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Effect of Behavioral Health Screening and Co-located Services on Ambulatory and Inpatient Utilization

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Abstract

Objective—The study sought to determine the impact of a pediatric behavioral health (BH) screening and co-location model on BH care utilization

Methods—In 2003, Cambridge Health Alliance, a Massachusetts public health system introduced BH screening and co-location of social workers within its pediatric practices in a sequential manner. An interrupted time series study of the change in trends of ambulatory, emergency and inpatient BH utilization in the 30 months following model implementation compared to the 18 months prior was conducted to determine the impact of this model on BH care utilization. Utilization data on 11,223 children 4 years 9 months to < 18 years 3 months seen from 2003 to 2008, contributed to the study.

Results—In the 30 months following implementation of pediatric BH screening and co-location there was a 20.4% cumulative increase in specialty BH visit rates (trend = 0.013% per month; $p=0.049$), and 67.7% cumulative increase in BH primary care visit rates (trend = 0.019% per month; $p=0.002$) compared to the expected rate predicted by the 18 month pre- intervention trend.

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In addition, BH emergency department visit rates increased 245% compared to the expected rate (trend = 0.01% per month; $p < .001$).

Conclusions—Following the implementation of a BH screening/co-location model, more children received BH treatment. Contrary to expectations, BH emergency department visits also increased. Further study is needed to determine if this is an effect of how care was organized for children newly engaged in BH care or a reflection of secular trends in BH utilization or both.

Background

Child behavioral health (BH) issues present frequently in primary care settings.(1) Screening for BH issues is promoted in national guidelines as a strategy for early identification and treatment of BH conditions.(1, 2) Simultaneously, these recommendations include a variety of possible mechanisms for increasing the capacity of primary care to respond to these issues, including task-shifting, BH screening, collaborative care, and co-location of BH and physical health services in the same location. Trials of various integrated models (screening, co-location and collaboration) demonstrate improved mental health outcomes (3-5), provider satisfaction, and identification rates.

In studies of screening alone, findings suggest that identification rates increase (6) as do mental health referrals.(7, 8) Unfortunately, referral completion rates remain low with studies reporting rates ranging from 17% to 45%.(7-10) In a recent study by the authors, using Medicaid claims data, only 30% of newly identified children utilized BH services.(11) However, studies note higher BH initiation rates (>80%) with adult co-located/collaborative models.(12-14) Co-location reduces the stigma associated with seeking BH care and logistical barriers for patients and specialist-primary care collaboration.(15). While studies have examined the impact of co-location on BH initiation and clinical outcomes, few have examined the impact on primary care related BH visits, inpatient or emergency department mental health services. These are important effects to explore because models for financing integrated care frequently call for “offsets” or “shared savings” attributable to either reductions in inpatient, urgent care, and “masked” mental health presentations or shifting of specialty services to lower-costs settings such as primary care.

The goal of the current study is to understand how a child BH screening and co-location program impacts health care utilization; including primary care, specialty BH care, and BH-related emergency and inpatient utilization.

Methods

Conceptual Framework

Our underlying conceptual framework assumes that as screening increases, patients are identified and enter either specialty BH services or BH services in primary care settings. This results in increased ambulatory BH services. If early mental health treatment proves efficacious, inappropriate emergency department and inpatient BH admissions should decrease over time. To test our assumptions, we used data from the Cambridge Health Alliance's pediatric clinics to capitalize on a natural experiment. CHA clinics phased in the use of a validated screening tool during well-child visits from 2004-2007. Using data from

the CHA data warehouse (16, 17) we conducted an interrupted time series analysis of utilization rates in the months pre and post the BH screening/co-location program implementation among a rolling cohort of primary care pediatric patients receiving care. The CHA Institutional Review Board approved the study in 2011.

