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ice | proceedings

Keywords: hydrology & water resource/sustainability/water supply

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# Scenario-based sustainable water management and urban regeneration

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Deployable output (source availability) from water resources in north west England is predicted to decrease over the next 25 years. Alternative supply management strategies are planned to help avoid a deficit in the supply-demand balance within the region but have yet to be considered in detail. This paper assesses the contribution of such an alternative supply strategy at local level on the water resource supply-demand balance at regional level based on a proposed urban regeneration site in north west England. Various water conservation and reuse measures are investigated considering local and regional conditions and constraints. Four future scenarios are presented and used to describe how the future might be (rather than how it will be), to allow an assessment to be made of how current 'sustainable solutions' might cope whatever the future holds. The analysis determines the solution contributions under each future and indicates that some strategies will deliver their full intended benefits under scenarios least expected but most needed. It is recommended that to help reduce the regional supply-demand deficit and maximise system resilience to future change, a wide range of water demand management measures should be incorporated on this and other sites.

#### 1. Introduction

The effective and efficient use of water is widely acknowledged as an important facet of the delivery of sustainable urban regeneration (EA, 2003). This is supported by a whole raft of legislation and regulation both in the planning domain (e.g. planning policy statement 25 (CLG, 2010a), the sustainable communities plan (ODPM, 2003), the code for sustainable homes (CLG, 2010b)) and in the water domain (e.g. the Water Framework Directive (EC Environment, 2000), future water (Defra, 2008), water cycle studies (EA, 2009a), the Flood and Water Management Act 2010 (Defra, 2010)). The impact of the coalition government's localism agenda and resulting lack of regional perspective can be added to the complex mix!

The work reported in this paper explores how, within this complex regulatory setting and using an urban regeneration site as an example, alternative strategies for the management of water demand at local level can be assessed as a contribution to a predicted future water resource deficit in the region. The aim is to consider the overall water cycle, determine the scope for water minimisation, conservation and recycling and to generate a set of sustainable water management strategies with maximum resilience. This approach facilitates transition from linear urban water management practice (in which water is imported, processed and exported as waste by conveying wastewater and stormwater away from urban setting) to more cyclic water management, with reduced import of water, high rates of recycling and reduced wastewater and stormwater (Butler *et al.*, 2011).

In what follows, the planning guidance for the site will be reviewed for sustainable water management options considered by the developers. Policies related to water management in urban development will be presented. Also strategic asset management and water resources management plans reports, prepared by the relevant water service provider, will be analysed to identify the main constraints for the development. The resilience of the

proposed sustainable water management options will be discussed. Finally, the supply and demand management options will be compared, considering local conditions and constraints, in terms of water savings/yield and benefits as well as their resilience to a range of changes in the future using the urban futures methodology as outlined in Rogers *et al.* (2012).

#### 2. Background

#### 2.1 Development and planning framework

The proposed urban regeneration site (Luneside East site) is located within Lancaster city and covers a total of 6.6 ha. The proposal for the area, set out at the outline planning phase, includes approximately 350 homes and 8000 m<sup>2</sup> of commercial buildings. A number of studies have been undertaken to characterise, quantify and assess the wide range of constraints pertaining to the development. In the planning guidance documents, the water-related issues are summarised as follows (LCC, 2004, 2007).

- Land contamination: studies have identified extensive and severe existing problems of land contamination across the whole of the Luneside East site area to the west of the main railway line, which require remediation work. Contaminants in the soil and groundwater pose a risk of pollution to controlled waters and potentially to the fabric of buildings and infrastructure.
- Mitigating flood risk: the site adjoins the river Lune and there is flood risk associated with the site. The council will require appropriate measures to protect the whole Luneside East site area from unacceptable flood risk by means of the implementation of appropriate measures of flood defence, attenuation and mitigation. Even though flood risk has been reduced by development of 1:500 year standard flood defence, the following measures have been considered as an additional flood protection guide to developers.
- No buildings should be constructed within 8 m of the river wall. It is currently proposed to raise ground levels by some 500 mm and set dwelling floor levels at a minimum of 200– 300 mm above this. Depending on global warming predictions, higher ground levels may need to be considered for the development and its flood defences.
- It should be ensured that surface water drainage is carried, when practicable, by means of sustainable drainage systems (SuDS).
- In case of a significant increase in flood risk off-site, it may be necessary to include some form of compensation storage within/outside the development (e.g. lowering levels in some parts of the site and designating these for amenity use).
- Water conservation: efficient use of water (including greywater recycling) and the increasing use of demand

management and new technologies to reduce energy and water consumption are mentioned as possible options.

