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Towards Sustainable Management of the Ogallala High Plains Aquifer

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ABSTRACT

The State of Kansas has been making a renewed effort towards sustainable use of the Ogallala High Plains Aquifer in Kansas. Irrigation has driven most of the development, accounting for roughly 95% of the ground water uses in western Kansas. The continuing declines of the Ogallala Aquifer portend potentially severe impacts to the economy, the lifestyles it helps support, and the environment.

Kansas Governor Graves addressed the importance of planning to meet future water needs in his 2001 State of the State address. He proposed setting a goal of 2020 to achieve zero depletion in the aquifer resources. Although a bold vision, his proposal was strongly criticized by western Kansans as unachievable without severe economic hardships. The water right appropriations from the Ogallala would need to be reduced by 50 - 75% to achieve zero depletion.

The Kansas Legislature directed the Kansas Water Authority to report on the condition of the ground water resources and the potential for competing water needs. The January 2001 Authority report included the *Atlas of the Kansas High Plains Aquifer* by the Kansas Geological Survey. The atlas contains maps that project the time to deplete the aquifer below levels necessary for large volume pumping. In addition to standard hydrologic maps, the atlas displays the aquifer resources in terms of time, which provides an assessment that is easily understood by all viewers. From this report, the Kansas Water Authority recommended a policy be developed that assured the aquifer was managed for sustainability to meet future needs. This recommendation was further developed into a "two pools" proposal, where one pool would be used at the current rate and the other pool would be managed for sustainable yield based on the average, annual recharge rate. In theory, this would provide a constant source of water to meet future human needs.

Western Kansans strongly resisted the proposal by Governor Graves, and were skeptical as to the practicality of the "two pools" idea. The *Atlas on the Kansas High Plains Aquifer* was a welcome report until management strategies were considered based on its findings. Then the report received much more criticism. State leadership was rejected. Local community leadership did not acknowledge depletion was a priority problem.

An agreed upon starting point has been reached by turning the process around and working with local, western leadership to develop recommendations. Two ad hoc Ogallala advisory committees recommend keeping the local Groundwater Management Districts in the lead, but with an accountability to the State level. The Districts will identify aquifer subunits within the Ogallala that are homogenous in character. A water use goal is to be set for each aquifer subunit in decline, based on the rate of decline, estimated usable life, and cultural and economic considerations. It is an incremental step towards sustainable use of the aquifer. Options available to achieve water use reductions include water right purchase, water banking and flex accounts.

Kansas Representative Moran recently introduced federal legislation, as did New Mexico Senator Bingaman, to conserve the eight-state Ogallala High Plains Aquifer. This legislation was heavily influenced by another western Kansans committee's recommendations for federal actions necessary for conservation of the aquifer. That grass roots support convinced our federal delegates of its importance. The momentum has also led to a charter coalition between the eight state geological surveys and the US Geological Survey.

Challenges of working with citizen based ad hoc committees include the communicating complex ideas of aquifer systems and agricultural economics quickly and simply, balancing the legal rights and wants of those seeking to maximize short term economic benefit of the water with those that want to extend the aquifer life and preserve a lifestyle, and those that are already facing transitioning to less water. It is through the bottom up approach, however, that support is generated and progress is made in developing new approaches for sustainable management of the Ogallala Aquifer.