establishment and spread in the EU.....	14
3.4.1. Host range.....	14
3.4.2. Entry.....	14
3.4.3. Establishment.....	15
3.4.3.1. EU distribution of main host plants.....	15
3.4.3.2. Climatic conditions affecting establishment.....	15
3.4.4. Spread.....	16
3.5. Impacts.....	16
3.6. Availability and limits of mitigation measures.....	17
3.6.1. Identification of additional measures.....	17
3.6.1.1. Additional control measures.....	17
3.6.1.2. Additional supporting measures.....	17
3.6.1.3. Biological or technical factors limiting the effectiveness of measures to prevent the entry, establishment and spread of the pest.....	18
3.7. Uncertainty.....	18
4. Conclusions.....	18
References.....	20
Abbreviations.....	21
Glossary.....	21
Appendix A – <i>Grapholita inopinata</i> hosts.....	22
Appendix B – Harvested area of key hosts in individual EU Member States.....	23

## 1. Introduction

### 1.1. Background and Terms of Reference as provided by the requestor

#### 1.1.1. Background

Council Directive 2000/29/EC<sup>1</sup> on protective measures against the introduction into the Community of organisms harmful to plants or plant products and against their spread within the Community establishes the present European Union plant health regime. The Directive lays down the phytosanitary provisions and the control checks to be carried out at the place of origin on plants and plant products destined for the Union or to be moved within the Union. In the Directive's 2000/29/EC annexes, the list of harmful organisms (pests) whose introduction into or spread within the Union is prohibited, is detailed together with specific requirements for import or internal movement.

Following the evaluation of the plant health regime, the new basic plant health law, Regulation (EU) 2016/2031<sup>2</sup> on protective measures against pests of plants, was adopted on 26 October 2016 and will apply from 14 December 2019 onwards, repealing Directive 2000/29/EC. In line with the principles of the above mentioned legislation and the follow-up work of the secondary legislation for the listing of EU regulated pests, EFSA is requested to provide pest categorisations of the harmful organisms included in the annexes of Directive 2000/29/EC, in the cases where recent pest risk assessment/pest categorisation is not available.

#### 1.1.2. Terms of reference

EFSA is requested, pursuant to Article 22(5.b) and Article 29(1) of Regulation (EC) No 178/2002<sup>3</sup>, to provide scientific opinion in the field of plant health.

EFSA is requested to prepare and deliver a pest categorisation (step 1 analysis) for each of the regulated pests included in the appendices of the annex to this mandate. The methodology and template of pest categorisation have already been developed in past mandates for the organisms listed in Annex II Part A Section II of Directive 2000/29/EC. The same methodology and outcome is expected for this work as well.

The list of the harmful organisms included in the annex to this mandate comprises 133 harmful organisms or groups. A pest categorisation is expected for these 133 pests or groups and the delivery of the work would be stepwise at regular intervals through the year as detailed below. First priority covers the harmful organisms included in Appendix 1, comprising pests from Annex II Part A Section I and Annex II Part B of Directive 2000/29/EC. The delivery of all pest categorisations for the pests included in Appendix 1 is June 2018. The second priority is the pests included in Appendix 2, comprising the group of *Cicadellidae* (non-EU) known to be vector of Pierce's disease (caused by *Xylella fastidiosa*), the group of *Tephritidae* (non-EU), the group of potato viruses and virus-like organisms, the group of viruses and virus-like organisms of *Cydonia* Mill., *Fragaria* L., *Malus* Mill., *Prunus* L., *Pyrus* L., *Ribes* L., *Rubus* L. and *Vitis* L. and the group of *Margarodes* (non-EU species). The delivery of all pest categorisations for the pests included in Appendix 2 is end 2019. The pests included in Appendix 3 cover pests of Annex I part A section I and all pests categorisations should be delivered by end 2020.

For the above mentioned groups, each covering a large number of pests, the pest categorisation will be performed for the group and not the individual harmful organisms listed under "such as" notation in the Annexes of the Directive 2000/29/EC. The criteria to be taken particularly under consideration for these cases, is the analysis of host pest combination, investigation of pathways, the damages occurring and the relevant impact.

Finally, as indicated in the text above, all references to 'non-European' should be avoided and replaced by 'non-EU' and refer to all territories with exception of the Union territories as defined in Article 1 point 3 of Regulation (EU) 2016/2031.

<sup>1</sup> Council Directive 2000/29/EC of 8 May 2000 on protective measures against the introduction into the Community of organisms harmful to plants or plant products and against their spread within the Community. OJ L 169/1, 10.7.2000, p. 1–112.

<sup>2</sup> Regulation (EU) 2016/2031 of the European Parliament of the Council of 26 October 2016 on protective measures against pests of plants. OJ L 317, 23.11.2016, p. 4–104.

<sup>3</sup> Regulation (EC) No 178/2002 of the European Parliament and of the Council of 28 January 2002 laying down the general principles and requirements of food law, establishing the European Food Safety Authority and laying down procedures in matters of food safety. OJ L 31/1, 1.2.2002, p. 1–24.

### 1.1.2.1. Terms of Reference: Appendix 1

List of harmful organisms for which pest categorisation is requested. The list below follows the annexes of Directive 2000/29/EC.

#### **Annex IIAI**

##### **(a) Insects, mites and nematodes, at all stages of their development**

<i>Aleurocantus</i> spp.	<i>Numonia pyrivorella</i> (Matsumura)
<i>Anthonomus bisignifer</i> (Schenkling)	<i>Oligonychus perditus</i> Pritchard and Baker
<i>Anthonomus signatus</i> (Say)	<i>Pissodes</i> spp. (non-EU)
<i>Aschistonyx eppoi</i> Inouye	<i>Scirtothrips aurantii</i> Faure
<i>Carposina niponensis</i> Walsingham	<i>Scirtothrips citri</i> (Moultex)
<i>Enarmonia packardi</i> (Zeller)	<i>Scolytidae</i> spp. (non-EU)
<i>Enarmonia prunivora</i> Walsh	<i>Scrobipalopsis solanivora</i> Povolny
<i>Grapholita inopinata</i> Heinrich	<i>Tachypterellus quadrigibbus</i> Say
<i>Hishomonus phycitis</i>	<i>Toxoptera citricida</i> Kirk.
<i>Leucaspis japonica</i> Ckll.	<i>Unaspis citri</i> Comstock
<i>Listronotus bonariensis</i> (Kuschel)	

##### **(b) Bacteria**

Citrus variegated chlorosis	<i>Xanthomonas campestris</i> pv. <i>oryzae</i> (Ishiyama)
<i>Erwinia stewartii</i> (Smith) Dye	Dye and pv. <i>oryzicola</i> (Fang, et al.) Dye

##### **(c) Fungi**

<i>Alternaria alternata</i> (Fr.) Keissler (non-EU pathogenic isolates)	<i>Elsinoe</i> spp. Bitanc. and Jenk. Mendes
<i>Anisogramma anomala</i> (Peck) E. Müller	<i>Fusarium oxysporum</i> f. sp. <i>albedinis</i> (Kilian and Maire) Gordon
<i>Apiosporina morbosus</i> (Schwein.) v. Arx	<i>Guignardia piricola</i> (Nosa) Yamamoto
<i>Ceratocystis virescens</i> (Davidson) Moreau	<i>Puccinia pittieriana</i> Hennings
<i>Cercoseptoria pini-densiflorae</i> (Hori and Nambu) Deighton	<i>Stegophora ulmea</i> (Schweinitz: Fries) Sydow & Sydow
<i>Cercospora angolensis</i> Carv. and Mendes	<i>Venturia nashicola</i> Tanaka and Yamamoto

##### **(d) Virus and virus-like organisms**

Beet curly top virus (non-EU isolates)	Little cherry pathogen (non- EU isolates)
Black raspberry latent virus	Naturally spreading psorosis
Blight and blight-like	Palm lethal yellowing mycoplasma
Cadang-Cadang viroid	Satsuma dwarf virus
Citrus tristeza virus (non-EU isolates)	Tatter leaf virus
Leprosis	Witches' broom (MLO)

#### **Annex IIB**

##### **(a) Insect mites and nematodes, at all stages of their development**

<i>Anthonomus grandis</i> (Boh.)	<i>Ips cembrae</i> Heer
<i>Cephalcia lariciphila</i> (Klug)	<i>Ips duplicatus</i> Sahlberg
<i>Dendroctonus micans</i> Kugelan	<i>Ips sexdentatus</i> Börner
<i>Gilpinia hercyniae</i> (Hartig)	<i>Ips typographus</i> Heer
<i>Gonipterus scutellatus</i> Gyll.	<i>Sternochetus mangiferae</i> Fabricius
<i>Ips amitinus</i> Eichhof	

**(b) Bacteria**

*Curtobacterium flaccumfaciens* pv. *flaccumfaciens* (Hedges) Collins and Jones

**(c) Fungi**

*Glomerella gossypii* Edgerton

*Hypoxyton mammatum* (Wahl.) J. Miller

*Gremmeniella abietina* (Lag.) Morelet

**1.1.2.2. Terms of Reference: Appendix 2**

List of harmful organisms for which pest categorisation is requested per group. The list below follows the categorisation included in the annexes of Directive 2000/29/EC.

