

LSE Research Online

Armine Ishkanian Social movements, Brexit, and social policy

Article (Accepted version) (Refereed)

Original citation:

Ishkanian, Armine (2018) Social movements, Brexit, and social policy. Social Policy and Society. ISSN 1475-7464 (In Press)

© 2018 Cambridge University Press

This version available at: http://eprints.lse.ac.uk/88297/ Available in LSE Research Online: June 2018

LSE has developed LSE Research Online so that users may access research output of the School. Copyright © and Moral Rights for the papers on this site are retained by the individual authors and/or other copyright owners. Users may download and/or print one copy of any article(s) in LSE Research Online to facilitate their private study or for non-commercial research. You may not engage in further distribution of the material or use it for any profit-making activities

or any commercial gain. You may freely distribute the URL (http://eprints.lse.ac.uk) of the LSE

Research Online website.

This document is the author's final accepted version of the journal article. There may be differences between this version and the published version. You are advised to consult the publisher's version if you wish to cite from it.

Social Movements, Brexit, and Social Policy

Abstract

Brexit, similar to Donald Trump's victory in the 2016 US presidential elections, is frequently interpreted as a manifestation of the growing anger with the political and economic status quo and a victory for populism. In this article, I examine the relationship between social movements, Brexit and social policy and consider how political and socio-economic developments since the 2008 financial crisis helped create a fertile ground for Brexit. I query the assumption that Brexit was simply a result of the those left behind by globalization and instead explore why and how actors from across the ideological spectrum supported Brexit and examine the sources of discontent which created the conditions from which Brexit emerged. To understand the relationship, role and impact of social movements and more widely, civil society, on social policy, I argue that it is important to critically examine how diverse actors within civil society are campaigning for the recognition of unmet needs and challenging systems of redistribution and the ways in which they interact and engage with governance institutions and policy processes.

Key words: Brexit, populism, social movements, austerity, social policy

Contact details:

Dr Armine Ishkanian London School of Economics Department of Social Policy Houghton Street London WC2A 2AE a.ishkanian@lse.ac.uk

Office: +44-(0) 20- 7955 - 7354

Bio:

Dr. Armine Ishkanian is an Associate Professor in the Department of Social Policy at the London School of Economics (LSE). She is also the Programme Director of the MSc in International Social and Public Policy and an associate member of the LSE's International Inequalities Institute. Her research examines how civil society organisations and social movements engage in policy processes and transformative politics in a number of countries including Armenia, Egypt, Greece, and the UK.

Social Movements, Brexit, and Social Policy

By Armine Ishkanian Department of Social Policy London School of Economics

Accepted for publication in Social Policy & Society.

Brexit, similar to Donald Trump's victory in the 2016 US presidential elections, is frequently interpreted as a manifestation or result of the growing anger with the political and economic status quo and a victory for populism. In this article, I examine the relationship between social movements, Brexit and social policy. Contextualizing my discussion in the literatures on social movements and social policy, I consider how political and socio-economic developments since the 2008 financial crisis contributed to and helped create a fertile ground for Brexit. In examining the context within which Brexit occurred, I query the assumption that Brexit was a result of the losers of or those left behind by globalization and problematize the accounts which proclaim the death of democracy and the rise of the age of authoritarianism (Keane, 2009, Plattner, 2015, Appadurai, 2017). Instead, I explore why and how actors from across the ideological spectrum supported Brexit and examine the sources of discontent which created a fertile ground from which Brexit emerged. To understand the relationship, role and impact of social movements and more widely, civil society, on social policy, I argue that it is important to critically examine how diverse actors within civil society are campaigning for the recognition of unmet needs and challenging systems of redistribution and the ways in which they interact and engage with governance institutions and policy processes.

As I present some material from our interviews conducted with activists in London in 2013-14, there are two clarifications to make. First I acknowledge that

London is not representative of Britain. Second, we were mostly interviewing activists who were on left of the political spectrum. I use the term "activist" to refer to those engaged in social movements. "Activist" is a slippery term, but drawing on the social movement literature, I understand being an activist as a collective identity linked to participation in a social movement or collective action (Bobel, 2007). During our fieldwork my colleagues and I interviewed only those who had been deeply involved in the protests, for whom activism was an important time commitment and part of their identity, rather than occasional demonstrators.

Social movements, collective action and social policy

The literature on social movements examines the relationship between structural change and social transformation. Scholars have analysed how social problems and discontent becomes the basis for collective action (Tilly and Tarrow, 2007, Tarrow, 2011, Goodwin and Jasper, 2012) as well as the agency of movement actors (i.e., why individuals join or drop out) (Touraine, 1984, Wieviorka, 2005, Pleyers, 2011). Collective action is not outside of politics, but rather is the space through which "ordinary people" come into confrontation with elites or authorities around a shared common purpose (Tarrow, 2011: 9). So as to understand how shared grievances become transformed into collective action, in recent years sociological research on social movements (van Stekelenburg and Klandermans, 2013) has also examined the role of emotions and "emotional dynamics" during all the processes and phases of protest (Jasper, 2014: 208). Research on emotions examines how emotions can lead to collective action, but also result in demobilization and non-action.

