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# AN EXPLORATION OF FACTORS AFFECTING PARTICIPATION IN U.S. HEALTH INFORMATION EXCHANGE NETWORKS A DUAL NETWORK PARTICIPATION THEORY BASED CASE STUDY

By

# Judah Thornewill

A Dissertation
Submitted to the Faculty of the
School of Interdisciplinary and Graduate Studies of the University of Louisville
In Partial Fulfillment of the Requirements
For the Degree of

**Doctor of Philosophy** 

College of Arts and Sciences
Department of Sociology
College of Business Administration
Department of Computer Information Systems
School of Public Health and Information Sciences
Department of Health Management and Systems Sciences
Louisville, Kentucky

December 2011

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# AN EXPLORATION OF FACTORS AFFECTING PARTICIPATION IN U.S. HEALTH INFORMATION EXCHANGE NETWORKS A DUAL NETWORK PARTICIPATION THEORY BASED CASE STUDY

 $\mathbf{B}\mathbf{y}$ 

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# **DEDICATION**

This dissertation is dedicated to my wife Araby and our children Ben and Alice

# **ACKNOWLEDGEMENTS**

I would like to thank my committee chair Dr. Brian Dos Santos, PhD and my committee members, Allen Whitt, PhD, James Taylor, DMan, Richard Wilson, DHSc and John Myers, PhD for invaluable guidance and support throughout the dissertation process. In addition, special thanks to Jeff Potash, PhD for important pre-dissertation support and to Robert Esterhay, MD for his many hours of work reviewing and interpreting the data with me in the Spring and Summer 2011. Last, but certainly not least, thanks to my family and friends for ongoing support and enthusiasm during the research and writing process.

#### **ABSTRACT**

An Exploration of Factors Affecting Participation in U.S. Health Information Exchange Networks

# Judah Thornewill

# December 16, 2011

Background: Failure to achieve their goals of over 200 U.S. Health Information Exchange Networks (HIENs) which formed or operated in the U.S. from 2004 to 2010, lost time, capital and opportunity at individual, organizational and societal levels, and a lack of theory driven research on HIENs underscores a need for research to better understand factors affecting development of these kinds of large, complex collaborations.

Purpose: A new dual network participation theory is developed by combining three source theories. The new theory supports integrated consideration of organizational and technological factors which affect participation by individuals and their affiliated organizations in complex collaborations like HIENs. Research questions are formulated focused on advancing knowledge about: types of participation in HIENs; validity of variables used to operationalize the theory; barriers and enablers to participation in HIENs; and implications for theory and research.

Method: A retrospective, theory-driven, multi-level, multi-case, mixed methods case study is done using a convenience sample of 6 HIEN sites (network level), 109 individuals (individual level) and 125 organizations (organizational level). Qualitative data is analyzed to develop valid ordinal variables and test hypotheses for each case. Valid ordinal variables are entered into SPSS. A principle component analysis is done to create combined predictor variables. An OLS regression analysis supports identification

of predictor effects on intent to participate. Network level analyses identify key influences on the predictors.

Findings: Network level barriers to participation include heterogeneity of participants, lack of HIEN resources, lack of qualified leadership, lack of training and education and lack of stable Network IT. Individual/organizational level barriers include lack of support from influential others, low benefit expectancy, lack of knowledge, and high cost expectancy. Recommendations are made for future research studies with enough statistical power for hypothesis testing across larger populations of sites/participants (e.g., 100-300 sites; 1,000 – 3,000 participants).

Conclusions: While the use of a small, non-random sample of sites/subjects implies caution regarding generalization, the research yields new insights with implications for both practice and theory. These include preliminary recommendations for improving the success of HIENs and new opportunities for research on barriers and enablers of participation in large scale collaborations.

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#### CHAPTER 1. INTRODUCTION

#### 1.1. Problem

From 2004 to 2010, as part of a U.S. Federal Government effort to 'automate' its \$2 trillion healthcare system (Thompson et al. 2004), over 200 health information organizations (HIOs)<sup>1</sup> were established (eHealth Initiative 2009). The mission of these HIOs was to develop and provide health information exchange (HIE) services to organizations and individuals in citywide or statewide geographical areas. HIE services are a kind of interorganizational information technology service connecting the information systems of local healthcare organizations and supporting electronic exchange of patient healthcare information among them.

During the time-period of interest, HIOs and HIE were viewed as an essential part of a 10 year strategy to provide an electronic health record for every American (Bush 2005). HIE offered potential to reduce healthcare costs by up to \$78 billion per year while improving quality of care (Walker et al. 2005). Yet, in spite of a sustained nationwide effort, most HIOs were unable to secure participation from a critical mass of organizations and individuals they sought to engage during this time, and as a result most foundered or failed (Adler-Milstein et al. 2009; eHealth Initiative 2009; Grossman et al. 2008; Health Data Management 2007). Consequently, the achievement of the Federal

<sup>&</sup>lt;sup>1</sup> See Appendix 1: Glossary of Terms for definitions of this and other acronyms and technical or industry-specific terms used in this study.

government's goal of nationwide HIE by 2014 seems improbable. As an expert in the field stated: "comprehensive, nationwide electronic patient data exchange will be more difficult than anyone imagined" (Plas 2007).

Surprisingly, considering the importance to the U.S. healthcare sector of HIOs and HIE (hereinafter collectively referred to as health information exchange networks or HIENs), little theory-driven research has been done on factors affecting their development and success. A review in leading academic journals in the fields of information systems, organizational sciences, health informatics and health policy identified no theory driven academic research on U.S. HIENs, and just a few studies of HIENs in other countries (Ammenwerth et al. 2004; Kuhn et al. 2007; Mantzana et al. 2007; Sahay et al. 2009; Sprivulis et al. 2007; Ure et al. 2009).

The lack of research has important implications. Organizationally, it means that leaders seeking to develop HIENs or similar collaboratives may lack guidance that can help them effectively manage development of such collaboratives. This may lead to additional failures, or failure to achieve the full potential, of these new collaboratives. Technologically, it means that government or private firms may invest in technologies which subsequently aren't adopted and used by those for whom they are developed, thereby reducing returns on investments. Societally, it means increased potential for systemic failures – like those seen with the U.S. HIENs from 2004 to 2010 – which limit the ability for entire industries or economies to progress as quickly as they could.

The goal of this research is to help address this important gap in knowledge.

# 1.2. Overview of Proposed Study

What factors affect the development and success of collaboratives like HIENs? The study explores this general question by focusing on three key challenges which limit HIEN success (Table 1). Three theories are identified relevant to studying these challenges. However, critical limitations found with each points to the need for new theory. To meet this need, a dual network participation theory (DNPT) is developed designed to study factors which affect *participation* in dual networks like HIENs. A set of variables are selected (drawn from the three existing theories) and testable hypotheses are generated. To validate these variables and test the hypotheses data from 6 HIEN sites (network level), 109 individuals (individual level) and their affiliated organizations (organizational level) are compiled and analyzed.

Table 1: Overview of Study

Literature review			Theory development		Case study	
Three HIEN challenges	Three theories	Limitation (doesn't consider)	New dual network participation theory (includes)	Proposed variables and testable hypotheses	(6 sites, 109 individuals, 125 organizations)	
Whole-network participation	Whole- network theory	Information technology	Whole-network attributes	How do whole- network attributes affect intent to participate by organizational leaders?	Are variables valid? If so, what are affects?	
Inter- organizational system (IOS) participation	IOS theory	Whole- networks	IOS attributes	How do IOS attributes affect intent to participate by organizational leaders?	Are variables valid? If so, what are affects?	
Individual participation	Technology acceptance model (TAM theory)	Whole- networks	TAM attributes	How do TAM attributes affect intent to participate by organizational leaders	Are variables valid? If so, what are affects?	

# 1.3. Three HIEN Challenges

Virtually all of 200 or so community and state HIENs which operated in the U.S. from 2004 – 2010 spent significant time and effort trying to address three *HIEN* challenges. I refer to these as the whole-network participation challenge, the interorganizational system (IOS) participation challenge and the individual participation challenge.

The whole-network participation challenge, an organizational one, revolves around questions of how to organize the HIEN in order to foster participation by desired organizations in planning, organizing and funding the service. HIENs experiment with various collaborative governance structures and processes in efforts to secure input and support from the desired organizations. However, achieving desired levels of participation proves to be more difficult than anticipated, causing ongoing delays and problems, especially in the domain of governance (eHealth Initiative 2009; Foundation of Research and Education of AHIMA 2009; University of Massachusetts Medical School 2008).

The IOS participation challenge revolves around questions of how to develop and deliver HIEN information technology (IT) that organizations will accept and use. HIEN technologies are complex, expensive and risky to implement, and can have disruptive effects on the organizational IS with which they seek to connect (Dimitropoulos 2007; Dolin et al. 2006; eHealth Initiative 2007). In addition, an approach favorable to some organizations may cause other organizations to not participate (Vest et al. 2010a). Even after extensive discussions, debates and negotiations with potential organizational

participants, IOS participation agreements prove difficult to secure (Adler-Milstein et al. 2009; Rudin et al. 2009).

The individual participation challenge revolves around questions of how to secure participation in HIEN services of individual users such as physicians, nurses and patients. Many factors, such as privacy and security challenges, diversity of user types and characteristics, need for physicians and nurses to access data through multiple organizational systems, and lack of ability to 'compel' users to use the systems, limit individuals' willingness to support or use the technology (Anderson 2007; Grossman et al. 2008; Tripathi et al. 2009).

# 1.4. Three Theories

Three theories are then identified which are particularly relevant to the study of the three challenges. These are whole-network theory, interorganizational system (IOS) theory and technology acceptance models (TAM theory).

Whole-network theory is an emerging area of study in the organizational sciences literature (Provan et al. 2007; Raab et al. 2009). A whole-network is a group of three or more organizations connected in ways – usually formal – that facilitate achievement of a common goal (Provan et al. 2007). Whole-networks are theorized as ontologically distinguishable from traditional organizations (Raab et al. 2009). Figure 1 illustrates Raab et al.'s supposition that just as individuals learned to combine to form organizations as distinct entities beginning in the 16<sup>th</sup> century, so organizations begin learning how to combine to form whole-networks as distinct entities starting around the year 1970. Whole-network researchers identify a range of factors such as network trust, governance

structure and stakeholder size and quantity which affect how collaboratives develop, and who 'joins' them (Kenis et al. 2009; Provan et al. 2008).

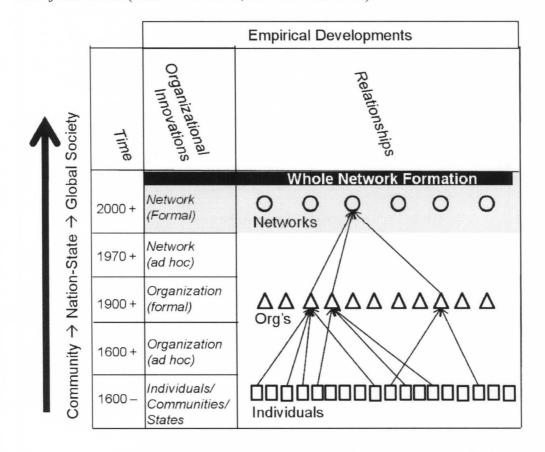


Figure 1: Whole-network Formation (Developed by Author)

IOS theory, developed in the information systems (IS) field, comes from the study of "automated information systems shared by two or more organizations and designed to link business processes" (Robey et al. 2008). Researchers use IOS theory to study the effects of factors such as technological instability, technological complexity and participant heterogeneity on adoption of IOS by organizations (Robey et al. 2008).

TAM theory (Venkatesh et al. 2003), also developed in the IS field, studies the adoption of IT by individuals in organizational settings. TAM theory is seen as one of the

most significant accomplishments in the IS field because of its robust ability to predict individual acceptance of IT in organizations (Benbasat et al. 2007).

#### 1.5. Limitations of Theories

However, analysis of each theory finds significant limitations for research on HIEN participation challenges. Whole-network theory is limited by its early stage of development and by the lack of models which consider the effects of information systems on whole-networks. IOS theory is limited by a lack of ability to consider the effects of whole-networks on IOS development and adoption (Robey et al. 2008). TAM theory is limited by its focus on participation by individual employees in organizational contexts, and its inability to consider the effects of whole-networks on individuals or organizations. The limitations identified point to the need for new theory to support research on barriers to *participation* in HIENs.

# 1.6. New Theory

To be useful for such research, a new theory will need to consider network forms of organization and network forms of IT within an integrated context. Without such integration, the research could fail to consider potentially influential interactions between new network organization forms and new type of enabling network IT. To meet this need, elements of whole-network, IOS and TAM theories are combined to form a dual network participation theory (DNPT). The DNPT focuses on a hitherto undefined phenomenon: network information-technology dependent whole-networks ("dual-networks").

Figure 2 illustrates how the DNPT works. Each dual network has attributes which exist at the network level (the level of a dual network such as a HIEN). These include whole-network attributes and network IT attributes. For a given participation opportunity, these network level attributes will influence four predictors found at the individual level (the level of individuals who are participating in the network level site). These predictors, developed based on the theory of planned behavior (TPB) (Ajzen 1991), will reflect an individual's beliefs about costs, benefits, social influence and facilitating conditions associated with the participation opportunity for the individual (at the individual level) and his/her affiliated organization(s) (at the organizational level). Changes in these predictors (the independent variables) are hypothesized to affect intent to participate (the dependent variable) (Ajzen 1991). Intent to participate will correlate with actual participation. Actual participation will generate outcomes. Outcomes will influence attributes. Thus, the DNPT offers potential for development of parsimonious theory similar to that developed in the TAM literature (the area inside the dotted lines).

Given a qualified dual network participation opportunity...

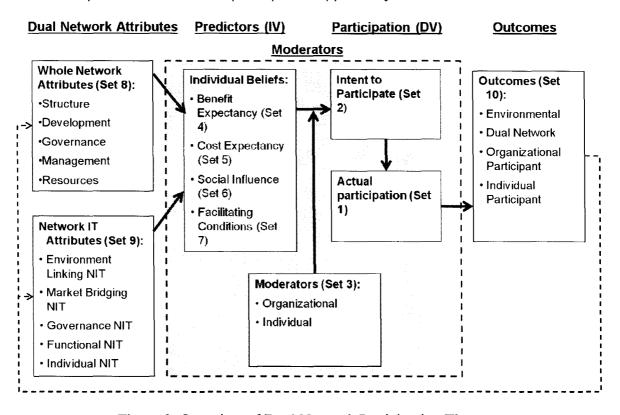


Figure 2: Overview of Dual Network Participation Theory

# 1.6.1. *Operationalizing the DNTP: Variables and Hypotheses*

Variables used in the DNPT are drawn from the three source theories. As recommended for new theory development, more rather than fewer variables are included (Whetten 1989). The first formulation of the theory contains 10 sets of variables. These include dual network variables, predictor variables, moderator variables, intent to participate variables and actual participation variables. A validity question for each variable and hypotheses for each variable in sets 3-9 are developed (e.g., H<sub>n</sub>: increase in X (predictor variable) will increase Y (intent to participate).

# 1.6.2. Research Questions

The formulation raises a number of questions. Are the selected variables valid for dual networks? What additional variables might be missing? Do proposed effects occur? Answers to these general questions are, of course, not available in the literature due to the newness of the theory and the lack of research on dual networks. This leads to five exploratory questions to be addressed in this study:

- 1. What kinds of participation opportunities do HIENs offer?
- 2. Which of the proposed DNPT variables appear to be valid for the study of participation in HIENs?
- 3. What new variables should be considered and do they appear to be valid?
- 4. Once valid variables are selected, what does the data say about barriers and enablers to participation in HIENs? Specifically:
  - a. How do *moderators* (organizational leader gender, age; organization size, type) moderate *intent to participate*?
  - b. How do *predictors* affect *intent to participate*?
  - c. How do dual network attributes affect predictors?
- 5. What are the implications of the study for theory and research?

#### 1.7. Method and Procedures

To answer these questions, a theory driven, retrospective, multi-level, multi-case, mixed methods case study design appropriate for exploratory theory-development is conducted (Eisenhardt 1989; Yin 2008). A convenience sample of six HIEN sites (network level cases) with 109 associated individuals (individual level cases) and 125

organizations (organizational level cases) is used. The HIENs are appropriate for study because: 1.) they started in 2004-2005 or thereafter under fairly typical circumstances; 2.) they experienced some exceptional challenges in obtaining participation; and 3.) a rich set of qualitative data is available about them. Data is used to complete three instruments: 1.) Types of Participation; 2.) Site Attributes; and 3.) Subject Attributes. Each instrument is designed to capture information which can be used to determine: 1.) the validity of each variable (current and new); and 2.) evidence supporting, refuting or providing alternative explanations for each hypothesis. Data from the instruments is then summarized, analyzed qualitatively and statistically, and then interpreted.

# 1.8. Importance

The study makes important contributions to research and practice. On the research side, it advances development of a new theory with potential to support new avenues of research on participation in dual networks. Practically, it identifies factors which affect participation in HIEN collaboratives. Such findings may be helpful to leaders of HIENs and other dual networks seeking to better understand barriers and enablers of success.

# 1.9. Organization of Study

The remainder of this study proceeds as follows: Chapter 2 reviews the literature on HIENs and relevant theories for the study of HIENs found in information systems and organizational science literatures. Chapter 3 presents the new dual network participation theory and its elements drawn from the three source theories. Chapter 4 describes the methods used to validate the theory and answer the research questions posed. Chapter 5

reviews results of tests of the validity and effects of each of approximately 65 variables. Chapter 6 provides a general discussion including answers to each of the 5 questions posed for the study.

#### CHAPTER 2. LITERATURE REVIEW

#### 2.1. Overview

The literature review begins with a review of HIEN definitions, types, success requirements, innovation efforts and challenges (*Section 2.2*). This leads to a focus on three key participation challenges which HIENs face (*Section 2.3*). Next, three theories – whole-network, IOS and TAM theories – are reviewed, and their applicability to the study of the HIEN challenges are considered. Important limitations are found with each theory, leading to the conclusion that new theory is needed to support the research (*Section 2.3*).

The review draws from multiple disciplines. It considers academic studies in the fields of organizational sciences, information systems, health informatics, and health policy. In addition, it considers non-academic papers published in professional healthcare journals and reports by U.S. federal and state government organizations. Details about the literatures considered are provided in Appendices 2 and 3.

# 2.2. HIEN Characteristics and Challenges

# 2.2.1. Definitions of HIENs

A number of terms appear in the literature to describe the phenomena of interest.

These include health information exchange (HIE), regional health information organization (RHIO), state level health information exchange (SL-HIE), health record

bank (HRB), payer based health record (PBHR), electronic health record (EHR) and community health information network (CHIN) (e.g., ONC-HIT 2008). The use of these terms is sometimes imprecise. For example, the term health information exchange (HIE) is used in at least four ways: as a verb (the act of HIE), a type of organization (a HIE), a type of government initiative (a state HIE), and a type of technology (a HIE system, platform or network). In this study, the term health information exchange network (HIEN) is coined to refer to a collaborative activity organized to provide electronic information exchange services related to health or healthcare. The term HIE is used as a verb to refer to the act of health information exchange.

# 2.2.2. History of HIENs

The idea of health information exchange (HIE) is not new in U.S. healthcare. The need for HIE in occupational health was recognized as early as the 1950s (Byers 1957). In the early 1980's, electronic data interchange (EDI) systems for processing financial transactions first appeared in the U.S. healthcare industry (Chester 1986; Ramamurthy et al. 1995). In the 1990s, the first nationwide effort to form HIENs for the exchange of clinical patient information appeared in the form of community health information networks (CHINs) organized to share hospital data in communities (Dowling 1997; Lorenzi 2003). However, in the 1990s virtually all the CHINs shut down because of factors including privacy and data ownership concerns, difficulty defining value and lack of governance structures to support collaborative decision-making (Dowling 1997; Lorenzi 2003).

In 2004, the HIENs considered in this study begin forming with President George W. Bush's executive order calling for the creation of an electronic health record for every American by 2014 (Bush 2005). They offer potential to reduce healthcare costs by up to \$78 billion per year while improving quality of care (Walker et al. 2005). However, HIEN collaboratives starting in 2004 experienced limited progress even after several years of development (Adler-Milstein et al. 2008; Health Data Management 2007). This situation led one expert to comment: "comprehensive, nationwide electronic patient data exchange will be more difficult than anyone imagined" (Plas 2007).

# 2.2.3. Types of HIENs

There are many possible types of HIEN. As shown in Figure 3 (copied from Thornewill et al. 2011), HIENs can, in principle, exchange health information among or between different stakeholder types (hospitals, physicians, pharmacies, health plans, Medicaid), at different geographical scales (organizational, communitywide, statewide, nationwide, international), and for different use cases (individual health, chronic diseases like diabetes, or heart disease, medication management, population health and so on). In general, successful development of HIENs involves striking a balance between breadth (handling more types, scales and use cases) and feasibility (effectively handling one or a few types, scales and use cases) (e-Health Initiatives 2007b).

Two types of HIEN formed and predominated in the U.S. from 2004 to 2010. The first of these were *community HIENs*, reflecting a mission of providing HIE services for healthcare organizations and patients within a geographical region such as a regional metropolitan area. Over 150 community HIENs formed and/or operated during this time

(eHealth Initiative 2008; eHealth Initiative 2009). The second type formed were *state HIENs*, reflecting a mission to foster statewide HIEN. Over 50 of these formed during the period of interest through executive orders and/or passage of legislation in virtually every state and U.S. territory (eHealth Initiative 2008; Foundation of Research and Education of AHIMA 2009). Both community and state HIENs engaged multiple stakeholder types, while focusing on few key use cases.

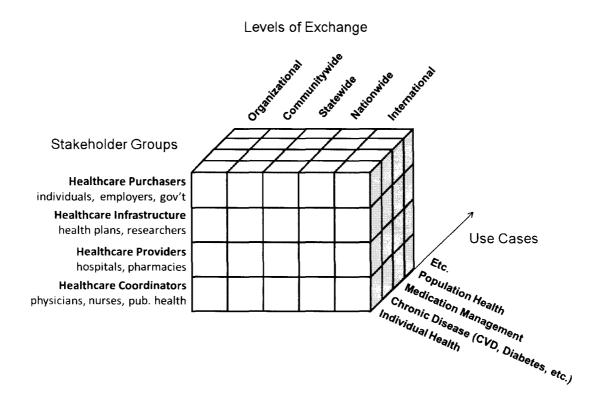


Figure 3: Health Information Exchange Stakeholders, Levels and Use Cases (copied from Thornewill et al., 2011)

# 2.2.4. HIEN Ubiquity Requirement

A key concern of community and state HIENs was obtaining a critical mass of key providers and patients (eHealth Initiative 2008; eHealth Initiative 2009) (hereafter called the *Ubiquity Requirement*). If only partial patient information is available to the provider, it can increase rather than decrease overall administrative costs for the provider (Middleton 2005). Patients are unlikely to support a HIEN unless it works at a majority of the provider settings where patients visit (Thornewill et al. 2011).

Furthermore, stakeholder intent to invest to become HIEN compatible is affected by participation level (e-Health Initiatives 2007b). To connect to a HIEN service, providers have to make significant investments in both technology (such as a compatible electronic health record) and organizational redesign (including redesign of patient record keeping, data entry and disclosure processes) (Kaushal et al. 2005). Such investments are difficult to justify unless the provider is assured that data on a majority of their patients can be made available through the HIEN, and, that the HIEN is likely to persist over time (Dowling et al. 2010; Walker et al. 2005).

# 2.2.5. HIEN Innovation Efforts

In efforts to satisfy the ubiquity requirement, and obtain investment, HIENs engaged in two types of innovation: 1.) organizational innovation – the development and use of organizational structures which can support collaborative decision-making by multiple healthcare organizations interested in the HIEN services; and, 2.) technological innovation – the development of information technology based services which support

patient health information exchange (HIE) among these healthcare organizations (e.g., eHealth Initiative 2008; eHealth Initiative 2009; NORC 2009).

Organizationally, three broad types of organizational structures were attempted in order to support collaborative development and support of HIENs: government controlled, private sector controlled, and hybrid (University of Massachusetts Medical School 2009).

Technologically, three broad types of technology architecture were attempted: centralized information repositories, distributed peer to peer architectures, and hybrids (e.g., Ball et al. 2007). None of these approaches proved to be evidently superior during the time period of interest (SLHIE 2009; University of Massachusetts Medical School 2009).

In practice, finding the right combinations of governance and technology presented a series of difficult challenge for HIENs.

### 2.2.6. Three HIEN Challenges

For purposes of this study, these challenges are viewed as the *whole-network* participation challenge, the interorganizational system (IOS) participation challenge, and the individual technology participation challenge.

The whole-network challenge, an organizational one, emerges as HIENs seek to secure the participation of a critical mass of organizations and their leaders in the process of planning the HIEN and governing its operations. To address this challenge, HIENs focus extensive effort on governance and management mechanisms which can assure participating organizations that HIEN services will be developed and delivered in a way

which is fair and reasonable for all parties (eHealth Initiative 2007). In addition, HIENs seek to develop services which can provide tangible value to organizational and individual participants – such as improved quality and efficiency of care and reduced workload (e-Health Initiatives 2007b; NORC 2009). Furthermore, in attempts to maintain the trust and support of government based organizations such as state Medicaid or Medicare, HIENs seek to understand and/or shape regulatory, legislative and political factors affecting ability of government organizations to participate in HIEN (Foundation of Research and Education of AHIMA 2009). However, in spite of their efforts, most HIENs are unable to obtain the critical mass of support and participation they need to move forward (eHealth Initiative 2009).

The IOS challenge, a technological one, relates to the design of interorganizational systems (IOS) (Robey et al. 2008) used by HIENs to link to multiple information systems (IS) at organizational levels. HIEN IOS must link to multiple, often non-standardized IS of diverse organizations operating in the healthcare sector. This makes HIEN systems complex, expensive, and risky to implement. In addition, for many organizations, the HIENs have potential to have disruptive effects on the organizational IS with which they seek to connect (Dimitropoulos 2007; Dolin et al. 2006; eHealth Initiative 2007). The technical challenges of developing and deploying HIEN IOS meant that even after extensive discussions, debates and negotiations with potential organizational participants, adoption agreements proved difficult to secure (Adler-Milstein et al. 2009; Brailer 2007; Rudin et al. 2009).

The individual challenge, also technological, involves securing acceptance and use of HIEN services by individuals affiliated with organizational adopters. At times,

physicians, nurses and patients may all be invited to access and use HIEN services.

However, physicians and nurses may not support or use HIEN services even if their organizations adopt it, and patients may resist having their data electronically shared even if their provider recommends it (Anderson 2007; Grossman et al. 2008; Tripathi et al. 2009). At a certain point, even if an organization wants to support an HIEN service, it cannot do so if individual users don't use it. Efforts to understand and address requirements to encourage individuals to participate were a third key challenge HIENs sought to address.

#### 2.3. Three Relevant Theories

Three theories are identified as particularly relevant for study of the three challenges. These are: interorganizational networks at the network level (*whole-network theory*), interorganizational systems theory (*IOS theory*) and technology acceptance models (*TAM theory*). Each theory is reviewed in turn. Each theory review begins with a justification for the selection of the theory. This is followed by a discussion of the history of the theory, its empirical and theoretical contexts, a nomological model, methods used, and challenges faced. As each theory review progresses, key strengths and limitations of the theory for the study of HIENs are highlighted. Each review concludes with identification of an overarching strength and limitation of the theory for the study of HIENs.

# 2.3.1. Whole-Network Theory

## 2.3.1.1. Reason for Selection

Whole-network theory is selected for its relevance to the study of the HIEN whole-network participation challenge. Its selection is justified by the fit between whole-network and HIEN characteristics. Whole-networks are defined as groups of three or more organizations connected in ways – usually formal – that facilitate achievement of a common goal (Provan et al. 2007; Raab et al. 2009; Zaheer et al. 2010). HIENs fit this definition; they all have governance structures with representation from three or more organizations (eHealth Initiative 2008).

## 2.3.1.2. *History*

The term *whole-network* first appears in the literature in 2003 (Kilduff et al.), reflecting the 21<sup>st</sup> century emergence of a new kind of networked collaborative (Raab et al. 2009). Whole-network studies are a subset of a broad category of organizational network studies which begin in the 1970's and 1980s (Benson 1975; Cook 1977; Powell 1990). A seminal whole-network theory published in 1995 (Provan et al.) provides a foundation for subsequent work. Whole-network research has grown steadily since then, with approximately 70 empirical and 10 theoretical papers published by 2010 (Provan et al. 2007; Zaheer et al. 2010). For purposes of studying HIENs, whole-network theory offers a new and distinctive approach. However, the newness of the field, and limited number of studies done to date, may also limit its value.

Strength: potential for new insights into HIEN challenges

Limitation: newness of field; small set of studies

2.3.1.3. **Empirical Contexts** 

The whole-network field is grounded in empirical studies of whole-network

phenomena in public and non-profit sectors, the private sector and temporary networks.

Types of whole-networks studied include mental health services networks, healthcare

networks, school district networks, job and training networks, community development

networks, college athletics networks, construction industry networks, biotechnology

networks, banking networks, technology development networks and construction

networks (Huang et al. 2007a; Milward et al. 2010; Provan et al. 2004; Provan et al.

1995; Turrini et al. 2010). New areas which have had less study to date, but are of interest

include public-private and temporary whole-networks (Raab et al. 2009). Many new

opportunities for empirical study of whole-networks are emerging, as the numbers and

types of whole-networks increase, and more researchers begin studying them (Provan et

al. 2007). The ability to draw upon these related empirical contexts is certainly a strength

of the whole-network context. However, the literature does not contain any direct studies

of HIENs; nor are studies found on the effects of IT on whole-network development.

Strength: study of other complex public-private networks – including ones in

healthcare

**Limitation:** lack of study of HIENs

**Limitation:** lack of studies of influence of IT on whole-networks

2.3.1.4. Theoretical Contexts

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Whole-network research has been described as a multi-level, multi-theoretic discipline (Provan et al. 2007). Study of whole-networks involves consideration of phenomena at individual, organizational and whole-network levels (Brass et al. 2004). Different theories may be relevant at different levels of analysis – such as cognitive theories at the individual level (e.g., Ajzen 1991), neo-classical theories of markets and hierarchy at the organizational level (e.g., Williamson 1981), and network theories at the network level (e.g., Borgatti et al. 2003). In addition, positivist, interpretive and critical theoretical stances may be used in whole-network research, although most research to date has been positivist in nature (Provan et al. 2007). The multi-level theoretical stance is clearly a strength of whole-network theory, since so many factors have potential to effect HIEN development and success.

Strength: multi-level, multi-theoretic perspective

Limitation: none

#### 2.3.1.5. Nomological Model

The term *nomological model* refers to a formalized view of scientific explanation which supports development of refutable hypotheses (Railton 1978). Much wholenetwork research is guided by a nomological model which considers the effects of *wholenetwork properties and processes* on organizational decisions to *join* a whole-network (Figure 4) (Provan et al. 2007). Decisions to join influence *whole-network outcomes* such as capacity for a whole-network to achieve its stated goals (Kenis et al. 2009; Provan et al. 2007). Elements from each part of the model are considered in turn.

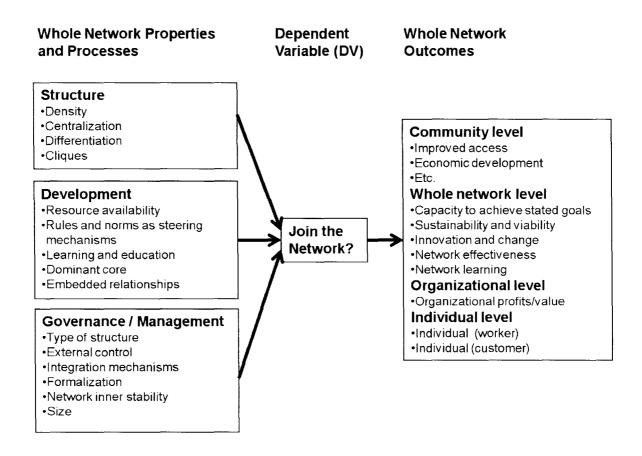


Figure 4: Whole-Network Theory (Nomological Model)

## 2.3.1.5.1. Whole-Network Properties and Processes

Properties and processes of whole-networks are categorized in three broad areas: structure, development and governance (Provan et al. 2007).

Structure has been shown to influence the information that flows through a network (Provan et al. 2007). Structural attributes, measured using network analysis techniques (Wasserman et al. 1994), include density, centralization, differentiation and cliques. Density, the number of network ties, tends to increase over time in wholenetworks (Venkatraman et al. 2004). However, there is a tradeoff between density and centralization. Increased centralization, that is centralized coordination of networks,

facilitates coordination and integration, but lessens as density increases (Morrissey et al. 1994; Provan et al. 1995). There is also a tradeoff between centralization and differentiation (Bazzoli et al. 1999): more differentiated networks have reduced centralization. However, cliques (tightly linked sub-networks) operating within a larger network are associated with positive outcomes for the whole-network (Provan et al. 1998). For purposes of studying factors affecting participation in HIENs, ability to study structural attributes seems to be a valuable contribution of whole-network theory. However, there is an associated limitation: the potential difficulty in obtaining accurate social network measures because of the network bounding problem (Laumann et al. 1989; Provan et al. 2007).

Strength: use of structural attributes

Limitation: challenges obtaining accurate network measurement

Development – how whole-networks develop over time – is the focus of about half of the studies in the whole-network literature (Provan et al. 2007). Not surprisingly, resource availability strongly affects the ability of whole-networks to develop and achieve participation goals over time (Provan et al. 2007; Provan et al. 1995). However, rules and norms as steering mechanisms also strongly affect network development (Sydow et al. 1998). Furthermore, the processes by which participating organizations develop and learn about these rules and norms are also influential, as is education of participants about the network's and participating organizations' meanings, goals and values (van Raak et al. 2001). A dominant core of organizational and individual leaders

strengthens development of networks (Owen-Smith et al. 2004), as do embedded relationships, particularly those based on shared successes in the past (Gulati et al. 1999). In addition, leadership attributes positively affect whole-network development and success (Provan et al. 2007; Provan et al. 1995). These include:

- Stability Management (degree to which leadership buffers instability/nurtures stability in the network)
- Accountability Management (assignation of accountability of managers for performance and results for the whole-network and community)
- Steering Network Processes (processes to support ethical decision-making, and facilitate centralization of control)
- Generic Networking (time spent interacting with network constituencies to identify tensions, and blend participant interests to achieve whole-network goals)
- Management Tenure (tenure of whole-network management team)
- Staff Coherence (competitiveness vs. coherence of staff)
- Services Capability (capability to provide services desired to participants). In addition, formalization, such as formalized rules, written agendas and decision-making procedures, and network inner stability (levels of trust, reciprocity and norms of cooperation) can have positive effects on network development (Provan et al. 2008). Thus, whole-network theory supports consideration of a number of attributes which may affect HIEN participation.

Strength: development attributes

Limitation: none

Governance – structures by which participants provide input and exercise

oversight and control – is a third important dimension of whole-network theory (Provan

et al. 2007). Three broad types of whole-network governance structure have been

identified (see Figure 5) (Provan et al. 2008). Self-governed network governance (when

participants share leadership responsibilities) are hypothesized as beneficial for highly

cohesive whole-networks with less than 6-8 participants (Provan et al. 2008). Lead

organization network governance (in which one organizational participant leads and

administers the network) is hypothesized as effective for moderate number of

organizational participants in a whole-network of moderate complexity. Network

administrative organization (NAO) governance (in which an independent NAO supports

the whole-network) is hypothesized as effective for networks including large numbers of

participants and more complex network processes. For the purpose of studying HIENs,

the ability to consider effects of these different types of governance on whole-networks

seems to be a particularly important strength.

Strength: governance typology

Limitation: none

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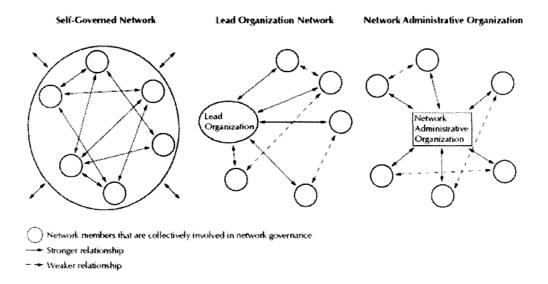


Figure 5: Three Types of Governance (copied from Raab et al, 2009)

## 2.3.1.6. Whole-Network Outcomes

Outcomes – consequences of whole-networks – are another set of attributes which appear in the whole-network literature. In general, outcomes are considered at the levels of community, whole-network, organization and individual (Provan et al. 2008; Provan et al. 2001; Turrini et al. 2010). At the community level, outcome measures consider overall effects of the network on a community of interest. Measures may include factors such as improved access to healthcare services, improved community innovation rates, economic development contributions, or other community level values (Kenis et al. 2009; Provan et al. 2008; Provan et al. 1995). At the network level, outcome measures may include the capacity of the whole-network to achieve its stated goals, the sustainability and viability of the whole-network, and levels of innovation and change achieved by the whole-network (Kenis et al. 2009; Provan et al. 2008; Provan et al. 1995). At the organizational level, organizations may experience outcomes such as increased profits, revenues or other

business value, an area about which an extensive literature already exists (Zaheer et al. 2010). Finally, outcomes may occur at the individual level, such as increased individual efficiency or satisfaction with service (Provan et al. 1995). The ability to consider outcomes at multiple levels is another notable strength of whole-network theory, although a limitation may be the many different variables involved.

Strength: outcomes measurement at multiple levels

Limitation: multiple attributes and relationships to consider

## 2.3.1.7. *Methods*

A variety of methods are used to study whole-networks. As is typical in studies of emerging social phenomena (e.g., Johnson et al. 2004), these may include qualitative methods (such as case studies and action research), quantitative methods (based on surveys or other observational methods), and mixed methods approaches (combining the above). Network analysis, which gathers data using surveys and observation, is also used in some studies, but is not necessary to use for the study of whole-networks. Provan's (2007) review of the literature provides examples of the use of each type of method. For purposes of the study of HIENs, openness to multiple methods, and support for mixed methods approaches, are strengths of whole-network theory. However, a limitation is the lack of parsimonious methods for measurement of key variables.

**Strength:** openness of methods - supports mixed methods approaches

**Limitation:** lack of parsimonious methods for measurement

# 2.3.1.8. Challenges in the Field of Whole-Network Research

As of 2010, whole-network research is still at an exploratory stage of development (Provan et al. 2007; Raab et al. 2009). Noted challenges in the field include long time frames and costly observation methods for longitudinal comparative studies (Provan et al. 2007); idiosyncratic whole-network structures and processes which limit ability to use cross-sectional research designs (e.g., network bounding challenges (Laumann et al. 1989)); rapid evolution and transitory characteristics of whole-network phenomena (Raab et al. 2009); challenges posed by multiple levels of analysis (Brass et al. 2004); and, the organizational focus of researchers and their funders (Zaheer et al. 2010). For purposes of the study of HIENs, the exploratory stage of development and the many variables and relationships represent limitations of whole-network theory.

Limitation: exploratory stage of development of the theory

Limitation: many variables and relationships

**Limitation:** cost and extended time to do longitudinal case studies

## 2.3.1.9. Summary of Strengths and Limitations

The review of the whole-network literature has led to the identification of a number of strengths and limitations of whole-network theory for research on HIENs (Table 2).

Table 2: Whole-Network Theory Strengths and Limitations

Strengths	Limitations	
Emerging theory offering new insights into HIEN challenges	Newness of field; small set of studies	
Grounded in study of other complex public-private networks, including in healthcare	Lack of study of HIENs	
Multi-level, multi-theoretic perspective	Lack of studies of influence of IT on whole- networks	
Nomological model with 'join' as key variable	Positive bias (networks are good)	
Structural attributes	Lack of knowledge about validity of attributes for HIENs	
Development attributes	Large number of factors and relationships	
Outcomes measures at multiple levels	Lack of parsimonious methods for measurement	
Governance typology	Cost and time to do longitudinal case studies	
Support for mixed methods approaches	Challenges obtaining accurate network measurement	
Openness of methods - supports mixed methods approaches	Challenges of defining network boundaries for study	

On the strengths side, whole-network theory is an emerging theory offering valuable new insights. Grounded in study of other complex public-private networks, some in healthcare, it supports analysis at multiple levels, using multiple theories. Driven by a nomological model with 'join' as a key variable, it supports consideration of the effects of a variety of attributes, including structures, development factors, and type of governance, on decisions to join a whole-network. In addition it supports consideration of outcomes at multiple levels. Methodologically, it supports use of multiple methods for research.

On the limitations side, the newness of the field, the small set of studies, the lack of study of HIENs, and the lack of studies of how IT influences whole-networks raise questions about the validity of the theory for study of HIENs. In addition, methodological concerns appear related to the lack of parsimonious methods for measurement, the cost and extended time to do longitudinal case studies, and challenges of defining network boundaries for study. The lack of ability to address relationships between whole-networks

and network IT seems critical. No whole-network research has been published looking specifically at whole-networks whose purpose is the development of information technology based interorganizational systems (Provan et al. 2007); nor have empirical studies been published looking at the effects of IT on whole-networks (Raab et al. 2009). Yet, as the case of HIENs shows, network forms of IT can be highly influential on the formation of whole-networks, and, conversely, whole-network structures can be highly influential on how IT develops.

In summary, a key strength of whole-network theory is its focus on emerging network forms of organization like that used by HIENs. A key limitation is that whole-network theory does not consider the influence of information technology factors on whole-network development and success.

## 2.3.2. Interorganizational Systems Theory

## 2.3.2.1. Reason for Selection

IOS theory is selected for its potential to support research on the HIEN IOS participation challenge (IOS challenge). Specifically, the theory is expected to be useful for answering questions about why sought after organizations do or don't participate in using the HIEN technologies which are developed. Use of IOS theory is justified by the fit between IOS and HIENs. IOS are "automated information systems shared by two or more organizations and designed to link business processes" (Robey et al. 2008). HIENs fit this definition; they all seek to develop HIE (IOS) which link to the IS of two or more participating organizations in order to gather and exchange information among them.

## 2.3.2.2. *History*

IOS research is a sub-discipline of the IS research field (Association of Information Systems 2010b). It originates in the 1980s as organizations begin adopting systems like electronic data interchange (EDI) to transmit data between organizations by electronic means. Its original (axiological) focus is helping organizations better understand how and why to adopt EDI. This leads to studies of factors affecting organizational adoption, and, studies of the effects of adoption on organizational outcomes (Barrett et al. 1982; Chester 1986). By 2008, IOS is a well established, growing field of study, with hundreds of studies published, and many new questions arising as new IOS applications develop using new technologies like wireless or extensible markup language (XML) (Robey et al. 2008). Academic problems of interest relate to "ownership and governance of business processes that span multiple organizations" in increasingly decentralized networks and across multiple jurisdictions (Robey et al. 2008).

**Strength:** established field for study of IOS adoption by organizations

Limitation: none

# 2.3.2.3. Empirical Context

Empirical studies in the IOS field focus on organizations, with an emphasis on larger, for-profit firms likely to invest in and adopt IOS like EDI (Robey et al. 2008). Types of IOS studied include EDI, supply chain management, and other pooled information resources such as airline reservation systems, common databases, communication networks or collaboration networks (Robey et al. 2008). Less research

has been done in governmental and non-profit contexts, or on new kinds of IOS such as social network services.

Strength: study of transactional-oriented IOS like EDI

Limitation: lack of study of emerging forms of IOS

Limitation: lack of study of IOS use in non-corporate settings

## 2.3.2.4. Theoretical Context

IOS research is recognized as a multi-theoretic discipline for which a single overarching theory is unlikely to develop (Robey et al. 2008). Historically, much IOS research has relied on diffusion of innovations theory (Rogers 1995), while IOS research in the governance domain has relied mainly on transaction cost economics theory (Williamson 1981). However, theories including information processing theory, agency theory and game theory have also been used (Robey et al. 2008). There is growing interest in increasing the theoretical diversity in IOS studies, by, for example, extending discussions about IOS identity and legitimacy from more critical perspectives (King et al. 2006; Robey et al. 2008).

