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### Embracing data uncertainty in water decision-making: an application to evaluate water supply and sewerage in Spain

Fatine Ezbakhe and Agustí Pérez-Foguet

#### ABSTRACT

Analyses of complex water management decision-making problems, involving tradeoffs amongst multiple criteria, are often undertaken using multi-criteria decision analysis (MCDA) techniques. Various forms of uncertainty may arise in the application of MCDA methods, including imprecision, inaccuracy or ill determination of data. The ELECTRE family methods deal with imperfect knowledge of data by incorporating 'pseudo-criteria', with discrimination thresholds, to interpret the outranking relation as a fuzzy relation. However, the task of selecting thresholds for each criterion can be difficult and ambiguous for decision-makers. In this paper, we propose a confidence-interval-based approach which aims to reduce the subjective input required by decision-makers. The proposed approach involves defining the uncertainty in the input values using confidence intervals and expressing thresholds as a function of the interval estimates. The usefulness of the approach is illustrated by applying it to evaluate the water supply and sewerage services in Spain. Results show that the confidence interval approach may be interesting in some cases (e.g. when dealing with statistical data from surveys or measuring equipment), but should never replace the preferences or judgments of the actors involved in the decision process.

Key words | ELECTRE, multi-criteria decision analysis, outranking methods, sewerage, uncertainty, water supply Fatine Ezbakhe (corresponding author) Agustí Pérez-Foguet

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### INTRODUCTION

Decision-making in water management is inherently complex. Water decisions often involve large numbers of alternatives, competing objectives, and participation of multiple stakeholders with conflicting interests (Hyde *et al.* 2005). Consequently, a formal framework for water resources decision-making is required. Multi-criteria decision analysis (MCDA) provides a structured approach for analyzing decision problems with multiple objectives and criteria (Mutikanga *et al.* 2011). MCDA can assist decision-makers in identifying critical issues, assigning relative priorities to those issues, selecting the best compromise solutions, and enhancing communication in the evaluation of decision problems (Flug *et al.* 2000).

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Numerous MCDA methods have been developed over the years, and are commonly classified in three classes: full aggregation approach, outranking approach, and goal, aspiration or preference-level approach (Ishizaka & Nemery 2013). The ELimination and Choice Expressing the REality (ELECTRE) methods developed by Roy (1991) belong to the group of outranking approaches and are one of the best known and widely applied methods, especially in Europe (Wang & Triantaphyllou 2006). This is evident from their broad use in wide-ranging decisionmaking situations, from natural resources and environmental management to structural engineering, logistics and supply chain management, and public planning and

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#### 16 17 Abstract

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18 Analyses of complex water management decision-making problems, involving tradeoffs 19 amongst multiple criteria, are often undertaken using multi-criteria decision analysis 20 (MCDA) techniques. Various forms of uncertainty may arise in the application of MCDA 21 methods, including imprecision, inaccuracy or ill determination of data. The ELECTRE 22 family methods deal with imperfect knowledge of data by incorporating 'pseudo-criteria', 23 with discrimination thresholds, to interpret the outranking relation as a fuzzy relation. 24 However, the task of selecting thresholds for each criterion can be difficult and 25 ambiguous for decision-makers. In this paper, we propose a confidence-interval-based 26 approach which aims to reduce the subjective input required by decision-makers. The 27 proposed approach involves defining the uncertainty in the input values using confidence 28 intervals and expressing thresholds as a function of the interval estimates. The usefulness 29 of the approach is illustrated by applying it to evaluate the water supply and sewerage 30 services in Spain. Results show that the confidence interval approach may be interesting 31 in some cases (e.g. when dealing with statistical data from surveys or measuring 32 equipment), but should never replace the preferences or judgments of the actors involved 33 in the decision process.

34

35 *Keywords:* ELECTRE; Multi-criteria decision analysis; Outranking methods;

36 Uncertainty; Water supply; Sewerage.

# 37 INTRODUCTION

38 Decision-making in water management is inherently complex. Water decisions often 39 involve large numbers of alternatives, competing objectives, and participation of multiple 40 stakeholders with conflicting interests (Hyde et al. 2005). Consequently, a formal 41 framework to water resources decision-making is required. Multi-criteria decision 42 analysis (MCDA) provides a structured approach for analyzing decision problems with 43 multiple objectives and criteria (Mutikanga et al. 2011). MCDA can assist decisionmakers in identifying critical issues, assigning relative priorities to those issues, selecting 44 45 best compromise solutions, and enhancing communication in the evaluation of decision 46 problems (Flug et al. 2000).

