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“Once the delivery is done, they have finished”: a qualitative study of perspectives on postnatal care referrals by traditional birth attendants in Ebonyi state, Nigeria

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23 **Abstract**

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25 *Background:* While 79 percent of Nigerian mothers who deliver in facilities receive postnatal care
26 within 48 hours of delivery, this is only true for 16 percent of mothers who deliver outside
27 facilities. Most maternal deaths can be prevented with access to timely and competent health
28 care. Thus, the World Health Organization, International Confederation of Midwives, and
29 International Federation of Gynecology and Obstetrics recommend that unskilled birth
30 attendants be involved in advocacy for skilled care use among mothers. This study explores
31 postnatal care referral behavior by TBAs in Nigeria, including the perceived factors that may
32 deter or promote referrals to skilled health workers.

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34 *Methods:* This study collected qualitative data using focus group discussions involving 28
35 female health workers, TBAs, and TBA delivery clients. The study conceptual framework drew
36 on constructs in Fishbein and Ajzen’s theory of reasoned action onto which we mapped
37 hypothesized determinants of postnatal care referrals described in the empirical literature. We
38 analyzed the transcribed data thematically, and linked themes to the study conceptual
39 framework in the discussion to explain variation in TBA referral behavior across the maternal
40 continuum, from the antenatal to postnatal period.

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42 *Results:* Differences in TBA referral before, during, and after delivery appear to reflect the TBAs
43 understanding of the added value of skilled care for the client and the TBA, as well as the TBA's
44 perception of the implications of referral for her credibility as a maternal care provider among
45 her clients. We also found that there are opportunities to engage TBAs in routine postnatal care
46 referrals to facilities in Nigeria by using incentives and promoting a cordial relationship
47 between TBAs and skilled health workers.

49 *Conclusions:* Thus, despite the potential negative consequences TBAs may face with postnatal
50 care referrals, there are opportunities to promote these referrals using incentives and promoting
51 a cordial relationship between TBAs and skilled health workers. Further research is needed on
52 the interactions between postnatal maternal complications, TBA referral behavior, and maternal
53 perception of TBA competence.

55 **Keywords**

56 Postnatal – Traditional Birth Attendant – Maternal Health – Nigeria - Referral

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63 **Background**

64 Most maternal deaths occur within 48 hours of childbirth, predominantly from severe bleeding,
65 hypertensive diseases, and infections [1]. Whether a woman dies in the first 48 hours after
66 delivery often depends largely on access to timely and competent care [1]. Therefore, the World
67 Health Organization recommends that health providers retain mothers in health facilities after
68 delivery for at least 24 hours, for “regular assessment of vaginal bleeding, uterine contraction,
69 fundal height, temperature, and pulse routinely” beginning at the first hour of birth. In
70 addition, blood pressure measurements are recommended shortly after birth, and six hours
71 after if normal, or more frequently if abnormal. These regular assessments facilitate early
72 diagnosis, testing, treatment, and appropriate referral in the event of delivery complications [2].
73
74 In Nigeria, the probability that a mother receives postnatal care within 48 hours of delivery
75 varies with place of birth. While 79 percent of mothers who deliver in facilities receive postnatal
76 care within 48 hours of delivery, this is only true for 16 percent of mothers who deliver outside
77 facilities [3]. On average, a traditional birth attendant (TBA) provides delivery assistance in one
78 in every three non-facility deliveries in Nigeria [3]. A TBA is a non-formally trained and
79 community-based provider of pregnancy-related care that works independently of the health
80 system [4]. The World Health Organization, International Confederation of Midwives, and
81 International Federation of Gynecology and Obstetrics released a joint statement in 2004
82 recommending that the role for TBAs in formal health care systems be restricted to advocacy for
83 and referrals to skilled maternal health care workers [4].

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85 To facilitate advocacy for skilled care, several programs have trained TBAs to identify clinical
86 features of complications following delivery and refer mothers with these features to health
87 workers. A narrative review and meta-analysis of these programs found 16 studies, of which
88 none randomized the assignment of the training intervention, and 13 had neither control group
89 nor any other counterfactual [5]. Only four studies included either a control group or followed a
90 cohort over time, and the results from these studies suggest that training TBAs may not increase
91 the probability of detecting complications or referral [5]. TBAs in one study reported that they
92 lost credibility as providers of care when a client was referred to skilled providers [6].
93 Therefore, TBA knowledge of conditions requiring referral may not increase advocacy for
94 skilled care, potentially due to the possibility of losing credibility before clients.

95
96 Other factors hypothesized in the literature to encourage TBA postnatal care referral behavior
97 are summarized below [Table 1] including client-specific, TBA-specific, and health worker-
98 specific factors.