**Annex IAI****(a) Insects, mites and nematodes, at all stages of their development**

Group of Cicadellidae (non-EU) known to be vector of Pierce's disease (caused by *Xylella fastidiosa*), such as:

- |  |   |
|--|---|
| 1) <i>Carneocephala fulgida</i> Nottingham | 3) <i>Graphocephala atropunctata</i> (Signoret) |
| 2) <i>Draeculacephala minerva</i> Ball     |   |

Group of Tephritidae (non-EU) such as:

- |  |   |
|--|---|
| 1) <i>Anastrepha fraterculus</i> (Wiedemann) | 12) <i>Pardalaspis cyanescens</i> Bezzi     |
| 2) <i>Anastrepha ludens</i> (Loew)           | 13) <i>Pardalaspis quinaria</i> Bezzi       |
| 3) <i>Anastrepha obliqua</i> Macquart        | 14) <i>Pterandrus rosa</i> (Karsch)         |
| 4) <i>Anastrepha suspensa</i> (Loew)         | 15) <i>Rhacochlaena japonica</i> Ito        |
| 5) <i>Dacus ciliatus</i> Loew                | 16) <i>Rhagoletis completa</i> Cresson      |
| 6) <i>Dacus curcurbitae</i> Coquillet        | 17) <i>Rhagoletis fausta</i> (Osten-Sacken) |
| 7) <i>Dacus dorsalis</i> Hendel              | 18) <i>Rhagoletis indifferens</i> Curran    |
| 8) <i>Dacus tryoni</i> (Froggatt)            | 19) <i>Rhagoletis mendax</i> Curran         |
| 9) <i>Dacus tsuneonis</i> Miyake             | 20) <i>Rhagoletis pomonella</i> Walsh       |
| 10) <i>Dacus zonatus</i> Saund.              | 21) <i>Rhagoletis suavis</i> (Loew)         |
| 11) <i>Epochra canadensis</i> (Loew)         |   |

**(c) Viruses and virus-like organisms**

Group of potato viruses and virus-like organisms such as:

- |                                  |  |
|----------------------------------|--|
| 1) Andean potato latent virus    | 4) Potato black ringspot virus   |
| 2) Andean potato mottle virus    | 5) Potato virus T  |
| 3) Arracacha virus B, oca strain | 6) non-EU isolates of potato viruses A, M, S, V, X and Y (including Yo, Yn and Yc) and Potato leafroll virus |

Group of viruses and virus-like organisms of *Cydonia* Mill., *Fragaria* L., *Malus* Mill., *Prunus* L., *Pyrus* L., *Ribes* L., *Rubus* L. and *Vitis* L., such as:

- |                                      |  |
|--------------------------------------|--|
| 1) Blueberry leaf mottle virus       | 8) Peach yellows mycoplasma  |
| 2) Cherry rasp leaf virus (American) | 9) Plum line pattern virus (American)  |
| 3) Peach mosaic virus (American)     | 10) Raspberry leaf curl virus (American)   |
| 4) Peach phony rickettsia            | 11) Strawberry witches' broom mycoplasma   |
| 5) Peach rosette mosaic virus        | 12) Non-EU viruses and virus-like organisms of <i>Cydonia</i> Mill., <i>Fragaria</i> L., <i>Malus</i> Mill., <i>Prunus</i> L., <i>Pyrus</i> L., <i>Ribes</i> L., <i>Rubus</i> L. and <i>Vitis</i> L. |
| 6) Peach rosette mycoplasma          |  |
| 7) Peach X-disease mycoplasma        |  |

## **Annex IIAI**

### **(a) Insects, mites and nematodes, at all stages of their development**

Group of *Margarodes* (non-EU species) such as:

- |  |  |
|--|--|
| 1) <i>Margarodes vitis</i> (Phillipi)        | 3) <i>Margarodes prieskaensis</i> Jakubski |
| 2) <i>Margarodes vredendalensis</i> de Klerk |  |

### **1.1.2.3. Terms of Reference: Appendix 3**

List of harmful organisms for which pest categorisation is requested. The list below follows the annexes of Directive 2000/29/EC.

## **Annex IAI**

### **(a) Insects, mites and nematodes, at all stages of their development**

<i>Acleris</i> spp. (non-EU)	<i>Longidorus diadecturus</i> Eveleigh and Allen
<i>Amauromyza maculosa</i> (Malloch)	<i>Monochamus</i> spp. (non-EU)
<i>Anomala orientalis</i> Waterhouse	<i>Myndus crudus</i> Van Duzee
<i>Arrhenodes minutus</i> Drury	<i>Nacobbus aberrans</i> (Thorne) Thorne and Allen
<i>Choristoneura</i> spp. (non-EU)	<i>Naupactus leucoloma</i> Boheman
<i>Conotrachelus nenuphar</i> (Herbst)	<i>Premnotrypes</i> spp. (non-EU)
<i>Dendrolimus sibiricus</i> Tschetverikov	<i>Pseudopityophthorus minutissimus</i> (Zimmermann)
<i>Diabrotica barberi</i> Smith and Lawrence	<i>Pseudopityophthorus pruinus</i> (Eichhoff)
<i>Diabrotica undecimpunctata howardi</i> Barber	<i>Scaphoideus luteolus</i> (Van Duzee)
<i>Diabrotica undecimpunctata undecimpunctata</i> Mannerheim	<i>Spodoptera eridania</i> (Cramer)
<i>Diabrotica virgifera zea</i> Krysan & Smith	<i>Spodoptera frugiperda</i> (Smith)
<i>Diaphorina citri</i> Kuway	<i>Spodoptera litura</i> (Fabricus)
<i>Heliothis zea</i> (Boddie)	<i>Thrips palmi</i> Karny
<i>Hirschmanniella</i> spp., other than <i>Hirschmanniella</i> <i>gracilis</i> (de Man) Luc and Goodey	<i>Xiphinema americanum</i> Cobb sensu lato (non-EU populations)
<i>Liriomyza sativae</i> Blanchard	<i>Xiphinema californicum</i> Lamberti and Bleve-Zacheo

### **(b) Fungi**

<i>Ceratocystis fagacearum</i> (Bretz) Hunt	<i>Mycosphaerella larici-leptolepis</i> Ito et al.
<i>Chrysomyxa arctostaphyli</i> Dietel	<i>Mycosphaerella populorum</i> G. E. Thompson
<i>Cronartium</i> spp. (non-EU)	<i>Phoma andina</i> Turkensteen
<i>Endocronartium</i> spp. (non-EU)	<i>Phyllosticta solitaria</i> Ell. and Ev.
<i>Guignardia laricina</i> (Saw.) Yamamoto and Ito	<i>Septoria lycopersici</i> Speg. var. <i>malagutii</i> Ciccarone and Boerema
<i>Gymnosporangium</i> spp. (non-EU)	<i>Thecaphora solani</i> Barrus
<i>Inonotus weirii</i> (Murril) Kotlaba and Pouzar	<i>Trechispora brinkmannii</i> (Bresad.) Rogers
<i>Melampsora farlowii</i> (Arthur) Davis	

### **(c) Viruses and virus-like organisms**

Tobacco ringspot virus	Pepper mild tigré virus
Tomato ringspot virus	Squash leaf curl virus
Bean golden mosaic virus	Euphorbia mosaic virus
Cowpea mild mottle virus	Florida tomato virus
Lettuce infectious yellows virus	

### **(d) Parasitic plants**

*Arceuthobium* spp. (non-EU)

### **Annex I A II**

#### **(a) Insects, mites and nematodes, at all stages of their development**

*Meloidogyne fallax* Karssen

*Rhizoecus hibisci* Kawai and Takagi

*Popillia japonica* Newman

#### **(b) Bacteria**

*Clavibacter michiganensis* (Smith) Davis et al. ssp. *sepedonicus* (Spieckermann and Kotthoff) Davis et al.

*Ralstonia solanacearum* (Smith) Yabuuchi et al.

#### **(c) Fungi**

*Melampsora medusae* Thümen

*Synchytrium endobioticum* (Schilbersky) Percival

### **Annex I B**

#### **(a) Insects, mites and nematodes, at all stages of their development**

*Leptinotarsa decemlineata* Say

*Liriomyza bryoniae* (Kaltenbach)

#### **(b) Viruses and virus-like organisms**

Beet necrotic yellow vein virus

## **1.2. Interpretation of the Terms of Reference**

*Grapholita inopinata* (Heinrich) is one of a number of pests listed in the Appendices to the Terms of Reference (ToR) to be subject to pest categorisation to determine whether it fulfils the criteria of a quarantine pest or those of a regulated non-quarantine pest (RNQP) for the area of the EU excluding Ceuta, Melilla and the outermost regions of Member States referred to in Article 355(1) of the Treaty on the Functioning of the European Union (TFEU), other than Madeira and the Azores.

