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1     **The Struggle for Digital Inclusion: Phones, Healthcare, and Marginalisation in Rural India**

2

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14 **The Struggle for Digital Inclusion: Phones, Healthcare, and Marginalisation in Rural India**

15 **Abstract**

16 The gains from digital technology diffusion are deemed essential for international development, but  
17 they are also distributed unevenly. Does the uneven distribution mean that not everyone benefits from  
18 new technologies to the same extent, or do some people experience an absolute disadvantage during  
19 this process? I explore this question through the case study of curative healthcare access in the context  
20 of rapid mobile phone uptake in rural India, contributing thus to an important yet surprisingly under-  
21 researched aspect of the social implications of (mobile) technology diffusion.

22 Inspired by a previous analysis of cross-sectional data from rural India, I hypothesise that health  
23 systems increasingly adapt to mobile phone users where phones have diffused widely. This adaptation  
24 will leave poor non-adopters worse off than before and increases healthcare inequities. I use a panel  
25 of 12,003 rural households with an illness in 2005 and 2012 from the Indian Human Development  
26 Survey to test this hypothesis. Based on village-cluster robust fixed-effects linear probability models,  
27 I find that (a) mobile phone diffusion is significantly and negatively linked to various forms of rural  
28 healthcare access, suggesting that health systems increasingly adapt to phone use and discriminate  
29 against non-users; that (b) poor rural households without mobile phones experience more adverse  
30 effects compared to more affluent households, which indicates a struggle and competition for  
31 healthcare access among marginalised groups; and that (c) no effects emerge for access to public  
32 doctors, which implies that some healthcare providers are less responsive to mobile phone use than  
33 others.

34 Overall, my findings indicate that the rural Indian healthcare system gradually adapts to increasing  
35 mobile phone use at the expense of non-users. I conclude that rapid mobile phone diffusion creates an  
36 opportunity to improve people's access to healthcare in rural India, but it also creates new forms of  
37 marginalisation among poor rural households.

38 **Keywords**

39 Digital inclusion, mobile phones, healthcare, Asia, India, panel data



40 **The Struggle for Digital Inclusion: Phones, Healthcare, and Marginalisation in Rural India**

41 **Highlights**

- 42 • This study relates to the social implications of (mobile) technology diffusion
- 43 • I hypothesise that phone diffusion undermines non-adopters' healthcare access
- 44 • I use a panel of 12,003 sick households across rural India in 2005 and 2012
- 45 • Poor non-adopters' access to private healthcare worsens during fast diffusion
- 46 • Wealthier households and public healthcare access are insulated from this trend



47 **The Struggle for Digital Inclusion: Phones, Healthcare, and Marginalisation in Rural India**

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## 53 **The Struggle for Digital Inclusion: Phones, Healthcare, and Marginalisation in Rural India**

### 54 **1 Introduction**

55 It is a common stance that the diffusion of information and communication technology (ICT)  
56 is essential for development (Aker & Mbiti, 2010:229; Donner, 2015:14; Heeks, 2008:26), but what if  
57 the process of digital inclusion is a struggle that leaves excluded groups *worse off* than before? I  
58 investigate this question through the case study of phone-aided curative healthcare access in rural India  
59 between 2005 and 2012, demonstrating that the increased availability of mobile phones intensifies  
60 competition for scarce healthcare services among poor rural households. While poor phone owners  
61 enjoy more access to private doctors in contexts of rapid mobile phone diffusion, the slow-growing  
62 supply of healthcare and a system that caters increasingly to phone users mean that poor households  
63 without mobile phones see their access to healthcare diminish. Left to their own devices, mobile phone  
64 adopters thus outcompete non-adopters in the struggle for scarce rural healthcare services.<sup>1</sup> All the  
65 while, more affluent households with a broader range of options to access healthcare are insulated from  
66 these developments.

67 This research was motivated by the literature on “digital divides” and “information and  
68 communication technologies and development” (ICTD), which has begun to examine the inequalities  
69 of technology adoption (Donner, 2015:137-154; Graham *et al.*, 2014:758-759; Napoli & Obar, 2014;  
70 Schroeder, 2015:2828-2830; van Dijk, 2005:22), but which tends to assume that diffusion itself is  
71 desirable and that nobody experiences an absolute disadvantage through it. Contrary to this position,  
72 an earlier mixed-methods research project on healthcare-related mobile phone use in rural India and  
73 rural China suggested that widespread mobile phone use can lead to an adverse over-utilisation of  
74 resource-constrained rural healthcare systems, which can leave digitally excluded groups at a growing  
75 disadvantage (Haenssger & Ariana, 2017b). Because the cross-sectional study was not designed to  
76 capture long-term and systemic effects of mobile phone diffusion, the present paper uses India-wide  
77 panel data from the Indian Human Development Survey (IHDS; Desai *et al.*, 2010b; Desai *et al.*, 2016).

78 Adopting a process perspective of mobile-phone-aided healthcare access, I hypothesise that the  
79 increasing spread of mobile phones in rural India worsens healthcare access for digitally excluded  
80 households.

81 This paper contributes to the interdisciplinary study of the social implications of technology  
82 diffusion in general, and to the study of digital divides and inclusive innovation in the field of ICTD  
83 in particular. It advances the conceptualisation of digital inclusion through an empirically grounded  
84 process framework of technology adoption that appreciates dynamic and systemic effects of mobile  
85 phone diffusion on healthcare access in rural, resource-constrained areas. Empirically, it provides the  
86 first quantitative evidence that the healthcare access of digitally excluded groups deteriorates with  
87 increasing mobile phone diffusion, which challenges the framing of mobile phones as an inclusive  
88 innovation and of digital inclusion as an unproblematic process. The tools and findings of this paper  
89 offer space for further research in other areas of digital development, like employment, government  
90 service access, or social interaction.

91 The remainder of this paper situates the study in the fields of technology adoption and ICTD,  
92 followed by a detailed description of the analytical framework (Section 2). Section 3 explains the  
93 empirical model to analyse the household panel data from the IHDS, using fixed-effects linear  
94 probability models with village-cluster robust standard errors to estimate households' probability to  
95 access healthcare as a function of mobile phone adoption and district-level phone diffusion. The results  
96 are described in Section 4, showing that households who failed to acquire a mobile phone between  
97 2005 and 2012 are on average poorer, and that poor households without mobile phones are less likely  
98 to gain access to “responsive” private healthcare providers if mobile phones have otherwise diffused  
99 widely in their district. Section 5 will argue that the results correspond to the analytical framework.  
100 On the demand side, diffusion drives competition and creates divides between poor phone users and  
101 non-users. On the supply side, healthcare providers who are more responsive to patients' mobile phone  
102 use will increasingly cater to this group at the expense of non-users. That public healthcare access is

103 yet unaffected by these trends should only offer momentary respite, given that my previous cross-  
104 sectional study in 2013-2014 indicated that public providers in rural India have begun to adapt to  
105 patients' mobile phone use, too. Section 6 concludes.

## 106 **2 Literature and Framework**

### 107 **2.1 Technology Diffusion, ICTD, and Digital Divides in the Context of Mobile Phones**

108 This paper speaks to the literature on digital divides and “information and communication  
109 technologies and development” (ICTD) as part of the broader, interdisciplinary study of the social  
110 implications of technology diffusion. Two key insights from the broader field—comprising  
111 anthropological, sociological, and economic research—are that (a) technology diffusion has both  
112 positive and negative consequences for social, economic, and political development; and that (b) these  
113 implications are not evenly distributed (Bédoucha, 2002:104; Miller, 2010:53; Munn, 1992:109;  
114 Pedersen & Bunkenborg, 2012:565; Thompson, 1967:81-86). Given the commonly understood  
115 dialectic relationship between technology and society, it seems indeed improbable that technology  
116 diffusion invariably leads to desired development outcomes like improved economic security,  
117 education, or political participation (consider e.g. the human development index by the United Nations  
118 Development Programme, consisting of income, education, and longevity; UNDP, 2014:160-163).  
119 That not all technical change processes are “pro-poor” has been shown for instance by Gudeman  
120 (1992:145), who illustrates how continuing innovation and technical change helps Guatemalan  
121 households to generate savings and—potentially—profits in the local markets, but their lacking  
122 bargaining power means that more competitive merchants absorb the surplus. And although the  
123 broader economic literature of technology diffusion tends to be more enthusiastic about its potential  
124 benefits (Bandiera & Rasul, 2006:869; Besley & Case, 1993:396; Foster & Rosenzweig, 2010:421),  
125 it, too, is occasionally cognizant of nuances and absences of development outcomes (Stewart,  
126 1978:74).



127           Within this field, ICTD research focuses on a subset of (typically digital) technologies and their  
128 potential applications to support “development” (variously defined) in low- and middle-income  
129 contexts (Díaz Andrade & Urquhart, 2012:289; Duncombe, 2012:2; Flor, 2015; Heeks, 2014:2; Unwin,  
130 2009:1). As a result, most research in the area of ICTD has focused on ICT readiness and availability,  
131 the factors that drive diffusion and acceptance of technologies, and the positive development potential  
132 of technological change (Andersson & Hatakka, 2013:293; Dodson *et al.*, 2012; Heeks, 2014:12;  
133 Qureshi, 2015:516; Roztocky & Weistroffer, 2014:351). This involves for example the development  
134 and delivery of phone-based interventions in areas like personal finance (Jack & Suri, 2014:220),  
135 agricultural marketing (Rashid & Elder, 2009:5-8), or learning (Aker *et al.*, 2012:118).

136           The techno-centric focus in ICTD has been criticised for its insufficient emphasis on the social  
137 embeddedness of technology, user behaviour and different forms of use, unintended negative and  
138 positive effects of ICT diffusion, the equity implications of technological change, and the broad  
139 spectrum of consequences surrounding digital inclusion and exclusion (Ayanso *et al.*, 2013:63;  
140 Graham, 2011; Heeks, 2014:12; Sæbø & Furuholt, 2013:128-130; Wyche, 2015:2). The field is only  
141 now experiencing a gradual transition towards broader research of technological and social  
142 development, a growing theoretical base, and more interdisciplinary and mixed-method research that  
143 permits locally grounded conclusions—beginning thus to reflect concerns of the broader study of  
144 technology diffusion (Andersson & Hatakka, 2013; Burrell & Toyama, 2009; Chib, 2015; Donner,  
145 2015; Gagliardone, 2015; Heeks, 2009:27; Kleine, 2013; Walsham, 2013:50).

146           The sub-field of “digital divides” has made a similar transition. The digital divide literature  
147 focuses on the uneven adoption of technology, which tends to reproduce or even reinforce inter-  
148 personal and inter-societal inequities. Originally framed in terms of ownership of ICT—the “haves”  
149 vs. the “have nots” (Barzilai-Nahon, 2006:270; Dewan & Frederick, 2005:299-300; Qureshi,  
150 2014:215; Stump *et al.*, 2008)—the concept would eventually develop into “higher-order” forms of  
151 actual engagement with ICTs together with the skills required for their operation (Barzilai-Nahon,

152 2006:274-275; Helsper, 2012:411-414; May & Diga, 2015:100; Pearce, 2013:78; Robinson *et al.*,  
153 2015; van Dijk, 2006:224). Donner (2015:137-154), Graham *et al.* (2014:758-759), and Schroeder  
154 (2015:2828-2830) go yet further and analyse digital divides between social groups and across countries  
155 in terms of technology-aided media content creation and consumption.

156 While the potentially problematic equity outcomes of technology diffusion are increasingly  
157 acknowledged (Mbiti & Weil, 2011:16-17), the process of inclusion is regarded as unproblematic and  
158 adoption as generally desirable. For example, Donner, though critical of the distributional implications  
159 of global mobile Internet diffusion, argues that, “When we assess the spread of informational  
160 production via mobile devices we should not let the (absent) perfect be the enemy of the (nearly  
161 ubiquitous) good” (Donner, 2015:153-154). It is thus assumed that diffusion processes benefit various  
162 groups differently, but that no party involved in the process will see its living conditions worsen.

