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# Chinese Poverty

# Assessing the Impact of Alternative Assumptions

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# **CHINESE POVERTY**<sup>1</sup> ASSESSING THE IMPACT OF ALTERNATIVE ASSUMPTIONS

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# Abstract

This paper investigates how estimates of the extent and trend of consumption poverty in China between 1990 and 2001 vary as a result of alternative plausible assumptions concerning the poverty line and estimated levels of consumption. The exercise is motivated by the existence of considerable uncertainty about the appropriate poverty lines to apply and the level and distribution of resources in China. Our methodology focuses on the following sources of variation: alternative purchasing power parity conversion factors (used to convert an international poverty line), alternative estimates of the level and distribution of private incomes, alternative estimates of the propensity to consume of lower income groups, and alternative consumer price indices. It is widely believed that substantial poverty reduction has taken place in China in the 1990s, and we find this conclusion to be robust to the choice of assumptions. However, estimates of the *extent* of Chinese poverty in any year are greatly influenced by the assumptions made. The choice among these estimates is likely to have significant implications for the perceived extent and trend of world poverty. China's record of reducing consumption poverty is dramatic. It is unclear, however, whether this achievement has been comparable across regions and whether there have been corresponding national improvements in other aspects of human well-being.

Keywords: consumption poverty, China, sensitivity analysis JEL Classification codes : I32, D31

# 1 INTRODUCTION

The extent and trend of poverty in China play a crucial role in determining the extent and trend of poverty in the world.<sup>1</sup> However, there is substantial uncertainty concerning Chinese poverty, despite recent studies on the topic. Some of these uncertainties are data-related (for example, nationally representative household surveys are not publicly available for China and poverty analysis is often undertaken on tabulated data disaggregated by rural and urban area (e.g., Chen and Ravallion (2001, 2004, 2005), Chen and Yang (2001)), while others relate to methodology (for example, there is no "official" national poverty line for China). This study contributes to the literature by presenting the first set of *national* consumption poverty estimates for China covering a *series* of recent years and based on *alternative* plausible assumptions concerning poverty lines and other parameters.

In this paper we present consumption poverty estimates for China for selected years between 1990 and 2001 based on alternative choices of poverty lines and assumptions concerning the consumption profile (i.e. the distribution of absolute consumption levels) in each year. From the outset, it should be noted that our aim is not to present a new set of point estimates of poverty for China and to claim these to be authoritative. That task is presently beyond the capabilities of non-official researchers due to data limitations. Rather, the aim of the paper is to present a set of poverty estimates based on alternative plausible assumptions concerning poverty lines and average consumption levels. As a result, we are able to come to the conclusion that the estimated trend of poverty reduction in China in the 1990s is strong regardless of the assumptions made. The alternative assumptions that we consider reflect judgments that have been made in other contributions to the literature.

In contrast to this study, other existing studies focus on only one set of possible assumptions. For example, Chen and Ravallion (2005) and Sala-i-Martin (2002a, 2002b, 2006) produce estimates of household income (rather than consumption) poverty. While Chen and Ravallion (2005) use survey-based average incomes for income quantiles, Sala-i-Martin (2002a, 2002b, 2006) takes the view that the national accounts provide a more appropriate estimate of average household income. Furthermore, these studies (also including, e.g., Chen and Wang (2001)) use either a national consumer price index (CPI) covering a broad range of consumer goods or separate sectoral (rural and urban) consumer price indices covering a broad range of consumer goods to determine the level of the poverty line in each year. However, an "adjusted CPI" which better reflects prices of the commodities necessary to achieve basic human requirements and thereby avoid poverty might be thought more appropriate to employ in poverty assessments. While Khan and Riskin (2001) and Khan (2004) describe trends in rural and urban poverty using adjusted consumer price indices,

<sup>&</sup>lt;sup>1</sup> Recently, Chen and Ravallion (2004) (henceforth, CR) presented, based on their work at the World Bank using the "\$1 per day" poverty concept a set of poverty estimates that attempts to be comprehensive in terms of time span and coverage of countries. They concluded that between 1981 and 2001, the \$1/day poverty headcount (as a share of the developing world population) has fallen by half if China is included in the analysis (from 40.4 percent to 21.1 percent). However, when China's performance is not accounted for, the reduction in the poverty headcount ratio is from 31.7 percent to only 22.5 percent (see Table 1.1. in Appendix 1). Furthermore, the absolute number of "\$1 per day" poor has risen slightly outside of China, from 848.1 million in 1981 to 877.4 million in 2001.

their analysis is not undertaken at the national level and is limited to two years (1988 and 1995) and three years, respectively (1988, 1995 and 2002).

Due to the lack of publicly available household survey data for China that is both nationally representative and available for diverse years [see, for example, Khan and Riskin (2001) on the absence of such data for China<sup>2</sup>], previous studies have either focused only on selected years or used tabulated data of income or consumption shares (derived from underlying household surveys which are unavailable to researchers). In this paper, we use publicly available tabulated data concerning income shares by decile (provided by the World Bank, which merged underlying national rural and urban household surveys for the years 1990, 1992 to 1998, and 2001 to produce the tabulated data). We use these income shares to arrive at a national consumption profile (and consequent consumption poverty estimates) based on a methodology discussed in detail below.

The methodology used in this paper to estimate Chinese national consumption poverty from the available data can be summarized in three steps:

*First, we estimate a consumption profile from income shares.* We identify alternative plausible estimates of per capita private income and transform income shares into an income profile (a distribution of absolute income levels corresponding to income groups). We then use alternative plausible estimates of consumption to income ratios to transform the income profile into a consumption profile. We express the consumption profile in a base year's (1993) prices using alternative consumer price indices.

Second, we identify poverty lines expressed in currency units of a base year. We wish to identify alternative poverty lines that span a plausible range accommodating poverty lines proposed by official sources and experts in the literature on Chinese poverty. As a secondary goal, we wish also to ensure notional comparability between the poverty estimates we arrive at for China and poverty estimates for other countries. Accordingly, we ensure that the poverty lines we choose within a plausible span can be interpreted as corresponding to the international consumption poverty lines used by the World Bank and other analysts. We translate these poverty lines into currency values in different years using alternative consumer price indices including ones focused on the commodities needed to avoid poverty.

*Third, we estimate the poverty headcount ratio* using the alternative poverty lines and estimated consumption profiles for each available year and Lorenz curve interpolation techniques.

The lack of publicly available Chinese consumption profiles for multiple years precludes a direct analysis of household level data. While the consumption profiles must be estimated in an indirect manner, our methodology has the advantage of enabling us to investigate the

<sup>&</sup>lt;sup>2</sup> As Khan and Riskin (2001) note (p. 63), "...income, rather than expenditure, is the variable in terms of which the poverty threshold is defined. It has been argued that expenditure is a better measure of "permanent income" than is current income. A discussion of the validity or otherwise of this argument is operationally irrelevant because distributional data in China are available only for income."

impact of variation in several crucial assumptions concerning the estimated consumption profile in each year and the appropriate criteria for identifying the poor. These key parameters are: (a) alternative choices of the poverty line deemed plausible for China (while maintaining notional comparability with poverty estimates elsewhere in the world), (b) alternative estimates of the level and distribution of private incomes, (c) alternative estimates of the propensity to consume of lower income groups, and (d) alternative consumer price indices.

For notational purposes, we express each alternative set of consumption poverty estimates as corresponding to a vector of four parameters given by:

$$\left[PL, \hat{Y}, \theta, \pi\right]$$

where *PL* refers to the poverty line chosen;  $\hat{Y}$  refers to the estimate of per capita private income,  $\theta$  refers to the estimate of the fraction of per capita private income devoted to consumption of each income group, and  $\pi$  is the consumer price index used to express consumption levels (or, alternatively, poverty lines) in constant prices.

To estimate poverty headcount ratios given the data which is available to us, we use the World Bank's POVCAL software, which undertakes parametric curve fitting to interpolate a Lorenz curve.<sup>3</sup> We test the accuracy of poverty estimates produced by the software by comparing the headcount ratios computed directly from a full household survey for China in 1995 against those based on applying POVCAL to consumption averages for deciles from the same survey (for details, see Appendix 2). The results give us some confidence that the parametric procedures for the estimation of the Lorenz curve produce poverty estimates which are relatively close to their survey counterparts, and we proceed to compute poverty headcount ratios with POVCAL in the paper.

The remainder of the paper is structured as follows. Section II contains a review of the literature on income and consumption poverty in China. Section III presents the data used in the paper. Section IV discusses the alternative assumptions considered; it introduces alternative poverty lines and discusses different estimates of per capita private consumption. It also presents consumption profiles based on refinements such as decile-specific consumption to income ratios and 'adjusted' inflation rates. The next section constructs consumption profiles for China, and shows how estimates of the extent and trend of poverty vary with our assumptions about underlying parameters. Section VI presents our conclusions.

<sup>&</sup>lt;sup>3</sup> The program and documentation are available on <u>http://www.worldbank.org/research/povmonitor/software.htm</u>

# 2 | Related Literature

A large literature has produced poverty estimates both for China and for the (developing) world. We review here recent literature on the extent and trend of poverty in China, some of it deriving from broader studies on the entire developing world. The literature on Chinese poverty often covers only a specific year and frequently only a specific sector (rural or urban China). Where studies cover multiple years they are based on a single set of (frequently non-transparent) assumptions. A critical assessment of the uncertainties associated with poverty estimates for China can be found in Riskin (2004). A critical assessment of the uncertainties associated with poverty estimates for the developing world as a whole can be found in Reddy and Pogge (2006).

China's National Bureau of Statistics (NSB) reports only rural poverty estimates (NSB, 2004). (See Table 1.2 in Appendix 1.) Official estimates indicate that the number of rural poor dropped from 250 million (headcount rate of 30.7%) in 1978 to 125 million (14.8%) in 1985. This has been widely considered to be the most successful era of poverty reduction in China's history (Wang and Ren, 2004). During the 1990s, almost two thirds of the rural population was lifted out of poverty, with the number of poor falling from 85 million in 1990 to 32.1 million in 2000. A possible reversal of the trend of poverty reduction observed since 1990 was encountered between 2002 and 2003 when rural poverty rose 3% according to official estimates, despite GDP growth of 8 percent.

