

1 Comparing future patterns of energy system change in 2°C 2 scenarios to expert projections

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16 17 **Abstract**

18 Integrated assessment models (IAMs) are computer-based instruments used to assess the implications
19 of human activity on the human and earth system. They are simultaneously also used to explore
20 possible response strategies to climate change. As IAMs operate simplified representations of real-
21 world processes within their model structures, they have been frequently criticised to insufficiently
22 represent the opportunities and challenges in future energy systems over time. To test whether
23 projections by IAMs diverge in systematic ways from projections made by technology experts we
24 elicited expert opinion on prospective change for two indicators and compared these with the
25 outcomes of IAM studies. We specifically focused on five (energy) technology families (solar, wind,
26 biomass, nuclear, and carbon capture and storage or CCS) and compared the considered implications
27 of the presence or absence of climate policy on the growth and diffusion of these technologies over
28 the short (2030) to medium (2050) term. IAMs and experts were found to be in relatively high
29 agreement on system change in a business-as-usual scenario, albeit with significant differences in the
30 estimated magnitude of technology deployment over time. Under stringent climate policy
31 assumptions, such as the internationally agreed upon objective to limit global mean temperature
32 increase to no more than 2 °C, we found that the differences in estimated magnitudes became smaller
33 for some technologies and larger for others. Compared to experts, IAM simulations projected a greater
34 reliance on nuclear power and CCS to meet a 2 °C climate target. In contrast, experts projected a
35 stronger growth in renewable energy technologies, particularly solar power. We close by discussing
36 several factors that are considered influential to the alignment of the IAM and expert perspectives in
37 this study.

38 39 **Keywords**

40 Technology diffusion, Integrated assessment, Climate change, 2 degrees, Expert elicitation

41 **1 Introduction**

42 Integrated assessment models (IAMs) are computer-based instruments used to assess the implications
43 of human activity on the human and earth system. They are simultaneously also used to explore
44 possible response strategies to climate change. Scenarios generated by these models inform policy
45 makers on elements such as the timing of greenhouse gas (GHG) emission reductions, required
46 changes in technological infrastructure, and the potential contribution of different world regions to
47 limiting global temperature increase (e.g. Calvin et al., 2012; Kriegler et al., 2013; Riahi et al., 2015;
48 Tavoni et al., 2015; Weyant and Kriegler, 2014). In the past these scenarios have proven to play an
49 important role in informing society about the effects of future climate and energy policies. For
50 example, the assessment reports by the *Intergovernmental Panel on Climate Change* (IPCC), reviewing

51 model-based scenario literature on global systems change, have helped inform negotiators and heads
52 of state in articulating long-term ambitions in line with the internationally agreed upon objective to
53 limit global mean temperature increase to no more than 2 °C. To illustrate, the IPCC's *fourth*
54 *Assessment Report* (AR4) has provided the underpinning of the European Union's ambition to reduce
55 GHG emissions by 80%–95% in 2050 compared to 1990 levels (Council of the European Union, 2009;
56 Gupta et al., 2007). Similarly, the IPCC's *fifth Assessment Report* (AR5) has supported the
57 communicated ambition of the G7 during the Paris Agreement to reduce global GHG emissions by
58 40%–70% in 2050 compared to 2010 levels (G7, 2015; UN, 2015). Due to this rising importance of
59 model-based scenarios in climate change mitigation policy and strategy, interest has sharpened on the
60 evaluation of IAMs and their depictions of achievable technological growth under stringent climate
61 mitigation assumptions (Anderson, 2015; Anderson and Peters, 2016; Fuss et al., 2014).

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63 Literature evaluating the ability of IAMs (and related models) to capture future energy system change
64 has emphasised the difficulty of using formal model validation methods (Schwanitz, 2013). One reason
65 is that IAMs are designed to capture long-run dynamics of aggregated human activity and not the
66 dynamics of more incidental or volatile processes. This means that comparing IAM projections to
67 recent observations has limited relevance for model evaluation (van Vuuren et al., 2010). Instead,
68 other methods have been designed to evaluate the projected patterns in IAMs, including (1) inter-
69 model comparisons, to identify dominant or robust patterns across multiple IAMs (e.g. Kriegler et al.,
70 2015; Riahi et al., 2015; Tavoni et al., 2015), (2) comparative analysis with long-run observational
71 datasets, to assess whether depicted trends on the speed of technological diffusion and scalability of
72 technologies are consistent with historical evidence (e.g. Kramer and Haigh, 2009; van der Zwaan et
73 al., 2013; van Sluisveld et al., 2015; Wilson et al., 2012) and (3) retrospective analysis, to test whether
74 modelled system behaviour can approximate the observed historical developments of its real-world
75 counterpart (e.g. Fujimori et al., 2016; Metayer et al., 2015; Trutnevyte et al., 2016; van Vuuren and
76 O'Neill, 2006). Although such studies provide useful insights on the performance of IAMs, they remain
77 focused on past insights and take little note of current or prospective innovation processes and
78 development. Hence, comparative methods that rely on historical data and trends assume continuity
79 of the past and may therefore be less meaningful in situations where trends are changing (National
80 Research Council, 2010).

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82 Several strands of literature have applied alternative methods to provide insights on future
83 developments (Wilson et al., 2017). Systematically consulting specialists in a field of expertise is one
84 example. Experts are assumed to have the ability to interpret the wealth of (tacit) information on
85 current societal and technological trends and consider their implications for the future. Collecting this
86 knowledge through expert elicitation has the advantage of gauging uncertainties beyond current
87 conditions (Bosetti et al., 2016). For example, various expert elicitations have assessed changes in the
88 costs of electricity generation under various descriptive scenarios on RD&D funding. Examples include
89 elicitations on the future costs of biomass energy (Fiorese et al., 2014), solar PV (Bosetti et al., 2012;
90 Curtright et al., 2008), nuclear energy (Anadón et al., 2012; Baker et al., 2008) and carbon capture and
91 storage (CCS) (Baker et al., 2009; Chan et al., 2011; Nemet et al., 2013; Rao et al., 2006). However,
92 experts are known to be susceptible to cognitive biases (Marquard and Robinson, 2008), affecting the
93 transparency, accuracy and defensibility of their judgements. Moreover, expert judgements are usually
94 limited to a single object of interest and their projections do not stretch out over very long time scales.
95 Given these limitations, expert elicitations may only provide limited guidance on counterfactual
96 developments that remain aligned with the 2 °C objective over time.