## **2. Data and methodologies**

### **2.1. Data**

#### **2.1.1. Literature search**

A literature search on *Grapholita inopinata* was conducted at the beginning of the categorisation in the ISI Web of Science bibliographic database (13/9/2018), using the scientific name of the pest as the search term. Relevant papers were reviewed and further references and information were obtained from experts, as well as from citations within the references and grey literature.

#### **2.1.2. Database search**

Pest information, on host(s) and distribution, was retrieved from the European and Mediterranean Plant Protection Organization (EPPO) Global Database (EPPO, 2018) and relevant publications.

Data about the import of commodity types that could potentially provide a pathway for the pest to enter the EU and about the area of hosts grown in the EU were obtained from EUROSTAT (Statistical Office of the European Communities).

The Europhyt database was consulted for pest-specific notifications on interceptions and outbreaks. Europhyt is a web-based network hosted by the Directorate General for Health and Food Safety (DG SANTÉ) of the European Commission, and is a subproject of PHYSAN (Phyto-Sanitary Controls) specifically concerned with plant health information. The Europhyt database manages notifications of interceptions of plants or plant products that do not comply with EU legislation, as well as notifications of plant pests detected in the territory of the Member States (MS) and the phytosanitary measures taken to eradicate or avoid their spread.



## 2.2. Methodologies

The Panel performed the pest categorisation for *G. inopinata* following guiding principles and steps presented in the EFSA guidance on quantitative pest risk assessment (EFSA PLH Panel, 2018) and in the International Standard for Phytosanitary Measures No. 11 (FAO, 2013) and No. 21 (FAO, 2004).

This work was initiated following an evaluation of the EU plant health regime. Therefore, to facilitate the decision-making process, in the conclusions of the pest categorisation, the Panel addresses explicitly each criterion for a Union quarantine pest and for a Union RNQP in accordance with Regulation (EU) 2016/2031 on protective measures against pests of plants, and includes additional information required in accordance with the specific terms of reference received by the European Commission. In addition, for each conclusion, the Panel provides a short description of its associated uncertainty.

Table 1 presents the Regulation (EU) 2016/2031 pest categorisation criteria on which the Panel bases its conclusions. All relevant criteria have to be met for the pest to potentially qualify either as a quarantine pest or as a RNQP. If one of the criteria is not met, the pest will not qualify. A pest that does not qualify as a quarantine pest may still qualify as a RNQP that needs to be addressed in the opinion. For the pests regulated in the protected zones only, the scope of the categorisation is the territory of the protected zone; thus, the criteria refer to the protected zone instead of the EU territory.

It should be noted that the Panel's conclusions are formulated respecting its remit and particularly with regard to the principle of separation between risk assessment and risk management (EFSA founding regulation (EU) No 178/2002); therefore, instead of determining whether the pest is likely to have an unacceptable impact, the Panel will present a summary of the observed pest impacts. Economic impacts are expressed in terms of yield and quality losses and not in monetary terms, whereas addressing social impacts is outside the remit of the Panel.

**Table 1:** Pest categorisation criteria under evaluation, as defined in Regulation (EU) 2016/2031 on protective measures against pests of plants (the number of the relevant sections of the pest categorisation is shown in brackets in the first column)

Criterion of pest categorisation	Criterion in Regulation (EU) 2016/2031 regarding Union quarantine pest	Criterion in Regulation (EU) 2016/2031 regarding protected zone quarantine pest (articles 32–35)	Criterion in Regulation (EU) 2016/2031 regarding Union regulated non-quarantine pest
<b>Identity of the pest (Section 3.1)</b>	Is the identity of the pest established, or has it been shown to produce consistent symptoms and to be transmissible?	Is the identity of the pest established, or has it been shown to produce consistent symptoms and to be transmissible?	Is the identity of the pest established, or has it been shown to produce consistent symptoms and to be transmissible?
<b>Absence/presence of the pest in the EU territory (Section 3.2)</b>	Is the pest present in the EU territory? If present, is the pest widely distributed within the EU? Describe the pest distribution briefly!	Is the pest present in the EU territory? If not, it cannot be a protected zone quarantine organism	Is the pest present in the EU territory? If not, it cannot be a regulated non-quarantine pest. (A regulated non-quarantine pest must be present in the risk assessment area)
<b>Regulatory status (Section 3.3)</b>	If the pest is present in the EU but not widely distributed in the risk assessment area, it should be under official control or expected to be under official control in the near future	The protected zone system aligns with the pest free area system under the International Plant Protection Convention (IPPC) The pest satisfies the IPPC definition of a quarantine pest that is not present in the risk assessment area (i.e. protected zone)	Is the pest regulated as a quarantine pest? If currently regulated as a quarantine pest, are there grounds to consider its status could be revoked?

Criterion of pest categorisation	Criterion in Regulation (EU) 2016/2031 regarding Union quarantine pest	Criterion in Regulation (EU) 2016/2031 regarding protected zone quarantine pest (articles 32–35)	Criterion in Regulation (EU) 2016/2031 regarding Union regulated non-quarantine pest
<b>Pest potential for entry, establishment and spread in the EU territory (Section 3.4)</b>	Is the pest able to enter into, become established in, and spread within, the EU territory? If yes, briefly list the pathways!	Is the pest able to enter into, become established in, and spread within, the protected zone areas?  Is entry by natural spread from EU areas where the pest is present possible?	Is spread mainly via specific plants for planting, rather than via natural spread or via movement of plant products or other objects? Clearly state if plants for planting is the main pathway!
<b>Potential for consequences in the EU territory (Section 3.5)</b>	Would the pests' introduction have an economic or environmental impact on the EU territory?	Would the pests' introduction have an economic or environmental impact on the protected zone areas?	Does the presence of the pest on plants for planting have an economic impact, as regards the intended use of those plants for planting?
<b>Available measures (Section 3.6)</b>	Are there measures available to prevent the entry into, establishment within or spread of the pest within the EU such that the risk becomes mitigated?	Are there measures available to prevent the entry into, establishment within or spread of the pest within the protected zone areas such that the risk becomes mitigated?  Is it possible to eradicate the pest in a restricted area within 24 months (or a period longer than 24 months where the biology of the organism so justifies) after the presence of the pest was confirmed in the protected zone?	Are there measures available to prevent pest presence on plants for planting such that the risk becomes mitigated?
<b>Conclusion of pest categorisation (Section 4)</b>	A statement as to whether (1) all criteria assessed by EFSA above for consideration as a potential quarantine pest were met and (2) if not, which one(s) were not met	A statement as to whether (1) all criteria assessed by EFSA above for consideration as potential protected zone quarantine pest were met, and (2) if not, which one(s) were not met	A statement as to whether (1) all criteria assessed by EFSA above for consideration as a potential regulated non-quarantine pest were met, and (2) if not, which one(s) were not met

The Panel will not indicate in its conclusions of the pest categorisation whether to continue the risk assessment process, but following the agreed two-step approach, will continue only if requested by the risk managers. However, during the categorisation process, experts may identify key elements and knowledge gaps that could contribute significant uncertainty to a future assessment of risk. It would be useful to identify and highlight such gaps so that potential future requests can specifically target the major elements of uncertainty, perhaps suggesting specific scenarios to examine.

### 3. Pest categorisation

#### 3.1. Identity and biology of the pest

##### 3.1.1. Identity and taxonomy

*Is the identity of the pest established, or has it been shown to produce consistent symptoms and to be transmissible?*

**Yes**, *Grapholita inopinata* is a clearly defined insect species in the order Lepidoptera (moths and butterflies), family Tortricidae.

*G. inopinata* (Heinrich, 1928) has the common name Manchurian fruit moth. Synonyms include *Cydia inopinata* (Heinrich), *Cydia prunifoliae* (Kozhanchikov) and *Laspeyresia prunifoliae* (Kozhanchikov) (CABI, 2018).

