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UNION EFFECTS ON NONUNION WAGES: EVIDENCE FROM PANEL DATA ON INDUSTRIES AND CITIES

DAVID NEUMARK and MICHAEL L. WACHTER*

The authors test for threat and crowding effects of unions on nonunion wages at the industry and city levels, using panel data on the percent organized and nonunion industry and city wage differentials constructed from Current Population Surveys over the period 1973-89. At the industry level, increases in the percent organized were associated with decreases in the nonunion industry wage differential, suggesting that crowding effects were the predominant union effect on nonunion industry wage differentials. In contrast, at the city level increases in the percent organized were associated with increases in the nonunion city wage differential, suggesting that threat effects predominated. The authors also find evidence of negative cross-occupation union effects on nonunion industry wage differentials, supporting their hypothesis that the industry-level results were partly driven by complementarity between union and nonunion labor.

The two prevailing models of the impact of unionization on the nonunion sector are the union threat model and the crowding or spillover model. The union threat model predicts that an increase in union strength, typically measured as the percentage of workers in the industry that are unionized, will cause nonunion employers to increase the wages they pay in order to forestall unionization. The crowding model focuses instead on the effects of spillovers from the union sector to wages in a market-clearing nonunion sector. Whereas the nonunion sector "acts like the union sector" in the threat model, the nonunion sector reacts competitively in the crowding model. Thus, for example, a higher percentage organized causes the nonunion supply curve to shift out, reducing the wages of nonunion workers; that is, the higher costs associated with higher

wages in the union sector result in layoffs of some union workers, who, perhaps because of their industry-specific training, join the labor supply for nonunion firms in the same industry, putting downward pressure on wages in those firms. Although the threat model is typically viewed as describ-

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ing a relationship between the union sector in an industry and the nonunion sector of the same industry, it has also been applied to the relationship between union and nonunion sectors within geographical regions, most notably cities.

Economists have long debated the relative importance of threat and crowding effects. Friedman argued that "any rise in the wage rate secured by unions for certain classes of workers would tend to lower the wage rates of other workers" (1951:215-16). In contrast, frequently cited surveys of nonunion employers have found that wages in nonunion firms are strongly influenced by the desire to avoid unionization (Rees and Shultz 1970; Foulkes 1980; Conant 1959). The competing views are still reflected in modern labor economics and industrial relations texts. Reynolds et al. (1991) concluded that threat effects prevail, at least for primary sector workers: "Not only will the threat effect be important but there will be little spillover effect in primary labor markets, because the wage normally exceeds the level needed to clear the market" (p. 549). On the other hand, Ehrenberg and Smith concluded that the spillover effect appears to outweigh the threat effect (1989:566).

Early regression evidence suggests that threat effects predominate, leading to a positive relationship at the industry level between the percent organized and nonunion wages. More recent evidence based on estimated cross-sectional relationships between the percent organized (and other potential proxies for the strength of the union threat) and nonunion wages or wage differentials tends also to suggest that threat effects predominate. However, a critical limitation of the cross-sectional evidence for testing the relative importance of threat and crowding effects is that there may be unmeasured characteristics associated with heavily unionized industries or cities.

In this paper, we provide the first comprehensive test of the relative importance of union threat and crowding effects that exploits panel data to remove the influence of unmeasured characteristics associated with high nonunion wages, as well as the

percent organized. The paper tests for threat and crowding effects in three contexts: within industries, within cities, and across occupations, within industries. The cross-occupation analysis tests a third hypothesis that we introduce to help explain the within-industry effects of unions on wages in the nonunion sector, namely that there are some complementarities between union and nonunion labor.

To control for unmeasured characteristics associated with both nonunion industry or city wage differentials and the percent organized, we use fixed industry and fixed city effects in the respective analyses. To the extent that the unmeasured characteristics are fixed over time, this procedure should remove the bias. The period we use for the study is 1973-89, a particularly interesting period for testing union effects on the nonunion sector because of sharp changes in the percent organized over this period, especially in the goods-producing sector.

Testing the Strength of Union Threat and Crowding Effects at the Industry Level

The Nonunion Industry Wage Differential Equation

Testing for threat effects requires a variable that measures the magnitude of the union threat. The measure of union strength adopted in the literature is the percent organized (%ORG), with a predicted positive coefficient in an equation explaining nonunion industry wage differentials (w^m). Rosen (1969) developed the argument regarding the percent organized in detail. First, the percent organized is likely to be positively related to the probability that a nonunion firm will become unionized. Arguably, this probability increases with the percent organized, although this is an empirical question.¹ Second, Marshall's

¹For example, Rosen suggested that at high values of the percent organized, the probability of unionization may fall because the remaining nonunion firms are particularly resistant to unionization. Nonethe-

laws suggest that a higher percent organized may lead unions to raise wages further above their competitive level, because the elasticity of demand for union labor is likely to be lower in absolute value when there are fewer substitution possibilities.

Whereas the nonunion sector "acts like the union sector" in the threat model, the central tenet of the crowding model is that the nonunion sector reacts competitively. At the industry level, workers' industry-specific human capital causes those who are displaced from the union sector to shift into the nonunion sector of the same industry.² Consequently, the standard view in the literature is that the response of w^u to an increase in %ORG is the reverse of that in the threat model (for example, Kahn 1979; Freeman and Medoff 1981; Holzer 1982).³

There are two explanations for the presumed negative effect of the percent organized on nonunion wages in the crowding model. The predominant view is that an increase in %ORG acts as a proxy for higher union wages. Again, based on Marshall's laws, unions raise wages more when the percent organized is high, since there is less competition from the nonunion sec-

tor. The high wages, in turn, cause losses in the union sector, and the displaced workers then crowd into the nonunion sector, causing the nonunion w to decline.⁴

An alternative interpretation consistent with the standard prediction is that changes in %ORG reflect movements of firms or establishments from one sector to the other. For example, if a heretofore nonunion firm becomes unionized, the percent organized rises. If the result is the establishment of a union wage premium in the newly unionized firm, the firm responds by cutting employment, hence shifting out supply in the nonunion sector and reducing w^u .

Our strategy follows the recent literature in first estimating nonunion industry wage differentials and then studying the determinants of these differentials (Kruege

less, for two reasons it seems reasonable to expect a positive relationship between the percent organized and nonunion wage differentials in our data, if the threat model is correct. First, while the difficulty of unionizing may actually increase at very high levels of unionization, such a pattern hardly seems to characterize unionization rates in the United States in the sample period. Second, much of the individual-level evidence on the union threat hypothesis confirms, at least to a limited extent, positive relationships between individuals' wages and the percent of their industry unionized.

