Student voice and the community forum: Finding ways of 'being heard' at an alternative school for disenfranchised young people

## Introduction

The active participation and involvement of young people in learning has the potential to facilitate a sense of connection to schooling, as well as better relationships with teachers and peers (OECD, 2013). An analysis of the results of the 2012 *Programme for International Student Assessment (PISA)* provides evidence of the importance of students' connectedness to learning (OECD, 2013). By investigating students' sense of belonging, it was noted that some young people in mainstream schooling felt like they were 'outsiders' in their school contexts or 'left out of things' (OECD, 2013, p. 53). A lack of connectedness and belonging can lead to alienation from learning:

Students tend to thrive when they form positive relationships with peers, feel part of a social group, and feel at ease at school. A lack of connectedness can adversely affect students' perceptions of themselves, their satisfaction with life, and their willingness to learn and to put effort into their studies. (OECD, 2013, p. 51)

This is particularly relevant for young people who are economically and educationally marginalised.

Teese and Polesel (2003) suggest that marginalised young people often experience 'multiple disadvantage' that further disconnects them from schooling. This can include 'poor language skills, fragmented family lives, poverty, low levels of parental education, lack of facilities, [and] leisure that is distracting rather than supportive of school' (Teese & Polesel, 2003, p. 123). Additionally, schools play a role in 'teach[ing] people different ways of seeing themselves and their place in the world' thereby affecting a young person's sense of connectedness (Hayes, 2012, p. 643). The OECD (2013) report found, 'socio-economically disadvantaged students express a lower sense of belonging than socio-economically

advantaged students' (p. 177). Since being heard and feeling connected are particularly challenging in relation to disadvantaged young people, this paper explores belonging and student voice based on research in an alternative school. This alternative school, like many others (see for example Hayes, 2012; Mills & McGregor, 2014), works with young people who are marginalised, that is, isolated or excluded from mainstream education systems in Australia.

As a clarificatory aside: this paper uses terminology such as 'alternative' and 'mainstream' that is the cause of much debate; first, because such terminology suggests a binary relationship which in itself is problematic (MacLure, 2003); and secondly, as a number of researchers argue (Aron & Zweig, 2003; Mills & McGregor, 2014) there is no agreed-upon definition and much contestation regarding what constitutes 'alternative education'. However, the nomenclature helps in this paper to identify the environment of the school site as one that intended to disrupt and challenge default grammars of schooling (Tyack & Tobin, 1994), and default modes of practice that 'prioritise surveillance and control through organisational processes ... and disciplinary practices over pedagogical ones' (Hayes, 2005, p. 609).

Young people who attend alternative schools often relate traumatic relationships and experiences with mainstream schooling (McGregor & Mills, 2012), which they claim contributed to their disconnectedness from schooling. A number of factors contribute to students becoming a 'non-citizen' within the school environment, in particular, structural obstacles such as inflexible school provision (Hayes, 2012). In this paper, we explore the contribution of this obstacle to the creation of a 'culture of silence' (Freire, 1996) in schooling. Specifically, we draw on the concept of community voice in education, as outlined below. We apply this concept to an analysis of the 'community forum' at Elkhorn Community College (pseudonym), an alternative school for young people who have left or

been excluded from a mainstream school in Queensland, Australia. Such schools are sometimes referred to as 'flexischools' or 'second chance' schools and the vast majority of their students come from low socioeconomic or high poverty backgrounds. The forum at Elkhorn College was designed to encourage their students to have a voice, to provide a more flexible approach to education, and support future training aspirations. This paper analyses the school's efforts to 're-voice' as well as re-engage young people in schooling.