47 Numerous MCDA methods have been developed over the years, and are commonly 48 classified in three classes: full aggregation approach, outranking approach, and goal, 49 aspiration or preference-level approach (Ishizaka & Nemery 2013). The elimination and 50 choice expressing the reality (ELECTRE) methods developed by Roy (1991) belong to 51 the group of outranking approaches and are one of most well known and widely applied 52 methods, especially in Europe (Wang & Triantaphyllou 2006). This is evident by their 53 broad use in wide-ranging decision-making situations, from natural resources and 54 environmental management to structural engineering, logistics and supply chain 55 management, and public planning and policy decisions (Govindan & Jepsen 2016). In 56 water management, the specific application areas include ranking water allocation 57 strategies (Bella et al. 1996, Zardari et al. 2010), assessing projects for river basin 58 planning and development (Duckestein et al. 1982, Raj 1995), selecting alternative 59 strategies for managing irrigation systems (Raju et al. 2000, Pedras & Pereira 2009), 60 choosing operation rules for reservoir systems (Ko et al. 1994, Malekmohammadi et al. 61 2011), prioritizing pipe rehabilitation projects in water and sewer networks (Carrico et al. 2012, Tscheikner-Gratl et al. 2017), comparing watershed management schemes (Tecle 62 63 et al. 1988, Ceccato et al. 2011) or identifying priority water users or regions for future 64 inversions (Roy et al. 1992, Morais & Almeida 2006). However, despite their extensive 65 application, the drawbacks of ELECTRE methods are still discussed by researchers (Figueira & Roy 2009, Figueira et al. 2013), mainly what their theoretical limitations are 66 67 and whether they aid the decision-making process.

68 In addition, as in every other MCDA method, uncertainty is ubiquitous in the ELECTRE 69 decision-making process. According to French (1995), different forms of uncertainty may 70 arise in decision analysis from imprecision, ambiguity or lack of clarity. One form is the 71 uncertainty about the selection of criteria that adequately represent the objectives of the 72 decision problem. Another is the uncertainty surrounding the assignment of criteria 73 weights. There is also uncertainty related to the numerical accuracy of input data. Data 74 uncertainty (i.e. degree to which data is inaccurate, imprecise or unknown) can be due to 75 many factors, such as inherent variability (from the natural processes that continually 76 affect water resources), measurement errors (caused by equipment or random sampling 77 effects) and boundary conditions (from external factors that cannot be accounted for 78 explicitly) (Klauer et al. 2006). However, as stated by Xu and Tung (2008), MCDA 79 methods are often applied without much consideration given to the uncertainty in the 80 input data and its propagation into the problem solution. As can be expected, data

81 uncertainty may have an important influence on the ranking of alternatives (Eastman et 82 al. 1991), which thus casts significant doubt on the decision analysis results.

83 Dealing with inaccurate, imprecise, uncertain or ill-determined data is one of the foremost 84 strong features of ELECTRE family methods (Figueira & Roy 2005). Instead of 'true-85 criteria', ELECTRE methods include 'pseudo-criteria', with discrimination thresholds, to account for the imperfect knowledge of the data (Figueira et al. 2013). However, fixing 86 87 the discrimination thresholds for each criterion can be a difficult and ambiguous task for 88 decision-makers, and remains a problematic issue (Govindan & Jepsen 2016). A number 89 of researchers have addressed the need for more comprehensive approaches for selecting 90 appropriate threshold values. Rogers and Bruen (1998) described a methodology for 91 choosing realistic threshold values for use in environmental appraisal systems. The 92 method took into account the effect on human beings of the difference between criterion 93 scores. Hokkanen and Salminem (1997) provided another approach for selecting 94 thresholds in the context of solid waste management systems. It associated thresholds with the possible error range in criteria, which was inferred with the help of regression 95 96 analyses. On the other hand, Banias et al. (2010) overcame the subjectivity issue by 97 connecting the thresholds to the performance values range (i.e. difference between the 98 maximum and minimum values), divided by the number of alternatives. The idea behind 99 this was to emphasize the discrimination power of the method: the more alternatives there were, the more necessary was to have finer thresholds to discriminate among them. This 100 101 approach, which echoed others in the literature (Haralambapoulous & Polatidis 2003, 102 Polatidis & Morales 2006), provided a simple way for determining the thresholds, but 103 ignored the uncertainty underlying the data. More works needs to be done in order to 104 assist decision-makers in choosing thresholds in a rational and defendable manner.

