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2 **Forecasting water allocations for Bundaberg sugarcane farmers**3 Yvette Everingham^{1,2*}, Craig Baillie³, Geoff Inman-Bamber¹, Justine Baillie⁴4 ¹ CSIRO, University Road, Townsville, Queensland 4814, Australia5 ²School of Mathematics, Physics and Information Technology, James Cook University, Townsville,
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10

11 **Abstract**

12 Limited water availability in dry canegrowing regions poses a challenge to sugarcane
13 farmers. Water allocations tend to be lower at the beginning of the water season, and
14 are increased during the season when inflows are captured. Probabilistic information
15 reflecting the likelihood of specified increases in water allocation is not available to
16 sugarcane farmers. This paper describes how seasonal climate forecasts were used to
17 provide this information for the 2001/2002 season as part of a case study involving
18 sugarcane farmers in Bundaberg, Australia. Water allocation forecasts were then
19 supplied to an irrigation simulation scheduling system to provide guidance about
20 when and how much water could be applied. This research was underpinned by a
21 cross-institutional collaboration that engaged industry, extension officers, engineers
22 from the water authority and agricultural and climatological scientists. The key
23 learning from this investigation was the participatory approach contributed to the
24 development of practical information shaped to address the needs of industry and

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25 established proof of concept about the potential of climate forecasting models,
26 hydrological models and cropping system simulators to contribute to enhancing
27 knowledge about water availability and application. Additional investigations are
28 required before this technology can be operationalised.

29 **Keywords:** adoption, barriers, participatory, irrigation, prediction, climate, climate,
30 southern oscillation, APSIM

31

32 **1. Introduction**

33

34 Sugarcane grown in Queensland, occupies the narrow coastal strip along the eastern
35 coast of Australia between the latitudes of -17° S to -25° S (see Fig. 1). Rainfall
36 amounts along this coastal strip differ substantially from region to region and can be
37 variable from season to season. Owing to this variability, low rainfall and limited on
38 farm water supplies from dams, sugarcane growers in the Bundaberg region, Australia
39 are challenged by limited water. Unlike their counterparts from the northern tropical
40 canegrowing areas, rainfall is much scarcer near Bundaberg (mean = 1092 mm, std
41 dev = 325 mm). For example average annual rainfall in the Bundaberg region is
42 approximately one quarter the average annual rainfall for the Tully sugar mill (mean =
43 4055 mm, std dev = 1037 mm). In fact, the lowest ever annual recorded rainfall for
44 Tully (1837 mm) is nearly double the average annual rainfall for Bundaberg. Limited
45 water availability in drier regions poses a challenge in growing a profitable crop for
46 harvest.

47

48 Bundaberg sugarcane farmers must give careful consideration to the irrigation regime
49 they implement in any particular growing season. Specifically, growers contemplate

50 how much water to use and when this should be applied. Crop models that describe
51 the biophysical interaction between the plant and the environment can assist with
52 water management decisions. The crop simulators, APSIM (Keating et al. 1999) and
53 CANEGRO (Inman-Bamber, 2000) have been used to produce irrigation strategies for
54 sugarcane systems (Muchow and Keating, 1998; Inman-Bamber et al. 2002; Inman-
55 Bamber and McGlinchey, 2003). Irricane (Singels et al. 1998) is another example of a
56 simulation tool that has been applied in the South African Sugar Industry for assisting
57 farmers with irrigation scheduling. Successful irrigation strategies produced from
58 cropping systems simulators require knowledge of water availability during the
59 growing season.

60

61 The maximum amount of water available in a season is dependent upon water
62 allocated by water resource managers. Water allocations are heavily dependent on the
63 interaction between current water storage levels and future streamflows, both of
64 which are impacted by climate variability. In Australia, especially along the eastern
65 coast, the relationship between the El Niño-Southern Oscillation (ENSO) and climate
66 variability is widely recognised (Pittock 1975, McBride and Nicholls, 1983; Stone et
67 al, 1992). It is therefore reasonable to expect that ENSO would also influence water
68 availability.

69

70 Investigations have been conducted to explore the utility of climate models for
71 streamflow forecasting and water resource management have been conducted.
72 Everingham et al. (2002b) investigated the capability of forecasting streamflows for
73 the Burnett River which is a major source of water to sugarcane farmers on the
74 Bundaberg Water Supply Scheme (BWSS). Everingham et al. (2002b) found that

75 positive and rising southern oscillation index (SOI) phases (Stone and Auliciems,
76 1992; Stone et al. 1996) favour an increased chance of above median total
77 streamflows in the Burnett River for October-December. Conversely, a negative SOI
78 phase relates to a much smaller chance of experiencing above median streamflows for
79 that same period. The ability to forecast streamflows for the Burnett River supported
80 previous streamflow forecasting research. Abawi and Dutta (1998) demonstrated
81 shifts in the distributions of streamflow between SOI phases, and Chiew et al. (1998)
82 demonstrated strong linkages between the ENSO phenomena and streamflows across
83 80 unregulated catchments in eastern Australia. Collectively, these findings show
84 streamflows tend to be higher (lower) when the SOI is positive (negative) and/or sea
85 surface temperatures in the central equatorial Pacific are lower (higher) than average.
86 Chiew et al. (2003) further used the relationship between streamflows and climate
87 prediction systems to provide irrigators with an advanced indication of the likelihood
88 of increases in water resources through an irrigation season. This was achieved by
89 coupling the ENSO/streamflow relationship with water allocation models used by
90 water resource managers. Ritchie et al. (2004) have combined economic, agronomic,
91 hydrological and climatological modeling to assist with plant-area decisions for
92 irrigated cotton farmers in the northern Murray Darling Basin. Ritchie et al. (2004)
93 found that significant gains in gross margin returns can be obtained if farmers manage
94 planting area based on seasonal climate forecasts. However, Ritchie et al. (2004) also
95 note that a farmer's response to seasonal climate forecasting is strongly influenced by
96 attitude to risk. Pagano and Garen (2005) review the evolution of the integration of
97 climate information and forecasts into the western US water supply. The potential
98 utility of climate forecasts to enhance flood planning management in the Pacific
99 northwest has also been investigated (Wernstedt and Hersh, 2002). In the same region,

100 Hamlet et al. (2002) describe the relationship between the ENSO and Pacific Decadal
101 Oscillation signals with streamflow forecasts for the Colombia River in the US Pacific
102 northwest and outline the economic benefits associated with streamflow forecasting
103 for hydropower. One simulation highlighted that an increase in average annual
104 revenue of \$153 million dollars could be realised from an operational system that
105 incorporates climate forecasts.