Table 1: Hypothesized determinants of postnatal care referrals by TBAs

Factor	Condition hypothesized to encourage maternal postnatal care referrals by TBAs
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TBA-specific	Ability to recognize obstetric complications [5], [6], [7], [8]; understanding postnatal care is necessary in the absence of obstetric complications [9], [10]; lack of perception of negative social or economic consequences of postnatal referral [5], [6]; monetary rewards for referrals [11], [12], [13]; TBA perception that skilled health worker is better able to manage obstetric complication [14].
Client-specific	Client ability to recognize danger signs of obstetric complications [6]; client perception of TBA competence [5], [6]; positive perception of relative quality of care by skilled providers [7], [8].
Health worker-specific	Health worker training to improve relations with TBAs [7], [8]; other social support from health workers including recognition of TBA's role [13], [15], [16].

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In this study, we used focus group discussions (FGD) to explore postnatal care referral behavior by TBAs in Nigeria, by examining perspectives of TBAs, TBA clients, and health workers on the role of TBAs in maternal health care during and after pregnancy as well as the perceived factors that may deter or promote referrals by TBAs to skilled care workers from the pre-pregnancy to postnatal period.

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111 **Methods**

112 *Conceptual framework*

113 The study conceptual framework drew on constructs in Fishbein and Ajzen’s theory of reasoned
114 action [17], [18]. This theory predicts behaviors that are under volitional control, that is where
115 the person exercises control over the behavior. Thus, we applied it to advocacy for skilled care
116 among TBAs. This theory assumes that behavior is predicted by intention, which is determined
117 by attitudes toward and perceptions of social norms regarding the behavior [18]. Attitude is
118 determined by the individual’s beliefs about the results of performing the action, referred to as
119 behavioral beliefs, and the value placed on these results. Thus, if a person believes that the
120 results will be positive, the theory predicts a positive attitude towards that behavior. However,
121 if a person believes that the results will be negative, the theory predicts a negative attitude
122 towards that behavior. Perceptions of social norms are determined by normative beliefs, that is
123 a person’s beliefs about whether significant individuals approve or disapprove of their
124 behavior. If a person believes that these significant individuals think he or she should perform
125 an action, he or she will hold a positive subjective norm. However, if a person believes that
126 these significant individuals think he or she should not perform an action, he or she will hold a
127 negative subjective norm [18].

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129 *Focus group discussions*

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130 This study collected data primarily using focus group discussions (FGDs), which are useful for
131 studying phenomena at an aggregate level and for assessing collective opinions [19]. FGDs can
132 also aid in developing interventions to address public health problems that have local meaning
133 and utility. In this case the study team intended to decipher if there was justification for and to
134 inform the design of a field experiment on performance-based monetary incentives for TBA
135 referrals in postnatal care.

137 *Study context and participants*

138 The study was conducted in July 2016 in Ebonyi State, South-Eastern Nigeria, where about 1 in
139 2 mothers does not receive postnatal care within the first two days of childbirth [3]. As part of a
140 larger mixed methods study, the study team purposively selected 128 wards in Ebonyi State
141 that had at least one primary health care facility with a health care provider offering maternal
142 postnatal care. We identified these wards using the national facility census list and via
143 consultations with officials in the State Ministry of Health. Each selected ward also had to have
144 at least one TBA who lived and worked there. We recruited FGD participants from these wards.
145 The recommended sample size for focus group discussions is 6 - 12 participants, as group
146 interviews are difficult to manage above 12 [20]. The study team decided on FGD participant
147 categories based on the key stakeholder groups involved in referrals for postnatal care. Thus,
148 we purposively selected 10 TBAs, 10 TBA clients, and 8 health care providers from communities
149 that had primary health care facilities offering postnatal care services by a skilled provider and
150 at least one resident TBA (we intended to interview 10 health care providers, 2 of whom arrived

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4 151 at the interview venue after the discussion had held). At recruitment, potential participants
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7 152 were informed that the study was aimed at understanding postnatal care practice in their
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10 153 communities. Health care providers were recruited face-to-face through a monthly meeting in
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12 154 the primary health care board in the state capital. TBAs were identified in partnership with
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15 155 health care providers, and recruited face-to-face in the 2 cases where they were based in the
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17 156 state capital. Recruitment over the phone was done for 8 TBAs who lived outside the state
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20 157 capital. We recruited TBA clients by asking recruited TBAs for the name of at least one past
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23 158 client, who was then contacted by the study team. Recruitment over the phone was done for 8
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25 159 TBA clients who lived outside the state capital. TBA clients were required to be beyond 42 days
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28 160 after the culmination of their first pregnancy so that they would have had the opportunity to
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31 161 choose to attend at least one postnatal visit. TBA clients with multiple past pregnancies were
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33 162 therefore qualified to join the study as well. None of the recruited participants declined the
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36 163 invitation to the study.