²Supply shifts out in the nonunion sector as long as the elasticity of labor demand in the union sector outweighs the vacancy rate in the union sector. (See Mincer 1976 for a similar argument in the context of minimum wage effects.)

³The existing literature suggests two reasons why unionization may not result in outward supply shifts in the nonunion sector. First, under efficient bargaining, unionization results only in the reallocation of rents (see Brown and Ashenfelter 1986; Abowd 1989; Bronars et al. 1993). Second, some researchers argue that unionization might increase the productivity of union labor (Allen 1984; Brown and Medoff 1978; Clark 1980).

⁴The downward wage pressure from the spillover of workers from the union sector to the nonunion sector is presumed to outweigh any positive effect resulting from a shift in labor demand from the nonunion sector to competitor firms in the nonunion sector.

⁵Yet another interpretation is that variations in %ORG stems from labor demand shifts in the nonunion sector, that is, shifts of the labor demand curve rather than movements along it. In this case, an increase in the percent organized reflects an increase in labor demand in the union sector. As workers leave the nonunion sector to find jobs in the union sector, supply shifts inward in the nonunion sector, resulting in an increase in the nonunion wage differential. We considered this interpretation in our work (Neumark and Wachter 1993), but we follow the more traditional interpretation here.

In Neumark and Wachter (1993) we also considered extending the usual framework by considering the within-industry union wage premium as an explanatory variable, with a predicted positive effect in the threat model (as in Dickens 1986 predicted negative effect in the crowding model (Kahn and Morimune [1979] discussed a similar effect that can arise if high union wages draw nonunion workers into unemployment queues for union jobs, raising nonunion wages.) However, implementing tests with this variable is problematic, as it is likely to be negatively correlated with the nonunion wage differential by construction, so in this paper we pay strict attention to the percent organized. The present paper considerably expands on our earlier work by analyzing city as well as industry nonunion wage differentials, and by examining nonunion industry wage differentials within and across occupations to test the complements model.

Summers 1987; Dickens and Katz 1987a, 1987b; Keane 1993; Helwege 1992).⁶ "Non-union industry wage differentials" refers to wage differences between nonunion workers in different industries that remain after controlling for individual-level characteristics (and sometimes firm-level characteristics) that theory suggests ought to be related to workers' marginal products.⁷ In cross-sectional studies, this two-step approach has been defended by Dickens and Katz (1987a) as a means of avoiding biases in both coefficient estimates and standard errors arising from aggregation (Moulton 1990; Dickens and Ross 1984). Certainly, because the identifying information comes from industry-level shifts in variables such as the percent organized, there is no added information in the individual-level data. Based on these considerations, we think our results are most informative if we use the two-stage approach, which asks how union strength variables explain these non-union industry wage differentials that others have documented.

We therefore estimate the following industry-level equation to test the relative strength of union threat and crowding effects on nonunion industry wage differentials:

$$(1) \quad w_{it}^{nu} = \alpha + \%ORG_{it}\beta + I_i\gamma + \varepsilon_{it}$$

The I_i are a set of industry dummy variables, included to capture fixed industry characteristics that may be associated with both nonunion industry wage differentials and the independent variables. Fixed year effects are also included to capture any

common year effects.⁸ For %ORG to identify union threat or crowding effects, the omitted characteristics that are correlated with the percent organized must be fixed over time; this, of course, is our maintained assumption, although we also analyze the sensitivity of the results to the inclusion of some time-varying industry-specific control variables. An equation paralleling this one is used to explore intra-city nonunion wage variation, as well as intra-industry effects across occupations.

Past Research on Union Effects on Nonunion Wages at the Industry Level

Early regression evidence reported by Rosen (1969) showed a positive relationship at the industry level between the percent organized and wages, and thus suggested that threat effects predominate. Rosen's data did not distinguish wages of union and nonunion workers. Since that study, a number of papers have reported estimates of cross-sectional regressions of nonunion wages on the percent organized in the worker's industry, and other control variables (see, for example, Freeman and Medoff 1981; Podgursky 1986; Hirsch and Neufeld 1987). This research tends to find evidence consistent with a positive association between the percent organized and nonunion wages, although often only for certain types of workers or firms. For example, Podgursky (1986) found a positive relationship at the industry level, but only in large firms, and Freeman and Medoff (1981) found the relationship between the percent organized among production workers in the industry and nonunion wages to be positive, but only weakly significant. The evidence in Hirsch and Neufeld (1987) points more consistently toward the threat model at the industry level.⁹

⁶Earlier research (Cullen 1956) also focused on industry-level characteristics, because individual-level data were unavailable.

An alternative method of studying threat effects is to examine directly the factors associated with the risk of a nonunion firm being organized, and the firm's reaction to this risk (Freeman and Kleiner 1988).

⁷Krueger and Summers (1988) argued that such nonunion industry wage differentials or premia pose a challenge to purely competitive models of wage determination, and offered an array of evidence suggesting that these differentials cannot be explained by competitive models.

⁸The fixed year effects also eliminate any effects of the choice of the omitted industry in the regression from which the nonunion industry wage differentials are estimated (see footnote 12).

⁹Krueger and Summers (1988) argued against the threat model based on evidence that the nonunion industry wage structure in the South has a correlation of 0.6 with that in the rest of the country, despite the

Dickens and Katz (1987a, 1987b) provided a more detailed analysis of the union threat model. They found that the sign of the %ORG variable in regressions for w^{nn} is generally positive as alternative industry characteristics are included or omitted, although it is sometimes negative (for manufacturing workers) and often statistically insignificant. However, some of the other correlates of nonunion industry wage differentials also appear to support the threat model, particularly the positive coefficient on profitability, which supports the hypothesis that the higher the potential rents, the higher the wage (Dickens 1986). Dickens and Katz (1987a) concluded that "existing studies generally find that industry union density is positively related to the earnings of ... nonunion workers" (p. 63). They recognized, however, that other theories of non-market-clearing wages (for example, Akerlof 1982; Lindbeck and Snower 1988) also predict a positive relationship between rents and wages. Also, Dickens and Katz noted that it is difficult to sort out the independent influences of the large number of industry characteristics that they considered, since industry characteristics are highly correlated.

