

WestminsterResearch

http://www.westminster.ac.uk/westminsterresearch

Conducting Effective Research into State Complicity in Human Rights Abuses

Blakeley, R. and Raphael, S.

This is an Accepted Manuscript of an article published by Taylor & Francis in Contemporary Social Science, DOI: 10.1080/21582041.2017.1391406.

The final definitive version is available online:

https://dx.doi.org/10.1080/21582041.2017.1391406

© 2017 Taylor & Francis

The WestminsterResearch online digital archive at the University of Westminster aims to make the research output of the University available to a wider audience. Copyright and Moral Rights remain with the authors and/or copyright owners.

Whilst further distribution of specific materials from within this archive is forbidden, you may freely distribute the URL of WestminsterResearch: ((<u>http://westminsterresearch.wmin.ac.uk/</u>).

In case of abuse or copyright appearing without permission e-mail repository@westminster.ac.uk

Conducting Effective Research into State Complicity in Human Rights Abuses

Introduction

This paper is aimed at exploring how to conduct effective research into state complicity in human rights abuses, in ways that can help contribute to state accountability. This type of research is challenging: the secretive nature of state complicity in abuses presents considerable difficulties for the researcher, both in terms of access to evidence, and in terms of safety and security for the researcher and for the victims. However, recent developments in the methods and the types of data available present new opportunities for strengthening the quality and scope of research that is possible. While these developments are welcome, old challenges remain, and new ones have emerged. Risks to safety are still considerable, especially for researchers in the Global South, who often lack the resources and protections that scholars working in the Global North enjoy. New methods also give rise to new challenges, since they pose important ontological and ethical questions that need to be navigated thoughtfully. New methods can also be resource-intensive, and they often require considerable expertise if they are to be used effectively. There is a risk that they may play a role in further entrenching global inequalities in human rights investigation.

Drawing on our own experience of research into state complicity in human rights abuses, specifically our work to map the CIA's highly secretive rendition, detention and interrogation (RDI) programme, we aim to show how we have tried to navigate the difficult terrain of human rights investigation. The RDI programme resulted in the kidnap, incommunicado detention and torture of at least 119 prisoners in dozens of countries over several continents, between 2001 and 2008.¹ The highly secretive nature of the RDI programme presented certain challenges; the trauma suffered by prisoners presented others. But the availability of an unexpected source of data, and new methods for analysing and presenting data, meant we were able to provide the most comprehensive picture to date of the workings of the CIA's RDI programme. Our work involved collating and analysing flight data relating to dozens of aircraft known or suspected of involvement in rendition operations, over the period 2001-2008, presented through an interactive map with various in-built search tools. Flight data is not an obvious source of data for investigating human rights abuses, yet proved invaluable in uncovering considerable details about states' covert operations involving extensive human rights abuses. In that sense it is illustrative of new methods and approaches that can help strengthen human rights investigation in guite powerful ways. By triangulating the flight data with multiple other sources, including victim testimonies, we have been able to significantly enhance the factual record regarding the detention and torture of many prisoners caught up in the programme. This work was made possible through collaboration with a small, international network of human rights investigators and litigators, and we believe that, moving forward, this sort of collaboration is an essential ingredient to undertaking effective research on secretive state practices involving the violation of human rights.

The paper begins by exploring a number of the challenges this type of research entails. We begin by discussing the epistemological and methodological difficulties, before exploring the risks this type of work presents both for researchers and victims of state violence. We then discuss recent developments in human rights investigation techniques, and the opportunities these present, as well as the emerging body of critical scholarship that is beginning to shape this kind of work among practitioners and academics alike. We consider some of the imbalances of power that affect this type of research. We then demonstrate how we tried to

¹ <u>www.therenditionproject.org.uk</u>

embrace new opportunities, while being mindful of the risks involved and the limitations of what we can achieve. We close with some reflections on ways forward for this type of research.

Researching State Violence and Terror: Challenges and Opportunities

Where states, particularly liberal democratic ones, are perpetrators of, or are complicit in, human rights abuses, they tend to go to considerable lengths to conceal their activities. The secrecy surrounding such actions inevitably presents difficulties for researchers seeking to investigate human rights violations, particularly when these are contemporaneous to the research. Almost all academic work on human rights violations occurs after the event, and has tended to be heavily reliant on the work of non-academic investigators, such as UN bodies and human rights NGOs. There has been a proliferation of organisations engaging in human rights investigation, all of which deploy different methods and approaches. As Philip Alston and Sarah Knuckey point out, while some approaches are common to many of these organisations, there is little standardisation, or indeed shared written guidance or expert repositories to inform this type of work. Transparency about methods is also in short supply (Alston and Knuckey 2016a: 4-5; 12). In bringing together a range of leading human rights practitioners and academics from various disciplines, Alston and Knuckey have produced an impressive volume which begins a timely debate about how academics and practitioners might better work towards establishing best practices in human rights investigation (Alston and Knuckey 2016b). In this paper we draw on some of the key questions they raise, and offer some insights from our own work on how we have attempted to address them.