Context

Cambridge Health Alliance is a public hospital and clinic network in Cambridge Massachusetts. At the time of this study, CHA operated three acute care hospitals with three emergency departments, two child mental health units, an inpatient pediatric medical unit, and multiple ambulatory health clinics as well as a large division of child and adolescent psychiatry. All ambulatory clinics used the same inpatient and outpatient psychiatric resources located <1 mile away. In 2004, CHA began screening children 4 years 9 months (5th year well-child visit) to < 18 years using the Pediatric Symptom Checklist (PSC) (18) (for those <14) and the Youth-PSC (Y-PSC) (18) (for those 14) in three of its largest pediatric sites. Screening occurred at the annual well-child visit for children in the age range. These sites treated almost 16,000 children (0-18 years) a year during 2004-2008 (Cambridge Pediatrics 6,672, Somerville Pediatrics 7,267, and Union Square 1,452). There were 24 providers at these sites (Cambridge 7, Somerville 7, and Union Square 10) and none had used BH screens or co-located social workers prior to project implementation. Sixty-four percent of children had a minority race/ethnicity (Cambridge 61%, Somerville 55%, and Union Square 70%); and 43% spoke a language other than English.(19) As noted elsewhere, the majority of mental health referrals for primary care patients were made to CHA providers.(20)

During the study timeframe, many changes occurred nationally in the delivery of child and adolescent mental health including the black box warning on the use of antidepressants (21), rising rates of specific disorders (i.e. bipolar disorder) (22), and higher use of antipsychotic medications (23). There was also heightened interest in identifying and treating BH issues in pediatric offices.(24)

Screening and Co-location Model

The BH screening and co-location program (still in existence today) was initially implemented at CHA in a phased in manner; Cambridge began screening in December 2003, followed by Somerville in July 2005, and Union Square in April 2007. The PSC/YPSC are used as screening tools since they are well validated in diverse urban populations (6, 25) and no cost to providers. PSC results have compared favorably to the Child Behavior Checklist and the Children's Global Assessment Scale.(26) These 35 item instruments are completed in the waiting room by either parent or teen prior to the well-child visit. The physician scores the screen during the visit and later the medical assistant inputs the information into the electronic medical record (EMR). This also automates provider reporting of screening rates. This process is described in depth elsewhere.(10) Screening was not reimbursable until January 2008 as part of the *Rosie D vs. Patrick* remedy.(27)

The co-location of BH providers in the clinics happened simultaneously with screening implementation. At each site, a part-time licensed clinical social worker (4 total), supervised

by CHA Division of Child and Adolescent Psychiatry, conducted on-site BH services including initial assessments, therapy and consultation to pediatricians. This collaborative care model is similar to Kolko and Perrin's description of on-site interventions with aspects of care coordination (24). Providers made BH referrals to child psychiatry and based on patient preference, services were conducted by on-site social workers or at the child psychiatry main office.

Prior to program implementation primary care providers and social workers were trained at each site in the use of the PSC/YPSC tools and relevant BH diagnosis codes which were already being reimbursed in MA. Regular reports on screening were generated and shared with the clinical staff monthly. Within 6 months of starting the program, each of the sites was able to increase the share of well-child visits with a screen for children in the age range to over 50%/month

Study Population

We extracted clinical and demographic data for youth aged 4 years 9 months to < 18 years 3 months seen between 2003 and 2008. These ages include “screenable” youth and allow for sufficient time post-screening to capture any subsequent utilization. The CHA data warehouse which contains all ambulatory encounters within CHA, emergency department and inpatient hospitalizations at a CHA hospital; and includes demographic data such as gender, race and language.(17) We extracted all encounter and inpatient data including location of service, provider department (pediatrics, family medicine), date of service, CPT4 procedure codes and ICD9 diagnosis codes for each visit. To calculate monthly utilization rates we identified patients for inclusion in the denominator (patient panel) based upon the location of their well-child and ambulatory care visits (defined by location and CPT code) and eligible screening age. Any child without a primary care visit at the site in the prior year was excluded from the denominator for the given month. Children who had well-child care at multiple CHA sites were likely to have experienced the impact of the intervention prior to other sites beginning to screen. Since this would have caused contamination, we excluded them (n=1900; 14.7%) from both the pre and post index date panels. This group was significantly different on all demographic variables from the rest of the sample (P<.001). They were more likely to be female (55% vs. 49%), to speak other languages (2% vs. 5%), to be Black (16% vs. 12%), to be under 7 years of age (19% vs. 15%) between 16-18 years (18% vs. 12%) and less likely to be Hispanic (18% vs. 21%). Demographic data on children included in the denominator of any study month was generated and aggregated by pre-policy and post-policy periods for reporting purposes.