Infrastructure: United Utilities Water plc has indicated that a separate metered water supply will be required at the developers expense. Also the site must be drained on a separate system with only wastewater connected to the foul sewer. The sewerage system has sufficient hydraulic capacity to accommodate drainage from the new development, without leading to any significant increase in the frequency or duration of operation of combined sewer overflows.

#### 2.2 Water resources and water supply

The case study site is within United Utilities water supply area (United Utilities, 2009). The company provides water and wastewater services to 2.9 million homes and a population approaching seven million across the region. The company supplies 2000 Ml of water and treats 1271 Ml of wastewater every day. Water is supplied to four discrete water resource zones, one of which is the integrated resource zone that covers the Luneside case study area and serves 95% of the region's population.

In 2006/2007, the average per capita consumption rates were 139 and 149 l/day for normal weather and dry weather, respectively. The average per capita consumption rate forecast for 2034/2035 is 129 l/day for normal weather, which is consistent with the government's future water (Defra, 2008) ambition of achieving 130 l/day by 2030. For dry weather, it is predicted that per capita consumption will reduce by only 4 litres from 149 to 145 l/day. However, it is expected to achieve even lower levels if compulsory metering becomes a statutory requirement. Growth in customer metering in north west England shows a reduction in water use by 8.3%. It is predicted that household meter penetration will increase to 60% by 2035 from 21% in 2006/2007. It is estimated that a water demand reduction of 10 Ml/day in a dry year by 2014/2015 (increasing to 22 Ml/day by 2034/2035) can be achieved by household customers who opt to use water meters. The water company is aiming to achieve the mandatory water efficiency targets introduced by OFWAT in 2008 of 2.95 Ml/day each year, 9 Ml/day by 2014/2015, increasing later on to 12 Ml/day through a base service water efficiency programme (saving 1 litre of water per property per day on average through water efficiency activity). A programme of economic water efficiency measures requires water companies to consider additional water efficiency activity, above the base level, to save 4 Ml/day by 2034/2035.

In 2007/2008 the water available for use for the integrated zone was approximately 1900 Ml/day. The company estimates that by 2012 a bidirectional pipeline from Prescot Reservoir in Merseyside to Woodgate Hill Reservoir in Bury will increase the water available for use in the integrated zone by 16.6 Ml/day (United Utilities, 2011). The impacts of sustainability reductions (due to abstraction licence changes) from 2014/2015 and climate

|   | 2006/2007 | 2009/2010 | 2014/2015 | 2019/2020 | 2024/2025 | 2034/2035 |
|---|-----------|-----------|-----------|-----------|-----------|-----------|
| Baseline deployable output                      | 2147.5    | 2119.7    | 2119.7    | 2119.7    | 2119.7    | 2119.7    |
| Benefit of west-to-east link<br>from 2012/2013  |           |           | 16.6      | 16.6      | 16.6      | 16.6      |
| Sustainability reductions impact from 2014/2015 |           |           | -32.9     | -32.9     | -32.9     | -32.9     |
| Climate change impact                           |           | -3.4      | -11.9     |           | -23.4     | -28.1     |
| Forecast deployable output                      | 2147.5    | 2116.3    | 2091.5    |           | 2080.0    | 2075.3    |
| Water available for use                         | 1931.7    | 1904.6    | 1879.8    | 1871.3    | 1868.4    | 1863.6    |
| Dry weather demand                              | 1873.8    | 1809.3    | 1773.0    | 1767.5    | 1770.5    | 1808.7    |
| Target headroom                                 | 41.4      | 53.4      | 79.3      | 99.0      | 106.0     | 129.5     |
| Supply-demand balance                           | 16.6      | 42.0      | 27.5      | 4.8       | -8.0      | -74.6     |

Table 1. Supply–demand balance 2006/2007 to 2034/2035 (Ml/ day) for integrated water resource zone (United Utilities, 2009)

change in 2034/2035 are estimated at -32.9 and -28.1 Ml/day, respectively, for the integrated zone. The target headroom for the integrated resource zone was 41.4 Ml/day in 2006/2007 and is expected to increase to 129.5 Ml/day in 2034/2035. These values have been considered to safeguard customers and the environment against uncertainties (political, social, environmental and climate change and technical factors) associated with forecasting water supply availability and water demand. Table 1 shows that the scale of deficit driven by sustainability reductions and climate change cannot be met by operation of the bidirectional pipeline alone, and despite additional allowance for unforeseen conditions there will be some imbalance in supply and demand towards the end of the water planning period (2034/2035).