Uncovering 'facts'

For practitioners and academics having to contend with state secrecy, fundamental epistemological questions further complicate the process of human rights investigation or 'factfinding'. At one end of the spectrum are those who would suggest there are incontestable facts that can be found, and who argue that certainty is possible. By contrast, and in line with postmodernist approaches, there are those who contest the notion that we can determine any kind of 'truth' or 'facts' (Alston and Knuckey 2016a: 8). There are two issues at stake. The first concerns questions of evidence. In some cases it may be possible to attribute a killing or human rights violation to a particular perpetrator in light of clear evidence of their culpability. However, 'the scope for contestability grows as the situation becomes more complicated and involves more actors and a broader range of investigators' (Alston and Knuckey 2016a: 8). The second has to do with the politics of the investigation: 'The decision to launch an investigation, the choice of investigators, the actual focus of the inquiry, the resources devoted to it, and so on, all contribute to constructing the "reality" that will emerge from any given factfinding exercise' (Alston and Knuckey 2016a: 8). Or to put this another way, there are two possible views of fact-finding. First, fact-finding relies on a strong notion that facts exist. Second, that fact-finding is a form of strategic practice 'oriented not only toward the production of truth claims but more generally the creation of social consensus' (Mégret 2016: 29). With Mégrét we share the view that even though human rights investigation has substantial epistemological limitations, that 'facts' are often politicised, that those seeking to establish 'facts' are motivated by certain agendas, and that 'facts' may be used to justify particular actions, maybe even furthering human rights violations, there are still good grounds for seeking to rescue facts from relativism, 'precisely by safeguarding their relativity' (Mégret 2016: 45). This involves being honest with ourselves and our readers that there is a power struggle over facts, and that human rights investigation as a practice includes 'the ability to legitimize, communicate and strategize about facts' (Mégret 2016: 46). Transparency about how we arrive at our 'facts', and upholding rigorous standards of social scientific inquiry, including using public or transparent methods and recognising and reporting uncertainty, is key to this process. It also allows others to judge our conclusions on the basis of our best efforts (Satterthwaite and Simeone 2016: 330). There is also, of course, an ethics to this: those who seek to deny the Holocaust, for example, do so by distancing themselves 'from the ability to listen to witnesses, hear sad stories of pain and grief, and, fundamentally, empathize with humanity' (Mégret 2016: 47). By contrast there is a lot to be said for the moral position of cautiously believing in the best attempts at producing facts, because not to do so may mean we become their enemy (Mégret 2016: 47). State accountability for human rights violations depends on a normative commitment to providing the most accurate account possible of state complicity. It also demands a willingness to struggle against state power that would silence inconvenient truths, not simply from our ivory towers, but in collaboration with those practitioners who are best placed to use our scholarship in meaningful processes aimed at securing redress for victims (Blakeley 2013).

Methods of investigation

Human rights fact-finding traditionally involved the practice of witness interviews by practitioners, and this tended to be the focus of academic literature that grew up around it (Alston and Knuckey 2016a: 12). It was a minority of scholars within the discipline of anthropology who led the way in undertaking ethnographic work on state violence. As Jeff Sluka demonstrates, this occurred not because those anthropologists were seeking to study state violence and terrorism, but rather, because while studying unrelated topics particularly among Latin American communities they witnesses how these communities became targets of state violence during the Cold War (Sluka 2000a: 10). As a result, that minority of anthropologists developed 'a considerable literature on the lived experience of human violence, and the ethnographic study of terror and resistance has become a sub-field of its own' (Sluka 2000a: 11). A number of these have made important contributions to Sluka's edited volume (Sluka 2000b). Nevertheless, as with other disciplines, those scholars prepared to undertake this kind of work remain a considerable minority, not least because of the considerable risks involved for researchers. Recriminations against academics who have taken on this kind of research are not uncommon. As just one field experience among many, Myrna Mack, a renowned anthropologist who spent years investigating the destruction of rural communities in Guatemala under the US-backed military regimes between 1954 and the early 1990s, was stalked for two weeks by a military death squad before they assassinated her on 11 September 1990 (HRF 2003).

Of course, this type of research also increases the risk of recriminations against those individuals who are prepared to provide testimony. Indeed, a key finding of the Guatemalan Truth Commission was that 'for fear of reprisals, a large number of people continue to remain silent about their past and present suffering' (Tomuschat et al. 1999: 27). There is an important literature that reflects on the role of witnesses and the ethics of engaging them. Paramount concerns include: ensuring adequate protection of informants; ensuring that victims are not re-traumatised by the process of investigation; protecting victims' dignity, privacy and welfare; being sensitive to cultural norms; and ensuring that victims are not simply treated as pawns for wider purposes.² There are excellent examples of work to investigate human rights abuses

² For excellent examples, see Rosette Muzigo-Morrison, 'Victims and Witnesses in Fact-Finding Commissions', in Philip Alston and Sarah Knuckey (eds.), *The Transformation of Human Rights Fact-Finding* (Oxford University Press: Oxford, 2016), 175-90, Theo Boutruche, 'The Relationship between Fact-Finders and Witnesses in Human Rights Fact-Finding: What Place for Victims? ', ibid.(Oxford: Oxford University Press), 131-54, Shreya Atrey, "'The Danger of a Single Story": Introducing Intersectionality in Fact-Finding', ibid., 155-74, Daniel Rothenberg, 'The Complex Truth of Testimony: A Case Study of Human Rights Fact-Finding in Iraq', ibid., 191-212, Laura Merschner, 'Implications of Trauma on Testimonial Evidence in International Criminal Trials', ibid., 213-30, Liisa Malkki, *Purity and Exile* (Chicago: University of Chicago Press, 1995). For more general texts on researching difficult topics with vulnerable research participants, see for example Raymond Lee, *Doing Research on Sensitive Topics* (London: Sage, 1993), Claire Renzatti and Raymond Lee, *Researching Sensitive Topics* (London: Sage, 1993), Julia O'Connell Davidson and Derek Layder, *Methods, Sex and Madness* (London: Routledge, 1994).

through interviews with perpetrators of the violence as well (See for example Huggins et al. 2002), although as Sluka points out, this, too, is not without its own challenges: senior military officers often ingratiate themselves to the researcher, through shared class, educational and cultural experiences, which can result in a dulling of the researcher's critical faculties. This can, in turn, sometimes lead to empathetic portrayals of perpetrators (Sluka 2000a: 24-27).

