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Regulatory Considerations for New Fish Passage Technologies

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Regulatory Considerations for New Fish Passage Technologies

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Ecology Group

Richland, WA



Hydropower Needs New Technology

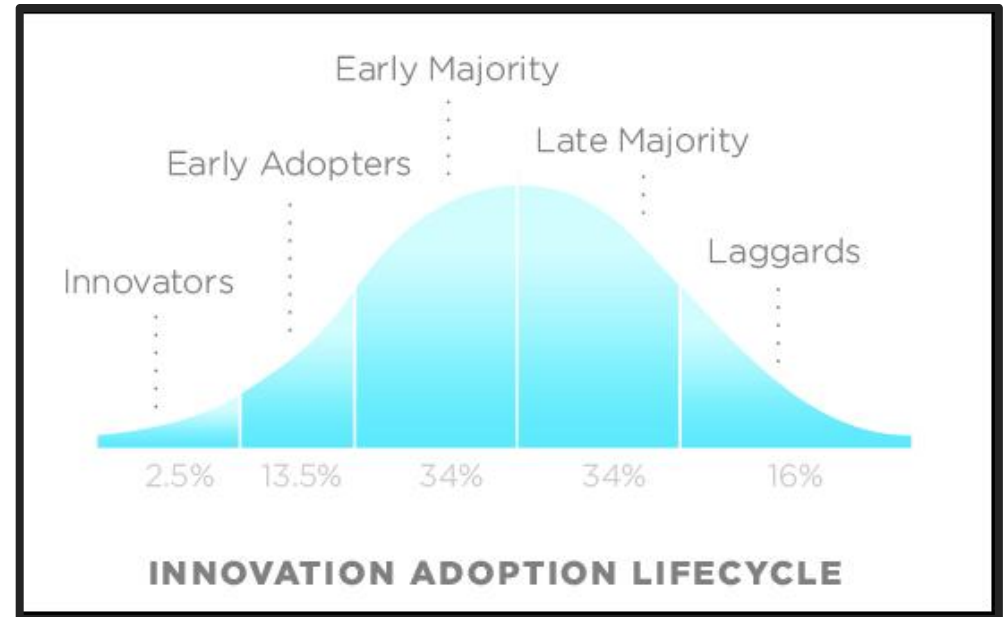
- ▶ Increased demand for renewable energies to reduce carbon footprint
- ▶ Hydropower is an important piece in the renewable energy portfolio
 - Predictable
 - Balances intermittent renewables
 - Low cost per GWH
- ▶ Development of new hydropower is constrained by entry cost and negative public perception
 - Can be reduced by improved fish passage





New Technologies are Not Easily Adopted

- ▶ Adopters follow “bell curve” distribution
- ▶ Bigger hill to climb for Disruptive Innovations
 - Chasm between Innovators/Early Adopters and Early Majority
 - Usually produced by outsiders and entrepreneurs
 - Have most value to emerging markets
- ▶ Market adoption quickens when strong network of peers & colleagues value technology.

