



Communication

# Grazing Exclusion to Recover Degraded Alpine Pastures Needs Scientific Assessments across the Northern Tibetan Plateau

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Academic Editor: Vincenzo Torretta

Received: 11 October 2016; Accepted: 7 November 2016; Published: 10 November 2016

Abstract: The northern Tibetan Plateau is the most traditional and important semi-nomadic region in Tibet. The alpine vegetation is sensitive and vulnerable to climate change and human activities, and is also important as an ecological security in protecting the headwaters of major rivers in Asia. Therefore, the Tibetan alpine grasslands have fundamental significance to both Mainland China and South Asia. The pasture degradation, however, likely threatens the livelihood of residents and the habitats of wildlife on this plateau. Since 2004, the government has launched a series of ecological restoration projects and economic compensatory payment polices. Many fences were additionally built on degraded pastures to prevent new degradation, to promote functionality recovery, and to balance the stocking rate with forage productivity. The grazed vs. fenced paired pastures across different zonal grassland communities along evident environmental gradients provide us with a natural comparative experiment platform to test the relative contributions of natural and anthropogenic factors. This study critically reviews the background, significance of and debates on short-term grazing exclusion with fences in this region. We also aim to figure out scientific and standardized workflows for assessing the effectiveness of grazing exclusion and compensatory payments in the future.

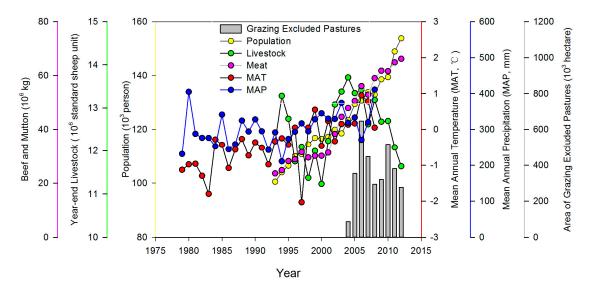
**Keywords:** alpine grasslands; climate change; compensatory payment; fencing; grazing enclosure; livestock management

## 1. Climate Changes and Husbandry Development in Tibet

The alpine grasslands on the Tibetan Plateau have increasingly gained attention for their sensitivity and vulnerability to climate change and human activities over the past decades [1]. The air temperature over this plateau has risen by 0.3 °C per decade since the 1960s, nearly three times the global warming rate [2]. In the northern Tibetan plateau, it has warmed by 0.5 °C per decade from 1979 to 2008 (Figure 1), which is even faster than other areas of this plateau and inland areas of China. Precipitation followed no obvious trend, but exhibited evident inter-annual and decadal variability during the same period (Figure 1). Because of the continuous warming and no evident increment in precipitation, the northern Tibetan Plateau went through a warmer and drier trajectory over the past decades.

Sustainability **2016**, *8*, 1162

Meanwhile, human activities are getting increasingly intensified in this region. The population increased to 154,000 (approximately 0.2 persons per km² land) in 2012, and meat output has nearly tripled from 23.6 to 66.2 million kg (Figure 1). The total number of domestic animals started to decrease from 2005 partly due to the grazing exclusion program laughed in 2004 (Figure 1). However, overgrazing is still the most serious problem faced by the local societies. Climate warming and overgrazing together have contributed to 15.3 million hectares of grassland degradation, accounting for 24.9% of available alpine pastures on the northern Tibetan Plateau [3].



