A Work Project, presented as a part of the requirements for the Award of a Masters Degree in Economics from the Faculdade de Economia da Universidade Nova de Lisboa.

# Impact of Social Economic Indicators on RSI incidence and Success

# Bruno Miguel Gonçalves Duarte, 68

A project carried out on the Applied Policy Economics area, with the supervision<sup>1</sup> of:

Ana Balcão Reis

June 12, 2009

<sup>&</sup>lt;sup>1</sup> I would also like to say a special thank you to professors Susana Peralta and José Mário Lopes, whose help was indispensable to the realization of this work project.

## Abstract:

In this project we study the influence of socio-economic characteristics on the percentage of beneficiaries of "Rendimento Social de Inserção" (RSI) and on the percentage of exits from the RSI program that occur due to a change in income. The results indicate that the % of beneficiaries tend to increase with unemployment, younger people and reduced families, whereas it tends to reduce with high education levels and GDP. As for the % of exists from the RSI, the results we obtained show evidence that, on the one hand, they tend to increase with higher education, and on the other hand, they tend to reduce with unemployment, reduced income of the beneficiaries before entering the program, nuclear families and Local Purchasing Power.

#### **Key Words:**

"Rendimento Mínimo Garantido", "Rendimento Social de Inserção", Poverty, Beneficiaries

#### **1-Introduction**

The central objective of income support is to provide population without sufficient living resources support to help them obtain minimum living conditions. That help may be monetary or in-kind and will allow people in poverty to access more resources, in order to have a more decent life. In the current world society, poverty arises as a common characteristic among countries, independently of the definition of poverty we consider.

With the objective of fighting poverty and reduce social inequality, several countries provide monetary and social schemes to help alleviate those who do not have sufficient income. In Portugal, Social Security has several programs, but we will focus on "Rendimento Social de Inserção" (RSI).

We will study in this work project the impact of some socio-economic indicators, as for example, Local Purchasing Power (LPP), GDP, unemployment rate (UR), type of family, among others, on the % of people that benefit from RSI. We will also study the impact of how those indicators above, among others, may impact the exits due to an income change from the RSI program. In order to achieve that, we will begin with a literature review on the subject of poverty and welfare programs developed with the aim to reduce it. After that we will focus our attention on the Portuguese system, analysing the Portuguese welfare programs, focusing on the RSI evolution since it was implemented in Portugal (its original denomination was "Rendimento Mínimo Garantido" (RMG)). Afterwards, we will study the impact of some socio-economic variables on the RSI incidence, as well as the impact of some of those variables on the exits from the program due to a change in income. The last point is reserved for the conclusions obtained, taking into account all the previous sections.

#### **2-Some Literature Review**

As mentioned above, we will start with a brief literature review and some notions of what Poverty is. A person is considered poor if she does not have enough resources to achieve a reasonable standard of living, although there are several dimensions for which we can define poverty.

In this way, defining poverty is a not an easy task. We will focus on two different ways of measuring poverty, which are the absolute and the relative concepts of poverty, that are more related with the minimum standards of living and monetary perspectives. The absolute concept states that a person is poor if she does not attain a minimum level of income or consumption, and is commonly used in the United States of America (USA). So a person is considered poor if "she cannot afford a minimum consumption levels, such as a basic consumption basket with food, housing and clothing" [1]. It is important to notice that this concept of poverty is only dependent on time and place through prices effect. Unlike the previous one, the relative poverty concept is closely linked with time and place where individuals live, and it states that "a person is poor if she does not attain a minimum level of economic participation in society"[1] (example: a poverty line=60% of GDPpc). This relative concept is more used in Europe, and as we can notice that poverty in relative terms differs from country to country, since a "rich" person in a poor country may be "poor" in a rich country. A necessary first step to analyse poverty is the definition of a poverty line, which is the level of income below which an individual is considered "poor".

In order to reduce poverty, there are two types of transfers used: Cash and inkind transfers. All main social benefits come in one of these two types of transfers. Inkind transfers are payments in commodities or services. Examples of these are food stamps in the USA, the housing benefits that are used in several countries and that help individuals to pay the rent, and free or subsidized health care.

From all types of cash transfers, we will focus on one in particular, the guaranteed minimum income. The first use of this system was in England, in 1795, with the "Speenhamland system". Salanié [1] describes the theory of guaranteed minimum income, where individuals with income **Y** below a certain guarantee minimum income **G**, receive a transfer that allows them to achieve that minimum income. If individuals are below that minimum income **G**, there is a 100% taxation rate for that area under the **G**, which means that if you receive one more Euro of income, the **G** transfer will be reduce by one Euro as well, maintaining the total income received after transfers. If individuals have **Y** above **G**, this program does not apply for them. As this program has a decrease of one-to-one with gross income, it brings disincentive to work for its recipients<sup>2</sup>. It may also give incentives for recipients try to avoid the system by working on the underground economy or claim they receive less than they actually do. As we will see later, the Portuguese program takes this negative labour disincentive into consideration.

We will now take the USA case as an example of guarantee minimum income. Both Rosen [2] and Atkinson [3] mention the USA program Temporary Assistance for Needy families (TANF), which was created in 1996, and this was the main government cash transfer program. This program is different from the previous one, which was the Aid to Families with Dependent Children (AFDC), since it is a temporary help, and with a general time limit of 5 years. AFDC was administrated jointly by the federal government and the states. The states determined their own benefit levels and eligibility criteria, given some broad federal guidelines. The federal government provided part of

<sup>&</sup>lt;sup>2</sup> Recipients are the people who receive the income support while beneficiaries are the ones that live in the same household and benefit from the income support

the funds, which varied depending on the state per capita income. With this new program, the federal government gives block grants to finance welfare spending to each state, determined in advance, so each state uses each block grant as it wants. The states also have the power to decide the benefit reduction when welfare recipients earn income, when before was one-to-one. This means that for each dollar the recipients earned in their work, benefits were reduced by the same amount. This reduction gives recipients more incentives to work. And this work-leisure trade-off was one of the big victories of this new TANF in the USA, since a good transfer system requires a very careful balance of incentives and equity considerations. This new program also has a work requirement which states that 90% of the two parent families and 50% of the single mother recipients have to be working or in work preparation programs.