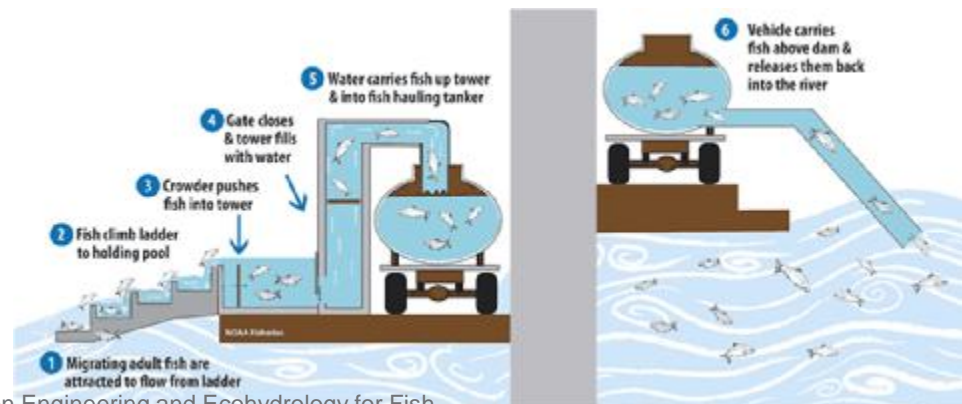


Source: en.wikipedia.org/wiki/Technology_adoption_life_cycle



Status Quo is Hard to Overcome

- ▶ Conventional technologies (e.g., fish ladders, trap-and-haul) are:
 - Effective
 - Fine-tuned
 - Widely accepted
- ▶ However, not appropriate for all species and situations:
 - Developed initially for migratory anadromous salmon
 - Other species present unique challenges (e.g., eels, lamprey, sturgeon, potamodromous fishes)
 - May not be feasible for all projects (e.g., Grand Coulee Dam)



Experimental Acceptance Criteria, but Ambiguity Clouds Path Forward

- ▶ NOAA “5 steps”
 - ✓ Earlier Research
 - ✓ Study Plan
 - ✓ Lab Research
 - ✓ Prototype in Field
 - ✓ Study Results
- ▶ USFWS “3 steps” must prove that new technology is:
 - ✓ Safe
 - ✓ Timely
 - ✓ Effective

- If yes, still requires monitoring, as with conventional technologies

Constraints for Acceptance of New Technologies



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Regulators

- ▶ Standardizing acceptance criteria is difficult
- ▶ Prioritizing review is encumbered by agency work backlog
- ▶ Accepting risk of 'poor technology' is complicated by litigation potential
- ▶ Overturning 'status quo' threatens those invested in conventional technology

Developers

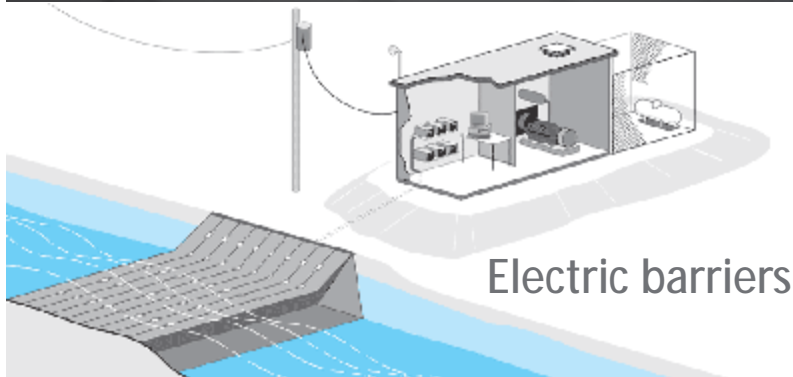
- ▶ Quick commercialization of technology is required to get return on investment
- ▶ Nuances of fish passage issues may not be clearly known
- ▶ Application space for technology may be ambitious