### 3.1.2. Biology of the pest

In the northern area of its distribution in Far East Russia and Eastern Siberia, *G. inopinata* has one generation per year (Lopatina, 1978). In the southern area of its distribution in China and Japan, there are two generations per year (Smith et al., 1997; Tanaka et al., 2005). In Russia, mated females lay eggs singly during July on the underside of the leaves and on the surface of fruit of hosts, such as apples (Hang et al., 2000; Byun et al., 2012; Akulov and Kirichenko, 2014). A single female may lay up to 145 eggs. Eggs hatch after 6 or 7 days and larvae burrow into the fruit, feeding on the pulp as they tunnel beneath the surface and make their way towards the seeds where a larva will feed on a single seed (Lopatina, 1978). The larvae develop for 6–8 weeks before coming out through their original entry holes. There are four larval instars (Lopatina, 1978). Most fruit are infested by a single larva but up to five larvae have been recorded in a single fruit. In Siberia, most larvae exit infested fruit between late August and late September. Larvae overwinter in cocoons made under cracks of bark, in the soil and amongst leaf litter or under snow (Byun et al., 2012). Larvae and pupae are very resistant to cold and survive at temperatures of  $-29^{\circ}\text{C}$  (Akulov and Kirichenko, 2014) and lower (e.g.  $-38$  to  $-41^{\circ}\text{C}$ ; Lopatina, 1978). Adults emerge in late spring/early summer. Mating begins 2 days after adult emergence (Lopatina, 1978).

In China, where there are two generations, adults emerge in late May to late June. The second generation of adults emerges during August and September. Larvae from the second generation mature and begin overwintering in late September (Liu et al., 2010).

In Japan, where there are also two generations per year, the first adult generation peaks in mid- to late June, the second adult generation peaks in August (Tanaka et al., 2005). However, peak emergence in Japan will vary according to latitude. For example, in Nagano Prefecture (Central Honshu) the second generation peaks between late September and late October (Tanaka et al., 2007) which is later than those further south.

### 3.1.3. Detection and identification of the pest

*Are detection and identification methods available for the pest?*

**Yes**, adults can be detected and populations monitored using sex pheromone traps (Tanaka et al., 2007; Akulov and Kirichenko, 2014). Light traps are not effective at trapping adults (Lopatina, 1978).

Infested fruit turn reddish brown in the area of infestation; such a symptom can be detected through visual inspections. Fruit suspected of being infested can be cut open to detect larvae.

#### Detection

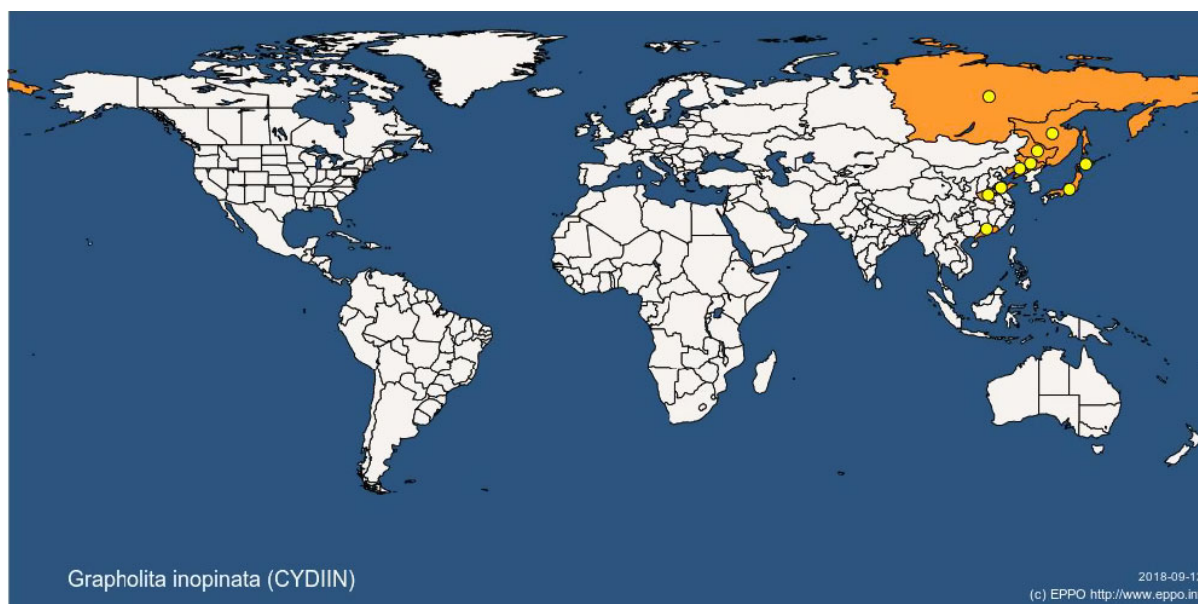
Light green eggs are laid on the surface of fruit, or on the underside of leaves. Eggs on leaves are more difficult to detect (Lopatina, 1978). Using a hand lens (x10) will aid in detecting eggs. Larval feeding just beneath the surface of fruits, such as apple, is detectable due to the damaged part becoming discoloured (Liu et al., 2010, 2011; Akulov and Kirichenko, 2014). Fruit suspected on being infested should be cut open and inspected. Liu et al. (2011) provide a simple field key to distinguish 14 species of fruit boring insect pests (including *G. inopinata*) for northern China based on the host fruit, the age of the fruit, the position of the bore and recognisable pest features.

#### Identification

Smith et al. (1997) and CABI (2018) provide basic morphological descriptions of life stages (egg, larva, pupa and adult). Akulov and Kirichenko (2014) provide a more detailed description of larvae and adults.

## 3.2. Pest distribution

*G. inopinata* occurs over a broad climatic range in eastern Asia, from the subtropical climate in southern China to the continental climate of Eastern Siberia (Akulov and Kirichenko, 2014) (Figure 1).



**Figure 1:** Global distribution of *Grapholita inopinata* (extracted from the EPPO Global Database accessed on 12/9/2018)

### 3.2.1. Pest distribution outside the EU

The distribution of *G. inopinata* outside of the EU is detailed in Table 2.

**Table 2:** Distribution of *Grapholita inopinata* outside the EU (Source: EPPO Global database, 2018)

Region	Country	Sub-national distribution (e.g. states/provinces)	Occurrence
Asia	China		Present, restricted distribution
		Guangdong	Present, no details
		Heilongjiang	Present, no details
		Henan	Present, no details
		Jilin	Present, no details
		Liaoning	Present, no details
		Shandong	Present, no details
	Japan		Present, no details
		Hokkaido	Present, no details
		Honshu	Present, no details
North Korea		Absent, no longer present	
Russia		Present, restricted distribution	
	Eastern Siberia	Present, no details	
	Far East	Present, no details	

*G. inopinata* is generally considered to occur in east and north-east Asia and has been reported from the Korean Peninsula (e.g. Zhu et al., 1969; Akulov and Kirichenko, 2014). However, CABI (2018) cite Bae and Park (1997) reporting *G. inopinata* as absent from Korea. EPPO (2018) also regards *G. inopinata* as not occurring in Korea. Byun et al. (2012) could not find specimens in collections examined and suggested that the distribution of *G. inopinata* in Korea is 'uncertain'.

### 3.2.2. Pest distribution in the EU

*Is the pest present in the EU territory? If present, is the pest widely distributed within the EU?*

**No**, *Grapholita inopinata* is not known to occur in the EU.

*G. inopinata* is not known to occur in the EU. Slovenia declares that *G. inopinata* is absent from its territory on the basis that there are no records of it in the country (EPPO, 2018).

### 3.3. Regulatory status

As noted in Section 1.2 (interpretation of ToR) *G. inopinata* is an organism that is listed in 2000/29 EC. Details of the listing relating to *G. inopinata* and its hosts are presented in Tables 3 and 4.

#### 3.3.1. Council Directive 2000/29/EC

*G. inopinata* is listed in Council Directive 2000/29/EC. Details are presented in Tables 3 and 4.

**Table 3:** *Grapholita inopinata* in Council Directive 2000/29/EC

<b>Annex II, Part A</b>	<b>Harmful organisms whose introduction into, and spread within, all member states shall be banned if they are present on certain plants or plant products</b>	
<b>Section I</b>	<b>Harmful organisms not known to occur in the community and relevant for the entire community</b>	
<b>(a)</b>	<b>Insects, mites and nematodes, at all stages of their development</b>	
	<b>Species</b>	<b>Subject of contamination</b>
15.	<i>Grapholita inopinata</i> Heinrich	Plants of <i>Cydonia</i> Mill., <i>Malus</i> Mill., <i>Prunus</i> L. and <i>Pyrus</i> L., other than seeds, originating in non-European countries

#### 3.3.2. Legislation addressing the hosts of *Grapholita inopinata*

**Table 4:** Regulated hosts and commodities that may involve *Grapholita inopinata* in Annexes III and V of Council Directive 2000/29/EC