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98 In this study we present a comparative analysis of two different analytical methods that are both used
99 to assess future change. We focus particularly on quantitative projections provided by IAMs and
100 quantitative estimates elicited from experts. To our knowledge, expert elicitations have rarely focused
101 on technology deployment, nor have they been directly compared to IAM outcomes. The few expert
102 elicitation studies on growth and diffusion of energy technologies have predominantly focused on

103 driving forces and evaluation criteria (see e.g. Napp et al., 2015; Vaughan and Gough, 2016). As these
104 studies have mostly remained on a qualitative level, they cannot directly be compared to IAM output.
105 We therefore confront existing IAM data with expert projections acquired through a new expert
106 elicitation process. Given how the decarbonisation of the power sector is the principal near and
107 medium-term response strategy in IAMs (Clarke et al., 2014), we are specifically interested in
108 comparing projections for this sector. We focus on the five main families of electricity-supply
109 technologies that contribute the most to decarbonisation in (IAM) projections, which are solar PV,
110 wind, nuclear, biomass, and thermal plants with and without carbon removal technologies (CCS). In
111 the next section we will first elaborate on the selection process for experts and scenarios and describe
112 the applied methodology. Section 3 presents the results of the expert elicitation and the IAM scenarios.
113 Section 4 discusses the factors that are considered to impose influence on the alignment of the IAM
114 and expert perspectives and Section 5 summarises and concludes.

115 2 Methodology

116 2.1 Models and scenarios

117 To study future change from an IAM perspective we use the outcomes of a multi-model inter-
118 comparison study (MIP), which allow us to sample the results of multiple high resolution IAMs that
119 have run under harmonised settings. The benefit of using high resolution IAMs is that they typically
120 represent relevant interactions and feedbacks that can be used to assess the implications of human
121 activity on the system (as opposed to the more highly aggregated IAMs used for cost-benefit analyses)
122 (Edmonds et al., 2012). In this study we specifically focus on an ensemble of high resolution IAMs that
123 have participated in the LIMITS project, a multi-model inter-comparison project aimed at assessing
124 policies and timescales consistent with limiting global mean temperature increase to 2 °C within the
125 21st century (Kriegler et al., 2013).

126 2.1.1 Selection of integrated assessment models

127 The ensemble of models included for study encompasses a set of high resolution IAMs that are widely
128 used to assess systemic change over time and under various pressures, contributing over half the
129 scenarios in the IPCC's AR5 Scenario Database (IPCC, 2014; Krey et al., 2014b). Next to having
130 contributed to the previous large-scale IPCC assessment reports, they also play a central role in the
131 forthcoming scenario framework which is to be used in future assessment reports (also referred to as
132 SSPs and RCPs, see e.g. Moss et al., 2010; O'Neill et al., 2014 and the Supplementary information for
133 details). As such, the results produced by the models in our ensemble can be considered representative
134 in the field of IAM studies.

135 The IAMs in this study provide a wide range of possible transition pathways over time and towards the
136 2 °C objective (see Figure A1 in the Supplementary information). This breadth in outcome is a result of
137 methodological and structural differences between these IAMs, which can be expressed in terms of
138 variation in the coverage of the economy, the degree of foresight, the level of detail in spatial, sectoral
139 and technological resolution, and assumptions or constraints on the speed of technology diffusion (see
140 Table 1) (Kriegler et al., 2015). By combining diverse models in an inter-comparison study, we can
141 assess the robustness of projected long-term developments within a range of embedded structural
142 uncertainty (Wilson et al., 2017). In this study it is therefore more of interest to focus on the collective
143 pattern observed across these IAMs than the individual model responses. To prevent a selective draw
144 of model outcomes, we tested whether the patterns of the current subset of IAM models and scenarios
145 deviate significantly from the full set of result as found in the IPCC's AR5 Scenario Database (IPCC,
146 2014). We found that the IAM models and scenarios in Table 1 broadly represent the middle of the
147 road in all IPCC's AR5 result (see Annex A in Supplementary information).

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Table 1 - Key model characteristics, adapted from Kriegler et al. (2015)

Name ^{*1}	Time horizon	Model category	Intertemporal Solution Methodology	Tech diversity in low carbon supply	Classification ^{*2}
AIM-Enduse	2050	Partial equilibrium	Recursive dynamic	High	Medium response
GCAM	2100	Partial equilibrium	Recursive dynamic	High	High response
IMAGE	2100	Partial equilibrium	Recursive dynamic	High	High response
MESSAGE	2100	Partial equilibrium	Intertemporal optimisation	High	High response
REMIND	2100	General equilibrium	Intertemporal optimisation	High	High response
TIAM-ECN	2100	Partial equilibrium	Intertemporal optimisation	High ^{*3}	High response ^{*3}
WITCH	2100	General equilibrium	Intertemporal optimisation	Low	Low response

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*1 Sources: AIM-Enduse (Kainuma et al., 2004); GCAM (Clarke et al., 2007); IMAGE (Stehfest et al., 2014); MESSAGE (Messner and Strubegger, 1995); REMIND (Bauer et al., 2013; Luderer et al., 2013); WITCH (Bosetti et al., 2006) and TIAM-ECN (Keppo and van der Zwaan, 2011)

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*2 Classification represents a pattern of common model behaviour in response to a carbon tax in terms of cumulated carbon reduction, carbon over energy intensity reduction and structural changes in energy use (primary energy) (Kriegler et al., 2015).

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*3 The TIAM-ECN model was not part of the Kriegler et al. (2015) evaluation study – based on the model characteristics for the TIAM-ECN model it is assumed that it behaves similarly to comparable models.

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2.1.2 Scenarios

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We analyse two different scenarios that outline a future with and without climate policy. In order to ensure that model responses are clearly traceable to the differences in the model structure, we explicitly selected the standard (idealised) baseline and mitigation scenarios that are created by (solely) harmonising assumptions on the presence or absence of future climate policy. Scenarios that implement richer narratives of change (such as those including detail on the timing of international collaboration or technology availability, see e.g. Krey et al., 2014a; Riahi et al., 2015 for examples) are not further analysed in this work. Our two scenarios are:

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- 1) A baseline (*Baseline*) scenario, describing a business-as-usual case in which there will be no global agreement on international climate policy. Changes in the energy system will therefore mostly be driven by other factors than climate policy, such as growing energy demand linked to demographics and resource price developments which reflect scarcity and innovation. In general the *Baseline* scenario does not entail major technology shifts over time, while greenhouse gas emissions increase over the century, peaking only towards the end of the century as population stabilises (see Tavoni et al. (2015); van Sluisveld et al. (2013) for regional and global decomposition analyses). A business-as-usual scenario allows consideration of system change over time as adopted within the model structure without the influence of additional exogenous pressure.

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- 2) A climate policy (*2 Degrees*) scenario, describing a mitigation pathway that will restrict the increase in global mean temperature to a maximum of 2 °C in the year 2100 (all corresponding to a likely (>66%) probability of meeting 2 °C, see Annex A in the Supplementary information). To maintain narrative simplicity, this scenario assumes an immediate and universal implementation of a global carbon tax to induce the deployment of low-carbon technologies in a most cost-effective manner while ignoring the normative (fair) distribution of efforts. The carbon tax increases the price of energy carriers with a carbon content, creating a price-based preference order in favour of low-carbon or carbon-removal alternatives over unabated fossil-fuel technologies. These additional costs add to the system change drivers already included in the business-as-usual scenario. In general the *2 Degrees* scenario leads to an immediate move away from fossil-fuel dependent technologies and towards a diverse blend of decarbonisation options, such as (1) renewable (non-combustible) power supply; (2) deployment of carbon removal technologies (such as carbon capture and storage, CCS); and (3) energy efficiency improvements.