New Fish Passage Technologies Working Toward Broad Acceptance

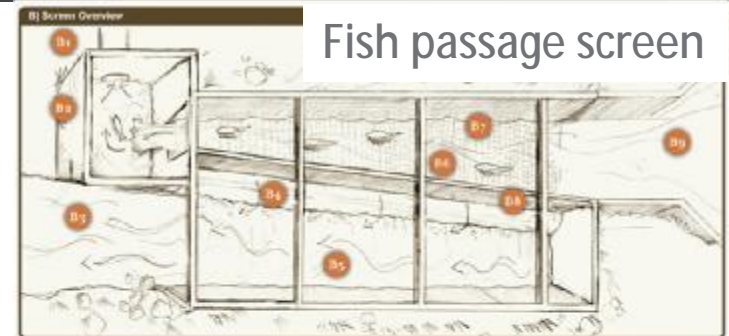


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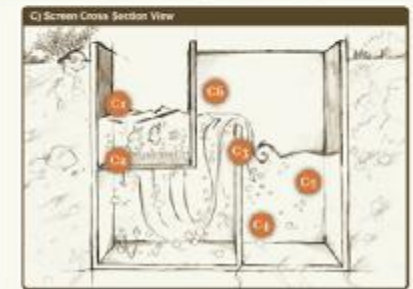
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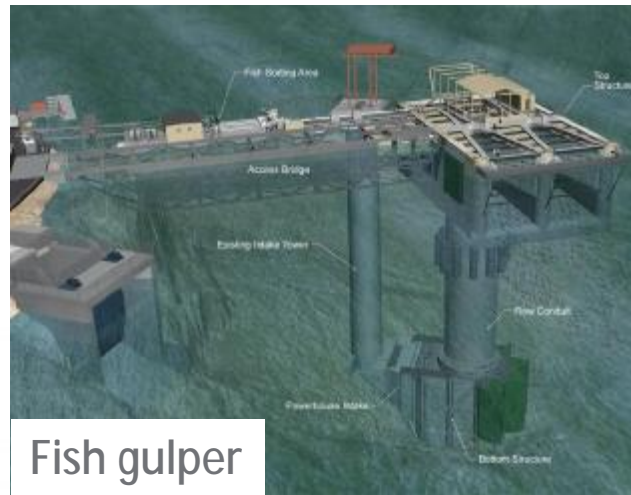
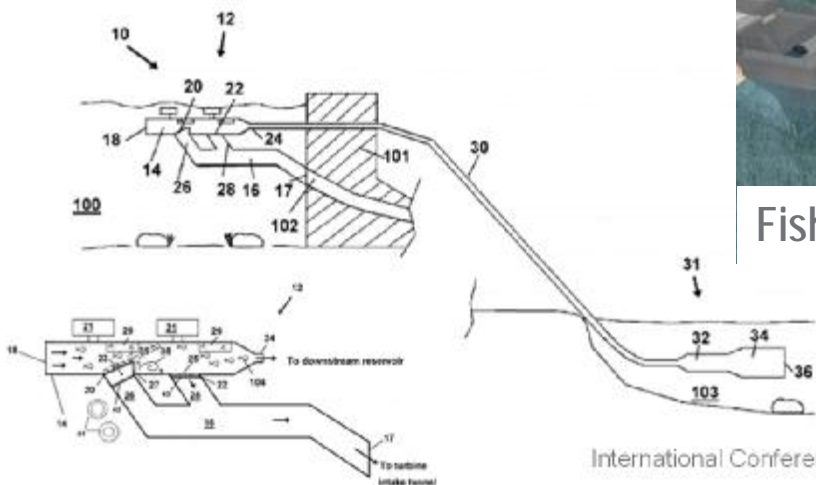
Electric barriers