#### **3-Income support in Portugal**

There are some public programs to reduce poverty, and in the Portuguese case, the main program discussed in this work is the "Rendimento Mínimo Garantido" (RMG), that later was replaced by the "Rendimento Social de Inserção" (RSI). Portuguese Social Security states that RSI constitutes a "mechanism of poverty fight, having as a main goal to ensure its citizens and households the resources that contribute to the satisfaction of the minimum necessities and to foster their progressive social, laboral and community integration".

We will now characterize the program, in accordance with the Social Security. The "Rendimento Mínimo Garantido" was approved in 1996 and implemented in July of 1997. A person is considered eligible if the individual income is less than 100% of the social pension, or if of the family aggregate income is below the following scale:

• 100% of the social pension value for each adult, until 2;

- 70% of the social pension value for each adult starting from the  $3^{rd}$ ;
- 50% of the social pension value for each minor.

The "Rendimento Social de Inserção" was implemented in July 2003 with the objective of replace the RMG, which continued providing social transfers to its beneficiaries until June 2006, because a few of them were still switching to the RSI. The new program has similar rules to the RMG, but it also has some differences as the intensification of the transitory subsidiary character of the attribution of the transfer, mainly by the introduction of more strict measures of access and maintenance of the transfer.

The only individuals that can apply for the RSI are those whose income is below 100% of the social pension value (which is  $\notin$ 187, 18 in 2009), or the households whose income is below the sum of the following equivalent scale:

- a) 100% of the social pension value for each adult, until 2;
- b) 70% of the social pension value for each adult starting from the  $3^{rd}$ ;
- c) 50% of the social pension value for each minor, until 2;
- d) 60% of the social pension value for each minor starting from the 3<sup>rd</sup> child;
- e) In case of pregnancy of the recipient, or his wife, to the amount in a) is added 30% during the pregnancy, and 50% during the first year of the baby.

The amount of the social transfer is equal to the difference of the household income in the previous 12 months of the social transfer request and the sum of the weights above multiplied by the social pension. To this calculation, the household income is only considered to 80% of its value, excluding house renting subsidy, social security contributions and scholarships. This proves that the program takes into consideration the labour supply disincentives that might arise, as we previously discussed in section 2.

Entitlement to the RSI is also conditional to the recipients having a legal residence in Portugal, and currently participating in some kind of insertion program. Recipients also have to be able to prove that they are in a real situation of poverty. They also have to be over 18 years old or if not, having minors at their care, and finally, applying for a job if they are unemployed and able to work.

The program attribution is for a period of 12 months, and afterwards it may be renewed if all the proper documentation is presented to the Local Committee, that analyse case by case these requests.

Rodrigues and Gouveia [4] studied the impact of the RMG in Portugal, and they reached the conclusion that the RMG have a positive impact in reducing poverty.

Now looking at some features that characterize the Portuguese society and how some important socio-economic indicators have been evolving over the years.

According to the Eurostat, a person is considered poor if she has an equivalent disposable income below the risk-of-poverty threshold, which is set at 60 % of the national median equivalent disposable income. This is about 20% of the population (after social transfers), although this value has been decreasing for the last 10 years. The European Union (EU) average is about 16%, placing Portugal well above the average.

1 a		1-113K-0	1-poverty	Tale all	Si Suciai	liansiei	3 ( /0)				
	1995	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005
EU-25	n.a.	n.a	n.a.	15	16	16	16	n.a.	15	16	16
EU-15	17	16	16	15	16	15	15	n.a.	15	17	16
Portugal	23	21	22	21	21	21	20	20	19	21	20
	Course	. Eurost	at					-		-	

Table 1 - At-risk-of-poverty rate after social transfers (%)

Source: Eurostat

One factor that may be associated with poverty is unemployment in a society. Gallie, Paugam and Jacobs [5] tested this relationship for the EU, and they reached the conclusion that unemployment increases the risk of poverty. Unemployment reduces the disposable income of households, which might disable them from a sufficient income necessary for their basic necessities.

#### Table 2: Unemployment rate (%)

	1998	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008
Portugal	4,9	4,4	3,9	4,0	5,0	6,3	6,7	7,6	7,5	7,8	7,8
Source: 1	INE										

Furthermore, rate of growth of GDP in Portugal has been decreasing if we compare with the results from the 90s, as we can see in table 3 below. This is important, since GDP might influence negatively poverty as Baldacci, Mello and Inchauste [6] state in their work.

## Table 3: GDP rate of growth (%)

Base 2000	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008
Portugal	3,6	4,2	4,7	3,9	3,9	2	0,8	-0,8	1,5	0,9	1,3	1,9	0
	Sou	ce: INE											

An important factor that may have an impact on the Portuguese high poverty rates might be the early school leavers ( table 4), that represents about 39% of the population aged 18-24 with no more than the mandatory education and proceeding any further education or training. Consequently, Portuguese labour force is not as capacitated as most of the Europeans to respond to high technologies demands. It still remains a very traditional basis labour force in the economy. Branco and Gonçalves [7] investigate how low levels of education may influence poverty, and they state that "the proportion of poor people with at most a mandatory education is very superior to the total of individuals".