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198 2.2 Expert elicitation

199 To collect expert projections along similar assumptions about future climate policy as adopted by IAMs,
 200 we employed the lower bound of the CO₂ emission reduction range as reported in the IPCC's 4th
 201 *Assessment Report* (50%–85% by 2050 compared to 2000 levels) (IPCC, 2007) as an indication of
 202 needed transformative change. We used the value of the 4th *Assessment Report* (2007) as the 5th
 203 *Assessment Report* (2014) had not been published yet at the time. As both ranges are considered
 204 broadly comparable (Van Vuuren et al., 2015), it is assumed that this does not impose influence to the
 205 end result of this study. No other assumptions on future change were provided to the expert to prevent
 206 the narrowing of the experts' focus. In the following section we outline our elicitation protocol in more
 207 detail.

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209 2.2.1 Expert selection

210 To gain an alternative perspective on future change, we selected technology experts with a
 211 comprehensive view of all the various factors that may stimulate or inhibit the development of a
 212 specific technology (both technical aspects, as well as whole energy system dynamics). To identify
 213 relevant participants, we drew on the lead authors of technology-focused chapters of key assessment
 214 and synthesis products such as the IPCC's 4th *Assessment Report* (Sims et al., 2007), the *Global Energy*
 215 *Assessment* (GEA, 2012), the IPCC's *Special Report of Renewable Energy Sources and Climate Change*
 216 *Mitigation* (Edenhofer et al., 2011) and the *Global Status Report* (REN21, 2014). We thus extended
 217 earlier selection procedures that identified relevant expertise. Each expert was contacted via email,
 218 explained the project aim and invited to take part in the elicitation. To boost sample sizes, participating
 219 experts were also requested to propose alternative or additional participants following a snowball
 220 sampling technique. This network approach proved particularly useful for identifying bioenergy and
 221 nuclear experts in our study.

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223 A total of 39 experts took part in our elicitation (33% of the 117 experts contacted), including
 224 representatives of universities or research institutes (51%), member-based organisations dedicated to
 225 a specific technology (21%), governmental agencies (15%), private sector (8%) and intergovernmental
 226 organisations (5%) (see Table 2 and Annex B in the Supplementary materials). Overall, the participating
 227 experts formed a diverse group covering both theoretical and practical knowledge. Per energy supply
 228 technology individually, the samples vary in size (see Table 2). Although no rule exists on how many
 229 experts are needed in an expert elicitation, five to six specialists are considered to be a lower bound
 230 for representing most of the expertise and breadth of opinion, provided that the experts have a broad
 231 understanding of the problem (Keeney and von Winterfeldt, 1991; Morgan, 2014). If we compare our
 232 sample of experts to other elicitations on future system change (see Bosetti et al., 2016 for an
 233 overview), we find that the number of experts sampled in this elicitation are in the range of comparable
 234 expert elicitation although near the lower bound for each technology individually.

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236 **Table 2 - Overview of invited experts per technology**

	Wind	Solar	Nuclear	Biomass	CCS
Number of experts contacted	24	19	16	33	25
Responses	7 (29%)	7 (37%)	6 (38%)	12(36%)	7 (28%)
Year of elicitation	2014-2015	2014-2015	2014-2015	2014-2015	2015-2016
Academia / research institutes	2	3	3	6	6
Governmental agency	1	2	1	1	1
Intergovernmental organisation			2		
Member-based organisations	3	1		4	
Private organisations	1	1		1	
TOTAL	7	7	6	12	7

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239 **2.2.2 Elicitation method**

240 In the elicitation, we used both direct and indirect elicitation methods (O’Hagan et al., 2006) to identify
 241 and limit possible cognitive biases. Recognised biases in expert elicitations are (1) motivational biases
 242 (due to personal interests or other context-related factors), (2) accessibility biases (relating to
 243 information first coming to mind), (3) anchoring and adjustment biases (not being able to adjust above
 244 or below a benchmark or reference point), and (4) overconfidence bias (as a result of reinforcing
 245 evidence found in newly available information) (Martin et al., 2012).

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 247 The first two types of bias may be limited via the framing of questions. In order to expose motivational
 248 bias, the survey started with a question in which experts were asked to rank the contribution of their
 249 technology to total electricity supply within a subset of eight technology families under varying future
 250 pathways for 2050. This question functioned as a self-assessment, providing insights on potential
 251 biases within a particular group of technology experts compared to the group as a whole. To reduce
 252 accessibility biases, we selected and pre-tested metrics based on literature (van der Zwaan et al., 2013;
 253 van Sluisveld et al., 2015; Wilson et al., 2012) to ensure their familiarity to both the IAM community
 254 and the technology experts. The selected metrics, covering both technology stock and growth over
 255 different timescales, are shown in Table 3.

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 257 Anchoring and overconfidence biases are harder to overcome given the unfamiliar nature of long-term
 258 future development. In order to test the consistency of experts throughout the elicitation protocol,
 259 several methods were used. First, to limit overconfidence and anchoring (Morgan, 2014), we asked
 260 experts to provide lower limit, mean and upper limit expected values rather than point estimates for
 261 future developments under different climate policy assumptions and for different periods in time.
 262 Additionally, the experts were asked to provide these quantitative values before they were shown
 263 results from IAMs. Secondly, we used the method of ‘rephrasing with alternative wording’ (Martin et
 264 al., 2012; Morgan, 2014). Instead of asking the same questions multiple times with different wordings,
 265 we asked experts about two different metrics that are logically interconnected. In this study we chose
 266 to focus on (1) total installed capacity which contains information about technology stocks and growth,
 267 and (2) market share which contains information about the impact of a technology on the electricity
 268 system. We assumed that these metrics are alternative but complementary indicators to describe
 269 future technological change in the power sector.

