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Rewilding as a restoration strategy for lowland agricultural landscapes: stakeholderassisted multi-criteria analysis in Dorset, UK

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1 Abstract

2 The ongoing loss of global biodiversity suggests that established conservation practices have 3 not been fully successful at halting species decline. Rewilding, a restoration strategy focused 4 on restoring ecological processes, has become increasingly prominent as a potential means 5 of addressing this problem. Rewilding has been described as a versatile approach that is 6 applicable even in areas with dense human populations and productive agricultural 7 landscapes such as the lowlands of Western Europe. Yet little is known about the options 8 that might exist for rewilding such landscapes, or about their relative suitability. The present 9 study addresses this knowledge gap by assessing the relative popularity and suitability of 10 different rewilding scenarios in the county of Dorset, south-west England, involving the consultation of local stakeholders. Survey results showed strong support for rewilding 11 among stakeholders, with the reintroduction of beavers (Castor fiber) and pine martens 12 (Martes martes) being especially popular. Yet stakeholder perceptions also differed 13 14 regarding how rewilding should be defined, and what it comprises. The suitability of the 15 proposed rewilding approaches was measured through a spatial multi-criteria analysis using the following variables: popularity among stakeholders, suitability within relevant land cover 16 17 types, and suitability at the landscape-scale. Naturalistic grazing and farmland abandonment emerged as the most suitable rewilding options overall, although these were not the most 18 popular choices. Overall, these results suggest that land managers in lowland agricultural 19 20 landscapes could consider rewilding as one of the land management options available to them, provided that the options being considered are ecologically appropriate and local 21 22 stakeholders have been consulted. In the UK, such rewilding options might be supported by 23 new national agricultural land use policies currently under development. In areas of continental Europe where agricultural land abandonment is more widespread, policy-24 makers seeking to address the issue could look towards the EU's wilderness guidelines for 25 26 potential solutions that promote rewilding while offsetting the costs incurred by local 27 stakeholders. In either context, integrated exploration of stakeholder values and ecological 28 data as presented here can potentially be used to evaluate the relative suitability and popularity of different rewilding approaches, and thereby establish priorities. 29 30 Keywords: Rewilding, lowland, ecological restoration, reintroduction, multi-criteria analysis,

31 GIS

33 1. Introduction

34 There is growing evidence that Earth is currently undergoing its sixth mass extinction, with current and projected rates of species loss orders of magnitude higher than they were 35 36 during previous extinction events (Ceballos, Ehrlich, & Dirzo, 2017; DeSalle & Amato, 2017). According to the Living Planet Index, a biodiversity metric that measures the average change 37 in species abundance over time, there has been a 58 per cent decline in vertebrate 38 39 population abundance from 1970 to 2012 (WWF, 2016). The Convention on Biological 40 Diversity's most recent outlook warns that, despite increasing societal awareness and action, the 2020 Aichi Biodiversity Targets will not be met under current projections (CBD, 2014). A 41 42 recent study by Hallmann et al. (2017) illustrates the extent of biodiversity loss currently occurring in the lowland agricultural landscapes of Western Europe, describing a 76 per cent 43 decline in flying insect biomass in protected areas in Germany since 1989. 44

The apparent failure of measures aimed at halting the loss of biodiversity has sparked a 45 debate about the effectiveness of traditional conservation practices aimed at protecting 46 selected at-risk species (Lorimer, 2015). Increasingly, the focus of conservation practice has 47 48 shifted from the maintenance of specific species assemblages towards the promotion of 49 naturally functioning and self-regulating ecosystems at larger scales (Biermann & Anderson, 2017; Corlett, 2016a). In this context, the concept of rewilding has recently received much 50 attention and been the subject of debate both within and outside traditional conservation 51 circles (Lorimer et al., 2015). In addition to its potential value as an approach for ecological 52 restoration, proponents have pointed to rewilding's popular appeal and its ability to help 53 reframe conservation as a positive, future-oriented discipline (Fernández, Navarro, & 54 55 Pereira, 2017; Jepson, 2016; Keesstra et al., 2018).

Rewilding was originally defined by Soulé and Noss (1998) as the restoration of wilderness areas free from human activity and regulated by large predators. Since then, the term has been applied to a wide variety of different practices including species reintroductions, taxon substitution, flood pattern restoration and the abandonment of agricultural land (Biermann & Anderson, 2017; Lorimer et al., 2015). In continental Europe, there has been a particular focus on using large herbivores, including proxy species for extinct grazers such as the aurochs (*Bos primigenius*), for naturalistic grazing on abandoned productive farmland and

63 on nature reserves (Jørgensen, 2015; Lorimer et al., 2015; Newton et al., 2009). This approach is central to the work of Rewilding Europe, a Netherlands-based NGO currently 64 supporting rewilding projects in nine European countries, including naturalistic grazing pilot 65 66 areas covering 15,500 hectares of land (Allen et al., 2017; Lorimer et al., 2015). The restoration of natural river flow regimes has also been a key interest for rewilding advocates 67 68 in Europe, particularly in lowland areas (Jepson, 2016). Commentators have argued that 69 rewilding ought not to be equated with wilderness in the European context given the strong cultural attachment to anthropogenic agricultural landscapes and the long-term absence of 70 71 apex predators from many parts of the continent (Ceauşu et al., 2015; Jepson, 2016; Lorimer 72 et al., 2015). Following Rewilding Europe's definition of rewilding as 'moving up a scale of 73 wildness within the constraints of what is possible' (Allen et al., 2017), some authors see 74 scope for rewilding pilot sites to be interwoven into densely populated areas, stressing that 75 such an approach is needed to win the support of the general public who reside, work, and 76 engage in recreation in these areas (Jepson, 2016; Moorhouse & Sandom, 2015; Sandom & 77 Macdonald, 2015).