The question, which often follows those of why collective actions emerge and why individuals mobilize, is concerned with analysing movements' success or impact

(Della Porta and Diani, 2006, Rochon and Mazmanian, 1993, Giugni, 1998, Weldon, 2011). In the narrowest sense, impact is often interpreted as a change in legislation or the adoption of a new policy instrument. Such a narrow or what some call a productivist understanding of impact (Castells, 2012) ignores how movements engage with and seek to shape wider public debates, social policies, and attitudes. In this article, my aim is to examine the context from which Brexit emerged and became possible, but also to problematize some of the reigning assumptions about it.

In 2010, two years after the 2008 financial crisis, we saw the explosion of protest movements throughout the globe. It is important to recall that these were movements that were *against* austerity and inequality and *for* greater democracy, dignity, and social justice (Ishkanian and Glasius, 2018). Many writing about recent movements argue that the protests and occupation of squares beginning in 2010 were an expression of anger and reflected growing concerns around the lack of democracy, social justice and dignity (Kaldor and Selchow, 2012, Glasius and Pleyers, 2013, Tejerina et al., 2013, Della Porta, 2015), representing a tipping point in a globalization of discontent (Biekart and Fowler, 2013) and indignation (Calhoun, 2013). Yet because of their progressive demands, horizontal forms of organizing, and participatory nature, the global wave of protests, including those of the Arab Spring, the Spanish and Greek Indignados, Gezi Park, and Occupy were also described as movements of hope (Flaherty, 2016, Castells, 2012, Boukalaa and Dimitrakopoulou, 2017). Thus, positive (i.e., hope) and negative (i.e., anger, indignation) emotions drove people to the streets and squares.

It has now become clear that the prospects of activists' demands as well as their conceptions and practices of democracy, social justice, and participation bleeding outward and upward into the transformation of society and of political decision-making are very bleak. Instead, in the UK, in the US and all over the western world, nativist, right-wing populist movements have been on a rising trajectory, based at least in part on very similar sentiments of discontent with electoral politics and neoliberal policies. And we increasingly hear about the crisis, death, and decline of and fatigue with democracy (Keane, 2009, Flinders, 2016, Plattner, 2015, Appadurai, 2017). Scholars and pundits argue that we are now living in the period of the "great regression" (Geiselberger, 2017), which is also characterised as the "age of anger" (Mishra, 2017).

The UK-focused social policy literature which examines the role of civil society in policy shaping and implementation, has tended to overwhelmingly focus on how formal, professionalized voluntary or third sector organisations have developed partnerships with the State (Alcock, 2010, Billis, 1993, Deakin, 2001, Harris, 2010, Lewis, 1999), their comparative advantage and efficacy in delivering services (Billis and Glennerster, 1998, Harris et al., 2001), and the challenges they face in maintaining their independence and autonomy in the wake of funding cuts and increasing reliance on contracting (Milbourne and Cushman, 2015, Murray and Milbourne, 2017, Deakin, 2014, Rochester, 2013). There has been far less focus on more contentious civil society actors, including social movements and informal, grassroots groups, which are less interested in working in partnership with the State and instead contest and critique existing policies and campaign for the recognition of unmet or unrecognized needs (Powell, 2009, Halfpenny and Reid, 2002, Milbourne and Murray, 2017, Rochester, 2013, Martin, 2001, Ishkanian and Ali, 2018)

In examining Brexit, it is important to recall that what we would eventually become the Vote Leave, grew out of the campaign which started in 1975 regarding the UK's withdrawal from the membership of the European Common Market, which

it had only joined two years' prior. I agree with Della Porta who maintains that we should view both the Brexit and Trump campaigns as "other forms of populist politics" rather than social movements (Della Porta, 2017: 27). But even if we agree with Della Porta that Brexit was a form of "populist politics" rather than a social movement, what constitutes populism remains difficult to define. Laclau (1977) characterized populism as an empty signifier which is defined by antagonistic frontiers and rejecting analyses of populism that focus on ideological content, he noted that there can be both right and left populisms. Yet even if we focus on form rather than content, the task of defining populism remains difficult for as Müller maintains, that there isn't yet a "theory of populism" which provides us with "coherent criteria for deciding when political actors turn populist" (Müller 2017: 2) [emphasis in the original].

Regardless of whether we consider Brexit a form of populist politics or simply as a specific, political issue or demand, I show below how similar to many recent movements, Brexit had a heterogeneous base of supporters, (Peterson et al., 2015). I discuss how Brexit brought together individuals with grievances around the current economic and political context but who hold diverse political and ideological views and allegiances, or in some instances, no allegiances at all. This illustrates how the issue became a touchstone for diverse grievances. While I acknowledge the limits of social movement theories in explaining phenomenon such as Brexit, I argue that these theories remain useful in helping us to analyse how shared grievances are transformed (or not) into action.

In the sections below I explore why and how actors from across the ideological spectrum supported Brexit and examine the sources of discontent which coalesced into a victory for Leave. Drawing on empirical research with activists in

London conducted in 2013-2015, I discuss their discontent and demands as existed in the period after the crisis leading up to Brexit to argue that one of the driving factors for recent discontent is neoliberalism. By examining at the different actors and their critiques of the status quo, I highlight that while there may be shared grievances, the diverse groups who express anger with the current situation do not share common explanations or solutions.