The period of patient panel identification and the calendar date of implementation (the index date) was different for each of the 3 sites. The denominator for the time series was the patient panel counts in each month. The pre-period time frame (18 months) was limited by data availability but allowed for a stable baseline and control for seasonality. For the post-period, the longest time frame possible (30 months) was used. We initially constructed stratified time series analysis of monthly utilization using the pre and post time frames for each site. We also conducted a sensitivity analysis with and without Union Square given it spanned the Rosie D remedy (January 2008). No significant differences in individual site

analyses or in our sensitivity analysis were found and thus data for the three sites was merged and centered on the index date.

Variables

We collected utilization data for each month of the observation period. The primary outcomes of interest were defined as follows: Specialty BH Services – ambulatory psychiatric services delivered by BH clinicians either co-located in the sites or in the department of child and adolescent psychiatry; BH-related Primary Care Visits - well-child visits or other ambulatory visits with an associated MH related ICD9 code delivered by primary care providers; BH-related Hospitalizations- inpatient hospitalizations occurring in the CHA inpatient psychiatry unit or under the specialty of inpatient psychiatry; BH-related Emergency Department Visits - visits occurring in the CHA psych emergency department or in any CHA emergency department with an associated MH related ICD9 code.

Demographic variables included sex, age, race/ethnicity (white, black, Hispanic, Asian, other, or unknown), and language of care (English, Portuguese, Spanish, Haitian, other, or unknown). Race and language is self-reported and entered into the medical record by CHA clerical staff. Age and race/ethnicity were dichotomized (under 13 years vs. 13 years or older and white, non-Hispanic vs. all other races) in order to standardize utilization rates in preparation for Interrupted Time Series.

Interrupted Time Series Analysis (ITS)

We used segmented regression models (28, 29) to evaluate the effect of the simultaneous screening and co-location model on population utilization rates. ITS is the strongest quasi experimental design for evaluating the effects of natural experiments.(30) One threat to the validity of the ITS design is changes in the composition of the population. To account for some change in the clinic demographics (i.e. age, sex and race/ethnicity) over time, we standardized (31, 32) the distribution of demographics in each month to that in month 1 at each site. After standardization, we adjusted for seasonality.(33) The segmented models included terms for the intercept, pre-screening slope, change in level, change in slope and time as well as autoregressive terms for up to 6 month lags in rates. Because clinics took approximately 6 months to ramp-up screening, we censored the 6 months immediately following the BH intervention as has been done elsewhere.(34) All analyses were conducted using SAS version 9.3 (SAS Institute, Cary NC).(35)

Results

The total unique number of children included in the study was 11,223 and the number of children appearing in the denominator for any given month ranged from 6,833 to 7,281. Forty percent of children appeared in the dataset at least once in each of the 4 years of the study period and 59% appeared in both the pre and post policy periods. In the post-policy period, the population was 51% male, 56% minority largely English speakers, and well distributed across age groups (Table 1).

Figures 1-3 show the baseline and post-screening/co-location rates of our various outcomes. Table 2 shows the results of the segmented regression analysis. There was a significant

increase in rates of specialty BH visits, BH-related primary care visits, and BH-related emergency department visits during the 30 months post-screening/co-location period. The trend in specialty BH visits increased .013% per month (slowly initially and accelerating over time) from approximately 1.7% per month to almost 2.5% per month ($p=.049$) a cumulative increase of 20.4% compared to expected. In other words, by the end of the post implementation observation period, the rate of BH visits was 20% higher than expected based on pre-program trends. Similarly, the trend in BH-related primary care visits increased by .019% per month from approximately 1% to 1.5% per month ($p=.002$), a cumulative increase of 67.7% compared to expected. Finally, the trend in BH-related emergency department visits increased .01% per month from 1.5/1,000 to almost 3/1,000 ($p<.001$) a cumulative increase of 245% compared to expected. BH-related inpatient admissions at CHA remained stable (data not shown)

Discussion

In this local study of a pediatric BH screening/co-location program, rates of BH utilization, including both specialty and primary care, increased significantly after implementation of the program. While BH-related inpatient admissions were stable, there was also a significant increase in rates of emergency admissions with BH diagnoses. To our knowledge, this is the first study to report increases in emergency department use associated with screening and co-location for a pediatric population.