The Truth Commissions carried out in Latin America, including in Chile, El Salvador and Guatemala following years of state terror and violence by repressive military regimes, marked a significant moment in the development of human rights investigation. These processes did not only rely on witness interviews, but drew on a wider range of expertise, particularly forensics, to exhume mass graves and other sites of state violence. More recent developments include the use of surveys, focus groups, GIS and mapping information, and analysis of secondary sources materials such as criminal justice and demographic data.³ Where possible, some investigators are turning to satellite and remote imagery where available, which can help with tracking the destruction of buildings, such as schools and hospitals. Experts from fields beyond political science, international law and anthropology are also drawn on increasingly, including from environmental science, pathology, statistics, public health and ballistics. Social media and user generated content are also gaining prominence (Alston and Knuckey 2016a: 12-13).

We share Alston and Knuckey's view that increasingly sophisticated techniques offer huge potential in facilitating evidence-based advocacy work around human rights abuses. But they also present new challenges. These developments often require substantial investment of resources, complex coordination of a wide range of experts, and adequate expertise and training in the fast-evolving techniques. As we indicate later, where we lack a sufficient grasp of the strengths and limitations of specific techniques, there is a considerable risk that rather than provide clarity, poor deployment of new methods can muddy the waters, and present a hindrance to producing the most reliable evidence in relation to human rights abuses.

Entrenching Imperialism

As we alluded to earlier, motivations for undertaking human rights investigation are many and varied. The US State Department has for years produced annual reports on the human rights performance of all other states in the world. This continued even through the period when the George W Bush administration was engaged in efforts to redefine human rights law to legitimise the use of torture, incommunicado and arbitrary detention, and the denial of habeas corpus rights. This raises an important point about how we approach the state when we undertake this kind of research. Treating the state as a unitary actor means we lose sight of considerable contestation between different functions of the state with regard to human rights. It also means that we risk reifying the state at the expense of exploring the role, whether direct or indirect, of non-state actors in state-sponsored violence, including private corporations. There is a growing critical literature that explores the ways in which the practice of human rights might constitute or further imperialism, and might be used to maintain unjust hierarchies both within and across state boundaries, or preserve the political interests of executive power or other elites within and beyond the apparatus of government. Human rights investigation may also fail to adequately address the underlying causes of human rights violations, and may be poorly suited to addressing global economic inegualities (Alston and Knuckey 2016a: 15).

One remedy to this can be found in a small body of critical oriented scholarship. Firstly, this work questions a state-centric framing, preferring instead a historical materialist approach which pays attention to capitalist relations of production that structure the international system

³ Forensic Architecture use methods of spatial analysis to gather evidence relating to a range of human rights violations, including attacks on hospitals and reconstructions of torture sites: <u>http://www.forensic-architecture.org/</u>

and have a significant bearing on the exercise of foreign policy. Secondly, it seeks to shine a light on how the use and sponsorship of state terrorism and violence by various agents of liberal democratic states, whether the executive, the military, the security services, or indeed private actors hired in for specific operations, serves a purpose in shoring up capital and maintaining particular configurations of power in world politics, especially US hegemony (Blakeley 2009; Chomsky and Herman 1979b, 1979a; George 1991; Raphael 2009; Sluka 2000b; Stohl and Lopez 1984, 1988). It is in this vein that we sought to investigate the workings of the CIA's RDI programme, as well as the involvement of other (neo-) imperial powers in 'War on Terror' abuses, situating their involvement within the context of their historical uses of violence and terror, including torture.⁴

A further risk of the development of new methods is that it reinforces a divide between fairly well-resourced academics and human rights practitioners operating in the relative comfort and prosperity of the Global North, and academics and practitioners in some regions of the Global South. The latter often face far greater risks to their safety and security for the work that they do. Institutions functioning to defend their freedom of thought, expression, movement and (in extreme cases) right to life, tend to be weaker. They generally have fewer material resources and more limited access to networks within which innovative practices might be shared. Yet they are often those best-placed to access first-hand the consequence of state violence and terror. Further reflection and action on how best to build networks that support and include scholars and practitioners from the Global South is needed, a theme we return to in our conclusion.