Strength: use of diffusion of innovations theory and transaction cost economics

theory

Limitation: lack of theoretical diversity (e.g., critical theory perspectives)

# 2.3.2.5. <u>Nomological Model</u>

The most common nomological model used in IOS research is shown in Figure 6. This involves consideration of various antecedents which affect organizational adoption of IOS. In this general model, governance related transaction cost factors can also serve as predictors of adoption. In addition, the model supports consideration of effects of IOS adoption on various outcome measures.

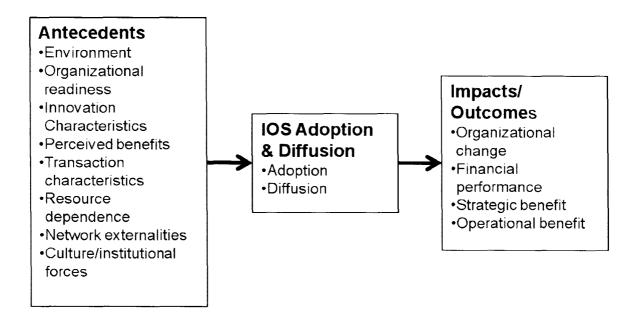


Figure 6: Interorganizational Systems Theory (Nomological Model)

It is important to note that most of these variables are at the *organizational* level. Environmental antecedents, for example, refer to the organization's environment – not a whole-network environment. Similarly, outcomes such as financial performance, organizational change or strategic benefit, refers to organizational outcomes.

Strength: well developed model predicting organizational adoption of IOS based

on organizational attributes and outcomes

**Limitation:** doesn't consider attributes at the whole-network level

2.3.2.6. *Methods* 

Several methods are used in IOS research. Much of the research involves tests of

hypotheses generated by diffusion of innovation theory or transaction cost economic

theory. For these, quantitative data are generated from surveys or organizational data and

analyzed using standard statistical techniques. However, qualitative methods such as case

studies, action research, and textual analysis are also used, though less frequently, either

alone or in mixed method studies (Robey et al. 2008).

Strength: established methods for hypothesis testing using data generated from

surveys and organizational records

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# 2.3.2.7. Challenges

IOS researchers are facing a number of new challenges caused by the growth in diversity and scale of IOS under conditions of globalization (Robey et al. 2008).

Challenges include addition of new theories, consideration of individual cognitive factors, participation in more critical discourse, and studies of IOS for new types of organizational forms (Robey et al. 2008). In addition, the field may benefit from consideration of the "impacts of interorganizational contexts on IOS capabilities and, conversely, the capacity of IOS capabilities to shape interorganizational contexts" (Robey et al. 2008).

Strength: None

Limitation: lack of research on impact of interorganizational contexts on IOS adoption and outcomes

## 2.3.2.8. Summary of Strengths and Limitations

The review of IOS theory has identified strengths and limitations for research on the HIEN IOS participation challenge (Table 3).

Table 3: IOS Theory Strengths and Limitations

Strengths	Limitations
Established field for study of IOS adoption by organizations	Lack of study of emerging forms of IOS
Study of transactional-oriented IOS like EDI	Lack of study of IOS use in non-corporate settings
Use of diffusion of innovations theory	lack of theoretical diversity (e.g., critical theory perspectives)
Use of transaction cost economics theory	Doesn't consider attributes at the whole-network level
Well developed model predicting organizational adoption of IOS based on organizational attributes and outcomes	Lack of research on impact of interorganizational contexts on IOS adoption and outcomes
Established methods for hypothesis testing using data from surveys and organizational records	

On the strengths side, IOS research is an established field for understanding IOS adoption by organizations, with an emphasis on study of transactional-oriented IOS like EDI. As a multi-theoretic discipline, its workhorse theories are diffusion of innovations theory and transaction cost economics theory. These have led to well developed models for predicting organizational adoption of IOS based on organizational attributes and outcomes. Well established methods are found for hypothesis testing using data generated from surveys and organizational records. It appears reasonable to think that the IOS body of knowledge could be used to predict barriers to adoption of HIEN systems by some organizations – especially when HIEN services are transactional in nature.

On the limitations side, the IOS research field is constrained by a lack of study of emerging forms of IOS, lack of study of IOS use in non-corporate settings, lack of theoretical diversity (e.g., critical theory perspectives, lack of consideration of attributes at the whole-network level, and lack of research on impact of interorganizational contexts on IOS adoption and outcomes. These limitations seem significant within a HIEN context. HIEN technologies, are, in general far more complex than typical EDI systems; HIENs must connect with systems used by a broader range of organizations, typically

including government, non-profits, and small-businesses like physicians' offices; decisions to adopt may not be driven just by economic benefit, but may also be influenced by concepts like social justice which require different theories to model; and, finally, HIEN characteristics at the whole-network level clearly have a significant effect on technology design and subsequent adoption.

In summary, a key strength of IOS theory is its ability to predict adoption of transactional types of IOS in large profit-driven organizations. A key limitation is lack of ability to consider effects of whole-network level factors on participation by an organization.

## 2.3.3. *TAM theory*

# 2.3.3.1. Reason for Selection

Technology acceptance model (TAM theory) is selected for its potential to support research on the HIEN individual technology participation challenge (individual challenge). Specifically, TAM theory promises to be useful to help answer questions about why individuals like physicians, nurses or patients do or don't adopt and use HIEN technologies. The selection is justified by the fit between TAM theory and HIEN characteristics. The so called technology acceptance models (TAM) (Venkatesh et al. 2003; Venkatesh et al. 2010), developed in the IS field, focus on factors affecting individual adoption of IT in organizational contexts. They are highly effective at predicting such adoption in a broad range of contexts. This fits with HIENs' need to better understand factors affecting individual participation in HIEN technologies,

particularly when such acceptance by individuals is a requirement in order for HIENs to satisfy the ubiquity requirement.

#### 2.3.3.2. History of TAM theory

TAM research emerges in the 1980s out of early efforts to understand how and why individuals adopt information technology in organizational settings (Davis et al. 1989). As organizations increase investments in IT, the question of whether individuals will use it becomes increasingly important to answer before investing. Delone and Mcleans synthesize a decade of research to provide a seminal model of antecedents which predict individual acceptance and use of information technology (1992). A steadily increasing volume of studies and refinements of theory ensue (Bagozzi 2007; Benbasat et al. 2007; Davis et al. 1989; Delone et al. 2003; Straub et al. 1995; Venkatesh et al. 2000). Current versions demonstrate strong predictive validity in multiple organizational and cultural contexts, and can explain up to 70% of variance in individual technology use in organizations (Venkatesh et al. 2008; Venkatesh et al. 2010).

Strength: mature, robust theory for predicting individual adoption of IT in organizational contexts

Limitation: none

#### 2.3.3.3. Theoretical Foundations

The theory of planned behavior (TPB) (Ajzen 1991) provides theoretical underpinnings for TAM theory. Developed in the field of social psychology, TPB proposes that individual behavior is determined by three factors: individual attitudes towards the behavior, subjective norms shaping the behavior, and perceived ability to control the behavior. TPB efficacy in predicting behavior is supported by numerous empirical studies (Ajzen 1991; Armitage et al. 2001). TAM theory reflects successful adaptation of TBP for predicting individual adoption of IT. TAM theory has also evolved to include elements from other theories such as innovation diffusion theory and social cognition theory. For example, the unified theory of acceptance and use of technology (UTAUT) is a TAM based model with eight constructs, some of which are drawn from other areas (Venkatesh et al. 2003; Venkatesh et al. 2010). However, TAM-based approaches all focus on an individual's planned behavior – in this case their plan to use (or not use) IT – as a key dependent variable.

Strength: use of highly validated theory of planned behavior (TPB)

Limitation: only applies to individuals

# 2.3.3.4. Nomological Model

The nomological model used in TAM studies (Figure 7) looks at factors affecting acceptance, and subsequent outcomes. Antecedents (independent variables or IVs) include effort expectancy, performance expectancy, facilitating conditions, and social influence. Individual acceptance (dependent variable or DV) is measured either through intention to use (a factor which can be included in the questionnaire) or actual IT use (a factor which requires subsequent measurement of actual use of IT). Actual IT use is

difficult to measure reliably (Straub et al. 1995; Venkatesh et al. 2003), and studies show that intention to use correlates with actual IT use at acceptable levels. Hence, studies tend to use intention to use as the DV (Venkatesh et al. 2003). The third part of the model focuses on outcomes. Here, acceptance and use of technology by individuals is treated as an IV, and effects of use on individuals and organizations are treated as the DV.

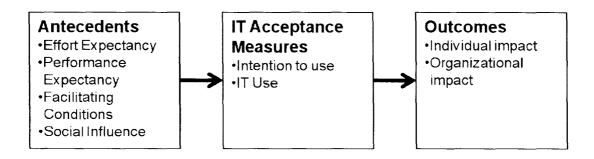


Figure 7: Technology Acceptance Model

Strength: TAM provides a well defined, validated set of variables for study of IT adoption.

Limitation: none found

## 2.3.3.5. <u>Methods</u>

TAM studies rely predominantly on the use of structured questionnaires. TAM questionnaires have been refined to include as few as 16 questions suitable for statistical analysis and are administered to a sample of individuals who are considering adoption of a new information technology (Venkatesh et al. 2003).

**Strength:** simple and easy to administer questionnaires

Strength: analysis using established statistical methods like OLS regression

Limitation: none

2.3.3.6. Challenges

Current challenges on which TAM researchers are focused include efforts to

adapt TAM theory for use across cultures (Venkatesh et al. 2010), a proposal for a

paradigm shift to add additional variables and concepts (Bagozzi 2007), extensions of the

approach to include effects of social networks (Sykes et al. 2009), integration with the

five factor personality model (Devaraj et al. 2008), a focus on individual interactions with

technology at a micro level (Al-Natour et al. 2009) and adaptation to consumer contexts

(Pavlou 2003). An overarching challenge relates to the proliferation of TAM-like models,

and lack of standardized TAM approaches (Benbasat et al. 2007). However, no work

appears in the literature looking at applying TAM, or similar models, to predict

individual participation in whole-networks.

Strength: none

**Limitation:** lack of application to individual participation in whole-networks

2.3.3.7. Summary of Strengths and Limitations

TAM theory has obvious strengths for research on factors affecting individual

acceptance of technology in organizational settings. It is a mature, robustly predictive

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theory; it features a well defined, validated set of variables; it has simple, easy to administer questionnaires; and responses can be analyzed using established statistical methods. These strengths are illustrated by the success of recent TAM studies of EMR adoption in hospitals and physician practices (Bhattacherjee et al. 2007; Boonstra et al. 2009; Davidson et al. 2005; Klein 2007). However, TAM theory also has important limitations for the study of whole-networks, including its focus on the individual, and lack of application in whole-network contexts.

Table 4: IOS Theory Strengths and Limitations

Strengths	Limitations
Mature, robust theory for predicting individual adoption of IT in organizational contexts	Only applies to individuals
Use of widely validated theory of planned behavior (TPB)	Lack of application to individual participation in whole-networks.
Provides a well defined, validated set of variables for study of IT adoption:	
Simple easy to administer questionnaires	
Analysis using established statistical methods	

In summary, a key strength of TAM theory is its ability to predict adoption of IT by individuals in organizational contexts. A key limitation is lack of application of TAM to individual decisions to participate in whole-network contexts.

## 2.4. Literature Review – Summary

Table 5 summarizes main points established in the literature review. From 2004 – 2010, community and state HIENs in the U.S. experience three challenges which limit their ability to achieve their stated goals. These are the challenges of whole-network participation, IOS participation and individual participation. Three theories are selected

with potential to support research on those challenges. However, critical limitations exist with each. Whole-network theory, while useful for study of the whole-network challenge, is limited by lack of ability to consider IT factors. Conversely, IOS and TAM theories, while useful for the study of the IOS and individual challenges, are limited by lack of consideration for whole-network factors. Thus, the literature review points to the need for new theory which can incorporate the strengths of each theory while addressing its limitations.

Table 5. Summary of Literature Review Findings

Challenge	Theoretical approach	Strengths	Limitations
Whole-network participation	Whole-network theory (Provan et al. 2007)	Studies new whole- network forms of which HIENs are emerging examples Multi-theoretic	Early stage of development  Doesn't consider IT
Interorganizational system participation	Interorganizational system adoption research (Robey et al. 2008)	Identifies various factors affecting organizational adoption of IOS	Organizational focus Doesn't consider whole-networks
Individual technology participation	Technology acceptance models (Venkatesh et al. 2003)	Identifies various factors affecting individual acceptance of IT	Focus on individuals in organizational contexts  Doesn't consider whole-networks

#### **CHAPTER 3. THEORY**

In the preceding literature review, three theories of potential value for research on barriers affecting HIEN participation were reviewed. None of the theories, alone, was found to be sufficient for the study of whole-networks, like HIENs, which are significantly influenced by information technology. Thus, a need to develop new theory was identified. To meet this need, a network information technology dependent whole-network (dual network) participation theory (DNPT) is proposed to support the study of factors affecting participation in dual networks like HIENs. Development of new cross-disciplinary theory has been recognized as important for advancing knowledge in both organizational and technological contexts (Christens et al. 2008; Grover et al. 2008; Orlikowski et al. 2001; Whetten et al. 2009).

With respect to Reynolds three forms of theory (set-of-laws, axiomatic or causal) (2007) The DNPT is developed as a causal theory, mirroring the form used by the three source theories. The theoretical form satisfies Reynolds's criteria for abstractness (independence from time and space), empirical relevance (falsifiability based on observations), and intersubjectivity (draws upon existing concepts and understandings agreed upon by a community of scholars).

Theory development involves at least four types of research: development of terminology (descriptions of a phenomena), gaining understanding (generating better ideas about how and why a phenomena occurs), explanation (generating falsifiable

statements about why past events occurred); and prediction (generating falsifiable predictions about future events) (Babbie 2007; Reynolds 2007). This study focuses on advancing knowledge in the first three areas: terminology, understanding and explanation.

Theories develop through iterative processes involving focus on a real-world problem, development of a tentative theory and eliminating errors in the theory through hypothesis testing which leads to a new set of problems (Popper 1972). This study is presented as an iteration in a Popperian process of falsification.

The DNPT is presented in 5 sections: 1.) definitions (what are dual networks); 2.) evolution (where do dual networks come from); 3.) The general form of the theory (the "why" of the theory); 4.) DNPT elements, interactions and hypotheses (the "what and "how" of the theory); and 5.) DNPT limitations (the "who, where and when" of the theory). By the chapter's end, four dimensions of a theoretical contribution (Whetten 1989) are addressed: what key concepts define the phenomena of interest? why do they emerge? how are they related? and for whom, when, and where are they valid?

#### 3.1. Definition

In the DNPT, dual networks are defined as network information technology (network IT) dependent whole-networks. In this definition, *network IT* refers to properties of electronic communications network connected electronic information systems (Orlikowski 1992); *whole-networks* refers to properties of a consciously created group of three or more autonomous but interdependent organizations striving to achieve a

common goal and jointly produce an output (Provan et al. 2007); *dependent* means that the whole-network could not plausibly achieve its goals without the use of network IT.

In addition, as used in the theory, the term *individual* refers to an individual person (a human agent) involved in a dual network as a designer, participant, funder, decision-maker or user. The term *organization* refers to a goal directed group with a formal charter, with organizational dimensions such as "structural arrangements, business strategies, ideology, culture, control mechanisms, standard operating procedures, division of labor, expertise and communication patterns, as well as environmental pressures such as government regulation, competitive forces, vendor strategies, professional norms, state of knowledge about technology and socio-economic conditions" (Orlikowski 1992).

#### 3.2. Evolution

Where do dual networks come from and how and why do they develop? Raab et al. (2009) provide a useful perspective in *Heading Toward a Society of Networks*. They postulate that a new form of human collective – whole-networks – are "about to become the new dominant form in the future replacing the formal hierarchical organization that has dominated the 20<sup>th</sup> century". They support this claim by observing *four stages of development* of human collectives through history. These stages, illustrated in Figure 8, develop as a result of streams of innovation in the areas of organization, technology, organizational research, and information systems research.

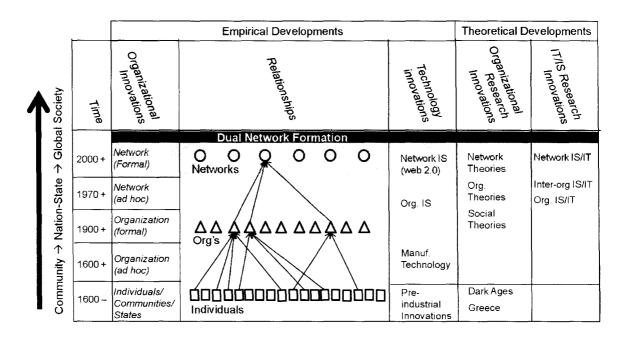


Figure 8: The Emergence of Dual Networks (Illustration by Thornewill)

The first stage, beginning around 1600, involves emergence of informal organizations. People in this stage do not conceive of organizations as entities separate from their owners and operators. However, over time, organizational innovations (laws, regulations, methods, institutions) develop, until, around 1900, an age of formal organizations begins. In this stage, people begin to conceive of organizations as formally separate and distinct from individuals. Theoretical innovations in organizational research, such as organizational theories, support this process of formalization.

The evolution of networks recapitulates that of organizations. Driven by information technology, informal networks of organizations begin emerging around 1970 (Castells 2000). Around 2000, formal networks – whole-networks – begin to be recognized as distinct and separate from organizations. Theoretical innovations in science, such as network analysis, also support this process of formalization.

While Raab et al.'s paper presents a useful perspective on the evolution of organizations and networks, it does not substantively address the role of information technology (IT) and IT theory in the development of network forms of organization. To complement their work, I include in Figure 8 two columns representing the empirical development of technology and development of new theories of technology.

As has been broadly discussed (e.g., Eischen 2000; Leiner et al. 2009; Wikipedia 2010; Williams 1997), development of technology can be seen occurring in four broad historical phases. The first phase, that of pre-industrial innovations, involves development of technologies such as tools and methods for agriculture, building, and record-keeping like those used in city-states up to the 1600s. The second phase, that of manufacturing technology innovations, involves development of mass production innovations starting in the 17<sup>th</sup> century in areas like textiles and mining, and progressing to areas like transportation (trains and ships), household goods, and so on. The third phase, that of organizational information systems (IS) innovations beginning in the mid-20<sup>th</sup> century, involves development of information technology to automate organizational processes. This phase includes inventions of computing technologies (mainframes microcomputers and personal computers) and software (accounting, inventory management, contact management, document production and so on) to automate labor-intensive organizational functions. The fourth phase, that of network IT innovations, begins to emerge in the 1970s with the invention of networking technologies. These evolve at every scale from local (local area networks) to global (worldwide satellite communication networks). Network IT begins to be used outside the organization to support inter-organizational exchange of information (electronic data interchange, VISA) and new kinds of network-level exchange between individuals and organizations (the internet, the World Wide Web, peer production networks like Wikipedia, value networks, and so on). New forms of network IT based work appear (global outsourcing, homebased work, mobile work using hand-held devices, and etc.). Many experts believe that the pace of network IT innovation is likely to increase in the future.

Clearly, given its impact, developing scientific knowledge about the nature and effect of IS/IT on individuals, organizations and society is important. To this end, IS/IT research begins developing in the 1960's. It initially focuses on management information systems (MIS), drawing attention to the use of information technology to improve organizational production processes (Mason et al. 1973). At the time, the field is characterized by largely positivistic research methods, corresponding to the prevailing theories of the firm as mechanical systems supported by controlled technologies. From the 1970's through the 1990s, IS/IT research grows rapidly (Association of Information Systems 2010b). Methodologically, research expands from a largely positivist, quantitative focus, to embrace qualitative methods (Baskerville et al. 1998; Benbasat et al. 1987; Walsham 1995), more complex theories of causality such as structuration theory (Desanctis et al. 1994; Orlikowski 1992), critical theory perspectives (e.g., Hart et al. 1997), and design science based approaches (Hevner et al. 2004). Research in technology acceptance models (TAM) focuses on predicting individual acceptance and use of IT in organizational settings. In the 2000s, a growing body of research on network perspectives (as they relate to organizations) begins to appear in top IS journals (see discussion in Chapter 2 for details). However, no formal research or theories of network IT related to whole-network theories appear in the IT literature.

In summary, the evolution of network IT enabled whole-networks, or *dual networks*, occurs as a result of field observations (*organizational innovations and network innovations*) and theoretical developments (organizational *research innovations* and *IS/IT research innovations*). Thus, dual networks can be seen as a new, emerging form of human collective, whose development and success is shaped by a complex set of factors.

#### 3.3. The General Form of the DNPT

The brief history of innovations in the prior section introduces a broad array of factors with potential to affect development of dual networks. Given this complexity, can a parsimonious theory be developed to predict dual network development and success?

The DNPT is developed based on the idea that the theory of planned behavior (TPB)

(Ajzen 1991) which underlies TAM theory can be used to reduce the complexity of variables to a manageable level for the study of dual network participation.

TPB focuses on an individual's *planned behavior* as a dependent variable in research (Ajzen 1991). A highly cited theory, TPB's popularity derives from at least three benefits it offers to researchers.

First, TPB is based on findings in psychology that individual planned behavior is influenced by a few consistent factors related to an individual's core *beliefs*. These include *individual attitudes* towards the behavior based on beliefs about the effects of the behavior, *subjective norms* shaping the behavior based on beliefs about how other

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important people will perceive the behavior, and *perceived ability to control* the behavior based on beliefs about ability to control the outcomes of the behavior.

Second, planned behavior correlates strongly with actual behavior in many contexts (Venkatesh et al. 2003). This is important because the gathering of actual data about use or participation can be expensive, time-consuming and subject to measurement error (Devaraj et al. 2003; Straub et al. 1995).

Third, data about planned behavior can often be captured simply and reliably using survey instruments. For example, TAM related instruments can reliably capture factors affecting individual employees' planned behavior with respect to use of information technology. UTAUT, for example, uses 16 questions to predict 70% of the variance in planned behavior to use IT in a wide range of settings (Venkatesh et al. 2003).

As shown in Figure 9, below, the DNPT draws on these concepts to theorize that dual network attributes (whole-network and network IT attributes) will influence four *predictors*, which are *beliefs* of organization-affiliated individuals about participation benefits (benefit expectancy), costs (low cost expectancy), norms (social influence) and ability-to-control outcomes (facilitating conditions). These *predictors* will, in turn, influence *intent to have organization participate*. Intent to participate may also be influenced by *moderators* – organizational moderators like size or age, or, individual moderators like gender or education level. Intent to participate will lead to actual participation which creates *outcomes*. *Outcomes* will influence dual network attributes and predictors. The area inside the gray box is where potential exists for successful development of predictive theory along the lines of TAM.

Given a qualified dual network participation opportunity...

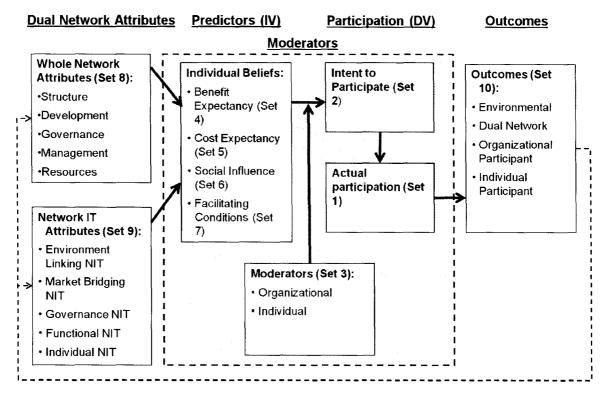


Figure 9: Dual Network Participation Theory

A hypothetical scenario illustrates the basic idea. A CEO may spend several months developing plans to participate in a dual network (formation of intention to participate). She also 'socializes' the idea with other senior managers and board members who form their own opinions (formation of intent to participate). This process culminates in a proposal to a board of directors to authorize the organization to participate (decision to participate). Upon approval, the CEO signs a formal participation agreement with the dual network (actual participation starts). After a year of participation the participation agreement is evaluated (dotted line showing feedback). Feedback is received from employees about unanticipated problems caused by the participation, and from a key board member regarding a potential competitive risk associated with participation

(individual reactions to participation). This feedback causes the CEO to rethink her interest in having the organization participate (intent to participate). The CEO reduces the level of participation of the organization for year 2 (actual participation). Can such behaviors be predicted?

In its general form, the DNPT generates three falsifiable propositions:

- P<sub>1</sub>: increase in X<sub>DN attribute</sub> will increase Y<sub>predictor</sub>
- P<sub>2</sub>: increase in X<sub>predictor</sub> will increase Y<sub>intent to participate</sub>
- P<sub>3</sub>: increase in X<sub>participation</sub> will increase Y<sub>outcome</sub>

## 3.4. Operationalizing the Theory (Elements, Interactions and Hypotheses)

To operationalize the DNPT, variables relevant to HIENs are drawn from the three source theories and used to generate falsifiable hypotheses. Ten sets of variables, (~85 in all) are developed. These are:

- Set 1: Actual Participation (how do individuals actually participate)
- Set 2: Intent to Participate (individual intent to have organization participate)
- Set 3: Moderators
- Set 4: Predictors Benefit Expectancy
- Set 5: Predictors Cost Expectancy
- Set 6: Predictors Social Influence
- Set 7: Predictors Facilitating Conditions
- Set 8: Whole-network Attributes
- Set 9: Network IT Attributes
- Set 10: Outcomes

Details about each proposed set of variables and their theorized relationships and effects follow. Consistent with recommendations for new theory development, the DNPT errs on the side of including more variables, rather than less, to reduce risk that potentially important concepts aren't excluded too early (Whetten 1989). Particular attention is paid

to the area within the dotted lines because of the potential this area offers for parsimonious theory similar to TAM.

#### 3.4.1. Set 1. Actual Participation

The literature suggests potential for a number of different measures of actual participation in dual networks. For example, in TAM research, actual participation by individuals is measured by factors such as minutes of time logged in to a particular software system (Straub et al. 1995; Venkatesh et al. 2003). In the IOS literature, organizational adoption of electronic data interchange (EDI) is often measured binarily (does the organization use EDI?) (Reimers et al. 2010; Robey et al. 2008). In the wholenetwork literature, little research has been done on participation measures. However, the literature suggests that a range of types of participation may occur from participation in informal planning networks to participation in formal joint-venture arrangements (Provan et al. 2007). How should actual participation be measured?

The DNPT proposes to measure actual participation in the context of a *qualified* dual network participation opportunity. A qualified participation opportunity is defined as an opportunity for a participant to obtain meaningful benefits by participating in a dual network. Based on this definition, a dual network participation opportunity could include an opportunity to participate in a dual network exploratory meeting, engage in a dual network planning process, sit on a board, capitalize a project or sign a multi-year services contract.

This discussion opens new questions about actual participation. What different types of participation opportunities are made by dual networks? Are relationships

between intent to participate and actual participation consistent across these different types of participation opportunities?

#### 3.4.2. Set 2. Intent to Participate

Actual participation can only be measured after the fact, and thus has limited value to researchers seeking to predict participation. However, intent to participate can serve as a useful proxy for actual participation. Having a way to measure intent to participate is essential to the DNPT. Variables to measure intent to participate are developed by modifying the approach used by Venkatesh (2003) for TAM, based on TPB guidelines for development of TPB theory and questionnaires (Ajzen 2011b). Three variables are proposed, designed to capture intent to participate (IP1), likelihood to participate (IP2), and plans to participate (IP3).

Two rationales support this selection. First, these questions have been well validated for employees in organizational settings who must make decisions about whether a behavior (using IT) is in the interest of themselves and their organization (Venkatesh et al. 2003). Since organizational leaders must make a similar set of calculations when considering a decision to participate in something like a dual network, modifications of the question seem reasonable to make.

Second, the decision to participate is, ultimately, made by an individual. Albeit influenced by others (such as other organizational leaders), an organizational leader at a certain point makes an individual decision about whether or not to commit his/her organization to a course of action. This claim is confirmed by the use of 'intention to

adopt" in surveys completed by organizational leaders in studies of EDI adoption by organizations.

Nevertheless, there are clearly differences between an individual decision to use IT (the TAM focus) and an organizational leader's decision to commit an organization to participate (the DNPT focus). As formulated, are these variables valid for measuring intent to participate by both individuals and organizations? Are other variables needed to capture intent to participate in a dual network context?

## 3.4.3. Set 3. Moderators

The DNPT also proposes that moderators related to characteristics of individuals and organizations will moderate intent to participate. Drawing from Venkatesh (2003), proposed individual moderators are age (M1), gender (M2), and DN experience (M3). Proposed organizational moderators are organization size (M4), and organization experience with DN (M5). Are these proposed moderators valid in a dual network context? What other individual and organizational moderators moderate participation in dual networks?

#### 3.4.4. Sets 4-7. Predictors

Having discussed *intent to participate* as the key dependent variable for the research and *moderators* which may affect this participation, the discussion now turns to *predictors* which may affect it. Four predictors, adapted from Venkatesh (2003), are proposed: benefit expectancy, low cost expectancy, social influence and facilitating conditions.

# 3.4.4.1. Set 4. Benefit Expectancy

Benefit expectancy is derived from Venkatesh's concept of performance expectancy (2003). It encompasses attitudes towards a behavior based on behavioral beliefs about the likely benefits of the behavior (Ajzen 1991). The behavior of interest is an organizational leader's decision to sign a contract or otherwise commit the organization to participate in a dual network. Presumably, the leader's decision will be influenced by expectations that the participation will benefit the organization and the leader in some manner. These benefits may include improved ability for the organization to do its work (BE1), provide ability to accomplish tasks more quickly (BE2), increase the organization's productivity (BE3) or improve financial performance (BE4). In addition, the leader is likely to support participation that delivers personal benefits (BE5). Finally, the IOS literature finds that IOS adoption may be influenced by strategic factors such as interest in increasing innovation, influencing business process change, improving trading partner relationships and other factors (Robey et al. 2008). Thus, other factors may also affect benefit expectancy (BE6).

While these benefit expectancy factors seem reasonable to consider, they have not been evaluated in a dual network context. Are these factors valid in a dual network context? Are they the most relevant factors influencing organizational leaders' determination of benefit expectancy? What other benefit expectancy factors influence participation in dual networks?

# 3.4.4.2. Set 5. Cost Expectancy

Cost expectancy is derived from Venkatesh's concept of effort expectancy (2003). It encompasses attitudes towards a behavior based on behavioral beliefs about the likely costs of the behavior (Ajzen 1991). Again, the behavior of interest is an organizational leader's decision to sign a contract or otherwise commit the organization to participate in a dual network. Presumably, the leader will make the decision based on a belief that there will be costs involved in participation. These costs may include individual leader time and effort (CE1), organizational time and effort (CE2), financial commitment (relative to overall resources) (CE3), social capital investment by the leader (CE4) and organization (CE5).

Are these cost expectancy factors valid in a dual network context? Are they the most influential factors organizational leaders consider in determining cost expectancy? What other cost expectancy factors influence participation in a dual network?

#### 3.4.5. Set 6. Social Influence

Social influence is derived from Venkatesh's concept of the same name (2003). It encompasses subjective norms influencing a behavior based on normative beliefs about the behavior (Ajzen 1991). Social influence may be affected by whether other influential people think the organization should participate (SI1), people important to the leader think the organization should participate (SI2), and people to whom the leader reports think the organization should participate (SI3).

Are these social influence factors valid in a dual network context? Are they the most relevant factors in determining social influence? Are there other factors which influence social influence in a dual network context?

#### 3.4.6. Set 7. Facilitating Conditions

Facilitating conditions is derived from Venkatesh's concept of the same name (2003). It encompasses beliefs about the "presence of factors that may facilitate or impede ability to control the *performance of the behavior* and the *perceived power of these factors*" (Ajzen 2011a (italics added)). These *control beliefs* give rise to *perceived behavioral control*. In general, perceived behavioral control is hypothesized to increase intention to perform a given behavior (Ajzen 1991). Facilitating conditions may exist at the level of the individual, organization, dual network and environment. They may include access to resources (FCI, FC2, FC3), knowledge (FC4, FC5, FC6), tools and technologies (FC7, FC8, FC9), and support personnel (FC10, FC11, FC12) (Venkatesh et al. 2003). Environmental conditions may include environmental stability (FC13) and resource munificence (FC14) ( (Provan et al. 2007).

Are these proposed factors for measuring facilitating conditions valid in a dual network context? Is there overlap between individual and organizational factors? Are there other factors not included here which contribute to facilitating conditions in dual network context?

#### 3.4.7. Sets 8-9. Dual Network Attributes

Having completed a review of proposed DNPT predictors and moderators, the discussion now turns to an analysis of dual network attributes which may affect the predictors (which in turn affect intent to participate and actual participation). Selected attributes from the whole-network and network IT literatures are considered. A subset which appears most likely to influence predictors is highlighted.

#### 3.4.7.1. Set 8. Whole-Network Attributes

As discussed in the literature review, attributes of whole-networks which influence whole-network outcomes are identified in the areas of structure, development and governance (Provan et al. 2007).

Network measures including density, centralization, differentiation and cliques can have both positive and negative influences on whole-network development (Provan et al. 2007). In the DNPT, they are hypothesized to affect social influence (SI). However, they can also have confounding effects on one another, have positive or negative effects on a whole-network's success depending on the situation, and require use of specialized social network survey instruments which can be challenging to administer and interpret in early stage or rapidly growing networks (Laumann et al. 1989; Provan et al. 2007).

Resource availability (WN1) strongly affects the ability of whole-networks to develop and achieve participation goals over time (Provan et al. 2007; Provan et al. 1995). This attribute is hypothesized to positively affect facilitating conditions (FC).

Rules and norms as steering mechanisms (WN1a) can positively affect wholenetwork development, as can processes by which participating organizations develop and learn about these rules and norms (WN2) (Sydow et al. 1998; van Raak et al. 2001). These attributes are hypothesized to affect Social Influence (SI).

In addition, a number of dual network variables are hypothesized to have potential to positively affect all four attributes.

A dominant core (WN3) of organizational and individual leaders strengthens development of networks (Owen-Smith et al. 2004), as do embedded relationships (WN4), particularly those based on shared successes in the past (Gulati et al. 1999).

Different types of whole-network governance (WN5) are hypothesized as effective for dual networks of different sizes (Provan et al. 2008). Shared governance (where participants share leadership responsibilities) is beneficial for highly cohesive whole-networks with less than 6-8 participants. Lead organization governance (in which one organizational participant leads and administers the network) is effective for moderate number of organizational participants in a whole-network of moderate complexity. Network administrative organization (NAO) governance (in which an independent NAO supports the whole-network) is effective for networks including large numbers of participants and more complex network processes).

Formalization, such as formalized rules, written agendas and decision-making procedures (WN6), and network inner stability (levels of trust, reciprocity and norms of cooperation) (WN7) have positive effects on whole-network success, as do network inner stability (levels of trust, reciprocity and norms of cooperation) have positive effects (Provan et al. 2008).

Leadership related attributes can positively affect whole-networks (Provan et al. 2007). These include stability management (degree to which leadership buffers instability and/or nurtures stability in the network) (WN8), accountability management (assignation of accountability of managers for performance and results for the whole-network and community) (WN9), steering network processes (processes to support ethical decision-making, and facilitate centralization of control) (WN10), generic networking (time spent interacting with network constituencies to identify tensions, and blend participant interests to achieve whole-network goals) (WN11), management tenure (tenure of whole-network management team) (WN12), staff coherence (competitiveness vs. coherence of

staff) (WN13) and services capability (capability to provide services desired to participants) (WN14).

A number of whole-network variables have been identified. Are they valid for dual networks? Are important factors being omitted? What other whole-network variables influence intent to participate in a dual network?

#### 3.4.7.2. Set 9. Network IT Attributes

As the history of its development suggests, network information technology (network IT) is a broad category, encompassing innovations ranging from mobile phones used by individuals to communications network technology, and from supply chain management solutions to global search engine services and electronic financial clearinghouses. For purposes of the DNPT research, 5 categories of network IT are proposed, referencing their potential use in a dual network context. Environmental linking network IT refers to network IT which automates processes of connecting individuals involved in whole-network governance or management with the environment. Market bridging network IT refers to network IT which automates processes of connecting individuals involved in whole-network governance or management with the whole-network's market. Governance network IT refers to network IT which automates processes of governing the whole-network, such as formation of governance structures like a board of directors, or authorization of expenditures, contracts or plans. Functional network IT refers to network IT which automates processes of operating the wholenetwork, including, if applicable, delivery of IT services to organizational users. Individual network IT refers to network IT such as cell phones, computers, email service

and so on which are purchased by individuals or their organizations for other purposes and available to support activities related to the whole-network.

Use of environmental linking network IT (such as belonging to an online community of interest) (NIT1) is hypothesized to increase benefits expectancy (by improving understanding of changes in the environment) and increase social influence (by facilitating stronger linkages with influential people in the environment such as political leaders).

Use of market bridging network IT (such as online market information services) (NIT2) is hypothesized to increase benefits expectancy (by improving understanding of current market dynamics and needs), and increase social influence (by facilitating stronger understanding and connections with influential people in the marketplace such as key suppliers, customers, distributors or regulators).

Use of governance network IT (such as virtual board meeting services) (NIT3) is hypothesized to increase social influence (by saving time or facilitating involvement by geographically distant participants) and increase facilitating conditions (by supporting more rapid decision-making by board in response to problems).

Use of functional network IT (e.g., network linked systems for planning, accounting, procurement, distribution, customer relationship management and billing)

(NIT4) is hypothesized to have a positive effect on low cost expectancy (by supporting more efficient, effective and integrated dual network operations) and increase facilitating conditions (by providing for more efficient, effective and integrated participant service and support).

Use of individual network IT (e.g., home based computers, laptops, wireless mobile devices) (NIT5) is hypothesized to increase facilitating conditions (by providing participants easier access to service and support).

Network IT compatibility (such as ability for an organization system to connect with a dual network system) (NIT 6) is hypothesized to increase facilitating conditions. This is a well known factor affecting IOS adoption (e.g., Teo et al. 2003).

Reduced network IT cost (NIT7) is hypothesized to increase low cost expectancy.

Network IT openness (ability to access, link to and/or modify network IT source code or standards) (NIT8) is hypothesized to increase low cost expectancy.

Network IT innovativeness (the newness or cachet of the network IT) (NIT9) is hypothesized to increase social influence. However, there is potential that use of innovative network IT in early stages of the adoption curve may be perceived as time consuming (increasing effort expectancy).

Network IT environmental stability (the stability of technological infrastructure such as operating system, communications systems and standards) (NIT11) is hypothesized to increase social influence (influencers will be more confident that environmental change won't obsolete the network IT being used), and increase facilitating conditions (tools and technologies can be counted on).

Network IT outsourcing (purchasing network IT from a vendor) (NIT12) is hypothesized to have a positive effect on benefits expectancy, low cost expectancy and facilitating conditions. The argument is that the growing speed and complexity of network IT development lifecycles, and ability to access network IT services through the

web, favor outsourcing, especially as openness and software as a service becomes more available and loss costly.

Network IT ownership symmetry (when a participant's ownership or control of network IT is equal in proportion to that of other participants) (NIT13) is hypothesized to increase social influence (influential people associated with participants in a less than equal ownership position will be less likely to support participation).

Network IT abundance (the relative abundance of network IT available or in use by people and organizations in the environment) (NIT 14) is hypothesized to increase facilitating conditions (people will have access to or know how to use network IT to facilitate the service being received). This concept is adapted from the concept of resource munificence in the whole-network literature (when an environment is more rich, more funding is likely to be available for a given collaborative) (Provan, 2007).

Are these proposed network IT variables valid for dual networks? Are there other network IT variables not included here which influence intent to participation in dual networks? What are the effects on participation of the network IT variables proposed?

#### 3.4.8. Set 10. Outcomes

The last area of the DNPT is outcomes. A number of outcomes at different levels are identified in both the whole-network and IOS literatures (Herranz 2010; Provan et al. 2007; Provan et al. 1995; Robey et al. 2008).

At the environmental level, such as a city, state or country, these include changes in environmental stability (OC1), environmental competitiveness (OC2) or environmental growth (OC3).

At the market level they include increased innovations in the marketplace (OC4), improved market access to products/services (OC5), and increased market efficiency (OC6).

At the dual network level, they include ability to achieve stated goals (OC7), sustainability and viability (OC8) or capacity to innovate and change as environment and market change (OC9).

At the organizational level they include financial impact (e.g., new revenues/profits) (OC10), strategic impact (improved competitive position in marketplace) (OC11), and increased operational efficiency (OC12).

At the individual level (e.g., participant employee), they include increased work productivity (OC13), increased financial status (raises or bonuses from employer) (OC14), and increased social status (such as prestige from being a participant) (OC15).

Are these outcome factors valid? What other kinds of outcomes are generated by dual network? What are the effects of outcomes on future dual network development and participation?

# 3.4.9. List of Selected Variables

The discussion of the 10 sets points to a list of around 85 possible DNPT variables which could be used in an actual study. These are summarized in Table 6.

Table 6: List of Possible DNPT Variables

Variables				
	Code Short Name			
	actual Participation			
AP1	Actual Participation Variables			
	ntent to Participate			
IP1	Intent to Participate			
IP2	Likelihood to Participate			
IP3	Plan to Participate			
IP4	Other?			
	Moderators			
M1	Subject Age			
M2	Subject Gender			
M3	Subject Dual Network Experience			
M4	Organization size			
M5	Organization Dual Network (DN) experience			
M6	Other individual moderators?			
M7	Other organizational moderators?			
	Benefit Expectancy			
BE1	Ability to do Job			
BE2	Task Completion			
BE3_	Productivity			
BE4	Financial Performance			
BE5	Value of Decision			
BE6	Other Value			
	Cost Expectancy			
CE1_	Leader Time and Effort			
CE2	Organization Time and Effort			
CE3	Financial Commitment			
CE4	Leader Reputation Risk			
CE5	Organizational Reputation Risk			
CE6	Other?			
	Social Influence			
SI1	Support by Influential People			
SI2	Support by Important People			
SI3	Support by Superiors			
S14	Other?			
	Facilitating Conditions			
FC1	Subject Resources			
FC2	Organizational Resources			
FC3	Dual Network Resources			
FC4	Subject Knowledge			
FC5	Organizational Knowledge			
FC6	Dual Network Knowledge			
FC7	Subject Tools and Technologies			
FC8	Organizational Tools and Technologies			
FC9	Dual Network Tools and Technologies			
FC10	Subject Staff Support			
FC11	Organizational Staff Support			
FC12	Dual Network Staff Support			
FC13	Environmental Stability			

Variables					
Code	Code Short Name				
FC14	Resource Munificence				
FC15					
	/hole-network Attributes				
WN1	Resource Availability				
WN1a	Rules and norms (as steering mechanisms)				
WN2	Learning and Education				
WN3	Dominant Core				
WN4	Embedded Relationships				
WN5	Right Type of Governance?				
WN6	Formalization				
WN7	Network Inner Stability				
WN8	Stability Management (degree to which subject buffers instability /nurtures				
	stability in the network)				
WN9	Accountability Management (assignation of accountability of managers for				
	performance and results for the whole-network and community)				
WN10	Steering Network Processes				
	(processes to support ethical decision-making, and facilitate centralization				
	of control)				
WN11	Generic Networking				
	(time spent interacting with network constituencies to identify tensions,				
WAI12	and blend participant interests to achieve whole-network goals)				
WN12 WN13	Management Tenure (tenure of whole-network management team)				
WN13	Staff Coherence (competitiveness vs. coherence of staff)  Services Capability (capability to provide services desired to participants)				
WN15	Other				
	Vetwork IT Attributes				
NIT1	Environmental Linking Network IT				
NIT2	Market Bridging Network IT				
NIT3	Governance Network IT				
NIT4	Functional Network IT				
NIT5	Individual Network IT				
NIT6	Network IT Compatibility				
NIT7	Network IT Cost				
NIT8	Network IT Openness				
NIT9	Network IT Innovativeness				
	Network IT Environmental Stability				
	Network IT Outsourcing				
	Network IT Ownership Symmetry				
	Network IT Abundance				
NIT15	Other				
<u>Set 10.</u>	Set 10. Outcomes				
OC1	Environmental Stability				
OC2	Environmental Competitiveness				
OC3	Environmental Growth				
OC4	Market Innovation				
OC5	Market Access				
OC6					
	Market Efficiency				
OC7	Goal Capacity				
OC8	Sustainability and Viability				

Variab	Variables		
Code	Short Name		
OC9	Innovation/Change		
OC10	Organizational Finances		
OC11	Organizational Strategy		
OC12	Organizational Operations		
OC13	Individual Productivity		
OC14	Individual Finances		
OC15	Individual Social Status		

#### 3.5. DNPT Limitations

As defined, the DNPT should apply to any individual with an organizational affiliation considering participation in a network level collaboration involving two or more individual or organizational participants. The theory could apply to collaborations not dependent on network IT, since those factors could simply be excluded from consideration. In principle, much like TAM, it should apply globally, across multiple languages, cultures and jurisdictions. However, the theory has never been operationalized, and may, in practice, have many limitations which are not evident in this initial formulation. Additional research needs to be done to validate the theory for use in different contexts. As is typical in new theory development, the theory can be expected to undergo significant evolution as more experience is gained in its formulation and use.