163 Beyond digital divides, this paper also speaks to the related field of “inclusive innovation” in  
164 ICTD, which considers innovation and inclusion typically from a descriptive and prescriptive angle in  
165 an attempt to overcome the patterns of inequity often found in mainstream innovations originating  
166 from firms (Heeks *et al.*, 2014; Papaioannou, 2014). Different forms, or “levels,” of inclusiveness are  
167 defined, for example, by Heeks *et al.* (2013:6), ranging from inclusion by intention via inclusion  
168 through adoption and impact to inclusion by inclusive design processes and innovation in an inclusive  
169 discourse. The broader inclusive innovation literature tends to focus on deliberate innovative activity  
170 rather than general diffusion patterns of technology as in the present case (Foster & Heeks, 2014;  
171 Fressoli *et al.*, 2014),<sup>2</sup> but it is conscious of the potential inequities that can result from the innovation  
172 and diffusion process across and within excluded groups (Heeks *et al.*, 2013:5-6; Papaioannou,  
173 2014:11). In the present case, the diffusion of mobile phones as an innovation could be considered as  
174 “inclusive” for instance if its adoption and impacts are distributed equitably or in a pro-poor fashion  
175 (Foster & Heeks, 2013:335). I investigate in this paper whether a positive process approach to digital  
176 inclusion is defensible and whether mobile phones emerge as an “inclusive innovation.” In contrast to

177 previous studies in the field of technology adoption and ICTD, my focus is in particular on population  
178 groups who are excluded from the process of mobile phone diffusion. I consider the case of healthcare  
179 access in resource-constrained contexts (health being an important domain of development; Sen,  
180 1999), specifically curative healthcare access in rural India between 2005 and 2012. I derive my  
181 hypotheses from an analytical framework that is grounded in previous qualitative and quantitative  
182 research in rural India and rural China (Haenssger, 2015b; Haenssger & Ariana, 2015, 2017b).

## 183 **2.2 Analytical Framework**

### 184 **2.2.1 Summary**

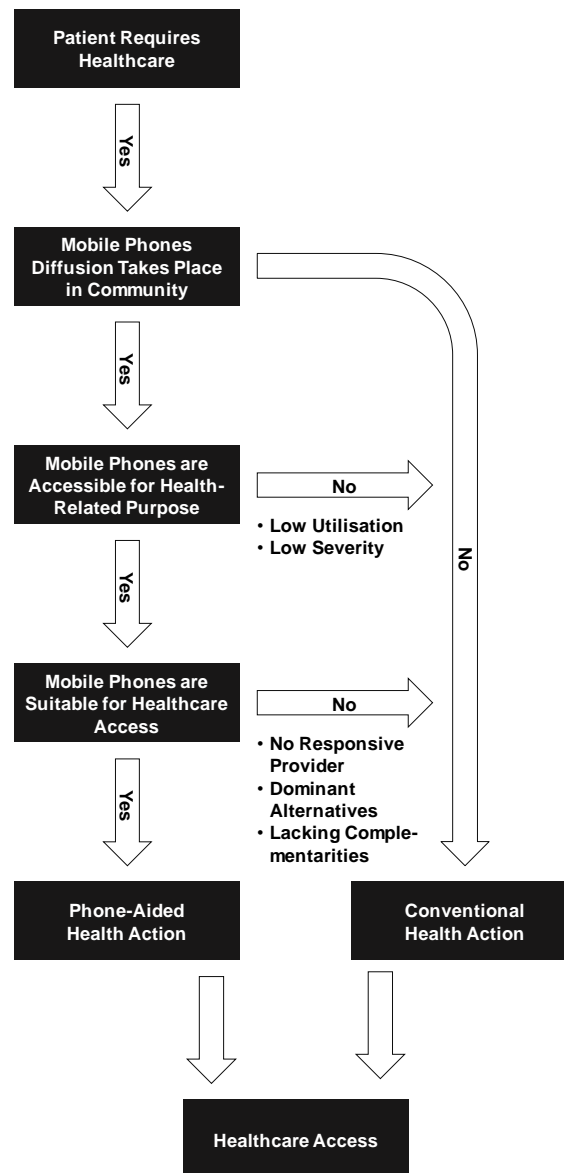
185 In short, my framework explores the process of digital inclusion and suggests that, as mobile  
186 phones diffuse, an already marginalised part of the rural population will be unable to incorporate  
187 phones into their health behaviour. Those individuals who are able to do so will for example call a  
188 doctor for a home visit or an appointment, have a family member arrange a taxi, or ask friends about  
189 sensible treatment options. Within my framework, I expect that such activities entail a shift in patients'  
190 healthcare access towards providers who are more capable of accommodating phone-aided behaviour  
191 as part of their service delivery—in rural India, these “responsive” providers more are likely to be  
192 private than public doctors as they are not bound to their clinic to carry out a home visit, for example.  
193 If an increasing number of patients uses mobile phones to access healthcare providers, then this will  
194 not only increase healthcare demand (disregarding here as to whether such demand would constitute  
195 an improvement, which it need not necessarily), but the health system will also progressively adapt  
196 and cater to this behaviour (e.g. local doctors being only “on call”). Based on this framework, I  
197 hypothesise that an adapting health system will discriminate increasingly against marginalised and  
198 digitally excluded groups.

199 **2.2.2 Incorporating Phones Into Health Behaviour**

200 The process of healthcare-related mobile phone use is depicted as a flow chart in Fig. 1. It  
201 shows that, when a patient is ill and requires healthcare access, she will incorporate mobile phones  
202 into her healthcare-seeking behaviour if these are generally available, if they are accessible for a health-  
203 related purpose, and if they are a suitable solution for the problem at hand. Should these three  
204 conditions not hold, the patient will engage in conventional health action without mobile phones. This  
205 process is described in detail below.

206





207

208

*Fig. 1. Stylised Description of Phone-Aided Health Action Decision-Making Process*

209

Source: Author.

210

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Even in contexts where mobile phones diffuse rapidly among individuals, households, and communities, people will continue to exhibit diverse arrangements for accessing mobile devices, which means that difficulties in utilising the technology are likely to remain (Burrell, 2010; Chipchase, 2006; Hampshire *et al.*, 2015:97-98; Hampshire *et al.*, 2011:707; Helsper, 2012:411; Karnowski *et al.*, 2011; Katz, 2008:10-11; Reisdorf *et al.*, 2012:15-16; Steenson & Donner, 2009). For example, to “borrow” a mobile phone requires the explicit permission of the owner of the phone and may come

217 with explicit or implicit costs and obligations for the borrower. In this context, Hahn and Kibora (2008)  
218 show that it is customary in Burkina Faso to summon remote family members for funeral arrangements  
219 when a villager dies. Phones are borrowed for this purpose from teachers (among others) who live in  
220 the village, but the teachers would in return “expect the young men from the village to weed their  
221 field” (Hahn & Kibora, 2008:99). Similarly, differences in personal characteristics, technical features,  
222 technological context, social environment, and local cultures influence how people engage with mobile  
223 devices. For example, different mobile phone types and specially designed devices for older users  
224 (audio aides, high-contrast displays, simplified navigation) can remedy some of the challenges arising  
225 from age-related sensorial impairment (Kurniawan, 2008:893-895; Ziefle & Bay, 2005:381-382).

226 Whether a phone is indeed accessible for health-related uses also depends on the severity of  
227 the patient’s health condition. Difficult access can rule out mobile phone use for what are perceived  
228 “trivial” health reasons; common and mild conditions like colds or headaches may neither convince  
229 lenders nor justify the social obligations for borrowers to ask for others’ mobile phones. Less pressing  
230 health issues, indirect and non-personal access, and less intensive and extensive usage can therefore  
231 create a disjunction between mobile phone diffusion and phone-aided health action.

232 Aside from being accessible for a health-related purpose, mobile phones also need to be a  
233 suitable solution from the patients’ perspective. My notion of suitability has three interlinked elements.  
234 Firstly, the actors and solutions within the health system need to be responsive to phone use, which  
235 means that they can be accessed through the phone and provide desirable solutions from the  
236 perspective of the patient. If actors in the patient’s surrounding health system are not responsive,  
237 accessing them via mobile phones may be futile and the patient has to find other solutions. For  
238 example, Pitt and Pusponogoro (2005:145) report the need for emergency ambulance services  
239 following a terrorist attack in Jakarta. As an ambulance called for an injured diplomat failed to arrive  
240 in good time, “the casualty was taken to hospital in the nearest available form of transport—a rubbish  
241 truck” (Pitt & Pusponogoro, 2005:146). While health system actors as in this case may be unable to

242 respond to mobile phone use, others may actively oppose it. This can have many reasons, including a  
243 loss of income sources, concerns about workload, circumvention of institutionalised referral systems,  
244 privacy, accountability, and personal safety during home visits (Mechael, 2006:169-170). And  
245 although access to such unresponsive providers can also be coordinated without having to interact with  
246 them directly (Nakahara *et al.*, 2010:323-325), we may expect that healthcare seeking through the  
247 phone is more likely to be practised *along the lines of responsive actors in the health system*.

248 Secondly, where the health system can be navigated through viable alternatives to a phone-  
249 aided solution, mobile phones are superfluous. Patients are arguably less likely to use a phone if they  
250 have preferred health facilities in their immediate vicinity. The World Health Organization (WHO)  
251 illustrates such substitutability through emergency care in Ghana, where ambulance services can be  
252 accessed “by calling the dedicated emergency line (193) from landlines and mobile phones. However,  
253 people can also walk to the ambulance station or make a radio announcement through local FM  
254 stations” (WHO, 2010:9). Whether access is unproblematic is then partly a result of availability and  
255 location of healthcare providers relative to the patient. Other factors contributing to the substitutability  
256 between phone-aided and conventional healthcare access are personal characteristics (e.g. ability to  
257 walk or cycle, immediate access to vehicles and caregivers in one’s household) and contextual  
258 conditions (e.g. safe roads in good condition, efficient and affordable public transport), which can  
259 undermine the instrumental value of a mobile phone during an illness. Besides, patients may choose  
260 courses of action that are less likely to involve mobile phones, for example self-treatment with  
261 medicines at home.

262 Thirdly, while some individual, contextual, and behavioural factors provide an alternative to  
263 health-related phone use, others constitute complementarities that facilitate the realisation of certain  
264 types of phone-aided healthcare seeking, for example proper road infrastructure enabling home calls.<sup>3</sup>  
265 Some authors for instance suggest that complementary service networks such as taxis need to be  
266 present to enable phone use for emergency transportation (Horst & Miller, 2006:140; Mechael,

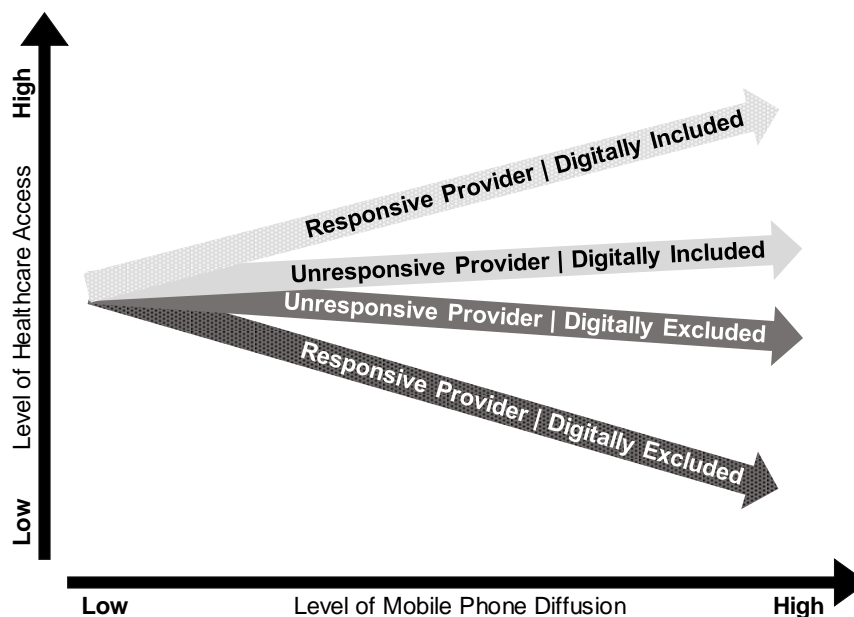
267 2006:121-122; Miller, 2010:128). Likewise, favourable location, public transportation links, and  
268 personal vehicle ownership described above as alternatives to home calls can also be facilitators to  
269 other activities such as making appointments. While the local interplay of alternative solutions and  
270 complementarities shapes the visible spectrum of phone-aided healthcare solutions, it is not clear *a*  
271 *priori* whether the presence or absence of specific assets like vehicles facilitates or discourages phone-  
272 aided health action on average.