<b>Annex III, Part A</b>	<b>Plants, plant products and other objects the introduction of which shall be prohibited in all Member States</b>	
	<b>Description</b>	<b>Country of origin</b>
9.	Plants of ... <i>Cydonia</i> Mill., ..., <i>Malus</i> Mill., <i>Prunus</i> L., <i>Pyrus</i> L., and ..., intended for planting, other than dormant plants free from leaves, flowers and fruit	Non-European countries
18.	Plants of <i>Cydonia</i> Mill., <i>Malus</i> Mill., <i>Prunus</i> L. and <i>Pyrus</i> L. and their hybrids, and ... intended for planting, other than seeds	Without prejudice to the prohibitions applicable to the plants listed in Annex III A (9), where appropriate, non-European countries, other than Mediterranean countries, Australia, New Zealand, Canada, the continental states of the USA
<b>Annex V</b>	<b>Plants, plant products and other objects which must be subject to a plant health inspection (at the place of production if originating in the Community, before being moved within the Community—in the country of origin or the consignor country, if originating outside the Community) before being permitted to enter the Community</b>	
<b>Part B</b>	<b>Plants, plant products and other objects originating in territories, other than those territories referred to in part A</b>	
<b>I</b>	<b>Plants, plant products and other objects which are potential carriers of harmful organisms of relevance for the entire Community</b>	
<b>1</b>	Plants, intended for planting, other than seeds [...] <i>Prunus</i> L. ...	
<b>2</b>	Parts of plants, other than fruits and seeds, of: <ul style="list-style-type: none"> <li>— <i>Prunus</i> L., originating in non-European countries</li> </ul>	
<b>3</b>	Fruits of: <ul style="list-style-type: none"> <li>— <i>Cydonia</i> Mill., ..., <i>Malus</i> Mill., ..., <i>Prunus</i> L., ..., <i>Pyrus</i> L., ..., originating in non-European countries</li> </ul>	

### 3.4. Entry, establishment and spread in the EU

#### 3.4.1. Host range

*G. inopinata* is primarily a pest of apples (e.g. *Malus domestica*, *Malus prunifolia*, *Malus baccata*). Literature also reports quince (*Cydonia oblonga*) and pears (*Pyrus communis*, *Pyrus pyrifolia*) as hosts. The literature focusses on *Malus* spp. as hosts. Takizawa (1936) reported rearing *G. inopinata* on *Pyrus montana* (= *P. pyrifolia*) and *Pyrus betulifolia* and also on *Prunus davidiana*, *P. nakaii* and *P. triflora*. However, there are no records of *Prunus* as a natural host. Appendix A lists *G. inopinata* hosts and how literature regards the status of *G. inopinata* on each host (e.g. major host, minor host).

The legislation detailed in Section 3.3.2 does include the major hosts of *G. inopinata*. The legislation also includes measures on *Prunus*, which does not appear to be a natural host.

#### 3.4.2. Entry

*Is the pest able to enter into the EU territory?*

**Yes**, *G. inopinata* could enter the EU as larvae in infested fruit; as overwintering larvae on parts of plants (cut branches) or plants for planting, or as larvae with soil around plants for planting.

Potential pathways into the EU are:

- plants for planting of *Malus*, *Cydonia* and *Pyrus*
- cut branches with leaves of *Malus*, *Cydonia* and *Pyrus*
- fruits of *Malus*, *Cydonia* and *Pyrus*.

Plants for planting with soil are a potential pathway. Overwintering larvae could be sheltering under bark or in the soil. However, plants for planting are likely to be sourced when dormant, i.e. without leaves and from fruit tree nursery sites rather than fruit producing orchards. If the plants for planting are dormant and have not yet been fruit bearing, there is little likelihood that eggs would be present on leaves or larvae in soil around the plants. As such there is little likelihood of plants for planting being a main pathway although the pathway cannot be ruled out entirely. For example, a nursery site may be located close to orchards. More importantly though, as noted in Section 3.3.2, plants for planting of *Cydonia*, *Malus* and *Pyrus* are banned from many countries, including all those where *G. inopinata* occurs (2000/29 EC, Annex III A 18). Hence plants for planting of these hosts can be considered as closed potential pathways.

The main potential pathway is:

- Infested host fruit

Fruits of the major host (apples) imported into the EU 28 from China, Japan and Russia, 2013–2017 are shown in Table 5. In Siberia, apples are often harvested in mid-September and *G. inopinata* larvae can still be present in fruit at that time.

**Table 5:** EU 28 import of fresh apples (CN 0808 10) from China, Russia and Japan, 2013–2017. Source: EUROSTAT. Accessed on 28 October 2018. Units, 100 kg

	2013	2014	2015	2016	2017
<b>China</b>	77,549	16,398	8,897	20,231	9,860
<b>Russian Federation</b>	965	2,908	9,821	1,378	412
<b>Japan</b>	2	2	2	8	104

An interrogation of EUROSTAT seeking import data for pears and quince combined (CN 0808 20) from China, Russia and Japan, 2013–2017 revealed that no such imports occurred. (Search conducted on 28 October 2018). However, a search for pear alone (0808 30) indicated that there were imports. The majority from China (Table 6). 300 kg of quince were imported from China and Japan in 2016 and 2017 (Table 7).

**Table 6:** EU 28 import of fresh pears (CN 0808 20) from China, Russia and Japan, 2013–2017. Source: EUROSTAT. Accessed on 28 October 2018. Units, 100 kg

	2013	2014	2015	2016	2017
<b>China</b>	103,517	63,020	94,541	113,851	111,976
<b>Russian Federation</b>	471	1,871	721	52	11
<b>Japan</b>	1	0	6	2	48

**Table 7:** EU 28 import of fresh quince (CN 0808 40) from China, Russia and Japan, 2013–2017. Source: EUROSTAT. Accessed on 28 October 2018. Units, 100 kg

	2013	2014	2015	2016	2017
<b>China</b>	:	:	:	:	2
<b>Russian Federation</b>	:	:	:	:	0
<b>Japan</b>	:	:	:	1	0

: data not available.

Apples, pears and quince provide potential pathways which are regulated. Fruits of quince (*Cydonia*), pear (*Pyrus*) and apples (*Malus*) from non-European countries require inspection before being permitted to enter the EU (2000/29 EC, Annex V, B 3.). Because *G. inopinata* larvae are internal feeders, they can be difficult to detect if symptoms are not detected. In addition, because the larvae feed inside the fruit, they would not be affected by packinghouse measures such as washing, brushing, and waxing, which treat the fruit surface only.

There are no records of *G. inopinata* in the EUROPHYT interceptions database (searched 12 September 2018) nor are there any records of *G. inopinata* in the EUROPHYT outbreaks database (searched 12 September 2018).

### 3.4.3. Establishment

*Is the pest able to become established in the EU territory?*

**Yes.** Considering its distribution in eastern Asia within climate zones that also occur in the EU, and the availability of hosts outdoors in Europe, *G. inopinata* has the potential to establish in the EU.

#### 3.4.3.1. EU distribution of main host plants

*G. inopinata* hosts such as apples and pears occur widely over the EU, growing as commercial crops and in small orchards and home gardens (de Rougemont, 1989). Hosts also occur as wild plants (e.g. crabapples). Table 8 shows the harvested area of key *G. inopinata* hosts grown in the EU. Appendix B provides the harvested area of apples and pears for individual EU member states.

**Table 8:** Harvested area of *Grapholita inopinata* hosts in EU (28) Member States 2013–2017 (ha). Source: EUROSTAT (apples F1110; pear F1250)

	2013	2014	2015	2016	2017
<b>Apple</b>	536,770	524,500	538,500	523,700	523,610
<b>Pear</b>	120,400	117,010	117,800	117,260	116,240

#### 3.4.3.2. Climatic conditions affecting establishment

*G. inopinata* is distributed in areas of eastern China, Japan, eastern Siberia and Far East Russia (see Figure 1) within a variety of Köppen–Geiger climate zones. The global Köppen–Geiger climate zones (Kottek et al., 2006) describe terrestrial climate in terms of average minimum winter temperatures and summer maxima, amount of precipitation and seasonality (rainfall pattern). In eastern Asia, *G. inopinata* occurs in, for example, climate zone Cfa (humid, sub-tropical) which also occurs in the EU in Bulgaria, Romania, southern France, Spain and Italy. *G. inopinata* also occurs in climate zone Dfb (continental, uniform precipitation, warm summer) which occurs in the EU, e.g. in Austria, Czech Republic, Germany, Poland, Romania, Slovakia and other eastern EU Member States (MacLeod and Korycinska, 2019).

Recognising that *G. inopinata* occurs within a range of climatic zones, the pest exhibits some adaptability to environmental conditions. It is possible that if *G. inopinata* were to be introduced into the EU, it could adapt to EU climates closely related to those in its native range.

We assume that climatic conditions in the EU will not limit the ability of *G. inopinata* to establish.

#### 3.4.4. Spread

*Is the pest able to spread within the EU territory following establishment? How?*

**Yes**, adults could disperse and spread via flight. Larvae could disperse short distances by crawling.

*RNQPs: Is spread mainly via specific plants for planting, rather than via natural spread or via movement of plant products or other objects?*

**No**. Plants for planting are not likely to provide the main means of spread (see Section 3.4.2).

Adults and larvae are free living and could disperse naturally locally. Given that adults can fly, they would be able to spread further and faster than larvae. Akulov and Kirichenko (2014) report that adults are capable of 'flying excessively long distances' although no figures are given.