Researching the CIA's RDI programme

The CIA's use of torture in the War on Terror has received a lot of attention following the publication of the heavily redacted 500-page Executive Summary of the US Senate Intelligence Committee's investigation into the use of torture by the CIA (SSCI 2014). Details of the extensive torture that prisoners were subjected to were laid bare for the world to read, in a level of excruciating detail that only a small community of litigators, human rights investigators and academics had previously understood. Like many of the techniques used, as the Senate report concludes, these practices rarely had anything to do with securing credible intelligence in the fight against terrorism. Instead they are intended to degrade, humiliate and dehumanise, irrespective of whether or not the victim has any credible connection to Al Qaida or affiliated terrorist groups (Bellamy 2006; Blakeley 2007, 2011; MacMaster 2004). The Senate report also corroborates conclusions that human rights investigators, litigators, and academics working on rendition had long ago reached: very few of those caught up in the rendition programme had anything to do with international terrorism. With the exception of a very small number, most were incarcerated, incommunicado, for years on end, and tortured repeatedly, simply because they were in the wrong place at the wrong time, were victims of erroneous so-called intelligence, or were sold for bounties by corrupt agents of third party states.

Details of the RDI programme were first published in November 2005, when *The Washington Post* revealed that US and foreign officials had admitted the CIA had secretly detained and interrogated al Qaeda suspects at a facility in Eastern Europe, and that this was one of a number of Eastern European states that were hosting covert prisons for use by the CIA to secretly detain and interrogate suspects (Priest 2005b, 2005a; Ross and Esposito 2005). The story was picked up and covered in the press across Europe, leading to calls for high level, formal investigations into the role of European states in the CIA's RDI programme. Within just

⁴ See for example our work on Britain's role in the RDI programme: Ruth Blakeley and Sam Raphael, 'British Torture in the War on Terror', *European Journal of International Relations*, (2016).

a few weeks, investigations were launched by the European Parliament, led by rapporteur Giovanni Claudio Fava (hereafter, EP), and by the Council of Europe, led by rapporteur Dick Marty through the Parliamentary Assembly's Committee on Legal Affairs and Human Rights (hereafter, PACE). These two investigations provided the first comprehensive, yet partial, accounts of the involvement of dozens of European states. The PACE investigation showed that these states were complicit in all sorts of ways, through hosting CIA black sites and Department of Defense prison facilities, or detaining prisoners in their own detention facilities on behalf of the CIA. What connected the complex network of detention facilities were flights by aircraft known to have been used for rendition operations (PACE 2007).

As we describe elsewhere (Raphael et al. 2015), we began a project in late 2011 with UK legal action charity, Reprieve, to collate various sets of flight data secured by the EP and PACE investigations, as well as additional data obtained through various Freedom of Information requests and litigation on behalf of specific victims. Through collating and analysing the various sets of flight data, we were able to develop the Rendition Flight Database and interactive map. The database includes 11,000 flights by more than 200 aircraft. In bringing the flight data together in this way we have been able to order individual journeys by specific aircraft into 'circuits', and in doing so, have been able to establish which of those circuits include confirmed or suspected rendition operations.⁵ Specifically, the database has enabled us to provide the most detailed, publically available account to date of more than 60 rendition operations, where specific circuits have been matched to known prisoner transfers between particular detention sites. In addition to these 60, we have identified more than 200 additional circuits which have included a landing in at least one location where a detention facility is known to have operated as part of the RDI programme.

To determine which suspicious flights formed part of a specific rendition operation, we matched these with various pieces of contracting paperwork between the CIA and a complex network of private contractors, who each provide various logistical services connected to the journeys of each aircraft, in order to be able to link specific flight circuits to the RDI programme. This painstaking work to reconstruct the journeys of individual aircraft has meant we have been able to offer a much more complete picture of the CIA's role, that of other states, and that of numerous private corporations that were paid handsome sums of money to facilitate rendition operations. Outsourcing aspects of the programme in this way was key to attempts to conceal evidence of the programme. Uncovering these connections helps to tell a more nuanced story of the international political economy of violence that gets beyond a purely state-centric focus.

In some cases our work confirms rendition operations identified by previous investigations, but our efforts have also led to us being able to evidence a large number of previously undiscovered rendition operations. We have been able to provide a much more detailed account of when and how the black sites operated, how they were connected to each other, and in many cases, who was transferred in and out of them at specific points between 2002 and 2006 (Raphael et al. 2015). We have also been able to provide a detailed account of Britain's role as a senior partner in the programme. In that case, we explored the extent of involvement and knowledge of different branches of the UK government. This is important for identifying where resistance to UK involvement was strongest, providing insights into how accountability might be best pursued (Blakeley and Raphael 2016).

Triangulation of the flight data with our analysis of other key datasets, such as victim testimonies from individuals that were caught up in the RDI programme but have since been

⁵ 'Circuits' are comprised of multiple flights by one aircraft from A-B, then B-C, then C-D, and so on, with the aircraft typically returning to A. For access to the database, go to: <u>http://www.therenditionproject.org.uk/flights/index.html</u>

released⁶ and official inquiries such as the SSCI investigation, has been particularly important in providing compelling evidence about the treatment of specific prisoners (Black and Raphael 2015; TBIJ and TRP 2015). Individuals' accounts often give detailed chronologies of the various detentions and mistreatment that they were subjected to. On their own however, they are weak as evidence that the detention and treatment occurred in a particular location, not least because prisoners were often extremely disoriented, and deliberately so. US declassified government documents, such as the SSCI report, the 2004 report by the CIA's Inspector General, and a set of official memoranda describing the detention and treatment regimes within the programme, are often heavily redacted, with important information such as details of prison locations withheld throughout the documents. This is particularly the case in the SSCI report, where each of the CIA black sites is pseudonymised, and given a reference colour (e.g., BLUE, GREEN, COBALT). All the information which might enable the identification of the countries in which these black sites were located has also been redacted.

