

EMPLOYMENT CHANGES IN EXTENSION DISTRICT 14: 1970-1974

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Expansion of employment opportunities has long been a goal of rural Texas communities. To reach this goal, community leaders may find the abundant Texas employment data useful for tracing changes in employment and for planning a variety of economic development activities. The Texas Agricultural Experiment Station and the Texas Agricultural Extension Service have developed a series of reports which utilize a shift-share analytical method and Texas employment data to trace changes in local employment. This report provides the results of a shift-share analysis of Extension District 14 employment compared to statewide growth during 1970-74.

Shift-share analysis is essentially descriptive, but yields more information than normal trend analysis by identifying the contribution to district employment changes made by the region's specific industry mix. Hence, the analysis provides estimates of the district's employment compared to other districts and the state as a whole and indicates those industries for which the region may have competitive advantages.

Reasons for Employment Growth Differences Among Districts

Two major reasons explain why a district may grow at a different rate than the entire state or other regions within the state. First, a district is likely to have a different mix of economic activity. If the district is dominated by a variety of rapidly growing industries, it may have above average employment growth. Districts with predominantly slow growth industries may be expected to have below average employment growth.

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A second major reason for different employment growth among districts is more rapid growth of a specific industrial activity. While an industrial activity may experience statewide growth, decline or stagnation, that same industrial activity within a given district may manifest quite different local growth. For example, an industrial activity may be slow growing statewide but increase rapidly in a specific district because of locational advantages. Districts dominated by a local, rapidly-growing industrial activity may be expected to have an above-average employment growth (and vice versa).*

The Study Area

Extension District 14 consists of 16 counties on the Texas Gulf Coast with a total population of 548,748 in 1970 (Table 1). Corpus Christi, in Nueces County, is the only SMSA in the district. The population within Nueces County increased 7.2 percent from 1960 to 1970 (221,573 in 1960 compared to 237,544 in 1970). Ten of the remaining fifteen counties experienced population decreases from 1960 to 1970 and the entire district population increased 3.6 percent during this period. The overall unemployment rate for District 14 in 1970 was significantly greater than state unemployment.

Employment Analysis for District 14

The employment data was provided by the Texas Employment Commission and was recorded by employee's place of employment rather than residence. Only employment covered by the Texas Unemployment Act was included. This excludes self-employed,

^{*}Employment growth may not be reflected in rapidly growing industries where productivity increases are accompanied by declining employment such as agriculture. These industrial activities are "capital-intensive."

Table 1. District 14 Population and Employment by County

| County | 1970¹ Population | Percent Population¹ Change 1960-1970 | 1970² Employment | Average Annual 1970 ² Rate of Unemployment | |
|--------------|---------------------|---|---------------------|--|--|
| Aransas | as 8,902 27.1 | | 3,030 | 2.3 | |
| Bee | 22,737 | -4.3 | 7,250 | 3.5 | |
| Calhoun | 17,831 | 7.5 | 6,080 | 3.7 | |
| DeWitt | 18,660 | -9.8 | 7,670 | 2.5 | |
| Goliad | 4,869 | -10.3 | 2,095 | 2.6 | |
| Gonzales | 16,375 | -8.2 | 6,800 | 2.4 | |
| Jim Wells | 33,032 | -4.4 | 11,170 | 4.9 | |
| Karnes | 13,462 | -10.2 | 5,180 | 3.9 | |
| Kenedy | 678 | -23.3 | 400 | 2.4 | |
| Kleberg | 33,166 | 10.4 | 10,530 | 3.5 | |
| Lavaca | 17,903 | -11.3 | 8,085 | 2.1 | |
| Nueces | 237,544 | 7.2 | 86,040 | 4.3 | |
| Refugio | 9,494 | -13.5 | 3,740 | 3.6 | |
| San Patricio | 47,288 | 5.0 | 16,380 | 3.0 | |
| Victoria | 53,766 | 15.7 | 20,485 | 2.7 | |
| Wilson | 13,041 | -1.7 | 5,300 | 2.4 | |
| District 14 | 548,748 | 3.6 | 200,235 | 3.8 | |
| Texas | 11,196,730 | 16.9 | 4,584,455 | 3.7 | |

¹Bureau of Census: Number of Inhabitants — Texas, Table 9.

unpaid family workers, employees covered by the Railroad Retirement Act and domestic service and farm workers.

Since broad economic trends are of interest, an analysis of the structure of the district's economy was considered at the Standard Industrial Classification Division level. Comparisons of the growth in the agriculture, forestry and fisheries division should be carefully reviewed because of the incomplete nature of this data. Also, it should be noted that the government division includes only federal employees.

