SCIENTIFIC OPINION



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Safety assessment of the process 'Alimpet', based on EREMA MPR technology, used to recycle post-consumer PET into food contact materials

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Abstract

This scientific opinion of the EFSA Panel on Food Contact Materials, Enzymes, Flavourings and Processing Aids (CEF Panel) deals with the safety assessment of the recycling process Alimpet (EU register number RECYC0136), which is based on the EREMA Multi-Purpose Reactor (MPR) technology. The input to this process is hot washed and dried poly(ethylene terephthalate) (PET) flakes originating from collected post-consumer PET containers, containing no more than 5% PET from non-food consumer applications. In this technology, post-consumer washed and dried PET flakes are heated in a continuous reactor under vacuum. Having examined the results of the challenge test provided, the Panel concluded that the continuous reactor step (step 2) is the critical step that determines the decontamination efficiency of the process. The operating parameters controlling its performance are well defined and are temperature, pressure and residence time. It was demonstrated that, depending on the operating conditions, the recycling process under evaluation is able to ensure that the level of migration of potential unknown contaminants into food is below a conservatively modelled migration of 0.15 µg/kg food derived from the exposure scenario for toddlers. The Panel concluded that recycled PET obtained from the process is not of safety concern when used in extruded PET sheet for thermoforming trays and containers made with up to 100% recycled post-consumer PET, and used for contact with all types of foodstuff except packaged water, for long-term storage at room temperature. Thermoformed trays are not intended to be used and should not be used in microwave and conventional ovens.

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Keywords: EREMA MPR, food contact materials, plastic, poly(ethylene terephthalate) (PET), recycling process, safety assessment

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1. Introduction

1.1. Background and Terms of Reference as provided by the requestor

Recycled plastic materials and articles shall only be placed on the market for food contact if they contain recycled plastic obtained from an authorised recycling process. Before a recycling process is authorised, EFSA's opinion on its safety is required. This procedure has been established in Article 5 of Regulation (EC) No 282/2008¹ of the Commission of 27 March 2008 on recycled plastic materials intended to come into contact with foods and Articles 8 and 9 of Regulation (EC) No 1935/2004² of the European Parliament and of the Council of 27 October 2004 on materials and articles intended to come into contact with food.

According to this procedure, the industry submits applications to the Member States Competent Authorities which transmit the applications to the European Food Safety Authority (EFSA) for evaluation.

In this case, EFSA received, from the Ministero della Salute, Italy, an application for evaluation of the recycling process Alimpet EREMA MPR (Multi-Purpose Reactor), EU register No RECYC0136. The request has been registered in EFSA's register of received questions under the number EFSA-Q-2016-000345. The dossier was submitted on behalf of Alimpet s.r.l., Italy.

According to Article 5 of Regulation (EC) No 282/2008 of the Commission of 27 March 2008 on recycled plastic materials intended to come into contact with foods, EFSA is required to carry out risk assessments on the risks originating from the migration of substances from recycled food contact plastic materials and articles into food and deliver a scientific opinion on the recycling process examined.

According to Article 4 of Regulation (EC) No 282/2008, EFSA will evaluate whether it has been demonstrated in challenge test, or by other appropriate scientific evidence that the recycling process Alimpet, is able to reduce the contamination of the plastic input to a concentration that does not pose a risk to human health. The poly(ethylene terephthalate) (PET) materials and articles used as input of the process as well as the conditions of use of the recycled PET make part of this evaluation.

2. Data and methodologies

2.1. Data

The applicant has submitted a dossier following the 'EFSA guidelines for the submission of an application for the safety evaluation of a recycling process to produce recycled plastics intended to be used for the manufacture of materials and articles in contact with food, prior to its authorisation' (EFSA, 2008). Applications shall be submitted in accordance with Article 5 of the Regulation (EC) No 282/2008.

The following information on the recycling process was provided by the applicant and used for the evaluation:

- General information:
 - general description,
 - existing authorisations.
- Specific information:
 - recycling process,
 - characterisation of the input,
 - determination of the decontamination efficiency of the recycling process,
 - characterisation of the recycled plastic,
 - intended application in contact with food,
 - compliance with the relevant provisions on food contact materials and articles,
 - process analysis and evaluation,
 - operating parameters.