In Table 1, dry weather demand represents metered and unmetered household consumption, non-household consumption, other water uses and leakage. Except household demand all the other demands are expected to reduce by the end of the planning period.

Table 2 summarises the anticipated changes in population and household water demand based on the water company projection. In this work, the dry year demand is considered for analysis as it represents higher demand than a normal year demand (i.e. more extreme condition) when water availability in water resources is lower.

United Utilities has explored a number of demand and supply water management strategies as possible options to maintain adequate future supply and demand. Among the demand management strategies the following have been considered.

- Leakage reduction through mains replacement; enhanced detection and repair or pressure reduction can save 8 Ml/ day by 2024/2025 and 22.8 Ml/day by 2034/2035.
- Water efficiency measures such as offering free showerheads, free household water audits, subsidised water butts or retrofitting rainwater harvesting systems can save 4.1 Ml/day by 2034/2035, which represents a minor per capita saving of 0.5 l/day.
- Compulsory metering of unmeasured households that are high water users or on change of occupancy, or metering of remaining unmeasured non-households.

Use of greywater recycling was discounted because of high installation and maintenance costs, the high energy requirements and the potential health risks. Also, some of the supply side management options (e.g. increasing abstraction from river

|  | 2006/2007 | 2034/2035 |
|--|-----------|-----------|
| Total population served (000s)                               | 6807      | 7700      |
| Total households served (000s)                               | 2936      | 3581      |
| Dry weather year average per capita water consumption: I/day | 149       | 145       |
| Dry weather year demand: Ml/day                              | 1014      | 1117      |

 Table 2. Population, household and domestic demand trend for

 the integrated zone

sources or groundwater, desalination, new reservoirs, etc.) have been discarded as being unpromotable due to environmental concerns, unless no practical alternative options exist. However, in addition to reduction of 26.9 Ml/day by means of leakage control and water efficiency measures, other water source enhancements are required to eliminate the remaining deficit (47.7 Ml/day).

#### 3. Resilience of sustainable water management solutions

As listed above, the 'efficient use of water' and 'sustainable urban drainage' have been mentioned as two possible options in the planning guidance for the site. However, the guidance is not specific regarding the means that can be employed to mitigate surface water run-off impacts and reduce demand on potable water supply. The review of planning documents showed that some measures have been taken to address the flood risk in the proposed development; however, reducing pressure on natural resources and water infrastructure and their impact on the environment have not been explored. In the following sections, the current and projected supply-demand balance for the supply area will be discussed. A further four scenarios will be analysed, exploring the influence of future values of water and planning factors (i.e. housing/population growth, changes in the per capita consumption, sustainability reduction and climate change impacts).

#### 3.1 Current resilience

The emergency storage allowance adopted for the integrated resource zone is 20 days (64.8 Ml/day), which is towards the lower end of the range (15-45 days) suggested in the Environment Agency's guidance (United Utilities, 2009). Recent extreme events have demonstrated how vulnerable these systems are and there is a greater need to improve their resilience. United Utilities imposed a hosepipe ban in the summer of 2010 following the driest start to the year since its records began in 1929. It was the first hosepipe ban in north west England for 14 years. The ban restricted the use of hosepipes or sprinklers for watering private gardens and washing private cars. Despite actions such as maximising water abstraction from groundwater supplies and moving water around the supply zone to maintain essential supplies, and some rainfall, reservoir levels remained significantly low resulting in a 6-week hosepipe ban. It has been reported that approximately 4 billion litres (95.2 Ml/day) of water was saved during the ban (United Utilities, 2010a).

Towards the end of 2010, after a long period of very cold weather, thaw caused disruption to water supply systems. Melting ice moved the ground, putting unusual amounts of stress on the pipes. This caused some of the pipes to leak or burst and therefore resulting in loss of water and significant interruption in water supply (United Utilities, 2010b). The above-mentioned extreme conditions are good examples of the need to improve the resilience and adaptability of water systems and resources to future uncertainties.