 Table 4: Early school leavers - total % of the population aged 18-24 with no more than mandatory education and not in further education or training

	1995	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005	2006	2007
EU - 27	-	-	-	-	-	17.6	17.3	17.1	16.5	16.0	15.6	15.3	15.2
EU - 15	26.2	21.6	20.6	23.6	20.5	19.5	19.0	18.7	18.1	17.6	17.3	17.0	16.9
Portugal	41.4	40.1	40.6	46.6	44.9	42.6	44.0	45.1	40.4	39.4	38.6	39.2	36.3
	Course	. Eurost	- 4										

Source: Eurostat

As we can see in table 5.1 and 5.2, Portugal spends less as % of GDP than the EU. From the social expense for social protection, only 0, 2% are used for social exclusion. Atkinson [8] showed there is a relation between higher social spending and a reduction of poverty.

Table 5.1: Expenses in social protection as % of GDP

Expenses Social protection / GDP	1998	1999	2000	2001	2002	2003	2004
Portugal	21,9	22,6	22,7	23,8	24,1	24,5	25,5
EU-15	n/a	27,4	27,2	27,3	27,8	28,1	n/a

Source: Estatísticas da Protecção Social 2004

Functions	1998	1999	2000	2001	2002	2003	2004
Total	18,3	18,7	19,4	20,0	21,7	22,5	23,2
Health	8,2	8,3	8,7	8,7	9,2	9,1	9,5
Elderly	3,0	8,4	8,7	9,1	9,9	10,4	11,0
Family	1,0	1,0	1,0	1,1	1,4	1,5	1,2
Unemployment	0,9	0,7	0,7	0,7	0,9	1,2	1,3
Habitation	0,0	0,0	0,0	0,0	0,0	0,0	0,0
Social exclusion	0,2	0,2	0,3	0,3	0,3	0,3	0,2

#### Table 5.2: Expenses in social protection by function for Portugal (%)

Source: Estatísticas da Protecção Social 2004

#### 4- Data analysis

The data used for the beneficiaries of RSI was collected from the Portuguese Social Security statistical bulletins, which contained information about the RSI until 2006. For information after that period, the Portuguese Social Security provided the data on our request, as long as they were able to provide it. As for Local Purchasing Power (LPP), GDP, unemployment rate and education levels, the data was provided by the "Instituto Nacional de Estatística" (INE).

This data collected enable us to study how these socio-economic indictors impact both the % of people receiving RSI, and on the % of people leaving the RSI program due to income changes. The data for these variables are organized geographically at different levels: NUTS II, districts and municipalities (see appendix A). We had to overcome this difficulty, since we some variables were only available in a geographical level, which lead us to use different geographical data. We describe below how we dealt with this problem. Whenever possible, we used municipalities data, as it allows a higher number of observations and more accrued results. When it is not possible due to lack of data, we use district data.

To test for the % of incidence of RSI, we use the 308 existing municipalities data, obtained from the Censos 2001 survey. Some set of indicators as Age, Education, family size and gender (see Appendix B), were used along with the unemployment rate and the local purchasing power, to study these socio-economic indicators impact on the % of RSI incidence. One of these indicators used, education, has two different definitions in this work project. In this particular case, is the % of people that finish a certain degree of study, to which we will call Education. This is different from the education that we use for testing the same % of RSI incidence, but at a district level, as there was not available data for the district level, so we used the amount of people enrolled in a certain level of education, and we will define this education as EducE.

	LPP	UR	e_low	e_high	age<25	age_25_64	age>64	f<3	f_3_7	f>8	male
Mean	67,32	6,50%	57,20%	19,31%	28,97%	50,47%	20,55%	47,81%	51,67%	0,53%	48,54%
Standard											
Deviation	27,12	2,57%	7,68%	7,04%	4,60%	3,53%	6,56%	8,91%	8,56%	0,65%	1,16%
	Sourco		2001								

#### Table 6 -Determinants average on a municipality level

Source: INE-Censos 2001

As for the % of beneficiaries that leave the RSI due to an increase in income, we only use district data, which is the only geographical data given by the Social Security annual reports. These reports provided different data over the years, which mean that the set of indictors changed from one year to the other, so we had to use data only from 2002 until 2006, since during these years the indicators remain constant. The indicators we use are "Income", which is the income households already receive before joining the RSI program, "Receive" is the amount households obtain from the RSI transfers,

"family" is the type of family of the beneficiaries (see Appendix C), and EducE, as defined above.. We also use LPP, GDP and the unemployment rate, where we had some problems with this data. For the unemployment rate, the data was only available in NUTS II level, so we used for each district, the unemployment rate that corresponded to the NUTS II region where that district belong to. Another data limitation was the fact that LPP was not available for every year, since this study carried out by INE is biannual. For instance, for 2003 there was no values, so we used and average of the values of 2002 and 2004 to estimate the value of 2003, although this might bias our results. We do not use data for the Madeira district, due to lack of information in some years, which means we work on data from 19 districts. (see appendix D)

#### **5- Descriptive analysis**

Looking at the data collected, we are going to proceed to an overall analysis of the evolution of the beneficiaries of the RMG and RSI programs, as well as of some economic factors that might influence the number of beneficiaries.

Starting that analysis in terms of beneficiaries of the RMG and RSI, we can notice in 2003 a break in the number of beneficiaries, mainly due to the introduction of the RSI, which has stricter rules. We can also see that in 2006 there is a small break, due to the end of the RMG, which had been working until then, since beneficiaries were still switching from one program to the other.

	Year	1998	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008
	Benef	429268	529226	537503	470309	414678	369942	375118	372213	338791	370232	418446
S	ource: Soci	al Security										

Table 8 shows us the gender distribution of the beneficiaries, and we can see that females have a slightly higher incidence of RSI than males.