# 3.6. Chapter Summary

In summary, Chapter 3 has presented a new theory of potential value for the study of dual networks like HIEN. Four dimensions of a theoretical contribution (Whetten 1989) were addressed. Dual networks are "network IT dependent whole-networks" involving individual agents, organizations, whole-networks and network information

technologies and their attributes (#1: what). Dual networks are a new phenomena emerging around the turn of the 21<sup>st</sup> century under the influence of empirical and theoretical innovations in areas of human organization and IT. Organizational leaders (subjects) decide to participate in dual networks because of their beliefs about expected benefits, expected costs, social influence and facilitating conditions (Ajzen 1991) (#2: why). Intent to participate, a proxy for actual participation is affected by predictors, which are, in turn, affected by dual network attributes. Intent to participate leads to actual participation which creates outcomes. Outcomes influence dual network attributes, which, in turn, influence the predictors (#3. how). The DNPT is designed to predict participation by organizationally affiliated individuals in a qualified dual network participation opportunity (#4. who, when, where).

#### CHAPTER 4. METHODS

In Chapter 3, a new dual network participation theory was developed designed to study barriers and enablers to participation in complex collaborations such as HIENs. In this chapter, a DNPT driven case study research method is presented designed to answer the five research questions in this study.

The methods section is presented in the following sections: research questions; overview of case study design; case selection; document selection, assembly and review; use of theory to develop variables and hypotheses; instrument development and completion; triangulation and coding; data management; confidentiality; justification; and limitations.

# 4.1. Research Questions

The case study was designed to develop answers to five questions:

- 1) What kinds of participation opportunities do the 6 HIENs offer?
- 2) Which of the proposed DNPT variables are valid for the study of participation in dual networks like the 6 HIENs?
- 3) What new variables should be considered and are they valid?
- 4) Once valid variables are selected, what does the data say about barriers and enablers to participation in the 6 HIENs? Specifically:
  - a.) how do *moderators* (organizational leader gender, age; organization size, type) moderate *intent to participate*?
  - b.) how do predictors affect intent to participate?
  - c.) how do dual network attributes affect predictors?

5) What are the implications of the findings for theory and research?

# 4.2. Overview of Case Study Design

A theory driven, retrospective, multi-level, multi-case, mixed methods case study design with triangulation by two researchers was developed to answer these questions. Each element of the design was developed considering established best-practice guidelines for case study research (see Yin 2008).

The term theory-driven refers to a case study in which researchers do the research in order to answer questions already generated by a theory. A risk of theory-driven research is that researchers will be blinded to seeing new or novel patterns shaping the phenomena of interest because of their preconceptions related to the theory being used. However, theory-driven research has also been shown to strengthen validity and reliability of case-study research, especially when theoretical assumptions and approaches are explicitly stated, limitations of the theory are considered, and researchers are open to re-evaluating the theory based on what is learned is (Yin 2008).

The term retrospective refers to a study of phenomena which have already occurred. Retrospective cases studies are often used to develop knowledge about complex social and organizational phenomena in which researchers cannot actually 'be there' in the present. Typically, they involve review of documents and records. Retrospective studies are limited by the fact that sometimes researchers will see things differently when observing or participating in the present than they do when looking at historical documents and records separate from the social context in which they were produced. Conversely, researchers engaged in the 'heat of the moment' can often fail to see different patterns which can become visible through analysis of records developed over a

period of time. Validity and reliability of retrospective studies is strengthened when researchers consider multiple types of information (e.g. formal documents, meeting notes, conversational notes, etc), and triangulate to find common themes which appear in multiple sources (Yin 2008).

The term multi-level refers to analysis of multiple levels of phenomena (e.g. individual-level, organizational-level, network-level, societal level, etc.). Multi-level analysis is technically difficult. It often requires consideration of many more variables, and increases risk of confounding variables and researcher confusion. For example, how can a researcher distinguish an individual's idea about an organization for which s/he works from consideration of an organization as such? How might researcher or subject preconceptions about what is an organization influence the objectivity of the study? However, single-level models which do not consider multiple levels of influence also pose risk to validity in the studies of complex social phenomena: they can lead to a reductionist approach in which complex phenomena are oversimplified thereby reducing ability to develop new insights. Multi-level analysis is often used in case studies to strengthen knowledge of complex phenomena, and has been recommended for study of whole-networks (Brass et al. 2004) and organizationally enmeshed information systems (Orlikowski 2010; Orlikowski et al. 2001).

The term multi-case refers to the use of multiple cases in the study. This study includes 6 site level cases, 109 individual level cases, and 125 organizational level cases. Analysis of multiple cases in a case study can take more time and resources. However, use of multiple cases in a case study can strengthen validity through replication logic.

Replication logic increases case study validity by identifying common themes which appear in multiple cases (Yin 2008).

The term mixed methods refers to the use of both qualitative and quantitative research methods to approach understanding of a phenomenon of interest. In the study of complex social phenomena, the use of qualitative methods, alone, has been shown to increase risk of findings being influenced by subjective biases by researchers, while the use of quantitative methods alone has been show to increase risk of being influenced by methodological biases of researchers (Creswell 2003). Studies of complex social phenomena using mixed methods supported by triangulation of findings from both types of research can generate more valid, reliable results than either type alone (Creswell 2003).

Triangulation by two or more researchers reviewing the same data can strengthen validity of findings in case study research (Yin 2008). In reviewing complex data, researcher familiarity with the context in which data was generated can be helpful. A risk to validity can occur when two researchers are considering information for one research purpose which was generated in another research context. This risk to validity can be reduced when two researchers discuss, debate and disclose potential biases caused by prior relationships to the phenomena of interest (Yin 2008).

With these various considerations and risks to validity in mind, a six step case study design was developed, as shown in Figure 10. At each step, the design was developed to maximize potential to achieve valid and reliable results given the type of methods being used and given the limitations and risks of bias associated with those methods.

The case study began with step 1, case selection. This was followed by step 2, document selection, assembly and review. Step 3 involved: a.) use of theory to develop variables and hypotheses, and b.) development of instruments to validate variables and code results for sites and subjects. Step 4 involved identification of data which a.) supports, b.) refutes and/or c.) provides alternate interpretations for observations about variable validity and hypotheses. Step 5 involved triangulation and coding of data by two researchers. Step 6 involved summarizing data, excluding invalid variables, running statistical analyses and interpreting results.

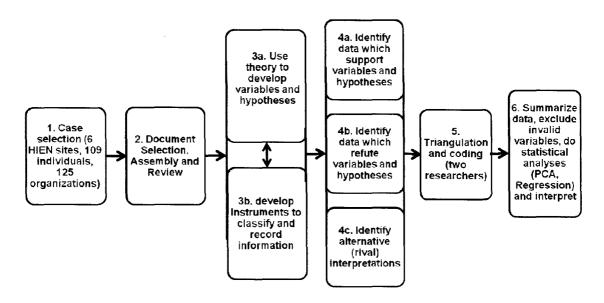


Figure 10: Case Study Design

# 4.3. Case Selection

A convenience sample of 6 HIENs (network level cases), 109 associated individuals (individual level cases) and 125 affiliated organizations (organizational level cases) were selected for the study. A set of documents generated from prior research by

the two researchers was available about their development from 2004 to 2010. The six HIENs had operated between 2004 and 2010 in two mid-sized U.S. states and their development had started in reasonably typical ways when compared to HIENs across the U.S. Importantly, each of the selected HIENs experienced significant participation challenges between 2004 and 2010. Individuals and their affiliated organizations were selected for inclusion in the study if they were on a HIEN board or were identified in board records as influential HIEN participants. There were more organizations than individuals because some individuals were affiliated with two or more organizations.

Table 7. Sites, Individuals, Organizations and Data Included in Study

Site	Туре	Number of Individuals/Organizations considered	Data Sources	Dates
1	Regional	21	Public records; Survey(s); Focus Groups	2005 – 2009
2	State 1a	26	Public records; Survey(s); Focus Groups	2004 – 2009
3	State 2a	15	Public records; Survey(s);Interviews	2010
4	State 2b	23	Public records; Survey(s); Interviews	2010
5	State 2c	17	Public records; Survey(s); Interviews	2010
6	Regional	7	Public records; Survey(s);Interviews	2010
Total		109/1251		

<sup>&</sup>lt;sup>1</sup>a few individuals belong to 2 HIENs (network level sites. They are counted separately for each site. A number of individuals were affiliated with two or more organizations, hence there are more organizations than individuals.

# 4.4. Document Selection, Assembly and Review

Documents used for the study included documents gathered from websites and historical published records compiled by the two researchers from 2004 - 2010. Records

were assembled in an electronic file cabinet created for each site. Records included board meetings, reports and web-site pages, results of interviews and surveys, and results of focus group meetings. Once documents were assembled, they were reviewed by researcher 1. Then, a summary of the documents and their contents was provided to researcher 2, who was also already familiar with most of the documents. The two researchers then met together multiple times, with a computer screen on front of each researcher, to review data and develop and complete instruments. Using this procedure the two researchers were able to quickly and easily access relevant source documents and review information they contained as a basis for completing the instruments in the study.

# 4.4.1. Illustration of Document Review

To illustrate how the document review worked in practice, documents gathered for site 1 included board meeting minutes, committee meeting minutes, lists of board and committee members and their organizational affiliations, business plans, results of research including focus groups and web surveys, bylaws, ethics policy, vendor selection and bid information, and news and public relations announcements. In addition, for most of the individuals listed as board or committee members in the site 1 website, detailed information about them and their organization(s) was available through their affiliated organization's website. For example, one individual's organizational vision, mission, size, board of directors, organizational chart, annual report, and policy positions related to HIE were posted on the organization's web site. In addition, the individual's title, tenure, level of authority, and other biographical information was available. These documents were stored in a folder on the computer of researcher 1, and contents were reviewed with

researcher 2. Researchers 1 and 2 often referred to these documents, or opened and reviewed documents, as needed, during the process of completing instruments for site 1.

# 4.5. Use of Theory to Develop Variables and Hypotheses

Variables from 9 of the 10 sets of variables identified in the DNPT were selected for use in the case study. Set 10 was excluded because no outcomes data was available for the HIENS of interest. Thus, the variable sets considered were:

- Set 1: Actual Participation (how do subjects actually participate)
- Set 2: Intent to Participate (subject intent to have organization participate)
- Set 3: Moderators
- Set 4: Predictors Benefit Expectancy
- Set 5: Predictors Cost Expectancy
- Set 6: Predictors Social Influence
- Set 7: Predictors Facilitating Conditions
- Set 8: Whole-network Attributes
- Set 9: Network IT Attributes

For each variable in each set, queries and hypotheses were formulated to consider the nature and effect of the variable. Variables, queries and hypotheses used are summarized in Table 8.

Table 8. List of Variables Used in the Study

Varial Code		Query	Hypothesis (if applicable)
Set 1. 2	Actual Participation		
AP1	Actual Participation Variables	What types of 'participation opportunities' appear in dual networks?	
Set 2. 1	Intent to Participate		
IP1	Intent to Participate	Is 'intent to participate' valid for dual network participants?	
IP2	Likelihood to Participate	Is 'likelihood to participate' valid for dual network participants?	
IP3	Plan to Participate	Is 'plan to participate' valid for dual network participants?	

Variables		Query	Hypothesis
Code Short Name			(if applicable)
IP4	Other?	Are other variables needed to capture 'intent to participate'?	
Set 3. N	Moderators		
M1	Subject Age	Does age moderate effect?	Yes
M2	Subject Gender	Does gender moderate effect?	No
M3	Subject Dual Network Experience	Does leader collaboration experience moderate effect?	Yes
M4	Organization size	Does organization size moderate effect?	Yes
M5	Organization Dual Network (DN) experience	Does organization collaboration experience moderate effect?	Yes
<b>M</b> 6	Other individual moderators?	Are other individual moderators needed? If so, what?	Yes
M7	Other organizational moderators?	Are other organizational moderators needed? If so, what?	Yes
Set 4. I	Benefit Expectancy	A CONTROL OF THE PARTY OF THE P	
BE1	Ability to do Job	Does dual network potential to be 'useful to participants in doing their jobs' increase 'intent to have organization participate?'	Yes
BE2	Task Completion	Does dual network potential to 'enable an organization to accomplish tasks more quickly' increase 'intent to have organization participate?'	Yes
BE3	Productivity	Does dual network potential to 'increase organizational productivity' increase 'intent to have organization participate?'	Yes
BE4	Financial Performance	Does dual network potential to 'improve financial performance' increase 'intent to have organization participate?'	Yes
BE5	Value of Decision	BE6. Does belief that decision 'will be seen as positive contribution to the organization by my superiors and peers' increase 'intent to have organization participate?'	Yes
BE6	Other Value	Are other variables needed to measure benefit expectancy? If so, what?	Yes
Set 5.	Cost Expectancy		
CE1	Leader Time and Effort	Does decreased expectation of 'time and effort' by leaders increase 'intent to have organization participate?'	Yes
CE2	Organization Time and Effort	Does decreased expectation of 'time and effort' by the organization increase 'intent to have organization participate?'	Yes
CE3	Financial Commitment	Does decreased relative financial commitment expectation of 'time and effort' by the organization increase 'intent to have organization participate?'	Yes
CE4	Leader Reputation Risk	Does decreased perceived risk to leader's social capital decrease 'intent to have organization participate?'	Yes
CE5	Organizational Reputation Risk	Does decreased perceived risk to organization's social capital increase 'intent to have organization participate?'	Yes
CE6	Other?	Are other variables needed to measure cost	No

Variables		Query	Hypothesis
Code	Short Name		(if applicable)
		expectancy? If so, what?	-FF
Set 6. S	Social Influence		
SI1	Support by Influential People	Does 'intent to have organization participate' increase when people who influence a leader's decisions think that the organization should participate?	Yes
SI2	Support by Important People	Does 'intent to have organization participate' increase when people who are important to leader think that the organization should participate?	Yes
SI3	Support by Superiors	Does 'intent to have organization participate' increase when people to whom a leader reports thinks that the organization should participate?	Yes
S14		Are other variables needed to measure social influence? If so, what?	No
	Facilitating Conditions		
FC1	Subject Resources	Does increase in 'subject resources necessary to participate' increase intent to participate?	Yes
FC2	Organizational Resources	Does increase in 'organizational resources necessary to participate' increase intent to participate?	Yes
FC3	Dual Network Resources	Does increase in 'DN resources necessary to support intent to participate' increase intent to participate?	Yes
FC4	Subject Knowledge	Does increase of 'subject knowledge necessary to participate' increase intent to participate?	Yes
FC5	Organizational Knowledge	Does increase of 'organizational knowledge necessary to participate' increase intent to participate?	Yes
FC6	Dual Network Knowledge	Does increase of 'DN knowledge necessary to support intent to participate' increase intent to participate?	Yes
FC7	Subject Tools and Technologies	Does increase in 'subject tools and technologies necessary to participate' increase intent to participate?	Yes
FC8	Organizational Tools and Technologies	Does increase in 'organizational tools and technologies necessary to participate' increase intent to participate?	Yes
FC9	Dual Network Tools and Technologies	Does increase in 'DN tools and technologies necessary to support intent to participate' increase intent to participate?	Yes
FC10	Subject Staff Support	Does increase of 'subject staff support needed to participate' increase intent to participate?	Yes
FC11	Organizational Staff Support	Does increase of 'organizational staff support needed to participate' increase intent to participate?	Yes
FC12	Dual Network Staff Support	Does increase of 'DN staff support needed to support participation' increase intent to participate?	Yes
FC13	Environmental Stability	Does increase in environmental stability increase intent to participate?	Yes
FC14	Resource Munificence	Does increase in financial munificence in the	Yes

Variables Code Short Name		Query	Hypothesis (if
	SHOTE I WANTE		applicable)
		environment increase intent to participate?	
FC15	Other?	Are other variables needed to measure	Yes
		facilitating conditions? If so, what?	
N/A		Is there duplication or overlay of factors?	Yes
	Vhole-network Attributes		
WN1	Rules and norms	Does increased Rules and Norms increase SI?	Yes
	(as steering mechanisms)		
WN2	Learning and Education	Does increased Learning and Education increase SI?	Yes
WN3	Dominant Core	Does increased Dominant Core increase BE, LCE, SI, FC?	Yes
WN4	Embedded Relationships	Does increased Embedded Relationships increase BE, LCE, SI, FC?	Yes
WN5	Right Type of Governance?	Does Right Type of Governance increase BE, LCE, SI, FC?	Yes
WN6	Formalization	Does increased Formalization increase BE, LCE, SI, FC?	Yes
WN7	Network Inner Stability	Does increased Network Inner Stability increase BE, LCE, SI, FC?	Yes
WN8	Stability Management (degree to which subject buffers instability /nurtures stability in the network)	Does increase in Stability Management increase BE, LCE, SI, FC?	Yes
WN9	Accountability Management (assignation of accountability of managers for performance and results for the whole- network and community)	Does increase in Accountability Management increase BE, LCE, SI, FC?	Yes
WN10		Does increase in Steering Network Processes increase BE, LCE, SI, FC?	Yes
WN11		Does increase in Generic Networking increase BE, LCE, SI, FC?	Yes
WN12	Management Tenure (tenure of whole-network management team)	Does increase in Management Tenure increase BE, LCE, SI, FC?	Yes
WN13		Does increase in Staff Coherence increase BE, LCE, SI, FC?	Yes
WN14	1	Does increase in Services Capability increase BE, LCE, SI, FC?	Yes
WN15		Do other whole-network attribute variables significantly affect BE, LCE, SI, FC? If so, what?	Unsure
Set 9.	Network IT Attributes		
NIT1	Environmental Linking	Does increased Environmental Linking Network	Yes

Variables		Query	Hypothesis
Code	Short Name		(if applicable)
	Network IT	IT improve BE, SI?	
NIT2	Market Bridging Network IT	Does increased Market Bridging Network IT improve BE, SI?	Yes
NIT3	Governance Network IT	Does increased Governance Network IT improve SI, FC?	Yes
NIT4	Functional Network IT	Does increased Functional Network IT improve LCE, FC?	Yes
NIT5	Individual Network IT	Does increased Individual Network IT improve FC?	Yes
NIT8	Network IT Openness	Does increased Network IT Openness improve LCE?	Yes
NIT9	Network IT Innovativeness	Does increased Network IT Innovativeness improve SI, LCE?	Yes
NIT11	Network IT Environmental Stability	Does increased Network IT Environmental Stability improve SI, FC?	Yes
NIT12	Network IT Outsourcing	Does increased Network IT Outsourcing improve BE, LCE, FC?	Yes
NIT13	Network IT Ownership Symmetry	Does increased Network IT Ownership Symmetry improve SI?	Yes
NIT14	Network IT Abundance	Does increased Network IT Abundance improve FC?	Yes
	Other	Do other Network IT variables significantly affect BE, LCE, SI, FC? If so, what?	Unsure

DN, Dual Network (a network IT dependent whole-network); IT, Information Technology; Network IT, Network Information Technology

# 4.6. Instrument Development and Completion

Three instruments were developed and used for the study. The instruments were designed to support triangulation of data for each site (network level) and the selected individuals (individual level) and their affiliated organization(s) (organizational level) with respect to each variable and hypothesis. Instrument design allowed evidence from multiple sources to be recorded in a tabular form, with columns for evidence which supported, refuted or provided alternate explanations for the phenomena. This format was designed to support systematic review of the data by the researchers as a basis for making determinations about variable validity and effects. Actual instruments used are shown in

Appendix 4. In practice, the instruments evolved and were refined as the researchers worked through the subjects and documents.

## 4.6.1. Instrument 1: Participation Opportunity Types

Instrument 1 had two parts, 1a and 1b. Instrument 1a: participation opportunity types – non-standardized was designed to capture site (network level) information about the types of participation opportunity each site presented to participants. Records from each site were analyzed beginning in their pre-start up period. A text description of each opportunity was recorded, along with the month numbers from the start in which the opportunity appeared.

Instrument 1b: participation opportunity types – standardized and ranked, supported conversion of opportunities listed in instrument 1a into a standardized format. Each opportunity type was listed next to columns which described whether and how intent to participate and actual participation could be measured for that opportunity. If the actual participation opportunity could be measured, it was considered valid.

# 4.6.2. Instrument 2: Subject Profile

Instrument 2: subject profile was designed to capture individual level and organizational level information about individual participants and their affiliated organization(s) at a given point in time with respect to a given participation opportunity. An example of this instrument is contained in the Appendix 4. Instrument 2 included sections for answers to various queries related to variable sets 1-7. The instrument included places to enter answers to queries about what type of participation opportunity

the subject participated in, what moderator attributes were associated with the subject and his/her affiliated organization, and the subject's level of intent to participate. In addition, for sets 4-7 (the predictors), the instrument provided places for entry of data in answer to queries about each predictor variable, including: 1.) whether the variable as defined was valid for that individual; 2.) if the variable was valid, data which supported, refuted, or provided rival explanations for the proposed effect of the factor on participation; and 3.) whether the proposed effect was supported.

# 4.6.3. Instrument 3: Site Profile

Instrument 3: site profile was designed to capture network level information about the HIEN of interest. Instrument 3 contains sections for variable sets 8-9. For each site, the instrument provided places for entry of data in answer to queries about each site variable and hypothesis, including: 1.) whether the site variable as defined was valid for that site; 2.) if the variable was valid, data which supported, refuted, or provided rival explanations for the proposed effect of the factor on the predictors influencing intent to participate; and 3.) whether the proposed effect was supported.

#### 4.7. Assembling Supporting and Refuting Evidence and Alternate Explanations

Instruments 2 and 3 were developed using a tabular format with columns for entry of qualitative evidence related to variable validity, evidence which supported hypotheses, evidence which refuted hypotheses, and evidence pointing to alternative explanations for the phenomenon being observed. An iterative process was used. Researcher 1 would complete part of an instrument for a few cases, and then researchers 1 and 2 would meet

to review and discuss what had been done. Over approximately 4 months of meetings, multiple changes were made to the instrument designs, wording of the prompting questions used to elicit answers to questions, the wording of answers to the questions (e.g. the wording of the ordinal variable choices) and the descriptions of different types of qualitative evidence being considered. Each instrument evolved significantly over time through this process.

# 4.8. Triangulation and Coding

Consistent with established practices for strengthening validity and reliability of analysis of qualitative data (Creswell 2003; Marshall et al. 2006; Yin 2008), two types of triangulation were used in completing each of the instruments for each case. First, multiple sources of information about the same phenomena were evaluated. Second, two researchers reviewed the data in each of the instruments. In situations where the two researchers disagreed on an interpretation, discussion, debate and review of source information occurred until a consensus was reached on the interpretation. Final decisions about the validity and effects of each variable for each case were made by the two researchers, sitting together and discussing and debating until both agreed on the interpretation. Final interpretations were then used to add codes to each variable for each case regarding validity and effect of the variable in that case. With respect to validity, each variable was coded as valid, valid with questions, or not valid. With respect to affects on participation of variables in sets 3-9, variables for each subject were coded based on whether the hypothesis was supported, supported with questions, or not supported.

#### 4.8.1. Managing Potential Researcher Bias

Familiarity with the social and organizational context in which documents and records are produced can increase validity of retrospective case study research, provided potential biases associated with prior interactions are considered and methods to reduce influence of those biases are used (Yin 2008). Either one or both of the two researchers had met personally all of the 109 individuals included in the study between 2005 and 2010 in the HIEN settings of interest. These meetings occurred in the context of several action research initiatives (Davison et al. 2004; Minkler 2000; Whyte 1989) in which the researchers were providing support and guidance to the HIENs. These prior meetings ranged from a single 1 hour meeting with some participants to many hours of interaction with others in board meetings, focus groups, and other contexts. Thus, the researchers had some familiarity with social contexts in which documents and records were produced.

The potential for these prior interactions to influence observations in ways which could reduce objectivity for this study was considered and discussed. Processes of reflection to consider how to reduce bias related to prior relationships and connections can reduce risks to validity in qualitative research (Cargo et al. 2008; Marshall et al. 2006; Yin 2008). The researchers took time to reflect on their potential biases related to their prior work, and to discuss and debate how they were interpreting information to reduce potential for biased interpretation of the data. In addition, the researchers took care to answer questions with the context of the theory (DNPT) being used in this study. In general, given the complexity of the phenomena being considered, the researchers believe that their interpretations of the data were strengthened by their familiarity with

the individuals, organizations and sites involved. During the process, new insights and perspectives were gained, and the researchers were at times surprised by what was being learned.

# 4.9. Data Summary and Quantitative Analyses

After the instruments were completed for each subject and site, data was summarized and invalid variables excluded. Data from sets 4-7 (the predictor variables) were entered into SPSS. A principle component analysis was done to identify common components, or factors, in the predictor data. New variables were created by combining similar variables. A regression analysis was done to analyze effect on intent to participate across the six sites. Quantitative and qualitative data were then both considered in the interpretation of the data.

## 4.10. Data Management

All instruments were developed and data stored using Microsoft Excel and Word software. SPSS version 17 was used for the statistical analyses.

# 4.11. Confidentiality

The research was determined to be IRB exempt by the University of Louisville IRB review board. The data used was organizational and commercial in nature, was either drawn from websites and public records or used by permission and will be published only in non-identifiable form.

#### 4.12. Justification

The study design is consistent with established best practices criteria for conducting exploratory case studies. Case study methods are appropriate to use in exploratory theory building research (Yin 2008). Case study methods are recommended for studies of whole-networks (Provan et al. 2007) and information systems (Benbasat et al. 1987). Use of theory to generate variables and hypotheses can strengthen case studies by helping focus attention (Eisenhardt 1989; Yin 2008). While not a representative sample, the selection of 6 sites (network level cases) 109 associated individuals (individual level cases) and 125 affiliated organizations (organizational level cases) strengthened the ability to identify themes which are consistent across multiple levels and across multiple cases within each level. Methods used to strengthen validity and reliability of findings included: identification of the risks to validity and reliability posed by the type of research being conducted (Yin 2008); use of theory to focus the investigation (Yin 2008); development of instruments which present information in tabular form (Yin 2008); assembly of data which supports, refutes or provides alternative or 'rival' explanations (Eisenhardt 1989; Yin 2008); triangulation of data from multiple sources (Jick 1979); review of data by two researchers (Yin 2008); use of mixed methods (Creswell 2003); and ongoing discussion and reflection by the researchers to identify and manage risks to validity associated with researchers' unexamined theoretical beliefs and/or prior relationships with the sites and subjects (Yin 2008).

# 4.13. Limitations

Despite the use of best-practice methods to maximize validity and reliability of the study, the findings are only applicable to the six HIEN sites (network level) and the associated individuals (individual level) and organizations (organizational level) in this study. The cases are not a random sample, and the findings are not generalizable to all sites, individuals or organizations.

### **CHAPTER 5. RESULTS**

Results of the research are summarized in Table 9 and 10. Table 9 shows results for variable sets 1-7 and reflects analysis of two participation opportunities (POs), a less challenging and more challenging one. Table 10 shows results for sets 8-9. Source data supporting the findings for each set appear in tables in Appendix 5.

In some cases in sets 3-7, some invalid data scores changed somewhat for individuals with respect to different predictor variables. For example, for variables BE1, BE2 and BE3, 11% of individuals were coded as invalid because they did not have a job "as such" with an organization they represented. In BE4 and CE2 invalid subjects dropped to7% and 4% respectively, because the question became relevant to self-employed individuals or individuals serving on boards of organizations (but not employed by them). In addition, in some instances, the invalid % changed for the same individual depending on the participation opportunity being considered. These differences occurred because the answers changed based on nuances of the questions asked in the context of different POs, or because a different time-period was being considered for the subject (e.g. the individual changed employers but stayed on the board).

Table 9: Summary of Results – Sets 1-7

Variable Code Name		Question(s)	Valid?	Alt.	Answer	PO1	PO2
Code	Name			Exp?		Mean SD	Mean SD
Set 1.	Actual Participation						
AP1	Actual Participation Variables	What types of 'participation opportunities' appear in dual networks?	Yes*	N/A	See Table 12		
<u>Set 2.</u>	Intent to Participate						
IP1	Intent to Participate	Is 'intent to participate' valid for dual network participants?	Yes	No	Yes	4.6 .9	2.6 1.09
IP2	Likelihood to Participate	Is 'likelihood to participate' valid for dual network participants?	Yes	No	Yes	4.6 .9	2.6 1.09
IP3	Plan to Participate	Is 'plan to participate' valid for dual network participants?	Yes	No	Yes	4.6 .9	2.6 1.09
IP4	Other?	Are other variables needed to capture 'intent to participate'?	N/A	N/A	No		
Set 3.	Moderators				•		
M1	Subject Age	Does age moderate effect?	Yes	No	Yes**		
M2	Subject Gender	Does gender moderate effect?	Yes	Yes	No**		
M3	Subject Dual Network Experience	Does leader collaboration experience moderate effect?	Yes	No	Yes		
M4	Organization size	Does organization size moderate effect?	Unsure*	Yes	Unsure**		
M5	Organization Dual Network (DN) experience	Does organization collaboration experience moderate effect?	Yes*	Yes	Yes**		
M6	Other individual moderators?	Are other individual moderators needed? If so, what?			Yes		
M6a	Subject Level of Authority	What was the level in the organization/ group of this subject?	Yes	Yes	No**		
M6b	Professional Membership	What, if any, professional membership, license to practice or other legally recognized authority to practice in their profession did this individual have? (If more than one, select most influential one)	Yes	Yes	Yes**		
M7	Other organizational moderators?	Are other organizational moderators needed? If so, what?	N/A	N/A	Yes		
M7a	Organizational Level	At what level in the network did this organization/ group operate?	Yes*	Yes	Yes*		
M7b	Product/Service of Organization/ Group	What was the primary product or service which this organization/ group produced or supported in this network?	Yes	Yes	Yes**		

Varia	ble	Question(s)	Valid?	Alt.	Answer	PO1	PO2	
Code	Name			Exp?		Mean SD	Mean SD	
Set 4.	Benefit Expectancy							
BE1	Ability to do Job	Does dual network potential to be 'useful to participants in doing their jobs' increase 'intent to have organization participate?'	Yes*	Yes	Yes**	2.7	2.4	
BE2	Task Completion	Does dual network potential to 'enable an organization to accomplish tasks more quickly' increase 'intent to have organization participate?'	Yes*	Yes	Yes**	2.7	2.3	
BE3	Productivity	Does dual network potential to 'increase organizational productivity' increase 'intent to have organization participate?'	Yes*	Yes	Yes**	2.6	2.3 .58	
BE4	Financial Performance	Does dual network potential to 'improve financial performance' increase 'intent to have organization participate?'	Yes	Yes	Yes	2.6	2.4	
BE5	Value of Decision	BE6. Does belief that decision 'will be seen as positive contribution to the organization by my superiors and peers' increase 'intent to have organization participate?'	Yes	Yes	Yes**	3.5	2.7	
BE6	Other Value	Are other variables needed to measure benefit expectancy? If so, what?	N/A	N/A	No			
Sat 5	. Cost Expectancy	J	<u> </u>	<u> </u>			-	
CE1	Subject Time and Effort	Does decreased expectation of 'time and effort' by leaders increase 'intent to have organization participate?'	Yes	Yes	Yes	3.4	3.2 .53	
CE2	Organization Time and Effort	Does decreased expectation of 'time and effort' by the organization increase 'intent to have organization participate?'	Yes	Yes	Yes	3.5 .52	3.2 .45	
CE3	Financial Commitment	Does decreased relative financial commitment expectation of 'time and effort' by the organization increase 'intent to have organization participate?'	Yes	Yes	Yes	3.8	2.9	
CE4	Individual social	Does decreased perceived risk	Yes*	Yes	Yes**	3.7	3.1	

Varia	ble	Question(s)	Valid?	Alt.	Answer	PO1	PO2	
Code	Name			Exp?		Mean SD	Mean SD	
	capital risk	to leader's social capital 'increase 'intent to have organization participate?'				.73	.42	
CE5	Organization/Group Reputation Risk	Does decreased perceived risk to organization/group's social capital increase 'intent to have organization participate?'	Yes*	Yes	Yes	3.9	3.2 .52	
CE6	Other?	Are other variables needed to measure cost expectancy? If so, what?	N/A	N/A	Yes			
CE6a	Regulatory Compliance Cost	Does decreased cost of regulatory compliance increase 'intent to have organization participate?'	TBD	TBD	TBD			
Set 6.	Social Influence			<b>!</b>	. <b>l</b>			
SI1	Support by Influential People	Does 'intent to have organization participate' increase when people who influence a leader's decisions think that the organization should participate?	Yes	Yes	Yes	3.8 .56	2.9 .71	
SI2	Support by Important People		Yes	Yes	Yes	3.8 .56	2.9 .71	
SI3	Support by Superiors	Does 'intent to have organization participate' increase when people to whom a leader reports thinks that the organization should participate?	Yes*	Yes	Yes**	3.8	2.9 .69	
S14		Are other variables needed to measure social influence? If	N/A	N/A	No			
Set 7	Facilitating Conditions	so, what?	<u> </u>		1	1		
FC1	Subject Resources	Does increase in 'subject resources necessary to participate' increase intent to participate?	Yes	Yes	Yes	3.2	3.2	
FC2	Organizational Resources	Does increase in 'organizational resources necessary to participate' increase intent to participate?	Yes*	Yes	Yes	3.2	3.2	
FC3	Dual Network Resources	Does increase in 'DN resources necessary to support intent to participate' increase intent to participate?	Yes	Yes	Yes	3.1	3.1	

Variable		Question(s)	Valid?	Alt.	Answer	PO1	PO2
Code	Name			Exp?		Mean SD	Mean SD
FC4	Subject Knowledge	Does increase of 'subject knowledge necessary to participate' increase intent to participate?	Yes	Yes	Yes**	2.7	2.7 .59
FC5	Organizational Knowledge	Does increase of 'organizational knowledge necessary to participate' increase intent to participate?	Yes*	Yes	Yes	2.7	2.7 .51
FC6	Dual Network Knowledge	Does increase of 'DN knowledge necessary to support intent to participate' increase intent to participate?	Yes	Yes	Yes	2.5	2.5 .50
FC7	Subject Tools and Technologies	Does increase in 'subject tools and technologies necessary to participate' increase intent to participate?	Yes	Yes	Yes**	3.2	3.2 .53
FC8	Organizational Tools and Technologies	Does increase in 'organizational tools and technologies necessary to participate' increase intent to participate?	Yes*	Yes	Yes**	3.2	3.2
FC9	Dual Network Tools and Technologies	Does increase in 'DN tools and technologies necessary to support intent to participate' increase intent to participate?	Yes	Yes	Yes*	2.9	2.9 .28
FC10	Subject Staff Support	Does increase of 'subject staff support needed to participate' increase intent to participate?	Yes	Yes	Yes**	3.2	3.2
FC11	Organizational Staff Support	Does increase of 'organizational staff support needed to participate' increase intent to participate?	Yes*	Yes	Yes**	3.1	3.1 .36
FC12	Dual Network Staff Support	Does increase of 'DN staff support needed to support participation' increase intent to participate?	Yes	Yes	Yes	3.0	3.0 .21
FC13	Environmental Stability	Does increase in environmental stability increase intent to participate?	Yes	Yes	Yes	2.4 .50	2.4
FC14	Resource Munificence	Does increase in financial munificence in the environment increase intent to participate?	Yes	Yes	Yes	3.0	3.0
FC15	Other?	Are other variables needed to measure facilitating conditions? If so, what?	N/A	N/A	No		

<sup>\*</sup>Additional research recommended to further develop/validate this variable; \*\* Additional research recommended on effect of variable.

Table 10: Summary of Results – Sets 8-9

Code	Name Questions		Valid	Alt. Exp?	For/ Against	Answer	
Set 8. W	hole-network Attributes			-	<u> </u>		
WN1	Rules and norms	Does increased Rules and	Yes*	No	6/2	Yes	
	(as steering mechanisms)	Norms increase SI?					
WN2	Learning and Education	Does increased Learning and Education increase SI?		No	5/0	Yes	
WN3	Dominant Core  Does increased Dominant Core increase BE, LCE, SI, FC?  Yes*		Yes*	No	6/2	Yes**	
WN4	Embedded Relationships	Does increased Embedded Relationships increase BE, LCE, SI, FC?	Yes*	No	6/2	Yes**	
WN5	Right Type of Governance?	Does Right Type of Governance increase BE, LCE, SI, FC?	Yes*	No	6/0	Yes	
WN6	Formalization	Does increased Formalization increase BE, LCE, SI, FC?	Yes	No	6/0	Yes	
WN7	Network Inner Stability	Does increased Network Inner Stability increase BE, LCE, SI, FC?	Yes*	No	6/0	Yes	
WN8			Yes*	Yes	6/2	Yes**	
WN9			Yes	No	6/0	Yes	
WN10	Steering Network Processes (processes to support ethical decision-making, and facilitate centralization of control)	Does increase in Steering Network Processes increase BE, LCE, SI, FC?	Yes*	No	6/0	Yes	
WN11	Generic Networking (time spent interacting with network constituencies to identify tensions, and blend participant interests to achieve whole-network goals)	Does increase in Generic Networking increase BE, LCE, SI, FC?	Yes*	Yes	6/0	Yes**	
WN12			Yes	No	6/0	Yes	
WN13	Staff Coherence (competitiveness vs. coherence of staff)	Does increase in Staff Coherence increase BE, LCE, SI, FC?	Yes*	No	6/0	Yes	
WN14			Yes	No	1/0	Unsure**	
WN15	Other	Do other whole-network attribute variables significantly affect BE,	N/A	N/A		Yes	

		LCE, SI, FC? If so, what?				
	Resource Availability	site have adequate resources, such as facilities, staff, and funding, to achieve its goals?		No	6/0	Yes
	etwork IT Attributes					
NIT1	Environmental Linking Network IT	Does increased Environmental Linking Network IT improve BE, SI?	Yes*	No	6/2	Yes**
NIT2	Market Bridging Network IT	Does increased Market Bridging Network IT improve BE, SI?	Yes*	No	6/2	Yes
NIT3	Governance Network IT	Does increased Governance Network IT improve SI, FC?	Yes*	No	6/3	Yes**
NIT4	Functional Network IT	Does increased Functional Network IT improve LCE, FC?	Yes*	No	6/1	Yes**
NIT5	Individual Network IT	Does increased Individual Network IT improve FC?	Yes* Yes		6/0	Yes**
NIT8	Network IT Openness	Does increased Network IT Openness improve LCE?	Yes*	Yes	4/2	Unsure**
NIT9	Network IT Innovativeness	Does increased Network IT Innovativeness improve SI, LCE?	Yes*	Yes	6/1	Unsure**
NIT11	Network IT Environmental Stability	Does increased Network IT Environmental Stability improve SI, FC?	Yes*	No	6/0	Yes
NIT12	Network IT Outsourcing	Does increased Network IT Outsourcing improve BE, LCE, FC?	Yes	No	5/0	Yes**
NIT13	Network IT Ownership Symmetry	Does increased Network IT Ownership Symmetry improve SI?	Yes*	No	6/0	Yes
NIT14	Network IT Abundance	Does increased Network IT Abundance improve FC?	Yes*	No	6/0	Yes
	Other	Do other Network IT variables significantly affect BE, LCE, SI, FC? If so, what?				No

<sup>\*</sup>Additional research recommended to further develop/validate this variable; \*\* Additional research recommended on effect of variable.

## 5.1. Set 1: Actual Participation

Variable set 1 contained 1 question: what types of participation opportunities appear in dual networks? Study of the 6 sites found a diverse set of opportunities (shown in Table 11). For example, site 1 went through 7 identifiable stages of development in which opportunities to participate emerged. These included: pre-formation exploration (months 1-21); corporate formation, phase 1 (months 22-27); corporate formation, phase 2 (month 27); goal formation (vision, mission, values) (months 25-33); start-up planning and fundraising (months 40-46); research and planning meetings and interviews (months 40-47); business planning (develop, finalize and approve) (months 45-50); outsource health information exchange vendor selection (months 51-57). Other sites had different stages and timelines, such as conducting trade-shows and education events (site 4), or corporate formation earlier or later in the process (sites 3 and 5).

Table 11: Set 1: Actual Participation Opportunity Types – Non-Standardized, by Site

Participation Opportunity	Months	Participation Opportunity	Months
Site 1		Site 4	
Pre-formation exploration	1-21	Goal formation phase 1 (HIE	17-27
		planning and education for state)	$\perp$
Corporate formation (phase 1)	22-27	Business Plan for planning and	25-59
		education services (refined yearly)	
Corporate formation (phase 2 – handover)	27	Fundraising	25-59
Goal formation (vision, mission, values)	25-33	Participate in educational	25-59
		events/tradeshows	
Start-up planning and fundraising	40-46	Planning phase 2: planning for	47-59
	E	growth opportunities (including	
		providing HIE services)	
Research and planning meetings and	40-47	Lobby state government for	47-59
interviews		recognition as state designated entity	
		for HIE	
Lobby state government for formal	35- 60	Operational funding and	55-65
recognition as 'exclusive' HIE for metro		implementation (phase 2 – EMR	
area.		education)	
Business plan (develop, finalize and	45-50	<u>Site 5</u>	
approve)			
Outsource HIE vendor selection	51-57	Pre-formation exploration	1-63

Participation Opportunity	Months	Participation Opportunity	Months
Operational funding and implementation	58-76	Goal formation (4 organizations)	11-19
Site 2		Start-up planning, fundraising	16-19
Pre-formation exploration	1-26	Select planning vendor	20-25
Legislative development	27-46	Participate in research and planning process	26-60
Identity formation (interpreting legislation by board)	47-57	Business plan Version 1 (develop, finalize and approve)	46-54
Action plan (develop, finalize, approve)	54-64	Outsource HIE vendor selection	55-64
Conduct annual trade-shows and educational event	56-71	Corporation formation	64-66
Form operating corporation	65-70	Business plan Version 2 (develop, finalize and approve)	65-75
Operational funding and implementation	68-71	Operational funding and implementation	69-76
Site 3		<u>Site 6</u>	
Pre-formation exploration	1-4	Pre-formation exploration (each party contributed staff)	1-10
Corporation formation	5-8	Corporate formation	9-11
Goal formation	6-8	Goal formation	10-13
Select/engage third party administrative org	6-8	Start-up planning and fundraising	12-15
Participate in research and planning	6-8	Business plan (develop, finalize and approve)	15-17
Business plan (develop, finalize and approve)	9-16	Outsource HIE vendor selection (from merger partner)	16-20
Site 4		Operational funding and implementation	21-
Pre-formation exploration (governor gives executive order for call to action summit with follow-up)	1-15		
Corporate formation (board and non-profit form)	15-18		

Analysis of similarities among these opportunities led to development of the standardized typology shown in Table 12. Participation opportunities identified include opportunities to participate in idea generation, board/committees, public comment/input, investment in plan development, investment in start-up, use of services, use of educational services, lobbying for protected status from government, and providing services to the network. Each of these types of *actual participation* except idea generation were found to be measurable in principle, and had potential to correlate with *intent to participate*. However, a site (a dual network) would need to maintain formal records of invitations and actual participation to support measurement of these factors.