106

107 The effect of climate variability on sugarcane irrigation scheduling has also been
108 investigated. Inman-Bamber et al. (2001) showed how irrigation strategies can vary
109 between El Niño years and La Niña years and Everingham et al. (2002a)
110 demonstrated how the timing of successive irrigations could be improved by using
111 phases of the Southern Oscillation Index (SOI). An optimization and forecasting
112 procedure based on APSIM-Sugarcane is now available on the internet for certain
113 regions in Australia (Inman-Bamber et al. 2005). However, probabilistic knowledge
114 of future water availability is lacking from this procedure.

115

116 Whilst climate variability and the ability to forecast climate and associated responses
117 is well established in the scientific literature, so too is the literature surrounding the
118 impediments to the adoption or wider application of seasonal climate forecasting
119 technologies particularly, in the contexts of agricultural and water resource
120 management (Callahan et al. 1999; Pagano et al. 2001; Pulwarty and Mellis, 2001;
121 Hartmann et al. 2002; Pagano and Garen 2005; Ziervogel 2005; Sivakumar (2006);
122 Garbrecht and Schneider 2007; Hayman 2007). The literature presents several factors
123 that must be considered if the challenges associated with the implementation of

124 seasonal climate forecasting innovations are to be lessened. These factors include but
125 are not limited to:

126 1. Accuracy¹. End users inevitably claim low accuracy levels as the reason why they
127 do not use climate forecasts. In some cases this maybe true, but in other cases this is
128 simply a perception. Thus, there is need to improve accuracy where appropriate or
129 address the preconceived perception that forecasts are 'not accurate enough'.

130 2. Communicating probabilities. Forecasts are commonly issued in terms of
131 probabilities. In order for forecasts to be more widely used there is a need to equip
132 industry practitioners with the skills to correctly interpret and integrate probabilistic
133 information within a decision making framework.

134 3. Relevance. Forecasts need to align with the practitioners need. For example there is
135 no point forecasting rainfall, if yield forecasts are more appropriate.

136 4. Resolution and frequency. A precursor to relevant forecasts is having forecasts that
137 are at the appropriate scale and issued with the appropriate frequency.

138 5. Institutional barriers. Institutional barriers can impede the progress of scientific
139 advances and policy. Increased flexibility among institutions can enhance the
140 integration of seasonal climate forecasts into planning activities. Moreover
141 researchers from different institutions will typically have different perspectives about
142 the application of seasonal climate forecasts and it is important to understand each
143 others viewpoint on these matters.

144 6. Quantitative evidence. Need to provide quantitative evidence about the benefits of
145 seasonal climate forecasts.

¹ The literature tends to use the words 'accuracy' and 'skill' interchangeably, both of which have strict and differing climatological definitions. In this introduction we have reluctantly used the word 'accuracy' to be in line with the references provided, but note that more general terms such as forecast quality and/or forecast performance would be more appropriate in the current context.

146 7. Information transfer. Appropriate pathways for delivering climate forecasting
147 information need to be considered and implemented.

148 8. Non-adoption situations. It is important to learn from situations where non-adoption
149 has occurred.

150

151 The purpose of this paper is to report on a collaborative cross-institutional effort
152 (point 5) that involved local farmers, climate researchers, agricultural researchers,
153 extension officers and engineers from water agencies to provide relevant and practical
154 (point 3) forecasts for sugarcane farmers in Bundaberg who claimed they could do a
155 better job with managing water if they knew how much water would be available to
156 them. This collaborative effort facilitated the integration of climate, hydrological and
157 cropping simulation models which lead to the development of an irrigation schedule
158 that incorporated water allocation forecasts for sugarcane farmers from Bundaberg,
159 Australia during the 2001/02 irrigation season. The key lessons learnt from this
160 process and recommendations for future work are discussed. The limitations of this
161 one year case study have also been reported.

162

163 **2. Data and Methodology**

164

165 *2.1 Case Study Details*

166

167 In any given irrigation system, a significant issue for growers is knowing how much
168 water they will have available for irrigation and when to use available water supplies.

169 In response to this problem, collaborative research was conducted to develop
170 irrigation strategies for the best use of limited water during the season. The research

171 was conducted in real time where interaction with growers occurred through irrigation
172 discussion groups as irrigation strategies were being developed. Over 500 growers
173 participated in these discussions. In addition to these discussion groups was a rural
174 water use efficiency committee that comprised of farmers, industry council members,
175 researchers and extension staff. The role of the rural water use efficiency committee
176 was to prioritise issues raised from the discussion groups and to guide the research
177 efforts of the scientific team. In addition, some members of the RWUE committee
178 held the discussion meetings on their family farm so discussions could be extended to
179 field activities to motivate growers' attendance. The extension officers involved in the
180 project liased with both the RWUE and the discussion groups, whilst the research
181 team primarily engaged with the RWUE committee. An action research approach was
182 taken.

