

1 **Title** Optimising Treatment in Opioid Dependency in Primary Care: results from a national key
2 stakeholder and expert focus group in Ireland.

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25 **Abstract**

26 *Background:* Treatment for opioid dependence in Ireland is provided predominantly by general
27 practitioners (GP) who have undergone additional training in opioid agonist treatment (OAT) and
28 substance misuse. The National Methadone Treatment Programme (MTP) was introduced in 1998,
29 and was designed to treat the opioid dependent population and to regulate the prescribing regimes at
30 the time. The past two decades have seen the increased prescribing of methadone in primary care and
31 changes in type of opioid abused, in particular, the increased use of over the counter (OTC) and
32 prescription medications. Despite the scaling up of OAT in Ireland, drug related deaths however have
33 increased and waiting lists for treatment exist in some areas outside the capital, Dublin. Two previous
34 MTP reviews have made recommendations aimed at improving and scaling up of OAT in Ireland.
35 This study updates these recommendations and is the first time that a group of national experts have
36 engaged in structured research to identify barriers to OAT delivery in Ireland. The aim was to explore
37 the views of national statutory and non-statutory stakeholders and experts on current barriers within
38 the MTP and broader OAT delivery structures in order to inform their future design and
39 implementation.

40 *Methods:* A single focus group with a chosen group of national key stakeholders and experts with a
41 broad range of expertise (clinical, addiction and social inclusion management, harm reduction,
42 homelessness, specialist GPs, academics) (n=11) was conducted. The group included national
43 representation from the areas of drug treatment delivery, service design, policy and practice in Ireland.

44 *Results:* Four themes emerged from the narrative analysis, and centred on *OAT Choices and Patient*
45 *Characteristics; Systemic Barriers to Optimal OAT Service Provision; GP Training and Registration*
46 *in the MTP, and Solutions and Models of Good Practice: Using What You Have.*

47 *Conclusion:* The study identified a series of improvement strategies which could reduce barriers to
48 access and the stigma associated with OAT, optimise therapeutic choices, enhance interagency care
49 planning within the MTP, utilise the strengths of community pharmacy and nurse prescribers, and
50 recruit and support methadone prescribing GPs in Ireland.

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53 **Key Words**

54 Opioid dependence, Opioid Agonist Treatment (OAT), Methadone Treatment Programme, General
55 Practitioner (GP), Ireland

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69 **Background**

70 Opioid dependence is a chronic, relapsing disorder with permanent metabolic deficiency [1], and
71 characteristically complex in terms of patient care, pharmacological, psycho-social and relapse
72 prevention modalities, and treatment outcomes [2, 3]. Ireland currently provides opioid agonist
73 treatment (OAT) to those suffering from opioid dependence within a model of care which
74 acknowledges the central role of the specialist trained general practitioner (GP) in primary care. In
75 Ireland OAT is commenced by suitably trained specialist (GPs) in either addiction clinics or general
76 practice settings (Level 2 GP). Once the patient is stabilised on OAT, referral to Level 1 GPs working
77 in the community for ongoing management can occur. Recent studies in 2013 and 2016 indicate a
78 generally positive attitude of prescribing GPs toward methadone treatment. This was also underpinned
79 by their belief that primary care prescribing of methadone is an essential service to drug users in the
80 community, and one that supports a good relationship between the patient and GP [4, 5]. Prescribing
81 GPs work closely with both statutory (funded and operated by the Health Services Executive, HSE)
82 and non-statutory (part funded by the HSE through a service level agreement, SLA) organisations to
83 optimise OAT delivery. Many of the non-statutory groups provide support and advocacy groups and a
84 number of the larger agencies provide residential detoxification facilities. A number of the non-
85 statutory agencies have a national brief and have been pivotal in the expansion of harm reduction and
86 OAT in Ireland. These groups have also advocated for the decriminalisation of drug use along with
87 the setting up of drug consumption rooms. They play a key role in drug policy and advocate for
88 prompt and easy access to OAT.

