# A resilience-based methodology for improved water resources

# 2 adaptation planning under deep uncertainty with real world

# 3 application

# 4 TOM ROACH (1, 2), ZORAN KAPELAN (1), RALPH LEDBETTER (2)

- 5 (1): University of Exeter, College of Engineering, Mathematics and Physical Sciences, Harrison
- 6 Building, North Park Road, Exeter EX4 4QF, UK
- 7 (2): HR Wallingford, Howbery Business Park, Crowmarsh Gifford, Wallingford, Oxfordshire
- 8 OX10 8BA, UK
- 9 Corresponding author: T Roach (Email: tpr202@ex.ac.uk)

# 10 Abstract

11 Resilience of a water resource system in terms of water supply meeting future demand under climate change and other uncertainties is a prominent issue worldwide. This paper presents an 12 13 alternative methodology to the conventional engineering practice in the UK for identifying longterm adaptation planning strategies in the context of resilience. More specifically, a resilience-14 based multi-objective optimization method is proposed that identifies Pareto optimal future 15 adaptation strategies by maximizing a water supply system's resilience (calculated as the 16 maximum recorded duration of a water deficit period over a given planning horizon) and 17 minimizing total associated costs, subject to meeting target system robustness to uncertain 18 projections (scenarios) of future supply and demand. The method is applied to a real-world case 19 study for Bristol Water's water resource zone and the results are compared with those derived 20 using a more conventional engineering practice in the UK, utilizing a least-cost optimization 21 22 analysis constrained to a target reliability level. The results obtained reveal that the strategy solution derived using the current practice methodology produce a less resilient system than the 23 similar costing solutions identified using the proposed resilience driven methodology. At the 24

same time, resilience driven strategies are only slightly less reliable suggesting that trade-off exists between the two. Further examination of intervention strategies selected shows that the conventional methodology encourages implementation of more lower cost intervention options early in the planning horizon (to achieve higher system reliability) whereas the resilience-based methodology encourages more uniform intervention options sequenced over the planning horizon (to achieve higher system resilience).

#### 31 Key Words

Resilience; Robustness; Water resources management; Deep uncertainty; Water supply; Climate
 change adaptation

# 34 **1** Introduction

One of the greatest challenges facing decision makers in the water industry in the UK and 35 worldwide are the increasing influences of "deep" climate change, population growth and 36 urbanization uncertainties affecting the long-term balance of supply and demand and 37 necessitating the need for adaptive action (Environment Agency 2013). Walker et al. (2013) 38 defines the circumstances at which uncertainties can be classified as "deep" as when "one is 39 able to enumerate multiple plausible alternatives without being able to rank the alternatives in 40 41 terms of perceived likelihood". Under this definition, which is utilized in this paper, uncertainties are often categorized by the generation of multiple future scenarios to represent a 42 range of "alternative plausible conditions under different assumptions" (Mahmoud et al. 2009). 43 Combining these scenarios with a suitable metric to measure system sensitivity to changing 44 conditions (i.e., robustness) can then facilitate the examination of the potential benefits of 45 alternative system configurations (i.e., adaptation strategies) across a range of deep 46 uncertainties. The interaction of deep uncertainty, scenarios, robustness and adaptation is 47 discussed in detail by Maier et al. (2016). 48

The complexity of these interactions brings into question the ability of current UK and 49 international engineering planning approaches to deal with deep uncertainties. For example, the 50 current water supply planning approach in the UK is to ensure a regional water system maintains 51 a designated 'level of service' to its customers (NERA 2002; Environment Agency et al. 2012). 52 This is essentially an agreement between a water company and its customers describing the 53 average *frequency* that a company will implement temporary restrictions on water use. However, 54 this 'level of service' calculation lacks transparency and is often presented as a general target 55 (e.g., a target system performance of no more than 1 in 10 or 1 in 15 years enforced restrictions 56 (Bristol Water 2014)). It is also calculated irrespective of the duration of each projected 57 restriction. Further to this it relies on an assumption that a drought event can be assigned a 58 probability of occurrence and associated return period despite the long acknowledged the 59 liabilities of event frequency estimation techniques (Turner et al. 2014). Especially in light of 60 increasing climate change effects where the impacts on hydrology are likely to be non-linear and 61 felt most at the extremes (Allen and Ingram 2002). 62

In response to the rising uncertainties a range of experimental frameworks and 63 approaches are currently being developed and tested for potential use in the water industry. 64 Recent international water resources management (WRM) literature includes a wide array of 65 contrasting approaches for planning under "deep" uncertainty, such as: Robust Decision Making 66 (Matrosov et al. 2013; Groves et al. 2015), Info-Gap decision theory (Korteling et al. 2013; 67 Roach et al. 2016), Decision Scaling (Brown et al. 2012; Turner et al. 2014) and Robust 68 Optimization (Ray et al. 2013; Kwakkel et al. 2015). Most of these approaches have been 69 developed to evaluate the performance of a decision or strategy by calculating system 70 71 robustness, which is the term commonly used to describe the degree, or percentage of plausible future conditions, under which a water supply system maintains a satisfactory level of 72 performance. Alternative approaches incorporating *flexibility* analysis within the adaptive 73 planning process are also being examined for WRM application, such as the use of Dynamic 74

Adaptive Policy Pathways (Kwakkel et al. 2015). However, despite the widening range of approaches under development, the outputs from these methods remain highly dependent on how the water resource system performance itself is evaluated. It is within these more practical engineering features that a wider knowledge gap is often over looked.