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 271 **Table 3 - overview of aggregate system metrics included in the expert elicitation**

Group	Metric	Description
Wind, Solar, Nuclear, Biomass	Total installed capacity (GW)	Total amount of technology stock
	Share in total electricity production (%)	Contribution of a technology to the electricity mix
CCS	CO ₂ capture rate (MtCO ₂ /yr)	Total capture capacity in the power sector
	Share in total electricity production (%)	Contribution of a technology to the electricity mix

272
 273 In a later stage of the survey, the experts were confronted with a visual representation of the IAM
 274 outcome on the same set of metrics. As another means to test for consistency we asked the experts
 275 to assess the presented values by using verbal statements on a five-point Likert scale, ranging from
 276 “very low” to “very high” with three evenly distributed intermediate steps in between. Although Likert
 277 scale results cannot reflect the breadth of possible response in much depth, they were preferred over
 278 open-ended questions as they allowed for quick sampling. Moreover, the method yields standardised
 279 output which improves the comparability between experts and expert groups. Using verbal statements
 280 as a means of expressing a judgement can also allow for more intuitive responses than when asking
 281 for numbers, especially when intuition can be considered a more appropriate form of analysis (as may
 282 be the case for forward-looking analysis). Their use may be also more desirable over more quantitative

283 probability estimates which are more prone to errors or bias (O’Hagan et al., 2006). To avoid a forced
284 response, the survey also offered experts the option of opting out of any question. For all questions,
285 the experts could also provide (optional) comments to explain their reasoning (see Annex C in the
286 Supplementary materials for the elicitation protocol per technology group).

287
288 We distributed the survey online for experts to self-complete in their own time. Advantages of online
289 surveys include geographical flexibility, cost-effectiveness and the option for participants to take the
290 survey at any time and place of choice. However, a limitation of online surveys is that it is hard to know
291 whether the question was understood correctly by the experts, or whether the experts took shortcuts
292 to complete the survey faster, leading to less reliable responses or missing data (Baker et al., 2014). To
293 prevent this we carried out a pre-test with an expert in each technology domain to assess the clarity
294 of the questions, as well as to consider whether questions were being interpreted similarly across
295 various technology expert groups. The pre-tests provided confidence that experts had a good overall
296 understanding of the elicitation metrics shown in Table 3.

298 2.2.3 Overall structure of the survey

299 The surveys were carried out between September 2014 and June 2016. To open the elicitation, experts
300 were asked to rank the relative roles of various technologies by their importance (in terms of share in
301 total power supply by 2050). This question was asked to all experts, requiring them to also assess
302 technologies outside their specialist field of expertise. Results are presented and discussed in Section
303 3.1.

304
305 The elicitation groups were then guided through a two-step approach (see Annex C in the
306 Supplementary information for a visual representation), beginning with questions asking for
307 quantitative estimates (lower, mean and upper values) for the metrics shown in Table 3. Experts in
308 each elicitation group were asked to estimate each metric for the technology in their field of expertise
309 for both the near future (2030) and medium-term future (2050) under both *Baseline* and *2 Degrees*
310 assumptions. In a second step, the elicitation groups were asked to qualitatively evaluate technology
311 projections provided by IAMs using the same metrics. Experts could evaluate the IAM values for the
312 near (2030) and medium-term (2050) future under *Baseline* and *2 Degrees* assumptions as “very low”,
313 “low”, “reasonable”, “high” or “very high”. The results of this two-step approach are further discussed
314 in Section 3.2.

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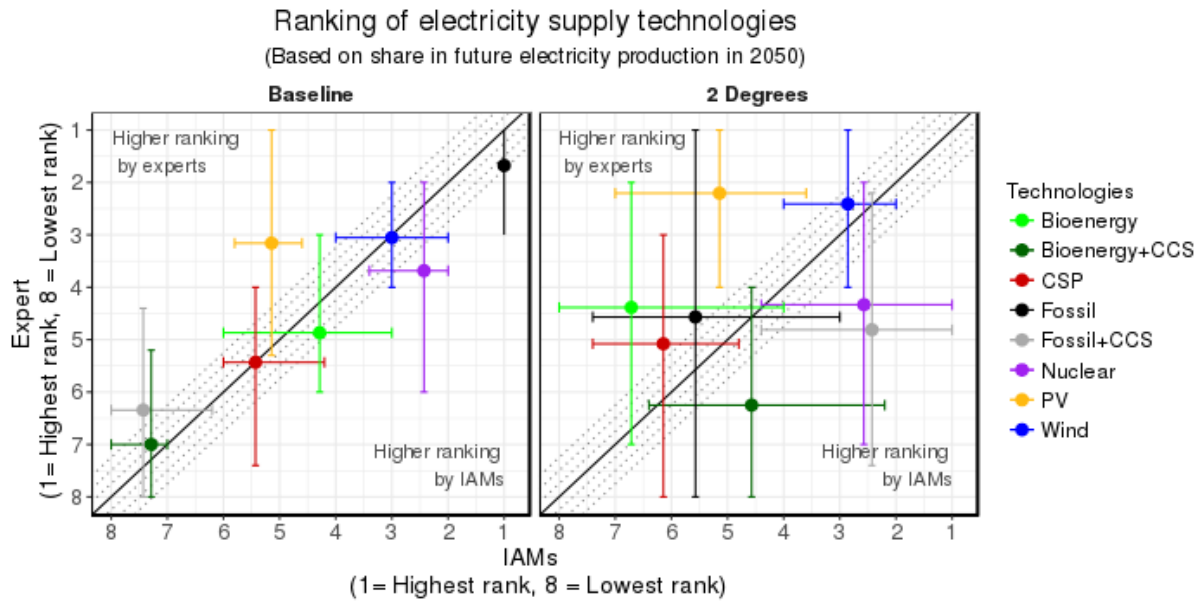
316 3 Results

317 3.1 Comparing power supply system projections

318 In the first part of the comparative analysis we focused on the relative contribution of specific energy
319 technologies to total electricity supply under *Baseline* and *2 Degrees* policy assumptions by 2050. For
320 experts, ranking the energy technology's contribution to future power supply was an explicit question.
321 For IAMs, a similar ranking was constructed by assigning ranks to the average relative contribution of
322 energy technologies to total power supply (with the largest relative contribution receiving the number
323 one ranked position, the second largest relative contribution the second ranked position, etc.). Results
324 are presented in Figure 1, plotting the mean and spread of expert rankings (y-axis, representing the
325 10th and 90th percentile of 39 responses) versus the mean and spread from IAM projections (x-axis,
326 representing the 10th and 90th percentile of 7 IAM outcomes). We have added a diagonal line to the
327 graph to represent the position in the plot where experts and IAMs are in consensus about the relative
328 position of an energy technology in a future power supply. A 1-point margin of difference is considered
329 as being broadly in agreement as well (dashed area in Figure 1).