### Table 8: Beneficiaries of RMG and RSI by gender

Year	2002	2003	2004	2005	2006	2007	2008
Females	53%	53%	54%	53%	54%	54%	54%
Males	47%	47%	46%	47%	46%	46%	46%

Source: Social Security

In what refers to age, we can see in table 9 that from the group under 18 years old is who has more beneficiaries, though most of them are not truly recipients, since they are only beneficiaries because they live in a household which receives RSI.

 Table 9: % of beneficiaries by age

	1998	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008
<18	43%	41%	40%	39%	39%	38%	37%	37%	38%	38%	38%
18-34	22%	23%	23%	22%	23%	23%	22%	22%	22%	21%	22%
35-64	29%	30%	31%	31%	31%	31%	32%	33%	34%	35%	36%
>=65	6%	6%	6%	7%	8%	8%	9%	8%	7%	6%	5%

Source: Social security

Now, considering the type of families who receive RSI, we notice a significant change on the families who receive RSI, since when comparing 2002 to 2006, we see a decrease on almost all types of families. The only type of family that highly increased was the extended/composed family.

Year	2002	2003	2004	2005	2006
Extended <sup>3</sup> /Composed <sup>4</sup>	4,08%	4,20%	11,56%	20,31%	48,93%
Single	27,64%	27,69%	25,81%	23,10%	15,30%
One parent family	23,55%	23,28%	21,26%	19,44%	12,68%
Nuclear family with children	31,27%	31,53%	28,16%	26,14%	16,29%
Nuclear family without children	13,47%	13,31%	13,22%	11,01%	6,81%

Table 10: Beneficiaries of RMG and RSI by type of family

Source: Social Security

Finally, we analyse the reasons for the RSI ceased contracts, and as we can see in table 11, the main reason is income change of the household. That reason is increasingly becoming the most important one, and in 2006 is represents 56% of the

 $<sup>^{3}</sup>$  Extended family – at least one of the members of the household do not have any parental relationship with the rest of the household

 $<sup>^4</sup>$  Composed family – all the members of the household do not have any family relationship with another member of the household

ceased contracts. This might indicate that the program is working, and that social transfers are in fact, playing and important role in reducing poverty.

	90 days after suspension of transfer	request of the recipient	change on the family type	Income change	False income reports	Application missing	Integration on the labour market	Death of the recipient	End of income transfer date	Others
2002	n.a.	4%	2%	48%	n.a.	n.a.	n.a.	4%	n.a.	43%
2003	n.a.	3%	1%	50%	n.a.	n.a.	n.a.	5%	n.a.	41%
2004	5%	5%	5%	53%	6%	7%	2%	4%	5%	7%
2005	7%	8%	3%	50%	6%	7%	1%	5%	5%	9%
2006	5%	7%	4%	56%	4%	7%	1%	4%	2%	10%

## Table 11 - % of the total ceased contracts

Source: Social security annual reports

### Table 12 – Average length of income transfer and average value of RSI transfers

Year	2002	2003	2004	2005	2006	2007	2008
Average value of transfers received by beneficiary (€)	n.a,	n.a.	64,51	69,45	77,3	81,72	86,76
Average lenght income transfers ( months)	31,8	34	13,5	14,1	16,8	20,6	24,6

Source: Social security

The average income transfer per beneficiary also has been increasing, providing better contributions, as we can see in Table 12. One can also see in table 12 that the average length of the RSI income transfer is increasing in the last years, although it decreased on 2003, given the change from the RMG to the RSI program. This might also show that the RSI has more strict rules, which reduced the program average length.

Finally, in table 13 we can see that the evolution of the % of families without income has increased since the introduction of the RSI, and are now about 30%, which may indicate that the program is giving more attention to the people that in fact have no means to have minimum conditions of living.

#### Table 13 - % of families receiving RSI without income

	1998	1999	2000	2001	2002	2003	2004	2005	2006			
% of families												
without income	22,8	23,9	24,4	26,8	28,9	30,7	29,9	28,1	29,5			
Source: Social Secur												

Source: Social Security annual reports

#### 6-Methodology adopted

We will now study the impact of the indicators referred above on the % of RSI incidence and on the % of exits from the program due to a change of income, which we will designate as a possible success. We estimate some econometric relations in order to try to conclude on the effects of the variables collected in explaining our objectives.

Firstly, we will see how indicators as LPP and UR, as well as some other demographic indictors, have and impact on the % of beneficiaries.

In order to do that, we use municipality data to test how the characteristics of the population might affect the % of beneficiaries incidence on the program. To do so, we will use the following regression:

#### **Equation 1**

 $Beneficianes_r = \alpha + \beta_1 age_r + \beta_2 education_r + \beta_3 household_r + \beta_4 gender_r + \beta_5 LPP_r + \beta_6 UR_r + \mu_r$ (1)

Where "**r**" refers to the municipality, "**Beneficiaries**" is the % of beneficiaries of the RSI for each municipality, "**Age**" is the average age in each municipality, "**Education**" is the % of people that attained a certain educational level, "**Household**" is the average family size % in each municipality, "**Gender**" the % of male, "**LPP**" is the local purchasing power per capita, UR is the unemployment rate and "**µ**" is the error term. (see appendix B)

One important indicator studied is the Local Purchasing Power (LPP). This variable is defined by INE and depends on a variety of 18 indicators, such as the value of withdraws from ATMs, IRS paid, Income for IRS, Payments occurred through ATMs. All this information is analysed in a factorial model per region, providing the index used for this work as LPP. It reflects the weight of each district in terms of purchasing power over the total of Portugal.

Also important might be the Unemployment rate, defined as the percentage of unemployed people in the active labour force.

As Censos data is only available for 2001, our data is only for one year, which provided us a number of observations of 308, corresponding to the number of municipalities. We will use an Ordinary Least Squares (OLS) regression to capture the effect of these variables on the % of beneficiaries of RSI.