The more well-known performance criteria often cited within WRM literature are those 79 of Hashimoto et al. (1982) who were among the first to purpose the use of the terms reliability, 80 vulnerability and resilience for water resource system performance evaluation. These 81 performance criteria, in general, refer to how likely a system is to fail (its reliability), how severe 82 the consequences of failure might be (its vulnerability) and how guickly it can bounce back, 83 which is the recovery from a failure (its resilience). The EBSD 'levels of service' method used 84 in current UK engineering practice can be most closely equated to a performance criterion of 85 reliability and does not explicitly consider the resilience of the system. However, the latest 86 investigation by the EA into WRM planning methods of the future (Environment Agency 2013), 87 called for a review of the EBSD 'levels of service' method and for the advancement of 88 incorporating more *resilience* into water resource system planning, indicating it will support 89 adaptation strategies that are aimed at improving system resilience. Recent UK government 90 91 reports have also emphasized resilience (Defra 2016); however, there is still no standard quantitative definition of resilience (Environment Agency 2013) and resilience remains 92 generally poorly defined in practice to date. 93

The application of resilience as a criterion for measuring performance in WRM problems has been explored (Jung 2013; Linkov et al. 2014). Matrosov et al. (2012) and Paton et al. (2014) calculated resilience as the average duration of time a system is under a temporary restriction. Fowler et al. (2003) calculated it as a fraction of the total future time a system is under an unsatisfactory state. Loucks (1997) calculated it as the probability of a system recovering once it enters an unsatisfactory state. Kjeldsen and Rosbjerg (2004) calculated resilience in three alternative ways: the inverse of the mean value of the time the system spends

in an unsatisfactory state, the maximum duration of an unsatisfactory state and the duration of 101 the 90<sup>th</sup> fractile of observed unsatisfactory periods. They concluded that the maximum duration 102 metric provided the most accurate and comprehensible estimation of performance. A direct 103 maximum duration calculation was also the resilience metric of choice by Moy et al. (1986) who 104 selected it to enable and simplify the quantification of resilience and its incorporation into a 105 mathematical programming model. Kundzewicz and Kindler (1995) argued that a resilience 106 definition based on a maximum value is more useful than one based on a mean, as the presence 107 of small inconsequential events can lower the mean value and present an inaccurate picture of 108 actual overall system performance. Using resilience as a performance criterion has also been 109 investigated within several other areas of human, social and ecological systems science, from 110 natural resource investigations (Tompkins and Adger 2004) to coral reef surveys (Hughes et al. 111 2003), with a detailed review of cross sector resilience measures conducted by Hosseini et al. 112 (2016). It has generally been concluded that building resilience into systems (i.e. the ability to 113 recover quickly from detrimental periods) can be an active and effective way to cope with 114 environmental change characterized by future uncertainties and unknowable risks. 115

Despite several investigations involving resilience criteria (see above), few to date have 116 applied the metric to a complex real-world WRM adaptation case study under deep uncertainty 117 to identify optimal adaptation strategies from a wide range of potential supply and demand 118 intervention options. Nor has a comparative analysis been conducted with results from current 119 engineering practice. The novelty of this study lies in the assessment of whether incorporating a 120 duration-based metric of resilience as a quantified objective in WRM assessments, in addition to 121 appraisals of scenario-based robustness and total costs, can improve the derivation of optimal 122 adaptation strategies, when compared with the standard UK practice of performing a single 123 least-cost linear optimization analysis constrained to a single reliability metric. To accomplish 124 this, a novel resilience-based top-down multi-objective optimization method for the selection of 125 optimal water resources adaptation strategies has been developed, validated and demonstrated. 126

The general WRM problem addressed is first defined followed by the definitions and concepts of resilience, reliability, robustness, adaptation strategies and costs. A description of the resilience-based methodology and the water resources simulation model developed for this study are then given. The quantitative case study of Bristol Water (BW) is then presented, followed by results and discussion.

### 132 **2** Methodology

#### 133 2.1 WRM problem definition

134 The WRM problem is defined here as the regional long-term water resources planning problem of maintaining adequate water supply to meet future demand over a pre-specified planning 135 horizon under uncertain future conditions of climate change and population growth. The aim is 136 to determine the best adaptation strategy(ies) (i.e., set of intervention options scheduled across a 137 given planning horizon) that can upgrade an existing WRM system to maximize the resilience of 138 the future regional water supply whilst minimizing the total cost of intervention options required 139 subject to target levels of desired robustness. Note here that resilience is a primary planning 140 objective being optimized for within the methodology, while target robustness is set as a 141 changeable constraint. 142

#### 143 2.2 Resilience of water system

In this study, resilience is defined and calculated as the maximum recorded duration of time taken for the water supply system to enter, and then recover from a water deficit period. A water deficit period is defined as a consecutive time-period where a temporary water restriction must be put in place (e.g., a temporary water use ban). Extended water restrictions have potentially severe economic, environmental, societal and reputational impacts, particularly in large conurbation areas (Environment Agency 2015).