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¹ Regulation (EC) No 282/2008 of the European parliament and of the council of 27 March 2008 on recycled plastic materials and articles intended to come into contact with foods and amending Regulation (EC) No 2023/2006. OJ L 86, 28.03.2008, p. 9–18

² Regulation (EC) No 1935/2004 of the European parliament and of the council of 27 October 2004 on materials and articles intended to come into contact with food and repealing Directives 80/590/EEC and 89/109/EEC. OJ L 338, 13.11.2004, p. 4–17.



2.2. Methodologies

The principles followed up for the evaluation are described here. The risks associated to the use of recycled plastic materials and articles in contact with food come from the possible migration of chemicals into the food in amounts that would endanger human health. The quality of the input, the efficiency of the recycling process to remove contaminants as well as the intended use of the recycled plastic are crucial points for the risk assessment (see guidelines on recycling plastics; EFSA, 2008).

The criteria for the safety evaluation of a mechanical recycling process to produce recycled PET intended to be used for the manufacture of materials and articles in contact with food are described in the scientific opinion developed by the EFSA Panel on Food Contact Materials, Enzymes, Flavourings and Processing Aids (EFSA CEF Panel, 2011). The principle of the evaluation is to apply the decontamination efficiency of a recycling technology or process, obtained from a challenge test with surrogate contaminants, to a reference contamination level for post-consumer PET, conservatively set at 3 mg/kg PET for contaminants resulting from possible misuse. The resulting residual concentration of each surrogate contaminant in recycled PET (C_{res}) is compared with a modelled concentration of the surrogate contaminants in PET (C_{mod}). This C_{mod} is calculated using generally recognised conservative migration models so that the related migration does not give rise to a dietary exposure exceeding 0.0025 μ g/kg body weight (bw) per day (i.e. the human exposure threshold value for chemicals with structural alerts for genotoxicity), below which the risk to human health would be negligible. If the C_{res} is not higher than the C_{mod} , the recycled PET manufactured by such recycling process is not considered of safety concern for the defined conditions of use (EFSA CEF Panel, 2011).

The assessment was conducted in line with the principles described in the EFSA Guidance on transparency in the scientific aspects of risk assessment (EFSA, 2009) and considering the relevant guidance from the EFSA Scientific Committee.

3. Assessment

3.1. General information

According to the applicant, the Alimpet recycling process is intended to recycle food grade PET containers to produce recycled PET using the EREMA MPR technology. The recycled flakes are intended to be used up to 100% to manufacture new food packaging articles, typically extruded PET sheets for thermoforming of trays and containers for all kind of foodstuffs. These final materials and articles are intended to be used in direct contact with all kinds of foodstuffs for long term storage at room temperature.

3.2. Description of the process

3.2.1. General description

The recycling process Alimpet produces PET flakes from PET containers coming from post-consumer collection systems (kerbside and deposit systems). The recycling process comprises of the two steps described below.

- In step 1, post-consumer PET containers are ground and processed into washed and dried flakes, which are used as the input for the next step. The washed flakes are produced in-house or by a third party.
- In step 2, the flakes are decontaminated at high temperature and under vacuum in a decontamination reactor (MPR).

Recycled PET flakes, the final products of the process, are checked against technical requirements on intrinsic viscosity, colour and black spots. According to the applicant, recycled flakes are intended to be converted by other companies into sheets, for thermoforming of trays and containers for food contact applications, such as for fruit, vegetables, cooked and uncooked meats, dairy products and desserts. Thermoformed trays are not intended to be used in microwave and conventional ovens.

The operating conditions of the process have been provided to EFSA.



3.2.2. Characterisation of the input

According to the applicant, the input material for the Alimpet recycling process consists of washed and dried flakes obtained from PET containers, previously used for food packaging, from post-consumer collection systems (kerbside and deposit systems). A small fraction may originate from non-food applications such as soap bottles, mouth wash bottles, kitchen hygiene bottles, etc. According to information from the applicant, the amount of this non-food container fraction depends on the recollection system and will be between (nearly) 0% and about 5%.

Technical data for the hot washed and dried flakes are provided, such as information on residual content of poly(vinyl chloride) (PVC), glue, polyolefins, cellulose, metals, polyamides and physical properties (see Appendix A).