# **Community voice**

Student voice is a central component of democratic education (see Beane & Apple, 1999; Dewey, 1916; Fielding & Moss, 2011). The way in which this is implemented varies, however. Most common are representative approaches, best typified by such bodies as student representative councils whose decisions require ratification by staff or school administration (Black, 2011; Cremin, Mason, & Busher, 2011). More participatory approaches include schools that are run by school meetings (see for example, Neill, 1970) and students-as-researchers (see for example, Thomson & Gunter, 2007). Mitra (2006) outlines three levels of young people's voice: being heard, collaborating with adults, and building capacity for leadership (p. 7). Being heard is the most common form of voice, similar to the representative form of democratic education. However, simply being heard does not create opportunities for the type of deeper student participation which builds trust in the school community (Mitra, 2006). Fielding (2001) suggests that this common form of voice identifies young people as 'data sources'. A deeper level of voice is associated with the practices of young people and adults working together collaboratively to engage in problem solving and decision making related to issues that are important to young people (Fielding, 2001), and with situations where leadership capacities are developed in young people.

Fraser's (2004) notion of the representative dimension of social justice is useful here. In Fraser's approach to social justice the interconnections between the dimensions of distribution, recognition and representation are important. All three are also relevant to disadvantaged students, for whom poverty (distribution) and difference (recognition) tend to play as major a role in their marginalisation as being silenced (representation) (Mills, 2013). For this paper, however, we focus on Fraser's concern with representation, which relates to the boundaries which shape a community as well as who is allowed to speak. We would suggest that encouraging young people's participation in 'democratic structures and processes' (Apple & Beane, 1995, p. 9), including more collaborative and leadership-building approaches to youth voice (Mitra, 2006, see above), are effective ways of helping overcome structural obstacles and a culture of silence in many schools; and improving connectedness (Thomson & Holdsworth, 2003) and the representative dimension of social justice for young people.

The notion of community voice draws on understandings that schools are in partnership with young people (Gardner & Crockwell, 2006). When adopting such understandings, schools catering to the needs of highly marginalised young people are unlikely to locate the 'problem' solely within the young person, but to recognise the ways in which various forms of injustice have shaped their lives. Schools that support the ethos of communities and partnerships with young people are oriented towards changing the structure of schooling and promoting active voice for all participants. Advocates for youthful voices to be heard in schooling settings have argued strongly for the benefit of the unique perspectives brought to bear on issues when young people are consulted (Flutter & Rudduck, 2004); and they reposition young people as active rather than passive (Fielding, 2007). Such practices work towards encouraging all members of a school community to have the opportunity to participate, thereby seeking to avoid what Fraser refers to as 'misrepresentation' when a

system fails to ensure that all its members have 'parity of participation' (Fraser, 2009, p. 16). Despite such positive connotations of youth voice, it is useful to be warned against the presumption of a single youth voice (Cook-Sather, 2006) and the 'dangers of speaking for or on behalf of others' (Fielding, 2004, p. 298). We are also warned that the high ideals associated with the inclusion of student voice can, at times, be implemented tokenistically (Cook-Sather, 2006; Mitra, 2006). For example, listening to young people without acting on their ideas does not give them an active voice and has no value in promtoing democratic engagement (Robinson and Taylor, 2007).

#### The culture of silence

Obstacles to educational engagement and connectedness include an inflexibility, even rigidity, within schools (Hayes, 2012; Lange & Sletten, 2002; Wyn, Stokes, & Tyler, 2004) that limits young people's autonomy and choices, as well as their opportunities to participate in their school community. This reflects what Freire (1996) identifies as a 'culture of silence', where young people's voices are 'quietened' or ignored, in systems such as mainstream education that are steeped in 'paternalistic teacher-student relationships' that do not encourage critical awareness in, or of, young people (pp. 12-14). Their presence in schooling becomes invisible as they are not regarded as the 'experts in their own lives' (Gardner & Crockwell, 2006, p. 11) due to commonly held deficit notions of youth 'in transition' towards adulthood (James & Prout, 1999).