78 This profusion of different rewilding definitions and approaches has been criticised by some who fear that terminological imprecision can facilitate misappropriation of the concept and 79 80 render the term 'rewilding' too fuzzy to be ecologically meaningful (Biermann & Anderson, 81 2017; Jørgensen, 2015; Nogués-Bravo et al., 2016). However, while contemporary 82 definitions can vary considerably, there is a clear common thread as all commonly used descriptions define rewilding as a strategy for ecological restoration that is process- rather 83 84 than assemblage-oriented, and that embraces unpredictable, potentially novel outcomes (Biermann & Anderson, 2017; Fernández, Navarro, & Pereira, 2017; Mills, Gordon, & Letnic, 85 2017; Pires, 2017). Importantly, there is evidence that different types of rewilding projects 86 87 have been successful in restoring ecological processes, benefitting biodiversity, and 88 increasing the provision of ecosystem services, including the reintroduction of wolves (Canis lupus) to Yellowstone National Park (Beyer et al., 2007) and beavers (Castor fiber) to the 89 90 English county of Devon (Brazier et al., 2016), as well as the naturalistic grazing regime put in place at the Knepp Estate rewilding project in West Sussex, England (Hodder et al., 2014). 91 92 This suggests that rewilding is not only a popular and topical buzzword, but a serious 93 strategy for conservation that merits further exploration.

94 Effective ecological restoration planning requires the prioritisation of high-suitability areas (Orsi, Geneletti, & Newton, 2011). A number of studies have tried to spatially prioritise 95 96 potential rewilding sites. Ceauşu et al. (2015) assessed opportunities for rewilding in areas 97 projected to be abandoned by 2040 across continental Europe, using artificial light, human accessibility, ecosystem productivity and deviation from potential natural vegetation as 98 criteria. In the UK, the 'wilderness continuum' concept as developed by Nash (1993) has 99 100 been used as a means to map the distribution of wild land, and to identity areas suitable for rewilding (Carver, Evans, & Fritz, 2002; Carver et al., 2012). Here, the authors used multi-101 102 criteria evaluation to weight and combine different attributes, using qualitative 'perception 103 surveys' to gauge the relative importance of these attributes for different stakeholders.

104 The combination of mappable attributes with stakeholder-derived weights is an appropriate 105 method for gauging rewilding options, particularly in densely populated areas where a top-106 down approach to rewilding would inevitably lead to conflicts with local residents (Lorimer 107 et al., 2015). While Carver et al. (2012) stressed that their results are applicable to a range of spatial scales, their focus was explicitly on upland areas. However, options for rewilding in 108 109 densely populated lowland areas also exist, as shown by the Devon beaver reintroduction and the Knepp Wildland Project in the UK, and the re-flooding of the Oder Delta on the 110 border between Germany and Poland (Allen et al., 2017). No previous study has applied a 111 112 stakeholder-assisted spatial prioritisation method to evaluate opportunities for rewilding in such areas. 113

114 This study aims to address this knowledge gap by scoping rewilding options for the county 115 of Dorset in south-west England as an area representative of agricultural lowlands more generally. As one of the UK's most biodiverse regions, Dorset is rich in nationally and 116 117 internationally important wildlife species, and has been identified as one of the UK's biodiversity hotspots (Prendergast et al., 1993). However, changes in post-war agricultural 118 policy and associated intensification of production systems have led to a heavy decline in 119 120 overall biodiversity (Dorset LNP, 2014), providing a strong argument for rewilding as a 121 potential means to restoring ecosystem services and biodiversity in the region (Sandom & Macdonald, 2015). 122

123 In order to evaluate rewilding options for Dorset, a threefold approach was adopted. First, local stakeholders were consulted about rewilding and its potential manifestations in the 124 county, and levels of support were gauged using a questionnaire survey. Rather than 125 126 defining the term 'rewilding' a priori, this survey asked respondents to indicate what they 127 thought it meant in practice. Second, survey results were used as factors in a spatial multi-128 criteria evaluation exercise in order to assess the relative suitability of selected rewilding options. Third, an additional multi-criteria analysis was applied to all rewilding scenarios to 129 rank them according to their overall suitability within Dorset, and thereby provide 130 131 recommendations for prioritisation.

132 **2. Materials and Methods**

133 2.1. Stakeholder consultation

134 A one-day stakeholder workshop was held in Dorchester, Dorset in May 2016. In addition to 135 interested students, naturalists, and other members of the public, the following organisations were represented at the meeting: National and local government agencies 136 (Natural England, Forestry Commission, Environment Agency, New Forest National Park 137 Authority, Christchurch and East Dorset Partnership, Dorset County Council, Purbeck District 138 Council), non-governmental organisations (Dorset Wildlife Trust, Royal Society for the 139 140 Protection of Birds, National Trust, Rewilding Britain), public utilities (Wessex Water), and research institutions (Bournemouth University, Centre for Ecology and Hydrology, Oxford 141 142 University, Exeter University, University of Sussex).

143 Participants were invited to complete a questionnaire designed to capture their opinions on 144 rewilding in Dorset (Supplementary Material, Appendix A). A five-point Likert scale was used to gauge the extent to which respondents agreed or disagreed with each statement. No 145 146 assumptions were made about unanswered questions, and they were not included in any analyses. The questionnaire was divided into four sections. The first dealt with definitions of 147 148 rewilding, and its appeal as a general concept. Next, respondents were asked to indicate which areas in Dorset would be most suitable for rewilding. Third, the following five specific 149 rewilding scenarios were proposed to determine which types of projects are most popular 150 151 among stakeholders (hereafter referred to as 'popularity'): Species reintroductions, farmland abandonment (taking economically marginal, arable land out of production and 152

153 leaving it to revegetate naturally), naturalistic grazing (using large grazing herbivores without specified targets or herbivore density), river restoration (restoring rivers to their 154 natural flow patterns and reconnecting them to their floodplains), and passive management 155 156 (allowing natural succession to proceed at selected lowland heath or grassland sites). In 157 addition to species introductions as a general approach, four species were proposed for 158 introduction: Eurasian beaver (Castor fiber), European wildcat (Felis silvestris silvestris), wild boar (Sus scrofa), and pine marten (Martes martes). All scenarios and species were chosen 159 after a thorough review of peer-reviewed literature and other published material detailing 160 161 case studies of rewilding across the UK and other parts of Europe (see Allen et al., 2017; 162 Greenaway, 2011; Hughes et al., 2011; Lorimer et al., 2015; Moorhouse & Sandom, 2015; 163 Sandom & Macdonald, 2015). The reintroduction of large carnivores was not included as 164 this was not deemed feasible in light of Dorset's ecological and socio-political landscape.