The conditions that elicit a water deficit period to occur are highly dependent on the 150 water system under study. In the case study analysed in this paper (see section 3) a water deficit 151 period is registered when the water level in the primary combined network reservoir system falls 152 below an unacceptable pre-specified (threshold) level. The rationale behind this is that a water 153 deficit period defined this way may be allowed to occur occasionally, to manage the water 154 supply system during periods of drought, but an empty reservoir causing an unfulfilled water 155 demand is deemed unacceptable. The threshold which defines a water deficit (the vulnerability 156 of the system (Hashimoto et al. 1982)) is pre-specified by setting the water deficit threshold 157 level to an appropriate magnitude. However, the frequency of deficit periods (the reliability of 158 the system) is left unconstrained in this methodology to examine the effect of driving strategy 159 optimization by resilience alone. 160

For comparison with the resilience-based methodology a 'current practice' methodology is also tested, which represents conventional water company practice of using 'levels of service'. This defines the target frequency that customer water restrictions would be implemented. Rather than using a resilience metric this approach involves setting a target reliability for the system (here taken as a maximum allowable frequency of water deficit periods recorded over a planning horizon) and then optimizing with the same definition of system robustness, calculation of total strategy costs and utilizing the dynamic water resources simulation model as outlined below.

#### 168 2.3 Robustness of water supply

Robustness is most commonly described in water resources literature as the degree to which a water supply system can maintain performance at a satisfactory level across a broad range of plausible future scenarios or conditions (Moody and Brown 2013; Matrosov et al. 2013). A global robustness measure of satisficing performance utilizing pre-defined domain criterions has been selected for this study, as it elicits a transparent quantified calculation of robustness that is suitable when examining a wide range of highly variable discrete future scenarios and has been successfully employed in numerous recent WRM studies (Paton et al. 2014; Beh et al. 2015; Roach et al. 2016). Robustness of long-term water supply is specifically defined here as in Roach et al. (2016) as the fraction (i.e., percentage) of future supply and demand scenarios that result in an acceptable system performance (here in terms of resilience), as shown in Eq. (3). For example, if 90 out of 100 scenarios maintain a given resilience (e.g., maximum duration of water deficit equal to 1 month) then the robustness, of the water supply to maintain this level of resilience is 0.9, i.e., 90%.

#### 182 2.4 Adaptation strategies and water resources simulation model

A range of different adaptation strategies can be generated by employing different combinations 183 of new water resources and/or techniques to reduce water losses/consumption (intervention 184 options) sequenced over a given long-term planning horizon (see examples in Table 2). The total 185 cost of an adaptation strategy is expressed in terms of Present Value (PV), as shown in Eq. (2). 186 Different adaptation strategies are evaluated using a dynamic water resources network model 187 (see Fig. 1) that is designed to simulate the supply and demand balance of a regional water 188 supply system/network, using a monthly time step, over a pre-established time horizon. 189 Different adaptation strategies and future scenarios of supply and demand can be input to the 190 191 system, analysing the performance of each system combination via system resilience results. The dynamic water resources simulation model is written in the Python programming language 192 (Python Software Foundation 2013), and scenarios and strategies are selected and input 193 automatically using an optimization algorithm routine constructed in the R programming 194 language (R Core Team 2013). 195

196

#### [Insert Fig.1 here]

### 197 2.5 Optimization methodology

A resilience-based two-objective optimization method is presented that identifies Pareto optimal solutions by maximizing system resilience to water deficits and minimizing the total cost of interventions subject to target levels of robustness, i.e., as follows. The resilience of an adaptation strategy x to a discrete individual scenario combination of supply and demand u is calculated as:

$$Res_{xu} = \max_{j} \{ p(j) \}$$
(1)

where p(j) is the duration of the *j*th water deficit period. The total cost of adaptation strategy *x* is expressed in terms of Present Value (*PV*) using a standard discounting equation applied to both the estimated capital costs  $C_y$  (£M) and operational costs  $O_y$  (£M/yr) of each selected intervention option *y*, as follows:

$$PV_{x} = \sum_{y=1}^{Y} \left[ \frac{C_{y}}{(1+r)^{i_{y}}} + \sum_{i=i_{y}}^{I} \frac{O_{y}}{(1+r)^{i}} \right]$$
(2)

where r = the annual discount rate, i = the time step of the planning horizon (in years),  $i_y$  = the year in the planning horizon option y is implemented, Y = the total number of intervention options in the (adaptation) strategy, and I = the total number of years in the planning horizon. The robustness of long-term water supply is then derived as follows:

$$Rob_x = \frac{A}{U} * 100 \tag{3}$$

where A = the number of scenario combinations (of supply and demand) under which the system maintains a given level of resilience and U = total number of scenario combinations considered. Every time an adaptation strategy is evaluated during the optimization process all potential combinations of supply and demand are generated and assessed using full *enumeration sampling* of all potential scenarios. This ensures all viable futures are explored in the robustness calculation.