183

184 Action research, or participatory action research methods have been discussed in
185 depth by numerous authors and we refer the interested reader to Carberry et al.
186 (2002), Martin and Sherington (1997), McCown (2002), McTaggart (1997a, 1997b),
187 (Oquist 1978), for more details on these topics. Basically, participatory action
188 research involves cycles of acting, observing, reflecting and revising where scientists
189 and system members who may benefit from the technology work towards a goal,
190 learning from each other along the way.

191

192 As part of the action research cycle initially industry members (i.e. those involved in
193 the discussion groups and members of the RWUE) requested the research team to
194 investigate the possibility of forecasting rainfall. Once this was presented back to the
195 RWUE, the group deemed this to be a pointless exercise, since they realised that

196 streamflow forecasts would be more relevant. An assessment of the ability to forecast
197 streamflows was therefore undertaken. Next, the industry consultative groups
198 requested researchers to assess if allocations could be forecast. This required
199 researchers, industry and water agencies working together to investigate firstly, if this
200 could be done given the formal rules and regulations surrounding water authorities
201 and secondly, assuming this could be done, developing a procedure that would
202 produce the forecast allocations. Once allocation forecasts were determined and
203 communicated to growers via discussion groups, growers were then interested in how
204 the forecast allocation could be used. A methodology for producing the water
205 allocations and irrigation schedules is now described following some background
206 details about the water supply scheme.

207

208 *2.2 Water Supply Scheme*

209

210 SunWater is the builder, owner and operator of water infrastructure throughout
211 Queensland, which encompasses the case study region of this paper. Irrigation water
212 supplies in the Bundaberg district include surface water from the Bundaberg Water
213 Supply Scheme and ground water from the Bundaberg Subartesian Area. The
214 Bundaberg Water Supply Scheme (BWSS) was designed in 1970. There are two main
215 rivers contributing to the scheme – the Kolan river and the Burnett river. This study
216 focused on irrigators accessing water from the Burnett part of the scheme where a
217 100% allocation allowed growers to apply 4 ML of water for every hectare under
218 cane, somewhat less than the optimal 6 ML/ha as outlined in Baillie (2004).

219

220 The water year for the management of BWSS is from 1 July to 30 June. From a
221 climate perspective, this coincides with a time period where there is persistence in
222 ENSO. This persistence however will tend to dissipate towards the end of the water
223 year (around Autumn). Each July, SunWater announces an allocation as a percentage
224 of the entitlement volume for the current water year. As an example, a 10% allocation
225 would be equivalent to 0.4 ML/ha (40 mm) for the full cropped area. Announced
226 allocations are based on the SunWater allocation model which incorporates available
227 water in storage, future inflows and transmission and operating losses to determine
228 announced allocations for irrigators. For more details on the operating rules, we refer
229 the reader to the Interim Resource Operations License provided by the regulatory
230 authority (Queensland Government, 2000).

231

232 Allocations can not be reduced as the year progresses. To ensure this, SunWater takes
233 a conservative approach in determining the water allocation. The available water
234 resource is estimated as the present storage plus nominal inflows of 2,000 ML for the
235 Burnett River less high security requirements (about 24,000 ML/year), a 12 month
236 high security carry-over and other operating and transmission losses. This allocation
237 is revisited as water storage levels increase during the season. Noteworthy is the
238 conservative assumption of 2,000 ML inflow. The minimum annual recorded inflow
239 for the Burnett River is 54,546 ML with a median inflow of 830,520 ML. Since most
240 inflows occur in the Austral Summer (December-February), the final allocation
241 percentage will almost always be higher than the initial allocation percentage. Despite
242 the likely increase, the water authority is bounded by the operating rules and is unable
243 announce future allocations until the flows have been captured to avoid legal
244 penalties.

245

246 Developing irrigation strategies for a season is complicated because water is allocated
247 to sugarcane farmers at different times of the years. Typically these allocations are
248 lower at the beginning of the water year (July) and increase during the next 12 months
249 as water inflows are captured (Fig. 2). The cycle begins again in July of the following
250 year. Although Fig. 2 suggests the final allocation is approximately double the initial
251 allocation, most growers do not fully understand the probability of increases in
252 allocations and remain fearful about the downside risk associated with years when the
253 allocation may not increase. Consequently, many farmers take a conservative view of
254 assuming very little increase in future allocations. For example, in 2000-2001 it was
255 identified that a water volume equivalent to 15% of the nominal allocation for the
256 Bundaberg Water Supply Scheme was left unused at the end of the water year.
257 Clearly, improved understanding of water availability for the coming season would
258 give farmers a better sense of how much water they could use earlier in the season.
259 This would be particularly useful for this case study where water at the end of the year
260 is not directly redistributed to the grower who 'saved' their water.

261

262 *2.3 Climate Forecasting System*

263

264 The climate forecasting system applied in this paper is the five phase Southern
265 Oscillation Index (SOI) climate forecasting system (Stone et. al. 1996). The phases of
266 the SOI represent the change in the average SOI over consecutive months. The SOI
267 phases are:

- 268 1. consistently negative – the SOI stays sufficiently negative from one month to
269 the next;

- 270 2. consistently positive – the SOI stays sufficiently positive from one month to
271 the next;
- 272 3. rapidly falling – the SOI falls sufficiently from one month to the next;
- 273 4. rapidly rising – the SOI rises sufficiently from one month to the next;
- 274 5. near zero – the SOI stays close to zero from one month to the next;

275 where "sufficiently" is dependent on the defining boundaries from a cluster analysis
276 and principal component procedure as described in Stone et al. (1992).

277

278 Every month since 1887 can be classified as one of these five phases. The probability
279 of exceeding a specified value of the response is calculated by a historical analysis.
280 The denominator in the probability fraction is the number of years that the particular
281 SOI phase in a particular month has occurred, and the numerator is the number of
282 years the response exceeded the specified value.