The adults have been observed flying after sunset for about one hour and a half (Lopatina, 1978).

#### 3.5. Impacts

*Would the pests' introduction have an economic or environmental impact on the EU territory?*

**Yes**, larval damage to host fruit could reduce yield and quality.

*RNQPs: Does the presence of the pest on plants for planting have an economic impact, as regards the intended use of those plants for planting?*<sup>4</sup>

**Yes**. Although probably unlikely to be closely associated with plants for planting, the occurrence of *G. inopinata* on plants for planting could have an impact. Infested fruit plants, planted in orchards would be introducing a potentially serious pest that could affect future fruit yield and quality.

In East Asia, *G. inopinata* is one of the most serious fruit crop pests; in northeast China more than a third of the apple harvest can be damaged; 35–100% of *M. baccata* can be damaged in Siberia and 'massive damage' can be caused to *M. prunifolia* and large fruited varieties of *M. domestica* (Akulov and Kirichenko, 2014). Lopatina (1978) reported 78% of crabapple fruit were damaged by *G. inopinata*. Liu et al. (2010) report that fruit borers cause 15–20% loss in China. In a major apple growing area of China (Henan Province), fruit boring pests, including *G. inopinata* were generally well controlled in orchards during the 1980s and up to the mid-1990s, with infestation of fruit from all borers generally below 3% (Hang et al., 2000). However, as average winter and spring temperatures increased there was more damage caused to apples by fruit boring pests, including *G. inopinata*. Infestation rates by all fruit boring pests reached 15–20% in many orchards and up to 50% in inadequately managed orchards (Hang et al., 2000). Other factors that contributed to increased fruit borer damage included fruit growers neglecting physical pest control measures such as removal of waste from orchards; the development of pesticide resistance, and growers focussing only on what had been regarded as the key pest (*Carposina sasakii*). Hang et al. (2000) provided advice to restore control of apple fruit boring pests in China. Apple production in China now involves labour intensive wrapping of fruit to protect it from pests such as *G. inopinata* and to produce high quality apples (Kaya et al., 2006).

In Japan, there is little evidence that *G. inopinata* is a pest of economic importance. Tanaka et al. (2007) note that it was first reported damaging *M. prunifolia* in 1952 but that there was no subsequent spread and that there were no further reports of damage. During surveys to determine the occurrence of *G. inopinata* in apple growing regions, Tanaka et al. (2005) collected 9,192 fruits (5,042 *Malus toringo*, 1,246 *M. domestica*, 1,917 *M. prunifolia* and 987 other fruits of *Malus tschonoskii*, *Prunus persica*, *Prunus nipponica*, *Sorbus commixta*) from 'non-controlled apple orchards' and found two larvae of *G. inopinata* one larva in *M. toringo*, one in *M. prunifolia*. 590 other species of

<sup>4</sup> See Section 2.1 on what falls outside EFSA's remit.



Lepidoptera larvae were detected in the survey. In a larger survey in 'controlled apple orchards', 50,275 apple fruits were collected and inspected. No *G. inopinata* were detected; three *Grapholita molesta* were detected.

### 3.6. Availability and limits of mitigation measures

*Are there measures available to prevent the entry into, establishment within or spread of the pest within the EU such that the risk becomes mitigated?*

**Yes**, existing measures designed to prevent entry are shown in 3.3.2. In summary, host plants for planting are prohibited, host fruit is inspected.

RNQPs: *Are there measures available to prevent pest presence on plants for planting such that the risk becomes mitigated?*

**Yes**, sourcing plants for planting from pest free areas (PFA) would mitigate the risk. If PFA is not possible, meticulous examination of soil free dormant plants for planting would mitigate the risk associated with plants for planting.

#### 3.6.1. Identification of additional measures

Phytosanitary measures are currently applied to the key main *G. inopinata* hosts (see Section 3.3.2). The potential pathway via plants for planting is regulated and considered closed (see Section 3.4.2). The pathway of fruit is open and regulated, with inspections required (Section 3.4.2).

Smith et al. (1997) judged that phytosanitary measures already applied to protect the EU and EPPO region from *Carposina niponensis* (= *sasakii*) would be sufficient to also adequately protect against *G. inopinata*. Nevertheless, additional control measures could be considered (see below).

##### 3.6.1.1. Additional control measures

Potential additional control measures are listed in Table 9. Control measures are measures that have a direct effect on pest abundance. The control measures in Table 9 were selected from a longer list of possible control measures provided in EFSA PLH Panel (2018).

**Table 9:** Possible additional control measures to consider to reduce the likelihood of pest entry

Information sheet title (with hyperlink to information sheet if available)	Control measure summary	Risk component affected
<a href="#">Physical treatments on consignments or during processing</a>	Irradiation or ionisation treatments can be applied to fruits to destroy contaminating pests	Entry via fruit
<a href="#">Controlled atmosphere</a>	Treatment of plants (fruit) by storage in a modified atmosphere (including modified humidity, O <sub>2</sub> , CO <sub>2</sub> , temperature, pressure)	Entry via fruit
Use of resistant and tolerant plant species/varieties	Resistant plants are used to restrict the growth and development of a specified pest and/or the damage they cause when compared to susceptible plant varieties under similar environmental conditions and pest pressure. It is important to distinguish resistant from tolerant species/varieties	Entry via fruit

##### 3.6.1.2. Additional supporting measures

Potential additional supporting measures are listed in Table 10. Supporting measures are organisational measures or procedures supporting the choice of appropriate risk reduction options that do not directly affect pest abundance. The supporting measures in Table 10 were selected from a longer list of possible supporting measures provided in EFSA PLH Panel (2018).

**Table 10:** Possible additional supporting measures to consider to reduce the likelihood of pest entry

Information sheet title (with hyperlink to information sheet if available)	Supporting measure summary	Risk element and pathway affected
Surveillance at origin (work in progress)	Required to provide evidence if sourcing fruit from pest free areas, or areas where plants are isolated from pest populations	Entry via fruit
<a href="#">Inspection and trapping</a>	If fruit is sourced from PFA, PFPP or PFPS, inspection and trapping will be required to show pest freedom	Entry via fruit
<a href="#">Certified and approved premises</a>	Mandatory/voluntary certification/approval of premises is a process including a set of procedures and of actions implemented by producers, conditioners and traders contributing to ensure the phytosanitary compliance of consignments. It can be a part of a larger system maintained by a National Plant Protection Organization in order to guarantee the fulfilment of plant health requirements of plants and plant products intended for trade. Key property of certified or approved premises is the traceability of activities and tasks (and their components) inherent the pursued phytosanitary objective. Traceability aims to provide access to all trustful pieces of information that may help to prove the compliance of consignments with phytosanitary requirements of importing countries	Entry via fruit

### 3.6.1.3. Biological or technical factors limiting the effectiveness of measures to prevent the entry, establishment and spread of the pest

- Given the potential occurrence of wild hosts around orchards, it can be difficult to produce fruit in isolation.
- Changing environmental conditions led to the re-emergence of *G. inopinata* as a pest in parts of China.
- Because *G. inopinata* larvae are internal feeders they can be difficult to detect.
- As internal feeders, larvae are not affected by packinghouse measures such as washing, brushing, and waxing, which treat the fruit surface only.
- *G. inopinata* can survive temperatures as low as  $-41^{\circ}\text{C}$

## 3.7. Uncertainty

By its very nature of being a rapid process, there are uncertainties in a pest categorisation. However, the uncertainties listed below are insufficient to affect the conclusions of the categorisation.

- Fruit of *P. davidiana*, *P. nakaii* and *P. triflora*, have been used to rear *G. inopinata* although *Prunus* does not appear to be a natural host, i.e. in nature adult *G. inopinata* do not appear to lay eggs on *Prunus* spp. Whether *G. inopinata* could adapt to *Prunus* spp. in the EU is uncertain.
- The magnitude of potential impacts is uncertain. Management practices that control lepidopteran pests in EU orchards (i.e., the codling moth, *Cydia pomonella*) might be effective at limiting impacts from *G. inopinata* were it to establish.
- There may be differences in susceptibility to *G. inopinata* damage amongst fruit varieties grown in the EU compared to varieties grown in Russia (Far East and Siberia) China and Japan.

## 4. Conclusions

*G. inopinata* meets the criteria assessed by EFSA for consideration as a potential quarantine pest for the EU territory (Table 11).