Table 2 shows statewide employment growth rates for each employment division for the 1970-74 period. The agriculture, forestry and fisheries division and the services division grew fastest during this period, with rates of 121.9 percent and 83.9 percent respectively. Overall, the average growth rate for the Texas economy was 29.8 percent.

The growth rates shown in Table 2 provide a basis for comparison of growth of industrial divisions in District 14 with those throughout the state. If District 14 had exactly the same industrial composition as Texas and if each industry within the District had grown at the same rate as it did within Texas, employment in District 14 would have increased 29.8 percent. Thus, the growth rates shown in Table 2 can be considered expected growth rates for the District. However, the District 14 economy differed from the overall state economy and growth rates deviated from the statewide pattern during the 1970-74 period.

Column 2 of Table 3 shows the expected employment increase within each employment division for District 14. These expected increases were computed by multiplying 1970 reported employment levels in the district by the Texas 1970-74 employment division

growth rates. Column 3 identifies growth resulting from specific industries within the district and indicates the difference between reported 1974 employment and the sum of reported 1970 employment and the expected employment increases in each industrial division.

Given the 1970 industrial mix in District 14, the number of jobs within the district would have expanded by 32,309 if every employment division had grown at exactly the state average for that employment division. This would have resulted in an employment growth rate in District 14 of 30.4 percent, slightly above the Texas overall average rate of 29.8 percent (31,666 jobs). In absolute terms, the district was expected to generate 643 more jobs by having a favorable mix of industrial activities.

However, the district generated only 27,422 new jobs between 1970 and 1974 and actually grew at a

Table 2. Texas Employment Growth Rates 1970-1974

| Employment Division* (One-Digit S.I.C.) | Growth Rate 1970-1974 | | |
|---|--------------------------|--|--|
| Agriculture, Forestry & Fisheries | 121.9% | | |
| Mining | 19.5% | | |
| Contract Construction | 36.6% | | |
| Manufacturing | 11.1% | | |
| Transportation, Communication & Utilities | 19.2% | | |
| Wholesale and Retail Trade | 29.2% | | |
| Finance, Insurance & Real Estate | 37.8% | | |
| Services | 83.9% | | |
| Government | .0% | | |
| Weighted Average | 29.8% | | |

^{*}Includes only employees covered by the Texas Unemployment Compensation Act. Agriculture, Forestry and Fisheries does not include owner-operators and their families or hired farm workers.

²Texas Employment Labor Force Estimates for Texas Counties, April 1970.

Table 3. District 14 Employment Shifts 1970-1974**

| | (1) | | (2) Expected | | (3) Employment Due to Specific | | (4) |
|---|-----------------------------|--|---------------------|---|--------------------------------------|---|-----------------------------|
| Employment Division (One-Digit S.I.C.) | Reported 1970 Employment | | Employment Increase | + | Industry Growth Within District | = | Reported 1974 Employment |
| Agriculture, Forestry & Fisheries | 429 | | 520 | | 274 | | 1,222 |
| Mining | 7,861 | | 1,535 | | -983 | | 8,413 |
| Contract Construction | 11,187 | | 4,211 | | -1,618 | | 13,779 |
| Manufacturing | 19,647 | | 2,186 | | 195 | | 22,027 |
| Transportation, Communication & Utilities | 8,717 | | 1,672 | | -1,234 | | 9,154 |
| Wholesale & Retail | 33,957 | | 9,920 | | -2,600 | | 41,276 |
| Financial, Insurance & Real Estate | 4,821 | | 1,821 | | 152 | | 6,794 |
| Services | 12,336 | | 10,351 | | -54 | | 22,633 |
| Government | 7,307 | | 97 | | 982 | | 8,386 |
| Totals | 106,262 | | 32,309 | | -4,887 | | 133,684 |

^{**}Rounding errors may effect row totals.

rate of 25.8 percent rather than the expected 29.8 percent. The reason for this difference is that five of the nine employment divisions located in the district did not keep pace with their counterparts throughout the state, especially wholesale and retail trade. The net result of this apparent loss in regional locational advantage relative to other districts was 4,887 fewer jobs than expected were generated in District 14.

Summary and Implications

Numerous factors determine location of industrial activity; sources of raw materials, availability of labor supply, nearness of product markets and transportation. Districts with a favorable industrial mix or a local, rapidly growing industrial activity have a "comparative advantage" — a relative efficiency in the production of these goods or services.

Shift-share analysis identifies employment changes which result from the region's industrial mix and specific industry growth within the district. Causes of employment shifts are not identified. Further research is needed to identify actual causes of

employment shifts in the five employment divisions which lag behind respective state growth. Unexpected employment increases not realized in District 14 may be the result of deliberate or other management decisions based on a number of factors including obsolete equipment, low labor productivity, geographic shifts in markets and inadequate availability of finances.