A discrete target level of robustness R is selected and set as a constraint in the optimization process and the highest level of resilience that can be maintained by a system at or above this target robustness level is recorded. For example, if target robustness is set at 80% and the highest level of resilience maintained by a given adaptation strategy system is 5 months, then the systems resilience is designated as 5 months. Note that if multiple optimization problems (for varying target levels of robustness) are solved this will enable the production of a 3D trade-off surface between resilience, cost and robustness.

The optimizing algorithm selected for this study is the NSGA-II (Deb and Pratap 2002), 224 as its high performance and capabilities in handling multi-objective water related optimization 225 problems is well documented (Nicklow et al. 2010; Zheng et al. 2016) and it is recognized as an 226 industry standard and freely available algorithm (Wang et al. 2014). Alternative evolutionary 227 algorithms, such as BORG or epsilon-NSGA2, have proven superior in certain criteria in recent 228 studies (Reed et al. 2013; Zheng et al. 2016). However, the NSGA-II is still a reliable MOEA 229 and proved suitably adequate to handle the complexity of this study following extensive test 230 runs. 231

The selected NSGA-II uses integer values to select from the decision variables (options) 232 and is modified to run using multi-processor parallel programming to increase run time 233 efficiency. The dynamic, monthly-time step water resources simulation model and resilience-234 based methodology set-up is combined with the NSGA-II algorithm (see Fig. 1). The model then 235 requires three data field inputs; a pool of plausible potential new intervention options being 236 considered by a water company (see section 3.3) to form new adaptation strategy combinations, 237 and a credible range of potential supply and demand scenarios for a region (see section 3.2). The 238 selected NSGA-II parameters used in the case study optimization runs are fully listed in section 239 3.6 and further explanation of the NSGA-II operation can be found in Deb and Pratap (2002). 240

241 **3 Case study** 

#### 242 **3.1 Description**

The methodology detailed in section 2 is applied to a case study of the Bristol Water (BW) water resource zone. Bristol Water manage a region in the south-west of the UK (see Fig. 2) supplying approx. 1.2 million customers (as of 2015)The current water supply/demand balance (i.e. as of 2015) is fine but this region is expected to experience increasing pressures on local water resources from rising populations (with a 15% projected increase in demand by 2045) and reductions in the availability of existing water resources as a consequence of climate change leading to a supply-demand deficit by the 2030s (Bristol Water 2014). This imbalance is anticipated to continue and worsen through to the end of the 21<sup>st</sup> century (HR Wallingford, 2015). The existing primary water resources are shown in Fig. 2 and listed in Table 1.

**Table 1.** The existing water resources of the BW resource zone (Bristol Water 2014)

Resource abstraction priority	Resource description	Deployable output <sup>a</sup> (DO) annual average - in ML/d	Projected by Bristol Water to be affected by climate change?			
1	Sharpness canal	210	Not significantly			
2	Groundwater sources	65	Not significantly			
3	Mendip reservoirs	91	Significantly			

aDO is the yield of the source subject to additional system constraints such as the abstraction license, infrastructure
 capacity and environmental requirements.

#### 255

#### [Insert Fig.2 here]

The BW water resource zone, introduced in Roach et al. (2015), is designed to operate as a 256 single resource zone across the whole company area. Under this set-up, no part of the BW 257 resource zone is remaining solely dependent upon the consistent yield of a single water resource. 258 The main river and groundwater sources (resources 1 and 2 in Table 1) are designated reliable 259 and sustainable over the next planning period (2015-2039); whereas the resource available from 260 the Mendip Reservoirs is anticipated to be impacted by climate change. For the Mendip 261 Reservoirs there are three main input components to the combined reservoir system to be 262 modelled when projecting climate scenarios. These are: the direct reservoir inflows to the 263 Mendip reservoirs; the lake at Chew Magna and the river Axe at Cheddar (see Fig. 2 and section 264 3.2). 265

The aim of the real-life WRM problem analysed here is to determine the best adaptation strategy(ies) to upgrade/implement within the existing water resource system/network that will maximize the resilience of future regional water supply whilst minimizing the total cost of intervention options required subject to different target levels of robustness. The dynamic water resources simulation model (described in section 2.4) is developed for the BW resource zone to realistically simulate the monthly supply-demand balance of the system over a 25-year planning horizon (from year 2015 to year 2039 inclusive). A 25-year planning horizon is selected to imitate the time frame used in a typical UK water company WRMP planning horizon.

# 274 3.2 Scenarios of supply and demand

In this case study, two types of scenarios are generated, supply scenarios to model the impact of climate change on water available at sources and demand scenarios, to model the impact of future population growth and urbanization changes.