After its formation, the standardized typology was tested for validity for the 109 subjects (individual and organizational levels) in the study. For each subject, questions about two participation opportunities, a 'less challenging' and a 'more challenging' one, were asked and answered. A participation opportunity was scored as valid if it could be answered, e.g., it 'fit', for all or virtually all of the subjects. The participation opportunities selected were found to be valid for 100% of the subjects in the study. However, some types of participation opportunity (such as the opportunity to use technology services) were not able to be evaluated because the opportunity was not offered by the sites in this study.

Table 12: Set 1: Actual Participation Opportunity Types – Standardized and Ranked

Particip opportu		Prompt	Is Intent to participate measurable?	Prompt	Is actual participation measurable?
			If so, how?		If so, how?
1. Gen	erate idea	Were one or more people involved in coming up with ideas?	No		No
	vide ling to lore idea	Were one or more funders invited to participate in preformation funding?	By network entrepreneur(s)	Did the subject provide funding?	Yes  Based on funding records
Mee	ticipate in etings to lore Idea	Was the subject invited to participate in pre-formation exploration?	By network entrepreneur(s)	Did the subject attend meetings?	Yes  Based on attendance at meetings
com	board/ amittees	Was the subject invited to participate as a member of a board or committee?	Yes  Based on response to invitations to attend or renew	Did the subject attend meetings? How did the subject vote?	Yes  Based on attendance at meetings and voting record.
deve	est in plan elopment	Was the subject invited to invest in plan development?	Yes  Based on pre- funding survey		Yes  Based on actual investment made
6. Pro pub com inpu	olic nment/	Was the subject invited to provide comment as a potential member of the network?	Yes  Based on response to invitations	Did the subject make comments or attend comment meetings?	Yes  Based on record of comments or attendance at meetings.
	est in t-up of rations		Yes  Based on pre- funding survey		Yes  Based on actual investment made
	services	Was the subject invited to use technology services offered by network?	Yes  Based on records of invitation	Did subject use technology services offered by network?	Yes  Based on actual use of services
for stat	ernment protected -	Was the subject invited to lobby government for protected status?	Yes  Based on records of request(s)	Did subject lobby for protected status?	Yes  Requires reporting back by subject.
ser	cational - vices	Was the subject invited to use educational services offered by network?	Yes  Based on records of invitation	Did subject use educational services offered by network?	Yes  Based on actual use of services
11.Ser pro	vices vider	Was the subject invited to provide services to the network?	Yes  Based on records of invitation	Did subject actually provide services to the network?	Yes  Based on records of actual provision of services.

# 5.2. Set 2: Intent to Participate

Variable set 2 contained 3 variables designed to measure *intent to participate*. For variables 2-4, a 5 point Likert-type scale was developed and used to assess the validity of the proposed variables. Valid answers to these questions were generated for 100% of the subjects. The answers (means and standard deviations) for each of the 3 questions were almost identical for each subject, indicating likelihood that they are measuring the same construct.

No additional questions to measure *intent to participate* were believed to be needed. However, some questions were raised with respect to the meaning of the term 'intent to participate' as it relates to different types of participation opportunities. Some opportunities, such as participation in educational activities, posed little or no cost and risk to a group/organization represented by a subject. In such an instance, a subject's indication of being 'likely to participate' may imply participation in a one-time event by just herself or a few people from her organization. For other opportunities, such as organization-wide use of a costly technology service, a high intent to participate may imply organization-wide intent to participate in a high-risk endeavor. In this case, 'intent to participate' will have a quite different meaning and implication. Furthermore, some participants represented no organization or group. In this instance, participation referred only to the individual's participation, and did not imply participation or support by any group or organization. Thus, the concept of intent to participate must be carefully defined to reflect the kind of participation opportunity being considered. The questions for measuring intent to participate were rated as valid, with the caveat that questions should

be tailored based on the type of participation opportunity being considered and who is being asked to participate.

#### 5.3. Set 3: Moderators

Variable set 3 contained 7 questions about *moderators* – variables which may moderate the effect of predictors on intent to participate.

For variable M1, subject age, subjects were placed into one of 7 groups based on their age: 18-24 (0%), 25-34 (0%), 35-44 (21%), 45-54 (53%), 55-64 (23%), 65-74 (3%), 75+ (0%). This attribute was measurable for all subjects. Ninety seven percent (97%) of the subjects in this cohort were between 35 and 64 years of age. No subjects were younger; 3% were older. Variable M1 was assessed as valid.

Hypothesis M1 was that age will have a moderating affect. It was anticipated that people at the youngest and oldest ends of the scale would be less likely to participate, because they would be less likely to have the confidence and support of their organization or group. Evidence for hypothesis M1 was the lack of subjects in the young and old age ranges. Evidence against hypothesis M1 was that age was not observed as having an effect on participation for any of the subjects studied. However, this could be because no very young or very old were present. No alternate explanations for these phenomena were found. Hypothesis M1 was supported with recommendations for additional research to look at effects on participation of being very young or very old.

For variable M2, subject gender, selections were male (59%) and female (41%). The attribute was measured for all subjects. It was assessed as valid.

Hypothesis M2 was that gender will have a moderating affect. It was anticipated that being female would reduce intent to participate, because subjects would be less likely to have the confidence and support of their organization or group in U.S. culture. No evidence for hypothesis M2 was found in the qualitative review. Evidence against hypothesis M2 was that 41% (nearly half) of subjects were female. Females appeared to carry authority, were accorded respect, and participated in ways comparable to males in this cohort. No alternative explanations were found for these phenomena. Thus, hypothesis M2 was not supported. Gender did not appear to moderate participation. However, additional research is recommended for influence of gender in other contexts.

Variable M3, subject dual network experience, considered 'what level of experience with dual networks and collaboration did this subject have?' To measure this attribute, a 5 point scale was used: virtually no DN experience (0%), little DN experience 29%), moderate DN experience (59%), high level of DN experience (12%), extremely high level of DN experience (0%). This attribute was found to be measurable for all subjects and assessed as valid.

Hypothesis M3 was that increase in subject experience with collaboration and dual networks will increase intent to participate. This is because dual network participation requires ability to work in a highly collaborative, networked environment in which decisions are made by consensus, rather than through hierarchy. Evidence for hypothesis M3 included: 1.) subjects with lower levels of experience in this area exhibited higher levels of impatience with the process, and were more likely to abandon it; 2.) some tried to manipulate or force the process, resulting in loss of goodwill from other participants; 3.) subjects with higher levels of experience appeared better able to

navigate the process of decision-making and help the collaborative move forward. No evidence against hypothesis M3 was found. No alternate explanations for the phenomena were identified. Hypothesis M3 was supported.

Variable M4, organization size, considered the effects of organization or group size on willingness to participate in opportunities. To measure this attribute, a 5 point scale was used: small (0-10 employees) (11%), somewhat small (11-499 employees) (24%), medium (500-4999 employees) (16%), large (5000 - 24999 employees) (22%), very large (25000+ employees) (24%). Several issues were identified which raised questions about the validity of this measure. First, while the attribute was measurable for 96% of subjects, it was not measureable for 4% who did not represent an employer and/or were not employed. In addition, questions emerged about the validity of using number of employees as a measure of size. A few organizations were found with few employees but very high revenues (one in the hundreds of millions). This led to questions about whether revenues might be a better measure of size, or whether employees of subcontracted vendors should be included. In addition, there were some associations, such as hospital associations, which, in themselves, had a low number of employees, but which represented organizations which collectively had hundreds of thousands of employees. Based on these considerations, the validity of variable M4 was rated as unsure, with recommendations for additional research to determine the best way to measure size of organizational/group participants.

Hypothesis M4 was that the number of employees would moderate participation. This moderation could occur in either direction. On the one hand, smaller organizations with less to lose might be more nimble and better able to participate and make decisions

about participating. On the other hand, larger organizations could be more likely to make credible commitments and commit capital and resources to support participation in a network over time. Evidence for hypothesis M4 was that both these patterns were seen in some instances. However, uncertainly about the validity of the measure raised questions about these findings. No alternative explanations for these phenomena were found. Hypothesis M4 was rated as unsure, with recommendations for additional research on how to assess effects by size.

Variable M5, organization/group dual network experience, considered the level of experience with dual networks and collaboration of the organization or group represented by the subject. To measure this attribute, a 5 point scale was constructed: virtually no DN experience (0%), a little DN experience (13%), moderate DN experience (72%), high level of DN experience (12%), extremely high level of DN experience (0%). This attribute was measurable for 97% of the subjects. In 3% of the cases the subject did not work for or represent an organization or group and thus the attribute was not measurable. Variable M5 was rated as valid, with the caveat that it was only applicable to individuals who formally represent or work for an organization or group.

Hypothesis M5 was that an increase in organizational experience with collaboration and dual networks will increase subject's intent to participate. This is because dual network participation requires ability to work in a highly collaborative, networked environment in which decisions are made by consensus, rather than through hierarchy. Evidence for hypothesis M5 was that subjects whose organizations had higher experience with collaboration did seem to receive more support for their participation and operated more confidently. No evidence against hypothesis M5 was found. An alternate

explanation for hypothesis M5 was that it may duplicate the social influence predictor, since it is driven by the level of support from others in the subject's group or organization. Hypothesis M5 was supported, with recommendations for additional research to assess overlap with social influence predictors.

Question M6 asked if additional individual moderators are needed for the model, and if so, what. Two additional variables, M6a and M6b, were added.

Variable M6a, subject level, was constructed to consider level of authority in the organization/ group which the subject represented. Reasons for its addition were the diversity of levels represented in the cohort and possible affects of those levels on decisions to participate. Selections were added as encountered. Selections included member, board of directors (4%), committee member, board of directors (0%), chair, board of directors (3%), member, dues paying (6%), elected official or legislator (4%), president/CEO/executive director (22%), CxO (CFO, COO, CMO, etc.) (15%), vice-president (23%), director (13%), manager (5%), staff (4%), and individual (4%). If subjects fit more than one selection, the more influential level was chosen. This attribute was found to be measurable in all cases and was rated as valid.

Hypothesis M6a proposed that a higher subject level would increase intent to participate in some opportunities. Specifically, the hypothesis was that the higher the level of board or staff level authority, the more likely it is that the subject will intend to participate. Evidence for hypothesis M6a was that some higher level personnel did exhibit high levels of commitment in some cases. Evidence against hypothesis M6a was that some lower level personnel appeared more likely to participate in some opportunities such as planning and education which required low levels of organizational

commitment. In addition, some higher level personnel did not participate in these, because they believed the opportunity was not important enough to justify their time. An alternate explanation for these phenomena was that people participate when there is a 'fit' between their roles and responsibilities, and the requirements presented by the opportunity to participate. Based on these results, hypothesis M6a was not supported, but recommendations were made for additional research to: 1.) look at effects of participation on level of 'fit' with authority and responsibility of the individual; and 2.) potential for fit to overlap with other predictors such as enabling conditions.

Variable M6b, professional membership, was constructed to consider effects of types of professional membership held by subjects. The reason for this addition was the observation that professional loyalties and obligations, especially for physicians, appeared to have strong influence on decisions about participation. Selections were added as encountered. Selections included: physician (M.D., D.O.) (16%), nurse (RN or higher) (3%), pharmacist (4%), attorney (6%), elected official (4%), university professor (5%), labor union member (1%), certified public accountant (1%), and none (61%). If subjects fit more than one selection, the more influential one was chosen. This attribute was found to be measurable and assessed as valid.

Hypothesis M6b proposed that the more power and influence a subject's professional membership provides them, the more it will moderate their intent to participate in opportunities. Evidence for this hypothesis came from the examples of physicians, whose profession clearly gave them power and influence in this context. They exhibited high levels of power and influence over decision-making in 5 of the 6 sites. In addition, university professors, attorneys and pharmacists exhibited strong loyalty to their

professions as well as to their employers, and also had comments which were accorded special respect in board meeting minutes based on their professional roles. No evidence against hypothesis M6b was found. An alternative explanation was that the influence of professional membership may be captured by the social influence predictors. Hypothesis M6b was supported, with recommendations for additional research to understand effects by type of professional affiliation, and potential overlap with social influence predictors.

Question M7 asked if additional organizational moderators are needed for the model, and if so, what. In response to this question, variables M7a and M7b were added.

Variable M7a, organizational level, was constructed to measure the level at which a group or organization operated in a network. The reason for this was the discovery that subjects representing all three ontological levels underpinning the model (individual, organizational and whole-network) were participating in the sites in this study. This discovery prompted construction of a hierarchy of entity levels to describe the type of entity represented by the subject. At the individual level, individuals were identified who participated as an individual (4%), as a representative of an informal group of individuals (e.g., consumers in a state) (1%), as a professional (e.g., as a physician) (0%), and as a representative of a network of professionals (e.g., a physician association) (8%). At an organizational level, individuals were identified representing traditional organizations (64%). At a network level, participants were identified representing interorganizational networks such as a hospital association whose purpose is to benefit its member organizations (14%).

Individuals were also identified who represented something new, which I called a *mixed network* (10%). A mixed network is a network which includes participants from at

least two of the three levels (individual, organization, and network). For example, a mixed network could include participants representing individuals and organizations, organizations and whole-networks, individuals and whole-networks, or individuals, organizations and whole-networks.

Three examples of mixed networks were found being represented in the HIENs in the study. A legislative network (4%) is a network of individuals, organizations and networks represented by an elected legislator. Several legislators participated in the HIENs, and stated they were making decisions on behalf of their 'electorate'. A policy network (3%) is a mixed network organized to recommend policy to government leaders or others. Policy networks identified were comprised of individual experts, representatives of organizations, and, in some cases, representatives of other networks. For example, a leader of a higher education policy network participated in one site. Participants representing policy networks stated they represented the interests of the policy network. A third type of mixed network (3%) was HIENs. HIENs included leaders representing other HIENs as well as individuals not representing any organizations. Participants representing an HIEN while also on the board of another HIEN had unique challenges, because they were in the position of collaborating with a potential competitor.

Variable M7a was measurable as constructed. However, only one level was recorded per subject. It was listed as valid, with a caveat that some individuals may represent multiple levels or entities. Recommendations are made for additional research to develop a typology of mixed networks and to consider effects on participation as participant heterogeneity increases.

Hypothesis M7a proposed that type of entity would moderate intent to participate.

Evidence for hypothesis M7a was that some mixed networks leaders were reluctant or unable to participate because of competitive issues (e.g., HIENs) or other institutional conflicts (e.g., state governmental procurement conflicts). No evidence against hypothesis M7a was found. An alternate explanation was that standard predictors related to benefit, cost, social influence and facilitating conditions may explain this variation. Hypothesis M7a was supported, with recommendations for additional research to explore potential overlap with the predictor variables.

Variable M7b, product/service of organization/ group, was constructed to consider the primary product or service which an organization/ group produced or supported in this network. The reason variable M7b was added was wide variation in the types of products and services offered by organizations and groups involved. Product/service categories were added as they were encountered. They included: health information exchange network (HIEN) (1%), consumer group advocate (e.g., AARP) (2%), Medicaid program or safetynet funder (4%), employer, union or Taft-Hartley fund (4%), Medicare program, or related service (1%), health plan, payor, or third party administrator (15%), health information technology vendor (2%), healthcare educator (college, university) (6%), pharmaceutical or medical product manufacturer (1%), hospital, skilled nursing facility, long term acute care or other in-patient facility (20%), pharmacy, medical supply store or other healthcare retailer (2%), public health department or group (2%), physician or doctor of osteopathy office or other out-patient facility (14%), nursing or allied health professional/facility (1%), HIEN vendor (consulting / business services) (4%), healthcare industry advocacy/network (3%), and government oversight/regulation or support (16%). If subjects fit more than one selection, the more influential one was chosen. This attribute was measurable for all subjects and assessed as valid.

Hypothesis M7b was that product/service of organization/ group would moderate participation. The assumption was that HIENs would by necessity offer products and services which benefited one type of participant more than another, and thus, type of product or service would affect participation. There was strong support for hypothesis M7b: significant debates occurred in all sites regarding what types of health information exchange services should be developed and for whose benefit. As different participant types felt their interests were being addressed, they became more likely to participate and vice versa. No evidence against hypothesis M7b was found. However, an alternate explanation is that the predictor variables, such as cost and benefit, would correlate closely with this variable. Perhaps increased diversity of stakeholders, in and of itself, reduces benefit and increases cost because of the compromises involved in keeping diverse stakeholders at the table. Hypothesis M7b was supported, with recommendations for additional research to determine overlay with predictor variables such as cost and benefit.

### 5.4. Set 4: Predictor Variables – Benefit Expectancy

Set 4 contains questions related to benefit expectancy, the first of the four predictors proposed in the dual network participation theory model. Five variables were proposed to capture benefit expectancy: ability to do job, task completion, productivity, financial performance and value of decision. In addition, a question was asked about the

need for other variables to measure benefit expectancy. Two participation opportunities (POs) were considered for each of these variables.

Variable BE1, ability to do job, considered the subject's perceptions regarding the ability of the site to increase his/her ability to do his/her job for the organization/ group s/he is representing. To measure this attribute, a 5 point scale was used: no potential increase (1%/4%), low potential increase (30%/52%), moderate potential increase (46%/30%), high potential increase (12%/3%), extremely high potential increase (0%/0%). This scale was valid for 89% of subjects who had jobs with an affiliated organization. However, it was not valid for 11% of subjects who did not work for an affiliated organization and thus, did not have a 'job' as such. For example, several individuals were self-employed; two were retired. The variable was assessed as valid, with the caveats that it would only apply to people affiliated with a group/organization for which they work. An alternative phrasing could be 'what is the ability of the site to help you do your work?' The term 'work' was found to be less restrictive than the term 'job'.

Hypothesis BE1 was that increase in ability to do job would positively influence intent to participate. Evidence for hypothesis BE1 was found in most valid cases. No evidence against hypothesis BE1 and no alternate explanations for this phenomenon were found. Hypothesis BE1 was supported, with recommendations for additional research on phrasing of the question.

Variable BE2, task completion, considers a subject's perceptions regarding the ability of the site to help the subject complete tasks for the organization/ group s/he is representing. To measure this attribute, a 5 point scale was used: no potential increase

(1%/3%), low potential increase (30%/54%), moderate potential increase (51%/31%), high potential increase (6%/1%), extremely high potential increase (0%/0%). This scale was also valid for 89% of subjects and invalid for 11% who did not work for an employer and thus did not have a 'job' as such. In addition, a question about the validity of the term 'tasks' came up, since the only assigned 'task' some subjects had was to participate in the HIEN. The variable was assessed as valid, with the caveats that it would only apply to tasks people were trying to accomplish on behalf of a group/organization. An alternative phrasing could be 'ability of the site to help you complete tasks related to your 'day-job'.

Hypothesis BE2 was that increase in ability to do tasks would positively influence intent to participate. Evidence for hypothesis BE2 was found in most valid cases. No evidence against hypothesis BE2 and no alternate explanations for this phenomenon were found. Hypothesis BE2 was supported, with recommendations for additional research on the phrasing of the question.

Variable BE3, productivity, considers a subject's perceptions regarding the ability of the site to increase productivity for the organization/ group s/he is representing. To measure this attribute, a 5 point scale was used: no potential increase (4%/5%), low potential increase (28%/55%), moderate potential increase (55%/28%), high potential increase (3%/1%), extremely high potential increase (0%/0%). This scale was also valid for 89% of subjects, and invalid for the 11% who did not work for an employer and thus did not have a 'job' as such. The variable was assessed as valid.

Hypothesis BE3 was that increase in productivity would positively influence intent to participate. Evidence for hypothesis BE3 was found in most valid cases. No

evidence against hypothesis BE3 and no alternate explanations were found. Hypothesis BE3 was supported.

Variables BE1, BE2 and BE3 had very similar responses. Thus these three appeared likely to be measuring the same construct. However, there are questions related to the meaning of 'job' and 'task' based on the position of the subject. For example, a CEO of a large organization may interpret the meaning of productivity or job very differently than a staff person.

Variable BE4, financial performance, considers a subject's perceptions regarding the potential for the HIEN to improve the financial performance of the organization/ group which the subject represents. To measure this attribute, a 5 point scale was used: no potential improvement (9%/6%), low potential improvement (36%/54%), moderate potential improvement (32%/23%), high potential improvement (16%/9%), extremely high potential improvement (0%/0%). This scale was valid for 93% of subjects, and invalid for 7% who did not represent a formal organization. The variable was assessed as valid with the caveat that it only applies to people who represent a formal organization.

Hypothesis BE4 was that increase in financial performance would positively influence intent to participate. Evidence for hypothesis BE2 was found in all valid cases. No evidence against hypothesis BE4 and no alternate explanations were found. Hypothesis BE was supported.

Variable BE5, value of decision, considers a subject's perceptions regarding the potential that her superiors and peers will view participation as a positive contribution to the organization/ group. To measure this attribute, a 5 point scale was used ranging from no potential value (0%/0%), low potential value (8%/39%), moderate potential value

(35%/42%), high potential value (51%/14%), extremely high potential value (0%/0%). This scale was valid for 94% of subjects, and invalid for 6% who did not represent a formal organization or group. The variable was assessed as valid, with the caveat that it only applies to people who represent a formal organization.

Hypothesis BE5 was that increase in value of decision would positively influence intent to participate. Evidence for hypothesis BE5 was found in all valid cases. No evidence against hypothesis BE5 was found. However, an alternate explanation was found: BE5 also seemed to overlap with the social influence predictor. Hypothesis BE was supported, with recommendations for research to determine overlap with the social influence predictor.

In summary, benefit expectancy variables were found to be reasonably valid and predictive. However, additional research is recommended to refine questions based on type of participation opportunity and type of subject, as well as to identify overlap or redundancy in variables.

### 5.5. Set 5: Predictor Variables –Cost Expectancy

Set 5 contains questions related to cost expectancy, the second of the four predictors proposed in the dual network participation theory model. Five variables were proposed: ability to do job, task completion, productivity, financial performance and value of decision. In addition, a question was asked about the need for other variables to measure cost expectancy. Directions of these variables are reversed compared to the other predictors: the higher the choice number, the lower the cost. Two participation opportunities were considered for each of these variables.

Variable CE1, subject time and effort, considers an individual's beliefs regarding his/her time and effort needed to participate. To measure this attribute, a 5 point scale was used: extremely high time and effort (0%/0%), high time and effort (7%/7%), moderate time and effort (45%/70%), low time and effort (48%/23%), no time and effort (0/0%). This scale was valid for all subjects and assessed as valid.

Hypothesis CE1 was that decreased subject time and effort would positively influence intent to participate. Evidence supporting this hypothesis was found for most subjects. Evidence against the hypothesis was found in a few instances, where subjects saw increased time involvement as positive. However, this is because they saw value in their participation in board meetings, or educational activities. However, this argument did not seem compelling; these subjects too would still favor spending the least amount of time and effort needed to achieve the benefit they sought. No alternate explanation for the phenomena was found. Hypothesis CE1 was supported.

Variable CE2, organization/group time and effort, considers a subject's perceptions regarding his/her organization or group's time and effort needed to participate. To measure this attribute, a 5 point scale was used: extremely high (0%/0%), high (0%/4%), moderate (47%/73%), low (49%/17%), none (1%/0%). This scale was valid for 94%/96% of subjects and invalid for 4%/6% not affiliated with any group or organization. It was assessed as valid, with the caveat that it only applies to subjects affiliated with an organization or group.

Hypothesis CE2 was that decreased organization/group time and effort would increase intent to participate. Evidence for hypothesis CE2 was found for most subjects.

No evidence against hypothesis CE2 and no alternate explanations were found. Hypothesis CE2 was supported.

Variable CE3, financial commitment, considers a subject's perceptions regarding the level of financial commitment required from an organization or group to participate. To measure this attribute, a 5 point scale was used: extremely high (0%/0%), high (0%/25%), moderate (35%/57%), low (45%/13%), none (17%/0%). This scale was valid for 96%/94% of subjects and invalid for the 4%/6% not affiliated with a group or organization. It was assessed as valid, with the caveat that it only applies to subjects affiliated with an organization or group.

Hypothesis CE3 was that decreased organization/group financial commitment would positively influence intent to participate. Evidence for the hypothesis was found for most subjects. Evidence against the hypothesis was found for a few subjects where increased financial commitment by their organization appeared to be associated with increased control over the direction of the service and therefore increased support for the service. However, on reflection this evidence appears weak. Increased control appears likely to be a construct related to the facilitating conditions predictor – increased control is a kind of facilitating condition. No alternate explanations were found. Hypothesis CE3 was supported.

Variable CE4, individual social capital risk, considers a subject's perceptions regarding the level of social capital the subject is putting at risk by participating. To measure this attribute, a 5 point scale was used: extremely high (0%/0%), high (1%/6%), moderate (40%/82%), low (43%/13%), virtually none (0%/0%). This scale was valid for all subjects. It was assessed as valid.

Hypothesis CE4 was that decreased individual social capital risk would positively influence intent to participate. Evidence for the hypothesis was found for some subjects. For other subjects – those with low levels of social capital available to 'invest' in the HIEN – the relationship was harder to determine. No evidence against the hypothesis was found. An alternate explanation was found: social capital (as a kind of asset) appears similar to social influence (the predictor related to social connections). Is CE4 measuring the same construct as the social influence variables? Analysis does identify a possible difference between the two. A person can put their social capital at risk (CE4) and still be encouraged to participate by influential others (SI1). This distinction suggests that there may be two different constructs at work. Hypothesis CE4 was supported, with recommendations for research to consider overlap between subject's social capital risk and the social influence predictor.

Variable CE5, organization/group social capital risk, considers a subject's perceptions regarding the level of social capital his/her organization or group is putting at risk by participating. For example, an organization with a highly developed brand with positive attributes might put that the social capital connected with its reputation at risk if it participated in a network which generated a lot of negative publicity. To measure this attribute, a 5 point scale was used: extremely high (0%/0%), high (1%/3%), moderate (31%/71%), low (36%/19%), virtually none (27%/2%). This scale was valid for 96%/94% of subjects, and invalid for the 4%/6% not affiliated with a group or organization. It was assessed as valid, with the caveat that it only applies to subjects affiliated with a group or organization.

Hypothesis CE5 was that decreased organizational social capital risk would positively influence intent to participate. Evidence for the hypothesis was found for some subject's organizations, but for other organizations – those with a low level of social capital to put at risk – the relationship was harder to determine. No evidence against the hypothesis was found. However, as with CE4 (individual social capital risk), an alternate explanation was found: organizational social capital (as a kind of asset) appears similar to social influence (the predictor related to social connections). Is CE5 measuring the same construct as the social influence variables? Again, analysis identifies a possible difference between the two. An organization can put its social capital at risk (CE4) and still be encouraged to participate by influential others (SI1). Hypothesis CE5 was supported, with recommendations for research to consider overlap between organization's social capital risk and the social influence predictor.

One additional cost factor, regulatory compliance cost, was identified as needed for some subjects. Development of this factor posed some challenges, so it was not included in this study. However, research in this area appears warranted. The questions to consider here is whether decreased cost of regulatory compliance increases intent to participate.

In summary, cost expectancy variables were found to be reasonably valid and predictive. However, additional research is recommended to refine questions based on type of participation opportunity and type of subject, to explore a variable related to regulatory compliance costs, and to identify redundancy in variables.

#### 5.6. Set 6: Predictor Variables – Social Influence

Set 6 contains questions related to social influence, the third of the four predictors proposed in the dual network participation theory model. Three variables were proposed to measure social influence: SI1 (support of influential people), SI2 (support by important people) and SI3 (support by superiors). In addition, a question was asked about the need for other variables to measure social influence. Two participation opportunities were considered for each of these variables.

Variables SI1 and SI2 consider a subject's perceptions regarding the support of important and influential people for participation in the HIEN. These variables were so similar that they are discussed together. To measure these two attributes, a 5 point scale was used: influential people strongly against participation (0%/3%), influential people somewhat against participation (6%/23%), influential people neutral about participation (8%/60%), influential people supportive about participation (84%/14%), influential people highly supportive about participation (1%/1%). The two attributes were valid for all subjects, and the distribution was identical for each. The variables were assessed as valid.

Hypotheses SI1 and SI2 were that increase in support would increase intent to participate. Evidence for both hypotheses was found in all cases. No evidence against the hypotheses and no alternate explanations for this phenomenon were found. Hypotheses SI1 and SI2 were supported.

Variable SI3, support from superiors, considers a subject's perceptions regarding the level of support superiors had for participation. To measure this attribute, a 5 point scale was used: superiors strongly against participation (0%/3%), superiors somewhat

against participation (6%/22%), superiors neutral about participation (7%/57%), superiors supportive about participation (80%/14%), superiors highly supportive about participation (0%/0%). This attribute was valid for 94%/95% of subjects and invalid for 6%/5% not employed or serving as a chair of a board. It was assessed as valid, with the caveat that it only applies to subjects who work in a hierarchy, and with a recommendation for additional research to see if it is redundant with the other variables.

Hypothesis SI3 was that increase in support would increase intent to participate. Evidence for this hypothesis was found in all valid cases. No evidence against the hypotheses and no alternate explanations for this phenomenon were found. Hypothesis SI3 was supported.

No additional variables were identified as needed in this category. The social influence variables appeared valid and predictive with the one validity exception noted.

## 5.7. Set 7: Predictor Variables – Facilitating Conditions

Set 7 contains variables related to facilitating conditions, the fourth of the four predictors. Fourteen variables were proposed to capture facilitating conditions. The first twelve are really four variables applied at three different levels. The four variables are resources, knowledge about HIE, network IT access and level of staff support. The three levels are individual, organization and network (HIEN). The last two variables are environmental stability and resource munificence. In addition, a question was asked about the need for other variables to measure facilitating conditions. Two participation opportunities were considered for each of these variables.

Variables FC1, FC2 and FC3 considered a subject's perceptions regarding the general resources available, respectively, to the subject, organization and HIEN. General resources may include access to funding, transportation, facilities, and so on. To measure these attributes, a 5 point scale was used ranging from 'hardly any' to 'extremely high' (see Appendix 5 for details). These variables were valid for all subjects except for FC2, where 4% of subjects did not have an organizational affiliation. The variables were assessed as valid, with the caveat that FC2 only applies to people who work for a group/organization.

Hypotheses FC1, FC2 and FC3 were that an increase in resources at any level would positively influence intent to participate. Evidence for all three hypotheses was found for all valid subjects. No evidence against the hypotheses and no alternate explanations for this phenomenon were found. Hypotheses FC1, FC2 and FC3 were supported, with recommendations for research on whether a single question about resources could be developed.

Variables FC4, FC5 and FC6 considered a subject's perceptions regarding the level of knowledge about the HIEN possessed, respectively, by the subject, organization and HIEN. HIE is a complex, technically demanding field and wide variations in knowledge exist. To measure these attributes, a 5 point scale was used ranging from 'hardly any' to 'extremely high' (see Appendix 5 for details). These variables were valid for all valid subjects except for FC5, where 4% of subjects did not have an organizational affiliation. The variables were assessed as valid with the caveat about that FC5 only applies to people who work for a group/organization.

Hypotheses FC4, FC5 and FC6 were that increase in knowledge at any level would positively influence intent to participate. Evidence for all three hypotheses was found for all valid subjects. For these subjects, increased knowledge by HIEs was associated with increased intent to participate. This makes sense in that it would result in increased HIE ability to deliver value to the subject and their organization. Evidence against the hypotheses was found for some of the subjects. Specifically, sometimes increased knowledge by subjects and their organizations/groups was associated with increased awareness about problems and challenges in this field, leading to reduced confidence about the potential to succeed. However, on further analysis, this seems to be a temporary issue related to developing knowledge. No alternate explanations for this phenomenon were found. Hypotheses FC4, FC5 and FC6 were supported, with recommendations for research on the issue of whether 'too much knowledge' may reduce intent to participate.

Variables FC7, FC8 and FC9 considered a subject's perceptions regarding access to network IT tools and technologies needed to interact with the HIEN which were available, respectively, to the subject, organization and HIEN. For example, access to email, teleconferencing services, web-based documents, and special technologies like electronic medical records all seemed relevant. To measure these attributes, a 5 point scale was used ranging from 'hardly any' to 'extremely high' (see Appendix 5 for details). These variables were valid for all subjects except for FC8, where 4% of subjects did not have an organizational affiliation. The variables were assessed as valid, with the caveat that FC8 only applies to people who work for a group/organization.

Hypotheses FC7, FC8 and FC9 were that increase in access to network IT tools and technologies at any level would positively influence intent to participate. These questions were designed to explore the relationship between network IT, as such, and intent to participate. Evidence for all three hypotheses was found for all valid subjects for each question. No evidence against the hypotheses was found. Hypotheses FC7, FC8 and FC9 were supported.

Variables FC10, FC11 and FC12 considered a subject's perceptions regarding access to staff support needed to participate with the HIEN available, respectively, to the subject, organization and HIEN. Staff support was particularly relevant to subjects participating in boards and committee, but may also apply for participation in technical services. To measure these attributes, a 5 point scale was used ranging from 'hardly any' to 'extremely high' (see Appendix 5 for details). These variables were valid for all subjects except for FC10, where 4% of subjects did not have an organizational affiliation. The variables were assessed as valid, with the caveat about that FC10 only applies to people who work for a group/organization.

Hypotheses FC10, FC11 and FC12 were that increase in access to needed staff support would positively influence intent to participate. Limited evidence for all three hypotheses was found among some subjects. Specifically, where staff support was needed to participate, a lack of staff support reduced participation. However, some evidence against the hypotheses was found: staff support wasn't always needed to participate. In addition, an alternate explanation for this phenomenon was found: was access to staff support at the HIEN level a subset of the HIEN site level resources variable? Hypotheses FC10, FC11 and FC12 were supported, with recommendations for

research on the issue of overlap between staff support and resource variables. Perhaps a more general 'resources' question could be constructed which could reduce the number of questions needed to assess facilitating conditions?

Variable FC13, environmental stability, considered a subject's perceptions regarding the relative level of stability in the environment within which the HIEN operated. Environment was defined to include the financial, regulatory and competitive environment as it applies to this participation opportunity. To measure this attribute, a 5 point scale was used ranging from highly unstable to highly stable (see Appendix 5 for details). This attribute was valid for all subjects. It was assessed as valid.

Hypothesis FC13 was that increase in environmental stability would increase intent to participate. Evidence for this hypothesis was found for all valid subjects. Many subjects saw regulatory instability – e.g., risks of changing state and national regulations regarding HIE – as a reason not to participate, or to be cautious about participating. No evidence against the hypotheses and no alternate explanations for this phenomenon were found. Hypothesis FC13 was supported.

Variable FC14, resource munificence, considers a subject's perceptions regarding the general availability of resources such as money, space, and equipment available to the organizations/groups which the HIEN seeks to serve. To measure this attribute, a 5 point scale was used ranging from few resources to extremely high level of resources (see Appendix 5 for details). This attribute was valid for all subjects. It was assessed as valid.

Hypothesis FC14 was that increase in resource munificence would increase intent to participate. Evidence for this hypothesis was found for many subjects. Some subjects mentioned availability of potential funding sources (such as government grants) as a

reason to participate, while others saw a lack of resources or capital to develop the HIE services as a reason not to participate. No evidence against the hypotheses and no alternate explanations for this phenomenon were found. Hypothesis FC13 was supported.

No additional variables were identified as needed in this category. In general, the facilitating condition variables appeared valid and predictive. However, potentially significant overlaps among the variables were identified. Additional research is recommended to consider more parsimonious questions to assess facilitating conditions.

## 5.8. Principal Component Analysis of Predictors

A principal component analysis (PCA) of the four predictors was done, using SPSS, to better understand relationships among the variables. For this, 109 subject profiles from the less challenging and 109 from the more challenging participation opportunity were used. For each PCA a Kaiser-Meyer-Olkin (KMO) test of sampling adequacy and Bartlett test of sphericity (Norusis 2005) was run and evaluated. Matrix scores for each variable were considered. When more than one factor was identified, Varimax rotation with Kaiser normalization was used.

The benefit expectancy (BE) predictor (variables BE1, BE2, BE3, BE4 and BE5) yielded a "meritorious" KMO of 0.84, and significant correlation between the factors based on the Bartlett's test (.000). One (1) dominant factor was identified. BE1 (0.95) was the strongest contributor to the factor and BE5 (.68) the weakest. One combined factor (BECombined) was formed.

Table 13: Rotated Component Scores: Benefit Expectancy

	Component	
	1	
BE1 Ability to do job	.953	
BE2 Task completion	.947	
BE3 Productivity	.917	
BE4 Financial performance	.747	
BE5 Value of decision	.682	
Extraction Method: Principal Co	mponent Analysis.	
1 components extracted.		

The PCA of the cost expectancy (CE) predictor (variables CE1, CE2, CE3, CE4 and CE5) yielded a "middling" KMO of 0.77 and significant correlation between the factors based on the Bartlett's test (.000). One (1) dominant factor was identified. CE5 (0.887) was the strongest contributor to the factor and CE1 (.68) the weakest. One combined factor (LCECombined) was formed.

Table 14: Rotated Component Scores: Low Cost Expectancy

	Component
	1
CE1 Subject time and effort	.681
CE2 Organization time and effort	.854
CE3 Financial commitment	.822
CE4 Individual social capital risk	.852
CE5 Organization social capital risk	.887
Extraction Method: Principal Compo	nent Analysis.
1 components extracted.	

The PCA of the social influence (SI) predictor (variables SI1, SI2, and SI3) were so closely correlated that they generated 'not positive definite' errors in the correlation matrix. Consequently, KMO and Bartlett tests could not be run. However, based on the extremely close correlation of means and SDs of these variables, a combined factor (SICombined) was justified and formed.

The PCA of the facilitating conditions (FC) predictor (variables FC1, FC2, FC3, FC4, FC5, FC6, FC7, FC8, FC9, FC10, FC11, FC12, FC13 and FC14), yielded a "mediocre" KMO of .64, and significant correlation between the factors based on the Bartlett's test (.000). Five factors were identified and formed. FCResources was formed by combining FC1 (.860), FC2 (.898), FC3 (.645), and FC11 (.632). FCNetworkIT was formed by combining FC7 (.899) and FC8 (.883). FCKnowledge was formed by combining FC4 (.749), FC5 (.867) and FC6 (.810). FCSiteSupport was formed by combining FC9 (.798) and FC12 (.642). FCenvironment was formed by combining FC13 (.450) and FC14 (.776).

Table 15: Rotated Component Scores: Facilitating Conditions

	Component				
	1	2	3	4	5
FC1 Relevant Resources Available to Subject	.860				
FC2 Relevant Resources Available to Organization	.898				
FC3 Relevant Resources Available to the Site/HIE	.645				
FC4 Relevant Knowledge of Subject			.749		
FC5 Relevant Knowledge of Organization/ Group			.867		
FC6 Relevant Knowledge of the Site/HIE			.810		
FC7 Relevant Network IT tools and technologies Available to Subject		.899			
FC8 Relevant Network IT tools and technologies Available to		.883			
Organization/ Group					
FC9 Relevant Network IT tools and technologies Available to Site/HIE				.798	
FC10 Subject's Staff Support	.406	.498			
FC11 Relevant Staff Support Available to Organization/ Group	.632	.560			
FC12 Relevant Staff Support Available to Site/HIE	-			.642	
	.305	_			
FC13 Environmental Stability				.315	.450
FC14 Resource Munificence					.776
Extraction Method: Principal Component Analysis.					
Rotation Method: Varimax with Kaiser Normalization.					
Rotation converged in 6 iterations.					

## 5.9. OLS Regression of Predictors on Intent to Participate

The factor variables developed were used for an OLS regression on intent to participate (IPCombined). Using SPSS, cases with missing data were excluded listwise, resulting in N of 97. The null hypothesis (that the predictors have no effect on IP) was rejected: F=17.25; P<.0005. Over sixty one percent (61.1%) of the variation in IPCombined was accounted for by the predictors (R<sup>2</sup> = .611). T-tests of the coefficients for each of the factors supported exclusion of the null hypothesis of no influence for BECombined (.000), SI Combined (.000), LCECombined (.060), and FCKnowledge (.009). However, they did not support exclusion of FCResources (.788), FCNetworkIT (.955), FCSiteSupport (.344), or FCenvironment (.128). VIF analysis did not indicate problems with collinearity for any of the variables.

Table 16: Summary of Regression of Combined Predictors on Intent to Participate

M	odel	Beta	Sig	VIF
1	(Constant)		.064	
	BECombined	.368	.000	1.916
	SICombined	.412	.000	1.683
	LCECombined	.130	.060	1.057
	FCResources	021	.788	1.383
	FCNetworkIT	.004	.955	1.257
	FCKnowledge	.198	.009	1.254
	FCSiteSupport	070	.344	1.227
	FCenvironment	.114	.128	1.246

The results indicate that intent to participate in investing/lobbying by participants (in the six HIENs in the study) was most influenced by social influence (.412), followed by benefit expectancy (.368), knowledge about HIENs (.198), and low cost expectancy (.130).

#### 5.10. Set 8: Whole-Network Attributes

Set 8 contains the site-level whole-network attributes in the DNPT. Fourteen whole-network variables (WN1 – WN14) were selected for consideration. Instrument 3 was used to study the validity of these variables and their potential effects on the four individual/organization level predictors, benefit expectancy (BE), cost expectancy (CE), social influence (SI) and facilitating conditions (FC). In addition, the need for additional variables was explored.

Validity of each variable was evaluated by considering whether, on its face, the variable appeared measurable, and if so, whether variation was visible in the HIENs. For each valid variable, a hypothesis about the effects of variations was then evaluated. This was done by looking at evidence for and evidence against the hypothesis and considering alternate explanations for the observations. Assessments about validity and effect are preliminary and qualitative. In each case, evaluation of larger sample sizes would be needed to develop operationally valid measures and evaluate effects across a population of sites. Recommendations for future research are also provided for each variable.

Variable WN1, rules and norms, considers the degree to which formalized rules and norms are in place and used to steer decision-making in a site. This attribute appeared to be measurable and variation across HIENs was found. For example, some HIENs had more written rules and norms in place than others with respect to managing conflicts of interest on their boards. It was assessed as valid.

Hypothesis WN1 was that increased rules and norms would increase social influence (SI). Evidence for this was found in all 6 HIENs. For example, all HIENs where rules and norms about ethics were lacking, encountered difficulties in this area.

Evidence against it was found in 2 HIENs in which rules and norms imposed by state leaders created an excessive burden on the HIENs, creating new problems. No alternate explanations were found. The hypothesis was supported, with recommendations for additional research across a larger sample of sites to develop valid operational measures for this attribute.

Variable WN2, learning and education, considers the degree to which activities related to learning and education occur in a site (e.g., low, moderate, high). This variable appeared measurable and variation across HIENs was found. For example some HIENs hosted annual learning conferences while others did not. It was assessed as valid.

Hypothesis WN2 was that increased learning and education would increase social influence (SI). Evidence for this was found in 5 of the 6 HIENs. For example, participants in learning conferences developed increased social connections. No evidence against it was found. No alternate explanations were found. The hypothesis was supported.

Variable WN3, dominant core, considers the degree to which there is a dominant core of leaders driving development and making decisions for the network (e.g., no core, somewhat dominant core, highly dominant core). This variable appeared measurable and variation across HIENs was found. For example, HIENs had dominant cores of ranging from 2-7 people, with varying degrees of cohesion. It was assessed as valid.

Hypothesis WN3 was that increased dominant core would increase all four predictors, benefit expectancy (BE), low cost expectancy (LCE), social influence (SI) and facilitating conditions (FC). Evidence for this was found in all 6 HIENs. Those with more dominant cores were more successful at moving the HIEN forward through

developmental stages. Evidence against it was found in 2 HIENs, when a dominant core of peoples disagreed about direction and reduced ability to move forward. However, this disagreement in a dominant core could also be characterized as a shift from a more dominant core to a less dominant core, since a core's dominance may be reduced if it is unable to make decisions. No alternate explanations were found. The hypothesis was supported, with recommendations to research how to more clearly define dominant core and its effects.