A critical limitation of the cross-sectional evidence for testing the relative importance of threat and crowding effects, which we address in this paper, is that there may be unmeasured industry characteristics associated with heavily unionized industries. For example, Krueger and Summers (1987) argued that the historical evidence suggests that high-wage industries were already paying high wages before the advent of wide-scale unionization in manufacturing. They noted that the Big Three auto makers in the United States were wage leaders prior to becoming unionized. In addition, it appears that unions have tended to concentrate their organizing efforts in indus-

tries with high product market concentration ratios, that is, in industries that have a greater ability to pay high wages. In neither of these cases would the presumed positive relationship between the percent organized and nonunion wages reflect a causal effect of the percent organized.

The Data

We estimate nonunion industry wage differentials from log wage regressions estimated for each year using the outgoing rotation group annual files of the CPS for 1983-89 and the May files for 1973-81.¹⁰ Regressions were estimated separately by race and sex, effectively making all variables interactive with race and sex. Other variables included in the individual-level wage regressions were industry dummy variables; nine one-digit occupation dummy variables (with a bridge between the 1970 and 1980 SOC codes); linear and quadratic schooling; linear and quadratic potential experience; dummy variables for four regions; the unemployment rate in the SMSA or (for non-SMSA residents) in the rest of the state; dummy variables for three SMSA sizes; and dummy variables for married (spouse present) and overtime (based on usual hours worked). All specifications also include a union status (membership) dummy variable, and a full set of interactions of all variables, including the industry dummy variables, with the union status dummy variable.¹¹ To focus on competitive market effects of union wages, we exclude government workers from our sample. In addition, to focus on workers for whom threat effects are more likely to matter, we exclude managers, professionals, and the self-employed. The coefficients of the noninteracted industry dummy variable

fact that %ORG is considerably lower in the South. They did not, however, provide any evidence on whether cross-industry variation in %ORG explains as much of the cross-industry variation in nonunion wage differentials in the South as it does in the rest of the country.

¹⁰The individual-level regressions are common in the literature, so the results are not reported in this paper. Results are available from the authors on request.

¹¹1982 is omitted because no data were collected on union membership that year. The definition of union membership in the CPS changed slightly over the years; Hirsch and Neufeld (1987) provide detail

estimate the nonunion industry wage differentials. We estimated the wage differentials for the entire sample by weighting (by industry and nonunion employment) the coefficients estimated from separate regressions by race and gender.¹²

Our measure of the percent organized is constructed from the same CPS data. The first panel of the appendix table provides summary statistics for the industry data set, reporting mean levels and the 1973–89 changes for nonunion industry wage differentials and the percent organized, by industry and overall. The data confirm the well-known decline in the percent organized, especially in the industrial sector (for example, Linneman, et al. 1990). The table also suggests that a panel data analysis might show a relationship between the percent organized and the nonunion industry wage differential quite different from that shown by a cross-sectional analysis. While columns (1) and (2) indicate that industries with high %ORG also have high w^{nu} , columns (3) and (4) indicate that, over all industries, %ORG and w^{nu} moved in oppo-

site directions over the sample period, and some of the industries with the largest declines in %ORG had the sharpest increases in w^{nu} .¹³

Empirical Results

In Table 1 we report results from regression estimates of equation (1). In all cases, we report WLS estimates that weight by the inverse of the variance of the OLS residuals, with the variance estimated separately for each industry, pre- and post-1983. These variances may differ by industry because of different numbers of workers in each industry from which w^{nu} is estimated. They may also differ pre- and post-1983 because, beginning in 1983, we use the outgoing rotation group files and hence have more wage observations. We could weight explicitly by the cell sizes used to estimate w^{nu} in each industry and year; our approach allows for other sources of heteroscedasticity by industry for these two periods.¹⁴

Estimation without fixed industry effects, in row (1), indicates a statistically significant positive effect of the percent organized on the nonunion wage, consistent with threat effects outweighing crowding effects, and paralleling much of the existing cross-sectional evidence. When fixed industry effects are added in row (2) the estimated coefficient of %ORG becomes negative, and is significant with a t-statistic exceeding four. The negative effect of %ORG is the opposite of the effect predicted by the threat model, but is consistent with the crowding model. That model states that a decrease in %ORG causes the nonunion industry wage differential, w^{nu} , to rise. To interpret the magnitude of the estimated coefficient of %ORG, consider a 14 percentage point decline in %ORG, which is the average change for our sample pe-

¹²Industry wage differentials are estimated relative to services. This raises the problem that estimates of equation (1) could be sensitive to the omitted industry in the "first-stage" individual-level wage regressions from which the wage differentials in equation (1) are estimated. To circumvent this potential problem, we include year dummy variables in equation (1). This removes the influence of the omitted industry, because the common trend across industries owing to the choice of the omitted industry is captured in the year effects. The same issue arises with respect to city wage differentials.

To see how including year effects solves the problem, suppose that in the first-stage, cross-sectional regression we include dummy variables for each industry, omitting the constant, and estimate their coefficients for each year $b_{1t}, b_{2t}, \dots, b_{Kt}$, where K is the number of industries. The second-stage regression is then $b_{it} = X_{it}'\gamma + Y_t'\delta + \epsilon_{it}$, $i = 1, \dots, K$, $t = 1, \dots, T$, where Y_t is a set of year dummy variables. We can transform the estimated nonunion wage differentials, for example defining them relative to services (or relative to an average nonunion wage differential across all workers), as in $(b_{it} - b_{Kt}) = X_{it}'\gamma + Y_t'\delta + \epsilon_{it}$. Since b_{Kt} varies only by year, the effect of subtracting it from the dependent variable is simply to change the estimated coefficients of the year dummy variables, and the estimates of γ are unaffected.

¹³In contrast to the regression estimates discussed below, the nonunion wage differentials in this table may be sensitive to the reference industry with respect to which these differentials are estimated.

¹⁴For all specifications, results were very similar using either unweighted estimates or estimates weighted by cell sizes.