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333 **Figure 1 - Mean ranking of energy technologies in the energy system in 2050 for both the experts and IAMs. Rank 1**
334 **represents the technology with the largest expected share in electricity supply by 2050, while rank 8 represents the lowest:**
335 **reading left to right on the x-axis therefore goes from technologies with the smallest share to technologies with the largest**
336 **shares. Ranges shown are the 10th and 90th percentile of the outcomes from 7 IAMs and 39 experts. The diagonal line**
337 **indicates agreement; shaded area represents a range of max 1-point difference in rankings.**

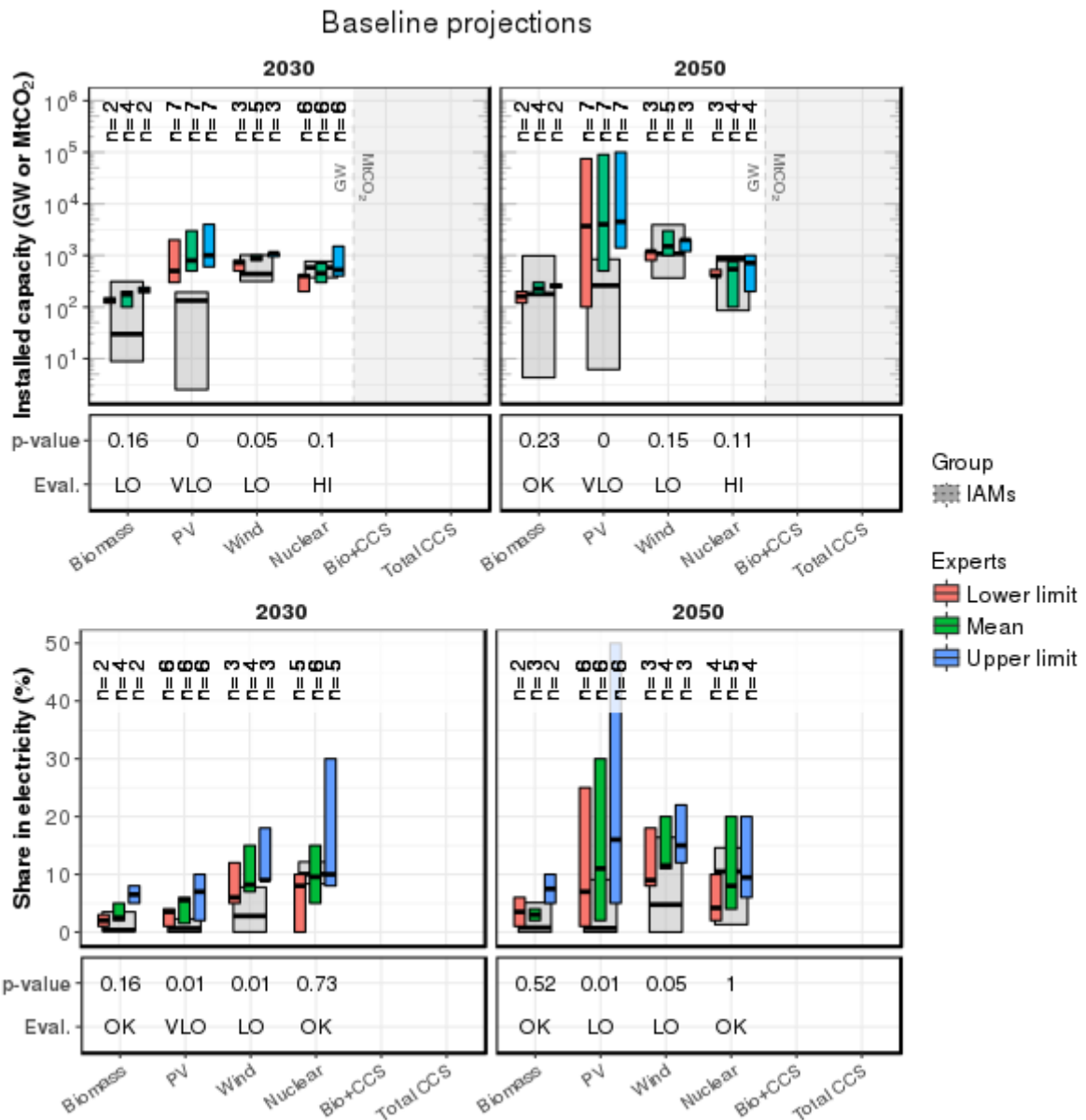
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339 We find that the IAMs and experts are broadly in agreement about the role of different technologies
340 under business-as-usual conditions in 2050 (*Baseline*, left panel of Figure 1). Both IAMs and experts
341 expect fossil fuels to remain the dominant energy source, followed by renewable power sources
342 (particularly wind). Some differences are found for the relative position of solar and nuclear power,
343 showing experts' greater preference for solar power and IAMs' preference for nuclear power. Overall,
344 the expert responses reach a wider range of results than IAMs, which appears to be independent of
345 the scenario and to some degree the technology being considered (see also Annex D in the
346 Supplementary information). This difference in perspective could be a reflection of IAMs adopting a
347 more optimal techno-economic perspective, while experts are able to implicitly or explicitly
348 incorporate, for example, socio-political considerations into their assessment.

349
350 Under stringent climate policy considerations (*2 Degrees*, right panel of Figure 1) a noticeable
351 difference emerges between IAMs and expert rankings as data points move further away from the
352 diagonal line representing consensus. This deviation is also noticeable among the experts and among
353 the IAMs themselves (reflected by an increasing spread). IAMs tend to rank fossil + CCS,
354 bioenergy + CCS and nuclear technologies in a higher position than experts whereas experts tend to
355 give higher ranks for solar power (both photovoltaic (PV) and concentrated solar power (CSP)) and
356 bioenergy. A major contrast between IAMs and experts is observed in the deployment of bioenergy,
357 whose position directly relates to model preferences for bioenergy + CCS. This may be a reflection of
358 our choice to focus on a standard (idealised) mitigation pathway, as the inclusion of other, non-
359 idealised, mitigation pathways, such as available in AR5 (Clarke et al., 2014) (see Annex D) shows to
360 shift the rank of some technologies in the assumed long-term solution strategy in IAMs (e.g.
361 Fossil + CCS may be replaced with solar PV and bioenergy). Wind power is the main exception, showing
362 an overall consensus between experts and IAMs on its relative position. This could be a result of the
363 large experience base for large-scale wind energy deployment and the observed stable growth over
364 decades.

365 3.2 Individual technology projections and evaluations

367 3.2.1 Direct elicitation methods

368 The experts were then asked next to focus on their technology of expertise and provide quantitative
 369 estimates for their short (2030) to medium (2050) term expectations for the metrics as presented in
 370 Table 3. In Figure 2 we depict the range of outcomes for the *Baseline* scenario and in Figure 3 for the
 371 *2 Degrees* scenario. For comparison, we show elicited results together with IAM outcomes. Alongside
 372 this visual comparison of IAM and expert projections, we used a simple statistical test to assess the
 373 difference between the means of IAM and expert estimates. As the estimates in both the IAM and
 374 expert groups are not consistently normally distributed (based on Shapiro-Wilk normality test, see
 375 Annex D in the Supplementary information), we used the Wilcoxon rank sum test for comparing mean
 376 differences between the two groups. We used this difference testing mainly to draw out further
 377 insights on the magnitude of agreement or disagreement among estimates. Experts were also
 378 presented with the mean IAM results and asked to rate the values as “very low” to “very high” with
 379 three intermediate steps in between. This combination of quantitative estimates, Wilcoxon rank sum
 380 test results, and the qualitative rating exercise, allowed for a thorough comparison of IAM results with
 381 the views of the experts.
 382