These estimates are based on a national poverty line derived from China's representative rural household survey on the basis of an assumed minimum food energy intake requirement of 2,400 kcal/day (1984-1997) and 2,100 kcal/day (1998 to date) and a non-food expenditure estimate for basic necessities (Park and Wang, 2001). The poverty line was 206 Yuan in 1985, 300 Yuan in 1990, and reached 637 Yuan in 2003 (approximately \$0.75/day at the 1993 PPP for consumption applied by the World Bank). A new poverty line which is meant "to reflect the steadily improving living standards of rural households"<sup>4</sup> (NBS, 2004) was set up in 2000 based on a 60 percent share of food in household consumption. This line is known as the "lower income line" and represented 882 Yuan in 2003 (approximately \$1 per day at the 1993 PPP for consumption applied by the World Bank). The poverty headcount rate based on this higher poverty line was 9.1 percent in 2003, representing 85.2 million rural inhabitants. The methodology used to construct these poverty lines has not been made very transparent.

Yao (2000) contends that more than 200 million people in China were lifted out of poverty between 1978 and 1995 --greater than the poverty reduction implied by government statistics, the discrepancy being mainly driven by a large understatement of poverty in 1978 by the government. The paper argues that the poverty headcount ratio fell from 75.5-100 percent (596-790 million people) to 6.7-13.2 percent (57-114 million) over the period 1978-1996.

Park and Wang (2001) study sources of bias in the official rural poverty statistics. They allege that the official figures heavily underestimate rural poverty, while the pace of poverty

<sup>&</sup>lt;sup>4</sup> The cited motivation is puzzling since a poverty line ought to be used to assess rather than reflect living standards.

reduction is grossly overestimated. Official statistics indicate a reduction in rural poverty headcount ratios of 27 percentage points between 1978 and in 2000. The authors argue that increases in the rural cost of living are inadequately accounted for, due to insufficient efforts to capture changes in prices induced by the marketization of the economy, and a failure to adequately account for regional price differences. They also suggest that urban poverty requires a careful assessment that has heretofore been lacking, and that the exclusive focus on rural poverty may provide a very incomplete picture of poverty in China.

Khan and Riskin (2001) construct poverty lines for rural and urban areas based on the costs of attaining adequate nourishment (interpreted in terms of a given caloric requirement, lower in urban areas) and an allowance for non-food consumption expenditure (set in accordance with non-food expenditures of households at the food poverty line). The poverty line used by these authors is related to a nutritional anchor and constructed with greater transparency than is the official poverty line. The analysis is based on data from the 1988 and 1995 Chinese Household Income Project surveys. The authors identify a rural headcount of 35.1 percent in 1988 and 28.6 percent in 1995, and an urban headcount of 8.2 percent in 1988 and 8.0 percent in 1995. The authors also adjust the official consumer price index so as better to reflect changes over time in the cost of achieving a nutritional minimum. Poverty estimates based on the 'unadjusted' CPI suggest that rural poverty decreased by 19 percent, and urban poverty fell by 2.4 percent between 1988 and 1995. In contrast, the use of the 'adjusted' CPI leads to estimates that poverty fell in the period by only 13 percent in rural areas, and *increased* in urban areas by almost one fifth.

An assessment of the evolution of urban poverty in China was also addressed in other related studies. For example, Fang, Zhang and Fan (2002) produce urban poverty estimates using the \$1 and \$1.5/day poverty lines, as well as the Chinese official poverty line for the period from 1992 to 1998.<sup>5</sup> They conclude that the incidence of urban poverty first declined until 1996, only to increase subsequently, and that this result is robust across poverty lines. For 1998, they propose an urban "\$1.50 per day" poverty headcount of 8 percent and contrast this to the 1 percent headcount ratio estimated by Chen and Wang (2001). The discrepancy between the estimates is possibly explained by the fact that Chen and Wang (2001) use grouped income data in constructing their poverty estimates. These are reported for poverty lines ranging from \$0.50/day to \$2.50/day for rural China, urban China and for China as a whole.

Using household-level survey data, Xue and Zhong (2003) estimate a poverty headcount ratio for urban China of 11.6 percent in 1999 (using a poverty threshold of 2,152 Yuan, which they apply nationally without spatial price adjustments)<sup>6</sup>. They offer estimates for six provinces (Beijing, Liaoning, Jiangsu, Henan, Sichuan and Gansu) which indicate that urban poverty has been on the rise since 1988. Specifically, their estimates suggest that in these provinces the urban poverty headcount ratio has increased by 36 percent between 1988 and 1995, and by almost 35 percent between 1995 and 1999. Their estimate of the average poverty headcount ratio for the six provinces is 6.7 percent.

<sup>&</sup>lt;sup>5</sup> The authors use poverty lines published, beginning in 1997, in the China Development Report for more than 300 cities.

<sup>&</sup>lt;sup>6</sup> The language used in the paper suggests that this threshold is based on a nutritional standard, but it is not clearly defined.

Gibson, Huang and Rozzelle (2003) investigate (using data from China's Household Income and Expenditure Survey for 1999, a follow-up to the 1988 and 1995 surveys run under the auspices of the Chinese Household Income Project) whether poverty (and inequality) estimates vary in accordance with the method of recording consumption (e.g. diaries vs. recall and extrapolation) and the method of extrapolation used to obtain estimates of annual consumption from survey responses. They conclude that if China switched to estimating consumption based on annual figures extrapolated from several monthly responses instead of the current, more costly diary method, the result would be a decrease in estimated levels of consumption and a corresponding increase in the estimated level of poverty.

In a recent study, Chen and Ravallion (2005) use tabulated income data for a number of population fractiles to document China's progress against poverty between 1980 and 2001. The income variable contains the imputed value of own-production, and excludes imputed rents for owner-occupied housing. The authors estimate for each province rural and urban income poverty using the following poverty lines: the "official" (rural) national poverty line and two nutritionally anchored poverty lines (respectively for urban and rural areas) which incorporate an allowance for non-food consumption (set in accordance with non-food expenditures of households possessing food expenditures corresponding to the food poverty line in the rural and urban sectors respectively). National poverty is estimated using national rural and urban poverty lines defined as the averages of the regional rural and urban poverty lines. The study documents a substantial reduction in national poverty in China, with the poverty headcount ratio (corresponding to the poverty line which represents the average of the rural and urban nutritional poverty lines) having fallen from 53 percent in 1980 to 22 percent in 1990 and 8 percent in 2001. Furthermore, most of the poverty reduction is shown to have been driven by rising incomes in rural areas in the first half of the 1980s.

A series of studies present poverty headcounts for China in the context of broader estimates for the world. For example, Berry and Serieux (2004) estimate poverty headcount ratios for China and the world for 1980, 1990 and 2000. The paper concludes that the number of people living under \$500 per year at 1985 international dollars has decreased in China by more than seventy five percent. At the same time, the number of people living under \$1500 per year at 1985 international dollars was halved. Furthermore, world poverty incidence fell from 25.7 in 1980 to 14.6 in 1990 and to 12.1 in 2000.

Chen and Ravallion (2001) also find a net decrease in world consumption poverty rates between 1987 and 1998 (at the \$1.08/day and the \$2.15/day 1993 PPP adjusted poverty lines) driven mainly by high growth in China. In their more comprehensive study, Chen and Ravallion (2004) conclude that the number of \$1 poor people in the world was 1.1 billion in 2001, having decreased from 1.5 billion in 1980. Critically, the number of poor people declined in China by over 400 million since 1980, but more than half of that fall was achieved during the early 1980s. The authors state that if the current observed trends continue then the \$1 poverty rate for 1990 will be halved by 2015 (which would represent the achievement of the first millennium development goal on poverty reduction for the East and South Asia region).

Finally, Sala-i-Martin (2002b) uses data on income shares to estimate poverty headcount ratios for the \$1/day and \$2/day (income) poverty lines for the entire world between 1970

and 1998. Using these poverty lines, which depart from previous methodological norms in referring to income rather than consumption, and employing estimates of income based on national income accounts (as opposed to surveys) to obtain income profiles for each countryyear, the author contends that the number of \$1 poor has declined by 201.3 million between 1970 and 1998. For China, the income poverty headcount ratio is contended to have been 26.7 percent in 1970, and to have steadily declined to 19.8 percent by 1980, 9.7 percent in 1990, and 2.6 percent in 2000. This represents a fall in the \$1/day poverty headcount by 185.9 million people between 1970 and 1998. An updated set of (income) poverty headcount ratios corresponding to a \$1.5/day poverty line is reported in Sala-i-Martin (2006). The poverty headcount ratio in China is found by the author to have been 32 percent in 1970, and to have declined to 3.1 in 2000.

# | 3 | Data

To obtain consumption poverty estimates for China, we use income shares available for the years 1990, 1992 to 1998, and 2001, which we report below:<sup>7</sup>

Year →	1990	1992	1993	1994	1995	1996	1997	1998	2001
Deciles •									
Bottom	3.08	2.57	2.31	2.03	2.22	2.38	2.32	2.39	1.80
Second	4.25	3.60	3.31	3.32	3.28	3.51	3.52	3.47	2.86
Third	5.36	4.64	4.33	4.34	4.34	4.62	4.65	4.55	3.92
Fourth	6.49	5.73	5.40	5.40	5.48	5.75	5.80	5.65	5.08
Fifth	7.65	6.95	6.60	6.57	6.70	6.95	7.00	6.86	6.36
Sixth	8.97	8.34	7.99	7.91	8.15	8.32	8.36	8.24	7.86
Seventh	10.55	10.1	9.74	9.55	9.93	10.01	10.01	9.93	9.74
Eighth	12.66	12.51	12.18	11.79	12.41	12.31	12.27	12.27	12.39
Ninth	16.01	16.55	16.36	15.47	16.61	16.19	16.05	16.23	16.93
Тор	24.98	29.01	31.78	33.62	30.88	29.96	30.02	30.41	33.06

Table 1. Income shares, China, 1990, 1992-1998 and 2001

The next section presents alternative values for the parameters of interest; these will enable us to transform the income shares above into an income profile (i.e., an average income level attributed to each income group in each year), and finally into a consumption profile (i.e., an average consumption level attributed to each income group in each year).