283

284 2.5 *Forecasting Water Allocations*

285

286 The water allocation was forecast on two occasions between July 2001 and June
287 2002. The first forecast produced at the end of August, predicted the likely allocation
288 at the end of December. The second forecast produced in early January, predicted the
289 likely allocation at the end of March. The August forecast indicated the probability of
290 the allocation increasing mid season. This gave growers an opportunity to plan the
291 use of water earlier. The January forecast gave growers an opportunity to revise their
292 initial irrigation strategies, and where appropriate, modify their strategies to be in a
293 better position to use all of their remaining allocation as recommended by Baillie
294 (2004).

295

296 The August allocation forecast was produced by:

297 1. Inputs to the SunWater allocation model that describe climate and hydrological
298 conditions were set according to the conditions observed at the end of August
299 2001.

300 2. Observed historical Burnett River streamflows, for each year between 1911 and
301 1996, were individually entered into the SunWater allocation model for the months
302 of September, October, November and December. The output from the model was
303 a distribution of allocations for the end of December 2001. This distribution was
304 produced from each annual streamflow sequence inputted to the allocation model
305 as depicted in Fig. 3. We define $A_{\text{SEP-DEC}(j)}$ to be the expected allocation at the end
306 of 2001 if Sep-Dec streamflow sequences identical to the year $j \in [1911,1996]$
307 occurred.

308 3. The outputted allocations were divided into five groups on the basis of the August
309 SOI phase. For example, the allocations derived from streamflows in: 1926, 1927,
310 1929, 1930, 1931, 1932, 1933, 1935, 1939, 1948, 1949, 1952, 1959, 1961, 1963,
311 1968, 1969, 1978, 1980, 1984, 1990, 1992 and 1995 formed one group. These
312 years had a near zero August SOI phase. The other four groups were derived
313 similarly.

314 4. A graph that displayed the probability of reaching certain allocation levels by the
315 end of December was produced (see Fig. 5).

316 5. A Kruskal-Wallis test (Triola, 2008) was used to investigate distributional
317 differences of the forecast allocations by the SOI phases.

318

319 The January forecast was performed in a similar way to the August forecast. The
320 SunWater allocation model was initialised to mimic observed climate and
321 hydrological conditions at the end of December 2001. The SunWater allocation model
322 used historical streamflow sequences for January, February and March to obtain water
323 allocations at the end of March. The allocations outputted from the SunWater model
324 were separated into five groups according to the December SOI phase (see Fig. 5).

325

326 *2.6 Linking Forecast Allocations with Simulated Irrigation Schedules*

327

328 As part of the case study growers became more aware of the probability of increases
329 in water allocation. Given these likely increases growers then questioned how they
330 could plan to use their water. To assist growers contemplating how an increased
331 allocation could be best used, the next stage of the research process involved
332 integrating future probabilistic knowledge of water availability with the APSIM based
333 irrigation optimization process described by Inman-Bamber et al. (2005). In this
334 process APSIM was used to simulate crop growth up to the end of the current climate
335 record when the crop may only be partially developed. Development to the anticipated
336 harvest date is then simulated using 40 years of climate records for the given calendar
337 period between the current and harvest dates. For each year in the simulation,
338 irrigation is ‘applied’ at 10 levels of crop water stress until the given allocation is
339 exhausted. In the case of no stress, the allocation rapidly depletes unless there is
340 rainfall to help prevent stress. The greater the stress level, the longer it would take to
341 use the given allocation. Allowing too much stress to develop may result in under-
342 utilisation of the allocation which can then produce suboptimal economic returns as
343 detailed in Baillie (2004). Inman-Bamber et al. (2005) estimate water stress levels in

344 the simulation by comparing photosynthesis with potential photosynthesis. The
345 former may be limited by lack of water while the latter is not limited by root water
346 supply. A distribution of best irrigation dates was obtained from the best strategies
347 (highest yield²) in each of the 40 years in the simulation. The next irrigation was
348 applied on the median date. The median date was chosen because the risk of irrigating
349 too early is equal to the risk of irrigating too late. We refer the reader to Inman-
350 Bamber et al. (2005) for more details about this procedure.

351

352 The procedure summarised above was used to develop an irrigation schedule to
353 demonstrate to growers how they could plan to use their water for the remainder of
354 the season. In Bundaberg, sugarcane is harvested over a 6 month period (approx. June
355 to November) after which the crop is ratooned (allowed to regrow). Ratoon crops
356 regenerate any time between June and November. Two irrigation schedules were
357 produced for growers – the first was designed for crops that ratoon early (July) and
358 the second was specific to late (October) ratoons. Experience with the optimization
359 system showed that soil type did not have a significant effect on the irrigation
360 schedule. This is because the system aims to irrigate during forecasted stress periods
361 which occurs regardless of soil type. The degree of stress during these periods is
362 highly dependent on soil type but the timing of the stress periods less so. A Red
363 Kandosol (Isbell, 1996) was selected to represent a range of intermediate soil types
364 common to Australian sugarcane growing regions.

365

366 **3. Results and Discussion**

367

² The strategy that gives the highest yield will also maximise profitability. The strategies have no cost

368 Figure 5 shows the probability of reaching various announced water allocations at the
369 end of December 2001, based on the five August SOI phases individually, and
370 combined ('all'). The "all years" line produced by merging the five SOI groups,
371 showed a probability of 0.75³ that the allocation will exceed 30% at the end of
372 December. If the August SOI phase was consistently negative, then the probability of
373 exceeding a 30% allocation would be much lower (0.40 - 0.50). Conversely, the
374 probability of exceeding a 30% allocation is much higher (~ 0.90) following a
375 consistently positive August SOI phase. In 2001, the August SOI phase was near zero.
376 The allocation distribution based on the near zero SOI phase is similar to the all years
377 (climatology) line - approximately a 0.75 probability that the allocation would exceed
378 30% (1.2 ML/Ha) by the end of December. The Kruskal Wallis test was significant
379 (p=0.001) supporting evidence for differences in forecast allocations among the SOI
380 phases.