Brexit's heterogeneous supporters

In analyzing Brexit and Trump, and the rise of authoritarian populism elsewhere, it is common to read of how those left-behind by globalization have lashed out in anger against the current political elites and wider system which they believe has impoverished them. Such analyses are hardly new and scholars, including Kriesi and others, have analysed the so-called winners and losers of globalization in the 2000s noting the growing nativism, xenophobia and anti-immigrant claims (Kriesi et al., 2008). Since the Brexit referendum, there have been a bevy of post-mortem reports. One such report, commissioned by the Joseph Rowntree Foundation, explains the Brexit vote by arguing that those on the margins of society, living on low incomes, with few qualifications and without the skills required to prosper in the modern economy, were more likely than others to vote "Leave". According to the report's authors, "Groups in Britain who have been 'left behind' by rapid economic change and feel cut adrift from the mainstream consensus were the most likely to support Brexit" (Goodwin and Heath, 2016: 3). While emphasizing the socio-economic drivers for Leave, they also acknowledge that educational attainment, geography, attitudes, and values all matter. In particular, they argue that low educational qualifications, socially conservative views, and a very strong sense of English identity predisposed people towards Leave (Goodwin and Heath 2016: 18). Kaufman argues against the economic inequality argument, maintaining it was all about culture and attitudes. Drawing on the British Election Study 2015

Internet Panel and census data, he unequivocally concludes that, "All told, the Brexit story is mainly about values, not economic inequality" (Kaufman, 2016). Another report, this one published by the Institute for Strategic Dialogue, finds that Brexit was overwhelmingly supported by those on the right and that support for UK far-right groups "gained significant number of followers" from the Brexit campaign (Smith and Colliver, 2016: 1). While Smith and Colliver acknowledge that the Leave campaign "actively sought to distance itself from the UK far-right movements", they maintain that the xenophobic narratives "resonated and gained traction with communities who felt they had lost control, or simply lost out, because of national immigration policy" adding that inevitably "parallels were drawn between the narratives of the two" (Smith and Colliver, 2016: 2). But this is hardly the whole story. In addition to those so-called losers of globalization, Brexit supporters included many winners, including those with high educational qualifications and incomes. Nick Clegg, the former leader of the Liberal Democrats, describes the elite Brexiteers as follows:

...the hedge-fund managers for whom EU-wide regulations are an overburdensome [sic] hindrance to their financial aspirations... the owners and editors of the rightwing press, whose visceral loathing of the EU has shaped their respective papers' tone and coverage for decades; the Tory backbenchers, many of whom still inhabit a preposterous past in which Britannia still rules the waves and diplomacy is best conducted from the royal yacht; a handful of multi-millionaire businessmen who have, in some cases over 30 years or more, bankrolled whichever party, or politician, stands on the most aggressive EU-bashing platform (Wintour, 2017)

Finally, alongside the so-called left-behind and the financial elites that supported Brexit, there was also a group of Brexit supporters on the political left who are sometimes referred to as Lexiteers. Lexiteers by and large reject the xenophobic anti-immigration arguments which they ascribe to the right-wing "big business" and "little-Englander" Leave campaigns (Choonara, 2015: 3) arguing instead that their opposition to the EU is based on socialist principles and is based on advancing

workers' rights and anti-racist policies. According to the chair of the Left Leave group, Brexit supporters on the left reject the "anti-foreigner kind of nonsense" (Zagoria, 2017) and base their support for Brexit on the premise that the EU is promoting an anti-democratic neoliberal agenda which advances "market rather than collective planning" (Tuck, 2016). They cite the EU's support for free movement as "based on a desire to create a European-wide labour force that can be profitably exploited by capital" (Choonara, 2015: 3) and argue that post-EU immigration controls would put the interests of British workers first. One such Lexit supporter, Labour MP Frank Field, argues in *The Guardian* for greater immigration control in the following way. He writes,

It's not racist to worry about this [immigration control] as some of my colleagues seem to think, and there's broad support for more control of immigration among all Britain's ethnic minority communities... a post-EU immigration regime can support our public services, expand our economy and also deliver humanitarian objectives; but because it will be under our control there won't be unexpected and excessive pressures on our schools, hospitals and public infrastructure (Field, 2016).

Harvard academic and Lexit supporter Richard Tuck, similarly argues that a planned welfare state, which is "the traditional heart of modern left-wing politics...is rendered virtually impossible if Britain stays in the EU since no one will have any idea of the population numbers" (Tuck, 2016). Lexiteers maintain that the referendum has "broken the neoliberal consensus, and alerted the establishment to the polling power of the "left behind" (Buxton, 2017).

As I have discussed in this section, it is far too simplistic to describe all Brexit supporters as ascribing to a particular ideological position or indeed of being driven by common concerns or grievances. A more nuanced interpretation, should consider how Brexit wasn't just the outcome of the so-called left behind voting out of anger and fear, but to consider how the issue became flashpoint for varied grievances.