**Table 11:** The Panel's conclusions on the pest categorisation criteria defined in Regulation (EU) 2016/2031 on protective measures against pests of plants for *Grapholita inopinata* (the number of the relevant sections of the pest categorisation is shown in brackets in the first column)

Criterion of pest categorisation	Panel's conclusions against criterion in Regulation (EU) 2016/2031 regarding Union quarantine pest	Panel's conclusions against criterion in Regulation (EU) 2016/2031 regarding Union regulated non-quarantine pest	Key uncertainties
<b>Identity of the pest (Section 3.1)</b>	The identity of the pest is well established. <i>Grapholita inopinata</i> is a clearly defined insect species. Its taxonomy appears stable	The identity of the pest is well established. <i>Grapholita inopinata</i> is a clearly defined insect species. Its taxonomy appears stable	None
<b>Absence/presence of the pest in the EU territory (Section 3.2)</b>	The pest is not known to occur in the EU. Therefore, the criterion of either absence or presence with restricted distribution for Union quarantine pest status is satisfied	The pest is not known to occur in the EU. Therefore, the criterion of widespread distribution within the EU for RNQP is not satisfied	None
<b>Regulatory status (Section 3.3)</b>	<i>Grapholita inopinata</i> is listed in Annex II AI of Council Directive 2000/29/EC, being regulated on plants of <i>Cydonia</i> , <i>Malus</i> , <i>Prunus</i> and <i>Pyrus</i> , other than seeds, originating in non-European countries	<i>Grapholita inopinata</i> is currently regulated as a quarantine pest in the EU. The EFSA PLHP are not aware of any grounds to consider its status as such should be revoked	None
<b>Pest potential for entry, establishment and spread in the EU territory (Section 3.4)</b>	The pest could enter and establish in the EU. The main pathways are infested <i>Malus</i> fruit from Far East Russia, Siberia and China	Spread via plants for planting is not the main means of spread	<i>Prunus</i> is not reported to be a natural host. Whether infested <i>Prunus</i> fruit could provide a pathway is uncertain
<b>Potential for consequences in the EU territory (Section 3.5)</b>	The establishment of <i>G. inopinata</i> in the EU could have an economic impact especially on hosts such as apples and pears	Although unlikely to be closely associated with plants for planting, the occurrence of <i>G. inopinata</i> on plants for planting would have an impact, i.e. introducing a potentially major pest into a production site	The magnitude of potential impacts is uncertain
<b>Available measures (Section 3.6)</b>	There are measures available to prevent the likelihood of entry into the EU (i.e. inspect imported fruits; apply treatments to fruit)	There are measures available to prevent pest presence on plants for planting (e.g. source plants from PFA)	None
<b>Conclusion on pest categorisation (Section 4)</b>	<i>Grapholita inopinata</i> meets all of the criteria assessed by EFSA PLHP to satisfy the definition of a Union quarantine pest	<i>Grapholita inopinata</i> does not meet the criteria of (a) occurring within the EU, and (b) plants for planting being the principal means of spread. Hence it does not satisfy all of the criteria that are within the remit of EFSA to assess for it to be regarded as a Union regulated non-quarantine pest	None
<b>Aspects of assessment to focus on/ scenarios to address in future if appropriate</b>	No particular aspect of this categorisation stands out as regards requiring particular attention in any future risk assessment		

## References

- Akulov EN and Kirichenko NI, 2014. Mass catches of *Grapholitha inopinata* in southern Siberia. *Zashchita i Karantin Rastenii*, 36–40.
- Bae YS and Park KT, 1997. Systematic study of the genus *Grapholita Treitschke* (Lepidoptera, Tortricidae) from Korea. *Korean Journal of Biological Sciences*, 1, 539–547.
- Byun BK, Lee BW, Bae KH and Lee KJ, 2012. A review of the Genus *Grapholita* (Lepidoptera, Tortricidae) in North Korea. *Animal Systematics, Evolution and Diversity*, 28, 291–296.
- CABI, 2018. Datasheet report for *Grapholita inopinata* (Manchurian fruit moth). CABI Invasive Species Compendium. Available online: <https://www.cabi.org/cpc/datasheetreport?dsid=17357> [Accessed: 15 July 2018].
- EFSA PLH Panel (EFSA Panel on Plant Health), Jeger M, Bragard C, Caffier D, Candresse T, Chatzivassiliou E, Dehnen-Schmutz K, Gregoire J-C, Jaques Miret JA, MacLeod A, Navajas Navarro M, Niere B, Parnell S, Potting R, Rafoss T, Rossi V, Urek G, Van Bruggen A, Van Der Werf W, West J, Winter S, Hart A, Schans J, Schrader G, Suffert M, Kertesz V, Kozelska S, Mannino MR, Mosbach-Schulz O, Pautasso M, Stancanelli G, Tramontini S, Vos S and Gilioli G, 2018. Guidance on quantitative pest risk assessment. *EFSA Journal* 2018;16(8):5350, 86 pp. <https://doi.org/10.2903/j.efsa.2018.5350>
- EPPO (European and Mediterranean Plant Protection Organization), 2018. EPPO Global Database. Available online: <https://gd.eppo.int/taxon/CYDIIN> [Accessed: 7 October 2018].
- FAO (Food and Agriculture Organization of the United Nations), 1995. ISPM (International standards for phytosanitary measures) No 4. Requirements for the establishment of pest free areas. Available online: <https://www.ippc.int/en/publications/614/>
- FAO (Food and Agriculture Organization of the United Nations), 2004. ISPM (International Standards for Phytosanitary Measures) 21—Pest risk analysis of regulated non-quarantine pests. FAO, Rome, 30 pp. Available online: [https://www.ippc.int/sites/default/files/documents/1323945746\\_ISPM\\_21\\_2004\\_En\\_2011-11-29\\_Refor.pdf](https://www.ippc.int/sites/default/files/documents/1323945746_ISPM_21_2004_En_2011-11-29_Refor.pdf)
- FAO (Food and Agriculture Organization of the United Nations), 2013. ISPM (International Standards for Phytosanitary Measures) 11—Pest risk analysis for quarantine pests. FAO, Rome, 36 pp. Available online: [https://www.ippc.int/sites/default/files/documents/20140512/ispms\\_11\\_2013\\_en\\_2014-04-30\\_201405121523-494.65%20KB.pdf](https://www.ippc.int/sites/default/files/documents/20140512/ispms_11_2013_en_2014-04-30_201405121523-494.65%20KB.pdf)
- FAO (Food and Agriculture Organization of the United Nations), 2017. ISPM (International standards for phytosanitary measures) No 5. Glossary of phytosanitary terms. Available online: <https://www.ippc.int/en/publications/622/>
- Hang H, Yan K, Sun X and Ma J, 2000. Investigation on the kinds of fruit moth in the western part of Henan province and their control. *China Fruits*, 2, 44–45.
- Kaya HK, Aguilera MM, Alumai A, Choo HY, de la Torre M, Fodor A, Ganguly S, Hazir S, Lakatos T, Pye A, Wilson M, Yamanaka S, Yang H and Ehlers R-U, 2006. Status of entomopathogenic nematodes and their symbiotic bacteria from selected countries or regions of the world. *Biological Control*, 38, 134–155.
- Kottek M, Grieser J, Beck C, Rudolf B and Rubel F, 2006. World map of Köppen- Geiger climate classification updated. *Meteorologische Zeitschrift*, 15, 259–263.
- Liu H, Zhao B, Zhao W, Zhang W, Yang X, Qi Y, Gu G and Liu C, 2010. Regional Distribution and Prevention and Control of Fruit Tree Borers in Heilongjiang Province. *Heilongjiang Agricultural Sciences*, 5, 65–68.
- Liu L, Yang H-P, Zhao F, Ma G and Ma C-S, 2011. Simplified identification system for fruit borers in northern China. *Chinese Journal of Applied Entomology*, 48, 1896–1904.
- Lopatina VV. 1978. Manchurian apple fruit moth in the Chita region. *Zashchita Rastenii*, 47–48. [in Russian]
- MacLeod A and Korycinska A, 2019. Detailing Köppen-Geiger climate zones at a country and regional level: a resource for pest risk analysis. *EPPO Bulletin*, in press.
- de Rougemont GM, 1989. *A Field Guide to the Crops of Britain and Europe*. Collins Sons and Co., Ltd., London.
- Royal Botanic Gardens Kew. 2018. Plants of the world online. *Prunus*. Available online: <http://powo.science.kew.org/taxon/urn:lsid:ipni.org:names:30003057-2>. [Accessed: 13 November 2018].
- Smith IM, McNamara DG, Scott PR and Holderness M, 1997. *Cydia inopinata*. Quarantine Pests for Europe, 2nd Edition, CABI/EPPO, Wallingford, 1425 pp.
- Takizawa M, 1936. Studies on the apple fruit borer, *Grapholitha inopinata*. *South Manchuria Agricultural Experiment Station Bulletin*, 16, 77–113.
- Tanaka M, Abe K, Saito N, Sato S, Hisataka M, Kaimai K and Okazaki K, 2005. Survey on the occurrence of *Grapholita inopinata* (Heinrich) (Lepidoptera: Tortricidae) at some areas in Aomori, Fukushima and Miyagi Prefectures. *Research Bulletin of the Plant Protection Service Japan*, 25–30. [In Japanese]
- Tanaka M, Abe K, Ando T and Vang LV, 2007. Identification of the sex pheromone secreted by females of *Grapholita inopinata* Heinrich (Lepidoptera: Tortricidae). *Research Bulletin of the Plant Protection Service, Japan*, 17–22. [In Japanese]
- Zhu DR, 1969. Taxonomic checklist of insects in North Korea. Science Press, Pyongyang (from Byun et al., 2012)