The supply scenarios for the BW resource zone have been generated using the Future 278 Flows climate/hydrology scenarios. These were used to generate future flow projections for the 279 region's major contributing rivers and reservoirs (Roach et al. 2015). The Future Flows project 280 (Prudhomme et al. 2012) utilises the projections derived from the UKCP09 regional climate 281 models (RCMs) from the Met Office Hadley Centre. They provide 11 plausible realisations (all 282 assumed equally likely) of river flows at various river gauging stations across the UK 283 accounting for the impact of climate change to 2100 under a Medium emission scenario. The 284 key advantage of the Future Flow scenarios is that they are transient flow projections, so they do 285 not require additional rainfall-runoff modelling and so can be directly utilized to continuously 286 simulate the supply-demand balance over a given planning horizon and analyse the associated 287 timing of interventions. The limitation of the current Future Flow projections is their utilization 288 of only a medium global emission scenario; however, once resampled multiple times, the Future 289 Flow projections provide an adequate range of uncertainty for this specific metric evaluation. 290 Resampling of the flow projections (as outlined in Roach et al. (2016)) eliminates any bias in the 291 selection of adaptation strategies due to the timing and duration of future drought conditions 292 exhibited, and enables a sufficient investigation into the role of climate variability on the 293 region's resources. 294

The 11 Future Flow projections from the nearest gauging site to the Mendip region (Midford Brook) are each imposed on 30 resampled flow sequences (derived for each of the three input components to the combined reservoir system detailed in section 3.1) to create 330 discrete future supply scenarios. Using transient sequences of flows differs to the standard engineering practice (the EBSD method), which utilises a singular linear interpolation of future available supply projected from the baseline to the 2030s (Environment Agency et al. 2012).

The demand scenarios for the BW resource zone have been generated using the Office for National Statistics (ONS) population projections (ONS 2014). These consist of 3 scenarios of Low, Principal and High population growth used to perturb historic demand values that are then calculated subject to 3 alternative levels of population/urbanization uncertainty; based on the 80%, 90% and 100% risk and uncertainty calculations (Bristol Water 2014). This forms 9 discrete scenarios of demand, which combined with the 330 supply scenarios, creates 2,970 potential future supply and demand scenario combinations to model.

#### 308 3.3 Adaptation strategies

An investigation into potential new intervention options for the BW region was carried out in 309 310 Roach et al. (2015) using the BW WRMP 2014 data surveys (Bristol Water 2014). This created a list (or pool) of 31 potential new small to large water supply resources and options to reduce 311 water consumption or losses. From this list a range of different adaptation strategies can then be 312 formed by implementing different combinations of the new options, sequenced over the 25-year 313 strategic planning horizon (2015-2039) in varying arrangements. The total Present Value (PV) 314 costs of strategies are then calculated using the approach shown in Eq. (2), with an assigned 315 annual discount rate of 4.5%, as utilised by Bristol Water (2014). Table 2 shows the 19 316 intervention options, out of the total 31, that feature in the final results (section 4). 317

Table 2. List of intervention options available for the Bristol Water region (Bristol Water 2014; Roach et al. 2015)

code		Operational cost	output
		(£M / £M/year)	(ML/d)
	OPTIONS TO REDUCE WATER CONSUMPTION		
C1	Smart metering rollout	11.5/0.1	2.6
C2	Compulsory metering of domestic customers	32.3/2.4	8.0
C3	Selective metering of high users	6.0/0.3	3.2
C4	Change of ownership metering	32.5/1.5	11.6
C5	Business water use audits	0.0/0.3	1.0
	OPTIONS TO REDUCE WATER LOSSES		
D1	Pressure reduction	2.5/0.1	2.8
D4	Communication and supply pipe replacement	3.5/0.0	2.2
D5	Leakstop enhanced	1.8/0.0	0.2
D6	Active leakage control increase	0.0/0.9	4.4
D7	Zonally targeted infrastructure renewal	165.1/0.1	13.4
	OPTIONS TO PROVIDE ADDITIONAL WATER RESOURCES		
R3	Desalination plant and distribution scheme	179.4/1.9	30.0
R4	Cheddar second reservoir	99.7/0.2	16.3
R7	Upgrade of disused southern sources	8.3/0.3	2.4
R11	Reduction of bulk transfer agreements	0.0/0.3	4.0
R12	Bulk supply from: (Wessex Water Bridgewater)	26.4/2.3	10.0
R14	Huntspill Axbridge transfer (traded licence)	10.2/0.2	3.0
R15	Honeyhurst well pumped transfer to Cheddar	5.1/0.1	2.4
R16	Gurney Slade well development	10.7/0.3	1.5
R18	Chew Stoke Stream reservoir	54.8/0.1	8.0

# 320 **3.4** The resilience and robustness of the water system

321 As detailed in section 2.2, the resilience of an adaptation strategy under a given discrete future scenario of supply and demand is calculated as the maximum recorded duration (in months) that 322 the system remains in a water deficit period (Eq. (1)), due to the remaining water volume in the 323 combined reservoir network falling below a threshold level. The threshold levels vary depending 324 on the month in the year as specified in BW's drought plan (Bristol Water 2012). As there are 325 2,970 scenario combinations examined, this results in 2,970 resilience result for each adaptation 326 strategy tested. A discrete target level of robustness is selected and the maximum resilience level 327 328 maintained by each adaptation strategy at or above this selected target robustness is recorded; or alternatively for the 'current practice' methodology under which a target level of reliability is 329 maintained. 330