Moreover, what is often ignored in the discussions about the so-called winners and losers of globalisation is that many of the people who are now protesting in the streets, not for Brexit necessarily and often against it, are people who in recent years would have been described as the winners of globalisation. As Della Porta writes, "...they are the well-educated and the mobile, once described as globalization's 'winners', but far from enjoying such a self-perception today" (Della Porta, 2017: 30) and as Streeck maintains, in the wake of the 2008 financial crisis "...the number of 'globalization losers' has been steadily growing" (Streeck, 2017: 161). "Left-behind" is a fluid rather than a static category and that even those who may have in the past been described as "winners" of globalization (i.e., young, middle-class, university graduates) are now are facing increased precarity in the job market, growing personal (including student) debt, and even relative poverty.

Indeed, analysis of recent protests movements have repeatedly illustrated how the 2008 crisis and the ensuing austerity negatively impacted a wide set of the population, including young people, pensioners, public sector workers, and those who were previously considered middle class (Simiti, 2017, Matsaganis and Leventi, 2014, Joya, 2011, Tejerina et al., 2013). For example, drawing on my own research with anti-austerity activists in London, I found that many activists who identified as middle class, expressed a deep concern for growing inequality, precarity, loss of opportunities, and lack of voice. Charlie, who at the time of the interview as in his early 30s and was employed in a NGO, said,

I and a lot of my friends [in group] are between 20-30 years old...They are highly educated, they feel highly passionate, a sense of despondency, a sense of betrayal, hopelessness - about the climate, about the war in Iraq and the complete failure on the part of the political leadership to in any way challenge the status quo and make fundamental changes in people's lives.

A 11

¹ All names have been changed and pseudonyms are used to refer to the interviewees.

William, a professional in his late 50s, was active in the Occupy movement which he characterized as "a very broad church of dissatisfaction" adding, "...the overriding message of Occupy from its spontaneity and the way it rolled across the globe was just a demonstration of anger at just the way we're being governed and manipulated". During the fieldwork (2013-2015) Brexit was not mentioned by any respondent and it did not feature prominently in the mainstream press. I cannot, nor do I wish to speculate, how William, Charlie, or indeed any of our respondents voted in the referendum. Rather, I wish to illustrate that the discontent with the status quo was shared widely and that Brexit emerged from this context of discontent, anger, and indignation. While the anti-austerity movements, both in London and elsewhere, sought to be inclusive (Ishkanian and Glasius, 2017) as noted by the activists quoted in this article, there were those who did not engage or join. I do not wish to speculate on the reasons behind a lack of participation, but it is important to keep in mind that non-engagement in a movement or collective action does not mean absence of discontent or grievances.

Therefore rather than writing off those with grievances as losers, the left-behind, and even more problematically, as "deplorables" (Clinton, 2016) or "victims" who are "fearful, angry, and resentful of what their societies have done for them and to them" (Appadurai 2017: 2), a more robust and empirically grounded analysis is required to understand the complex political reconfigurations and shifting alliances which have contributed to Brexit and the rise of Trump. This in turn can inform our thinking of how social policy can mitigate social conflicts and advance greater social justice and cohesion. If nothing is done to recognize and address the social and economic drivers which contribute to rising discontent, populist politicians from

Trump to Farage will continue to tap into the anger by creating a divisive politics of us versus them.

The trouble with neoliberalism

Brexit exposed deep fissures and cleavages in British society, and as many argue, neoliberal policies have not only deepened inequality and poverty but are also deeply anti-democratic (Brown, 2015, Merkel, 2014a, Streeck, 2014). While I agree with those who argue that we should embrace a "more nuanced approach" which views neoliberalism as a "mobile technology" or "logic" which mutates as it travels rather than "a fixed set of attributes with predetermined outcomes" (Collier, 2012, Ong, 2007: 3), most authors writing about neoliberalism agree that at a minimum, neoliberalism entails a focus on individual responsibility rather than collective meeting of needs (George and Wilding, 1994, Harvey, 2007, Dwyer, 1998, MacGregor, 2005) and that as an ideological position, neoliberalism is characterised by a hostility to the "public realm" representing instead policies which are a combination of anti-welfarism and anti-statism (Clarke, 2004: 30).

The global wave of protests of the early 2010s were as much concerned with the economy as with the political system (Ishkanian and Glasius, 2018), moreover, as already stated, they brought together individuals with shared grievances around the status quo. As such, they can be seen as embodying what Laclau and Mouffe call "diverse antagonisms and points of rupture" (1985: 191). Contrary to those who argue that democracy is in decline or that there is fatigue with democracy (Appadurai, 2017, Plattner, 2015, Merkel, 2014b), through our comparative research with movements in Europe, North Africa, and in Asia, my colleagues and I found that activists almost universally rejected representative democracy as a sufficient model but that rather than feeling fatigued with democracy, they wanted more, *real* democracy which they

understood as being a process-oriented notion of active citizenship that places strong demands both on the citizens themselves and on those, at all levels, who govern them (Ishkanian and Glasius, 2017). They argued that democracy means having a voice, a right, and even a responsibility to participate in politics and the public life of the commons and moreover, they developed more demanding practices and ideas of what democracy should mean, ideas that are not idiosyncratic, but resonate with each other and with certain writings in political theory. Activists in these movements also developed solidarity and self-help practices, which were intended as political interventions, rather than philanthropic acts of charity, through which people began to confront the state with its failure to meet its responsibilities to its citizens, including, but not limited to, providing basic services. These forms of solidaristic action represent an inherent rejection and subversion of the neoliberal logic of individual responsibility that goes well beyond the expression of grievances

A number of scholars writing about the resilience of neoliberalism argue that civil society actors, and in particular social movements, have an important role to play in articulating challenges against neoliberal ideas and policies (Crouch, 2011, Peck et al., 2012, Thatcher and Schmidt, 2013). Yet critical scholars who have examined the relationship between democracy and neoliberalism, maintain that that democracy will be in crisis until such time as the problems created by capitalism and neoliberalism are addressed (Della Porta, 2015, Crouch, 2011, Keane, 2009, Merkel, 2014, Streeck, 2014). While they recognise the importance of movements in challenging prevailing views, they also acknowledge how inequalities of power between movements and market and state institutions may limit their impact (Badiou and Gauchet, 2016, Brown, 2015).