To identify potential barriers to implementing the proposed scenarios, the final section 165 asked participants to consider a total of eight factors that could limit their feasibility, and to 166 indicate which of the five scenarios these might apply to: presence of priority habitats on 167 site (as listed under Annex I of the 1992 EC Habitats Directive), presence of priority species 168 on site (as listed under Annex II of the 1992 EC Habitats Directive or Annex I of the 2009 EC 169 170 Birds Directive), type of land use, type of land ownership, size of area to be rewilded, human 171 population density, impact on ecosystem services, and eligibility for agri-environment schemes. Species reintroductions were included as a general concept here without focusing 172 173 on particular species. A mean 'constraint score' was assigned to each scenario by counting 174 the number of constraints per scenario per respondent and calculating the mean.

175 **2.2. Spatial multi-criteria evaluation**

Questionnaire results were used to derive criteria for spatial multi-criteria evaluation
(SMCE), which was implemented in ILWIS v3.08.05 (52° North Initiative for Geospatial Open
Source Software GmbH, Münster, Germany). Besides land cover type, protected area (PA)
status (using Sites of Special Scientific Interest (SSSI)), biodiversity, and property value were
used as variables. LCM 2007 land cover, OS Open Rivers, and UK boundary line vector data
were downloaded from Edina Digimap (digimap.edina.ac.uk), while SSSI shapefiles were
obtained from the UK government's public database (data.gov.uk) under an Open

Government Licence. Shapefiles were clipped to the county of Dorset using the ceremonial
county boundary line data in ESRI ArcMap v10.2.2 (ArcGIS, ESRI, Redlands, CA, USA).

185 Normalised biodiversity data showed the density of UK Biodiversity Action Plan (BAP) 186 species at 25 m resolution as calculated by Newton et al. (2012) based on BAP species 187 records obtained from the Dorset Environmental Records Centre (DERC) and the Amphibian and Reptile Conservation Trust (ARC). The authors corrected species density values, i.e. the 188 numbers of species per unit area, for variation in the area covered by different land cover 189 types to make the values comparable. Property value was added as an additional variable 190 191 as high property values are a major constraint to ecological restoration (Gregory et al., 2001). Property sale data for Dorset were obtained from the UK Land Registry and averaged 192 193 for the period from 2010 to 2015 at a 100 m resolution, with sale prices ranging from 90,208 194 GBP to 3,271,000 GBP per hectare.

195 SMCE was used to map all but one of the scenarios mentioned in the survey according to a specific combination of the mapping criteria mentioned above. Wildcat reintroduction was 196 included in the questionnaire to test the appeal of flagship species but excluded from SMCE 197 as it was not supported by a majority of stakeholders. Passive management, while also not 198 supported by a majority, was included in SMCE owing to its relevance for management of 199 200 lowland heath and grassland sites in Dorset. As ILWIS requires ASCII files with identical 201 spatial extents, all data were resampled in ArcMap if necessary, and converted to ASCII prior 202 to analysis in ILWIS.

203 For each scenario, land cover type was used as a constraint, meaning that areas were only 204 deemed suitable for rewilding if they comprised an appropriate habitat type for that 205 scenario. For all habitat-focused rewilding scenarios, the land cover types used to describe 206 them in the questionnaire were used. For species reintroductions, additional operations 207 were performed for all three species. Beavers are reported to travel a maximum distance of 208 100 m from water to feed on predominantly deciduous woody plant species (Gurnell et al., 2009; Haarberg & Rosell, 2006; Lahti & Helminen, 1974). Hence, areas of riverine woodland 209 with deciduous woodland ≤100 m away from the nearest river were deemed suitable 210 211 habitat for beaver introduction. A 100 m buffer was applied to all rivers in Dorset and

intersected with broadleaved woodland polygons, resulting in a new shapefile showingareas of riverine woodland.

214 For pine martens, the literature indicates that patches of coniferous woodland $\geq 0.86 \text{ km}^2$ 215 (Balharry, 1993; Caryl, 2008) are required. With the largest patch of coniferous woodland in 216 Dorset only 0.16 km² in size, no area could be established as suitable habitat for pine martens. However, Pereboom et al. (2008) report that monitored pine martens seemed to 217 not be confined to large forests and have been observed using small plots of woodland and 218 hedgerows. Therefore, it was decided to include pine marten reintroduction in scenario 219 220 mapping despite the relatively small sizes of coniferous woodlands in Dorset, assigning higher suitability to larger areas. For this, conifer polygons were converted to raster using 221 222 patch size as value field.

223 In the case of wild boar there is already a population of roughly 50 introduced animals in 224 Dorset (Sandom & Macdonald, 2015). Wild boar are mainly found in areas of deciduous woodland but are known to raid and damage crops, particularly during summer and autumn 225 (Hahn & Eisfeld, 1998; Wilson, 2004). Studying wild boar activity in Germany, Hahn and 226 Eisfeld (1998) observed that the distance from resting places to adjacent cropland affects 227 crop damage, with animals resting ≥ 2 km from the forest edge limiting their rooting activity 228 229 to woodland, whereas animals resting <1 km from the edge regularly raided fields. To 230 include distance to fields as a factor in mapping, distance to the nearest 'Arable and 231 horticulture' polygon was calculated for each patch of deciduous woodland, and woodland 232 polygons were then rasterised using the resulting column as value field.

233 Table 1 summarises the variables applied to each scenario in SMCE. While land cover types were used to constrain the output to relevant habitats, protected area status, biodiversity 234 235 value, and property value were included as 'spatial factors' during analyses and each given an equal, normalised weight. Factors can be treated as either a 'benefit' or a 'cost'. Areas 236 237 situated outside protected areas were classified as a 'benefit' to reflect the higher suitability of non-protected areas for rewilding. The continuous variables for biodiversity and property 238 value were both classified as a 'cost' to treat areas with higher values in either dataset as 239 240 less suitable for rewilding.