Couldry (2010) argues that 'voice matters' and advocates for 'voice as a value', referring to the 'act of valuing, and choosing to value' (p. 2). In contrast, 'treating people as if they lack that capacity [to have a voice] is to treat them as if they were not human' (p. 1). This is particularly true for young people who are routinely subjected to age discrimination regardless of their individual capacities. A paradigm of 'youth development' minimises the

worth of their contributions to society whilst also justifying the necessity for monitoring and control. As a group, young people - 'youth'- tend to be marginalised and deprived of a meaningful voice. Variously constructed as 'victims' or 'threats' within research, media and schools (Cremin et al., 2011; Kelly, 2003), the public images of young people continue to suggest the need for combinations of care and control, despite the challenging nature of the worlds in which they live (France, 2007). White and Wyn (2013) also note that it is increasingly incumbent upon 'young people to make their own routes through education and work in new economies and negotiate new sets of risk in the form of personal choices' (p. 125). However, within the context of schools, young people typically continue to be silenced by the traditional power relations of such institutions.

The paper moves to address the example of community voice in an alternative school site for disenfranchised young people, Elkhorn Community College. This school encourages democratic education and adopts practices such as the community forum that encourage active participation and involvement of young people in their school life. As such, the College understands schooling as a partnership with young people and promotes flexibility within school structures and provides opportunities for young people to speak and be heard.

## Research context: Elkhorn Community College

Elkhorn Community College (ECC) is a non-government and non-fee paying school providing educational programs for young people in Years 10, 11 and 12, the final three years of secondary education in Australia. The College is located in an outer suburb of Brisbane in the state of Queensland. While the organisation has a 20-year history of community services, including the provision of educational services via an annex of a local secondary school, it only commenced operating as an alternative school in January 2011 with approximately 20 young people and two staff. The school receives funding from the State Department of

Education as part of its Special Assistance Schools program. These schools, whilst independent, are guaranteed funding from the state department on the conditions that they have been established to meet the needs of young people who have disengaged from the mainstream sector, that they do not charge fees and that they are solely dependent on government funding. The justification for this funding is that it is 'in recognition of the special nature of the services they provide to the State's most vulnerable students' (DET, 2015). There are currently 20 such schools in Queensland, catering to student populations of less than 100. The independent nature of these schools means that they often have diverse philosophical frameworks and practices.

At the time the researchers were at the College, there was an enrolment of approximately 60 young people and five staff, comprising a principal, two teachers, and two youth and community development workers (one of whom was completing teaching qualifications). Due to turnover of staff in these positions, we were able to interview eight different people who occupied these roles. The young people at ECC have a range of complex social and learning support needs, such as drug use, unstable home lives, and a tendency towards absenteeism, making it challenging for mainstream schools to engage them. The College offers a range of formal and informal learning education and training options for young people including formally accredited courses in literacy, numeracy and vocational education and training (VET). They also offer structured project-based learning options in visual arts, computer technology, adventure-based learning, and living skills. All of these programs seek to engage and integrate young people into the culture of community-based learning, and are delivered in a flexible and supportive manner.

One of the aims of the study was to identify the degree to which alternative schools might reflect representational forms of social justice (Fraser, 2004) via student voice and thereby contribute to a 're-imagining' of schooling in *all* school for *all* students. The

community forum at ECC was one example of such practices. The research was undertaken at this site over a period of 18 months in 2013-2014. Data were gathered using qualitative methods including interviews, observations, photography, and the collection of artefacts, such as school documents. This paper draws primarily on interview data from eight staff members and 18 young people.

Research involving young people generates specific ethical considerations (see Te Riele & Brooks, 2013). In Australia, 'researchers must respect the developing capacity of children and young people to be involved in decisions about participation in research' (NHMRC, ARC and AVCC, 2007, p. 55) and that their level maturity cannot be simply fixed in terms of age. Young people at ECC had already taken a high level of responsibility for their own education by moving from a mainstream to an alternative setting. In addition, they tended to be streetwise and resilient beyond their years, as a result of having to cope with the various challenges created by poverty and disadvantage. Some did not have regular contact with any parent or guardian, and were in effect living independently.