#### 3.2 Future resilience

Population growth, particularly in urban areas, changing lifestyles to more water-intensive ones and climate change are some of the primary factors leading to the growing deficit between the available water resources and demands (EA, 2009b). For example, summer precipitation is predicted to fall in north west England due to global warming and under the high emissions scenario the fall could be 19% by the 2020s and 37% and 50% by the 2050s and 2080s, respectively (Defra, 2009). Summer and winter mean temperatures are predicted to rise for north west England. Therefore, climate change alone could increase supply-demand imbalance as shown in the review of the United Utilities' analysis. These vulnerabilities highlight the need to improve the resilience of current solutions to the potential effects of changes in the future.

Future scenarios are used as a tool for describing the future as it might be; they are neither forecast nor predictions, and explicitly do not include trend analysis. They help to account better for the impact that future changes are going to have on current solutions, allowing for exploration of variability and more extreme futures (Butler, 2004). In this work, using the urban futures methodology, as outlined in Boyko *et al.* (2011) and Rogers *et al.* (2012), the relative resilience of current solutions to future changes is assessed. The four scenarios adopted are listed below.

- Market forces (MF): Well-functioning markets are argued to be the key to resolving social, economic and environmental problems. This future assumes the global system in the twenty-first century evolves without major surprise and incremental market adjustments are able to cope with social, economic and environmental problems as they arise.
- Policy reform (PR): This future assumes that markets require strong policy guidance to address inherent tendencies towards economic crisis, social conflict and environmental degradation. The tension between continuity of dominant values and greater equity for addressing key sustainability goals will not be easily reconciled.
- New sustainability paradigm (NSP): New social-economic arrangements and fundamental changes in values result in changes to the character of urban industrial civilisation, rather than its replacement.
- Fortress world (FW): This is a future in which the world is divided, with the elite in interconnected, protected enclaves and an impoverished majority outside. Armed forces impose order, protect the environment and prevent a collapse.

| Scenario                         | PR  | MF  | NSP | FVV |
|----------------------------------|-----|-----|-----|-----|
| Per capita consumption change: % | -20 | +5  | -30 | -10 |
| Population change: %             | +35 | +45 | +25 | +20 |

FW = fortress world; MF = market forces; NSP = new sustainability paradigm; PR = policy reform

 Table 3. 2050s per capita consumption and population changes

 from now under the four scenarios

The four futures are based on the Global Scenario Group scenarios (Kemp-Benedict et al., 2002) that focus on quantitative variables across a wide range of socioeconomic and environmental factors (e.g. population, economy, environment, etc.) and were a practical starting point for this analysis. However, the Environment Agency has developed each of these four scenarios into a more detailed picture of future water demand, based on factors such as policy, technology and user behaviour and their influence on micro-component demand for water appliances at household level (EA, 2006, 2009c). The Office of National Statistics (ONS, 2007) information on population in 2030, 2050 and 2080 was used in connection with qualitative information about fertility, life expectancy and migration for each scenario to estimate population under each scenario and therefore estimate demand. Table 3 summarises the overall output of the Environment Agency's study on water demand and population growth, which will be used in this paper. The second and third rows refer to the percentage of change in the per capita consumption and population, respectively, under each scenario.

The dry year average per capita water consumption of 149 l/ day (for 2006/2007, Table 2) was used as the base data in conjunction with the change rates for per capita consumption (Table 3) to calculate per capita consumption demands of 120, 156, 104 and 134 l/day under PR, MF, NSP and FW scenarios, respectively. Table 4 presents the water company's projections of supply-demand balance and the corresponding calculations for the four scenarios based on the dry year water demand. Assuming the same water resources availability, the results show a deficit of -60.6 and -497.6 Ml/day for supply-demand balance based on demand change for the integrated zone under PR and MF and a surplus of 157.4 and 52.6 Ml/day under NSP and FW, respectively. A similar analysis, at the case study site level, has been presented in an accompanying paper within this special edition (Hunt *et al.*, 2012).

### 4. Futures analysis

As described by Rogers *et al.* (2012), the urban futures methodology requires the necessary conditions for each intended benefit to be identified and considered against the characteristics of the four plausible futures.