383
 384 **Figure 2- Elicited indicators under *Baseline* assumptions per technology-specific expert group. The broader grey bars**
 385 **represent the breadth in IAM outcomes per technology, with the median value shown as a black line. The smaller coloured**
 386 **bars represent the breadth in expert outcome for their lower, mean and upper estimates, with the median value shown**

387 as a black line. The numbers (n) at the top show the number of elicitations per technology for the quantitative assessment.
388 Experts were free to provide estimates of the lower, mean and/or upper limits, or opt out. This resulted in different sample
389 sizes than those shown in Table 2. The tables below each graph show the p-values of the Wilcoxon rank sum test: p-values
390 <0.05 indicate statistically different means between experts and IAMs. The tables also show the average outcome of the
391 qualitative rating exercise (Eval.) of IAM results: VLO = "Very Low", LO = "Low", OK = "Reasonable", HI = "High",
392 VHI = "Very High" (see Annex F in the Supplementary information for details). Under *Baseline* assumptions no growth and
393 diffusion of technologies such as Bio + CCS and CCS in general are taken into consideration. Some of the data has been
394 cropped for overview purposes, full ranges can be found in Annex E of the Supplementary Information.

395
396 Under *Baseline* assumptions (see Figure 2), the experts reported overall higher (median) estimates for
397 installed capacity than projected by IAMs, with nuclear power as an exception. This difference can be
398 observed for both the 2030 and 2050 period. Particularly solar PV shows a substantially higher estimate
399 in the expert projections compared to the IAM projections, with an approximately six-fold higher
400 estimate for installed capacity in 2030 and a twenty-fold higher estimate in 2050 (assuming median
401 values, see also Annex E in the Supplementary information). For the share of technologies in total
402 electricity production, experts also assigned significantly greater roles to solar PV than IAMs. This is
403 consistent with Figure 1. A similar pattern can be observed for wind power at a different level of
404 magnitude. Over time the discrepancy between experts and IAMs diminishes gradually, as is also
405 shown by the increasing p-values in Figure 2.

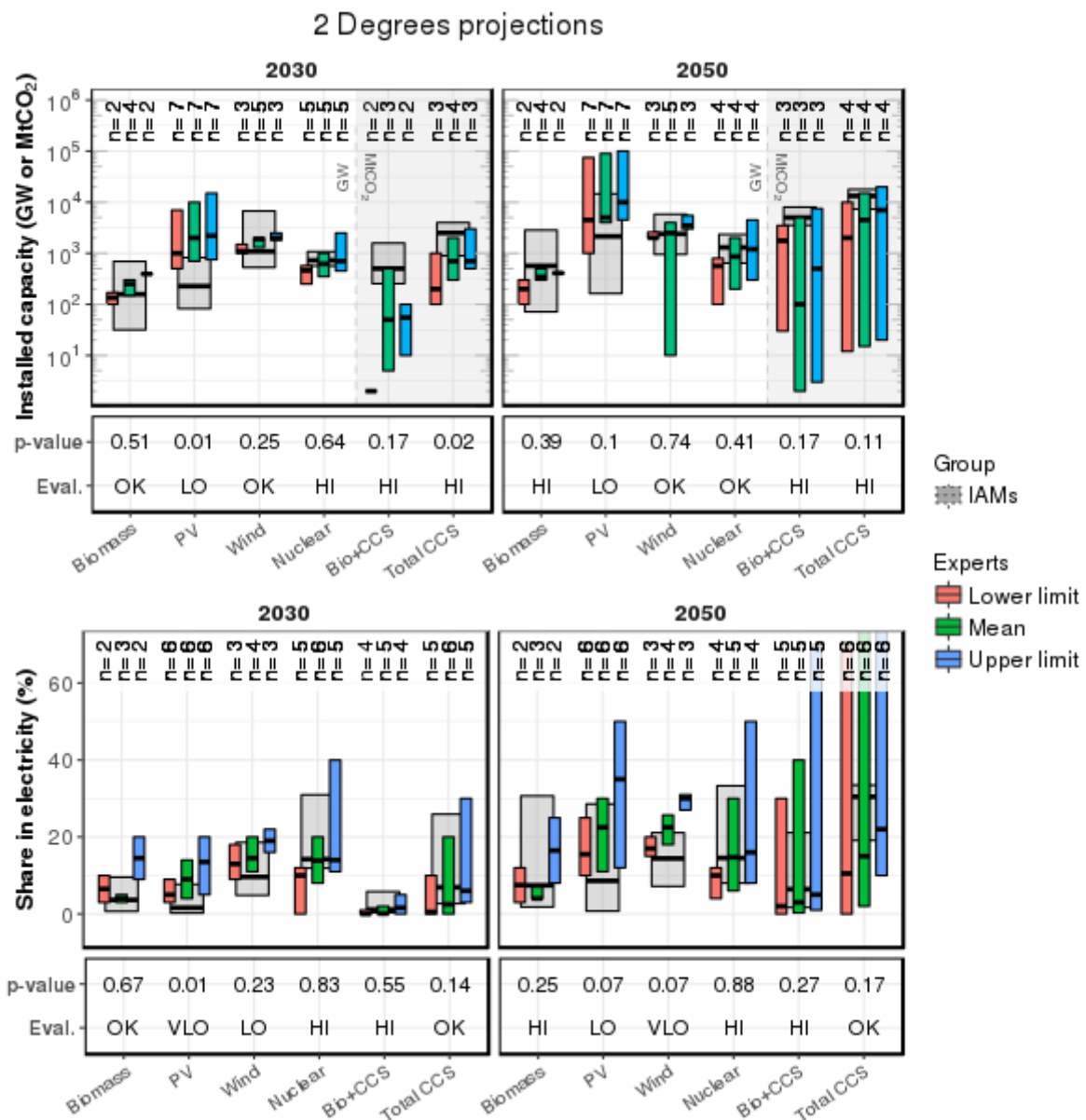
406
407 The experts projected more conservative values for installed capacity for nuclear power in the short-
408 term, which may be a result of assumptions on the economics and likelihood of new construction in
409 the light of the expected retirement of existing capital in the coming decade (World Nuclear
410 Association, 2016). Nonetheless, as seen in the share of nuclear power in total electricity production,
411 the experts assume widely diverging futures for nuclear power, ranging from 'conservative' to
412 'ambitious' perspectives. For biomass power generation the IAMs reproduce a similar result as
413 observed in Figure 1, showing only limited contribution and growth for this technology, whereas
414 experts are more optimistic for the near to medium-term future. In the *Baseline* scenario no growth
415 or diffusion is considered for power sources combined with carbon capture and storage (CCS)
416 technologies.