In order to work ethically with the young people and staff, the researchers participated in the school's daily program, including the community forums each morning. This enabled the researchers to demonstrate their respect, to build trust, to get to know the workings of the community, and to explain the research informally when people showed interest. For student interviews, respect involved gaining their own consent to take part first. For younger students who had access to parental or guardian support, consent from the latter was sought as well. The researchers made sure all participants understood that in publications we would use pseudonyms both for individuals and for the College.

The project's methodology of narrative inquiry aligns with Nancy Fraser's framework of social justice by privileging the narrative position of the storytellers (Clandinin et al., 2009). This further enhanced the ethical integrity of the project. Interviews were 'organic',

with interview questions used as guides or prompts that enabled participants to tell their own stories, which reinforced our approach of undertaking research 'with' the teachers and students rather than conducting research 'on' them. The narrative perspective also enabled us to identify 'competing stories' about education, that is, those stories that 'live in dynamic but positive tension with dominant stories of school' (Clandinin et al., 2009, p. 82). The young people in this study often expressed their competing stories in relation to their previous experiences in mainstream schooling.

The interview data were analysed using Fraser's (2004; 2009, and previously outlined) three dimensions of social justice. For this paper, the focus is on 'representation' (see above) in school practices and pedagogies. Specifically, this paper outlines the community forum used at ECC to analyse examples of young people's participation and opportunities to actively express their voices within this schooling community.

# Practices promoting community voice: Youth-led community forums

Elkhorn Community College has a similar commitment to 'democracy' such as Summerhill (Neil, 1970) and other independent schools deemed 'democratic' (see Mills & McGregor, 2014, Chapter Four), even though they have a very different history, student population and financial supports from these schools. This democratic perspective was evident on the College's documentation that cites the *Melbourne Declaration on Educational Goals for Young Australians* (MCEETYA, 2008), a statement of educational goals affirming:

As a nation, Australia values the central role of education in building a democratic, equitable and just society—a society that is prosperous, cohesive and culturally diverse, and that values Australia's Indigenous cultures as a key part of the nation's history, present and future.

And, that the College would enact core goals to '... promote equity and excellence in education and support young people to become successful learners, confident and creative

individuals, and active and informed citizens' (MCEETYA, 2008). The College's community forum was designed to make a contribution to the achievement of such aims.

The notion of the community forum is based on the concept of the democratic school meeting where the intention is for 'students and staff to sit down together as equals, reflect on their work and aspirations, raise matters of individual and communal significance, celebrate achievements, hold each other to account, and decide on what to do next' (Fielding, 2013, p. 124; Neill, 1970). The forum is intended as a practice that 'honor[s] the voices of the young' (Smyth, 2007, p. 646). Given the routine subordination of youth by the adult world that has historical and current sociological resonance, such aims are challenging ones to achieve, even within schools that sit outside of conventional structures like ECC. This issue will be addressed as we proceed with our analyses.

The impetus for the community forum stemmed from the strong community ethos of its founding principal, as evident in this excerpt from school documentation:

We are committed to making our community inclusive, strong and confident. In our community every person has an equally valued and respected role. We aim to be a place of safety that welcomes the participation of all people regardless of age, gender, race, beliefs, culture, sexual identity or differing ability.

The forums at ECC were held each morning, providing opportunities for community-building and organisation of daily routines and learning activities. Young people and staff sat interspersed in a large circle in an open space, without assigned seats for staff or students. As Rita, a teacher observed: 'It is conducive for a community to all be within a circle'. The use of the circle also attends to 'the socio-spatial and relational aspects of schooling' that facilitate connectedness (Cremin et al., 2011, p. 602). Each day, a different young person, led the community forum. They either volunteered or were nominated, and at no time during our visits did a student decline to lead the meeting. The forum operated within a set of understood

responsibilities that centred on mutual respect. For example, each member understood that 'over-speaking' was a practice that failed to respect other members of the group and was therefore unacceptable. Additionally, each member of the forum was encouraged to participate by being called on by name to offer an opinion or raise an issue; responses were encouraged systematically by moving around the circle, however, no one was pressured to speak if they declined. These understandings were developed over time and not reiterated on a daily basis unless there were infringements. For example, staff intervened if there were instances of over-speaking, reminding the group of the school's ethos of individuals having equal value in the community. Within the context of the school's attempt to facilitate a democratic community forum, this practice was problematic as it contradicts the notion of the equal positioning of individuals. Educational agendas of the adult participants that included promoting student engagement and clarifying concepts thus competed with the goals for foregrounding student voice. Within schooling contexts there are clearly tensions in respect of implementing equality of representation or parity of participation when, traditionally, adult voices have been dominant.