## Abbreviations

CN	Combined nomenclature (8 digit code building on HS codes to provide greater resolution)
DD	Degree days
DG	SANTÉ Directorate General for Health and Food Safety
EPPO	European and Mediterranean Plant Protection Organization
FAO	Food and Agriculture Organization
HS	Harmonized System (6 digit World Customs Organization system to categorize goods)
IPPC	International Plant Protection Convention
ISPM	International Standards for Phytosanitary Measures
MS	Member State
PFA	Pest Free Areas
PLH	EFSA Panel on Plant Health
PZ	Protected Zone
RNQP	regulated non-quarantine pest
TFEU	Treaty on the Functioning of the European Union
ToR	Terms of Reference

## Glossary

(terms are as defined in ISPM 5 unless indicated by +)

Containment (of a pest)	Application of phytosanitary measures in and around an infested area to prevent spread of a pest (FAO, 1995, 2017)
Control (of a pest)	Suppression, containment or eradication of a pest population (FAO, 1995, 2017)
Control measures <sup>+</sup>	Measures that have a direct effect on pest abundance
Entry (of a pest)	Movement of a pest into an area where it is not yet present, or present but not widely distributed and being officially controlled (FAO, 2017)
Eradication (of a pest)	Application of phytosanitary measures to eliminate a pest from an area (FAO, 2017)
Establishment (of a pest)	Perpetuation, for the foreseeable future, of a pest within an area after entry (FAO, 2017)
Impact (of a pest)	The impact of the pest on the crop output and quality and on the environment in the occupied spatial units
Introduction (of a pest)	The entry of a pest resulting in its establishment (FAO, 2017)
Pathway	Any means that allows the entry or spread of a pest (FAO, 2017)
Phytosanitary measures	Any legislation, regulation or official procedure having the purpose to prevent the introduction or spread of quarantine pests, or to limit the economic impact of regulated non-quarantine pests (FAO, 2017)
Protected zones (PZ)	A Protected zone is an area recognised at EU level to be free from a harmful organism, which is established in one or more other parts of the Union
Quarantine pest	A pest of potential economic importance to the area endangered thereby and not yet present there, or present but not widely distributed and being officially controlled (FAO, 2017)
Regulated non-quarantine pest (RNQP)	A non-quarantine pest whose presence in plants for planting affects the intended use of those plants with an economically unacceptable impact and which is therefore regulated within the territory of the importing contracting party (FAO, 2017)
Risk reduction option (RRO)	A measure acting on pest introduction and/or pest spread and/or the magnitude of the biological impact of the pest should the pest be present. A RRO may become a phytosanitary measure, action or procedure according to the decision of the risk manager
Spread (of a pest)	Expansion of the geographical distribution of a pest within an area (FAO 2017)
Supporting measures <sup>+</sup>	Organisational measures or procedures supporting the choice of appropriate Risk Reduction Options that do not directly affect pest abundance

## Appendix A – *Grapholita inopinata* hosts

Host plants recorded in CABI (2018), EPPO (2018) and other literature are listed below. CABI and EPPO use different terms to describe the relationship between pest and plant (CABI: Main, Other, Wild; EPPO: Major, Minor, Incidental, Wild/Weed, Unclassified).

Plant name	Common name	Host status (reference)
<i>Malus domestica</i>	Apple	Main host (CABI, 2018); Major host (EPPO, 2018)
<i>Malus baccata</i> (= <i>M. pallasiana</i> )	Siberian crabapple	Main host (CABI, 2018); Wild host (EPPO, 2018); Native host (Smith et al., 1997)
<i>Malus prunifolia</i>	Chinese crabapple	
<i>Malus toringo</i>	Japanese crabapple	Wild host (Tanaka et al., 2007)
<i>Cydonia oblonga</i>	Quince	Other host (CABI, 2018); Minor host (EPPO, 2018)
<i>Pyrus betulifolia</i>	Birchleaf pear	Experimental host (Takizawa, 1936)
<i>Pyrus communis</i>	European pear	Other host (CABI, 2018); Minor host (EPPO, 2018)
<i>Pyrus pyrifolia</i>	Asian pear	Other host (CABI, 2018)
<i>Prunus davidiana</i>	Chinese wild peach	Experimental host (Takizawa, 1936)
<i>Prunus nakaii</i> <sup>(a)</sup>		Experimental host (Takizawa, 1936)
<i>Prunus triflora</i> <sup>(a)</sup>		Experimental host (Takizawa, 1936)

(a): Not an accepted species name (Royal Botanic Gardens Kew, 2018).

## Appendix B – Harvested area of key hosts in individual EU Member States

**Apples area** (cultivation/harvested/production) (1,000 ha)

Source: EUROSTAT F1110. Accessed 26 July 2018

Country	2013	2014	2015	2016	2017
European Union	536.77	524.50	538.50	523.70	523.61
Belgium	7.06	7.07	6.87	6.49	6.16
Bulgaria	4.81	3.95	4.77	4.11	3.97
Czech Republic	8.98	8.96	8.31	7.49	7.35
Denmark	1.38	1.38	1.39	1.35	1.28
Germany	31.74	31.74	31.74	31.74	33.98
Estonia	0.90	0.90	0.60	0.51	0.69
Ireland	0.62	0.64	0.64	0.70	0.70
Greece	12.95	12.26	11.85	9.94	9.67
Spain	30.79	30.73	30.72	30.87	30.55
France	50.68	50.17	49.65	49.65	50.31
Croatia	5.80	5.94	5.76	5.89	5.80
Italy	53.01	52.00	52.16	56.16	57.26
Cyprus	0.63	0.61	0.61	0.53	0.50
Latvia	2.80	2.70	2.40	2.40	3.30
Lithuania	11.67	11.27	10.68	9.70	9.82
Luxembourg	0.24	0.24	0.26	0.26	0.27
Hungary	33.36	33.26	32.80	32.80	32.09
Malta	0.00	0.00	0.00	0.00	0.00
Netherlands	7.91	7.85	7.60	7.30	7.00
Austria	6.97	6.76	6.62	6.67	6.67
Poland	162.40	163.10	180.40	164.76	:
Portugal	13.66	13.85	14.01	14.98	14.79
Romania	60.28	56.13	55.88	55.53	55.80
Slovenia	2.64	2.55	2.47	2.42	2.36
Slovakia	3.65	2.56	2.38	2.31	2.18
Finland	0.59	0.60	0.63	0.62	0.63
Sweden	1.26	1.29	1.33	1.54	1.58
United Kingdom	20.00	16.00	16.00	17.00	16.60

**Pears area** (cultivation/harvested/production) (1,000 ha)

Source: EUROSTAT F1250. Accessed 16 July 2018

Country/year	2013	2014	2015	2016	2017
European Union	120.40	117.01	117.80	117.26	154.21
Belgium	8.92	9.08	9.34	9.69	10.02
Bulgaria	0.45	0.34	0.53	0.41	0.45
Czech Republic	0.90	0.88	0.79	0.74	0.71
Denmark	0.35	0.36	0.34	0.30	0.30
Germany	1.93	1.93	1.93	1.93	2.14
Estonia	0.00	0.00	0.00	0.00	0.00
Ireland	0.00	0.00	0.00	0.00	0.00
Greece	4.82	4.97	4.95	4.08	3.78
Spain	24.24	23.64	22.88	22.55	21.89
France	5.35	5.36	5.37	5.30	5.25
Croatia	0.80	1.04	0.90	0.93	0.90
Italy	31.53	30.15	30.86	32.29	31.73

Country/year	2013	2014	2015	2016	2017
Cyprus	0.09	0.08	0.07	0.07	0.07
Latvia	0.20	0.20	0.20	0.20	0.20
Lithuania	0.86	0.90	0.87	0.80	0.82
Luxembourg	0.02	0.02	0.02	0.02	0.02
Hungary	3.00	2.89	2.88	2.88	2.87
Malta	0.00	0.00	0.00	0.00	0.00
Netherlands	8.51	8.60	9.23	9.40	9.70
Austria	0.48	0.44	0.45	0.46	0.46
Poland	9.50	9.20	9.20	7.49	:
Portugal	12.01	12.01	12.12	12.62	12.56
Romania	3.91	3.46	2.91	3.15	3.14
Slovenia	0.22	0.21	0.20	0.20	0.20
Slovakia	0.17	0.13	0.11	0.11	0.11
Finland	0.00	0.00	0.04	0.04	0.04
Sweden	0.14	0.13	0.13	0.12	0.12
United Kingdom	2.00	1.00	1.48	1.50	1.50