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41 165 *Data collection*

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44 166 We held one FGD with 8 health workers, another with 10 TBAs, and a final FGD with 10 TBA
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46 167 delivery clients (9 of whom came for the discussion with their newborns). Discussions were
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49 168 held in a quiet, secluded location in the State Teaching Hospital. Focus groups were conducted
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52 169 in either English or Igbo language depending on participant consensus. The discussions were
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54 170 audio-recorded with the consent of participants and facilitated using topic guides by an
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57 171 experienced qualitative researcher. One member of the research team took notes describing the

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172 group interaction. The topics in the discussion guide were informed by the review of the
173 empirical literature and study conceptual framework and differed by participant type (see
174 Additional File 1).

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176 *Data analysis*

177 The research team translated the audio-recordings in Igbo language into English, and
178 transcribed all the recordings verbatim in Microsoft Word. The transcripts were anonymized
179 with pseudonyms and entered into NVivo V.11. Data analysis began with reading of the
180 transcripts at least twice to achieve immersion. Then, codes were derived by identifying phrases
181 that captured key concepts on which majority of the group agreed on or did not object to, via
182 open coding. That is, we developed codes based on the meaning that emerged from the data.
183 We also identified perspectives that deviated from the group consensus and highlighted them
184 in the analysis. Two team members independently coded the study transcripts. Codes that were
185 similar were grouped into themes. For example, individual factors that influenced client
186 preference for TBAs in the antenatal period were coded separately, and grouped subsequently
187 into one theme [21]. In the discussion, we linked study themes to the study conceptual
188 framework, to explain variation in TBA referral behavior across the maternal continuum, from
189 the antenatal to postnatal period. The two members of the research team involved in facilitating
190 the group discussions and analyzing the data are both medical doctors who have experience
191 providing care at the primary, secondary, and tertiary level, and who have graduate training in
192 public health. To prevent the researchers from imposing opinions informed by their

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4 193 background on the discussants, the study team and experts from other disciplines deliberated
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7 194 on the choice of questions and probes used in the topic guide, as well as the themes from the
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10 195 analysis. These deliberations ensured that the leading questions and probes were avoided in the
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12 196 topic guides and that the discussion was facilitated, analyzed, and interpreted to reflect the
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15 197 opinions of participants rather than the biases of the researchers. The study findings have been
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17 198 reported in line with the consolidated criteria for reporting qualitative research (COREQ) [22].
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23 200 ***Results***

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25 201 All the participants were female. The focus groups lasted an average of 75 minutes (64 – 87
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28 202 minutes). Most participants (39 percent) were between 30 and 39 years of age. A slightly lower
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30 203 proportion (36 percent) were between 20 and 29 years of age.
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36 205 In our analysis, we identified six themes, discussed below with anonymized quotes in italics.

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38 206 We have ordered these themes to reflect interactions between the TBA, clients, and health
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41 207 workers along the continuum of the maternal care experience, which progresses from the
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43 208 antenatal period, through delivery, to the postnatal period.
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54 212 **Theme 1: TBAs are the preferred provider for their clients before and during delivery**

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57 213 **because their care is perceived as relatively competent and cheap**
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214 Every client expressed preference for care provided by the TBA over care offered by providers
215 in the primary health center in their community. Responding to a comment by a health worker
216 advocating for restrictions on TBA service provision, another one remarked that most clients in
217 her community preferred care provided by TBAs to services in the facility. This preference for
218 TBAs by several mothers in their communities was acknowledged by the other health workers
219 in the focus group.

220
221 *The women believe so much in them (TBAs)...Most of them do not even seek for advice*
222 *from us (health workers), it is only very few of them that do that. (Participant 1, health*
223 *worker focus group).*

224
225 The focus group discussions revealed potential explanations for the preference for TBAs among
226 their clients. Two TBA clients noted, and the other clients agreed, that services offered by TBAs
227 were cheaper on average than facility care, and that service affordability was one of the reasons
228 why the TBA was preferred over skilled health workers. One health worker also acknowledged
229 the role that affordability of TBA services may play in maternal care-seeking behavior. In
230 addition, while health facilities required deposits to be made prior to the receipt of care, a
231 woman could pay for the TBA's services after they were offered. Provision for payment after
232 services were received was mentioned by two clients and acknowledged by the rest of the client
233 group, as well as one TBA. The TBA's perceived competence on maternal health was another
234 reason for choosing to receive care from the TBA. Every client stated that she trusted her TBA

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235 because her baby had been delivered safely. Three clients also stated that they considered the
236 potential for maternal and neonatal complications with TBA delivery care to be low. One client
237 believed the probability of complications to be higher in health facilities than with TBA care,
238 and another client stated that the TBA received referrals from skilled health workers in the
239 event of delivery complications, to buttress the TBA's competence in service provision. Clients
240 considered the advice given by TBAs to expectant mothers during antenatal care equivalent to
241 that given by skilled health workers. No client in the group objected to the idea that care
242 offered by TBAs was at least as good as facility care.