My colleagues and I have examined and analysed the driving factors,

demands, repertoires of action, and mobilizing strategies and practices elsewhere (Glasius and Ishkanian, 2015). In this article, I focus on the reality that however inclusive and participatory the movements sought to be, they cannot be said to have been entirely representative. Indeed, the activists we interviewed in London spoke of their concerns that many who were worst hit by the crisis and subsequent austerity policies were not very engaged with or integrated into the anti-austerity struggle. Luke, early 50s, who was involved in a grassroots anti-austerity campaign and is also a trade union activist described the growing poverty and inequality in his London borough as providing "fertile ground" for the rise of the far right. He said,

I am not saying there is no racism, it is latent...Look, there are lots of people living on these council estates who are very isolated and very angry. These [far right] forces could easily organize them. It's ripe for organizing. Some people in the Labour Party are what I call bleeding heart liberals and they don't see any of that. But I am from a working class background and I know that it could happen. I just hope it never does happen.

Jack, early 20s, who was involved in the student movement against fees and cuts argued that while students had an outlet to express their anger he worried that "...the white working class don't have those opportunities, might associate with a hooliganistic type of nationalist politics...Politics in the EU will become a lot more populist, without a doubt." For Mia late 40s, the shift to the right was hardly new. She said,

If you look at what's happening across Europe fascism is growing. People might not think the EDL [English Defence League] is much of a threat, they are just football hooligans on the street, but actually they are growing as a result of the crisis. They are allowed to promote the hatred out in the street, they are given lots of air time on TV...What that does is fit into people who already have racist views who are looking for someone to blame because their job has been cut and their home is under threat. They are struggling and things are hard, they are looking for a scapegoat.

While anti-austerity groups in England have raised concerns around the impacts of cuts on different groups of people, highlighted alternatives to austerity (e.g., cracking down on tax evasion), and demanded the reversals of the cuts, Government has yet to

substantively change course from the austerity agenda. This agenda, which was introduced by the 2010-2015 Coalition Government, led to the largest welfare spending cuts since 1921-24 (Lupton et al., 2013). Hence while we can analyse and argue over why the 2010+ movements emerged, if we consider, purely from a policy perspective, what these movements achieved, then it is clear their impact has very limited (Ishkanian and Glasius, 2017). Movements have shaped the political discourses and wider public discussions, issues such as inequality and tax justice, but apart from contributing to shifts in public discourse, there is little evidence that they are having a direct impact at the level of social policy, albeit, I recognize that impact as such is difficult to measure and attribute.

Jeremy Corbyn's rise and election as Labour party leader and his explicit antineoliberal stance has revitalized many on the left, yet he faces challenges from the
Conservatives as well as those in his own party. Moreover, like Bernie Sanders in the
US, Corbyn is often accused of promoting a type of left or socialist populism, which
critics argue lacks fiscal constraint and discipline and is anti-business (Wolf, 2017).
What we find then is that despite the growing discontent, it remains difficult to
challenge the position of TINA [there is no alternative] and to formulate a critique of
neoliberalism, without being branded a regressive socialist who is reprimanded for
"...being culturally and morally backward" (Streeck, 2017: 164)

Post-Brexit: what role for social policy

In this article, I examined the relationship between social movements, rising social discontent, Brexit, and social policy. Contextualizing my discussion in the literatures on social movements and social policy, I examined how political and socioeconomic developments since the 2008 financial crisis contributed to and helped create a fertile ground for Brexit. In discussing the context within which Brexit

occurred, I critically examined the assumption that Brexit was a result of the losers of or those left behind by globalization and problematize the accounts which proclaim the death of democracy and the rise of the age of authoritarianism. Instead, I considered why and how actors from across the ideological spectrum supported Brexit and the sources of discontent which created a fertile ground from which Brexit emerged. To understand the relationship, role and impact of social movements and more widely, civil society, on social policy, I argued that it is important to critically examine how diverse actors within civil society, are campaigning for the recognition of unmet needs and challenging systems of redistribution and the ways in which they interact and engage with the governance institutions and policy processes. But I also maintained we need to recognise the limits of civil society or social movement influence on social policy.

While acknowledging that social movements and activists have had limited impact in shaping the social policy agenda in the post-2008 period, nonetheless civil society actors, including both movement activists as well as voluntary sector professionals, are engaged in campaigning for the recognition of unmet needs and for fairer redistribution, by also highlighting emerging inequalities of experience, of opportunity, and outcome.