- 241 Following data preparation, the SMCE was performed and the output raster scaled on a
- range from 0-100. Upon finishing the analysis, raster cells with a value of 0 were deleted as
- these represented cells that did not pass the spatial constraint test. The processed files were
- then exported to ArcMap for visual editing.

Scenario	Variable type	Variable	Weighting
	SC	'Arable and horticulture'	n/a
Farmland	SF	Protected areas	0.33
abandonment	SF	Biodiversity	0.33
	SF	Property value	0.33
Naturalistic	SC	'Improved grassland', 'Neutral grassland', 'Calcareous grassland', 'Conifer', 'Felled', 'Recent (<10 years)', 'Deciduous', 'Mixed' or 'Scrub'	n/a
grazing	SF	Protected areas	0.33
8	SF	Biodiversity	0.33
	SF	Property value	0.33
	SC	Freshwater (OS Open Rivers)	n/a
River	SF	Protected areas	0.33
restoration	SF	Biodiversity	0.33
	SF	Property value	0.33
	SC	'Acid grassland', 'Rough low-productivity grassland' or 'Dwarf shrub heath'	n/a
Passive management	SF	Protected areas	0.33
	SF	Biodiversity	0.33
	SF	Property value	0.33
	SC	Deciduous woodland ≤100m from the nearest river (LCM2007 and OS Open Rivers)	n/a
Beaver	SF	SSSI RC	0.33
reintroduction	SF	Biodiversity	0.33
	SF	Property value	0.33
	SC	'Conifer'	n/a
	SF	Protected areas	0.25
Pine marten	SF	Biodiversity	0.25
reintroduction	SF	Property value	0.25
	SF	Conifer patch size	0.25
	SC	'Deciduous', 'Mixed' or 'Scrub'	n/a
	SF	Protected areas	0.25
Wild boar	SF	Biodiversity	0.25
	SF	Property value	0.25
	SF	Distance to fields	0.25

Table 1: Variables and settings applied to each scenario during spatial multi-criteria evaluation in ILWIS.

Land cover types used as spatial constraints were taken from LCM2007 data unless stated otherwise.

247 'Spatial constraint' (SC) and 'Spatial factor' (SF) refer to settings in ILWIS which define whether a variable

is used to spatially limit the output to its extent (SC), or whether it is one of several contributing factors

249 (SF).

250 **2.3.** Scenario ranking using multi-criteria analysis (MCA)

The SMCE described above indicated the suitability of each rewilding scenario within its
respective land cover type. However this approach does not provide a measure of suitability
at the landscape scale, nor does it account for each scenario's popularity among
stakeholders. To address these points, an additional analysis was conducted using the multicriteria analysis (MCA) software tool DEFINITE 3.1.1.7 (Institute for Environmental Studies,
Amsterdam, The Netherlands).

Three criteria were included in this analysis: suitability at the landscape scale, suitability 257 258 within a land cover type, and suitability according to stakeholder opinion ('popularity'). For a landscape-scale measure of suitability, pixel values from the seven SMCE raster files were 259 260 reclassified into ten categories from 0-10 to 91-100, and the mean pixel value for each 261 category was calculated. These were then weighted by area in km² and summed to quantify each scenario's relative suitability in the wider context of the Dorset landscape. Suitability 262 within land cover type was quantified using the mean pixel value for each land cover type 263 from each raster file. Finally, the percentages of questionnaire respondents who responded 264 to each scenario with 'Agree' or 'Strongly agree' were used as indicator of popularity for 265 266 each scenario.

267 Owing to the large difference in area covered by each of the scenarios, there was a concern that equal weighting would favour those scenarios covering larger areas of land while 268 269 potentially masking the suitability of certain interventions limited to more sparsely 270 distributed habitats such as freshwater (for river restoration) or riverine woodland (for 271 beaver reintroduction). Hence, the MCA was performed three times to gauge whether final scenario rankings would be affected by the setting of different weights. In the first run, all 272 273 three criteria were weighted equally. This was followed by two runs during which suitability within land cover type and stakeholder popularity were given double weighting, respectively. 274 Figure 1 visualises each step of the methodological work flow. 275

276 **3. Results**

277 **3.1. Stakeholder survey**

47 questionnaires were returned at varying completion rates. Respondents identified
themselves as follows: 'Conservation practitioner' (55%), 'Academic' (15%), 'Student' (9%),

'Landowner' (6%), 'Farmer' (2%), and 'Other' (28%). In the following, respondents choosing
'agree' or 'strongly agree' were interpreted as support for a given statement, while
'disagree' or 'strongly disagree' were interpreted as rejection.

283 On rewilding as a general concept, a majority of respondents (74%) either agreed or strongly 284 agreed that they had a clear understanding of what the term meant. Opinions on rewilding were largely positive, as 96% and 77% of respondents supported the notion that it could 285 make a positive contribution towards conservation in the UK and in Dorset, respectively. 286 When asked about its primary focus, none of the proposed concepts (species 287 reintroductions, habitat management, or cessation of management) were supported by a 288 majority of respondents. Most notably, the notion of rewilding as synonymous with a lack of 289 290 active management was rejected by 66% of respondents, while the suggestion that 291 rewilding meant species reintroductions was rejected by 53%. Rewilding as a form of habitat 292 management had the support of 41% of respondents while being rejected by 26%, making it 293 the least contested definition for rewilding overall.

A clear majority (69%) supported the statement that rewilding should occur in areas with low biodiversity value, and 54% rejected the notion of rewilding taking place in protected areas. All but two rewilding scenarios were viewed favourably by a majority, with pine marten and beaver reintroductions proving particularly popular, while only passive management and wild cat reintroductions did not receive majority support (Fig. 2).

Table 2 shows the percentage of respondents who felt that any of the proposed constraints applied to any of the rewilding scenarios. All scenarios had a mean constraint score between 3.7 and 3.8, showing that, on average, respondents did not consider that any one scenario was more limited by constraints than any other. This indicates that there is no benefit to using constraints as a factor in multi-criteria analysis, as the score would be nearly identical for all scenarios.