Table 1. Industry Nonunion Wage Regressions Excluding Managers and Professionals, 1973-81 and 1983-89.
(Dependent Variable: Nonunion Industry Wage Differential)^a

<i>Regression</i>	<i>Percent Organized</i>	<i>Output/Worker</i>	<i>GNP Share</i>	<i>Adj. R²</i>	<i>Estimator/Specification</i>
(1)	.34 (.03)	—	—	.52	WLS, fixed year effects
(2)	-.17 (.04)	—	—	.99	WLS, fixed year and industry effects
(3)	-.17 (.04)	.16 (.25)	—	.98	Same as (2)
(4) ^b	-.12 (.05)	—	-.60 (.31)	.99	Same as (2)
(5)	-.19 (.09)	—	—	.48	WLS, fixed year effects, one-year differences, omit 1973
(6)	-.15 (.05)	—	—	.63	WLS, fixed year effects, five-year differences, omit 1973-77
(7)	-.16 (.05)	—	—	—	Same as (2), instrument for percent organized with one-year lag, omit 1973
(8)	-.65 (.20)	—	—	—	Same as (2), instrument for percent organized with NLRB variables
(9) ^c					
Manufacturing	-.14 (.04)	—	—	.99	Same as (2)
Nonmanufacturing	-.28 (.05)	—	—		
(10) ^c					
Industrial	-.17 (.05)	—	—	.99	Same as (2)
Nonindustrial	-.17 (.09)	—	—		

^aStandard errors are reported in parentheses. WLS estimation allows a separate residual variance for each industry, for the period before 1983, and for 1983 and after. There are 144 observations except where otherwise noted.

^bThe standard deviation of the GNP share variable is .004.

^cA separate percent organized variable is defined for each subgroup of industries; all other coefficients are constrained to be the same for all industries.

Source: Authors' computations based on Current Population Surveys, 1973-89.

riod. The coefficient of -0.17, in the context of this decline in %ORG, translates into a 2.4% increase in w^{nu} .

The remainder of the table reports results from numerous specification analyses of the estimated relationship between the percent organized and nonunion industry wage differentials, exploring possible omitted-variable and endogeneity biases, differences across subgroups of industries, and alternative estimation procedures. First, as a crude means of controlling for changes in labor productivity that might affect non-

union wages, in row (3) we add a control for labor productivity in each industry. This is computed as the ratio of the current dollar value of GDP (deflated by the GDP implicit price deflator) originating in each industry to full-time equivalent employment in the industry.¹⁵ Of course, changes in labor productivity should affect nonunion industry wage differentials only if the changes

¹⁵Industry-specific price deflators are available beginning only in 1977.

reflect variation in factor productivity, rather than variation in labor quality that is captured in the variables included in the first-stage wage regressions from which the wage differentials are estimated. The estimated coefficient of the labor productivity variable is positive, as we would expect if productivity changes are not entirely driven by changes in the measured quality of labor. However, the estimate is insignificant, and its inclusion does not affect the estimated coefficient of %ORG.

Second, in row (4) we add a variable measuring changes in the share of GNP contributed by each industry, to attempt to control for biases induced by industry-specific demand shocks.¹⁶ To capture industry-specific demand shocks, this variable is calculated as the residual from a regression estimated for each industry of the GNP share of output produced by the industry on an intercept, the aggregate civilian unemployment rate, and a post-1976 dummy variable to capture the change in accounting methods used in the GNP data reported in the *Survey of Current Business*.¹⁷ The estimated coefficient of %ORG declines in absolute value but remains statistically significant, and the estimated coefficient of the GNP variable is negative, contrary to expectations.

The estimates in rows (1)–(4) assume fixed industry effects throughout the sample period. While there is some evidence that nonunion industry wage differentials are very stable (Krueger and Summers 1988), if the unobserved industry effects are not completely fixed, this assumption may bias the results. Thus, rows (5) and (6) report results using differenced data with the differences computed over, alternatively, a short (one-year) and long (five-year) inter-

val. Evidence of similar effects in the short and long differenced estimates would bolster the assumption of fixed industry effects. In row (5), the first-difference estimate of the coefficient of %ORG is $-.19$, and is statistically significant. The results are similar using a five-year difference; in row (6), the estimated coefficient of %ORG is $-.15$, and is also statistically significant.

Next, although percent organized is used as an independent variable throughout the literature testing the threat and crowding models, it is potentially endogenous because, for example, increases in nonunion wages may lead to employment declines in the nonunion sector, creating a positive bias in the estimate of β in equation (1).¹⁸ In row (7), we address this question by instrumenting for the percent organized with its lagged value. Compared with the corresponding specification in row (2), the estimated coefficient is essentially unchanged. Second, we instrument for %ORG with measures of union organizing activity or management opposition to this activity at the one-digit industry level, taken from National Labor Relations Board (NLRB) Annual Reports. We use two elections variables, the percentage of NLRB representation elections won by unions, and the number of representation elections per worker in the industry, as well as the number of unfair labor practice claims against employers; the latter two variables are standardized by industry employment. These variables seem likely to affect the probability of unionization, but at the same time to be "one step removed" from simple employment adjustments to wages that may make the percent organized endogenous. The results, reported in row (8), indicate a stronger negative relationship between the percent organized and the nonunion industry wage differential, although the estimate is less precise.

Rows (9) and (10) explore the robustness of the results for subgroups of indus-

¹⁶For example, if nonunion wages are more flexible than union wages, and hence union employment is more variable than nonunion employment, a downward industry demand shock will result in a decrease in w^m and a decrease in %ORG. In this case such shocks bias the estimated coefficient of %ORG upward.

¹⁷These data do not distinguish between wholesale and retail trade.

¹⁸Chezum and Garen (1993) considered the endogeneity of the percent organized in regressions for union wages.

tries, in particular manufacturing versus nonmanufacturing, and industrial versus nonindustrial.¹⁹ The specification from row (2) is augmented to allow the coefficient of %ORG to differ across these industry subgroups. As the results indicate, the estimated coefficients of %ORG are negative and significant for all subgroups.²⁰

Overall, the results reported in Table 1 indicate that union threat effects are not the predominant union effect on nonunion wage differentials at the industry level. In particular, the results indicate a robust negative relationship between changes in the percent organized and changes in the nonunion industry wage differential. These results suggest that crowding effects are more important than threat effects.

An issue that is worth addressing is whether the negative estimated effect of %ORG in the within-industry regressions actually reflects crowding. As noted above, the crowding model assumes that an increase in the percent organized generates lower nonunion wages because %ORG is a proxy for higher union wages. However, it is the increase in the union wage premium that triggers the crowding effect. If %ORG and union wage premia are in fact negatively correlated, our results may not reflect crowding. However, confirming the view of %ORG as a proxy for union wages, we find a positive correlation of 0.13 between %ORG and the industry union premium, after partialling out fixed industry and year effects.