3.3. EREMA MPR technology

3.3.1. Description of the main steps

The recycling process Alimpet uses the EREMA MPR technology as described below, and for which the general scheme provided by the applicant is shown in Figure 1. Hot washed and dried flakes from step 1 are used as input for the subsequent step, which is:

Decontamination in a continuous reactor (step 2): In this step, the flakes are introduced into a
continuous MPR reactor equipped with a bottom-mounted rotating mixing device, in which
vacuum and temperature are applied for a predefined residence time. These process
conditions favour the desorption of possible contaminants from PET and the crystallisation of
PET flakes.

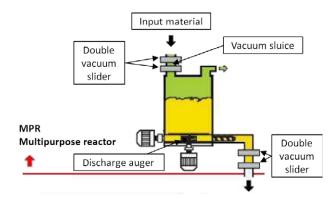


Figure 1: General scheme of the EREMA MPR technology

The process is operated under defined operating parameters of temperature, pressure and residence time.

3.3.2. Decontamination efficiency of the recycling process

To demonstrate the decontamination efficiency of the recycling processes Alimpet, a challenge test was submitted to EFSA. According to the applicant, it was performed at the EREMA facilities at industrial scale.

PET flakes were contaminated with toluene, chlorobenzene, chloroform, methyl salicylate, phenylcyclohexane, benzophenone and methyl stearate, selected as surrogate contaminants in agreement with the EFSA guidelines and in accordance with the recommendations of the US Food and Drug Administration (FDA). The surrogates include different molecular weights and polarities to cover possible chemical classes of contaminants of concern and were demonstrated to be suitable to monitor the behaviour of PET during recycling (EFSA, 2008).

For this purpose, solid surrogates (benzophenone and methyl stearate) were mixed with liquid surrogates (toluene, chlorobenzene, chloroform, methyl salicylate and phenylcyclohexane). This mixture was admixed to 5 kg of recycled post-consumer green PET flakes (masterbatch). The masterbatch was mixed with approx. 50 kg of green PET flakes and stored for 7 days at 50°C with periodical agitation. The contaminated flakes were washed and rinsed in a batch process in pilot plant scale. The concentration of surrogates in this material was determined.



The EREMA MPR technology was challenged using an industrial-scale plant. To process a sufficiently large amount of material compatible with the high capacity of the continuous industrial plant, the reactor was initially fed with non-contaminated flakes (white colour) and, after process conditions were stabilised, with a defined amount of contaminated flakes (green colour) and then with a much larger quantity of non-contaminated flakes. The flakes were continuously fed into the reactor. The ratio between contaminated and non-contaminated flakes was approximately 1:22. Samples were taken at the outlet of the reactor at regular intervals. The green flakes were separated from the white flakes and the evolution of the fraction of green flakes over time (residence time distribution curve) was determined by weighing. The green flakes were then analysed for their residual concentrations of the applied surrogates.

The Panel noted that decontamination efficiencies, calculated only on the basis of residual surrogates in contaminated (green coloured) flakes could be overestimated. In fact, based on EFSA CEF Panel (2011), cross-contamination³ by transfer of contaminants from green to white flakes does occur.

Therefore to take into account the cross-contamination phenomenon, the following considerations and assumptions were made:

- The mass fraction of green to white flakes at various residence time points was derived from the data provided. A best fitting mass fraction/residence time distribution curve was derived from the experimental data and was used to calculate the percentage of green and white flakes at given different residence times.
- The residual concentrations of surrogates in the green flakes after decontamination were derived for the different residence time points from the data provided. A best fitting curve was derived from the experimental data and was used to interpolate the residual concentrations in green flakes at different residence times.
- The Panel made the assumption that cross-contamination of surrogates from green to white flakes in the reactor occurred to the extent of 10% of the residual concentration measured in the green flakes. This percentage reflects the experience gained from previous evaluations.
- A new study was provided by the applicant. Based on the results provided as an Annex of the technical dossier and subsequently published (Welle, 2016), cross-contamination was found at low mixing (dilution) ratios (e.g. 1:1), but the author argued that moving to higher mixing (dilution) ratios (e.g. 1:50) cross-contamination does no longer play a significant role. Therefore the applicant requested that the 10% cross-contamination should not apply for the industrial process Alimpet (EREMA MPR) under evaluation.
- The Panel noted that the test (Welle, 2016) had shortcomings and the conclusion that cross-contamination was negligible had to be questioned due to the poor detection limits of the analytical method used as it had a major impact on calculations for the high mixing (dilution) ratio. Moreover, the Panel considered that the laboratory tests to investigate cross-contamination were not representative of the industrial process under evaluation: different technologies (types of equipment and operational conditions) were used, for example in terms of heating technique (hot gas vs. friction) and removal of contaminants from the reactor (inert gas vs. vacuum). The Panel concluded that the argumentation is insufficiently supported. Therefore, the provided study allows neither to exclude cross-contamination from the calculation of the decontamination efficiency nor to refine the previous estimate of 10%.