89 In terms of OAT pharmacological options, substitution treatment using methadone is the most
90 common formulation, with buprenorphine-naloxone currently available on a limited named patient
91 basis only. Methadone has been available in Ireland since 1992, and was initially restricted in
92 availability to the capital, Dublin. The *'Report of the Expert Group on the Establishment of a Protocol
93 for the Prescribing of Methadone'* was conducted in 1993. In 1998, the *'Misuse of Drugs (Supervision
94 of Prescription and Supply of Methadone) Regulations'* was set up and has since stipulated regulatory
95 structures for treating opioid dependent patients using methadone. The Methadone Treatment
96 Programme (MTP) protocol designed in 1998 guides OAT treatment delivery in primary care, in

97 terms of protocols for methadone prescribing, guidelines and standards for patient management and
98 care, specialist training requirements for GPs, and protocols for clinical audit [6]. Several reviews of
99 the MTP have been conducted, both internally in 2005 by the *'Methadone Prescribing*
100 *Implementation Committee'* itself and externally in 2010 [7]. These reviews recommended improved
101 prescribing and quality of practice in both community and primary care, in order to optimise treatment
102 reach and access across the country, and with support from inter-agency referral pathways. All
103 patients on methadone are listed on the confidential Central Treatment List (CTL) with each patient
104 linked to one specific prescriber and a single dispensing site.

105 The Irish College of General Practitioners (ICGP) provides the specialist addiction training
106 for GPs who prescribe OAT and plays a central role in the provision and auditing of the MTP.
107 Training consists of an on-line training module in order to qualify for a Level 1 contract. A longer
108 course consisting of workshops, on-line modules and a practice improvement project is required to
109 obtain a Level 2 GP contract. Both Level 1 and Level 2 contracts attract additional remuneration for
110 GPs looking after patients on OAT and ongoing audit of patient care is an essential requirement for
111 maintenance of the contract. Since 1998, the number of prescribing GPs has risen steadily each year
112 and there are currently (mid 2017), a total of 345 Level 1 GPs and 57 Level 2 GPs providing OAT
113 treatment in primary care.

114 Since the introduction of the MTP greater prescribing of methadone in primary care is
115 observed (Central Treatment List). As mentioned, during the early years of the MTP, heroin use and
116 treatment were mainly confined to the capital, Dublin. In more recent times, the opioid misuse
117 problem has spread to outside the capital, and regional OAT structures have struggled to meet the
118 demand resulting in waiting lists in areas outside of Dublin. There have also been increasing drug
119 related deaths and changes in the type of opioid abused (over the counter and prescription
120 medications). Given that GPs currently provide the clear majority of OAT in Ireland across a variety
121 of settings, the ICGP conducted a focus group study to investigate national stakeholder views around
122 current provision of the MTP, barriers experienced and perspectives around how to improve its design
123 and implementation in Ireland.

124

125 **Methods**

126 *Aim:* The aim was to explore the views of national statutory and non-statutory stakeholders and
127 experts on current barriers within the MTP and broader OAT framework in order to inform their
128 future design and implementation.

129 *Approach* A qualitative study using a single focus group with a purposive sample of national key
130 stakeholders and experts, with a broad range of expertise (clinical, addiction and social inclusion
131 management, harm reduction, homelessness, specialist GPs, academics) was conducted. The research
132 team selected participants to ensure national representation. Seven of the eleven experts have a
133 national brief to their roles and oversee OAT design and implementation across the entire country.
134 Eight of the eleven participants participate at a national level in drug related policy. The participants
135 were also selected to ensure that non-statutory agencies were adequately represented and that these
136 groups had a national brief (n=3). The focus group was conducted in Dublin to facilitate the largest
137 number of participants but teleconferencing facilities were made available to those unable to travel
138 (n=3). A focus group guide using four broad questions (see Supplemental File) was designed by the
139 team, which consisted of the Director and Assistant Director of the Substance Misuse Programme
140 (SMP) at the ICGP, the Clinical Audit Facilitator (CAF), who is also an academic, and the
141 administrator of the SMP. The guide explored the identification of patient, system and clinical barriers
142 and enablers to accessing and engaging with OAT, immediate and long term solutions to enhancing
143 OAT provisions in the community, and models of good practice and lessons learnt which could be
144 shared nationally and incorporated into the revised MTP.

145 *Ethical and Study Procedure:* Ethical approval was granted by the ICGP. Chosen stakeholders were
146 sent an email with information around the focus group aims and objectives, procedures around
147 anonymity and voluntary withdrawal assurances, and with an invitation to attend the focus group. The
148 focus group took place at the ICGP premises in the Irish capital, Dublin. For non-attenders (n=2)
149 teleconferencing facilities were made available All participants signed a consent form permitting
150 audio-recording. The focus group was facilitated jointly by author one and author four. Following the
151 focus group, the audio recording was transcribed and destroyed. All data in the transcript was
152 anonymised.