It is still possible, however, that the negative sign on the percent organized is due to some effect other than the crowding effect. Although the evidence does not point toward threat effects as the predominant

union effect at the industry level, there are possible explanations besides the crowding effect. Below, we develop an alternative hypothesis based on complementarity between union labor and some nonunion labor. Like the crowding hypothesis, the "complements hypothesis" explains the negative coefficient on %ORG in the industry-level results. But it also explains such negative intra-industry effects *across* occupations, which are difficult to reconcile with the crowding model.

Union Effects on Nonunion Wages at the City Level

Next, we examine union effects on nonunion city wage differentials, rather than nonunion industry wage differentials. A number of papers on the threat and crowding models, cited earlier, look at union effects on nonunion wages within Standard Metropolitan Statistical Areas (SMSAs).

One might expect labor supply shifts from the union sector to the nonunion sector to be more prevalent within cities than within industries.²¹ Evidence from the January 1988 Displaced Workers Survey in the CPS (Herz 1991) supports this presumption. The survey shows that roughly one-half of the workers displaced between 1983 and 1988, and reemployed by 1988, took a job in a new industry (with the exception of mining, for which the figure was one-fourth), while only about one-fifth of such workers took a job in a new city or county. All else the same, this would lead us to expect more evidence of crowding at the city level.

But all else may not be the same, since it is also possible that threat effects are stronger within cities than within industries. Many unions, particularly those in the service-producing sector, have powerful local unions that organize at the city level. Success in organizing workers in one of the service-producing industries may increase the likelihood or the threat that other ser-

¹⁹The industrial group includes construction, mining, durables manufacturing, nondurables manufacturing, and TCPU.

²⁰We also explored the sensitivity of the results by reestimating the specification in row (2) dropping one industry at a time. The estimated coefficients of %ORG ranged from -.05 to -.23, averaging -.17, and the t-statistics ranged from 1.2 to 4.9. The relatively large range of the coefficient estimates is to be expected given the relatively small number of industries.

²¹Holzer (1982) made this argument, on a priori grounds, in focusing on union spillover effects within SMSAs.

vice-producing sectors will become unionized in the same local geographical area. Also, as shown in the appendix table, column (4), industrial unions declined sharply over our sample period, while unions in at least some of the service-producing sectors held their own.

Past Research on Union Effects on Nonunion Wages at the City Level

As is the case in the existing literature testing the alternative models at the industry level, the existing evidence at the SMSA level comes from cross-sectional regressions. Some of this evidence tends to support the threat model, at least for white male workers. Holzer (1982) found that the percent organized was positively associated with nonunion wages for young white men, but negatively associated with nonunion wages for young black men. These findings parallel Kahn's (1978, 1980) results from regressions between the percent organized among all workers in an SMSA and nonunion wages in relatively unorganized industries.²² Similarly, Freeman and Medoff (1984) reported an overall positive relationship across cities, in regressions pooling multiple years (but not including fixed city effects). Evidence providing little support for threat effects at the city level was reported by Hirsch and Neufeld (1987). They controlled for the percent organized in the industry and the SMSA in regressions for nonunion wages of individuals. Their results support the threat effect at the industry level, but indicate that SMSA union density has little impact.

Following the same kind of procedure we used in our industry-level analysis, we improve on the existing SMSA-level research by estimating the relative strength of the threat and crowding effects in a panel data framework that removes biases arising from unmeasured, fixed city characteristics. Just

as biases may arise at the industry level because unions may target firms in relatively high-wage industries for their organizing efforts, biases may arise at the city level because unions may target firms in high-wage cities.

The Data

The data set used for this analysis is similar to that used at the industry level. Our procedure for estimating nonunion city wage differentials is parallel to the procedure we used to estimate nonunion industry wage differentials, using the subset of observations on individuals residing in SMSAs identified in the CPS; 44 SMSAs are identified, for some or all of the sample years. Nonunion wage differentials are estimated for each SMSA, for each year in which the SMSA is identified, resulting in an unbalanced panel for the second-stage analysis. As before, we exclude government workers, managers and professionals, and the self-employed, and estimate the wage regressions separately by race, sex, and year. The specifications also include dummy variables for 26 industries, and interactions of each of these with union status. Finally, the specifications include dummy variables for each city, plus interactions of these dummy variables with union status. The coefficients of the noninteracted city dummy variables estimate the nonunion city wage differentials. For the city-level analysis, in contrast to the industry-level analysis, the NLRB, GNP share, and productivity variables are unavailable.

The second panel of the appendix table provides summary statistics for the SMSA data set, reporting mean levels and the 1973–89 changes (for a subset of 33 SMSAs) for nonunion city wage differentials and the percent organized. In contrast to the industry-level data, where %ORG and w^{nu} moved in opposite directions, in the SMSA-level data %ORG and w^{nu} move in the same direction over the sample period.²³ This

²²One might wonder whether the negative effects of the percent organized on the wages of younger, minority nonunion workers reflect crowding, since union workers may be more likely to be substitutes for older, skilled workers. The complements hypothesis discussed below may better explain these findings.

²³The same qualification noted in footnote 13 applies, because the nonunion wage differentials are defined relative to a particular SMSA (New York).

Table 2. City Nonunion Wage Regressions Excluding Managers and Professionals, 1973-81 and 1983-89.
(Dependent Variable: Nonunion City Wage Differential)^a

Regression	Percent Organized	State and Local Percent Organized	Adj. R ²	Estimator/Specification
(1)	.08 (.02)	—	.39	WLS, fixed year effects
(2)	.10 (.04)	—	.90	WLS, fixed year and city effects
(3) ^b	.11 (.04)	—	.91	Same as (2)
(4) ^b	.11 (.04)	-.004 (.007)	.91	Same as (2)
(5)	.03 (.03)	—	.42	WLS, fixed year effects, one-year differences, omit 1973
(6)	.03 (.03)	—	.56	WLS, fixed year effects, five-year differences, omit 1973-77
(7)	.50 (.21)	—	—	Same as (2), instrument for percent organized with one-year lag, omit 1973
(8) ^c				
Right-to-Work States	.14 (.07)	—	.90	Same as (2)
Non-Right-to-Work States	.09 (.04)			

^aStandard errors are reported in parentheses. WLS estimation allows a separate residual variance for each city, for the period before 1983, and for 1983 and after. There are 620 observations on the 44 cities identified in the CPS for some or all of the years from 1973 to 1989, except where otherwise noted.