Variable WN4, embedded relationships, considers the degree to which there are embedded relationships – pre-existing social or organizational connections – among participants in a site (e.g., none, some, most, all). This variable appeared measurable and variation across HIENs was found. For example, some HIENs had participants with pre-existing embedded relationships related to state Medicaid contracts, while others did not. It was assessed as valid.

Hypothesis WN4 was that increased embedded relationships would increase all four predictors, benefit expectancy (BE), low cost expectancy (LCE), social influence (SI) and facilitating conditions (FC). Evidence for this was found in all 6 HIENs. Embedded relationships facilitated decision-making and improved confidence in participating. Evidence against this was found in 2 HIENs. In these cases, embedded relationships between state Medicaid leaders and major hospitals and health plans appeared to reduce BE, LCE, SI and FC. State Medicaid was perceived as holding the HIENs hostage so they could control services to meet their needs. However, this embedded relationship was a positive in HIEN 6, which developed an approach which benefited Medicaid and major hospitals and plans. No alternate explanations were found.

The hypothesis was supported, with recommendations for additional research to define measures for different types of embedded relationships and their effects.

Variable WN5, right type of governance, considers the degree to which right type of governance is in place in a site. This variable appeared measurable and variation across HIENs was found. Right type of governance was defined using the Provan et al. framework (2008). A site has the right type of governance if it satisfies one of the following three criteria:

- a. Has less than 8 participants in a simple project and uses a shared governance model (the participants share in decision-making); or,
- b. has 9-15 participants and simple to moderate complexity and uses a lead organization form of governance (one of the participating organizations provides the infrastructure, leadership and staff for the site); or,
- c. has more than 15 participants or high complexity and uses a network administrative organization (where the participants agree to have an independent third party organization provide infrastructure, leadership and staff for the site).

The governance for each of the six HIENs was evaluated (e.g., wrong governance, mixture of right and wrong governance, right governance). All six HIENs were complex with more than 15 participating organizations. Two had wrong type of governance in place (they used a lead organization). Four had a mixture of right and wrong type of governance (they outsourced some work, such as strategic planning, to a third party, but did not outsource all work). The variable was assessed as valid.

Hypothesis WN5 was that increased right governance would increase all four predictors, benefit expectancy (BE), low cost expectancy (LCE), social influence (SI) and facilitating conditions (FC). Evidence for this was found in all 6 HIENs. Governance posed major challenges for each HIEN. Conflicts of interests with lead organizations caused problems adversely affecting all 4 predictors. Sites which outsourced strategic planning and operations to a 'neutral' third party selected through an open process by all participants were able to progress more quickly, while increasing trust and confidence among their members. No evidence against the hypothesis and no alternate explanations were found. The hypothesis was supported, with recommendations for additional research to refine measures for assessing different types of mixed governance models.

Variable WN6, formalization, considers the degree to which the site uses formalized rules, written agendas and well defined decision-making procedures (e.g., low, moderate, high). This variable appeared measurable and variation across HIENs was found. For example, some HIENs published and used more detailed policies, procedures than others to guide decision-making. It was assessed as valid.

Hypothesis WN6 was that increased formalization would increase all four predictors, benefit expectancy (BE), low cost expectancy (LCE), social influence (SI) and facilitating conditions (FC). Evidence for this was found in all 6 HIENs. In all 6 HIENs, significant effort was made to formalize governance and management policies and procedures. Formalization was seen as a good and necessary activity. Sites which developed more formalization, especially around governance related activities, and communications with participants and the public, seemed to have increased success in developing and maintaining participation. Some HIENs lacked formalization in some

areas, such as ways to handle conflicts of interest and experienced problems which reduced participation. This indicates a positive relationship between formalization and BE, LCE, SI and FC. No evidence against it and no alternate explanations were found. The hypothesis was supported.

Variable WN7, network inner stability, considers the degree to which trust, reciprocity and norms of cooperation exist among the participants in a site (e.g., very low, low, moderate, high, very high). This variable appeared measurable and variation across HIENs was found. For example, in 3 HIENs, a survey measuring social capital – trust – among HIEN participants found variations in social capital by HIEN. In other HIENs, measures of collaborative capacity also showed variation. The variable was assessed as valid.

Hypothesis WN7 was that increased network inner stability would increase all four predictors, benefit expectancy (BE), low cost expectancy (LCE), social influence (SI) and facilitating conditions (FC). Evidence for this was found in all 6 HIENs. For all 6 HIENs, network inner stability was discussed at board meetings, and actively developed and described as a HIEN asset. Ability to make progress through steps of development appeared dependent on this factor, with participant trust being the most commonly discussed concept. BE, LCE, SI and FC all appeared to increase with increases in network inner stability. No opposing evidence and no alternate explanations were found. The hypothesis was supported, with recommendations for additional research on how to measure network inner stability.

Variable WN8, stability management, considers the degree to which leadership buffers instability or nurtures stability in the network (e.g., low, moderate, high). This

variable appeared measurable and variation across HIENs was found. Leadership statements in board meetings for each HIEN touched on this issue. The records suggested that some HIEN leaders (HIENs 1, 4, 5) spent more time than others (HIEN 2) on stability management. It was assessed as valid.

Hypothesis WN8 was that increased stability management would increase all four predictors, benefit expectancy (BE), low cost expectancy (LCE), social influence (SI) and facilitating conditions (FC). Evidence for this was found in all 6 HIENs. All 6 HIENs engaged in some efforts to manage stability, and their records suggest that private meetings between leaders and participants usually resulted in increased BE, LCE, SI and FC. Evidence against it was found in 2 HIENs where HIEN leaders attempted to use power as a mechanism to achieve stability. For example, states (HIENs 2 and 4) attempted to leverage the state's regulatory or purchasing power to create stability by requiring major participants to adhere to an approach supported by the state. These approaches were less effective, in some cases backfiring to create loss of BE, LCE, SI and FC for a majority of participants. However, an alternate explanation for the evidence against the hypothesis was found: that the problem was a participant (the state) attempting to exert its interests against other interests. This may be better explained through looking at attributes related to collusion, conflict of interest management, and so on. The hypothesis was supported, with recommendations to research how to more clearly define stability management and its effects.

Variable WN9, accountability management, considers the degree to which site managers are assigned accountability for performance and results for network (e.g., low, moderate, high). This variable appeared measurable and variation across HIENs was

found. Leadership accountability was assessed by considering factors such as type of contract, existence of written job contracts, performance goals, and power of a board to censure or remove managers for non-performance. The records showed that some HIENs had full time managers with stronger accountability while others had part time managers with less accountability. It was assessed as valid.

Hypothesis WN9 was that increased accountability management would increase all four predictors, benefit expectancy (BE), low cost expectancy (LCE), social influence (SI) and facilitating conditions (FC). Evidence for this was found in all 6 HIENs. For example, all 6 HIENs engaged in efforts to set goals and hold managers accountable for achieving those goals. Several HIENs encountered problems controlling managers who had first loyalties to a primary employer. This led to reductions in BE, LCE, SI, and FC. Other HIENs which held managers more accountable for performance achieved better results. No evidence against it and no alternate explanations were found. The hypothesis was supported.

Variable WN10, steering network processes, considers the degree to which there are processes in place to support ethical decision-making, and facilitate centralization of control (e.g., low, moderate, high). This variable appeared measurable and variation across HIENs was found. For example, all HIENs developed and used formal decision-making processes and had some kind of centralized controls. Most had some type of written conflict of interest policy. Some HIENs had more developed processes and controls than others. It was assessed as valid.

Hypothesis WN10 was that increased steering network processes would increase all four predictors, benefit expectancy (BE), low cost expectancy (LCE), social influence

(SI) and facilitating conditions (FC). Evidence for this was found in all 6 HIENs. Efforts to develop and administer steering network processes occupied significant time and effort of all HIENs, suggesting this was seen as an important area to develop in order to progress. Sites with better developed processes seemed to engender more BE, LCE, SI and FC. Conversely, several HIENs experienced loss of BE, LCE, SI, FC as a result of conflict of interest problems caused by weak or non-existent policies, or as a result of divided control-mechanisms, such as state government officials attempting to control the network thereby creating conflict with board leadership. No evidence against the hypothesis and no alternate explanations were found. The hypothesis was supported, with recommendations to research different types of steering network processes and their effects.

Variable WN11, generic networking, considers how much time is spent interacting with network constituencies to identify tensions, and blend participant interests to achieve site level goals (e.g., little to none, some, a lot). This variable appeared measurable and variation across HIENs was found. For example, each HIEN involved leaders who spent significant time and effort doing generic networking. Some HIENs showed more time and effort than others in this area. It was assessed as valid.

Hypothesis WN11 was that increased generic networking would increase all four predictors, benefit expectancy (BE), low cost expectancy (LCE), social influence (SI) and facilitating conditions (FC). Evidence for this was found in all 6 HIENs. Generic networking appeared highly influential in developing BE, LCE, SI, and FC. Tensions and conflicting interests abounded in these HIENs. In some cases, leaders failed to put significant time and effort into talking to people about these conflicts, resulting in serious

challenges and problems. Conversely, some of the greatest accomplishments for many of these HIENs – development and approval of consensus plans – occurred as a result of extensive time and effort in this area. No evidence against it was found. However, one alternate explanation was found: the variable seemed similar to WN8, stability management. The hypothesis was supported, with recommendations to research similarity with WN8, stability management.

Variable WN12, management tenure, considers tenure of a site's key management team members in months (e.g., 1-11, 12-35, 36-59, 60+). This variable was readily measurable and variation across HIENs was found. Different HIENs had leaders with different tenures, the longest being over 72 months. It was assessed as valid.

Hypothesis WN12 was that increased management tenure would increase all four predictors, benefit expectancy (BE), low cost expectancy (LCE), social influence (SI) and facilitating conditions (FC). Evidence for this was found in all 6 HIENs. Increased management tenure was associated with increased ability to manage complex leadership challenges in the HIENs, including challenges related to managing network stability, steering network processes, generic networking and so forth. Conversely, several HIENs lost leaders to turnover, which led to upheavals or delays which adversely affected BE, LCE, SI and FC. No evidence against it and no alternate explanations were found. The hypothesis was supported.

Variable WN13, staff coherence, considers the degree to which the site staff is highly competitive with one another, or more coherent and cooperative (e.g., highly competitive, somewhat competitive, in between, somewhat coherent, highly coherent). This variable appeared measurable and variation across HIENs was found. For example,

HIEN 4 staff appeared highly coherent, while HIEN 2 staff was somewhat competitive. It was assessed as valid. However, it was recognized that in future studies of this type, the variable could pose some measurement difficulties. This is because actual records of internal dynamics like those available to this study may not be available. In these cases, confidential surveys by multiple staff could be needed to obtain accurate measures, since otherwise staff members might say things are coherent when they are not in order not to displease their boss.

Hypothesis WN13 was that increased staff coherence would increase all four predictors, benefit expectancy (BE), low cost expectancy (LCE), social influence (SI) and facilitating conditions (FC). Evidence for this was found in all 6 HIENs. For example, several HIENs had staff who did not behave coherently at certain times, leading to serious problems which reduced participant confidence and interest. No evidence against it and no alternate explanations were found. The hypothesis was supported, with recommendations for more research on how to measure staff coherence through a survey.

Variable WN14, services capability, considers the degree to which a site is capable of providing services desired to participants. In principle, this variable appeared measurable. However, in practice it was not able to be measured for 5 of the 6 HIENs because they were not offering services yet — only planning or developing them. It was assessed as valid because it seemed to be measurable where applicable.

Hypothesis WN14 was rated as unsure, because of a lack of data to evaluate it. No alternate explanations were identified.

Variable WN15a, resource availability, considers the degree to which a HIEN has adequate resources, such as facilities, staff, and funding, to achieve its goals (e.g.,

inadequate, somewhat inadequate, adequate). This variable appeared measurable and variation across HIENs was found. For example, board meeting minutes and HIEN records contained discussions about financial status and financial concerns. However, some questions emerged about how to measure the concept of adequate resources at given stages of development. It was assessed as valid, with recommendations for additional research on how to measure resource availability.

Hypothesis WN15a was that increased resource availability would increase all four predictors, benefit expectancy (BE), low cost expectancy (LCE), social influence (SI) and facilitating conditions (FC). Evidence for this straightforward hypothesis was found in all 6 HIENs. All HIENs had less than adequate resources, and participants saw it as a problem. Sites which obtained additional funding saw rapid increases in all four predictors as a result. No evidence against it and no alternate explanations were found. The hypothesis was supported.

To summarize, in general, the whole-network variables proposed in Set 8 appeared valid and likely to influence predictors as proposed. However, additional research is necessary to refine ways to measure some of the attributes and better understand their effects.

## 5.11. Set 9: Network IT Attributes

This section on Set 9 considers site-level network IT attributes, and their potential effects on the four predictors, benefit expectancy (BE), cost expectancy (CE), social influence (SI) and facilitating conditions (FC). Eleven network IT variables (NIT1–5,

NIT8–9, NIT11–14) are considered. In addition, the need for additional variables is considered.

Validity and effect of each variable are evaluated. Validity is evaluated by considering whether, on its face, the variable appears measurable, and if so, whether variation is visible in the HIENs. For each valid variable, a hypothesis about the effects of variations is then evaluated. This is done by looking at evidence for and evidence against the hypothesis and considering alternate explanations for the observations. As with the Set 8 variables, assessments about validity and effect are preliminary and qualitative. Recommendations for future research are also provided for each variable.

Variable NIT1, environmental linking network IT, considers the degree to which network IT is used to connect site leaders with information about financial, regulatory, political and other changes occurring in the environment: for example, were e-newsletters or web-site subscriptions used (e.g., little or no use, some use, extensive use)? This variable appeared assessable through questions to HIEN leaders regarding how they gather information about changes in the environment. Some HIENs had different, or better, environmental linking IT tools than others. It was assessed as valid, with recommendations for further research on how to measure this attribute because of the rapid evolution of this kind of network IT.

Hypothesis NIT1 was that increased use of environmental linking network IT would increase benefit expectancy (BE) and social influence (SI). This is because site leaders would be able to offer increased benefits (timely information about changes) and communicate this information in way which positively influences influential people in the environment. Evidence for this was found in all 6 HIENs. Site leaders used online

services such as the iHealthBeat service to maintain current intelligence about the environment. Information learned was communicated to participants and through websites and was seen as valuable. Conversely, HIEN leaders who at times did not access or use such tools seemed to have less ability to anticipate and manage changes in the environment. Evidence against it was found in 2 HIENs, when participants expressed concern about information overload. However, this did not seem to be strong counter-evidence, because the information brought forward seemed important to consider.

Suppressing it would only have slowed down decision-making. However, it does raise a question about whether network IT could cause information overload problems in some contexts. No alternate explanations were found. The hypothesis was supported, with recommendations for research to better define this attribute and understand its effects.

Variable NIT2, market bridging network IT, considers the degree to which network IT is used to connect site leaders with current and potential participants in their markets – organizations and individuals who may participate or purchase services in the future. For example, were e-newsletters or web-site communications, or customer relationship management (CRM) software used (e.g., little or no use, some use, extensive use). This variable appeared assessable through questions to HIEN leaders regarding how they gather, manage and disseminate information to their markets. Some HIENs had different, or better, market bridging network IT tools than others. Tools included use of CRM tools, email, websites, online surveys, webinars and teleconferences to communicate with market actors. It was assessed as valid, with recommendations for further research on how to measure this attribute because of the rapid evolution of this kind of network IT.

Hypothesis NIT2 was that increased use of market bridging network IT would increase benefit expectancy (BE) and social influence (SI). This is because site leaders would be able to offer increased benefits (timely information about changes) and communicate this information in way which positively influences influential people in their markets. Evidence for this was found in all 6 HIENs. Sites used network IT such as email, websites, and webinars to connect with their markets to positive affect. Some HIEN leaders who at times did not access or use such tools experienced problems with alienating markets by not fully understanding their wants and needs and not communicating effectively with them. Evidence against it was found in 3 HIENs, where information was posted on websites or sent via email which increased confusion or concerns in the markets, rather than helping. However, this may be attributable to problems with leadership decision-making, rather than the use of network IT as such. No alternate explanations were found. The hypothesis was supported, with recommendations for research to better define this attribute and understand its effects.

Variable NIT3, governance network IT, considers the degree to which network IT is used to automate processes of governance (e.g., little or no use, some use, extensive use). It appeared to be measurable through questions to HIEN leaders or review of board minutes. The most common types of governance network IT used were teleconferencing (to support remote attendance of meetings) and public and private websites for storing and disseminating governance documents such as minutes, procedures and bylaws. Some HIENs had different, or better, environmental linking IT tools than others. It was assessed as valid, with recommendations for further research on how to measure this attribute because of the rapid evolution of this kind of network IT.

Hypothesis NIT3 was that increased use of governance network IT would increase social influence (SI) and facilitating conditions (FC). This is because site leaders would be able to reduce costs of administering governance processes for the site and participants and increase ability to support participation remotely. Evidence for this was found in all 6 HIENs. For example, teleconferencing for board meetings was widely used, and seen as valuable. Evidence against it was found in 3 HIENs, where participants at the board level expressed concerns about information overload and control at the board level. No alternate explanations were found. The hypothesis was supported, with recommendations for research to better define this attribute and understand its effects.

Variable NIT4, functional network IT, considers the degree to which the site uses functional network IT, that is, network IT used to automate processes of delivering services, including, if applicable, delivery of health information exchange IT services to organizational or individual users. This variable was both measurable and showed variation. All the HIENs had a mission to use network IT to deliver health information exchange related IT services of one type or another to participants. Two HIENs had functional network IT platforms and vendors selected, while others did not. Different platforms had different capabilities. NIT4 was assessed as valid, with recommendations for further research on how to measure this attribute because of the rapid evolution of this kind of network IT.

Hypothesis NIT4 was that increased use of functional network IT to deliver services would increase low cost expectancy (LCE) and facilitating conditions (FC). This is because access to and use of network IT to deliver services was believed to lead to lower costs and reduced barriers to participants. Evidence for this was found in all 6

HIENs. The 2 HIENs which actually had selected functional IT experienced increased LCE and FC. It created a 'bird-in-the-hand is worth two in the bush' effect. It helped make 'real' the opportunity that was being offered to participants. The ones that did not have it found it more difficult to make the case for LCE and FC, because of the unknowns involved. Evidence against it was found in 1 HIEN which selected a functional network IT which was not compatible with some participants, causing reduction in LCE and FC in these cases. No alternate explanations were found. The hypothesis was supported with recommendations for research to better define this attribute and understand its effects.

Variable NIT5, individual network IT, considers the degree to which individual participants have access, either as individuals or through their work, to individual network IT such as cell phones, computers, email service, web-browsers, printers, and so on to support activities related to the whole-network (e.g., none, low, moderate, high, extremely high). This variable appeared assessable and showed variance. For example, some individuals lacked cell phones, while others lacked access to current web browsers to access intranets. It was assessed as valid, with recommendations for further research on how to measure this attribute because of the rapid evolution of this kind of network IT.

Hypothesis NIT5 was that increased use of individual network IT would increase facilitating conditions (FC) – it would make it easier for individuals to participate.

Evidence for this was found in all 6 HIENs. Individual network IT was associated with increased FC in all 6 HIENs. Individuals with ready access to computers, websites, cellphones, PDAs, and so on were better able to participate. Individuals lacking access to

such tools were sometimes unable to participate in important discussions, view information, or other activities. It appears probable that these individuals experienced lower FC. No evidence against it and no alternate explanations were found. The hypothesis was supported with recommendations for research to better define this attribute and understand its effects.

Variable NIT8, network IT openness, considers the openness of the network IT used by this HIEN, where openness refers to the use of open source code, open standards or open application programming interfaces (APIs). Network IT could be totally closed, somewhat closed, in-between, somewhat open, or highly open. This variable appeared assessable through evaluation of the network IT in question. Some HIENs' network IT was more 'open' than others. It was assessed as valid, with recommendations for further research on how to measure this attribute because of the rapid evolution of this kind of network IT.

Hypothesis NIT8 was that increased network IT openness would increase low cost expectancy (LCE). This is because more openness would reduce potential for vendors to engage in rent seeking behavior based on their ability to charge for changes to the network IT. Evidence for this was found in 4 HIENs which used this kind of rationale to justify selection and use of more open network IT. Evidence against it was found in 2 HIENs. One of these, for example, spent over \$12 million 'improving' and 'customizing' an entirely open-source solution. This ended up being abandoned because it was too expensive to keep modifying it. It was replaced by a vendor-based solution with a proprietary core but open-standards and open APIs. This supports the argument that sometimes some proprietary protection is needed by vendors to support ongoing

investment by private sector markets in complex software. An alternate explanation was also found. Some HIEN participants questioned the concept of openness as a false premise. The concept of cost/value was used instead. These participants said they didn't care about openness or closedness but about whether the technology worked, how well it was proven in the field and what the cost was for the desired functionality. This suggests more research could be done to consider how to measure cost for value of network IT, and the effects of different cost/value scenarios. The hypothesis was rated unsure with recommendations for research to better define this attribute and understand its effects.

Variable NIT9, network IT innovativeness, considers the degree to which network IT used in the site is innovative, featuring use of new or emerging approaches or designs (low, moderate, high). This variable appeared assessable through evaluation of the types of network IT used. For example, some HIENs mentioned innovativeness as a criterion for selecting network IT. There were also variations in innovation. For example, some HIENs supported novel uses of functional, market and governance network IT, while others used more 'tried and true' network IT. It was assessed as valid, with recommendations for further research on how to measure this attribute because of the rapid evolution of this kind of network IT.

Hypothesis NIT9 was that increased network IT innovation would increase low cost expectancy (LCE). It was believed this would occur because of the rapid evolution of new capabilities in network IT, combined with the reduction in costs of computer processing power. These trends meant that sites with more innovative technology would be able to deliver value at lower costs, thereby increasing LCE. As participants talked about innovation and LCE, it would also affect SI. Evidence for this was found in all 6

sites. All HIENs had to innovate in many ways over time to succeed. Innovation in network IT was seen as a positive attribute, and did appear to positively affect SI, LCE. Evidence against it was found in 1 HIEN, when governance network IT was used that was 'too innovative' leading to confusion, reduced SI and increased LCE for a time until it was modified. One alternate explanation was found. Perhaps the concept of network IT innovation is overly vague. Perhaps the concept of cost/value could replace this concept as well. The hypothesis was rated as unsure, with recommendations for research to better define this attribute and understand its effects.

Variable NIT11, network IT environmental stability, considers the stability of the environment (regulatory, financial, competitive, etc.) in which the network IT of interest to the HIEN operates (e.g., highly unstable, unstable, unsure, stable, highly stable.). Stability of the network IT environment for various products appeared assessable and showed variation. For example, the environment for health information exchange related technology for all HIENs was volatile and rapidly changing; while the environment for email services was quite stable for the HIENs. It was assessed as valid, with recommendations for further research on how to measure this attribute because of the rapid evolution of this kind of network IT.

Hypothesis NIT1 was that increased network IT environmental stability would increase social influence (SI) and facilitating conditions (FC). The argument here is that increased stability should reduce risk. This would result in increased SI (e.g. support by others for participation), and FC (because participants wouldn't have to deal with learning new technology emerging from the environment just to participate). Evidence for this was found in all 6 HIENs. All HIENs experienced decreases in network IT

environmental stability, generated by announcements of new standards by government and new technologies by large vendors. These decreases correlated with decreases in SI (participants were concerned about risk) and FC (change caused concerns about whether the HIEN had the right FC in place). No evidence against it and no alternate explanations were found. The hypothesis was supported.

Variable NIT12, network IT outsourcing, considers the degree to which network IT used by this site is outsourced versus developed and maintained internally (e.g., none, a little, some, most, all). Outsourcing appeared to be readily assessable by looking at network IT used, and determining how it was purchased and maintained. Some HIENs did try to make, versus buy, their network IT. NIT12 was assessed as valid, but further research is recommended to measure this attribute because of the rapid evolution of this kind of network IT.

Hypothesis NIT12 was that increased use of network IT outsourcing would increase benefit expectancy (BE), low cost expectancy (LCE) and facilitating conditions (FC). This is because HIENs which outsourced would be able to offer increased benefits (faster implementation, more functionality), lower costs (faster start-up, and less start-up investment) and more support for users (through established procedures provided by vendor). Evidence for this was found in 5 of the 6 HIENs. For example, HIENs that planned to outsource, or did outsource their functional network IT experienced increases in participant perceptions regarding BE, LCE and FC. It seemed than having functional network IT 'in hand' was worth 'two in the bush': participants could kick the tires, see the software work, and get a realistic sense that it would in fact work. Conversely, one site which did not outsource failed in maintaining the technology, and had to abandon it,

leading to a reduction in BE, LCE and FC. No evidence against the hypothesis and no alternate hypotheses were found. The hypothesis was supported, with recommendations for research to better define this attribute and understand its effects.

Variable NIT13, network IT ownership symmetry, considers the symmetry of ownership and/or control of the network IT used by the HIEN (e.g., one participant controls it all, in between, all participants own/control it jointly/equally). This variable appeared assessable and showed variation. For example, in some HIENs, some technologies were owned and controlled by just one of several participants on the board. Other HIENs had policies to ensure that all network IT was contracted directly with the HIEN, and that no participants had asymmetrical control. It was assessed as valid.

Hypothesis NIT13 was that increased network IT ownership symmetry would increase social influence (SI). This is because it would reduce potential for influential others to perceive that one party was 'controlling' or influencing the others to serve its own particular interests. Evidence for this was found in all 6 HIENs. Network IT ownership symmetry was associated with increased SI (reduced conflict and increased trust among participants). Conversely, several asymmetrical ownership scenarios (including two where one party owned the governance network IT and one where one party controlled functional network IT) led to increased conflict and decreased trust among participants. No evidence against it and no alternate explanations were found. The hypothesis was supported, with recommendations for research to better define this attribute.

Variable NIT14, network IT abundance, considers how much network IT is in place and being used by current and potential participants in a site's marketplace (e.g.,

hardly any, a little, some, a lot, a great deal). This variable appeared assessable through questions to site leaders and market surveys. Variation was seen. For example, several HIENs' target markets included physicians. The HIENs conducted surveys to assess physicians' use of different network IT. Most of these surveys found that about 15-20% of physicians, on average, had electronic medical records, and many did not fully use these. Hardly any physicians used email or the web to communicate with patients. However, most physicians used network IT to handle billing and collections. As this example illustrates, the concept of network IT abundance is a broad-brush. To get an accurate picture of network IT abundance in a given context may require assessment of specific types of network IT which are of interest. It was assessed as valid, with recommendations for further research to measure this attribute because of the rapid evolution of this kind of network IT.

Hypothesis NIT14 was that increased network IT abundance would increase facilitating conditions (FC). This is because HIEN participants would have network IT and support staff in place to support their use of services. Network IT abundance was clearly correlated with increased FC. In each HIEN, potential or current participants lacking network IT found it more difficult to participate. For example, potential participants lacking electronic medical records expressed concerns about the challenges of making a transition to the use of these technologies; participants lacking access to certain types of individual network IT had more difficulty participating in governance processes. No evidence against it and no alternate explanations were found. The hypothesis was supported, with recommendations for research to better define this attribute.

The need for additional network IT variables was considered. While other network IT related variables are likely to be applicable, no additional network IT attributes were identified at this time.

To summarize, in general, the network IT variables proposed in Set 9 appeared valid and likely to influence predictors as proposed. However, additional research is recommended to refine ways to measure some of the attributes and better understand their effects.

## 5.12. Influential Network-Level Variables

Influential network level (site) variables identified in this analysis are those featuring high levels of evidence for, low levels of evidence against, and no alternative explanations.

In Set 8, influential whole-network variables include: WN2 (learning and education), WN6 (formalization), WN10 (steering network processes), WN9 (accountability management), WN13 (staff coherence), WN12 (management tenure), and WN15a (resource availability).

In set 9, influential network IT variables include NIT11 (network IT environmental stability) NIT5 (individual network IT), NIT13 (network IT ownership symmetry) and NIT14 (network IT abundance).

## 5.13. Results Recap

This completes the review of the results. To recap, results were presented by variable set, beginning with Set 1: Actual Participation, and ending with Set 9: Network

IT. Most of the variables proposed were found to be valid and most of the hypotheses regarding the effects of the variables on participation were supported. Principal component analysis of the predictor variables led to development of factor variables, formed by combining variables in groups. OLS regression was then done on these factors to identify those with significant influence on intent to participate.

The most influential individual/organization level predictor variables (high to low) were social influence, benefit expectancy, knowledge about HIENs and low cost expectancy.

The most influential network level (site) variables included learning and education, formalization, steering network processes, accountability management, staff coherence, management tenure, and resource availability, network IT environmental stability, individual network IT, network IT ownership symmetry and network IT abundance.

## **CHAPTER 6. DISCUSSION**

In Chapter 6, the results from Chapter 5 are discussed and interpreted to answer the five questions posed for the study:

- 1. What kinds of participation opportunities do the 6 HIENs offer?
- 2. Which of the proposed DNPT variables are valid for the study of participation in the HIENs?
- 3. What new variables should be considered and are they valid?
- 4. Once valid variables are selected, what does the data say about barriers and enablers to participation in the 6 HIENs?
- 5. What are the implications of the study for theory and research?

## 6.1. Participation Opportunities

The first question was what kinds of participation opportunities the 6 HIENs offer. Ten standardized participation opportunities were identified. These are: 1.) generate idea, 2.) provide funding to explore idea, 3.) participate in meetings to explore idea, 4.) join board/committees, 5.) invest in plan development, 6.) provide public comment/input, 7.) invest in start-up of operations, 8.) use of services, 9.) use of educational services, and 10.) services provider. Participation opportunities 2-10 appeared to be measurable through surveys or review of HIEN records.

Participation opportunities differed considerably with respect to the level of commitment required from the participant. For example, participation in meetings to explore an idea involved little or no commitment of funding, but increased commitment of time. Participation in start-up or operational funding required commitment and approvals from multiple organizational leaders. Participation in using services required participation by both individual employees within a participating organization or group and by leaders of the organization or group.

The 10 stages suggest a developmental sequence similar to those seen in organizational development, e.g., birth, maturation, decline (Vandeven et al. 1995). However, caution should be taken in interpreting this finding. While a general pattern of development through stages is visible, the stages may vary in different contexts. Phelps et al. (2007) for instance, find that organizations do not develop through predictable lifecycle stages, but rather, experience tipping points related to challenges to their survival such as strategy, finance, or people. The same may be true of dual networks.

## 6.2. Validity of Variables

The second question asked about the validity of variables used. The validity of the variables was assessed by considering their measurability and applicability to the subject and/or site being considered. As noted in the results section, all of the proposed variables in the 9 sets studied were found to be valid for the 6 HIENs with the exception of M4, organizational size. However, a number of the variables at both subject and site level were asterisked to indicate recommendations for additional research to develop effective data-capture techniques, refine definitions, and/or develop more robust measures.

Three validity issues at the subject level bear additional discussion. First, a few participants in the six HIENs did not represent organizations, but rather represented themselves as individuals, professionals or leaders of informal groups or network level collaboratives. For these people, several questions related to their organizational roles were not valid. Second, some participants represented multiple organizations, such as a physician representing both a professional association and a physician practice. This raised questions about how to reflect multiple types of representation for a single subject. Third, M4, organizational size proved challenging to measure because of limitations related to the use of employee size (one firm had a handful of employees but hundreds of millions in revenues). Firm revenue posed similar challenges in instances where a majority of services were outsourced to third party vendors.

Two validity issues found at the site level bear further discussion. The first issue was difficulty in obtaining accurate measurement for some variables. For example, measurement of WN13, staff coherence, may require use of confidential survey questions, and assurance of confidentiality of response, in order to obtain valid measures. Otherwise, respondents may bias their answers to suggest everything is 'OK', even if, in fact, they feel it is not. Second, the rapid pace of change in network IT innovations led to concerns about measurement for most variables in set 9. For example, for network IT variables related to governance, a question arose about whether a survey question referencing use of teleconferencing technologies would still be applicable in 10 years. Might such a question need to be rephrased to reflect the use of computer based videoconferencing? Might such a question need to consider ability to vote using texting versus voice votes?

#### 6.3. New Variables

The third question was whether new variables were needed for the theory.

The answer was yes. Several new variables were added. In Set 4: moderators, M6a, subject level, M6b, professional membership, M7a organizational level, and M7b, product/service of organization/group were added. In Set 8: whole-network Attributes, WN15a, resource availability was added. All were found to be valid. In addition, in set 5, the need to develop a variable to assess regulatory compliance costs was identified.

# 6.4. Barriers and Enablers of Participation in HIENs

The fourth question asked was about barriers and enablers of participation in the HIENs of interest. This question contained three parts.

- 1. How do moderators (organizational leader gender, age; organization size, type) influence intent to participate?
- 2. How do predictors affect intent to participate?
- 3. How do dual network attributes affect the predictors?

Each is considered in turn.

## 6.4.1. How Do Moderators Influence Intent to Participate?

The dual network participation theory (DNPT) hypothesizes that the four predictors, benefit expectancy (BE), low cost expectancy (LCE), social influence (SI) and facilitating conditions (FC), will influence decision-making for potential participants in a dual network. However, it also recognizes the potential for other factors – moderators of individuals or their organizations – to influence the predicted effect. Moderators with

potential to influence participation were identified at an individual and organizational level.

At the individual level, the most influential moderator identified was M4, prior experience with dual networks and collaboration. Each of the HIENs included some participants on boards and committees who had low levels of experience with collaboration. These participants tended to behave impatiently or autocratically at times, leading to developmental delays and problems.

Also influential were M6a and M6b. In M6a (subject level of authority), members of the HIEN boards and committees ranged from individuals with no authority at all to people serving as the chair of a board of directors. In M6b (professional membership), HIEN members were also diverse, including accountants, physicians, nurses, union members and elected officials. In both of these categories, increased heterogeneity of participants appeared to reduce likelihood to participate. For example, some senior organizational leaders with advanced professional degrees found it unproductive trying to collaborate with individuals with no professional degrees or little relevant business experience. To paragraph comments from one CEO: 'It's hard to get anything done when you have to work with a bunch of community do-gooders with no experience'.

M1, age, also appeared to have some influence. Here, people who were on the edges of the scale (very young or very old) appeared less likely to participate. M2, gender was not found to have an influence, although it seems probable that it would in other contexts.

At the organizational level, influential moderators were also identified. For M4, organizational experience with dual networks and collaboration, the HIENs included

some participants who represented organizations with low levels of experience with collaboration. These participants tended to be given a shorter leash by their superiors and peers. They felt pressure from their organizations to achieve faster results; their organizations commented that the planning process was taking too long or seemed cumbersome. This influenced participants to try to speed up or force the planning process, which tended to reduce ability to make decisions supported by others.

For M4, M7a, and M7b, high levels of heterogeneity were also found in the HIENs studied. For M4, organization size, participant attributes ranged from not-applicable (individual doesn't work for employer) to 1 employee to 25,000+ employees. For M7a, organization level, participants included suppliers (such as a supplier of technology to a hospital), classic organizations (such as a hospital, employer or health plan), trade associations representing many organizations (such as a hospital association), government agencies representing whole sectors (like a state cabinet for health services), and other HIENs representing combinations of levels. For M7b, product/service of organization/ group, participants represented as many as 15 different types of product/service, including government oversight, in-patient hospital services, outpatient physician services, laboratory testing, pharmacy, pharmaceuticals, public health services, nursing services, health information technology services, and so on. In each of these cases, increased heterogeneity appeared to increase complexity of communications and decision-making.

The analysis of moderators in HIENs points to two key barriers and possible enablers for participation in HIENS. The first barrier is lack of experience with collaboration at individual and organizational levels. A possible enabler here is increased

training and education for participants and their organizations about collaboration in dual-network contexts. The second barrier is the high heterogeneity of participants in the several dimensions noted. A possible enabler here is to reduce heterogeneity of participants invited to participate in opportunities such as boards, committees, or planning activities.

# 6.4.2. How Do Predictors Affect Intent to Participate in the HIENs?

The four predictors, benefit expectancy (BE), low cost expectancy (LCE), social influence (SI) and facilitating conditions (FC), were found to have significant effect on intent to participate in the less and more challenging participation opportunities considered. For the more challenging participation opportunity (investing in the HIEN start-up, and lobbying for government recognition), the most influential predictors were social influence (.412), benefit expectancy (.368), knowledge about HIENs (.198), and low cost expectancy (.130). These findings imply the need for HIEN leaders to focus efforts on increasing these influences.

Actions to increase social influence could include increased use of surveys to assess levels of social support, increased use of broadcast or social media, and increased private meetings with networks of people involved in the organizations of interest.

Actions to increase benefit expectancy could include additional research on benefits of interest, a reduction of scope, so that a stronger set of benefits could be developed and offered for a subset of the market.

Actions to increase knowledge about HIENs could include special training and education on how to lead in collaboratives and on how to understand the unique and evolving characteristics of HIENs.

Actions to increase low cost expectancy could include a focus on simplifying product offerings, simplifying governance processes, and increased use of network IT to automate processes for participation in governance and planning.

### 6.4.3. How Do Dual Network Attributes Affect Predictors?

As expected, the study found that dual network attributes in Sets 8 and 9 influenced the predictors.

In Set 8 (whole-network variables) the most influential variables were WN2 (learning and education), WN6 (formalization), WN10 (steering network processes), WN9 (accountability management), WN13 (staff coherence), WN12 (management tenure), and WN15a (resource availability). A key challenge visible in this list is the need for qualified, competent leadership. Many of these variables, including WN6, WN10, WN9, and WN13 and WN12, are clearly influenced by the behaviors of one or a few leaders. Lack of qualified, competent leadership in the HIENS studied had an adverse influence on success in these dimensions. In addition, lack of HIEN access to resources and lack of provision of learning and education were also important barriers to development. Lack of resources can be thought of as an overarching challenge, since it had an adverse affect both on ability to obtain and maintain strong leadership, and, on ability to provide adequate learning and education. These findings suggest three enablers

for HIENs: secure ample funding to support planning and implementation; engage or develop well qualified leaders; and provide increased education and training at all levels.

In set 9 (Network IT variables), influential variables include NIT11 (network IT environmental stability) NIT5 (individual network IT), NIT13 (network IT ownership symmetry) and NIT14 (network IT abundance). A key challenge here was lack of access to stable network IT for both individual and organizational participants at all five levels (environment, governance, markets, functional, and individual). Key enablers here could include emphasis of use of stable NIT; increased investment in network IT at all five levels; and requiring participants to have a minimum level of access to network IT at all five levels.

### 6.4.4. Summary of Barriers and Enablers for HIENs

Table 17 summarizes the key barriers and enablers identified through the analysis of the moderators, predictors and site level variables.

Table 17: Barriers and enablers of participation in HIENs (Summary)

HIEN Participation Barrier	Possible Enabler	
Moderator Related		
Lack of participant experience with	Education/training on collaboration for participants	
collaboration and dual networks		
Heterogeneity of subject levels/professions	Reduce heterogeneity of participants	
Predictor Related		
Lack of social influence (support from	Surveys to measure social influence	
influential others)	Increased use of broadcast and social media	
	Increased private meetings with influential others	
Low benefit expectancy	Increase research on benefits of interest	
	Reduction of scope for initial offerings	
Lack of knowledge	Increase training and education about network	
	leadership and HIENs	
Lack of low cost expectancy	Simplify product offerings and pricing	
	Simplify governance processes	
	Increase use of network IT for governance and	
	planning.	
HIEN Related		
HIEN lack of resources	Secure ample funding to support development	
HIEN lack of qualified, competent leadership	Engage qualified, competent leadership	
HIEN lack of provision of training and	Increase training and education for participants about	
education	network leadership and HIENs	
HIEN lack of stable network IT	Select and use stable network IT (as much as possible)	
HIEN and participant lack of access to network	Invest in network IT at all 5 levels	
IT at each of the 5 levels.	Require participants to have a minimum level of access to network IT at all five levels	

## 6.5. Implications for Research and Theory

The final question asked about the implications of the study for theory and research. Implications include the need to refine the terminology and concepts used to describe the theory; conduct additional research to refine and validate the participation opportunity typology; refine and validate variables; test the theory using larger sample sizes; and, study outcomes.

### 6.5.1. Revised Terminology and Concepts

The theory constructed for this study was called a network IT dependent whole-network, or 'dual network'. In this definition, Provan's term 'whole-network' refers to a network of three or more organizations collaborating to achieve a shared goal. However, more than just organizations participated in the HIENs in the study. Participants also included other individuals, individual networks and network-level collaboratives. This situation implies that the concept of a network IT dependent whole-network is not broad enough to describe the phenomena of interest.

To address this limitation, several new terms are proposed. As illustrated in Figure 11, a general form of network-level endeavor is proposed called a *network level collaborative* (NLC). This term retains Provan's important concept of 'network level', with its emphasis on a collaborative governance structure operating at a network level. It uses the term collaborative to connote the softer, non-hierarchical decision-making style of a collaborative network.

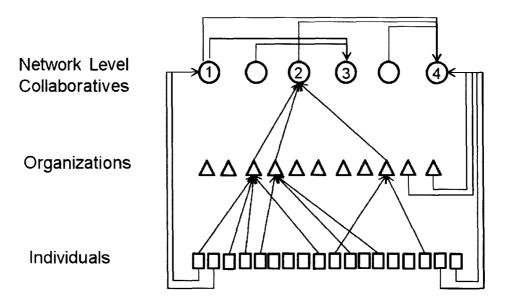


Figure 11: Four Types of Network Level Collaboratives

Four general types of NLC are proposed. Type 1, an *individual network*, refers to a collaboration among two or more individuals seeking to achieve a shared goal. For example, a consumer membership association is an individual network. Type 2, a *whole-network* (an inter-organizational network at the network level) refers to a collaboration among two or more organizations seeking to achieve a shared goal. For example, a hospital association is a whole-network. Type 3, a *network of NLCs* (also called a *network of networks*) refers to a collaboration among two or more NLCs seeking to achieve a shared goal. For example, a collaboration among multiple HIENs collaborating in a state HIEN planning network is a network of networks. Type 4, a *mixed network*, refers to a collaboration among two or more individuals, organizations or networks drawn from two or more levels to achieve a shared goal. For example, an HIEN involving participants representing an individual, a consumer association (an individual network), a hospital association (a whole-network), and a state-level network of HIENs (a network of networks) is a mixed network.

The four basic types of NLI will also have additional attributes which increase or decrease their *network complexity*. Attributes may include *network IT dependency*, individual attributes, organizational attributes, and network attributes.

Network IT dependency refers to the NLC's level of dependency on the use of network IT for achievement of its stated goal. Five broad types of dependency were identified in this study: dependency on environmental linking, market bridging, governance, functional and individual network IT. As noted, additional, and ongoing research is recommended to define these attributes.

*Individual attributes* (drawn from the moderators) may include age, gender, individual's NLC experience, level of authority and professional memberships.

Organizational attributes (drawn from the moderators) may include organization size, level, and product/service.

Network attributes may include network size, vertical heterogeneity (# of participants), horizontal heterogeneity (# of different participant types represented), product heterogeneity (# of different products/services offered), and level of development (e.g. starting-up, providing, transitioning).

The discussion of terminology leads to a recommendation to make two changes to the DNPT. First, the phenomenon of interest should be a network level collaborative (NLC), rather than a network IT dependent whole-network. Second, the theory should be renamed a *network level collaborative participation theory* or NTP for short.

### 6.5.2. Research Participation Opportunity Typology

A number of different examples and types of participation opportunity were identified in the study. These included opportunities to participate in planning, education, funding, governance, educational services and use of technology services. Are there other participation opportunities offered by NLCs which are not identified here? Are the categories generated optimal for research purposes? Research across larger sample sizes and more diversity of NLCs could lead to improved definitions of this important construct.