153 *Data Analysis:* A content analysis of the data was undertaken by author one and two, which involved
154 open, axial and selective coding resulting in the generation of listing of key concepts, ideas, words
155 and phrases, formulating main and sub categories, and generating overarching themes.

156

157 **Results**

158 Both statutory (ST) and non-statutory agencies (NST) with a gender balance were represented (n=11).
159 Six males and five females participated in the focus group, with four specialist GPs, four ST (funded
160 and operated by the HSE) and three NST stakeholders (part funded by the HSE through an SLA)
161 represented. Four themes emerged from the analysis of narratives, and are presented here with
162 illustrative quotes.

163

164 *OAT Choices and Patient Characteristics*

165 Initial discussions centred on the stigma toward OAT in Ireland, and the general public and drug
166 users' negative attitude towards it. Comments were made around the lack of choice in OAT in Ireland,
167 with methadone available nationally for the majority of patients and buprenorphine-naloxone (trade
168 name Suboxone) restricted to specific patient cohorts. In contrast to the stigma attached to methadone,
169 patients appeared to have more favourable attitudes with regard to Suboxone, which is seen as a
170 medical treatment.

171 *'We need to have Buprenorphine available through the pharmacies nationally and not to*
172 *prohibit its use.'* [SpGPI]

173 Additional changing patterns in opioid drug abuse were observed by the group, with a shift toward
174 increased dependence on prescription and over the counter opioid based analgesics. These changing
175 OAT patient characteristics in terms of those with presenting with prescription and OTC opioid abuse
176 (as opposed to heroin), and the difficulties for such patients given the stigma and location in accessing
177 mainstream addiction clinics which generally treat heroin addiction were discussed and central to the
178 requirement to expand choice in OAT.

179 *'Patterns are changing, over the counter painkillers, reduction in heroin users but our*
180 *models of treatment haven't changed accordingly.'* [SpGPI]

181 Concerns were voiced around issue of OAT patient co-dependence on other substances generally
182 alcohol, and benzodiazepines and Z-hypnotics, both prescribed and sourced on the street. Participants
183 described difficulties in management of these poly dependencies. National assessment, referral and
184 detoxification pathways for benzodiazepine and Z-hypnotic drug abuse and dependence were
185 described as lacking. Efforts to manage the problem centred on some service providers refusing to
186 prescribe these drugs to their methadone patients. Patients were described as circumventing this by
187 accessing a GP other than their methadone prescriber.

188 *'One of the things that puts GPs off even though it is not directly related to methadone*
189 *it's a whole big mess of benzo and tablet problems.'* [SpGP3]

190 Behavioural issues due to poly substance intoxication was also viewed as problematic for primary
191 care and community pharmacy staff who dispense methadone, and at times requiring security
192 measures.

193 *'There is a problem particularly for pharmacies as well as GPs...pharmacies are a*
194 *business and they can't afford to have someone coming in and causing chaos in a*
195 *pharmacy'*[SpGP2]

196 Some problems are evident with regard to all female GP practices and the supervision of drug
197 screening for male methadone patients.

198 *'We have no men in our practice at the moment. So supervising men is a problem for us'*
199 *[SpGP3]*

200 Long term methadone patients along with the aging methadone patient population were viewed as
201 creating a draw on services. Discussions centred on the adaptation of service models given the aging
202 population of both drug users and methadone patients.

203 *'We have to recognise it is an ageing model and in Dublin...I think we need to be very*
204 *careful about setting up new models that are potentially very expensive for a profile that*
205 *may not exist in 10 or 15 years time.'* [SpGP1]

206 Participants described the complexities of treating and engaging with homeless drug users, and the
207 difficulties around long term methadone treatment. In terms of attempting to reduce patients and taper
208 off methadone, participants described the need for a broader de-medicalised approach to recovery.

209 Debate occurred with regard to the Irish stipulation for opioid free urines prior to accessing a
210 detoxification centre.