417
418 Under *2 Degrees* scenario assumptions, several differences between experts and IAMs are found,
419 particularly for solar PV, Bio + CCS and Total CCS (see Figure 3). For solar PV, the growth and diffusion
420 expectations are again significantly different for both the short and medium term, implying either a
421 structural underestimation of solar power development by IAMs, or a systematic underestimation of
422 the challenges of intermittent technologies by experts. For CCS deployment, experts consistently
423 estimated lower values than IAMs. Although some CCS deployment is assumed to materialise in the
424 power sector, we observe that experts are greatly divided about the extent to which this can occur.
425 This may be partly explained by the lack of actual experience in the (commercial) application of CCS
426 and Bio + CCS technologies in the power sector, as well as the large uncertainties surrounding the
427 (joint) application of these technologies (Fuss et al., 2014; Smith et al., 2016). Experts mostly assume
428 the application of CCS technologies linked to fossil-fuel based power plants by 2030, whereas IAMs
429 consider a significant growth of Bio + CCS in 2050. Interestingly, the IAMs appear to be more-or-less in
430 agreement on the depicted magnitude of CCS deployment (as indicated by the rather narrow grey
431 band for this technology family in Figure 3).

432
433 We also found some areas of agreement between the estimates of experts and IAMs in a *2 Degrees*
434 scenario. This is clearly observed for wind power in the short-term, showing that IAM and expert
435 estimates converge and reach greater agreement under *2 Degrees* than depicted earlier under *Baseline*
436 considerations (as shown by the p-value and the reasonable or "OK" evaluation for installed capacity).
437 However, IAMs' projected share of wind in power production is considerably lower than adopted by
438 experts, which underscores a difference in the implied capacity factor between experts and IAMs. As
439 the study considers technology "families" on a global scale, this difference may also be an outcome of

440 conflating expectations for (onshore and offshore) wind technologies and regional potentials. For
 441 bioelectricity we also observe that the estimates of experts and IAMs converge in a *2 Degrees* scenario,
 442 implying that both agree that stringent climate policies can mobilise more large-scale application of
 443 biomass in power generation. This is confirmed in the open-ended comments where experts
 444 articulated that biomass co-firing can be very effective as it can be installed relatively quickly and
 445 retrofitted into existing capital. The experts, however, emphasised that this is only possible if explicit
 446 incentives are implemented that move biomass into power generation and away from other
 447 applications. Some limits to this alignment can be observed, as perspectives start to diverge again by
 448 2050 (as indicated in the high or "HI" evaluation in Figure 3) which relates to the observed preference
 449 of IAMs to deploy bioenergy with CCS instead (Figure 1).

450
 451 For nuclear power no significant or consistent difference can be observed between experts and IAMs.
 452 Both provide higher estimates in the *2 Degrees* scenario than assumed under *Baseline* considerations
 453 over the short-term, underlining that both elicitation groups employ implicit near-term assumptions
 454 on newly planned capacity. Moreover, despite a greater tendency in IAMs to adopt nuclear energy in
 455 the electricity mix (Figure 1), the estimated shares in power production are considered relatively equal
 456 between experts and IAMs (as also indicated by a p-value > 0.8).



458

459 **Figure 3 - Elicited indicators under 2 Degrees assumptions per technology-specific expert group.** The broader grey bars
460 represent the breadth in IAM outcomes per technology, with the median value shown as a black line. The smaller coloured
461 bars represent the breadth in expert outcome for their lower, mean and upper estimates, with the median value shown
462 as a black line. The numbers (n) at the top show the number of elicitations per technology for the quantitative assessment.
463 Experts were free to provide estimates of the lower, mean and/or upper limits, or opt out. This resulted in different sample
464 sizes than those shown in Table 2. The tables below each graph show the p-values of the Wilcoxon rank sum test: p-values
465 <0.05 indicate statistically different means between experts and IAMs. The tables also show the average outcome of the
466 qualitative rating exercise (Eval.) of IAM results: VLO = "Very Low", LO = "Low", OK = "Reasonable", HI = "High",
467 VHI = "Very High" (see Annex F in the Supplementary information for details). Some of the data has been cropped for
468 overview purposes, full ranges can be found in Annex E of the Supplementary Information.

469
470

471 3.2.2 Indirect elicitation methods

472 Experts were also asked to rate the mean (point) estimate of IAM projections for their field of expertise
473 and the metrics as shown in Table 3 using verbal expressions ranging from "very high" to "very low".
474 Overall these ratings were found to be consistent with the direct elicitation outcomes, meaning that
475 visually and statistically different estimates were subsequently evaluated as either (very) high or (very)
476 low, and vice versa. Some exceptions can be found, which may be a result of including a broader
477 spectrum of perspective in the indirect elicitation method (such as found for the Biomass elicitation
478 group, representing a larger sample of experts than considered during the direct elicitation method,
479 see Annex F in the Supplementary information), the demarcation of the assessment classes (in which
480 the average score may sit between labels, such as the case for solar and wind power, see Annex F in
481 the Supplementary information) and possible different interpretations of the verbal expressions
482 among the experts in the rating exercise (O'Hagan et al., 2006). This sensitivity to context may
483 particularly be observed for nuclear power and CCS technologies which could have elicited different
484 patterns of response (intuitive response) than the more direct elicitation methods (analytical
485 response).

486 4 Discussion

487 In this study we have identified areas in which IAM projections either compare or diverge in systematic
488 ways from expert interpretations of future energy system change. In the following section we will
489 discuss several aspects that are considered to be of importance to understanding the results.

490

491 An important aspect in interpreting the results is time. Both experts and IAM models are exposed to
492 information on long-term historical trends (e.g. of the last thirty years) and short-term historical trends
493 (e.g. of the last five years). However, IAM models are more dependent on long-term historical datasets
494 than experts, as they use these datasets to draw out empirical patterns to build a perspective on the
495 future. In order to account or correct for unforeseen developments over time, IAM models are
496 continuously updated or calibrated, with some years between each modification cycle. During such an
497 interval, IAM studies progressively build on ageing knowledge or model formulations, which
498 particularly affect the (Baseline) representations of emerging technologies in IAMs. This becomes
499 apparent when one looks at modelling efforts of a later date, such as published in Pietzcker et al.
500 (2016), which show a higher use of renewable energy technologies than currently presented in this
501 study. Surprisingly, although the issues and opportunities in system integration have been an active
502 frontier for IAM development (see Pietzcker et al., 2016), these new projections still do not reach the
503 deployment levels as estimated by the experts in this study. It may be argued that IAMs lack the
504 necessary detail or resolution in representing technological progress (Creutzig et al., 2017; Geels et al.,
505 2017; Metayer et al., 2015; Schwanitz, 2013). Or it may be that IAMs are less sensitive to volatile
506 developments, preventing them from over-anchoring to incidental successes. Experts on the other
507 hand, may be affected by short-term successes, as unprecedented growth rates year-on-year may
508 reinforce the experts' perceptions of higher possible future growth rates than considered in IAMs. We
509 argue that wind and solar PV experts may be liable to overconfidence biases (observed to some degree
510 in this study, see Annex D in the Supplementary materials), as both technology groups have seen higher

511 growth rates in recent years than on average over the last decade (see Global Wind Energy Council,
512 2015; IRENA, 2016). The continued fast growth in renewable energy technologies, a wave of interest
513 in emerging technologies (Melton et al., 2016), and the continued absence of large-scale CCS
514 demonstration projects are all considered salient developments for experts to convey different
515 responses than those provided by IAMs.