Despite these considerable challenges, it is possible to test the veracity of these sources through triangulation with the flight data. Analysis of the flight data can help determine whether inferences in the declassified documents can be corroborated, and whether the testimonies of victims can be upheld. We have also been able to successfully match the flight data with the content of the SSCI report to confirm the locations that specific prisoners were held, and the movements of prisoners between prisons at specific times. As we describe elsewhere, it has also enabled us to geographically locate the torture of specific prisoners in specific jurisdictions, which has incredibly important implications for documenting complicity of a range of actors complicit in the abuses, as well as for seeking redress and legal remedy (Raphael et al. 2015). We have, overall, been able to provide what is, without a doubt, the most comprehensive public account of the fate and whereabouts of each of the CIA's prisoners, including capture dates and locations, dates of detentions at specific black sites, rendition operations, and the use of torture at each location.

In turn, our academic work has had significant impact beyond the academy. This has included the provision of expert analysis in a number of ongoing legal cases, on behalf of victims of CIA torture. This has included the triangulation of flight data with analysis of other datasets, as described above. Indeed, flight data analysis such as ours has been used in a number of cases before the European Court of Human Rights, where the Court has accepted arguments drawn from this analysis in various judgements on specific cases of rendition and secret detention. In the case of *el-Masri* v. the former Yugoslav Republic of Macedonia, for example, the Court found that flight data had 'enhanced the applicant's credibility' in relation to his allegations of secret detention in Macedonia and subsequent rendition from there to Afghanistan, and formed 'prima facie evidence in favour of the applicant's version of events' (ECtHR 2012b, paras 156-65). In the cases of Abu Zubaydah v. Poland and al-Nashiri v Poland, the regime of secrecy at Guantánamo Bay meant that the applicants were prohibited from giving first-hand accounts of their detention and torture. Nevertheless, the Court determined that the evidence drawn from the flight data was 'sufficiently convincing' to place the applicants in Poland, and accepted that there was 'no alternative explanation' for the flight that had transported them there (ECtHR 2014a; 2014b). Additional cases are on-going at the time of writing, at both the ECtHR and elsewhere, using our analysis of flight data and other documents as independently verifiable evidence to support the central accusations of rendition, secret detention and torture.

Ethics

⁶ See the various detainee accounts compiled by The Rendition Project. Available at: <u>www.therenditionproject.org.uk/prisoners/index.html</u>

In undertaking this research, we were confronted with two main ethical challenges. The first was how we engage with rendition victims who had suffered considerable trauma, including prolonged detention, often in solitary confinement, torture and other inhuman and degrading treatment. We therefore took a decision not to re-interview rendition victims. Many of them had given their testimonies to human rights investigators who are trained to undertake this kind of work in ways that limit the harm that might ensue from investigative questioning. This is not an area in which either of us are trained, so we opted instead to build relationships with victims' lawyers and advocates, and draw on their knowledge, expertise, and carefully prepared victim testimonies to ensure that we handled victims' stories carefully and protected them from further harm.

The second ethical challenge that emerged related to our relationships with the lawyers representing prisoners subjected to rendition who are now being prosecuted in closed military tribunals at Guantánamo Bay for their alleged involvement in terrorism. These lawyers are forbidden from divulging any details of the tribunals. Should they do so, they would themselves face prosecution. Therefore, while they are permitted to receive evidence from our research, and can ask us questions about our findings, they may not at any time provide any information to us about why they are asking certain questions and what implications this would have for their clients. While they and we share serious concerns about the many ways the tribunals fails to meet due process standards, breaching these conditions would endanger both the clients and the lawyers whose advocacy efforts our work is intended to support. Over years we have built up trust with those legal teams, and our close guarding of this commitment has been critical to the sustainability of those relationships.⁷

Using data responsibly

Relating to questions of ethics, we have also had to think carefully about how we use the flight data and the sorts of claims that can be made about it. As indicated above, we were not always able to conclude with certainty that a particular flight circuit was a rendition operation, especially where there is insufficient evidence to confirm that a particular prisoner or prisoners were on board. It has also been important to be clear about the limitations of the data, and the certainty or doubt that surrounds our findings. Therefore, a key feature of the Rendition Flights Database and interactive map that we developed involved categorising and tagging each flight according to the level and quality of evidence we had to conclude that a flight was part of a rendition operation. In being very clear about our degree of certainty, we avoid the risk that we over-count the numbers of rendition operations that occurred.

One of the unforeseen challenges that arose from our development of the Rendition Flights Database was the interest it attracted among several quantitative social scientists. Containing as it does 11,000 individual rows of data, a number of political scientists approached us to subject it to various forms of statistical modelling, on the grounds, they argued, that it could help prove that many more renditions took place than we have been able to prove. This is understandable, since, as Brian Root has argued, there is a growing preoccupation within the social sciences with quantifying the scope of human rights abuses (Root 2016: 355). There are good examples of the type of modelling available (Landman and Carvalho 2010). Whereas such analyses can provide distinct benefits, helping to 'demonstrate the scope, distribution