Gramsci famously used the term "interregnum" to describe a period of uncertainty during which the old system or order is dying and the new has yet to emerge. He wrote, "The crisis consists precisely in the fact that the old is dying and the new cannot be born; in this interregnum a great variety of morbid symptoms appear."(Gramsci, 1978: 276). In other words, we are in liminal, transition period, where there is a great deal of uncertainty, but also upheavals and danger. As I write this, we are in the last days of 2017 where despite months of discussions, there is

hardly any further clarity where Brexit negotiations are headed and how a whole host of issues will be resolved. All we know is that there is no guide map, that we are in uncharted waters, and given the political turbulence around Brexit negotiations, it is useless to speculate what Brexit will in the end mean. And yet, the grievances that initially brought people into the squares and streets in protest, both with the political and economic status quo, have not been resolved and in some instances, they have been exacerbated. And as we have seen, drawing on the same sense of discontent with the status quo, populist politicians and parties have grown stronger. Given the continuing discontent, anger and the fact movements keep coming up against unresponsive state structures, we can expect recurrent political mobilization, despite the claims of democracy fatigue and despondency. So, the question remains, how will social policy makers respond?

The editors of this special issue argue that "the current problems in Europe, such as the crisis in democratic representation and the Brexit vote" among other development (e.g., ongoing sluggish economic performance with associated such as the crisis) stem from the "overall neoliberal direction of the EU, and especially, the influence of Anglo-American countries in this regard" (Corbett and Walker forthcoming: page). They suggest that "neglecting the social has weakened the progressive and integrative role of social policy over the last 40 years" (2018: page). Recalling the 1997 Amsterdam declaration on social quality of Europe and judging from the anti-austerity protests which emerged across Europe from 2011 onwards, including in Greece, Ireland, Italy, Portugal, Spain, and the UK, it is clear that although European social scientists raised the alarm, policy makers have not necessarily been listening and that they have not done enough over the past twenty years to "...create a social policy that has its own independent rationale and

legitimacy so as to counterbalance the dominance of economic and monetary policy within the EU" (Walker, 1998: 109).

- ALCOCK, P. 2010. A strategic unity: defining the third sector in the UK. *Voluntary Sector Review*, 1, 5-24.
- APPADURAI, A. 2017. Democracy fatigue. *In:* GEISELBERGER, H. (ed.) *The Great Regression* Cambridge: Polity.
- BIEKART, K. & FOWLER, A. 2013. Transforming Activisms 2010+: Exploring Ways and Waves. *Development and Change*, 44, 527-546.
- BILLIS, D. 1993. Organising Public and Voluntary Agencies, London, Routledge.
- BILLIS, D. & GLENNERSTER, H. 1998. Human Services and the Voluntary Sector: Towards a Theory of Comparative Advantage. *Journal of Social Policy*, 27, 79-98.
- BOBEL, C. 2007. I'm not an activist, though I've done a lot of it': Doing Activism, Being Activist and the 'Perfect Standard' in a Contemporary Movement. *Social Movement Studies* 6, 147-159.
- BOUKALAA, S. & DIMITRAKOPOULOU, D. 2017. The politics of fear vs. the politics of hope: analysing the 2015: Greek election and referendum campaigns. *Critical Discourse Studies*, published online first, 1.
- BROWN, W. 2015. *Undoing the Demos: Neoliberalism's Stealth Revolution,* New York, Zone Books.
- BUXTON, X. 2017. *Lexit: looking forwards, not backwards* [Online]. openDemocracy. Available: https://www.opendemocracy.net/looking-at-lexit/xavier-buxton/lexit-looking-forwards-not-backwards [Accessed 14 December 2017.
- CALHOUN, C. 2013. Occupy Wall Street in perspective. *British Journal of Sociology*, 64, 26-38.
- CASTELLS, M. 2012. *Networks of Outrage and Hope: Social Movements in the Internet Age,* Cambridge, Polity.
- CHOONARA, J. 2015. *EU referendum: Should we stay or should we go?* [Online]. Socialist Review. Available: http://socialistreview.org.uk/404/eu-referendum-should-we-stay-or-should-we-go [Accessed 20 November 2017.
- CLARKE, J. 2004. Dissolving the Public Realm? The Logics and Limits of Neoliberalism. *Journal of Social Policy*, 33, 27-48.
- CLINTON, H. 2016. *Hillary Clinton: 'half of Trump's supporters go into the basket of deplorables' video* [Online]. The Guardian Available:

 https://www.theguardian.com/us-news/video/2016/sep/10/hillary-clinton-half-of-trumps-supporters-go-into-the-basket-of-deplorables-video [Accessed 20 December 2017.
- COLLIER, S. J. 2012. Neoliberalism as big Leviathan, or...? A response to Wacquant and Hilgers. *Social Anthropology*, 20, 186-195.
- CROUCH, C. 2011. *The Strange Non-Death of Neoliberalism* Cambridge, Polity Press.
- DEAKIN, N. 2001. In Search of Civil Society, Basingstoke, Palgrave.