^bOmits 31 observations with no state and local government workers.

^cA separate percent organized variable is defined for each subgroup of states; all other coefficients are constrained to be the same for all states. Seventeen percent of the observations are in SMSAs primarily in states with right-to-work laws.

Source: Authors' computations based on Current Population Surveys, 1973-89.

foreshadows the regression results that provide evidence of union threat effects predominating at the city level.

Empirical Results

Table 2 reports regression results for equation (1), estimated at the SMSA level. The panel data evidence regarding the effect of the percent organized is inconsistent with crowding effects predominating, but instead generally suggests that threat effects predominate. This is shown in row (2) where, with city effects included, the estimated coefficient of %ORG is positive and significant. In contrast to the industry-level estimates, the estimated coefficient is not very different if we omit the fixed city

effects, as row (1) shows. The estimated magnitude in row (2) implies that the effect of a 15 percentage point decline in the percent organized (the overall average in the appendix table) is to reduce the non-union city wage differential by 1.5%.

We next add the percentage of state and local workers unionized to the equation, to analyze union threat and crowding effects stemming from public-sector unions, rather than just private-sector unions. For some observations, the public-sector percent organized cannot be calculated, because there are no state and local workers in the sample. Thus, row (3) first repeats the previous specification for the subsample for which this percent organized can be calculated. The estimates are virtually unchanged. Row

(4) shows that the estimated coefficient of the percent organized among public-sector workers is small and insignificant, and that the inclusion of this variable has no impact on the estimated coefficient of the private-sector percent organized.

In rows (5) and (6), to assess the sensitivity of the results to the fixed-effects assumption, we report the one-year and five-year differenced estimates rather than within-group estimates. In both rows, the estimated coefficient of %ORG is still positive, although no longer statistically significant, implying that the inference that threat effects predominate at the city level is somewhat fragile.

Row (7) reports results instrumenting for %ORG with its lagged value. The instrumental variables procedure again results in a sizable increase in the standard error of the estimated coefficient of %ORG. But the estimate remains positive and statistically significant.²⁴

Finally, we consider results disaggregated by states (in which cities are located) that did and did not have right-to-work laws.²⁵ The city-level results to this point generally suggest that threat effects predominate. If right-to-work laws reduce the threat of unionization, we might expect to find less evidence of threat effects in jurisdictions with right-to-work laws. On the other hand, the results could go the other way because

the same percentage of the work force unionized in a right-to-work state as in a non-right-to-work state may represent a higher proportion of unionized establishments in the former, since such establishments are more likely to have nonunion workers. The results, reported in row (8), indicate that threat effects predominate in both types of jurisdictions, and if anything appear to be stronger in right-to-work states.

Thus, overall, the city-level results are consistent with threat effects, rather than crowding effects, being the predominant union effect on nonunion wages. This result, in conjunction with the industry-level crowding results in Table 1, suggests that within a city the threat effect is stronger, and the crowding effect is weaker, than at the industry level, at least insofar as the threat effect is captured by the percent organized. This pattern supports the anecdotal evidence that locally organized unions in the service-producing sectors create more of a threat effect, within a geographical area, than nationally organized industrial unions create within an industry, at least within our sample period (when industrial unions were in decline).

Union Effects on Nonunion Wages Within and Across Occupations

Our last analysis focuses on union effects on nonunion wages across occupations within an industry. This analysis provides evidence on an alternative to the crowding explanation of the negative effect of the percent organized on nonunion industry wage differentials. This alternative explanation is based on the complementarity of union and at least some nonunion labor. Complementarity between union and nonunion labor can arise if nonunion workers are employed by firms acting as suppliers to or distributors for union firms, or if nonunion workers are employed alongside union workers in the same firm. The complements hypothesis does not require the absence of a nonunion sector that competes directly with the union sector, but only that scale effects in the nonunion complements sector are stronger than ef-

²⁴We also explored the sensitivity of the results by reestimating the specification in row (2) dropping one city at a time. The estimated coefficients of %ORG ranged from .09 to .12, and the t-statistics ranged from 2.4 to 3.8.

²⁵Information on state right-to-work laws was obtained from the National Right to Work Committee. Only one state (Louisiana) changed its laws during the sample period. There is some unavoidable slippage in identifying individuals in SMSAs with right-to-work laws, because some of the SMSAs as defined in the CPS straddle more than one state. This is a problem for the Washington, D.C. SMSA, since Virginia (but not D.C. or Maryland) has a right-to-work law, and for the Kansas City SMSA, since Kansas (but not Missouri) has a right-to-work law. Even if we identify workers in such SMSAs by the state in which they reside, we have no information on the state in which they work.

fects in the nonunion substitute sector.²⁶

If this condition is met, then an increase in the percent organized—which, as discussed above, is likely to be associated with a higher union wage—causes a decline in output, entailing a decline in demand for complementary nonunion labor and, hence, a decline in the nonunion wage. Changes in the percent organized in the complements model would thus generate the same predictions as in the crowding model.²⁷ However, as the preceding discussion makes clear, the complements hypothesis focuses on demand shifts caused by changes in the percent organized, in contrast to the focus of the crowding hypothesis on supply shifts.

The fact that the crowding and complements hypotheses can both explain the negative effect of %ORG in the industry-level equations makes it impossible to differentiate them at this level. However, the alternative hypotheses do have different predictions for union effects on nonunion wages *across* occupations. If occupations are sufficiently different in skill or training requirements, then labor supply crowding effects cannot occur. Thus, cross-occupation effects isolate effects of the percent organized on wage differentials of nonunion workers whose wages are unlikely to be affected by supply shifts out of the union sector. A finding of negative effects of the percent organized on nonunion industry

wage differentials across occupations would suggest that complementarity between union and nonunion workers may be an important factor in the aggregate industry-level results. In contrast, a finding of negative effects within occupations, but not across occupations, would suggest that crowding effects better explain the industry-level results of Table 1.