Constraint			Scenario		
	Species reintroduction	Farmland abandonment	Naturalistic grazing	River restoration	Passive management
Presence of priority habitats on site	59.57	40.43	57.45	40.43	85.11
Presence of priority faunal species on site	72.34	29.79	53.19	36.17	70.21
Type of land use (e.g. agricultural, recreational, forestry)	51.06	42.55	38.30	31.91	42.55
Type of land ownership (e.g. public, private, NGO)	57.45	55.32	53.19	48.94	59.57
Size of area to be rewilded	70.21	23.40	48.94	21.28	25.53
Human population density	68.09	17.02	25.53	31.91	25.53
Impact on ecosystem services	34.04	31.91	21.28	27.66	29.79
Eligibility for agri- environment schemes	21.28	51.06	29.79	12.77	36.17

305 Table 2: Percentages of respondents who indicated that a particular constraint applied to a particular

scenario. On average, all scenarios had a mean 'constraint score' (number of constraints per scenario per
 respondent) between 3.7 and 3.8.

308 3.2. Spatial multi-criteria evaluation and maps

309 SMCE resulted in seven 25 m x 25 m raster data sets displaying pixel values between 0

310 (rewilding scenario not applicable due to unsuitable habitat) and 100 (very high suitability).

- 311 The resulting maps show the relative suitability of each scenario within its respective land
- 312 cover type (Table 3; Figs. 3a-g). Farmland abandonment (Fig. 3a) was limited to arable land,
- 313 which covers 39.81 km² of Dorset, the second largest area available to a rewilding scenario
- in this study. At 95.34, it has the highest mean pixel value, suggesting high suitability over a
- 315 large geographic area. At 48.46 km², naturalistic grazing has a larger area of suitable habitat
- but a slightly lower mean value of 91.32. Although marginally less suitable on average than
- farmland abandonment, there are noticeably more areas of very high suitability (Fig. 3b).

Relevant grassland and heathland sites comprise an area of 6.84 km², making passive
management considerably less applicable in terms of geographic extent than either
naturalistic grazing or farmland abandonment. Within this area, it was also notably less
suitable on average, with a mean pixel value of 84.16. There are more visible cold spots than
for any other habitat-related rewilding scenario, and fewer clusters of high suitability areas
(Fig. 3c).

Rivers account for only 1.75 km² in Dorset, giving river restoration (Fig. 3d) the second smallest geographical area for implementation. Within this limited area, however, the scenario was comparatively suitable with a mean pixel of 88.98, the third highest mean value overall. Although beaver reintroduction (Fig. 3e) ranked lowest in terms of available area (0.96 km²), its mean value of 83.34 was highest among proposed reintroductions, making it only marginally less suitable on average than passive management while being far more popular among stakeholders.

Pine marten reintroduction (Fig. 3f) applies to an area of 2.72 km². At 72.89, its mean pixel
value is notably lower than for beavers. 7.74 km² of Dorset is covered with deciduous
woodland, which makes wild boar reintroduction (Fig. 3g) the most applicable species
reintroduction scenario in terms of available land cover type. However, its mean pixel value
of 64.3 is lowest among all scenarios, making wild boar less suitable for reintroduction than
pine marten despite a wider geographical coverage of relevant habitats.

Scenario	Mean pixel value	Area of suitable ha	337 bitat
	(± SE)	(in km²)	338
Farmland abandonment	95.34 (±0.003)	39.81	339
Naturalistic grazing	91.32 (±0.008)	48.46	340
River restoration	88.98 (±0.052)	1.75	341
Passive management	84.16 (±0.036)	6.84	342
Beaver reintroduction	83.34 (±0.072)	0.96	343
Pine marten reintroduction	72.89 (±0.028)	2.72	344 345
Wild boar reintroduction	64.3 (±0.016)	7.74	346

Table 3: Mean pixel values and total area available for each rewilding scenario. Values were taken from
 the raster files produced by ILWIS' spatial multi-criteria evaluation after removing all pixels with a zero
 value.

350 3.3. Multi-criteria analysis

Table 4 summarises the input values for each of the three criteria measured using DEFINITE. 351 Applying equal weights to all criteria, naturalistic grazing and farmland abandonment clearly 352 emerged as the highest-ranked rewilding scenarios in Dorset when considering suitability 353 within landscape, suitability within land cover type, and popularity with stakeholders. 354 355 Alternative weight settings had a negligible impact on this hierarchy. Wild boar 356 reintroduction and passive management, the two lowest-ranked scenarios, exchanged places when extra weighting was applied to suitability within land cover type, while 357 increased weighting for popularity has had no effect on scenario rankings (Fig. 4). 358

Scenario	'Suitability at	'Suitability within	'Popularity' s	ore 359
	landscape' score	land cover' score		360
Farmland abandonment	0.86	95.34	77.42	361
Naturalistic	1	91.32	81.81	362
grazing				363
River restoration	0.04	88.98	81.81	364
Passive	0.12	94.16	12 12	365
management	0.15	84.10	42.42	366
Beaver	0.02	83.34	83.33	367
reintroduction				368
Pine marten	0.04	72.89	84.1	0.00
reintroduction				369
Wild boar	0.11	64.3	72.1	370
reintroduction				371

Table 4: Values for multi-criteria analysis in DEFINITE. 'Suitability at landscape' is based on the outputs created during spatial multi-criteria evaluation for each rewilding scenario. The mean pixel value for each decimal bracket (raster values 0 - 10, 11 - 20 etc.) was weighted by the total area occupied by all pixels in that bracket. These values were then summed and normalised to a scale between 0 and 1. 'Suitability within land cover' is the mean pixel value of each raster file (see Table 2). 'Popularity' is the percentage of respondents who agreed or strongly agreed that each scenario would be applicable to Dorset. All values

378 were automatically normalised to the same scale when running the tool.