211 *'People have to have 3 or 4 urines that are opioid-free before they can be admitted to a*
212 *centre...if they are able to manage 3 or 4 urines that are opioid-free then they don't need*
213 *to go into the detox centre in the first place...'* [NS2]

214

215 ***Systemic Barriers to Optimal OAT Service Provision***

216 National provision of OAT and dispensing of methadone was described as patchy, and largely
217 concentrated in the capital, Dublin, and larger urban areas. Some participants voiced concern around
218 the need for more Health Service Executive dispensing centres as a way of dealing with national
219 demand, particularly in the context of destabilisation of patients and the current requirement to resume
220 initiation of treatment in the clinics. Other logistical complexities for patients centred on lack of rural
221 GPs and community pharmacies willing to prescribe and dispense methadone, rural residences and
222 cost of transport, particularly outside of the capital. As outlined in the previous theme, stigma of
223 methadone, and the lack of choice with large methadone clinics in some areas offering the only route
224 to treatment were viewed as representing fundamental systemic barriers to OAT access. Service level
225 barriers to access for individuals experiencing opioid dependence were described as centring on the
226 complexities around the patients address of residence with regard to options to access stabilisation
227 OAT in clinics or by a Level 2 GP, their general preferences to attend primary care for OAT, and lack
228 of availability of Level 2 GPs in the community. Many participants described long waiting lists and
229 under capacity of local services to deal with the issue of opioid dependence, and provide the current
230 requirement for regularity of consultations.

231 *'There is a problem with waiting lists and I think nationally there needs to be a more*
232 *robust, systematic review of waiting lists and if a patient is waiting for more than 3*
233 *months for treatment there needs to be a proper analysis'.* [SpGP1]

234 *'If there were more Methadone prescribers within the GP community then there would*
235 *be no need for these people there in the country to travel to access treatment'.* [NS2]

236 Other blocks centred on homeless patients seeking treatment with no fixed address, and the treatment
 237 influx from parts of the country outside the capital.

238 *'Where are the homeless people going? This is not a good model of care. Having them*
 239 *sent to multiple pharmacies and multiple centres causes violence and antisocial*
 240 *behaviour, and in fact you are creating more problems and the treatment is bringing*
 241 *problems with it.'* [SpGP1]

242 The MTP given its stipulation to stabilise patients in addiction clinics or by Level 2 GPs prior to
 243 referral to the community Level 1 GP was viewed as not operating efficiently. The restriction of
 244 numbers of patients managed by Level 1 GP (n=15) in the community was central to this issue and
 245 was viewed as contributing to long waiting lists.

246 *'Information we are getting is that everybody and everything has to go through the*
 247 *clinic...we have Level 2 GPs... I would be saying why are we not utilising the L2 GPs to*
 248 *the max and not be creating waiting lists.'* [SpGP4]

249 **GP Training and Registration in the MTP**

250 Participants discussed the specialist Level 1 and 2 training and Health Service Executive registration
 251 complexities as systemic barriers to providing optimal OAT in Ireland. Stigma of OAT within
 252 medical practice and education was viewed as affecting training uptake. Those involved in GP
 253 training (and who prescribe methadone) described the willingness of younger doctors to engage in
 254 training when exposed to OAT, and particularly when hosted by larger GP practices involved in
 255 methadone prescribing. GP registrars not exposed to the opioid dependent patient cohort were
 256 described as not willing, and similar was described with regard to newly qualified pharmacists.

257 *'You would like to think that GP trainers would be the frontline for educating people*
 258 *being open to the idea that all patients are equal..... the majority of GP trainers that we*
 259 *have do not do methadone and would not entertain methadone treatment. There are*
 260 *messages like that going out to trainees'* [SpGP4]

261 Difficulties centred on the lack of uniform approach to mentoring younger GPs, and the current
 262 requirement for methadone contracts to be assigned to a practice address, not the prescriber. The

263 Level 1 and Level 2 structures were viewed as complex and difficult, particularly for newly qualified
 264 GPs entering employment and securing employment in primary care practices not part of the MTP.

265 *'It is an incredible missed opportunity, every GP trainee in the country should be obliged*
 266 *to do Methadone training like they are obliged to do the Women's Health. [SpGP3]*

267 Another systemic issue in the MTP was described as centring on the significant effort, organisation
 268 and commitment in the contractual difficulties to become and register as a Level 2 prescriber which
 269 was viewed as deterring some Level 1 GPs from progressing.