Past Research

There is little existing evidence on within- and across-occupation effects of the percent organized on nonunion wages. Freeman (1981) found that white-collar workers had higher fringes in organized plants than in unorganized plants. Mitchell (1980) studied time-series evidence on changes in clerical pay in highly unionized cities, and concluded that employers did not pass union wage gains on to clerical workers. Hirsch and Neufeld (1987) reported separate cross-sectional estimates (for many years) of the relationship between the percent organized in the industry and nonunion wages for production workers in manufacturing, production workers in nonmanufacturing, and nonproduction workers. The estimated coefficients of the percent organized were positive and generally significant. But they reported no cross-occupation effects, nor pooled results including fixed industry effects.

The Data

To add another dimension to the cross-occupation analysis, in this section we add information on nonunion industry wage differentials and the percent organized among managers and professionals, in addition to blue-collar and other white-collar workers.²⁸ This occupational disaggregation seems likely to at least partially satisfy the requirements of complementarity be-

²⁶Scale effects would have to drive the complementarity, since it seems implausible that the partial elasticities of substitution between these different types of labor are negative (Hamermesh 1993).

²⁷On the other hand, the models could in principle be distinguished by the effect of the percent organized on nonunion employment, which should be positive in the crowding model, and (most likely) negative in the complements model. We are not aware of any evidence that addresses this question at the industry level. One problem is that the percent organized is endogenous with respect to nonunion employment. The effects of the percent organized on nonunion employment have been addressed at the SMSA level by Holzer (1982) and at the aggregate level by Pencavel and Hartsog (1984). In related work, Kahn (1980) and Kahn and Morimune (1979) examined the effects of the percent organized on hours and on unemployment.

²⁸The percent organized is non-negligible among managers and professionals. Across industries, the average percent organized for our sample is 9.6, versus 11.8% for other white-collar workers and 34.6% for blue-collar workers.

tween union and nonunion labor, and "immunity" from supply shifts. Clearly, blue-collar and either managerial/professional or other white-collar workers may be production complements. Furthermore, workers are relatively unlikely to move among these sectors, especially between blue-collar and managerial/professional occupations. Unpublished tables provided by the Bureau of Labor Statistics yield the following figures for workers displaced in 1983 and reemployed in 1988. Seventy-one percent of those displaced from blue-collar jobs were reemployed in blue-collar jobs, while 7% were reemployed in managerial/professional jobs, and 9% were reemployed in other white-collar jobs. Fifty-nine percent of those displaced from managerial/professional jobs were reemployed in managerial/professional jobs, while 7% were reemployed in blue-collar jobs, and 28% were reemployed in other white-collar jobs. Finally, 68% of those displaced from other white-collar jobs were reemployed in similar jobs, while 11% were reemployed in blue-collar jobs, and 14% were reemployed in managerial/professional jobs. (The remaining jobs held by reemployed workers are in service occupations.)

The within-industry nonunion differentials are estimated from the same log wage regressions used for the industry-level analysis. The only difference is that all variables are interacted with dummy variables for white-collar workers, and for managers and professionals among white-collar workers (who are now included). Service workers are omitted from the analysis.

Effects Within and Across Occupations

Table 3 reports estimates of the effects of the percent organized both within and across occupations.²⁹ Effects of the percent organized on wage differentials of nonunion blue-collar workers are reported in rows (1)–(4), for managers and profession-

als in rows (5)–(8), and for other white-collar workers in rows (9)–(12). As before, we include estimates incorporating fixed industry (and year) effects, and report WLS estimates allowing for industry-specific heteroscedasticity that can vary pre- and post-1983.

Turning first to the within-occupation effects, in row (1) we include only the effect of %ORG BC (percent of blue-collar workers in an industry who are unionized) on the wage differentials of nonunion blue-collar workers. The within-occupation effect of percent organized is negative and significant. An increase of one percentage point in %ORG BC would result in a 0.3% decrease in nonunion, blue-collar wages. In row (5) we include only the effect of %ORG MP (percent of managers and professionals in an industry who are unionized) on the wage differentials of nonunion managers and professionals. The estimated within-occupation effect is positive and marginally significant. In row (9) we report a similar specification for other white-collar workers, and in this case the effect of %ORG WC is positive and significant, with the estimate implying that a decrease of one percentage point in %ORG WC would result in a 0.21% decrease in nonunion wages of other white-collar workers. These results support the threat effect in the white-collar and management and professional market, and the crowding effect in the blue-collar market.³⁰

It is interesting that the threat effect is found in the white-collar and management and professional market, where the percent organized is low but has held relatively

²⁹Of course, it is possible that there is a complements effect within the blue-collar sector, although this would be difficult to distinguish from the crowding effect.

In estimates without fixed industry effects, the estimated own-occupation effects of the percent organized were positive for both blue-collar and other white-collar workers (although not for managerial/professional workers). This parallels the cross-sectional evidence reported in Hirsch and Neufeld (1987), in which there is a positive relationship between nonunion wages and the percent organized in the industry for both production workers and nonproduction workers.

²⁹The third panel of the appendix reports some descriptive statistics for the industry data disaggregated by occupation.

Table 3. Across-Occupation, Industry Nonunion Wage Regressions, 1973-81 and 1983-89.
(Dependent Variable: Blue-Collar, Managerial/Professional,
and Other White-Collar Nonunion Industry Wage Differentials)^a

Regression	Percent Organized			Adj. R ²	Estimator/Specification
	Blue-Collar	Managers/ Professionals	Other White-Collar		
<i>A. Results for Blue-Collar Nonunion Industry Wage Differential</i>					
(1)	-.31 (.06)	—	—	.96	WLS, fixed year and industry effects
(2)	-.30 (.06)	-.12 (.06)	-.01 (.07)	.97	Same as (1)
(3)	-.29 (.07)	-.04 (.07)	-.03 (.07)	.51	WLS, fixed year effects, one-year differences, omit 1973
(4)	-.18 (.07)	-.08 (.05)	-.01 (.08)	.37	WLS, fixed year effects, five-year differences, omit 1973-77
<i>B. Results for Manager/Professional Nonunion Industry Wage Differential</i>					
(5)	—	.16 (.09)	—	.94	WLS, fixed year and industry effects
(6)	-.18 (.08)	.14 (.10)	.04 (.13)	.95	Same as (5)
(7)	-.24 (.08)	.11 (.15)	.22 (.16)	.48	WLS, fixed year effects, one-year differences, omit 1973
(8)	-.12 (.08)	.35 (.12)	-.17 (.12)	.53	WLS, fixed year effects, five-year differences, omit 1973-77
<i>C. Results for Other White-Collar Nonunion Industry Wage Differential</i>					
(9)	—	—	.27 (.09)	.94	WLS, fixed year and industry effects
(10)	-.07 (.06)	.13 (.10)	.23 (.10)	.94	Same as (9)
(11)	-.10 (.06)	-.16 (.11)	.19 (.11)	.59	WLS, fixed year effects, one-year differences, omit 1973
(12)	-.08 (.06)	.19 (.11)	.11 (.11)	.66	WLS, fixed year effects, five-year differences, omit 1973-77

^aStandard errors are reported in parentheses. There are 144 observations. See footnotes to Table 1 for additional details.