379 4. Discussion

- 380 This study represents the first known attempt to assess the suitability of rewilding as a
- 381 conservation strategy in an agriculturally productive lowland landscape. Results indicate
- that there is strong support for rewilding among local stakeholders. This is a surprising result
- 383 given the commonly held assumption that conservation practitioners managing land in
- intensive agricultural landscapes are largely conservative and wary of experiments,
- particularly when outcomes cannot be clearly predicted (Corlett, 2016a; Hughes et al., 2011).
- 386 This finding, and the evaluation of the relative suitability of different rewilding scenarios,
- 387 addresses a significant research gap. Peer-reviewed literature on rewilding has grown
- substantially in recent years, with a particular emphasis on the European context (Corlett,
- 2016b). The majority of these publications, however, are editorial-style opinion articles
- 390 arguing for (or against) rewilding without presenting data related to specific approaches in
- 391 actual landscapes (e.g. Biermann & Anderson, 2017; Fernández, Navarro, & Pereira, 2017;

Jepson, 2016; Jørgensen, 2015; Lorimer et al., 2015; Moorhouse & Sandom, 2015; NoguésBravo et al., 2016; Pettorelli et al., 2018).

394 Evidence-based research on rewilding has mostly examined the predicted ecological 395 benefits such as increased provision of ecosystem services (e.g. Cerqueira et al., 2015; 396 Hodder et al., 2014; Keesstra et al, 2018), but has not examined stakeholder opinions that are needed to inform feasibility studies of practical rewilding projects. Some researchers 397 have attempted to map priority areas for rewilding using attributes such as perceptions of 398 wilderness (Carver, Evans, & Fritz, 2002; Carver et al., 2012) or projections of land 399 400 abandonment (Ceauşu et al., 2015). Such studies focus exclusively on sparsely populated 401 upland areas, however, and do not mention specific scenarios that could be trialled in these 402 areas. The present study is the first to explore specific options for rewilding in lowland 403 agricultural landscapes using ecological and stakeholder-derived data.

404 Interestingly, although species reintroductions were not seen as rewilding's primary focus 405 and only 63 per cent of respondents supported them as a general concept applicable to 406 Dorset, reintroducing beavers and pine martens were the two most popular scenarios 407 overall. This shows the appeal of flagship species even for an audience composed partly of professional conservationists. It also highlights that the most popular scenarios may not 408 409 always be those associated with the greatest ecological benefits, as biodiversity net gain is 410 likely going to be higher for landscape-scale habitat restoration scenarios such as farmland 411 abandonment or naturalistic grazing (Hodder et al., 2014). In Dorset, there is strong overlap 412 between popularity and ecological benefits in the case of beaver reintroduction. Trials from 413 other parts of the UK have shown that reintroducing beavers has demonstrable ecological benefits (Brazier et al., 2016), and conservation decision-makers in Dorset and other 414 415 lowland landscapes can point to their popular appeal to make the case for new pilot projects. 416

Naturalistic grazing emerged as the most suitable scenario overall from the present study.
This partly reflects current conservation management practice in Dorset, where successional
habitats such as lowland heathland and unimproved grassland are now often managed
through grazing approaches involving livestock, despite the lack of evidence regarding their
effectiveness (Newton et al., 2009). The implementation of natural grazing regimes

422 elsewhere in Europe has led to debates about the supposed dichotomy between 'wild' and 'domesticated' animals, and about issues of animal welfare (Lorimer et al., 2015). It has also 423 been pointed out that, if not managed appropriately, grazing animals can reduce habitat 424 425 condition (Hodder et al., 2014; Lorimer et al., 2015). In a study by Hodder and Bullock (2009), 426 land managers identified the difficulties of reconciling the hands-off mentality of naturalistic 427 grazing with the day-to-day realities of site management, which highlights the challenge of 428 implementing rewilding scenarios as part of current UK nature conservation management frames. 429

430 It is likely that farmland abandonment, which scored high for suitability within land cover type as well as at landscape-scale, was not as popular among stakeholders owing to 431 432 concerns over potential conflicts with farmers and landowners. In intensive agricultural 433 landscapes such as Dorset, much conservation practice outside protected areas depends on developing working relationships with farmers and landowners, and using the agricultural 434 subsidies available to support wildlife-friendly land management. The UK's vote to leave the 435 436 European Union in 2019 could lead to significant changes in the availability of such subsidies. As Gawith and Hodge (2017) point out, the EU's Common Agricultural Policy (CAP) is 437 438 predominantly a food production subsidy scheme that does not incentivise the provision of 439 ecosystem services more broadly. They envision a new 'British Ecosystem Services Policy' 440 that will encourage land use diversification and a shift towards the wider social values 441 derived from ecosystems. In a report to the UK House of Commons after the Brexit vote, the 442 Environmental Audit Committee (2016) argues along similar lines, stating that future land 443 management payments should address public needs rather than functioning as income 444 support to farmers. Most recently, the UK government's 25 Year Environment Plan (Defra, 2018) states that post-Brexit agricultural policies and financial support mechanisms should 445 have environmental protection as their primary aim. Hence, current barriers to farmland 446 447 abandonment in the UK may be less pronounced in future, and there may be increased 448 political momentum in support of rewilding approaches.

In the absence of such political restructuring, policy-makers in continental Europe operating
within CAP guidelines may not be in a position to propose such radically new land use
policies, but could nevertheless consider rewilding wherever appropriate as a potential land
use option in agricultural landscapes. The European Union's wilderness guidelines (2013)

453 make specific reference to 're-wilding' and state that the introduction of wild herbivore species could help replace traditional agricultural activities in areas affected by rural land 454 abandonment. The guidelines further state that incentives and compensation measures 455 456 should be used to engage local stakeholders in areas where natural processes are to replace 457 traditional land uses. Given the fact that rural land abandonment is much more pronounced 458 in continental Europe than it is in much of the UK, there is arguably an even more urgent need to gather evidence and consult stakeholders about rewilding approaches such as 459 naturalistic grazing or farmland abandonment. 460

461 While this study has shown that rewilding can be a suitable strategy in intensive agricultural lowland landscapes, it is important to stress that this does not apply to all definitions of 462 463 rewilding. A purist view of rewilding as the restoration of self-regulated wilderness areas 464 and long-lost trophic cascades is incompatible with areas such as Dorset, except perhaps in coastal or marine habitats, which were not explicitly considered here. Not only does Dorset 465 lack areas free from agricultural land use needed for establishing terrestrial wilderness areas, 466 467 but it is also rich in disturbance-dependent species of conservation concern that would likely suffer from such an approach (Corlett, 2016b). Small-scale rewilding scenarios such as those 468 469 explored in this study have been criticised as being just as engineered and artificial as other 470 types of land management and, therefore, not worthy of the name rewilding (Corlett, 471 2016b). Other commentators (e.g. Jepson, 2016; Moorhouse & Sandom, 2015) argue that opportunities for restoring ecological processes exist at all scales and in all landscapes. The 472 473 success of the Knepp Wildland Project in the UK (Hodder et al., 2014), and the preliminary 474 results from beaver trials in Devon, give credence to the latter position.