In this paper, we introduce an extension of the ELECTRE III method to address the issue of fixing discrimination thresholds. We propose a 'confidence interval-based' approach, where uncertainty in the input data is defined using confidence intervals and thresholds are expressed as a function of the interval estimates. Our objectives are to: (i) introduce a new approach for thresholds determination, which provides a means of reducing the degree of subjectivity; and (ii) test the proposed approach by applying it to a priority ranking of water supply and sewerage services in Spain.

## 112 METHODS

## 113 ELECTRE III

114 The ELECTRE III method is based upon developing a preference relation, called 115 'outranking relation', among alternatives evaluated on several criteria. The outranking 116 relation is defined as a binary relation, S, between two alternatives,  $a_1$  and  $a_2$ , such that 117  $a_1Sa_2$  if there are enough arguments to declare that 'alterative  $a_1$  is at least as good 118 alternative  $a_2$ ' (Bouyssou 1996). To build the outranking relation, a series of pairwise 119 comparisons of the alternatives is done using the concordance-discordance principle. It 120 represents, in a sense, the reasons for and against an outranking situation (Roy 1996):  $a_1$ 121 outranks  $a_2$  if a majority of criteria support this assertion (concordance condition) and if 122 the opposition of the other criteria is not 'too strong' (non-discordance condition). The 123 method, in the second phase of outranking relation exploitation, derives two pre-orders: downward,  $Z_1$ , and upward,  $Z_2$ . Both pre-orders  $Z_1$  and  $Z_2$  are constructed through 124 125 descending and ascending distillation procedures, respectively (for details of these 126 procedures, see Roy 1996). A final pre-order of alternatives is finally suggested as the 127 intersection of  $Z_1$  and  $Z_2$ . Figure 1 illustrates a summary of the method.

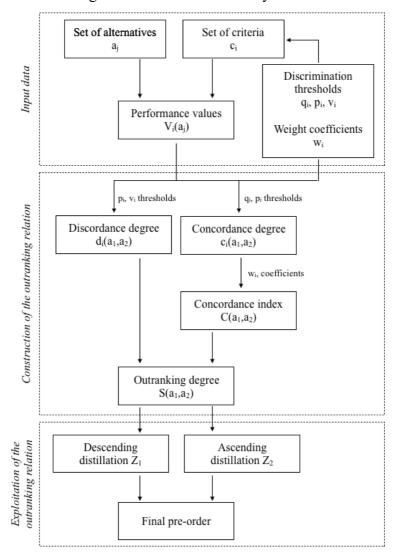




Figure 1. General structure of ELECTRE III method.

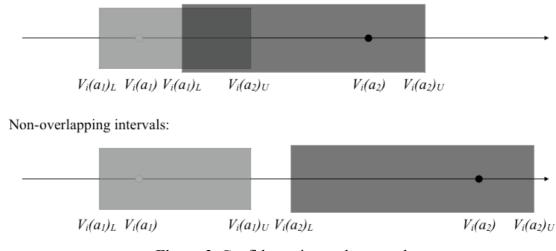
130 The construction of the concordance and discordance indexes requires the definition of131 three discrimination thresholds for each criterion:

- The indifference threshold,  $q_i$ , beneath which the decision-maker is indifferent to two alternatives.
- The preference threshold,  $p_i$ , above which the decision-maker shows a clear preference of one alternative over the other.
- The veto threshold, v<sub>i</sub>, above which the decision-maker negates any possible
  outranking relationship indicated by the other criteria.

138 Choosing realistic values for each threshold involves a high degree of subjectivity. In 139 order to facilitate this task for decision-makers, we propose an approach that allows for 140 less subjective input through defining thresholds as a function of the confidence intervals 141 of the alternatives performances. Hence, we address two concerns that may affect the 142 validity of the rankings: (i) the uncertainty in choosing threshold values, and (ii) the 143 imprecision in performance values due to measurement error. The idea behind the 144 conversely is complete a first a subjective 2

approach is explained in Figure 2.

Overlapping intervals:



146

145

Figure 2. Confidence-interval approach.

147

148 This way, our approach will provide a different set of q-p-v thresholds for each pair of 149 alternatives and criterion. The equations for the proposed approach are as follows:

150 
$$q_i(a_1, a_2) = max\{|V_i(a_1)_U - V_i(a_1)|, |V_i(a_2)_L - V_i(a_2)|\}$$
 Eq.1

151 
$$p_i(a_1, a_2) = |V_i(a_1)_U - V_i(a_1)| + |V_i(a_2)_L - V_i(a_2)|$$
 Eq. 2

152 
$$v_i(a_1, a_2) = 2 \cdot p_i(a_1, a_2)$$

where  $V_i(a_j)$  is the performance value of alternative  $a_j$  for criterion *i*, and  $V_i(a_j)_U$  and  $V_i(a_j)_L$ the upper and lower limits of its confidence interval.