- DEAKIN, N. 2014. Seize the agenda or risk becoming an instrument of the state. *In:* SLOCOCK, C. (ed.) *Making Good: The Future of the Voluntary Sector.* London: Civil Exchange.
- DELLA PORTA, D. 2015. *Social Movements in Times of Austerity*, Cambridge, Polity Press.
- DELLA PORTA, D. 2017. Progressive and regressive politics in late neoliberalism *In:* GEISELBERGER, H. (ed.) *The Great Regression.* Cambridge: Polity.
- DELLA PORTA, D. & DIANI, M. 2006. *Social Movements: An Introduction,* London, Blackwell.
- DWYER, P. 1998. Conditional citizens? Welfare rights and responsibilities in the late 1990s. *Critical Social Policy*, 18, 493-518.
- FIELD, F. 2016. Brexit would help us control immigration. Like me, many Labour voters want out [Online]. The Guardian Available:

 https://www.theguardian.com/commentisfree/2016/jun/14/eu-immigration-control-labour-supporters-voters-party [Accessed 27 November 2017.
- FLAHERTY, J. 2016. *No More Heroes: Grassroots Challenges to the Savior Mentality,* Chico, CA, AK Press.
- FLINDERS, M. 2016. The Problem with Democracy. *Parliamentary Affairs*, 69, 181-203.
- GEISELBERGER, H. (ed.) 2017. The Great Regression, Cambridge: Polity.
- GEORGE, V. & WILDING, P. 1994. *Welfare and Ideology,* Hemel Hempstead, Harvester Wheatsheaf.
- GIUGNI, M. G. 1998. Was it worth the effort? The Outcomes and Consequences of Social Movements. *Annual Review of Sociology*, 24, 371-393.
- GLASIUS, M. & ISHKANIAN, A. 2015. Surreptitious Symbiosis: Engagement between activists and NGOs. *Voluntas* 26, 2620-2644.
- GLASIUS, M. & PLEYERS, G. 2013. The Global Moment of 2011: Democracy, Social Justice and Dignity. *Development and Change* 44, 547-567.
- GOODWIN, J. & JASPER, J. M. (eds.) 2012. *Contention in Context: political opportunities and the emergence of protest,* Palo Alto: Stanford.
- GOODWIN, M. & HEATH, O. 2016. Brexit vote explained: poverty, low skills, and lack of opportunities. London: Joseph Rowntree Foundation
- GRAMSCI, A. 1978. *Selections from Political Writings 1921-1926,* London, Laurence and Wishart.
- HALFPENNY, P. & REID, M. 2002. Research on the volutnary sector: An Overview. *Policy and Politics*, 30, 533-550.
- HARRIS, B. 2010. Voluntary action and the state in historical perspective. *Voluntary Sector Review*, **1**, 25-40.
- HARRIS, M., ROCHESTER, C. & HALFPENNY, P. 2001. Voluntary Organisations and Social Policy: Twenty Years of Change. *In:* HARRIS, M. & ROCHESTER, C. (eds.) *Voluntary Organisations and Social Policy: Perspectives on Change and Choice.* London: Palgrave.
- HARVEY, D. 2007. *A Brief History of Neoliberalism,* Oxford, Oxford University Press.
- ISHKANIAN, A. & ALI, I. S. 2018. From Consensus to Dissensus: The Politics of Anti-austerity Activism in London and Its Relationship to Voluntary Organizations. *Journal of Civil Society*, 14, 1-19.

- ISHKANIAN, A. & GLASIUS, M. 2017. What does democracy mean? Activist views and practices in Athens, Cairo, London and Moscow. *Democratization*, 24, 1006-1024
- ISHKANIAN, A. & GLASIUS, M. 2018. Resisting neoliberalism? Movements against austerity and for democracy in Cairo, Athens and London. *Critical Social Policy*, online first 1-20.
- JASPER, J. M. 2014. Constructing Indignation: Anger Dynamics in Protest Movements. *Emotion Review*, 6, 208-213.
- JOYA, A. 2011. The Egyptian revolution: crisis of neoliberalism and the potential for democratic politics. *Review of African Political Economy*, 38, 367-386.
- KALDOR, M. & SELCHOW, S. 2012. The 'Bubbling Up' of Subterranean Politics in Europe. Civil Society and Human Security Research Unit, London School of Econoimcs.
- KAUFMAN, E. 2016. It's NOT the economy, stupid: Brexit as a story of personal values. *LSE British Politics and Policy* [Online]. Available from: http://blogs.lse.ac.uk/politicsandpolicy/personal-values-brexit-vote/ [Accessed 7 July 2016 20 December 2017].
- KEANE, J. 2009. *The Life and Death of Democracy.*, New York, Simon & Schuster. KRIESI, H., GRANDE, E., LACHAT, R., DOLEZAL, M., BORNSCHIER, S. & FREY, T. 2008. *West European Politics in the Age of Globalization,* Cambridge, Cambridge University Press
- LEWIS, J. 1999. Reviewing the Relationship Between the Voluntary Sector and the State in Britain in the 1990s. *Voluntas*, 10, 255-269.
- MACGREGOR, S. 2005. The Welfare State and Neoliberalism. *In:* SAD-FILHO, A. & JONSTON, D. (eds.) *Neoliberalism: A Critical Reader.* London: Pluto Press.
- MARTIN, G. 2001. Social movements, welfare and social policy: a critical analysis. *Critical Social Policy*, 21, 361-383.
- MATSAGANIS, M. & LEVENTI, C. 2014. Poverty and Inequality during the Great Recession in Greece. *Political Studies Review*, 12, 209-223.
- MERKEL, W. 2014a. Is capitalism compatible with democracy? *Zeitshrift fur Vergleichende Politkwissenschaft,* 8, 109-128.
- MERKEL, W. 2014b. Is there a crisis of democracy? *Democratic Theory*, 1, 11-25.
- MILBOURNE, L. & CUSHMAN, M. 2015. Complying, transforming or resisting in the new austerity? Realigning social welfare and independent action among English voluntary organisations. *Journal of Social Policy*, 44, 463-485.
- MILBOURNE, L. & MURRAY, U. (eds.) 2017. *Civil Society Organizations in Turbulent Times: A gilded web?*, London UCL Institute of Education Press.
- MISHRA, P. 2017. The Age of Anger: A History of the Present, London, Penguin.
- MURRAY, U. & MILBOURNE, L. 2017. Civil society and neo-liberalism. *In:* MILBOURNE, L. & MURRAY, U. (eds.) *Civil Society Organizations in Turbulent Times.* London: UCL IOE Press.
- ONG, A. 2007. Neoliberalism as a mobile technology. *Transactions of the Institute of British Geographers*, 32, 3-8.
- PECK, J., THEODORE, N. & BRENNER, N. 2012. Neoliberalism, interrupted. *In:* CAHILL, D., EDWARDS, L. & STILLWELL, F. (eds.) *Neoliberalism: Beyond the Free Market.* Cheltenham: Edward Elgar.
- PLATTNER, M. F. 2015. Is Democracy in Decline. *Journal of Democracy*, 26, 5-10.