381

382 The procedure was repeated in early January, when allocations at the end of March
383 were forecast. Figure 5 shows the allocation forecast for the end of March. The
384 second forecast which was communicated to growers via a media release, highlighted
385 a 0.75 probability the allocation at the end of March would be 55% (2.2 ML/Ha).
386 When this forecast was produced, there was limited airspace in the water storage
387 facilities to capture future inflows and this has contributed to the marked change in
388 the shape of the probability curve and an insignificant Kruskal Wallis test (p=0.272).
389 The variation in allocations between years with different SOI phases was therefore

differentiation because they are based on using the same quantity of water within the constraints of the existing irrigation infrastructure.

³ The 75th percentile was chosen, as it seemed to represent amongst growers a good balance between being too risky and too conservative.

390 negated due to limited storage capacity. The rapidly falling SOI phase for December
391 2001 did not influence the climatological forecast.

392

393 Once growers were aware that future insight about likely allocation increases could be
394 produced, the next question they asked was how this knowledge could be combined
395 with irrigation management practices. As part of the action research approach, this
396 was investigated. At the end of December 2001, growers had access to 35% of their
397 nominal allocation (i.e. 1.4 ML/ha). Based on water meter readings, growers had
398 used only 1 ML/ha of this amount. The irrigation simulation required that APSIM was
399 programmed to use 1ML/ha by the end of December since this is what had actually
400 happened. Based on the allocation forecast (Fig. 5) APSIM was programmed to use an
401 additional 1.2 ML/ha (2.2 ML/ha minus 1 ML/ha) by June 30 (the end of the water
402 year). Figure 6 shows how much water should be used (y-axis) and by when (x-axis)
403 for (a) early ratoons/cut blocks and (b) late ratoons/cut blocks. Consider for example,
404 the irrigation schedule which maximises simulated yield presented in Fig. 6a.
405 Approximately 16% of the available water is applied in November and December, and
406 approximately 38% in January with smaller amounts of irrigation applied from
407 February. Thus, the irrigation schedule for early cut blocks provides an irrigation
408 schedule that concentrates water applications from November to January, whilst for
409 late cut blocks (Fig. 6b) the irrigation schedule suggests that it is better to spread out
410 the water applications.

411

412 **6. Concluding Remarks**

413

414 This paper has reported a cross-institutional collaborative effort established during the
415 2001/02 water year to fulfill sugarcane farmers' request of improving their knowledge
416 about water availability. In the end, water allocations were forecast using phases of
417 the southern oscillation index for sugarcane farmers on the southern Bundaberg Water
418 Supply Scheme in Australia. Additionally, it was demonstrated how forecast
419 allocations could be linked to an irrigation scheduling system. This entire process was
420 a direct result of growers, extension staff, water authorities and research scientists
421 working participatively. Industry were simply unaware of the flexibility of modeling
422 tools to produce relevant information for managing irrigation practices and assessing
423 the riskiness of increases in future allocation announcements. Equivalently, the
424 researchers and water authorities were not aware of the precise needs of industry
425 members. The participatory approach ensured that the researchers programmed their
426 models to output information that was relevant to industry needs. Moreover, the
427 symmetrical learning that was undertaken made growers aware of the outputs that
428 could be generated from the agrological, climatological and hydrological models.
429 Thus, the key lesson learned from this study was that the participatory approach
430 significantly contributed to the production of practically significant information that
431 matched the needs of industry stakeholders.

432

433 A limitation of this research was that it did not consider the eight points listed in the
434 introduction that contribute to the lack of adoption of climate forecasts. Rather it
435 simply focused on overcoming cross-institutional barriers (point 5) and producing
436 relevant forecasts (point 3). However, this process sufficiently established proof of
437 concept, but further research is needed to determine if the 'accuracy' (point 1) can be
438 improved by for example considering alternative forecasting systems and

439 understanding the relationship between 'accuracy' and lead-times. We believe the
440 participatory research ensured the forecasts were at the appropriate scale/resolution
441 however, further advice from industry about the frequency of the forecasts is needed
442 prior to operationalising (point 4). The challenge of communicating probabilities
443 (point 2) will always be a major obstacle to address. It is also vital that future work
444 formerly assesses the quantitative benefits (point 6) of the forecasting methodology
445 and considers appropriate pathways for information transfer (point 7). Perhaps
446 however, the first thing to be done should be reviewing the literature to learn from
447 non-adoption situations (point 8).

448

449 There were also some technologically driven learnings that emerged from this case
450 study. Whilst future work is needed to improve the methodological process, the
451 process as it stands played a significant role in increasing awareness about the need to
452 use more water early, and the high probability of increases in water allocations
453 throughout the season. It is also important to reinforce that the ability of climate
454 forecasts to improve upon climatology is dependant on both the SOI phase and the
455 current hydrological conditions, e.g. storage availability. Interestingly, the forecasting
456 system was found to be a trigger for increasing awareness and understanding about
457 fundamental patterns in the water system derived from climatological increases in
458 water allocations. Prior to this case study, this information was unknown and a
459 process for producing this information was undefined.

460

461 In response to grower demand, allocations were again forecast in the 2002/03 water
462 year. In early 2003 the Bundaberg Water Supply Scheme received significant inflow
463 filling storages to a point where the announced allocation for the scheme was

464 increased to 100%. For several years that followed the announced allocation
465 remained at 100% and therefore allocation forecasts have not been required. However,
466 the sustained drier periods that have been witnessed in recent years has bought this
467 research to the forefront again.