<sup>&</sup>lt;sup>7</sup> Source: WB Global Poverty Monitoring <u>http://www.worldbank.org/research/povmonitor/PPP1993.htm</u> (accessed: October 22, 2003). The income shares are from the Chinese National Statistical Bureau and are based on the China Rural/Urban Household Surveys conducted in the respective years (with the exception of the data for 1996, 1997 and 2001, for which the data sources were not listed on the website). These national income shares are based on pooling of urban and rural surveys (after inter-sectoral price adjustments).

# 4 | PLAUSIBLE ALTERNATIVE ASSUMPTIONS

In this section we construct plausible ranges of variation for each of the four previously identified parameters underlying the poverty analysis: poverty lines (*PL*s), estimates of the per capita private income level ( $\hat{Y}$ ), the share of consumption in total income ( $\theta$ ) and inflation rates ( $\pi$ ).

# **Poverty Lines** (*PL*s)

First, for a given base year we identify a set of alternative poverty lines to be used in our analysis of Chinese consumption poverty. We wish these alternative poverty lines to span a plausible range. In order to maintain notional comparability with poverty estimates for other countries, it is also desirable for these poverty lines to correspond to poverty lines in use elsewhere. In particular, we focus on the "\$1 per day" money-metric international poverty line.<sup>8</sup>

Since China has never participated in an official benchmark survey of the international comparison program, judgments concerning the "appropriate" PPP for China have varied widely. These widely discrepant judgments concerning PPPs in turn can have large implications in regard to estimated Chinese poverty levels corresponding to the "\$1 per day" international poverty line (as discussed, for example, in Reddy and Pogge, 2006). As a starting point, we identify alternative specifications of the PPP conversion factor for consumption for China in 1993 which have been presented in the literature. Our approach avoids an endorsement of any existing approach to the construction of PPPs, all of which we consider to be very rough. The reader who is unimpressed either by the international poverty line or by the use of existing PPPs to convert this poverty line into local currency units may consider the poverty lines we employ simply to reflect a plausible range of variation for poverty lines in China. The sense in which the poverty lines we employ reflect a plausible range of variation is specific: they span the range of poverty lines employed in the existing literature on Chinese poverty. This does not in itself imply that the poverty lines reflect the cost of avoiding poverty (by establishing command over the commodities needed to achieve basic human requirements) since the poverty lines employed in the existing literature may well not adequately reflect these costs. There is ultimately no alternative to carefully establishing appropriate criteria for identifying the poor in China. The exercise undertaken in this paper cannot substitute for that effort – which is best undertaken within China on the basis of adequate normative judgments, empirical evidence and relevant contextual considerations.

The upper and lower poverty lines that we adopt are 404.7 and 839.1 1993 Yuan/year. These two poverty lines are close to the opposite ends of the range of national poverty lines for China proposed in the literature and happen *also* to correspond to the \$1/day international poverty line under alternative plausible assumptions [see Appendix 3 for details concerning their construction]. To show that our chosen poverty lines reflect bounds for plausible national poverty lines considered in the established literature, we report in Table 2 a set of regional and national poverty lines drawn from it.

<sup>&</sup>lt;sup>8</sup> Actually, \$1.08/day (see Chen and Ravallion, 2001).

Study	Type of poverty line	Poverty line
NBS (2004)	Rural – official	399.8
Our lower poverty line	National - low	404.7
NBS (2004)	Rural (low income line) - official	535.5
Chen and Ravallion (2005)	Rural	542
Khan and Riskin (2001)	Rural - low	558.5
Chen and Ravallion (2001, 2004)	National - \$1.08/day	559.7
Chen and Ravallion (2005)	National	645.8
Chen and Ravallion (2005)	Urban	743.2
Khan and Riskin (2001)	Rural - high	798.3
Our higher poverty line	National - high	839.1
Khan and Riskin (2001)	Urban - low	1098.7
Chen and Ravallion (2001, 2004)	National - \$2.15/day	1,113.6
Xue and Zhong (2003)	Urban	1,359.9
Khan and Riskin (2001)	Urban - high	1,569.4

Table 2. Alternative poverty lines for China (Yuan/year, 1993 prices<sup>9</sup>)

We note that our lower poverty line (404.7 Yuan/year) is lower than the lowest national poverty line proposed by Chen and Ravallion (2001, 2004). In contrast, our highest poverty line (839.1 Yuan/year) is lower than the highest national poverty line of Chen and Ravallion (2001, 2004). However, this does not worry us both because the local currency value of this poverty line and the associated headcount ratios are widely viewed as implausibly high for China in the 1990s.

It is appropriate for us to employ a single *national* poverty line for China since by assumption, inter-sectoral (in particular rural-urban) and inter-provincial price adjustments have already been undertaken in the process of constructing of the income shares with which we begin (reported in Table 1).<sup>10</sup>

# Per Capita Income Estimates $(\hat{Y})$

Since yearly distributional consumption data are not publicly available for China, the task of computing consumption from income estimates is unavoidable. In this section, we discuss estimates of the per capita *true* private income  $\hat{Y}$  on the basis of which we will obtain an income profile from income shares.

There are discrepant views in the literature on what constitutes an appropriate means of estimating *true* per capita real income; in particular, some authors take the view that per capita GDP estimates offer the superior measure of private real income and consumption (see, for example, Bhalla 2002, Sala-i-Martin 2002a, 2002b, 2006); in contrast, others

<sup>&</sup>lt;sup>9</sup> All poverty lines in this table have been expressed in 1993 prices using the rural, urban or national official CPI, as appropriate.

<sup>&</sup>lt;sup>10</sup> A separate issue (from that of price adjustments) which might be raised concerns differences in the commodities required to achieve the same basic requirements (such as nutritional adequacy) in different provinces or sectors. This is certainly an issue that should ultimately be taken up in a credible poverty estimation exercise for China but goes well beyond the scope of the existing literature.

advocate the use of survey-based income (and consumption) estimates (see Deaton, 2005). Deaton presents an extensive analysis of differences between survey and NA estimates of consumption and income per capita. These discrepancies are observed for both levels and rates of growth. He shows that on average, survey-based mean income is 60 percent of GDP (based on data from 272 household surveys), and the same ratio is 51 percent in the East Asia and Pacific region (32 surveys). Furthermore, in non-OECD countries, consumption estimates from surveys in the 1990s appear to have grown slower than NA consumption estimates, while for income estimates the situation is reversed. Furthermore, Deaton argues that China's ratio of survey to NA consumption has been declining in the 1990s from 95 percent in 1990 to 80 percent in 2000. Household consumption series from the two sources also differ in terms of growth rates by 1.7 percent a year during the 1990s. Naturally, discrepancies of this level between surveys and NA data can generate large differences in the estimated mean income for different quantile groups, and consequently affect estimated poverty levels.

Similarly, differences arise from the use of per capita aggregate income (GDP) as the measure of household income in China instead of a survey-based estimate of household income (using survey-based annual data on per capita household disposable income from the 2003 China Statistical Yearbook).<sup>11</sup> We find that the average annual growth rate of income from household surveys between 1990 and 2001 was 7.54 percent.<sup>12</sup> In contrast, the average annual growth rate of the per capita GDP was 8.74 percent.<sup>13</sup> This discrepancy in the growth rates of mean per capita income from the two sources is accompanied by a substantial difference in levels (the ratio between the two estimates varies in China between 1.81 (in 1990) and 2.11 (in 1997 and 1998)).

We accommodate both views concerning the appropriate method of estimating private per capita incomes. We consider both national accounts-based and survey-based estimates of per capita private incomes (denoted in the remainder of the paper as  $\hat{Y}_{NA}$  and  $\hat{Y}_{S}$ , respectively) to construct income profiles.<sup>14</sup>

# Shares of Consumption in Total Income $(\theta)$

Reliable consumption surveys for various years are not publicly available for China. However, existing international poverty lines are specified in terms of levels of consumption (in particular, \$1 or \$2 per day). As a result, simplifying assumptions which enable estimation of consumption poverty without relying directly on consumption information

<sup>&</sup>lt;sup>11</sup> See Appendix 4.

<sup>&</sup>lt;sup>12</sup> A figure of around 7 percent was documented by Chen and Ravallion (2001, p. 7).

<sup>&</sup>lt;sup>13</sup> The finding that survey-based household mean incomes have grown only slightly less that official per capita GDP figures is relevant to the debate on whether China's GDP growth rates are overstated (see, for example, Rawski 2002). The small difference between the national accounts and survey-based average incomes' growth rates suggests that the amount by which China's economic growth rates during the 1990s may have been overstated is not likely to have been as substantial as argued by some analysts.

<sup>&</sup>lt;sup>14</sup> In this analysis, we are accommodating the view that the national accounts provide a plausible estimate of per capita private income -- without endorsing this approach. We wish to include this approach among those we consider in our sensitivity analysis as it has been widely employed in the recent literature (see Bhalla 2002, Sala-i-Martin 2002a, 2002b, 2004), notwithstanding damning critiques such as those presented by Tendulkar and Sundaram (2001), Havinga and Kamanou (2003) and Deaton (2005).

from household surveys have been applied in the literature on Chinese, regional and world poverty (e.g., Chen and Ravallion 2001, 2004, and Chen and Wang 2001).

Specifically, it has been generally assumed that the consumption to income ratio is constant across income deciles and equal to the share of total household consumption in GDP, as identified in the national income accounts. We denote this estimate of our third parameter of interest  $\theta$ , by  $\theta_{NA}$ . We also adopt a more realistic set of consumption to income ratios calculated from household surveys, which we denote  $\theta_s$ . In particular, we use the 1995 Chinese Household Income Project rural and urban surveys to obtain consumption to income (C/I) ratios for each decile of the *national* income distribution.<sup>15</sup> In this way,  $\theta_s$ improves on  $\theta_{NA}$  in two ways: first, the C/I ratios in  $\theta_s$  are based on a household survey rather than the National Accounts. It is generally agreed that household survey based estimates are more appropriate for the present purpose, since we are interested in estimating the consumption of households and national income accounts contain much information that is irrelevant to this purpose. Second, the C/I ratios in  $\theta_s$  are specific to each decile of the income distribution. As a result, we can select those which are most appropriate for estimating the actual consumption of the income groups with which we are concerned. Due to data limitations (the fact that there was only a single year in the 1990s surveyed by the China Household Income Project) we make the assumption that these estimates of the average propensity to consume of each income decile in China held in every year between 1990 and 2001.