155

Eq. 3

## 156 Case study

157 We selected a real case study to test the proposed approach. It consisted in a priority 158 ranking of water supply and sewerage services in Spain. The objective was to prioritize

159 the different regions of Spain according to their need for better water supply and sewerage

- 160 services. This prioritization could be used to support current or future political actions
- 161 regarding water management in Spain.

162 The alternatives in the decision problem were the 17 Autonomous Communities of Spain

163 (Andalucía, Aragón, Asturias, Baleares, Canarias, Cantabria, Castilla y León, Castilla-La

164 Mancha, Catalunya, Comunitat Valenciana, Extremadura, Galicia, Madrid, Murcia,

165 Navarra, País Vasco and Rioja). The 11 criteria used to rank the regions consisted of

166 water supply, wastewater, economic and structural factors. A description of each criterion

167 is contained in Table 1.

Criteria	Definition	Units	Direction		
C1: Volume of drinkable water available	ble water				
C2: Volume of water supplied to the public network	Water entering the distribution network from drinking water treatment plants or service deposits. Includes both registered and non-registered water.	Liters/ inhabitant/ day	+		
C3: Percentage of water losses	Water not registered or distributed to the users. It includes both physical losses (i.e. water leaks, breakages and faults in the distribution network and outlets) and apparent losses (i.e. undercounting, fraud and other non-physical losses).	Percentage over total volume	-		
C4: Volume of treated wastewater	Wastewater treated in treatment plants. All types of treatment are considered (primary, secondary or biological, and tertiary treatments; and soft technologies and septic tanks).	m <sup>3</sup> / inhabitant/ day	+		
C5: Volume of reused wastewater	Wastewater reused, including all types of uses (agriculture, industry, watering gardens, leisure sports areas, cleaning of streets and sewage, etc.).	m <sup>3</sup> / inhabitant/ day	+		
C6: Unit cost of water supply	Cost charged to users for the full amount of water supplied on the network. It includes both the rates and tariffs paid for water supply.	Euros/ m <sup>3</sup>	-		
C7: Unit cost of sewage	Cost charged to users for the full amount of wastewater collected and treated. It includes both the municipal sewerage fees and taxes of an ecological nature collected for third parties.	Euros/ m <sup>3</sup>	-		
C8: Length of the water supply network	Total length of the distribution network. It excludes transmission lines and service pipes.	kilometer/ inhabitant	+		
C9: Length of the sewerage network	Total length of the sewerage network. It excludes service connections.	kilometer/ inhabitant	+		
C10: Volume of water leaked	Water leaked due to water pipe breaks in the distribution network. It excludes leaks from active leakage control.	m <sup>3</sup> / kilometer/ year	-		
C11: Number of storm water tanks	Storm water retention tanks included in the sewer system.	n°	+		

168 **Table 1.** Criteria used in the case study.

169 \*Note: direction of the criterion refers to whether it needs to be maximized (+) or minimized (-).

- 170 Data on the regions was obtained from the "Survey on Water Supply and Sewerage" done
- by the Spanish National Institute of Statistics. The survey is framed within the National
- 172 Statistic Plan 2013-2016 (INE 2014), and aims to provide access to reliable and regular

173 data regarding water management in Spain. The survey consists in a questionnaire on the

174 collection, purchase, sale, supply and distribution of water, as well as collection and

175 treatment of wastewater, by companies or institutions in the same Autonomous

- 176 Community. The sample for the survey is extracted based on a geographical coverage: it
- 177 covers all municipalities with a population of more than 15,000 inhabitants, which is
- 178 nearly two thirds of the Spanish population. The sampling error is estimated to be 5%.

The data for year 2014 is shown in the following table (Table 2). This data constituted the performance values for ELECTRE III (*note*: we considered that all criteria had the same importance, and thus the same weight coefficients). The application of the mathematical model was undertaken with the use of R software (v3.3.1).