- PLEYERS, G. 2011. *Alter-Globalization: Becoming Actors in the Global Age,* Cambridge, Polity Press.
- POWELL, F. 2009. Civil Society, Social Policy and Participatory Democracy: Past, Present, and Future. *Social Policy and Society*, 8, 49-58.
- ROCHESTER, C. 2013. *Rediscovering Voluntary Action: The Beat of a Different Drum,* London, Palgrave Macmillan.
- ROCHON, T. R. & MAZMANIAN, D. 1993. Social Movements and the Policy Process. *Annals of the American Academy of Political and Social Science*, 528, 75-87
- SIMITI, M. 2017. Civil Society and the Economy: Greek Civil Society During the Economic Crisis, . *Journal of Civil Society*, 13, 357-373.
- SMITH, M. & COLLIVER, C. 2016. The impact of Brexit on far-right groups in the UK: Research Briefing London: Institute of Strategic Dialogue.
- STREECK, W. 2014. How will capitalism end? New Left Review, 87, 35-64.
- STREECK, W. 2017. The return of the repressed as the beginning of the end of neoliberal capitalism. *In:* GEISELBERGER, H. (ed.) *The Great Regression.* Cambridge: Polity.
- TARROW, S. 2011. *Power in Movement* Cambridge, Cambridge University Press.
- TEJERINA, B., PERUGORRIA, I., BENSKI, T. & LANGMAN, L. 2013. From indignation to occupation: A new wave of global mobilization. *Current Sociology*, 61, 377-392.
- THATCHER, M. & SCHMIDT, V. A. 2013. Conclusion: Explaining the resilience of neo-liberalism and possible pathways out. *In:* SCHMIDT, V. A. & THATCHER, M. (eds.) *Resilient Liberalism in Europe's Political Economy.* Cheltenham: Edward Elgar.
- TILLY, C. & TARROW, S. 2007. *Contentious Politics,* Boulder, CO, Paradigm Publishers.
- TOURAINE, A. 1984. Le retour de l'acteur, Paris, Fayard.
- TUCK, R. 2016. *The Left Case for Brexit* [Online]. Dissent Magazine. Available: https://www.dissentmagazine.org/online articles/left-case-brexit [Accessed 27 November 2017.
- VAN STEKELENBURG, J. & KLANDERMANS, B. 2013. The social psychology of protest. *Current Sociology*, 61, 886-905.
- WALKER, A. 1998. The Amsterdam declaration on the social quality of Europe. *European Journal of Social Work,* **1,** 109-111, .
- WELDON, L. S. 2011. When protest makes policy: how social movements represent disadvantaged groups, Ann Arbor University of Michigan Press.
- WIEVIORKA, M. 2005. After new social movements. *Social Movement Studies*, 4, 1-19.
- WINTOUR, P. 2017. *Nick Clegg says threat of wealthy Brexit elite and populism damages UK* [Online]. The Guardian. Available: https://www.theguardian.com/politics/2017/jun/22/nick-clegg-says-threat-of-wealthy-brexit-elite-and-populism-damages-uk.
- WOLF, M. 2017. *The economic consequences of Jeremy Corbyn* [Online]. Financial Times. Available: https://www.ft.com/content/0e956c1e-a8e5-11e7-93c5-648314d2c72c [Accessed 20 December 2017.
- ZAGORIA, T. 2017. What next for Lexit? Left-wing Eurosceptics and their vision for Brexit [Online]. New Statesman. Available: https://www.newstatesman.com/politics/staggers/2017/08/what-next-

<u>lexit-left-wing-eurosceptics-and-their-vision-brexit</u> [Accessed 27 November 2017.