243

*My mother is a TBA, and even the health workers in the health center call her to assist
them when delivery seems difficult for them. She is good and well known in attending to
birth, regardless of the part of the body that the baby is coming out with, the baby will be
delivered safely. So, everybody works based on their level of knowledge. (Participant 8,
client focus group)*

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251 Clients also reportedly chose to patronize the TBA because she was considered more
252 respectful than skilled health workers. No client in the group reported receiving
253 disrespectful care from a TBA, but four clients reported negative past experiences in
254 facilities. In one case, a client that had used facility delivery care in the past, chose to use

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255 a TBA’s services in a subsequent pregnancy because of the disrespectful care she had
256 received from skilled health providers.

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258 While the TBA’s services were preferred for the above reasons, TBAs believed that the lack of
259 essential medical supplies and equipment constrained their ability to provide better care for
260 their clients. Three TBAs highlighted this point, and one health worker stated that she was
261 helping the TBA in her community to acquire equipment and modern medicines to provide
262 better care.

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**Theme 2: TBA clients often receive antenatal and delivery care from both skilled and
265 unskilled health workers, coordinated by the TBA**

266
267 All but one TBA reported that before delivery, their clients received care from both the TBA and
268 skilled health workers, usually on the TBA’s advice. During antenatal care, TBAs referred their
269 clients to facilities for vaccinations, ultrasound examinations, and other tests that TBAs could
270 not provide themselves. TBA clients also registered in a maternal health clinic and returned to
271 the TBA with reports from tests and other care received in health facilities. One of the TBAs in
272 the focus group was providing antenatal care unsupervised in the community health center
273 when she was recruited by the research team. Two health workers reported that TBA clients in
274 their communities received care in the health facility in addition to antenatal care provided by
275 the TBA.

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When you see a pregnant woman in the community, although you are traditional birth attendant, you'd still ask her whether she has registered for antenatal. Even if she plans delivering at your home, she needs to go for antenatal care and receive the necessary tests and medications. The way I do mine is that I normally insist on seeing the test results to ensure that she is not HIV positive. (Participant 9, TBA focus group)

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TBAs functioned as the first level of maternal health care, retaining responsibility for coordinating their clients care throughout pregnancy, and referring cases at their discretion.

285

Registering with the local health clinic facilitated referrals of clients to skilled health workers by

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TBAs during delivery in the event of complications the TBA did not think she could manage.

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The reasons for which TBAs referred to skilled health workers for delivery care were varied and

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could be arbitrary, including prolonged labor, a HIV positive status, excessive bleeding, or the

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suspicion that a labor would be difficult.

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If I realize that she is likely going to have bleeding after delivery, I'd advise her against

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delivering at home but to go to a health facility and deliver there, so that if she eventually

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bleeds there, they can take care of her there. (Participant 5, TBA focus group)

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Two health workers expressed support for the existing arrangement in which the TBA provided

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care before and during delivery, referring for medication, tests, and complications. However,

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297 TBA service provision was criticized by the other health workers, whose remarks centered on
298 the risks that TBA antenatal and delivery practices exposed clients to. One health worker stated
299 that referrals during delivery sometimes occurred when it was too late to intervene. Five other
300 health workers also gave examples of TBA practices during the antenatal and delivery care that
301 were potentially harmful including alleged transmission of HIV via unsterilized tools,
302 spreading infection because gloves were not worn, leaving the newborn exposed after delivery
303 with risk of hypothermia, and administering medication contraindicated in pregnancy.

304
*A child delivered by a TBA ... was brought to the health center because he was sick. We
found out that the child is HIV positive and the mother is negative...the father was also
negative. We had to trace the cause of it, and we found out that the baby was
contaminated at the place of delivery. The TBA used the same tools she used for the HIV
positive mother to deliver the other woman, and the baby was infected. (Participant 2,
health worker focus group)*

Theme 3: The postnatal experience for mothers differs for facility and non-facility deliveries

314 Every health worker reported that mothers who delivered in their facility were retained for 24 –
315 48 hours. Two health workers noted that complications could develop unexpectedly informing
316 their decision to retain clients in facilities for regular maternal checks and for neonatal
317 vaccinations. Following discharge, clients were asked to return to the facility six weeks later or

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318 earlier if there were signs of complications. The health workers also reviewed the postnatal care
319 they offered at each visit encompassing vital signs, urine voiding, breastfeeding patterns, family
320 planning advice, abdominal pain, and maternal nutrition.

321
*After a woman delivers in my health center and has been monitored for a day or two, and
322 I observe that all is alright with her, and the proper immunizations given to the child, I
323 usually ask her to come back after six weeks... But before she leaves the health center, we
324 would tell her to come back if there is any problem before that six weeks. Postnatal care
325 is important for all women after delivery...because complications after delivery are not
326 something to be predicted. (Participant 1, health worker focus group)*

328
329 No TBA reported offering postnatal care to her clients following delivery, that is retaining her
330 clients over at least one day and conducting regular assessments to detect complications. No
331 TBA reported referring her clients to skilled health workers for maternal postnatal care. Two
332 health workers stated that TBAs in their communities left immediately after delivering the
333 placenta and baby if the mother and neonate did not develop complications during delivery.
334 There was no objection by other health workers to this claim.