The forum was generally structured into three parts: A discussion of issues that related to local and wider community news and College announcements; a check-in where each member the community voiced their readiness (or otherwise) for the day's learning; and a sign-up process that incorporated decision making and informed choice regarding the day's learning sessions. The youth leader ran the 30 minute forum based on this agenda. In the first part of this agenda students and staff were able to raise concerns and issues that would lead to dialogue and decisions regarding operational matters. The second involved a listening exercise. In the third, students, in consultation with staff if they wished, were able to determine their learning activities for the day. The discussion of findings below is structured according to these three parts of the community forum.

## Discussing and reflecting on issues

Every member of the ECC community was able to share news and announcements within the community circle, enabling them to discuss a broad range of issues beyond the school context. During one field visit, for example, a news item related to an upcoming federal election. A staff member raised the issue of voting eligibility and encouraged young people to register and participate in the election process. A young person who was already registered to vote spontaneously shared aspects of that enrolment process. Two students commented on the inclusion of such items in the meeting. Cade observed: 'It's not bad. Like, they mention ECC news and the wider community; they don't do that in high school. Like, it's good to know what's going on around the place'. Bella was grateful for the opportunity to think through issues and make informed decisions. She indicated, 'It's actually pretty good, like, to know that at the end of the year, when I am 18, I can make more decisions on my own and be more independent, like I am now'. Cade and Bella expressed their views that these opportunities to discuss issues beyond the day-to-day running of the school were important aspects of their feelings of connectedness.

Patrick, the principal, encouraged staff to 'just try and let the young have as much say as possible'. Occasionally, however, it was perceived that not all young people were comfortable with this level of consultation and decision making. For some young people, there was a view held by teachers that they had had to learn how to become an active citizen. Maddy, a teacher, suggested:

I think that's what [young people] struggle with, when they first start here, that they have power here to make choices and help decide how the community works. They are not used to that; being in mainstream, where we are told what to do. Even in the past, we have had young people tell us, "Why don't you just tell us what to do?" And we say, "We don't want to have to tell you. We have got different roles here, but we are all part of the community and we all want to have the option of making decisions of how things can work better".

This invitation to participate was limited to acceptable forms of participation, as indicated earlier by how teachers reacted to 'speaking over' during the community forum. The operation of the daily community forum provided opportunities to experience how competing, and sometimes conflicting, concerns were managed. For example, where possible, the diverse needs and interests of students were accommodated through flexible programs and planning. At the same time, students were expected to show respect for others, and to comply with reasonable expectations that facilitated the smooth running of the school. The maintenance of agreed protocols for participation was not only reinforced by teachers. During one forum the youth leader coordinated a discussion regarding the issue of punctuality and young people arriving on time to the community forums and to their learning activities during the day. Patrick, the principal, also spoke about the need for all members of the community to be on time. He discussed the College's philosophy regarding 'flexibility' but suggested that this must be balanced by the need for 'structure' in order for a community

In a subsequent meeting, following an ongoing discussion regarding punctuality, a student decided to take action and instigate consequences for late arrival to a community forum: Serge got up and shut the door thereby locking out any late comers. Perhaps encouraged by the College's philosophy of participation and inclusion, he felt authorised to act independently and implemented a strategy that he thought would be effective. Katrina, a youth worker, noted that when young people act in this way it 'has more impact than when we do it'. In addition, she commented on the severity of their actions.

to operate effectively, suggesting that otherwise the result would be 'chaos'. Young people's

suggestions for improvement ranged from the provision of basic incentives such as food,

while other ideas drew attention to individual responsibility.