468

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473 Efficiency Initiative. Thanks are also extended to the Bundaberg Rural Water Use
474 Efficiency Committee for their fruitful discussions in identifying how seasonal
475 climate forecasts could be used to enhance irrigation management in the Bundaberg
476 region. We acknowledge DNRM for providing access to the streamflow data and
477 SunWater for undertaking allocation predictions.

478

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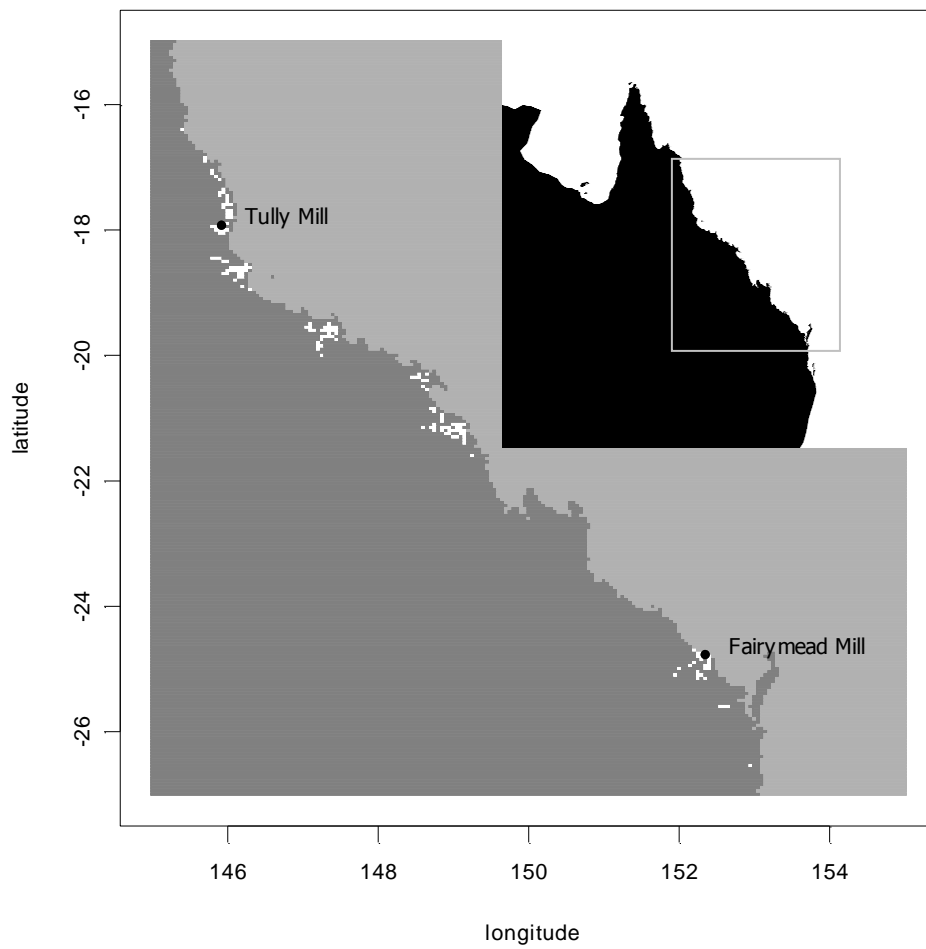
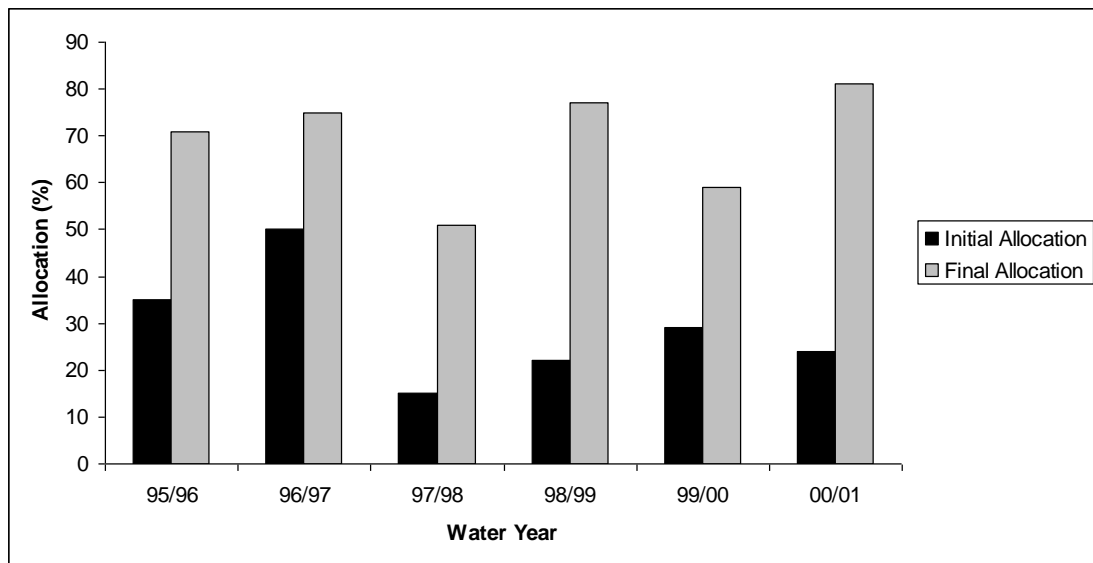