335
*Yes, they (TBAs) end their work when they see that both the mother and the child are
336 alive after delivery most times. Sometimes they are even called to go to the woman's place
337 and they leave after the delivery of the child. (Participant 3, health worker focus group)*

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7 340 There was a consensus among TBAs about the need for neonatal immunizations after delivery,
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10 341 even though there was variation on the recommended timing of the first immunization visit,
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12 342 from immediately after childbirth to six weeks postnatally. Only one health worker noted that
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15 343 the TBA in her community did not refer mothers for neonatal immunizations, and every TBA
16
17 344 client reported visiting the facility postnatally to receive immunizations for her newborn. While
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20 345 the need for immunization was acknowledged by all the TBA clients, only three TBA clients
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23 346 considered postnatal care for the mother to be necessary in addition to immunizations and
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25 347 other care for the newborn. These three clients had received maternal postnatal care, in
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28 348 addition to immunizations for their neonates.

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33 350 In response to a question about factors that might prevent them from receiving maternal
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36 351 postnatal care in facilities within two days of delivery, the consensus in the client focus group
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38 352 was that cost of transport and treatment, and far distances from the nearest facility were the
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41 353 main barriers to receiving maternal postnatal care. One client noted that these barriers would
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44 354 not prevent postnatal care attendance when a mother developed complications. None of the
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46 355 clients considered cost or distance a barrier to receiving neonatal immunizations in the health
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49 356 facility.

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54 358 *Lack of money could be a reason for not visiting the health facility within two days after*
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57 359 *delivery. When the money is not there, and the person seem to be strong, they might*

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360 *decide to wait for some time for the money to come, and when the person is not strong,*
361 *they will look for where to borrow money from before taking you to the health facility.*
362 *(Participant 8, client focus group)*

Theme 4: Engaging in facility referrals in the postnatal period may negatively affect the TBA

366 Three TBAs remarked that referring a client who does not have complications during or after
367 delivery would strengthen their reputation as competent at birth attendance, attracting new
368 clientele. There was no objection from other TBAs. On a related note, another TBA remarked
369 that if clients referred following delivery repeatedly had complications, the TBAs reputation
370 would suffer and she would lose clientele.

371
372 *We all agree that good things are better done well, and we all have said that we are doing*
373 *the right thing. But when you assist the first a woman in delivery, and the placenta, for*
374 *instance, did not come out and you hastily take her to the health facility. Then, you assist*
375 *the second woman and some parts of the baby is not coming out, and after your effort you*
376 *decided to take her to the health center, and for all these complications, the professionals*
377 *in the health facility also proffer the solution. Then, in the third person, the woman has*
378 *severe bleeding, do you think you'd still be attending to birth? (Participant 3, TBA focus*
379 *group)*

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381 In response to questions on the potential influence of a TBA referral to the facility on their
382 perception of the TBA, clients unanimously disagreed with the notion that the TBAs reputation
383 would be negatively influenced if they were referred for delivery complications. TBAs who
384 referred clients for postnatal care, routinely or for complications, were characterized as good,
385 altruistic, and deserving compensation.

386
*387 We will take her the same way (if she asks us to attend postnatal care in the facility),
388 because she has a reason for asking us to go there, probably the person has a problem that
389 she cannot take care of or that she doesn't have the drugs and the necessary things to
390 treat the person. And whatever they tell us there, we come back to tell her. So, there must
391 have been a problem she noticed before sending us to the place. (Participant 7, client focus
392 group)*

**394 Theme 5: TBAs and health workers perceive that a formal and cordial relationship with
395 health workers would encourage postnatal care referrals**

396 In response to a question on what support from government, the community, health workers, or
397 other stakeholders would enable them refer clients to health facilities for postnatal care, remarks
398 by TBAs highlighted the potential for a cordial and formal working relationship with skilled
399 health workers to increase postnatal care referrals. One TBA suggested that a skilled health
400 worker could be assigned to mentor each TBA, another cited the existing partnership between

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401 skilled workers and herself in which she worked in the facility as facilitating referrals, and a
402 third TBA asserted that the fear of being arrested deterred referrals.

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404
405 *I work with the health workers at the health facility. I am not doing it in secret. I am*
406 *transparent in what I am doing and I send the women to go to the health facility for the*
407 *ones that I will not be able to do myself. (Participant 10, TBA focus group)*

408
409 Health workers also recognized that a more cordial relationship with TBAs in their community
410 may increase referrals by TBAs to the facility after delivery. Two health workers cited examples
411 where TBAs were more open to referring their clients after being incorporated into local health
412 decision-making committees or after assisting health workers in facilities. The other health
413 workers had not incorporated TBAs in their communities into the health facility or local
414 decision-making committees. However, two other health workers noted that treating TBAs with
415 condescension was unlikely to encourage facility referrals. There was no objection from other
416 members of the group.