Additional research should explore the reasons for the district's industrial mix — why particular industries have located within the district. Also, the district's ability to compete for new industry should be examined. Of particular interest should be the ability of local rapidly growing industries to maintain their growth and the district's ability to further exploit its comparative advantage in these industrial activities.

To enable the reader to explore the district's employment shifts in greater depth, a more detailed employment analysis has been developed and is presented in Table 4.* Analyses of employment shifts at the county level are available. Contact your local county Extension agent for further information.

^{*}District totals may differ from those presented in Table 3 as a result of disaggregation problems.

Table 4. District 13 Employment Shifts 1970-1974**

| | (1) | (2) | (3) Employment | (4) | |
|---|-------------------------------|--|---|-----------------------------|--|
| Industrial Sector (One-Digit S.I.C.) | Reported 1970 + Employment | Expected Employment - Increase | Due to Specific Industry Growth Within District | Reported 1974 Employment | |
| Agriculture | 243 | 289 | 0 | 533 | |
| Forestry | 0 | 0 | N/A | 0 | |
| Fisheries | 186 | 248 | 254 | 689 | |
| Metal Mining | 156 | -67 | -83 | 6 | |
| Oil and Gas Extraction | 7,567 | 1,581 | -887 | 8,261 | |
| Nonmetal Mining except Fuel | 138 | 2 | 6 | 146 | |
| Contract Construction | 11,187 | 4,211 | -1,618 | 13,779 | |
| Food and Kindred Products | 3,407 | 118 | 326 | 3,852 | |
| Textile, Apparel | 729 | 112 | 44 | 886 | |
| Wood Products | 385 | 46 | 51 | 482 | |
| Printing, Publishing | 1,028 | 177 | -117 | 1,088 | |
| Chemicals and Allied Products | 4,977 | 144 | 386 | 5,507 | |
| Petroleum, Coal Products | 1,746 | 31 | -316 | 1,461 | |
| Other Nondurable Manufacturing | 1,512 | 420 | -383 | 1,549 | |
| Metal Products | 4,629 | 958 | -226 | 5,361 | |
| Machinery Manufacturing | 608 | 188 | 133 | 930 | |
| Transportation Equipment | 519 | -131 | 356 | 743 | |
| Instruments and Related Products | 21 | 2 | 17 | 40 | |
| Miscellaneous Manufacturing | 86 | 35 | 8 9 9 8 1 | 128 | |
| Railroad Transportation | | 0 | N/A | 0 | |
| Passenger Transit | 213 | -6 | 30 | 237 | |
| Trucking, Warehousing | 2,241 | 552 | -474 | 2,319 | |
| Other Transportation | 1,146 | 285 | -371 | 1,060 | |
| Pipeline Transportation | 256 | -29 | 35 | 263 | |
| Communication | 1,941 | 366 | 9 | 2,317 | |
| Utilities | 2,920 | 433 | -395 | 2,958 | |
| Wholesale and Retail Trade | 7,543 | 1,563 | 152 | 9,258 | |
| Food Stores | 5,896 | 1,696 | -1,077 | 6,515 | |
| Eating and Drinking Places | 5,060 | 2,436 | -322 | 7,174 | |
| Retail Trade-General | 15,458 | 4,457 | -1,586 | 18,329 | |
| Financial, Insurance, Real Estate | 4,821 | 1,821 | 152 | 6,794 | |
| Lodging Places | 1,274 | 369 | -50 | 1,592 | |
| Personal Services | 2,212 | 147 | 59 | 2,418 | |
| Miscellaneous Business Services | 1,741 | 1,114 | 57 | 2,912 | |
| Repair Services | 1,367 | 723 | -212 | 1,879 | |
| Health Services | 3,466 | 6,389 | -934 -934 | 8,921 | |
| Legal Services | 181 | 267 | 37 | 485 | |
| Educational Services | 98 | 223 | 55 | 376 | |
| Entertainment | 973 | 247 | 79 | 1,299 | |
| Nonprofit Organizations | 258 | 737 | 44 | 1,039 | |
| Private Household Services Miscellaneous Services | 0 | 0 | N/A | 1 712 | |
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| State Government | modition as 1 et 0 | 0 | | 0 | |
| Local Government | 7,307 | 0 | N/A | | |
| Federal Government Non-Classifiable | | 97 0 | 982 | 8,386 | |
| INOTI-OTASSITIADIE | 0 | the same of the sa | N/A | | |
| | 106,262 | 32,774 | -5,352 | 133,684 | |

^{**}Rounding errors may effect row totals.

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