### 331 3.5 Current practice methodology application

The target level of reliability for Bristol Water is currently set to maintain a 1 in 15 year maximum occurrence of temporary restrictions being put in place (Bristol Water 2014). Using reliability Eq. (4) the relative frequency/probability of a system not being in deficit is calculated
(Kjeldsen and Rosbjerg 2004):

$$Rel_{xu} = \left(1 - \frac{\sum_{h=1}^{H} j_h}{H}\right) * 100 \tag{4}$$

where  $j_h =$  a value equal to 1 if a year contains a water deficit period, otherwise equal to 0; h =the year index and H = the total number of years in the planning horizon. For BW to meet its target 'level of service', this translates as maintaining approximately 93% reliability. Over the selected 25-year planning horizon this corresponds to a maximum allowable frequency of 2 water deficit periods occurring over the planning horizon. This 'level of service' must also be maintained over a specified level of a system's supply/demand balance uncertainty known as target headroom (Environment Agency et al. 2012).

BW has selected to maintain a target headroom level of 90% over the next 25 year 343 planning horizon to significantly reduce the risk of failing to maintain their agreed 'level of 344 service' (Bristol Water 2014). The headroom percentage distributions are calculated either side 345 of the median supply-demand balance forecasts and encompass the plausible range of 346 uncertainty. It should be noted that BW's headroom value is applied to an aggregate supply-347 demand balance, not directly within a simulation model, and includes factors that are not 348 considered in this study (e.g. risk of outage events of assets). However, these are typically 349 smaller components and this study considers a wider range of uncertainty in the supply and 350 demand scenarios which are directly simulated. Therefore, BW's target headroom level, 351 reflecting an attitude to risk, is used by selecting a 90% target robustness of the supply/demand 352 scenarios considered in the resilience-based methodology. 353

# 354 **3.6** Application of optimization model

The dynamic, monthly-time step water resources supply and demand simulation model linked to the NSGA-II optimization method (as described in sections 2.4 and 2.5) has been used here. The NSGA-II parameters (derived as optimal from the testing of numerous parameter combinations)
are as follows: population size: 400; number of generations: 2000; selection bit tournament size:
2; mutation probability (per gene): 0.2; crossover probability (single point): 0.7.

The generation of adaptation strategies, subsequent testing, ranking, crossover/mutation and ultimate Pareto optimal strategy set identification is automatically carried out by the NSGA-II algorithm during the optimization process after 2000 generation assessments. Ten separate runs (with different random seeds, i.e. randomly generated initial populations of solutions) are carried out to ensure that the true Pareto optimal strategies are being identified by the optimisation process.

A range of target levels of robustness are selected and input to the optimization model as constraints to derive a Pareto set of results. The Pareto sets obtained from multiple optimization model runs are then combined to produce a 3D-surface of Pareto optimal solutions. The discrete target levels of robustness selected for the optimization analysis are 50, 60, 70, 80, 90 and 100%. A 'current practice' (CP) problem was also solved to derive a single optimal solution under the constraints listed in section 3.5.

#### 372 **4 Results**

The optimal solution derived by the 'current practice' (CP) methodology is presented first, including calculations of the respective resilience exhibited by this strategy over varying target levels of robustness. The resilience-based methodology results are presented afterwards. Selected Pareto optimal adaptation strategies from the resilience driven optimization methodology are then compared with the CP derived solution and engineering aspects discussed.

The CP methodology derives a single optimal adaptation strategy following low-cost optimization to a target reliability of  $\geq$ 92% and target robustness of 90% (see section 3.5). The adaptation strategy derived has a PV of total cost of £199M and consists of several low-cost options to reduce water consumption and water losses and several water transfer schemes scheduled from 2015 to 2017, before construction of a large reservoir at Chew Stoke (option R18 in Table 2) in 2021. Only few options are scheduled for post 2021. The full strategy details
are shown in Fig. 6.

The strategy solution derived by the CP methodology is compared with the resilience 385 driven optimization model by calculating the resilience of this strategy solution for the same 386 target levels of robustness applied in the resilience-based methodology. Fig. 3 displays the 387 maximum resilience maintained by the strategy under target levels of robustness of 50, 60, 70, 388 80, 90 and 100% respectively. It shows that this 'reliability' driven strategy solution can 389 maintain a resilience as high as 3 months for at least 80% of future supply and demand 390 scenarios, but this resilience worsens to 10 and 22 months respectively for 90% and 100% 391 robustness respectively. 392

393

#### [Insert Fig.3 here]

Pareto adaptation strategies were identified by the resilience driven methodology optimized by maximizing the system resilience and minimizing the PV of the total cost of adaptation strategies. Six separate optimization runs were conducted for the following target system robustness's: 50, 60, 70, 80, 90 and 100%. Fig. 4 presents the 3D Pareto set derived from these optimizations runs as three 2D graphs displaying: (a) resilience vs cost for varying target levels of robustness, (b) robustness vs cost for varying levels of resilience and (c) resilience vs robustness for varying strategy cost groups, before being combined as a 3D-surface in Fig.5.