Nevertheless, we need to control for multicollinearity problems, since as we can see by the definition of the variables, some control for all the possibilities range or they might be highly correlated (age and education, as we can see in appendix B). In this case, we will not use all the indicators simultaneously, and we will try different combinations of outcomes always with distinct combinations of variables.

After testing for the effects of some socio-economic indicators on the % of beneficiaries, using municipality data as a mean to do so, we will use some indicators to see their impact on the % of beneficiaries using district data. In equation 2, we use different indicators than the ones used in equation 1, because they were not available on a district level.

#### **Equation 2**

 $Beneficiaries_{id} = \alpha + \beta_1 LPP_{id} + \beta_2 GDP_{id} + \beta_3 UR_{id} + \beta_4 educE_{id} + \mu_{id} (2)$ 

In this equation, "i" is the year, "d" is the district, "LPP" is the local purchasing power per capita, "GDP" is the % of GDP, "UR" is the unemployment rate, "educE" is the % of people of each district enrolled in a determined level of education, "family" is the % of the type of families and " $\mu$ " is the error term.

In this regression we use data from 2002 to 2006, for 19 districts of Portugal (we exclude Madeira, as referred before), which would originally gives a sample of 95 observations. As we have more then one period and variable, we have to take into

consideration the fixed effects. Thus, we eliminate the fixed effects provided by the cross sections effect and time effects. We tried several methods, and the one that best suited our purpose is the OLS method, which provides robust results with our data. Like on equation 1, we need to control for multicollinearity and highly correlated indicators, or this might bias out results.

After studying the impact of those indicators on the % of beneficiaries, we will now focus on trying to identify the determinants that influence the % of exits from the RSI program due to income changes. We test for the % of beneficiaries leaving the program due to income changes instead of the % of all beneficiaries who leave the RSI because we think it might be interesting to test for the specific effect of LPP in this case, and this indicator impact will be more visible on the % of beneficiaries who leave the program due to income changes. Besides, the main reason for beneficiaries to leave the RSI is the income change, with more than 50% of beneficiaries leaving for that reason.

We will use the same indicators as in equation 2, although adding other indicators to test for their impact. For that, we will use the following regression:

#### **Equation 3**

 $Sucinc_{id} = \alpha_i + \beta_1 \Delta \quad LPP_{id} + \beta_2 GDP_{id} + \beta_3 UR_{id} + \beta_4 educE_{id} + \beta_5 family_{id} + \beta_6 income_{id} + \beta_7 receive_{id} + \mu_{id}$ 

Where "**i**" is the "**sucinc**" is the % of people that leave the RSI due to a change in income as a % of households, "**LPP**" is as defined in equation 2 and is one of the main indicators studied here. "**GDP**", "**UR**" and "**educE**" are also as defined in equation 2 above, whereas "**family**" is the % family types who receives RSI, "**Income**" is the % of households who had a certain amount of income before joining the program, "**Receive**" is the % of households who receive a certain amount of income from the program and "**µ**" is the error term. In Appendix C we can see definitions of these variables.

This equation, like equation 2 before, will use data from 2002 to 2006, for 19 districts of Portugal but in this equation we will undertake our study with 76 observations, since we differentiate the LPP indicator to capture the variation effect impact on the % beneficiaries leaving the program due to a change in income. Again as in equation 2, we have to eliminate the fixed effects, and we will also use the OLS model to test our estimations. Finally, and also like before, we will take into account multicollinearity and highly correlated indicators problems.

#### 7- Results

Considering the 1<sup>st</sup> equation, we can see in table 14 that column 1 tests for the effect of LPP and UR on the % of beneficiaries. In column 2 and 3 we test the impact of the level of education and gender. As for column 4, 5 and 6 we test for age, whereas in columns 7 and 8 we test for family size.

So, in column 1 LPP and UR have statistical impact on explaining the % of RSI incidence, despite the fact of a low  $R^2$  (10%). Nevertheless they behave as expected: results show that an increase in LPP decreases, on average, the % of people receiving RSI, considering that more purchasing power reduces that probability. With an opposite effect, the unemployment rate increases the tendency of a higher % of beneficiaries, because as people are unemployed, they have less income, and that may increase the % of people eligible for the program. This result of UR is statistically significant at 1% level in every equation estimated, whereas LPP is only statistically significant when considered alone with the unemployment. This might happen due correlations with the other variables or to data problems.

As we start introducing other variables in the equation, we notice a decrease on the % of beneficiaries when the % of people with a higher education increases, with a

18

high significance. This is expected, since high education might lead people to be more able to face difficulties and to better respond to a dynamic economy and social problems. On the contrary, people with lower education will have more difficulties, so we expect them to increase the % of RSI incidence, but the results are not significant.

Benef/pop	1	2	3	4	5	6	7	8
С	-1,471	0,772	-5,637	-5,660	-5,907	-5,685	-3,385	-4,907
	[-2,324]**	[0,442]	[-2,098]**	[-2,112]**	[-2,134]**		[-1.170]	[1,796]***
LPP	-0,621	-0,305	0,494	0,490	0,468	0,516	0,605	0,473
	[-4,322]*	[-0,932]	[1,357]	[1,349]	[1,267]	[1,396]	[1,650]	[1,304]
UR	0,499 [4,031]*	0,466 [3,750]*	0,591 [4,631]*		0,613 [4,447]*	0,575 [4,236]*	0,593 [4,310]*	0,626 [4,607]*
e_low		0,762 [1,005]						
e_high			-1,175 [-3,262]*		-1,183 [-3,276]*	-1,124 [-2,895]*	-1,327 [-3,579]*	
age<25				0,518 [1,658]***			2,045 [2,982]*	1,388 [1,939]***
age_25_64						-0,425 [-0,363]		
age>64					-0,073 [-0.417]			
f<3							1,332 [2,258]**	
f_3_7								-0,945 [-1,351]
f>8							-0,024 [-0,263]	
male		4,239 [1,960]***	3,640 [1,726]***		3,355 [1,512]	3,940 [1,737]***	2,995 [1,379]	2,982 [1,389]
R-Squared	10%	12%	14%	15%	14%	14%	17%	16%
Observations	301	301	301	301	301	301	299	301
Period	2001	2001	2001	2001	2001	2001	2001	2001
Fixed Effects	No	No	No	No	No	No	No	No