Clearly the acceptance of rewilding approaches by stakeholders will depend critically upon 475 476 how the concept is defined, and it is striking that there is currently no consensus on this issue among researchers. This was mirrored in the results of the stakeholder survey 477 478 presented here, which displayed a wide variety of different interpretations of what 479 rewilding might mean in practice. The level of support for rewilding recorded here could 480 partly be attributed to this uncertainty regarding what it entails. If a narrower definition of rewilding had been presented to stakeholders, such as that provided by Soulé and Noss 481 482 (1998), it is likely that the level of acceptance would have been much lower. From this it can be seen that wide support for rewilding in lowland agricultural landscapes will be contingent 483

on adopting a more inclusive definition, such as those proposed by Jepson (2016) or
Moorhouse & Sandom (2015), yet for some commentators, this would run the risk of
devaluing rewilding as a concept.

487 There are methodological limitations that should be borne in mind when interpreting the 488 results of this study. The questionnaire was completed by a total of 47 respondents, only four of whom identified themselves as either 'farmer' or 'landowner'. It can be assumed 489 490 that support for rewilding would be weaker among a group comprised mainly of farmers or landowners with financial investments in agricultural land. This problem is common to much 491 492 survey-based research and is known as the nonresponse bias (Raymond & Knight, 2013). It could be addressed through follow-up surveys with a second group of respondents. The 493 494 limited scope of this study did not allow us to account for this bias, and it is strongly 495 recommended that other stakeholders be consulted if any rewilding scenarios were to be 496 developed further.

In this initial scoping study, suitability within a land cover type (see Figs. 2a-g) and at the 497 498 landscape-scale were measured using a small selection of spatial data sets, based on habitat 499 requirements of species and stakeholder responses. Importantly, no models of projected land use change or climate change were included, although such data would need to be 500 501 factored into any final decisions regarding rewilding, particularly when deliberating species 502 reintroductions. While the questionnaire used the term 'protected area' in a broad sense, 503 only SSSIs were included in spatial analyses. Although SSSIs contain all sites covered by the 504 European Union's Natura 2000 network and by the 1971 Ramsar Convention, they do not 505 necessarily include National Parks, Areas of Outstanding Natural Beauty or other areas with a lower level of protection, which may have skewed results. The property value data set 506 507 used here is exclusively based on property sales between 2010 and 2015, which represents a further limitation. The value of properties not sold during this period is not included, 508 509 which may be particularly applicable to properties in protected areas. Furthermore, the lack of an explicit consideration of coastal and marine ecosystems represents an additional gap 510 511 in our research. This is a feature of the majority of the published literature on rewilding, which is characterised by a strong terrestrial bias; we are aware of no case studies that 512 513 highlight the potential for rewilding in coastal or marine ecosystems. Yet it could be argued

that the UK's seascapes present ample opportunities for rewilding owing to the absence offarming- or landownership-related constraints.

516 Despite these limitations, rewilding as explored here clearly is a popular conservation 517 strategy that can potentially be applied to lowland agricultural landscapes and could provide 518 a number of potential ecological benefits. These include an increase in species richness (Brazier et al., 2016; Law et al., 2017) and the increased provision of ecosystem services 519 such as carbon sequestration, flood prevention, freshwater provision, and nature-based 520 521 recreation (Corlett, 2016b; Hodder et al., 2014; Keesstra et al., 2018). It will be important for 522 conservation decision-makers to employ the right messaging when proposing rewilding approaches in intensive agricultural landscapes such as Dorset, and to not get caught up in 523 524 rhetoric about large-scale trophic rewilding or other outcomes not applicable to intensively 525 used areas. Most crucially, it needs to be made clear that rewilding will need to complement 526 rather than replace existing conservation strategies in order to gain acceptance.

527 **5. Conclusion**

528 This scoping study has shown that there is support for rewilding to be explored as a possible conservation approach in intensive agricultural landscapes such as Dorset, UK. A majority of 529 530 local stakeholders claimed to have a good understanding of what rewilding means and 531 expressed support for it as a strategy applicable to Dorset. However, there was no clear 532 consensus about rewilding's primary focus, and the most popular scenarios (pine marten reintroduction and beaver reintroduction) did not coincide with the most suitable options at 533 a landscape scale. This shows that the term 'rewilding' has different connotations for 534 different people and currently lacks a clear definition. Hence, it is advisable to refer to 535 specific approaches when discussing rewilding, as implemented here. Care should be taken 536 to ensure that rewilding approaches are appropriate for the scales and landscapes in 537 538 question and that their differences from conventional conservation practice are clearly 539 communicated and understood.

In Dorset, naturalistic grazing and farmland abandonment emerged as the two most suitable
scenarios overall, based on results of the multi-criteria analysis that was performed. These
are options that might usefully be considered for wider implementation during
development of post-Brexit agricultural policy in the UK, as well as under current EU

wilderness guidelines. Despite their small geographic scope, river restoration and beaver
reintroduction should also be considered as potential trial projects for rewilding in
agricultural landscapes such as Dorset. Passive management of smaller, isolated patches of
grassland and heathland in the name of ecosystem service provision may also be feasible,
although this approach may be associated with trade-offs that may be difficult to reconcile
at the landscape scale (Cordingley et al., 2015).

550 Our results suggest that land managers in lowland agricultural landscapes should consider 551 rewilding as one of the options available to them, particularly if they wish to increase 552 interest and support among stakeholders and the general public. To this end, they will need 553 to gather evidence regarding the specific approaches that are applicable to their area, and 554 to consult stakeholders about whether or not these would be acceptable. The multi-criteria 555 analysis and mapping approaches described in this study provide tools that could be used to 556 explore these options.