273 This process framework suggests that certain parties are possibly excluded from phone-aided  
274 health action despite the apparent diffusion of these devices. Digital exclusion of this form is therefore  
275 partly a matter of choice (if alternative solutions are dominant), but also of constraint (no phone  
276 diffusion, no alignment between phone utilisation and health condition, no responsive provider). Pre-  
277 existing patterns of economic, social, and spatial marginalisation can contribute to people falling into  
278 the group of “constrained non-users.”

### 279 **2.2.3 Equity Implications of Phone-Aided Health Action**

280 Fig. 2 considers the implications of the process framework for rural healthcare access. Overall,  
281 if patients used to refrain from seeking care or relied on local yet unqualified healthcare professionals  
282 *for want of better options*, then mobile phones might enable them to tap into a broader range of  
283 solutions, provided that other actors are responsive. The responsiveness of the health system is  
284 arguably a function of the diffusion of mobile phones and the associated use of phones among patients  
285 for health-related purposes. The light-grey-shaded arrows in Fig. 2 illustrate this: The greater the extent  
286 of mobile phone diffusion, the easier it is to use a mobile phone to gain direct access to responsive  
287 healthcare providers. Even if a provider does not respond directly to mobile phone use, facilitated  
288 logistical arrangements (e.g. taxis) can still increase access, albeit to a lesser extent.





289

290 *Fig. 2. Hypothesised Relationship Between Healthcare, Mobile Phone Diffusion, Health Provider*  
291 *Responsiveness, and Digital Inclusion of Patient*

292  
293

Source: Author.

294 An important implication of this framework is that dynamic health system adaptation in  
295 response to increasing health-related phone use can leave non-users worse off than before, as illustrated  
296 by the dark-grey-shaded arrows in Fig. 2. Imagine that more patients call responsive doctors to their  
297 homes for treatment (e.g. Mechael, 2006:169-170; 2008:98). These healthcare providers would then  
298 spend more time out of station, making it necessary for other patients to make appointments prior to  
299 visiting the clinic. Non-users would consequently experience greater difficulty in navigating the health  
300 system, finding “responsive” healthcare providers busy catering to phone users or indeed out of station  
301 when they arrive at the clinic. Such developments need not be problematic for individuals who  
302 previously had not used mobile phones because of dominant alternatives. As the framework suggests,  
303 this group could incorporate phones because their relative value for healthcare seeking rises. However,  
304 such developments would be problematic for those people who cannot use mobile phones because of  
305 social, economic, or spatial marginalisation, thereby raising the barriers to accessing healthcare. The

306 ensuing depression of digitally excluded patients' access to responsive healthcare providers is depicted  
307 in the bottom arrow in Fig. 2. To a lesser extent, this “crowding-out” effect would also occur among  
308 digitally excluded patients accessing non-responsive providers. This framework suggests that the  
309 process of digital inclusion creates an unequal struggle between those patients who can use mobile  
310 phones to facilitate their healthcare access and those who cannot.

311 In summary, my theoretical framework problematizes the process of digital inclusion, pointing  
312 at positive and negative healthcare access patterns associated with mobile phone use and at risks of  
313 exacerbating the marginalisation of some groups. This contradicts existing digital inclusion narratives,  
314 which, even if the outcomes of complete diffusion are understood to be unequally distributed, assume  
315 that the process itself is painless and unproblematic. Should it turn out that diffusion instead  
316 undermines service access among the rural poor, then we could consider mobile phones as an  
317 “exclusive” innovation in the healthcare sphere and the mainstream narratives might require revision.

### 318 **3 Materials and Methods**

319 I base my analysis on recently published panel data from the nationwide Indian Human  
320 Development Survey (IHDS; Desai *et al.*, 2010b; Desai *et al.*, 2016), which was carried out in two  
321 waves in 2004-2005 and 2011-2012. Wave I included 41,554 households with 215,754 individuals;  
322 Wave II surveyed 42,152 households with 204,569 individuals. The panel data structure in the IHDS  
323 allows for the matching of households over the two survey periods, yet not of individuals. The analysis  
324 therefore involves only those rural households that reported an illness in both survey periods to trace  
325 healthcare choices over time; that is, 12,003 households per period across 22 Indian states.<sup>4</sup>

326 I estimate fixed-effects linear probability models with village-cluster robust standard errors. If  
327 healthcare access  $Y_{kit}$  is defined as household  $i$ 's probability of accessing healthcare provider  $k$  at time  
328  $t$ , the empirical specification of the time-demeaned fixed-effects model (with  $t_1 = 2005$  and  $t_2 = 2012$ )  
329 is

330

331 
$$\check{Y}_{kit} = \beta_m \check{M}OB_{it} + \beta_d \check{D}IST_{it} + \beta_x \check{M}OB \check{x} \check{D}IST_{it} + \beta \check{C}ONTROLS_{it} + YEAR_t + \check{u}_{it}, \quad (1)$$

332

333 Where  $\check{Y}_{kit} = Y_{kit} - \bar{Y}_{ki}$  etc. are time-demeaned variables;  $M\check{O}B_{it}$  is household-level mobile  
334 ownership;  $D\check{I}S\check{T}_{it}$  is district-level mobile phone diffusion (as a proxy for health system adaptation to  
335 mobile phone use);  $M\check{O}B \check{x} D\check{I}S\check{T}_{it}$  is an interaction term;  $C\check{O}N\check{T}R\check{O}L\check{S}_{it}$  are other household-level, time-  
336 variant variables controlling for healthcare access;  $Y\check{E}A\check{R}_t$  is a trend variable; and  $u_{it}$  is an idiosyncratic  
337 error term. Because of time-demeaning (see below), household-specific and time-invariant  
338 characteristics drop from the analysis (akin to differencing between the survey periods in a two-period  
339 case). The dependent and independent variables in this model are summarised in Table 1.



340

Table 1. Variables in Regression Models and Expected Relationship to Healthcare Access

	Variable	Description
<b>Y<sub>it</sub></b> (Dependent Variables)	Any Healthcare	[1] if any ill household member visited any kind of formal or informal healthcare provider; [0] otherwise
	Public Care	[1] if any ill household member visited a public doctor; [0] otherwise
	Private Care	[1] if any ill household member visited a private doctor; [0] otherwise
	Pharmacists	[1] if any ill household member visited a pharmacist; [0] otherwise
	Traditional / Other Care	[1] if any ill household member visited a traditional healer or other healthcare provider; [0] otherwise
<b>Independent Variables of Interest</b>	MOB <sub>it</sub> (HH Mobile Phone)	[1] if household owns at least one mobile phone; [0] otherwise
	DIST <sub>it</sub> (District Phone Diffusion)	District-level weighted average share of phone-owning households
	MOBxDIST <sub>it</sub> (Interaction Term)	Interaction term between household-level mobile phone ownership and district-level mobile phone diffusion rate
<b>Other Control Variables</b>	HH Landline Phone	[1] if household owns at least one landline phone; [0] otherwise
	HH Highest Education	Highest completed grade of formal education of any household member; [0] if illiterate, [1] if uncompleted primary education, [2] if completed primary education (5th class), [3] if completed middle school (8th class), [4] if completed secondary education (10th class), [5] if completed higher secondary education (12th class).
	HH Average Sex	Percentage of women in household; [1] if 100% women
	HH Size	Number of members in household
	HH Average Age	Unweighted average age of all household members
	HH Below Poverty Line	[1] if per capita household expenditure < poverty line (which varies by state; 2005 poverty line adjusted by village-wise deflator); [0] otherwise
	HH Asset Index <sup>a</sup>	Unweighted sum of 33 household assets, using the same household asset categories in 2005 and 2012. Stratification of sample by household wealth will categorise households as “poor” if their average assets between 2005 and 2012 were below the unweighted sample median, and as “affluent” otherwise.
	Major Illness	[1] if any household member experienced a “major” disease in last 12 months (e.g. cataracts, tuberculosis, hypertension); [0] otherwise
	Mild Illness	[1] if any household member experienced a “minor” disease in last 12 months (e.g. fever, cough/cold, diarrhoea); [0] otherwise
	No. of Public Health Facilities	Village-level count of public clinics (e.g. sub-centre, primary health centre, community health centre), as recorded in medical facility questionnaire
	No. of Private Health Facilities	Village-level count of private, as recorded in medical facility questionnaire
	No. of Other Health Facilities	Village-level count of other health facilities (e.g. family planning clinic), as recorded in medical facility questionnaire
	Year Dummy	Trend variable, capturing developments e.g. in local infrastructure and overall health service provision

341 Sources: Author, based on Beals (1976); Colson (1971); Gulliford *et al.* (2002); Kroeger (1983); Lieber *et al.* (2006); Meessen *et al.*  
 342 (2011); Nyamongo (2002); Shaikh *et al.* (2008); Shaikh and Hatcher (2005); Storla *et al.* (2008); van Egeren and Fabrega (1976); Ward  
 343 *et al.* (1997).

344 Notes: HH is household; defined as “people living under one roof and sharing the same kitchen” (Desai *et al.*, 2010a:222).

345 <sup>a</sup> Wealth index includes mobile phones. Robustness checks excluding phones from index confirmed main results. Robustness checks  
 346 separating vehicles from wealth index have reproduced the model results without notable differences, while the vehicle coefficient was  
 347 statistically insignificant for all estimated models. The reported models therefore only include the wealth index.



348 This analysis involves the estimation of a healthcare access model, which includes mobile  
349 phone adoption and diffusion among other determinants of access. Healthcare access takes place in a  
350 broader health system, which I define in line with the WHO as a system that incorporates “all  
351 organizations, people and actions whose primary intent is to promote, restore or maintain health”  
352 (WHO, 2007:2). Access to public and private medical care providers are therefore not the only forms  
353 of healthcare utilisation. Informal caregivers and traditional healers should also be considered in  
354 healthcare access models, given that they account for up to 90% of all healthcare providers in the health  
355 systems of some low- and middle-income countries (Sudhinaraset *et al.*, 2013:3). In order to appreciate  
356 the multi-actor (or “pluralistic”) nature of the rural Indian health system, the dependent variables  
357 include access to public doctors and nurses, private clinics, pharmacists, and “traditional and other”  
358 healthcare providers, together with overall access to any of these providers. In the empirical models,  
359 these are dummy variables that indicate whether any member of the household with a “minor” or  
360 “major” illness accessed the respective type of healthcare (conditional on an illness in the household  
361 during the twelve months preceding each survey round).<sup>5</sup> Different types of access can take place for  
362 the same household at the same time.

363 As I hypothesise that a health system that adapts to mobile phones will discriminate  
364 increasingly against individuals who do not adopt mobile technology, the independent variables of  
365 interest relate to household-level mobile phone adoption and health system adaptation to phone  
366 diffusion. I use district-level mobile phone diffusion to approximate the health system’s expectation  
367 that people use mobile phones to a greater or lesser extent. This variable is calculated as the population-  
368 weighted percentage of households who own a mobile phone. In addition, the IDHS data does not  
369 include patients’ healthcare-related mobile phone use, but previous research has found that the absence  
370 of household mobile phones predicts the absence of phone-aided healthcare-seeking better than the  
371 absence personal phone ownership (Haenssgen, 2015a). I therefore use household-level mobile phone  
372 ownership to approximate the likelihood of household members to engage in health-related phone use.