Table 14: Regression of ratio of beneficiaries over population (municipalities)

t-statistics are in braquets; \* is significant at a 1% level; \*\* is significant at a 5% level; \*\*\* is significant at a 10% level

Taking into account the age of the beneficiaries, the data show that a higher % of people aged until 24 years old tend to increase the RSI incidence, with robust results. This may be expected, since this age level is mainly composed with young people outside the working age. As for people on the working age, between 25 and 64 years old and older people with more the 65 years old, the data showed they are not statistical significant. This is disappointing, and this may have happened due to data problems.

As for families, the results show that families with a reduced number of members tend to increase the program incidence, whereas medium and larger families are not statistically significant. This may indicate that small families (less that 3 people) have more difficulties in attaining a necessary income level to have a decent life.

Finally, the data showed us that an increase in the % of male people in the population has the tendency to increase the RSI, and on the contrary, an increase in the woman % on the population reduces, on average, the program incidence.

Benef/pop	1	2	3	4	5
С	-3,397	-6,497	-1,978	1,227	-0,974
	[-11,705]*	[-4,909]*	[-3,933]*	[-1,417]	[-0,994]
LPP	7,149	1,285			
	[10,528]**	[4,295]*			
GDP		-0,183	-0,125	-0,162	-0,174
		[-4,187]*	[-2,965]*	[-3,172]*	[-2,412]**
UR		-3,018			
		[-1,182]			
$\Delta$ UR					8,560
					[2,040]**
High_edu				-3,361	-5,915
				[-0,528]	[-1,090]
R-Squared	99,50%	99,50%	99,60%	99,40%	99,50%
Observations	95	95	95	95	76
Period	2002-2006	2002-2006	2002-2006	2002-2006	2002-2006
Fixed Effects	Yes	Yes	Yes	Yes	Yes

 Table 15: % of Beneficiaries over population (districts)

t-statistics are in braquets; \* is significant at a 1% level; \*\* is significant at a 5% level; \*\*\* is significant at a 10% level

Now, we will analyse the results for equation 2, which are demonstrated in table 15 above. In column 1 we test the impact of LPP on the % of beneficiaries. Column 2 tests for the impact of GDP and UR, column 3 test the impact of GDP, and we continue to use this as the preferred variable, dropping LPP. In Column 4 we test the impact of high education, whereas in column 5 we test for the impact of the variation of the UR.

Analysing the results obtained from these equations, we see that LPP is statistically significant, although it does not have the expected sign, since we would expect that a higher LPP would tend to reduce the % of beneficiaries. This result might indicate high economic disparity among districts, with a small % of very rich people and a high % of poor people. This result is disappointing, as it was on equation 1 with this variable, since it was not very significant. From the other columns we can notice that GDP, which is highly correlated with LPP, is statistically significant, as long as not estimated with LPP, so we drop LPP from the equation. UR is disappointing as well, since it is statistically insignificant in this equation, so we drop it from the equation. However, when we test for the impact of the variation of the UR in column 5, an increase in the variation of UR tends to contribute to a higher % of beneficiaries of RSI.

As for column 4, we see that high education is statistically insignificant, which is also disappointing, and this might be due to data problems referred before.

Now, we analyse the results from equation 3, which show the impact of some variables on the % of exits of RSI beneficiaries, whose reason of leaving the program was the change of income.

In table 16 we have in column 1 the impact of the variation of LPP has on the % of exits of households that benefit from the RSI. Column 2 shows the results of including GDP and UR on the equation. Column 3 takes into consideration the impact of the % of households receiving income, and in column 4 we have the results of the impact of the % of households receiving income from the RSI on the % of beneficiaries leaving RSI. Column 5 shows the impact of a higher education, whereas column 6 results show the impact of type of family on the % exits of beneficiaries from the program due to income changes.

Analysing the results, we can see that the variation of LPP is statistically significant on the exit of households from the program, but its sign is the opposite as expected. This means that a positive variation of LPP in districts will reduce the % of beneficiaries leaving the program, which is not what one would expect. Like it is

21

referred above, this might happen due to income distribution problems across districts, which might bias our result. It would be interesting to analyse this result with more data and for a wider number of years, complementing it with other data as income distribution and inequality across districts, to better understand the results and their policy implications.

Suc exits/Benef	1	2	3	4	5	6	7
С	-2,350	0,359	0,659	0,066	-0,836	-0,846	11,381
	[-44,073]	[0,150]	[0,904]	[0,0519]	[-0,879]	[-0,834]	[2,800]*
$\Delta$ LPP	-2,731	-3,239	-2,574	-2,742	-2,820	-2,508	
	[-1,743]***	[-2,262]**	[-2,109]**	[-2,153]**	[-2,413]**	[-2,171]**	
LPP							-2,816
							[-3,049]*
GDP		-0,081					
		[-0,502]					
UR		-25,373	-17,063	-17,537	-27,713	-27,430	-13,353
		[-2,163]**	[-1,903]***	[-1,912]***	[-2,631]**	[-2,564]**	[-2,207]**
red_inc			-3,955	-4,000	-3,694	-3,720	-3,660
			[-3,770]*	[-3,764]*	[-3,780]*	[-3,581]*	[-4,058]*
under_rec				0,886			
				[0,566]			
Nuclear						-1,027	-1,541
						[-2,301]**	[-5,354]*
High_edu					31,541	37,325	22,047
-					[2,156]**	[2,353]**	[1,805]***
R-Squared	94,30%	94,50%	97,40%	97,50%	97,90%	97,5%	96,60%
Observations	76	76	76	76	76	76	95
Period	2002-2006	2002-2006	2002-2006	2002-2006	2002-2006	2002-2006	2002-2006
Fixed Effects	Yes	Yes	Yes	Yes	Yes	Yes	Yes