# Inflation Rates $(\pi)$

This section identifies alternative values for the last parameter in our vector: inflation rates  $(\pi)$ . One immediate candidate is the official general consumer price index  $(\pi_{off})$ . The official CPI, however, may not accurately reflect the cost of purchasing the commodities needed to achieve elementary human requirements and thereby to avoid poverty.<sup>16</sup> In order to better account for the cost of consuming such commodities, we create a set of 'adjusted' consumer price indices.

Specifically, we use data from the China Household Income Project survey for 1995 to estimate shares of food (and implicitly of non-food) in total expenditure for the lower quantiles of the income distribution. We use this information to construct an 'adjusted' price index with weights assigned to food and non-food items that correspond to the empirical expenditure shares on these items for the bottom quantiles of the income distribution. Although this is not a wholly satisfactory procedure, it does permit us to improve upon the overall consumer price index, which more closely reflects the average pattern of

<sup>&</sup>lt;sup>15</sup> We discuss the construction of the income variables from the 1995 surveys in Appendix 5a. Furthermore, a detailed description of the consumption measure used as well as the decile-specific C/I ratios is given in Appendix 5b.

<sup>&</sup>lt;sup>16</sup> In particular, the official Chinese CPI reflects weights based on an overall average consumption pattern (food accounts for only approximately one third of expenses in the average basket of goods, while expenditures on entertainment, education, culture, transportation and communication for one fifth) (see e.g., Singapore Department of Statistics, 2001). This renders it not especially appropriate for assessments of the costs of avoiding the most absolute forms of poverty.

consumption. Decile-specific food shares from the 1995 surveys are reported in Appendix 5c. Noting that the share of food expenditure in total expenditure is about sixty percent for the first six deciles of the population, we employ this weight on food in the construction of our adjusted price index.

Two approaches are used to construct adjusted price indices: the first entails using the publicly available general and food CPI, as well as the food and non-food expenditure shares to obtain an 'implied' non-food CPI (treating the general CPI as a weighted average of this implicit non-food CPI and the food CPI, with weights based on expenditure shares). We obtain an 'adjusted' general CPI using this implied non-food CPI, the official food CPI, and food/non-food shares in total consumption from the surveys. The second approach uses the food CPI and a proxy for the non-food CPI, as well as a food share of sixty percent (corresponding to the food share for the lower deciles of the income distribution) to obtain 'adjusted' general CPIs. Several CPIs may play the role of proxies for the non-food CPI, namely: (a) the ex-factory price index of industrial products, (b) the means of production price index, and (c) a weighted average of the clothing, articles for daily use, and durable consumer price indices, where the weights are the average weights in total consumption of these items from the 1995 survey (namely, sixty percent for clothing, thirty percent for daily use items and ten percent for durable consumer goods). From among these three alternatives, our preferred adjusted CPI is the last, since it does not rely on a proxy index for non-food items that may incorrectly attribute to consumer prices changes in producers' input or output prices."

In Appendix 6 we report the alternative adjusted indices. We note that there are no substantial differences in the evolution of prices between the official CPI and the 'adjusted' CPIs. In particular, our preferred 'adjusted' CPI closest resembles the official CPI; at any given point in time, the gap between the two price indices varies. However, as seen below the use of an adjusted CPI is unlikely to reverse the conclusion of a downward trend in the estimated poverty headcount ratio and will have little effect on the extent of poverty.<sup>18</sup>

The two alternative choices for the inflation rate parameter  $\pi$  which we employ in subsequent analysis are the official general CPI  $\pi_{aff}$  and the preferred 'adjusted' CPI  $\pi_{adj}$ .

<sup>&</sup>lt;sup>17</sup> The first-best consumer price index to apply would be that corresponding to the cost of poverty avoidance in China, but this is unknown since it cannot be specified without first fully defining a criterion for identifying the poor (on the basis of which the cost of poverty avoidance might be determined). The consumer price index we apply is a makeshift alternative.

<sup>&</sup>lt;sup>18</sup> Khan and Riskin (2001) also construct adjusted price indices to better reflect living costs faced by individuals at or near the poverty line. They find that whereas the use of the official CPI leads to an apparent fall in urban poverty between 1988 and 1995, the substitution of an adjusted CPI leads to an apparent increase in urban poverty over the same period. A direct comparison between their results and ours is not possible for a number of reasons: we analyze Chinese *national* poverty whereas they disaggregate the analysis at the urban and rural level, using distinct poverty lines for each sector. Our adjusted CPI is different from theirs, and our comparison of poverty in different years is conducted over a distinct time period.

# | 5 | Consumption Profiles and Poverty Estimates

# **Consumption Profiles**

As noted before, we estimate the average level of income of each decile of the income distribution using both per capita GDP  $(\hat{Y}_{NA})$  and survey-based average income  $(\hat{Y}_{S})$ . Specifically, we multiply each income share by 10 times our estimate of per capita private income expressed in current LCUs (local currency units) to arrive at this average. The resulting income profiles are presented in Tables 3-1 and 3-2.

1 4010 0	r moome p	(ut tur	P11000),	- NA					
Year →	1990	1992	1993	1994	1995	1996	1997	1998	2001
Deciles •									
Bottom	503.3	587.8	678.9	796.4	1077.6	1327.1	1404.5	1507.4	1377.2
Second	694.5	823.3	972.8	1302.4	1592.1	1957.2	2131.0	2188.5	2188.2
Third	875.8	1061.2	1272.6	1702.6	2106.6	2576.1	2815.1	2869.7	2999.2
Fourth	1060.5	1310.5	1587.1	2118.4	2660.0	3206.2	3511.3	3563.5	3886.7
Fifth	1250.0	1589.5	1939.7	2577.4	3252.2	3875.3	4237.8	4326.6	4866.0
Sixth	1465.7	1907.4	2348.3	3103.1	3956.0	4639.2	5061.1	5197.0	6013.7
Seventh	1723.9	2309.9	2862.6	3746.5	4820.0	5581.6	6060.1	6262.9	7452.1
Eighth	2068.6	2861.0	3579.7	4625.2	6023.8	6864.1	7428.3	7738.7	9479.6
Ninth	2616.0	3785.0	4808.2	6068.9	8062.5	9027.5	9716.7	10236.3	12953.1
Тор	4081.7	6634.6	9340.1	13189.1	14989.2	16705.7	18174.1	19179.6	25294.2

Table 3-1. Income profile (at current prices),  $\hat{Y}_{NA}$ 

Table 3-2. Income profile (at current prices),  $\hat{Y}_{S}$ 

$V_{ear} \rightarrow$	1990	1992	1993	1994	1995	1996	1997	1998	2001
Ital 7	1770	1//2	1775	1771	1777	1770	1///	1770	2001
Deciles •									
Bottom	278.4	289.2	319.9	379.5	524.7	669.7	712.2	776.8	730.5
Second	384.2	405.1	458.5	620.7	775.2	987.7	1080.6	1127.8	1160.7
Third	484.5	522.1	599.7	811.4	1025.7	1300.0	1427.5	1478.9	1590.9
Fourth	586.6	644.8	747.9	1009.6	1295.1	1618.0	1780.5	1836.4	2061.7
Fifth	691.5	782.0	914.1	1228.4	1583.4	1955.7	2148.9	2229.7	2581.2
Sixth	810.8	938.4	1106.7	1478.9	1926.1	2341.2	2566.4	2678.2	3190.0
Seventh	953.6	1136.5	1349.0	1785.5	2346.8	2816.7	3072.9	3227.5	3953.0
Eighth	1144.3	1407.7	1687.0	2204.3	2932.9	3463.9	3766.6	3988.1	5028.5
Ninth	1447.1	1862.2	2266.0	2892.4	3925.5	4555.7	4927.0	5275.2	6871.1
Тор	2257.9	3264.3	4401.7	6285.8	7298.0	8430.5	9215.5	9884.0	13417.5

Next, we present several consumption profiles based on various plausible assumptions. First, we present consumption profiles based on the 'least refined' estimate of the share of consumption in income from the national accounts (assumed to be constant across the income distribution); in other words, we apply the ratio  $\theta_{NA}$  to the income profiles from Table 3-1 and 3-2 to obtain a consumption profile which we then express at 1993 constant prices with the use of the official general CPI:

Table 4-1 Consumption profile (at current prices) ( $\hat{Y}_{\scriptscriptstyle N\!A}$  ,  $\theta_{\scriptscriptstyle N\!A}$  ,  $\pi_{\scriptscriptstyle off}$  )

Year →	1990	1992	1993	1994	1995	1996	1997	1998	2001
Deciles •									
Bottom	308.3	317.5	305.5	286.7	341.9	397.3	410.0	445.6	407.1

Second	425.4	444.8	437.8	468.9	505.1	585.9	622.1	646.9	646.8
Third	536.4	573.3	572.7	612.9	668.3	771.2	821.8	848.3	886.6
Fourth	649.5	707.9	714.2	762.6	843.9	959.8	1025.0	1053.3	1148.9
Fifth	765.6	858.7	872.9	927.9	1031.7	1160.1	1237.1	1278.9	1438.4
Sixth	897.7	1030.4	1056.7	1117.1	1255.0	1388.8	1477.5	1536.2	1777.6
Seventh	1055.9	1247.9	1288.2	1348.7	1529.1	1670.9	1769.1	1851.3	2202.8
Eighth	1267.0	1545.6	1610.9	1665.1	1911.0	2054.8	2168.5	2287.5	2802.1
Ninth	1602.3	2044.8	2163.7	2184.8	2557.8	2702.5	2836.5	3025.8	3828.9
Тор	2500.1	3584.2	4203.1	4748.1	4755.2	5001.1	5305.5	5669.4	7476.9

Table 4-2 Consumption profile (at current prices)  $(\hat{Y}_{_S}\,,\theta_{_{N\!A}}\,,\,\pi_{_{O\!f\!f}}\,)$ 

Year →	1990	1992	1993	1994	1995	1996	1997	1998	2001
Deciles •									
Bottom	170.5	156.2	144.0	136.6	166.4	200.5	207.9	229.6	215.9
Second	235.3	218.8	206.3	223.5	245.9	295.7	315.4	333.4	343.1
Third	296.7	282.1	269.9	292.1	325.4	389.2	416.7	437.1	470.3
Fourth	359.3	348.3	336.6	363.5	410.9	484.4	519.8	542.8	609.4
Fifth	423.5	422.5	411.4	442.2	502.3	585.5	627.3	659.1	763.0
Sixth	496.6	507.0	498.0	532.4	611.0	700.9	749.2	791.7	943.0
Seventh	584.1	614.0	607.1	642.8	744.5	843.2	897.0	954.0	1168.5
Eighth	700.9	760.5	759.2	793.6	930.4	1037.0	1099.6	1178.9	1486.4
Ninth	886.4	1006.0	1019.7	1041.3	1245.3	1363.8	1438.3	1559.3	2031.1
Тор	1383.0	1763.5	1980.8	2262.9	2315.2	2523.8	2690.3	2921.7	3966.2

We also present the 'most refined' estimates of the consumption profile, namely those based on the income profiles in Tables 3-1 and 3-2, to which we apply decile-specific consumption to income ratios, and for which we use the adjusted 'preferred' CPI to express the consumption levels at 1993 constant prices.