Criteria	C1	C2	С3	C4	C5	C6	C7	C8	С9	C10	C11
Regions											
A1: Andalucía	$282 \pm 14$	253 ±13	$19.6 \pm 0.98$	$0.239 \pm 0.012$	$0.019 \pm 0.001$	$1.06 \pm 0.05$	$0.75 \pm 0.04$	5.5 ±0.28	3.8 ±0.19	3281 ±164	8 ±0.4
A2: Aragón	$332\pm17$	$281\ \pm 14$	$19.9 \pm 1.00$	$0.416 \pm 0.021$	$0.003\pm\!0.000$	$0.69 \pm 0.03$	$0.76 \pm 0.04$	$3.9\pm0.20$	$3.3 \pm 0.17$	$5170 \pm 259$	$12 \pm 0.6$
A3: Asturias	$428 \pm 21$	$297 \pm 15$	$17.4 \pm 0.87$	$0.524 \pm 0.026$	$0.036\pm\!0.002$	$0.6 \pm 0.03$	$0.72 \pm 0.04$	$8.1\pm0.41$	4.9 ±0.25	2317 ±116	$0 \pm 0.0$
A4: Baleares	$284 \pm \! 14$	$272\ \pm 14$	$16.7 \pm 0.84$	$0.299 \pm 0.015$	$0.136\pm\!0.007$	$1.08 \pm 0.05$	1.11 ±0.06	$3.7\pm0.19$	3.3 ±0.17	4527 ±226	$0\pm0.0$
A5: Canarias	$327\pm16$	$264 \pm 13$	$20.3 \pm 1.02$	$0.181 \pm 0.009$	$0.036\pm\!0.002$	$1.72 \pm 0.09$	$0.37 \pm 0.02$	$7.4\pm\!0.37$	2.6 ±0.13	$2650 \pm 133$	$2 \pm 0.1$
A6: Cantabria	$373 \pm \! 19$	$347 \pm 17$	25.1 ±1.26	$0.455 \pm 0.023$	$0.009\pm\!0.000$	$1 \pm 0.05$	$0.75 \pm 0.04$	$6.7 \pm 0.34$	$4.2 \pm 0.21$	4761 ±238	62 ±3.1
A7: Castilla y León	$418\pm21$	$329 \pm 16$	$16.5 \pm 0.83$	$0.431 \pm 0.022$	$0.004\pm\!0.000$	$0.54 \pm 0.03$	$0.41 \pm 0.02$	$6.6\pm\!0.33$	4.3 ±0.22	$3000 \pm 150$	21 ±1.1
A8: Castilla-La Mancha	$318\pm16$	$265 \pm 13$	$19 \pm 0.95$	$0.255 \pm 0.013$	$0.007\pm\!0.000$	$0.82 \pm 0.04$	$0.46 \pm 0.02$	$6.7\pm0.34$	$3.9 \pm 0.20$	2738 ±137	6 ±0.3
A9: Catalunya	$263 \pm 13$	$219 \pm 11$	$11.2 \pm 0.56$	$0.233 \pm 0.012$	$0.009\pm\!0.000$	$1.41 \pm 0.07$	$1.34 \pm 0.07$	$5.4\pm\!0.27$	$1.9 \pm 0.10$	1669 ±83	16 ±0.8
A10: Comunitat Valenciana	$279 \pm \! 14$	$271~{\pm}14$	$15.8 \pm 0.79$	$0.232 \pm 0.012$	$0.138\pm\!0.007$	$1.21 \pm 0.06$	$0.86 \pm 0.04$	$7.6\pm\!\!0.38$	$2.9 \pm 0.15$	2043 ±102	9 ±0.5
A11: Extremadura	$310\pm16$	$262\ \pm 13$	24 ±1.20	$0.406 \pm 0.020$	$0\pm 0.000$	$1 \pm 0.05$	$0.52 \pm 0.03$	$6.4\pm\!0.32$	$3 \pm 0.15$	$3594 \pm 180$	$2 \pm 0.1$
A12: Galicia	$304\pm15$	243 ±12	$16.4 \pm 0.82$	$0.33 \pm 0.017$	$0\pm 0.000$	$0.67 \pm 0.03$	$0.44 \pm 0.02$	$5.8 \pm 0.29$	$4.9 \pm 0.25$	2504 ±125	54 ±2.7
A13: Madrid	$220\pm\!\!11$	$217 \pm 11$	$4.6 \pm 0.23$	$0.264 \pm 0.013$	$0.006\pm\!0.000$	$1.31 \pm 0.07$	$0.77 \pm 0.04$	$2.8\pm0.14$	$2.2 \pm 0.11$	1295 ±65	63 ±3.2
A14: Murcia	$235\pm\!\!12$	235 ±12	$13.5 \pm 0.68$	$0.249 \pm 0.012$	$0.125\pm\!0.006$	$1.84 \pm 0.09$	$0.89 \pm 0.04$	$7.5\pm\!0.38$	4.1 ±0.21	1535 ±77	$10 \pm 0.5$
A15: Navarra	$307 \pm \! 15$	$261 \pm 13$	$17.6 \pm 0.88$	$0.34 \pm 0.017$	$0\pm 0.000$	$0.74 \pm 0.04$	$0.67 \pm 0.03$	$4.8 \pm 0.24$	$5.2 \pm 0.26$	$3470 \pm 174$	21 ±1.1
A16: País Vasco	$265 \pm \! 13$	234 ±12	$8.9 \pm 0.45$	$0.539 \pm 0.027$	$0.008\pm\!0.000$	$0.84 \pm 0.04$	$0.91 \pm 0.05$	$5.6\pm\!0.28$	2.1 ±0.11	$1350 \pm 68$	28 ±1.4
A17: Rioja	$308\pm\!\!15.4$	299 ±15.0	$14 \pm 0.700$	$0.471 \pm 0.024$	$0\pm 0.000$	$0.55 \pm 0.028$	$0.6 \pm 0.030$	$3.4\pm\!0.17$	3 ±0.15	4539 ±227	$0 \pm 0.0$