Source: Authors' computations based on Current Population Surveys, 1973-89.

stable, whereas the crowding effect is found in the blue-collar market, where the percent organized has decreased sharply. Large declines in the percent organized among blue-collar workers over the 1970s and 1980s, averaging, in our data, 1.1 percentage points per year, may have implied small threat effects, despite a relatively high percent organized, compared with managerial/professional and other white-collar workers, for whom the percent organized was essentially flat in this period (see the third panel of the appendix table). Coupled with the results in Table 3, these figures suggest that threat effects may depend on

the change in and not just the level of the percent organized.

The other rows of Table 3 show cross-occupation effects. In the specification for the nonunion industry wage differential for each occupation, the percent organized in each of the three occupations is included. In these specifications, negative cross-occupation effects are consistent with complements effects predominating. Rows (2), (6), and (10) report within-group estimates. In the regression for the blue-collar industry wage differential (row 2), the estimated coefficient of %ORG_{MP} is negative and significant. In the regressions for the white-

collar and management/professional industry wage differentials (rows 6 and 10), the estimated coefficients of %ORG BC are negative, although significant only in the regression for managers and professionals. Thus, these results appear to provide evidence of a complementary relationship between blue-collar and management/professional workers.

The other rows report similar estimates using one- and five-year differences, instead of within-group estimates. The evidence suggesting complementarity between blue-collar and management/professional workers is similar in these alternative estimates, although statistically weaker for the five-year differences, which may not be surprising given that fewer observations are used.

In our view, the results for the cross-occupation effects provide evidence that negative union effects on nonunion industry wages are partly driven by complementarity. The reason is that the negative overall industry-level effects appear to come from negative within- and across-occupation effects. Since the cross-occupation effects cannot be coming from workers displaced from the union sector, and hence are not coming about via supply shifts, an explanation of the negative relationship between the percent organized and nonunion wages other than the crowding model may also be needed.

Conclusions

We have estimated the relative strength of union threat and crowding effects by investigating (1) within-industry, (2) within-SMSA, and (3) within-industry, across-occupation effects of changes in the percent organized on changes in nonunion wages. The existing literature on threat and crowding effects uses cross-sectional data that isolate these effects across industries or SMSAs at a point in time. These results tend to support the threat model, especially at the industry level. A major weakness of these results, however, is that they are subject to biases from unmeasured industry or city characteristics. For example,

industries that have high nonunion wage differentials may be industries with industry rents that made them ripe for unionization. A key innovation in this paper is to use a panel data set of cross-sectional observations for the period 1973 to 1989. This research design enables us to test for threat and crowding effects within industries and cities across time. Using a fixed-effects estimator, we attempt to avoid the omitted-variable problem inherent in the cross-sectional results.

Contrary to the results of cross-sectional studies, our industry-level results reject the conclusion that threat effects are the predominant union effect on nonunion wages. Although union threats may have been operating at the industry level, they appear to have been overwhelmed by other forces. Within-industry increases in the percent organized were associated with decreases in nonunion industry wage differentials. This result is consistent with crowding effects predominating. At the city level, however, our regression results indicate that union threat effects predominate. The contrasting results at the industry and city levels are consistent with anecdotal evidence that locally organized unions in the service-producing sectors create more of a threat effect within a geographical area than nationally organized industrial unions create within an industry. Such a pattern seems especially plausible within our sample period, during which industrial unions were in decline.

Another innovation of this paper is its examination of occupational data within industries. We find negative effects of the percent organized among blue-collar workers on nonunion industry wage differentials of managers and professionals, and negative effects of the percent organized among managers and professionals on nonunion industry wage differentials of blue-collar workers. These results suggest that the negative effect of the percent organized on nonunion wages at the industry level may reflect not solely crowding effects, but complementarities between union and nonunion labor as well.

APPENDIX

Descriptive Statistics^a

	Levels		1973 to 1989 Changes	
	Nonunion Wage Differential (1)	Percent Organized (2)	Nonunion Wage Differential (3)	Percent Organized (4)
<i>Industry Data:</i>				
All Industries	.15 (.12)	.27 (.16)	.05 (.05)	-.14 (.10)
Construction	.18 (.03)	.35 (.07)	.08	-.18
Mining	.36 (.06)	.40 (.11)	.18	-.31
Manufacturing, Durables	.18 (.02)	.40 (.08)	.04	-.21
Manufacturing, Nondurables	.13 (.02)	.32 (.06)	.05	-.16
TCPU	.23 (.03)	.52 (.07)	.02	-.18
FIRE	.13 (.03)	.05 (.01)	.07	-.02
Wholesale	.16 (.01)	.13 (.04)	.03	-.10
Retail	-.06 (.01)	.12 (.03)	.004	-.09
Services	—	.16 (.01)	—	-.01
<i>City Data:^b</i>				
All Cities	-.05 (.08)	.29 (.12)	-.04 (.07)	-.15 (.05)
<i>Industry Data, by Occupation:</i>				
All Industries, Blue-Collar	.10 (.12)	.35 (.16)	.04 (.04)	-.17 (.09)
All Industries, Managers and Professionals	.29 (.12)	.10 (.08)	-.02 (.05)	-.04 (.07)
All Industries, White-Collar	.10 (.11)	.12 (.11)	-.01 (.08)	-.04 (.05)

^aStandard deviations are reported in parentheses. All estimates in the table are unweighted. Data in each panel are described in more detail in the corresponding table of regression results. For the city data, wage premiums are estimated relative to New York. For the industry-occupation data, they are estimated relative to blue-collar, services.

^bThe changes are defined for the subset of 33 cities with data for all years.

Source: Authors' computations based on Current Population Surveys, 1973-89.

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