4.1 Identification of a sustainability solution and its intended benefit

To avoid unacceptable deficits in the supply and demand balance, it is necessary to assess various scenarios for potential reduction to water demand from off-site sources by considering an integrated approach to management and conservation of water. The aim is to explore strategies that are acceptable to

|                               |          | Water<br>company's |       |        |       |      |
|-------------------------------|----------|--------------------|-------|--------|-------|------|
|                               | Baseline | projection 2035    | PR    | MF     | NSP   | FW   |
| Per capita consumption: I/day | 149      | 145                | 120   | 156    | 104   | 134  |
| Population (000s)             | 6807     | 7700               | 9189  | 9870   | 8509  | 8168 |
| Total demand: Ml/day          | 1014     | 1117               | 1103  | 1540   | 885   | 1095 |
| Supply–demand balance: Ml/day |          | -74.6              | -60.6 | -497.6 | 157.4 | 52.6 |

FW = fortress world; MF = market forces; NSP = new sustainability paradigm; PR = policy reform

 Table 4. Supply-demand balance under the four scenarios for the integrated zone (water-efficient appliances)

end users and each delivers a range of benefits. Examples are given below.

- Demand reduction delivers value in terms of cost per cubic metre of water saved, reduces strain on both water and sewer systems and reduces energy demand.
- Rainwater harvesting saves large volume of mains (potable) water and prevents similar volumes of water entering the stormwater system resulting in financial and ecological benefits. Rainwater harvesting can save up to 50% of domestic water demand (Hunt *et al.*, 2012); however, the yield is uncertain. The effects of seasonal variation can be reduced by increasing the size of the storage reservoir in rainwater harvesting systems, which can be designed to store water for up to 21 days (BSI, 2009).
- Greywater recycling for water closet flushing has the potential to save up to 30% of domestic water demand (Eriksson *et al.*, 2002; Hunt *et al.*, 2012) and provide a reliable and continuous source of supply. However, financial gains will be small as the payback period is long. Water can be stored for up to 24 h, after which the water must be sent to the drain (BSI, 2010). Greywater recycling is an effective option for buildings with a consistent supply of wastewater and limited roof areas such as high rises and buildings in densely populated areas.

Greywater recycling and rainwater harvesting solutions can also reduce the demand on rivers and groundwater and thus reduce the need for energy and chemicals to produce potable water where it is not needed. They also reduce the risk of localised (pluvial) flooding if adopted at a wide scale.

#### 4.2 Identification of the necessary conditions

#### 4.2.1 Social acceptability of water-efficient appliances

Although the above-mentioned technologies allow water efficiency and conservation, their success often depends on users' behaviour. Water efficiency typically takes the form of low flow showers and taps, dual-flush toilets, smaller baths and basins. Estimates shows that dual-flush cistern water closets with flush volumes of 6/4 litres represent 88% of all sales in the UK according to the Market Transformation Programme (MTP, 2011a). Electric showers are estimated to represent approximately 46% of all showers installed in the UK (Critchley and Phipps, 2007). Essex and Suffolk Water (ESW, 2006) researched shower type, use and habits and found that 92% of the users were satisfied with their electric showers despite the limited flow rate. Research undertaken by water utilities in the UK has shown that the average volume of water used per bath is approximately 65–100 litres (MTP, 2011b). Low consumption dishwashers and washing machines can be used to reduce further the demand for

potable water. The majority of the dishwashers currently in the UK market are efficient due to industry commitments, in 2000 and 2003, to remove the least efficient products from the market.

**4.2.2** Social acceptability of water-efficient technologies Further potable water savings can potentially be achieved through the use of water recycling and reuse. Ward (Rainwater harvesting in the UK: a strategic framework to enable transition from novel to mainstream, unpublished PhD thesis, University of Exeter, 2010) carried out a survey on acceptability of rainwater harvesting as opposed to greywater recycling and different collection areas (i.e. own home as opposed to neighbours' home). This survey showed that the order of preference (most preferable to least) was

- (a) rainwater harvesting own roof
- (b) rainwater harvesting neighbour's roof
- (c) greywater recycling own house
- (d) greywater recycling neighbour's house.