Fish passage screen



Jensen bypass



Fish gulper

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Corrugated fish screen

New Fish Passage Technologies Working Toward Broad Acceptance

Whooshh Fish
Transport System

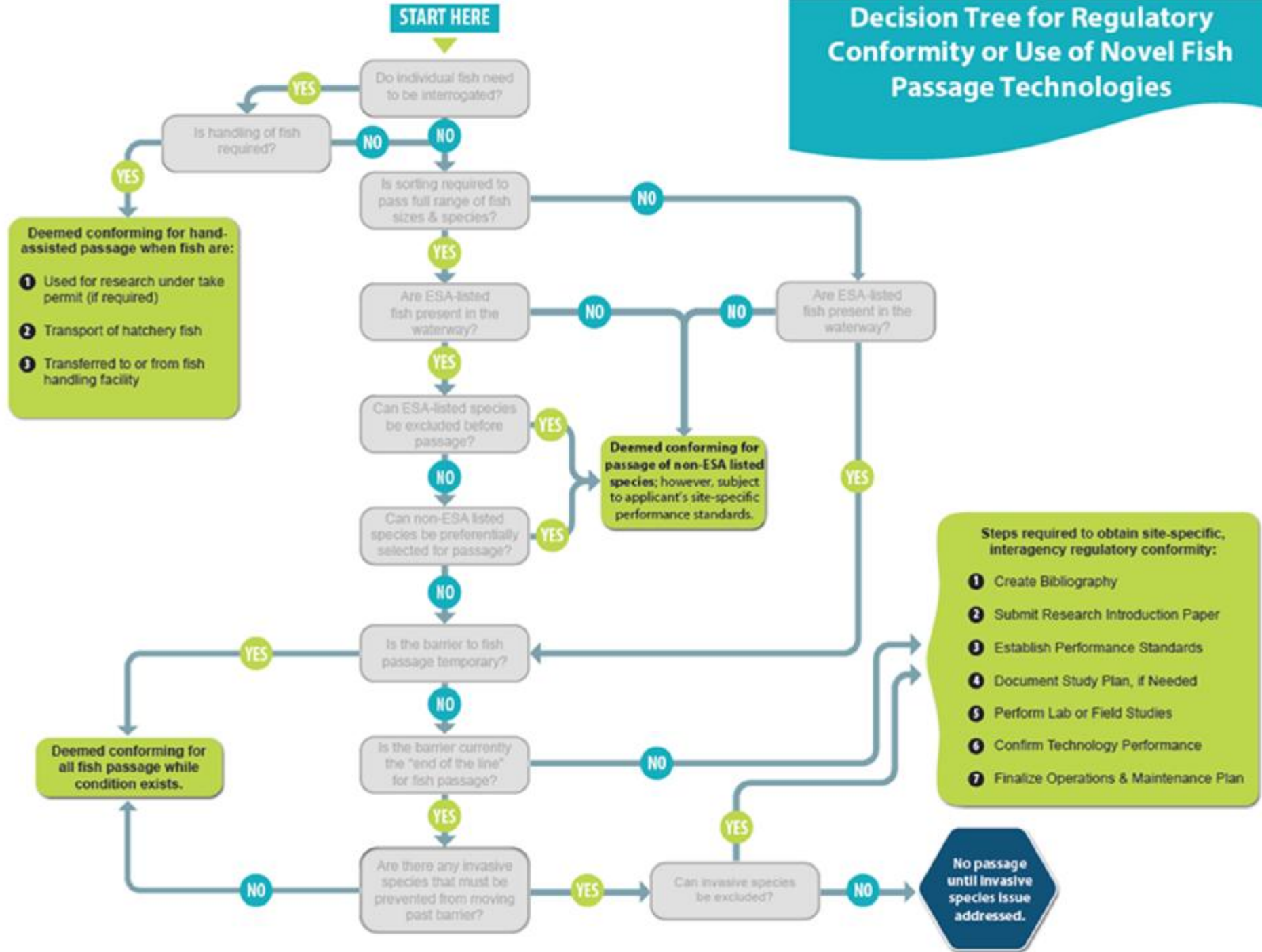


Case Study: Whooshh Fish Transport System

- ▶ Novel fish passage technology that uses flexible tube and pressure differentials to move fish around barriers
- ▶ Over 17 studies conducted since 2011 to evaluate effects of system on fish
 - All focused on hand loading system
- ▶ Has potential to be used where conventional fish passage options are not viable or at new projects



Decision Tree for Regulatory Conformity or Use of Novel Fish Passage Technologies



- Steps required to obtain site-specific, interagency regulatory conformity:**
- 1 Create Bibliography
 - 2 Submit Research Introduction Paper
 - 3 Establish Performance Standards
 - 4 Document Study Plan, if Needed
 - 5 Perform Lab or Field Studies
 - 6 Confirm Technology Performance
 - 7 Finalize Operations & Maintenance Plan