⁷ We don't have space to elaborate, but researchers have similar obligations to ensure they don't endanger whistle-blowers involved in exposing human rights violations. There are of course also ethical dilemmas relating to whistleblowing that researchers need to consider, including the impacts that leaking of state documents might have for specific named individuals in those documents. Indeed, one concern surrounding Julian Assange's publication of un-redacted versions of the Wikileaks files, after his falling out with the *New York Times*, was that it endangered vulnerable Iraqis and Afghanis who had worked, for example, as translators for the US military. See: http://www.nytimes.com/2011/01/30/magazine/30Wikileaks-t.html?pagewanted=all&_r=0

(over geography and/or time), or variance of a human rights problem' (Root 2016: 356), there are also dangers inherent in deploying such techniques in isolation. As Root argues, a particular challenge lies in understanding 'what can be said with data or statistical findings in regards to description, inference, and attribution of association or causality' (Root 2016: 356-7). This manifested itself in our case through the assumption by some researchers that there were many more rendition operations lurking in the data than we had found, and that these could be uncovered through modelling. There are serious limitations to this approach, not least because a great many flights our database had no connection to rendition, and one can only determine a positive match where the movement of known rendition aircraft can be matched with non-flight data information, such as black site operational dates and the fate and whereabouts of individual prisoners.

The risks of applying such modelling techniques to the Rendition Flights Database without appreciating the nature of the data and the importance of triangulation is that wildly speculative claims can be made about the scope of the rendition programme. This has, indeed, occurred (Cordell 2017). In turn, there is a risk that such analysis could undermine the painstaking work that has been done over many years to carefully compile evidence of sufficient quality that it can be used in legal proceedings on behalf of victims. This, we think, provides a cautionary tale about the opportunities and risks that arise from the fast-evolving techniques available to human rights researchers. Ultimately, those who suffer if research is not undertaken cautiously, will be those victims of human rights abuses in whose name these social scientific enquiries are ostensibly being undertaken.

Concluding reflections

Those who undertake research on covert state practices which involve human rights violations tend to be motivated by a normative commitment to producing knowledge in order to hold to account those individuals or institutions of government that are implicated. Many state institutions, including those in liberal democratic states, as well as a range of private and semiprivate actors are increasingly involved in secretive counterterrorism operations that result in a whole range of human rights abuses, from detainee abuses to extrajudicial killings. The need for high quality and impactful research in this area is urgent, and can best be produced in collaboration with practitioners who share a commitment to upholding universal human rights for all, and to deploying experimental methods to produce the most robust findings possible.

We propose that there are two key obstacles that might deter the sort of work referred to in this paper. The first concerns data, and whether appropriate sources of data can always be identified that can facilitate this sort of research. The second concerns resourcing, both human and material.

As outlined at the outset of the paper, research on human rights violations is particularly challenging because of the secrecy surrounding the perpetration of such acts. A critical reading of our work might lead to the conclusion that we were unusually fortunate, in that a particular chain of events resulted in the air traffic control data being available for our use, and in some senses, the flight data was the 'smoking gun'. Without this, there would have been little we could have done to research the workings of the RDI programme. An alternative view is that research into human rights violations depends on triangulating a whole range of data sources, each of which might speak to different aspects of operations that result in human rights abuses. The RDI programme illustrates how covert programmes that involve such abuses now tend to depend on complex networks of actors, relying on equally complex logistical sets of arrangements, precisely with the aim of evading detection. 'Traces' of such arrangements can often be detected in the public record, if one only knows where to look and

has the resources (and tenacity) to begin digging.⁸ In our work, obtaining the flight data was significant, but only alongside the engagement with careful on-the-ground investigative work carried out by journalists and human rights organisations. Much was learned through these endeavours before all the flight data was obtained, and in many cases the acquisition of the official flight data simply confirmed what had already been ascertained. This is important, since it shows that much can be achieved through the collation of findings by journalists, human rights investigators, leaks and official investigations, and that these are necessary in order to convert seemingly-innocuous data sources into 'smoking guns'.

The second potential obstacle to this type of research is one of resourcing. Our experience of this work is that it is incredibly labour-intensive, requiring months of careful relationshipbuilding with collaborative partners outside of academia, and years of meticulous and painstaking work to collate the data, to compile appropriate databases and test their validity, and to analyse hundreds of documentary sources to help build a detailed picture of the workings of the RDI programme. In our case this was facilitated by a research grant, but this covered just a fraction of the human hours invested. We consider the investments into those relationships, and into the compiling of vast amounts of data and translating them into user-friendly tools, to have been extremely worthwhile. The research has had considerable reach, well beyond our usual academic audiences, and has been used for endeavours that we are normatively committed to. We have also learned a great deal about how to ensure that the research we undertake leads to outputs that are sufficiently robust for use in litigation in the highest domestic and international law courts.