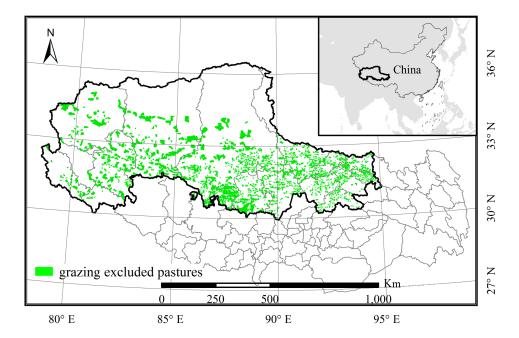
**Figure 1.** Time series of social-economic indices including population (thousand persons), livestock (million standard sheep units) and meat output (million kg) from 1993 to 2012; climatic variables including mean annual air temperature (MAT,  $^{\circ}$ C) and annual precipitation (MAP, mm) from 1979 to 2008; and the area of grazing excluding pastures with fences built from 2004 to 2012 on the northern Tibetan Plateau. To assess grassland capacity, yaks have been transformed into standard sheep units as one yak = five sheep.

# 2. Fence Construction and Compensatory Payment Policies

To conserve alpine grasslands, the government started to construct metal fences on severely degraded pastures that had been invaded by poisonous weeds or had been considerably decreased in vegetation coverage or forage production. In 2012, the total area of fences had increased up to 3.32 million hectares (Figure 2). A new compensatory payment policy was launched in 2011. According to this policy, local herdsman families are allowed to be allowanced by approximately 90 RMB (100 RMB = 13.4 EUR, = 12.1 GBP, and = 14.8 USD) per hectare every year if their degraded pastures have been fenced from domestic animals, and the herdsman families can also be awarded by 22.5 RMB per hectare every year if their healthy pastures are managed at a reasonable stocking rate, which has been specified for each different grassland type and approximately referred to their average forage productivity [3].

However, the extent and the magnitude of the ecological benefits potentially resulting from fencing and compensatory payments are not seriously considered and assessed. Therefore, it is still a big challenge to disentangle the relative contributions of climate change, grazing exclusion and economic policies to the functional recovery of degraded pastures. In detail, there is still lack of knowledge and debate on where and how long to fence, and how the fencing works, between policy-makers and residents.

Sustainability **2016**, 8, 1162



**Figure 2.** The spatial distribution of grazing-excluded pastures with fences that were constructed on the northern Tibetan Plateau during 2004–2012. The bold lines indicate the study area, the northern Tibetan Plateau which includes both Agari Prefecture and Nagchu Prefecture. The limits are for the county boundaries in the Tibet Autonomous Region, China.

## 3. Current Assessments on Short-Term Grazing Exclusion

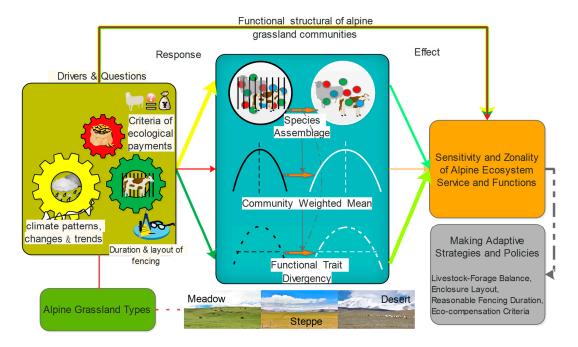
Using comparative designs with grazed vs. fenced paired plots surveyed, a few studies have tested and compared the differences in biodiversity and productivity (above-ground biomass) as well as soil properties within and across zonal alpine grassland types on the northern Tibetan Plateau. For example, the short-term (three to four years) fencing did not change plant species richness or the manner of species diversity indices responding to the regional climate gradients in this region [4,5]. However, the short-term fencing has changed the relative dominance of different functional groups that have differential strategies of biomass allocation between above- and below-ground organs in response to the regional changes in water availability across the northern Tibetan plateau [6,7]. The biomass of dominant grasses and sedges in short-term fenced pastures were increased on average by  $10.47~{\rm g\cdot m^{-2}\cdot year^{-1}}$  for alpine meadow,  $10.17~{\rm g\cdot m^{-2}\cdot year^{-1}}$  for alpine steppe, and  $5.32~{\rm g\cdot m^{-2}\cdot year^{-1}}$  for desert steppe, by a five-year grazing exclusion, and compared to adjacent pastures under grazing [8]. Therefore, a long-term grazing exclusion would likely result in productivity changes of different functional groups due to their specific responses to the spatial and temporal climatic changes [9].