 Table 16: % of exits of beneficiaries from the RSI due to income change (districts)

t-statistics are in braquets; \* is significant at a 1% level; \*\* is significant at a 5% level; \*\*\* is significant at a 10% level

In column 2 we test for UR and GDP effects, and the results show that UR as a negative impact and it is highly robust. It behaves as expected, since an increase in the unemployment rate, will reduce beneficiaries income, which will tend to reduce their ability to successfully leave the RSI program. As for GDP, it is statistically insignificant, and as the results also shows a high correlation between LPP and GDP. We drop GDP from the equation

Now taking into consideration the results from the Income received by RSI families before the RSI transfer, we notice that a higher % of households who receive a

reduce income diminishes the tendency of people leaving the program, which might be expected, as families without much income will have more difficulties to leave the RSI program. On the other hand, families with higher income contribute positively to the exits of the program. Both of these variables effects are statistically significant.

In column 4 we test the income received by families provided by the RSI program, but these effects are statistically insignificant, which is disappointing. Thus, this might indicate the % of households leaving the RSI program due to income changes does not depend on the amount the RSI transfers to those beneficiaries. This is disappointing and would useful to use better data to analyse this result.

As for column 5, we test for the impact of a higher education level, and as we can see the result is statistically significant, with a positive impact, as we would expect, and confirming the results on the other equations.

Regarding for the type of family, we only demonstrate the results for nuclear families as the other types of family's results are statistically insignificant. Results show a higher % of nuclear families will decrease the average % of households leaving the program.

Finally, as for column 7, we tested the effect of an increase in LPP, and not on the variation of LPP as on the other columns. The result is similar and it shows a significant negative impact.

## 8- Conclusion

Overall, we have studied the impact on the % of beneficiaries of socialeconomic indicators at municipality and district levels, and, more incisively, the determinants that might increase the households % of exits from the RSI due to a chance of income on a district level.

Regarding the impact of social-economic variables on the % of beneficiaries, we notice that the Local Purchasing Power is not very robust nor consistent whereas GDP presents more robust results. The Unemployment has statistical positive impact on the % of RSI incidence, which is what we expect, since unemployed people have reduced income, and that might increase the tendency of joining the program although on a district level this result is not robust. This might be due to data problems. Furthermore, taking education in consideration, we notice that people with low education tend increase the average of incidence of RSI, whereas when regarding for the effect of people with high education, it tends to decreases the % of RSI incidence, as it is expected as well. These results are good for a municipality level, but for the district level they are not statistically relevant. As for age indicator, the most relevant result is that higher % of people age less than 25 years tend to increase the RSI incidence, which is expected, since they are not in the working age, and are mainly young beneficiaries. Now regarding family size, the most important result is that higher % of smaller families tends to increase the % of RSI incidence, which may indicate that smaller families face difficulties to attain a decent income to survive. Finally, the result show that higher % of male tend to increase the % of RSI beneficiaries.

Now looking to the results of the indicators impact on the exits from the RSI due to income increase, we found evidence that a positive variation in LPP tends to reduce the average of beneficiaries leaving the RSI program. This is very disappointing and is not expected, and it might result from data problems and due to income redistributions across districts, that bias the result obtained.

On the contrary, a higher unemployment tends do decrease the % of exits, which is what we expected, and is consistent with the increase of the tendency of people joining the program. We also found evidence that a higher % of households with low income reduce the % of households leaving the program, as people with high income increase the tendency of successfully leave the program. Households who receive contributions from the RSI are statistically insignificant, which is also disappointing. For the type of families, only the nuclear family type has a robust result, to which we found evidence that higher % nuclear families reduce, on average, % of people leaving the program. As for people attending higher degrees of education, the results showed evidence of an increase of the % of exits as the % of people with higher education increase.

According to the results obtained, we might expect an increase on the % of beneficiaries of RSI, as well as a decrease on the % of recipients leaving the program as successes if the unemployment continues to rise in the next few years, as it is expected according to the Eurostat. This will probably increase the budget to social exclusion by the Social Security, and therefore the government might have more expenses with Social Security.

These conclusions are obviously conditioned by the data we used, as it has its limitations, since we do not use individual data, only aggregated data. Further research might be undertaken when the program has more years, as we used few years of data panel, which limited our results and conclusions. Other aspect to be studied would be the reason why the data period used show LPP having a negative impact on the % of exits from the program, and for that would be interesting to analyse district or municipality income distribution and inequality across districts or municipalities, to understand and explain the LPP effect better. Censos will be 2011 is released in a few years, which will allow for more precise data and, with that, more effective conclusions.

#### 9- References

[1] Salanié, Bernard. (2003). "Low Income Support" In *The economics of Taxation*, 161-185. Cambridge, Massachusetts MIT press.

[2] Rosen, Hervey. (2005). Expenditure Programs for the Poor" In *Public Finance*, 7<sup>th</sup> edition, 166-190. New York: McGraw-Hill.