There are a number of ways in which the resourcing issues can be overcome. The most obvious is to work collaboratively, building teams of researchers and simultaneously developing a shared mode of working and sets of skills that lend themselves to this type of research. In terms of academics' contributions to such research, more experienced colleagues often have invaluable experience and knowledge, yet tend to be encumbered with a range of institutional commitments beyond research. It is therefore incredibly helpful to bring on board more junior researchers, who in additional are often at the cutting edge of the latest research techniques, as well as being well-placed to experiment. Furthermore, given the risks of entrenching the divide between the Global North and South, there are good grounds for looking at how human rights researchers from the Global South can be incorporated into grant applications and research projects. Funding councils in the UK are increasingly making funds available for this type of research. For those of us with commitments to overcoming global inequality within and beyond academia, this is one means by which we can do so.⁹

We are also of the view that the most effective teams will include practitioners, from the Global North and South, both to ensure excellence in academic terms and legitimacy and credibility in non-academic circles. In our experience, the best way to approach this was simply to identify relevant NGOs and litigators and enter into a dialogue about how our work could support their efforts. As the Alston and Knuckey volume makes clear, practitioners are very keen to collaborate with social scientists who are able to help them deploy methods that produce high-quality evidence in support of litigation and advocacy efforts. Our experience was no different, for it was the expertise, time and resources that our institutional positions afforded that meant we had something to offer. Our experience has been that this work is incredibly rewarding, and that collaboration with skilled investigators in the third sector has enabled us to produce

⁸ For an excellent example of scholars able and willing to engage in this sort of research in the context of 'War on Terror' national security operations, see: Adam Moore and James Walker, 'Tracing the US Military's Presence in Africa', *Geopolitics*, 21/3 (2016/07/02 2016), 686-716.

⁹ The Somali First initiative, sponsored by the University of Bristol and with funding from the UK's Economic and Social Research Council offers an excellent example of the kinds of North-South collaborations that are possible: http://www.bristol.ac.uk/global-insecurities/transforming-insecurity/

work that is likely to have far more impact, and be far more robust and compelling, than it otherwise would have been.

References

- Alston, Philip and Knuckey, Sarah (2016a), 'The Transformation of Human Rights Fact-Finding: Challenges and Opportunities', in Philip Alston and Sarah Knuckey (eds.), *The Transformation of Human Rights Fact-Finding* (Oxford: Oxford University Press), 3-24.
- --- (eds.) (2016b), *The Transformation of Human Rights Fact-Finding* (Oxford: Oxford University Press).
- Atrey, Shreya (2016), "The Danger of a Single Story": Introducing Intersectionality in Fact-Finding', in Philip Alston and Sarah Knuckey (eds.), *The Transformation of Human Rights Fact-Finding* (Oxford: Oxford University Press), 155-74.
- Bellamy, Alex (2006), 'No Pain, No Gain? Torture and Ethics in the War on Terror', *International Affairs*, 82 (1), 121-48.
- Black, Crofton and Raphael, Sam (2015), 'Revealed: The Boom and Bust of the CIA's Secret Torture Sites', *The Bureau of Investigative Journalism*, (14 October). <<u>https://www.thebureauinvestigates.com/2015/10/14/revealed-cia-torture-black-siteshistory-boom-bust/</u>>.
- Blakeley, Ruth (2007), 'Why Torture?', Review of International Studies, 33 (3), 373-94.
- --- (2009), *State Terrorism and Neoliberalism: The North in the South* (Routledge Critical Terrorism Studies; London: Routledge).
- --- (2011), 'Dirty Hands, Clean Conscience? The CIA Inspector General's Investigation of "Enhanced Interrogation Techniques" in the "War on Terror" and the Torture Debate', *Journal of Human Rights*, 10 (4), 544-61.
- --- (2013), 'Human rights, state wrongs, and social change: the theory and practice of emancipation', *Review of International Studies*, 39 (03), 599-619.
- Blakeley, Ruth and Raphael, Sam (2016), 'British Torture in the War on Terror', *European Journal of International Relations*.
- Boutruche, Theo (2016), 'The Relationship Between Fact-Finders and Witnesses in Human Rights Fact-Finding: What Place for Victims? ', in Philip Alston and Sarah Knuckey (eds.), *The Transformation of Human Rights Fact-Finding* (Oxford: Oxford University Press), 131-54.
- Chomsky, Noam and Herman, Edward (1979a), *The Washington Connection and Third World Fascism: The Political Economy of Human Rights, vol I* (Boston: South End Press).
- --- (1979b), After the Cataclysm. Postwar Indochina and the reconstruction of imperial ideology. The Political Economy of Human Rights, vol II (Nottingham: Spokesman).
- Cordell, Rebecca (2017), 'The U.S. carried out extraordinary rendition flights from 2001-2005. Here are 15 more countries that helped', *The Washington Post*. <<u>https://www.washingtonpost.com/news/monkey-cage/wp/2017/03/14/the-u-s-</u> <u>carried-out-extraordinary-rendition-flights-from-2001-2005-here-are-15-more-</u> <u>countries-that-helped/?utm_term=.924a0e624d2a</u>>.
- Davidson, Julia O'Connell and Layder, Derek (1994), *Methods, Sex and Madness* (London: Routledge).
- George, Alexander (1991), Western State Terrorism (Cambridge: Polity Press).
- Human Rights First (HRF) (2003), 'Human Rights Defenders in Guatemala: The Case of Myrna Mack Chang'.
- Huggins, Martha, Haritos-Fatouros, Mika, and Zimbardo, Philip (2002), *Violence Workers. Police Torturers and Murderers Reconstruct Brazilian Atrocities* (Berkeley: University of California Press).
- Landman, Todd and Carvalho, Edzia (2010), *Measuring Human Rights* (London: Routledge). Lee, Raymond (1993), *Doing Research on Sensitive Topics* (London: Sage).

MacMaster, Neil (2004), 'Torture: From Algiers to Abu Ghraib', *Race and Class,* 46 (2), 1-21. Malkki, Liisa (1995), *Purity and Exile* (Chicago: University of Chicago Press).