373 Household phone use and health system adaptation may interact insofar as a person using a mobile  
374 phone to access a doctor may be more successful in a system that expects such phone use (e.g. by  
375 calling taxis, by doctors being ready to accept calls on their mobiles). The interaction term  $MOB \times DIST_{it}$   
376 captures this relationship.

377 A positive evaluation of the hypothesis follows if (a) healthcare-related mobile phone use  
378 contributes to better access to healthcare, (b) increasing health system adaptation has a negative effect  
379 on healthcare access, and (c) the coefficient of the interaction between health-related phone use and  
380 system adaptation is positive, meaning that mobile phone ownership becomes increasingly useful and  
381 compensates for the otherwise adverse effects of system adaptation. However, the analytical  
382 framework points at space for heterogeneity because adverse effects may be particularly pronounced  
383 for poor households who do not have alternative means of accessing healthcare. In addition, we may  
384 expect heterogeneity across different types of healthcare providers, with smaller effects for public  
385 providers such as regional hospitals that are bound by institutionalised referral systems and guidelines  
386 that prevent phone-based service delivery (Mechael, 2006:169-170).

387 The empirical model controls for other determinants of access, based on the literature on  
388 healthcare seeking and therapeutic itineraries. Important determinants of healthcare access in this  
389 literature are the nature, severity, and stage of the specific health condition; the patient's education,  
390 economic situation, age, sex, and decision-making autonomy; personal predispositions and belief  
391 systems (e.g. accepting pain as part of lifestyle); societal perceptions of the health condition;  
392 availability, accessibility, and awareness about providers (e.g. location); trust in and perceptions of the  
393 providers' quality of care; and the compatibility of provider competences with the patient's condition  
394 (Beals, 1976:184-185; Colson, 1971:234-236; Kroeger, 1983:149; Lieber *et al.*, 2006:469; Nyamongo,  
395 2002:381; Shaikh *et al.*, 2008:749-753; Shaikh & Hatcher, 2005:50-52; van Egeren & Fabrega,  
396 1976:537-538; Ward *et al.*, 1997:21-23).

397 This long list of determinants suggests that an empirical analysis of healthcare access should  
398 be cognisant not only of mobile phone diffusion but also of the patient's characteristics, her or his  
399 social networks and cultural environment, the nature of the illness, and health system attributes. Table  
400 1 displays and describes the control variables that approximate these factors within the IHDS data set.  
401 However, it is plausible that unobserved characteristics like health provider preferences are not  
402 captured with the IHDS data. In such a case, the error term  $\varepsilon_{it}$  in an empirical model could be specified  
403 with an idiosyncratic and a household-specific, time-invariant component:  $\varepsilon_{it} = a_i + u_{it}$ . If the  
404 unobserved household characteristics were correlated with other predictor variables, then this would  
405 constitute an omitted variable problem.

406 I choose fixed-effects models to deal with this problem because, through time-demeaning, the  
407 unobservable (assumed static) household characteristics  $\ddot{a}_i = a_i - \bar{a}_i$  drop from the model, leaving only  
408 the idiosyncratic error term  $\ddot{u}_{it} = u_{it} - \bar{u}_i$ . Hausman and generalised Hausman tests were statistically  
409 significant at the 0.1-percent level for all but two of the estimated models (two affluent sub-sample  
410 estimations were statistically significant at the one-percent level), indicating that the fixed-effects  
411 specification is preferable to random effects panel models that treat unobserved variables as  
412 uncorrelated with other independent variables.

413 Because the dependent variable is not normally distributed, logistic regression models are  
414 typically preferable to model binary access to healthcare. However, the fixed-effects estimator in a  
415 panel logit regression model is inconsistent in a two-time-period case (Greene, 2008:801). I therefore  
416 report only linear probability models with village-cluster robust standard errors (estimations with  
417 serial-correlation- and heteroscedasticity-robust standard errors yielded less conservative results and  
418 will be omitted here). Robustness checks using fixed-effects logit models reproduced the general  
419 direction of the results, although significance levels are weakly sensitive to functional form.

420 Furthermore, it could be argued that the panel containing ill households introduces a sample  
421 selection bias. However, the estimation sample containing only sick households in 2005 and 2012 is



422 remarkably similar to the complete panel of rural Indian households, for example in terms of household  
423 size (it is on average by 0.3 members smaller in 2005; by 0.2 in 2012) and wealth (on average by 0.10  
424 index units wealthier on a scale from 0 to 33 in 2005; by 0.17 in 2012).<sup>6</sup> In addition, it is plausible to  
425 assume that any unobserved household characteristics leading to inclusion into the estimation sample  
426 are controlled for by the fixed-effects estimator. I carried out the analysis using Stata 13 (StataCorp,  
427 2013).

## 428 **4 Results**

### 429 **4.1 Case Study Context**

430

#### 431 **4.1.1 Indian Health System Context**

432 The study period from 2004 to 2012 was shaped by the introduction of the National Rural  
433 Health Mission (NRHM) in 2005, established to improve the health status of the Indian population in  
434 general, but also to integrate the hitherto fragmented health programmes landscape in India under a  
435 common umbrella (MoHFW, 2002: §2.3.2.1; Prasad & Sathyamala, 2006:13). This section describes  
436 the India healthcare system, the changes associated with the introduction of the NRHM, and the  
437 continuing challenges for healthcare in India.<sup>7</sup>

438 The NHRM envisages an ideal delivery system for rural areas with multiple levels of healthcare  
439 (MoHFW, 2006:4). On the village level, community health workers such as accredited social health  
440 activists (ASHAs) provide the first point of contact with the health system through health education  
441 and social mobilisation. Sub-centres staffed with a nurse and a male multi-purpose health worker (i.e.,  
442 male nurse) are the first point of contact with the health infrastructure and cover five to six villages.  
443 The first contact point with a medical doctor is the primary health centre, which caters to roughly  
444 40,000 people. The first referral unit are community health centres (30-bed hospitals with specialist



445 doctors). At the tertiary level are district hospitals, accommodating 31 to 750 beds and serving a  
446 population between 100,000 and 1 million.<sup>8</sup>

447         Between 2005 and 2013, the NRHM provided ₹1tn (approximately £12bn) to support rural  
448 healthcare in India, which involved among others the construction of nearly 15,000 rural health  
449 facilities and the recruitment of 890,000 ASHAs (MoHFW, 2014:1-2). These investments coincided  
450 with (and arguably contributed to) a larger trend of healthcare improvements and socioeconomic  
451 development in India during the study period (Table 2). Between 2000 and 2015, under-five mortality  
452 almost halved from 91.2 to 47.7 deaths per 1,000 live births, maternal mortality fell from 374 to 174  
453 deaths per 100,000 live births, and life expectancy at birth increased from 62.6 to 68.0 years (Table 2).  
454 Despite such improvements, the absolute level of health in India remains worrying. For example, in  
455 2014, India ranked 142 out of 199 countries and territories in terms of life expectancy (World Bank,  
456 2017), and its health system has continued to exhibit disparities and deficiencies with respect to  
457 financing, infrastructure, and human resources.

458

459

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Table 2. Selected Health and Development Trends in India, 2000-2015.

Indicator	Unit	Year				
		2000	2005	2010	2015	
Health Indicators	Life Expectancy at Birth	Years	62.6	64.5	66.5	68.0 (2014)
	Under-5 Mortality Rate	Deaths per 1,000 Live Births	91.2	74.6	59.9	47.7
	Maternal Mortality Ratio	Deaths per 100,000 Live Births	374.0	280.0	215.0	174.0
	Prevalence of Undernourishment	% of Total Population	17.0	21.2	15.7	15.2
	DPT Immunisation Coverage	% of Children 12-23 Months	58.0	65.0	79.0	87.0
	Physician Density	Physicians per 1,000 People	0.5	0.6	0.7	0.7 (2012)
	Nurse Density	Nurses and Midwives per 1,000 People	1.2	1.3	1.6	..
	Public Health Expenditure	% of Gross Domestic Product (GDP)	1.1	1.1	1.2	1.4 (2014)
		% of Total Government Expenditure	4.4	4.5	4.3	5.0 (2014)
		Constant 2011 US\$ in Purchasing Power Parity (PPP)	22.2	32.4	50.7	80.3 (2014)
Out-of-Pocket Health Expenditure	% of Total Expenditure on Health	67.9	65.9	63.4	62.4 (2014)	
Other Development Indicators	GDP per Capita	Constant 2011 US\$, PPP	2521.3	3213.1	4404.5	5729.8
	Poverty Headcount Ratio	% of Population Below US\$1.90/Day (PPP, 2011 US\$)	..	38.2 (2004)	21.2 (2011)	..
	Rural Population	% of Total Population	72.3	70.8	69.1	67.3
	Adult Literacy Rate	% of Total Population Aged 15+	61.0 (2001)	62.8 (2006)	69.3 (2011)	72.2
	Access to Electricity	% of Total Population	62.3	..	75.0	78.7 (2012)
		% of Rural Population	48.4	..	66.9	69.7 (2012)
	Access to Improved Sanitation Facilities	% of Total Population	25.6	30.6	35.5	39.6
		% of Rural Population	14.5	19.5	24.5	28.5
	Access to Improved Water Sources	% of Total Population	80.6	85.5	90.3	94.1
		% of Rural Population	76.1	82.0	87.9	92.6
Fixed Telephone Subscriptions	Subscriptions per 100 People	3.1	4.5	2.9	2.0	
Mobile Phone Subscriptions	Subscriptions per 100 People	0.3	8.0	62.4	78.8	

Source: World Bank (2017).

Notes: Deviations from reported year in parentheses. “..” indicates that no data was available for respective period.

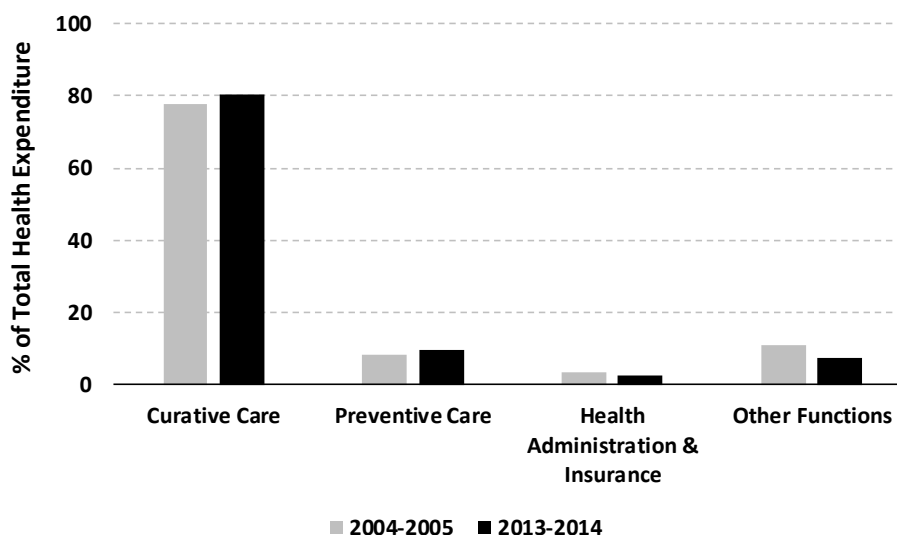
461  
462



463 The Indian health sector has long been underfinanced, and the NRHM has only been a partial  
464 remedy for this problem. For example, the 2002 National Health Policy stressed the need to increase  
465 financial resources for health, envisaging 7% of state spending and 2% of the Indian Gross Domestic  
466 Product (GDP) to be spent on health by 2010 (MoHFW, 2002: Box IV). Despite expenditure growth  
467 under the NRHM, even latest data from 2014 indicate that government health spending just reached  
468 5% of total government spending or 1.4% of GDP. For comparison, the UK spent 7.6% of its GDP on  
469 health in 2014, and India's per capita public health expenditure (adjusted for purchasing power) was  
470 approximately 2.9% of the UK in 2014 (World Bank, 2017).