In another survey by Friedler *et al.* (2006) on attitudes towards various wastewater reuse options, it was indicated that reuse in office and domestic toilet flushing was acceptable by 86% and 79% of 256 questionnaire respondents, respectively. For public parks and private garden irrigations acceptability was at 92% and 80%, respectively. Finally, for high contact options such as domestic washing machines, the acceptability was lower at 45%.

## 4.3 Assessment of the necessary conditions against scenario characteristics

Using the urban futures methodology, greywater recycling and rainwater harvesting solutions are interrogated further in order to ascertain whether their intended benefits can continue to be delivered in the future. Table 5 provides a completed matrix that can be used to understand better whether the necessary conditions remain in place, change or no longer exist in these four futures. In the table, ' $\checkmark$ ' indicates that the necessary condition remains and the solution continues to provide benefits and '?' shows that the necessary condition may change therefore a vulnerability may exist with the solution providing intended benefits. X indicates that the necessary conditions no longer exist or have changed to a prohibitive degree whereby the intended benefit is not deliverable. Hunt et al. (2012) provide a quantitative evidence base to show how these sustainability solutions perform when changes in necessary conditions related to technological efficiency alone are considered.

Although potable water demand savings of up to 50% from rainwater harvesting (Hunt *et al.*, 2012) and 30% from greywater recycling (Eriksson *et al.*, 2002; Hunt *et al.*, 2012)

| Necessary conditions*  | PR  | MF  | NSP   | FW  |
|--|---|---|---|---|
| Non-potable demands<br>must exist <sup>a, b</sup>                                | <b>?</b> Policy emphasises<br>adoption of highly water-<br>efficient technologies<br>(behaviour unchanged)<br>and non-potable<br>demands reduce | ✓ Water-using<br>behaviour and<br>technological<br>inefficiency remain<br>relatively unchanged<br>therefore non-potable<br>demands remain high                      | ? Sustainable water-using<br>behaviour and adoption<br>of highly water-efficient<br>technologies (adopted<br>willingly) significantly<br>reduce non-potable<br>demands  | ✓ Non-potable demands<br>are high for the haves<br>(technology and<br>behaviour mirrors MF)<br>and low for the have nots<br>(necessity drives<br>extremely low water-<br>using behaviour)   |
| Enough water must<br>be collected to meet<br>non-potable<br>demands <sup>a</sup> | ? Adoption of green roofs<br>and compact<br>development will<br>compromise RWH in<br>terms of water quality<br>and quantity                     | ✓ No change roof type/<br>area and low density,<br>fragmented<br>development expected<br>hence ability to RWH is<br>unchanged                                       | ? Adoption of green roofs<br>and high density<br>development will<br>compromise RWH in<br>terms of water quality<br>and quantity  | <ul> <li>Low density,<br/>fragmented development<br/>for haves hence ability to<br/>RWH is unchanged</li> <li>In dense 'high occu-<br/>pancy' have nots areas the<br/>amount of available<br/>rainwater per person<br/>decreases, however, non-<br/>potable demands are low.</li> <li>Hence enough water could<br/>probably be collected</li> </ul> |
| Enough water must<br>be collected to meet<br>non-potable<br>demands <sup>b</sup> | ✓ Adoption of highly<br>water-efficient<br>technologies alone reduces<br>GW production hence<br>collection, non-potable<br>demands can be met   | <ul> <li>✓ Adoption of more<br/>luxury appliances<br/>increases significantly<br/>GW production hence<br/>collection. Non-potable<br/>demands can be met</li> </ul> | ? Adoption of highly<br>efficient water technologies<br>combined with more<br>sustainable behaviour<br>reduces significantly GW<br>production hence<br>collection, possibly below<br>the level needed to meet<br>demand | ✓ GW production is<br>increased for the haves<br>(technology and<br>behaviour mirrors MF)<br>and decreased for the<br>have nots (extremely low<br>water-using behaviour<br>goes far beyond NSP)   |
| Enough water must<br>be stored (for supply) <sup>a</sup>                         | <b>?</b> With supplies<br>unchanged and demands<br>reduced more water is<br>available for storage   | <b>?</b> With supplies<br>unchanged and<br>demands increased less<br>water is available for<br>storage  | ✓ With supplies<br>unchanged and demands<br>significantly reduced,<br>more water is available<br>for storage  | ? There is sufficient water for<br>haves (mirrors MF). Have<br>nots adopt undersized tanks<br>due to lack of space<br>meaning insufficient water<br>is being stored   |
| Enough water must<br>be stored (for supply) <sup>b</sup>                         | ✓ Enough GW is stored<br>to meet non-potable<br>demands within the<br>home every day. Surplus<br>GW is available                                | ✓ Enough GW is stored<br>to meet non-potable<br>demands within the<br>home every day.<br>Significant volumes of<br>surplus GW are available                         | <b>?</b> Provided non-potable demands decrease at the same rate as GW supplies enough water will be stored each day to meet non-potable demands   | ✓ Enough GW is stored<br>to meet non-potable<br>demands for haves every<br>day  |