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Supplementary Material

Appendix A: Stakeholder questionnaire

<u>Research project</u>: The feasibility of rewilding in the English lowlands: Scenario mapping for the county of Dorset

<u>Researcher:</u> Arne Loth, arne.loth@gmail.com

<u>**Project supervision:**</u> Prof. Adrian Newton, Professor and Director Conservation Ecology, anewton@bournemouth.ac.uk

Project support: Arjan Gosal, PhD student, agosal@bournemouth.ac.uk

Survey background: My research project is concerned with exploring the applicability of rewilding as a conservation tool for lowland England in general and Dorset in particular. In order to assess the feasibility of such approaches, it is helpful to incorporate the opinions of conservation stakeholders and decision-makers. We would very much appreciate your help with this process.

In the following, you will be asked a set of questions to capture your opinion on rewilding as a general concept, as well as some concrete examples of rewilding practice that might potentially be relevant to the Dorset landscape. Your participation is entirely voluntary and your personal details, should you wish to provide them, will not be linked to this research in any way. You can choose not to answer particular questions, and can withdraw at any time up to the point of returning the survey sheet.

This project is linked to the Higher Education Innovation Funding (HEIF) project 'Modelling Natural Capital in Dorset', of which my MSc dissertation forms part, with anticipated completion this year. If you would like to receive a copy of the results, or the entire thesis, please indicate this below.

	Please	Signature	Date
	tick here		
I confirm that I have read and understood the participant			
information sheet for the above research project and agree to			
take part in the research.			
I understand that my participation is voluntary and that I am free			
to withdraw up to the point of returning the survey sheet,			
without giving reason and without there being any negative			
consequences.			
I give permission for members of the research team to have			
access to my responses. I understand that providing contact			
details is entirely voluntary, that my name will not be linked with			
the research materials and that I will not be identified or			
identifiable in any reports that result from this research.			
I would like to receive a copy of the results that have come out			
of this survey.			

I would like to receive a copy of the final thesis containing the		
results that have come out of this survey.		

Thank you for agreeing to take part. Please begin by answering the following:

You are (please tick all that apply):

Conservation practitioner	
Landowner	
Farmer	
Academic	
Student	
Other	
Prefer not to say	

Please provide your contact details below (email address will suffice). This information is optional but necessary for me to be able to share results and/or my final thesis with you.

Do you give your consent to be contacted for further feedback? (Please tick)

Yes

No

Thank you. Please continue on the next page.

1. Rewilding as a concept (please tick one box per statement)

Sta	tement	Strongly disagree	Disagree	Neither agree nor disagree	Agree	Strongly agree
1	I have a clear understanding of what rewilding means					
2	Rewilding can make a positive contribution towards nature conservation in the UK					
3	Rewilding can make a positive contribution towards nature conservation in Dorset					
4	Rewilding is primarily concerned with species reintroductions					
5	Rewilding is primarily concerned with habitat management					
6	Rewilding means a complete cessation of human intervention to let nature manage itself					

2. Prioritising areas for rewilding (please tick one box per statement)

Stater	nent	Strongly disagree	Disagree	Neither agree nor disagree	Agree	Strongly agree
7	Areas with low biodiversity value should be prioritised for rewilding					
8	Areas with high biodiversity value should be prioritised for rewilding					
9	Rewilding should mainly occur in protected areas					
10	Rewilding should mainly occur outside protected areas					

3. Rewilding scenarios for Dorset (please tick one box per statement)

Staten	nent	Strongly	Disagree	Neither	Agree	Strongly
		disagree		agree nor	-	agree
				disagree		
11	Species reintroductions are					
	appropriate for the county of Dorset					
	("Species reintroduction")					
Conti	inue below (11.1) if chosen 'Neither agre otherwise c	e nor disagre ontinue with	ee', 'Agree' o statement i	r 'Strongly a 12	gree' for stat	tement 11,
				- -	T	I
11.1	Beavers should be considered for					
	reintroduction in Dorset					
Staten	nent	Strongly	Disagree	Neither	Agree	Strongly
		disagree		agree nor		agree
				disagree		
11.2	Wild cats should be considered for					
	reintroduction in Dorset					
11.3	Wild boar should be considered for					
	reintroduction in Dorset					
11.4	Pine marten should be considered for					
	reintroduction in Dorset					
11.5	Optional: Suggest other species for					
	reintroduction (fill in suggestion)					
	Continue here if chosen 'Stroi	naly disaaree	e' or 'Disagre	e' for statem	ent 11	
	-			-	T	1
12	Where economically marginal, arable					
	land should be taken out of					
	production and left to revegetate					
	naturally ("Farmland abandonment")					
13	Naturalistic grazing regimes using					
	large herbivores without specified					
	targets or herbivore density should be					
	implemented at selected pasture or					
	woodland sites ("Naturalistic grazing")					
14	Dorset rivers should be restored to					
	their natural flow patterns and					
	reconnected to their floodplains at					

	selected sites ("River restoration")			
15	Natural succession should be allowed			
	to proceed at selected lowland heath			
	or grassland sites, even if this means a			
	complete loss of habitat at those sites			
	("Passive management")			

4. Limiting factors

For each of the factors listed in the left-hand column below, please tick all rewilding scenarios to which they act as a potential constraint (i.e. they should play a significant part in the decision-making process).

Limiting factor	Species reintroduction	Farmland abandonment	Naturalistic grazing	River restoration	Passive management
Presence of					
priority habitats					
on site ²					
Presence of					
priority faunal					
species on site ³					
Type of land use					
(e.g. agricultural,					
recreational,					
forestry)					
Type of land					
ownership (e.g.					
public, private,					
NGO)					
Size of area to be					
rewilded					
Human					
population					
density					

 ² As listed under Annex I of the EC Habitats Directive (1992).
 ³ As listed under Annex II of the EC Habitats Directive or Annex I of the EC Birds Directive (2009).

Limiting factor	Species reintroduction	Farmland	Naturalistic	River	Passive management
	reintroduction	abandonnent	Brazing	restoration	management
Impact on					
ecosystem					
services					
Eligibility for agri-					
environment					
schemes					
Other (please					
specify)					