417
418 *That TBA I told you about (that refers her clients to health workers) is a member of our*
419 *health committee here, and we usually teach them some of these things during our*
420 *meeting, and to bring the women to the hospital.... The village committee was selected by*
421 *the village councilor. (Participant 2, health worker focus group)*

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Theme 6: TBAs perceive that incentives would encourage postnatal care referrals

TBAs believed that certain incentives would motivate them to refer clients to health facilities for postnatal care. One TBA highlighted non-financial incentives that could be given as prizes, including recognition for referrals and supplies like diapers and mosquito nets to distribute to their clients; while another TBA stated that equipment for maternal health care would motivate referrals to skilled health workers. Most TBAs agreed with suggestions that might improve the attractiveness of their services to clients such as equipment and gifts for their clients.

Unprompted, a health worker also suggested that rewards might motivate TBA referrals.

432

You should know this more than I do, there are many prizes that can be given. It all depends on what you people can do, because some of these doctors usually write their names under the request paper for ultrasound scan when they send the women to do ultrasound. And I think the essence of that is for the people doing the ultrasound to know that the doctor sent the person and to attend to the person immediately. But when we send them, it is usually different, we should also be recognized there as that will also encourage us. But if you people are financially buoyant enough, you can provide things like babies pampers, or mosquito nets that will help us in our work, you will be happy with that. (Participant 4, TBA focus group)

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443 Several TBAs stated that they would prefer to be paid for referrals. Only one TBA objected and
444 suggested that she would prefer the construction of a home where TBAs could offer their
445 services, a proposal that was rejected by all the other TBAs.

446

447 **Discussion**

448 In line with the theory of reasoned action, we find that referral behavior among TBAs reflects
449 her attitudes towards this behavior and her perception of the social implications of engaging
450 referrals. The differences in TBA referral before, during, and after delivery appear to reflect the
451 TBAs understanding of the added value of skilled care for the client and the TBA, as well as the
452 TBA's perception of the implications of referral for her credibility as a maternal care provider
453 among her clients. In the antenatal period, TBAs in this study routinely asked their clients to
454 register for antenatal care in a local health facility, while receiving nonorthodox antenatal care
455 from the TBA that health workers in the study considered harmful. Registering for antenatal
456 care gave the client access to tests and immunizations, and was also intended to facilitate
457 delivery referrals in the event of complications. In contrast to this finding, other studies in
458 Nigeria and Nepal have reported that TBAs provided unstructured antenatal care [14], [23] and
459 largely did not refer clients to skilled antenatal care providers [24].

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461 TBAs in this study did not think that antenatal referrals had negative implications for their
462 credibility as competent health care providers during the antenatal and delivery period.

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463 This perspective among TBAs about the reputational implications of antenatal care referrals
464 may not be unfounded. Clients in this study considered antenatal and delivery care offered by
465 the TBA to be of high quality despite referrals. Following referrals, clients returned to TBAs as
466 they would to a primary health care worker, such that the TBA was responsible for maternal
467 care coordination. Client confidence in the TBA's ability to provide quality maternal health
468 services has been reported in other studies in Nigeria and Sierra Leone [25], [26]. Even in
469 studies where a higher proportion of TBA clients reported that TBAs (16 percent) have poor
470 medical skills relative to skilled providers (0.5 percent), the majority (61 percent) of clients were
471 satisfied with TBA delivery care [27]. The positive experiences with TBA care in this study may
472 in part reflect that TBAs directed the study team to past clients that had favorable service
473 impressions.

474
475 Referrals to skilled providers postnatally was less systematic than the antenatal period, even in
476 the presence of delivery complications. A similar finding has been reported in Nepal [14].
477 Unlike antenatal and delivery care, no TBA client in this study received postnatal care from the
478 TBA or was referred to a facility for postnatal checkup in their last pregnancy. Akin to TBAs in
479 our FGDs, qualitative research in Tanzania reveals that TBAs tend to consider postnatal care
480 necessary for neonatal immunizations and for maternal or neonatal complications [9], [10]. This
481 finding highlights that there might still be a role for educating TBAs on the importance of
482 regular postnatal care checkups for all mothers, despite evidence suggesting these training
483 sessions do not increase referral rates [5], [7], [8]. While necessary, educating TBAs may be

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484 insufficient to encourage postnatal referrals given potential negative social and economic
485 implications of postnatal care referrals, especially in the event of complications. In Guatemala,
486 TBAs reported that they lost credibility as providers of maternal health care when a client was
487 referred to facilities [6]. In this study, TBAs considered referrals for women who had not
488 developed complications during delivery to be a means of boosting their reputation as
489 competent care providers, attracting new clientele. Conversely, when a mother had
490 complications and had to be referred to skilled health workers who successfully managed these
491 complications, the TBA considered herself at risk of losing credibility. Therefore, TBAs in the
492 study perceived that they may not have incentives to refer a client for postnatal care, even if
493 they were comfortable with referring her for antenatal care. Interestingly, clients in this study
494 directly contradicted this perception by TBAs that postnatal care referrals for complications
495 would make them consider the TBA less competent and less likely to patronize her in future
496 pregnancies. Further research on the interactions between postnatal complications, TBA
497 referral behavior, and maternal perception of TBA competence is needed.