They're so harsh, though. They are really harsh. "Lock him out! Don't let him back in!" You have to calm them down a bit. But the whole group was behind Serge.

Staff agreed that there was a marked improvement in punctuality in the days following

Serge's 'lock-out' of latecomers; however, they were also concerned about the potentially

exclusionary consequences of independent actions taken by some students and whether they

actually contravened the democratic ethos of the community through extreme enforcement of

rules. We suggest that this points to a 'spectrum of preparedness' on the part of young people

to assume the responsibilities that come with 'parity of participation'; and that teaching is

required for the facilitation of youthful representation simply because most young people do

not experience true equality with the adults in their worlds.

Independent actions by students occurred infrequently, but when they did, they were often justified as acts of resistance (Bourdieu, 2001) authorised by the principles of self-empowerment reflected in the community forums. Two students, Branson and Jace, described how they witnessed acts of independence to shut down changes that were not brought before the forum. The boys felt that these changes were a 'corruption' of the school's accepted processes and therefore justified this response.

See, that's what made that corruption, when they tried to change the place as a school. The new teacher ... she just brought all this new work that she's been working on for ages and shit, the kids grabbed all her work and took it outside and burnt it...

This incendiary act of resistance once more indicates the need for educational groundwork in the construction of community youth forums to support their functioning in ways that eradicate forms of oppression, not the replacement of one with another; the destruction of another person's property runs counter to notions of mutual respect as the foundation of community relations.

Most of the time, young people engaged in collective reflection and discussion of issues that were raised in the community forums. Definitive decisions were not made quickly.

Rather it was an ongoing process of discussion, testing, and reflection before existing

practices were changed or new practices were implemented. Bella, a student, added, 'They pretty much treat you like a young adult, so you have more to say to things; they ask you for your opinion on things and stuff like that'. Nonetheless, although young people felt they had much more say at ECC than in previous schools, underlying adult power was always a presence. Mockler and Groundwater-Smith (2014) problematise the 'discourse of "empowerment" (p. 3) with Ellsworth (1989) referring to these kinds of arrangements as pseudo-empowerment or limited-empowerment that only enables young people to have a voice in certain matters. The principal, Patrick, acknowledged the power differentials, thus:

I have got this old-fashioned idea in my head which is like, "No, no, this is - it is collaborative decision-making with them. It is not democratic. They are not elders. They haven't got social responsibility. We are in charge of the balancing act, you know." Maybe that's more conservative than it needs to be.

Dalton, a teacher, added to Patrick's concept of the 'elder' suggesting, 'We are the adults; we are the responsible ones. We want to take [young people] from young adulthood to adulthood'. He also added,

With all that flexibility, what makes it hard is that you are never really sure where the boundaries are ... It's more about continued negotiation. I just think that's really cool; that a young person gets an experience of an adult, who is willing to listen, to negotiate; to not just say "no"; yeah, to trust.

Fielding's (2013) analysis of examples of school meetings demonstrates that a premise of 'self-governing children' is widely rejected, instead, suggesting 'shared responsibility' within the democratic process (p. 129), recognising that young people are 'capable of responsible action' (Thomson & Gunter, 2007, p. 327).

#### The check-in rotation

The second part of the community forum involved the youth leader guiding the check-in

process through a rotation around the circle. Each member of the community introduced themselves with their first name and responded to three questions during the check-in process: How are you feeling (on a scale from 1-10)? Do you have a pen? What are you looking forward to? For example, a check-in statement might take the form of: 'My name is Serge; I am a 5; I have a pen; I am looking forward to the session on graffiti art'. The simplicity of these questions should not overshadow the underlying motive of the practice which provided opportunities for relationship work.