270 *'Its too difficult to get to a Level 2 scenario...if you have done the Level 1 training, to*
 271 *get to a Level 2 prescriber is too difficult. It's a long process.'* [SpGP2]

272 Complexities of the GPs role in supporting the opioid dependent patient were discussed in terms of
 273 length of patient consultation, the myriad of additional health conditions and social challenges. In
 274 some areas Level 1 GPs were under resourced despite the funding allocation for OAT patients, and
 275 unable and not willing to take on more complex patients.

276 *'Methadone is well remunerated... I don't begrudge any of our methadone users the time*
 277 *they take up. But new GPs won't start because it's so complicated, [SpGP3]*

278

279 ***Solutions and Models of Good Practice: Using What You Have***

280 Firstly, participants discussed potential solutions and best practices for shared learning. Several key
 281 areas were identified, with first centring on the requirement for all GP registrars to be trained in
 282 methadone prescribing and the treatment of opioid dependence and related health problems. The
 283 ICGP has long held the view that all GPs should be in a position to provide methadone and other
 284 opioid agonist treatment in primary care *'to be part of routine GP primary care'*. Encouraging GPs to
 285 change attitudes, and engage in the specialist training via mentoring of more experienced GPs was
 286 discussed, and appeared to represent a way of reducing fears and concerns around engaging with the
 287 methadone patient cohort.

288 *'I'd like to see that Level 2 would become more specialised and that Level 1 would*
 289 *almost become normal for GPs so that they have facilities for benzos and for other*
 290 *addictions.'* [SpGP2]

291 Secondly, the group discussed how to optimise the available resources within the current MTP.
 292 Finding ways for supporting OAT patients via shared care planning with available community
 293 agencies was viewed as vital within the MTP. Addiction clinics were viewed as having a range of
 294 supports available to patients. Avenues for potential support for community practitioners centred on
 295 the available outreach, social, community and psychological support services, and engaging with case
 296 workers from local Drug Task Forces.

297 *'There is a perception among GPs like me who are doing methadone versus the clinics is*
 298 *that the clinics have a lot of services that we don't get so easily, like the counselling*
 299 *services, ...if you were able to offer GPs some of those supports...once a month or*
 300 *something like that, that would be just as good as having a full blown clinic'. [SpGP3]*

301 Informal meetings between staff were viewed as important to help share issues and support each other
 302 within the practice, particularly if GPs were working part time.

303 *'The work is too complex to be able to manage it on your own'. [SpGP3]*

304 *'We tend to be the key worker, because we are the only person that these people are*
 305 *seeing.' [SpGP1].*

306

307 Using family support systems where possible from treatment onset was also viewed as a potential
 308 lesson learnt. Complexities arise when patients have no family or are homeless. Shared care and key
 309 working was viewed as very important.

310 *'Resources out there that are probably underutilized at the moment...for example,*
 311 *voluntary based services around the corner from the GP. It is about getting to know the*
 312 *person. It is about case management in all areas of their life.' [NS1]*

313 Thirdly, given the logistical barriers for patients in rural areas, or areas with no Level 2 GP, the group
 314 discussed the potentials for utilising community pharmacy and nurse prescribing in the community.
 315 Complexities centred on this recommendation, and current service level agreements.

316 *'I would see a lot of what's done by the doctor, could be done by the nurses...and the*
 317 *doctor then can be able to prescribe more ...and be able to look after more in terms of*
 318 *the monitoring, the supervision, the diagnosis of mental illness.' [SpGP1].*

319 Lastly, the remit of community pharmacy could expand to support work in primary care in terms of
320 extended dispensing, education and vaccination of drug users. Community pharmacies could expand
321 to take on the role of patient vaccination (Hepatitis A and B) within their role in providing needle and
322 syringe exchange.