[3] Atkinson, A.B.. (1987). "Income Maintenance and Social Insurance" In *Handbook of Public Economics*, vol II, 779-908. ed.A.J.Auerbach and M. Feldstein. Elsevier Science Publishers B.V. (North-Holland)

[4] Rodrigues, Carlos and Gouveia, Miguel (1999) "The impact of a "Minimum Guaranteed Income Program" in Portugal, Departamento de Economia – documentos de trabalho n°3/99, ISEG/UTL

[5] Gallie, Duncan, Paugam, Serge and Jacobs, Sheila. (2003). "Unemployment,

Poverty and Social Isolation: Is there a vicious circle of social exclusion?". *European Societies*, 5(1): 1-32.

[6] Baldacci , E , Mello, L and Inchauste, G. (2002). "Finantial crisis, poverty and income distribution". *Finance & Development*, 39(2): 1-6.

[7] Branco, Rui and Gonçalves, Cristina (2001) "Exclusão social e pobreza(s) em

Portugal: uma primeira abordagem aos dados de painel dos Agregados Familiares da

União Europeia (1994-1997)"

[8] Atkinson, A.B. (2000). "A European Social Agenda: Poverty Benchmarketing and Social Tranfers".

## **Data Sources:**

Instituto Nacional de Estatística
 "Estudo do poder de compra concelhio"
 "Anuários estatísticos"

- Eurostat
- Social Security
- Instituto do trabalho e da solidariedade

# **10- Appendices**

# Appendix A

NUTS II	Districts
Norte	Braga, Bragança, Porto, Viana do Castelo, Vila Real
Centro	Aveiro, Castelo Branco, Coimbra, Guarda, Leiria, Viseu
Lisboa e Vale do Tejo	Lisboa, Santarém, Setúbal
Alentejo	Beja, Évora, Portalegre
Algarve	Faro
R. A. Açores	-

# Appendix B

# Characteristics of the data used in equation 1

	Age<25	less than 25 years old (%)					
age	age_25_64	between 25 and 64 years old (%)					
	Age>64	more than 64 years old (%)					
education	e_low	none or basic education level (%)					
education	e_high	high school or higher level (%)					
	f<3	family with less than 3 people (%)					
Family	f_3_7	family with 3 to 7 people (%)					
	f>7	family with more than 7 people (%)					
Gender	male	Males (%)					
Gender	female	female %					

Source: INE, Censos 2001

# Appendix C - Characteristics of the data used in equation 2 and 3

educE	High_edu	High school or more (%)					
	enlarge	enlarge/composed family (%)					
Family	isolated	single person family (%)					
ганну	mono	monoparental family (%)					
	nuclear	Nuclear family (%)					
Income	red_inc	between 0€ and 200€					
Income	inc	More than 200€					
Receive	under_rec	Less than 200€					
Receive	rec	More than 200€					

Source: Social security Reports

Districts	LPP	GDP	UR	e_high	enlarge	mono	sinlge	nuclear	low_inc	inc	under_rec	h_rec
Aveiro	78,57	14,38	4,34%	5,07%	0,77%	1,08%	1,38%	2,36%	2,80%	2,62%	2,71%	2,66%
Beja	63,23	11,73	8,56%	6,33%	0,77%	0,37%	0,40%	1,25%	1,19%	1,48%	1,33%	1,41%
Braga	63,09	10,49	7,42%	6,24%	0,86%	1,11%	1,17%	2,65%	2,56%	2,97%	2,77%	2,87%
Bragança	58,81	10,62	7,42%	8,74%	0,10%	0,18%	0,23%	0,50%	0,47%	0,51%	0,49%	0,50%
Castelo Branco	61,75	9,99	4,34%	8,39%	0,23%	0,27%	0,31%	0,65%	0,56%	0,83%	0,69%	0,76%
Coimbra	68,53	12,49	4,34%	11,78%	0,62%	0,96%	1,76%	1,90%	2,97%	2,26%	2,62%	2,44%
Évora	70,80	11,77	8,56%	8,10%	0,35%	0,41%	0,32%	0,92%	0,82%	1,08%	0,95%	1,02%
Faro	95,56	14,40	5,70%	6,36%	0,59%	1,32%	1,16%	2,38%	2,38%	2,88%	2,63%	2,75%
Guarda	58,05	10,49	4,34%	5,51%	1,17%	0,11%	0,14%	0,38%	0,61%	1,08%	0,85%	0,96%
Leiria	74,91	12,82	4,34%	5,65%	0,46%	0,45%	0,56%	0,86%	1,06%	1,21%	1,13%	1,17%
Lisboa	111,41	21,71	7,92%	9,38%	2,11%	3,83%	3,77%	5,09%	8,47%	5,80%	7,14%	6,47%
Portalegre	69,27	11,84	8,56%	5,73%	0,53%	0,32%	0,28%	0,70%	0,81%	0,91%	0,86%	0,89%
Porto	82,15	10,64	7,42%	7,30%	4,61%	4,49%	6,21%	8,74%	13,96%	10,71%	12,34%	11,53%
Santarém	77,81	12,05	7,92%	5,35%	1,02%	0,94%	1,32%	2,15%	2,71%	2,61%	2,66%	2,64%
Setúbal	102,91	11,04	7,92%	5,58%	0,98%	1,41%	1,26%	1,86%	3,09%	2,34%	2,72%	2,53%
Viana do Castelo	62,94	8,51	7,42%	5,09%	0,36%	0,52%	0,86%	1,28%	1,50%	1,44%	1,47%	1,46%
Vila Real	56,54	8,73	7,42%	6,77%	0,52%	0,43%	0,86%	1,63%	1,84%	1,60%	1,72%	1,66%
Viseu	56,02	10,05	4,34%	5,96%	1,06%	0,80%	1,11%	2,44%	2,54%	2,76%	2,65%	2,70%
R. A. Açores	64,96	12,08	3,36%	4,96%	0,85%	0,89%	0,71%	2,58%	1,86%	2,77%	2,31%	2,54%

Appendix D: Determinants average on a district level

Source: Social security Reports