Each of these questions had a purpose and provided feedback to the community about its members, while also enabling the members to interact with each other. Indicating a number between one and 10 enabled the group to gain an understanding of how each individual was positioned for the day, to gauge the school climate, and to provide staff (and peers) with an indication of the relational support each student might need that day. Troy, a youth worker explained:

So when we have check-in at the start of every day and we ask the young people where they're at, and they say, "I'm either 2, I am tired or hung-over, this or whatever", or "I am a 10". And we go, "That's where you are. That's fine. No judgments on it. We just recognise that that's where you are". So I think maybe they see that they are accepted and it's okay. I think it's evidence that it is a community where "I am allowed to be me and I don't have to be happy today".

The check-in activity was a means by which the College attempted to build relationships between its members. Travis, a student at the College suggested, 'You have got respect here'. A number of young people stated that the College felt more like a family than a school, which helped to foster a sense of belonging to the community (Lange & Sletten, 2002). Serge, a student recalled,

The first day ... I felt like I was never going to fit in. One of my mates here said it is like a family. Like, you have your ups/downs now and then but you always get over them in the end. And I did fit in.

The set questions in the second part of the community forum functioned as symbolic indicators of an individual's preparedness for the day's learning activities. Alvesson and Berg (1992) indicate that symbols, like a pen, have a 'representative function' and often make reference to 'something more than itself' (p. 86). Additionally, the reference often has a 'subjective significance' in that it is understood by both the individual and the collective community (Alvesson & Berg, 1992, p. 86). While the question about the pen may appear trivial, all members of the community appeared to respond with sincerity, perhaps understanding the underlying symbolism of their responses, for example of being ready to learn. Occasionally, someone had two pens and was able to lend one to a friend, while others regularly did not present a pen. It was not clear whether this was due to forgetfulness or an act of non-compliance. Regardless of the cause, the forum attendees accepted without judgement what each person chose to share with the group.

#### Sign-up for learning

At the end of the community forum, the youth leader asked the young people to review the information on a white board regarding the available learning sessions for the day. This final question focused the community's attention on learning and led into the selection process of learning activities. The school has great flexibility around curriculum choices, and school documentation indicates that ECC 'is committed to achieving high quality informal and formal learning and education outcomes' for its students. The level of curricular flexibility whilst possible in mainstream Queensland schools is often constrained by many systemic demands. ECC, however, was established on the margins of conventional schooling to cater for disadvantaged students and thus has greater flexibility to determine the curricular content,

pedagogy and assessment timelines best suited to its students<sup>1</sup>.

Learning sessions varied each day and included classes in sport as well as numeracy, literacy, poetry, story-telling, work-place readiness, food safety, or street art. On some occasions, the teacher or youth worker associated with the activity provided some explanation regarding the learning session. Otherwise, young people reviewed the options and selected one from the white board. Dalton, a teacher, explained the origins of this process:

I remember being at one of the first staff meetings and someone said about, "Wouldn't it be great if they could sign-up for what they wanted to do at the beginning of the day?" Oh, yeah ... young people being experts in their own lives. But it took us a year to get there. But that's alright; had to go through some stuff. But I am pretty excited that we are doing that now.

If learning is considered to be a core activity of schooling, then being able to make informed choices about learning activities is an especially important aspect of student voice; Lange and Sletten (2002) indicate that increased choice and flexibility often leads to young people being more 'comfortable and confident in their educational setting' and that as a consequence, 'academic performance and commitment' improves (p. 16). An OECD report on personalised learning also suggests that offering young people 'curriculum choice engages and respects' them (Miliband, 2006, p. 25; see also Neill 1970). However, staff at ECC were aware that the provision of learning choices posed challenges for them particularly in respect of the investment of time in activities that might not be chosen.

Overall, though, staff were pleased with the way the sign-on and forum enabled student voice, as illustrated by Rita:

<sup>&</sup>lt;sup>1</sup> Once students are ready for credentialing of various outcomes and certificates, however, they must also meet the same criteria as students in mainstream schools.

The community forums are finally working so well. Young people are running it; they are choosing their classes each day. We are able to have a laugh and it is not all about keeping people quiet as much as just allowing them to express themselves.