323 *'Another job that pharmacists might take on is Hepatitis A & B vaccination in*
324 *pharmacies. It's not an immediately practical thing but something definitely to think of in*
325 *the future'. [SpGP2]*

326 *'Down the country, why not augment the community pharmacies with extra staff. The 7*
327 *day pharmacies that are open.'*[SpGP1]

328

329 **Discussion**

330 The study illustrates the complexities around the MTP within primary care in Ireland, along with the
331 systemic failures in optimal service provision for opioid dependent individuals, and challenges
332 encountered in managing opioid drug users. Primary care providers can take a proactive role in
333 treatment of opioid dependence [8,9,10] and so enhance health care provision [11,12] . Integration of
334 OAT into primary care via different models can expand access to treatment [13]. Mainstreaming of
335 OAT into primary care can also help to reduce stigma as a barrier to treatment uptake [14, 15].
336 Systemic barriers observed by these national stakeholders and experts in Ireland were similar to those
337 reported elsewhere and centre on stigma, lack of therapeutic choice in Ireland, reluctance of GPs to
338 prescribe OAT, and complex reimbursement systems [16, 17, 18, 19, 20, 21]. Lack of MTP coverage
339 across the country was illustrated and represents a systemic barrier to access for patients living in
340 rural areas, homeless patients without a residential address, and those seeking treatment due to long
341 waiting lists. Similar issues have been reported in other countries exploring the expansion of OAT
342 into community and primary care [13, 21, 22]. The expansion of buprenorphine-naloxone availability
343 could overcome this barrier. In many jurisdictions buprenorphine-naloxone availability in primary
344 care has allowed for the rapid expansion of OAT. Buprenorphine's use as a combined product with
345 naloxone has allowed for a safe reduction in supervision requirements and increased utility in patients
346 living in isolated areas with poor access to medical and pharmacy services. The use of tele-medicine

347 linking less experienced rural GPs with their more specialist colleagues could further increase OAT
348 coverage nationally.

349 Participants described the complexities of the current Irish opioid dependent population in
350 terms of long term and aging patients, co-dependencies on other drugs such as benzodiazepines and
351 Z-hypnotics, abuse of prescription and OTC opioid analgesics, and homelessness. These complexities
352 of opioid dependent patients in terms of psychiatric co-morbidity, and co-dependencies are well
353 evidenced in the literature [10]. Similar to other countries, primary care practice based pressures
354 centre on patient behavioural issues and resources required to support longer consultation times due to
355 the health and social care challenges of these patients. Studies have reported on GP reluctance to
356 prescribe methadone due to their fears around patient behavioural issues, the complexities of opioid
357 dependent patients, concerns around workload and the time required to manage such patients, and
358 staff safety [4, 6, 16, 17, 23, 24, 25, 26, 27, 28, 29]. Van Hout and Bingham [4] have underscored the
359 multiplicity of roles (patient advocate, medical supervisor and detoxification gate keeper) that GPs
360 have when involved in prescribing methadone.

361 Strategies to address systemic barriers centre on the expansion of training, increased use of
362 community pharmacists, development of the nurse prescribing role and promoting the easy access to
363 GPs via key working [13]. Shared care with available community based services was viewed as vital
364 in terms of family support, key working, outreach and psycho-social support. The lack of therapeutic
365 choice in Ireland needs to be addressed. Buprenorphine is underutilised in Ireland due its restricted
366 availability, but has been reported as safe and effective in OAT in primary care [21]. Providing this
367 OAT option could lessen the draw on resources and support OAT patients across the country. Other
368 potential solutions using the available resources in the MTP centred on expanding the remit of the
369 community pharmacy in terms of patient education and vaccination, and the role of the nurse
370 prescriber. Nurse prescribers can overcome systemic barriers and failures and improve access to OAT
371 [21]. Technology using E-consultation and e-prescribing to support patients who have to travel long
372 distances for treatment could also be considered and would facilitate access to Level 2 GP services.

373 Similar to research in the United States [10] and building on the primary care model now
374 widely accepted in Europe, mainstreaming of OAT has many advantages, and success will depend on