**Table 2.** Criteria performance values for the Autonomous Communities, with their confidence interval.

#### 185 **RESULTS AND DISCUSSION**

#### 186 **Discrimination thresholds**

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208

187 The discrimination thresholds are introduced to enable the correct interpretation of the 188 differences between the alternatives' performances. One way for giving numerical values 189 to such thresholds would be coming back to their definition and analyzing the main 190 sources of imprecision and uncertainty (Roy 1991). Thus, in this context of water supply 191 and sewerage services, we can value the thresholds as follows:

- 192 C1: volume of drinking water available per habitant and day. The variation in • volume was 208 l/inhab/d. In light of this variation, a difference of 100 l/inhab/d 193 194 was not considered convincing evidence, while a difference of 200 l/inhab/d or 195 more was taken to imply strict preference.
- 196 *C2*: volume of drinking water supplied to the network per habitant and day. The • 197 variation in volume was 130 l/inhab/d. We assumed that indifference remained 198 up to 50 l/inhab/d and strict preference started from 100 l/inhab/d.
- 199 C3: percentage of water losses. In Spain, the mean values for losses were 16.5%. • 200 We thus considered that a difference of 15% was not an indication for preference, 201 while a difference of 25% showed strict preference.
- 202 • C4: volume of treated wastewater per habitant per day. The variation in volume 203 was 0.358 m<sup>3</sup>/inhab/d, so we selected 0.15 and 0.25 m<sup>3</sup>/inhab/d as an indication 204 for indifference and strict preference, respectively.
- 205 • C5: volume of wastewater reused per habitant per day. The variation in volume 206 was 0.138 m<sup>3</sup>/inhab/d. We assumed that differences below 0.05 m<sup>3</sup>/inhab/d were not evidence for preference, while differences above 0.15 m<sup>3</sup>/inhab/d showed strict preference.
- 209 C6: unit cost of water supply. The mean value for the cost of water was 1.005 • EUR/m<sup>3</sup>. We considered that indifference remained under 1 EUR/m<sup>3</sup> and strict 210 211 preference began from 2 EUR/m<sup>3</sup>.
- 212 • C7: unit cost of sewage. In this case, the mean value for the cost was 0.725 213 EUR/m<sup>3</sup>, so we fixed the indifference and preference levels as 0.75 and 1.5 214 EUR/m<sup>3</sup>, respectively.
- 215 • *C8: length of the water network per inhabitant.* The length of the water network 216 ranged from 2.8 km/inhab in Madrid to 8.1 km/inhab in Asturias. A difference of 217 2.5 km/inhab was not seen as convincing evidence, while a difference of 5 km/inhab was seen to imply strict preference. 218
- 219 • C9: length of the sewerage network per inhabitant. The length of the water network ranged from 1.9 km/inhab in Catalunya to 4.9 km/inhab in Asturias and 220 221 Galicia. We considered that differences in length below 1.5 km/inhab were not 222 significant, but differences above 3 km/inhab were sign of strict preference.
- C10: volume of water leaked per kilometer and year. The variation in volume 223 • 224 was 3875 m<sup>3</sup>/km/y, so we chose 2000 and 3500 m<sup>3</sup>/km/y as levels of indifference 225 and strict preference, respectively.
- 226 *C11: number of storm tanks*. The number of storm tanks ranged from 0 in various • 227 regions (Asturias, Baleares and Rioja) to 63 in Madrid. We decided that

- differences in the number below 20 were not indicative of preference, while
  differences above 40 were sign of strict preference.
- The veto values for all 11 criteria were determined in reference to the value of the preference threshold. As Roy et al. (1986) point out, unless there are good reasons for adopting another choice, the ratio v/p can be fixed as a constant for each criterion. We selected a ratio of 2, as shown in Table 3.