401

#### [Insert Fig.4 here]

402

[Insert Fig.5 here]

The selection of a preferable adaptation strategy can be made from Fig. 4; however, the 3D-surface provides a clearer overview of the various trade-off options and affords a decision maker more perspective about how best to satisfy the various performance criteria. An ideally located individual strategy can then be selected or a specific, more desirable, region of the surface selected for further examination of individual strategies. More specifically, the decision makers can select exactly how robust and resilient they want their system to be as well as being
able to discern how moderate increases or decreases in expenditure will alter the performance of
the water system. Optimization to individual target levels of performance, as is undertaken in
current UK engineering practice using a cost only optimization (the EBSD approach (NERA
2002)), does not allow these observations to be made. Typically, only singular optimal solutions
are derived (equivalent to identifying a single point in Fig. 4(a-c)).

The CP derived optimal strategy is compared with selected strategy solutions derived by 414 the resilience-based methodology that exhibit similar levels of resilience / total costs in order to 415 contrast and compare the solutions derived by each method. The strategies selected are shown 416 on Fig. 5. They consist of: strategies R1-R6, which are selected as they exhibit the same 417 resilience to target levels of robustness as the CP solution (i.e., from Fig. 3), and strategies A1-418 A4 and B1-B3 as they offer increased resilience at a high level of robustness (90% for strategies 419 A1-A4 and 80% for strategies B1-B3) for a similar PV of total cost as the CP solution. Table 3 420 lists the PV of total cost of each strategy examined as well as the resilience and reliability 421 exhibited, the respective levels of robustness and the average resilience and average reliability 422 recorded across all future scenarios examined. 423

Strategy information	Strategy ID	Total cost - PV (£M)	Highest relibaility maintained over 90% of scenarios (%)	Scenarios maintained at reliability of ≥92% (%)	Resilience maintained over varying % target levels of robustness (months)					Avg. resilience	Avg. reliability	
		, <i>,</i>			100%	90%	80%	70%	60%	50%	(months)	(%)
Strategy derived by Current Practice (CP)	СР	199.0	92	90	22	10	3	2	1	1	2.4	95.6
Strategies derived from	Strategies derived from resilience driven methodology											
Of matching resilience	R1	165.1	80	64	22						4.4	91.2
	R2	175.7	84	71		10					3.1	92.8
	R3	173.6	88	76			3				3.0	93.2
(R) to CP strategy	R4	191.1	88	80				2			2.8	94.0
	R5	195.2	88	86					1		2.7	94.8
	R6	163.2	84	78						1	2.4	94.8
Of similar PV of total cost to CP strategy	A1	198.3	88	81		6					2.4	95.6
	A2	209.6	88	87		5					2.2	96.0
	A3	214.8	88	87		4					2.1	96.0
	A4	231.3	92	93		3					1.8	96.8
	B1	214.0	88	87			2				2.1	95.6
	B2	261.6	92	96			1				1.6	97.6
	B3	349.1	96	99			0				0.9	98.8

424 **Table 3.** Cost, resilience, reliability and robustness exhibited by the selected strategies

Comparing the CP optimal strategy with the R1-R6 strategies in Table 3 shows that, for a 425 lower PV of total cost, solutions are generated with the same resilience as the CP strategy for the 426 varying target levels of robustness. For example, strategy R3 has the matching resilience of 3 427 months over 80% of future scenarios whilst costing approximately £25M less than the CP 428 strategy. The trade-off is a slight decrease in reliability of water supply, with strategy R3 429 maintaining a reliability of 88% over 90% of future supply/demand scenarios as opposed to 92% 430 in the case of the CP strategy. Strategy A1, the solution of most similar total cost to the CP 431 solution produced a more resilient system, with 90% of future scenarios now maintaining a 432 resilience of 6 months, in contrast to the 10 months exhibited by the CP solution. The trade-off 433 again is a moderate reduction in reliability, with a reliability of 92% being maintained over 81% 434 of future scenarios, which falls to 88% over the remaining 9% of future scenarios within the 435 90% target robustness region. This demonstrates that the resilience driven methodology has 436 identified an adaptation strategy that provides a much more resilient, but marginally less reliable 437 system. Strategy solutions A2, A3 and B1 can further increase the resilience of the system for 438 around 5% increase in overall total costs. Strategy solutions A4, B2 and B3 increase both the 439 resilience and reliability of the system but for increased overall costs. These trade-offs can only 440 be identified from the resilience-based methodology as opposed to current practice, whereby 441 singular optimal solutions to fewer objectives are derived. If the priority design criterion for a 442 water supply system is to maintain high reliability then this could be set as a constraint and still 443 maintained at a high robustness. However, the benefit of the resilience-based methodology is it 444 allows a more resilient system to then be identified in addition to high reliability, albeit at a 445 potentially increased PV of total cost. 446