As noted in the literature, BH screening in primary care leads to increased rates of referral by primary care providers (8) particularly when there are mental health services co-located in the same practice.(14) In this study, utilization of specialty BH services increased significantly suggesting that referrals were completed and more children with BH needs were getting into treatment. However, our data does not include clinical outcome measures, thus, we cannot determine whether more care is actually better care. It is also important to note that, the pre-policy BH care utilization was higher than reported elsewhere for Massachusetts statewide. (15% versus 12%).(36) This may reflect access to available child psychiatry. In addition, nationally, outpatient pediatric visits with mental health diagnoses were increasing from 1999-2010 but there were no increases identified simultaneous to CHA program implementation.(37)

The greater increase in CHA's BH-related primary care visits in comparison to the more limited increase in specialty BH services mimics the national trends seen over the last decade. (37) This is encouraging given pediatrician's limited knowledge of BH codes, discomfort with BH treatment and concerns about reimbursement (38, 39) It suggests that screening/co-location may influence task-shifting of BH treatment from specialty to primary care. Unfortunately, our data does not reveal whether primary care providers were actually delivering BH treatment or simply more comfortable with coding.

Perhaps the most surprising study finding is that emergency department visit rates increased following the intervention (the rate doubled but the number remained low). We suspect that many of these visits were avoidable.(40) There are many possible reasons for this increase. For example, increased screening may identify issues that cannot be adequately triaged or

managed on site requiring emergency visits. Also, providers increasing awareness of emergent mental health issues may increase emergency referrals. In the recent study of Oregon Medicaid expansion, both primary care and emergency department utilization increased initially.(41) Further, children and families entering treatment may experience BH crises. Therapists themselves could increase utilization by telling patients to go to the emergency department if crises occur in their absence. Unfortunately, we do not know whether crises increased following the intervention. We also recognize that the upwards trend in BH-related emergency visits (42-44) nationally might have contributed to our findings, but this is unlikely to have happened simultaneously to the intervention at each of our sites. To understand the validity of these explanations additional provider level data and a longer time frame are required to determine whether this phenomenon is merely a short-lived consequence of improving BH identification.

Despite increased emergency utilization, we did not find a concomitant increase in BH-related inpatient admissions which is surprising since most would emanate from emergency department visits. But, we recognize that CHA patients are not necessarily sent to CHA facilities for inpatient BH admissions. Children are sent to open beds throughout the region. Thus it is possible that inpatient utilization increased without our knowledge.

Limitations

The current study has a number of limitations. First, the study lacked information on BH need and clinical outcomes required to assess clinical improvement. Also, since the study occurred at one delivery system and excluded children who used primary care at multiple CHA sites, it may not be representative of all CHA children or other non-urban populations. However, while this may limit generalizability, it would not explain the sudden slope changes in outcomes. Second, because data were collected from the CHA data warehouse, visits that took place outside CHA were incomplete and the accuracy of diagnostic codes could not be validated. However, because our data shows increases in utilization it is likely that we are underestimating the impact of the program to the degree that outside utilization is not captured. Third, we were unable to identify any change in BH hospitalization due to a lack of statistical power. A claims-based study that captures inpatient utilization more completely would help to clarify these findings. Fourth, the study relied on one validated screening tool (PSC) and it is possible that results might have differed with other instruments. Fifth, since the study examined the impact of a combined screening and co-location model, we are unable to estimate the independent impact of screening and co-location. We also lacked a concurrent comparison group. Finally, other factors such as staffing changes, EMR adoption and coding awareness may have influenced our findings. However, none took place concurrently with the implementation of screening and co-location at each CHA site and thus would not explain our findings. Further, our ITS design explicitly controls for national, secular trends impacting child and adolescent mental health delivery (24, 37, 44, 45).

Conclusion

This is the first study of its kind to examine health care utilization rates after the initiation of a BH screening and co-location model using an ITS design. There is strong evidence that the intervention led to increased use of BH services and provider identification of BH issues - both of which are positive developments. However, the sharp two-fold increase in admissions rates to the emergency department is concerning given the assumption that early identification of mental health issues and appropriate outpatient care should decrease emergency department utilization. More work is required to understand this unanticipated outcome.