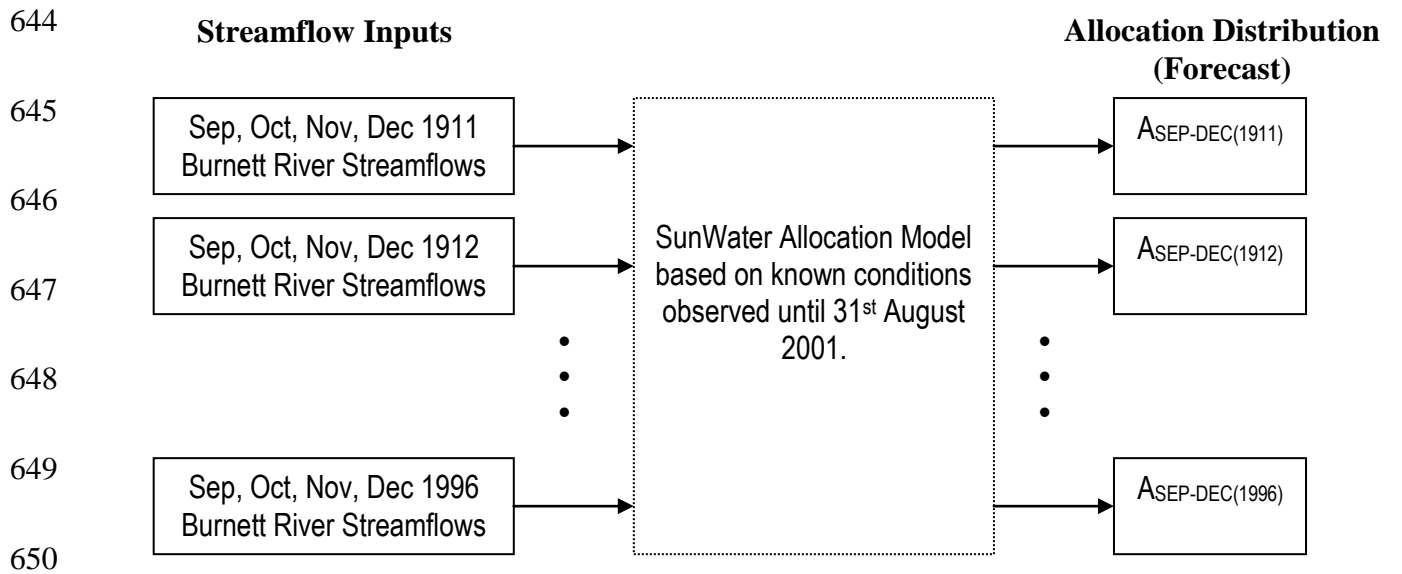
Fig 1. Sugarcane growing regions in Queensland, Australia.



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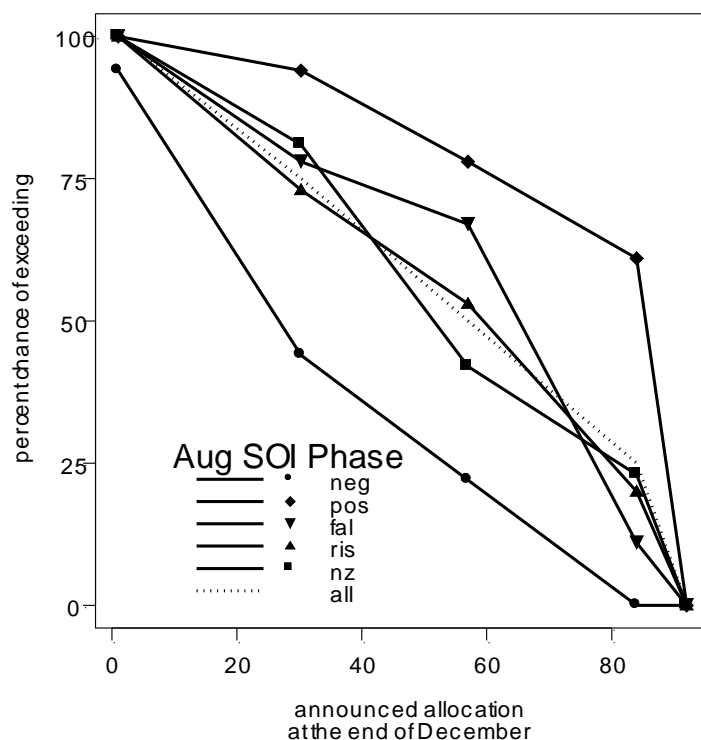
640 Fig 2. The initial allocation and final allocation as a percentage of total allocation for
 641 water years between 1995 and 2000 for sugarcane farmers on the Bundaberg water
 642 supply scheme.

643



651 Fig. 3. Computing the forecast allocation distribution for the end of December. This
 652 forecast distribution is based on observed conditions until 31st August 2001 and
 653 historical streamflow sequences between 1911 and 1996, inclusively.

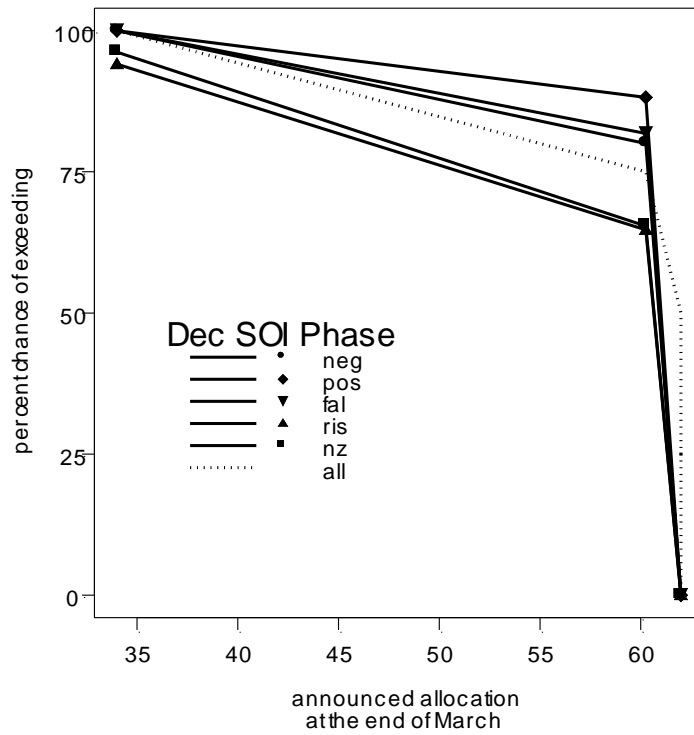
Allocation Distributions Forecasted on 1/9/01



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655 Fig. 4. Probability (y-axis) that allocations at the end of December will exceed a
 656 certain amount (x-axis). This amount is expressed as a percentage of a farmers
 657 nominal allocation (4 ML/ha). These probabilities were calculated using perfect
 658 knowledge of the water system at the beginning of September using climatology (all
 659 years) and for years defined by August SOI phases.