Year →	1990	1992	1993	1994	1995	1996	1997	1998	2001
Deciles •									
Bottom	627.7	652.4	678.9	644.5	704.0	790.6	834.9	916.7	901.6
Second	666.9	703.7	749.1	811.6	800.9	897.8	975.4	1024.8	1103.0
Third	808.3	871.6	941.7	1019.6	1018.4	1135.7	1238.3	1291.4	1453.0
Fourth	925.8	1018.2	1110.9	1200.0	1216.4	1337.0	1461.0	1516.9	1781.1
Fifth	1060.1	1199.7	1319.0	1418.3	1444.8	1569.9	1713.0	1789.2	2166.2
Sixth	1389.3	1609.0	1784.7	1908.5	1964.2	2100.5	2286.4	2401.9	2992.1
Seventh	1548.0	1846.0	2061.1	2182.9	2267.2	2394.1	2593.6	2742.2	3512.6
Eighth	1831.8	2254.8	2541.6	2657.5	2794.1	2903.3	3135.0	3341.3	4406.2
Ninth	2186.0	2814.9	3221.5	3290.6	3529.0	3603.3	3869.8	4170.7	5681.6
Тор	2799.9	4050.4	5137.1	5870.4	5385.8	5473.7	5941.7	6415.0	9107.6

Table 5-1 Consumption profile (at 1993 prices)  $(\hat{Y}_{\scriptscriptstyle N\!A}\,, \theta_{\scriptscriptstyle S}\,,\,\pi_{\scriptscriptstyle adj})$ 

Table 5-2 Consumption profile (at 1993 prices)  $(\hat{Y}_{s}, \theta_{s}, \pi_{adj})$ 

Year →	1990	1992	1993	1994	1995	1996	1997	1998	2001
Deciles •									
Bottom	347.2	321.0	319.9	307.1	342.8	399.0	423.3	472.4	478.3
Second	368.9	346.2	353.0	386.8	389.9	453.1	494.6	528.1	585.1
Third	447.1	428.9	443.8	485.9	495.9	573.1	627.9	665.5	770.7

Fourth	512.1	501.0	523.6	571.9	592.3	674.7	740.9	781.7	944.8
Fifth	586.4	590.3	621.6	676.0	703.4	792.2	868.6	922.0	1149.1
Sixth	768.5	791.7	841.1	909.6	956.3	1060.0	1159.4	1237.8	1587.2
Seventh	856.3	908.3	971.3	1040.4	1103.9	1208.2	1315.1	1413.2	1863.3
Eighth	1013.3	1109.4	1197.8	1266.5	1360.4	1465.1	1589.7	1721.9	2337.3
Ninth	1209.2	1384.9	1518.2	1568.2	1718.2	1818.4	1962.3	2149.3	3013.8
Тор	1548.8	1992.8	2420.9	2797.8	2622.3	2762.3	3012.9	3305.9	4831.2

Since the official and 'adjusted' CPIs do not differ much, we may conclude that most of the difference in consumption means presented in Tables 4 and 5 is explained by the difference between the national accounts based (constant) and survey-based (decile-specific) consumption to income ratios. When using survey-based propensities to consume, average consumption levels of the bottom income decile are twice as high as those based on the NA ratio. For the second income decile, the survey-based mean consumption levels are higher by approximately fifty percent. This difference in estimated means will greatly affect the estimated poverty headcount ratios, as we shall see in the next section.

#### Poverty Estimates for China

The poverty headcount ratios corresponding to the two \$1/day poverty lines are summarized in the tables below. For purposes of comparison, we include Chen and Ravallion (2004) and Chen and Wang (2001) estimates in the same tables, the latter being available for a larger number of years. First, we report poverty headcount ratios for China based on the 'least refined' estimates of the consumption profile (presented in Tables 4-1 and 4-2):

Set of parameters	1990	1992	1993	1994	1995	1996	1997	1998	2001
$\left(PL_{LOW},\hat{Y}_{NA} ight)$	13.2	11.8	12.5	11.7	8.8	5.40	4.70	3.0	4.9
Chen and Ravallion (2004)	33.0	n/a	28.4	n/a	n/a	17.4	n/a	n/a	16.6
Chen and Wang (2001)	31.5	29.6	29.4	25.0	22.0	17.2	17.0	17.1	17.4
$\left(PL_{LOW},\hat{Y}_{S} ight)$	42.2	42.8	44.2	40.2	34.4	26.7	23.8	21.9	19.9
$\left( PL_{HIGH},\hat{Y}_{_{NA}} ight)$	50.8	43.8	43.0	39.5	34.8	28.7	25.8	24.6	23.0
$\left(PL_{HIGH},\hat{Y}_{S} ight)$	83.3	79.2	79.1	77.7	70.7	64.9	61.5	58.3	49.5

Table 6 Poverty headcount ratios (Consumption profile given by:  $\theta_{\scriptscriptstyle N\!A}$  ,  $\pi_{\scriptscriptstyle of\!f}$  )

These results show that the trend of considerable poverty reduction identified elsewhere in the literature is robust to the choice among alternative poverty lines. The poverty headcount has fallen (between 1990 and 2001) by at least half if per capita GDP is taken to be an accurate measure of private incomes, and by 40-52 percent if survey estimates incomes are considered instead. Although this picture of the trend of poverty reduction is robust to the choice of poverty line, this is not true of the extent of poverty. In particular, poverty headcount estimates vary depending on the year by a multiplicative factor of between 0.3 and 3.7 of the CR estimates.

Next, we report poverty headcount ratios for China based on the 'most refined' consumption profiles (reported in Tables 5-1 and 5-2):

Set of parameters	1990	1992	1993	1994	1995	1996	1997	1998	2001
$\left(PL_{LOW},\hat{Y}_{_{NA}} ight)$	n/a								
$\left(PL_{LOW},\hat{Y}_{S} ight)$	n/a	20.2	19.5	16.6	15.2	9.3	6.7	4.0	3.7
$\left( PL_{_{HIGH}},\hat{Y}_{_{NA}} ight)$	n/a	21.1	18.4	16.2	15.6	11.0	8.4	6.2	6.1
Chen and Ravallion (2004)	33.0	n/a	28.4	n/a	n/a	17.4	n/a	n/a	16.6
Chen and Wang (2001)	31.5	29.6	29.4	25.0	22.0	17.2	17.0	17.1	17.4
$\left(PL_{HIGH},\hat{Y}_{S} ight)$	n/a	61.9	58.3	54.1	51.3	44.9	39.7	36.1	27.8

Table 7 Poverty headcount ratios (Consumption profile given by:  $\theta_{\rm S}$  ,  $\pi_{adi}$ )

As expected, the scenario  $(PL_{LOW}, \hat{Y}_{NA})$  corresponding to the lower of the two poverty lines and the higher per capita income estimates produces negligible headcount ratios. In contrast, the highest poverty line in association with the lower per capita income estimates  $(PL_{HIGH}, \hat{Y}_S)$  produces headcount ratios of a magnitude twice higher than CR. Again, the estimates robustly display a downward trend.

It is notable that our poverty estimates depart markedly in magnitude from official statistics and those of CR. In particular, the set of assumptions which is most refined results in estimates starkly different from those of CR (by a multiplicative factor varying between 0.2 and 2.6). Of course, this partially reflects the choice of poverty lines, which cannot be fully rationalized in the absence of an adequate exercise of poverty line construction based on appropriate normative judgments and empirical evidence from China.

Is the pace of poverty reduction (which we understand to refer to the year-on-year percentage decrease in the poverty headcount ratio) different according to the estimates constructed here than according to official statistics? According to the official statistics, the pace of poverty reduction has been uneven throughout the 1990s, with the highest achievements being between 1995 and 1999 (when it varied between 13 and 20 percent annually). It has been suggested that this may have been a result of post-1994 grain marketing system reforms (which boosted procurement prices received by poor farmers).<sup>19</sup> We do not directly assess this causal claim here, but do note that the official data is consistent with it. However, according to the official statistics there is no evidence of the pace of poverty reduction having fallen over the period considered. The rate of poverty reduction toward the end of the period is generally no lower than that at the beginning of the decade and sometime higher.

We report the rates of poverty reduction and elasticities of the headcount ratio with respect to aggregate income (often referred to misleadingly as the "growth elasticity of poverty") implied by our estimates (from Tables 6 and 7) in Appendix 7. We observe that, for

<sup>&</sup>lt;sup>19</sup> For a detailed description of the reforms, see for example, Cheng (1996).

estimates based on the unadjusted CPI, the pace of poverty reduction accelerated in 1995 and remained higher than at the beginning of the period until around 1997, regardless of the parameters adopted. However, when the 'adjusted' CPI is used the pace of poverty reduction fell between 1993/94 and 1994/95 and rose thereafter. This is an instance in which the choice of CPI is quite consequential. Furthermore, under all of the combinations of assumptions considered, a trend of uninterrupted poverty reduction is observed until 2001, with two exceptions: the cases corresponding to the lowest poverty line and the use of the official CPI, for which a very small increase in poverty is observed 1990 and 1993, and a slightly larger increase in poverty is observed between 1998 and 2001. In the official statistics, we note a possible reversal of the trend of falling poverty only later, between 2002 and 2003. Finally, there is no clear trend in the "growth elasticities of poverty".