498
499 In addition to explaining TBA referral behavior, this study was focused on identifying potential
500 means of increasing referrals among TBAs and skilled care use by their clients. Offsetting
501 potentially negative implications for the TBAs reputation and future income may be an
502 important part of programs that use TBAs to promote postnatal care attendance. TBAs
503 expressed a desire for cordial relationships with and support from skilled health workers. This
504 desire for recognition and support from formal health systems has also been reported by studies

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4 505 from Ghana, Honduras, and Somaliland [13], [15], [16]. Acceptance by formal health systems
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7 506 and creating an enabling health facility environment were factors that encouraged TBA referrals
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10 507 in a qualitative evaluation of a program in Somaliland [13]. In this study, health workers cited
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12 508 examples where integrating TBAs into service delivery or health care decision making appeared
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15 509 to encourage postnatal care referrals. Nigerian skilled health workers in other studies have also
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18 510 expressed support for recognition and integration of traditional birth attendants, while
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20 511 recognizing the need to curtail harmful practices [28]. Another suggestion for motivating
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23 512 referrals by TBAs was the use of financial and non-financial incentives. In Nigeria and
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26 513 Somaliland, qualitative evaluations indicate that monetary incentives may have increased the
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28 514 number of clients with complications who were referred to facilities postnatally [12], [13]. In a
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31 515 recent Kenyan field experiment, individual financial incentives were not effective and the
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34 516 intervention was modified to pay all TBAs in the village if any client from that village attended
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36 517 a facility, regardless of whether any TBA name was provided as a referrer [12]. TBAs in this
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39 518 study also expressed interest in non-financial incentives that would increase their capacity to
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41 519 provide quality services, such as maternal health care equipment and supplies.

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46 521 Motivating TBAs to refer clients may be insufficient to increase maternal postnatal care
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49 522 utilization. In Guatemala, one quarter of the clients did not comply with the postnatal care
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52 523 referral by TBAs citing inadequate financial resources, lack of confidence in facility services, and
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54 524 difficulty with transport [7], [8]. In this study, TBA clients highlighted factors that informed
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57 525 their preference for the care TBAs provide over skilled care before, during, and after delivery.

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4 526 These factors may lead to non-compliance with postnatal care referrals by TBAs. There is near-
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7 527 consensus over the fact that TBAs provide respectful maternal care relative to skilled health
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10 528 providers [10], [25], [26], [29], [30], [31]. A synthesis of qualitative evidence from low and
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12 529 income countries reveals that disrespectful maternal care is a barrier to the use of facility-based
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15 530 delivery in many contexts [32]. Thus, the renewed attention accorded to the promotion of
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18 531 respectful care during pregnancy in recent years is potentially a significant step towards
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20 532 increasing skilled and facility-based maternal health care use [33]. Another attraction of TBA
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23 533 services noted in this study is the affordability relative to facility care and the possibility of
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25 534 paying after receiving antenatal and delivery services from TBAs (rather than prior to care as in
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28 535 facilities). Maternal clients considered cost of treatment and transport to be a barrier to
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31 536 receiving maternal postnatal care. In the most recent Nigerian Demographic and Health Survey,
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33 537 lack of financial resources for treatment payments was the highest reported barrier to the use of
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36 538 facility care (in 42 percent of respondents), followed by far distances from health facilities (28
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39 539 percent) [3]. Studies of client preference for TBA services from Indonesia, Sierra Leone, and
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41 540 Zambia also report that affordability is one of the reasons why TBA service is preferred over
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44 541 skilled or facility maternal care, particularly in rural and remote areas [10], [26], [29], [30]. At
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46 542 the time of the interview, every client had taken her newborn to the facility for neonatal
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49 543 immunizations, despite the financial implications, yet only three received maternal postnatal
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52 544 care. Many primary health care centers in Nigeria are staffed by one or two health workers that
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54 545 hold antenatal, postnatal, and immunization clinics on different days of the week, so that
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57 546 mothers make multiple visits to receive care for themselves and their babies postnatally.
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547 Therefore, while maternal understanding of the importance of postnatal care for her wellbeing
548 may be useful in increasing use, it has been recommended elsewhere that care for the mother
549 and newborn also be integrated into one visit [2].