2017 Study Plans



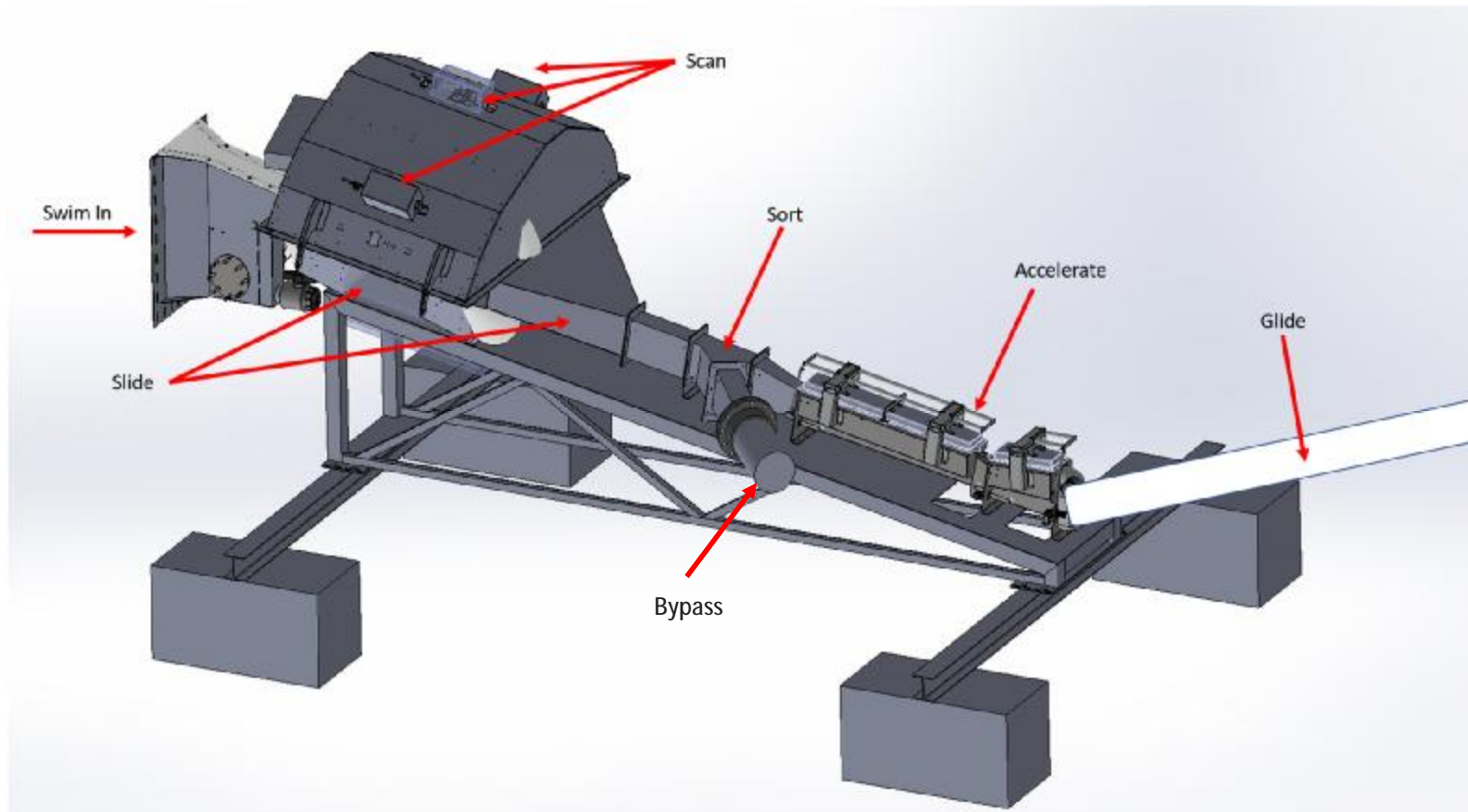
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- ▶ Work with regulatory agencies to determine the data needed to evaluate the WFTS for passage of Endangered Species Act-Listed fish at operational hydropower facilities
- ▶ Design and execute a study that evaluates the effects of passage through the WFTS and meets the defined requirements of the regulatory agencies' fish passage acceptance criteria



2017 Study Plans – Field Evaluation





2017 Study Plans – Field Evaluation

- ▶ Evaluation of the entrance and sorting system
 - Three treatments
 - Controls
 - Bypassed – Fish climb Alaska Steeppass, are bypassed
 - Whoosh – Fish climb Alaska Steeppass, are sorted based on size
 - ◆ Pass through Whooshh tube
 - ◆ Bypassed
 - Metrics
 - Immediate survival
 - Gross macroscopic injury rates
 - Sorting efficiency
 - Quantification of unexpected events

Lessons Learned

- ▶ Meet with regulator(s) as early as possible
 - Identify the concerns and desired information
- ▶ Appreciate the limited time of regulators and that they're under scrutiny
 - Provide adequate time for review
 - Succinct communications
 - Defensible data
- ▶ Third-party evaluators may reduce bias and avoid delay in acceptance

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 - Janine Bryan

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