# 6 CONCLUSIONS

The record of poverty reduction in China has a substantial impact on assessments of world poverty. In this paper we have analyzed the extent to which estimates of the extent and trend of poverty in China are sensitive to the choice of assumptions concerning poverty lines, the propensity to consume of lower income groups, inflation rates, and the estimate of per capita income needed to construct an income profile from income shares. In particular, we have identified a range of poverty lines for a given base year (1993) which is plausible in the sense that it roughly spans the poverty lines proposed in the existing literature and which simultaneously enjoys notional comparability with poverty lines used in current international poverty assessments. We have used both surveys and national accounts to estimate income levels. Furthermore, we have used consumption to income ratios from both the National Income Accounts, and the Chinese Household Income Project (1995) survey to translate income levels into consumption levels. Finally, we have expressed the quantities of interest in 1993 constant prices using both the Chinese official consumer price index and 'adjusted' price indices which more closely reflect changes over time in the costs of purchasing the basic goods needed to achieve elementary human requirements and thereby avoid poverty.

We find in this study that the conclusion that China has had substantial success in reducing consumption poverty over the 1990s is robust to plausible variation in assumptions. China appears to have enjoyed a truly remarkable reduction in consumption poverty over the decade, with no clear evidence that the rate of reduction in the poverty headcount ratio has fallen over time.

The *extent* of poverty we identify as prevailing in any year is greatly influenced by the assumptions made, however, and often differs markedly from estimates produced in other sources, such as Chen and Ravallion (2004). In particular, some of the sets of assumptions that we consider result in poverty estimates which are as large as 2.6 times Chen and Ravallion's. However, in view of the prevailing uncertainties concerning the appropriate assumptions to apply, and the absence of adequate information on the real costs of achieving basic human requirements in China, there is reason for caution in accepting any one set of poverty estimates as correct.

It should be noted here that after the completion of our research, China's National Statistics Bureau has upwardly revised historical data for GDP for the years between 1993 and 2004. This revision affects our estimated consumption profiles in the years 1993-1998 and 2001 and consequently the poverty estimates for these years that depend on national accounts estimates of per capita income. However, we do not believe that this revision materially affects our conclusions.<sup>20</sup>

<sup>&</sup>lt;sup>20</sup> According to the revised GDP data the average annual GDP growth rate between 1993 and 2001 is higher by 1.4 percentage points as compared to the earlier reported GDP growth rate. Furthermore, the revised GDP is higher than the earlier reported GDP each year by multiplicative factors (monotonically) rising from 1.02 (in 1993) to 1.13 (in 2001). Taking account of this upward revision, therefore, would lead (for those poverty estimates dependent on national accounts estimates of per capita income) to the conclusion that (a) the estimated average consumption levels were slightly higher and poverty levels were correspondingly lower than shown in the paper, and (b) poverty reduction rates were higher throughout the period. Due to the relatively

In light of these findings, it is important to know whether China's success in reducing consumption poverty is matched by achievements in other dimensions of development. Some evidence on health outcomes is given by Minoiu and Reddy (2006), who note that province-level rates of improvement in male and female life expectancy were generally higher in the 1990s than in the previous two decades. However, the authors show that it took China a larger number of years to obtain the same improvements that other countries obtained, starting from similar initial life expectancies and levels of income.

When interpreting the patterns found at the aggregate level, one must exercise caution as such figures may conceal important micro-level variations (at the individual, county or even regional level), which we have not considered at all in this analysis, and which are likely to be of great importance for China. Meng et al. (2004) offer evidence based on survey data in urban China that the nutritional intake for lower income groups has been *decreasing* throughout the 1990s. Rising food prices between 1993-1996 induced by the liberalization of the grain marketing system and the abolition of the food coupon system are cited as the main causes of nutrition worsening. Evidence on rising urban consumption poverty in the 1990s is also provided by Khan and Riskin (2001), Zhang and Fan (2002), and Xue and Zhong (2003).

Despite these cautionary notes, it is clear that the reduction in consumption poverty in China is truly remarkable and provides a perhaps unique instance of dramatic poverty reduction over a short period. It is also clear that Chinese poverty reduction is a central reason that poverty reduction may have taken place worldwide (Reddy and Minoiu, 2006).

We hope that further research will shed light on the extent to which China's consumption poverty reduction in the 1990s was common to all regions or was accompanied by improvements in other aspects of human well-being.

small magnitude of the revision, however, we judged that it was not warranted to re-estimate poverty as a consequence of the upward revision of GDP data.

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# APPENDIX 1. Chinese, East Asian and developing world poverty estimates

	Poverty	Poverty headcount index, \$1.08/day 1993 consumption PPP adjusted poverty line						
Year →	1981	1984	1987	1990	1993	1996	1999	2001
East Asia	57.7	38.9	28.0	29.6	24.9	16.6	15.7	14.9
China <sup>21</sup>	63.8	41.0	28.5	33.0	28.4	17.4	17.8	16.6
East Asia w/out	42.0	33.5	27.0	21.1	16.7	14.7	11.0	10.8
China								
World	40.4	32.8	28.4	27.9	26.3	22.8	21.8	21.1
World w/out China	31.7	29.8	28.4	26.1	25.6	24.6	23.1	22.5

#### Table 1.1 Chen and Ravallion (2004); Poverty line: \$1.08/day at PPP

Table 1.2 Official rural poverty estimates (NBS, 2004); Poverty line: approximately \$0.75/day at PPP

Year	Poverty	Poverty	Number	Number	Year on	Average	Per capita	Average	"Growth
	headcount	head-	of poor	of poor 23	year	percentage	GDP in	annual per	elasticity
	ratio	count	(mil.)	(mil.)	percentage	points	constant	capita	of
		ratio <sup>22</sup>			decrease in	decrease in	LCUs	$GDP^{24}$	poverty"
					headcount	head-		growth	
					ratio	count		rate	
						ratio			
1978	30.7		250.0				688.14		
1984	15.1		128.0		-0.11	-2.6	1079.34	0.08	-1.43
1985	14.8		125.0		-0.02	-0.3	1208.48	0.12	-0.17
1986	15.5		131.0		0.05	0.7	1295.41	0.07	0.66
1987	14.3		122.0		-0.08	-1.2	1422.68	0.10	-0.79
1988	11.1		96.0		-0.22	-3.2	1558.16	0.10	-2.35
1989	11.6		102.0		0.05	0.5	1597.36	0.03	1.79
1990	9.4		85.0		-0.19	-2.2	1633.91	0.02	-8.29
1992	8.8		80.0		-0.03	-0.3	1985.50	0.10	-0.32
1994	7.7		70.0		-0.06	-0.6	2480.29	0.12	-0.55
1995	7.1		65.4		-0.08	-0.6	2711.10	0.09	-0.84
1997	5.4		49.6		-0.13	-0.9	3166.56	0.08	-1.58
1998	4.6		42.1		-0.15	-0.8	3380.96	0.07	-2.19
1999	3.7		34.1		-0.20	-0.9	3589.79	0.06	-3.17
2000	3.4		32.1		-0.08	-0.3	3846.54	0.07	-1.13
2001	3.2	9.7	29.2	90.3	-0.06	-0.2	4105.10	0.07	-0.88
2002	3.0	9.2	28.2	86.5	-0.06	-0.2	4403.91	0.07	-0.86
2003	3.1	9.1	29.0	85.2	0.03	0.1	4774.83	0.08	0.40

<sup>&</sup>lt;sup>21</sup> The estimates for China's poverty headcount ratio are obtained using income profiles (p. 8, Chen and Ravallion 2004)
<sup>22</sup> Based on the national "lower income line" representing approximately \$1/day at PPP.
<sup>23</sup> Based on the national "lower income line" representing approximately \$1/day at PPP.
<sup>24</sup> Source: WDI 2003.

# APPENDIX 2. POVCAL

To estimate the poverty headcount ratio from grouped data, we use the World Bank's POVCAL software. The software fits the Lorenz curve via two parametric interpolation methods: the General and the Beta model (Datt, 1998). The results reported in this paper are based on the first method since POVCAL systematically indicated that it provides a better fit to the data.<sup>25</sup>

The two estimation techniques fit the Lorenz curve from grouped income data (e.g., from income means for ten quantiles of the income distribution). We investigate here how well the two parametric estimation methods perform in replicating certain features of the distribution of income (such as the poverty headcount ratio for a given poverty line), when grouped income data is available instead of the full underlying survey. To do so, we use the full survey obtained by pooling together the 1995 Chinese Household Income Project urban and rural surveys.<sup>26</sup> We compute poverty headcount ratios for a range of poverty lines between the median and the one fifth of the median of the underlying survey income, in order to reflect the range of variation of poverty lines used later on in the paper.

Poverty line	Full underlying survey Grouped income da		ncome data
		GQ method	Beta method
Median	50.01	49.62	50.53
3/4ths of median	33.63	34.26	34.46
1/2 of median	18.25	19.65	18.07
1/3rd of median	11.20	11.42	9.55
1/4th of median	8.59	7.85	6.52
1/5th of median	6.95	5.89	5.10

Table 2.1. Estimates of headcount ratios based on grouped income data versus underlying survey data (%)

Table 2.2. Estimates of headcount ratios based on grouped income data versus underlying survey data (expressed as ratio = grouped data estimate / survey estimate)

Poverty line	GQ method	Beta method
Median	0.992	1.010
3/4ths of median	1.019	1.025
1/2 of median	1.077	0.990
1/3rd of median	1.020	0.853
1/4th of median	0.913	0.759
1/5th of median	0.848	0.735

<sup>&</sup>lt;sup>25</sup> The results based on the second interpolation method are available from the authors upon request.

<sup>&</sup>lt;sup>26</sup> The income variable is discussed in detail in Appendix 5a.