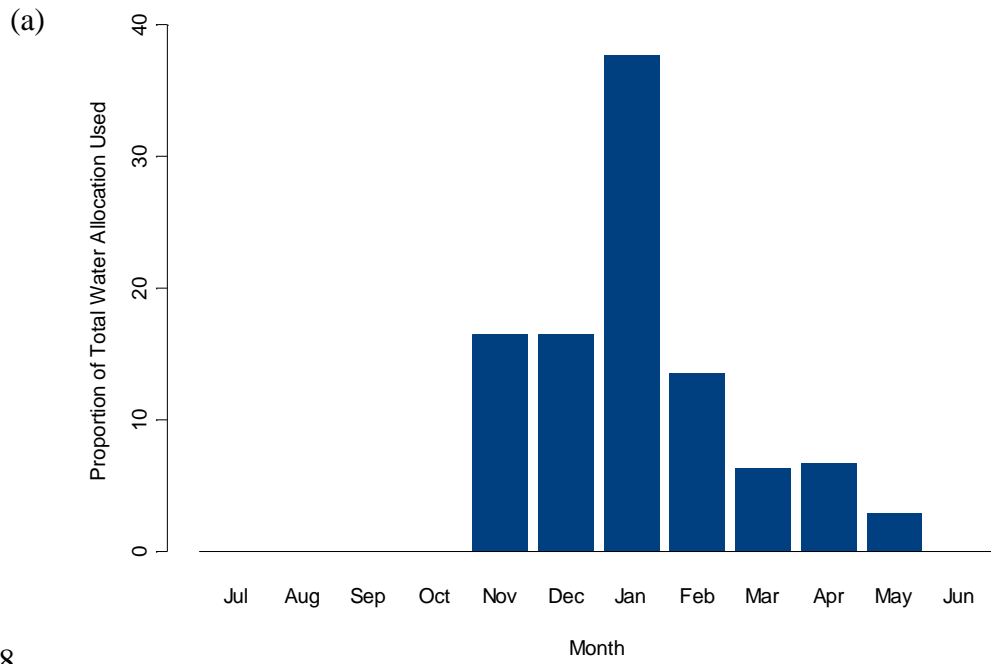
Allocation Distributions Forecasted on 1/1/02



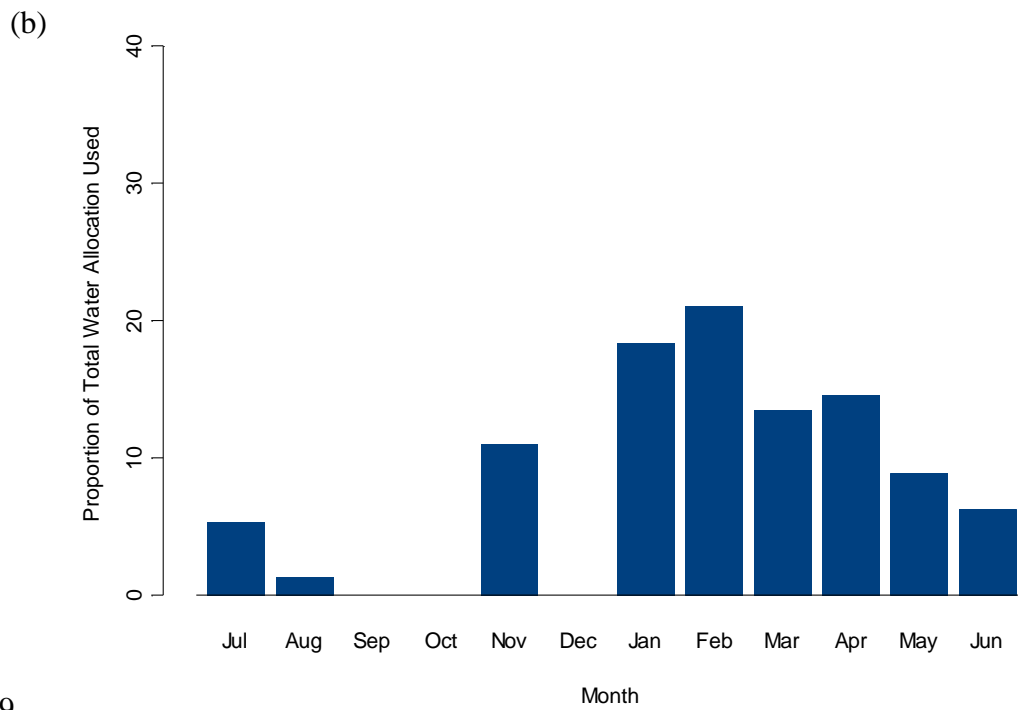
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661 Fig. 5. Probability (y-axis) that allocations at the end of March will exceed a certain
662 amount (x-axis). This amount is expressed as a percentage of a farmers nominal
663 allocation (4 ML/ha). These probabilities were calculated using perfect knowledge of
664 the water system at the beginning of January using climatology (all years) and for
665 years defined by the December SOI phases in the year immediately before the forecast
666 was produced.

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670 Fig. 6. Irrigation strategies for (a) early and (b) late cut blocks.