471 As public spending falls short of its targets, households have remained the principal source of  
472 healthcare finance. According to India's national health accounts, household out-of-pocket  
473 expenditures especially for private healthcare contribute for the majority of healthcare financing (71%  
474 in 2004-2005 and 69% in 2013-2014), and four-fifth of healthcare expenditure are directed at curative  
475 care as Fig. 3 indicates (especially medicine expenses; MoHFW, 2016:29, 39; WHO, 2009:xx). Not  
476 only are the high out-of-pocket expenditures a persistent burden for households despite the  
477 introduction of the NRHM, but the reliance on curative care mirrors broader healthcare-seeking  
478 challenges in low- and middle-income countries (Dupas, 2011).

479



480  
481 *Fig. 3. Health Expenditure by Healthcare Function, National Level*

482 Source: Author, derived from WHO (2009:39) and MoHFW (2016:xx).  
483 Notes: Values for fiscal year 2013-2014 are estimates.  
484

485 The continuing financing challenges reflect the still problematic healthcare provision in India.  
486 For example, the Indian Planning Commission reported data for rural areas in 2008, indicating a  
487 nationwide shortage of 12.9% of sub-centres, 17.2% of primary health centres, and 36% of community  
488 health centres (Planning Commission, 2011:149), and only 54% of the planned rural healthcare  
489 facilities under the NRHM had been completed by 2013 (MoHFW, 2014). Even where infrastructure  
490 is provided, healthcare workforce provision and attendance remains variable (Chaudhury *et al.*, 2006;  
491 Rao *et al.*, 2011; Sathyamala, 2006:143). For instance, the Indian Chief Nursing Officer reported a  
492 shortage of 2.4 million in India by 2012 (Senior, 2010) and Rao *et al.* (2008:25) estimate that the nurse-  
493 to-doctor ratio in India is at a low 0.8, which suggests that the division of labour in health centres is  
494 not optimal. For comparison, the U.K. nurse-doctor ratio is currently at 2.8 (Organisation for Economic  
495 Co-operation and Development, 2017) and the World Bank considers between two and four nurses per  
496 doctor “adequate” (World Bank, 1993:133).

497 In summary, India expanded rural health system financing, infrastructure, and workforce  
498 coupled with a restructuring of national health programmes and a broader development trend during

499 the study period. Nevertheless, health system challenges remain and continue to characterise the study  
500 context as resource constrained with a strong reliance on household out-of-pocket healthcare  
501 expenditure for private and public curative treatment. These conditions resonate with the study focus  
502 on curative health action involving public and private allopathic healthcare providers.

#### 503 **4.1.2 Descriptive Statistics**

504 The household sample in this study is characterised by rapid yet heterogeneous uptake of  
505 mobile phones in a context of improving socio-economic indicators, and high healthcare demand and  
506 constant supply. Summary statistics are presented in Table 3.

507 Table 3 indicates that mobile phones spread rapidly across rural India between 2005 and 2012.  
508 The average share of households owning a phone in the sample increased from 3% to 75%. An average  
509 district in the study sample experienced an increase of 70 percentage points in the absolute proportion  
510 of rural households owning a mobile phone, with an inter-quartile range of 62-81% (a histogram  
511 depicting the increase is shown in Fig. 4). The share of households owning a landline phone dropped  
512 from 11% to 5%.

513

Table 3. Summary Statistics of Survey Sample: 2005, 2012, and First Difference

	Round I: 2005					Round II: 2012					First Difference 2005-2012					
	<i>n</i>	Mean	Std. Dev	Min	Max	<i>n</i>	Mean	Std. Dev	Min	Max	<i>n</i>	Mean Diff.	Std. Dev	Min Diff.	Max Diff.	
HH Mobile Phone	12,003	0.03	0.17	0	1	12,003	0.75	0.43	0	1	12,003	+ 0.72	0.45	- 1	+ 1	
District Phone Diffusion <sup>a</sup>	264	0.03	0.05	0.00	0.33	264	0.73	0.18	0.00	0.99	12,003	+ 0.70	0.16	0.00	+ 0.95	
HH Landline Phone	12,003	0.11	0.31	0	1	12,003	0.05	0.22	0	1	12,003	- 0.06	0.30	- 1	+ 1	
HH Size	12,003	6.38	3.25	1	33	12,003	5.14	2.52	1	33	12,003	- 1.24	3.27	- 24	+ 26	
HH Highest Education <sup>b</sup>	12,003	1.97	1.53	0	5	12,003	2.15	1.56	0	5	12,003	+ 0.18	1.30	- 5	+ 5	
HH Average Sex (1=Female)	12,003	0.49	0.16	0.00	1.00	12,003	0.51	0.18	0.00	1.00	12,003	+ 0.02	0.16	- 0.75	+ 1.00	
HH Average Age	12,003	28.23	10.89	8.00	90.00	12,003	31.95	13.79	6.80	99.00	12,003	+ 3.72	11.15	- 59.40	+ 58.00	
HH Below Poverty Line <sup>c</sup>	12,003	0.22	0.41	0	1	12,003	0.19	0.39	0	1	12,003	- 0.03	0.50	- 1	+ 1	
HH Asset Index <sup>d</sup>	12,003	9.68	5.14	0	27	12,003	12.49	5.73	0	28	12,003	2.81	3.68	- 15	+ 21	
Any HH Member, for Any Illness	Experienced Any Illness	12,003	1.00	0.00	1	1	12,003	1.00	0.00	1	1	12,003	+ 0.00	0.00	0	0
	Accessed Any Healthcare	12,003	0.96	0.19	0	1	12,003	0.97	0.16	0	1	12,003	+ 0.01	0.25	- 1	+ 1
	Accessed Public Care	12,003	0.31	0.46	0	1	12,003	0.34	0.47	0	1	12,003	+ 0.04	0.58	- 1	+ 1
	Accessed Private Care	12,003	0.69	0.46	0	1	12,003	0.72	0.45	0	1	12,003	+ 0.03	0.58	- 1	+ 1
	Accessed Pharmacist	12,003	0.06	0.23	0	1	12,003	0.08	0.28	0	1	12,003	+ 0.03	0.36	- 1	+ 1
	Accessed Traditional/Other Care	12,003	0.03	0.16	0	1	12,003	0.04	0.19	0	1	12,003	+ 0.01	0.24	- 1	+ 1
Minor Illness in Past 12 Months	12,003	0.83	0.38	0	1	12,003	0.80	0.40	0	1	12,003	- 0.03	0.51	- 1	+ 1	
Major Illness in Past 12 Months	12,003	0.43	0.50	0	1	12,003	0.56	0.50	0	1	12,003	0.13	0.65	- 1	+ 1	
No. of Public Clinics <sup>e</sup>	1266	0.89	0.35	0	2	1325	0.90	0.32	0	2	1266	0.01	0.44	- 2	+ 1	
No. of Private Clinics <sup>e</sup>	1266	0.93	0.33	0	3	1325	0.86	0.35	0	2	1266	- 0.06	0.45	- 2	+ 1	
No. of Other Clinics <sup>e</sup>	1266	0.09	0.30	0	2	1325	0.07	0.26	0	2	1266	- 0.02	0.39	- 2	+ 2	

Notes: Unweighted statistics. First difference morbidity statistics for households who experienced a minor/major illness in both survey rounds. HH is household.

<sup>a</sup> District-level data (rural areas only), calculated as weighted average share of phone-owning households in districts, using complete survey sample and village sampling weights.

<sup>b</sup> 0="illiterate," 1="uncompleted primary education," 2="completed primary education (5<sup>th</sup> class)," 3="completed middle school (8<sup>th</sup> class)," 4="completed secondary education (10<sup>th</sup> class)," 5="completed higher secondary education (12<sup>th</sup> class)."

<sup>c</sup> 1 = per capita household expenditure < poverty line (which varies by state; 2005 poverty line adjusted by village-wise deflator).

<sup>d</sup> Unweighted sum of 33 household assets, using the same household asset categories in 2005 and 2012.

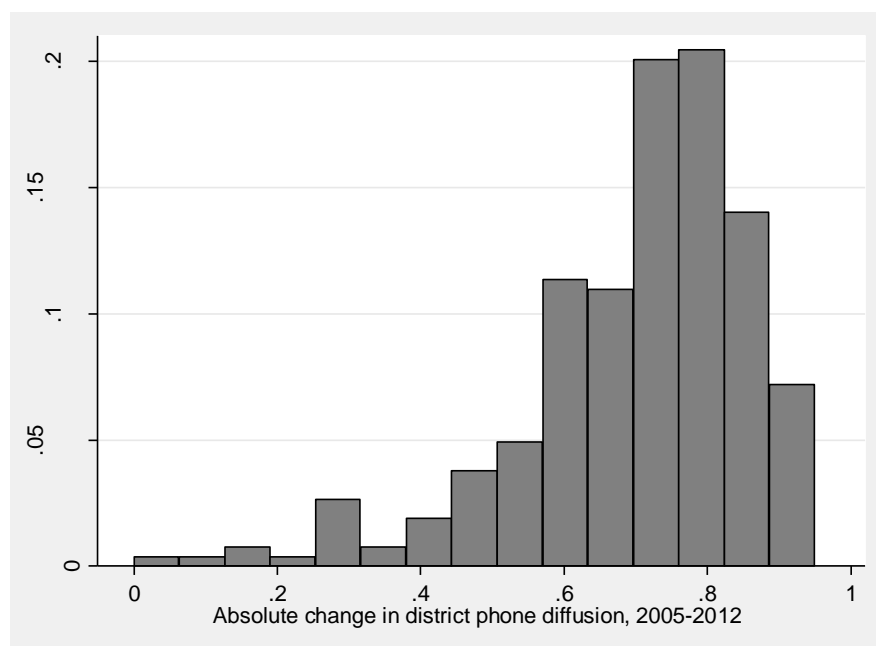
<sup>e</sup> Village-level data, as recorded in medical facility questionnaire.

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524 *Fig. 4. Change in District-Level Mobile Phone Diffusion in Survey Sample, 2005-2012*

525 Source: Author, derived from Desai *et al.* (2010b, 2016).  
526 Notes: Based on 264 districts represented in estimation sample.  
527

528 Other socioeconomic indicators also indicate notable change over time. For example,  
529 the average survey household became smaller and was 3.7 years older in the second survey  
530 round. Wealth increased by 29% from 9.7 to 12.5 common household items, and the share of  
531 households below the poverty line fell 3 percentage points (based on inflation-adjusted state-  
532 level poverty lines and per-capita household expenditure).

533 In terms of healthcare, overall utilisation rates of informal and formal healthcare  
534 providers were very high with 97% in 2012, up 1% from 2005. Private healthcare was with  
535 71% in 2012 the most commonly accessed type, while traditional and other forms of healthcare  
536 provision only accounted for 4% of the sample in 2012. Access to all categories of healthcare  
537 providers increased between 1 (traditional healers) and 4 (public doctors) percentage points

538 over the two study periods. As far as the supply of health facilities is concerned, village-level  
 539 facility survey data from the IHDS indicate that the provision of public clinics increased slightly  
 540 from an average of 0.89 to 0.90 facilities per village (corresponding to a decrease from 12.0%  
 541 to 10.6% of villages without any public clinic). Private facilities were commonly found in the  
 542 survey villages as well but their average number (together with “other” clinics e.g. for family  
 543 planning) fell marginally over the same period. Overall, households in the sample experienced  
 544 a notable increase in socio-economic indicators and an environment of high healthcare demand  
 545 and constant supply.