- Mégret, Frédéric (2016), 'Do Facts Exist, Can They be "Found", And Does It Matter?', in Philip Alston and Sarah Knuckey (eds.), *The Transformation of Human Rights Fact-Finding* (Oxford: Oxford University Press), 27-48.
- Merschner, Laura (2016), 'Implications of Trauma on Testimonial Evidence in International Criminal Trials', in Philip Alston and Sarah Knuckey (eds.), *The Transformation of Human Rights Fact-Finding* (Oxford: Oxford University Press), 213-30.
- Moore, Adam and Walker, James (2016), 'Tracing the US Military's Presence in Africa', *Geopolitics*, 21 (3), 686-716.
- Muzigo-Morrison, Rosette (2016), 'Victims and Witnesses in Fact-Finding Commissions', in Philip Alston and Sarah Knuckey (eds.), *The Transformation of Human Rights Fact-Finding* (Oxford University Press: Oxford), 175-90.
- Parliamentary Assembly's Committee on Legal Affairs and Human Rights (PACE) (2007), 'Secret Detentions and Illegal Transfers of Detainees Involving Council of Europe Member States: Second Report', (11 June). <<u>www.therenditionproject.org.uk/documents/RDI/070711-CoE-</u> Secret Detentions and Illegal Transfers.pdf>.
- Priest, Dana (2005a), 'Foreign Network at Front of CIA's Terror Fight: Joint Facilities in Two Dozen Countries Account for Bulk of Agency's Post-9/11 Successes', *Washington Post,* (18 November). <<u>http://www.washingtonpost.com/wp-</u> dyn/content/article/2005/11/17/AR2005111702070.html>.
- --- (2005b), 'CIA Holds Terror Suspects in Secret Prisons', 2 November <<u>http://www.washingtonpost.com/wp-</u>dyn/content/article/2005/11/01/AR2005110101644 pf.html>.
- Raphael, Sam (2009), 'Paramilitarism and state terror in Colombia', in Eamon Murphy, Scott Poynting, and Richard Jackson (eds.), *Contemporary State Terrorism: Theory and Cases* (London: Routledge), 163-80.
- Raphael, Sam, et al. (2015), 'Tracking rendition aircraft as a way to understand CIA secret detention and torture in Europe', *The International Journal of Human Rights*, 20 (1), 78-103.
- Renzatti, Claire and Lee, Raymond (1993), Researching Sensitive Topics (London: Sage).
- Root, Brian (2016), 'Numbers are Only Human. Lessons for Human Rights Practitioners from the Quantiative Literacy Movement', in Philip Alston and Sarah Knuckey (eds.), *The Transformation of Human Rights Fact-Finding* (Oxford: Oxford University Press), 355-76.
- Ross, Brian and Esposito, Richard (2005), 'Sources Tell ABC News Top al Qaeda Figures Held in Secret CIA Prisons: 10 Out of 11 High-Value Terror Leaders Subjected to "Enhanced Interrogation Techniques", *ABC News*, (5 December). <<u>http://abcnews.go.com/Blotter/Investigation/story?id=1375123</u>>.
- Rothenberg, Daniel (2016), 'The Complex Truth of Testimony: A Case Study of Human Rights Fact-Finding in Iraq', in Philip Alston and Sarah Knuckey (eds.), *The Transformation of Human Rights Fact-Finding* (Oxford: Oxford University Press), 191-212.
- Satterthwaite, Margaret L. and Simeone, Justin C. (2016), 'A Conceptual Roadmap for Social Science Methods in Human Rights Fact-Finding', in Philip Alston and Sarah Knuckey (eds.), *The Transformation of Human Rights Fact-Finding* (Oxford: Oxford University Press), 321-254.
- Sluka, Jeffrey (2000a), 'Introduction: State Terror and Anthropology', in Jeffrey Sluka (ed.), Death Squad: The Anthropology of State Terror (Philadelphia: University of Pennsylvania Press), 1-45.
- --- (ed.), (2000b), *Death Squad: An Anthropology of State Terror* (Penn: University of Pennsylvania Press).
- Senate Select Committe on Intelligence (SSCI) (2014), *Committee Study of the Central Intelligence Agency's Detention and Interrogation Program*, declassified Executive Summary, (3 December).

<<u>https://www.feinstein.senate.gov/public/_cache/files/7/c/7c85429a-ec38-4bb5-968f-</u>289799bf6d0e/D87288C34A6D9FF736F9459ABCF83210.sscistudy1.pdf>.

- Stohl, Michael and Lopez, George (eds.) (1984), *The State as Terrorist: The Dynamics of Governmental Violence and Repression* (Westport, Connecticut: Greenwood Press).
- --- (eds.) (1988), *Terrible Beyond Endurance? The Foreign Policy of State Terrorism* (London: Greenwood).
- The Bureau of Investigative Journalism (TBIJ) and The Rendition Project (TRP) (2015), 'The 119 CIA Detainees: What We Know'. <<u>http://labs.thebureauinvestigates.com/the-119-cia-detainees-what-we-know/></u>.
- Tomuschat, Christian, Lux-de-Cotí, Otilia, and Balsells-Tojo, Alfredo (1999), *Guatemala: Memory of Silence*, Report of the Commission for Historical Clarification, (26 February). <<u>https://www.aaas.org/sites/default/files/migrate/uploads/mos_en.pdf</u>>.