To take into account the cross-contamination between green and white flakes, the evolution of the total residual surrogate content at the outlet of the continuous reactor (step 2) as a function of residence time was calculated by adding the amounts transferred into the white flakes (based on the assumption of 10% of the concentration measured in the green flakes) to the amounts measured in the green ones, taking into account the mass fractions of green and white flakes.

Correspondingly corrected concentrations of the surrogates after decontamination were compared with their initial concentrations in green flakes at the inlet of the reactor to derive the decontamination efficiencies (see Table 1).

³ 'Cross-contamination', (partitioning between green and white flakes) as meant in the Scientific Opinion on 'the criteria to be used for safety evaluation of a mechanical recycling process to produce recycled PET intended to be used for manufacture of materials and articles in contact with food', is the transfer of surrogate contaminants from the initially contaminated to the initially not contaminated material (EFSA CEF Panel, 2011).



Table 1: Efficiencies of the decontamination of the continuous reactor (step 2)

Surrogates	Concentration ^(a) of surrogates before step 2 (mg/kg PET)	Concentration ^(b) of surrogates after step 2 (mg/kg PET)	Decontamination efficiency ^(c) (%)
Toluene	202	0.31	98.6
Chlorobenzene	361	0.59	98.5
Chloroform	291	0.38	98.8
Methyl salicylate	143	1.79	95.0
Phenylcyclohexane	364	1.93	95.2
Benzophenone	480	3.58	93.2
Methyl stearate	360	1.57	96.0

PET: poly(ethylene terephthalate).

- (a): Initial concentration in the contaminated PET flakes.
- (b): Residual concentration calculated for green flakes after decontamination.
- (c): Decontamination efficiency of the step 2 reactor in the challenge test and after correction for cross-contamination (see text).

The decontamination efficiencies, as presented in Table 1, were calculated at the time of exit from the continuous reactor (step 2) in the challenge test. The decontamination efficiencies ranged from 93.2% at for benzophenone up to 98.8% for chloroform.

3.4. Discussion

Considering the high temperatures used during the process, the possibility of contamination by microorganisms can be discounted. Therefore, this evaluation focuses on the chemical safety of the final product.

Technical data such as information on residual content of PVC, glue, polyolefins, cellulose, metals, polyamides and physical properties are provided for the input materials [washed and dried flakes (step 1)], for the submitted recycling process. The input materials are produced from PET containers, mainly bottles, previously used for food packaging collected through post-consumer collection systems. However, a small fraction of the input may originate from non-food applications such as soap bottles, mouth wash bottles, kitchen hygiene bottles, etc. According to the applicant, the proportion of this non-food container fraction depends on the collection system and the process is managed in such a way that in the input stream of the recycling process this amount will be lower than 5%, as recommended by the EFSA CEF Panel in its 'Scientific opinion on the criteria to be used for safety evaluation of a mechanical recycling process to produce recycled PET intended to be used for manufacture of materials and articles in contact with food' (EFSA CEF Panel, 2011).

The process is well described. The production of washed and dried flakes from collected containers (step 1) is conducted in-house or by third parties. According to the applicant, this step is under control. In the next step of the process (step 2), the PET flakes are decontaminated in a EREMA Multi-Purpose continuous decontamination reactor (EREMA MPR). The operating parameters of temperature, pressure and residence time for step 2 have been provided to EFSA.