However, whether the short-term grazing exclusion can improve the soil properties or nutrient content of degraded alpine pastures is still under debate. In general, no significant impacts of short-term grazing exclusion were found on either soil properties or nutrients in degraded alpine grasslands across the northern Tibetan Plateau [10]. However, soil organic carbon was reported remarkably reduced at alpine desert steppes [11] and was enhanced at alpine meadows [12] due to the short-term grazing exclusion. Current studies consistently indicate that climate changes, especially in precipitation during the plant-growing months, likely limit the spatio-temporal effectiveness of fences and that the community assembly of plant functional groups mainly controls the manner of forage productivity in response to grazing exclusion [9,13]. However, these studies cannot offer more mechanistic knowledge and clearer indications on how to make the spatial layout of grazing exclusions more reasonable and how to answer the question on the most suitable duration of the grazing exclusions.

Sustainability **2016**, *8*, 1162 4 of 6

#### 4. Scientific Assessment Workflows Are Recommended

To scientifically assess the influences of fences on the ecological recovery of degraded alpine pastures, we recommend the following workflows (Figure 3). Firstly, the extent, magnitude and causes of degradation (recovery) should be clarified in as much detail as possible [14]. This is not only related to the question of where to fence but also to the question of whether the fencing is effective and economical. The changing climate conditions likely exceed fencing in influencing the recovery process where the degradation was primarily caused by warming or drought [15]. Secondly, the biodiversity studies focus should move from species richness to plant functional trait diversity [16,17], to reach more comprehensive and mechanistic understanding of how alpine grasslands respond to climate changes and anthropogenic activities (including grazing, fencing and economic policies). Increasing evidence indicates that plant functional trait diversity can distinguish and predict how grassland communities respond to grazing along climatic gradients [18–22]. Because ecological processes are likely non-linear in response to external drivers and various factors may interact directly or indirectly to affect ecosystem functions [23,24], the causal ecological network model is recommended [25,26]. Thirdly, a long-term reliable observation plan with grazed vs. fenced paired plots across multiple spatial scales is necessary to answer how long to fence. As Körner [27] suggests, the long-term observations across different spatial scales can be merged for predicting potential changes in alpine ecosystem functions in the context of ongoing climatic warming. Finally, multiple ecosystem services, not only supporting livestock capacity but also relating to wild animals, should be considered when assessing the ecological influences of fences on the Tibetan Plateau [28,29].



**Figure 3.** A long-term research framework based community structure and ecosystem functionality of alpine grasslands on the northern Tibetan Plateau under the ongoing climate change and the current ecological and economic policies.

**Acknowledgments:** This research is supported by the Chinese Academy of Sciences (XDB03030401), the Ministry of Science and Technology of China (SQ2016YFSF030008, 2014BAD14B006), and the National Natural Sciences Foundation of China (41401070, 41571042). Jianshuang Wu has been awarded an international postdoc fellowship by the Alexander von Humboldt Foundation, Germany.

**Author Contributions:** Chengqun Yu and Jianshuang Wu conceived and designed the research together, and Jianshuang Wu wrote the manuscript; Shaowei Li and Yuzhi Fang collected and analyzed the data, and Chunqiao Song revised Figure 2; Jing Zhang, Xianzhou Zhang and Susanne Wurst contributed to the interpretations of the results. All the authors have contributed to this work.

Sustainability **2016**, *8*, 1162 5 of 6

**Conflicts of Interest:** The authors declare no conflict of interest. The founding sponsors had no role in the design of the study; in the collection, analyses, or interpretation of data; in the writing of the manuscript, and in the decision to publish the results.

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Sustainability **2016**, *8*, 1162 6 of 6

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