FW = fortress world; GW = greywater; MF = market forces; NSP = new sustainability paradigm; PR = policy reform; RWH = rainwater harvesting

**Table 5.** Urban futures analysis of greywater recyclingand rainwater harvesting solutions (superscripts 'a' and 'b' referto rainwater harvesting and greywater recycling, respectively)(continued on next page)

| Necessary conditions*   | PR   | MF  | NSP   | FW   |
|---|--|---|---|--|
| Enough spare storage<br>capacity must be left<br>(for flash flood<br>protection) <sup>a</sup> | ? High density<br>development means not<br>enough space for storage.<br>Tank is full in winter and<br>empty in summer<br>months. Flash flood<br>protection is offered from<br>this solution in summer<br>months only. Stormwater<br>outflow is reduced | ✓ Low density,<br>fragmented<br>development means<br>enough space for<br>storage. Tank is empty<br>most months of the year.<br>Flash flood protection is<br>available from this<br>solution all year round.<br>Stormwater outflow is<br>reduced significantly | ✗ High density<br>development means not<br>enough space for storage.<br>Tanks remain full year<br>round − hence no flash<br>flood protection is offered<br>through this solution any<br>time during the year.<br>Stormwater outflow is<br>little changed                                  | ✓ Low density,<br>fragmented development<br>for haves means enough<br>space for storage<br>? Small tanks for have<br>nots frequently empty<br>and fill throughout the<br>year having little impact<br>on reducing flash<br>flooding. Stormwater<br>outflow is little changed |
| Related infrastructure<br>must remain in<br>place <sup>a, b</sup>                             | ✓ Large scale<br>infrastructure will remain<br>in place. Modification is<br>unlikely (demand<br>decreases; however, this<br>is balanced out by an<br>increase in urban<br>populations)   | ✓ Infrastructure will<br>remain provided<br>maintenance costs are<br>not prohibitively large.<br>Future expansion of<br>mains supplies and<br>wastewater systems<br>likely in order to meet<br>increasing urbanised<br>demands                                | ? Infrastructure will<br>remain in place; however,<br>modification to water<br>wastewater infrastructure<br>may be required due to<br>reduced demand and<br>possible water quality<br>problems or redesign due<br>to changes in urban form<br>(high density, polycentric<br>developments) | ✓ Supplies need to be<br>secured hence large<br>infrastructure systems are<br>likely to remain in place<br>for have nots<br>? Small scale<br>infrastructure will<br>probably be required for<br>haves  |
| System must<br>be publicly<br>acceptable <sup>a, b</sup>                                      | ✓ Acceptability is<br>dependent upon the<br>strength of policy in<br>place. RWH is likely to be<br>more willingly adopted<br>than GW   | <ul> <li>✗ Acceptability is likely<br/>to be low as<br/>householders are<br/>unwilling to take any<br/>responsibility (or risk)<br/>for sourcing their own<br/>water supplies</li> </ul>  | ✓ Public acceptability is<br>high. The reasons for<br>sustainable water<br>sourcing are widely<br>understood and<br>accepted. Using other<br>people's GW is probably<br>now acceptable  | <b>?</b> Acceptability is driven<br>through measures to<br>ensure security of supply<br>for both haves and have<br>nots  |
| System must be<br>economically viable <sup>a, b</sup>   | <b>?</b> Reduced volumes of<br>mains water are being<br>substituted for non-<br>potable water. Payback is<br>slower than MF but<br>quicker than NSP.<br>Increased water tariffs<br>probably invoke change  | ✓ Increased volumes of<br>mains water are<br>substituted for non-<br>potable water hence<br>payback period is<br>relatively quick.<br>However, mains water<br>remains cheap to buy  | ✗ Significantly reduced volumes of mains water are being substituted for non-potable water hence payback periods are very slow  | ✓ Payback period is quick<br>for haves (mirroring MF)<br>and quick for have nots<br>(systems are likely to be<br>small, simple and cheap<br>to buy as affordability for<br>complex systems is<br>unlikely)   |
| Policy for adoption of<br>systems must remain<br>in place <sup>a, b</sup>                     | ✓ Strong policies provide<br>guidance on systems and<br>are enforced readily –<br>systems are integrated<br>into new build and<br>retrofitted elsewhere  | ✗ Policy is weak and<br>there is no incentive for<br>adopting or keeping<br>non-potable systems,<br>unless economic<br>viability can be shown   | ✓ Policies remain in place,<br>although enforcement is<br>very rarely required – the<br>population willingly adopt<br>systems to facilitate an<br>ethos of one planet living  | ★ Policy does not drive<br>adoption of systems for<br>haves or have nots (who<br>cannot afford it). Those<br>who fail to adopt go<br>without water   |
| System must be<br>maintained <sup>a, b</sup>  | ✓ Systems will be maintained on a schedule consistent with life expectancy   | <b>?</b> Systems will be maintained on an ad hoc basis as and when required (e.g. failure)  | ✓ Systems will be<br>rigorously monitored for<br>signs of wear and<br>continually maintained to<br>avoid failure  | <b>?</b> Supplies need to be<br>secured hence systems<br>are likely to be<br>maintained for haves.<br>Less likely for have nots  |