### 6.5.3. Refine and Validate Variables

More than half the variables identified and used in this study were asterisked to denote needs for additional research to understand the best ways to obtain data, and/or to validate the categories developed. In addition, other variables, especially at the site level, may be useful to study. Research using larger sample sizes of sites and participants, in diverse contexts, should be done to refine and validate current and future variables for a network participation theory.

### 6.5.4. Test the Theory Using Larger Sample Sizes

With just 6 network level collaboratives and 109 participants, there was not enough statistical power to generalize findings beyond the sites and participants studied. However, the results of the qualitative study may be promising enough to justify studies with larger sample sizes randomly selected to represent populations of sites/participants. A study designed with enough statistical power to support hypothesis testing at both the site and participant level (e.g., 100-300 sites and 1,000 – 3,000 participants) could lead to ability to quantify affects of the model for larger populations.

#### 6.5.5. Study Outcomes

As noted in the methods section, outcomes – effects of network level collaboratives on individuals, organizations and networks in the environment – were not considered in this study. There is little doubt, however, that network level collaboratives can, and will, influence the environment. Do they reduce transaction costs? Do they speed up dissemination of innovations? Do they influence design of network information

technology? Do they decrease or increase stability of governments? Many questions like these could be fruitfully researched.

## 6.5.6. Summary of Implications for Theory and Research

Table 18 summarizes the implications of the study for theory and research.

Table 18: Summary of Implications for Theory and Research

Limitation / Challenge	Proposed Response	
Terminology and Concepts		
Concepts of whole-networks and dual networks	Replace terms with network level collaborative	
only apply to inter-organizational networks.	(NLC). NLCs are collaboratives which may	
HIENs also include individuals and other	include participants from individual,	
networks level collaboratives	organizational and network levels. Whole-	
	networks are a kind of NLC. NLCs may or may	
	not be Network IT dependent.	
Name of theory not adequate to describe	Drop 'dual' in dual network participation theory;	
phenomena being researched	call theory a network participation theory (NPT).	
Typology of Participation Opportunities		
Possible limitations regarding types of participation	Conduct additional research on types of	
opportunity identified	participation opportunity offered by NLCs.	
<u>Variable Validity</u>		
Limitations on validity of variables used in the	Refine and validate variables used in the network	
(dual) network participation theory	participation theory.	
Sample Sizes		
Small sample sizes (6 network level collaboratives,	Conduct studies using larger, randomized samples	
109 participants)	to support studies with enough statistical power	
	for hypothesis testing across populations of	
	sites/participants (e.g., 100-300 sites; 1,000 -	
	3,000 participants).	
Outcomes		
Lack of study of outcomes	Conduct studies of outcomes caused by network	
	level collaboratives.	

### 6.6. Limitations

As a case study of six non-randomly selected HIENs (network level) and key board and committee members (individual level) and their affiliated organizations (organizational level), this research has a number of important limitations. First, many of

the variables have only limited validity. Additional research will need to be done to develop effective ways to obtain data and validate the variables. Second, the data generated on barriers and enablers only applies to the 6 HIENS studied. It may not apply to other HIENs or dual network sites. Third, answers to a number of queries in the subject instrument were estimated by the researchers, based on review of qualitative data about the subjects. Data generated by actual subjects, using survey instruments, could vary significantly from the estimates generated. Given these limitations, caution should be used in extrapolating these findings to other contexts.

### 6.7. Summary of Chapter 6

This concludes Chapter 6. The discussion provided answers to the five questions asked at the start of the study. The HIENs in the study offered 10 standardized participation opportunities, ranging from generating the idea to using services. Many of these HIENS experienced particular challenges obtaining participation in the financing of start-up of operations. Most of the proposed DNPT variables were found to be valid, although additional research was suggested on how to measure and refine a number of the variables. Several new variables were added, including moderator variables to capture level of individuals and organizations, and types of professionals and organizations. Key barriers to participation in the HIENs included lack of experience with collaboration, low social influence and low benefit expectancy, lack of resources and lack of qualified leadership. A number of enablers were suggested to address these challenges.

Implications for theory and research include recommendations to reframe the theory as a network level collaborative participation theory which could work for 4 different types of

network level collaboratives, and, the development of large studies with statistical power needed for hypothesis testing across large populations of networks, individuals and organizations. Much was learned through this study, but it was only valid for the six HIENS and affiliated individuals and organizations. As a qualitative study of retrospective data, the study supported development of valuable knowledge about the validity of a new theory, and provided insights into challenges faced by the HIENS studied; but additional research will be required to see whether the propositions in the theory are valid in other contexts.

#### CONCLUSION

This study was motivated by the failure, or failure to achieve established goals, of over 200 U.S. health information exchange networks (HIENs) which formed or operated in the U.S. from 2004 to 2010. As discussed in Chapter 1, the introduction, the study seemed important to do for two reasons. First, there are significant costs including lost time, capital and opportunity to individuals, organizations and society associated with these kinds of systemic network-level failures. Second, no theory driven research appears in the literature which studies the failures of HIENS.

Chapter 2, the literature review, began with a review of the HIEN literature. Three key challenges faced by HIENS from 2004 – 2010 were identified: challenges of wholenetwork, IOS and individual participation. Three theories relevant to understanding the three challenges were then identified: whole-network, IOS adoption and technology acceptance model (TAM) theories. Limitations for each theory were considered. Whole-network theory lacked ability to address information technology and IOS aspects of HIENs, while IOS and TAM theories lacked ability to address interorganizational network aspects of HIENs. These limitations pointed to a need for new theory which could account for the affects of both organizational and technological attributes on participation in HIENS and similar collaboratives within an integrated context.

Chapter 3 presented a dual network participation theory (DNPT) formed by combining elements from the three theories. The term *dual network*, short for a network

IT dependent whole-network, was formulated. Drawing from Azjen's theory of planned behavior, the DNPT was designed to predict *intent to participate* and *actual participation* in dual networks. Four participant level *predictors* – factors with potential to influence intent to participate – were proposed. These were benefit expectancy, cost expectancy, social influence and facilitating conditions. In addition, two sets of site-level attributes – whole-network attributes and network IT attributes – were proposed. Finally, a set of outcome variables was proposed. In final form, the theory consisted of 10 sets of variables – about 85 variables in total. The development of the DNPT led to formulation of five research questions:

- 1. What kinds of participation opportunities do HIENs offer?
- 2. Which of the proposed DNPT variables are valid for the study of participation in dual networks like HIEN?
- 3. What new variables should be considered, and are they valid?
- 4. Once valid variables are selected, what does the data say about barriers and enablers to participation in the 6 HIENs in this study?
- 5. What are the implications of the findings for theory and research?

Chapter 4 presented the method used to answer these five questions. A retrospective case study method was developed. A rich set of qualitative data was drawn from a convenience sample of 6 HIEN sites (network level cases) with 109 individuals (individual level cases) and 125 organizations (organizational level cases). Scales and testable hypotheses for each variable were developed. Surveys for each site and subject were created and completed through review of the qualitative data. Two researchers reviewed the qualitative data, developed the coding and discussed interpretations. This

'triangulated' data was summarized in tabular format. The tabular summaries included evidence which supported, refuted or provided alternate explanations for each variable and hypothesis. Valid variables were then selected and entered into SPSS. A principal component analysis was done to identify common factors. Combined variables were formed and an OLS regression analysis done to explore effects of predictors on intent to participate.

Chapter 5 reviewed results including analysis of validity and affects of the variables in the study, the principal component analysis and OLS regression. In general, most variables were found to be valid and most hypotheses were supported.

In Chapter 6, answers to each of the five questions were discussed. A set of 10 participation opportunities offered by HIENs were identified (question 1), including opportunities to participate in start-up planning, start-up investments, and using services. Valid variables were identified (question 2). Effects of the site-level variables and predictor variables were evaluated for each variable (question 3). Barriers and enablers for participation in HIENs were identified (question 4). Implications for research and theory were considered (question 5).

With respect to barriers and enablers to participation in HIENS at the site level, key barriers identified were heterogeneity of participants, lack of resources, lack of qualified, competent leadership, lack of provision of training and education, lack of stable network IT, and lack of access to network IT. Key enablers recommended were to reduce heterogeneity of participants, secure ample funding to support development, engage qualified, competent leadership, increase training and education for participants about network leadership, select and use stable network IT, and invest more in network IT.

With respect to barriers and enablers to participation in HIENs at the participant level, key barriers identified were lack of social influence (support from influential others), low benefit expectancy, lack of knowledge, and lack of low cost expectancy. Key enablers recommended were to use surveys to measure social influence, increase use of broadcast and social media to educate markets, increase private meetings with influential others, increase research on benefits of interest to participants, reduce the scope of initial service offerings, simplify product offerings and pricing, simplify governance processes, increase use of network IT to support governance and planning processes, and require participants to have a minimum level of access to network IT in order to participate.

With respect to implications for theory and research, key recommendations include: 1.) drop use of term 'dual network' and replace with the term 'Network Level Collaborative' (NLC), where a NLC is a collaborative which may include participants from individual, organizational and network levels; 2.) drop use of the term 'dual' in the DNPT, and call it a network participation theory (NPT); 3.) conduct additional research on what types of participation opportunity are offered by NLCs; 4.) refine and validate variables used in the NPT; 5.) conduct studies using larger, randomized samples with enough statistical power for hypothesis testing across populations of sites/participants (e.g., 100-300 sites; 1,000 – 3,000 participants); and 5.) conduct studies of NLC outcomes.

While this study was exploratory in nature, it yielded a rich set of insights with implications for both theory and practice. This implies that additional research in this area may be worthwhile to pursue.

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#### **APPENDIX 1: GLOSSARY OF TERMS**

- **Dual Network Participation Theory (DNPT).** A theory developed in this study designed to predict factors which affect participation in dual networks like HIENs **EHR.** See Electronic Health Record.
- Electronic Health Record (EHR). An electronic record of health-related information on an individual that conforms to nationally recognized interoperability standards and that can be created, managed, and consulted by authorized clinicians and staff across more than one health care organization (e.g., Office of National Coordinator 2008)."
- Electronic Medical Record (EMR). An electronic record of health-related information on an individual that conforms to nationally recognized interoperability standards and that can be created, gathered, managed, and consulted by authorized clinicians and staff within one health care organization (Office of National Coordinator 2008).
- EMR. See Electronic Medical Record.
- **Health Information Exchange (HIE).** The electronic movement of health-related information among organizations according to nationally recognized standards (Office of National Coordinator 2008)."
- **Health Information Exchange Network (HIEN).** An umbrella term referring to the combination of a health information organization (a whole-network) and the health information exchange (a network IT) which it provides or supports.
- **Health Information Organization (HIO).** "An organization that oversees and governs the exchange of health related information among organizations according to nationally recognized standards (Office of National Coordinator 2008)."
- HIE. See Health Information Exchange.
- HIEN. See Health Information Exchange Network.
- HIO. See Health Information Organizations.
- **Information System (IS).** "Information systems or the more common *legacy* information systems include people, procedures, data, software, and hardware (by degree) that are used to gather and analyze digital information" (from Kelly et al. 1999).
- Interorganizational Network at the Network Level (Whole-Network). A formal network of three or more organizations collaborating to achieve a shared goal (Provan et al. 2007).
- **Interorganizational System (IOS).** An information system (IS) used by two or more organizations to gather or exchange electronic information.
- IOS. See Interorganizational System.
- **Mixed Network.** A network level collaborative involving participants drawn from two or more levels, such as an individual, organizational and network level.
- Nationwide Health Information Network (NHIN) A standardized, secure and confidential way to link information systems together for authorized users to

share reliable health-related information.

**Network Information Technology.** Properties of electronic information systems connected to an electronic communications network (Orlikowski 1992).

Network IT. See Network Information Technology

**Network Level Collaborative (NLC).** A general form of network-level endeavor in which two or more individuals, organizations or NLIs collaborate in order to achieve a shared goal.

**Network Participation Theory (NPT).** An updated version of the dual network participation theory proposed at the end of this study, which focuses on factors affecting participation in network level collaboratives, rather than dual networks.

NHIN. See Nationwide Health Information Network.

NIT. See Network Information Technology.

NLC. See Network Level Collaborative.

Personal Health Record. "An electronic record of health-related information on an individual that conforms to nationally recognized interoperability standards and that can be drawn from multiple sources while being managed, shared and controlled by the individual" (Office of National Coordinator 2008).

PHR. See Personal Health Record

**Predictors.** The DNPT variables including Effort Expectancy, Performance Expectancy, Social Influence and Facilitating Conditions.

Regional Health Information Organization (RHIO). A health information organization that brings together health care stakeholders within a defined geographic area and governs health information exchange among them for the purpose of improving health and care in that community" (Office of National Coordinator 2008).

RHIO. See Regional Health Information Organization.

**SLHIO.** See State Level Health Information Organization

**State Level Health Information Organization (SLHIO)**. A state level HIO operating with state government involvement and/or oversight.

**TAM.** See technology acceptance model.

TBP. See Theory of Planned Behavior.

**Technology acceptance Model (TAM).** A theory which studies and model which predicts the adoption of information technology by individuals in organizational settings.

Theory of Planned Behavior (TPB). A theory, developed in the field of social psychology, which proposes that individual behavior is determined by three factors: individual attitudes towards the behavior, subjective norms shaping the behavior, and perceived ability to control the behavior (Ajzen 1991).

Whole-Network. See interorganizational network at the network level.

#### APPENDIX 2: THE HIEN LITERATURE

#### HIEN Literature Search Criteria

A HIEN literature search was completed in July 2010 using the ISI Web of Knowledge, Google Scholar, and Google on combinations of the terms *health*, *healthcare*, *medical*, *information*, *exchange*, *system*, *technology*, *platform*, *network*, and *organization*. Table 19 highlights papers of interest in the *HIEN Literature*. These include academic papers published in top ranked academic journals in the areas of 1.) organizational sciences; 2.) information systems; and 3.) health informatics and health policy; as well as papers and reports found in 4.) professional healthcare journals; and, 5.) U.S. federal and state government websites.

Table 19: Selected HIEN Literature

Area	Key Journals Included in Search	Key Papers and Reports Found
Information	MIS Quarterly (MISQ)	Studies of HIEN-like collaboratives in other
Systems	Journal of Association of Information	countries (Mantzana et al. 2007; Sahay et al.
	Systems (JAIS)	2009; Ure et al. 2009).
	European Journal of Information	Studies of electronic medical record adoption
	Systems (EJIS)	(Cox et al. 2008; Davidson et al. 2005;
	Information Systems Research (ISR)	Reardon et al. 2007)
	Journal of Management Information	Other (Cho et al. 2008; Ravichandran et al.
	Systems (JMIS)	2005; Vaast 2007)
	Information Systems Journal (ISJ)	
	Journal of Information Technology (JIT)	
Organization	MIS Quarterly(MISQ)	Studies of health sector organizations at the
al Sciences	Academy of Management Journal (AMJ)	organizational or network level (Huang et al.
	Academy of Management Review (AMR)	2007a; Huang et al. 2007b; Milward et al.
	Organization Science (OS)	2010; Provan 2004; Provan et al. 2005;
	Administrative Science Quarterly (ASQ)	Provan et al. 2009)
	Strategic Management Journal (SMJ).	
	International Journal of Business	
	Studies (IJBS).	
	Administration and Society (A&S)	
	Business Ethics Quarterly	
	American Journal of Sociology (AJS)	
Health	Journal of Health Affairs	HIEN assessment f(Johnson et al. 2007; Labkoff
Policy and	American Journal of Public Health	et al. 2007)
Health	(AJPH)	Governance and Policy (Marchibroda 2007)
Informatics	Journal of the American Medical	Costs and outcomes (Middleton 2006)
	Informatics Association (JAMIA)	Privacy/security (McGraw et al. 2009; Simon et
	Journal of Biomedical Informatics	al. 2009)
	International Journal of Medical	Technical design (Ramsaroop et al. 2000; Shabo
	Informatics	2006)
	New England Journal of Medicine	Adoption (Vest et al. 2010b)
		Strategy (Overhage 2007; Vest et al. 2010a;
		Yasnoff et al. 2004).
Professional	Journal of Healthcare Information	(De Brantes et al. 2007; Krohn 2008; Thornewill
Journals in	Management	et al. 2007)
Healthcare	Journal of the American Health	
	Information Management Association	
US	US Health and Human Services (HHS)	HIEN Related Studies (eHealth Initiative 2007;
Government	HHS Office of the National Coordinator	eHealth Initiative 2008; eHealth Initiative
Sponsored	of Health Information Technology	2009; Foundation of Research and Education
Studies and	Centers for Disease Control (CDC)	of AHIMA 2009; NORC 2009; Office of
Documents	HHS Centers for Medicare and	National Coordinator 2008; ONC-HIT 2004;
	Medicaid Services	e.g. SLHIE 2009; University of Massachusetts Medical School 2009)

The field of *organizational sciences*, also called *organizational studies*, has been developing since early in the 20<sup>th</sup> century. Webster defines an organization as "an administrative and functional structure (such as a business or a political party)" (Merriam-Webster 2010). Organizational sciences have been described as:

...an interdisciplinary field of inquiry focusing on employee and organizational health, well-being, and effectiveness. Organizational Science is both a science and a practice, founded on the notion that enhanced understanding leads to applications and interventions that benefit the individual, work groups, the organization, the customer, the community, and the larger society in which the organization operates. (University of North Carolina at Charlotte 2010).

Research on formal organizations becomes increasingly prevalent as the 20<sup>th</sup> century progresses (Perrow 1991). Top journals in this field include *MIS Quarterly (MISQ)*, *Academy of Management Journal (AMJ)*, *Academy of Management Review (AMR)*, *Organization Science (OS)*, *Administrative Science Quarterly (ASQ)*, *Strategic Management Journal (SMJ)*, *International Journal of Business Studies (IJBS)* and *Administration and Society (A&S)* (Science Watch 2010). Major accomplishments in the field include scientific management theory (Taylor 2005), contingency theories of the firm (Drazin et al. 1985), transaction cost economic theory (Coase 1937; Williamson 1981), new institutional theory (North 1986; North 2005), and, more recently, organizational network studies (Borgatti et al. 2003; Granovetter 1973). In this field, no papers were found on U.S. HIENs. However, relevant studies of other health sector organizations and health networks were identified (e.g., Huang et al. 2007a; Huang et al. 2007b; Milward et al. 2010; Provan 2004; Provan et al. 2005; Provan et al. 2009).

The field of *information systems (IS) research* begins developing in the 1960s, initially focusing on use of management information systems (MIS) in organizations (Mason et al. 1973). It has grown substantially since its start to become widely

recognized as an important sub-discipline in business schools (King et al. 2006). As reflected in the mission statement of the leading association in the field, IS researchers seek "to advance knowledge in the use of information technology to improve organizational performance and individual quality of work life" (Association of Information Systems 2010a). Top journals in the IS field include MIS Quarterly (MISQ), Journal of Association of Information Systems (JAIS), European Journal of Information Systems (EJIS), Information Systems Research (ISR), Journal of Management Information Systems (JMIS), Information Systems Journal (ISJ) and the Journal of Information Technology (JIT) (Association of Information Systems 2010c). A key accomplishment in the field are the technology acceptance models (TAM) used to predict individuals' adoption of IS in organizational contexts (Venkatesh et al. 2003). In recent years, IS researchers have shown increasing interest in interorganizational systems, defined as "automated information systems shared by two or more organizations, and designed to link business processes" (Robey et al. 2008), in infrastructure IS (Pipek et al. 2009) and network factor affects on IS (Bruque et al. 2008; Kane et al. 2008). No studies of U.S. HIENs were found in this field. However, the search did find studies of HIENlike collaboratives in other countries (Mantzana et al. 2007; Sahay et al. 2009; Ure et al. 2009), studies of electronic medical record adoption (Cox et al. 2008; Davidson et al. 2005; Reardon et al. 2007), and some related topics (e.g., Ravichandran et al. 2005; Vaast 2007)

The fields of *health informatics* and *health policy* have grown up through the 20<sup>th</sup> century alongside healthcare itself. These fields tend to be healthcare specific, showing little overlap with research in non-healthcare domains, although efforts are being made to

bridge these divides (e.g., JAIS 2009). Researchers in the field of health informatics focus on "the effective organization, analysis, management, and use of information in health care in support of patient care, public health, teaching, research, administration, and related policy" (AMIA 2010). Informaticians focus on understanding and use of large, specialized, rapidly evolving medical vocabularies involving hundreds of thousands of unique terms, many of which are used or interpreted in different ways in different care settings by different types of professionals (Dolin et al. 2001). Top journals in this area include the Journal of the American Medical Informatics Association (JAMIA), Journal of Biomedical Informatics and International Journal of Medical Informatics. Researchers in health policy provide advice and guidance to international, national and state policy makers administering Medicare, Medicaid and other government funded healthcare programs. Key journals in this area include *Health Affairs*, medically focused journals, such as the New England Journal of Medicine and specialty journals, such as the American Journal of Public Health. Researchers in both areas – health informatics and health policy – are focusing increased attention on the development and use of health information technology to increase quality and efficiency of healthcare processes (Kuhn et al. 2007; Starr 1997). HIEN related papers in these two areas focus on topics such as HIEN assessment (Johnson et al. 2007; Labkoff et al. 2007), governance and policy (Marchibroda 2007), costs and outcomes (Middleton 2006), privacy/security (McGraw et al. 2009; Simon et al. 2009), technical design (Ramsaroop et al. 2000; Shabo 2006), adoption (Vest et al. 2010b), and strategy (Overhage 2007; Vest et al. 2010a; Yasnoff et al. 2004).

Professional and trade journals in the healthcare domain are a source of information about HIENs. These include the Journal of Healthcare Information Management (De Brantes et al. 2007; Krohn 2008; Thornewill et al. 2007), Journal of the American Health Information Management Association (Dierker 2008), and a variety of specialty journals (e.g., Frisse 2010; Hessler et al. 2009; Kuhn et al. 2007; Shapiro et al. 2010). Papers in these journals tend to be written for lay audiences rather than academics. Lastly, U.S. Federal and state government groups sponsor a number of HIEN related reports and assessments from 2005 - 2010. Most prominent among these is non-profit organization, eHealth Initiatives, which produced a series of reports over several years assessing HIEN development in the U.S. (e-Health Initiatives 2007a; e-Health Initiatives 2007b; eHealth Initiative 2007; eHealth Initiative 2008; eHealth Initiative 2009). In addition, studies of state level health information exchange (Foundation of Research and Education of AHIMA 2009; University of Massachusetts Medical School 2009), and the economics of HIEN (Kaushal et al. 2005; NORC 2009) were identified. In addition, the U.S. Government Office of the National Coordinator for Health IT publishes selected plans and reports directly (ONC-HIT 2004; ONC-HIT 2008; ONC-HIT 2009; Thompson et al. 2004)

# APPENDIX 3: THEORIES CONSIDERED

Table 20: Partial List of Theories Considered for HIEN Research

Area	Theories Considered  * = Selected	Reason for Selection/ Rejection
Information Systems (Association of Information	Actor Network Theory (Law 1992)	Tends to focus at individual level; concerns about how to distinguish between social and material.
Systems 2010b)	Socio-Technical Theory (Mumford 2006)	Includes a normative ethics which limits its utility as a meta-theory.
	*Diffusion of Innovations Theory Applied to IOS Adoption (Robey et al. 2008)	HIENs are IOS; adoption is a challenge
	*Individual Technology acceptance (Venkatesh et al. 2003)	Individual adoption of HIEN is a challenge
	Structuration of Technology (Orlikowski et al. 1991)	HIEN development seems to exhibit complex structurational dynamics; but theory limited in for developing predictive theory.
	Adaptive Structuration Theory (Desanctis et al. 1994)	A variation on Orlikowski's model; some concerns about distance from original theory (Bostrom et al. 2009)
Organizational Sciences (Academy of Management 2010; INFORMS 2010)	Stakeholder Theory (Donaldson et al. 1995; Harrison et al. 1999; Jones 1995)	Organization focused; normative focus (stakeholders ought to be included).
	Collaborative Capacity Theory (Foster-Fishman et al. 2001; Imperial 2005; Weber et al. 2007)	Only one of several measures of potential value in assessing HIENs
	New Institutional Economics (North 1986; North 2005)	One of several ways of looking at HIENs
	Transaction Cost Economics	One of several ways of looking at HIENs; assumes rational basis for decision-making.
	Resource Based View of the Firm (Wernerfelt 1984)	One of several ways of looking at HIENs
	Information Processing Theory of the Firm (Galbraith 1974)	One of several ways of looking at HIENs
	Knowledge Based Theory of the Firm (Nonaka 1994)	One of several ways of looking at HIENs
	Systems Theory (Checkland 1999; Luhmann 1995)	One of several ways of looking at HIENs; problems with causality (Stacey 2001)
	Whole-Network Theory* (Provan et al. 2007; Raab et al. 2009)	HIENs are whole-networks; whole- network theory is essentially multi- theoretic
Social Theory (Kivisto 2004; Lemert 2004)	Network Theory (Borgatti et al. 2003)	One of several ways of looking at HIENs; important paradigm.
	Social Capital Theory (Adam et al. 2003; Burt 2005; Halpern 2005)	One of several ways of looking at HIENs;
	Structuration Theory * (Giddens 1986; Jones et al. 2008)	A reasonable model of causality for HIENs
Health Policy and Health Informatics	HIENs as Infomediaries (De Brantes et al. 2007)	Non-academic journal; professional focus; transaction cost economics based paradigm.

# **APPENDIX 4: INSTRUMENTS**

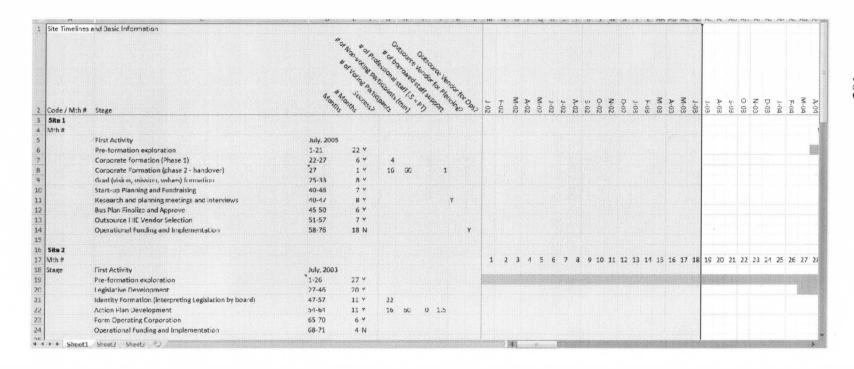
# **Instrument 1: Participation Opportunity Types**

# Instrument 1a: Actual Participation Opportunity Types - Non-Standardized

Participation Opportunity	Months	Participation Opportunity	Months
<u>Site 1</u>		Site 4	
		Site 5	
Site 2			
Site 3		Site 6	
<u>546 5</u>		Suc 0	

Instrument 1b. Actual Participation Opportunity Types - Standardized

Participation opportunity	Prompt	Is Intent to participate measurable?	Prompt	Is actual participation measurable?
		If so, how?		If so, how?
1. First Opp.	Add a prompt to determine if intent	Yes or No	Add a prompt to determine if	Yes or No
	to participate in this opportunity is measurable	Describe	actual participation in this opportunity is measurable	Describe
2. Second Opp.	Add a prompt to determine if intent	Yes or No	Add a prompt to determine if	Yes or No
	to participate in this opportunity is measurable	Describe	actual participation in this opportunity is measurable	Describe
3. Third Opp.	Add a prompt to determine if intent	Yes or No	Add a prompt to determine if	Yes or No
	to participate in this opportunity is measurable	Describe	actual participation in this opportunity is measurable	Describe
4. Etc.				



## Instrument 2: Subject Profile

Instrument 2 was developed in Excel. The development was iterative. As questions were refined, additional variables added, or variables defined, the instrument was updated. The example below is the final version used. In some cases, the order and coding of variables may be slightly different from the actual data presented in the summary tables. This example includes actual answers developed for one subject. For each variable, categories were developed and entered in the Code and Description fields. For example, for variable M1, the age selected was 1 (45-54 years old). In general, comment fields were left blank if no information was found. For example, the alternative explanation (AE) field was left blank in this survey because AEs were either not applicable or not identified for this subject. Data generated from each subject profile was rolled up to generate the results presented in Appendix 4.

Table 21: Instrument 2: Subject Profile

	Var	VarLongName	Prompt 1	Code	Description	Prompt 2	Evidence for	Evidence Against	AE	Comment	Sources	Valid? Does this seem to be measurable?	Question or hyp. Result (Yes, No, Unsure)	orig hyp. (Yes, No)
Se	PO	Participation Vari Participation Opportunity	What is the primary participation opportunity being considered for this case?	3	3. Investment in Plan Development							Yes	NA	NA
Se	t 3. Mode	erators		•							•			
	N/A	Level of Organization/ Group Represented	What level of organization/group did this subject represent?	1	1. Organizational Network (Whole- network)	All other things being equal, did Level of Organization/ Group Represented appear to moderate willingness to participate in these opportunities?	In representing a whole-network made up of large institutional non-profits this person appeared to behave consistently in a risk-averse way, with particular interest in protecting her whole-network members from adverse regulation or legislation					Yes	Yes	Yes
	M1	Subject Age	What was the age-range of this subject?	4	4. 45-54	All other things being equal, did age appear to moderate willingness to participate in these opportunities?	Age did not come up with this person. Probably because they were not 'too young' or 'too old' for the responsibilities being considered.	Experience may be a better measurethis person had 20+ years with this organization, giving her stature and credibility				Yes	Yes	Yes
	M2	Subject Gender	What was the gender of this subject?	2	2. Female	All other things being equal, did gender appear to moderate willingness to participate in these opportunities?	None	None				Yes	No	Yes

Var	VarLongName	Prompt 1	Code	Description	Prompt 2	Evidence for	Evidence Against	AE	Comment	Sources	Valid? Does this seem to be measurable?	Question or hyp. Result (Yes, No, Unsure)	orig hyp. (Yes, No)
M6	Professional Membership	What, if any, professional membership, license to practice or other legally recognized authority did this individual have? (If more than one, select most influential one)	20	20. None	All other things being equal, did professional membership (or lack thereof) appear to moderate willingness to participate in these opportunities?						Yes	Yes	
M7	Function of Org/ Group	What was the primary product or service which this org/ group produced or supported in this network? (Select the best choice)	20	20. Hospital, SNF, LTAC or other in-patient facility	All other things being equal, did this function appear to moderate willingness to participate in these opportunities?						Yes	Unsure	
Set 2. Int	ent to Participate								_				
IP1	Intent to Participate	Estimate this subject's intent to participate and/or have their organization/group participate with respect to the primary opportunity.	5	5. Highly Likely	Is intent to participate valid for this participant?	Yes					Yes	Yes	Yes
IP2	Likelihood to Participate	Estimate this subject's likelihood to participate and/or have their organization participate with respect to the	5	5. Highly Likely	Is likelihood to participate valid for this participant?	Yes			и		Yes	Yes	Yes
IP3	Plan to Participate	primary opportunity. Estimate this subject's plan to participate and/or have their organization participate with respect to the primary opportunity.	5	5. Highly Likely	Is plan to participate valid for this participant?	Yes			u		Yes	Yes	Yes
N/A	Other?	Are additional questions to estimate intent to participate needed? If so, what?				No			"		No	No	No

Var		Prompt 1	Code	Description	Prompt 2	Evidence for	Evidence Against	AE	Comment	Sources	Valid? Does this seem to be measurable?	Question or hyp. Result (Yes, No, Unsure)	orig hyp. (Yes, No)
BE1	Ability to do Job	Estimate the potential for the HIEN to increase the subject's ability to do his/her job for the organization/group s/he is representing.	3	3. Moderate potential increase in ability to do job	All other things being equal, does increase in this rating correlate positively with intent to have organization participate?	This person's Job is to support policy and strategy that benefits the sector; participation is useful to her in her job; her intent to recommend that her organization(s) participate is influenced by this usefulness	This depends on the type of participation being discussed. If it is participation in funding; or participation in using the HIE technolology, it is not applicable. Her decisions are based on whether those org's she represents feel this.				Yes	Yes	Yes
BE2	Task Completion	Estimate the potential for the HIEN to increase the subject's ability to complete tasks for the organization/group s/he is representing.	3	3. Moderate potential increase	All other things being equal, does increase in this rating correlate positively with intent to have organization participate?	Yes. Creating efficiency for her organization and members					Yes	Yes	Yes
BE3	Productivity	Estimate the potential for the HIEN to increase the subject's productivity when he/she is working for the organization/group being represented.	3	3. Moderate potential increase	All other things being equal, does increase in this rating correlate positively with intent to have organization participate?						Yes	Yes	Yes
BE4	Financial Performance	Estimate the potential for the HIEN to improve the financial performance of the organization/group which this subject represents.	3	3. Moderate potential improvement	All other things being equal, does increase in this rating correlate positively with intent to have organization participate?						Yes	Yes	Yes

Var	VarLongName	Prompt 1	Code	Description	Prompt 2	Evidence for	Evidence Against	AE	Comment	Sources	Valid? Does this seem to be measurable?	Question or hyp. Result (Yes, No, Unsure)	orig hyp. (Yes, No)
BE5	Value of Decision	Estimate this subject's belief that his/her superiors and peers will see participation as a positive contribution to the organization/group s/he represents.	4	4. High potential for being seen as positive contribution	All other things being equal, does increase in this rating correlate positively with intent to have organization participate?						Yes	Yes	Yes
BE6	Other Value	Are additional questions to estimate benefit expectancy needed? If so, what?									No	No	No
	t Expectancy												
CEI	Leader Time and Effort (Reversed)	Estimate the level of time and effort that this subject will require to participate.	3	3. Moderate time and effort	All other things being equal, does increase in this rating correlate positively with intent to have organization participate?						Yes	Yes	Yes
CE2	Organization Time and Effort (Reversed)	Estimate the level of time and effort that will be required from the organization/group which this subject represents in order for the organization/group to participate.	4	4. Low organizational time and effort	All other things being equal, does increase in this rating correlate positively with intent to have organization participate?						Yes	Yes	Yes
CE3	Financial Commitment (Reversed)	Estimate the level of financial commitment that this subject's organization/group will need to make in order to participate.	4	4. Low financial commitment	All other things being equal, does increase in this rating correlate positively with intent to have organization participate?						Yes	Yes	Yes
CE4	Subject's Social Capital Risk (Reversed)	Estimate the level of subject's social capital (personal reputation) that this subject will be putting at risk in participating.	4	4. Low level of subject's social capital at risk	All other things being equal, does increase in this rating correlate positively with intent to have organization participate?						Yes	Yes	Yes

Var	VarLongName	Prompt 1	Code	Description	Prompt 2	Evidence for	Evidence Against	AE	Comment	Sources	Valid? Does this seem to be measurable?	Question or hyp. Result (Yes, No, Unsure)	orig hyp (Ye No)
CE5	Organization's Social Capital Risk (Reversed)	Estimate the level of organizational social capital (organizational reputation) that this subject will be putting at risk in participating	4	Low level of organization's social capital at risk	All other things being equal, does increase in this rating correlate positively with intent to have organization participate?						Yes	Yes	Yes
N/A	Other?	Are additional questions to estimate cost expectancy needed? If so, what?									No	No	No
1 6. Soci	al Influence											<del></del>	
SII	Support by Influential People	Estimate this subject's level of support by influential people with respect to participation in the site	4	4. Influential people supportive about participation	All other things being equal, does increase in this rating correlate positively with intent to have organization participate?						Yes	Yes	Yes
SI2	Support by Important People	Estimate this subject's level of support by important people respect to participation in the site	4	4. Important people supportive about participation	All other things being equal, does increase in this rating correlate positively with intent to have organization participate?						Yes	Yes	Yes
SI3	Support by Superiors	Estimate this subject's level of support by superiors respect to participation in the site	4	4. Superiors supportive about participation	All other things being equal, does increase in this rating correlate positively with intent to have organization participate?						Yes	Yes	Yes
N/A	Other	Are additional questions to estimate social influence needed? If so, what?	_								No	No	No

Var	VarLongName	Prompt 1	Code	Description	Prompt 2	Evidence for	Evidence Against	AE	Comment	Sources	Valid? Does this seem to be measurable?	Question or hyp. Result (Yes, No, Unsure)	orig hyp. (Yes, No)
FC1	Relevant Resources Available to Subject	Estimate this subject's perception about the level of relevant resources available to the subject to support the subject's participation in the site.	4	4. High level of resources available to subject	All other things being equal, does increase in this rating correlate positively with intent to have organization participate?						Yes	Yes	Yes
FC2	Relevant Resources Available to Organization	Estimate this subject's perception about the level of organizational resources available to the organization to support the organization's participation in the site.	4	4. High level of resources available to organization	All other things being equal, does increase in this rating correlate positively with intent to have organization participate?						Yes	Yes	Yes
FC3	Relevant Resources Available to the Site/HIE	Estimate this subject's perception about the level of HIEN resources which are available to support participation by the subject and his/her organization/group.	4	4. High level of resources available to HIEN	All other things being equal, does increase in this rating correlate positively with intent to have organization participate?						Yes	Yes	Yes
FC4	Relevant Knowledge of Subject	Estimate this subject's level of knowledge about the HIE domain	3	3. Subject has moderate level of knowledge needed	All other things being equal, does increase in this rating correlate positively with intent to have organization participate?	Analysis paralysis - too much knowledge can be a burden, and slow down decision- making; However, this didn't seem to apply to this subject.					Yes	Yes	Yes
FC5	Relevant Knowledge of Organization/ Group	Estimate this organization/group's level of knowledge about the HIE domain.	3	3. Organization has moderate level of knowledge needed	All other things being equal, does increase in this rating correlate positively with intent to have organization participate?	Analysis paralysis - too much knowledge can be a burden, and slow down decision- making; However, this didn't seem to apply to this subject.					Yes	Yes	Yes

## Instrument 3: Site Profile

Instrument 3 contained a section for each variable in sets 8-9 in the form show below.

	Variable Name				E fo	vide r	ence	е		Evi	der	ıce	ag	gai	nst		
Var						te#				Site							
Code	Question to assess validity	Valid?	If valid, then	Orig. prop.	1	2	3 4	5	6	1 2	2 .	3	4	5	6	Alt. expl.	Is hyp. supported
											_		_				
Eviden	ce		<u> </u>			l-		11				1	1				
Validit	у:																
Eviden	ce For:																
Eviden	ce Against:																
Alterna	ative Explanation(s):																

## **APPENDIX 5: RESULTS TABLES**

Appendix 5 contains tables of results for variable sets 1-9. Tables of data for sets 2-7 are presented in aggregate form as the original data would require about 1100 pages to print, and contains some potentially identifiable information. To protect confidentiality identifiable information including comments about individual subjects are not published in accordance with the approved IRB protocol.

Table 22: Set 1: Actual Participation Opportunity Types – Non-Standardized, by Site

Participation Opportunity	Months	Participation Opportunity	Months
Site 1			
Pre-formation exploration	1-21	Goal formation phase 1 (HIE	17-27
•		planning and education for state)	
Corporate formation (phase 1)	22-27	Business Plan for planning and	25-59
<u> </u>		education services (refined yearly)	
Corporate formation (phase 2 – handover)	27	Fundraising	25-59
Goal formation (vision, mission, values)	25-33	Participate in educational	25-59
		events/tradeshows	
Start-up planning and fundraising	40-46	Planning phase 2: planning for	47-59
		growth opportunities (including	
		providing HIE services)	
Research and planning meetings and	40-47	Lobby state government for	47-59
interviews		recognition as state designated entity	
		for HIE	
Lobby state government for formal	35- 60	Operational funding and	55-65
recognition as 'exclusive' HIE for metro		implementation (phase 2 – EMR	
area.		education)	
Business plan (develop, finalize and	45-50	<u>Site 5</u>	
approve)			
Outsource HIE vendor selection	51-57	Pre-formation exploration	1-63
Operational funding and implementation	58-76	Goal formation (4 organizations)	11-19
Site 2		Start-up planning, fundraising	16-19
Pre-formation exploration	1-26	Select planning vendor	20-25
Legislative development	27-46	Participate in research and planning	26-60
		process	
Identity formation (interpreting legislation	47-57	Business plan Version 1 (develop,	46-54
by board)	<u></u>	finalize and approve)	
Action plan (develop, finalize, approve)	54-64	Outsource HIE vendor selection	55-64
Conduct annual trade-shows and	56-71	Corporation formation	64-66
educational event			
Form operating corporation	65-70	Business plan Version 2 (develop,	65-75
		finalize and approve)	
Operational funding and implementation	68-71	Operational funding and	69-76
		implementation	
Site 3		Site 6	
Pre-formation exploration	1-4	Pre-formation exploration (each party	1-10
		contributed staff)	
Corporation formation	5-8	Corporate formation	9-11
Goal formation	6-8	Goal formation	10-13
Select/engage third party administrative org	6-8	Start-up planning and fundraising	12-15
Participate in research and planning	6-8	Business plan (develop, finalize and	15-17
D : 1 (1 1 6 1: 1	0.15	approve)	16.20
Business plan (develop, finalize and	9-16	Outsource HIE vendor selection	16-20
approve)	-	(from merger partner)	21
Site 4		Operational funding and	21-
D. Caracian and C. C.	1 17	implementation	
Pre-formation exploration (governor gives	1-15		
executive order for call to action summit			
	1	I .	ı
with follow-up) Corporate formation (board and non-profit	15-18	<del> </del>	<del>                                     </del>

Table 23: Set 1: Actual Participation Opportunity Types – Standardized and Ranked

Participation opportunity	Prompt	Is Intent to participate measurable?	Prompt	Is actual participation measurable?
		If so, how?		If so, how?
12. Generate idea	Were 1 or more people involved in coming up with ideas?	No		No
13. Provide funding to explore idea	Were one or more funders invited to participate in preformation funding?	By network entrepreneur(s)	Did the subject provide funding?	Yes  Based on funding records
14. Participate in Meetings to Explore Idea	Was the subject invited to participate in pre-formation exploration?	By network entrepreneur(s)	Did the subject attend meetings?	Yes  Based on attendance at meetings
15. Join board/ committees	Was the subject invited to participate as a member of a board or committee?	Yes  Based on response to invitations to attend or renew	Did the subject attend meetings? How did the subject vote?	Yes  Based on attendance at meetings and voting record.
16. Invest in plan development	Was the subject invited to invest in plan development?	Yes  Based on prefunding survey		Yes  Based on actual investment made
17. Provide public comment/ input	Was the subject invited to provide comment as a potential member of the network?	Yes  Based on response to invitations	Did the subject make comments or attend comment meetings?	Yes  Based on record of comments or attendance at meetings.
18. Invest in start-up of operations		Yes  Based on pre- funding survey		Yes  Based on actual investment made
19. Use services	Was the subject invited to use technology services offered by network?	Yes  Based on records of invitation	Did subject use technology services offered by network?	Yes  Based on actual use of services
20. Lobby Government for Protected Status	Was the subject invited to lobby government for protected status?	Yes  Based on records of request(s)	Did subject lobby for protected status?	Yes  Requires reporting back by subject.
21. Use of Educational Services	Was the subject invited to use educational services offered by network?	Yes  Based on records of invitation	Did subject use educational services offered by network?	Yes  Based on actual use of services
22. Services provider	Was the subject invited to provide services to the network?	Yes  Based on records of invitation	Did subject actually provide services to the network?	Yes  Based on records of actual provision of services.