546 The analysis in the remainder of this paper will argue that mobile phone diffusion has  
 547 undermined healthcare access for marginalised groups at the expense of more affluent  
 548 households. In order to establish that phone-owning households are better off than their  
 549 “disconnected” peers, Table 4 presents the levels and changes of household assets and poverty  
 550 status, depending on whether a household owned a mobile phone in 2005 and 2012. The table  
 551 shows that households who did not own a phone in either period had the highest poverty  
 552 incidence and the lowest wealth, the latter of which expanded slower than the sample average.  
 553 In contrast, households who acquired a phone between 2005 and 2012 developed their asset  
 554 wealth by 3.7 units (2.7 if adjusted for mobile phones as index component), notably above the  
 555 sample average of 2.8 (2.1). In light of these patterns, we can establish that households who had  
 556 not acquired a mobile phone by 2012 were economically more marginalised than those who  
 557 did.<sup>9</sup>

558 *Table 4. Wealth and Poverty Trends by Household Mobile Phone Ownership*

Phone in 2005	Phone in 2012	Number of Households in Panel	Average Household Asset Index			% of Households < Poverty Line		
			2005 (adjusted) <sup>a</sup>	2012 (adjusted) <sup>a</sup>	Difference (adjusted) <sup>a</sup>	2005	2012	Difference
Yes	No	22 (0.2%)	16.5 (15.5)	11.9	- 4.6 (- 3.6)	0.0%	18.2%	+ 18.2%
No	No	2,987 (24.9%)	6.6	7.2	+ 0.6	33.8%	33.1%	- 0.7%



Yes	Yes	340 (2.8%)	19.7 (18.7)	20.6 (19.6)	+ 0.9	1.5%	4.4%	+ 2.9%
No	Yes	8,654 (72.1%)	10.3	14.0 (13.0)	+ 3.7 (+2.7)	18.9%	14.3%	- 4.6%
Total		12,003	9.7 (9.7)	12.5 (11.7)	+ 2.8 (+2.1)	22.1 %	18.7%	- 3.3%

Notes: Unweighted statistics.

<sup>a</sup>. Household mobile phone ownership is a component of the household asset index. Acquiring the first household phone corresponds to a one-unit increase in the index.

559  
560  
561

## 562 4.2 Regression Results

563 This section presents the results of the fixed-effects linear probability models. As  
 564 indicated in Section 3, I estimate 15 models, five each for the general rural population of India,  
 565 for rural households below median income (“poor”), and for rural households above median  
 566 income (“affluent”). For each group, I estimate a model of overall access to any healthcare  
 567 provider, and provider-specific models for access to public doctors, private doctors,  
 568 pharmacists, and to traditional and other healthcare providers. The main independent variables  
 569 are household-level mobile phone ownership, district-level mobile phone diffusion, and an  
 570 interaction term between these two variables. The linear probability model results are shown in  
 571 Table 5, all of which are significant at the 0.1-percent level. I focus the examination of the  
 572 results on overall access to healthcare and access to public and private providers among poor  
 573 households, which represent the most common forms of healthcare utilisation.

Table 5. Fixed-Effects Linear Probability Regression Results: Factors Influencing Change in Rural Healthcare Access

	All Rural Households					Poor Households (<Median Wealth) <sup>a</sup>					Affluent Households (>Median Wealth) <sup>a</sup>				
	Any Healthcare (1)	Public Care (2)	Private Care (3)	Pharmacists (4)	Traditional/ Other Care (5)	Any Healthcare (6)	Public Care (7)	Private Care (8)	Pharmacists (9)	Traditional/ Other Care (10)	Any Healthcare (11)	Public Care (12)	Private Care (13)	Pharmacists (14)	Traditional/ Other Care (15)
HH Mobile Phone	-0.02	0.05	-0.05	0.01	0.02	-0.07	0.07	<b>-0.16*</b>	-0.02	0.05	-0.01	0.03	-0.02	0.03	0.00
District Phone Diffusion	<b>-0.10**</b>	0.06	-0.12	<b>-0.13**</b>	-0.03	<b>-0.15*</b>	0.05	<b>-0.19*</b>	<b>-0.13**</b>	-0.03	-0.05	0.16	-0.05	<b>-0.15*</b>	-0.03
MOBxDIST Interaction	0.03	-0.09	<b>0.11*</b>	-0.02	-0.04	0.10	-0.10	<b>0.28**</b>	0.01	-0.07	0.00	-0.09	0.07	-0.01	<b>-0.05*</b>
HH Landline Phone	0.00	<b>0.05**</b>	-0.04	-0.02	-0.01	-0.03	0.04	-0.05	0.05	-0.03	0.00	<b>0.05*</b>	-0.04	-0.01	-0.01
HH Highest Education	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.01	0.00	0.00	0.00	0.01	-0.01	0.00	0.00
HH Size	0.00	0.00	0.00	0.00	<b>-0.00**</b>	0.00	0.00	<b>0.01*</b>	0.00	<b>-0.00**</b>	0.00	<b>0.01*</b>	0.00	0.00	0.00
HH Average Sex (% Female)	<b>-0.04*</b>	-0.02	<b>-0.08*</b>	<b>0.05**</b>	0.02	-0.03	-0.05	-0.05	<b>0.06*</b>	0.02	<b>-0.04*</b>	0.02	<b>-0.11*</b>	0.05	0.01
HH Average Age	0.00	0.00	<b>-0.00*</b>	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	<b>0.00**</b>	<b>-0.00*</b>	0.00	0.00
HH Below Poverty Line	-0.01	0.01	<b>-0.05***</b>	-0.01	0.01	-0.01	0.01	<b>-0.05***</b>	-0.01	0.02	-0.01	0.02	<b>-0.05*</b>	0.00	0.00
HH Asset Index	0.00	<b>-0.01***</b>	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	<b>-0.01***</b>	0.00	0.00	0.00
Minor Illness in Last 12m	<b>0.07***</b>	<b>0.08***</b>	<b>0.16***</b>	<b>0.06***</b>	<b>0.02***</b>	<b>0.10***</b>	<b>0.06**</b>	<b>0.18***</b>	<b>0.07***</b>	<b>0.03***</b>	<b>0.05***</b>	<b>0.09***</b>	<b>0.15***</b>	<b>0.06***</b>	<b>0.01*</b>
Major Illness in Last 12m	<b>0.02***</b>	<b>0.12***</b>	<b>0.13***</b>	<b>0.04***</b>	<b>0.03***</b>	<b>0.03***</b>	<b>0.13***</b>	<b>0.12***</b>	<b>0.04***</b>	<b>0.03***</b>	<b>0.01**</b>	<b>0.11***</b>	<b>0.14***</b>	<b>0.04***</b>	<b>0.03***</b>
No. of Public Clinics	0.00	-0.03	0.00	-0.02	<b>0.02*</b>	0.00	-0.05	-0.01	-0.03	0.04	0.00	-0.02	0.00	0.00	0.01
No. of Private Clinics	0.01	-0.02	0.04	<b>0.03*</b>	0.00	0.02	-0.01	0.05	0.02	0.00	0.01	-0.03	0.04	0.03	0.00
No. of Other Clinics	-0.01	0.02	0.00	<b>-0.04*</b>	0.00	0.00	0.05	0.00	<b>-0.06**</b>	0.02	-0.01	0.00	0.00	-0.02	-0.02
Year 2012 Dummy	0.08	0.02	0.06	<b>0.11***</b>	0.04	0.11	0.02	0.12	<b>0.11**</b>	0.03	0.05	-0.05	0.01	<b>0.11*</b>	<b>0.06*</b>
Constant	0.81	<b>0.23***</b>	<b>0.45***</b>	<b>-0.14***</b>	-0.06	0.73	<b>0.24*</b>	<b>0.34***</b>	<b>-0.14**</b>	-0.05	0.88	<b>0.27**</b>	<b>0.56***</b>	<b>-0.12*</b>	<b>-0.07*</b>
Number of Observations	24,006	24,006	24,006	24,006	24,006	12,672	12,672	12,672	12,672	12,672	11,334	11,334	11,334	11,334	11,334
R <sup>2</sup> (Within)	0.03	0.02	0.03	0.02	0.01	0.04	0.03	0.04	0.02	0.01	0.02	0.02	0.03	0.02	0.02
Model Test ( <i>p</i> > <i>F</i> )	<0.000	<0.000	<0.000	<0.000	<0.000	<0.000	<0.000	<0.000	<0.000	<0.000	<0.000	<0.000	<0.000	<0.000	<0.000

Notes: HH is household.

<sup>a</sup> “Poor” and “affluent” categorised as below/above median wealth index, using average unweighted household wealth between both survey periods.

\**p*<0.05, \*\**p*<0.01, \*\*\**p*<0.001.



578           The results allow three main observations. First, mobile phone diffusion is associated with  
579 changes in overall healthcare access (Models 1 and 6), private healthcare access (Models 3 and 8),  
580 access to pharmacists (Models 4, 9, and 14), and access to traditional and other healthcare providers  
581 (Model 15). Public healthcare access appears to be independent of mobile phone diffusion on the  
582 household and district levels, and the relationship between mobile phones and healthcare access  
583 appears to be weaker for affluent households. These differences across healthcare providers, and  
584 especially the response of private clinics, corresponds to my argument that some actors in the health  
585 system are more responsive to mobile phone use.

586           Secondly, compared to affluent households, poorer households show a more pronounced  
587 negative link between district-level mobile phone diffusion and overall healthcare utilisation (Model  
588 6, significant at the five-percent level) and access to pharmacists (Model 9, significant at the one-  
589 percent level). The regression coefficients suggest that a 10 percentage point increase in district-level  
590 mobile phone diffusion is linked to a 1.5 and 1.3 percentage point decrease in overall healthcare and  
591 pharmacist access for the poor household sub-sample (1.0 and 1.3 percentage point decrease for the  
592 overall sample). The relatively weaker effect for the affluent subsample corresponds to my notion that  
593 richer households have more means to access healthcare, which reduces their need for mobile phones  
594 and insulates them from potentially adverse consequences.

595           Thirdly, the effect of district-level mobile phone diffusion on access to private clinics varies  
596 depending on whether a household owns a mobile. The interaction term in Model 3 is statistically  
597 significant at the five-percent level for the aggregate sample, and at the one-percent level in Model 8  
598 for the poor sub-sample. In both cases, the interaction term needs to be understood in connection with  
599 the interacting variables: If the interaction term is statistically significant, both interacting variables  
600 are significant as well (Hilbe, 2009:197). The positive coefficient of the interaction term thereby  
601 indicates that the relationship between private healthcare access and household-level mobile phone  
602 diffusion becomes “more positive” as mobile phones diffuse more widely in the district. In Model 3,

603 mobile phone owners and non-owners are initially at the same starting point (the interacting variables  
604 are statistically insignificant), in line with the pattern depicted in Fig. 2, Section 2.2.3. The results in  
605 Model 3 therefore correspond to the hypothesis that the value of a mobile phone to access responsive  
606 (private) healthcare providers changes in a system that adapts to such use.

607 A similar relationship between mobile phone diffusion and household-level ownership emerges  
608 for Model 8. However, while the interaction term is positive, the coefficients of the interacting  
609 variables are both negative. The effect of a household mobile phone is initially negative, but higher  
610 degrees of district-level diffusion have a positive effect for households owning mobile phones, leading  
611 to a combined effect that gradually increases and exceeds households without mobile phones at  
612 approximately 57% district-level diffusion. While the direction of the interaction corresponds to the  
613 theoretical model, the varying starting points of the poor sub-sample are at odds with my initial  
614 argument. In addition, any linear combination of the coefficients remains negative (numerically, it  
615 would only turn positive if around 180% of a district's households had acquired a phone). I discuss in  
616 Section 5 reasons for the negative starting points and the average negative effect.

617 Other control variables include for example landline telephone access.<sup>10</sup> Considering that the  
618 portion of households owning a landline phone decreased from 11% to 5% across the study periods,  
619 and that landlines are less likely to be installed in remote locations, the coefficients indicate that a  
620 household is less likely to access public healthcare if it loses its landline connection. Beyond landlines,  
621 disease severity, and the constant term, none of the control variables for public healthcare access for  
622 poorer households are significant at the five-percent level. Growing households and those surpassing  
623 the poverty line become more likely to access private healthcare.