The community forum ended after the sign-up and with the College community breaking up for morning tea.

In summary, the forums were intended to provide young people opportunities to demonstrate leadership, participate in collaborative decision making, and to discuss issues about the day-to-day operation of the College. Patrick indicated their approach at ECC was to:

Create an environment where [young people] have agency in their own life and where they feel safe and where they can be self-directed in a holistic learning sense, and ... where people thrive and grow together

Certainly we witnessed such good intentions in action and whilst the data suggest that the full realisation of a completely democratic schooling community is still a 'work in progress' for ECC, as teachers and students attempt to 're-imagine' learning at this alternative site.

According to one of the students, Drew:

Like, if I didn't want to go to school, I wouldn't have come here. It's like me saying "I want better - I actually want to keep learning". So when people say, "It's a school for drop-kicks", and stuff, it's sort of offensive.

#### **Conclusions**

The school's commitment to student voice reflects its broader commitment to social justice. Fraser (2009) argues that 'representation' is a critical component of a socially just society. She claims that the intent of a socially just world would be to ensure that 'parity of participation' is achieved, where everyone in that society or community is 'able to participate in social life' (Fraser, 2009, p. 16). The community forum at ECC demonstrates one way in

which young people who have been marginalised, not only by age but also by poverty and/or 'difference', might find a voice within their schooling experiences.

The principal of ECC emphasised his desire to create a 'learning community' that did not replicate the students' prior fraught experiences of schooling. He was concerned that a legacy of stereotypical views of schooling and teacher-student relationships might make it difficult for students to engage with the learning. The community forum was devised as one way in which that view could be disrupted, as many of the students at ECC indicated they had disconnected from schools because they felt that their voices had not been heard and that on occasions they had been treated unjustly.

The students at this school are being taught how a particular form of democracy works and how to engage in dialogues to effect change; indeed, it signifies their version of 'educating for democracy, through democracy' (Biesta, 2001, p. 747). Adults in the school claim that they had a responsibility to care for the students and that some decisions were beyond student input. This is in contrast to some of the more radical models of schooling where students actively engage with all decisions within a school (Mills & McGregor, 2014; Neill, 1970). However, at the same time the organisation of the school, as typified by the community forum, enabled students to participate in the life of the school in a way that they had never experienced before. This was a challenging process for staff and for students. It involved building relationships of trust that supported shared participation in decision-making.

School communities that are underpinned by inclusive democratic processes enable young people to practice citizenship through agency and active participation (Freire, 1996), and to contribute to creating a more democratic community (Kaur, Boyask, Quinlivan, & McPhail, 2008). While this study was conducted at a small alternative school site, we argue

that the principles that underpinned the community forum, outlined in this paper, are widely applicable and relevant to all forms of schooling in many countries.

These principles include affording students opportunities to be heard; providing flexible learning opportunities that are reviewed and accessed on a regular basis; supporting students to succeed; staff and students working and learning together; and ensuring that students participate fully in the life of the school, including via an active role in decision making. These principles taken together indicate a commitment to providing a socially just education.

Fraser (2004) proposes that such a 'frame' provides the inclusive structures that enable people who have been affected by injustices to voice their claims, thereby attempting to minimise injustices related to 'misframing'. Such provisions within the school's structures and governance thus strive to embody equitable outcomes for all. By 'dismantling institutionalized obstacles that prevent some people from participating on par with others, as full partners in social interaction' (Fraser, 2009, p. 16), ECC aimed to overcome injustice and breakdown the culture of silence in schooling.

Finally, it must be noted here that enacting parity of participation within schooling contexts, which have long histories of age-based hierarchical power structures, requires ongoing teaching and mentoring of the entire community. Maintaining the balance between individual agency and community welfare is an on-going project, and young people should not be expected to already have the knowledge and skills required for responsible collaboration and action. For adults, the test resides in learning to let go of power and to trust in the capacity of young people to make responsible decisions; for all concerned, a key lesson is one of patience because true democracy is a slow process.

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