Table 5. Continued

|  | Baseline | Water company's projection 2035 | PR   | MF     | NSP   | FW   |
|--|----------|---------------------------------|------|--------|-------|------|
| Per capita consumption: I/day                      | 149      | 145                             | 120  | 156    | 104   | 134  |
| Population 000s                                    | 6807     | 7700                            | 9189 | 9870   | 8509  | 8168 |
| Total demand: Ml/day                               | 1014     | 1117                            | 1103 | 1540   | 885   | 1095 |
| Potable demand replaced by non-<br>potable: Ml/day |          | 0                               | 71.5 | 122.5  | 42.6  | 46.3 |
| Supply–demand balance: Ml/day                      |          | -74.6                           | 10.9 | -375·1 | 200.0 | 98.9 |

FW = fortress world; MF = market forces; NSP = new sustainability paradigm; PR = policy reform

**Table 6.** Supply–demand balance under the four scenarios for the integrated zone (water-efficient appliances in all dwellings and rainwater harvesting and/or greywater recycling in new dwellings only)

have been reported, in this work a modest 25% of total demand under each scenario has been considered to be replaced by reused/recycled water in the future analysis. Table 6 summarises the supply-demand balance considering water efficiency measures for all domestic dwellings (based on EA, 2009c) and rainwater harvesting and/or greywater recycling only for new domestic dwellings. It is shown that three out of four scenarios will have surplus resources if 25% of potable domestic water demand for new dwellings is replaced by non-potable water. Under MF, there is still some deficit; however, as shown in Table 5, the majority of the necessary conditions are in place to save more water under this scenario if policy or user behaviour changes. Future analysis also shows that the sustainable water strategies can deliver their intended benefits when they are most needed (MF and FW futures) as most necessary conditions are in place except user behaviour and policy.

### 5. Conclusion

Potential impacts and constraints associated with local water management at a proposed urban regeneration site in north west England were assessed with regard to the key issues of water resources and supply-demand balance at regional level. Water-efficient strategies in combination with rainwater harvesting or greywater reuse were compared, in terms of water savings/yield, and benefits as well as their resilience to a range of possible changes in the future using an urban futures methodology. It was found that, contrary to expectations, at least some of the local strategies should deliver their full intended benefits under scenarios least expected. Despite being heavily constrained by local context and a complex regulatory environment, it is still feasible and effective to incorporate local demand management measures in the proposed urban regeneration site as a contribution to reducing pressure on regional water resources and contributing towards wider sustainability objectives. The use of a diverse range of water management

options is recommended when possible to improve and increase overall system resilience in the face of an uncertain future.

#### Acknowledgement

This work was supported by the UK Engineering and Physical Science Research Council as part of the urban futures consortium under the sustainable urban environment programme.

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