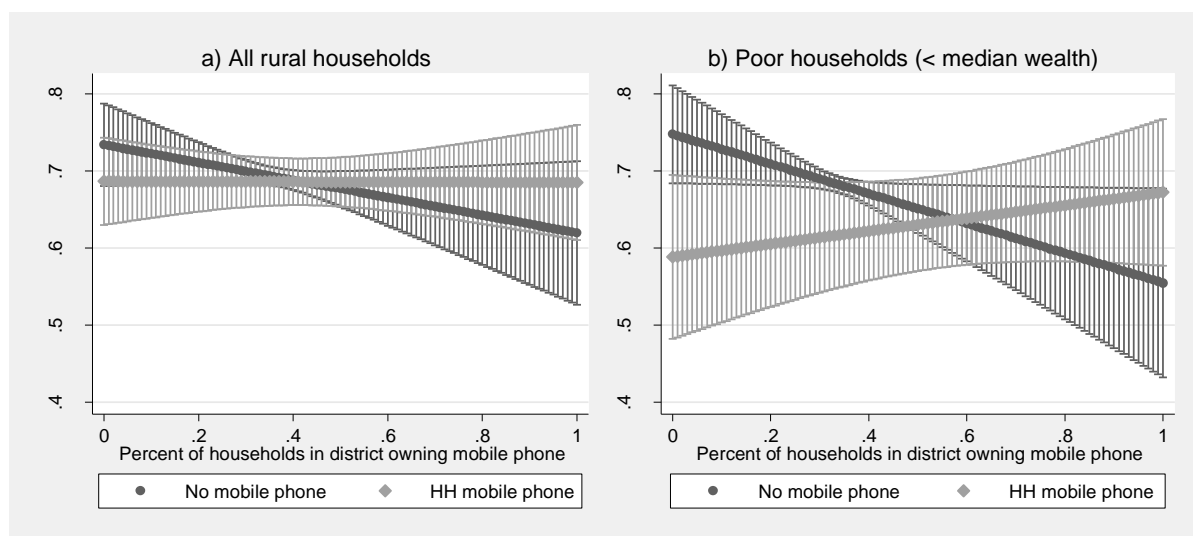
624 In order to explore the relevance of these results, it is instructive to compare the predicted  
625 effects of mobile phone diffusion across all rural households and the poor sub-sample. For example,  
626 linear predictions based on Models 1 and 6 suggest that an increase of district-level mobile phone  
627 diffusion from 25% to 75% corresponds to a decrease in any kind of healthcare access from 98% to

628 93% for all rural households that experienced an illness, and from 96% to 90% for poor households.  
629 Access to pharmacists would decrease from 9% to 3% for both groups in these scenarios.

630 The relationship between private healthcare access and mobile phone diffusion is less  
631 straightforward, due to the interaction term. For the sample of all rural households, the linear  
632 predictions suggest that a household without a mobile phone would see its probability to access a  
633 private doctor decrease from 70.5% in a district with 25% diffusion to 64.8% in a district where 75%  
634 of households own a phone. In contrast, a household with a mobile phone would see its probability  
635 virtually unchanged at 68.6%. The differences are yet more pronounced for poor households, where a  
636 similar expansion of district-level mobile phone diffusion would be associated with a decrease from  
637 70.0% to 60.3% for households without mobile phones, and an increase from 60.9% to 65.1% for  
638 households who own a mobile.

639 Fig. 5 visualises the predicted probability of a household to access private doctors (y-axis),  
640 depending on household wealth (Panel a for all rural households, Panel b for poor households), on  
641 household-level mobile phone ownership (dark-grey markers for households without, light-grey  
642 markers for households with mobile phones), and on the extent to which mobile phones have diffused  
643 on the district level (x-axis). The predictions indicate that households without mobile phones have  
644 decreasing access to private doctors in districts where mobile phones have diffused more widely, and  
645 this decrease is particularly pronounced for the poor rural households in Panel b. In contrast, the  
646 probability of access is independent of diffusion rates if the household has a mobile phone—which  
647 could mean that owning a mobile phone helps to prevent a deterioration in access—and a poor  
648 household with a mobile phone is increasingly likely to access healthcare if phones have diffused more  
649 widely.

650



651

652 *Fig. 5. Predicted Access to Private Healthcare by Phone Ownership and Household Wealth*653 Source: Author, derived from Desai *et al.* (2010b, 2016).654 Notes: Prediction based on fixed-effects linear probability models for households with private healthcare access in either survey round  
655 (Table 4, Models 3 and 8). Vertical lines indicate 95%-confidence interval.

656

657 Overall, these results support the hypothesis that non-users of mobile phones have less access  
 658 to healthcare in contexts where mobile phones have diffused rapidly. Poor households' access to  
 659 overall healthcare, to private doctors, and to pharmacists is negatively linked to mobile phone diffusion  
 660 either on the district level or personal level. In contrast, affluent rural households' healthcare access is  
 661 largely independent of these developments.

662 **5 Discussion**663 **5.1 Limitations**

664 While I have already hinted at a possible interpretation of the results in the previous section, it  
 665 is important to consider at least three important limitations of the analysis before discussing its  
 666 significance. Firstly, it could be considered problematic that the severity of illness, which controls for  
 667 households' healthcare access, is defined by the survey agency rather than by the respondents  
 668 themselves. Individuals' initial decisions to seek care are more likely to be driven by their  
 669 own observations and socially agreed notions of appropriate health action than by later diagnoses by

670 doctors and researchers (Beals, 1976:184-185; Gulliford *et al.*, 2002:187). While this may skew the  
671 predictive power of control variables for “minor” and “major” illnesses, they remain statistically  
672 significant and improve model fitness. Robustness checks that replaced binary disease severity  
673 indicators with the number of household members with “minor” and “major” illnesses did not affect  
674 the results.

675 Secondly, the panel is not a representative sample of all rural Indian households over time, but  
676 of those whose members experienced illnesses repeatedly across the survey periods. The panel  
677 structure used in this study enables an analysis of how households with sick members change their  
678 behaviour in a dynamic mobile diffusion context, but it leaves open the question how an “average”  
679 household would behave, given that only 60.2% of the sample reported an illness in 2005, and 71.7%  
680 in 2012. For example, mobile phone may enable some people to recognise a discomfort as an illness.  
681 Nevertheless, average household characteristics of the full rural sample are similar to the panel of ill  
682 households (see Section 3), and the household-fixed-effects analysis controls for unobserved, time-  
683 invariant household characteristics. This makes it plausible that deviations from average rural  
684 household behaviour in India are minor.

685 Lastly, and perhaps most importantly, the panel data of the IHDS only permits a household-  
686 level analysis of narrow healthcare access and mobile phone diffusion indicators, which limits the  
687 depth of the analysis. In the present case, household-level healthcare access as a binary variable  
688 obscures the potentially sequential logic of healthcare-seeking behaviour (Balabanova & McKee,  
689 2002; Haenssger & Ariana, 2017a; Kibadi *et al.*, 2009; Moshabela *et al.*, 2011; Shaikh *et al.*, 2008),  
690 the nature of potentially collective healthcare decision-making (Peglidou, 2010:49), and, as a variable  
691 of “revealed behaviour,” only captures successful access and ignores whether an individual “sought”  
692 but failed to obtain healthcare. Considering the study focus on curative healthcare access (which  
693 accounts for four-fifths of healthcare expenditures during the study period), the analysis also cannot  
694 speak for health education (e.g. provided by local community health workers like ASHAs), preventive

695 care (e.g. vaccination), and other forms of healthcare provision (e.g. nutritional services provided in  
696 Anganwadi centres).

697 Likewise, household-level mobile phone ownership maps only imperfectly onto individuals'  
698 actual health-related use of a mobile, be it directly by the patient or mediated through a third person.  
699 Health-related mobile phone use takes many forms (e.g. home calls, arranging a taxi to reach a health  
700 facility, calling a family member to pay a hospital bill) and it takes place in light of a broad range of  
701 healthcare functions (e.g. preventive, curative, rehabilitative), healthcare providers (community-level  
702 outreach staff, nurses, public and private doctors, untrained medical practitioners, non-governmental  
703 organisations), and a network of healthcare access modes (walking, hiring rides, use) (Haenssgen,  
704 2015b; Haenssgen & Ariana, 2015). Approximating health-related mobile phone use through  
705 household phone ownership (or, more precisely, approximating the absence of such use through the  
706 absence of a household mobile; Haenssgen, 2015a:8) thereby prevents the analysis of the exact channel  
707 through which mobile phone diffusion interacts with healthcare access and how health-related access  
708 developed vis-à-vis other modes of healthcare access during the study period.<sup>11</sup>

709 The proxy variable of household mobile phone ownership also creates the impression that very  
710 few non-users remain at near-100% district-level diffusion, which could raise questions about the  
711 relevance of this study. Although mobile phones have continued to diffuse and household phone  
712 ownership may soon be near universal, it is important to consider the nature of the proxy indicators:  
713 As my process model explained, personal and household mobile phone ownership do not automatically  
714 entail health-related phone use. For example, a recent survey in rural Rajasthan indicated that 47% of  
715 the adult population owned and 93% shared a mobile phone over the past 12 months prior to the survey,  
716 but only 7.5% actually made use of mobile phones during an illness (Haenssgen & Ariana, 2017b:293).  
717 This suggests that digital exclusion and equity considerations continue to be relevant, and systemic  
718 health system adaptation processes are unlikely to cease, even in high-diffusion contexts.



719 Taken together, these complications mean that the estimated models are only an incomplete  
720 representation of the actual relationship between healthcare access and phone usage. I am nonetheless  
721 able to discern effects that are consistent with the empirically grounded hypothesis that non-users of  
722 mobile phones are worse off in contexts of fast diffusion, at least as far as curative health services are  
723 concerned. The limitations of the secondary data thereby do not necessarily mean that the analysis is  
724 insensitive to other modes of healthcare access or to broader village-level developments. For example,  
725 the underlying theoretical model accounts for the possibility of “offline” access in the process of  
726 mobile phone diffusion, and the regression model controls for general health system trends (year  
727 dummy) and for household-level solutions to access healthcare e.g. by means of personal  
728 transportation and purchasing power (wealth index). A more fine-grained analysis would require  
729 higher-frequency panel survey data geared specifically towards individuals’ health-related mobile  
730 phone use and health system actors’ capacity to absorb the demand from phone-using patients. As such  
731 data is not presently available to the best of my knowledge, the present analysis is a first step towards  
732 a better understanding of the dynamic relationship between mobile phone diffusion and healthcare  
733 access.

## 734 **5.2 Interpretation**

735 In light of the limitations, considering that the linear probability models control for unobserved  
736 heterogeneity while focusing on the change within households, and given that the panel regression  
737 results correspond to hypotheses and findings derived from primary rural Indian survey data  
738 (Haenssger & Ariana, 2017b), I have reason to trust the robustness of the results and the causality  
739 running from changes in household- and district-level mobile phone adoption to households’  
740 healthcare access. The identified relationship between district-level mobile phone diffusion and  
741 household-level healthcare access suggests that health systems adapt to increasing mobile phone use,  
742 which gradually improves the effect of a household mobile phone for rural households’ access to  
743 private healthcare. In the absence of a household mobile phone, poor households in districts with fast

744 mobile phone diffusion are less likely to access such healthcare. I see this as evidence that rapid mobile  
745 phone diffusion can create new forms of marginalisation, given that digitally excluded households tend  
746 to be poorer on average.

747 Drawing on the initial explanatory framework, the findings can be explained through factors  
748 on the demand as well as the supply side. On the demand side, mobile phone use appears to contribute  
749 to healthcare access, enabling for example the ability to arrange home visits of doctors, to make  
750 appointments, call a taxi, or simply to talk with relatives about treatment options (note that increased  
751 access need not entail improved health outcomes). Not all but some households will make use of this  
752 option, especially if it is the dominant strategy compared to alternative solutions, such as walking for  
753 half an hour to a health post. Where such dominant phone-aided strategies among otherwise access-  
754 constrained poor households exist, they increase their competitiveness relative to poor households  
755 without mobile phones. This would bear resemblance to patterns observed in other contexts, for  
756 instance the UK middle class reportedly exercising their “sharp elbows” towards other health system  
757 users and thereby contributing to the reinforcement of healthcare inequities vis-à-vis poorer and more  
758 vulnerable population groups (Seddon, 2007:88). Mobile phone users would therefore increasingly  
759 join the “healthcare middle class,” which is populated customarily by more affluent rural households  
760 who face fewer healthcare access constraints and a wider range of choices, both of which insulate them  
761 from the effects of mobile phone adoption and diffusion. As the data suggest, poor mobile phone users  
762 gravitate towards the rural average level of private healthcare access in situations where phones have  
763 diffused widely. The group losing the competitive struggle comprises households who are prevented  
764 from adopting mobile technology. On the demand side, mobile phones therefore appear to create new  
765 divisions and emerge as a somewhat regressive tool that benefits the “better-off” poor rural population.