Acknowledgments

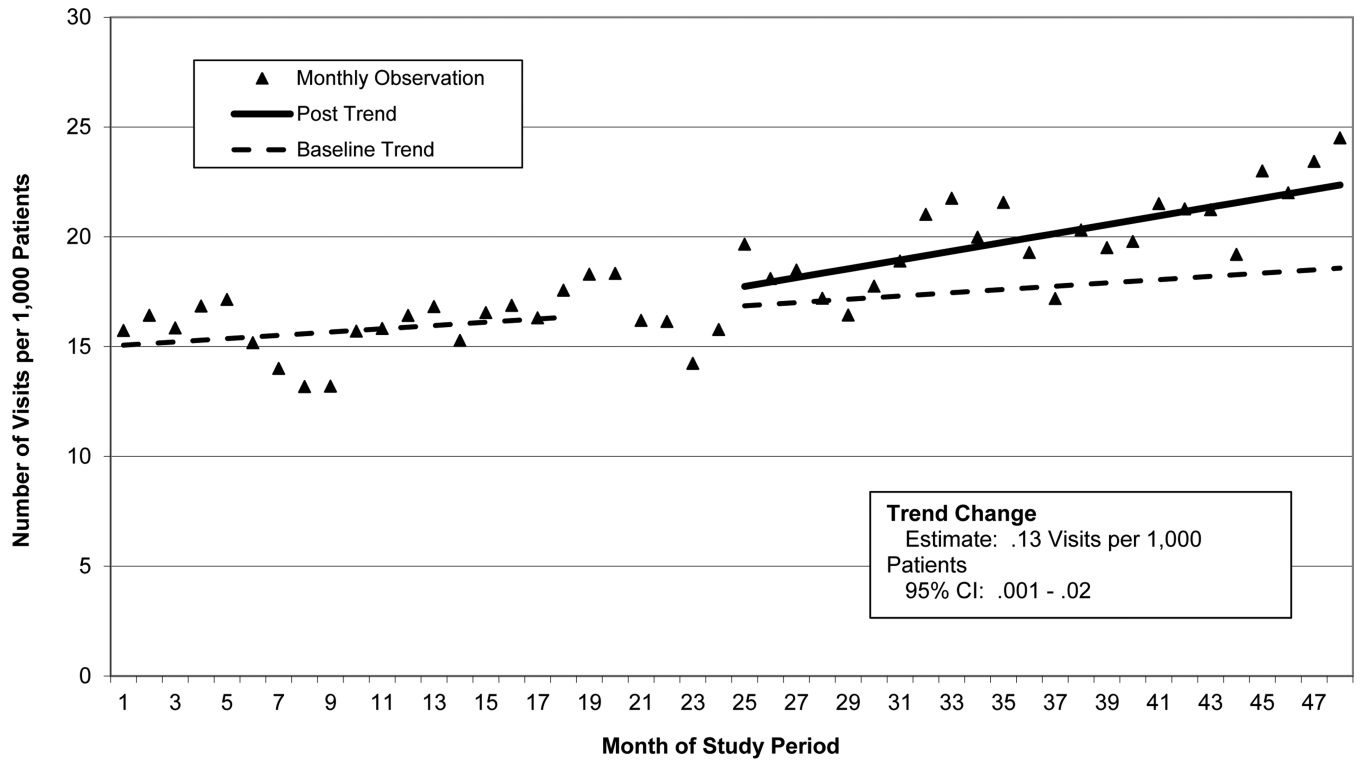
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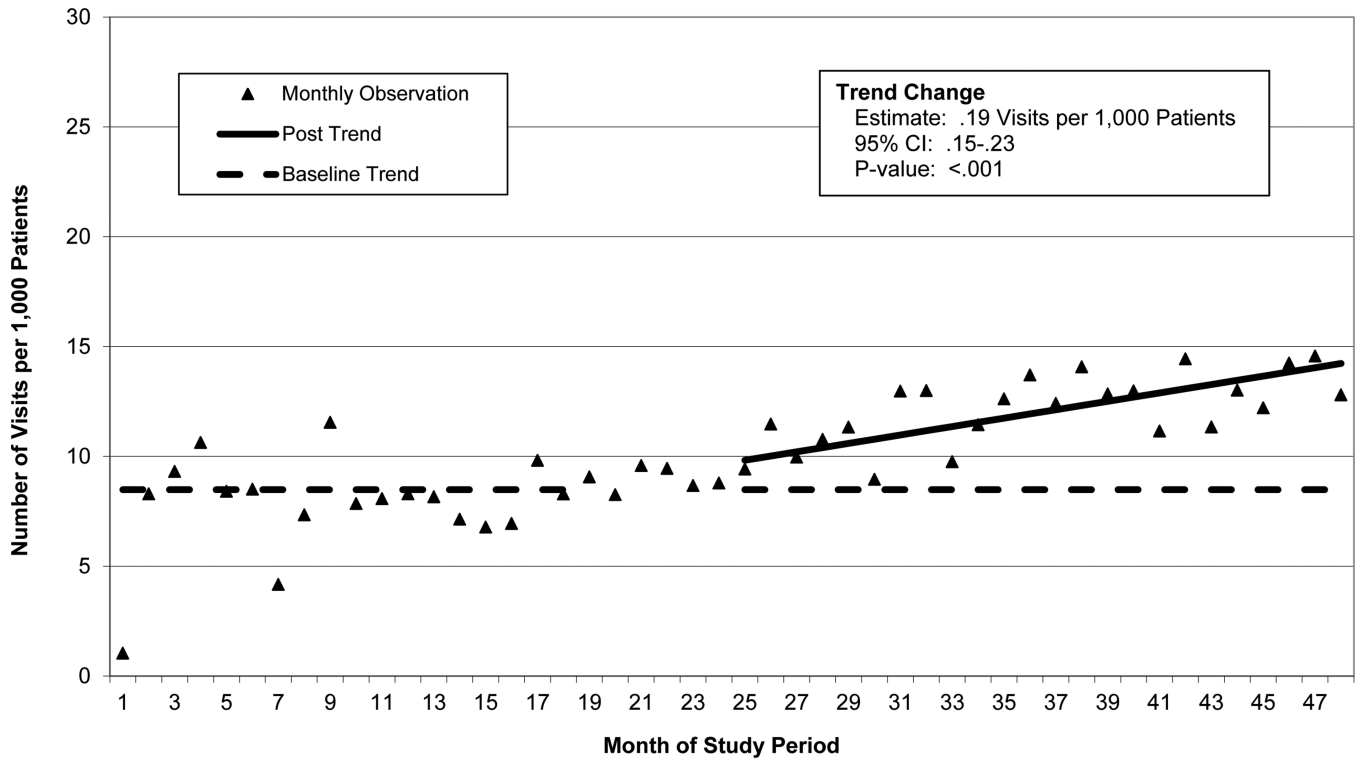