Fig. 6 lists the individual intervention components for each analysed strategy and their time of implementation within the 25-year planning horizon (codes for individual intervention options located in Table 2). It shows that the CP reliability driven strategy solution includes a greater number of low cost intervention options early in the planning horizon (2015) with the

costliest intervention option (R18 – a new reservoir at Chew stoke) not implemented until 2021. 451 This strategy also includes no interventions later in the planning horizon (2029-2039), implying 452 that a number of interventions selected early on in the horizon greatly improves system 453 reliability. Opposite of this, the alternative strategies derived by the resilience driven 454 methodology recommend a high cost intervention early in the planning horizon (either R4 - a455 reservoir at Cheddar, R18 or, for the most resilient strategy (B3), R3 – a small desalination 456 plant), before distributing a number of lower cost interventions over the remaining planning 457 horizon, right up to 2039. This suggests larger investment early in the planning horizon as well 458 as regular smaller water resource additions to the system increases overall system resilience, as 459 the duration as well as frequency of severe drought periods are projected to increase over time 460 due to climate change. 461

#### 462

#### [Insert Fig.6 here]

Fig. 7 demonstrates the system capacity increases (water supply capacity added to the system) provided by the CP strategy and two similarly priced strategies A1 and B1, over the 25year planning horizon. It highlights how the outputs from the 'levels of service' method and the resilience driven method differ considerably in the size and timing of intervention options recommended.

468

#### [Insert Fig.7 here]

## 469 **5 Discussion**

The results obtained here demonstrate how simplifying a planning approach to optimize to a single criterion (i.e., reliability of supply) does not provide solutions that perform optimally across alternative criteria. The methodology proposed here produced a wide range of Pareto optimal strategies to the performance indicators of resilience, robustness and cost and allows a decision maker to select a strategy based on their final preferred trade-off across these criteria.

The variation in strategy solutions derived in this study highlights that resilience and 475 reliability lead to differently designed systems and therefore by considering both performance 476 indicators it may be possible to derive a solution that performs well across both metrics (see Fig. 477 7). Assessing resilience also increases the capability to attach economic value to the cost of 478 water restriction periods, as a duration of deficit is more easily quantifiable than a frequency-479 based approach. Water planners and policy makers can more easily attach specific social, 480 environmental and economic costs/risks, to a known duration of time rather than to a more 481 abstract frequency of unknown events. 482

The detailed analysis into the sequencing of intervention options over the planning horizon and the direct effect the sequencing has on the resilience/reliability of the water system was only possible due to the utilization of the dynamic model developed in this study to simulate the monthly supply-demand balance. This highlights the additional information provided by a simulation-based approach to water resources adaptation assessments and adds further research fuel to the growing international support to move to more simulation-based assessments when dealing with deep uncertainties in water resources management.

490

#### 491 **6** Conclusions

This paper has presented a comparative assessment of a new resilience-based methodology for 492 493 WRM planning that optimizes for resilience and cost for a given target level of robustness, with that of a more conventional engineering approach used in the UK. The results obtained in the 494 Bristol Water case study demonstrate that the new resilience-based approach for WRM planning 495 improves on current key UK industry planning issues by: (a) increasing the transparency of 496 adaptation strategy assessment processes and (b) improving the output information available to 497 decision makers. The resilience-based methodology generated a 3D surface of Pareto-optimal 498 strategies providing decision makers with a more complete trade-off picture of what different 499

planning strategies can achieve in terms of system performance benefits and related costs thusenabling them to make better informed decisions.

502 In addition to above observations, a comparison of the new methodology with the current 503 UK planning practice on the same case study resulted in further observations as follows:

Trade-off exists between the measured resilience and reliability of the system, with
 optimisation to the one metric not necessarily optimising the system to the other.

Analysing the time sequencing of interventions in the optimal strategies suggests that, at
 least in the case study analysed here, more low cost interventions early in the planning
 horizon achieve higher system reliability whereas regular intervention options spread
 over the planning horizon achieve higher system resilience when planning to an
 uncertain future.

3. Optimizing for a single objective in the current practice methodology yields only a single
solution that is highly dependent on the initial target robustness (defined by headroom)
and target reliability selected and does not provide alternative solutions that may achieve
benefits for small trade-offs.

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- 617

#### **Figure Captions**

**Fig. 1.** Simplified flowchart of the dynamic water resources simulation model with resilience-based

619 methodology set-up.

620 **Fig. 2.** Bristol Water resource zone schematic.

Fig. 3. Resilience exhibited by the 'current practice' (CP) optimal solution at varying target levels ofrobustness.

- 623 Fig. 4. Pareto adaptation strategies identified for: (a) resilience vs cost for varying target levels of
- 624 robustness (b) robustness vs cost for varying levels of resilience and (c) resilience vs robustness for

625 varying strategy cost groups.

626 Fig. 5. A 3D-surface of Pareto adaptation strategies identified over performance indicators of resilience

- 627 (0-24 months), robustness (50-100 %) and PV of total cost (0-600 £M); for discrete target levels of
- robustness of 50, 60, 70, 80, 90 and 100%. Including individual strategies selected for further analysis
- 629 (R1-R6, A1-A4, and B1-B3).
- 630 Fig. 6. Table of intervention option components and their year of implementation for selected strategies
- 631 (option codes listed in Table 2).

- 632 **Fig. 7.** System capacity increases for the 'current practice' (CP) strategy and resilience driven strategies
- 633 A1 and B1.