A challenge test on step 2 (continuous decontamination reactor) of the process was carried out in an industrial-scale plant to measure the decontamination efficiency. In this challenge test, the continuous decontamination reactor was operated under pressure and temperature conditions equivalent to those of the commercial process. The challenge test was performed according to the recommendations in the EFSA Guidelines (EFSA, 2008). Since a mixture of flakes not contaminated with surrogates (white) and contaminated flakes (green, spiked with surrogates) was collected at the outlet of the reactor used for this challenge test, the Panel calculated the decontamination efficiencies taking into account also the amount possibly transferred to the white flakes due to cross contamination phenomena during the challenge test. The Panel considered that the decontamination in the continuous reactor (step 2) is the critical step for the decontamination efficiency of the process. Consequently, temperature, pressure and residence time parameters of the step 2 of the processes should be controlled to guarantee the performance of the decontamination. These parameters have been provided to EFSA.

The decontamination efficiencies obtained for each surrogate contaminant from the challenge test, ranging from 93.2% to 98.8%, have been used to calculate C_{res} values according to the evaluation procedure described in the scientific opinion on 'the criteria to be used for safety evaluation of a



mechanical recycling process to produce recycled PET intended to be used for manufacture of materials and articles in contact with food' (EFSA CEF Panel, 2011; Appendix B). By applying the decontamination efficiency percentages to the reference contamination level of 3 mg/kg PET, the C_{res} values for the different surrogates are obtained (see Table 2).

According to the evaluation principles (EFSA CEF Panel, 2011), Cres value should not be higher than C_{mod} value corresponding to a migration, after 1 year at 25°C, which cannot give rise to a dietary exposure exceeding 0.0025 µg/kg bw per day, the exposure threshold below which the risk to human health would be negligible.4 Because the recycled PET is intended to be used in the manufacture of trays and containers not used to package water (since water could be used to prepare infant formula), the exposure scenario for toddlers has been applied as worst case, where a maximum dietary exposure of $0.0025 \mu g/kg$ bw per day corresponds to a maximum migration of $0.15 \mu g/kg$ of the contaminant into a toddler's food. Therefore, the corresponding migration of 0.15 µg/kg (scenario for toddlers) into food has been used to calculate the C_{mod} value (EFSA CEF Panel, 2011). If the PET produced by a recycling process is used up to 100% to produce new articles and they do not meet these targets, recycled PET should be mixed with virgin PET to make sure that the Cres value does not exceed the C_{mod} value. The Panel established the maximum percentage of recycled PET in final articles for which the risk to human health is demonstrated to be negligible. This percentage is reported in Table 2 for the scenario of toddlers. The percentage of recycled PET reported in Table 2 is, therefore, the maximum percentage for which the risk to human health is demonstrated to be negligible and may differ from the initial request from the applicant. The relationship between the key parameters for the evaluation scheme is reported in Appendix B.

Table 2: Calculated concentration of surrogate contaminants in PET (C_{mod}) corresponding to a modelled migration of 0.15 μg/kg food after 1 year at 25°C, decontamination efficiencies from the challenge test, residual concentration (C_{res}) of surrogate contaminants in PET consisting of 100% recycled PET (rPET)

Surrogates	Decontamination efficiency (%)	C _{res} for 100% rPET (mg/kg PET)	C _{mod} (mg/kg PET)
Toluene	98.6	0.04	0.13
Chlorobenzene	98.5	0.05	0.15
Chloroform	98.8	0.04	0.15
Methyl salicylate	95.0	0.15	0.20
Phenylcyclohexane	95.2	0.15	0.21
Benzophenone	93.2	0.20	0.24
Methyl stearate	96.0	0.12	0.47

PET: poly(ethylene terephthalate).

On the basis of the provided data from the challenge test and the applied conservative assumptions, the Panel considered that the recycling process under evaluation using the EREMA MPR Recycling technology under the given operating conditions is able to ensure that the level of migration of unknown contaminants from the recycled PET into food is below the conservatively modelled migration of 0.15 μ g/kg food (derived from a exposure scenario for toddlers) when the recycled PET is used up to 100%, at which level the risk to human health would be negligible.