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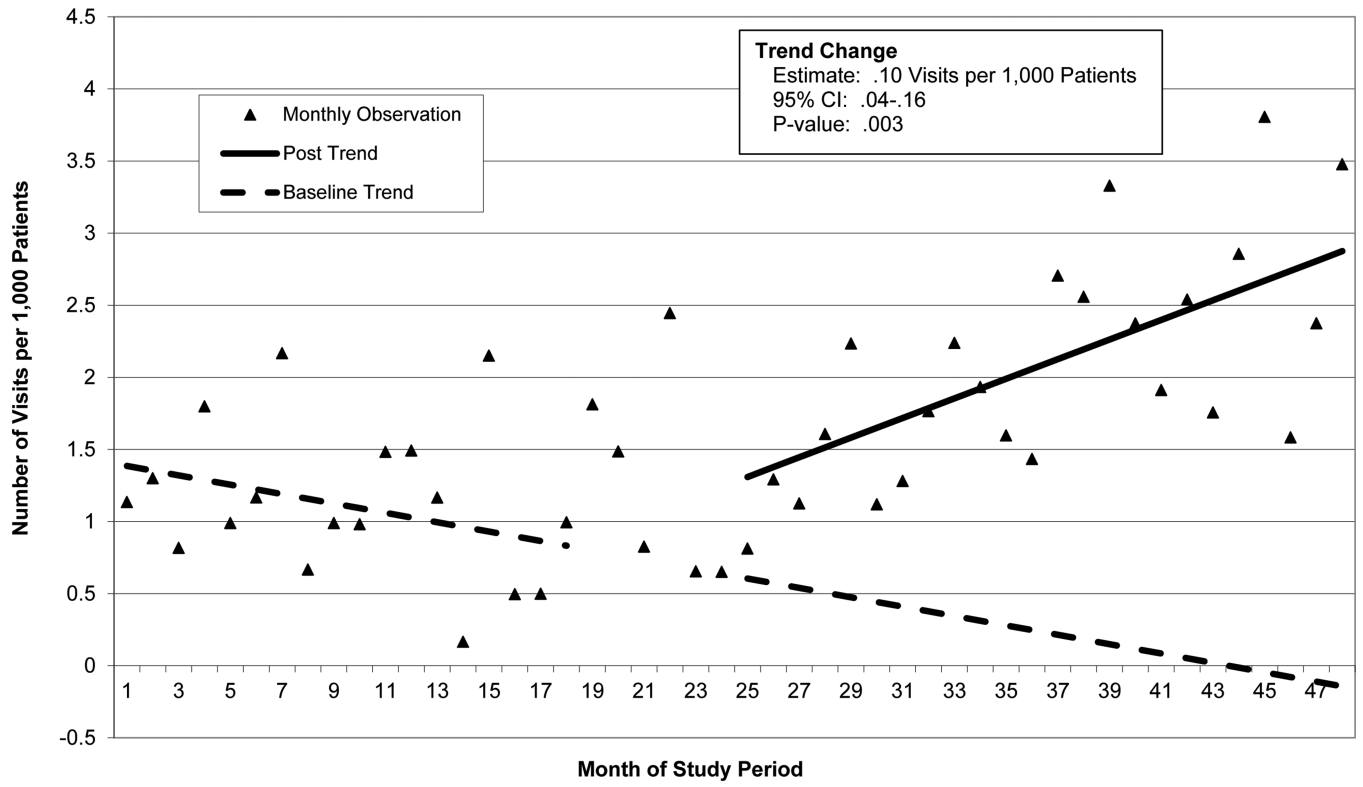
Rate is seasonally adjusted and standardized for age, sex, and race