# APPENDIX 3. Construction of alternative poverty lines

Our strategy consists of the following two steps:

First, we identify "real" per capita GDP estimates for China in 1990 in 1990 "international dollars" (also known as PPP dollars) from different sources (IMF, World Bank, Ruoen and Kai (1994) and the Penn World Tables Mark 5.5). To start, we use the GDP estimates for 1991 in 1991 international dollars for China, summarized in Gulde and Schulze-Ghattas (1993, p.117):

#### Table 3.1 Alternative estimates of China's 1991 total GDP\* (US\$ billions at 1991 international prices)

IMF (World Economic Outlook)	\$ 1,413
World Bank (1993)	\$ 1,931
Penn World Tables Mark 5.5	\$ 3,439
* Same Calle and Sahalas Chartes (1002	- 117)

\* Source: Gulde and Schulze-Ghattas (1993, p.117)

China's population in 1991 was 1.15078 billion (WDI, 2003). This implies the per capita GDP estimates for 1991 (at 1991 international prices) shown in Table 3.2, to which we add Ruoen and Kai's (1994, p. 390) estimate:

#### Table 3.2 Alternative estimates of China's 1991 per capita GDP (1991 international prices)

IMF (World Economic Outlook)	\$ 1,227.86
World Bank (1993)	\$ 1,677.99
Rouen and Kai (1994)	\$ 1,680.00
Penn World Tables Mark 5.5	\$ 2,988.41

We obtain an estimate of China's per capita GDP at 1990 international prices using the US GDP deflators for 1990 (88) and 1991 (91) (WDI, 2003). Applying the ratio between the GDP deflators to convert China's per capita GDP estimates for 1991 from 1991 prices to 1990 prices, we obtain:

#### Table 3.3 Alternative estimates of China's 1991 per capita GDP (1990 international prices)

IMF (World Economic Outlook)	\$ 1,187.38
World Bank (1993)	\$ 1,622.67
Rouen and Kai (1994)	\$ 1,624.62
Penn World Tables Mark 5.5	\$ 2,889.89

Next, we use China's per capita real GDP growth rate for the year 1990, of 2.288% (WDI, 2003) to infer the 1990 per capita GDP at 1990 prices.

Table 3.4 Alternative estimates of China's 1990 per capita GDP (1990 international prices)

IMF (World Economic Outlook)	\$ 1,160.82
World Bank (1993)	\$ 1,586.38
Rouen and Kai (1994)	\$ 1,588.27
Penn World Tables Mark 5.5	\$ 2,825.25

Second, we obtain from these alternative per capita GDP estimates for 1990 (in 1990 prices), implicit GDP and consumption PPPs for China. We then derive consumption PPPs for 1993 -- the base year used in existing money-metric international poverty estimates. Finally, we identify corresponding "\$1 per day" poverty lines for this base year.

Drawing on the range of GDP estimates from Table 3.4 and exercising our judgment, we identify two imperfectly representative estimates of China's 1990 per capita GDP (at 1990 international prices): \$2,695 and \$1,300. We then obtain the GDP purchasing power parity conversion factors by dividing China's per capita GDP in 1990 local currency units by these "real" per capita GDP estimates in US\$. The 1990 per capita GDP in 1990 local currency units was 1,634 Yuan (World Development Indicators, 2003). Therefore, the GDP PPPs (at 1990 international prices) which correspond to the selected per capita GDP estimates are: 0.6063 Y/\$ and 1.2569 Y/\$.

To obtain consumption PPPs from these GDP PPPs, we use the 1993 World Bank estimate of China's consumption PPP of 1.419Y/\$. There are two approaches to this. In the first method, we move the 1990 GDP PPPs forward in time to 1993 by using the GDP deflators for China and the U.S. respectively to transform their numerator and denominator. We then assume that the ratio of 1993 WB GDP PPP to WB consumption PPP ratio can be applied to the PPPs we have just arrived at and thereby obtain four 1993 consumption PPPs. These will be referred to as Method I consumption PPPs. The second method consists of first computing the ratio between the 1990 WB GDP PPP and the 1990 WB consumption PPP. Applying this ratio as a multiplicative factor to the other 1990 GDP PPP estimates enables us to obtain the corresponding 1990 consumption PPPs. These are moved forward to 1993 using the official Chinese CPI to transform the numerator (from 1990 Y to 1993 Y) and the U.S. CPI to transform the denominator (from 1990 \$ to 1993 \$). The resulting figures are referred to as Method II consumption PPPs.

Method I and Method II 1993 consumption PPPs are reported in Table 3.5. We note that within each method, the PPPs vary by a factor of two, but across methods they are of similar magnitude. Alternative estimates of the \$1.08/day WB annual international consumption poverty line at 1993 prices are obtained by multiplying \$1.08 by each consumption PPP and 365 days. The poverty lines are reported in Table 2. The alternative poverty lines vary significantly, with the highest poverty line being more than twice as high as the lowest poverty line. The two poverty lines reflect the variation in implicit PPPs associated with variant GDP estimates for China. They are expressed in private Yuan consumption units.

	<b>Consumption PPPs:</b>	Poverty lines
Method I	<i>PPP<sub>LOW</sub></i> = 1.0267 Y/\$	$PL_{LOW} = 404.7251 \text{ Y/year}$
	<i>PPP<sub>HIGH</sub></i> = 2.1285 Y/\$	$PL_{HIGH} = 839.0547 \text{ Y/year}$
Method II	<i>PPP<sub>LOW</sub></i> = 0.9637 Y/\$	<i>PL<sub>LOW</sub></i> = 379.8905 Y/year
	<i>PPP</i> <sub><i>HIGH</i></sub> = 1.9978 Y/\$	$PL_{HIGH} = 787.5328$ Y/year

Table 3.5. Consumption PPPs and Poverty Lines (at 1993 prices)

Because Method I and Method II PPPs and associated poverty lines are very close, for the remainder of the analysis, we present poverty estimates based only on Method I PPPs and the corresponding poverty lines (namely, 404.7 and 839.1 1993 Yuan/year).<sup>27</sup>

<sup>&</sup>lt;sup>27</sup> Poverty estimates based on the Method II PPPs and the corresponding poverty lines are available from the authors upon request.

#### APPENDIX 4. Survey-based vs. National Accounts income estimates

The source of the National Accounts data is the WDI database 2003. We find that the average annual growth rate of per capita GDP (in constant LCUs) between 1990 and 2001 was 8.74 percent. Based on the per capita disposable income estimates for rural and urban households, and rural and urban population shares in China's total population reported in the 2003 China Statistical Yearbooks (Tables 10-3<sup>28</sup> and 4-1), we find that the mean per capita real income level based on surveys has grown between 1990 and 2001 by 7.5 percent per year on average.<sup>29</sup>

Year	NA per capita GDP in	Survey-based per capita	Ratio between NA and
	constant LCUs (Yuan)	income (Yuan)	survey-based incomes
1990	1633.91	903.89	1.81
1991	1760.05	943.76	1.86
1992	1985.50	1022.76	1.94
1993	2227.78	1097.60	2.03
1994	2480.29	1193.89	2.08
1995	2711.10	1288.75	2.10
1996	2940.38	1416.87	2.08
1997	3166.56	1503.61	2.11
1998	3380.96	1604.83	2.11
1999	3589.79	1741.45	2.06
2000	3846.54	1851.35	2.08
2001	4105.10	2010.21	2.04
	Average annual growth	Average annual growth	Average ratio: 2.02
	rate: 8.74%	rate: 7.54%	Median ratio: 2.07

Table 4.1 Comparison of levels and growth rates of national accounts and survey-based national income levels (constant 1990 prices, official China CPI)

<sup>&</sup>lt;sup>28</sup> The 2003 China Statistical Yearbook states (p. 340) that survey-based mean income estimates are obtained from annual rural surveys covering 68,000 households and urban surveys covering 40,000 households. Furthermore, "the respondent [urban] households are selected by the two stage stratified systematic random sampling scheme" and respondent rural households are selected by "a combination of various sampling approaches".

<sup>&</sup>lt;sup>29</sup> We used the general official CPI to evaluate national income at constant 1990 prices. Using the separate rural and urban CPIs to express first the rural and urban mean incomes at constant prices, and subsequently obtaining an estimate of the national mean income as a weighted average of the resulting sectoral incomes (with the weights given by rural and urban population shares) does not change the main conclusions. In particular, employing the latter procedure we find that the average annual growth rate of survey-based per capita income is 7.44 percent between 1990 and 2001. Furthermore, the average national accounts to survey mean income ratio is 2.07, while the median ratio is 2.12.

# APPENDIX 5a.

#### The income variables from the Chinese Household Income Project Surveys 1995

The Chinese Household Income Project 1995, as well as the SAS codes for constructing measures of disposable rural and urban per capita income, are publicly available through the Inter-university Consortium for Political and Social Research, 2000. A related publication which makes use of income components obtained from this survey is Khan, A. R., and Riskin, C. (2001). We have been able to replicate most of the variables used in this publication; however, we have found that the per capita income from the rural surveys did not include the value of self-consumption of farm products (mnemonic: RY4), which led to an underestimation of disposable rural income. Correspondence with the authors indicates that the value of self-consumption of farm products is included in 'net farm income' (mnemonic: RY3C). This is also mentioned in the documentation accompanying the surveys ("Estimating Household Income" file). The publication indicates that (p. 31): "RY4 (self-consumption of food) is a category that was separately identified in 1988 and is included in RY3A in 1995". According to the documentation, RY3A is the mnemonic for "net cash income from the sale of farm products", while RY3C = RY3A + RY4.

Two observations are in order:

- RY4 is the (gross) value of self-consumption. It is a 'gross' value in that the costs associated with producing food for self-consumption are not subtracted from it. Therefore, RY4 can enter total consumption measures<sup>30</sup>, but it is its 'net' form which should be treated as a component of income;
- The Chinese Household Income Project 1995 does not attempt to identify separately the costs associated with producing agricultural output for sale vs. that for self-consumption. This is standard practice in household level surveys, since the separate identification of these costs may be practically impossible by farmers. Therefore, identifying the 'net' value of self-consumption is in practice a difficult task.

The cash income from sales of agricultural output is a ready-made variable in the survey. We attempted to re-construct this variable from scratch by summing up the cash income from the following household farming operations: grains, economic crops, forestry, animal husbandry, fishing and other agricultural activities. The costs of production are those associated with all these activities, and also include the costs associated with producing food for self-consumption. The measure of RY3A obtained from this exercise is identical to that obtained by the authors for 65 percent of the individuals in the rural sample. We can find no explanation for the discrepancy for the remaining 35 percent of the individuals (10,107 observations).<sup>31</sup>

We proceeded to include RY4 in the measure of total consumption, and in that of total income. This is justified on the basis that, according to the SAS codes, RY4 is neither directly included in total income, nor did we find any conclusive evidence that it is included in any of the components of total income (such as RY3A). Furthermore, once we subtract the total costs of agricultural production

<sup>&</sup>lt;sup>30</sup> The only caveat to this procedure is that we cannot separately identify and subtract the value of produce which is used as input into the production of self-consumed food (for example, corn).