766 The demand-side reactions interact with developments on the healthcare supply side. In  
767 particular, the improved effects of phone ownership in contexts of fast mobile phone diffusion suggests  
768 that health systems adapt to increasing mobile phone use and thus privilege phone-aided healthcare-

769 seeking strategies. But not all elements of the health system react equally to these developments. Public  
770 health service access has not been affected, thanks probably to variations in responsiveness across  
771 different health system actors and to the provision of mobile healthcare services as part of the Indian  
772 health sector developments (especially the NRHM). However, this may soon change, as my qualitative  
773 and quantitative research in rural Rajasthan in 2013 and 2014 has indicated that local public doctors  
774 and nurses (based in sub-centres and primary health centres) increasingly use mobile phones in their  
775 everyday work (Haenssgen, 2015b). Flexible working conditions for local government providers (e.g.  
776 nurses and village doctors) and gradually evolving guidelines that encourage health centre staff to deal  
777 with patients' mobile-phone-aided healthcare behaviour suggest that public healthcare might not be  
778 protected from patients' competitive pressure for much longer.

779         Although these findings largely correspond to my analytical framework, two patterns are at  
780 odds with the hypothesised relationship between phone diffusion, personal phone use, and healthcare  
781 access. Firstly, the sub-sample analysis of poor rural households suggested that, at low levels of  
782 district-level mobile phone diffusion (indicating a low level of health system adaptation to mobile  
783 phone use), household mobile phone ownership is associated with lower rates of access to responsive  
784 private healthcare providers. At low levels of diffusion, it is possible that mobile phones held by one  
785 family member (traditionally a male) do not enable potentially facilitating effects to transpire to other  
786 household members (Dodson *et al.*, 2013:82; Jeffrey & Doron, 2013:166, 172; Sreekumar, 2011:176).  
787 Compared to more affluent households, the early acquisition of a mobile phone might instead  
788 compromise other dimensions of household wealth and therefore the ability to access care. However,  
789 further research is required to establish this hypothesis more firmly.

790         The second puzzle is the average negative effect of mobile phone diffusion on healthcare  
791 access. A possible interpretation of this pattern may be related to social capital. Qualitative and  
792 quantitative sociological research around the world has made the claim that mobile phones enable  
793 people to uphold relationships with close contacts with “strong” ties, but they do not necessarily lead

794 to more communication among networks with “weak” ties and they may even enable people to avoid  
795 their immediate social environment (Horst, 2006:147-148; Ling, 2008:106; Miritello *et al.*, 2013:93-  
796 94; Saramäki *et al.*, 2014:946). Accordingly, mobile phones might enable rural Indian villagers to  
797 maintain relationships with family members and close social contacts across villages, but these  
798 improvements come at the expense of eroding local social capital. If this argument holds, then phone  
799 diffusion might reduce people’s ability to find help locally. However, because this explanation was  
800 not part of my framework and cannot be tested with the present data set, it remains speculative and  
801 subject to further research.

802 Taken together, this study is a considerable challenge for common narratives of digital  
803 inclusion. As one group increasingly “benefits” from mobile phone use and an adapting environment,  
804 another loses because healthcare supply does not pick up accordingly. This group—already poor—  
805 becomes increasingly marginalised in contexts of otherwise rapid mobile phone diffusion. Drawing on  
806 the conceptualisation of levels of inclusive innovation by Heeks *et al.* (2013:6), inclusive innovation  
807 (in terms of mobile phone adoption) among parts of the poor population can therefore create new forms  
808 of exclusion elsewhere (potentially in terms of adverse socioeconomic impact). Indeed, during the  
809 process of diffusion, one may *have to* become digitally included in order to maintain the same relative  
810 position in healthcare access. At the same time, where mobile phones have not diffused rapidly,  
811 acquiring a phone need not necessarily mean better access to services if the service providers are not  
812 responsive to phone use.

## 813 **6 Conclusion**

814 Challenging the framing of “digital inclusion” as an unproblematic process, this paper explored  
815 the relationship between mobile phone diffusion and rural Indian households’ access to curative  
816 healthcare. Based on previous research in rural India, I hypothesised that households without mobile  
817 phones are increasingly disadvantaged in their healthcare access if mobile phones diffuse rapidly in

818 their environment. This assumed that health systems comprise actors with different degrees of  
819 “responsiveness” to mobile phone use, and that increasing phone diffusion leads these responsive  
820 providers to expect health-related phone use among the population. Fixed-effects linear probability  
821 models with village-cluster robust standard errors using nationwide panel data from 2005 and 2012  
822 lend support to this hypothesis: District-level mobile phone diffusion depresses the healthcare access  
823 of rural non-adopters of mobile phones, especially for poor households who tend to face more  
824 constraints, and for private healthcare providers who tend to be more responsive to health-related  
825 mobile phone use. Contrary to its common depiction, the process of digital inclusion delivers tools that  
826 intensify the competition for scarce healthcare resource among deprived populations. These conditions  
827 indicate that new phone-based technologies may help a broad part of the population to gain access to  
828 services, but these innovations are unlikely to include the most marginalised groups. Yet, acquiring a  
829 phone before everyone else need not be advantageous either if the system cannot respond to its usage.

830         While the conclusion might look like we need more mobile phones for poor people to keep  
831 them “competitive” and maintain or enhance their access to healthcare, there are two important points  
832 that challenge this argument. First, households who had not managed to acquire a mobile phone are  
833 increasingly pressured to do so in order to maintain the same level of healthcare access at a higher  
834 level of competition (note the resemblance to Lewis Carroll’s Red Queen’s race; Carroll, 1872:42),  
835 which is akin to a “tyranny” of technology adoption. This would not be the first argument of its kind,  
836 as authors like Rich Ling argue that mobile technology has indeed now become so pervasive in some  
837 domains of Western urban life that it is simply expected of everyone to use it so as to not inconvenience  
838 others (Ling, 2012:178-179). In such situations, technology adoption stops being a free choice. Second,  
839 more access to healthcare is not access to better healthcare. The gradual democratisation of health  
840 system utilisation can instead entail unnecessary treatment for minor ailments, bypassing of referral  
841 systems (put in place to ensure efficient health system operation), and possible shifts away from less  
842 to more responsive healthcare providers with implications for the quality of care received (Haenssgen,

843 2015b; Haenssgen & Ariana, 2017b). I suggest that, in the struggle created during the process of digital  
844 inclusion, persistently excluded parties require protection through conventional means such as efficient  
845 public transport links, dependable and convenient clinic hours in local health centres, and guidelines  
846 preventing healthcare providers to privilege patients accessing them through mobiles. Where mobile  
847 phone use reduces the costs of public health service delivery, these savings can be put usefully towards  
848 sustaining the healthcare access of more vulnerable parts of the population.

849 This study raises questions for future research. Considering the nature of the household panel,  
850 one of the more immediate questions is whether individual-level healthcare-seeking panel data can  
851 shed further light on the implications and nuances of mobile phone diffusion in India. Broader  
852 questions from a comparative perspective would investigate whether the experience of rural India is  
853 generalizable, and, if not, what individual, social, infrastructural, technological, and health system  
854 factors contribute to the mitigation and amplification of such effects. But struggles in the process of  
855 digital inclusion might not be unique to healthcare, which raises the possibility that other domains of  
856 digital development are affected as well. This might especially be the case where mobile phone use  
857 skews demand for scarce resources, for example employment, governmental services, or time with  
858 social contacts. In addition to these mostly empirical considerations, further work to theorise the social  
859 implications involved in the process of technology adoption is necessary to move away from idealised  
860 notions of inclusion. As Tim Unwin's book *ICT4D* opens with the lines "This book is about how  
861 information and communication technologies (ICTs) can be used to help poor and marginalised people  
862 and communities make a difference to their lives" (Unwin, 2009:1), perhaps we should also start  
863 reflecting on how we can prevent ICTs from making poor and marginalised people's lives worse.

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1212 **Endnotes**

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<sup>1</sup> The term “adopter” here implies that a mobile phone is being used for a health-related purpose. Theoretically, owning or using a phone in general might not necessarily entail health-related uses.

<sup>2</sup> This does not exclude the possibility that actions underlying the broader diffusion trend of mobile phones can be characterised as inclusive innovation (Ramani *et al.*, 2012).

<sup>3</sup> See for example Schroeder (2010:80-81) on complementarities between of mobile phones and other ICTs in the context of social interaction, and Fu and Polzin (2010:326-327) on a discussion of “complementary assets” in a developing-country enterprise setting.

<sup>4</sup> Households that split over the study period are included as duplicates in the 2005 survey in order to not bias the sample towards growing and stable units. The assumption of this procedure is that descendants from one household share the same beliefs as the original unit.

<sup>5</sup> While tempting, robustness checks using the share of sick household members who accessed a particular kind of healthcare provider conflate intensity of care-seeking with overall exclusion and are therefore less suitable for this estimation.

<sup>6</sup> Unweighted statistics; based on cleaned panel data set of 26,517 households each in 2005 and 2012, compared to 12,003 households in the estimation sample.

<sup>7</sup> This section only considers allopathy as the most relevant part of the Indian systems of medicine for the research question. Other Indian systems of medicine include ayurveda, yoga, unani, siddha, homeopathy, and amchi (Rao *et al.*, 2011:588). Owing to the focus on curative allopathic care, I also omit potential interactions between mobile phone diffusion and health education, preventive care, and other forms of health service provision (e.g. nutritional services like Anganwadi centres or services provided by non-governmental organisations).

<sup>8</sup> Based on Indian Public Health Standards (Directorate General of Health Services, 2011a, 2011b, 2011c, 2011d, 2011e).

<sup>9</sup> The relationship between mobile phone ownership and household wealth suggests that a potential endogeneity problem might affect the analysis of healthcare access. However, it is worth bearing in mind that still 14% of phone owning households in 2012 were below the poverty line. In addition, the analytical strategy using a fixed-effects model does not focus on levels of access but rather on changes in access across the study periods, controlling for changes in household wealth (i.e. a poverty indicator) as well as phone ownership alongside other control variables (wealth and ownership statuses do not change in tandem). The fixed-effects model also corrects for unobserved, time-invariant household characteristics that might influence healthcare access. Moreover, the principal findings of the analysis do not relate to



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household mobile phone ownership per se, but to the relationship between changes in district-level phone diffusion and household-level mobile phone ownership. The regression results will indicate that changes in household wealth are a statistically insignificant control variable, but the sub-group analysis (stratifying poor and non-poor households) suggests that poor households (below median wealth) behaved differently from more affluent households. The cause of lower mobile phone use is therefore not directly attributed to lower household mobile phone ownership, but to the non-acquisition of mobile phones in a context that adapts increasingly to health-related mobile phone use and therefore discriminates against phone users over time.

<sup>10</sup> Note that the coefficients in the models are identified by the change within households' conditions, with invariant variables on the household level dropping from the estimation.

<sup>11</sup> Based on the secondary data from the IHDS, my analysis considers a relatively constant healthcare supply. It is possible that mobile phone diffusion does not only alter the interface between patients and healthcare providers, but also that the supply-side organization changes in response to technological change (e.g. increasing the effective supply of healthcare resources at constant inputs through lower coordination costs). In the present analysis, the average relationship between expanding mobile phone diffusion and personal healthcare access is negative (as reported in Model 1 in Table 5). However, the focus in this study was on the demand-side implications in response to supply-side adaptations, and I cannot rule out that mobile phone diffusion enhances (or diminishes) the health services provided per unit of input. Claims about the supply side organisation in response to mobile phone diffusion can therefore only be speculative and further investigations require different study designs (e.g. analysis of administrative data).