Figure 1.
Specialty Behavioral Health Visits



Rate is seasonally adjusted and standardized for age, sex, and race

Figure 2.
Behavioral Health-Related Primary Care Visits



Rate is seasonally adjusted and standardized for age, sex, and race

Figure 3.
Behavioral Health-Related Emergency Department Visits

Table 1

Demographics

| | CHA Pediatric Primary Care Patients (3 Sites) N=11,223 | | | |
|---|--|-------|-------------|------|
| | Pre Policy | | Post Policy | |
| | N | % | N | % |
| Sex | | | | |
| Female | 4,032 | 49.0 | 4,641 | 48.6 |
| Male | 4,203 | 51.0 | 4,911 | 51.4 |
| Language | | | | |
| English | 6,475 | 78.6 | 7,392 | 77.4 |
| Portuguese | 758 | 9.2 | 1,069 | 11.2 |
| Spanish | 342 | 4.2 | 487 | 5.1 |
| Haitian | 177 | 2.2 | 254 | 2.7 |
| Other | 409 | 5.0 | 323 | 3.4 |
| Unknown | 74 | 0.9 | 27 | 0.3 |
| Race/ethnicity | | | | |
| White, NH | 3,795 | 46.1 | 4,175 | 43.7 |
| Black, NH | 1,734 | 21.1 | 2,075 | 21.7 |
| Hispanic | 1,014 | 12.3 | 1,257 | 13.2 |
| Asian | 384 | 4.7 | 537 | 5.6 |
| Other, NH | 1,095 | 13.3 | 1,315 | 13.8 |
| Unknown | 213 | 2.6 | 193 | 2.0 |
| Age, at start of the time period^a | | | | |
| under 4.8 years | 603 | 7.3 | 1,243 | 13.0 |
| 4.8 to 6.9 years | 1,219 | 14.8 | 1,330 | 13.9 |
| 7 to 9.9 years | 1,756 | 21.3 | 1,771 | 18.5 |
| 10 to 12.9 years | 1,794 | 21.8 | 1,862 | 19.5 |
| 13 to 15.9 years | 1,717 | 20.9 | 2,083 | 21.8 |
| 16 to 18.0 years | 1,008 | 12.2 | 1,080 | 11.3 |
| over 18.0 years | 138 | 1.7 | 183 | 1.9 |
| Insurance, at policy implementation^b | | | | |
| Medicaid | 2,451 | 29.8 | 3,587 | 37.6 |
| Free Care/Public | 1,218 | 14.8 | 1,736 | 18.2 |
| Private | 3,035 | 36.9 | 3,579 | 37.5 |
| Other | 41 | 0.5 | 50 | 0.5 |
| Not Indicated | 1,490 | 18.1 | 600 | 6.3 |
| First behavioral health diagnosis at specialty BH visits (n=3,382 pre/ n=6,123 post)^c | | | | |
| Episodic Mood Disorder (bipolar) | 849 | 25.12 | 1249 | 20.6 |
| Hyperkinetic Syndrome | 833 | 24.6 | 1471 | 24.1 |
| Adjustment Reaction | 631 | 18.7 | 1691 | 27.7 |
| Anxiety, dissociative and somatoform disorder | 579 | 17.1 | 782 | 12.8 |