Thresholds	C1	C2	C3	C4	C5	C6	C7	C8	С9	C10	C11
Indifference (q)	100	50	15	0.15	0.05	1	0.75	2.5	1.5	2000	20
Preference (v)	200	100	25	0.25	0.15	2	1.5	5	3	3500	40
Veto (v)	400	200	50	0.5	0.3	4	3	10	6	7000	80

234 **Table 3.** Thresholds for criteria (obtained based on our subjective input).

235

As seen, fixing the thresholds involved a significant subjective input by us. Although we did not pick threshold values in an arbitrary manner but by examining the data, a certain amount of arbitrariness was inevitable. Roy et al. (1986) emphasized the need for a sensitivity analysis, using extreme values of q-p-v, to verify that this subjective input did not significantly affect the final ranking of alternatives.

241 In the approach we propose, we attempt to reduce the degree of subjectivity when choosing the thresholds by expressing them in terms of the confidence intervals of the 242 243 performance values (see equations 1-3). This approach can be interesting in some cases, 244 when working with statistical data. Let us remember that the indifference threshold 245 describes the largest difference between the performance values so that the decision-246 maker is indifferent between two alternatives, while the preference thresholds describes 247 the largest difference that makes him prefer one over the other. Consequently, it is 248 reasonable to say that two alternatives could be considered indifferent if their confidence 249 intervals overlap; otherwise, one would be preferred over the other. The veto threshold, 250 on the other hand, is not associated to the sources of imprecision and uncertainty, but to 251 a base principle of the outranking relation: the discordance concept. However, as 252 explained by Roy et al. (1986), the size of the veto threshold is generally fixed in terms 253 of the preference thresholds (i.e. v/p ratio). That is why we computed the veto thresholds 254 as twice the preference values.

We would like to emphasize that this approach is not designed to 'estimate' the value of the discrimination thresholds. These thresholds are not experimental values to be estimated, but rather values used to model the decision-maker's preferences. Our confidence interval approach only aims to assist decision-makers in selecting numerical values for thresholds in specific cases, but should never replace the preferences of actors in the decision process.

## 261 Ranking of regions

After the determination of the discrimination thresholds (either with our subjective input or using the confidence interval approach), the mathematical model for the ranking is resolved. Two complete pre-orders are first constructed, through descending and ascending distillation procedures. The descending distillation ranks the alternatives from the best available to the worst, while the ascending does it in the reverse manner. Figure 3 presents both pre-orders in graphs where the axis is the position of the Autonomous Communities.

**ELECTRE III - A** ELECTRE III - B 4 2 A3 🔹 1 1 A7 ٠ A7 2 Descending distillation Descending distillation A6 A12 3 2 A4 A1, A17 A14 4 ٠ A2, A11, A5, A8, A1, A3, A4, A5, A6, A8, A9, A13, A15 A12 A10, A16 A10, A13, A14, A16, A17 Α9 A2, A11, 5 ٠ ٠ ٠ 3 Å15

Ascending distillation

269

Ascending distillation

Figure 3. Ascending and descending distillation results for ELECTRE III A (thresholds
from Table 3) and ELECTRE III B (thresholds from Equation 1-3).

272 Distillations with the first set of thresholds (those fixed with our subjective input) show 273 Catalunya (A9) as the region most in need for better water supply and sanitation services, 274 followed by Aragón, Extremadura, Madrid and Navarra (A2, A11, A13 and A15). This 275 can be interpreted as a result of the bad performances of Catalunya in the majority of evaluation criteria (C1, C2, C3, C4, C6, C7 and C9). The outcome from distillations with 276 the confidence interval approach is, however, different. Whereas Aragón, Extremadura 277 278 and Navarra remained at the bottom of the ranking, Catalunya and Madrid occupied a 279 higher rank. This is a consequence of the uncertainty in the performance values. As seen in Figure 4, although Catalunya (A9) occupied the bottom ranks in almost all criteria, the 280 confidence intervals for its performance values overlapped with other regions. Our 281 282 approach considers two alternatives to be indifferent if their confidence intervals overlap. 283 That is why it resulted in a different ranking of regions.

