Citizen and city

# Citizen and City

developments in fifteen local democracies in Europe

Harry Daemen Linze Schaap editors

#### ISBN 90 5166 825 2

'Citizen and City' is publication of the *Centre for Local Democracy (CLD)*, Department Public Administration, Faculty of Social Sciences, Erasmus University Rotterdam

E-mail: cld@fsw.eur.nl

Cover: Blikveld, Rotterdam

Graphic Design: Klik Interactives, Ridderkerk

Published by: Eburon

P.O. box 2867

2601 CW DELFT info@eburon.nl www.eburon.nl

© 2000 Harry H.F.M. Daemen & Linze Schaap. All rights reserved. No part of this publication may be reproduced, stored in a retrieval system, or transmitted, in any form or by any means, electronic, mechanical, photocopying, recording, or otherwise, without the prior permission in writing from the proprietor(s).

## Contents

Ac	Acknowledgements		
1.	Developments in local democracies: an introduction Harry Daemen & Linze Schaap	11	
	1. Introduction	11	
	2. The research project	12	
	3. State traditions	14	
	4. Background: interactive government in the Netherlands	16	
	5. About this book	18	
2.	Finland: the customer satisfied	21	
	Harry Daemen & Job van der Meer		
	1. Introduction	21	
	2. Local government in Finland	23	
	3. Citizens and local government	30	
	4. Conclusion	35	
3.	Sweden: deepening democracies	37	
	Tilly Beukenholdt-ter Mors & Roelant Noppe		
	1. Introduction	37	
	2. Local government reform in the 20th century	38	
	3. Contemporary Swedish local government	40	
	4. Changing relations in Stockholm and Örebro	47	
	5. Conclusion	54	
4.	Ireland: associational democracy	57	
	Harry Daemen & Linze Schaap		
	1. Introduction	57	
	2. Local government in Ireland	58	
	3. Local government - citizens relations	68	
	4. Analysis and conclusion	71	

### Citizen and City

5.	England: new Labour, new democracy?	75
	Roelant Noppe & Arthur Ringeling  1. Introduction	75
	2. Local government in England	76 85
	3. Local government - citizens relations	
	4. Conclusion	93
6.	Germany: administration meets community	95
	Arthur Edwards & Job van der Meer	
	1. Introduction	95
	2. Local government in Germany	96
	3. Local government - citizens relations	100
	4. Conclusion	108
7.	Belgium: representation tested	111
	Harry Daemen & Arthur Ringeling	
	1. Introduction	111
	2. Local government in Belgium	112
	3. Genk: representative democracy stretched to its limits	118
	4. Antwerp has a problem	121
	5. Conclusion	126
8.	France: a strong state, towards a stronger local democracy?	129
	Arthur Edwards & Peter Hupe	
	1. Introduction	129
	2. State tradition	129
	3. The system of sub-national government	131
	4. Local government tasks and intergovernmental relations	134
	5. Political structures of local government	138
	6. Local government - citizens relations	140
	7. Grenoble	141
	8. Conclusion	144

9. Spain: empowering communities	145
Tilly Beukenholdt-ter Mors & Linze Schaap	1.45
1. Introduction	145
2. Local government in Spain	147
3. Local government - citizens relations	156
4. Conclusion	165
10.Reflections	167
Harry Daemen & Linze Schaap	
1. Introduction	167
2. Problem definitions	168
3. Strategies	170
4. Problems	173
5. Trends	179
6. Further research is needed	185
References	187
Appendices	193
A. Local government finances	193
1. Local government income	195
2. Local goverment expenditures by function	196
B. Local government employment	197
C. Number and size of local governments	199
D. International partners	201
E. Selection of cities and respondents	203
About the authors	207

## Acknowledgements

In the second half of 2000, eight researchers of the Centre for Local Democracy of the Erasmus University Rotterdam, Department of Public Administration, visited fifteen European cities. Our purpose was to find out what kind of changes in the relationship between citizens and local government can be observed. In the Netherlands we had experienced some developments which suggested that the era of the citizen as a mere voter and customer of local services was slowly drawing to an end. The developments suggested that the dominance of traditional models of representation and of New Public Management was decreasing.

What about other western democracies in Europe, we asked ourselves? Had they also experienced such a dominance of NPM? Are all European citizens treated primarily as voters and clients? Or are there major differences to be observed? And if there are differences, how can we explain these? Questions like these formed the reason for doing an exploratory research project. This book is the first result of that research.

Conducting the interviews took us almost three months. We couldn't have done this without the co-operation of several people and institutions. The assistance we received exceeded our expectations. So let us, first of all, express our gratitude to all our interviewees and their municipalities. With much respect, we like to thank them for their time, creativity, as well as their willingness to receive us at short notice. Second, we would like to thank our academic colleagues in all eight countries (appendix C). They assisted us in the choice of cities to study, carefully read some of our first drafts and made suggestions for improvements. Third we like to thank Rina de Vries, who did a good job in correcting our English. We are also grateful to the Faculty of Social Sciences of Erasmus University Rotterdam, for their financial support.

We owe special thanks to two people who did the 'dirty work'. Wouter Jan Verheul, our assisting-student, helped us to find all kinds of data on the internet and to make this research report a presentable book: the lay-out is his work. Furthermore, without the assistance of our international co-ordinator Sonja Balsem, the project would rapidly have overwhelmed us because of all the administrative work involved. She took care of all the logistics and organised our visits, which she, as usual, did swift and effective.

### Citizen and City

Last but certainly not least, we express our gratitude to our co-authors. They all succeeded in keeping to the tight schedule we forced upon them. More importantly, we enjoyed the enthusiasm with which they took part in this project.

Rotterdam, December 2000 Harry Daemen Linze Schaap