Table 24: Set 1: Actual Participation Opportunity Types – Validity Test Results

Variable				,	
Name Prompt	Choices Count		N	% Invalid	Valid?
Participation Opportunities					<u></u>
Participation Opportunity (Mixture)  What is the participation opportunity being considered for this subject?	Board/Committees     Public Comment/Input     Investment in Plan Development	73 7 5	109	0%	Yes
That is the participation opportunity coming constacted for this subject.	4. Investment in Start-up 5. Use of Technology Services 6. Use of Educational Services	20 0 0			
	7. Services Provider 8. Lobby Gov't for Protected Status 98. Data not available 99. Attribute not valid for this subject	4 0 0 0			
Participation Opportunity (Greatest Challenge)	Board/Committees     Public Comment/Input	0	109	0%	Yes
What is the participation opportunity being considered for this subject?	3. Investment in Plan Development 4. Investment in Start-up 5. Use of Technology Services 6. Use of Educational Services	0 79 0 0			
	7. Services Provider 8. Lobby Gov't for Protected Status 98. Data not available 99. Attribute not valid for this subject	0 21 0			

Table 25: Set 2: Intent to Participate Variables – Validity Test Results

Vari	able						
Code	Short Name  Question to assess validity	Choices	%	%	N	% Invalid	Valid?
IP1	Intent to Participate		PO1	PO2	109		Yes*
	Estimate this subject's intent to participate and/or have their organization/group participate with respect to the primary opportunity.	<ol> <li>Highly Unlikely</li> <li>Somewhat Unlikely</li> <li>Unsure</li> <li>Somewhat Likely</li> <li>Highly Likely</li> <li>Data not available</li> </ol>	1 6 6 3 84 0	20 25 41 7 6			
		9. Attribute not valid for this subject Mean SD	0 4.6 .9	0 0 2.6 1.09			
IP2	Likelihood to Participate  Estimate this subject's likelihood to participate and/or have their organization participate with respect to the primary opportunity.	1. Highly Unlikely 2. Somewhat Unlikely 3. Unsure 4. Somewhat Likely 5. Highly Likely 8. Data not available 9. Attribute not valid for this subject Mean SD	PO1 1 6 6 3 84 0 0 4.6	PO2 20 25 41 7 6 0 0 2.6 1.09	109		Yes*

1	١
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C	O

Var	able						
Code	Short Name  Question to assess validity	Choices	%	%	N	% Invalid	Valid?
IP3	Plan to Participate		PO1	PO2	109		Yes*
		1. Highly Unlikely	1	20			
	Estimate this subject's plan to participate and/or have their organization participate with respect to the primary	2. Somewhat Unlikely	6	25			
	opportunity.	3. Unsure	6	41			
		4. Somewhat Likely	3	7			
		5. Highly Likely	84	6			İ
		8. Data not available	0	0			
		9. Attribute not valid for this subject	0	0			
		Mean	4.6	2.6			
		SD	.9	1.09		ı	
	Are Additional Questions to measure Intent to Participate Needed?	No. None proposed. The 3 ques sufficient, although wording issues considered when dealing with surepresent a group/organization.	ues should	be			

<sup>\*</sup>Means additional research is recommended to further develop/validate this variable.

<sup>\*\*</sup> Means additional research is recommended to evaluate the evidence supporting, refuting or providing alternative explanations for the hypothesis.

Table 26: Set 3: Moderator Variables – Test Results for Validity and Effect

Varia	able						Effect		
Code	Short Name  Question to assess validity	Choices	%	N	% Invalid	Valid?	Question to assess effect (if applicable)	Hypothesis	Is Hypothesis Supported?
M1	Subject Age	1. 18-24	0	109	0	Yes	All other things being	No	Yes**
	XX.11	2. 25-34	0				equal, did age appear to		
	What was the age-range of this subject?	3. 35-44	21				moderate willingness to participate in these		
	tins subject:	4. 45-54	53				opportunities?		
		5. 55-64	23	l					
		6. 65-74	3						
		7. 75+	0						
		8. Data not available	0	į					
		9. Attribute not valid for this subject	0						
M2	Subject Gender	1. Male	59	109	0	Yes	All other things being	Yes	No**
	What was the sandar of this	2. Female	41				equal, did gender		İ
	What was the gender of this subject?	8. Data Not Available	0				appear to moderate willingness to		
	Subjecti	9. Attribute Not Valid for this subject	0				participate in these opportunities?		
M3	Subject Dual Network (DN)	1. Virtually no DN experience	0	109	0	Yes	All other things being	No	Yes
	Experience	2. A little DN experience	29				equal, did subject		
	What lovel of experience	3. Moderate DN experience	59				experience with collaboration and dual		
	What level of experience with dual networks and	4. High level of DN experience	12			·	networks appear to		
	collaboration did this	5. Extremely high level of DN experience	0				moderate willingness to		
	subject have?	8. Data not available	0	İ		i	participate in these		
		9. Attribute not valid for this subject	0				opportunities?		

Varia	able		_				Effect		
Code	Short Name  Question to assess validity	Choices	%	N	% Invalid	Valid?	Question to assess effect (if applicable)	Hypothesis	Is Hypothesis Supported?
M4	Organization size	1. Small (0-10 Employees)	11	109	4	Un	All other things being	Yes	Un
	3371 4 4 1 1 1 1 1 1	2. Somewhat Small (11-499 employees)	24			sure*	equal, did size appear		sure**
	What was the size of this organization/ group	3. Medium (500-4999 employees)	16				to moderate willingness to participate in these		
	organization, group	4. Large (5000 - 24999 employees)	22				opportunities (mixed		
		5. Very Large (25000+ employees)	24				affects)?		
		8. Data not available	0						
		9. Attribute not valid for this subject	4						
M5	Organization/ Group Dual	1. Virtually no DN experience	0	109	4	Yes*	All other things being	Yes	Yes**
	Network (DN) experience	2. A little DN experience	13				equal, did organization/		
	What level of experience	3. Moderate DN experience	72				group experience with collaboration and dual		
	with dual networks and	4. High level of DN experience	12				networks appear to		
	collaboration did this	5. Extremely high level of DN experience	0				moderate willingness to		
	organization/ group have?	8. Data not available	0				participate in these		
		9. Attribute not valid for this subject	3				opportunities (higher level, higher intent)?		
<b>M</b> 6	Other Individual Moderators	Question: Are additional individual moderators needed for the model? If so, what?					in the state of th		
		Answer: yes. See below.							
M6a	Subject Level	A. Member, Board of Directors	4	109	0	Yes	All other things being	Yes	No**
	What was the level in the	B. Committee Member, Board of Directors	0				equal, did subject level		
	organization/ group of this	C. Chair, Board of Directors	3		i		appear to moderate willingness to		
	subject?	D. Member (Dues Paying)	6				participate in these		
		E. Elected Official (Legislator)	4				opportunities (higher	ĺ	
		1. President/CEO/Executive Director	22				level, higher intent)		

Varia	able						Effect		
Code	Short Name  Question to assess validity	Choices	%	N	% Invalid	Valid?	Question to assess effect (if applicable)	Hypothesis	Is Hypothesis Supported?
		2. CxO (CFO, COO, CMO, etc.)	15						
		3. Vice-President	23						
		4. Director	13						
		5. Manager	5						
		6. Staff	4						
		7. Individual (none)	4						
		8. Data not available	0						
		9. Attribute not valid for this subject	0						
M6b	Professional Membership	11. Physician (M.D., D.O.)	16	109	0	Yes	All other things being	Yes	Yes**
	What, if any, professional	12. Nurse (RN or higher)	3				equal, did professional membership appear to		
	membership, license to	13. Pharmacist	4				moderate willingness to		
	practice or other legally	14. Attorney	6				participate in these		
	recognized authority to	15. Elected Official	4	l			opportunities?		
	practice in their profession	16. Professor (University)	5						
	did this individual have? (If more than one, select most	17. Lobbyist (registered)	0						
	influential one)	18. Labor Union Member	1						
	,	19. Certified Public Accountant	1						
		20. None	61						
		89. Other	0						
		98. Data not available	0						
		99. Attribute not valid for this case	0						
M7	Other Organizational Moderators	Are additional organizational/ group moderate needed for the model? If so, what?	ors						
		Answer: yes.							

Varia	ible						Effect		
Code	Short Name  Question to assess validity	Choices	%	N	% Invalid	Valid?	Question to assess effect (if applicable)	Hypothesis	Is Hypothesis Supported?
M7a	Organizational	1. Mixed Network (Other)	3	109	0	Yes*	All other things being	Yes	Yes**
	Level  At what level in the	2.Mixed Network (Policy Network, represented by a leader of the network) 3. Mixed Network (Legislative Network,	3				equal, did level of organization/ group represented appear to		
	network did this	represented by an elected official)	4				moderate willingness to		
	organization/ group operate?	4. Organizational Network (Whole-network)	14				participate in these opportunities?		
	operate:	<ul><li>5. Organization</li><li>6. Professional Network (Network of Licensed</li></ul>	64				opportunities:		
		or Specialized Professionals)	8						
		7. Professional	0						
		8. Individual Network (network of individuals)	1						
		9. Individual	4	i					
		98. Data not available	0						
		99. Attribute not valid for this subject	0						
M7b	Product/Service of	11. Health Information Exchange Network (HIEN)	1	109	4	Yes	All other things being	Yes	Yes**
	Organization/ Group	12. Consumer Group Advocate (e.g., AARP)	2				equal, did organizational function		1
		13. Medicaid program or safetynet funder	4				appear to moderate		
	What was the primary	14. Employer, union or Taft-Hartley fund	4				willingness to		
	product or service which this organization/ group	15. Medicare program, or related service	1				participate in these opportunities?		
	produced or supported in	16. Health plan, payor, TPA	15				-FF		
	this network? (Select the	17. Health IT vendor 18. Healthcare Educator (college, university)	2						
	best choice)	19. Pharmaceutical or medical product	6						
		manufacturer	1						
		20. Hospital, SNF, LTAC or other in-patient facility	20						

Varia	able				,		Effect		,
Code	Short Name  Question to assess validity	Choices	%	N	% Invalid	Valid?	Question to assess effect (if applicable)	Hypothesis	Is Hypothesis Supported?
	Question to dissess variety	21. Pharmacy, medical supply store, or other healthcare retailer 22. Public health department or group 23. Physician Office, DO, or out-patient fac. 24. Nursing, or Allied Health Professional / facility 25. HIE vendor (Consulting / Business Services) 26. Healthcare Industry Advocacy/Network 27. Government Oversight/Reg./Support 28. Other 1 29. Other 2 98. Data not available 99. Attribute not valid for this case	2 2 14 1 4 3 16 1 0				Treet (11 applicable)		

DN, dual network; CxO, chief officer (e.g., executive, finance, marketing, operations, etc); AARP, American association of retired persons; TPA, third party administrator; SNF, skilled nursing facility; LTAC, long term acute care; DO, doctor of osteopathy.

<sup>\*</sup>Means additional research is recommended to further develop/validate this variable.

<sup>\*\*</sup> Means additional research is recommended to evaluate the evidence supporting, refuting or providing alternative explanations for the hypothesis.

Table 27: Set 4: Benefit Expectancy – Test Results for Validity and Effect

Varia	able							Effect		
Code	Short Name  Question to assess validity	Choices	%	%	N	% Invalid	Valid?	Question to assess effect (if applicable)	Hypothesis	Is Hypothesis Supported?
BE1	Ability to do Job		PO1	PO2	109	11/11	Yes*	All other things	Yes	Yes**
	Estimate the potential for	No potential increase in ability to do job	1	4				being equal, does increase in this		
	the HIEN to increase the	2. Low potential increase in ability to do job	30	52				rating correlate		
	subject's ability to do his/her job for the	Moderate potential increase in ability to do job	46	30				positively with intent to participate?		
	organization/ group s/he is	4. High potential increase in ability to do job	12	3				to participate.		
	representing	5. Extremely high potential increase in ability to do job	0	0						
		8. Data not available	0	0						
		9. Attribute not valid for this subject	11	11						
		Mean	2.7	2.4						
		SD	.69	.62						
BE2	Task Completion		PO1	PO2	109	11	Yes*	All other things	Yes	Yes**
	Estimate the notantial for	1. No potential increase	1	3				being equal, does increase in this		
	Estimate the potential for the HIEN to increase the	2. Low potential increase	30	54				rating correlate		
	subject's ability to	3. Moderate potential increase	51	31				positively with intent		
	complete tasks for the	4. High potential increase	6	1				to participate?		'
	organization/ group s/he is	5. Extremely high potential increase	0	0						
	representing	8. Data not available	0	0						
		9. Attribute not valid for this subject	11	11						
		Mean	2.7	2.3						
		SD	.61	.56						

Varia	able							Effect		
Code	Short Name  Question to assess validity	Choices	%	%	N	% Invalid	Valid?	Question to assess effect (if applicable)	Hypothesis	Is Hypothesis Supported?
BE3	Productivity		PO1	PO2	109	11	Yes*	All other things	Yes	Yes**
	Detinose the material form	1. No potential increase	4	5				being equal, does		
	Estimate the potential for the HIEN to increase the	2. Low potential increase	28	55				increase in this rating correlate		
	subject's productivity when	3. Moderate potential increase	55	28				positively with intent		
	he/she is working for the	4. High potential increase	3	1				to participate?		
	organization/ group being	5. Extremely high potential increase	0	0						
	represented	8. Data not available	0	0						
		9. Attribute not valid for this subject	11	11						
		Mean	2.6	2.3						1
		SD	.62	.58						
BE4	Financial Performance		PO1	PO2	109	7	Yes	All other things	Yes	Yes
		1. No potential improvement	9	6				being equal, does		
	Estimate the potential for the HIEN to improve the	2. Low potential improvement	36	54				increase in this rating correlate		}
	financial performance of	3. Moderate potential improvement	32	23				positively with intent		
	the organization/ group	4. High potential improvement	16	9				to participate?		
	which this subject	5. Extremely high potential improvement	0	0						
	represents	8. Data not available	0	0						
		9. Attribute not valid for this subject	7	7						
		Mean	2.6	2.4						
		SD	.89	.76						
BE5	Value of Decision		PO1	PO2	109	6	Yes	All other things	Yes	Yes**
	Talinia de dels socies de	1. No potential value	0	0				being equal, does increase in this		
	Estimate this subject's belief that his/her superiors	2. Low potential value	8	39				rating correlate		_

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Varia	ible							Effect		
Code	Short Name  Question to assess validity	Choices	%	%	N	% Invalid	Valid?	Question to assess effect (if applicable)	Hypothesis	Is Hypothesis Supported?
	and peers will see participation as a positive contribution to the organization/ group s/he represents	3. Moderate potential value	35	42				positively with intent		
		4. High potential value	51	14				to participate?		
		5. Extremely high potential value	0	0						
		8. Data not available	0	0						
	, <b>F</b>	9. Attribute not valid for this subject	6	6						
		Mean	3.5	2.7						
		SD	.65	.70						
BE6	Other Value	No. None proposed.								
	Are additional questions to estimate benefit expectancy needed?									
	If so, what?									Ì

<sup>\*</sup>Means additional research is recommended to further develop/validate this variable.

<sup>\*\*</sup> Means additional research is recommended to evaluate the evidence supporting, refuting or providing alternative explanations for the hypothesis.

Table 28: Set 5: Cost Expectancy – Test Results for Validity and Effect

Varial	ble							Effect		
Code	Short Name  Question to assess validity	Choices	%	%	N	% Invalid	Valid?	Question to assess effect (if applicable)	Hypothesis	Is Hypothesis Supported?
CE1	Subject Time and Effort		PO1	PO2	109	0	Yes	All other things	Yes	Yes
	(Reversed)	1. Extremely high time and effort	0	0				being equal, does increase in this		
	Estimate the level of time	2. High time and effort	7	7				rating correlate positively with intent to participate?		
	and effort that this	3. Moderate time and effort	45	70						
	subject will require to	4. Low time and effort	48	23						
	participate	5. No time and effort	0	0						
İ		8. Data not available	0	0						
		9. Attribute not valid for this subject	0	0						
		Mean	3.4	3.2						
		SD	.63	.53						
CE2	Organization/Group Time		PO1	PO2	109	4	Yes	All other things	Yes	Yes
	and Effort (Reversed)	1. Extremely high time and effort	0	0				being equal, does increase in this		
	Estimate the level of time	2. High time and effort	0	4				rating correlate		
	and effort that will be	3. Moderate time and effort	47	73				positively with		
	required from the	4. Low time and effort	49	17				intent to		
	organization/group which this subject represents in order for the	5. No time and effort	1	0				participate?		
		8. Data not available	0	0						
	organization/ group to	9. Attribute not valid for this subject	4	6						
	participate participate	Mean	3.5	3.2						
ľ		SD	.52	.45						

Varia	ble							Effect		
Code	Short Name  Question to assess validity	Choices	%	%	N	% Invalid	Valid?	Question to assess effect (if applicable)	Hypothesis	Is Hypothesis Supported?
CE3	Financial Commitment		PO1	PO2	109	4	Yes	All other things	Yes	Yes
	(Reversed)	1. Extremely high financial commitment	0	0				being equal, does		
	Estimate the level of	2. High financial commitment	0	25				increase in this rating correlate		
	financial commitment	3. Moderate financial commitment	35	57				positively with intent to		
	that this subject's	4. Low financial commitment	45	13						ĺ
	organization/ group will need to make in order to	5. No financial commitment	17	0				participate?		
	participate	8. Data not available	0	0						į
		9. Attribute not valid for this subject	4	6						
		SD	3.8	2.9						
		Mean	.71	.62						
CE4	Individual Social Capital		PO1	PO2	109	0	Yes*	All other things	Yes	Yes**
	Risk (Reversed)	1. Extremely high level of risk	0	0				being equal, does increase in this		
	Estimate the level of	2. High level of risk	1	6				rating correlate		
	subject's social capital	3. Moderate level of risk	40	82				positively with		
	(reputation) that this	4. Low level of risk	43	13				intent to		
	subject will be putting at risk in participating	5. Virtually no risk	16	0				participate?		
	risk in participating	8. Data not available	0	0						
		9. Attribute not valid for this subject	0	0						
		Mean	3.7	3.1						
		SD	.73	.42			i			
CE5	Organization/Group		PO1	PO2	109	6	Yes*	All other things	Yes	Yes
	Social Capital Risk	1. Extremely high level of risk	0	0				being equal, does		
	(Reversed)	2. High level of risk	1	3				increase in this rating correlate		

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Varia	ble							Effect				
Code	Short Name  Question to assess validity	Choices	%	%	N	% Invalid	Valid?	Question to assess effect (if applicable)	Hypothesis	Is Hypothesis Supported?		
	Estimate the level of	3. Moderate level of risk	33	71				positively with				
	organization/group reputation that this subject will be putting at risk in participating	4. Low level of risk	36	19				intent to				
		5. Virtually no risk	27	2				participate?				
		8. Data not available	0	0								
		9. Attribute not valid for this subject	4	6								
		Mean	3.9	3.2								
		SD	.81	.52								
CE6	Other?  Are additional questions to estimate cost expectancy needed? If so, what?	Yes. An additional issue – regulatory compliance cost - was identified for some participants. For example, hospitals were highly sensitive to regulatory issue with respect to HIEN architecture and affect. Regulatory Cost. This factor was not added in this study. But it should be considered in future studies of costs for participants influenced by current or potential legislation or regulation related to the network opportunity.										

<sup>\*</sup>Means additional research is recommended to further develop/validate this variable.

<sup>\*\*</sup> Means additional research is recommended to evaluate the evidence supporting, refuting or providing alternative explanations for the hypothesis.

Table 29: Set 6: Social Influence – Test Results for Validity and Effect

Varia	able		***					Effect				
Code	Short Name  Question to assess validity	Choices	%	%	N	% Invalid	Valid?	Question to assess effect (if applicable)	Hypothesis	Is Hypothesis Supported?		
SI1	Support by Influential		PO1	PO2	109	0	Yes	All other things	Yes	Yes		
	People	Influential people strongly against participation	0	3				being equal, does increase in this				
	Estimate this subject's level of support by	2. Influential people somewhat against participation	6	23				rating correlate positively with				
	influential people with	3. Influential people neutral about participation	8	60			intent to					
	respect to participation	4. Influential people supportive about participation	84	14				participate?				
	in the site	5. Influential people highly supportive about participation	1	1								
		8. Data not available	0	0								
		9. Attribute not valid for this subject	0	0								
		Mean	3.8	2.9								
		SD	.56	.71								
SI2	Support by Important		PO1	PO2	109	5	Yes	All other things	Yes	Yes		
	People	Important people strongly against participation	0	3				being equal, does increase in this				
	Estimate this subject's	2. Important people somewhat against participation	6	23				rating correlate				
	level of support by	3. Important people neutral about participation	8	60				positively with				
	important people	4. Important people supportive about participation	84	14				intent to				
	respect to participation in the site	5. Important people highly supportive about participation	1	1				participate?				
		8. Data not available	0	0								
		9. Attribute not valid for this subject	0	0								
		Mean	3.8	2.9								
		SD	.56	.71								

Vari	able					-		Effect				
Code	Short Name  Question to assess validity	Choices	%	%	N	% Invalid	Valid?	Question to assess effect (if applicable)	Hypothesis	Is Hypothesis Supported?		
SI3	Support by Superiors		PO1	PO2	109	6%	Yes*		Yes	Yes**		
	Datimata this subjectly	Superiors strongly against participation	0	3								
	Estimate this subject's level of support by superiors respect to participation in the site	2. Superiors somewhat against participation	6	22								
		3. Superiors neutral about participation	7	57								
		4. Superiors supportive about participation	80	14								
		5. Superiors highly supportive about participation	0	0								
		8. Data not available	0	0								
		9. Attribute not valid for this subject	6	5								
		Mean	3.8	2.9								
		SD	.56	.69								
SI4	Other	No. None added.						<u> </u>				
	Are additional questions to estimate social influence needed? If so, what?											

<sup>\*</sup>Means additional research is recommended to further develop/validate this variable.

<sup>\*\*</sup> Means additional research is recommended to evaluate the evidence supporting, refuting or providing alternative explanations for the hypothesis.

Table 30: Set 7: Facilitating Conditions – Test Results for Validity and Effect

Variab	le							Effect				
Code	Short Name  Question to assess validity	Choices	%	%	N	% Invalid	Valid?	Question to assess effect (if applicable)	Hypothesis	Is Hypothesis Supported?		
FC1	Subject Resources		PO1	PO2	109	0	Yes	All other things being	Yes	Yes		
	Estimate this	Hardly any resources available to subject	0	0				equal, does increase				
	subject's perception	2. Few resources available to subject	4	4			in this rating correlate positively with intent					
	about the level of	3. Moderate level of resources available to subject	77	77				to participate?				
	relevant resources	4. High level of resources available to subject	19	19								
	available to the subject to support the subject's participation in the site	5. Extremely high level of resources available to subject	0	0		:						
		8. Data not available	0	0								
	in the site	9. Attribute not valid for this subject	0	0								
		Mean	3.2	3.2								
		SD	.46	.46		į						
FC2	Organizational		PO1	PO2	109	4	Yes*	All other things being	Yes	Yes		
	Resources	1. Hardly any resources available to organization	0	0				equal, does increase				
	Estimate this	2. Few resources available to organization	3	3				in this rating correlate positively with intent				
	subject's perception about the level of	3. Moderate level of resources available to organization	75	75				to participate?				
	organizational	4. High level of resources available to organization	18	18								
	resources available to the organization to	5. Extremely high level of resources available to organization	0	0								
	support the	8. Data not available	0	0								
	organization's participation in the	9. Attribute not valid for this subject	4	4								
	site	Mean	3.2	3.2								

Variab	le	Effect								
Code	Short Name  Question to assess validity	Choices	%	%	N	% Invalid	Valid?	Question to assess effect (if applicable)	Hypothesis	Is Hypothesis Supported?
		SD	.44	.44						
FC3	Dual Network Resources	Hardly any resources available to Site/HIE	PO1 0	PO2 0	109	0	Yes	All other things being equal, does increase	Yes	Yes
	Estimate this	2. Few resources available to HIEN	2	2				in this rating correlate positively with intent		
	subject's perception	3. Moderate level of resources available to HIEN	91	91				to participate?		
	about the level of HIEN resources which are available to support participation by the subject and his/her organization/ group	4. High level of resources available to HIEN	7	7						
		5. Extremely high level of resources available to HIEN	0	0						
		8. Data not available	0	0						
		9. Attribute not valid for this subject	0	0						
		Mean	31	31	:					
		SD	.30	.30						
FC4	Subject Knowledge		PO1	PO2	109	0	Yes	All other things being	Yes	Yes**
	D. C. A.	1. Subject has hardly any of the knowledge needed	1	1				equal, does increase		
	Estimate this subject's level of	2. Subject has little of the knowledge needed	31	31				in this rating correlate positively with intent		
	knowledge about the	3. Subject has moderate level of knowledge needed	61	61				to participate?		
	Health Information	4. Subject has high level of knowledge needed	6	6						
	Exchange or HIE domain	5. Subject has extremely high level of knowledge needed	0	0						
		8. Data not available	0	0						
		9. Attribute not valid for this subject	0	0						
		Mean	2.7	2.7						
		SD	.59	.59						

Variab	le							Effect					
Code	Short Name  Question to assess validity	Choices	%	%	N	% Invalid	Valid?	Question to assess effect (if applicable)	Hypothesis	Is Hypothesis Supported?			
FC5	Organizational Knowledge Estimate this	Organization has hardly any of the knowledge needed	PO1 0	PO2 0	109	4	Yes*	All other things being equal, does increase in this rating correlate positively with intent to participate?	Yes	Yes			
	organization/ group's level of knowledge about the HIE	Organization has little of the knowledge needed     Organization has moderate level of knowledge needed	32 62	32 62									
	domain	4. Organization has high level of knowledge needed 5. Organization has extremely high level of knowledge needed	2 0	2 0									
		8. Data not available	0	0									
		9. Attribute not valid for this subject	4	4						:			
		Mean	2.7	2.7									
		SD	.51	.51									
FC6	Dual Network Knowledge ***	Site/HIE has hardly any of the knowledge needed	PO1 0	PO2 0	109	0	Yes	All other things being equal, does increase in this rating correlate	Yes	Yes			
	Estimate the HIEN's	2. Site/HIE has little of the knowledge needed	47	47				positively with intent to participate?					
ļ	level of knowledge about the HIE	3. Site/HIE has moderate level of knowledge needed	53	53				to participate.					
	domain as it applies to this organization/ group	4. Site/HIE has high level of knowledge needed     5. Site/HIE has extremely high level of knowledge needed	0	0									
		8. Data not available	0	0									
		9. Attribute not valid for this subject	0	0									
		Mean	2.5	2.5									

Variab	le	Effect								
Code	Short Name  Question to assess validity	Choices SD	<u>%</u> .50	% .50	N	% Invalid	Valid?	Question to assess effect (if applicable)	Hypothesis	Is Hypothesis Supported?
FC7	Subject Tools and Technologies  Estimate the level of network IT tools and technologies available to this subject which this subject needs in order to participate	Subject has hardly any of the network IT tools     and technologies needed	PO1 0	PO2 0	109	0	Yes	equal, does increase in this rating correlate	Yes	Yes**
		Subject has little of the network IT tools and technologies needed	6	6				positively with intent to participate?		
		Subject has moderate level of network IT tools and technologies needed	67	67						
		Subject has high level of network IT tools and technologies needed	28	28						
		5. Subject has extremely high level of network IT tools and technologies needed	0	0						
		8. Data not available	0	0						
		9. Attribute not valid for this subject	0	0						
		Mean	3.2	3.2						
		SD	.53	.53						
FC8	Organizational Tools		PO1	PO2	109	4	Yes*	All other things being	Yes	Yes**
	and Technologies	Organization has hardly any of the network IT tools and technologies needed	0	0				equal, does increase in this rating correlate		
	Estimate the level of network IT tools and technologies available to this subject's organization/group which this	Organization has little of the network IT tools and technologies needed	5	5				positively with intent to participate?		
		Organization has moderate level of network IT tools and technologies needed	72	72						
		Organization has high level of network IT tools and technologies needed	19	19						

Variab	le							Effect		
Code	Short Name  Question to assess validity	Choices	%	%	N	% Invalid	Valid?	Question to assess effect (if applicable)	Hypothesis	Is Hypothesis Supported?
	organization/ group needs in order to	5. Organization has extremely high level of network IT tools and technologies needed	0	0						
ĺ	participate	8. Data not available	0	0						
		9. Attribute not valid for this subject	4	4						
		Mean	3.2	3.2						
:		SD	.48	.48						
FC9	Dual Network Tools and Technologies	1 C'a (HECharlandhanach III) a ch	PO1	PO2	109	0	Yes*	All other things being equal, does increase in this rating correlate	Yes	Yes**
		Site/HIE has hardly any of the network IT tools and technologies needed	1	1				positively with intent		
	Estimate the level of network IT tools and	Site/HIE has little of the network IT tools and technologies needed	5	5				to participate?		
	technologies available to the HIEN	Site/HIE has moderate level of network IT tools and technologies needed	94	94						
	which are needed to support participation	Site/HIE has high level of network IT tools and technologies needed	0	0						
	by this subject and his/her organization/	5. Site/HIE has extremely high level of network IT tools and technologies needed	0	0						
	group	8. Data not available	0	0						
		9. Attribute not valid for this subject	0	0						
		Mean	2.9	2.9						
		SD	.28	.28						
FC10	Subject Staff Support  Estimate the level of	Subject has hardly any of the personal staff support needed	PO1	PO2 1	109	0	Yes	All other things being equal, does increase in this rating correlate	Yes	Yes**
	staff support	support needed	·					positively with intent		-

Variab	le							Effect		
Code	Short Name  Question to assess validity	Choices	%	%	N	% Invalid	Valid?	Question to assess effect (if applicable)	Hypothesis	Is Hypothesis Supported?
	available to this subject which this	Subject has little of the personal staff support needed	2	2				to participate?		
	subject needs to participate	Subject has moderate level of personal staff support needed	76	76						
		Subject has high level of personal staff support needed	21	21						
		5. Subject has extremely high level of personal staff support needed	0	0						
		8. Data not available	0	0						
		9. Attribute not valid for this subject	0	0						
		Mean	3.2	3.2						
		SD	.49	.49						
FC11	Organizational Staff		PO1	PO2	109	4	Yes*	All other things being	Yes	Yes**
	Support	Organization has hardly any of the staff support needed	0	0				equal, does increase in this rating correlate positively with intent		
	Estimate the level of staff support	Organization has little of the staff support needed	3	3				to participate?		
	available to this organization/ group	Organization has moderate level of staff support needed	83	83						
	which is needed in order for the	Organization has high level of staff support needed	10	10						
	organization/ group to participate	Organization has extremely high level of staff support needed	0	0						
		8. Data not available	0	0						
		9. Attribute not valid for this subject	4	4						
		Mean	3.1	3.1						

Variab	le							Effect		
Code	Short Name  Question to assess validity	Choices SD	<u>%</u> .36	<u>%</u> .36	N	% Invalid	Valid?	Question to assess effect (if applicable)	Hypothesis	Is Hypothesis Supported?
				.50						
FC12	Dual Network Staff Support ***  Estimate the level of	Site/HIE has hardly any of the staff support needed	PO1 0	PO2 0	109	0	Yes*	All other things being equal, does increase in this rating correlate positively with intent	Yes	Yes
	staff support	2. Site/HIE has little of the staff support needed	5	5				to participate?		
	available to this HIEN which is	Site/HIE has moderate level of staff support needed	95	95				F F		
	needed to support participation by this	4. Site/HIE has high level of staff support needed	0	0						
	subject and his/her organization/ group	5. Site/HIE has extremely high level of staff support needed	0	0						
	organization, group	8. Data not available	0	0						
		9. Attribute not valid for this subject	0	0						
		Mean	3.0	3.0						
		SD	.21	.21						
FC13	Environmental		PO1	PO2	109	0	Yes	All other things being	Yes	Yes
	Stability	1. Highly unstable environment	0	0				equal, does increase		
	Estimate how this	2. Unstable environment	57	57				in this rating correlate positively with intent		
	subject would	3 Neither stable nor unstable environment	43	43				to participate?		
	perceive the level of	4. Stable environment	0	0				•		
	environmental	5. Highly stable environment	0	0						
	stability – including the financial,	8. Data not available	0	0						
	regulatory and competitive	9. Attribute not valid for this subject	0	0						

Variab	le							Effect		
Code	Short Name  Question to assess validity	Choices	%	%	N	% Invalid	Valid?	Question to assess effect (if applicable)	Hypothesis	Is Hypothesis Supported?
	environment - as it	Mean	2.4	2.4						
	applies to this participation opportunity	SD	.50	.50						
FC14	Resource		PO1	PO2	109	0	Yes	All other things being	Yes	Yes
	Munificence	1. Hardly any resources available in the environment	0	0				equal, does increase in this rating correlate		
	Estimate how this	2. Few resources available in the environment	5	5	İ			positively with intent		
	subject would perceive the level of	3. Moderate level of resources available in the environment	94	94				to participate?		
	'resource munificence' the	4. High level of resources available in the environment	1	1						
	general availability of resources such as	5. Extremely high level of resources available in the environment	0	0						
	money, space, and	8. Data not available	0	0						
	equipment available to the	9. Attribute not valid for this subject	0	0						
	organizations/groups	Mean	3.0	3.0						
	who the HIEN seeks to serve	SD	.23	.23						
FC15	Additional Questions Needed?	No. None added.								
	Are additional questions to estimate 'facilitating conditions' needed? If so, what?									

NOTE: this data is a summary of a qualitative assessment done on a case by case base for the 109 individuals and 125 organizations in the study. The assessment was done by completing the Subject Profile instrument for each subject. For each subject, qualitative evidence was considered by two researchers, sitting together, to refine the variable description and coding, and determine variable validity for that subject. In addition, where appropriate, evidence was considered which supported and refuted hypotheses, or provided alternative explanations for the phenomena. The researchers sat together to evaluate evidence for each case, answer the questions noted, and determine whether the hypothesis was supported for that case.

- \*Means additional research is recommended to further develop/validate this variable.
- \*\* Means additional research is recommended to evaluate the evidence supporting, refuting or providing alternative explanations for the hypothesis.
- \*\*\* A potential overlap of variables was identified for FC6, FC9 and FC12. Are knowledge or resources provided at the HIEN (network) level network level resources, which overlap with sets 8-9 (Dual Network Attributes)? Validity of each of these variables was asterisked to denote recommendation for more research on this question.

Table 31: Predictors - Principle Component Analysis

**Rotated Component Matrix**<sup>a</sup>

Trotated Comp.	_			Comp	onent		<del></del>	
-	1	2	3	4	5	6	7	8
BE1 Ability to do job	.909	.247	044	.077	.004	.126	.014	093
BE2 Task completion	.912	.237	022	.118	019	.114	.014	020
BE3 Productivity	.906	.234	105	.066	065	.095	.023	015
BE4 Financial performance	.792	.274	.069	.076	.047	.180	108	010
BE5 Value of decision	.617	.581	.036	126	.077	006	015	.078
CE1 Subject time and effort	260	.033	.792	.177	057	050	174	065
CE2 Organization time and effort	106	.105	.741	074	.200	008	039	053
CE3 Financial commitment	.103	016	.735	059	090	.395	138	.129
CE4 Individual social capital risk	.189	051	.670	072	.077	055	.247	.411
CE5 Organization social capital risk	.050	037	.732	007	.077	155	.321	211
SI1 Support by influential people	.303	.936	.015	007	021	.085	.049	040
SI2 Support by important people	.303	.936	.015	007	021	.085	.049	040
SI3 Support by superiors	.305	.920	.033	030	012	.072	.132	045
FC1 Relevant Resources Available to Subject	.102	041	.016	.897	.080	.119	259	.000
FC2 Relevant Resources Available to Organization	.058	005	035	.937	.099	.140	127	.004
FC3 Relevant Resources Available to the Site/HIE	.286	076	012	.538	.402	107	.338	103
FC4 Relevant Knowledge of Subject	.226	.009	199	.165	.298	.635	100	375
FC5 Relevant Knowledge of Organization/ Group	.182	.058	083	.114	.192	.795	.101	.009
FC6 Relevant Knowledge of the Site/HIE	.105	.153	.154	019	085	.862	.080	.163
FC7 Relevant Network IT tools and technologies Available to Subject	.015	.017	.088	.008	.876	.206	043	.087
FC8 Relevant Network IT tools and technologies Available to Organization/ Group	078	092	.096	.187	.855	.026	003	.077
FC9 Relevant Network IT tools and technologies Available to Site/HIE	020	.088	.031	123	.000	006	.715	080
FC10 Subject's Staff Support	.155	.215	.030	.352	.528	.010	346	.027
FC11 Relevant Staff Support Available to Organization/ Group	050	030	021	.633	.587	092	104	.094
FC12 Relevant Staff Support Available to Site/HIE	.036	.157	093	309	219	.175	.597	.235
FC13 Environmental Stability	389	.027	.189	011	135	.325	.426	.081
FC14 Resource Munificence	082	063	051	.034	.173	.058	017	.794

Extraction Method: Principal Component Analysis.
Rotation Method: Varimax with Kaiser Normalization.

a. Rotation converged in 7 iterations.

**Component Transformation Matrix** 

Compo nent	1	2	3	4	5	6	7	8
1	.756	.575	023	.146	.108	.251	.004	040
2	039	265	.018	.686	.607	.070	290	.000
3	123	.123	.927	077	.168	.166	.172	.137
4	160	164	246	104	.061	.888	.253	.143
5	307	.446	274	232	.626	237	.321	.163
6	.537	591	.015	273	.279	196	.361	.202
7	062	.017	014	.542	229	116	.767	216
8	002	.088	059	.262	256	095	021	.919

Extraction Method: Principal Component Analysis.
Rotation Method: Varimax with Kaiser Normalization.

Table 32: Set 8: Whole-network Attributes

					Ev		en	ce				vide gain		e			
	Name			Orig.	Sit		¥				_	te #				Alt.	Is hyp.
Code	Question to assess validity	Valid?	If valid, then					4	5	6				1 5		expl.	supported?
8. Whol	e-network Attribute	'	<del></del>												·		
WN1	Rules and Norms (as steering mechanisms)	Yes*	Do increased rules and norms increase	Yes	x	x	x	x	x	x		x	7	X		No	Yes
	To what degree are formalized rules and norms		SI?							i							
	established and used to steer decision-making in																
	this site? (e.g., low, moderate, high)						ı			ı							
Validity	: This variable seemed valid for these sites. For each	site, the	level of development o	f formal	lize	d r	ule	s a	nd	no	orn	ı ap	pea	red	to b	oe asse	ssable
	review of organizational records, documents, bylaws																
4=mode	rate).														-		
	e For: each of the 6 sites worked hard to develop rule																
	, in formalized business and strategic planning proce																
	ns in some areas For example, a lack of rules related																
	ion about hidden motives and lack of good faith by p																rs. In sites
	ter procedures for disclosure and management of con																
	e Against: None was found in the private sector grou																
	nce could be interpreted as rules and norms creating b														d as	rules	and norms
	ed with one of the stakeholders in the network, e.g., s	tate gove	ernment, rather than rul	es and n	orn	ns	of '	the	ne	etw	or	k its	self	•			
	ve Explanation: None found.					-		_	_				_	- 1	т.		
WN2	Learning and Education	Yes	Does increased Learning and	Yes	<b>X</b>	X		X	X	Х						No	Yes
	What is the frequency and intensity of activities		Education increase													İ	:
	related to learning and education for this site?		SI?							ı					İ		
	(e.g., low, moderate, high)							$\perp$									
Validity:	This variable seemed valid for these sites. Records of	of educat	ional events and activit	ies were	e for	un	d ii	n b	oa	rd	me	etir	ıgs,	on	web	sites a	ind in press

<u>Validity</u>: This variable seemed valid for these sites. Records of educational events and activities were found in board meetings, on websites and in press releases. Variations in frequency and intensity of educational activities were visible. For example, site 4 exhibited significantly higher frequency and intensity of educational activity than the others.

<u>Evidence For</u>: Five of the 6 sites featured periodic activities focused on learning and education for board leaders and the community. These presented important opportunities for building social connections, strengthening relationships and gaining support for the concept and approach. Participants saw them as valuable.

Evidence Against: None found.

	Name				Ev fo		enc	e		1	vid gai					
				Orig.	Si						ite				Alt.	Is hyp.
Code	Question to assess validity	Valid?	If valid, then	prop.	1	2	3 4	4 5	6	1	2	3	4 5	6	expl.	supported?
Alternat	ve Explanation: None found.															
WN3	Dominant Core	Yes*	Does increased Dominant Core	Yes	X	х	X Z	x x	X		X		X		No	Yes**
	To what degree is there a dominant core of leaders		increase BE, LCE,													
	driving development and making decisions for the		SI, FC?			Ì		İ								
	network? (E.g., no core, somewhat dominant core,															
	highly dominant core.)						$\perp$							Ш		

<u>Validity</u>: This variable seemed valid for all sites. In each site, a dominant core of leaders such as board chairs, hospital leaders, or government leaders, were visible. Some sites' leadership core showed more dominance than others.

<u>Evidence For:</u> In each site, a dominant core helped pushed the site forward through development stages, resulting in increased BE, LCE, SI and FC supporting participation. In sites with less dominant cores, decisions were postponed, and progress seemed slower. The influence was notable in several situations where influential leaders left sites and the result was a reduction in the speed of progress by the remaining group

Evidence Against: There were instances where leaders comprising a dominant core disagreed, creating a conflict which dominated the situation and reduced progress. However, on further consideration, it can be argued that the disagreement represented a reduction in the influence of a dominant core, and isn't really evidence against the hypothesis.

Alternative Explanation: None found.

	WN4	Embedded Relationships	Yes*	Does increased	Yes	x	x	x	x	x	x	x		X		No	Yes**	1
				Embedded														
		To what degree are there embedded relationships –		Relationships							-							
		pre-existing social or organizational connections –		increase BE, LCE,										li				
ļ		among participants in this network? How many of		SI, FC?									Ì					l
		the participants have successfully worked together					- 1	İ	ı									
		with other participants on projects outside of this								ļ					ļ			
ĺ		context? (e.g., none, some, most, all).																

<u>Validity</u>: This variable seemed valid for all sites. It would have been straightforward to have each participant complete a survey to identify their embedded relationships with other participants on boards and committees. Some sites (e.g., site 6) had more embedded relationships than others (e.g., site 2).

<u>Evidence For</u>: All sites contained evidence that embedded relationships facilitated decision-making and improved confidence in participation. Increased BE, LCE, SI and FC appeared to correlate positively with this factor.

Evidence Against: There were two instances of embedded relationships having a harmful affect on participation. In these cases, embedded relationships between state Medicaid leaders and major hospitals and health plans appeared to reduce BE, LCE, SI and FC. State Medicaid was perceived as holding the sites hostage so they could control services to meet their needs. However, this embedded relationship was a positive in site 6, which developed an

					E	Cvi	de	nc	e			E	vid	len	ce			
	Name					or					===	_	gai					]
				Orig.			#	_					te				Alt.	Is hyp.
Code	Question to assess validity	Valid?	If valid, then	prop.	1	2	2   3	3 4	4	5	6	1	2	3	4	5 6	expl.	supported?
	h which benefited Medicaid and major hospitals and	plans. Ev	vidence against thus do	esn't ap	pe	ar	co	mį	pel	lin	g.							
	tive Explanation: None found.																	
	nended Research: Develop, validate and analyze effective				dde			_		sh	ips	s' (	or '	co	llus	ion		ionships'.
WN5	Right Type of Governance?	Yes*	Does Right Type of	Yes	X	Х	7	x   2	<b>x</b>   :	<b>x</b> :	x						No	Yes
ĺ			Governance increase		Ì													
	To what degree is right type of governance in		BE, LCE, SI, FC?															
	place (select one)?										1							
	1. Wrong governance																	
[	2. Mixture of right and wrong governance			ľ		ĺ				ĺ						ĺ		
	3. Right governance: they either:																	
	a. Use shared governance for less than 8																	
	participants/simple project).				ŀ	1			İ									
	b. Use lead organization governance for										ı							
	9-15 participants and simple to																	
	moderate complexity.					1												
	c. Use a network administrative																	
	organization for more than 15	1																
37-1: 1:4	participants or high complexity.	:4 11		4 2	<u> </u>							4		4	7:4-		1 5	
	: This variable seemed valid for all sites. Based on cr	iteria, ali	sites should have been	type 3,	, DI	ut '	we	re	ın	Iac	CI	ιyμ	be •	4. 3	Site	S 2 7	and 5 C	ime closer to
type 3.	e For: For all 6 sites, significant time and effort was s	mant dah	esting what turns of cour		to		20	<b></b>	al a	مما	1;	.~	:	·h ·	hal	100		ad to the
	nce structure(s) selected. None of the sites considered																	
	ness and technology planning. However, these vendo																	
	ollusion or conflicts. One of the 6 sites used a local un																	
	ship. The evidence clearly suggests that wrong govern																	
on these		iance rea	acca DE, ECE, or and	i C, unc	4 11		. 111		cus	,cu		511	. 5	011	CITIC	ince	mud u	ositive effect
1	e Against: None.																	
	ive Explanation: None.																	
WN6	Formalization	Yes	Does increased	Yes	x	X	x	T x	7	x 7	x I	Т		Т	Т	Τ	No	Yes
			Formalization		Ĭ.,	<u> </u> ^	] ``	] "	]	]	1							_ ====
	To what degree does the site use formalized rules,	- 1	increase BE, LCE,	}														
	written agendas and well defined decision-making		SI, FC?				1	1		F							1	

	Name				Evidence for			iden ins				
				Orig.	Site #		Sit	e #			Alt.	Is hyp.
Code	Question to assess validity	Valid?	If valid, then	prop.	1 2 3 4	5 6	1	2 3	4	5 6	expl.	supported?
	procedures? (E.g., low, moderate, high.)											