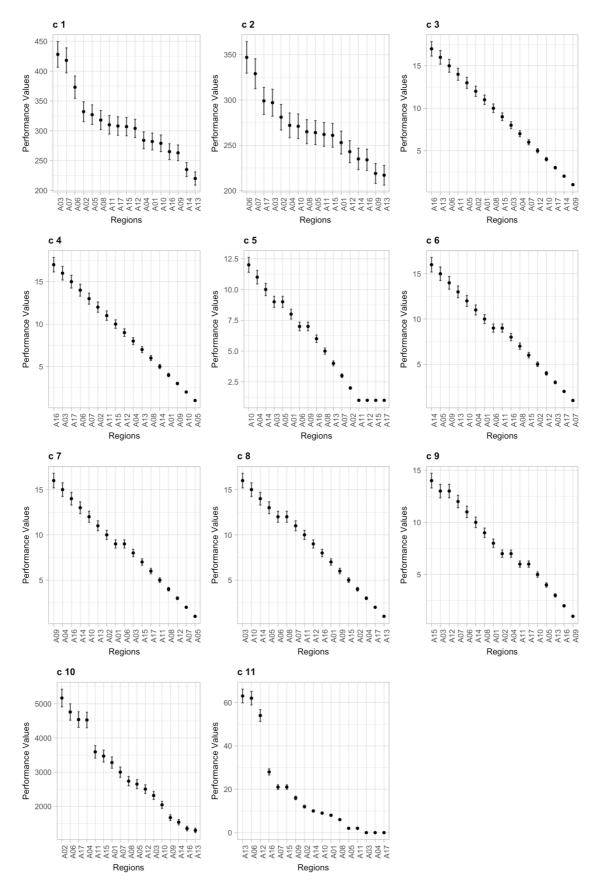




Figure 4. Performance values  $V_i(a_j)$  with confidence intervals  $V_i(a_j)_L$ - $V_i(a_j)_U$  for each criterion *j*. (Note: regions are ordered according to their performance values).

13

It is important to draw attention to the fact that both rankings are equally relevant and valid. It would be wrong to say that one ranking is good or bad only by referring to a mathematical model. As Roy (2005) states when explaining the purpose of MCDA, these models should not be viewed as being conceived to discover a pre-existing truth. It is not possible to know which is the 'right' ranking and which is not, because it does not exist. Decision aiding based on MCDA models is only meant to guide the decision making process.

295 In the same way, discrimination thresholds are not 'real values' that exist somewhere. 296 They are merely numbers designed to reflect a system of preferences. Consequently, there 297 should always be room for a substantial degree of subjectivity/flexibility in their 298 determination (Roy et al. 1986). Our confidence interval approach may be interesting in 299 some cases (e.g. when dealing with statistical data), but only to guide the decision-maker 300 in this inevitably arbitrary process. Robustness analyses will still be needed to assess the 301 extent of the influence of this arbitrariness on the final results, as well as to better define 302 the choice of numerical values in view of this effect.

303

# 304 CONCLUSIONS

ELECTRE outranking methods are one of the most well known and widely applied in the context of decision aid. The output of ELECTRE depends critically on the input information, hence the data input should ideally be precise. Yet, in reality, available data is often uncertain. Discrimination thresholds (indifference, preference and veto) were incorporated in ELECTRE methods to take into account the imperfect knowledge of data. Fixing these thresholds for each criterion can be, however, a difficult and ambiguous task

311 for analysts and decision-makers, as it involves a substantial element of subjectivity.

312 We propose an approach that allows for less subjective input in the determination of 313 thresholds. This is achieved by characterizing the uncertainty in the performance values 314 by defining the confidence intervals of the available data, and expressing the 315 discrimination thresholds as a function of these interval estimates. Ranking of alternatives 316 is therefore provided to the decision-maker without his subjective input. The illustration 317 of the proposed approach using the water and sewerage case study demonstrates how uncertainty in the data can be used to define the discrimination thresholds. It also 318 319 highlights the significant difference in rankings when thresholds were set with and 320 without our subjective input.

However, the confidence interval approach should not be viewed as 'better' than basing the thresholds on our judgments. Thresholds are not experimental values that need to be estimated, but rather values that we use used to model our, or the decision-maker's, preferences. The only aim of the proposed approach is to guide him in some cases, with specific data: statistical data.

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