550
551 The strengths of this study include conducting focus group discussion in the local language, in
552 addition to English, as several clients and TBAs communicate primarily in Igbo language and
553 have no formal education. An open coding approach enabled the study team to focus on the
554 perspectives of study participants and to avoid imposing preconceived categories during data
555 analysis [21]. This study has several weaknesses. The focus groups, while in-depth, included a
556 total of 28 participants, due to funding constraints. The study may have benefitted from
557 increasing the number of focus groups with each type of study participant. The clients in this
558 study were identified by TBAs and may have been purposively selected based on their positive
559 disposition towards the TBAs services. This has implications for generalizability of the study
560 findings to TBA clients more generally. This study may also have benefitted from participant
561 observation of interactions between TBAs, TBA clients, and health workers, for comparison
562 with FGD accounts. The study findings may also have limited application to other locations as
563 TBA practices may vary. Future research on postnatal care attendance and referrals may also
564 benefit from the perspective of health policy makers and other members of the household that
565 often participate in maternal health care decision-making such as husbands.

Conclusions

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4 568 While TBAs may face potential negative social and economic consequences with postnatal care
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7 569 referrals, there are opportunities to engage TBAs in routine postnatal care referrals to facilities
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10 570 in Nigeria by using incentives and promoting a cordial relationship between TBAs and skilled
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12 571 health workers. These options may be accompanied by efforts to improve the service experience
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15 572 of mothers in facilities, including protecting the right to respectful maternal care and making
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17 573 services affordable. Further research is needed on the interactions between postnatal maternal
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20 574 complications, TBA referral behavior, and maternal perception of TBA competence.
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25 576 **List of abbreviations**

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28 577 COREQ – Consolidated criteria for reporting qualitative research
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30 578 FGD – Focus group discussion
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33 579 TBA – Traditional birth attendant
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38 581 **Declarations**
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43 583 *Ethics, consent and permissions*
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46 584 Approval for this study was obtained from the Institutional Review Board of the Harvard T. H.
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49 585 Chan School of Public Health (IRB16-0923) and by the Research Ethics Committee of the State
50

51 586 Ministry of Health, Ebonyi State (MOH/EP/021/16). All participants provided written informed
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54 587 consent to participate in the study.
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589 ***Consent for publication***

590 Written informed consent for publication of study findings was obtained from all participants.
591 A copy of the consent form is available for review by the Editor of this journal.

593 ***Availability of data and material***

594 Transcripts of the focus group discussions are available in Qualitative Data Repository
595 (<https://doi.org/10.5064/F67H1GGS>) [34].

597 ***Competing interests***

598 The authors declare that they have no competing interests.

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605 Public Health. The funders were not involved in the design of the study and collection, analysis,
606 and interpretation of data and in writing the manuscript.

608 ***Authors’ contributions***

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609 AC conceptualized and designed the study, analyzed and interpreted the data, and drafted the
610 manuscript; CM was involved in analyzing and interpreting the data, drafting of manuscript,
611 and revision of intellectual content of the manuscript; JC, MM, and TB were involved in the
612 design of the study, interpretation of the data, and revision of intellectual content of the
613 manuscript. All authors read and approved the final manuscript.

614
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616 Not applicable.

617
618 **Authors' information (optional)**

619 Not applicable.

620
621 **Additional file**

622 File name: Additional File 1

623 File format: Microsoft Word (.docx)

624 Title of data: Summary of focus group discussion topic guides by participant type

625 Description of data: Table summarizing focus group discussion topic guides by participant type

626
627 **References**

628 1. Ronsmans C, Graham WJ. Maternal mortality: who, when, where, and why. Lancet. 2006;
629 368; 1189-200.

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Summary of focus group discussion topic guides by participant type

Participant Type	#	Topic Guide Themes
Health Workers	1	Necessity for maternal and neonatal postnatal care
	2	Content of postnatal care consultation
	3	Scope of TBA practice in maternal health care
	4	Appropriate role of TBA in maternal health care
	5	Relationship between formal health workers and TBAs
	6	Ways health workers can negatively or positively influence TBA roles
TBA Delivery Clients	1	Maternal and neonatal postnatal care - perceived rationale, location, timing, provider
	2	Perception of TBA in community - roles, relative skill compared to health workers, credibility
	3	Referrals by TBA for antenatal, delivery, and postnatal care - effect on decisions, perception of TBA
	4	Payment to TBAs for referrals - effect on decisions, perception of TBA
	5	Factors that negatively or positively influence maternal postnatal care attendance

TBAs	1	Scope of TBA practice in maternal health care
	2	Content and timing of maternal health care practice
	3	Motivation for maternal health care practice
	4	Perception of care quality relative to formal health workers
	5	Current practice of and motivations for referrals - antenatal, delivery, and postnatal care
	6	Relationship between formal health workers and TBAs
	7	Perception of potential role as advocate for skilled postnatal care
	8	Factors that might negatively or positively influence role as advocate for skilled postnatal care
	9	Payment to TBAs for referrals - potential effect on referrals
	10	Willingness to share information on referrals and deliveries - potential effect of payment