<sup>&</sup>lt;sup>31</sup> Despite this discrepancy, however, the food shares in total expenditure are very similar to those based on the income variable produced with the SAS codes, to which we add RY4. Furthermore, the consumption to income ratios are very similar to those obtained by adding RY4 to the income variable (based on the SAS codes) for the lowest six deciles. Therefore, using the ready-made cash income from sales of agricultural output or the one constructed from scratch would make little difference to poverty estimates, and we decide to use the former.

(where the production may be either sold or self-consumed), RY4 is also the correct variable to be added to the total income variable.

#### APPENDIX 5b. Survey-based consumption to income ratios

To obtain consumption to income ratios for each income decile, we use the Chinese Household Income Project 1995 survey. For rural areas, the measure of total consumption includes the expenditure on staple food, non-staple food, cigarettes and alcoholic beverages, clothing, transport and communications, daily use consumption goods, durable goods, medical care, education, housing, supporting parents or aged relatives, gifts, medical insurance, fines, as well as the expenditure on purchasing fixed capital for production, and taxes and fees. Total consumption also includes the gross value of self-consumption of farm products. We validate the quality of this consumption variable by correlating it to the total cash expenditure on consumption (available in the survey); the correlation is 0.9885. For urban areas, the total consumption categories that include: food, cigarettes and alcohol, clothing, daily consumer goods, durable consumer goods, non-commodities, labor and other services, educational and reference materials, tuition and fees, children's education, adult education and training, child care, alimony, gifts, transportation, water and electricity, fuel, telephone use, and medical care. The income variables on the basis of which we construct deciles are computed using the publicly available SAS code which accompany the survey.

To obtain consumption to income ratios for each decile of the income distribution, we put together the rural and the urban surveys in a national survey, which contains 56,437 observations. It is interesting to note that more than 6,400 individuals are dis-saving and are primarily concentrated in the bottom decile:

Income deciles •	Average consumption to
	income ratio
Bottom	124%
Second	77%
Third	74%
Fourth	70%
Fifth	68%
Sixth	76%
Seventh	72%
Eighth	71%
Ninth	67%
Тор	55%

Table 5b. Consumption to income ratios, 1995

Individuals in the bottom income decile appear to consume, on average 124 percent of their income. Our procedure requires us to assume that this ratio is representative of the true consumption to income ratio throughout the 1990s. We are concerned, therefore, that the 124 percent figure implies a degree of persistent dissaving that is implausibly high. This figure also implies that consumption levels for the bottom income decile are greater than for the second income decile, which is also implausible. To address both of these problems, we assume that the consumption to income ratio for the bottom decile is 100 percent. This yields the consumption levels reported in Table 5.

# APPENDIX 5c. Food shares in total expenditure

To obtain consumption to income ratios for each income decile, we use the Chinese Household Income Project 1995 survey. The total consumption variables are those introduced in Appendix 5b. The rural income variable is discussed in Appendix 5a, while the urban income variable is produced with the SAS codes (from the documentation). To obtain food shares in total expenditure for each decile of the income distribution, we put together the rural and the urban surveys in an overall, national survey, which contains 56,437 observations:

Income deciles •	Food share in total expenditure
Bottom	62%
Second	63%
Third	62%
Fourth	61%
Fifth	59%
Sixth	58%
Seventh	56%
Eighth	54%
Ninth	52%
Тор	49%

Table 5c.1 Food shares in total expenditure, 1995

# APPENDIX 6. 'Adjusted' Consumer Price Indices

To construct adjusted consumer price indices, we use two approaches. The first approach entails using the publicly available general CPI and food CPI, as well as the average food shares from the 1995 survey to obtain an 'implied' non-food CPI. We then use the implied non-food CPI, as well as the food CPI and a weight on the food CPI of 60% to obtain the 'adjusted' general CPI. (The weight on the food CPI is motivated by the fact that the food share in total expenditure for the bottom 20% of the population is 62.5% and the food share for the national sample is 57.7%) The second approach uses the food CPI and different proxies for the non-food CPI, as well as a food share of 60% to obtain the 'adjusted' general CPI. The proxies for the non-food CPI that are considered are the ex-factory price index of industrial products, the means of production index, as well as an index constructed from scratch using the 1995 surveys.

2(a). First proxy: *ex-factory price index of industrial products* (also known as the total industry products price index).

2(b). Second proxy: means of production price index

2(c). Third proxy: a weighted average of the clothing, articles for daily use, and durable consumer goods price indices, where the weights are those in total consumption of these items from the 1995 survey (10% for durable goods, 60% for clothing, and 30% for daily use consumer goods). This is our preferred 'adjusted' CPI (see explanation in text).

The adjusted CPIs resulting from the application of each of these methods are described in the following table:

Year	Official CPI	'Adjusted' CPIs							
		1	2(a)	2(b)	2(c)				
					- preferred -				
1990	79.25	78.65	74.13	72.26	80.18				
1991	81.94	81.21	76.85	74.48	82.95				
1992	87.18	86.96	84.09	82.13	90.09				
1993	100.00	100.00	100.00	100.00	100.00				
1994	124.10	125.37	127.67	126.73	123.57				
1995	146.07	148.70	153.71	152.12	153.07				
1996	158.19	160.85	163.23	161.86	167.86				
1997	162.62	164.52	162.96	161.60	168.23				
1998	161.32	162.51	157.33	155.79	164.44				
1999	159.06	159.46	151.54	150.35	157.73				
2000	159.70	159.29	149.99	149.75	152.95				
2001	158.42	158.23	149.40	149.21	152.75				
Increase in prices b/w 1990-2001	199.91%	201.18%	201.55%	206.48%	190.51%				

Table 6.1 'Adjusted' CPIs (1993=100):

# APPENDIX 7. Pace of poverty reduction

Set of parameters	90/92	92/93	93/94	94/95	95/96	96/97	97/98	98/01
$\left( PL_{LOW}, \hat{Y}_{_{NA}}  ight)$	-5.5%	5.9%	-6.4%	-24.8%	-38.6%	-13.0%	-36.2%	17.8%
$\left( PL_{HIGH}, \hat{Y}_{_{NA}}  ight)$	-7.1%	-1.8%	-8.1%	-11.9%	-17.5%	-10.1%	-4.7%	-2.2%
$\left(PL_{LOW}, \hat{Y}_{S} ight)$	0.7%	3.3%	-9.0%	-14.4%	-22.4%	-10.9%	-8.0%	-3.1%
$\left( PL_{_{HIGH}},\hat{Y}_{_{S}} ight)$	-2.5%	-0.1%	-1.8%	-9.0%	-8.2%	-5.2%	-5.2%	-5.3%

Table 7.1 Average annual % change in headcount ratios (Consumption profile given by:  $\theta_{\rm NA}$  ,  $\pi_{\rm off}$  )

Table 7.2 "Growth elasticity of poverty" (Consumption profile given by:  $\theta_{\rm NA}$  ,  $\pi_{\rm off}$  )

Set of parameters	90/92	92/93	93/94	94/95	95/96	96/97	97/98	98/01
$\left( PL_{LOW}, \hat{Y}_{_{NA}}  ight)$	-0.53	0.49	-0.56	-2.66	-4.57	-1.69	-5.34	2.66
$\left( PL_{HIGH},\hat{Y}_{_{NA}} ight)$	-0.70	-0.15	-0.72	-1.28	-2.07	-1.31	-0.69	-0.33
$\left(PL_{LOW}, \hat{Y}_{S} ight)$	0.07	0.27	-0.80	-1.55	-2.65	-1.41	-1.18	-0.47
$\left(PL_{HIGH},\hat{Y}_{S} ight)$	-0.46	-0.17	-0.11	-0.85	-0.65	-0.60	-0.53	-0.66

Table 7.3 Average annual % change in head count ratios (Consumption profile given by:  $\theta_{\rm S}$  ,  $\pi_{\rm adj}$  )

Set of parameters	90/92	92/93	93/94	94/95	95/96	96/97	97/98	98/01
$\left( PL_{LOW}, \hat{Y}_{_{NA}}  ight)$	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a
$\left( PL_{LOW}, \hat{Y}_{S}  ight)$	n/a	-3.5%	-14.9%	-8.4%	-38.8%	-28.0%	-40.3%	-2.6%
$\left( PL_{HIGH},\hat{Y}_{_{NA}} ight)$	n/a	-12.8%	-12.0%	-3.7%	-29.5%	-23.6%	-26.2%	-0.5%
$\left(PL_{HIGH},\hat{Y}_{S} ight)$	n/a	-5.8%	-7.2%	-5.2%	-12.5%	-11.6%	-9.1%	-8.3%

Table 7.4 "Growth elasticity of poverty" (Consumption profile given by:  $\theta_{\rm S}$  ,  $\pi_{\rm adj}$  )

Set of parameters	90/92	92/93	93/94	94/95	95/96	96/97	97/98	98/01
$\left( PL_{LOW}, \hat{Y}_{_{NA}}  ight)$	n/a							
$\left(PL_{LOW},\hat{Y}_{S} ight)$	n/a	-0.28	-1.31	-0.91	-4.59	-3.63	-5.95	-0.38
$\left( PL_{HIGH},\hat{Y}_{_{NA}} ight)$	n/a	-1.05	-1.05	-0.40	-3.49	-3.07	-3.87	-0.08
$\left( PL_{_{HIGH}},\hat{Y}_{_{S}} ight)$	n/a	-0.48	-0.64	-0.56	-1.48	-1.51	-1.34	-1.25

# About the Authors

**Sanjay G. Reddy** is an Assistant Professor of Economics at Barnard College at Columbia University and also teaches in the School of International and Public Affairs at Columbia University, where he teaches courses on world poverty and on development economics. His areas of work include development economics, international economics and economics and philosophy. He possesses a Ph.D. in Economics from Harvard University, an M.Phil. in Social Anthropology from the University of Cambridge, and an A.B. in Applied Mathematics with Physics from Harvard University. He has held fellowships from the Center for Ethics and the Professions and the Center for Population and Development Studies at Harvard University and the Center for Human Values at Princeton University. Reddy is presently working extensively on global poverty and inequality estimates, capability-based inter-country poverty comparisons, and the theory of economic and social measurement generally (including index number analysis).

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