Total N: 8,235 pre-policy; 9,552 post-policy. Patients appearing in both pre and post policy periods; N=6,630 (59.1%)

^aPre-policy age calculated as of beginning of pre-policy period, post-policy age calculated as of beginning of post-policy period

^bInsurance category was based on the type indicated at the most proximal encounter to policy implementation

^cThese are the top four diagnoses based on the first diagnostic code at the first specialty BH visit occurring during the time period.

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Table 2

Results of Segmented Regression Analysis

| | Estimate (Visits per 1,000 Patients) | Standard Error | 95% Confidence Interval | P-Value |
|--|--------------------------------------|----------------|-------------------------|---------|
| Specialty Behavioral Health Services^a | | | | |
| Intercept | 14.99 | .51 | 13.96 to 16.02 | <.001 |
| Trend Change | .13 | .06 | .00 to .25 | .049 |
| Trend | .07 | .04 | -.01 to .16 | .099 |
| Behavioral Health Related Primary Care Visits^b | | | | |
| Intercept | 8.48 | .32 | 7.84 to 9.12 | <.001 |
| Trend Change | .19 | .02 | .15 to .23 | <.001 |
| Behavioral Health Related Emergency Department Visits^c | | | | |
| Intercept | 1.42 | .26 | .89 to 1.95 | <.001 |
| Trend Change | .10 | .03 | .04 to .16 | .002 |
| Trend | -.03 | .02 | -.08 to .01 | .144 |
| Behavioral Health Related Inpatient Hospitalizations^d | | | | |
| Intercept | .32 | .12 | .08 to .57 | .012 |
| Level Change | -.47 | .32 | -1.12 to .18 | .154 |
| Trend Change | .04 | .02 | .01 to .07 | .019 |
| Behavioral Health Related Inpatient Hospitalizations or Emergency Department Visits^{c,d} | | | | |
| Intercept | 1.47 | .29 | .88 to 2.05 | <.001 |
| Trend Change | .11 | .03 | .04 to .18 | .003 |
| Trend | -0.03 | .02 | -.08 to .01 | .157 |
| Any Behavioral Health Related Utilization^{a,b,c,d} | | | | |
| Intercept | 23.93 | .32 | 23.29 to 24.57 | <.001 |
| Level Change | 1.50 | .90 | -.30 to 3.31 | .102 |
| Trend Change | .36 | .04 | .28 to .45 | <.001 |
| Non-Behavioral Health Related Utilization^e | | | | |
| Intercept | 83.70 | 1.00 | 81.68 to 85.71 | <.001 |
| Trend | .06 | .03 | -.01 to .13 | .072 |

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^dPsychiatric services such as diagnostic interviews, psychopharmacology management and psychotherapy (CPT codes 90801-90899), health behavioral assessment and intervention services (CPT codes 96100-96103, 96105, 96111, 96115-96120, 96125, 96150-96155), Healthcare Common Procedural Codes (HCPC) codes for other mental health professionals (All H-codes) and the Massachusetts Behavioral Health Partnership's (MBHP) additional HCPC codes introduced in Massachusetts to track CBHI remedy services including crisis intervention (S9484 and S9485) and family counseling and case management (T1027, T1017 and T2022).

^bWell-child visits (CPT Code 99383--99383, 99393--99395) or ambulatory visits (CPT Code 99201--99205, 99211--99215, 99401--99404, 99241--99245) with an associated behavioral health related ICD9 code (290 to 319).

^cInpatient hospitalizations defined by specialty (psychiatry inpatient) and/or location (inpatient psychiatry unit)

^dEmergency department visits defined by specialty (psych emergency or ED) with an associated behavioral health related ICD9 code (290-319)

^eInpatient hospitalizations, emergency department visits, well-child visits or ambulatory visits not meeting the above criteria