4. Conclusions

The Panel considered that the process is well characterised and the main steps used to recycle the PET flakes into decontaminated PET flakes have been identified. Having examined the challenge tests provided, the Panel concluded that the decontamination in the continuous reactor of step 2 is the critical step for the decontamination efficiency of the process. The operating parameters to control its performance are the temperature, the pressure and the residence time. Therefore, the Panel considered that the recycling process Alimpet is able to reduce any foreseeable accidental contamination of the post-consumer food contact PET to a concentration that does not give rise to concern of a risk to human health if:

 $^{^4}$ 0.0025 μ g/kg bw per day is the human exposure threshold value for chemicals with structural alerts raising concern for potential genotoxicity, below which the risk to human health would be negligible (EFSA CEF Panel, 2011).



- 1) it is operated under conditions that are at least as severe as those obtained from the challenge test used to measure the decontamination efficiency of the process,
- 2) the input of the process is washed and dried post-consumer PET flakes originating from materials and articles that have been manufactured in accordance with the Community legislation on food contact materials containing no more than 5% of PET from non-food consumer applications.

The Panel concluded that the recycled PET obtained from the process Alimpet and intended for contact with all types of foodstuffs except packaged water, for long-term storage at room temperature, is not considered of safety concern when made with up to 100% recycled post-consumer PET. These thermoformed trays are not intended to be used and should not be used in microwave and conventional ovens.

5. Recommendations

The Panel recommended periodic verification that the input to be recycled originates from materials and articles that have been manufactured in accordance with the European Union (EU) legislation on food contact materials and that the proportion of PET from non-food consumer applications is no more than 5%. This adheres to good manufacturing practice and the Regulation (EC) No 282/2008, Art. 4b. Critical steps in recycling should be monitored and kept under control. In addition, supporting documentation should be available on how it is ensured that the critical steps are operated under conditions at least as severe as those in the challenge test used to measure the decontamination efficiency of the process.

Documentation provided to EFSA

1) Dossier "Alimpet Recycling Process". August 2016. Submitted on behalf of Alimpet s.r.l.

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Abbreviations

bw body weight

CEF Food Contact Materials, Enzymes, Flavourings and Processing Aids

 $egin{array}{ll} C_{mod} & modelled concentration in PET \\ C_{res} & residual concentration in PET \\ FDA & US Food and Drug Administration \\ \end{array}$

MPR Multi-Purpose Reactor PET poly(ethylene terephthalate)

PVC poly(vinyl chloride)

rPET recycled poly(ethylene terephthalate)

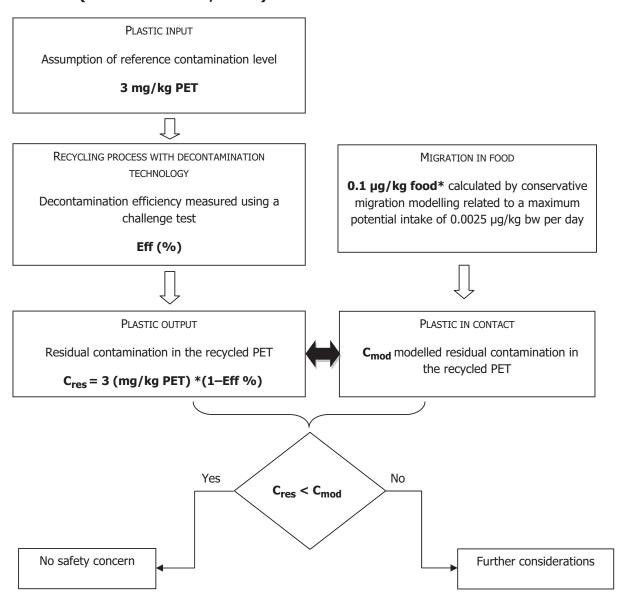


Appendix A - Technical data of the washed flakes as provided by the applicant

Parameter	Value
Moisture max.	1.5%
Moisture variation	\pm 0.3%/h
Bulk density	230–850 kg/m ³
Bulk density variation	\pm 150 kg m $^{-3}$ h $^{-1}$
Material temperature	10–60°C
Material temp. variation	± 10°C/h
PVC max.	500 ppm
Glue max.	500 ppm (inclusive flakes)
Polyolefins max.	500 ppm
Cellulose (paper, wood)	50 ppm
Metals max.	500 ppm
Polyamide max.	100 ppm



Appendix B – Relationship between the key parameters for the evaluation scheme (EFSA CEF Panel, 2011)



*Default scenario (infant). For adults and toddlers, the migration criterion will be 0.75 and 0.15 $\mu g/kg$ food, respectively.