<u>Validity</u>: This variable seemed valid for all sites. Review of board minutes, site documents like bylaws and ethics policies and documentation of policies and procedures provided a basis for determining levels of formalization in place. Variations in levels of formalization were visible across sites. <u>Evidence For</u>: For all 6 sites, significant effort was made to formalize governance and management policies and procedures. Formalization was seen as a good and necessary activity. Sites which developed more formalization, especially around governance related activities, and communications with participants and the public, seemed to have increased success in developing and maintaining participation. Some sites lacking formalization in some areas, such as ways to handle conflicts of interest, experienced problems which reduced participation. This indicates a positive relationship between Formalization and BE, LCE, SI and FC.

Evidence Against: None.

Alternative Explanation: None.

WN7	Network inner stability	Yes*	Does increased	Yes	x	x	x	X	x	x					No	Yes
			Network Inner													
	What is the degree to which trust, reciprocity and		Stability increase			Ì							İ			
	norms of cooperation exist among the participants		BE, LCE, SI, FC?				1							İ		
	in this site? (E.g., very low, low, moderate, high,			1								Ì				
	very high).															

<u>Validity</u>: This variable seemed valid for all sites. A formal 'collaborative capacity' survey which included a social capital measure was done for subjects in three of the sites, and valid answers were able to be developed. Variations were visible in all 6 sites, from lowest (site 3) to highest (site 4). <u>Evidence For</u>: For all 6 sites, network inner stability was discussed at board meetings, and actively developed as a site asset. Ability to make progress through steps of development was clearly dependent on this factor, with participant trust being the most commonly discussed concept. BE, LCE, SI and FC all appeared to increase with increases in network inner stability.

Evidence Against: None.

Alternative Explanation: None.

WN8	Stability Management	Yes*	Does increase in	Yes	X	x	X	X	X	X	X	X		Yes	Yes**
			Stability												
	To what degree does leadership buffer instability		Management										l		
	or nurture stability in the network? (E.g., low,		increase BE, LCE,									İ			
	moderate, high).		SI, FC?												

<u>Validity</u>: This variable seemed valid for all sites. Leadership statements in board meetings for each site touched on this issue. The records suggested that some site leaders (sites 1, 4, 5) spent more time than others (site 2) on stability management.

<u>Evidence For</u>: All 6 sites engaged in some efforts to manage stability, and the record suggests that private meetings between leaders and participants usually resulted in increased BE, LCE, SI and FC. For 4 of the 6 sites, instances are seen where leadership did not engage in stability management,

	Name				Evidence for	Evidence against		
				Orig.	Site #	Site #	Alt.	Is hyp.
Code	Question to assess validity	Valid?		prop.	1 2 3 4 5 6	1 2 3 4 5 6	expl.	supported?

resulting in observable loss of BE, LCE, SI and FC. All six sites saw as important the goal of network stability, which inferred stability management. Evidence Against: Some site leaders attempted to use power as a mechanism to achieve stability. For example, states (sites 2 and 4) attempted to leverage the state's regulatory or purchasing power to create stability by requiring major participants to adhere to an approach supported by the state. These approaches were less effective, in some cases backfiring to create loss of BE, LCE, SI and FC for a majority of participants.

<u>Alternative Explanation</u>: An alternative explanation for the evidence against the hypothesis appears: that the problem here was a participant (the state) attempting to exert its interests against other interests. This may be better explained through looking at attributes related to collusion, conflict of interest management, and so on.

Recommended Research: How should challenges of collusion or coercion by participants be measured? What are the effects?

WN9	Accountability Management	Yes	Does increase in	Yes	x	X	( )	x :	x x	X	: [	T	1			No	Yes
			Accountability	-	İ			-	İ	ı							
	To what degree are managers assigned		Management										İ				
	accountability for performance and results for		increase BE, LCE,											ļ			
	network? (E.g., low, moderate, high.)		SI, FC?														

<u>Validity</u>: This variable seemed valid for all sites. Leadership accountability was assessable by considering factors such as type of contract, existence of written job contracts and performance goals, and power of a board to censure or remove managers for non-performance. The records showed that some sites had full time managers with stronger accountability (sites 4,5) while others had part time managers with less accountability (sites 1, 2, 3, 6). Evidence For: All 6 sites engaged in some efforts to set goals and hold managers accountable for achieving those goals. Several sites encountered problems controlling managers who had first loyalties to a primary employer. This led to reductions in BE, LCE, SI, and FC. Other sites which held managers more accountable for performance achieved better results.

Evidence Against: None.

Alternative Explanation: None.

								_						
WN10	Steering Network Processes	Yes*	Does increase in	Yes	X	x	X	x	х			No	Yes	
		ŀ	Steering Network	İ				ı						
	To what degree are processes in place to support		Processes increase											
	ethical decision-making, and facilitate		BE, LCE, SI, FC?										İ	
	centralization of control? (E.g., low, moderate,	İ												
	high.)													

<u>Validity</u>: This variable seemed valid for all sites. All sites developed and used formal decision-making processes and somewhat centralized controls, and most had some type of written conflict of interest policy. Some sites had more developed processes and controls than others.

Evidence For: Efforts to develop and administer steering network processes occupied significant time and effort of all sites, suggesting this was seen as an important area to develop in order to progress. Sites with better developed processes seemed to engender more BE, LCE, SI and FC. Conversely, several sites experienced loss of BE, LCE, SI, FC as a result of conflict of interest problems caused by weak or non-existent policies, or as a result of

					E	vio	der	nce	e			$\overline{\mathbf{E}}$	vid	len	ce			
	Name				fe	r						aş	gai	nst	;			
				Orig.	Si	te	#			***	T	Si	te	#			Alt.	Is hyp.
Code	Question to assess validity	Valid?	If valid, then	prop.		2	3	4	1	5 (	6	1	2	3	4	5 6	expl.	supported?
divided	control-mechanisms, such as State government offic	ials atten	npting to control the ne	twork th			_											
1	e Against: None.		1 0			,				U								•
Alternat	ive Explanation: None																	
WN11	Generic Networking	Yes*	Does increase in	Yes	x	x	x	X	7	x >	X						Yes	Yes**
			Generic Networking									ļ		ı				
	How much time is spent interacting with network		increase BE, LCE,											!				
	constituencies to identify tensions, and blend		SI, FC?					İ							ı			
	participant interests to achieve whole-network										1							
	goals? (E.g., little to none, some, a lot.)							<u>_</u>	L								<u> </u>	
	: This variable seemed valid for all sites. Each site in																	
showed	more time and effort than others in this area. This co	uld prese	ent some measurement of	challeng	ges,	si	nce	e i	t is	s p	os	sil	ble	tha	at a	leac	ler thin	ks s/he is
Evidenc	showed more time and effort than others in this area. This could present some measurement challenges, since it is possible that a leader thinks s/he is doing this, but may not be, or vice versa. <u>Evidence For</u> : Generic networking appears highly influential in developing BE, LCE, SI, FC. Tensions and conflicting interests abounded in these sites.														these sites.			
	cases, leaders failed to put significant time and effor																	
1	ely, some of the greatest accomplishments for many	of these	sites – development and	d appro	val	of	co	ns	en	su	s p	ola	ıns	- (	occi	ırre	d as a r	esult of
1	e time and effort in this area.																	
	e Against: None.																	
	ive Explanation: WN8, stability management, appear	rs to be s										are	e th	ie s	am	<u>e?</u>		
WN12	Management Tenure	Yes	Does increase in	Yes	$ \mathbf{x} $	X	X	x	X	X X	ζ	-					No	Yes
			Management Tenure											ļ				
	What is the tenure of the whole-network		increase BE, LCE,		li				l								-	
	management team in months? (E.g., 1-11, 12-35,		SI, FC?								ı			ı				
	36-59, 60+)								L		L	$\perp$						
	: This variable seemed valid for all sites. Tenure was	readily 1	measurable through site	records	s. D	iff	ere	ent	t si	ite	s h	iac	116	ad	ers	with	differ	ent tenures,
	est being over 6 years (72 months).																	
	e For: Management Tenure is associated with increas																	
	ip, network stability, steering network processes, ger																	
	re effect. Supporting this, several sites lost leaders to	turnover	, causing significant pro	oblems '	whi	ch	ad	ive	ers	ely	y a	ff	ect	ed	BE	, LC	Œ, SI a	nd FC.
	e Against: None.																	
	ive Explanation: None.	,								_								
WN13	Staff Coherence	Yes*	Does increase in	Yes	x	X	x	x	x	( x		Ì					No	Yes
			Staff Coherence															

	Name				Ev for		en	ce		H		ide ain:		e			
				Orig.	Sit	e i	#			S	Sit	e #				Alt.	Is hyp.
Code	Question to assess validity	Valid?	If valid, then					4 5	5 6	5 1	Ī	2 3	3	4 5	6	expl.	supported?
	Is the staff for this site a highly competitive with	Ì	increase BE, LCE,	Ī		Ī		T	İ	Τ	Ť	$\top$	Ť		Ť		
	one another, or more coherent and cooperative?		SI, FC?		11					1			İ				
	(E.g., highly competitive, somewhat competitive,										ŀ		ļ	1			
	in between, somewhat coherent, highly coherent.)					İ	- 1				ļ		ı		İ		ļ
Validity	This variable seemed valid for all sites. Staff coher	ence cou	ld pose some measurer	nent diff	ficul	tie	s v	vhe	n ac	ctua	al	obs	sei	rvati	ion	is not	possible.
Confide	ntial surveys by multiple staff could be needed to acc	curately 1	measure this. Otherwis	e subord	linat	e s	staf	f co	oulo	i sa	ìy	thi	ng	s ar	e c	oheren	t, in order not
to disple	ease their boss. Different sites varied on this dimensi-	on (e.g.,	site 4 staff was highly	coherent	, wh	ile	e si	te 2	sta	aff	w	as s	108	mev	/ha	t comp	etitive).
	ee For: Staff coherence is associated with increased E																
	stability, steering network processes, generic netwo				ncrea	ase	ed s	stafi	f cc	he	re	nce	W	oul	d h	ave a p	ositive effect
Support	ing this, several sites with competitive staff encounted	ered serio	ous problems making p	rogress.													
Evidence	e Against: None. However, it is plausible that in a m	ore matu	re network with more j	professio	onal	sta	aff,	coı	mp	etit	iv	ene	ess	am	ong	g staff	could be
benefici	al.																
Alternat	ive Explanation: None.																
WN14	Services Capability	Yes	Does increase in	Yes				x			Ī					No	Unsure**
			Services Capability														
	To what degree is the site capable of providing		increase BE, LCE,			Ì											
	services desired to participants?		SI, FC?														
Validity	: This variable was not able to be measured for 5 of	the 6 site	s because they were no	t offerin	g se	rv	ice	s ye	t –	on	ly	pla	anı	ning	z/de	velopi	ng. However.
in princi	iple it seems it would be measurable when services-o	riented p	participation opportunit	ies are ii	nvol	ve	d.					_					_
	e For: Unsure.																
Evidenc	e Against: None.																
Alternat	ive Explanation: None.																-
WN15	Other		Do other important							ı							
			whole-network										İ				
			attribute variables			Ì	ı							İ			
			affect BE, LCE, SI,			l				l							
			FC? If so, what?							1_							
While th	nere are, undoubtedly, many more whole-network fac	ctors which	ch may affect the predi	ctors, or	ne in	p	arti	cula	ar i	s ic	le	ntif	ie	d: th	ie'	Resour	ce
Availab	ility' for the network.																
WN15a	Resource Availability	Yes*	Do other important		x y	ζ	x :	x x	x	Γ	Τ	Τ	Τ	Т		No	Yes
	_		whole-network								l						

	Name				E fo	vide r	nce	e		1	vid şair	ence ist	e			
				Orig.	Si	te#				Si	te #	t			Alt.	Is hyp.
Code	Question to assess validity	Valid?	If valid, then	prop.	1	2 3	3 4	5	6	1	2	3 4	5	6	expl.	supported?
	To what degree does the site have adequate		attribute variables													
	resources, such as facilities, staff, and funding, to		affect BE, LCE, SI,													
	achieve its goals? (E.g., inadequate, somewhat		FC? If so, what?											}		
	inadequate, adequate.)			<u></u>					<u> </u>							

Validity: This variable seemed valid for all sites. It was readily assessable through review of board minutes. It would also be assessed through staff surveys.

Evidence For: Resource ability is strongly associated with increased BE, LCE, SI and FC in all 6 sites. Conversely, sites with less resources had more challenges in developing BE, LCI, SI and FC.

Evidence Against: None.

Alternative Explanation: None.

<sup>\*</sup> Research recommended to further develop/validate this variable; \*\* Additional research recommended on effect of variable (details in description) BE, Benefit Expectancy; LCE, Low Cost Expectancy; SI, Social Influence; FC, Facilitating Conditions.

Table 33: Set 9: Network IT Attributes

Code	Name	Valid?	If valid, then	Orig.	1		len	ce		- 1			len			- 1	Alt.	Is prop.
	0 4 4 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2			Prop.	F						_	_	ns	t		-	Exp.	supported?
	Question to assess validity					te		<u>. T</u>				te		_	- T			
					1	2	3	4	5	6	1	2	3	4	5	6		
	work IT (NIT) Attributes	I =	1		-			4	_			_	_			$\perp$		
NIT1	Environmental Linking Network IT	Yes*	Does increased	Yes	X	X	X	x	X	X	Х		X				No	Yes**
	T 1 T 1 T 1 T 1 T 1 T 1 T 1 T 1 T 1 T 1		Environmental Linking						-							-		
	To what degree was network IT used to connect		Network IT improve							ı				l				
	site leaders with information about financial,		BE, SI?			1												
	regulatory, political and other changes occurring in							1	1		- 1					1		
	the environment? For example, were e-newsletters									1								
	or web-site subscriptions used? (E.g., little or no				li											ļ		
	use, some use, extensive use).																	
	y: This variable seemed valid for all sites. It was read						reg	garo	lin	g h	ov	<b>v</b> t	hey	y g	ath	er i	inform	ation about
	s in the environment. Some sites had different, or bet																	
	ce For: Environmental linking Network IT is strongly																	
	althBeat service to maintain current intelligence abou													.cc	ess	or	use su	ch tools
	I to have less ability to anticipate and manage change																	
	ce Against: In two cases, situations were found where																	
	an argument for too much information being a bad th																	
impact	on the site, would need to be identified and addressed	d anyway	y. Given this, if site leade	rs had n	nor	e ti	ime	ely	acc	es	s t	0 9	suc	h i	nfo	rm	ation,	through
networ	k IT, it would in fact be helpful, rather than harmful t	o the goa	al of increasing participat	ion. Info	orm	nati	ion	ov	erk	ill	m	ay	be	m	ore	lil	kely to	be a
probler	n if the environment is fairly stable. But in this case,	the envir	onment was changing raj	pidly. Tl	her	efo	re,	ac	ces	s t	0 (	cur	rer	ıt i	nfo	rm	ation v	vas
importa	ant.																	
Alterna	tive Explanation: None.																	
NIT2	Market Bridging Network IT	Yes*	Does increased Market	Yes	X	X	X	X	X :	χŢ	x	x	·			T	No	Yes
			Bridging Network IT							I					-			
	To what degree was network IT used to connect		improve BE, SI?							1			Ì					
	site leaders with current and potential participants		•								-							
	in their markets – organizations and individuals.							İ		ı				i				
	For example, were e-newsletters or web-site										- 1				İ		İ	
	communications, or customer relationship			Ì			1	Ì	ĺ								j	
	management software used (e.g., little or no use,																	
	some use, extensive use)?																	

Code	Name	Valid?	If valid, then	Orig.	Evidence	Evidence	Alt.	Is prop.
				Prop.	For	against	Exp.	supported?
	Question to assess validity				Site #	Site #		
					1 2 3 4 5 6	1 2 3 4 5 6		

<u>Validity</u>: This variable seemed valid for all sites. It was readily assessable through questions to site leaders regarding how they gather information about the interests of their markets – the organizations and individuals they seek to serve. Some sites had different, or better, market bridging IT tools than others. Tools included use of email, websites, online surveys, webinars and teleconferences to communicate with market actors.

<u>Evidence For</u>: Market Bridging Network IT is strongly associated with increased BE, LCE, SI and FC in all 6 sites. Conversely, site leaders who at times did not access or use such tools experienced problems with alienating markets by not fully understanding their wants and needs and not communicating effectively with them.

<u>Evidence Against</u>: In a few cases, situations were found where information was posted on websites or sent via email which created confusion in the markets, rather than helping. However, on further reflection this seems attributable to problems with leadership decision-making, rather than the use of network IT as such.

Alternative Explanation: None.

ᇤ															
1	NIT3	Governance Network IT	Yes*	Does increased	Yes	X	X	X	x	x x	x	x	X	No	Yes**
				Governance Network					-						
		To what degree did this site use Governance		IT improve SI, FC?								İ			
		network IT to automate processes of governance?			1										
		(E.g., little or no use, some use, extensive use.)													

<u>Validity</u>: This variable seemed valid for all sites. It was readily assessable through questions to site leaders and/or review of board minutes to identify what kinds of network IT were used to automate Governance processes. The most common network IT used was teleconferencing (to support remote attendance of meetings), public and private websites for storing and disseminating governance documents such as minutes, procedures and bylaws. Some sites had different, or better, governance network IT tools than others.

Evidence For: Governance Network IT was associated with increased SI and FC in all 6 sites. Participants and site leaders viewed used of teleconferencing meeting facilities, and online document storage and access, as useful and helpful. Conversely, lack of such tools was often viewed as a barrier and hindrance. An example which came up in multiple sites was limitations of teleconferencing technology to support virtual board and committee meetings. Problems included difficult hearing, not knowing who was on the phone or in the meeting, and concerns about confidentiality since someone could be on the phone who is not identified. A more sophisticated web-based meeting software, such as WebX, could address these concerns, by improving quality of sound, and showing who is actually in the meeting. However, many sites and/or their members did not have this kind of technology available.

Evidence Against: In two cases, situations were found where board members accessed information that created increased complexity of decision-making. This is an argument for too much information being a bad thing. However, further analysis suggests such information, if it were to have a substantive impact on the site, would need to be identified and addressed anyway. Given this, if site leaders had more timely access to such information, through network IT, it would in fact be helpful, rather than harmful to the goal of increasing participation.

Alternative Explanation: None.

NIT4	Functional Network IT	Yes*	Does increased	Yes	X	X	7		x x	x		X			No	Yes**
		1	1			1 -	1 -	_			4 1		1 1	- 1	1	1

Code	Name	Valid?	If valid, then	Orig. Prop.	Ev Fo		enc	e		8		len nst			Alt. Exp.	Is prop. supported?
	Question to assess validity				Sit	te #	!			Si	ite	#_				
					1	2	3 4	4 5	6	1	2	3	4 5	6		
			Functional Network IT					$\top$	T							
	To what degree did the site use functional Network		improve LCE, FC?											1		
1	IT to automate processes of delivering services,	1				-										
	including, if applicable, delivery of health															
	information exchange IT services to organizational								}							
	or individual users											Ĺ				

<u>Validity</u>: This variable seemed valid for all sites. This is because all the sites had a mission to use network IT to deliver health information exchange related IT services of one type or another to participants. Two sites had functional network IT platforms and vendors selected, while others did not. <u>Evidence For</u>: Functional network IT – actually having it selected – was associated with increased LCE and FC in the 2 sites that had it. It created a 'bird-in-the-hand is worth 2 in the bush' effect. It helped made 'real' the hypothesis that was being offered to participants. It thereby reduced opportunity costs.

Evidence Against: In one case, a site selected a functional network IT which was not compatible with some participants, causing reduction in LCE and FC in these cases

Alternative Explanation: None.

NIT5	Individual Network IT	Yes*	Does increased	Yes	X	x	x	x	X	x	Τ			Yes	Yes**
			Individual Network IT									- 1			
	To what degree did individual participants have		improve FC?							i					
	access, either as individuals or through their work,		1												
	to individual network IT such as cell phones,						ļ	- (	- (					i	
	computers, email service, web-browsers, printers,			•			İ		ı			ı			
	and so on to support activities related to the whole-								1						
	network? (E.g., none, low, moderate, high,						1		-		١.				
	extremely high).														

Validity: This variable seemed valid for all sites. It would, potentially, require surveys of individuals to assess the level of individual network IT in place by individual.

Evidence For: Individual Network IT is associated with increased FC in all 6 sites. Individuals with ready access to computers, websites, cell-phones, PDAs, and so on were better able to participate. Individuals lacking access to such tools were sometimes unable to participate in important discussions, view information, or other activities. It appears probable that these individuals would have had lower FC. In all cases, had the service itself become operational, concerns were raised about how people on the losing side of the 'digital divide' may lack access to the services to be offered. Evidence Against: None

Alternative Explanation: It appears that this attribute is more like an individual attribute than a site attribute. It may overlay with factors like resource munificence, and individual access to resources. At the same time, it seems important for the site to understand the level of individual network IT in

Code	Name	Valid?	If valid, then	Orig.			ence	•	H	Evi				Alt.	Is prop.
	Question to assess validity			Prop.	Fo	te#			≕	aga Site		<u></u>		Exp.	supported?
	Question to assess valuity							5				4 5	6		
place	in order to understand barriers to participation.	<u> </u>	<u> </u>		111	4 .	<i>3</i>   ¬	13	U	1 4	13	7 3	U		
	onal research: Recommended to advance knowledge	of how to	n measure this attribute a	t the site	e lex	re1	and	of	effe	ects	on (	liffer	rent	levels	
NIT8	Network IT Openness	Yes*	Does increased	Yes *		_		T		X	T			Yes	Unsure**
2,0	The second secon	100	Network IT Openness							1		İ		- 40	
	How 'open' (e.g., how much did it use open		improve LCE?					Ì				ĺ			
	source, open standards or open APIs) was the		•												
	network IT used by this site? (E.g., Totally closed,											į			
	somewhat closed, in-between, somewhat open,														
	highly open).												1 1		Ì
Validit	y: This variable seemed valid for all sites. Two kinds	of 'oper	ness' were identified. Fi	rst, was	ope	nne	ess o	of s	our	ce c	ode	– wa	s it	'open	-source' or
	etary'. For open-source based network IT, gradations														
networ	k IT, gradations of openness existed from network IT	which w	vas entirely proprietary (	meaning	g all	cha	ange	es o	r co	nne	ctio	ns h	ad t	o be c	ustomized by
the ven	dor) to network IT which used open standards and open	pen APIs	and had high ability to	plug-and	d-pl	ay'	wit	h o	ther	sys	tem	s.			_
Eviden	ce For: Rationales about the value of higher levels of	opennes	ss was used in four sites t	o justify	sel	ecti	ion	of t	oth	fun	ctio	nal r	netv	vork I	Γand
	ance network IT. Data about high costs of building c														
the clai	ims regarding superiority of openness. Two sites whi	ch attemj	pted to use proprietary go	overnanc	ce s	oftv	vare	en	cou	nter	ed s	ignii	fica	nt chal	llenges from
partici	pants about the lack of openness, and whether this wo	ould lock	the site into a higher-cos	st relatio	nsh	ip v	vith	a v	end	or.					
	ce Against: One site spent over \$12 million 'improvi														
because	e it was too expensive to keep modifying it. It was re	placed by	y a vendor-based solutior	n with a	pro	prie	tary	со со	re t	ut c	pen	-star	ıdaı	ds and	l open APIs.
	pports the argument that sometimes some proprietary	y protecti	ion is needed by vendors	to supp	ort (	ong	oing	g in	ves	mei	nt b	y pri	vate	esecto	r markets in
	ex software.														
	ative Explanation: The concept of openness was ques														
	t we need it to do for a low cost? - was often used. T														
	k IT and its subsequent effects. However, when selec														
	wable in advance. In this case, openness still appears														
	onal research: Recommended to advance knowledge	of how to			_	_	$\overline{}$			ass	ess	low	cos	t funct	
NIT9	Network IT Innovativeness	Yes*	Does increased	Yes *	X	x z	x x	x	X	x				Yes	Unsure**
			Network IT			ı			- 1			ł			
	How innovative is the network IT used in the site?	ļ	Innovativeness						ŀ						
	(low, moderate, high)		improve SI, LCE?												
	y: This variable seemed valid for all sites. Innovative														
attemni	ted novel uses of functional, market and governance i	network l	IT while others used mor	re 'tried	and	l tm	ie' t	etv	vorl	ιT	Th	us i	nno	vation	with

Code	Name	Valid?	If valid, then	Orig.	Evidence	Evidence	Alt.	Is prop.
				Prop.	For	against	Exp.	supported?
	Question to assess validity				Site #	Site #		
					1 2 3 4 5 6	1 2 3 4 5 6		
networ	rk IT was possible to assess.							

Evidence For: These sites all had to innovate in many ways over time to succeed. Thus, innovation did appear to positively affect SI, LCE.

Evidence Against: In one case, governance network IT was used that was 'too innovative' leading to confusion, reduced SI and increased LCE for a time, until it was modified. Thereafter, it is uncertain whether the modified network IT was viewed as an innovative asset.

<u>Alternative Explanation</u>: The concept of network IT innovation could also be a false premise. Again, the concept of cost/value – does it work? Does it do what we need it to do for a low cost? – could replace this concept.

Additional research: Recommended to advance knowledge of how to measure this attribute at the site level, and how to assess low cost functionality.

NIT11	Network IT Environmental Stability	Yes*	Does increased	Yes	x	X	x	x	X Z			П		Т	No	Yes
			Network IT											1		1
	With respect to the network IT of interest to the		Environmental								ľ					
	site, how stable was the network IT environment?		Stability improve SI,								1		ŀ			
İ	(E.g., highly unstable, unstable, unsure, stable,		FC?							-	ľ	ļi				
ŀ	highly stable.)					1				l						

<u>Validity</u>: This variable seemed valid for all sites. Stability of network IT environment for various products was readily understandable. For example, the environment for health information exchange related technology for all sites was volatile and rapidly changing; while the environment for email services was stable. Since the environment was primarily influenced by national or international firms, most sites had fairly similar experiences with respect to this factor.

Evidence For: All sites experienced decreases in network IT environmental stability (generated by announcements of new standards by government and new technologies by large vendors) that correlated with decreases in SI (participants were concerned about risk), FC (change caused concerns about whether the site had the right FC in place). LCE was not included in this hypothesis. This is because effects on LCE were mixed: new technologies seemed to have potential to lower costs long term, even if they increased costs for new planning, or obsoleted existing technologies, in the short term. Evidence Against: None.

Alternative Explanation: None.

Additional research: Recommended to advance knowledge of how to measure this attribute in different contexts.

NIT12	Network IT Outsourcing	Yes	Does increased	Yes	х	ζ .	x z	χX				No	Yes**
			Network IT		1				H				
	How much of the network IT used by this site is		Outsourcing improve										
	outsourced versus developed and maintained		BE, LCE, FC?								į		
	internally? (E.g., none, a little, some, most, all).												

<u>Validity</u>: This variable seemed valid for all sites. Outsourcing was readily assessable by looking at network IT used, and determining how it is purchased and maintained. Some sites did try to make, versus buy, their network IT.

Evidence For: The sites that outsourced their functional network IT experienced increases in participant perceptions regarding BE, LCE and FC. It

Code	Name	Valid?	If valid, then	Orig.	Evidence	Evidence	Alt.	Is prop.
				Prop.	For	against	Exp.	supported?
	Question to assess validity				Site #	Site #		
					1 2 3 4 5 6	1 2 3 4 5 6		

seemed than having functional network IT 'in hand' was worth 'two in the bush': participants could kick the tires, see the software work, and get a realistic sense that it would in fact work. One site which did not outsource failed in maintaining the technology, and had to abandon it. Vendors serving multiple sites in national markets were also perceived as having increased ability to invest in, innovate and improve the technology. Evidence Against:

Alternative Explanation:

Additional research: Recommended to advance knowledge of how to measure this attribute in different contexts.

NIT13	Network IT Ownership Symmetry	Yes*	Does increased	Yes	x x	x	x x	x			T	No	Yes
			Network IT Ownership		1 1	1 1	1				1 1	1	
	How asymmetrical is the ownership and/or control		Symmetry improve SI?										1
	of network IT used by the site? (E.g., one								11				
	participant controls it all, in between, all	l									1	ĺ	
	participants own/control it jointly/equally.)												

<u>Validity</u>: This variable seemed valid for all sites. For some sites, some technologies were owned and controlled by just one of several participants on the board. Other sites had policies to ensure that all network IT was contracted directly with the site, and that no participants had asymmetrical control. <u>Evidence For</u>: Network IT Ownership Symmetry was associated with increased SI (reduced conflict and increased trust among participants). Conversely, several asymmetrical ownership scenarios (including 2 where one party owned the governance network IT, and 1 where one party controlled functional network IT) increased conflict and decreased trust among participants.

Evidence Against: None.

Alternative Explanation: None.

Additional research: Recommended to advance knowledge of how to measure this attribute in different contexts.

NIT14	Network IT Abundance	Yes*	Does increased	Yes	x x x	XX	x		$\prod$		No	Yes
ļ			Network IT		1 1		1 1	1 1	1 1			
	How much network IT is in place and being used		Abundance improve									l
	by current and potential participants in this site's		FC?									
	marketplace? (E.g., hardly any, a little, some, a lot,											
	a great deal.)			Ì								

<u>Validity</u>: This variable seemed valid for all sites. To illustrate, one site's addressable market was a metropolitan area. Physicians were one segment of potential participants in the market. Physicians in this market, on average, appeared to have "a little" network IT in place and in use. About 15% had electronic medical records, and many did not fully use these. A lot had network IT in place to handle billing and collections. However, hardly any used email or the web to communicate with patients. As this example illustrates, the concept of Network IT Abundance is a broad-brush. To get an accurate picture of network IT abundance in a given context may require listing a number of specific types of network IT which are of interest. Thus, additional research is recommended to develop valid measures of this attribute.

Code	Name	Valid?	If valid, then	Orig.	Eviden	ce	Evid	ence	Alt.	Is prop.
				Prop.	For		agair	ıst	Exp.	supported?
	Question to assess validity				Site #		Site #			
					1 2 3	4 5 6	1 2	3 4 5 6		
Eviden	ce For: Network IT Abundance was clearly correlated	d with in	creased FC. In each site,	potentia	l or curre	ent parti	icipant	s lacking	networ	k IT found it
	ifficult to participate. For example, potential participa									
transiti	on to the use of these technologies; participants lacking	ng acces	s to certain types of indiv	ridual ne	twork IT	had mo	ore dif	ficulty pa	rticipati	ing in
_	ance processes.									
<u>Eviden</u>	ce Against: None.									
<b>Alterna</b>	tive Explanation: None.									
<u>Additio</u>	nal research: Recommended to advance knowledge of	of how to	measure this attribute in	differe	nt contex	ts.			_	
NIT15	Other	NA	Are there other	NA						No
			variables which							
			improve BE, LCE, SI,							
			FC which should be							
			considered?							
Comme	ent: No additional network IT attributes are identified	as need	ed at this time.							

<sup>\*</sup> Research recommended to further develop/validate this variable; \*\* Additional research recommended on effect of variable (details in description)
BE, Benefit Expectancy; LCE, Low Cost Expectancy; SI, Social Influence; FC, Facilitating Conditions.

## APPENDIX 6: OLS REGRESSION DATA

**SYNTAX** 

/DESCRIPTIVES MEAN STDDEV CORR SIG N

/MISSING LISTWISE

/STATISTICS COEFF OUTS CI(95) R ANOVA COLLIN TOL CHANGE ZPP

/CRITERIA=PIN(.05) POUT(.10)

/NOORIGIN

/DEPENDENT IPCombined

/METHOD=ENTER BECombined SICombined LCECombined FCResources FCNetworkIT FCKnowledge FCSiteSupport FCenvironment.

#### Variables Entered/Removed

Model	Variables Entered	Variables Removed	Method
1	FCenvironment, FCNetworkIT, SICombined, LCECombined, FCSiteSupport, FCKnowledge, FCResources, BECombined <sup>a</sup>		. Enter

a. All requested variables entered.

# **Model Summary**

						Chan	ge Statisti	cs	
Model	R	R Square	J	Std. Error of the Estimate	R Square Change	F Change	df1	df2	Sig. F Change
1	.781ª	.611	.575	.68415	.611	17.247	8	88	.000

a. Predictors: (Constant), FCenvironment, FCNetworkIT, SICombined, LCECombined, FCSiteSupport, FCKnowledge, FCResources, BECombined

# ANOVA<sup>b</sup>

Model		Sum of Squares	df	Mean Square	F	Sig.
1	Regression	64.583	8	8.073	17.247	.000ª
	Residual	41.190	88	.468		
	Total	105.773	96			

a. Predictors: (Constant), FCenvironment, FCNetworkIT, SICombined, LCECombined, FCSiteSupport, FCKnowledge, FCResources, BECombined

b. Dependent Variable: IPCombined

_	Unstandardized Coefficients		Standardized Coefficients	_		95.0% Confidence Interval for B		Correlations		Collinearity Statistics		
Model	В	Std. Error	Beta	t	Sig.	Lower Bound	Upper Bound	Zero- order	Partial	Part	Tolerance	VIF
1 (Constant)	-3.184	1.700		1.873	.064	-6.563	.195					·
BECombined	.673	.168	.368	3 4.002			1.008	.645	.392	.266	.522	1.916
SICombined	.633	.133	.412	4.774	.000	.370	.897	.664	.454	.318	.594	1.683
LCECombined	.365	.192	.130	1.902	.060	016	.746	.161	.199	.127	.946	1.057
FCResources	068	.253	021	269	.788	570	.434	.066	029	.018	.723	1.383
FCNetworkIT	.009	.166	.004	.057	.955	320	.339	.052	.006	.004	.796	1.257
FCKnowledge	.484	.182	.198	2.657	.009	.122	.846	.414	.273	.177	.797	1.254
FCSiteSupport	373	.392	070	952	.344	-1.151	.405	.065	101	.063	.815	1.227
FCenvironment	.446	.290	.114	1.537	.128	131	1.023	.018	.162	.102	.803	1.246

a. Dependent Variable: IPCombined

## **CURRICULUM VITAE**

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D.O.B. Bradford, England – November 3, 1961

## **EDUCATION AND TRAINING:**

Liberal Arts Studies University of Louisville, Louisville, KY 1986-1988

B.A., Literature Maharishi International University, Fairfield, IA 1979 - 1988

Ph.D., Interdisciplinary Studies University of Louisville 2004- 2011

# POSITIONS, ROLES AND HONORS:

# **Positions**

2010 -	Chief Executive Officer, GroupPlus LLC
2003 - 2009	Research Manager, University of Louisville, School of Public Health and
	Information Sciences, Department of Health Management and Systems
	Sciences (DHMSS)
2000 - 2006	President, Four-Leaf Clover Corporation, a developer of knowledge
	exchange methods and technologies
1995 - 2000	Consultant and Chief Operating Officer, Network Direct, Inc., a call-
	center services and direct-marketing consulting firm
1988 - 1995	President, Integrated Customer Services, Inc., a call-center services and
	direct marketing firm

#### Roles

2007 - 2009	Director, Collaborative Communities Research Program (DHMSS)
2006 - 2008	Acting Executive Director, the Louisville Health Information Exchange,
	Inc.
2007 - 2008	Chair, Communities Committee, Health Record Banking Alliance
2005 - 2007	Director, Center for Complexity and Health (DHMSS)
2004 - 2006	Executive Director, VisPlex Association, Inc. a non-profit membership
	based knowledge-exchange services provider

#### **Honors**

May 2005	University of Louisville Faculty of Excellence Award, for "significant
	contribution to research and industry."
April 2006	University of Louisville Faculty of Excellence Award, for "significant
	contribution to research and industry."

#### PUBLISHED INTELLECTUAL CONTRIBUTIONS:

- 1. Thornewill J, Dowling A, Cox B, Esterhay R. (2011). *Information Infrastructure for Consumer Health: Findings from a Large-Scale HIE Stakeholder Study*. American Journal of Preventive Medicine.
- 2. Dowling, A. F., Thornewill, J., Cox, B., & Esterhay, R. J. (2010). *Information Infrastructure for Public Health and Health Research: Findings from a Large-Scale HIE Stakeholder Study*. Paper presented at the Hawaii International Conference on Systems Sciences 2010.
- 3. Cox, B., Thornewill, J. J. (2008). The Consumer's View of the Electronic Health Record. *Journal of Healthcare Information Management*, 22(2)(43).
- 4. Mills, M., Esterhay, R. J., Thornewill, J. J. (2007). Using a Tetradic Network Method and a Transaction Cost Economic Analysis to Illustrate an Economic Model for an Open-Access Medical Journal. *First Monday, Volume 12 1* ((Number 10)).
- 5. Thornewill, J. J., Esterhay, R. J. (2007). A Strategy for Funding an Integrated Nationwide Network of Community HIEs. *Journal of Healthcare Information Management*, 21(3), 18-24.

# CONTRACTS, GRANTS AND SPONSORED RESEARCH:

## **Contracts**

Thornewill, John-Mark J (Co-Principal Investigator through GroupPlus, LLC), Esterhay, Robert J (Principal), "Developing a Near-Real-Time Syndromic Surveillance System in

Kentucky Schools: A Feasibility Study," Sponsored by Kentucky Institute for Hometown Security, State, \$475,000.00. (September 9, 2010 – March 30, 2011).

Thornewill John-Mark J, "Arizona Health Information Exchange Governance and Collaborative Capacity Assessment", St. Luke's Health Initiatives, 2010.

Thornewill, John-Mark J (Co-Principal), Esterhay, Robert J (Principal), "Developing a Near-Real-Time Syndromic Surveillance System in Kentucky Schools: A Feasibility Study," Sponsored by Kentucky Institute for Hometown Security, State, \$475,000.00. (March 9, 2009 - September 8, 2010).

Thornewill, John-Mark J (Co-Principal), Esterhay, Robert J (Principal), "Louisville and Kentucky e-Health Research 2007," Sponsored by Kentucky Cabinet for Health and Family Services, State, \$25,000.00. (August 2007 - December 2007).

Thornewill, John-Mark J (Co-Principal), Esterhay, Robert J (Principal), Gabbard, Laura A (Supporting), LaJoie, Andrew S (Supporting), McCabe, Steven J (Supporting), Walton, Peter L (Supporting), "Developing a Bioterrorism Preparedness Assessment Dashboard for a Health Event Network," Sponsored by Kentucky Hospital Association and the Kentucky Department of Public Health, State, \$150,000.00. (June 1, 2005 - August 31, 2007).

Thornewill, John-Mark J (Co-Principal), Esterhay, Robert J (Principal), "Evaluation of Prescription Drug Monitoring Information Technology," Sponsored by Kentucky Commonwealth Office of Technology, State, \$50,000.00. (October 1, 2004 - June 30, 2005).

#### Grants

Thornewill, John-Mark J (Co-Principal), Esterhay, Robert J (Principal), "Kentucky e-Health research, service and support funding.," Sponsored by Kentucky Cabinet for Health and Family Services, State, \$150,000.00. (August 2006 - July 2009).

Thornewill, John-Mark J (Co-Principal), Esterhay, Robert J (Principal), Walton, Peter (Co-Principal), "Advancing the Knowledge of Managing Electronic Health Information Network Organizations," Sponsored by Kentucky Science and Engineering Foundation, State, \$98,945.00. (June 1, 2004 - May 31, 2006).

### **SPEECHES AND PRESENTATIONS:**

Sep 16, 2008 Thornewill, J. J. (Presenter & Author), Howard L. Bost Memorial Health Policy Forum, "IT Solutions to People Care Problems: technology advances that promote a person centered health system,"

Foundation for a Healthy Kentucky, Lexington, KY.

- Aug 6, 2008. Thornewill, J. J. (Presenter & Author), Esterhay, R. J. (Author Only), Kentucky e-Health Network Board meeting, "Board Results of the Kentucky e-Health Network Strategic Planning Retreat July, 2008," Kentucky e-Health Network Board, Frankfort, KY.
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- Jun 12, 2008 Thornewill, J. J. (Presenter & Author), The 4th Annual Government Health IT Conference & Exhibition, "Overcoming Barriers to Health Information Exchange," 1105 Government Information Group, Washington, DC.
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- Dec 7, 2007 Thornewill, J. J. (Presenter & Author), Esterhay, R. J. (Author Only), Kentucky e-Health Network 2nd Annual Summit, "Results of the Greater Louisville e-Health Survey 2007," Kentucky e-Health Network Board, Louisville, KY.
- Nov 5, 2007 Thornewill, J. J. (Presenter & Author), 53rd Annual Employee Benefits Conference, "Strategies for Organizing Community E-Health Initiatives," International Foundation of Employee Benefit Plans, San Diego, CA.
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- Feb 28, 2007 Thornewill, J. J. (Presenter & Author), Esterhay, R. J. (Presenter & Author), HIMSS 2007 Annual Conference and Exhibition, "Capitalizing Nationwide Health Information Infrastructure," The Healthcare Information and Management Systems Society (HIMSS), New Orleans, LA.
- Nov 10, 2006 Thornewill, J. J. (Presenter & Author), Open Health Information

Infrastructure Forum 2006, "Opening Presentation," California Healthcare Foundation and University of Louisville, Washington, DC. Thornewill, J. J. (Presenter & Author), Esterhay, R. J. (Author Only), Sep 26, 2006 Public Health Information Networks 2006, "A Web-Based Knowledge Management Dashboard and Collaboration System for Aligning Public Health Partners at Local, District, State and National Levels," Centers for Disease Control, Atlanta, GA. Aug 11, 2006 Thornewill, J. J. (Presenter & Author), Yasnoff, W. (Presenter & Author), World Congress Leadership Summit on RHIOs, EMRs and Patient Portals, "Case Study: Building an e-Health Trust," World Congress, Boston, MA. May 12, 2005 Thornewill, J. J. (Presenter & Author), Public Health Information Networks 2005, "A Web-Based Knowledge Management Dashboard supporting a "Fourth Level of Interoperability" – Interoperable Exchange of Context - for Kentucky Public Health Partners at Local, Regional and State levels," Centers for Disease Control, Atlanta, GA.

#### **INVENTIONS AND APPLICATIONS:**

### **Inventions**

2000 – 2005 Tetradic Network Technique (TNT), a tool for modeling knowledge exchange across organizational types; supports social network analysis and can be computerized.
 Role: Inventor, with inputs from approximately 35 collaborators.
 2004 – TNT Visual Content Management System. Software allows users to organize and view information in tetradic fractal patterns.
 Role: Co-Inventor with Robert Esterhay.

# **Applications**

VisPlex Collaboration Technology: a Web-Based "open-services" technology for collaborative communities. Includes single-sign-on, privacy protection, membership, document library, WIKI, public/private spaces, meeting management and other collaboration services. Codeveloper with Robert Esterhay.
 Web-Based Knowledge Management Dashboard and Collaboration System for Aligning Public Health Partners.