516
517 A second aspect considered important in interpreting the results is the role of simplification in
518 modelling and scenario analysis. In order to assess global developments over time in a consistent and
519 structured framework, several necessary simplifications of complex real-world processes need to be
520 adopted in IAMs. As a result, IAMs have limitations in their spatial, technological and temporal
521 resolution which inherently compromise their system representativeness and their reflection of
522 current trends and developments. It may be argued that models as a result do not accommodate the
523 breadth of possible transition pathways to be considered under *Baseline* or *2 Degrees* scenarios.
524 Indeed, experts have articulated specific roles for technologies and policy measures in the comment
525 boxes that had not been a part of this assessment (Figure 1). For example, decentralised power
526 systems, geothermal energy or onshore and offshore wind technologies have been mentioned by the
527 experts as important elements in a decarbonisation strategy, but these technologies were not
528 consistently or explicitly represented in the participating IAMs at that time (and therefore not included
529 into the analysis). As IAMs can only depict decarbonisation strategies that are included in the
530 (technology) portfolio, this may have led to an analytical gap between IAMs and experts. Secondly, the
531 *2 Degrees* scenario reflects an idealised best-case scenario with immediate global action in the IAM
532 interpretation. Although narrative simplicity provided advantages to both IAMs and experts, it also
533 carried some vulnerability into the representability and interpretability of the results. Particularly if
534 one considers that the conditions in our current *2 Degrees* formulation are not expected to arise in the
535 real world (e.g. immediate global action), this may have posed challenges for experts to imagine
536 technology developments along a similar trajectory. To test the sensitivity of our analysis to the choice
537 of a scenario, we compared the same expert estimates to the outcomes of other (non-idealised)
538 scenario storylines as given in the IPCC's AR5 Scenario Database (IPCC, 2014). As illustrated in Annex D
539 of the Supplementary information, non-idealised mitigation scenarios appear to show IAM estimates
540 that are closer aligned to the expert expectations for both the ranking (as can be deduced from the
541 central nodes moving towards the diagonal line in Figure D2 of Annex D) as the quantitative projection
542 exercise (particularly showing for solar PV in Figure D4 in Annex D). However, an exception is observed
543 for bioenergy with CCS, which maintains its deviating position under a wide variety of scenario
544 narratives, underscoring again the structural difference in perspective between IAMs and experts for
545 this technology.

546
547 A third aspect considered important in interpreting the results is the considered range of result and
548 associated uncertainty. In order to focus on the robust patterns, we have compared the median
549 estimates of IAMs and experts in this study and used the range of outcome as a measure of agreement
550 among the different elicitation groups. In light of the discussions in scenario literature on the
551 differences in needed mitigation efforts between a 1.5 °C and 2 °C objective, it would have been
552 interesting to have also confronted experts with the high estimates of both the IAM and expert
553 projections. Future work could therefore extend the current analysis by confronting the same set of
554 experts with the broader range of outcomes. Such a procedure would bring different sources of
555 knowledge together to reflect on the different outcomes, yielding further insights on the assumed
556 context, depicted magnitudes and the implications of such development over time. This may be
557 particularly relevant in areas for which experts and IAMs have structural differences in perspective.
558 For example, experts articulated an explicit need for policy to move biomass into power generation
559 and away from liquid fuel production in order to reach the levels of deployment as presented in this
560 study. Interestingly, Calvin et al. (2013) found that most of the scrutinised IAMs in this study dedicate
561 a larger share of biomass resources to liquid fuel production than to power generation, implying an
562 substantial increase in the use of bioenergy in both sectors. These differences in scale and perspective

563 underline a more structural disagreement between IAMs and experts on the availability and economics
564 of mitigation alternatives in the liquids and electricity production sectors, which ideally would need to
565 be further discussed in future work.

566 5 Conclusion

567 In this study we have used the outcomes of IAMs and the estimates of experts to systematically
568 compare two forward-looking perspectives on future technology deployment. We examine projections
569 by 7 IAMs and 39 experts divided over 5 technology families under two different climate policy
570 scenarios for the near (2030) and medium (2050) term. Our main findings from this analysis are:

571
572 **Experts and IAMs are broadly in agreement on the development of power system change and**
573 **technological diffusion over time under Baseline scenario assumptions**

574 The study found agreement between experts and IAMs on the direction of system change under status-
575 quo (*Baseline*) conditions. Overall, the experts and IAMs consider fossil fuels the major power source
576 if climate policy is absent, with some contribution of renewable power sources. Despite agreement on
577 the direction of change, differences are observed in the estimated magnitudes for technology
578 deployment over time. Particularly expert estimates on renewable energy technologies are
579 systematically higher than those projected by IAMs.

580
581 **Under 2 Degrees scenario assumptions the speed and direction of change in the power sector start**
582 **to diverge both within and between experts and IAMs**

583 Under stringent climate policy assumptions the observed differences in estimated magnitudes of
584 technology deployment become smaller for some technologies. However, greater systematic
585 differences in the considered direction of change are observed between IAMs and experts. Overall,
586 experts assign a greater role to renewable energy sources in total power production by 2050,
587 particularly for solar PV, whereas IAMs are more likely to deploy nuclear power and thermal power
588 plants with carbon removal technologies. Moreover, experts assume a role for bioenergy in mitigation
589 strategies if deliberate choices are made to utilise this resource in power production, whereas IAMs
590 mostly consider the use of bioenergy if combined with carbon capture and storage technologies.
591 Deviations in the estimated magnitudes for these technologies can be partly attributed to different
592 expectations in the availability and economics of different mitigation options.

593
594 **Contradictory insights between experts and IAMs highlight areas in need of further**
595 **(transdisciplinary) study**

596 Although the future is inherently uncertain, by contrasting two different analytical methods in a single
597 comparative analysis, it allows to draw a level of reference while simultaneously evaluating the
598 assumed context, considered magnitudes and the implications of such development over time. The
599 current study described a more static analysis of the expectations of expert and IAMs on future change
600 by drawing insights from a single interaction, but future work could consider a more dynamic approach
601 to further unravel the assumed prerequisites and sensitivities in the estimates. A structural
602 confrontation of different analytical lenses may even be considered the desirable way forward in
603 future studies, particularly in those areas where contradictory insights have been observed between
604 experts and IAMs.

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