375 service delivery models and the improved and expanding training of doctors in Ireland. GPs are
376 ideally placed to diagnose patients with substance related problems and require a specific skill set to
377 provide clinical care. The focus group highlighted the need to ensure newly qualified GPs are trained
378 in OAT and to support those interested in securing Level 1 and Level 2 contracts. Participants echoed
379 views reported by the ICGP in 2016, where a need for continued support of prescribing GPs (Level 1
380 and 2), training of new GPs and encouragement of further specialisation to Level 2 were identified
381 [5]. Issues around encouraging newly qualified GPs to engage in provision of the MTP service were
382 described, and support research reporting on newly qualified GPs having a more positive attitude
383 toward opioid dependent patients and self-awareness of competencies to treat this condition [30, 31].
384 Training at undergraduate and registrar levels is warranted [10]. No Irish medical school has any
385 elective or integrated training in addictions, and with no documented drug and alcohol teaching
386 sessions [32, 33]. Particularly in undergraduate training, addiction as a disease should be integrated
387 into pre-clinical course material, and careful emphasis on development of positive attitudes to
388 working with addicted patients is warranted [34, 35, 36]. Hussein Rassool [37] has indicated that
389 substance misuse training can contribute to an increase in confidence in participants in working with
390 substance misusing patients. Research elsewhere has underscored the need to integrate addiction
391 medicine into medical and primary care registrar education, given the public health cost of medical,
392 behavioural and social problems associated with substance use, and also given the frequent lack of
393 recognition of substance abuse and failure to provide appropriate treatment on the part of general
394 practitioners [38, 39, 40, 41, 42, 43].

395 The use of the focus group methodology in this study allowed for the efficient collection of
396 the views of a very diverse group of Irish addiction experts in relation to the blocks and facilitators to
397 OAT in Ireland. The inclusion of both statutory and non-statutory experts allowed for robust and
398 insightful discussion and the focus group methodology is recognised as a good research method to
399 capture the richness of these discussions. The inclusion of experts in the area of policy development
400 and implementation along with experts in treatment design and delivery allowed for an in-depth
401 exploration of the issues.

402 There are a number of limitations to this study. The findings are limited to the data collected
403 from only one focus group which contained only 11 experts. While the research team endeavoured to
404 ensure national representation it is reasonable to assume that this group is not fully representative of
405 all regions and there are deficits in recognising all the barriers and enablers to OAT in Ireland. The
406 focus group did not include patients or patient representatives. A further limitation is that the focus
407 group was conducted by, or included, those who have responsibility for the SMP. The researchers
408 recognised this and attempted to limit this conflict of interest by picking researcher 1 as the group
409 facilitator. This researcher would have had the least prior involvement with the focus group
410 participants. Lastly, the involvement of the members of the SMP in the focus group may have
411 impacted on participants' willingness to share their views fully for fear of antagonising or upsetting
412 these SMP members.

413

414 **Conclusion**

415 The study is a first step in a process to identify barriers to optimal OAT provision by GPs in Ireland. It
416 has successfully identified a number of previously unrecognised issues that will be progressed through
417 a number of national drug treatment and policy groups. Key national stakeholders and experts
418 identified a series of improvement strategies which can reduce OAT stigma and barriers to access,
419 optimise therapeutic choice, enhance interagency care planning within the MTP, utilise the strengths
420 of community pharmacy and nurse prescribers, and recruit and support methadone prescribing GPs.
421 The ICGP will advance the implementation of these recommendations through a number of national
422 drug treatment and policy groups and will plan and undertake a series of independently run expert
423 focus groups across the country to gain further insight into this topic and add to these
424 recommendations.

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430 **List of Abbreviations**

431 CAF: Clinical Audit Facilitator

432 CTL: Central Treatment List

433 GP: General Practitioner

434 HSE: Health Service Executive

435 ICGP: Irish College of General Practitioners

436 MTP: Methadone Treatment Programme

437 NST: Non Statutory Stakeholder

438 OAT: Opiate Agonist Treatment

439 SLA: Service Level Agreement

440 SMP: Substance Misuse Programme

441 ST: Statutory Stakeholder

442

443 **Declarations**

444 *Ethics approval and consent to participate*

445 Ethical approval for the study was granted by the ICGP Ethics Committee prior to conducting the
446 study, and written signed consent was provided by all participants in the focus group.

447 *Consent for publication*

448 No applicable.

449 *Availability of data and material*

450 The dataset (full transcript of audio recording of the focus group) used and analysed during the
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452 reasonable request.

453 *Competing interests*

454 The authors declare that they have no competing interests.

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457 *Authors' contributions*

458 All authors (MCVH, DC, AM, ID) were involved in the study design, had full access to the survey
459 data and analyses, and interpreted the data, critically reviewed the manuscript and had full control,
460 including final responsibility for the decision to submit the paper for publication.

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586 Literature. *Acad Med*. 2011;86:98–112.

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588 **Supplementary Files**

589 - File name: Focus Group Guide

590 - Title of data: Focus Group Guide

591 - Description of data: Questions used in facilitation of the focus group